# Warren City School District Trumbull County, Ohio

Audited Financial Statements

June 30, 2008



Mary Taylor, CPA Auditor of State

Board of Education Warren City School District 261 Monroe St. NW Warren, Ohio 44483

We have reviewed the *Independent Auditor's Report* of the Warren City School District, Trumbull County, prepared by Rea & Associates, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Warren City School District is responsible for compliance with these laws and regulations.

Mary Jaylo

Mary Taylor, CPA Auditor of State

March 10, 2009

This Page is Intentionally Left Blank.

## JUNE 30, 2008

## Table of Contents

Pa	age
ndependent Auditor's Report	1-2
Management's Discussion and Analysis	-14
Government-Wide Financial Statements:	
Statement of Net Assets	.15
Statement of Activities	.16
Fund Financial Statements:	
Balance Sheet – Governmental Funds	.17
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	.18
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	.19
Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities	.20
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund	.21
Statement of Fund Net Assets—Proprietary Funds	.22
Statement of Revenues, Expenses, and Changes in Fund Net Assets – Proprietary Funds	.23
Statement of Cash Flows – Proprietary Funds	.24
Statement of Fiduciary Net Assets	.25
Statement of Changes in Fiduciary Net Assets	.26
Notes to the Basic Financial Statements	-56
ndependent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	-58

## JUNE 30, 2008

## Table of Contents (Continued)

Page

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in	
Accordance with OMB Circular A-133	59-60
Schedule of Expenditures of Federal Awards	61-62
Notes to Schedule of Expenditures of Federal Awards	63
Schedule of Findings & Questioned Costs	64
Schedule of Prior Audit Findings	65



January 26, 2009

To the Board of Education Warren City School District Warren, OH 44483

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Warren City School District (the "District"), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2008, and the respective changes in financial position and the cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2009 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" and should be considered in assessing the results of our audit.

Warren City School District Independent Auditor's Report January 26, 2009

The Management's Discussion and Analysis on pages 3 through 14 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lea & Associates, Inc.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The management's discussion and analysis of the Warren City School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for 2008 are as follows:

- In total, net assets of governmental activities decreased \$6,115,072 which represents a 3.79% decrease from 2007.
- General revenues accounted for \$61,895,006 in revenue or 79.38% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$16,079,714 or 20.62% of total revenues of \$77,974,720.
- The District had \$72,754,069 in expenses related to governmental activities; \$16,079,714 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$61,895,006 were adequate to provide for these programs.
- The District reported a special item for a \$11,335,723 decrease in the State share of funding for the Ohio School Facilities Commission construction project (see Note 2.Q. for detail).
- The District's major governmental funds are the general fund and classroom facilities fund. The general fund had \$56,600,133 in revenues and other financing sources, and \$57,042,444 in expenditures and other financing uses. During fiscal 2008, the general fund's fund balance decreased \$442,311 from \$12,357,501 to \$11,915,190.
- The classroom facilities fund had \$35,732,175 in revenues and \$38,125,173 in expenditures and other financing uses. During fiscal 2008, the classroom facilities fund's fund balance decreased \$2,392,998 from \$49,562,235 to \$47,169,237.

#### Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

#### **Reporting the District as a Whole**

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 15-16 of this report.

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 10. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District' most significant funds. The District's major governmental funds are the general fund and classroom facilities fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets than can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported on the statement of net assets and in the statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 17-21 of this report.

#### **Proprietary Funds**

The District maintains proprietary funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service funds account for self-insurance, warehouse service and parking programs. The basic proprietary fund financial statements can be found on pages 22-24 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

#### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented in private-purpose trust funds. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 25 and 26. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 27-56 of this report.

Net Assets

#### The District as a Whole

Recall that the statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for 2008 and 2007.

	Governmental Activities 2008	Governmental Activities 2007
Assets		
Current and other assets	\$ 129,284,458	\$ 174,052,421
Capital assets	99,312,600	63,000,919
Total assets	228,597,058	237,053,340
Liabilities		
Current liabilities	33,186,986	34,396,670
Long-term liabilities	40,079,289	41,210,815
Total liabilities	73,266,275	75,607,485
<u>Net assets</u>		
Invested in capital		
assets, net of related debt	90,761,033	51,031,265
Restricted	44,120,084	84,569,381
Unrestricted	20,449,666	25,845,209
Total net assets	<u>\$ 155,330,783</u>	<u>\$ 161,445,855</u>

# Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$155,330,783. Of this total, \$20,449,666 is unrestricted in use.

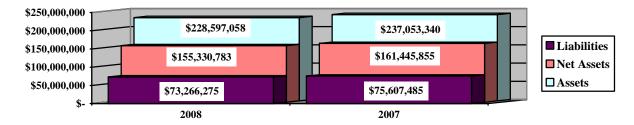
## 5

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

At year-end, capital assets represented 43.44% of total assets. Capital assets include land, buildings and improvements, furniture and equipment, vehicles and construction in progress. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$90,761,033. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$44,120,084, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$20,449,666 may be used to meet the District's ongoing obligations to the students and creditors.

The graph below presents the District's assets, liabilities and net assets at June 30, 2008 and 2007.



#### **Governmental Activities**

The table below shows the change in net assets for fiscal years 2008 and 2007.

#### Change in Net Assets

	Governmental Activities 2008	Governmental Activities 2007
Revenues		
Program revenues:		
Charges for services and sales	\$ 2,010,614	\$ 2,295,230
Operating grants and contributions	13,926,097	13,439,058
Capital grants and contributions	143,003	58,862
General revenues:		
Property taxes	18,560,390	20,035,491
Grants and entitlements	40,090,711	40,026,081
Investment earnings	3,038,806	3,827,384
Gain on disposal of capital assets	-	283,937
Miscellaneous	205,099	221,780
Total revenues	77,974,720	80,187,823
		continued

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

	Change in Net A	ssets (Continued)		
	Governmental	Governmental		
	Activities	Activities		
	2008	2007		
<u>Expenses</u>				
Program expenses:				
Instruction:				
Regular	\$ 27,341,398	\$ 27,609,327		
Special	8,925,459	8,392,166		
Vocational	531,936	610,720		
Adult/continuing	-	50,874		
Other	3,822,942	3,337,870		
Support services:				
Pupil	3,621,461	3,608,856		
Instructional staff	4,659,951	5,146,121		
Board of education	41,635	33,373		
Administration	4,339,922	4,347,164		
Fiscal	1,081,406	1,241,495		
Business	743,997	688,346		
Operations and maintenance	7,446,381	7,105,486		
Pupil transportation	2,879,189	2,078,335		
Central	1,358,103	1,033,814		
Operations of non-instructional services:				
Food service operations	2,467,273	2,421,099		
Other non-instructional services	622,034	545,214		
Extracurricular activities	1,139,238	1,263,519		
Interest and fiscal charges	1,731,744	1,696,690		
Total expenses	72,754,069	71,210,469		
Special item:	(11,335,723)			
Change in net assets	(6,115,072)	8,977,354		
Net assets at beginning of year	161,445,855	152,468,501		
Net assets at end of year	\$ 155,330,783	\$ 161,445,855		

#### **Governmental Activities**

Net assets of the District's governmental activities decreased \$6,115,072. Total governmental expenses of \$72,754,069 were offset by program revenues of \$16,079,714 and general revenues of \$61,895,006. Program revenues supported 22.10% of the total governmental expenses.

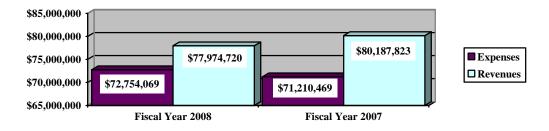
The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These revenue sources represent 75.22% of total governmental revenue.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The District's financial condition has remained constant in recent years. Taxpayers have supported Emergency Levy renewals and State support has increased yearly. However, the District's personal property tax base is eroding due to business financial difficulties, revaluation reviews or moving from the District. In addition, escalating health care, workers compensation, utility, maintenance, property, fleet and liability insurance, and vehicle fuel costs have out-paced revenue growth. The District has taken cost containment steps to hold the line on a deficit.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$40,741,160 or 56.00% of total governmental expenses for fiscal 2008.

