Village of Beloit

Financial Condition
As of
December 31, 2007 and 2008

Together with Auditor's Report



Mary Taylor, CPA Auditor of State

Mayor and Members of Council Village of Beloit P.O. Box 276 Beloit, Ohio 44609

We have reviewed the *Independent Auditor's Report* of the Village of Beloit, Mahoning County, prepared by Kevin L. Penn, Inc., for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Beloit is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

August 27, 2009

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Independent Auditor's Report

Village of Beloit Mahoning County 17893 5th Street P.O. Box 276 Beloit, Ohio 44609

I have audited the accompanying financial statements of the Village of Beloit (the Village), as of and for the year ended December 31, 2007 and 2008. These financial statements are the responsibility of the Village's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

As discussed in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although I cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, I presume they are material.

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2007 and 2008. Instead of the combined funds the accompanying financial statements present for 2007 and 2008, the revision requires presenting entity wide statements and also to present larger (i.e. major) funds separately for 2007 and 2008. While the Village does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since the Village does not use GAAP to measure its financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. My opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In my opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2007 and 2008, or its changes in financial position for the year then ended.

Also, in my opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Village of Beloit, Mahoning County, Ohio, as of December 31, 2007 and 2008 and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the year ended December 31, 2007 and 2008. The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted In the United States of America has determined is necessary to supplement, although not required to be part of the financial statements.

In accordance with Government Auditing Standards, I have also issued my report dated May 26, 2009, on my consideration of the Village's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal controls over financial reporting and compliance and the results of testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards. You should read it in conjunction with this report in assessing the results of my audit.

Kevin L. Penn, Inc.

May 26, 2009

Village of Beloit
Mahoning County
Combined Statement of Cash Receipts,
Disbursements
and Changes in Fund Cash Balances
All Governmental Fund Types
For the Year Ended December 31, 2007

	Governmental Fund Types							Totals		
		General		Special evenue		Debt rvices		pital pjects	(Me	morandum Only)
Cash Receipts:										
Local Taxes	\$	50,696	\$	79,423	\$	-			\$	130,119
Intergovernmental		5,932		54,720			\$ 2	7,810		88,462
Charges for Services				89,101						89,101
Earnings on Investments		21,425		1,491						22,916
Other Revenue		15,397		41,638						57,035
Total Cash Receipts		93,450		266,373			2	7,810		387,633
Cash Disbursements: Current:										
General Government		83,710								83,710
Security of Persons & Property		4,062		147,739						151,801
Public Health Service		2,521		,						2,521
Community Environment		,-		7,200						7,200
Transportation				24,205						24,205
Debt Service:				,						,
Principal Payments				8,228						8,228
Interest Payments				659						659
Capital Outlay				5,700			2	7,810		33,510
Total Cash Disbursements		90,293		193,731		-	2	7,810		311,834
Total Receipts Over/(Under) Disbursements		3,157		72,642		-				75,799
Other Financing Receipts/(Disbursements)										
Transfers-In				700						700
Transfers-Out		(700)								(700)
Total Other Financing Receipts/(Disbursements)		(700)		700						-
Excess of Cash Receipts and Other Financing										
Receipts Over/(Under) Cash Disbursements										
and Other Financing Disbursements		2,457		73,342		-		-		75,799
Fund Cash Balance - January 1, 2007		102,104		524,461		392				626,957
Fund Cash Balance - December 31, 2007	\$	104,561	\$	597,803	\$	392	\$	-	\$	702,756
Reserves for Encumbrances, December 31, 2007	\$	-	\$	-	\$	<u>-</u>	\$	-	\$	-

Village of Beloit
Mahoning County
Combined Statement of Cash Receipts, Disbursements
and Changes in Fund Cash Balances - Enterprise Funds
For the Year Ended December 31, 2007

Operating Cash Receipts	
Charges for Services	\$ 156,881
Other Revenue	2,415
Total Operating Cash Receipts	159,296
Operating Cash Disbursements:	
Personal Services	8,002
Employee Fringe Benefits	1,182
Contructual Services	106,025
Supplies and Materials	8,462
Other	2,940
Total Operating Cash Disbursements	126,611
Operating Income	32,685
Non-Operating Cash Receipts	
Other Non-Operating Cash Receipts	517
Total Non-Operating Cash Receipts	517
Non-Operating Cash Disbursements	
Debt Service - Principal	28,356
Debt Service - Interest and Fiscal Charges Capital Outlay	3,531 -
Total Non-Operating Cash Disbursements	31,887
Excess of Receipts Under Disbursements	
Before Interfund Transfers and Advances	1,315
Transfers-In	-
Transfers-Out	-
Net Disbursements Over Receipts	1,315
Fund Cash Balance - January 1, 2007	271,641
Fund Cash Balance - December 31, 2007	\$ 272,956
Reserves for Encumbrances, December 31, 2007	\$ -

