BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

AMY HENDRICKS, DIRECTOR OF FINANCE AND BUSINESS OPERATIONS



Mary Taylor, CPA Auditor of State

Board of Education Vermilion Local School District 1230 Beechview Drive Vermilion, Ohio 44089

We have reviewed the *Independent Auditor's Report* of the Vermilion Local School District, Erie County, prepared by Julian & Grube, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Vermilion Local School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

February 17, 2009

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Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Auditor's Report

Board of Education Vermilion Local School District 1230 Beechview Drive Vermilion, Ohio 44808-1170

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Vermilion Local School District, Erie County, Ohio, as of and for the fiscal year ended June 30, 2008, which collectively comprise Vermilion Local School District's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of Vermilion Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Vermilion Local School District, Erie County, Ohio, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2008, on our consideration of Vermilion Local School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Independent Auditor's Report Vermilion Local School District Page Two

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Vermilion Local School District's basic financial statements. The accompanying schedule of receipts and expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements of Vermilion Local School District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Julian & Sube the.

Julian & Grube, Inc. December 29, 2008

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

The management's discussion and analysis of The Vermilion Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

# **Financial Highlights**

Key financial highlights for 2008 are as follows:

- In total, net assets of governmental activities decreased \$2,608,164 which represents an 18.81% decrease from 2007.
- General revenues accounted for \$24,236,093 in revenue or 88.63% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,109,008 or 11.37% of total revenues of \$27,345,101.
- The District had \$29,953,265 in expenses related to governmental activities; \$3,109,008 of these expenses was offset by program specific charges for services and sales, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$24,236,093 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund and the debt service fund. The general fund had \$28,055,917 in revenues and other financing sources and \$24,916,365 in expenditures. During fiscal year 2008, the general fund's fund balance increased \$3,127,482 from a balance of \$5,942,907 to \$9,070,389.
- The District's debt service fund had \$3,834,806 in revenues and other financing sources and \$3,694,797 in expenditures. During fiscal year 2008, the debt service fund's fund balance increased \$140,009 from a balance of \$420,400 to a balance of \$560,409.

#### Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and the debt service fund are by far the most significant funds, and the only governmental funds reported as major funds.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

#### **Reporting the District as a Whole**

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations. The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the debt service fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

#### **Proprietary Fund**

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical self-insurance. The basic proprietary fund financial statements can be found on pages 20-21 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

#### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 22 and 23. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 24-53 of this report.

#### The District as a Whole

The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for 2008 and 2007.

Assets	Governmental Activities 2008	Governmental Activities 2007
Assets Current and other assets	\$ 29,148,661	\$ 29,697,597
Capital assets	8,155,920	6,748,139
Total assets	37,304,581	36,445,736
Liabilities		
Current liabilities	16,479,909	19,124,366
Long-term liabilities	9,568,826	3,457,360
Total liabilities	26,048,735	22,581,726
<u>Net Assets</u>		
Invested in capital		
assets, net of related debt	4,760,308	5,381,864
Restricted	1,557,692	1,487,066
Unrestricted	4,937,846	6,995,080
Total net assets	<u>\$ 11,255,846</u>	\$ 13,864,010

#### Net Assets

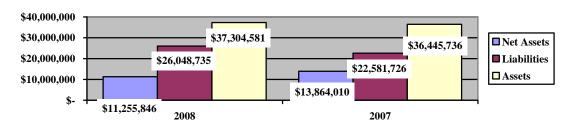
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008 the District's assets exceeded liabilities by \$11,255,846. Of this total, \$4,937,846 is unrestricted in use.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

At year-end, capital assets represented 21.86% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$4,760,308. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$1,557,692, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$4,937,846 may be used to meet the District's ongoing obligations to the students and creditors.

The graph below presents the District's governmental activities net assets, liabilities and assets for fiscal years 2008 and 2007:



#### **Governmental Activities**

The table below shows the change in net assets for fiscal years 2008 and 2007.

#### Change in Net Assets

	Governmental Activities 2008	Governmental Activities 2007	
Revenues			
Program revenues:			
Charges for services and sales	\$ 1,155,337	\$ 1,217,870	
Operating grants and contributions	1,915,207	1,922,618	
Capital grants and contributions	38,464	13,962	
General revenues:			
Property taxes	16,151,848	15,923,698	
Grants and entitlements	7,540,393	6,687,622	
Investment earnings	531,110	700,792	
Miscellaneous	12,742	2,554	
Total revenues	<u>\$ 27,345,101</u>	\$ 26,469,116	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

	Change in	Net Assets
	Governmental	Governmental
	Activities	Activities
	2008	2007
Expenses		
Program expenses:		
Instruction:		
Regular	\$11,137,902	\$ 9,748,164
Special	2,214,350	2,119,788
Vocational	233,286	203,012
Other	1,308,104	1,189,647
Support services:		
Pupil	1,452,072	1,280,498
Instructional staff	1,487,476	1,284,508
Board of education	219,277	196,000
Administration	1,400,024	1,610,114
Fiscal	560,673	592,495
Business	165,231	190,408
Operations and maintenance	3,177,565	2,503,955
Pupil transportation	1,339,439	1,358,837
Central	54,729	55,489
Operation of non-instructional services:		
Food service operations	690,395	668,711
Other non-instructional services	15,956	17,713
Extracurricular activities	754,758	723,488
Intergovernmental pass-through	3,559,773	78,917
Interest and fiscal charges	182,255	88,715
Total expenses	29,953,265	23,910,459
Change in net assets	(2,608,164)	2,558,657
Net assets at beginning of year	13,864,010	11,305,353
Net assets at end of year	\$11,255,846	\$ 13,864,010

# **Governmental Activities**

Net assets of the District's governmental activities decreased \$2,608,164. Total governmental expenses of \$29,953,265 were offset by program revenues of \$3,109,008 and general revenues of \$24,236,093. Program revenues supported 10.38% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 86.64% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$14,893,642 or 49.73% of total governmental expenses for fiscal year 2008.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2008 and 2007.

**Governmental Activities - Revenues and Expenses** 

#### \$35,000,000 \$25,000,000 \$20,000,000 \$15,000,000 \$5,000,000 \$-Fixed Vor 2008 Fixed Vor 2008 Fixed Vor 2007

S- Fiscal Year 2008 Fiscal Year 2007

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

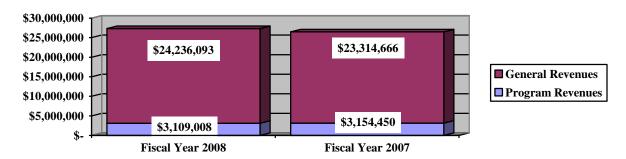
# **Governmental Activities**

	Total Cost of Services 2008	Net Cost of Services 2008	Total Cost of Services 2007	Net Cost of Services 2007	
Program expenses					
Instruction:					
Regular	\$ 11,137,902	\$ 10,674,662	\$ 9,748,164	\$ 9,150,942	
Special	2,214,350	1,676,583	2,119,788	1,524,183	
Vocational	233,286	213,693	203,012	152,603	
Other	1,308,104	929,531	1,189,647	1,007,829	
Support services:					
Pupil	1,452,072	1,085,620	1,280,498	943,449	
Instructional staff	1,487,476	1,301,510	1,284,508	1,056,705	
Board of education	219,277	219,277	196,000	196,000	
Administration	1,400,024	1,364,727	1,610,114	1,566,624	
Fiscal	560,673	560,673	592,495	592,495	
Business	165,231	165,231	190,408	190,408	
Operations and maintenance	3,177,565	3,176,026	2,503,955	2,500,515	
Pupil transportation	1,339,439	1,261,279	1,358,837	1,265,330	
Central	54,729	54,729	55,489	55,489	
Operation of non-instructional services:					
Food service operations	690,395	(105,202)	668,711	(99,233)	
Other non-instructional services	15,956	(1,084)	17,713	1,782	
Extracurricular activities	754,758	601,983	723,488	561,528	
Intergovernmental pass-through	3,559,773	3,482,764	78,917	645	
Interest and fiscal charges	182,255	182,255	88,715	88,715	
Total expenses	\$ 29,953,265	\$ 26,844,257	\$ 23,910,459	\$ 20,756,009	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

The dependence upon tax and other general revenues for governmental activities is apparent, 90.61% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 89.62%. The District's taxpayers, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2008 and 2007.



