SCIOTO COUNTY REGIONAL WATER DISTRICT #1 SCIOTO COUNTY Regular Audit For the Year Ended December 31, 2008

> *Perry & Associates* Certified Public Accountants, A.C.



Mary Taylor, CPA Auditor of State

Board of Trustees Scioto County Regional Water District Number One P. O. Box 310 326 Robert Lucas Road Lucasville, Ohio 45648

We have reviewed the *Independent Accountants' Report* of the Scioto County Regional Water District Number One, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Scioto County Regional Water District Number One is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

September 22, 2009

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## *Perry & Associates* Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 MARIETTA 428 Second Street Marietta, OH 45750 (740) 373-0056

#### INDEPENDENT ACCOUNTANTS' REPORT

August 11, 2009

Board of Trustees Scioto County Regional Water District #1 PO Box 310- Robert Lucas Road Lucasville, Ohio 45648

To the Board of Trustees:

We have audited the accompanying financial statements of the business-type activities of the **Scioto County Regional Water District #1, Scioto County, Ohio,** (the District) as of and for the year ended December 31, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the District, as of December 31, 2008, and the respective changes in financial position and cash flows thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 11, 2009 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Scioto County Regional Water District #1 Scioto County Independent Accountants' Report Page 2

The Management's Discussion and Analysis on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

As described in Note 9, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 50, *Pension Disclosure – an amendment of GASB Statement No. 25 and No. 27*, and GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.* 

Respectfully Submitted,

Very & associates CAA'S A. C.

**Perry and Associates** Certified Public Accountants, A.C.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED

Our discussion and analysis of the Scioto County Regional Water District #1's (the District's) financial performance provides an overview of the District's financial activities for the year ended December 31, 2008. Please read it in conjunction with the District's basic financial statements, which begin immediately following this analysis. This annual financial report consists of two parts – Management's Discussion and Analysis (this section) and the Basic Financial Statements and Notes.

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. GASB No. 34 established financial reporting standards for state and local governments, including cities, villages and special purpose governments such as the Scioto County Regional Water District #1. GASB No. 34 required the following changes to the District's financial statements:

1. The *Statement of Net Assets* presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The net assets section is displayed in three categories: 1) Invested in Capital Assets, net of related debt, 2) Restricted, and 3) Unrestricted.

2. The *Statement of Revenues, Expenses, and Changes in Net Assets* presents information showing how the District's net assets changed during the most recent fiscal year. This statement measures the success of the District's operations over the past year and can be used to determine the District's creditworthiness.

3. The *Statement of Cash Flows* now includes a summary of the cash flows from operations and investments during the reporting period. As in the past, the *Statement of Cash Flows* continues to reconcile the reasons why cash from operating activities differs from operating income.

#### **Overview of the Basic Financial Statements**

The District operates as a utility enterprise and presents its financial statements using the economic resources measurement focus and the full accrual basis of accounting. As an enterprise fund, the District's basic financial statements include four components:

- Statement of Net Assets
- Statement of Revenues, Expenses and Changes in Net Assets
- Statement of Cash Flows
- Notes to the Financial Statements

The *Statement of Net Assets* includes all of the District's assets and liabilities, with the difference between the two reported as net assets. Net assets are displayed in three categories:

- Invested in Capital Assets, Net of Related Debt
- Restricted
- Unrestricted

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED (Continued)

#### **Overview of the Basic Financial Statements (continued)**

The *Statement of Net Assets* provides the basis for evaluating the capital structure of the District and assessing its liquidity and financial flexibility.

The *Statement of Revenue, Expenses and Changes in Net Assets* presents information which shows how the District's net assets changed during the year. All of the current year's revenues and expenses are recorded when the underlying transaction occurs, regardless of the timing of the related cash flows. The Statement of Revenues, Expenses and Changes in Net Assets measures the success of the District's operations over the past year and determines whether the District has recovered its costs through water sales, user fees and other charges.