Village of Beloit
Mahoning County
Combined Statement of Cash Receipts, Disbursements
and Changes in Fund Cash Balances
All Governmental Fund Types
For the Year Ended December 31, 2008

	Governmental Fund Types							Totals
	General		Special Revenue		Debt Services		(Me	morandum Only)
Cash Receipts:								
Local Taxes	\$	48,460	\$	71,335			\$	119,795
Intergovernmental		6,901		72,383				79,284
Charges for Services				72,430				72,430
Earnings on Investments		9,284		596				9,880
Other Revenue		21,025		44,934				65,959
Total Cash Receipts		85,670		261,678				347,348
Cash Disbursements: Current:								
General Government		76,518						76,518
Security of Persons & Property		5,193		146,713				151,906
Public Health Service		2,447		140,710				2,447
Community Environment		2,777		8,462				8,462
Transportation				15,623				15,623
Debt Service:				10,020				10,020
Principal Payments Interest Payments								
Capital Outlay				114,439				114,439
Сарна Очнау				114,439				114,439
Total Cash Disbursements		84,158		285,237				369,395
Total Receipts Over/(Under) Disbursements		1,512		(23,559)				(22,047)
Other Financing Receipts/(Disbursements)								
Transfers-In								-
Transfers-Out						(392)		(392)
Total Other Financing Receipts/(Disbursements)				-		(392)		(392)
Excess of Cash Receipts and Other Financing								
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements		1,512		(23,559)		(392)		(22,439)
Fund Cash Balance - January 1, 2008		104,561		597,803		392		702,756
Fund Cash Balance - December 31, 20068	\$	106,073	\$	574,244	\$	<u>-</u>	\$	680,317
Reserves for Encumbrances, December 31, 2008	\$	-	\$	-	\$	-	\$	-

Village of Beloit
Mahoning County
Combined Statement of Cash Receipts, Disbursements
and Changes in Fund Cash Balances - Enterprise Funds

For the Year Ended December 31, 2008

Operating Cash Receipts	
Charges for Services	\$ 154,105
Other Revenue	-
Total Operating Cash Receipts	154,105
Operating Cash Disbursements:	
Personal Services	7,780
Employee Fringe Benefits	1,202
Contractual Services	116,775
Supplies and Materials	1,342
Other	780
Total Operating Cash Disbursements	127,879
Operating Income	26,226
Non-Operating Cash Receipts	
Other Non-Operating Cash Receipts	
Total Non-Operating Cash Receipts	
Non-Operating Cash Disbursements	
Debt Service - Principal	18,000
Debt Service - Interest and Fiscal Charges	2,475
Capital Outlay	-
Total Non-Operating Cash Disbursements	20,475
Excess of Receipts Under Disbursements	
Before Interfund Transfers and Advances	5,751
Transfers-In	392
Transfers-Out	-
Net Disbursements Over Receipts	6,143
Fund Cash Balance - January 1, 2008	272,956
Fund Cash Balance - December 31, 2008	\$ 279,099
Reserves for Encumbrances, December 31, 2008	\$ -

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Beloit, Mahoning County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general government services, including sewer, EMT and fire services.

The nucleus of the financial reporting entity as defined by the Governmental Accounting Standards Board (GASB) Statement No. 14 is the "primary government". A fundamental characteristic of a primary government is that it is fiscally independent entity. In evaluating how to define the financial reporting entity, management has considered all potential component units. A component unit is a legally separate entity for which the primary government is financially accountable. The criteria of financial accountability is the ability of the primary government to impose its will upon the potential component unit. This criteria was considered in determining the reporting entity. The Village has no component units.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. A general fixed asset group and long-term debt group of accounts are not recorded on the financial statements by the Village under the basis of accounting used. This method of accounting is utilized in reporting to the State of Ohio but is not in accordance with generally accepted accounting principles. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively. Interest earned is recognized and recorded when received.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

D. Fund Accounting

The Village maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the need of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, and accounting entity that stands separate from the activities reported in other funds. The restrictions associated with ach class of funds are as follows:

Governmental Funds

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes.

3. Debt Service Fund

These funds are used to accumulate resources for the payment of bonds and note indebtedness. As prescribed by Ohio law, the Debt Service Fund is used to account for the payment of the long-term debt of proprietary funds and the short-term debt of both governmental and proprietary funds.