# **Governmental Activities - General and Program Revenues**

# The District's Funds

The District's governmental funds reported a combined fund balance of \$11,342,897 which is higher than last year's total of \$8,071,744. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance	Fund Balance		Percentage
	June 30, 2008	June 30, 2007	Increase	Change
General	\$ 9,070,389	\$ 5,942,907	\$ 3,127,482	52.63 %
Debt service	560,409	420,400	140,009	33.30 %
Other governmental	1,712,099	1,708,437	3,662	0.21 %
Total	\$11,342,897	\$ 8,071,744	\$ 3,271,153	40.53 %

### **General Fund**

The District's general fund balance increased \$3,127,482. Expenditures exceeded revenues for fiscal year 2008 by \$884,566.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2008 Amount	2007 Amount	Increase (Decrease)	Percentage Change
<u>Revenues</u>				
Taxes	\$ 15,248,463	\$ 15,634,515	\$ (386,052)	(2.47) %
Earnings on investments	536,418	589,354	(52,936)	(8.98) %
Intergovernmental	7,845,324	7,195,068	650,256	9.04 %
Other revenues	401,594	369,180	32,414	8.78 %
Total	\$ 24,031,799	\$ 23,788,117	\$ 243,682	1.02 %
<b>Expenditures</b>				
Instruction	\$ 12,732,772	\$ 12,238,558	\$ 494,214	4.04 %
Support services	11,033,809	8,577,722	2,456,087	28.63 %
Extracurricular activities	621,254	548,913	72,341	13.18 %
Debt service	528,530	214,805	313,725	146.05 %
Total	\$ 24,916,365	\$ 21,579,998	\$ 3,336,367	15.46 %

The District's general fund balance increased \$3,127,482. The increase in fund balance can be primarily attributed to the sale of \$2,400,000 in energy conservation bonds and the consolidation of the internal service fund into the general fund with a transfer of \$1,624,118. The District also had a slight increase in intergovernmental revenues and an increase in instruction expenses in the amount of \$494,214 or 4.04%. Tax revenue decreased from HB 66, which phases out the tax on tangible personal property of general businesses. The District is reimbursed for this lost revenue from the State, which is the primary reason intergovernmental revenues increased 9.04% from the prior year. This reimbursement will be phased out in calendar years 2011-2017. Earnings on investments decreased 8.98% due to lower interest rates earned on investments. Support services expenditures increased primarily in the area of operations and maintenance which is the function the District uses to record capital building expenditures. The District completed a \$1.8 million building project in fiscal year 2008 of which most of the expenditures were incurred during the fiscal year.

#### **Debt Service Fund**

The District's debt service fund had \$3,834,806 in revenues and other financing sources and \$3,694,797 in expenditures. During fiscal year 2008, the debt service fund's fund balance increased \$140,009 from a balance of \$420,400 to a balance of \$560,409.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2008, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$26,534,989 and final budgeted revenues and other financing sources for fiscal year 2008 was \$28,207,252. This represents a \$330,522 decrease from final budgeted revenues.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

General fund original and final appropriations were \$28,562,918 for fiscal year 2008. The actual budget basis expenditures for fiscal year 2008 totaled \$27,590,180, which was \$972,738 lower than the final budget appropriations.

# **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2008, the District had \$8,155,920 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal year 2008 balances compared to 2007:

	Capital Asset (Net of Dep			
	Government	al Activities		
	2008 2007			
Land	\$ 699,837	\$ 699,837		
Construction in progress	-	493,705		
Land improvements	37,016	40,353		
Buildings and improvements	5,292,461	3,736,631		
Furniture and equipment	1,299,747	1,086,363		
Vehicles	826,859	691,250		
Total	\$ 8,155,920	\$ 6,748,139		

The overall increase in capital assets of \$1,407,781 is due to capital outlays of \$2,162,011 exceeding depreciation expense of \$744,695 and disposals of \$9,535 (net of accumulated depreciation) in the fiscal year.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### **Debt** Administration

At June 30, 2008, the District had \$185,000 in general obligation bonds, \$3,316,818 in energy conservation bonds and \$3,500,000 in bond anticipation notes outstanding. Of this total, \$3,998,182 is due within one year and \$3,003,636 is due in greater than one year. The following table summarizes the bonds and notes outstanding.

# **Outstanding Debt, at Year End**

	Governmental Activities 2008	Governmental Activities 2007
General obligation bonds	\$ 185,000	\$ 355,000
Energy conservation bonds	3,316,818	1,230,000
Bond anticipation notes	3,500,000	
Total	\$ 7,001,818	\$ 1,585,000

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (UNAUDITED)

At June 30, 2008, the District's overall legal debt margin was \$37,696,783 and an unvoted debt margin of \$451,080.

See Note 11 to the basic financial statements for additional information on the District's debt administration.

# **Current Financial Related Activities**

Like many school districts in Ohio, the Vermilion Local School District is facing the difficult challenge of maintaining standards of service to students while operating within fiscal limitations. Current projections indicate that by June 30, 2010, the District's operating funds will have a deficit balance in excess of \$5 million. This deficit is a result of reductions in the personal property tax base as well as lack of adequate revenue from the State.

Ford closed the Lorain Assembly Plant in late December, 2005. The property was sold to IRG-Lorain in December, 2006. The sale price was recorded in Lorain County at \$2.5 million compared to the current valuation of \$28 million. A complaint has been filed on the 2006 valuation for taxes already paid to IRG by Ford at settlement that have been held estimated at approximately \$453,000. To date, IRG has paid short on their taxes based on their claim of a \$2.5 million, but IRG continues to appeal to the Board of Revisions. Additional reductions are eminent, and given the significant portion of commercial and industrial properties held by this taxpayer, the ability to adjust the effective rate to adequately maintain anticipated revenue streams is unlikely.

The District's growth rate historically in collections was approximately 1.8%, future forecasts had included limited growth, but the delinquency rate has grown by 1% in a single year that would significantly offset anticipated growth estimates. Increased foreclosure rates, declining property values and current economic conditions are expected to bring about increased challenges for governments relying on local revenue for a significant portion of operating income.

The District is currently on the guarantee for its foundation payment so no growth is anticipated in State aid. This is compounded by the economic conditions cited above that are causing shortfalls at the State level as well that could impact future funding from the State and federal governments.

The Board of Education and the administration of the District have been good stewards of the tax dollars provided by the community. However, due to the revenue circumstances cited as well increases in expenditures, the District will be in a position that will require an increased level of revenue or a reduction in the services offered to the community. The State legislature remains unable to commit adequate funding for all school children in Ohio. The result is an increasing shift of costs to the local taxpayer to support education in each community

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizen's taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Amy Hendricks, Director of Finance and Business Operations, Vermilion Local School District, 1230 Beechview Drive, Vermilion, Ohio 44089.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET ASSETS JUNE 30, 2008

	Governmental Activities			
Assets:				
Equity in pooled cash and investments	\$	11,779,893		
Cash with fiscal agents		530,120		
Receivables:				
Taxes		16,590,115		
Accounts		950		
Accrued interest		30,582		
Intergovernmental		149,838		
Materials and supplies inventory		67,163		
Capital assets:		,		
Land		699,837		
Depreciable capital assets, net		7,456,083		
Capital assets, net.		8,155,920		
		0,100,020		
Total assets.		37,304,581		
Liabilities:				
Accounts payable.		14,129		
Accrued wages and benefits		1,796,160		
Pension obligation payable.		581,676		
Intergovernmental payable		153,819		
Unearned revenue		13,920,007		
Accrued interest payable		14,118		
Long-term liabilities:				
Due within one year.		4,472,561		
Due in more than one year		5,096,265		
Total liabilities		26,048,735		
Net Assets:				
Invested in capital assets, net				
of related debt.		4,760,308		
Restricted for:				
Capital projects		833,310		
Debt service.		573,181		
Locally funded programs		54,715		
State funded programs		19,423		
Federally funded programs		27,946		
Student activities.		7,878		
Other purposes		41,239		
Unrestricted.		4,937,846		
Omostrotot		т,237,040		
Total net assets	\$	11,255,846		

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

			Program Revenue	es	Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental
Governmental activities:					
Instruction:					
Regular	\$ 11,137,902	\$ 451,151	\$ 12,089	\$ -	\$ (10,674,662)
Special	2,214,350	45,669	492,098	-	(1,676,583)
Vocational	233,286	97	19,496	-	(213,693)
Other	1,308,104	699	377,874	-	(929,531)
Support services:					
Pupil	1,452,072	62,105	304,347	-	(1,085,620)
Instructional staff	1,487,476	3,742	164,102	18,122	(1,301,510)
Board of education	219,277	-	-	-	(219,277)
Administration	1,400,024	25,894	9,403	-	(1,364,727)
Fiscal	560,673	-	-	-	(560,673)
Business	165,231	-	-	-	(165,231)
Operations and maintenance	3,177,565	1,380	159	-	(3,176,026)
Pupil transportation	1,339,439	6,607	51,211	20,342	(1,261,279)
Central	54,729	-	-	-	(54,729)
Operation of non-instructional					
services:					
Food service operations	690,395	426,748	368,849	-	105,202
Other non-instructional services	15,956	-	17,040	-	1,084
Extracurricular activities	754,758	131,245	21,530	-	(601,983)
Intergovernmental pass-through	3,559,773	-	77,009	-	(3,482,764)
Interest and fiscal charges	182,255				(182,255)
Total governmental activities	\$ 29,953,265	\$ 1,155,337	<u>\$ 1,915,207</u>	\$ 38,464	(26,844,257)
	General Revenue				
	Property taxes 1				
		ses			15,835,997
					315,851
		lements not restrict			
		grams			7,540,393
		ings			531,110
	Miscellaneous.		••••		12,742
	Total general re	venues			24,236,093

 Change in net assets.
 (2,608,164)

