



### ZANESVILLE COMMUNITY HIGH SCHOOL MUSKINGUM COUNTY

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Mary Taylor, CPA
Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Zanesville Community High School Muskingum County 160 North Fourth Street Zanesville, Ohio 43701

To the Governing Authority:

We have audited the accompanying basic financial statements of the Zanesville Community High School, Muskingum County, Ohio (the School), a component unit of the Zanesville City School District, Muskingum County, Ohio, as of and for the year ended June 30, 2008, which collectively comprise the School's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Zanesville Community High School, Muskingum County, Ohio, as of June 30, 2008, and the changes in its financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2009, on our consideration of the School's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Zanesville Community High School Muskingum County Independent Accountants' Report Page 2

Mary Taylor

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

March 19, 2009

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008 Unaudited

The discussion and analysis of the Zanesville Community High School's (ZCHS) financial performance provides an overall review of the ZCHS's financial activities for the fiscal year ended June 30, 2008. Readers should also review the basic financial statements and notes to enhance their understanding of the ZCHS's financial performance.

#### **Highlights**

The ZCHS opened for its first year of operation in fiscal year 2008 for high school age students who have dropped out or are at risk of dropping out of school. During fiscal year 2008, the ZCHS provided services to 54 full-time students.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements.

The statement of net assets and the statement of revenues, expenses, and changes in net assets reflect how the ZCHS did financially during fiscal year 2008. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current fiscal years' revenues and expenses regardless of when cash is received or paid.

These statements report the ZCHS's net assets and changes in those assets. This change in net assets is important because it tells the reader whether the financial position of the ZCHS has increased or decreased from the prior year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating.

All of the ZCHS's activities are reported in a single enterprise fund.

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Table 1 provides a summary of the ZCHS's net assets for fiscal year 2008. Since this is the first year of operation, prior year information is not available and a comparative analysis of net assets will not be presented.

#### Table 1 Net Assets

Current and Other Assets	\$221,598
<u>Liabilities:</u> Current and Other Liabilities	47,417
Net Assets: Unrestricted	174,181
Total Net Assets	\$174,181

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008 Unaudited

The ZCHS had net assets of \$174,181 after its first year of operation. The ZCHS receives Foundation payments from the State based on the number of full-time equivalency students. During fiscal year 2008, the ZCHS was awarded a \$150,000 Federal Charter School Grant to offset start-up costs.

Table 2 reflects the changes in net assets for fiscal year 2008. Since this is the first year of operation, when prior year information is available, a comparative analysis of the change in net assets will be presented

#### Table 2 Change in Net Assets

Operating Revenues:	
Foundation	\$169,364
Non-Operating Revenues:	
Operating Grants	143,132
Interest Revenue	130
Total Revenues	312,626
Operating Expenses:	
Purchased Services	91,106
Materials and Supplies	47,339
Total Operating Expenses	138,445
Change in Net Assets	174,181
Not Accets Deginning of Voor	0
Net Assets Beginning of Year	
Net Assets End of Year	\$174,181

#### **Budgeting**

The ZCHS is not required to follow the budgetary provisions set forth in Ohio Revised Code Chapter 5705.

#### **Capital Assets and Debt Administration**

#### Capital Assets

During fiscal year 2008, the ZCHS did not have any capital assets.

#### <u>Debt</u>

The ZCHS did not incur any debt during fiscal year 2008.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2008 Unaudited

#### **Current Design**

The ZCHS is different than a traditional high school in that the ZCHS is designed to be an open, non-discriminatory atmosphere where students can work at their own pace to earn a high school diploma. The school operates by joining forces with the area social agencies in an effort to increase a student's developmental assets and eliminate the barriers to academic achievement.

#### **Contacting the ZCHS's Financial Management**

This financial report is designed to provide citizens, taxpayers, and creditors with a general overview of the ZCHS's finances and to show the ZCHS's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Cindy Nye, Treasurer, Zanesville Community High School, 160 North Fourth Street, Zanesville, Ohio 43701. You may also E-mail the treasurer at <a href="mailto:nye@zanesville.k12.oh.us">nye@zanesville.k12.oh.us</a>.

