CITY OF TOLEDO Toledo, Ohio

REPORTS ISSUED PURSUANT TO THE OMB CIRCULAR A-133 December 31, 2008



Mary Taylor, CPA Auditor of State

The Honorable Mayor and Members of City Council City of Toledo One Government Center, Suite 2050 Toledo, Ohio 43604

We have reviewed the *Independent Auditor's Report* of the City of Toledo, Lucas County, prepared by Clifton Gunderson LLP, for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Toledo is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

September 22, 2009

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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo Toledo, Ohio

We have audited the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of City of Toledo, Ohio (the City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 31, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over financial control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described as Items 2008-1, 2008-2, 2008-3, 2008-4, 2008-5, 2008-6, and 2008-7 in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.



The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo

Internal Control Over Financial Reporting, Continued

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We believe that significant deficiencies 2008-1, 2008-3, 2008-4, and 2008-6 to also be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated July 31, 2009.

The City's responses to the findings identified in our audit are included in the accompanying schedule of findings and responses. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Mayor, City Council, City management, Audit Committee, others within the City, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Gunderson LLP

Toledo, Ohio July 31, 2009



Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance and Schedule of Expenditures of Federal Awards in Accordance With OMB Circular A-133

The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo Toledo, Ohio

Compliance

We have audited the compliance of the City of Toledo, Ohio (the City) with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2008. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs at Items 2008-8, 2008-9, 2008-10, 2008-11, 2008-12, 2008-13, 2008-14, 2008-15, and 2008-16.

Internal Control over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over compliance.

The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo

Internal Control over Compliance, Continued

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified a certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as Item 2008-8, 2008-10, 2008-11, 2008-12, 2008-13, 2008-14, 2008-15 and 2008-16 to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. We did not consider the deficiency described in the accompanying schedule of findings and questions costs to be a material weakness.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2008, and have issued our report thereon dated July 31, 2009. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses, and, accordingly, we express no pinion on them.

This report is intended solely for the information and use of the Mayor, City Council, City management, Audit Committee, others within the City, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Genderson LLP

Toledo, Ohio July 31, 2009

Cluster Title/ Program Title/ Project Title	Federal CFDA Number	Grantor's Number	Cash and Non-cash Federal Awards Expended
U.S. Department of Housing and Urban Development (HUD):			
Direct Grants			
Community Development Block Grants			
27th Year Block Grant	14.218	B-02-MC-39-0021	\$ 1,575
30th Year Block Grant		B-05-MC-39-0021	43,511
31st Year Block Grant		B-06-MC-39-0021	64,089
32nd Year Block Grant		B-07-MC-39-0021	288,120
33rd Year Block Grant		B-08-MC-39-0021	3,836,580
34th Year Block Grant		B-09-MC-39-0021	3,669,137
Sub-Total CFDA 14.218 (entitlement)		2 00 110 00 0021	7,903,012
Emergency Shelter Grants Program	14.231	-	190,846
		-	158,831
Sub-Total CFDA 14.231			349,677
Supportive Housing Program	14.235	-	34,291
			34,291
Home Investment Partnership Program	14.239	-	18,849
		-	24,433
		-	237,056
		-	160,594
		-	908,713
		-	1,292,535
Sub-Total CFDA 14.239		-	<u>310,124</u> 2,952,304
CDBG/Jeep Project 108 Loan Guarantees	14.248	-	16,170,000
Economic Development Initiative Grant	14.251	_	414,000
	14.201	_	189,000
		_	28,085
		_	99,000
Sub-Total CFDA 14.251			730,085
Lead Based Paint Hazard Control in Privately-Owned Housing	14.900	-	609,942
		-	4,347
		-	57,514
Sub-Total CFDA 14.900			671,803
Total U.S. Department of HUD			\$ 28,811,172

Federal Grantor Agency/ Passed-Through Entity/ Cluster Title/ Program Title/ Project Title	Federal CFDA Number	Grantor's Number	Total Cash and Non-cash Federal Awards Expended
U.S. Department of Justice			
Direct Grants			
Office of National Drug Control Policy	NI A		
HIDTA Grants 04 HIDTA Grant	N.A.	I3P0HP502	\$ (91,797)
06 HIDTA Grant		-	70,365
07 HIDTA Grant		-	155,975
08 HIDTA Grant Sub-Total		-	1,434 135,977
			135,977
Part E - Developing, Testing and Demonstrating Promising New Programs 2008 Police Athletic League Grant	16.541	-	343,172
Bureau of Justice Assistance			
2007 Bullet Proof Vest Partnership Program	16.607	-	22,736
Edward Byrne Memorial Justice Assitance Grant	16.738	2005-LB-BX-1976	(2,888)
		2006-LB-BX-1976	60,047
		2007-LB-BX-1976 2008-LB-BX-1976	1,514 66,622
		2000-LD-DA-1970	298,747
Sub-Total for CFDA 16.7380			424,042
Anti-Gang Initiative			
2006 Great Grant	16.744	-	4,267
2007 Great Grant		-	67,117
Sub-Total for CFDA 16.744			71,384
Passed-through Victims of Child Abuse	16.547	-	1,366
Ohio's Office of Criminal Justice:			
Edward Byrne Memorial Formula Grant Program	16.579	-	45,384
Sub-Total for CFDA 16.579		-	13,901 59,285
Edward Byrne Memorial State and Local Law Enforcement Assistance Discretionary Grants Programs	16 590	00 DC 802 81002	100
Assistance Discretionary Grants Programs	16.580	00-DG-B02-B1002 02-DG-B02-B1002	183 1,823
		02-DG-B01-B1002	(742)
Sub-Total for CFDA 16.580			1,264
Violence Against Women Formula Grant	16.588	06-WF-VA3-8841	9,477
		07-WF-VA3-8841	22,379
Sub-Total for CFDA 16.588			31,856
Community Capacity Development Office			
2007 West Weed and Seed	16.595	-	63,864
02 LDC Grant		-	2,177 927
03 LDC Truancy Grant 04 LDC Truancy Grant		-	(21,587)
06 Northriver Weed and Seed		-	42,554
07 Northriver Weed and Seed		-	21,447
Gang Violent Crime Grant		-	345,835
05 Law Enforcement O/T Grant 06 Law Enforcement O/T Grant		-	(1,569) (2,533)
Sub-Total for CFDA 16.595			451,115
State of Ohio, Attorney General's Office Forensic DNA Backlog Reduction			
06 Cold Case Grant	16.741	-	2,250
08 Cold Case Grant		-	3,420
Sub-Total for CFDA 16.741			5,670
Total U.S. Department of Justice 6			\$ 1,547,867

Federal Grantor Agency/ Passed-Through Entity/ Cluster Title/ Program Title/ Project Title	Federal CFDA Number	Grantor's Number	Total Cash and Non-cash Federal Awards Expended
U.S. Department of Transportation:			
Passed-through			
Ohio Department of Transportation			
Highway Planning and Construction Grants			
07 CIP MLK PHASE 2 ODOT	20.205	-	\$ 190,862
01 CIP TRAFFIC CONTROL		-	16,559
03 CIP CENTRAL TRAFFIC CONTROL		-	19,366
06 CIP CENTRAL TRAFFIC CONTROL		-	61,697
08 CIP ALECIS ROAD - ODOT		-	1,607,523
04 CIP OPWC/ODOT BYRNE RD		-	29,762
CHERRY ST RESURF		-	532,103
ODOT - REYNOLDS RD PH 2		-	6,393
ODOT GRNT - HOLL-SYL		-	343,409
04 CIP ERIE ST RECONST		-	13,180
MAIN ST IMPROVEMENT PRO		-	57,436
Sub-Total for CFDA 20.205			2,878,290
Ohio Department of Highway Safety			
State and Community Highway Safety			
2008 High Visibility Enforcement Overtime Grant	20.600	-	54,384
2009 High Visibility Enforcement Overtime Grant		-	9,782
Sub-Total for CFDA 20.600			64,166
Alcohol Traffic Safety and Drunk Driving Prevention Incentive			
2003 Sobriety Checkpoint	20.601	-	4,389
2005 Countywide OVI Task		-	(1,205)
2008 Countywide OVI Task		-	2,620
Sub-Total for CFDA 20.601			5,804
Total U.S. Department of Transportation			\$ 2,948,260
U.S. Environmental Protection Agency(EPA):			
Direct Grants			
Brownfield Assessment and Cleanup Cooperative Agreements			
Brownfield Revolving Loan	66.818	-	\$ 54,463
2004 Petroleum Assessment		-	125
2004 Non-Petroleum Assessment		-	86
2007 Petroleum Assessment		-	154,666
2007 Non-Petroleum Assessment		-	39,089
Sub-Total for CFDA 66.818			248,429
Provide the set			
Passed-through			
Ohio Environmental Protection Agency			
Air Pollution Control Program Support			
06 Title V Pass Thru	66.001	-	2,036
07 Title V Pass Thru		-	12,638
08 Title V Pass Thru		-	323,186
09 Title V Pass Thru		-	59,928
Sub-Total for CFDA 66.001			397,788
Ohio Water Development Authority			
Capitalization Grants for Clean Water State Revolving Funds			
Wet Weather Grit Facility	66.458	-	145,805
Total U.S. EPA			\$ 792,022

Federal Grantor Agency/ Passed-Through Entity/ Cluster Title/ Program Title/ Project Title	Federal CFDA Number	Grantor's Number	Total Cash and Non-cash Federal Awards Expended
U.S. Department of Health and Human Services:			
Passed-through			
Ohio Department of Health			
Centers for Disease Control and Prevention			
RMRS Pass Through Grant	93.283	-	\$ 5,600
RMRS 2008 Grant		-	75,430
RMRS 2009 Grant		-	24,361
Sub-Total for CFDA 93.283			105,391
Ohio Emergency Management Agency			
Bioterrorism Training and Curriculum Development Program			
2001 Regional Medical Response System	93.996	-	158
MMRS Grant 2005		-	64,928
MMRS Grant 2006		-	182,283
Sub-Total for CFDA 93.996			247,369
Total U.S. Department of Health and Human Services			\$ 352,760
U.S. Department of Homeland Security Direct Grant			
Assistance to Firefighers Grant			
Radio Reimbursement Grant	97.044	-	\$ 1,456,737
Radio Reimbursement Grant		-	258,463
Sub-Total for CFDA 97.044			1,715,200
Bufferzone Project Protection Program			
FY05 Bufferzone Protect	97.078	-	620
Passed-through			
Ohio Department of Public Safety			
Hazard Mitigation Grant	97.039	-	414,605
Ohio Emergency Management Agency			
Emergency Management Performance Grants MMRS-Homeland Security	97.042	-	1,771
Total U.S. Department of Homeland Security			\$ 2,132,196
Total Federal Awards Expended			\$ 36,584,277

NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Toledo and is presented on the modified accrual basis of accounting, which is described in Note 1(c) to the City of Toledo, Ohio's (the City) Comprehensive Annual Financial Report. The information in this schedule is presented in accordance with requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2 – SUBRECIPIENTS

The City provided federal awards to various subrecipients on a pass-through basis as follows:

Program	CFDA <u>Number</u>	<u>Amount</u>
U.S. Department of Housing and Urban Development: Community Development Block Grant/		
Entitlement Grant	14.218	\$ 2,408,930
Emergency Shelter Grants	14.231	349,677
Supportive Housing Grants	14.235	34,291
Home Investment Partnership Programs	14.239	2,413,827
Economic Development Initiative Grant U.S. Department of Homeland Security:	14.251	750,085
Assistance to Firefighters Grant	97.044	1,439,416
	Total Passed Through	<u>\$ 7,396,226</u>

This information is an integral part of the accompanying schedule.

Schedule of Findings and Questioned Costs

Section I – Summary of Auditor's Results

Financial Statements

 Type of auditor's report issued: Internal control over financial rep Material weakness(es) identia Significant deficiency(s) identito be material weaknesses? Noncompliance material to finance 	fied? that are not considered	<u>Unqualified</u> <u>X</u> yes <u>X</u> yes yes	no none reported X no
Federal Awards			
 Internal control over major progra Material weakness(es) identia Significant deficiency(s) identiation to be material weakness(es)? 	fied? tified that are not considered	yes X_ yes	<u>X</u> no none reported
Type of auditor's report issued of major programs:	n compliance for	<u>Unqualified</u>	
Any audit findings disclosed that accordance with section 510(a) of		<u>X</u> yes	no
Identification of major programs:			
<u>CFDA Number(s)</u>	Name of Federal	Program or Clus	ster
14.218 14.239 14.248 14.900 97.044	Community Development Block Grant Home Investment Partnership Program CDBG/Jeep Project 108 Loan Committee Lead Based Paint Hazard Control in Privately-Owned Housing Assistance to Firefighters Grant		
Dollar threshold used to distinguing	ish between type A and type I	B programs:	\$ 612,428

Auditee qualified as low-risk auditee?

_____ yes <u>X</u> no

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-1 – Reconciliations and Supervisory Review

<u>Criteria</u>

The timely completion of reconciliations and supervisory review is a key component of internal controls.

Condition

During our auditing procedures we noted various reconciliations are not being completed on a timely basis such as the following:

- The accounts payable detail was not yet reconciled to the general ledger balance;
- The EDL outstanding balances were not reconciled to the outstanding balance per the general ledger;
- Accounts receivable reconciliation for Water and Sewer lack appropriate sign-offs by the preparer and reviewer documenting that it is completed in a timely fashion;
- Capital Assets are recorded in a spreadsheet based program and we noted multiple assets recorded that were under the \$500 capitalization policy and multiple changes over the years in asset depreciable lives. We also noted that no formal review is performed once asset cost and depreciation are recorded in the spreadsheet;
- For certain grant and loan programs, a reconciliation of expenditures year to date and the corresponding grant receivable or loan payable was not completed resulting in an understatement of receivables and loans payable;
- The monthly reconciliations between the UTAX income tax system and the Ross general ledger balance was incomplete;
- The outstanding debt per the year end bond book was not reconciled to the general ledger balances for the enterprise funds;
- We identified errors in the compensated absences for both police and fire that amounted in the long-term portion of compensated absences being misstated by approximately \$2,000,000.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-1 – Reconciliations and Supervisory Review, Continued

Effect

The effectiveness of controls is significantly compromised when reconciliations are not being completed and reviewed in a timely manner. This increases the risk of misstatements in financial reporting and the possible misappropriation of City assets.

Recommendation

We again recommend City management review current reconciliation and review policies and procedures and staff prioritization to ensure reconciliations are completed and appropriately reviewed in the future.