 Net assets at beginning of year.
 13,864,010

 Net assets at end of year.
 \$ 11,255,846

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

	General		General		General		General			Debt Service	G	Other overnmental Funds	G	Total overnmental Funds
Assets:														
Equity in pooled cash	<b>.</b>		÷		<b>.</b>		÷							
and investments.	\$	9,503,574	\$	521,290	\$	1,715,842	\$	11,740,706						
Cash with fiscal agent		530,120		-		-		530,120						
Receivables:														
Taxes		16,369,276		220,839		-		16,590,115						
Accounts		500		-		450		950						
Intergovernmental		-		-		149,838		149,838						
Accrued interest		30,582		-		-		30,582						
Interfund loans		5,231		-		-		5,231						
Due from other funds		2,878		-		-		2,878						
Materials and supplies inventory		53,621		-		13,542		67,163						
Restricted assets:														
Equity in pooled cash														
and cash equivalents		39,187		-		-		39,187						
· · · · · · · · · · · · · · · · · · ·														
Total assets	\$	26,534,969	\$	742,129	\$	1,879,672	\$	29,156,770						
Liabilities:														
Accounts payable	\$	13,922	\$	-	\$	207	\$	14,129						
Accrued wages and benefits	Ŧ	1,692,392	Ŧ	-	Ŧ	103,768	-	1,796,160						
Compensated absences payable		16,392		-				16,392						
Pension obligation payable.		548,541		-		33,135		581,676						
Intergovernmental payable		144,133		-		9,686		153,819						
Due to other funds		-		_		2,878		2,878						
Interfund loans payable.		_		_		5,231		5,231						
		13,765,177		154,830		5,251		13,920,007						
						12 ( ( 9								
Deferred revenue		1,284,023		26,890		12,668		1,323,581						
Total liabilities		17,464,580		181,720		167,573		17,813,873						
Fund Balances:														
Reserved for encumbrances		2,138,855		-		117,339		2,256,194						
Reserved for materials and														
supplies inventory		53,621		-		13,542		67,163						
Reserved for debt service		-		521,290		-		521,290						
Reserved for property tax unavailable														
for appropriation		1,332,935		39,119		-		1,372,054						
Reserved for school bus purchases		39,187		-		-		39,187						
Unreserved, undesignated, reported in:														
General fund		5,505,791		-		-		5,505,791						
Special revenue funds.		-		-		771,530		771,530						
Capital projects funds.		-		_		809,688		809,688						
						007,000		007,000						
Total fund balances		9,070,389		560,409	_	1,712,099	_	11,342,897						
Total liabilities and fund balances	\$	26,534,969	\$	742,129	\$	1,879,672	\$	29,156,770						

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2008

Total governmental fund balances		\$ 11,342,897
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		8,155,920
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes receivable Intergovernmental revenue Accrued interest	\$ 1,298,054 12,668	
Total	 12,859	1,323,581
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Compensated absences Retirement incentive General obligation bonds payable Energy conservation bonds payable Energy conservation improvement bonds payable Bond anticipation notes Lease purchase agreement Capital lease obligation Accrued interest payable	(1,426,176) (1,045,646) (185,000) (2,851,818) (465,000) (3,500,000) (41,831) (36,963) (14,118)	
Total		 (9,566,552)
Net assets of governmental activities		\$ 11,255,846

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

		General		Debt Service	Gov	Other vernmental Funds	G	Total overnmental Funds
Revenues:								
From local sources:								
Taxes	\$	15,248,463	\$	301,308	\$	-	\$	15,549,771
Tuition		368,173		-		-		368,173
Transportation		253		-		-		253
Charges for services		750		-		426,748		427,498
Earnings on investments		536,418		-		24,344		560,762
Extracurricular		-		-		196,220		196,220
Classroom materials and fees		-		-		113,948		113,948
Other local revenues.		93,848		-		219,399		313,247
Intergovernmental - State		7,783,894		33,498		148,607		7,965,999
Intergovernmental - Federal		-		-		1,241,123		1,241,123
Total revenue		24,031,799		334,806		2,370,389	·	26,736,994
Expenditures:								
Current:								
Instruction:								
Regular		9,441,572		-		280,723		9,722,295
Special		2,053,579		-		181,562		2,235,141
Vocational.		229,813		-		95		229,908
Other		1,007,808		-		294,825		1,302,633
Support services:		1 000 220				240.047		1 400 1 67
Pupil		1,090,220		-		348,947		1,439,167
Instructional staff		1,467,314		-		186,274		1,653,588
Board of education		219,277		-		-		219,277
Administration		1,538,212		-		78,825		1,617,037
Fiscal		549,704		9,762		-		559,466 165,775
Business		165,775		-		3,070		,
Operations and maintenance		4,550,675		-		5,070 15,875		4,553,745 1,413,507
Pupil transportation		1,397,632 55,000		-		15,875		55,000
Operation of non-instructional services:		55,000		-		-		55,000
Food service operations		_		_		746,005		746,005
Other non-instructional services		_		-		15,992		15,992
Extracurricular activities.		621,254		-		154,208		775,462
Intergovernmental pass-through				3,500,000		59,773		3,559,773
Debt service:				2,200,000		0,,,,,0		0,007,170
Principal retirement		370,663		170,000		-		540,663
Interest and fiscal charges		157,867		15,035		-		172,902
Total expenditures		24,916,365		3,694,797		2,366,174		30,977,336
Excess of revenues over (under) expenditures.		(884,566)		(3,359,991)		4,215		(4,240,342)
Other financing sources:		_		_		_		_
Transfers in.		1,624,118		-		_		1,624,118
Sale of notes and bonds		2,400,000		3,500,000		_		5,900,000
Total other financing sources		4,024,118		3,500,000			·	7,524,118
Net change in fund balances		3,139,552		140,009		4,215		3,283,776
-								
Fund balances at beginning of year		5,942,907		420,400		1,708,437		8,071,744
Decrease in reserve for inventory	*	(12,070)	<u>_</u>	-	<i>•</i>	(553)		(12,623)
Fund balances at end of year	\$	9,070,389	\$	560,409	\$	1,712,099	\$	11,342,897