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Statement of Net Assets June 30, 2008

Assets:	
Current Assets:	
Cash and Cash Equivalents	\$145,193
Intergovernmental Receivable	76,405
Total Assets	221,598
<u>Liabilities:</u>	
Current Liabilities:	
Accounts Payable	7,538
Intergovernmental Payable	20,077
Due to Primary Government	19,802
Total Liabilities	47,417
Net Assets:	
Unrestricted	174,181
Total Net Assets	\$174,181

See accompanying notes to the basic financial statements

Statement of Revenues, Expenses, and Changes in Net Assets For the Fiscal Year Ended June 30, 2008

Operating Revenues:	
Foundation	\$169,364
Total Operating Revenues	169,364
Operating Expenses:	
Purchased Services	91,106
Materials and Supplies	47,339
Total Operating Expenses	138,445
Operating Income	30,919
Non-Operating Revenues:	
Operating Grants	143,132
Interest	130
Total Non-Operating Revenues	143,262
Change in Net Assets	174,181
Net Assets Beginning of Year	0
Net Assets End of Year	\$174,181

See accompanying notes to the basic financial statements

Zanesville Community High School Statement of Cash Flows For the Fiscal Year Ended June 30, 2008

Increase (Decrease) in Cash and Cash Equivalents	
Cash Flows from Operating Activities: Cash Received from Foundation Cash Payments to Suppliers for Goods and Services	\$167,959 (97,896)
Net Cash Provided for Operating Activities	70,063
Cash Flows from Noncapital Financing Activities: Operating Grants Received	75,000
Cash Flows from Investing Activities: Interest on Investments	130
Net Increase in Cash and Cash Equivalents	145,193
Cash and Cash Equivalents Beginning of Year	0_
Cash and Cash Equivalents End of Year	\$145,193
Reconciliation of Operating Income to Net Cash Provided for Operating Activities Operating Income	\$30,919
Adjustments to Reconcile Operating Income to Net Cash Provided for Operating Activities:	
Changes in Assets and Liabilities: Increase in Intergovernmental Receivable Increase in Due to Primary Government Increase in Accounts Payable Increase in Intergovernmental Payable	(1,405) 19,802 7,538 13,209
Net Cash Provided for Operating Activities	\$70,063

See accompanying notes to the basic financial statements

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2008

#### Note 1 - Description of the School

The Zanesville Community High School (ZCHS) is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The ZCHS is an approved tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code. Management is not aware of any course of action or series of events that have occurred that might adversely affect the ZCHS's tax exempt status. The ZCHS's mission is to help at-risk students meet Ohio's graduation requirements. The ZCHS focuses on ensuring that basic survival needs are met so that students can achieve success in school. The ZCHS serves high school age students who have dropped out or are at risk of dropping out of school. A particular emphasis is placed on assisting parents and/or pregnant students obtain a high school diploma.

The ZCHS was created on April 16, 2007 by entering a five year contract with the Zanesville City School District (the Sponsor). The Sponsor is responsible for evaluating the performance of the ZCHS and has the authority to deny renewal of the contract at its expiration. The Sponsor is also the fiscal agent of ZCHS with the Treasurer of the Sponsor completing the role of Treasurer for ZCHS.

The ZCHS operates under the direction of a seven-member Governing Authority made up of seven voting community members recommended by the Sponsor's non-voting six-member Board of Directors. All governing authority members should live and/or work in the Zanesville-Muskingum County community as well as represent the interests of the Muskingum County community. The Governing Authority contracts with the Sponsor for one noncertified and two certificated full time teaching personnel who provide services to 54 students. ZCHS is a component unit of the Sponsor. The Sponsor is able to impose its will on ZCHS and due to their relationship with the Sponsor it would be misleading to exclude them. The Sponsor can suspend the ZCHS's operations for any of the following reasons: 1) The ZCHS's failure to meet student performance requirements stated in its contract with the Sponsor, 2) The ZCHS's failure to meet generally accepted standards of fiscal management, 3) The ZCHS's violation of any provisions of the contract with the Sponsor or applicable state or federal law, or 4) Other good cause. The Governing Authority is responsible for carrying out the provisions of the contract which include, but are not limited to, helping create, approve, and monitor the annual budget, develop policies to guide operations, secure funding, and maintain a commitment to vision, mission, and belief statements of the ZCHS and the students it serves. The ZCHS uses the facilities of the Sponsor.

#### Note 2 - Summary of Significant Accounting Policies

The financial statements of the ZCHS have been prepared in conformity with generally accepted accounting principals (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The ZCHS also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, provided they do not conflict with or contradict GASB pronouncements. The entity has elected not to apply FASB pronouncements and interpretations issued after November 30, 1989. The more significant of the ZCHS's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2008

#### A. Basis of Presentation

The ZCHS's basic financial statements consist of a statement of net assets; a statement of revenues, expenses, and changes in net assets; and a statement of cash flows.

The ZCHS uses a single enterprise fund to present its financial records for the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

Enterprise fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods or services.

#### **B.** Measurement Focus

#### **Fund Financial Statements**

The enterprise fund is accounted for using a flow of economic resources measurement focus. All assets and liabilities associated with the operation of the ZCHS are included on the statement of net assets. The statement of revenues, expenses, and changes in net assets presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets. The statement of cash flows reflects how the ZCHS finances meet its cash flow needs.