4. Capital Project Funds

This fund in 2007 was used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise funds) in the Public Works Commission account.

Proprietary Funds

Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriated for capital maintenance, public policy, management control, accountability or other purpose.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. **Budget**

A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

2. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Village must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

3. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Village must also approve estimated resources.

4. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

F. Property, Plant, and Equipment

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

H. Total Columns of Financial Statements

Amounts in the "Totals (Memorandum Only)" columns of the financial statements represent a summation of the financial statements line items of the fund types and account groups. These amounts are presented for analytical purposes only. This data is not comparable to a consolidation. Interfund type eliminations have not been made in the aggregation of this data.

2. DEPOSITS AND INVESTMENTS

Legal Requirements

State statutes classify monies held by the Village into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Village Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Trustees has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Monies held by the Village which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- 1. Bonds, notes, or other obligations of, or guaranteed by, the United States, or those for which the faith of the United States is pledged for the payment of principal and interest;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase and reverse repurchase agreements in the securities listed above;
- 4. Bond and other obligations of the State of Ohio, its political subdivision, or other units or agencies of this State or its political subdivisions;
- 5. Time certificates of deposit or savings or deposit accounts, including but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

2. **DEPOSITS AND INVESTMENTS** (continued)

7. The State Treasurer's investment pool (STAR Ohio).

Protection of the Village's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

<u>Deposits.</u> At year-end, the carrying amount of the Village's deposits was \$959,416 for 2008 and \$975,712 for 2007 and the bank balance was \$948,514 for 2008 and \$995,243 for 2007. Of the bank balance, \$250,000 and \$100,000 was covered by federal depository insurance for 2008 and 2007, and \$698,514 for 2008 and \$895,243 for 2007 was covered by collateral held by third party trustees pursuant to Section 135.181, Revised Code, in collateral pools securing all public funds on deposit with specific depository institutions.

Investments. Statutory provisions require that the Village hold all securities acquired by the Village or deposit them with a qualified trustee pursuant to Section 135.18, Revised Code. Securities acquired under a repurchase agreement must be deposited with such a trustee unless the counterparty is a designated depository of the Village for the current period of designation of depositories, in which case the securities may be held in trust by the depository. At the end of each day, the Village withdraws surplus funds from the account and invests the monies in an overnight repurchase agreement. The Village does not purchase any specific security in this manner, but the investment is collateralized by pledged securities held by a third party in the name of the bank.

GASB Statement 3 "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements' requires that local governments disclose the carrying amounts and market value of investments, classified by risk. Category 1 includes investments that are insured or registered, or securities held by the Village or its agent in Village name. Category 2 includes uninsured and unregistered, with securities held by the counter-party trust department or agent in the Village. Category 3 includes uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the Village.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

Reconciliation of cash and cash equivalents and investments for 2008 is as follows:

	Cash and Cash		
	Equivalents	Investments	
Per Combined Statement of Cash Receipts, Disbursements			
And Changes in Fund Cash Balance	\$ 959,416	\$ 433,891	
Repurchase Agreement	<u>433.891</u>	(<u>433.891</u>)	
Per GASB Statement No. 3	\$ <u>525,525</u>	\$ <u> </u>	

Reconciliation of cash and cash equivalents and investments for 2007 is as follows:

	Cash and Cash		
	Equivalents	Investments	
Per Combined Statement of Cash Receipts, Disbursements			
And Changes in Fund Cash Balance	\$ 975,712	\$ 493,994	
Repurchase Agreement	<u>493,994</u>	(<u>493,994</u>)	
Per GASB Statement No. 3	\$ <u>481,718</u>	\$ <u> </u>	

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2008 and 2007 follows:

2007 Budgeted vs. Actual Receipts

2007 Budgeted VS. Actual Necelpts	Budgeted	Actual	
Fund Type:	Receipts	•	
General	\$ 166,920	\$ 93,450	\$ (73,470)
Special Revenue	729,032	267,073	(461,959)
Debt Service	392	-	(392)
Capital Project	27,810	27,810	-
Enterprise	403,641	159,813	(243,828)
Total	\$ 1,327,795	\$ 548,146	\$ (779,649)

2007 Budgeted vs Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type:	Authority	Expenditures	Variance
General	\$ 103,325	\$ 90,993	\$ 12,332
Special Revenue	465,480	193,731	271,749
Debt Service	392	-	392
Capital Project	27,810	27,810	-
Enterprise	233,750	158,498	75,252
Total	\$ 830,757	\$ 471,032	\$ 359,725

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2008 and 2007 follows: (continued)