The Statement of Cash Flows provides information regarding the District's cash receipts and cash disbursements during the year. This statement reports cash activity in four categories:

- Operating
- Non-capital Financing
- Capital Financing
- Investing

This statement differs from the *Statement of Revenues, Expenses and Changes in Net Assets* in that it accounts only for transactions that result in cash receipts and cash disbursements.

The *Notes to the Financial Statements* provide a description of the accounting policies used to prepare the financial statements and present material disclosures required by generally accepted accounting principles that are not otherwise present in the financial statements.

#### **Financial Highlights**

During the year ending December 31, 2008, the District's operating revenues were \$3.65 million. Operating expenses were \$3.20 million resulting in \$445,040 of income from operations. Revenues decreased slightly but remained stable when compared with last year. No water or tap rates were increased during 2008, and production and usage remained stable.

During 2008, the sale of bulk water was a significant source of revenue totaling \$825,825. The District once again provided water to the Southern Ohio Correctional Facility (SOCF). The District is customarily a back-up source for this facility and does not necessarily see significant revenues from this user. However, during 2008 SOCF was responsible for approximately \$145,745 in water sales.

Several projects in the plant and distribution departments were completed in 2008. Plant projects included the cleaning of wells in the well field and significant rehabilitation on the plant filters. Distribution projects included the GPS Project and significant work on the Cross Country upgrade.

The GPS Project completed phase I and is progressing through phase II of a four phase project. All existing plans of construction and installations of the plant, well field, and distribution systems have been digitized. The database design which is the foundation for which to build a complete mapping system and water model has been completed, and GPS locations for all meters, pump stations, and tanks are currently being identified.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED (Continued)

#### Financial Highlights (continued)

Due to a pending highway construction project through our district, we have made an extensive effort to obtain property easements on locations where the project may affect our lines. These easements, along with a property purchase in the State Route 348 area for our continuous power source project and property for a pump station for our cross country project, have increased our Land assets.

#### **Financial Analysis of the District**

**Net Assets** - The District's net assets grew between fiscal years 2007 and 2008, increasing from \$7,828,690 to \$9,118,588. The \$1,289,898 increase in net assets is largely due to the upgrades in our plant and significant projects in our distribution system. Another factor that led to an increase in net assets was an increase in cash and investment reserves.

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Scioto County Regional Water District No. 1 applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# Table 1Statement of Net Assets

Assets	2008	2007
Current Assets	\$ 2,617,918	\$ 2,279,038
Non-Current Assets	8,351,358	7,617,081
Total Assets	10,969,276	9,896,119
Liabilities		
Current Liabilities	370,526	369,791
Noncurrent Liabilities	1,480,162	1,697,638
Total Liabilities	1,850,688	2,067,429
Net Assets		
Invested in capital asset net of related debt	6,312,715	5,359,475
Restricted for: Debt Service	378,685	387,725
Unrestricted	2,427,188	2,081,490
Total Net Assets	\$ 9,118,588	\$ 7,828,690

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED (Continued)

## Financial Analysis of the District (continued)

**Change in Net Assets** – The District's income from operations was \$445,040; operating expenses reflect an increase of \$78,019. A portion of this increase can be attributed to the rising cost of fuel and chemicals. Across-the-board increases were given in hourly and salary wage rates.

In fiscal year 2008, 98% of the District's operating revenues came from water and tap sales with \$825,825 coming from bulk customers. These revenues remained fairly stable with no rate increases during 2008.

Changes in Net Assets						
		2008	2007	% Change		
Total Operating Revenues	\$	3,645,618	3,753,607	-3%		
Total Operating Expenses		3,200,578	3,122,559	2%		
Operating Income		445,040	631,048	-25%		
Gain/Loss on Sale of Asset		-	(1,145)	-100%		
Interest Income		32,192	98,338	-67%		
Interest Expense		(78,812)	(87,590)	-10%		
Total Non-Operating Revenues/Expenses		(46,620)	9,603	-585%		
Income Before Contributions		398,420	640,651	-34%		
Capital Contributions		891,478	1,125	79142%		
Change in Net Assets		1,289,898	641,776	105%		
Net Assets January 1, 2008		7,828,690	7,186,914	9%		
Net Assets December 31, 2008	\$	9,118,588	7,828,690	17%		