#### C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The ZCHS's financial statements are prepared using the accrual basis of accounting. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. Revenue resulting from nonexchange transactions, in which the ZCHS receives value without directly giving equal value in return, such as grants and entitlements, are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the ZCHS must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the ZCHS on a reimbursement basis. Expenses are recognized at the time they are incurred.

#### **D. Budgetary Process**

Unlike other public schools located in the State of Ohio, community schools are not required to follow the budgetary provisions set forth in Ohio Revised Code Chapter 5705, unless specifically provided by ZCHS's contract with its Sponsor. The contract between ZCHS and its Sponsor prescribes an annual budget requirement as part of preparing a five year forecast, which is updated on an annual basis.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2008

#### E. Cash and Cash Equivalents

Cash received by ZCHS is reflected as "Equity in Pooled Cash and Cash Equivalents" on the statement of net assets. Investments with original maturities of three months or less at the time they are purchased are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. During fiscal year 2008, the ZCHS had no investments.

#### F. Net Assets

Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The government-wide statement of net assets reports no restricted net assets and has no monies restricted by enabling legislation.

The ZCHS applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **G.** Operating Revenues and Expenses

The ZCHS currently participates in the State Foundation Program. Revenues received from these programs are recognized as operating revenues in the accounting period in which they are earned and become measurable.

The ZCHS also participates in the Federal Charter School Grant Program through the Ohio Department of Education. Under this program, the ZCHS was awarded \$150,000 to offset start-up costs of the ZCHS. Revenue received from this program is recognized as non-operating revenue on the basic financial statements.

#### **H.** Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Note 3 - Deposits**

The following information classifies deposits by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements".

At June 30, 2008, the carrying amount of ZCHS's deposits was \$145,193 and the bank balance was \$145,717, \$100,000 of the bank balance was covered by federal depository insurance. There are no significant statutory restrictions regarding the deposit and investment of funds by the nonprofit corporation.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2008

#### Note 4 - Receivables

Receivables at June 30, 2008, consisted of intergovernmental grants. All receivables are considered collectible in full due to the stable condition of State programs, and the current year guarantee of federal funds. All receivables are expected to be collected within one year.

A summary of principal items of intergovernmental receivables follows:

	Amounts
<b>Business-Type Activities</b>	
	Φ <b>7</b> 7 000
Federal Charter Schools Program Grant	\$75,000
JV 38 FY 08 Audit Final/June Foundation Adjustment	1,405
·	
Total	\$76,405

#### Note 5 - Risk Management

ZCHS is exposed to various risks of loss related to torts; errors and omissions; and natural disasters. During the fiscal year ended June 30, 2008, ZCHS had liability insurance through the Zanesville City School District's policy.

#### **Note 6 - Purchased Services**

For the period July 1, 2007 through June 30, 2008, purchased service expenses were for the following services:

Type	Amount
Professional and Technical Services	\$89,337
Legal Services	1,769
Total	\$91,106

#### **Note 7 - Related Party Transactions**

Zanesville City School District, the Sponsor, appoints each of ZCHS's seven board members from the general public. ZCHS is presented as a component unit of the Sponsor. For fiscal year 2008, \$61,903 was provided by the Sponsor for administrative, fiscal, and student services provided to ZCHS. ZCHS paid all but \$19,802 of this amount as of June 30, 2008. This amount is reflected as a Due to Primary Government in the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2008

#### **Note 8 - Contingencies**

#### A. Grants

The ZCHS received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the ZCHS at June 30, 2008.

#### **B.** Ohio Department of Education Enrollment Review

The Ohio Department of Education (ODE) conducts reviews of enrollment data and full time equivalency (FTE) calculations made by the ZCHS. These reviews are conducted to ensure the ZCHS is reporting accurate student enrollment data to the State, upon which state foundation funding is calculated. The fiscal year 2008 review resulted in the discovery of an underpayment to ZCHS in the amount of \$1,405. This amount has been reflected as foundation revenue and will be added to foundation funding in the fiscal year 2009.

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# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Zanesville Community High School Muskingum County 160 North Fourth Street Zanesville, Ohio 43701

To the Governing Authority:

We have audited the basic financial statements of the Zanesville Community High School, Muskingum County, Ohio (the School), a component unit of Zanesville City School District, Muskingum County, Ohio, as of and for the year ended June 30, 2008, and have issued our report thereon dated March 19, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the School's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the School's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the School's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the School's management in a separate letter dated March 19, 2009.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Zanesville Community High School Muskingum County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, Governing Authority, and the School's sponsor. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Saylor

March 19, 2009



# Mary Taylor, CPA Auditor of State

#### ZANESVILLE COMMUNITY HIGH SCHOOL

#### **MUSKINGUM COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 7, 2009