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2008 and 2007.



#### **Governmental Activities - Revenues and Expenses**

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

**Governmental Activities** 

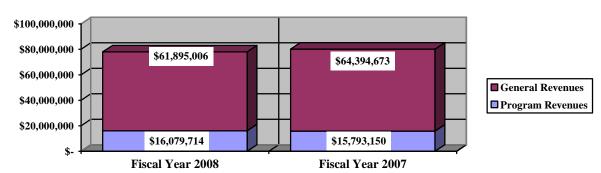
	Total Cost of Services 2008	Net Cost of Services 2008	Total Cost of Services 2007	Net Cost of Services 2007
Program expenses				
Instruction:				
Regular	\$ 27,460,823	\$ 26,728,516	\$ 27,609,327	\$ 26,020,277
Special	8,925,459	1,499,233	8,392,166	2,229,063
Vocational	531,936	337,334	610,720	423,600
Adult/continuing	-	-	50,874	(2,779)
Other	3,822,942	3,789,911	3,337,870	3,306,505
Support services:				
Pupil	3,621,461	2,789,867	3,608,856	2,661,559
Instructional staff	4,659,951	2,130,462	5,146,121	2,355,074
Board of education	41,635	40,003	33,373	33,373
Administration	4,339,922	4,054,547	4,347,164	4,083,770
Fiscal	1,081,406	960,464	1,241,495	1,097,389
Business	743,997	743,902	688,346	687,995
Operations and maintenance	7,446,381	7,357,823	7,105,486	7,029,294
Pupil transportation	2,879,189	2,431,252	2,078,335	1,703,239
Central	1,238,678	1,238,678	1,033,814	1,033,713
Operations of non-instructional services:				
Food service operations	2,467,273	43,743	2,421,099	41,281
Other non-instructional services	622,034	43,364	545,214	16,276
Extracurricular activities	1,139,238	753,512	1,263,519	1,001,000
Interest and fiscal charges	1,731,744	1,731,744	1,696,690	1,696,690
Total expenses	\$ 72,754,069	\$ 56,674,355	\$ 71,210,469	\$ 55,417,319

The dependence upon tax and other general revenues for governmental activities is apparent, 79.42% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 77.90%. The District's taxpayers and unrestricted grants and entitlements from the State are by far the primary support for District's students.

### 9

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The graph below presents the District's governmental activities revenue for fiscal years 2008 and 2007.



### **Governmental Activities - General and Program Revenues**

#### The District's Funds

The District's governmental funds reported a combined fund balance of \$69,092,802, which is greater than last year's total of \$68,734,238. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance June 30, 2008	Fund Balance June 30, 2007	Increase (Decrease)	Percentage Change
General	\$ 11,915,190	\$ 12,357,501	\$ (442,311)	(3.58) %
Classroom facilities	47,169,237	49,562,235	(2,392,998)	(4.83) %
Other governmental	10,008,375	6,814,502	3,193,873	46.87 %
Total	\$ 69,092,802	\$ 68,734,238	\$ 358,564	0.52 %

#### **General Fund**

The District's general fund balance decreased \$442,311. The decrease in fund balance can be attributed to several items related to increasing expenditures and decreasing revenues. Tax revenue decreased 10.87% when compared to the prior fiscal year. This is mainly due to the phase-out of the tangible personal property tax on businesses under HB 66. HB 66 provides for a reimbursement of this lost revenue from the State. This is the primary reason intergovernmental revenue increased during fiscal year 2008. Earnings on investments decreased because of lower interest rates. Other revenues decreased due to a decrease in charges for transportation and an overall decrease in revenue received from other local sources.

Instructional expenditures increased 1.90% over the prior fiscal year. This increase is due to an increase in wages and benefits. Support services expenditures increased 2.49%. This is primarily due to the increased energy costs.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2008 Amount	2007 Amount	Increase (Decrease)	Percentage Change
Revenues				
Taxes	\$ 15,606,550	\$ 17,510,432	\$ (1,903,882)	(10.87) %
Tuition	1,145,928	1,138,795	7,133	0.63 %
Earnings on investments	1,074,748	1,217,489	(142,741)	(11.72) %
Intergovernmental	38,412,973	37,732,841	680,132	1.80 %
Other revenues	297,008	553,224	(256,216)	(46.31) %
Total	\$ 56,537,207	\$ 58,152,781	\$ (1,615,574)	(2.78) %
<u>Expenditures</u>				
Instruction	\$ 33,445,113	\$ 32,821,753	\$ 623,360	1.90 %
Support services	22,285,807	21,744,906	540,901	2.49 %
Non-instructional services	-	9,478	(9,478)	(100.00) %
Extracurricular activities	688,342	889,895	(201,553)	(22.65) %
Total	\$ 56,419,262	\$ 55,466,032	<u>\$ 953,230</u>	1.72 %

#### **Classroom Facilities Fund**

The classroom facilities fund had \$35,732,175 in revenues and \$38,125,173 in expenditures and other financing uses. During fiscal 2008, the classroom facilities fund's fund balance decreased \$2,392,998 from \$49,562,235 to \$47,169,237. The decrease in fund balance is due to expenditures for the District's construction project outpacing grant revenue received from the Ohio School Facilities Commission.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2008, the District amended its general fund budget several times. For the general fund, original budgeted revenues and financing sources were \$57,723,505 and final budgeted revenues and other financing sources were \$57,641,863. Actual revenues and other financing sources for fiscal 2008 was \$57,465,804. This represents a \$176,059 decrease from final budgeted revenues.

General fund original appropriations (appropriated expenditures including other financing uses) of \$56,441,986 were increased to \$58,583,518 in the final appropriations. The actual budget basis expenditures for fiscal year 2008 totaled \$57,586,812, which was \$996,706 less than the final budget appropriations. The District made a great effort to cut expenses throughout fiscal year 2008.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2008, the District had \$99,312,600 invested in land, buildings and improvements, furniture and equipment, vehicles and construction in progress. This entire amount is reported in governmental activities. The following table shows fiscal 2008 balances compared to 2007:

## Capital Assets at June 30 (Net of Depreciation)

	Government	al Activities
	2008	2007
Land	\$ 1,645,757	\$ 1,645,757
Construction in progress	73,316,131	56,918,507
Building and improvements	23,585,278	3,710,028
Furniture and equipment	139,684	162,973
Vehicles	625,750	563,654
Total	\$ 99,312,600	\$ 63,000,919

The overall increase in capital assets of \$36,311,681 is due to capital outlays of \$36,967,582 exceeding depreciation expense of \$587,788 and disposals of \$68,113 (net of accumulated depreciation) in the fiscal year.

#### **Debt** Administration

At June 30, 2008, the District had \$35,805,000 in general obligation bonds outstanding. Of this total, \$595,000 is due within one year and \$35,210,000 is due in greater than one year. The following table summarizes the bonds outstanding.

#### **Outstanding Debt, at Year End**

	Governmental	Governmental		
	Activities	Activities		
	2008	2007		
General obligation bonds	\$35,805,000	\$ 36,355,000		
Total	\$35,805,000	\$ 36,355,000		

At June 30, 2008, the District had no remaining voted debt margin and an unvoted debt margin of \$371,360.

See Note 9 to the basic financial statements for additional information on the District's debt administration.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

#### **Current Related Financial Activities**

Overall, the District has been financially strong. As the preceding information shows, the District depends upon local property taxes, primarily residential/agricultural class property. The anticipated additional State funding revenue, along with the District's cash balance, will provide the District with the necessary funds to meet its operating expenses in fiscal year 2009. However, the future financial stability of the District is not without challenges.

The District currently has a sufficient cash balance to meet operating expenses through fiscal year 2010. The District is currently continuing its plan to control spending for the future. The District's \$3,918,802 emergency levy can be renewed as early as May 2008 and as late as November 2009 for collection in calendar year 2010.