# Table 2Changes in Net Assets

The District's interest income decreased by \$66,146 for a total Interest Income \$32,192 due to lower rates of return. With the economy and banking industry in turmoil, this number is expected to remain low throughout 2009. The non-operating expenses decreased by 10% as a result of lower interest payments on debt service. The debt acquired with Ohio Public Works Commission has been interest free, and the lower principal balance on the bonds payable has decreased the interest costs associated with this debt.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED (Continued)

#### **Capital Assets**

Table 3 provides a summary of the District's capital assets for 2008.

#### Table 3

## **Capital Assets**

		2008
Land	-	\$ 282,404
Construction in Progress		2,318,475
Source of Supply		1,204,529
Water Treatment Plant		3,801,365
Distribution System		8,865,878
Transportation Equipment		652,975
Office Furniture & Equipment		224,672
Other Equipment		1,203,070
Less: Accumulated Depreciation		(10,592,940)
	Total	\$ 7,960,428

#### **Budget Analysis**

The District exceeded the budgeted revenue for 2008 by \$851,788. Total receipts collected were \$4.6 million which exceeded the original budget of \$3.7 million by approximately 22%. In addition, the District's expenses remained slightly under budget by approximately \$125,561. This does not include depreciation expense of \$654,203. Excluding depreciation, the District expenses totaled \$2,625,187 compared to last year expenses of \$2,539,313.

#### **Debt Administration**

At December 31, 2008, the District had \$1.380 million in bonds payable. Since no additional funds were borrowed from OPWC during 2008, the total OPWC debt is \$258,197. More detailed information about the District's long-term debt is presented in Note 3 to the Basic Financial Statements.

#### **Economic Factors**

The District's financial condition continues to improve as the District proceeds through another year of periodic flood conditions and increased cost of fuel and chemicals. Effective January 1, 2009, a rate increase will be implemented to help cover these costs as well as the additional cost of upgrades and labor. The local economic conditions continue to challenge the district with customer delinquency and water theft. By implementing a consistent collection approach the District has been able to keep customer delinquency at a reasonable level.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED (Continued)

## **Contacting the District's Financial Management**

This financial report is designed to provide our customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages. If you have questions about this report or need additional financial information, contact the Kathie Martin, Treasurer at Scioto County Regional Water District #1 located at 326 Robert Lucas Road, Lucasville Ohio 45648, (740) 259-2301.

#### Scioto County Regional Water District #1 Statement of Net Assets December 31, 2008

Assets

ASSEIS		
Current Assets		
Cash and Cash Equivalents	\$	1,926,103
Accounts Receivable		537,285
Deposits		4,150
Prepaid Expenses		18,134
Inventories		132,246
niventories		132,240
Total Current Assets		2,617,918
Non-Current Assets		
Deferred Charges:		
Deferred Charges		12 245
Deletted Charges		12,245
Restricted Assets:		
Cash and Cash Equivalents		378,685
Capital Accete:		
Capital Assets: Non-Depreciable Capital Assets		2,600,878
Depreciable Capital Assets, Net of Accumulated Depreciation		5,359,550
Depreciative Capital Assets, Net of Accumulated Depreciation		5,559,550
Total Capital Assets		7,960,428
Total Non-Current Assets		8,351,358
		0,551,550
Total Assets	\$	10,969,276
Liabilities and Net Assets		
Current Liabilities		
Accounts Payable	\$	00 754
•	φ	90,754
Employee Withholding Payable		227
Unset Water Taps Payable		24,500
Compensated Absences Payable		39,427
Customer Deposits		1,925
Current Revenue Bonds Payable		190,000
Current OPWC Payable		21,303
Current Capital Lease Payable		2,390
Total Current Liabilities		370,526
Noncurrent Liabilities		
Long Term Compensated Absences Payable		46,142
Revenues Bonds Payable		1,190,000
OPWC Loan Payable		236,894
Capital Lease Payable		7,126
Total Noncurrent Liabilities		1,480,162
Total Liabilities		1,850,688
		· · · ·
Net Assets		
Invested in capital asset net of related debt		6,312,715
Restricted for:		
Debt Service		378,685
Unrestricted		2,427,188
		,,
Total Net Assets		9,118,588
Total Liabilities and Net Assets	\$	10,969,276