City Response

Much of the review and reconciliation procedures will be revised in conjunction with the policies and procedures that will be established with the new SAP ERP. Additionally, the new ERP will necessitate additional staffing to subsidize the existing staffing level in the Division of Accounts to finally staff the operation at a more appropriate level. The implementation of the ERP will also provide an opportunity to review the fiscal staffing at the division and department levels with the expected recommendation that higher priority be assigned to the timely processing of information into the new accounting system.

In the interim, the reconciliations identified will be prioritized as the accounting information is reviewed for the migration to the new SAP ERP. Additional staff is being added to accomplish this conversion.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings

Reference 2008-2 – Bank Reconciliations

<u>Criteria</u>

The timely preparation of bank reconciliations is a key component of internal controls. In addition, documentation is often a key indication that control policies and procedures are implemented, effective and operating as indicated.

Condition

Bank reconciliations for Regular Active, Payroll, Accounts Payable, Tax Refund and Utility accounts were not completed timely throughout 2008. We also noted the Cash Bail and Civil Court monthly bank reconciliations did not contain documentation of the preparer, the date prepared, and management's review of the reconciliation.

Effect

Without timely preparation and completion of bank reconciliations, and the review by someone other than the preparer, errors or irregularities may go undetected or may not be detected in a timely manner.

Recommendation

We again recommend bank reconciliations be completed and reviewed in a timely manner and the City review current documentation policies and procedures and make changes as deemed appropriate.

City Response

Bank reconciliations are a high priority for the City of Toledo. During the process of closing the annual books of the City the current staffing levels require all available resources be concentrated on the tasks of preparing the CAFR and facilitating the annual audit. As the City implements the new SAP ERP in 2010, the reconciliations are promised to be less time consuming and should be able to be completed more efficiently. Increased staffing in the Division of Accounts will provide for more timely completion of bank reconciliations.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-3 – Cash, Investments and Disbursements

<u>Criteria</u>

Segregation of duties is a key component of a system of internal controls.

Condition

Presently, the Administrative Services Officer has the ability to receive mail, make deposits, record deposits and make transfers. This individual also can authorize investment transactions, access on-line investment accounts, record investment transactions, and execute electronic funds transfer arrangements. The Administrative Services Officer can prepare checks, sign checks or authorize a mechanical signature of checks, access mechanical signature plates, and mail the checks.

Effect

This lack of segregation of duties increases the possibility of the misappropriation of City assets.

Recommendation

We again recommend City management review the current responsibilities and authority of the Administrative Services Officer and minimize the risk associated with this lack of segregation of duties.

City Response

The prior reduction of staffing in the Finance Department has compounded the problem of segregation of duties performed in many of the divisions. The implementation of the new ERP will provide additional staffing to the Accounts division.

The City of Toledo has established detective procedures to minimize the risks identified in the comments. Notices of all wire transfer activity and all investment purchases are mailed by our bank directly to Division of Accounts staff. Reconciliation of all City bank accounts is performed by the Division of Accounts.

Also, the initiation of any non-repetitive wire transfer from a City bank account requires dual authorization. The establishment of a pre-arranged repetitive wire transfer instruction also requires dual authorization

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-4 – Capital Asset Management

<u>Criteria</u>

Federal regulations require grantees to conduct a physical inventory of equipment and to reconcile the results with the equipment records at least once every two years.

Condition

The City has not completed a physical inventory of capital assets and one is not expected to be performed until the Enterprise Resource Planning (ERP) Program implementation is complete. In addition, capital asset disposals are not properly tracked and accounted for in the City's capital asset detail.

Effect

Failure to comply with the physical inventory requirements could result in the unknown loss of equipment. In addition, considering the lack of controls surrounding capital asset disposals this increases the possibility for misstatement in the capital asset detail and financial statements.

Recommendation

We recommend the City perform a physical inventory of all assets at a minimum of every two years and reconcile the results to the equipment records and general ledger. We also recommend that a formal policy on the disposal of fixed assets be developed and implemented and enforced.

City Response

The City of Toledo has received bids from various firms to perform a physical inventory of fixed assets to occur in the third quarter of 2009. The inventory will be addended by infrastructure information maintained at various departments and divisions along with older fixed asset records currently in hard copy format that is being digitized as well as electronic information maintained from the current accounting system. All of this information will be imported into the new SAP ERP to provide a comprehensive database of fixed asset information for all City departments. New fixed asset policies and procedures will be established in the new SAP ERP to properly record and identify all fixed assets and to recognize those purchased with federal funds.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-5 – Tax System

<u>Criteria</u>

Segregation of duties is a key component of a system of internal controls

Condition

Presently, the security administrator for the Taxation System (UTAX) also has operator access capabilities and access to batches. Detective controls have been implemented which includes a review of system change logs. However, this situation presents a lack of segregation of duties.

Effect

Unauthorized system changes may be implemented without detection or timely detection.

Recommendation

We recommend that the security administrator authority/access be assigned to a person that does not have transaction or file maintenance related access.

City Response

The reduction of staffing in the Information and Computing Technology (ICT) department has compounded the problem of segregation of duties performed in many of their activities. The implementation of the new ERP will provide the opportunity for the City Administration to determine how to provide necessary support to all divisions utilizing the services of the ICT department.

In the interim, the Department of Taxation will implement additional safeguards and sign-offs to address the concern of the lack of segregation of duties by increasing the reviews of detective logs.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-6 – Utilities System

<u>Criteria</u>

Segregation of duties is a key component of a system of internal controls

Condition

Currently, one person is responsible for security administration, production systems and testing. While this provided some efficiency to the conversion process to the new system, this situation presents a lack of segregation of duties.

Effect

Unauthorized system changes may be implemented without detection.

Recommendation

We again recommend that the security administrator authority/access be assigned to a person within the Department of Public Utilities that does not have transaction or file maintenance access.

City Response

The security administrator authority/access is assigned to a person within the Department of Public Utilities. They currently have access to transaction and file maintenance. We are formulating a system that ensures the separation of duties. It has proven difficult due to staffing constraints, but we will move forward with this separation of duties.

Schedule of Findings and Questioned Costs, Continued

Section II – Financial Statement Findings, Continued

Reference 2008-7 – Accounts Payable Cut-off

Effective accounts payable cut-off procedures help ensure accurate financial reporting.

Condition

During our completion of the search for unrecorded liabilities, we identified five out fifty-three disbursements which were not recorded in the appropriate period. The net effect of the differences noted was approximately \$400,000.

Effect

The lack of effective cut-off procedures increases the possibility that expenditures and corresponding liabilities are not recognized in the appropriate accounting period and financial reporting does not accurately reflect the operations of the entity.

Recommendation

We again recommend City management review current cut-off procedures and more strongly emphasize the importance to departmental staff to minimize the likelihood of these errors in the future.

City Response

The City administration is preparing a comprehensive training and implementation plan to complement the future SAP accounting system. As additional fiscal detail activity is pushed outward to the operations departments, higher emphasis will be placed on the timeliness and precision of work performed at those operations. Additionally, the Commissioners and Managers at the operating divisions and departments will be required to prioritize the processing of financial transactions in line with the direction provided by the Administration and City Council. In the interim, the City administration is adding additional staff to assist with the completion of review and data entry of accounts payable transactions for year-end 2009 in conjunction with the transition of processing of accounts payable in the new ERP.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs

Reference 2008-8 – Schedule of Expenditures of Federal Awards

All Federal Grants

<u>Criteria</u>

The schedule of expenditures of federal awards should accurately capture current year expenditures for all federal grants and awards including identifying the appropriate CFDA number assigned.

Condition

The City does not have effective controls to ensure the completeness and accuracy of the schedule of expenditures of federal awards.

Questioned Costs

None.

Effect

An accurate schedule of expenditures of federal awards is essential for ensuring the City's compliance with federal grant requirements. In addition, the determination of major programs to be audited in the annual OMB Circular A-133 audit could be adversely effected and lead to the erroneous inclusion or exclusion of a major program.

Recommendation

We recommend the City management implement preparation and review procedures to ensure the accuracy and completeness of the schedule of expenditures of federal awards. Division of Accounts should re-communicate to the different departments the importance of clarifying federal and non-federal grant awards and the nature of the awards received (i.e. direct, subrecipient or vendor relationship). We also recommended that when Division of Accounts assign a sub-program number to a department for the purpose of establishing a grant in the system that the respective department submit a file copy of the grant. Each grant should be maintained on file in a binder, reviewed and available for audit purposes. This will assist in identifying and assuring the accuracy and completeness of the schedule of expenditures of federal awards.

City Response

The City of Toledo will immediately establish the auditor's recommendation for centralization of information on federal and non-federal grant awards and loan awards. The accuracy and completeness of schedule of expenditures of federal awards is accomplished by diligent and timely review of information received from those departments receiving the awards. This point is being made to all departments and divisions. With the proper staffing of the Division of Accounts, the accuracy will be verified and information properly recorded and reported.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-9 – Activities Allowed or Unallowed for the Community Development Block Grants

Grant from U.S. Department of Housing and Urban Development Community Development Block Grants CFDA 14.218

<u>Criteria</u>

Indirect costs may be charged to the CDBG program under a cost allocation plan prepared in accordance with OMB Circular A-87. As stated per OMB Circular A-87, all central service cost allocation plans are to be prepared and, when required, submitted within six months prior to the beginning of each of the governmental unit's fiscal years in which it proposes to claim central service costs.

Condition

In 2008, the City allocated indirect costs to CDBG funds in the amount of \$400,000. The City's cost allocation plan has not been updated to reflect current financial data since 2004.

Questioned Costs

None.

Effect

The existing cost allocation plan may be outdated because of organizational changes, changes to the Federal law or regulations, or significant changes in the program levels. These events may affect the validity of the approved cost allocation plan.

Recommendation

We recommend that the City update the cost allocation plan on an annual basis to be in compliance with OMB Circular A-87.

City Response

The Division of Accounts has commenced the process of compiling the information from the accounting system to update the cost allocation plan from current financial information. As the staffing is increased in the Division of Accounts, a grants management accountant will update the cost allocation information annually.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-10 – Program Income for the Community Development Block Grants

Grant from U.S. Department of Housing and Urban Development Community Development Block Grants CFDA 14.218

Criteria

The grantees have the responsibility to have loan origination and servicing systems in effect which assures that loans are properly authorized and receivables are properly established.

Condition

The one EDL that originated in 2008 with disbursement of funds to the borrower was not properly established as receivable.

Questioned Costs

None.

Effect

Based on review of the City's records the total understatement of the receivable balance related to the loan sampled totaled \$50,000.

Recommendation

We recommend that management establish procedures and controls to ensure all EDL loans have been appropriately recognized as a receivable on the Ross general ledger system.

City Response

The City of Toledo administration will incorporate the review of EDL loans and accompanying disbursements to insure that loan origination is properly documented and receivable are properly established as the new policies and procedures are established for the new ERP. The receivable balance has been adjusted for the 2008 loan.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-11 – Program Income for the Home Investment Partnership Program

Grant from U.S. Department of Housing and Urban Development Home Investment Partnership Program CFDA 14.239

<u>Criteria</u>

The grantees have the responsibility to have loan origination and servicing systems in effect which assures that loans are properly authorized and receivables are properly established.

Condition

Presently there is no reconciliation or record keeping process formally established regarding the mortgage loans originated, continued monitoring procedures and reduction of the receivable balance of the mortgage loans on an individual basis with HOME funds.

Questioned Costs

None.

Effect

The City's receivable balance may be understated or overstated.

Recommendation

We recommend that management establish procedures and controls to ensure all loans have been appropriately recognized as a receivable on the Ross general ledger system and payments applied against the receivables established. This will assist to properly identify receipts as program income for the HOME Program.

City Response

The Department of Neighborhoods has an established procedure to ensure that loans are recognized as a receivable and payments applied. The Manager of the Housing section sends closing documents to the Accounting section who prepares an invoice. The invoice is forwarded to the Division of Accounts for entry. When a payment is received in the Department of Neighborhoods the accounts receivable number is recorded on the Remittance to the Finance Director (TC25) and deposited. The Department of Neighborhoods records the payment is received in full the Housing section prepares and records the mortgage release.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-12 – Reporting for the Home Investment Partnership Program

Grant from U.S. Department of Housing and Urban Development Home Investment Partnership Program CFDA 14.239

<u>Criteria</u>

For each grant over \$200,000 that involves housing rehabilitation, housing construction, or other public construction, the prime recipient must submit Form HUD 60002, *Section 3 Summary Report, Economic Opportunities for Low- and Very Low-Income Persons.*

Condition

Form HUD 60002 is not being completed or submitted within the required timeframe.

Questioned Costs

None.

Effect

The City is not in compliance with the reporting requirements as established by the cognizant agency.

Recommendation

The City should establish controls to ensure all grants entered into exceeding \$200,000 are documented in a grant project control log. The grant project control log should be used to document and monitor the status of the project under the grant for the duration of the project. Once the grant project is completed, Form HUD 60002 should be completed and submitted to HUD within the required timeframe. HUD requires the Form HUD 60002 to be completed within ten days of grant project completion or when the CAPER report is completed and submitted on an annual basis, whichever is sooner.

Form HUD 60002 should be filed immediately by the City. This can be done online at www.hud.gov/section3.

City Response

The City will submit form HUD 60002 along with this year's CAPER. In the future, the procedure will be that Neighborhoods will prepare form HUD 60002 upon completion of every grant project exceeding the \$200,000 threshold within 10 days and the form will be submitted to the Affirmative Action office. The office of Affirmative Action will enter the information online with HUD after their review.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-13 – Special Test and Provision for the Home Investment Partnership Program

Grant from U.S. Department of Housing and Urban Development Home Investment Partnership Program (HOME) CFDA 14.239

<u>Criteria</u>

During the Period of Affordability for HOME assisted rental housing, the participating jurisdiction (the City) must perform on-site inspections to determine compliance with property standards and verify the information submitted by the owners no less than: (a) every three years for projects containing 1 to 4 units, (b) every two years for projects containing 5 to 25 units, and (c) every year for projects containing 26 or more units.

Condition

The City does not maintain a master control log that list each HOME assisted rental housing project undertaken and completed since the inception of the HOME Program. Therefore we could not select an adequate sample to test the related compliance requirement regarding housing quality standards.

Questioned Costs

None.

Effect

The required inspections may not be performed and the housing quality standards and HOME Program objects will not be met.

Recommendation

We recommend that management create a master control log to identify and document when the required inspections are performed to assure that property standards are met. The master control log should include, but not be limited to, the project description and address, total expenditures incurred for the project, completion date, number of HOME assisted rental units, last inspection date and results and the next scheduled inspection date.