The next challenge facing the District is the future of State funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the state has directed its tax revenue growth toward school districts with little property tax wealth. On May 16, 2004, the Ohio Supreme Court emphatically clarified that jurisdiction of the DeRolph case had ended. The Ohio Coalition for Equity and Adequacy of School Funding filed a petition with the U.S. Supreme Court for permission to file an appeal. The court rejected the petition. From a legislative standpoint many decisions have been made that have a deteriorating effect on school revenues: the decision in past years to raise the charge off millage on the school foundation program to 23 mills from 20 mills; the decision to phase out the personal property tax; the decision to grant authority to the State Department of Taxation charging a fee to distribute rollback, homestead and personal property tax.

The public schools in Ohio also face the challenges of meeting many unfunded mandates by both the State and Federal government. Examples are the Educational Management Information System (State) and No Child Left Behind (Federal) compliance.

The District has carefully managed its general fund budget in order to optimize the dollars available for educating the students it serves and to minimize the levy millage amounts needed periodically from the community. Sound fiscal management by the Board and Administration has enabled the District to maintain its cash balance.

The District's Five Year Forecast indicates that additional revenues will be required in fiscal year 2011. In recent fiscal years the Board and Administration have carefully managed the budget to minimize the size of an additional request from the community. The District will continue to monitor and cut costs where possible to further decrease the request.

The District is excited and looking forward to its Ohio School Facilities Commission (OSFC) Project that when completed will provide new school buildings for every student in the District. The local community passed a Bond Issue in November 2003 to provide the Local Share of the Project and the funds for Locally Funded Initiatives to further enhance the project.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Angela Lewis, Treasurer, Warren City School District, 261 Monroe Street, NW, Warren, Ohio 44483.

# BASIC FINANCIAL STATEMENTS

#### STATEMENT OF NET ASSETS JUNE 30, 2008

	Governmental Activities
Assets:	¢ 57.555.044
Equity in pooled cash and cash equivalents	\$ 57,555,044
Investments	29,983,464
Cash with escrow agent	1,117,341
Receivables:	
Taxes	22,520,011
Accounts	69,793
Intergovernmental	16,750,672
Accrued interest	582,842
Materials and supplies inventory	270,133
Unamortized bond issue costs	435,158
Capital assets:	
Land	1,645,757
Construction in progress	73,316,131
Depreciable capital assets, net	24,350,712
Capital assets, net.	99,312,600
Total assets.	228,597,058
Liabilities:	
Accounts payable.	1,155,425
Contracts payable.	4,794,824
Retainage payable	1,117,341
Accrued wages and benefits	6,063,845
Pension obligation payable.	1,340,032
Intergovernmental payable	599,767
Accrued interest payable	136,731
Claims payable	703,033
Unearned revenue.	17,275,988
Long-term liabilities:	
Due within one year.	1,122,950
Due in more than one year	38,956,339
Total liabilities	73,266,275
Net assets:	
Invested in capital assets, net	
of related debt	90,761,033
Restricted for:	
Capital projects	37,258,319
Debt service.	2,307,998
Classroom facilities and maintenance	1,424,701
State funded programs	381,450
Federally funded programs	2,355,045
Student activities	68,924
Other purposes	323,647
Unrestricted	20,449,666
Total net assets	\$ 155,330,783

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

				Prog	ram Revenues			H a	et (Expense) Revenue and nd Changes n Net Assets
	Expenses	5	narges for Services nd Sales	G	Operating Frants and Intributions	Gi	Capital rants and ntributions		overnmental Activities
Governmental activities:									
Instruction:	¢ 27.460.822	¢	(79.704	¢	E2 E92	¢		¢	(26 729 516)
Regular	\$ 27,460,823 8,925,459	\$	678,724 477,690	\$	53,583 6,948,536	\$	-	\$	(26,728,516) (1,499,233)
Vocational	531,936		477,090		194,602		-		(337,334)
Other	3,822,942		33,031				-		(3,789,911)
Support services:	5,022,742		55,051						(3,70),911)
Pupil	3,621,461		-		831,594		-		(2,789,867)
Instructional staff	4,659,951		927		2,528,562		-		(2,130,462)
Board of education	41,635		-		1,632		-		(40,003)
Administration	4,339,922		2,112		283,263		-		(4,054,547)
Fiscal	1,081,406		-		120,942		-		(960,464)
Business	743,997		95		-		-		(743,902)
Operations and maintenance	7,446,381		44,005		23,630		20,923		(7,357,823)
Pupil transportation	2,879,189		64,082		354,617		29,238		(2,431,252)
Central	1,238,678		-		-		-		(1,238,678)
Food service operations	2,467,273		417,064		2,006,466		-		(43,743)
Other non-instructional services	622,034		-		578,670		-		(43,364)
Extracurricular activities	1,139,238		292,884		-		92,842		(753,512)
Interest and fiscal charges	1,731,744		-		-		-		(1,731,744)
Total governmental activities	\$ 72,754,069	\$	2,010,614	\$	13,926,097	\$	143,003		(56,674,355)
	General revenues	:							
	Property taxes le	vied for	r:						
	General purpos	es							15,898,318
	Special revenue								192,803
	Debt service								2,013,805
	Capital projects			• • •					455,464
	Grants and entitl								40.000 511
	to specific prog								40,090,711
	Investment earni Miscellaneous .	0							3,038,806 205,099
	Total general rever								61,895,006
	C C								- , ,
	Special item:	1							
	Decrease in State								(11 225 722)
	Facilities Comm	ission c	onstruction pr	oject					(11,335,723)
	Total general reve	enues ar	nd special item	1					50,559,283
	Change in net asse	ts							(6,115,072)
	Net assets at begin	nning o	of year	••••					161,445,855
	Net assets at end	of voor						\$	155,330,783

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

	General	Classroom Facilities	G	Other overnmental Funds	G	Total overnmental Funds
Assets:						
Equity in pooled cash and cash equivalents	\$ 18,650,886 -	\$ 21,197,119 29,983,464	\$	11,601,549	\$	51,449,554 29,983,464
Cash with escrow agent	-	1,117,341		-		1,117,341
Taxes.	19,777,725 69,476	-		2,742,286 317		22,520,011 69,793
Accounts	217,528	- 13,443,831 365,314		3,306,841		16,750,672 582,842
Due from other funds	20,253	-		- 106,849		20,253 106,849
Restricted assets: Equity in pooled cash						
and cash equivalents	 323,647	 -		-		323,647
Total assets	\$ 39,059,515	\$ 66,107,069	\$	17,757,842	\$	122,924,426
Liabilities:						
Accounts payable	\$ 830,437	\$ 29,123 4,228,641	\$	294,657 566,183	\$	1,154,217 4,794,824
Retainage payable	4,751,193	1,117,341		1,312,652		1,117,341 6,063,845
Compensated absences payable	228,788 1,040,435	-		543 299,597		229,331 1,340,032
Intergovernmental payable	478,299 3,870	1,471		119,997 21,914		599,767 25,784
Deferred revenue	 4,639,031 15,172,272	 13,561,256		3,030,208 2,103,716		21,230,495 17,275,988
Total liabilities	 27,144,325	 18,937,832		7,749,467		53,831,624
Fund balances: Reserved for encumbrances	433,358	7,650,903		880,574		8,964,835
supplies inventory	-	-		106,849		106,849
for appropriation	104,295	-		14,461		118,756
Reserved for BWC refunds	323,647	-		-		323,647
General fund	11,053,890	-		-		11,053,890
Special revenue funds	-	-		3,685,834 1,920,122		3,685,834 1,920,122
Capital projects funds	 -	 39,518,334		3,400,535		42,918,869
Total fund balances	 11,915,190	 47,169,237		10,008,375		69,092,802
Total liabilities and fund balances	\$ 39,059,515	\$ 66,107,069	\$	17,757,842	\$	122,924,426

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2008

Total governmental fund balances		\$ 69,092,802
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		99,312,600
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes Intergovernmental revenue Accrued interest	\$	
Total		21,230,495
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(136,731)
Unamortized premiums on bond issuance is not recognized in the funds.		(837,514)
Unamortized bond issuance costs are not recognized in the funds.		435,158
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.		5,246,417
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. General obligation bonds Compensated absences	(35,805,000) (3,207,444)	
Total		 (39,012,444)
Net assets of governmental activities		\$ 155,330,783