The accompanying notes are an integral part of the basic financial statements

## Scioto County Regional Water District #1 Scioto County Statement of Revenues, Expenses, and Changes in Net Assets For the Year Ending December 31, 2008

		2008
<b>Operating Rev</b>	venues	
	Water Sales	\$ 3,550,320
	Water Tap Sales	40,594
	Lab Test Fees	4,192
	Miscellaneous	 50,512
	Total Operating Revenues	 3,645,618
Operating Exp	penses	
	Water Taps	6,380
	Supply and Treatment	1,187,146
	Distribution	783,860
	Administration, Billing, and Office	558,736
	Board Expenses	10,253
	Depreciation Expense	 654,203
	Total Operating Expenses	 3,200,578
	Income from Operations	445,040
Non-Operating		
	Interest Income	32,192
	Interest Expense	(78,812)
	Capital Contributions from Other Governments	368
	Capital Contributions from Grant and OPWC Funds	 891,110
	Total Non-Operating Revenues/Expenses	 844,858
Change in Net	Assets	1,289,898
Net Assets Janu	uary 1, 2008	 7,828,690
Net Assets Dec	cember 31, 2008	\$ 9,118,588

#### Scioto County Regional Water District #1 Scioto County Statement of Cash Flows For the Year Ending December 31, 2008

		2008
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers	\$	3,621,982
Receipts from Others	Ψ	2,265
Payments to Suppliers and Vendors		(977,764)
Payments to Employees		(1,593,599)
Net cash provided by (used by) operating activities		1,052,884
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal on Bond		(180,000)
Interest on Bond OPWC principal		(78,812) (31,954)
Xerox principal		(2,433)
Proceeds from Contributed Revenue		891,478
Payments for Capital Acquisitions		(1,393,054)
Net cash provided by (used by) capital financing activities		(794,775)
CASH FLOWS FROM INVESTING ACTIVITIES Interest earned		32,192
Net cash provided by investing activities		32,192
Net increase in cash and cash equivalents		290,301
Cash and cash equivalents, January 1, 2008		2,014,487
Cash and cash equivalents, December 31, 2008	\$	2,304,788
Reconciliation of Operating Income to Net Cash Provided by		
Operating Income	\$	445,038
Adjustments to reconcile net income to net cash from operating activities:		
Depreciation Expense		654,203
Change in Assets		
(Increase) Decrease in Accounts Receivable		(21,371)
(Increase) Decrease in Prepaid Items (Increase) Decrease in Deposits		11,945 700
(Increase) Decrease in Materials and Supplies Inventory		(30,813)
(Increase) Decrease in Deferred Charges		6,187
Change in Liabilities		(1
Increase (Decrease) in Accounts Payable Increase (Decrease) in Unset Water Taps Payable		(17,226) (4,450)
Increase (Decrease) in Employee's Withholding Payable		(4,430)
Increase (Decrease) in Compensated Absences Payable		8,551
Total Adjustments		607,846
Net Cash Provided by Operating Activities	\$	1,052,884

The accompanying notes are an integral part of the basic financial statements

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. DESCRIPTION OF THE ENTITY

The Scioto County Regional Water District Number One is a water district organized under the provisions of Section 6119 of the Ohio Revised Code by the Common Pleas Court of Scioto County in August of 1966. The District operates under the direction of a seven member board of trustees. An appointed staff consisting of a superintendent, a plant superintendent, a distribution superintendent, and an office manager are responsible for fiscal control of the resources of the Scioto County Regional Water District Number One. The District was established to provide an adequate and uncontaminated water supply for the consumption of the water district users, for industrial and business use, and for fire protection. The District serves all or parts of the following political subdivisions in Scioto County:

Bloom Township Clay Township Harrison Township Jefferson Township Madison Township Porter Township Valley Township Vernon Township South Webster Village

#### B. BASIS OF ACCOUNTING

The District, as an enterprise fund, accounts for its operations in a manner similar to private business enterprises. The intent of the governing body is that the costs (including depreciation and amortization) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The focus of enterprise fund measurement is based upon determination of operating income, changes in net assets, financial position, and cash flows. Under the provisions of Governmental Accounting Standards Board (GASB) Pronouncement No. 20, the District has elected to follow all GASB pronouncements and Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, except for those that conflict with GASB pronouncements. The District's operating revenues are those that result from providing services and producing and delivering goods, and include all other revenues that do not result from transactions defined by GASB Statement No. 9 as capital and related financing, non-capital financing, or investing activities.

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

For financial statement presentation purposes, the Scioto County Regional Water District Number One utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned. Unbilled water utility service receivables are recorded at year end. Expenses are recognized under the accrual basis of accounting when the liability is incurred.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. CAPITAL ASSETS

Capital assets acquired or constructed for the general use of the District in providing service are recorded at cost. Donated assets are recorded at their estimated fair market value at the time received. Capital assets are defined as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of three years. Depreciation of capital assets of the District is calculated utilizing the straight line method. All assets reported in the financial statements are at cost less accumulated depreciation.

The estimated useful lives by major capital asset class are as follows:

Supply Facilities, Wells & Pumps	8 years
Transportation Equipment	5 years
Water Treatment Plant	40 years
Other Equipment	5 years
Distribution System & Lines	40 years
Furniture and Other Equipment	10 years

#### D. <u>INVENTORY</u>

The District maintains material inventory for its proprietary fund. Inventory is valued at cost and the District uses the first-in, first-out (FIFO) flow assumption in determining cost.

#### E. COMPENSATED ABSENCES

Accumulated vacation leave and accumulated compensatory time are recorded as an expense and liability of the District as the benefits accrue to the employees. In accordance with the provisions of Governmental Accounting Standards Statement No.16, Accounting for Compensated Absences, a liability is recorded for vested sick pay benefits which have been defined by District policy as available to those employees with ten years or more of service up to a maximum of four-hundred-eighty hours.

#### F. PENSIONS

The provision for pension cost is recorded when the related payroll is accrued and the obligation is incurred.

### G. CASH & CASH EQUIVALENTS

To improve cash management, cash received by the District is pooled. The Proprietary fund's interest in the pool is presented as "cash and cash equivalents" on the balance sheet.

During fiscal year 2008, investments were limited to U.S. Treasury Obligations and Repurchase Agreements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

The District's cash and cash equivalents are considered to be cash on hand, deposits and short term investments (including restricted assets) with maturities of three months or less from the date of acquisition.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. FUND ACCOUNTING

The Scioto County Regional Water District Number One maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific revenues and expenses. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity which stands separate from the activities reported in other funds. The restriction associated with each type of fund is as follows:

#### PROPRIETARY FUND

The proprietary fund is used to account for the District's ongoing activities that are similar to those found in the private sector. The following is the District's proprietary fund type:

#### **ENTERPRISE FUND**

This fund is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### I. DEFERRED CHARGES

Deferred charges are non-regularly recurring, non-capital costs of operations that benefit future periods. These costs include those incurred in connection with deferred hydrology, hydrology study, and long and short term sludge plan. Deferred charges expense for 2008 was \$6,187 leaving a balance of \$12,245.

#### J. <u>PREPAID EXPENSES</u>

Charges entered in the accounts for benefits not yet received. Prepaid expenses differ from deferred charges in that they are spread over a shorter period of time than deferred charges and are regularly recurring costs of operation. Prepaid expenses for 2008 were \$18,134.