2008 Budgeted vs. Actual Receipts

	В	Budgeted		Actual	
Fund Type:	R	Receipts		Receipts	Variance
General	\$	169,080	\$	85,670	\$ (83,410)
Special Revenue		789,030		261,678	(527,352)
Debt Service		392		-	(392)
Enterprise		399,956		154,105	(245,851)
Total	\$ ^	1,358,458	\$	501,453	\$ (857,005)

2008 Budgeted vs Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type:	<i>P</i>	uthority	Exp	oenditures	Variance	
General	\$	110,140	\$	84,158	\$	25,982
Special Revenue		489,200		285,237		203,963
Debt Service		392		-		392
Enterprise		221,950		148,354		73,596
Total	\$	821,682	\$	517,749	\$	303,933

4. PROPERTY TAX

Real property taxes become a lien on all non-exempt real property located in the county January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statue permit later payment dates to be established. Owners of tangible personal property are required to file a list of such property, including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of costs.

	<u> 2007 </u>	<u>2008</u>
Real Property:		
Residential and Agricultural	\$ 6,347,000	\$ 6,351,200
Commercial/Industrial/Mineral	1,815,040	1,815,040
Public Utilities	12,320	10,600
Tangible Personal Property:		
General	112,852	0
Public Utilities	375.910	368,900
Total Valuation	<u>\$ 8,663,122</u>	<u>\$8,545,740</u>

The Mahoning County Treasurer collects property tax of behalf of all taxing districts within the county. The Mahoning County Auditor periodically remits to the taxing districts their portions of the taxes collected.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

5. DEBT

Debt outstanding at December 31, 2008 was as follows:

Sewer System Mortgage Revenue Bonds	<u>\$ 40.000</u>	4.00%
Total	<u>\$ 40,000</u>	

The Sewer System Mortgage Revenue Bonds were originally issued in 1990 in the amount of \$240,000 for the purpose of improving, by construction and extension, the sanitary sewer collection, treatment and disposal system of the Village. This note is a direct obligation of the Village for which its full faith, credit and resources are pledged and is payable from the revenue generated by the sewer department.

The aggregate amounts of long-term debt maturities for the four years following 2008 are as follows:

Year	Principal	Interest	Total
2009	\$ 19,000	\$ 1,775	\$ 20,775
2010	\$ 21,000	\$ 910	\$ 21,910
Total	<u>\$ 40,000</u>	\$ 2.685	\$ 42.685

6. PENSION PLAN

The Village's full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Ohio Public Employees Retirement System

All Village full-time employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans, as described below:

- The Member-Directed Plan (MD) a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings;
- The Traditional Pension Plan (TP) a cost-sharing multiple-employer defined benefit pension plan;
- The Combined Plan (CO) a cost-sharing multiple-employer defined benefit pension plan. Under the Combined Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

6. PENSION PLAN (continued)

Ohio Public Employees Retirement System

PERS provides retirement, disability, survivor, and death benefits and annual cost of living adjustments to members of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Village to establish and amend benefits is provided by State statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6701 or 1-800-222-7377.

The Ohio Revised Code provides statutory Village for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three plans (TP, MD, and CO). Plan members are required to contribute 10 percent for 2008 and 9.5 percent for 2007 of their annual covered salary to fund pension obligations. The employer pension contribution rate for the Village was 14% for 2008 and 13.85% for 2007 of covered payroll. The Village's required contributions to OPERS for the fiscal years ended December 31, 2008, 2007, and 2006 were \$3,416, \$3,654, and \$1,658 respectively.

7. POST-EMPLOYMENT BENEFITS

Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides post-retirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available with both the Traditional and the Combined Plan; however, health care benefits are not statutorily guaranteed. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The health care coverage provided by the retirement system is considered an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

The Ohio Revised Code provides statutory Village for employer contributions. The 2008 and 2007 employer contribution rate were 14 percent and 13.85 percent of covered payroll, 4 percent was the portion that was used to fund health care for 2008.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

7. POST-EMPLOYMENT BENEFITS (continued)

Ohio Public Employees Retirement System

Benefits are advance-funded using the entry age normal actuarial cost method of valuation. Significant actuarial assumptions, based on OPERS' latest actuarial review performed as of December 31, 2008, include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases.

Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .50 percent to 5 percent for the next 8 years. In subsequent years (9 and beyond) health care costs were assumed to increase at 4 percent (the projected wage inflation rate).

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

At December 31, 2008, the number of active contributing participants in the Traditional Pension and Combined Plans totaled 374,130. The actual contribution and the actuarially required contribution amounts are the same. OPERS' net assets available for payment of benefits at December 31, 2008 (the latest information available) were \$12.0 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$30.7 billion and \$18.7 billion, respectively.