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$ 3,283,776
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital asset additions Current year depreciation Total	\$ 2,162,011 (744,695)	1,417,316
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.		(9,535)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as ar expense when consumed.		(12,623)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Taxes Interest Intergovernmental Total	 602,077 (5,308) 11,338	608,107
Repayment of bond, note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		540,663
Proceeds of notes are recorded as revenue in the funds, however on the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets		(5,900,000)
Governmental funds report expenditures for interest when it is due In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due.		(9,353)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(902,397)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues		
are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.	-	(1,624,118)
Change in net assets of governmental activities	=	\$ (2,608,164)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Original         Final         Actual         (Negative)           Revenues:         Form local sources:         7         1		 Budgeted	Amo	unts		ariance with inal Budget Positive
Revenues:         Image: Construct of the second seco		Original		Final	Actual	
				1 1141	 netuur	 (itegative)
	TaxesTuition.TransportationTransportationEarnings on investments.Charges for servicesOther local revenuesIntergovernmental - State	\$ 374,443 252 542,948 749 99,850 7,761,293	\$	407,846 274 585,898 811 108,161 8,407,260	\$ 368,173 253 543,980 750 100,050 7,783,894	\$ (39,673) (21) (41,918) (61) (8,111) (623,366)
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	-					
Regular11,319,55511,319,55510,785,026534,529Special2,127,5482,127,5482,063,44564,103Vocational237,579237,579227,57110,067Other1,047,3241,047,3241,026,78320,541Support services:11,187,4471,187,4471,127,27360,174Instructional staff1,614,7191,614,7191,521,63393,086Board of education414,049414,049413,425624Administration1,598,6301,533,99064,640Fiscal576,779576,779569,5457,234Business180,003180,003175,3654,638Operations and maintenance5,491,8875,440,60351,284Pupil transportation1,482,0371,445,89936,138Central55,92955,92954,0491,880Extracurricular activities659,752636,36323,389Perincipal retirement370,663370,663370,663-Interest and fiscal charges199,017199,017198,606411Total expenditures28,562,91828,562,91827,590,180972,738Excess of revenues (under)63,53863,538expenditures3,1063,1063,106-Proceeds from sale of bonds2,400,0002,400,0002,400,000-Supenditures2,411,5382,471,5384,095,6561,624,118Advances in3,10						
Special2,127,5482,127,5482,063,44564,103Vocational237,579237,579227,51210,067Other1,047,3241,047,3241,026,78320,541Support services:1,187,4471,187,4471,127,27360,174Pupil1,614,7191,521,63393,086Board of education414,049414,049413,425624Administration1,598,6301,598,6301,533,99064,640Fiscal576,779576,779569,5457,234Business180,003180,003175,3654,638Operations and maintenance5,491,8875,491,8875,440,60351,284Pupil transportation1,482,0371,445,89936,138Central55,92955,92954,0491,880Extracurricular activities659,752659,752636,36323,389Debt service:28,562,91828,562,91827,259,180972,738Principal retirement370,663370,663370,663-Interest and fiscal charges199,017199,017198,606411Total expenditures(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:24,00,0002,400,0002,400,000-Refund of prior year expenditure63,53863,53863,538-Transfers in1,624,1181,624,118Advances in2,471,5382,471,5382,471,5384,095,6551,		11,319,555		11,319,555	10,785,026	534,529
Vocational.       237,579       237,579       227,512       10,067         Other.       1,047,324       1,047,324       1,047,324       1,026,783       20,541         Support services:       Pupil.       1,187,447       1,187,447       1,127,273       60,174         Instructional staff       1,614,719       1,614,719       1,521,633       93,086         Board of education       414,049       413,425       624         Administration.       1,598,630       1,533,990       64,640         Fiscal       576,779       576,779       569,545       7,234         Business       180,003       180,003       175,365       4,638         Operations and maintenance       5,491,887       5,440,603       51,284         Pupil transportation       1,482,037       1,482,037       1,445,899       36,138         Central       55,929       55,929       54,049       1,880         Debt service:       710,663       370,663       -       -         Principal retirement       370,663       370,663       -       -         Total expenditures       28,562,918       27,590,180       972,738         Excess of revenues (under)       -       -       -				2,127,548		64,103
Support services:       1,187,447       1,187,447       1,127,273       60,174         Pupil.       1,614,719       1,521,633       93,086         Board of education       414,049       414,049       413,425       624         Administration       1,598,630       1,598,630       1,533,990       64,640         Fiscal       576,779       576,779       569,545       7,234         Business       180,003       175,355       4,638         Operations and maintenance       5,491,887       5,491,887       5,440,603       51,284         Pupil transportation       1,482,037       1,445,899       36,138         Central.       55,929       55,929       54,049       1,880         Extracurricular activities       659,752       659,752       636,363       23,389         Debt service:       9       90,017       199,007       198,606       411         Total expenditures       28,562,918       27,590,180       972,738         Excess of revenues (under)       -       -       1,624,118       1,624,118         Advances in       3,106       3,106       3,106       -       -         Price de from sale of bonds       2,470,000       2,400,000		237,579		237,579	227,512	10,067
Pupil.1,187,4471,187,4471,127,27360,174Instructional staff1,614,7191,614,7191,521,63393,086Board of education414,049414,049413,425624Administration1,598,6301,598,6301,533,99064,640Fiscal576,779576,779569,5457,234Business180,003180,003175,3654,638Operations and maintenance5,491,8875,491,8875,440,60351,284Pupil transportation1,482,0371,482,0371,445,89936,138Central55,92955,92954,0491,880Extracurricular activities659,752659,752636,36323,389Debt service:28,562,91828,562,91827,590,180972,738Excess of revenues (under)(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:63,53863,53863,538-Refund of prior year expenditure63,53863,53863,538-Transfers in1,624,1181,624,118Advances in3,1063,1063,106-Proceeds from sale of bonds2,400,0002,400,0002,400,000-Sale of assets4,8944,894Total other financing sources:2,471,5382,471,5384,095,6561,624,118Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of y	Other	1,047,324		1,047,324	1,026,783	20,541
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
Board of education $414,049$ $413,425$ $624$ Administration $1,598,630$ $1,598,630$ $1,533,990$ $64,640$ Fiscal $576,779$ $576,779$ $569,545$ $7,234$ Business $180,003$ $180,003$ $175,365$ $4,638$ Operations and maintenance $5,491,887$ $5,491,887$ $5,440,603$ $51,284$ Pupil transportation $1,482,037$ $1,442,037$ $1,445,899$ $36,138$ Central $55,929$ $55,929$ $54,049$ $1,880$ Extracurricular activities $659,752$ $659,752$ $636,363$ $23,389$ Debt service: $710,663$ $370,663$ $370,663$ $-1$ Principal retirement $370,663$ $370,663$ $370,663$ $-1$ Total expenditures $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) $expenditures$ $-1,624,118$ $1,624,118$ expenditures. $3,106$ $3,106$ $3,106$ $-1$ Proceeds from sale of bonds $2,400,000$ $2,400,000$ $-4894$ $-1$ Total other financing sources $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $-2,316,038$ $2,316,038$ $-3,16,038$						,
Administration.1,598,6301,598,6301,533,99064,640Fiscal576,779576,779569,5457,234Business180,003180,003175,3654,638Operations and maintenance.5,491,8875,440,60351,284Pupil transportation1,482,0371,482,0371,445,89936,138Central55,92955,92954,0491,880Extracurricular activities.659,752659,752636,36323,389Debt service:199,017198,606411Total expenditures28,562,91828,562,91827,590,180972,738Excess of revenues (under)(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:63,53863,53863,538Refund of prior year expenditure3,1063,1063,106-Proceeds from sale of bonds.2,400,0002,400,0002,400,000-Sale of assets4,8944,8944,894-Total other financing sources2,471,5382,471,5384,095,6561,624,118Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of year4,931,8564,931,8564,931,856-2,316,0382,316,0382,316,0382,316,038-				, ,		,
Fiscal576,779576,779569,5457,234Business180,003180,003175,3654,638Operations and maintenance5,491,8875,491,8875,440,603Pupil transportation1,482,0371,442,0371,445,899Schutz1,482,0371,445,0371,445,899Central55,92955,92954,0491,880Extracurricular activities659,752659,752636,36323,389Debt service:710,663370,663370,663-Principal retirement370,663370,663370,663-Interest and fiscal charges199,017199,017198,606411Total expenditures28,562,91828,562,91827,590,180972,738Excess of revenues (under)expenditures1,624,1181,624,118Advances in3,1063,1063,106Proceeds from sale of bonds2,400,0002,400,0002,400,000-Sale of assets2,471,5382,471,5384,095,6561,624,118Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of year4,931,8564,931,8564,931,856-Prior year encumbrances appropriated2,316,0382,316,038-						
Business $180,003$ $180,003$ $175,365$ $4,638$ Operations and maintenance. $5,491,887$ $5,491,887$ $5,440,603$ $51,284$ Pupil transportation $1,482,037$ $1,482,037$ $1,445,899$ $36,138$ Central. $55,929$ $55,929$ $54,049$ $1,880$ Extracurricular activities. $659,752$ $659,752$ $636,363$ $23,389$ Debt service: $710,663$ $370,663$ $370,663$ $370,663$ $411$ Total expenditures $28,562,918$ $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ Other financing sources: $63,538$ $63,538$ $63,538$ $-$ Transfers in $  1,624,118$ $1,624,118$ Advances in $3,106$ $3,106$ $3,106$ $-$ Proceeds from sale of bonds. $2,400,000$ $2,400,000$ $2,400,000$ $-$ Sale of assets $4,894$ $4,894$ $ -$ Total other financing sources. $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $-$ Prior year encumbrances appropriated				, ,		,
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Central. $55,929$ $55,929$ $54,049$ $1,880$ Extracurricular activities. $659,752$ $659,752$ $636,363$ $23,389$ Debt service: $710,663$ $370,663$ $370,663$ $23,389$ Principal retirement $370,663$ $370,663$ $370,663$ $411$ Total expenditures $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) $expenditures$ . $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ expenditures. $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ Other financing sources: $63,538$ $63,538$ $63,538$ $-$ Refund of prior year expenditure $63,538$ $63,538$ $63,538$ $-$ Transfers in $ 1,624,118$ $1,624,118$ $1,624,118$ Advances in. $3,106$ $3,106$ $3,106$ $-$ Proceeds from sale of bonds. $2,400,000$ $2,400,000$ $2,400,000$ $-$ Sale of assets $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $4,931,6038$ $-$						,
Extracurricular activities. $659,752$ $636,363$ $23,389$ Debt service: $370,663$ $370,663$ $370,663$ $27,380$ Principal retirement $199,017$ $199,017$ $198,606$ $411$ Total expenditures $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) $expenditures.(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:expenditure.63,53863,53863,538-Refund of prior year expenditure63,51863,53863,538-Transfers in  1,624,1181,624,118Advances in.3,1063,1063,106-Proceeds from sale of bonds.2,400,0002,400,0002,400,000-Sale of assets2,471,5382,471,5384,095,6561,624,118Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of year4,931,8564,931,8564,931,6038-$						
Debt service: $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $370,663$ $411$ Total expenditures $199,017$ $199,017$ $199,017$ $198,606$ $411$ Total expenditures $28,562,918$ $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) $expenditures.(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:Refund of prior year expenditure63,53863,53863,53863,538-Transfers in  1,624,1181,624,1181,624,118Advances in3,1063,1063,106-Proceeds from sale of bonds2,400,0002,400,000-Sale of assets2,471,5382,471,5384,095,6561,624,118Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of year4,931,8564,931,8564,931,856-Prior year encumbrances appropriated2,316,0382,316,0382,316,038-$		,		,	,	
Interest and fiscal charges199,017199,017198,606411Total expenditures28,562,91828,562,91827,590,180972,738Excess of revenues (under)expenditures(4,499,467)(2,496,682)(3,478,584)(981,902)Other financing sources:Refund of prior year expenditure63,53863,53863,538-Transfers in1,624,1181,624,118Advances in3,1063,1063,106-Proceeds from sale of bonds2,400,0002,400,0002,400,000Sale of assets2,471,5382,471,5384,894Total other financing sources2,471,5382,471,5384,095,656Net change in fund balance(2,027,929)(25,144)617,072642,216Fund balances at beginning of year4,931,8564,931,8564,931,856-Prior year encumbrances appropriated2,316,0382,316,0382,316,038-		,		,		,
Total expenditures $28,562,918$ $28,562,918$ $27,590,180$ $972,738$ Excess of revenues (under) expenditures $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ <b>Other financing sources:</b> Refund of prior year expenditure $63,538$ $63,538$ $63,538$ $-$ Transfers in $ 1,624,118$ $1,624,118$ $1,624,118$ Advances in $3,106$ $3,106$ $3,106$ $-$ Proceeds from sale of bonds $2,400,000$ $2,400,000$ $2,400,000$ $-$ Sale of assets $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ <b>Fund balances at beginning of year</b> $4,931,856$ $4,931,856$ $4,931,856$ $-$ Prior year encumbrances appropriated $2,316,038$ $2,316,038$ $2,316,038$ $-$	Principal retirement	370,663		370,663	370,663	-
Excess of revenues (under) expenditures. $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ Other financing sources: Refund of prior year expenditure $63,538$ $63,538$ $63,538$ $63,538$ $(-)$ Transfers in $  1,624,118$ $1,624,118$ Advances in $  1,624,118$ $1,624,118$ Advances in $3,106$ $3,106$ $-$ Proceeds from sale of bonds. $2,400,000$ $2,400,000$ $2,400,000$ Sale of assets $4,894$ $4,894$ $-$ Total other financing sources. $2,471,538$ $2,471,538$ $4,095,656$ Indulance in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $4,931,856$ $4,931,856$ $4,931,856$	Interest and fiscal charges	199,017	_	199,017	 198,606	 411
expenditures. $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ Other financing sources:Refund of prior year expenditure $63,538$ $63,538$ $63,538$ $63,538$ Transfers in $  1,624,118$ $1,624,118$ Advances in $3,106$ $3,106$ $3,106$ $-$ Proceeds from sale of bonds. $2,400,000$ $2,400,000$ $2,400,000$ $-$ Sale of assets $4,894$ $4,894$ $ -$ Total other financing sources. $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $4,931,856$ $-$ Prior year encumbrances appropriated $2,316,038$ $2,316,038$ $2,316,038$ $-$	Total expenditures	 28,562,918		28,562,918	 27,590,180	 972,738
expenditures. $(4,499,467)$ $(2,496,682)$ $(3,478,584)$ $(981,902)$ Other financing sources:Refund of prior year expenditure $63,538$ $63,538$ $63,538$ $63,538$ Transfers in $  1,624,118$ $1,624,118$ Advances in $3,106$ $3,106$ $3,106$ $-$ Proceeds from sale of bonds. $2,400,000$ $2,400,000$ $2,400,000$ $-$ Sale of assets $4,894$ $4,894$ $ -$ Total other financing sources. $2,471,538$ $2,471,538$ $4,095,656$ $1,624,118$ Net change in fund balance $(2,027,929)$ $(25,144)$ $617,072$ $642,216$ Fund balances at beginning of year $4,931,856$ $4,931,856$ $4,931,856$ $4,931,856$ $-$ Prior year encumbrances appropriated $2,316,038$ $2,316,038$ $2,316,038$ $-$	Excess of revenues (under)					
Refund of prior year expenditure		 (4,499,467)		(2,496,682)	 (3,478,584)	 (981,902)
Refund of prior year expenditure	Other financing sources:					
Advances in.       3,106       3,106       3,106       -         Proceeds from sale of bonds.       2,400,000       2,400,000       2,400,000       -         Sale of assets       4,894       4,894       4,894       -         Total other financing sources.       2,471,538       2,471,538       4,095,656       1,624,118         Net change in fund balance       (2,027,929)       (25,144)       617,072       642,216         Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -		63,538		63,538	63,538	-
Proceeds from sale of bonds.       2,400,000       2,400,000       2,400,000       -         Sale of assets       4,894       4,894       4,894       -         Total other financing sources.       2,471,538       2,471,538       4,095,656       1,624,118         Net change in fund balance       (2,027,929)       (25,144)       617,072       642,216         Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -	Transfers in	-		-	1,624,118	1,624,118
Sale of assets       4,894       4,894       4,894       -         Total other financing sources.       2,471,538       2,471,538       4,095,656       1,624,118         Net change in fund balance       (2,027,929)       (25,144)       617,072       642,216         Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -	Advances in	3,106		3,106	3,106	-
Total other financing sources.       2,471,538       2,471,538       4,095,656       1,624,118         Net change in fund balance       (2,027,929)       (25,144)       617,072       642,216         Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -		2,400,000		2,400,000	2,400,000	-
Net change in fund balance       (2,027,929)       (25,144)       617,072       642,216         Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -						 -
Fund balances at beginning of year       4,931,856       4,931,856       4,931,856       -         Prior year encumbrances appropriated       2,316,038       2,316,038       2,316,038       -	Total other financing sources	 2,471,538		2,471,538	 4,095,656	 1,624,118
Prior year encumbrances appropriated         2,316,038         2,316,038         2,316,038         -	Net change in fund balance	(2,027,929)		(25,144)	617,072	642,216
	Fund balances at beginning of year	4,931,856		4,931,856	4,931,856	-
Fund balance at end of year         \$ 5,219,965         \$ 7,222,750         \$ 7,864,966         \$ 642,216				2,316,038	 2,316,038	 -
	Fund balance at end of year	\$ 5,219,965	\$	7,222,750	\$ 7,864,966	\$ 642,216