#### K. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### L. <u>NET ASSETS</u>

Net assets represent the differences between assets and liabilities. Net Assets Invested in Capital Assets, Net of Related Debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Restricted net assets consist of monies and other resources which are restricted to satisfy debt service requirements as specified in debt agreements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 NOTE 2 - EQUITY IN POOLED CASH AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or can be withdrawn on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public money deposited with the institution.

State statute permits monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 2 - EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time; and,
- 8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Cash on Hand* - At year end, the District had \$400 in un-deposited cash on hand which is included on the balance sheet of the District as part of "cash and cash equivalents".

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements."

**Deposits** At year end, the carrying amount of the District's deposits was \$350,835 and the bank balance was \$477,591. Of the bank balance at year end 2008, \$250,000 was covered by federal depository insurance. The remaining balance was covered by a 105% public depository pool, which was collateralized with securities held by the pledging financial institution trust department but not in the District's name. Although all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

*Investments* The District's investments are required to be categorized to give an indication of the level of risk assumed by the District at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty is trust department or agent in the District's name.

	Category 1		Category 1		rrying nount	-	Fair 'alue
Repurchase Agreements	\$	95,720	\$ 95,720	\$	95,720		
U.S. Treasury Obligations	1	,574,868	1,574,868		1,574,868		
Reserve Bond Trust		282,965	282,965		282,965		
Total Investments			\$ 1,953,553	\$	1,953,553		

The classification of cash and cash equivalents, and investments on the basic financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities that use Proprietary Fund Accounting."

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 3 - DEBT OBLIGATIONS

A schedule of changes in bonds and other long-term obligations of the District during 2008, follows:

	Amount Outstanding 12/31/07	Additions	Deletions	Amount Outstanding 12/31/08	Amounts Due in One Year
Water System Revenue Refunding & Improvement Bonds 4.25%	\$1,560,000	\$ -	\$ 180,000	\$1,380,000	\$190,000
OPWC Loan 1999-2003 0.00%	290,151	-	31,954	258,197	21,303
Xerox Lease		11,949	2,433	9,516	2,390
Total	\$1,850,151	\$ 11,949	\$ 214,387	\$ 1,647,713	\$213,693

The revenue refunding and improvement bonds are special obligations of the District, payable solely from the pledged revenues of its water system and the revenue fund created under the indenture. The bonds were issued to fund capital expenditures to improve the system at a rate of 4.25%. Payments are made yearly.

The OPWC loans were issued for the purpose of financing the fairgrounds road waterline and Clarktown Water Tank, respectively at a rate of 0.00%. Revenue of the District has been pledged to repay this debt. Payments of \$10,652 are made semi-annually.

Principal and interest requirements to retire the District's long-term obligations outstanding at December 31, 2008 are as follows:

Year Ending	Improveme	ent Bonds	OPWC	Loan	Tot	al
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$ 190,000	\$ 68,748	\$ 21,303	\$ -	\$ 211,303	\$ 68,748
2010	200,000	58,315	21,303	-	221,303	58,315
2011	230,000	46,812	21,303	-	251,303	46,812
2012	240,000	34,240	21,303	-	261,303	34,240
2013	255,000	20,999	21,303	-	276,303	20,999
2014-2018	265,000	7,089	106,515	-	371,515	7,089
2019-2023			45,167		45,167	
Totals	\$1,380,000	\$236,203	\$258,197	\$ -	\$1,638,197	\$236,203

The Water district entered into an agreement to lease a copier during fiscal year 2008. The terms of the agreement provide options to purchase the equipment. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

## NOTE 3 - DEBT OBLIGATIONS (Continued)

The capital asset acquired by the lease has been capitalized in the statement of net assets for governmental activities in the amount of \$11,949 which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded on the statement of net assets for governmental activities. Principal payments totaled \$2,433.