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	General		Classroom Facilities	Go	Other overnmental Funds	G	Total overnmental Funds
Revenues:							
From local sources:							
Taxes	\$ 15,606,550	\$	-	\$	2,537,735	\$	18,144,285
Tuition	1,145,928		-		-		1,145,928
Transportation fees.	62,178		-		-		62,178
Charges for services	-		-		412,706		412,706
Earnings on investments	1,074,748		1,871,517		47,884 254,692		2,994,149
Classroom materials and fees.	-		-		254,692 33,039		254,692 33,039
Other local revenues	234,830		-		33,039 344,798		579,628
Intergovernmental - State	38,409,013		33,860,658		7,419,722		79,689,393
Intergovernmental - Federal	3,960		55,000,050		7,054,819		7,058,779
Total revenue	 56,537,207		35,732,175		18,105,395		110,374,777
	 50,557,207		55,752,175		10,105,595		110,374,777
Expenditures: Current:							
Instruction:							
Regular	24,237,680		-		3,142,679		27,380,359
Special.	6,358,117		-		2,640,587		8,998,704
Vocational.	545,338		7,661		150		553,149
Other	2,303,978		-		1,452,739		3,756,717
Support services:	, <u>,</u>				, - ,		- , , , ,
Pupil	2,828,749		-		811,293		3,640,042
Instructional staff	2,640,330		-		1,993,131		4,633,461
Board of education	40,390		-		1,245		41,635
Administration	4,132,729		-		231,376		4,364,105
Fiscal	932,625		-		157,920		1,090,545
Business	731,721		-		351		732,072
Operations and maintenance	7,090,146		24,910		292,349		7,407,405
Pupil transportation	2,633,763		-		253,597		2,887,360
Central	1,255,354		-		-		1,255,354
Operation of non-instructional services:							
Food service operations	-		-		2,508,641		2,508,641
Other non-instructional services	-		-		625,932		625,932
Extracurricular activities	688,342		-		401,949		1,090,291
Facilities acquisition and construction	-		34,955,630		1,892,863		36,848,493
Debt service:							
Principal retirement	-		-		550,000		550,000
Interest and fiscal charges	 -		-		1,749,425		1,749,425
Total expenditures	 56,419,262		34,988,201		18,706,227		110,113,690
Excess (deficiency) of revenues over							
expenditures	 117,945		743,974		(600,832)		261,087
Other financing sources (uses):							
Transfers in	295		_		3,762,113		3,762,408
Transfers (out)	(623,182)		(3,136,972)		(2,254)		(3,762,408)
Sale of capital assets	62,631		(3,130,772)		(2,234)		62,631
Total other financing sources (uses)	 (560,256)		(3,136,972)		3,759,859		62,631
Net change in fund balances	 (442,311)		(2,392,998)		3,159,027		323,718
Fund balances at beginning of year	12,357,501		49,562,235		6,814,502		68,734,238
Increase in reserve for inventory					0,814,502 34,846		08,734,238 34,846
Fund balances at end of year	\$ 11,915,190	\$	47,169,237	\$	10,008,375	\$	69,092,802
······································	 , -,	<u> </u>	, , , , , , ,		, - ,		, , ,

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$	323,718
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 36,967,582 (587,788)	-	36,379,794
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, trade-ins and donations) is to decrease net assets.			(68,113)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Taxes Intergovernmental revenue Interest revenue	416,105 (44,218,677) 66,792		
Total	 	-	(43,735,780)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.			34,846
Repayment bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.			550,000
Governmental funds report expenditures for interest when it is due. In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due. Less interest is reported in the statement of activities due to the following: Decrease in accrued interest payable Amortization of bond issuance costs Amortization of bond premiums	499 (18,584) 35,766		
Total	 	-	17,681
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in			
governmental funds.			56,747
The internal service funds used by management to charge the costs of insurance to individual funds are not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the			
internal service funds is allocated among the governmental activities.			326,035
Change in net assets of governmental activities		\$	(6,115,072)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Budgete	ed Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
From local sources:				
Taxes	\$ 15,620,801	\$ 15,598,708	\$ 15,597,324	\$ (1,384)
Tuition.	1,179,086	1,177,418 66,000	1,133,608	(43,810)
Transportation fees	66,093 1,494,646	1,492,532	58,277 1,513,412	(7,723) 20,880
Other local revenues.	249,442	249,089	1,515,412	(49,409)
Intergovernmental - State	38,216,565	38,162,513	38,444,064	281,551
Intergovernmental - Federal.	127,908	127,727	119,209	(8,518)
Total revenue	56,954,541	56,873,987	57,065,574	191,587
Expenditures:				
Current: Instruction:				
Regular	24,234,197	25,459,243	24,734,858	724.385
Special.	6,074,742	6,190,287	6,185,002	5,285
Vocational.	548,560	558,993	550,546	8,447
Other	2,331,618	2,375,967	2,364,314	11,653
Support services:	_,	_, ,,	_,_ , ,	,
Pupil	2,715,829	2,767,485	2,746,459	21,026
Instructional staff	2,698,570	2,749,898	2,735,490	14,408
Board of education	49,033	49,966	47,830	2,136
Administration	4,034,382	4,111,118	4,081,194	29,924
Fiscal	947,232	965,249	933,847	31,402
Business	735,596	749,587	741,058	8,529
Operations and maintenance	7,210,978	7,348,134	7,313,992	34,142
Pupil transportation	2,576,092	2,625,091	2,618,568	6,523
Central.	910,372	1,231,566	1,225,969	5,597
Extracurricular activities.	<u>756,574</u> 55,823,775	<u> </u>	<u>677,870</u> 56,956,997	<u>93,094</u> 996,551
Total expenditures		57,955,548	30,930,997	990,331
Excess (deficiency) of revenues over (under)				
expenditures	1,130,766	(1,079,561)	108,577	1,188,138
Other financing sources (uses): Transfers in	269 521	368,000	295	(267 705)
Transfers (out).	368,521 (611,550)	,	(623,182)	(367,705)
Advances in	89,168	89,042	89,042	-
Refund of prior year expenditure	251,615	251,259	250,366	(893)
Refunds of prior year (receipts).	(6,509)	,	(6,633)	-
Sale of capital assets.	59,660	59,575	60,527	952
Other (uses) of funds	(152)		-	155
Total other financing sources (uses)	150,753	137,906	(229,585)	(367,491)
Net change in fund balance	1,281,519	(941,655)	(121,008)	820,647
Fund balance at beginning of year	17,843,287	17,843,287	17,843,287	-
Prior year encumbrances appropriated	426,363	426,363	426,363	-
Fund balance at end of year	\$ 19,551,169	\$ 17,327,995	\$ 18,148,642	\$ 820,647
	>,001,10>			. 020,017

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2008

	Governmental Activities - Internal Service Funds	
Assets:		
Current assets:		
Equity in pooled cash and cash equivalents	\$	5,781,843
Receivables:		
Due from other funds.		5,531
Materials and supplies inventory		163,284
Total assets		5,950,658
Liabilities:		
Current liabilities:		
Accounts payable.		1,208
Claims payable		703,033
Total liabilities		704,241
Net assets: Unrestricted		5,246,417
Total net assets	\$	5,246,417

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	A	Governmental Activities - Internal Service Funds		
Operating revenues:				
Charges for services.	\$	5,411,106		
Other		176,152		
Total operating revenues		5,587,258		
Operating expenses:		2.454		
Personal services		2,474		
Purchased services		35,350		
Materials and supplies		203,865		
Claims		5,019,534		
Total operating expenses		5,261,223		
Change in net assets		326,035		
Net assets at beginning of year		4,920,382		
Net assets at end of year	\$	5,246,417		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Funds			
Cash flows from operating activities:Cash received from charges for servicesCash received from other operating revenuesCash payments for personal servicesCash payments for purchased servicesCash payments for materials and suppliesCash payments for claims	\$	5,411,106 170,621 (2,474) (35,350) (174,852) (5,601,701)		
Net cash used in operating activities		(232,650)		
Net decrease in cash and cash equivalents		(232,650)		
Cash and cash equivalents at beginning of year		6,014,493		
Cash and cash equivalents at end of year	\$	5,781,843		
Reconciliation of operating income to net cash used in operating activities:				
Operating income	\$	326,035		
Changes in assets and liabilities: (Increase) in due from other funds Decrease in materials and supplies inventory (Decrease) in accounts payable		(5,531) 30,034 (1,021) (582,167)		
Net cash used in operating activities	\$	(232,650)		

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

	Private-Purpose Trust Scholarship			
			Agency	
Assets:				
Equity in pooled cash and cash equivalents	\$	28,632	\$	27,290
Total assets.		28,632	\$	27,290
Liabilities: Accounts payable		- -	\$	7,723 19,567
Total liabilities		-	\$	27,290
<b>Net assets:</b> Held in trust for scholarships		28,632		
Total net assets	\$	28,632		

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Private-Purpose Trust Scholarship		
Additions: Interest	\$	525	
Change in net assets		525	
Net assets at beginning of year		28,107	
Net assets at end of year	\$	28,632	

## THIS PAGE IS INTENTIONALLY LEFT BLANK

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Warren City School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a city school district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education (five members) and is responsible for the provision of public education to residents of the District.