City Response

The Department of Neighborhoods currently has a master log. The log has been modified to include an inspection due date column and date performed column.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-14 – Eligibility for the Lead-Based Paint Hazard Control in Privately-Owned Housing Grant

Grant from U.S. Department of Housing and Urban Development Lead-Based Paint Hazard Control in Privately-Owned Housing CFDA 14.900

<u>Criteria</u>

For grants made to assist rental housing, at least 50 percent of the units must be occupied by or made available to families with incomes at or below 50 percent of the area median income level and the remaining units shall be occupied or made available to families at or below 80 percent of the area median income level.

Condition

From a sample of twenty-five transactions selected for testing, we identified one rental housing project undertaken in which the income levels documented on the City's summary sheet was not substantiated by documentation used to make the determination.

Questioned Costs

None.

Effect

Funding could be provided to a project or activity to an applicant that is not income eligible.

Recommendation

We recommend that management review the procedures and controls in place to ensure that the proper documentation used to make the eligibility determination for both rental housing and housing owned by owner occupants is maintained on file in accordance with the City's record retention policy.

City Response

The Department of Neighborhoods will review procedures to ensure that copies of all supporting income documentation is secured within each project file.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-15 – Special Test and Provisions for the Lead-Based Paint Hazard Control in Privately-Owned Housing Grant

Grant from U.S. Department of Housing and Urban Development Lead-Based Paint Hazard Control in Privately-Owned Housing CFDA 14.900

<u>Criteria</u>

Each child under six years of age should be tested for lead poisoning within the six months preceding the lead hazard control work.

Condition

From a sample of twenty-five transactions selected for testing, we identified two projects in which the lead blood testing was not completed within the designated time period and another project to where there was no supportive documentation on file for the blood testing levels documented.

Questioned Costs

None.

Effect

Funding could be provided to a project or activity that would be ineligible based on the requirements stated within the grant agreement as it relates to children six years or younger.

Recommendation

We recommend that management review the procedures and controls in place to ensure the blood test is completed within the specified time period and the documentation is maintained within the project folder.

City Response

The Department of Neighborhoods follows HUD's guidelines for lead testing. Each child of the applicant completes lead testing prior to construction. We will ensure that lead testing is completed within six months prior to the application date which determines eligibility for the lead program. At the time of application, lead testing results for each eligible child are provided from the parent or guardian to be placed in the project file.

Schedule of Findings and Questioned Costs, Continued

Section III – Federal Award Findings and Questioned Costs, Continued

Reference 2008-16 – Reporting for the Assistance for Firefighters Grant Program

Grant from U.S. Department of Homeland Security Assistance for the Firefighters Grant Program CFDA 97.044

<u>Criteria</u>

The final performance report should provide a short narrative on what the grantee accomplished with the grant funds and any benefits derived there from.

Condition

The final performance report does not accurately depict the type of equipment purchased within the narrative and the equipment schedule detail section of the final performance report. Based on the testing performed it was noted that all equipment purchased under the grant program was an allowable cost as approved within the initial grant agreement and the amendment filed by the City.

Questioned Costs

None.

Effect

The final performance report presents inaccurate reporting of allowable cost to the awarding agency.

Recommendation

We recommend that the City file an amended final performance report to accurately state what the federal dollars were used to purchase as allowable under the grant agreement and related amendment.

City Response

We are currently working with the Assistance to Firefighters Grant Program, to amend the closeout report from this grant. This was an extremely complex grant that involved the purchase of radio equipment for more than twenty-five agencies. The anticipated date of completion is August 31, 2009.

Summary of Prior Year Findings

Reference 2007-1 – Bank Reconciliations

The timely preparation of bank reconciliations is a key component of internal controls. In addition, documentation is often a key indication that control policies and procedures are implemented, effective and operating as indicated. Bank reconciliations for two accounts were not completed timely throughout 2007.

<u>Status</u>

This finding has not been corrected. See Finding 2008-2.

Reference 2007-2 – Capital Asset Management

Federal regulations require grantees to conduct a physical inventory of equipment and to reconcile the results with the equipment records at least once every two years. The City has not completed a physical inventory of capital assets.

<u>Status</u>

This finding has not been corrected. See Finding 2008-4.

Reference 2007-3 – Reconciliations and Supervisory Review

The timely completion of reconciliations and supervisory review is a key component of internal controls.

During our auditing procedures we noted various reconciliations are not being completed on a timely basis such as the following:

- The accounts payable detail was not yet reconciled to the general ledger balance;
- While the open retainage payable balance was reconciled, we noted one contract on the reconciliation that was recorded for approximately \$232,000 that was closed in previous year;
- The EDL outstanding balances were not currently reconciled to the outstanding balance per the general ledger;
- For certain grant and loan programs, a reconciliation of expenditures year to date and the corresponding grant receivable or loan payable was not completed resulting in an understatement of the receivables or loan payable;
- The monthly reconciliations between the UTAX income tax system and the Ross general ledger balance was incomplete, and
- The outstanding debt per the year end bond book was not yet reconciled to the general ledger balances for the enterprise funds.

Summary of Prior Year Findings, Continued

Reference 2007-3 – Reconciliations and Supervisory Review, Continued

<u>Status</u>

This finding has not been corrected. See Finding 2008-1.

Reference 2007-4 – Accounts Payable Cut-off

Effective accounts payable cut-off procedures help ensure accurate financial reporting.

During our completion of the search for unrecorded liabilities, we identified seven out sixty-five disbursement which were not recorded in the appropriate period and resulted in a significant audit adjustment.

<u>Status</u>

The finding has not been corrected. See Finding 2008-7.

Reference 2007-5 – Cash, Investments and Disbursements

Segregation of duties is a key component of a system of internal controls. Presently, the Administrative Services Officer has the ability to receive mail, make deposits, record deposits and make transfers. This individual also can authorize investment transactions, access on-line investment accounts, record investment transactions, and execute electronic funds transfer arrangements. The Administrative Services Officer can prepare checks, sign checks or authorize a mechanical signature of checks, access mechanical signature plates, and mail the checks.

<u>Status</u>

The finding has not been corrected. See Finding 2008-3.

Reference 2007-6 – Tax System

Segregation of duties is a key component of a system of internal controls. It is noted that the security administrator for the Taxation System (UTAX) also has operator access capabilities and access to batches.

<u>Status</u>

This finding has not been corrected. See Finding 2008-5.

Summary of Prior Year Findings, Continued

Reference 2007-7 – Utilities System

Segregation of duties is a key component of a system of internal controls. Currently, one person is responsible for security administration, production systems and testing. While this provided some efficiency to the conversion process to the new system, this situation presents a lack of segregation of duties.

<u>Status</u>

This finding has not been corrected. See Finding 2008-6.

Reference 2007-8 – Activities Allowed or Unallowed

Grant from U.S. Department of Housing and Urban Development Community Development Block Grant (CDBG) CFDA 14.218

Indirect costs may be charged to the CDBG program under a cost allocation plan prepared in accordance with OMB Circular A-87. As stated per OMB Circular A-87, all central service cost allocation plans are to be prepared and, when required, submitted within six months prior to the beginning of each of the governmental unit's fiscal years in which it proposes to claim central service costs. In 2007, the City allocated indirect costs to CDBG funds in the amount of \$400,000. The City's cost allocation plan has not been updated to reflect current financial data since 2005.

<u>Status</u>

This finding has not been corrected. See Finding 2008-9.

Reference 2007-9 – Program Income

Grant from U.S. Department of Housing and Urban Development Community Development Block Grant CFDA 14.218

It is the responsibility for grantees to have a loan origination and servicing system in effect which assures that loans are properly authorized and receivables are properly established. Three of the six Enterprise Development Loans (EDL) selected for testing that originated in 2007 with disbursements of funds to the borrower were not properly established as a receivable.

<u>Status</u>

Based on review of the general ledger system this finding has not been corrected which was also a condition during the 2006 audit. We identified similar exceptions during 2008 testing. See Finding 2008-10.

Summary of Prior Year Findings, Continued

Reference 2007-10 – Special Test and Provisions

Grant from U.S. Department of Housing and Urban Development Community Development Block Grant CFDA 14.218

If the environmental impact of a project or activity is determined exempt the recipient may undertake the activity immediately after the responsible entity has documented its determination. From a sample of 33 transactions selected for testing, we identified one subrecipient that received \$35,697 of CDBG funds during 2007 for which written determination, documented on the City's Historical/Environmental Review Form, was not obtained.

<u>Status</u>

The Department of Neighborhoods has implemented a procedure to verify that a historical environmental review has been completed and approved before CDBG funding sources are disbursed. Based on the testing of the program in the current year the finding has been corrected.

Reference 2007-11 – Reporting

Grant from U.S. Environmental Protection Agency Surveys, Studies, Investigations, and Special Purpose Grants CFDA 66.606

The Environmental Protection Agency (EPA) requires quarterly Minority Business Enterprise/Women's Business Enterprise utilization reports to be submitted within 30 days of quarter end and semi-annual technical performance reports to be submitted within 30 days of each six-month period. The City could not provide records supporting submission of the required reports as stated per the grant agreement. For the 3rd and 4th quarters, MBE/WBE reports were not filed with the EPA. The semi-annual technical report for the period covering May through November 2007 was not filed with the EPA.

<u>Status</u>

The grant period has been closed and the City has filed the required reports. This finding has been corrected.

Summary of Prior Year Findings, Continued

Reference 2007-12 – Reporting

Grant from U.S. Environmental Protection Agency Surveys, Studies, Investigations, and Special Purpose Grants CFDA 66.606

Circular A-133 requires the auditee to prepare an accurate schedule of expenditures of federal awards for the period covered by the auditee's financial statements. The city maintains subprogram accounts for both federal and nonfederal projects. The amounts included on the schedule of expenditures of federal awards are determined based on balance in the subprogram accounts. For the year ended December 31, 2007, federal expenditures for subprogram GR9714 were understated by \$181,304. This is attributed to federal expenditures not being coded to the correct subprogram account.

<u>Status</u>

There were no program expenditures in the current year. As observed during the audit the City utilizes in common practice subprogram numbers to properly distinguish between federal and nonfederal awards.

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2008

DEPARTMENT OF FINANCE



PREPARED BY: THE DEPARTMENT OF FINANCE JOHN SHERBURNE, FINANCE DIRECTOR

INTRODUCTORY SECTION

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CITY OF TOLEDO



Carleton S. Finkbeiner Mayor

July 31, 2009

Honorable Mayor Carleton S. Finkbeiner, Joe McNamara, President and Members of City Council and Citizens of the City of Toledo, Ohio

FORMAL TRANSMITTAL

We are pleased to submit the 2008 Comprehensive Annual Financial Report of the City of Toledo, for the year ended December 31, 2008. The responsibility for both the accuracy of the presented data and the completeness and fairness of the presentations including all disclosure rests with the City. We believe the data is presented in a manner which fairly presents in all material respects the financial position and results of operations of the City, with all the necessary disclosures. Furthermore, we believe the accompanying financial statements, which are presented in conformity with Generally Accepted Accounting Principles (GAAP) and the Ohio Revised Code, contain financial, operating and budgetary information for the year 2008 that will be informative to a variety of users, including taxpayers, citizens and other resource providers.

This transmittal letter should be read in conjunction with the Management's Discussion and Analysis which provides a narrative introduction, overview and analysis of the basic financial statements.

PROFILE OF THE GOVERNMENT

This report includes all the funds, agencies, boards and commissions over which the City is financially accountable. The City provides a full range of municipal services. These services include highways and streets, public safety, water and sanitation, culture and recreation, health and social services, public improvements and planning and zoning. General Administrative Services are not applicable to any particular program and are categorized as such in the financial statements. The City has included in its financial statements the operations of the Clerk of Courts. It has excluded various autonomous entities such as the Toledo City School District, the Toledo Area Regional Transit Authority, the Toledo-Lucas County Port Authority, the Toledo Zoo, the Toledo Hospital, the Toledo Metropolitan Park District and The University of Toledo.

INFORMATION USEFUL IN ASSESSING THE GOVERNMENT'S ECONOMIC OUTLOOK

The City of Toledo is located in Lucas County in northwestern Ohio. It covers an area of 84 square miles. Toledo, with a population of approximately 316,000, is the fourth largest city in the state of Ohio. 134,510 people are employed within the City limits.

Toledo's economy has experienced the major changes that are typical of most large U.S. cities: Once dominant large manufacturers have felt the effect of global competition. As a result, the emphasis has shifted from very large manufacturing facilities toward small and medium-sized companies with less than 100 employees. Diversification within Toledo's industrial base is being realized through the attraction and development of high-tech, alternative energy and medical bio-tech companies. These companies, realizing their affordable access to Great Lakes shipping and international cargo flights, have directed their focus to international as well as domestic markets.

A successful new manufacturing project demands not only attention to high quality and exceptional service, but also a transportation network which benefits suppliers, manufacturers, and customers by providing a means of moving raw materials and finished product efficiently and effectively. Toledo is in the heartland of such production. Over three-fourths of North America's car and truck final assembly plants are within 500 miles of Toledo and 35 percent of these facilities are within 250 miles. Thirty-six (36) percent of U.S. and 19 percent of Canadian transportation equipment manufacturing are within a 250-mile radius of Toledo. In addition, over 93 million people, comprising 38 percent of the U.S. population and 37% of U.S. retail sales reside within 500 miles of Toledo. These statistics are not expected to change significantly in the next decade.

To move products to market efficiently requires a multiple-surface transportation system, including road, rail, water and air capacity. Toledo has an impressive and effective transportation network in place. Toledo ranks as one of the top five rail hubs in the United States. Four rail systems utilize more than 1,200 miles of track within the City. The Port of Toledo is one of the most diverse and productive ports on the Great Lakes/St. Lawrence Seaway system. Toledo Express Airport is the commercial airport serving Northwest Ohio and is the 15th busiest cargo airport in the nation (29th in the world) and is second only to Chicago O'Hare in the Great Lakes Region.

The Toledo MSA serves as a major transportation center. Transportation industry employers provide significant employment. Among those employers is BAX Global International (formerly Burlington Air Express), which operates a cargo distribution hub facility at Toledo Express Airport. BAX Global International now has approximately 950 regular employees at the hub facility.

The City's economy, historically associated with the glass and automotive industries, has become increasingly diversified. The Toledo area remains the home of four of the nation's largest glass manufacturing companies: Owens-Illinois, Inc., Owens-Corning, Pilkington North America, Inc., and Libbey, Inc. Chrysler LLC, General Motors Corporation and Dana Corporation also continue to be major employers in the Toledo MSA with approximately 5,500 employees. The Toledo MSA is also one of the larger oil refining centers between Chicago and the eastern seaboard, with BP Oil Co. and Sun Refining and Marketing each operating a major refinery in the MSA. In recent years, private service industries and governmental employers have provided more than three-fourths of the total employment in the Toledo MSA.