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund
Nonoperating expenses: Transfer out	\$ (1.624,118)
Total nonoperating expenses	(1,624,118)
Change in net assets.	(1,624,118)
Net assets at beginning of year	<u>1,624,118</u> \$

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund
Cash flows from operating activities: Cash payments for claims expense	\$ (794,664)
	\$ (794,004)
Net cash used in operating activities	(794,664)
Cash flows from noncapital financing activities:	
Transfers out	(1,624,118)
Net cash used in noncapital	
financing activities.	(1,624,118)
Net decrease in cash and cash equivalents	(2,418,782)
Cash and cash equivalents at beginning of year	2,418,782
Cash and cash equivalents at end of year	\$ -
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$ -
Changes in assets and liabilities: Decrease in due to other governments	(794,664)
Net cash used in operating activities	\$ (794,664)

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

	Private-Purpose Trust		
	Scholarship		 Agency
Assets: Equity in pooled cash and investments	\$	317,655	\$ 100,695
Total assets.		317,655	\$ 358,232
Liabilities: Intergovernmental payable		- - -	\$ 257,537 4,714 95,981
Total liabilities		-	\$ 358,232
Net Assets: Held in trust for scholarships		317,655	
Total net assets	\$	317,655	

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Private-Purpose Trust		
	Scl	ıolarship	
Additions: Interest	\$	11,168 37,981	
Total additions.		49,149	
<b>Deductions:</b> Scholarships awarded		25,682	
Change in net assets		23,467	
Net assets at beginning of year		294,188	
Net assets at end of year	\$	317,655	

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Vermilion Local School District (the "District") is located in Erie County and encompasses all of the City of Vermilion and portions of surrounding townships.

The District was established in 1944 through the consolidation of existing land areas and school districts and is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws there is no authority for a school district to have a charter or adopt local laws. The legislative power of the school district is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District ranks as the 217<sup>th</sup> largest by enrollment among the 896 public and community school districts in the State and the 2<sup>nd</sup> largest in Erie County. It currently operates 2 elementary schools, 1 middle school and 1 comprehensive high school. The District employs 112 non-certified and 164 certified employees to provide services to 2,312 students in grades K through 12 and various community groups.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statement and Interpretations issued on or before November 30, 1989, to its governmental activities and proprietary fund provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

# A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### **EHOVE** Career Center

The career center is a separate body politic and corporate, established by the Ohio Revised Code (ORC) to provide vocational and special education needs of the students. The school accepts non-tuition students from the District as a member school, however, it is considered a separate political subdivision and is not considered to be part of the District.

#### Lake Erie Education Computer Association (LEECA)

LEECA is a jointly governed organization among thirty school districts. The jointly governed organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member districts. Each of the governments of these schools supports LEECA based upon a per pupil charge, dependent upon the software package utilized. The LEECA assembly consists of a superintendent or designated representative from each participating school district and a representative from the fiscal agent. LEECA is governed by a Board of Directors chosen from the general membership of the LEECA assembly.

The Board of Directors consists of a representative from the fiscal agent, the chairman of each of the operating committees, and at least one Assembly member from each county in which participating school districts are located. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained by contacting the Treasurer at the Lorain County Board of Education, who serves as the fiscal agent, at 1885 Lake Avenue, Elyria, Ohio 44035.