The District ranks as the 55th largest by enrollment among the 896 public and community school districts in the State. The District employs 307 non-certified and 503 certified employees to provide services to approximately 5,626 students and community groups. The District provides regular, vocational and special instruction. The District also provides support services for the pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisitions and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and its internal service funds provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". When applying GASB Statement No. 14 and GASB Statement No. 39, management has considered all potential component units. The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise have access to the organization's resources; (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of this criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Trumbull Career and Technical Center

The Trumbull Career and Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the fifteen participating school districts' elected boards, which possesses its own budgeting and taxing authority. Financial information can be obtained by contacting the Treasurer at 528 Educational Highway, Warren, Ohio 44483.

#### Northeast Ohio Management Information Network (NEOMIN)

NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents of the participating school districts are eligible to be voting members of the Governing Board, which consists of ten members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County districts, and a treasurer from each county. The District was not represented on the Governing Board during fiscal year 2008. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A complete set of separate financial statements may be obtained from the Trumbull County Educational Service Center, 6000 Youngstown-Warren Road, Niles, Ohio 44446.

#### North East Ohio Instructional Media Center (NEOIMC)

NEOIMC is a jointly governed organization among 45 school districts. The jointly governed organization was formed for the purpose of providing quality films and/or other media to support the educational curricula of the member school districts. Each member pays a monthly premium based on use of the media materials.

NEOIMC is governed by an advisory committee made up of a member from a parochial school, a joint vocational school, the county superintendent from each participating county, one city superintendent, and two local superintendents rotating every two years. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained by contacting the Treasurer at the Trumbull County Educational Service Center, 6000 Youngstown-Warren Road, Niles, Ohio 44446.

#### Region 12 Professional Development Center (RPDC)

The RPDC is a jointly governed organization among the school districts located in Trumbull, Mahoning, and Columbiana Counties. The jointly governed organization was formed for the purpose of establishing an articulated, regional structure for professional development, in which school districts, the business community, higher education and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improvements in instructional programs.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The RPDC is governed by a board made up of 19 representatives of the participating school districts, the business community, and Youngstown State University whose term rotates every year. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained by contacting the Treasurer at the Trumbull County Educational Service Center, 6000 Youngstown-Warren Road, Niles, Ohio 44446.

# PUBLIC ENTITY RISK POOL

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

#### B. Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

#### GOVERNMENTAL FUNDS

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Classroom Facilities Fund</u> - The classroom facilities fund is used to account for monies received and expended in connection with contracts entered into by the school district and the Ohio Department of Education for the building and equipping of classroom facilities.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; (c) for grants and other resources whose use is restricted to a particular purpose; and (d) for food service operations.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service funds:

<u>Internal Service Funds</u> - The internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The internal service funds of the District account for self-insurance, warehouse service and parking programs.

# FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private purpose trust, which primarily accounts for memorial and scholarship programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activity.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service funds operating activities are eliminated to avoid overstatement of revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the District at fiscal year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service funds are charges for services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The private purpose trust fund is reported using the economic resources measurement focus. The agency fund does not report a measurement focus as it does not report operations.

#### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting on the fund financial statements. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2008 are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue. Unused donated commodities are reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2008 is as follows.

1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 2. By no later than January 20, the board-adopted budget is filed with the Trumbull County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate of estimated resources may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the final budgeted amount in the budgetary statement reflect the amounts set forth in the final amended certificate of estimated resources issued for fiscal year 2008.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.)

Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed appropriations totals.

- 5. Any revisions that alter the total of any object appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education throughout the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted. The final budget figures, which appear in the statements of budgetary comparisons, represent the permanent appropriation amounts plus all supplemental appropriations legally enacted during the year.
- 8. At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

# F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2008, investments were limited to federal agency securities, a U.S. government money market mutual fund and the State Treasury Asset Reserve (STAR Ohio). Investments are reported at fair value, which is based on quoted market prices.

The District has invested funds in STAR Ohio during fiscal year 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price, which is the price the investment could be sold for on June 30, 2008.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenues credited to the general fund during fiscal year 2008 amounted to \$1,074,748, which includes \$416,711 assigned from other District funds.

For presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investments at year-end is provided in Note 4.

# G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are reported on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the purchase method.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

# H. Capital Assets

General capital assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	10 years

#### I. Interfund Balances

Interfund loans that are used to cover negative cash balances or are due to another fund for services provided are classified as "due to/from other funds." These amounts are eliminated in the governmental activities columns of the statement of net assets.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employeer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2008, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future.

For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with at least fifteen years or more of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave has been calculated using pay rates in effect at June 30, 2008, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### L. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, materials and supplies inventory, tax advance unavailable for appropriation and BWC refunds. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of those funds. The reserve for tax revenue unavailable for appropriation represents taxes recognized as revenue under GAAP but not available for appropriations under State statute.

#### M. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include the amount required by State statute to be set aside to create a reserve for BWC refunds. See Note 16 for details.

# N. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

# O. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes represent amounts set-aside by State statute for BWC refunds.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2008, the State share of the District's Ohio School Facilities Commission (OSFC) construction project decreased by \$11,335,723. Due to a decrease in enrollment, the master facility plan was revised and it was determined that two PK through 8<sup>th</sup> grade buildings will be constructed with reduced square footage. An intergovernmental receivable has been reported for the amount of the State share of the OSFC project due to the District at fiscal year-end. Since the \$11,335,723 was recognized as revenue and a receivable on the government-wide financial statements in a prior year, the decrease in the OSFC State share has been reported as a special item on the statement of activities.

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>", and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 13) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

## **B. Deficit Fund Balances**

Fund balances at June 30, 2008 included the following individual fund deficits:

Nonmajor governmental funds:	De	ficit
Entry year	\$	186
Alternative education		7,580
Early learning initiative		7,761

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

# NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# A. Cash on Hand

At year-end, the District had \$4,770 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and cash equivalents."