On September 9, 2007 the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2008. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs.

Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

8. RISK MANAGEMENT

Commercial Insurance

The Village is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

During fiscal year 2007 and 2008, the Village contracted with private carriers for property and fleet insurance for the following:

- Blanket Building and Personal Property Vehicles
- Boiler and Machinery
- General Liability
- Public Officials Liability
- Employee Benefits Liability

Settled claims have not exceeded the commercial coverage in any of the past three years.

9. CONTINGENT LIABILITIES

Management believes there are no pending claims or lawsuits.



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<u>Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards</u>

Village of Beloit Mahoning County 17893 5th Street P.O. Box 276 Beloit, Ohio 44609

I have audited the financial statements of Village of Beloit as of and for the year ended December 31, 2007 and 2008, and have issued my report thereon dated May 26, 2009. I conducted my audit in accordance with generally accepted auditing standards in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. My report on the financial statements disclosed that, as described in Note 1 to the financial statements, the Village prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of Ohio, which is a comprehensive basis of accounting other than generally accepted accounting principles in the United States of America.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered Village of Beloit's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village of Beloit's internal control over financial reporting. Accordingly, I do not express an opinion on the effective ness of the Village of Beloit's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, I identified certain deficiencies in internal control over financial reporting that I consider to be significant deficiencies.

A control deficiency exists when the design or operation of control does not allow management of employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Village of Beloit's ability to initiate, authorize, record, process, or report financial data reliably in accordance with a comprehensive basis of accounting other than generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Village of Beloit's financial statements that is more than inconsequential will not be prevented or detected by Village of Beloit's internal control. I consider the deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting. 2008-1.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Village of Beloit's internal control.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, I believe that none of the significant deficiencies described above is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Village of Beloit's 's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

I noted certain matters that I reported to management of Village of Beloit in a separate letter dated May 26, 2009.

The Village of Beloit's response to the finding identified in my audit is described in the accompanying schedule of findings. I did not audit the Village of Beloit's response and, accordingly, I express no opinion on it.

This report is intended solely for the information and use of management, and is not intended to be and should not be used by anyone other than these specified parties.

Kevin L. Penn, Inc.

May 26, 2009

Village of Beloit Mahoning County

Schedule of Findings December 31, 2007 and 2008

Finding Related to the Financial Statements Required to be Reported in Accordance with GAGAS

2008-1

Separation of Duties

Condition:

The Fiscal Officer, signs and issues checks; receives and makes deposits, and reconciles the bank accounts. The basic premise is that no one individual should have access to both physical assets the related accounting records or to various phases of a transaction. One of the most critical areas of separation is cash, where I noted that there is not proper separation of duties, pertaining to the handling incoming checks; preparation of the deposit slips; and the reviewing of the monthly bank accounts.

Criteria:

The following functions should be performed by individuals/board member who are totally independent:

- Issuing and signing checks
- Maintaining the accounting records
- Reviewing the bank statements
- Performing bank reconciliations
- Maintaining vendor statements and invoices

Effect:

Resulted in inadequate separation of duties.

Cause:

As a result of the number of staff employed by the Village, there is a limit to the extent of separation of duties.

Recommendation:

In order to improve internal controls, I recommend that a board member performs the following functions: 1) signs the checks; 2) reviews invoices before disbursements are made, and 3) receives the bank statements directly from the bank so they can be reviewed prior to the Fiscal Officer's performance of the bank reconciliation. By performing these procedures, the risk of an inadequate segregation of duties over cash transactions will be significant reduced.

Village of Beloit Mahoning County

Schedule of Findings December 31, 2007 and 2008

Finding Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Auditee's Response:

The Village will add members of the Finance Committee as additional authorized signers for checks that are written by the Village.

Village of Beloit Mahoning County

Schedule of Prior Audit Findings December 31, 2007 and 2008

2007-1

Recommendation:

In order to improve internal controls, I recommend that a board member performs the following functions: 1) signs the checks; 2) reviews invoices before disbursements are made, and 3) receives the bank statements directly from the bank so they can be reviewed prior to the Fiscal Officer's performance of the bank reconciliation. By performing these procedures, the risk of an inadequate segregation of duties over cash transactions will be significant reduced.

Auditee's Response:

The Village will add members of the Finance Committee as additional authorized signers for checks that are written by the Village.

Current Status:

The finding will be repeated in the 2008 audit.



Mary Taylor, CPA Auditor of State

VILLAGE OF BELOIT

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 8, 2009