#### Lake Erie Regional Council (LERC)

The Lake Erie Regional Council (LERC) is a jointly governed organization comprised of 14 school districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as media center, gas consumption, driver education, food service and insurance. Each member provides operating resources to LERC on a per pupil or actual usage charge. The LERC assembly consists of a superintendent or designated representative from each participating school district and the fiscal agent. LERC is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves as fiscal agent, at 1885 Lake Avenue, Elyria, Ohio.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# RELATED ORGANIZATION

#### The Ritter Public Library

The Ritter Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the District's Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and has issued tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Ritter Public Library, Clerk/Treasurer, at 5680 Liberty Avenue, Vermilion, Ohio 44089.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt service fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond and principal and interest from governmental resources when the government is obligated is some manner for payment. It is also used to account for the accumulation or resources and payment of general obligation bonds payable.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities; and (c) for grants and other resources whose use is restricted to a particular purpose.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical/surgical and dental benefits to employees. Effective July 1, 2007, the LERC changed from partially self-insured to a fully insured consortium.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Agency funds for the District primarily account for student activities.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund are charges for sales and services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2008 are recorded as deferred revenue on the fund financial statements.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue. Unused donated commodities are reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# E. Budgets

The District is required by state statute to adopt an annual appropriated cash basis budget for all funds (except agency). The specific timetable is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the board-adopted budget is filed with the Erie County Budget Commission for tax rate determination. Erie County Commissioners waived this requirement for fiscal year 2008.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2008.
- 4. By July 1, the annual Appropriation Resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission, and the total of expenditures may not exceed the appropriation total.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2008. All amounts reported in the budgetary statement reflect the original appropriations plus all modifications legally enacted by the Board.
- 8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

#### F. Cash and Investments

To improve cash management, cash received by the District other than cash with fiscal agent is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" and "investments" on the basic financial statements.

During 2008, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), repurchase agreements, a U.S. Government money market fund and federal agency securities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price, which is the price the investment could be sold for on June 30, 2008.

The District allocates investment earnings to the general, student managed activities, District managed student activity, auxiliary services, private-purpose trust and food service funds in accordance with Board policies and State statutes. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$536,418 which includes \$94,319 assigned from other District funds.

The District utilizes a financial institution to service bonded debt as principal and interest payments come due. This interest bearing depository account is presented on the financial statements as "cash with fiscal agent" since it is not required to be deposited into the District treasury. The District also has "cash with fiscal agent" held by the Lake Erie Regional Council for the District's self-insurance plan.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the purchase method on the fund statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

#### H. Capital Assets

General capital assets are those related to government activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$1,000 for its general capital assets. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 years
Buildings and improvements	25 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	8 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivables/payables" and "due to/from other funds." These amounts are eliminated in the governmental activities column on the statement of net assets.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least 5 years of service with the District, regardless of age, were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2008, and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

#### L. Fund Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, materials and supplies inventory, school bus purchases, debt service and tax advance unavailable for appropriation. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of those funds. The reserve for tax revenue unavailable for appropriation represents taxes recognized as revenue under GAAP but not available for appropriations under State statute.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes include amounts restricted by State statute for school bus purchases.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **N.** Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. There were no significant prepayments at fiscal year end.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **O.** Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include the amount required by State statute to be set-aside for State monies received for school bus purchases. See Note 18 for additional information regarding set-asides.

### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### R. Parochial School

Within the District boundaries, the St. Mary School is operated through the Toledo Catholic Diocese. Current State legislation provides funding to this parochial school. These monies are received and disbursed on behalf of the parochial school by the Treasurer of the District, as directed by the parochial school. The receipt and expenditure of these state monies by the District are reflected in a special revenue fund for financial reporting purposes.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 15) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

#### **B. Deficit Fund Balances**

Fund balances at June 30, 2008 included the following individual fund deficits:

Nonmajor funds	Deficit
Management information systems	\$ 76
Entry year programs	4,238
EHA preschool grant	489

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

#### NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### A. Cash with Fiscal Agent

At year-end, the District had \$530,120 held by the Lake Erie Regional Council. This amount is not included in the total amount of deposits reported below and is not part of the internal cash pool on the basic financial statements as "equity in pooled cash and investments".

#### B. Cash on Hand

At year-end, the District had \$9,920 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments."

#### C. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$2,134,667, exclusive of the \$1,538,651 repurchase agreement included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2008, \$2,114,622 of the District's bank balance of \$2,482,644 was exposed to custodial risk as discussed below, while \$368,022 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **D.** Investments

As of June 30, 2008, the District had the following investments and maturities:

			Investment Maturities									
			6	months or		7 to 12		13 to 18		19 to 24	Gre	ater than
Investment type	Fa	air Value		less	_	months	_	months	_	months	<u>24</u>	months
FFCB discount note	\$	196,980	\$	-	\$	196,980	\$	-	\$	-	\$	-
FHLB		306,594		-		102,156		-		-		204,438
FHLMC		508,188		-		406,563		101,625		-		-
FHLMC discount note		199,320		199,320		-		-		-		-
FNMA		1,459,270		603,409		405,252		-		202,094		248,515
FNMA discount note		891,060		499,480		391,580		-		-		-
U.S. Government money market		536,762		536,762		-		-		-		-
Repurchase agreement		1,538,651		1,538,651		-		-		-		-
STAR Ohio		4,416,831		4,416,831		-				-		-
Total	\$ 1	0,053,656	\$	7,794,453	\$	1,502,531	\$	101,625	\$	202,094	\$	452,953

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The weighted average maturity of investments is .28 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The District's investments in federal agency securities and the federal agency securities that underlying the repurchase agreement were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned the U.S government money market and STAR Ohio an AAAm money market rating.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. Of the District's investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2008:

Investment type	Fair Value	% of Total
FFCB discount note	\$ 196,980	1.98
FHLB	306,594	3.05
FHLMC	508,188	5.05
FHLMC discount note	199,320	1.98
FNMA	1,459,270	14.51
FNMA discount note	891,060	8.86
U.S. Government money market	536,762	5.34
Repurchase agreement	1,538,651	15.30
STAR Ohio	4,416,831	43.93
Total	<u>\$ 10,053,656</u>	100.00

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### E. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

Cash and investments per note	
Carrying amount of deposits	\$ 2,134,667
Investments	10,053,656
Cash with fiscal agents	530,120
Cash on hand	9,920
Total	<u>\$ 12,728,363</u>
Cash and investments per statement of net assets	
Governmental activities	\$ 12,310,013
Private-purpose trust funds	317,655
Agency funds	100,695
Total	\$ 12,728,363

#### **NOTE 5 - INTERFUND TRANSACTIONS**

A. Interfund balances at June 30, 2008 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	Amount
General	Nonmajor governmental funds	\$ 5,231

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2008 are reported on the statement of net assets.

B. Interfund balances at June 30, 2008, as reported on the fund statements, consist of the following amounts due to/from other funds:

Receivable fund	Payable fund	Ar	nount
General fund	Nonmajor governmental funds	\$	2,878

The primary purpose of the interfund balances is to cover negative cash balances in specific funds where revenues were requested, but were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

**C.** Interfund transfers for the year ended June 30, 2008, consisted of the following, as reported on the fund financial statements:

Transfers to General fund from: Nonmajor internal service fund

\$ 1,624,118

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The \$1,624,118 transfer from the internal service fund to the general fund was a residual equity transfer, as the LERC consortium is no longer self-insured effective July 1, 2007.

Interfund transfers between governmental funds are eliminated for reporting in the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

# NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Erie County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

The amount available as an advance at June 30, 2008 was \$1,332,935 in the general fund and \$39,119 in the debt service fund. This amount has been recorded as revenue. The amount available as an advance at June 30, 2007 was 1,398,968 in the general fund and \$26,421 in the debt service fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second Half Collections				2008 First Half Collections		
		Amount	Percent	_	Amount	Percent	
Agricultural/residential							
and other real estate	\$	404,320,220	87.58	\$	403,497,030	88.22	
Public utility personal		52,328,750	11.33		50,266,740	10.99	
Tangible personal property		5,029,333	1.09	_	3,599,724	0.79	
Total	\$	461,678,303	100.00	\$	457,363,494	100.00	
Tax rate per \$1,000 of assessed valuation		\$68.40			\$73.75		

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2008 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the items of receivables reported on the statement of net assets follows:

Governmental activities:	
Taxes	\$ 16,590,115
Accounts	950
Intergovernmental	149,838
Accrued interest	30,582
Total	\$ 16,771,485

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 06/30/07	Additions	Balance 06/30/08	
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 699,837	\$ -	\$ -	\$ 699,837
Construction in progress	493,705	1,314,216	(1,807,921)	
Total capital assets, not being depreciated	1,193,542	1,314,216	(1,807,921)	699,837
Capital assets, being depreciated:				
Land improvements	83,936	-	(10,499)	73,437
Buildings and improvements	12,504,090	1,807,921	-	14,312,011
Furniture and equipment	3,875,116	505,586	(207,330)	4,173,372
Vehicles	1,917,227	342,209	(51,143)	2,208,293
Total capital assets, being depreciated	18,380,369	2,655,716	(268,972)	20,767,113
Less: accumulated depreciation:				
Land improvements	(43,583)	(3,337)	10,499	(36,421)
Buildings and improvements	(8,767,459)	(252,091)	-	(9,019,550)
Furniture and equipment	(2,788,753)	(282,667)	197,795	(2,873,625)
Vehicles	(1,225,977)	(206,600)	51,143	(1,381,434)
Total accumulated depreciation	(12,825,772)	(744,695)	259,437	(13,311,030)
Governmental activities capital assets, net	\$ 6,748,139	\$ 3,225,237	<u>\$ (1,817,456)</u>	\$ 8,155,920

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 464,932
Special	820
Support services:	
Pupil	393
Instructional staff	13,098
Administration	12,880
Fiscal	157
Business	72
Operations and maintenance	4,439
Pupil transportation	216,991
Food service operations	27,554
Extracurricular	3,359
Total depreciation expense	\$ 744,695

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In a prior year, the District entered into a capitalized lease for the acquisition of copiers. This lease agreement meets the criteria of capital lease as defined by FASB Statement No. 13, "<u>Accounting for Leases</u>", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the financial statements for the governmental funds.