# **B.** Cash with Escrow Agent

At fiscal year-end, \$1,117,341 was on deposit in the District's escrow account and excluded from the total amount of deposits reported below. This amount is not part of the internal cash pool, but reported on the financial statements as "cash with escrow agent".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### C. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$18,311,123. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2008, \$18,507,033 of the District's bank balance of \$18,707,033 was exposed to custodial risk as discussed below, while \$200,000 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **D.** Investments

As of June 30, 2008, the District had the following investments and maturities:

			Investment maturities											
			$\epsilon$	6 months or		7 to 12			13 to 18			19 to 24	C	Breater than
Investment type	-	Fair value	_	less	-	months		-	months		_	months	_	24 months
			<i>•</i>		<b>^</b>			<u>_</u>			<b>.</b>		<i>.</i>	
FNMA	\$	11,161,347	\$	-	\$		-	\$		-	\$	-	\$	11,161,347
FHLMC		3,763,194		-			-			-		-		3,763,194
FHLB		22,397,534		-			-			-		-		22,397,534
FHLBC		10,440,358		-			-			-		4,022,520		6,417,838
U.S. Government money														
market mutual fund		299,922		299,922			-			-		-		-
STAR Ohio		21,216,182		21,216,182			_			-		-		-
	\$	69,278,537	\$	21,516,104	\$		-	\$		-	\$	4,022,520	\$	43,739,913

The weighted average maturity of investments is 1.81 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio and U.S. Government money market mutual funds carry a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The District's investments in federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2008:

Investment type	Fair value	<u>% of Total</u>
FNMA	\$ 11,161,347	16.11
FHLMC	3,763,194	5.43
FHLB	22,397,534	32.34
FHLBC	10,440,358	15.07
U.S. Government money		
market mutual fund	299,922	0.43
STAR Ohio	21,216,182	30.62
	\$ 69,278,537	100.00

#### E. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of June 30, 2008:

Cash and investments per footnote		
Carrying amount of deposits	\$	18,311,123
Investments		69,278,537
Cash with escrow agent		1,117,341
Cash on hand		4,770
Total	\$	88,711,771
Cash and investments per statement of net assets Governmental activities Private-purpose trust fund Agency fund Total	\$	88,655,849 28,632 27,290 88,711,771
1000	Ψ	00,711,771

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

## **NOTE 5 - INTERFUND TRANSACTIONS**

A. Interfund balances consisted of the following at June 30, 2008, as reported on the fund statements:

	Amount
Due to the general fund from: Nonmajor governmental funds	\$ 20.253
	φ 20,255
Due to nonmajor proprietary funds from:	
General fund	3,870
Nonmajor governmental funds	1,661

The primary purpose of the interfund loan due to the general fund is to cover a negative cash balance in the early learning initiatives fund, a nonmajor governmental fund. This negative cash balance is allowable under Ohio Revised Code Section 3315.20. The interfund balance will be repaid once the anticipated revenues are received.

The primary purpose of the interfund loans due to the nonmajor proprietary funds is for materials and supplies purchased on account by the general fund and other nonmajor governmental funds from Bernie's warehouse fund, a nonmajor proprietary fund.

Amounts due to/from other funds between governmental funds are eliminated on the government-wide financial statements.

**B.** Interfund transfers for the year ended June 30, 2008, consisted of the following, as reported on the fund financial statements:

	An	nount
Transfers to general fund from:		
Nonmajor governmental funds	\$	295
Transfers to nonmajor governmental funds from:		
General fund	62	23,182
Classroom facilities fund	3,13	36,972
Nonmajor governmental funds		1,959

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The purposes of the transfers of the general fund and nonmajor governmental funds was a residual equity transfer to close certain special cost centers of the miscellaneous state grants fund, a nonmajor governmental fund. The purpose of the transfer from the classroom facilities fund to the building fund, a nonmajor governmental fund, was to reduce the local share of the Ohio School Facilities Commission (OSFC) project. All transfers made in fiscal year 2008 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Transfers between governmental funds are eliminated for reporting on the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax distributions are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Trumbull County. The Trumbull County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# **NOTE 6 - PROPERTY TAXES - (Continued)**

The amount available as an advance at June 30, 2008 was \$104,295 in the general fund, \$11,880 in the debt service fund, a nonmajor governmental fund, \$1,310 in the classroom maintenance facilities fund, a nonmajor governmental fund and \$1,271 in the permanent improvement fund, a nonmajor governmental fund. This amount has been recorded as revenue. The amount that was available as an advance at June 30, 2007 was \$95,069 in the general fund, \$9,175 in the debt service fund, a nonmajor governmental fund, \$1,056 in the classroom facilities maintenance fund, a nonmajor governmental fund, \$1,056 in the classroom facilities maintenance fund, a nonmajor governmental fund, and \$1,056 in the permanent improvement fund, and \$1,056 in the permanent improvement fund, and \$1,056 in the permanent improvement fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected are:

		2007 Seco Half Collect			2008 Fir Half Collect	
	Amount	Percent	_	Amount	Percent	
Agricultural/residential						
and other real estate	\$	354,769,950	78.23%	\$	355,593,070	88.34%
Public utility personal		21,210,660	4.67%		16,130,420	4.01%
Tangible personal property		77,537,789	<u>17.10</u> %	_	30,800,594	<u>7.65</u> %
Total	\$	453,518,399	<u>100.00</u> %	\$	402,524,084	<u>100.00</u> %
Tax rate per \$1,000 of assessed valuation	\$	60.50		\$	59.75	

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2008 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of Federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

Governmental activities:	
Property taxes	\$ 22,520,011
Accounts	69,793
Intergovernmental	16,750,672
Accrued interest	 582,842
Total	\$ 39,923,318

Receivables have been disaggregated on the face of the financial statements. The intergovernmental receivable in the amount of \$13,443,831 reported in the classroom facilities fund is expected to be collected over the next several fiscal years as the Ohio School Facilities Commission construction project is completed. All other receivables are expected to be collected within the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 6/30/07	Additions	Deductions	Balance 6/30/08
<b>Governmental activities:</b> <i>Capital assets, not being depreciated:</i>				
Land Construction in progress	\$ 1,645,757 56,918,507	\$ - 36,686,750	\$ - (20,289,126)	\$ 1,645,757 73,316,131
Total capital assets, not being depreciated	58,564,264	36,686,750	(20,289,126)	74,961,888
Capital assets, being depreciated:				
Buildings and improvements Furniture and equipment	16,365,371 1,639,750	20,330,126 25,959	(127,283)	36,568,214 1,665,709
Vehicles	2,163,602	213,873	(18,951)	2,358,524
Total capital assets, being depreciated	20,168,723	20,569,958	(146,234)	40,592,447
Less: accumulated depreciation:				
Buildings and improvements	(12,655,343)	(386,763)	59,170	(12,982,936)
Furniture and equipment	(1,476,777)	(49,248)	-	(1,526,025)
Vehicles	(1,599,948)	(151,777)	18,951	(1,732,774)
Total accumulated depreciation	(15,732,068)	(587,788)	78,121	(16,241,735)
Governmental activities capital assets, net	\$ 63,000,919	\$ 56,668,920	<u>\$ (20,357,239)</u>	\$ 99,312,600

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 335,549
Support services:	
Pupil	1,699
Instructional staff	2,414
Administration	14,672
Fiscal	4,239
Business	4,431
Operations and maintenance	12,590
Pupil transportation	154,227
Food service operations	3,739
Extracurricular activities	 54,228
Total depreciation expense	\$ 587,788

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# **NOTE 9 - LONG-TERM OBLIGATIONS**

A. The changes in the District's long-term obligations during the year consist of the following:

	_	Balance 6/30/07		Additions	Deductions	 Balance 6/30/08	Amounts Due in One Year
Governmental activities:							
Compensated absences payable	\$	3,982,535	\$	656,927	\$ (1,202,687)	\$ 3,436,775	\$ 527,950
G.O. bonds payable		36,355,000		-	(550,000)	 35,805,000	 595,000
Total governmental activities							
long-term liabilities	\$	40,337,535	\$	656,927	\$ (1,752,687)	39,241,775	\$ 1,122,950
	Ad	d: unamortize	remium on b	 837,514			
	To	tal on stateme	nt of	f net assets		\$ 40,079,289	

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employee's salaries are paid, which for the District, is primarily the general fund.

**B.** During fiscal 2004, the District issued general obligation bonds to provide long-term financing of the construction and renovation of various school buildings in accordance with the terms of a facilities grant from the Ohio Schools Facilities Commission (OSFC). The total project (hereafter "Construction Project") encompasses the construction of four new kindergarten through eight grade buildings and a new high school. These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to this bond are recorded as expenditures in the debt service fund, a nonmajor governmental fund. The source of payment is derived from a current 5.5 mill bonded debt tax levy.

These bonds represent the amount of the Construction Project that the District itself was required to finance, in accordance with the terms of a facilities grant from the Ohio School Facilities Commission (OSFC). OSFC will make quarterly disbursements to the District as the project is completed. As of June 30, 2008, the total estimated cost of the Construction Project is \$152,983,888, of which OSFC will pay approximately \$123,916,860.