The City has been active in promoting industrial and commercial development in the City and the Toledo MSA, providing financing information, marketing programs and, in some cases, infrastructure improvements, grants and other incentives designed to encourage economic development and the creation and retention of jobs. In addition, the City is addressing Brownfield redevelopment in a collaborative partnership with property owners.

Downtown Toledo has also seen an increase in economic activity, including the construction of a \$100 million new sports arena scheduled to open in Fall of 2009. Over 60 new downtown projects have occurred in the past three years including various retail, office and residential developments. The City of Toledo has provided the private sector with over \$2 million in financial assistance including loans, grants, and tax abatements. The private investment in downtown Toledo in the past few years is an estimated \$40 million.

Toledo has been named as a "City of the Future" in North America and received the No. 1 ranking for "Most Business Friendly" city by London-based fDi (Foreign Direct Investment) among 44 cities in the large-city category.

To compete effectively in a global marketplace, Toledo must continue to promote local, state and federal incentives as opportunities for success to companies outside of its jurisdiction as well as to those seeking to grow from within. Available incentives include the Enterprise Development Loan program offering low-interest loans for new construction, major renovation, fixed asset or inventory acquisition, the Neighborhood Economic Development Loan program for small community-based businesses, core and neighborhood façade grants, and the introduction of two new façade grant areas with the Dorr Street and Reynolds Road Façade Grant Programs, tax abatements in enterprise and community reinvestment areas, and municipal and downtown job creation employment incentive programs.

MAJOR INITIATIVES

Toledoans have a strong work ethic and a proud tradition of excellence in many industries including glassware and automotive. Our green spaces and parks are second to none. Without question, the Art Museum, the Toledo Zoo, and Fifth Third Field, home of the Toledo Mud Hens, are venues of superior quality. Many other amenities grace the Toledo area.

A myriad of financial resources, entrepreneurial savvy, political leadership and a skilled workforce have bonded together to provide Toledo with the opportunity to begin an economic renaissance. The challenge is to attract vibrant new businesses while also offering creative solutions for maintaining our existing employment base. The City of Toledo has recently received a federal allocation of \$12 million for redevelopment of distressed neighborhoods and vacant commercial structures with the Neighborhood Stabilization Program I, and the City of Toledo is currently applying for several additional federal stimulus programs including a \$25 million Neighborhood Stabilization Program II request to HUD to further redevelop distressed neighborhoods and abandoned commercial structures. Simultaneously, with a cooperative spirit, we labor to make the Toledo region a center for entertainment, sports, culture, education and technology. We continue to make progress toward this goal.

In 2007, Chrysler LLC, successor to DaimlerChrysler AG, one of the largest manufacturing employers in the City, completed the second major expansion and improvement project at the Toledo North and Toledo South Plant complex in the City to occur in the past ten years. The initial project, completed in early 2001, involved the renovation and expansion of the Plant into a 1.1 million square foot manufacturing facility, part of an estimated \$1.2 billion capital program in the City begun by DaimlerChrysler in 1997. The second project involved the construction of a bridge across Stickney Avenue and a 45 acre vehicle storage area at an estimated cost of \$9 million. The City, the State and the Port Authority all provided substantial incentives and assistance in connection with these projects. In support of the second project, the City agreed to provide certain property tax incentives, issued bonds to support this project, and constructed the bridge and a paved lot for the storage of new vehicles.

In 2007 General Motors Corporation completed a major capital improvement project at its GM Powertrain Division's Alexis Road transmission plant to prepare it for the production of a new six-speed, rear-wheel drive automatic transmission. The plant improvements included \$100 million for a 400,000 square foot expansion and renovation of existing facilities and \$363 million for new machinery, equipment and special tooling. In addition, General Motors announced in May 2007 that it intended to produce a new six-speed front-wheel drive automatic transmission at that transmission plant and that it would make additional capital investments to that plant estimated to cost \$332 million to prepare it for that production which was projected to commence in 2010. The plant is expected to be the only General Motors transmission plant making both front-wheel and rear-wheel drive six-speed transmissions. General Motors has announced that at least 2,365 jobs would be preserved at the plant as a result of the project and that by 2011 production of four-speed transmissions at the plant will likely be phased out. Work on the new project, which includes equipment and tooling to support the new powertrain and related infrastructure improvements, commenced in July 2007. The State and the City provided certain grants and tax incentives to General Motors in connection with these projects.

In 2007, Mercy Health Partners completed a \$90 million renovation and construction project at its St. Vincent Mercy Medical Center in central Toledo. The Medical Center is Mercy Medical Partners' largest facility. The project included construction of a four-story, \$45 million Heart Center Pavilion and \$45 million in renovations in the main hospital building. The expansion resulted in the creation of more than 60 permanent jobs at the Center.

In 2007, the owners of Westgate Shopping Center completed Phase I of a major capital improvement project. The \$30 million investment included a brownfield clean-up which the City facilitated with Clean Ohio Assistance Funds of \$750,000, a VAP clean-up of a former dry cleaning site, demolition of a shopping plaza, and construction of a new retail destination including Costco. Phase I created and retained in excess of 200 jobs. Phase II, with the addition of Fresh Market, created an additional 60 jobs.

In 2007, the State completed construction of a new bridge for the Interstate 280 crossing of the Maumee River. That bridge, a six-lane, cable-stayed structure with a signature design, is

located near the Downtown area of the City and cost approximately \$220 million. In 2008, the City completed a \$48 million project for the improvement of its Martin Luther King Bridge over the Maumee River that joins the Marina District with the Downtown area of the City.

For the Future: The Toledo MSA tax base continued to improve throughout 2008. The Toledo MSA population is anticipated to remain through 2009 at an estimated 619,000.

The City and the City of Rossford, which borders the City to the south and is in Wood County, have entered into a cooperative agreement pursuant to which the City has agreed to extend water service to an area south of Rossford considered to be a prime area for growth and economic development once it is annexed to Rossford. The agreement provides for the creation of a joint economic development zone comprised of that area and for the two cities to share the costs of infrastructure improvements for the area and the income tax revenues received by Rossford from businesses that locate in the zone and their employees. The City has also entered into an agreement with the City of Perrysburg for a similar joint economic development zone under similar circumstances and terms. Bass Pro Shops has purchased 234 acres in an area near Rossford in a location where I-75 and the Ohio Turnpike intersect for the construction of a new \$50 million superstore which is expected to be a major catalyst for economic development. The store opened in June 2008.

In 2005, the City and the City of Oregon agreed to cooperate in facilitating the development of a \$350 million coke plant on a site owned by the Port Authority on the Maumee River. U.S. Coking Group had previously announced that it had obtained all required approvals and permits to proceed with the plant and signed agreements with the prime construction contractors for the project and that it expected to commence construction in 2007, with completion scheduled for 2009. On June 1, 2007, the State Environmental Review Appeals Commission ruled that an action by a former Ohio Environmental Protection Agency Director relaxing a restrictive permit requirement concerning mercury emissions was unauthorized, thereby reinstating the original permit restriction. U.S. Coking had previously stated that the high cost of complying with original permit requirements could affect its willingness to proceed with the project. The company requested relief from the original permit requirements under new legislation passed by the Ohio General Assembly in late June 2007 and was subsequently granted an air permit. The company expects to employ approximately 150 full time workers at the site when the plant is complete. The City and the City of Oregon have created a joint economic development zone including the site, providing supporting infrastructure and services and sharing certain income tax revenues for a 40-year period.

In 2005, the ProMedica Health System began implementing a comprehensive plan to replace, renovate and expand facilities on its Toledo Hospital medical center campus in two phases over a five- to ten-year period. The first phase, a \$200 million expansion, includes operating rooms, diagnostic areas, intensive care units and patient rooms. The second phase, which enjoyed its grand opening in 2007, includes a 10 story 500,000 square foot tower that houses the clinical areas of the Toledo Hospital and Toledo Children's Hospital, including the surgical intensive care unit, adult intermediate care units, newborn intensive care unit (NICU), general pediatrics and pediatric hematology/oncology. The City has made certain street improvements in support of this development and has tentatively agreed to provide a 6.3-acre site for certain of the planned improvements.

In 2005, Dana Corporation (now operating as Dana Holding Corporation) completed construction of a division office and research and development center for its Automotive Systems Group. That center, an approximately \$70 million, 183,000 square foot facility, is located in Maumee on an approximately 30-acre site formerly owned by the City. The center currently employs approximately 450 workers. Under a 2005 cooperative economic development agreement between the City, Maumee and Monclova Township, the City and Maumee are to share the municipal income tax revenues from the center and employees at the center, with the City to receive approximately one-third of those revenues and Maumee two-thirds for a period of 45 years.

The City and the Port Authority have assembled, remediated and otherwise prepared a 125acre former industrial site in the City's Marina District bounded by the Maumee River, Interstate 280, Front Street and Main Street. The costs of the assembly and remediation have been paid from a variety of sources, including more than \$8 million from the City's Capital Improvement Fund, \$2.7 million from the City's Sewer and Water Revenue Funds, proceeds of a \$5.5 million borrowing, \$6.0 million of State of Ohio grant money and a \$4.3 million grant from the largest local electric utility. The City contemplates that the site will be developed with a mix of uses including single- and multi-family residential buildings, condominiums, apartments, restaurants, entertainment venues, a 180-slip municipal marina, a passenger terminal for Great Lakes cruise ships (both completed in 2008), park and open spaces and, eventually, retail establishments with a total private and public investment in excess of \$300 million over a ten-year period.

In January 2003, the Toledo City School District and the Ohio School Facilities Commission (OSFC) entered into a project agreement for the construction of up to 27 new elementary schools, seven new middle schools, five new high schools, six combined elementary/middle schools and for the renovation of seven schools. The "Building for Success" project will be the single largest building project in the City of Toledo, transforming the landscape and improving educational opportunities for generations of students to come. The District and the OSFC estimate that this program of improvements would cost approximately \$655 million and be constructed in six segments over a period of 10 years.

The school district is also undertaking additional school site and facilities projects including the acquisition and improvement of sites for classroom and other district buildings and facilities and the construction, renovation, remodeling, expansion, furnishing and equipping of auditoriums, stadiums and other facilities that are not included in the district's cooperative program of improvements with the OSFC. The district estimates that the school site and facilities project will be completed over a period of ten years and cost in excess of \$60 million.

Many cultural and recreational opportunities are available in the City and County. The Toledo Museum of Art, located within the City, is a privately-endowed nonprofit institution noted for the quality of its permanent collection and art education programs, as well as for its displays of traveling exhibits. In the past four years, the Museum has completed a major renovation and restoration of its existing facilities, dedicated a new sculpture garden and opened the state-of-the-art 57,600 square foot Glass Pavilion, an architectural masterpiece that celebrates the City's history as a major center of glass production and houses the museum's vast collection of glass artwork

The Valentine Theater, a historic theater located in the downtown area of the City, hosts a variety of musical, dance and theatrical productions by the Toledo Symphony, the Toledo Ballet, the Toledo Opera, the Toledo Jazz Society and the Toledo Repertoire Theater, as well as culturally and ethnically diverse traveling shows and attractions. The Valentine, rebuilt in the 1990s, contains a 900-seat auditorium, three rehearsal halls, administrative offices and state-of-the-art sound and lighting systems.

Library services throughout the county are provided by the Toledo-Lucas County Public Library (the Library). The Library has been ranked as one of the top ten libraries in America by Hennen's American Public Library Ratings. The Library provides services through its Main Library in the downtown area of the City and 18 branch libraries throughout the county. It has the third largest public library collection in the state with over 2.3 million books and an annual circulation of over 6 million. In 2001, the Library completed work on a \$45 million expansion and renovation project at its Main Library, adding more than 271,000 square feet of library space and 300 parking spaces.

The City owns and operates 145 parks covering 2,368 acres and the MetroPark District of the Toledo Area operates twelve parks covering 10,500 acres in the county. The state's Maumee Bay State Park, a 1,860-acre park featuring both Lake Erie and inland lake beaches, a links-style public golf course, and a resort and conference center, is located within eight miles of the city. Sailing, boating and fishing are common activities on Lake Erie and the Maumee River, which flows through the City.

A total of 16 private and public golf courses are located in the county. One of these courses, Inverness Country Club, periodically hosts major USGA and PGA Championships and, in 2009, is scheduled to host the NCAA Golf Championship. An LPGA tournament is held in the area annually.

The City is the home to the Toledo Mud Hens, a Class AAA and International League professional baseball team whose parent club is the Detroit Tigers. In 2002, Fifth Third Field, a 10,000-seat County-owned baseball stadium for the Mud Hens, opened in the Warehouse District of the Downtown area of the City. The stadium's design is architecturally compatible with other buildings in that District.

In 2006, the County announced its intention to construct an arena in the Downtown area of the City near the Seagate Convention Center and Fifth Third Field. The Arena, which is estimated to cost in excess of \$100 million, is expected to be used for more than 100 events each year, including concerts, minor league hockey and arena football games, and to attract visitors and promote additional development of the Downtown area. The Toledo Mud Hens have acquired the Toledo Walleye, an East Coast Hockey League professional hockey team affiliated with the Detroit Red Wings. The Toledo Walleye will commence playing in the Fall of 2009 in the new Lucas County Arena.

In addition to activities within the area, the City of Toledo continues to work with entities such as the Regional Growth Partnership in developing national and international ties. The City of Toledo has hosted business delegations from various foreign countries on several occasions. Like many other state and local governments, the City has been affected by the downturn in the economy over the past several years. City officials have been and are continuing to monitor City spending and income tax collections and other revenues very closely and have taken steps in recent years to control the size and structure of the City's workforce. Officials have also limited expenditures for overtime, trimmed support costs and eliminated expenditures for inefficient and unnecessary contractual services to keep aggregate appropriations in balance with projected revenues.

FINANCIAL INFORMATION

Internal Control: One of the primary objectives of the City's Accounting System is the maintenance of adequate internal controls. The internal controls are designed to provide reasonable assurance regarding the safeguarding of assets against loss from unauthorized use or disposition. Another goal is the reliability of the financial records for preparing financial statements in conformity with GAAP and maintaining accountability for assets. The City has developed the concept of reasonable assurance to recognize that the cost of controls should not exceed the benefits likely to be derived. Finally, it recognizes that the evaluation of relative control costs and benefits requires management's judgment.