The asset acquired through the capital lease is as follows:

	Asset Value	Accumulated Depreciation	Book Value
Asset: Xerox Copier	\$ 11,949	\$ 2,433	\$ 9,516

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the minimum lease payments as of December 31, 2008:

Year Ending	Xerox
December 31	Lease
2009	\$ 2,390
2010	2,390
2011	2,390
<u>2012</u>	2,346
Total Lease Payments	<u>\$ 9,516</u>

## NOTE 4 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2008, the district contracted with Ohio Government Risk Management for real property, building contents, and vehicle insurance coverage.

Coverages provided by the program are as follows:

General Liability	\$ 5,000,000
Public Officials	5,000,000
Automobile	5,000,000
Faithful Performance & Employee Bond	\$ 100,000

Vehicle policies include liability coverage for bodily injury and property damage. Real property and building contents are 80% insured.

Health insurance was provided by a private carrier, Federated Insurance, for the year.

Workers' compensation benefits are provided through the State Bureau of Workers' Compensation. The District pays all elected officials' bonds by statute.

The District has not incurred significant reductions in insurance coverage from coverage in the prior year by major category of risk. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 5 - PENSION PLAN

GASB Statement No. 27

A. Ohio Public Employees Retirement System (OPERS) administers three separate pension plans as described below:

1. The Traditional Pension Plan - a cost sharing, multiple-employer defined benefit pension plan.

2. The Member-Directed Plan - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.

3. The Combined Plan - a cost sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

B. OPERS provides retirement, disability, survivor and death benefits and annual cost-of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.

C. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

D. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

E. The Ohio Revised Code provides statutory authority for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. The 2008 member contribution rates were 10.0% for members in state and local classifications. Public safety and law enforcement members contributed 10.1%. The 2008 employer contribution rate for state and local employers was 14.00% of covered payroll. For both the law enforcement and public safety divisions, the employer contribution rate for 2008 was 17.40%.

The Water District's contributions to the PERS of Ohio for the year ended December 31, 2006, 2007, and 2008 was \$251,447, \$278,829, and \$304,829 respectively which were equal to the total required contributions

#### GASB Statement No. 12

A. Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

### NOTE 5 - PENSION PLAN (Continued)

OPERS provides retirement, disability, and survivor benefits as well as post-employment health care coverage to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 12.

A portion of each employer's contribution to OPERS is set aside for the funding of post-employment health care. The Ohio Revised Code provides statutory authority for employer contributions. In 2008, state and local employers contributed at a rate of 14.00% of covered payroll and public safety and law enforcement employer units contributed at 17.40%. The portion of employer contributions allocated to health care was 7.00% in 2008 for all employers.

B. The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS.

#### C. Summary of Assumptions:

Actuarial Review — The assumptions and calculations below were based on OPERS' latest actuarial review performed as of December 31, 2007.

*Funding Method* — The individual entry age actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

*Assets Valuation Method* — All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

Investment Return — The investment assumption rate for 2007 was 6.50%.

Active Employee Total Payroll — An annual increase of 4.00%, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. In addition, annual pay increases over and above the 4.00% base increase, were assumed to range from 0.50% to 6.30%.

*Health Care* — Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .50% to 4% for the next 7 years. In subsequent years, (8 and beyond) health care costs were assumed to increase at 4% (the projected wage inflation rate).

D. OPEB is advance-funded on an actuarially determined basis. The following disclosures are required:

1. The Traditional Pension and Combined Plans had 363,503 active contributing participants as of December 31, 2008. The number of active contributing participants for both plans used in the December 31, 2007, actuarial valuation was 364,076.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

### NOTE 5 - PENSION PLAN (Continued)

2. The rates stated in Section A, above, are the contractually required contribution rates for OPERS. As part of this disclosure, it will be necessary for the employer to disclose the employer contributions actually made to fund post-employment benefits. The portion of your employer contributions that were used to fund post-employment benefits can be approximated by multiplying actual employer contributions for January 1 through December 31, 2008 by 0.5000 for state and local employers and 0.4023 for both law enforcement and public safety employers.

3. The amount of \$12.8 billion represents the actuarial funding value of OPERS' net assets available for OPEB at December 31, 2007.