This issue is comprised of current interest bonds, par value \$38,000,000. The interest rates on the current interest bonds range from 2.00% to 5.00%.

At June 30, 2008 there was \$34,583,877 in unspent proceeds remaining on this bond issue.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2031.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

The following is a summary of the future debt service requirements to maturity for the 2004 series general obligation bonds:

	General Obligation Bonds					
Year Ended		Principal		Interest		Total
2009	\$	595,000	\$	1,689,171	\$	2,284,171
2010		695,000		1,670,565		2,365,565
2011		745,000		1,648,965		2,393,965
2012		800,000		1,623,790		2,423,790
2013		995,000		1,591,134		2,586,134
2014 - 2018		5,615,000		7,281,376		12,896,376
2019 - 2023		6,620,000		5,776,250		12,396,250
2024 - 2028		9,420,000		3,848,250		13,268,250
2029 - 2032		10,320,000		1,077,500		11,397,500
Total	\$	35,805,000	\$	26,207,001	\$	62,012,001

# C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, resulted in no remaining voted debt margin and an unvoted debt margin of \$371,360. The District has been authorized by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated as a "special needs" school district.

#### **NOTE 10 - COMPENSATED ABSENCES**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Full-time employees, including full-time hourly rated and per diem employees, are granted vacation with pay as follows:

Years of Service	Vacation Days
0-1	None
1-8 inclusive	2 weeks annually
After 8-12	3 weeks annually
After 12 or more	4 weeks annually

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 10 - COMPENSATED ABSENCES - (Continued)**

Any vacation days which are not used as of December 31 are not available for use in a subsequent year for classified personnel. Administrators are permitted to carryover five (5) unused days to the next calendar year.

Each employee earns sick leave at the rate of one and one-quarter days for each completed month of service, or fifteen (15) days for each completed year of service. The maximum number of sick leave days that employees may accumulate is unlimited. Any sick leave earned or unused in prior employment with another public school district or other agency of the state, shall, upon presentation of a certified copy stating the number of sick leave days earned and unused from such employees, be transferred to the employees account at the time of employment in the manner prescribed by State law.

Retirement severance is paid to each employee with ten (10) or more years of service in the District who elects to retire from active service or who dies while on active service. The employee, or his/her estate shall receive, in one lump sum one-fourth (1/4) of the value of his/her accrued and unused sick leave to a maximum of thirty (30) days (1/4 of 120 days) multiplied times his/her per diem rate at the time of retirement. Sick leave balances in excess of the 120 days are paid at one-eighth the per diem rate.

# NOTE 11 - RISK MANAGEMENT

#### A. General Risk

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has addressed these various types of risk by purchasing a comprehensive insurance policy through commercial carriers. Property insurance is maintained in with a \$5,000 deductible. General liability insurance is maintained in the amount of \$1,000,000 for each occurrence and \$2,000,000 in the aggregate. In addition, the District maintains a \$6,000,000 umbrella liability policy.

The District maintains fleet insurance in the amount of \$1,000,000 for any one accident or loss.

#### **B.** Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 11 - RISK MANAGEMENT - (Continued)

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of this grouping and representation with other participants in the GRP. The workers' compensation experience for the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for GRP rather than its individual rate. Total savings are then calculated and each participants individual performance is compared to the overall savings percentage of the GRP. A participant will either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates, McDonald & Company provides administrative, cost control and actuarial services to the GRP.

# C. Health Insurance

The District has established an internal service "self-insurance" fund, in conjunction with a formalized risk management program, in an effort to minimize risk exposure and control claims and premium costs.

This self-insurance fund was established for the purpose of accumulating balances sufficient to selfinsure basic medical coverage and permit excess umbrella coverage for claims over a pre-determined level. Board and employee premium contributions are determined by negotiated agreement. Amounts are paid into this fund from the general fund and certain nonmajor governmental funds. Claims payments are made on an as-incurred basis, thus no "reserve" remains with the insurance carrier.

Expenses for claims are recorded as other expenses when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimate. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount.

Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using expected future investment assumptions as determined by the third party administrator. These liabilities are reported at their present value of \$703,033 at June 30, 2008.

A summary of changes in self-insurance claims for the current and proceeding years follows:

Fiscal	Beginning	Current	Claims	Ending
Year	Balance	Year Claims	Payments	Balance
2008	\$ 1,285,200	\$ 5,019,534	\$ (5,601,701)	\$ 703,033
2007	1,304,200	6,214,699	(6,233,699)	1,285,200

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 12 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <u>www.ohsers.org</u>, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$749,283, \$805,110 and \$766,952, respectively; 52.30 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 12 - PENSION PLANS - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007, and 2006 were \$3,676,130, \$3,877,820, and \$3,935,615, respectively; 83.30 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$17,407 made by the District and \$36,806 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System of Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

#### NOTE 13 - POSTEMPLOYMENT BENEFITS

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$468,296, \$390,078, and \$427,139, respectively; 52.30 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$53,988, \$54,747, and \$61,043, respectively; 52.30 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$282,779, \$298,294, and \$301,778, respectively; 83.30 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Advance-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

## Net Change in Fund Balance

	General Fund
Budget basis	\$ (121,008)
Net adjustment for revenue accruals	(528,367)
Net adjustment for expenditure accruals	(675,132)
Net adjustment for other sources/uses	(330,671)
Adjustment for encumbrances	1,212,867
GAAP basis	\$ (442,311)

#### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous Federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District at June 30, 2008.

# B. Litigation

The District is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The District management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the District.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# **NOTE 16 - STATUTORY RESERVES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2008, the reserve activity was as follows:

	Textbooks/		
	Instructional	Capital	BWC
	Materials	Acquisition	Refunds
Set-aside balance as of June 30, 2007	\$ (37,323	) \$(38,000,000)	\$ 328,646
Current year set-aside requirement	938,075	938,075	-
Current year offsets			-
Qualifying disbursements	(959,753	) (1,480,334)	(4,999)
Total	\$ (59,001	) \$ (38,542,259)	\$ 323,647
Balance carried forward to FY 2009	\$ (59,001	) <u>\$ (38,000,000)</u>	\$ 323,647

The negative amounts in the textbooks/instructional materials and capital acquisition reserves are being carried forward to reduce the set-aside requirement for future years.

Monies representing BWC refunds that were received prior to April 10, 2001, have been shown as a restricted asset and reserved fund balance in the general fund since allowable expenditures are restricted by State statute.

A schedule of the governmental fund restricted assets at June 30, 2008 follows:

Amount restricted for BWC refunds	\$ 323,647
Total restricted assets	\$ 323,647

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 17 - CONTRACTUAL COMMITMENTS

As of June 30, 2008, the District had contractual purchase commitments for the following projects:

Contractor	Purchase Commitments	Amount Paid as of 6/30/2008	Amount Remaining on Contracts
Lincoln Elementary School:			
Conti Corporation	\$ 4,671,986	\$ 4,615,611	\$ 56,375
CCI	58,960	56,349	2,611
Jack Gibson Construction	11,522,645	11,505,765	16,880
MCPC, Inc.	104,626	103,736	890
WG Tomko	1,000,052	1,000,052	-
Valley Electrical	215,939	215,939	-
Fire Foe Corporation	282,043	282,043	-
Warren G. Harding High School:			
Antenucci Inc.	6,034,804	5,915,797	119,007
B&J Electric of Poland, Inc.	155,698	155,698	-
CCI	114,221	41,340	72,881
MCPC, Inc.	223,073	14,097	208,976
Mike Coates Construction	21,864,685	20,118,846	1,745,839
Fire Foe Corporation	588,165	553,660	34,505
High Tech Pools, Inc.	965,954	816,950	149,004
Martin Public Seating	507,664	-	507,664
SS Kemp & Co.	562,304	473,464	88,840
Stanley Security Systems	154,000	-	154,000
Stonecreek Interior Systems	1,112,510	1,090,023	22,487
Tom Sexton & Associates	728,609	-	728,609
WG Tomko	2,711,196	2,612,449	98,747
Valley Electrical	8,898,943	8,598,726	300,217
Stadium Seating:			
Outdoor Alumnium, Inc.	356,557	-	356,557
R&S Painting	21,650	21,650	-
Abatement:			
Cardinal Environmental	518,110	-	518,110
Precision Environmental	550,000	-	550,000 continued