Budgetary Controls: The City of Toledo maintains budgetary controls in conformity with the Ohio Revised Code. The budgetary process commences with the submission of a Certificate of Estimated Revenue and Expenditures for the upcoming year to the County Budget Commission no later than October 31 of the current year.

The City uses the "Certificate" and departmental requests to prepare the Mayor's Estimates. This Executive Budget is presented to City Council as required by law every November. In December, City Council approves a temporary spending measure for the upcoming year, providing spending authority until an Annual Budget is approved but no later than March 31 of the ensuing year. The amount of the temporary spending measure is limited to 25% of the November Mayor's Estimate.

The Finance Committee of City Council immediately commences a review of the Mayor's Estimates upon approval of the temporary spending measure, conducts hearings with the various Divisions and makes various adjustments. These revised estimates are then presented by the Finance Committee to City Council which may make final changes that are incorporated into an Approved Budget.

Legislation summarizing these detailed budgets at the organizational level for personal service and other costs is then approved by City Council as required by law by March 31. Finally, the Approved Budget is submitted to the County Budget Commission to demonstrate compliance with the "Certificate of Estimated Resources."

Management exercises accounting and legal control over the budget process at various levels. Accounting control is maintained at a level of detail much greater than required by ordinance. Expenditures are controlled by organization at the line item account level. The control system is also designed to measure both expenditure and encumbrance activity and preclude approval of any activity that exceeds appropriations at the lowest managerial level of control. When these circumstances occur, management is required to either process necessary administrative budget adjustments, or present legislation as appropriate under the circumstances.

The City prepares a Special Budgetary Comparison Report that compares the level of appropriation authority to the County Budget Commission's "Certificate of Estimated Resources" to demonstrate its legal compliance. In addition, the "Certificate of Estimated Resources" is also compared on a regular and recurring basis to the estimated revenues of the City to identify additional estimated resources. When this occurs, the City prepares and submits an Amended Certificate of Estimated Resources to the County Budget Commission for approval to provide the necessary additional legal spending authority of these resources.

The Finance Department provides all user departments and divisions a monthly budget report for use in monitoring their revenue and expenditure activity. This report is also used to compare budgeted activity to actual for the purpose of periodically supplementing or reducing appropriations based on proper legislative activity. The Finance Department gives City Council a monthly update on General Fund expense and revenue activity throughout the course of the year.

Debt Administration: The City of Toledo has followed a judicious policy of issuing debt for a variety of projects. Every effort is made to find the optimal funding source for each project. Cash is considered to be the primary choice. The City uses Grants, Loans, Lease Financing, Revenue Debt and General Obligation Debt when cash is not available. Although the full faith and credit of the City is pledged to repay General Obligation Debt, other revenues (from the funded project) are used when available.

At December 31, 2008, the City had a number of debt issues outstanding. These issues included \$146 million of General Obligation Bonds and Notes. Of this, \$7 million is taxable Police and Fire Pension debt owned by the City Treasury as an investment and supported by a property tax levy. In addition, the City also had outstanding \$116 million of Revenue Debt and \$40 million of Special Revenue Notes.

The City's General Obligation Note Program continued on a competitive bid basis for unenhanced and unrated notes. Currently, \$19 million of notes are outstanding bearing interest of 4.0%.

In 1996, a change was made in the method of funding for the Assessed Services Program. Although still using credit enhancement to reduce interest rates, the City is using a Variable Note Program with weekly interest rate resets instead of the usual six month or twelve month rates. The 2008 program was funded in the same manner. This has reduced financing costs.

Under the Ohio Revised Code, the City's non-exempt debt issuances (that debt which cannot be excluded from the limits because funding is provided from other sources) are subject to certain legal limits based on assessed valuation. The City's non-exempt debt of \$146 million is well below the limits of \$236 million of unvoted direct debt and \$451 million of direct debt. During 2008, the City's bond rating with Standard & Poor's was reaffirmed at "A+," and with Moody's Investors Service at "A3." However, in May of 2009, the Standard & Poor's rating was revise to "A", and Moody's was revised to "Baa1" with a negative outlook.

Cash Management: Cash temporarily idle during the year was invested in certificates of deposit, the State Treasurer's Investment Pool and securities issued by the U.S. Treasury, several Government Agencies/Instrumentalities and the City in compliance with the City's codified investment policy. The City's investment policy stresses minimizing credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, all funds on deposit with a financial institution were either insured by federal deposit insurance or collateralized. All collateral for deposits was held in the City of Toledo's name by a financial institution acting as the City's Custodian, or by a third party trustee in a collateral pool.

The average yield on investments for 2008 was 3.87%. The City's investment performance is comparable with the average yield on twelve month U.S. Treasury securities at 3.92%. The City earned interest income of \$8 million on all investments for the year ending December 31, 2008.

Risk Management: The City passed a resolution in 1984 to apply the risk management process to accidental and financial losses. It defined that process as a systematic and continuous identification of loss exposures and analysis for frequency and severity probabilities. Further, this process would include the application of sound risk control procedures and financing of risk consistent with the City's available financial resources. The cost of financing risk internally through deductibles or self-insurance is then allocated to the appropriate funds and organizations within the City.

The Administration has implemented a risk management program through a part-time risk management administrator, workers' compensation manager, loss control specialists and the Joint Union and Management Safety and Health Committee. The responsibility of the risk management administrator includes the development, design, evaluation and review of the risk management process, while the responsibilities of the workers' compensation manager and loss control specialists focus on the area of employee safety and training. The Administration is cognitive of its responsibility in issues of safety and training. As a result, the Joint Union Management Safety and Health Committee (JUMSHC) was formed to review and address specific issues of employee safety and health and meets periodically to recommend safety policies, training and equipment. In addition, a T.E.A.M.S. Quality Circle program is established. T.E.A.M.S. is a name that identifies a Quality Circle program organized by department/divisions that meet weekly. The Administration, knowing that risk management is a "grounds-up" issue involving its employees, encourages participation and involvement. As with the JUMSHC, the T.E.A.M.S. approach provides employees a means to interact with the Administration on issues of safety while providing a forum to identify ways to reduce operational costs and enhance services to the citizens.

While the Ohio General Assembly passed several pieces of legislation to restore and afford limited sovereign immunity to political subdivisions and to provide for alternative financial payment in the form of annuity-type payments, the areas of particular concern to the city's risk management program are the liability exposures and utilization of various transfer techniques, civil rights and discrimination litigation, court judgments and claims settlements, and the availability of excess liability insurance coverage. The Administration continues its commitment to limiting exposures where possible and optimizing coverage when feasible in recognition of its stewardship responsibilities.

The City continued during 2008 to participate in the State "Retrospective Rated Workers' Compensation Plan" as authorized by City Council in 1990. For each individual year of participation, the City pays a basic portion of workers' compensation premium and thereafter the costs for employee claims as they are incurred, subject to the plan's individual claim cost limitation and the City premium limitation. At the end of each individual ten-year period, a determination of retrospective premium is made and payment remitted to the State and the plan for that year is terminated. Policy years 1990 through 1997 are now terminated and payment has been remitted to the State. During 2003 through 2008, the Administration retained an independent actuary to perform an actuarial analysis of the Workers' Compensation Fund to assure financial integrity of the Fund.

OTHER INFORMATION

Independent Audit: The City of Toledo, with the approval of the Auditor of the State of Ohio, engaged the accounting firm of Clifton Gunderson LLP to conduct its annual audit. The audit was conducted in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in government auditing standards. Additionally, for the eighteenth consecutive year, it also included the additional procedures necessary to meet the requirements of the Single Audit Act of 1984, as amended in 1996, the related Office of Management and Budget Circular A-133, and the requirements of the Auditor of the State of Ohio for legal compliance purposes. The Auditor's report on the basic financial statements and combining statements and schedules is included in the financial statements.

AWARDS AND ACKNOWLEDGEMENTS

Awards: The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Toledo for its comprehensive annual financial report for the year ended December 31, 2007. This is the twenty-fifth year since 1982 that the City has received the prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe that our current year comprehensive annual financial report continues to conform to the Certificate of Achievement Program's requirements and we are submitting it to the GFOA.

Acknowledgements: The preparation of the comprehensive annual financial report could not have been accomplished without the dedicated service of the Division of Accounts. Our appreciation is also extended to the entire Department of Finance and the various other departments whose cooperative efforts during the course of this report's preparation made possible its completion on a timely basis.

In closing, we would like to thank the Mayor and Members of Council for their continued leadership and support.

Respectfully submitted,

John E. Sherburne Director of Finance

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Toledo Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

L. Mt



President

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Executive Director

CITY OF TOLEDO, OHIO LIST OF PRINCIPAL CITY OFFICIALS

MAYOR

CARLETON S. FINKBEINER

MEMBERS OF COUNCIL

<u>NAME</u>

LENGTH OF SERVICE

At-Large Seats

Philip Copeland

Betty Shultz

Joe McNamara

George Sarantou

Francis J. Szollosi

Mark Sobczak, President

District Seats

1. Wilma D. Brown (West-Central)

2. D. Michael Collins (South-West)

3. Michael Craig (East Toledo-Historic South)

4. Michael Ashford (Central City)

5. Thomas Waniewski (North-West)

6. Lindsey Webb (North Toledo-Point Place)

Four Years

Fifteen Years

Three Years

Seven Years

Six Years

Three Years

Eleven Years

One Year

Three Years

Seven Years

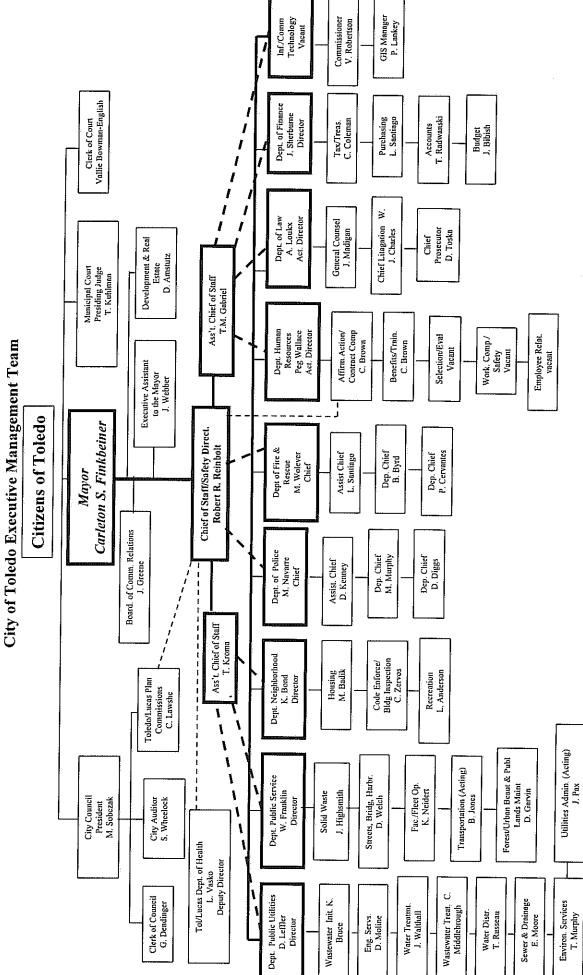
One Year

One Year

CLERK OF COUNCIL

Gerald E. Dendinger

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I-21

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FINANCIAL SECTION

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Independent Auditor's Report

The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo Toledo, Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Toledo, Ohio, (City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Toledo's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial statement audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financials statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Toledo, Ohio, as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 31, 2009 on our consideration of the City of Toledo's internal control over financial reporting and our test of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our audit.



The Honorable Mayor Carleton S. Finkbeiner and Members of City Council City of Toledo Page 2

Management's discussion and analysis and budgetary comparison on pages F5 through F17 and F87 through F91, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Toledo's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Clifton Gunderson LLP

Toledo, Ohio July 31, 2009

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Management's Discussion and Analysis

As management of the City of Toledo, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2008. We encourage readers to consider the information presented here in conjunction with our letter of transmittal at the front of this report and the City's financial statements, which follow this section.

Financial Highlights

- The general fund reported a fund balance of \$4 million at the end of the current fiscal year. There was a \$8 million decrease in the total general fund balance for the year ended December 31, 2008 from December 31, 2007.
- The assets of the City of Toledo exceeded its liabilities at the close of 2008 by \$796 million. Included in governmental activities liabilities in the Statement of Net Assets in Other Debt totaling \$284 million, is debt for pensions in the amount of \$7 million. This debt is supported by a separate property tax voted by the citizens of the City to fund the initial pension costs of the City's safety forces in the Ohio Police and Fire Pension Fund. The funds to be received for the debt on those pensions are sufficient to pay the net future debt payments but are not included in Taxes Receivable on the Statement of Net Assets.
- As of the close of the current fiscal year, the City's governmental funds reported a combined ending fund balance of \$5 million. The combined governmental funds fund balance decreased \$13 million from the prior year's ending fund balance. Approximately \$(48) million of the combined \$5 million fund balance is considered unreserved at December 31, 2008.
- The City's total debt (including premiums and accrued interest) decreased by \$7 million during the current fiscal year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees or charges (business-type activities). The governmental activities of the City include general government, public service, public safety, public utilities, community environment, health, and parks and recreation. The business-type activities of the City primarily includes two enterprise activities: water and sewer funds.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Toledo maintains 20 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the capital improvements fund, and the special assessment services fund, all of which are considered to be major funds. Data from the other 17 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Toledo adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements (including statement reconciliations) can be found on pages F-24 through F-28 of this report.

Proprietary funds. The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, storm sewer, and utility administrative services as well as parking, property management, small business development, tow lot, marina operating and erie street market. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions including, municipal garage, capital replacement, facility operations, storeroom and printshop, data processing, risk management and worker's compensation activities. Because the services provided by these funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provided separate information for water and sanitary sewer operations, both of which are considered to be major funds of the City. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages F-30 through F-37 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page F-38 of this report.

Notes to the financial statements. The notes are an integral part of the financial statements and provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages F-39 through F-82 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's general fund budget. The City adopts an annual appropriation budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with

this budget. Required supplementary information can be found on pages F-85 through F-91 of this report.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplemental information. Combining and individual fund statements and schedules can be found on pages F-95 through F-186 of this report.