Capital assets consisting of equipment have been capitalized in the amount of \$85,380. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2008 was \$21,344, leaving a current book value of \$64,036. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2008 totaled \$17,156 paid by the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2008:

Fiscal Year Ending June 30,	Amount
2009	\$ 20,866
2010	19,126
Total	39,992
Less: amount representing interest	(3,029)
Total	\$ 36,963

#### **NOTE 10 - LEASE-PURCHASE AGREEMENT**

In a prior year, the District entered into a lease-purchase agreement with Key Government Financial for new windows. Capital assets consisting of windows have been capitalized in the amount of \$237,530. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2008 was \$118,765 leaving a current book value of \$118,765. Lease-purchase payments have been reflected as debt service expenditures in the general fund. Principal and interest payments in fiscal year 2008 totaled \$40,325 and \$1,509, respectively.

The following is a schedule of the future long-term minimum lease payments required under the leasepurchase and the present value of the minimum lease payments as of June 30, 2008.

Fiscal Year		
Ending June 30,	Equ	<u>uipment</u>
2009	\$	41,949
Total minimum lease payment		41,949
Less: amount representing interest		(118)
Present value of minimum lease payments	\$	41,831

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 11 - LONG-TERM OBLIGATIONS

**A.** During the fiscal year 2008, the following changes occurred in governmental activities long-term obligations:

	Interest Rate	O	Balance utstanding 5/30/2007	<u> </u>	Additions	<u>R</u>	eductions		Balance outstanding 6/30/2008	_	Amounts Due in <u>One Year</u>
Governmental activities:											
Energy conservation		¢	<b>5</b> 00.000	ф		<u>ф</u>	(25.000)	¢	465 000	<b></b>	25.000
improvement bonds	various	\$	500,000	\$	-	\$	(35,000)	\$	465,000	\$	35,000
General obligation bonds	various		355,000		-		(170,000)		185,000		185,000
Energy conservation bonds	2.6-5.2%		730,000		-		(60,000)		670,000		60,000
Energy conservation bonds	4.99%		-		2,400,000		(218,182)		2,181,818		218,182
Bond anticipation notes	2.75%		-		3,500,000		-		3,500,000		3,500,000
Capital lease obligation			54,119		-		(17,156)		36,963		18,580
Lease purchase agreement			82,156		-		(40,325)		41,831		41,831
Retirement incentive			-		1,307,058		(261,412)		1,045,646		261,412
Compensated absences			1,736,085		136,164		(429,681)		1,442,568		152,556
Total long-term obligations, governmental activities		\$	3,457,360	\$	7,343,222	\$(	1,231,756)	\$	9,568,826	\$	4,472,561
governmental activities		φ	5,+57,500	ψ	1,343,222	φ(	1,231,730)	ψ	7,500,620	φ	+,+ <i>12,30</i> 1

*Retirement Incentive and Compensated Absences* - Early retirement incentives and compensated absences will be paid from the fund which the employee's salaries are paid. The majority of compensated absences will be paid from the general fund. See Note 12 for detail on the retirement incentive.

*General Obligation Bonds* - The general obligation library bonds are voted issues for library construction and improvement projects. General obligation bonds are direct obligations of the District for which its full faith, credit, and resources are pledged. These bonds are payable from a .50 mil tax levied on all taxable property in the District. Accordingly, such unmatured obligations are accounted for in the statement of net assets. Payments of principal and interest relating to these bonds are recorded as expenditures in the debt service fund.

*Energy Conservation Bonds* - In fiscal years 2008, 2004 and 2002 the District issued \$2,400,000, \$660,000 and \$995,000, respectively in long-term energy conservation bonds. Energy conservation bonds outstanding are general obligations of the District, for which the District's full faith and credit are pledged for repayment. Accordingly, these bonds are accounted for in the statement of net assets. Payments of principal and interest relating to these bonds are recorded as expenditures in the general fund; however, unlike general obligation bonds, Ohio statute allows for the issuance of these bonds without voter approval and the subsequent repayment of the bonds from operating revenues.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

*Bond Anticipation Notes* - On May 8, 2008, the District issued \$3,500,000 in bond anticipation notes on behalf of the Ritter Public Library. The notes bear an interest rate of 2.75%. The notes were placed in the name of the District. In accordance with Ohio Revised Code Sections 3375.43 - 45, local libraries are not allowed to issue debt or levy taxes in their name, therefore, after School Board approval, the levy was placed in the name of the District. The District will act as taxing authority for the Library, collecting levied taxes and making required debt service payments. The bonds will be issued to provide funds for library improvements and will be a general obligation of the District for which the full faith and credit of the District is pledged for repayment. The bonds will be issued on November 7, 2008. See Note 19 for details.

**B.** The following is a summary of the District's future annual debt service requirements to maturity for notes and bonds:

Fiscal Year Ending June 30,	Principal	Interest	Total
2009	\$ 498,182	\$ 164,323	\$ 662,505
2010	318,182	141,805	459,987
2011	323,182	126,211	449,393
2012	328,182	110,442	438,624
2013	333,182	186,962	520,144
2014 - 2018	1,660,908	214,558	1,875,466
2019	40,000	16,293	56,293
Total	\$ 3,501,818	<u>\$ 960,594</u>	\$ 4,462,412

#### C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, are a voted debt margin of \$37,696,783 (including available funds of \$560,409) and an unvoted debt margin of \$451,080.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 12 - OTHER EMPLOYEE BENEFITS

#### **Retirement Incentive Program (RIP)**

The District Board of Education has approved a RIP effective December 20, 2007, through Public Agency Retirement Services (PARS) for certificated non-management employees of the District. Participation was open to employees who met the following criteria: employees have met the retirement criteria established by the State Teachers Retirement System (STRS) as of June 30, 2008; are not a current STRS Annuitant; has resigned from the District employment effective after the completion of the fiscal year 2008 school year, on or before June 30, 2008; has retired under STRS on or before July 1, 2008; and has applied for benefits under this plan. Upon retirement, the District will make five annual payments, which equal the employee's total severance, to PARS to purchase annuities for those employees enrolled in PARS.

The sum of the contributions shall equal 80% of final pay plus the value of the participating employee's accumulated severance pay as of June 30, 2008. The benefits provided under the RIP shall be funded in five annual contributions over a four year period. Fifteen employees took part of the RIP.

The total liability for the RIP at June 30, 2008 was \$1,045,646 of which \$261,412 is due within one year and \$784,234 is due in greater than one year. The liability is recorded in the governmental activities statement of net assets as a component of "long-term liabilities".

#### NOTE 13 - RISK MANAGEMENT

#### A. Property, Fleet and Liability Insurance

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2008, the District contracted with the Ohio Casualty Group for general liability, automobile liability and property insurance. The District liability policy has a limit of \$8,000,000 for each occurrence and \$8,000,000 aggregate. Automobile liability has a \$1,000,000 combined single limit of liability. Limits of insurance on real property and equipment are \$55,240,236 with a deductible of \$1,000. The Treasurer is covered by a surety bond in the amount of \$100,000.

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from last year.

#### **B.** Life Insurance

The District provides group life insurance and accidental death and dismemberment insurance to its employees. Life insurance is provided through the Met Life Insurance Company.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 13 - RISK MANAGEMENT - (Continued)

#### C. Employee Health and Dental

The District has contracted with the Lake Erie Regional Council of Governments (LERC) to provide partially self-insured employee health and medical benefits since December 1988. The LERC is a claims-servicing pool comprised of 11 school districts. Rates are set through an annual calculation process. The District pays a monthly contribution which is placed in a common fund from which claim payments are made for all participating school districts. Claims are paid for all participants regardless of claims flow or individual account balance. The LERC Board of Directors has the right to return monies to an existing district subsequent to the settlement of all expenses and claims. This plan provides a medical/surgical plan. Stop loss is provided by a private insurance carrier for all individual claims in excess of \$165,000.

The LERC's pool premiums are billed to each participating school district based on its actuarially determined rates. Should contributions prove to be insufficient to pay program costs of the insurance program in any given year, each participating member is notified of its deficiency and its premium is adjusted to cover its share of the additional cost of anticipated future claims.