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

# NOTE 17 - CONTRACTUAL COMMITMENTS - (Continued)

Contractor	Purchase ommitments	Amount Paid as of 6/30/2008	Amount Remaining on Contracts	
continued				
Willard Elementary School:				
Antinucci, Inc	\$ 3,403,546	\$ 2,578,982	\$	824,564
CCI	65,586	35,092		30,494
Commercial Appliance	397,372	338,284		59,088
DeSalvo Construction	6,175,427	2,972,696		3,202,731
Enertech Electrical	2,664,731	1,640,521		1,024,210
Fire Foe Corporation	292,000	140,828		151,172
Hively Construction Co.	10,424,250	1,780,927		*
Lencyk Masonry Company, Inc.	2,668,909	2,138,046		530,863
MCPC, Inc.	101,928	9,464		92,464
Miller Yount Paving Inc.	1,222,420	1,222,420		-
Stanley Security Systems	151,000	-		151,000
Demolition				
Delphi Consulting, Inc.	1,490,500	-		1,490,500
Historic Respect				
DSV Builders, Inc.	 462,300			462,300
Totals	\$ 93,444,363	<u>\$ 71,049,455</u>	\$	13,751,585

\*The contract with Hively Construction was terminated May 5, 2007. Any additional amounts due to Hively Construction are unknown at this time and are in legal dispute at June 30, 2008.

These contractual commitments relate to the OSFC project undertaken by the District. In addition to the amounts paid above, the District has recorded contracts payable in the amount of \$4,794,824, for costs incurred prior to fiscal year end on the OSFC project. Costs incurred by fiscal year end have been recorded as construction-in-progress in the District's capital assets (See Note 8).

# NOTE 18 - SUBSEQUENT EVENTS

- **A.** On July 23, 2008, the Board of Education awarded a contract for the demolition of McGuffey, Turner, Laird and Garfield schools to M&M Excavating in the amount of \$515,074.
- **B.** On September 30, 2008, the Board of Education awarded a contract for the early site development for the new Jefferson and McGuffey K-8 schools to Mr. Excavator in the amount of \$944,600.



January 26, 2009

To the Board of Education Warren City School District Warren, OH 44483

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Warren City School District (the "District") as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 26, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify and deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Warren City School District Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards January 26, 2009 Page 2

We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the management of the District in a separate letter dated January 26, 2009.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be report under *Government Auditing Standards*.

We also noted certain immaterial instances of noncompliance that we have reported to management of the District in a separate letter dated January 26, 2009.

This report is intended solely for the information and use of management, the Board of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Lea & Aussciater, Inc.



January 26, 2009

To the Board of Education Warren City Schools Warren, OH 44483

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

# Compliance

We have audited the compliance of the Warren City School District (the "District") with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2008. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each major federal program for the year ended June 30, 2008.

Warren City School District Independent Auditor's Report On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133 January 26, 2009 Page 2

# Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but, not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by any entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the Board of Education, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Casociates, Inc.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2008

FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM TITLE	CFDA Number	Grant Number	Federal Receipts	Non-Cash Receipts	Federal Disbursements	Non-Cash Disbursements
U. S. DEPARTMENT OF AGRICULTURE Passed through Ohio Department of Education:						
Child Nutrition Cluster Non-Cash Assistance (Food Distribution): National School Lunch Program	10.555	2008	\$ 0	\$ 106,134	0	\$ 106,134
Cash Assistance: School Breakfast Program		2008	453,964		453,964	
National School Lunch Program - FY08	10.555	2008	1,395,785		1,395,785	
Summer Food Service Program	10.559	2008	81,112		81,112	
Total Child Nutrition Cluster			1,930,861		1,930,861	
Total U.S. Department of Agriculture			1,930,861	106,134	1,930,861	106,134
<b>U.S. DEPARTMENT OF EDUCATION</b> Passed through Ohio Department of Education						
Title 1 Grants to Local Education Agencies	84.010	2007 2007 2007 2007 2008 2008	338,619 18,866 134,322 0 76,645 1,847,438		324,355 12,028 100,090 84 59,648 1,945,872	
Total Title 1		2008	17,985 2,433,875		25,320 2,467,397	
Special Education Grants to States Total Special Education Grants to States	84.027	2007 2008	449,693 1,417,540 1,867,233		205,599 1,382,361 1,587,960	
Safe and Drug-Free Schools - State Grants Total Safe and Drug-Free Schools - State Grants	84.186	2007 2008	3,208 49,285 52,493		7,463 36,959 44,422	
Innovative Education Program Strategies Total Innovative Education Program Strategies	84.298	2007 2008	0 21,371 21,371		54 10,650 10,704	
Technology Literacy Challenge Fund Total Technology Literacy Challenge Fund	84.318	2007 2008	9,774 15,350 25,124		7,806 24,864 32,670	
Improving Teacher Quality State Grant Total Improving Teacher Quality State Grant	84.367	2007 2008	165,275 226,998 392,273		95,480 <u>327,048</u> 422,528	

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2008

FEDERAL GRANTOR/						
PASS-THROUGH GRANTOR/	CFDA	Grant	Federal	Non-Cash	Federal	Non-Cash
PROGRAM TITLE	Number	Number	Receipts	Receipts	Disbursements	Disbursements
Direct Federal Programs:						
Gaining Early Awareness and Readiness for						
Undergraduate Programs (GEAR-UP)	84.334	2006	0		83	
		2007	74,935		79,368	
		2008	150,004		122,743	
Total GEAR UP			224,939		202,194	
Safe and Drug-Free Schools - National Programs	84.184	2007	6,928		7,257	
		2008	113,284		111,701	
Total Safe and Drug-Free Schools - National Programs			120,212		118,958	
Total U.S. Department of Education			5,137,520		4,886,833	
	70					
INSTITUE OF MUSEUM AND LIBRARY SERVICI	10					
Passed through State Library of Ohio	15 010	2007	0		205	
Grants to States - State of Ohio Library	45.310	2007	0		385	
	EDVICES					
U.S. DEPARTMENT OF HEALTH AND HUMAN S	<u>ERVICES</u>					
Passed though Trumbull County						
Department of Job and Family Services	00.550	2007	12 102		17.0.00	
Student Readiness Enrichment	93.558	2007	43,183		47,363	
		2008	78,211		98,464	
Total Student Readiness Enrichment			121,394		145,827	
Total Federal Financial Assistance			\$ 7,189,775	\$ 106,134	\$ 6,963,906	\$ 106.134
i otar i cuci al l'inancial Assistance			ψ 1,109,115	ψ 100,134	φ 0,703,700	φ 100,134

See accompanying notes to the schedule of expenditures of federal awards.

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2008

# NOTE A: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) is a summary of the activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

# NOTE B: NUTRITION CLUSTER

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the cost of the commodities to the United States Department of Agriculture (USDA).

Cash receipts from the USDA are commingled with State grants. It is assumed federal monies are expended first.

# NOTE C: MATCHING REQUIREMENTS

Certain federal programs require that the District contribute non-federal funds (matching funds) to support the federally-funded programs. The District has complied with the matching requirements. The expenditure of non-federal matching funds is not included on the Schedule.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2008

# 1. SUMMARY OF AUDITOR'S RESULTS

# A-133 Ref.

.505(d)		
(d) (1) (i)	Type of Financial Statement Opinion	Unqualified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other significant deficiencies reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any significant deficiencies reported for major programs which were not considered to be material?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d) (1) (vi)	Are there any reportable findings under Section .510(a) of Circular A-133?	No
(d) (1) (vii)	Major Programs (list): Title I	CFDA #84.010
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

NONE

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

NONE

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133, SECTION .315(b) JUNE 30, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2007-001	The District had material misstatements in their financial statements.	Yes	
2007-002	Ohio Revised Code Section 5705.41(B), the District had two funds in which expenditures plus outstanding encumbrances exceeded appropriations at year-end.	Yes	





# WARREN CITY SCHOOL DISTRICT

TRUMBULL COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MARCH 24, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us