4. Based on the actuarial cost method used, the Actuarial Valuation as of December 31, 2007, reported the actuarially accrued liability and the unfunded actuarially accrued liability for OPEB at \$29.8 billion and \$17.0 billion, respectively.

E. OPERS Retirement Board Implements its Health Care Preservation Plan. The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

## NOTE 6 - COMPENSATED ABSENCES

All full-time District employees earn vacation at varying rates based upon length of service. Upon separation from the Water District, the employee (or his estate) is paid for his accumulated unused vacation leave balance. All full-time District employees earn sick leave at the rate of 1.25 days per calendar month of active service. Upon retirement from the District, an employee shall receive monetary compensation for a portion of each day of unused sick leave; the monetary compensation shall be at the hourly rate of the employee at the time of retirement.

District employees who work on holidays and in an occasional overtime status are primarily paid on a current basis. However, in some instances the employees are permitted to accrue compensatory time to be taken as time off or to be paid at a later date. At December 31, 2008, the total vested liability for accumulated unpaid vacation, sick leave and compensatory time recorded was \$85,569.

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

## NOTE 7 -CAPITAL ASSETS

A summary of the District's capital assets as of December 31, 2008, are as follows:

	2007	Additions	Deletions	2008
Capital Assets, Not Being				
Depreciated				
Land	\$ 259,064	\$ 23,340	-	\$ 282,404
Construction in Progress	 1,326,824	1,227,795	(236,145)	2,318,474
Total Capital Assets, Not Being				
Depreciated	 1,585,888	1,251,135	(236,145)	2,600,878
Capital Assets Being Depreciated				
Source of Supply	1,150,903	53,626	-	1,204,529
Water Treatment Plant	3,708,715	120,395	(27,745)	3,801,365
Distribution System	8,783,910	110,993	(29,025)	8,865,878
Transportation Equipment	624,765	28,210	-	652,975
Office Furniture & Equipment	207,171	17,501	-	224,672
Other Equipment	 1,088,309	135,062	(20,300)	1,203,071
Total Capital Assets Being				
Depreciated	15,563,773	465,787	(77,070)	15,952,490
Less Accumulated Depreciation				
Source of Supply	749,337	36,029	-	785,366
Water Treatment Plant	2,592,100	114,892	-	2,706,992
Distribution System	5,242,283	367,953	-	5,610,236
Transportation Equipment	371,669	62,270	-	433,939
Office Furniture & Equipment	169,610	12,673	-	182,283
Other Equipment	 813,738	60,386	-	874,124
Less Accumulated Depreciation	 9,938,737	654,203	-	10,592,940
Total Capital Assets Being				
Depreciated, Net	 5,625,036	(188,416)	(77,070)	5,359,550
Total Capital Assets, net	\$ 7,210,924	\$ 1,062,719	\$ (313,215)	\$ 7,960,428

## NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008

## NOTE 8 - CHANGE IN ACCOUNTING PRINCIPALS

For the year ended December 31, 2008, the District implemented GASB Statement No. 50 "Pension Disclosures – an amendment of GASB Statement No. 25 and No. 27, and GASB Statement No. 45 Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in notes to the financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. GASB Statement 45 establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information (RSI) in the financial employees. The application of these new standards did not require a restatement of prior year balances.

## *Perry & Associates* Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 MARIETTA 428 Second Street Marietta, OH 45750 (740) 373-0056

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

August 11, 2009

Board of Trustees Scioto County Regional Water District #1 PO Box 310 - Robert Lucas Road Lucasville, Ohio 45648

We have audited the financial statements of the business-type activities of the Scioto County Regional Water District #1, Scioto County, Ohio (the District), as of and for the year ended December 31, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 11, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Scioto County Regional Water District #1 Scioto County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Internal Control Over Financial Reporting (Continued)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's basic financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management and members of the Board. It is not intended for anyone other than these specified parties.

Respectfully Submitted,

Verry Alasocutes CAAJ A. C.

Perry and Associates Certified Public Accountants, A.C.





## **REGIONAL WATER DISTRICT NUMBER ONE**

SCIOTO COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 6, 2009