Table 1		
---------	--	--

	City	of Toledo)						
	Net A	ssets							
(amou	nts expres	sed in the	ousands)						
		Increase/			Increase/			Increase/	
		(Decrease)		<u>2007</u>	(Decrease)		<u>2007</u>	(Decrease)	
\$203,149	\$214,885	(\$11,736)	\$127,353	\$145,893	(\$18,540)	\$330,502	\$360,778	(\$30,276)	
521,312	508,711	12,601	669,709	649,506	20,203	1,191,021	1,158,217	32,804	
\$724,461	\$723,596	\$865	\$797,062	\$795,399	\$1,663	\$1,521,523	\$1,518,995	\$2,528	
213,322	219,704	(6,382)	345,540	350,279	(4,739)	558,862	569,983	(11,121)	
120,679	121,108	(429)	45,876	50,651	(4,775)	166,555	171,759	(5,204)	
\$334,001	\$340,812	(\$6,811)	\$391,416	\$400,930	(\$9,514)	\$725,417	\$741,742	(\$16,325)	
\$390,460	\$382,784	\$7,676	\$405,646	\$394,469	\$11,177	\$796,106	\$777,253	\$18,853	
					·····				
\$338,428	\$329,962	\$8,466	\$305,182	\$280,940	\$24,242	\$643,610	\$610,902	\$32,708	
52,032	52,822	(790)	41,367	60,000	(18,633)	93,399	112,822	(19,423)	
-	-	-	59,097	53,529	5,568	59,097	53,529	5,568	
\$390,460	\$382,784	\$7,676	\$405,646	\$394,469	\$11,177	\$796,106	\$777,253	\$18,853	
	Governmenta 2008 \$203,149 521,312 \$724,461 213,322 120,679 \$334,001 \$390,460 \$338,428 52,032	Net A (amounts express Governmental activities 2008 2007 \$203,149 \$214,885 521,312 508,711 \$724,461 \$723,596 213,322 219,704 120,679 121,108 \$334,001 \$340,812 \$390,460 \$382,784 \$338,428 \$329,962 52,032 52,822	Net Assets Governmental activities Increase/ 2008 2007 (Decrease) \$203,149 \$214,885 (\$11,736) \$2213,12 508,711 12,601 \$724,461 \$723,596 \$8865 213,322 219,704 (6,382) 120,679 121,108 (429) \$334,001 \$340,812 (\$6,811) \$390,460 \$382,784 \$7,676 \$338,428 \$329,962 \$8,466 52,032 52,822 (790)	(amounts expressed in thousands) Governmental activities Increase/ Business-type 2008 2007 (Decrease) 2008 \$203,149 \$214,885 (\$11,736) \$127,353 521,312 508,711 12,601 669,709 \$724,461 \$723,596 \$865 \$797,062 213,322 219,704 (6,382) 345,540 120,679 121,108 (429) 45,876 \$334,001 \$340,812 (\$6,811) \$391,416 \$390,460 \$382,784 \$7,676 \$405,646 \$338,428 \$329,962 \$8,466 \$305,182 \$2,032 \$2,822 (790) 41,367 - - 59,097 59,097	Net Assets Governmental activities Increase/ 2008 Business-type Activities 2008 2007 (Decrease) Business-type Activities 2008 2007 \$203,149 \$214,885 (\$11,736) \$127,353 \$145,893 \$521,312 \$08,711 12,601 669,709 649,506 \$724,461 \$723,596 \$865 \$797,062 \$795,399 213,322 219,704 (6,382) 345,540 350,279 120,679 121,108 (429) 45,876 50,651 \$334,001 \$340,812 (\$6,811) \$391,416 \$400,930 \$390,460 \$382,784 \$7,676 \$405,646 \$394,469 \$338,428 \$329,962 \$8,466 \$305,182 \$280,940 52,032 52,822 (790) 41,367 60,000 - - - 59,097 53,529	Net Assets (amounts expressed in thousands)Governmental activities 2008 Increase/ 2007 (Decrease)Business-type Activities 2008 Increase/ 2007 (Decrease)\$203,149\$214,885(\$11,736)\$127,353\$145,893(\$18,540)\$213,12508,71112,601669,709649,50620,203\$724,461\$723,596\$865\$797,062\$795,399\$1,663213,322219,704(6,382)345,540350,279(4,739)120,679121,108(429)45,87650,651(4,775)\$334,001\$340,812(\$6,811)\$391,416\$400,930(\$9,514)\$390,460\$382,784\$7,676\$405,646\$394,469\$11,177\$338,428\$329,962\$8,466\$305,182\$280,940\$24,242 $52,032$ $52,822$ (790) $41,367$ $60,000$ (18,633) $59,097$ $53,529$ $5,568$	Net Assets Governmental activities Increase/ Business-type Activities Increase/ 2008 Total 2008 2007 (Decrease) Total 2008 2007 (Decrease) Total 2008 2007 (Decrease) 2008 \$203,149 \$214,885 \$\$11,736) \$127,353 \$145,893 (\$18,540) \$330,502 \$213,112 \$08,711 12,601 669,709 649,506 20,203 1,191,021 \$724,461 \$723,596 \$865 \$797,062 \$795,399 \$1,663 \$1,521,523 213,322 219,704 (6,382) 345,540 350,279 (4,739) \$558,862 120,679 121,108 (429) 45,876 50,651 (4,775) 166,555 \$334,001 \$340,812 (\$6,811) \$391,416 \$400,930 \$9,514) \$725,417 \$390,460 \$382,784 \$7,676 \$405,646 \$394,469 \$11,177 \$796,106	Net Assets Governmental activities Increase/ Business-type Activities Increase/ 2008 Total Total 2008 2007 (Decrease) Total Total 2008 2007 (Decrease) Total Total 2008 2007 (Decrease) 2008 2007 \$203,149 \$214,885 \$\$11,736 \$127,353 \$145,893 (\$18,540) \$330,502 \$360,778 \$21,312 \$08,711 12,601 669,709 649,506 20,203 1,191,021 1,158,217 \$724,461 \$723,596 \$865 \$797,062 \$795,399 \$1,663 \$1,521,523 \$1,518,995 213,322 219,704 (6,382) 345,540 350,279 (4,739) 558,862 569,983 120,679 121,108 (429) 45,876 50,651 (4,775) 166,555 171,759 \$334,001 \$340,812 (\$6,811) \$391,416	

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position (See Table 1). The City's assets exceeded liabilities by \$796 million at the close of the most recent fiscal year.

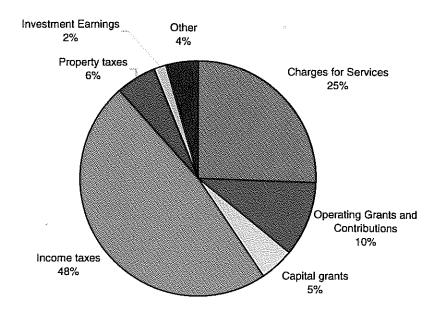
The largest portion of the City's net assets (78 %) reflects its investment in capital assets (e.g. land, buildings, improvements other than buildings, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (12 %) represents resources that are subject to restrictions as to how they may be used. The net assets of the City's business-type activities (\$406 million) may not be used to fund governmental activities. As stated earlier, property taxes to fund pension obligations of \$7 million are not included in Taxes Receivable.

Table 2 provides a summary of the changes in net assets for the year ended December 31, 2008. Comparison data for 2007 is provided for reference purposes. The City's financial position improved for both governmental-type and business-type activities.

Table 2:									
			City of	Toledo					
		C	hanges in	Net Asset	S				
		(amoun	ts express	sed in thous	sands)				
		•	-		Í				
	Governmenta	Activities	Increase/	Business-type	Activities	Increase/	Total	Total	Increase/
	2008		(Decrease)	2008		(Decrease)	2008		(Decrease
Revenues:						· • · · · · · · · · · · · · · · · · · ·			<u> </u>
Program Revenues:									
Charges for Services	\$82,484	\$49,474	\$33,010	\$118,052	\$109,808	\$8,244	\$200,536	\$159,282	\$41,25
Operating Grants and									
Contributions	33,081	65,423	(32,342)	-	-	-	33,081	65,423	(32,342
Capital grants	15,537	21,082	(5,545)	-	-	-	15,537	21,082	(5,545
General Revenues:	-								
Income taxes	154,475	169,689	(15,214)	-	-	-	154,475	169,689	(15,214
Property taxes	18,078	19,424	(1,346)	-	-	-	18,078	19,424	(1,346
Investment Earnings	5,582	8,553	(2,971)	4,064	6,461	(2,397)	9,646	15,014	(5,368
Other	14,469	2,297	12,172	120	(5,657)	5,777	14,589	(3,360)	17,949
Total Revenues	\$323,706	\$335,942	(\$12,236)	\$122,236	\$110,612	\$11,624	\$445,942	\$446,554	(\$612
Expenses									
General government	\$28,673	\$27,059	\$1,614	-	-	-	\$28,673	\$27,059	\$1,614
Public Service	57,508	53,562	3,946	-	-	-	57,508	53,562	3,946
Public Safety	170,767	163,334	7,433	-	-	-	170,767	163,334	7,433
Public Utilities	167	106	61	-	-	-	167	106	61
Community Environment	18,915	20,230	(1,315)	-	-	-	18,915	20,230	(1,315)
Health	19,104	16,773	2,331	-	-	-	19,104	16,773	2,331
Parks & Recreation	7,397	7,321	76	-	-	-	7,397	7,321	76
Interest on Fiscal Charges	14,731	18,094	(3,363)	•	-	-	14,731	18,094	(3,363)
Water	~	-	-	36,708	38,388	(1,680)	36,708	38,388	(1,680)
Sewer	-	-	. <u>-</u>	50,484	47,329	3,155	50,484	47,329	3,155
Other Enterprise Funds	<u> </u>		-	22,635	20,819	1,816	22,635	20,819	1,816
Total Expenses	\$317,262	\$306,479	\$10,783	\$109,827	\$106,536	\$3,291	\$427,089	\$413,015	\$14,074
Increase in net assets before transfers	6,444	29,463	(23,019)	12,409	4,076	8,333	10 020	22 220	(14 (00)
Transfers	1,232	(291)	1,523	(1,232)	<u>4,078</u> 291		18,853	33,539	(14,686)
Increase in net assets	7,676	29,172	(21,496)	1,232)		(1,523)		-	
Net asset – January 1 st	\$382,784	\$353,612	(21,496) \$29,172	\$394,469	4,367 \$390,102	<u>6,810</u> \$1.267	18,853	<u>33,539</u>	(14,686)
Net asset – January 1	\$390,460	\$382,784	\$29,172 \$7,676	\$405,646	\$390,102	\$4,367	\$777,253	\$743,714	\$33,539
ver asset - December 51	3520,400	04,104	0/0/0	,040	#J74,409	\$11,177	\$796,106	\$777,253	\$18,853

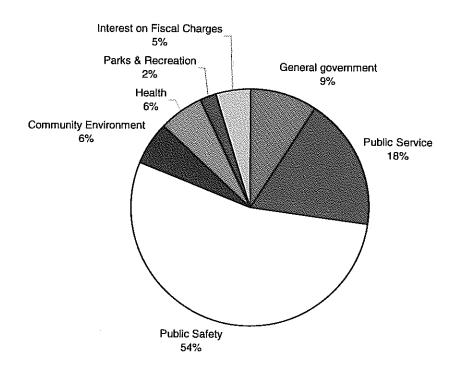
Revenues by Source - Governmental Activities



Governmental activities. Income tax revenue accounts for \$154 million of the \$324 million total revenue for governmental activities, or 48% of total revenue. Income tax collections decreased \$15 million due to the rapid and significant economic downturn in 2008. Property Taxes and Assessments account for \$18 million or 6% of total revenue and Operating Grants and Contributions of \$33 million account for 10% of total governmental revenue.

The City's Charges for Services made up \$82 million or 25% of total governmental revenue. These charges are for user fees, fines and forfeitures, and licenses and permits associated with governmental programs. Charges for services increased \$33 million in 2008. This came through the introduction of new fees including a garbage collection fee and the City's increased ambulance service.

Expenses by Category - Governmental Activities



Public Safety accounts for \$171 million of the \$317 million total expenses for governmental activities, or 54% of total expenses. Public Safety costs increased \$7 million in 2008 due to increases in wages and fringe benefits based on renewal of contract agreements and increases in medical charges. The next largest program is Public Service, accounting for \$58 million representing 18% of total governmental expenses. Interest on Fiscal Charges increased due to the issuance of bonds and notes for various projects. Public Service charges increased slightly due to increased costs of materials and equipment.

Business-type activities. The net assets for the business-type activities for the City increased by \$11 million during the year 2008. Much of this can be attributed to new construction and renovation at the City's Sewer Treatment Facilities to meet governmental regulations. Major revenue sources were charges for service of \$118 million which increased approximately \$8 million. This was due to an increase in fees to cover costs of new construction and replacement of existing Water and Sewer Facilities.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

Governmental funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2008, the City's governmental funds reported combined ending fund balances of \$5 million, a decrease of \$14 million in comparison with the prior year. Approximately \$(48) million of this amount constitutes *unreserved fund balance* that is mainly due to Special Assessment Fund deferred revenue. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior period and for non-current loans receivable.

The general fund is the chief operating fund of the City. At December 31, 2008, total fund balance was \$4 million. The fund balance of the City's general fund decreased \$8 million during 2008.

The capital improvement fund has a total fund balance of \$27 million. The net decrease in fund balance during 2008 in this fund was approximately \$3 million. This is due to a increase in notes payable for capital improvement throughout the year.

The special assessment services fund increased to a deficit balance of \$ 49 million. Receivables of \$56 million for Special Assessments are offset by the same amount of Deferred Revenue.

Enterprise funds. The City's enterprise funds provide the same information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Water fund at the end of the year amounted to \$20 million and unrestricted net assets for the Sewer System was \$34 million. The increase in the Water funds net assets was \$10 million and the decrease in the Sewer Systems net assets was \$1 million.

The Water fund maintained all significant ratios including a Current Ratio of 2.1, Debt to Net Worth of 1.0, Long Term Debt to Total Capitalization of .5, and Debt Service Coverage Ratio of 1.5. The Sewer fund maintained its significant ratios including Current Ratio of 1.8, Debt to Net Worth of 1.2, Long Term Debt to Total Capitalization of .6, and Debt Service Coverage Ratio of 1.4.

Water revenue decreased 2% to \$38 million. Operating expenses for the water utility decreased 6% due to increased controls on spending. Sewer revenue increased 15% to \$56 million. Operating expenditures in the sewer utility remained stable throughout 2008.

Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

There was no significant difference in the grand total of the final general fund total revenue budget as compared to the original budget, remaining at \$249 million. The general fund budget was modified to reflect changing economic conditions through 2008. Decreases were made in the major service areas due to the elimination of positions, not filling vacancies, reduction in overtime, and other cost cutting measures.

The following schedule presents a summary of General Fund revenues for the year ended December 31, 2008, and the amount and percentage of increases and decreases in relation to prior year revenues.