At July 1, 2007, LERC changed from a partially self-insurance program to a fully insured consortium. All outstanding claims were deemed part of the pool and not charged to individual District's. Therefore, the District does not have an outstanding claims liability at June 30, 2008.

#### **NOTE 14 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$296,902, \$308,211 and \$289,017, respectively; 44.88 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 14 - PENSION PLANS - (Continued)

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$1,351,675, \$1,343,806 and \$1,324,364, respectively; 79.73 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$17,400 made by the District and \$31,803 made by the plan members.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 14 - PENSION PLANS - (Continued)

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

#### **NOTE 15 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$196,686, \$161,932 and \$146,249, respectively; 44.88 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$21,392, \$20,958 and \$23,003, respectively; 44.88 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)**

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$103,975, \$103,370 and \$101,874, respectively; 79.73 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis);
- (e) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the fiscal year on the budget basis to the GAAP basis for the general fund is as follows:

a

1.0 1

#### Net Change in Fund Balance

	G	eneral fund
Budget basis	\$	617,072
Net adjustment for revenue accruals		(79,797)
Net adjustment for expenditure accruals		521,038
Net adjustment for other sources/uses		(71,538)
Adjustment for encumbrances		2,152,777
GAAP basis	\$	3,139,552

#### **NOTE 17 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

# **NOTE 18 - STATUTORY RESERVES**

The District is required by State law to set-aside certain (cash-basis) general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2008, the reserve activity was as follows:

	Textbooks/ Instructional <u>Materials</u>	Capital <u>Acquisition</u>
Set-aside balance as of June 30, 2007 Current year set-aside requirement Qualifying disbursements	\$ (335,450) 375,757 (436,078)	\$ (1,701,988) 375,757 (2,624,118)
Total	<u>\$ (395,771)</u>	<u>\$ (3,950,349)</u>
Balance carried forward to FY 2009	<u>\$ (395,771)</u>	<u>\$ (1,701,988)</u>

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 18 - STATUTORY RESERVES - (Continued)**

The District had qualifying expenditures during the year that reduced the capital acquisition and textbook set-a-sides below zero. The full amount of the excess is being carried forward to reduce the textbook set-aside requirements of future years. The capital acquisition excess is also being carried forward to reduce the capital acquisition set-aside requirements of future years; however current year qualifying disbursements are limited in the carry forward by the current year set-aside requirements.

In addition to the above statutory reserves, the District also received monies restricted by State statute for school bus purchases.

A schedule of the restricted assets at June 30, 2008 follows:

Amount restricted for school bus purchases \$ 39,187

#### NOTE 19 - SIGNIFICANT SUBSEQUENT EVENT

On November 6, 2008, the District issued \$3,499,998 in general obligation bonds on behalf of the Ritter Public Library. The bonds were placed in the name of the District (see Note 11.A.). The bonds were issued to provide funds for library improvements and are a general obligation of the District for which the full faith and credit of the District is pledged for repayment. The source of payment is derived from a current bonded debt tax levy.

SUPPLEMENTARY DATA

# VERMILION LOCAL SCHOOL DISTRICT SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

SUB G	EAL GRANTOR/ RANTOR/ RAM TITLE	CFDA NUMBER	(A) PASS-THROUGH GRANT NUMBER	(B) CASH FEDERAL RECEIPTS	(B) CASH FEDERAL DISBURSEMENTS
PASSE	EPARTMENT OF AGRICULTURE D THROUGH THE DEPARTMENT OF EDUCATION				
( <b>C</b> )	Food Donation	10.550	2008	\$ 49,798	\$ 49,798
	Total Food Donation			49,798	49,798
(D)(E) (D)(E)	Nutrition Cluster: School Breakfast Program School Breakfast Program	10.553 10.553	2007 2008	9,050 32,100	9,050 32,100
	Total School Breakfast Program			41,150	41,150
	National School Lunch Program National School Lunch Program	10.555 10.555	2007 2008	57,733 212,763	57,733 212,763
	Total National School Lunch Program			270,496	270,496
	Total Nutrition Cluster			311,646	311,646
	Total U.S. Department of Agriculture			361,444	361,444
PASSE	EPARTMENT OF EDUCATION D THROUGH THE DEPARTMENT OF EDUCATION				
	Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	2007 2008	9,571 182,729	6,465 168,454
	Total Title I Grants to Local Educational Agencies			192,300	174,919
(F) (F)	Special Education_Grants to States Special Education_Grants to States	84.027 84.027	2007 2008	1,265 528,681	51,539 527,770
	Total Special Education _Grants to States			529,946	579,309
(F) (F)	Special Education_Preschool Grants Special Education_Preschool Grants	84.173 84.173	2007 2008	12,825	816 12,617
	Total Special Education_Preschool Grants			12,825	13,433
	Total Special Education Cluster			542,771	592,742
	Safe and Drug-Free Schools and Communities_State Grants	84.186	2008	6,810	6,314
	Total Safe and Drug-Free Schools and Communities_State Grant			6,810	6,314
	State Grants for Innovative Programs State Grants for Innovative Programs	84.298 84.298	2007 2008	2,208	188 1,982
	Total State Grants for Innovative Programs			2,208	2,170
	Education Technology State Grants	84.318	2008	2,087	2,087
	Total Education Technology State Grants			2,087	2,087
	Improving Teacher Quality State Grants Improving Teacher Quality State Grants	84.367 84.367	2007 2008	9,901 75,234	11,529 69,020
	Total Improving Teacher Quality State Grants			85,135	80,549
	Total U.S. Department of Education			831,311	858,781
	Total Federal Financial Assistance			\$ 1,192,755	\$ 1,220,225

(A) OAKS did not assign pass through numbers for fiscal year 2008.

**(B)** 

This schedule was prepared on the cash basis of accounting. The Food Donation Program is a non-cash, in kind, federal grant. Commodities are valued at entitlement value. (C)

Commingled with state and local revenue from sales of lunches; assumed expenditures were made on a first-in, first-out basis. Included as part of "Nutrition Grant Cluster" in determining major programs. Included as part of "Special Education Grant Cluster" in determining major programs. (D)

(E)

(**F**)



# Julian & Grube, Inc. Serving Ohio Local Governments

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# Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Education Vermilion Local School District 1230 Beechview Drive Vermilion, Ohio 44808-1170

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Vermilion Local School District, Erie County, Ohio as of and for the fiscal year ended June 30, 2008, which collectively comprise Vermilion Local School District's basic financial statements and have issued our report thereon dated December 29, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Vermilion Local School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Vermilion Local School District's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Vermilion Local School District's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Vermilion Local School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Vermilion Local School District's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Vermilion Local School District's financial statements that is more than inconsequential will not be prevented or detected by Vermilion Local School District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Vermilion Local School District's internal control.

Board of Education Vermilion Local School District

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Vermilion Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management and Board of Education of Vermilion Local School District and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube, the.

Julian & Grube, Inc. December 29, 2008



# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Report on Compliance With Requirements Applicable to Its Major Program and on Internal Control Over Compliance in Accordance With *OMB Circular A-133* 

Board of Education Vermilion Local School District 1230 Beechview Drive Vermilion, Ohio 44808-1170

# Compliance

We have audited the compliance of Vermilion Local School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to its major federal program for the fiscal year ended June 30, 2008. Vermilion Local School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of Vermilion Local School District's management. Our responsibility is to express an opinion on Vermilion Local School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audit of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Vermilion Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Vermilion Local School District's compliances.

In our opinion, Vermilion Local School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the fiscal year ended June 30, 2008.

Board of Education Vermilion Local School District

### Internal Control Over Compliance

The management of Vermilion Local School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Vermilion Local School District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Vermilion Local School District's internal control over compliance.

A control deficiency in Vermilion Local School District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Vermilion Local School District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by Vermilion Local School District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by Vermilion Local School District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended for the information and use of management and Board of Education of Vermilion Local School District and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the.

Julian & Grube, Inc. December 29, 2008

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2008

	1. SUMMARY OF AUDITOR'S RESULTS						
(d)(1)(i)	Unqualified						
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No					
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No					
( <i>d</i> )(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No					
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No					
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No					
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified					
(d)(1)(vi)	Are there any reportable findings under §.510?	No					
(d)(1)(vii)	Major Program (listed):	Special Education Cluster: Special Education-Grants to States (CFDA #84.027); Special Education- Preschool Grants (CFDA #84.173)					
( <i>d</i> )(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: all others					
(d)(1)(ix)	Low Risk Auditee?	Yes					

# 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

# STATUS OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2008

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected</u> ?	NotCorrected,PartiallyCorrected;SignificantlyDifferentCorrectiveActionTaken; orFinding NoLongerValid;Explain:
2007-VLSD-001	Ohio Revised Code Section 5705.39 requires that the total appropriation from each fund should not exceed total estimated resources.	Yes	N/A
2007-VLSD-002	Ohio Revised Code Section 5705.36 requires subdivisions to request increased or reduced amended certificates of estimated resources upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.	Yes	N/A





# VERMILION LOCAL SCHOOL DISTRICT

**ERIE COUNTY** 

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MARCH 3, 2009

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