Revenues and Other Financing Sources (amounts expressed in thousands) Income Taxes	s 2008 Amount \$154,475	% of Total 67.0	Increase (Decrease) from 2007 \$ (15,214)	Percent Increase (Decrease) (9.0)
Property Taxes	18,078	7.8	(1,346)	(6.9)
Licenses & Permits	2,500	1.1	(127)	(4.8)
Intergovernmental Services	23,347	10.1	(980)	(4.0)
Charges for Services	19,665	8.5	3,521	21.8
Investment Earnings	3,313	1.4	(1,350)	(29.0)
Fines and Forfeitures	5,989	2.6	821	15.9
All Other Revenues	1,185	0.5	96	8.8
Other Financing Sources and Transfers In	2,247	1.0	834	57.9
Total Revenues & Other Financing Sources	\$230,799	100.0	(\$13,745)	(5.6)

Table 3:

Municipal Income Tax revenue decreased 9.0% in 2008 from 2007. The decrease can be attributed primarily to the fact that the economy contracted in 2008 resulting in lay-offs and furloughs that affected Municipal Income Tax collections.

The decrease in Investment Earnings is a direct result of the fluctuation and downward trend in interest rates. There were increases in Charges for Services, Fines and Forfeitures, and Other Revenues. The City has attempted to increase other sources of revenue to mitigate the loss of Income Tax Revenue during 2008. The following schedule presents a summary of General Fund expenditures for the year ended December 31, 2008 and the percentage of increases and decreases in relation to prior year's amounts.

Expenditures and Other Uses (amounts expressed in thousands)	2008 Amount	% of Total	Increase (Decrease) from 2007	Percent Increase (Decrease)
General Government	\$16,428	6.9	\$ (237)	(1.4
Public Service	1,807	0.8	135	8.1
Public Safety	166,634	69.7	5,575	3.5
Public Utilities	116	0.0	42	56.8
Community Environment	5,265	2.2	334	6.8
Health	16,021	6.7	172	1.1
Parks & Recreation	3,037	1.3	3	0.1
Capital Outlay	585	0.2	(92)	(13.6)
Principal Retirement	1,506	0.6	67	4.7
Interest & Fiscal Charges	915	0.4	(93)	(9.2)
Other Financing Uses and Transfers Out	26,697	11.2	(9,639)	(26.5)
Total	\$239,011	100.0	(\$3,733)	(1.5)

Table 4:

The decrease in General Government is due to decreased costs in personal services, supplies and professional services. The increase in Public Safety relates to increased costs in personal services, supplies and professional services. The decrease in Capital Outlay is due to a reduction in investment in equipment and construction. The increase in Principal Retirement is due to the increase in the costs associated with Debt paid from General Fund. There were no significant variations between the final approved budget and final actual expenditures.

General Fund Equity: Total fund equity (expressed in thousands) in the general fund amounts to \$4,391 of which \$1,070 is reserved for encumbrances, \$842 is reserved for inventories, \$2,000 is designated for Budget Stabilization, \$4,275 is reserved for landfill remediation, and \$(3,796) is unreserved.

The City maintains a Budget Stabilization Designation to cover unexpected revenue shortfalls and/or expenditure increases. The City did utilize moneys in the Budget Stabilization Designation for expenditures in 2008, and, consistent with its policy of adding to the Designation set forth in an ordinance passed by the Council in 1998, intends to restore and then increase the Designation each year by an amount equal to one-half the amount by which actual annual General Fund revenues exceed actual annual General Fund expenditures for the prior year. The fund decreased from \$6.2 million at December 31, 2007 to \$2 million at December 31, 2008.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for governmental and business-type activities as of December 31, 2008, amounts to \$1,191 million (net of accumulated deprecation). This investment in capital assets includes land, buildings, water and sewer distribution systems, improvements, machinery and equipment, park facilities, roads, curbs and gutters, streets and sidewalks, and drainage systems. The total increase in the City's investment in capital assets for 2008 was 3 percent (a 2 percent increase for governmental activities and a 3 percent increase for business-type activities).

Table	5:
-------	----

		City of Tol	edo						
Capital Assets, net of depreciation.									
(amounts expressed in thousands)									
	Governmenta								
3	includes Internal Service Business-type activities				Tota	al 🛛			
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	2008	2007			
Land	\$25,131	\$25,131	\$10,874	\$10,874	\$36,005	\$36,005			
Buildings	8,317	10,168	25,929	26,353	34,246	36,521			
Improvements other than buildings	24,886	26,958	31,634	31,369	56,520	58,327			
Machinery and equipment	34,817	34,858	48,843	48,005	83,660	82,863			
Infrastructure	428,161	411,596	248,177	262,903	676,338	674,499			
Construction in progress	-	-	304,252	270,002	304,252	270,002			
Total	\$521,312	\$508,711	\$669,709	\$649,506	\$1,191,021 \$	1,158,217			

Major capital asset events during 2008 included the following:

- > Total capital assets, net of accumulated depreciation, increased \$33 million.
- Business-type activity capital assets increased by \$20 million.
- ➢ Governmental activity capital assets increased by \$13 million.

Additional information on the City's capital assets can be found in Note 7 on pages F-62 through F-64 of this report.

Long-term debt. At December 31, 2008, the City, the primary government, had \$649 million of long-term bonds, notes, loans, and other obligations outstanding. General obligation bonds and notes outstanding equal \$121 million and \$23 million respectively. All assessment bonds issued by the City are also general obligation bonds and are included herein. The remainder of the City's debt represents bonds secured by specified revenue sources (i.e. revenue bonds) and other sources of the City.

Table 6:

		City of Tole gation and Re ants expressed	venue Bonds O	utstanding		
	Governmenta	al activities	Business-type	e activities	Total	
	2008	2007	2008	2007	2008	<u>2007</u>
General obligation bonds						
and notes	\$120,809	\$116,016	\$22,755	\$23,783	\$143,564	\$139,799
Revenue bonds and notes	40,300	38,800	116,193	126,144	156,493	164,944
Total	\$161,109	\$154,816	\$138,948	\$149,927	\$300,057	\$304,743

Total long-term bonds and loans outstanding at December 31, 2008 increased over December 31, 2007 according to plan.

On December 31 2008 the City's Bond rating with Standard & Poor's Corporation was A+ and Moody's Investor Services rated the City A3. In 2009, those ratings have been revised to A and Baa1 respectively.

The City is within all of its legal debt limitations. The Ohio Revised Code provides that the net debt (as defined in the Ohio Revised Code) of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The statutory limitations on debt are measured by the ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2008 the City's total net debt amounted to 8% of the total assessed value of all property within the City. Unvoted net debt and a legal debt margin for total debt of \$99,464 and a legal debt margin for unvoted debt of \$314,344. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which Toledo lies, is limited to 10 mills. This millage is measured against the property values in each overlapping district.

Additional information regarding the City's long-term debt can be found in Note 8 on pages F65 through F-74 of this report.

Economic Factors and Next Year's Budgets and Rates

The City of Toledo's elected and appointed officials considered many factors when setting the fiscal 2009 budget. Both the national economy and the City of Toledo are experiencing contraction and resultant negative economic consequences. Our income tax revenues, which are the largest source of revenue for our General Fund, decreased by 9% during 2008. On a cash basis income tax revenues thru June 30, 2009 were down about 12% compared with the same period in 2008.

The City is committed to controlling costs, putting the highest premium on safety for our citizens and adopting a budget designed to promote long-term fiscal stability and maintain budget reserves. Increasing productivity and reducing personnel costs will provide the most benefit to the current year budget and future budgets. The City is in process of reviewing several areas of providing services. The City and County are in discussions concerning areas of shared services ranging from vehicle maintenance to communication services. The City and County along with several other Municipalities and Townships have agreed to participate in a County wide Economic Development program known as the Lucas County Investment Corporation which will provide county wide Economic Development Initiatives. In addition, the City will continue its investment in job creation in order to continue to grow our economy. The total General fund budget for 2009 is \$249 million.

Request for Information

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance at One Government Center, Suite 2050, Toledo, OH 43604.

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BASIC FINANCIAL STATEMENTS

CITY OF TOLEDO, OHIO STATEMENT OF NET ASSETS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Primary Government

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total
ASSETS			
Equity in Pooled Cash	\$ 29,756	\$ 15,307	\$ 45,063
Other Cash	29	923	952
Investments	44,005	101,135	145,140
Receivables (Net of Allowance for	·	1	,
Uncollectible Accounts)			
Taxes	34,036		34,036
Accounts	5,024	21,339	26,363
Special Assessments	59,220	, 	59,220
Notes		6,283	6,283
Internal Balances	24,927	(24,927)	-)
Due from Other Governments		26	26
Prepaid Items and Expenses	343	412	755
Inventory of Supplies	5,547	4,011	9,558
Capital Assets Not Being Depreciated	25,131	315,127	340,258
Capital Assets Being Depreciated (Net)	496,181	354,582	850,763
Deferred Debt Issuance Cost	262	2,844	3,106
Total Assets	<u>\$ 724,461</u>	<u>\$ 797,062</u>	<u>\$1,521,523</u>

CITY OF TOLEDO, OHIO STATEMENT OF NET ASSETS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Primary Government

	Governmental	Business-Type	
LIABILITIES	Activities	<u>Activities</u>	<u>Total</u>
Accounts Payable	\$ 7,509	\$ 6,477	\$ 13,986
Escrow	19,561	13,369	^{32,930}
Retainages	600	2,101	2,701
Due to Other Governments	14	99	113
Other Current Liabilities	22,056	4,748	26,804
Other Debt:	,	·,· · · ·	20,001
Due within One Year	70,939	19,088	90,027
Due in More Than One Year	213,322	345,534	558,856
			<u> </u>
Total Liabilities	<u>334,001</u>	<u>391,416</u>	725,417
NET ASSETS			
Invested in capital assets, net of	:		
related debt	338,428	305,182	643,610
Restricted for:			·
Special Assessments	5,421	· · · · · ·	5,421
Debt Service		2,495	2,495
Replacement			
Capital Improvements	25,978	38,872	64,850
Special Revenue and Permanent Fund	20,633		20,633
Unrestricted		59,097	59,097
			-
Total Net Assets	<u>\$_390,460</u>	<u>\$_405,646</u>	<u>\$ 796,106</u>
		· · · · · · · · · · · · · · · · · · ·	

kevenue Net Assets	ype <u>s</u> <u>Total</u>	<pre>\$ 46,729 (50,160) (154,996) (167) 6,509 (12,331) (7,013) (14,731)</pre>	\$ (186.160)	1,362 5,580 3,703 516 547 (4,849) (42) 1,408	8.225	\$ (177,935)	154,475 18,078 9,646 14,589 18,589 18,853 777.253 \$\$\$796,106
Net (Expense) Revenue and Changes in Net Assets	Business-Type <u>Activities</u>	∽ 	S	1,362 5,580 3,703 516 547 (4,849) (42) 1.408	8,225	\$ 8,225	4,064 120 (1,232) 2,952 11,177 394,469 \$ 405,646
Net	Governmental <u>Activities</u>	<pre>\$ 46,729 (50,160) (154,996) (167) (167) 6,509 (12,331) (7,013) (14,731)</pre>	<u>\$ (186,160)</u>		ti ne v	\$ (186,160)	154,475 18,078 5,582 14,469 14,469 193,836 7,676 382,784 \$_390,460
5	Capital <u>Grants</u>	\$ 2,191 7,326 6,020	\$ 15.537		801 1	\$ 15.537	Ints
Program Revenue	Operating Grants	 \$ 13,295 22 6,363 11,940 1,193 268 	\$ 33,081			\$ 33.081	eral Revenues: Taxes: Income Taxes Property Taxes Unrestricted Investments Earnings Gain on Sale of Capital Assets and Other Revenue/Grants isfers if General Revenues, Special Items and Transfers nges in Net Assets Assets-Ending Assets-Ending
d	Charges for <u>Services</u>	 \$ 59,916 9,408 7,464 5,580 116 	\$ 82,484	38,070 56,064 9,034 10,564 1,509 2,62 	118,052	\$ 200.536	General Revenues: Taxes: Income Taxes Property Taxes Unrestricted Investments Earnings Gain on Sale of Capital Assets and Other Revenu Transfers Transfers Total General Revenues, Special Items and Transfers Changes in Net Assets Net Assets-Beginning Net Assets-Ending
	<u>Expenses</u>	<pre>\$ 28,673 57,508 170,767 167 18,915 19,104 7,397 14,731</pre>	\$ 317,262	36,708 50,484 5,331 10,048 962 5,111 5,111	109,827	<u>\$ 427,089</u>	General Revenues: Taxes: Income Taxes Property Taxes Unrestricted Inves Gain on Sale of Ca Transfers Total General Revenue Changes in Net Assets Net Assets-Ending Net Assets-Ending
	<u>Functions/Programs</u> Primary Government: Governmental Activities.	General Government Public Safety Public Utilities Community Environment Health Parks and Recreation Interest and Fiscal Charges	Total Governmental Activities	Business-Type Activities: Water Sewer Storm Utility Utilities Administration Parking Property Management Small Business Development/Exp. Trust Tow Lot	Total Business-Type Activities	Total Primary Government	F-22

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CITY OF TOLEDO, OHIO BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

ASSETS	General	Capital Improvements	Special Assessment <u>Services</u>
Equity in Pooled Cash	\$ 155	\$	\$
Other Cash	¢ 135 27	ψ	φ
Investments	4,293	31,337	
Receivables (Net of Allowance for Uncollectible Accounts):	÷,255	51,557	4,461
Taxes	34,036		
Accounts	2,059	669	 44
Special Assessments	2,009		
Interfund Balances	14,603	7,423	56,164
Prepaids		297	1,088
Inventory of Supplies	842	990	45
Total Assets	<u> </u>	<u>\$ 40,716</u>	<u>2,314</u> \$64,116
LIABILITIES	and the second	Pornie TY I. LY	<u>\$ 64,116</u>
Accounts Payable	1,286	2,229	322
Escrow	14,714	2,229	322 1,087
Retainages	17,717	588	1,007
Interfund Balances	15,204	566	15 011
Due to Other Governments	15,204	o	15,211 12
Deferred Revenue	18,468	:	
Other Current Liabilities	1,952		56,164
Debt:	1,752		
Notes Payable		10,525	10 200
Total Liabilities	\$ 51,624	<u> 13,647</u> <u> 13,647</u>	40,300
FUND BALANCES	Φ 51,024	<u>a 15,047</u>	<u>\$ 113,096</u>
Fund Balances (Deficit):		,	
Reserved for Encumbrances	1,070	20,605	425
Reserved for Inventory of Supplies	842	990	2,314
Reserved for Capital Improvements	042	13,397	2,514
Reserved for Debt Service		-13,377	
Reserved for Prepaids		297	45
Reserved for Landfill Remediation	4,275	291	
Unreserved, Reported In:	4,275		
General Fund-Designated for Future Years' Expenditures			
General Fund-Designated for Budget Stabilization	2,000		
Unreserved – Special Revenue	2,000		
Unreserved – Capital Projects			
Unreserved – Permanent Funds		···· ,	
Unreserved	(3,796)	(8,220)	 (51 76A)
Total Fund Balances	4,391	(8,220)	<u>(51,764</u>)
Total Liabilities and Fund Balance	<u>4.391</u> <u>56,015</u>		<u>(48,980)</u>
	w01012	<u>\$ 40,716</u>	<u>\$64,116</u>

CITY OF TOLEDO, OHIO BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	Non-Major Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS		
Equity in Pooled Cash	\$ 5,967	\$ 6,122
Other Cash	2	29
Investments	3,840	43,931
Receivables (Net of Allowance for Uncollectible Accounts):		
Taxes		34,036
Accounts	2,183	4,955
Special Assessments	3,056	59,220
Interfund Balances	16,754	39,868
Prepaids	. 1	343
Inventory of Supplies	764	<u> </u>
Total Assets	<u>\$ 32,567</u>	<u>\$ 193,414</u>
LIABILITIES		
Accounts Payable	1,657	5,494
Escrow	1,695	17,793
Retainages	12	600
Interfund Balances	1,497	31,920
Due to Other Governments	2	14
Deferred Revenue	3,056	77,688
Other Current Liabilities	2	1,954
Debt:		
Notes Payable	2,250	<u> </u>
Total Liabilities	<u>\$ 10,171</u>	<u>\$ 188,538</u>
FUND BALANCES		
Fund Balances (Deficit):		
Reserved for Encumbrances	8,042	30,142
Reserved for Inventory of Supplies	764	4,910
Reserved for Capital Improvements		13,397
Reserved for Debt Service	90	90
Reserved for Prepaids	1	343
Reserved for Landfill Remediation		4,275
Unreserved, Reported In:		
General Fund-Designated for Future Years' Expenditures	13	13
General Fund-Designation for Budget Stabilization		2,000
Unreserved – Special Revenue	14,914	14,914
Unreserved – Capital Projects	(2,122)	(2,122)
Unreserved – Permanent Funds	694	694
Unreserved		(63,780)
Total Fund Balances	22,396	<u> 4,876 </u>
Total Liabilities and Fund Balance	\$ <u>32,567</u>	<u>\$ 193,414</u>

CITY OF TOLEDO, OHIO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Total governmental fund balances	\$	4,876
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		508,055
Internal service funds are used by management to charge the cost of insurance and other services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of the net assets.		24,665
Long-term assets are not available to pay for current period expenditures and therefore deferred in the funds.		262
Long-term liabilities, including bonds payable, OWDA loans, capital leases, and compensated absences are not due and payable in the current period and therefore are not reported on the funds.		(225,086)
Special assessment tax revenue will be collected beyond the 60 day period use statements. Revenue and a corresponding receivable are included in the government-wide statements.		77,688
Net assets of government activities	<u>\$</u>	390,460

The notes to the financial statements are an integral part of this statement.

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CITY OF TOLEDO, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	General	Capital Improvements	Special Assessment <u>Services</u>	Non-Major Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
REVENUES:			501 11005	<u>r unus</u>	<u>runus</u>
Income Taxes	\$ 154,475	\$	\$	\$	\$ 154,475
Property Taxes	18,078	Ψ 	÷	φ	18,078
Special Assessments			24,047	690	24,737
Licenses and Permits	2,500	35		6	2,541
Intergovernmental Services	23,347	18,121		30,817	72,285
Charges for Services	19,665	96	406	937	21,104
Investment Earnings	3,313	1,344	380	545	5,582
Fines and Forfeitures	5,989			1,278	7,267
All Other Revenue	1,185	66	5	1,278	2,522
Total Revenues	\$ 228,552	\$ 19,662	\$ 24,838	\$ 35,539	\$ 308,591
Total Acvendes	φ 220,332	\$ 19,002	<i>ф</i> 2 4 ,050	ф <i>ээ</i> , <i>ээ</i> 9	\$ 306,391
EXPENDITURES:					
Current:		•			
General Government	\$ 16,428	\$ 123	\$ 704	\$ 1,752	\$ 19,007
Public Service	1,807		25,604	10,178	37,589
Public Safety	166,634			4,169	170,803
Public Utilities	116			38	154
Community Environment	5,265			12,813	18,078
Health	16,021		470	1,708	18,199
Parks & Recreation	3,037		191	262	3,490
Capital Outlay	585	46,901	4	1,689	49,179
Debt Service:					
Principal Retirement	1,506	2,805		12,322	16,633
Interest & Fiscal Charges	<u> </u>	2,984	1,683	5,014	<u> 10,596</u>
Total Expenditures	<u>\$ 212,314</u>	<u>\$ 52,813</u>	<u>\$ 28,656</u>	<u>\$ 49,945</u>	<u>\$ 343,728</u>
Excess (Deficiency) of			· · ·		
Revenues over Expenditures	16,238	(33,151)	(3,818)	(14,406)	(35,137)
		<u></u>			
Other Financing Sources (Uses):					
Transfers In	2,247	26,172	50	18,811	47,280
Transfers (Out)	(26,697)	(16,709)	(14)	(3,569)	(46,989)
Bond Issuance of Debt		20,000			20,000
Note Issuance of Debt		528			528
Premium on Bonds		477		5	482
Sale of Easements	10	11		5	26
TOTAL OTHER FINANCING					
SOURCES AND (USES)	<u>\$ (24,440)</u>	<u>\$_30,479</u>	<u>\$ 36</u>	<u>\$ 15,252</u>	<u>\$ 21,327</u>
Net Change in Fund Balance	(8,202)	(2,672)	(3,782)	846	(13,810)
Fund Balances (Deficit) at					
Beginning of Year	12,633	29,763	(45,978)	21,537	17,955
Increase in Reserve for Inventory	(40)	(22)	780	13	731
Fund Balance (Deficit) at					
Year-End	<u>\$ 4,391</u>	<u>\$ 27,069</u>	\$_ <u>(48,980)</u>	<u>\$_22,396</u>	<u>\$ 4,876</u>

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CITY OF TOLEDO, OHIO RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Net change in fund balances - total governmental funds	\$	(13,810)
Change in Inventory		731
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$49,179) were less than		
depreciation (\$36,392) in the current period.		12,787
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		3,169
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. This amount is the net effect of these differences in the treatment of long-		
term debt.		3,205
The net gain of certain activities of internal service funds is reported with governmental activities.		
	······, N	1,594
Change in net assets of governmental activities.	<u>\$</u>	7,676

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CITY OF TOLEDO, OHIO PROPRIETARY FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Business-Type Activities – Enterprise Funds

	<u>5 1990 / ICI</u>	Indes Lan	Non Maior	-	Governmental Activities –
	Water	Sewer	Non-Major <u>Enterprise</u>	Total	Internal Service
ASSETS	<u>viater</u>	Dewei	<u>Enter prise</u>	<u>10tai</u>	Funds
Current Assets					
Equity in Pooled Cash	\$ 603	3 \$ 10,542	\$ 4,162	\$ 15,307	\$ 23,634
Other Cash	57	· · /· · =	2	923	φ 23,054
Investments	44,18		26,321	101,135	74
Receivables (Net of Allowance for Uncollectible Accounts):	,			101,100	7-7
Accounts	7,433	3 10,979	2,927	21,339	69
Notes			6,283	6,283	
Interfund Balances	25,98	1 24,413	4,363	54,757	17,720
Due from Other Governments			26	26	
Prepaid Expenses	14	4 58	340	412	
Inventory of Supplies	3,329	<u> </u>	9	4,011	637
Total Current Assets	82,123	3	44,433	204,193	42,134
Non-Current Assets					
Property, Plant and Equipment					
Land	1,762	2 163	8,949	10,874	350
Buildings	13,933	3 32,796	28,850	75,579	1,111
Improvements	12,037	7 51,992	8,217	72,246	422
Machinery and Equipment	26,665	5 79,882	1,870	108,417	56,951
Furniture and Fixtures	405	5 948	618	1,971	. 99
Distribution System	168,860) 291,253	11,010	471,123	
Construction in Progress	66,494	227,876	9,882	304,252	<u> </u>
Less: Accumulated Depreciation	(97,062	<u>(258,546)</u>	(19,145)	(374,753)	(45,676)
Net Property, Plant, and Equipment	<u> 193,094</u>	426,364	50,251	_669,709	13,257
Other Assets:					
Deferred Debt Issuance Cost	2,187		·	2,844	
Total Non-Current Assets	195,281	427,021	50,251	672,553	13,257
Total Assets	<u>\$_277,404</u>	\$504,658	<u>\$ 94,684</u>	<u>\$876,746</u>	\$ 55,391

CITY OF TOLEDO, OHIO PROPRIETARY FUNDS STATEMENT OF NET ASSETS DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

LIABILITIES AND FUND EQUITY	<u>Water</u>	Sewer	Non-Major <u>Enterprise</u>	<u>Total</u>	Governmental Activities - Internal Service <u>Funds</u>
Current Liabilities:	^	• • • • • •			
Accounts Payable	\$ 2,702	\$ 3,158	\$ 617	\$ 6,477	\$ 2,015
Escrow	6,103	7,266		13,369	1,767
Retainages	319	1,693	89	2,101	
Interfund Balances	28,556	26,211	24,917	79,684	742
Due to Other Governments		99		99	
Other Current Liabilities	683	4,027	38	4,748	20,101
Current Portion of Long-Term Debt	5,043	<u>11,614</u>	2,431	<u> 19,088</u>	<u>5,770</u>
Total Current Liabilities	<u> 43,406</u>	54,068	28,092	<u>125,566</u>	30,395
Debt:					
Notes Payable	15,158	189,147	4,785	209,090	
General Obligation Bonds Payable			21,559	21,559	
Revenue Bonds Payable	74,947	33,216		108,163	
Capital Lease Obligation		· · · · · · · · · · · · · · · · · · ·	6,722	6,722	331
Total Long-Term Liabilities	90,105	222,363	33,066	345,534	331
Total Liabilities	133,511	276,431	61,158	471,100	30,726
NET ASSETS					
Invested in Capital Assets net of					
related debt:	97,946	100 405	14 751	205 192	
Restricted Net Assets For:	97,940	192,485	14,751	305,182	7,796
Debt Service	768	1.000	101	a 40 a	
Replacement	/08	1,626	101	2,495	
-	15 202	يت بنه ک	10.000		2,000
Improvement Unrestricted	25,298		13,574	38,872	
Total Net Assets	<u>19,881</u>	34,116	5,100	<u> </u>	14,869
I otal Inel Assels	<u>\$143,893</u>	\$ 228,227	\$33,526	<u>\$ 405,646</u>	<u>\$24,665</u>

CITY OF TOLEDO, OHIO PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSAND)

	Business-Type Activities – Enterprise Funds			_	
Operating Revenues:	Water	<u>Sewer</u>	Non-Major <u>Enterprise</u>	Total	Governmental Activities – Internal <u>Service Funds</u>
Charges for Services	¢ 97.001	6 59 0 9 9			
Other Revenue	\$ 37,921	\$ 53,938	\$ 22,871	\$ 114,730	\$ 30,218
Other Revenue	149	2,126	1,048	3,323	292
Total Operating Revenues	38,070	56,064	23,919	118,053	30,510
Operating Expenses:					
Personal Services	11,478	15,162	9,282	35,922	6,926
Contractual Services	7,924	9,712	5,365	23,001	10,282
Materials and Supplies	4,869	2,074	698	7,641	7,637
Utilities	2,801	4,369	127	7,297	1,821
Depreciation and Amortization	5.000	9.603	1,602	16,205	3,292
Total Operating Expenses	32,072	40,920	17,074	90,066	29,958
Operating Income (Loss)	<u> </u>	15,144	<u> 6,845</u>	27,987	552
Non-Operating Revenues (Expenses):					
Investment Earnings	1,942	1,137	985	4,064	4
Interest Expense and Fiscal Charges	(4,079)	(9,564)	(2,189)	(15,832)	(223)
Other Revenue (Expenses)	(556)	120	<u>(3,373)</u>	(13,802) (3,809)	<u>320</u>
Total Non-Operating Revenues (Expenses)	(2,693)	(8,307)	(4,577)	(15,577)	101
Income (Loss) before Transfers	3,305	6,837	2,268	12,410	653
Federal Grants					
Transfers In			1,748	1,748	3,055
Transfers (Out)	(88)	(271)	(2,620)	(2,979)	<u>(2,114)</u>
Total Transfers In (Out)	(88)	(271)	(872)	(1,231)	941
Change in Net Assets	3,217	6,566	1,396	11,179	1,594
Net Assets at Beginning of Year	<u> 140,676</u>	221,661	32,130	394,467	23,071
Net Assets at End of Year	<u>\$ 143,893</u>	<u>\$ 228,227</u>	<u>\$ 33,526</u>	<u>\$ 405,646</u>	<u>\$ 24,665</u>

The notes to the financial statements are an integral part of this statement.

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City of Toledo, Ohio Proprietary Funds Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands)

Cash Flows from Operating Activity	<u>Water</u>	Sewer	Non-Major Enterprise
Receipts from Customers	\$37,924	\$ 53,938	\$ 22,871
Payments to Suppliers	(18,309)	(13,263)	(17,199)
Payments to Employees	(11,478)	(15,162)	(9,282)
Other Receipts	149	2,127	1,066
Net Cash Provided by (Used for) Operating Activity	<u> </u>	27,640	(2,544)
Cash Flows from Noncapital Financing Activities Transfers In			1,748
Transfers Out	_(88)	(271)	<u>(2,620)</u>
	<u> </u>		
Net Cash Provided by (Used for) Noncapital Financing Activities	(88)	(271)	(270)
	(00)	(2/1)	(872)
Cash Flows from Capital & Related Financing Activities:			
Acquisition and Construction of Capital Assets	(2,592)	(25,759)	(3,203)
Principal Paid on Bond Maturities	(4,577)		(3,135)
Issuance of Revenue Bonds and Notes	423	16,342	1,090
Federal Grants Interest Expense and Fiscal Charges	(4,079)	 (9,564)	(2,188)
Proceeds from Sale of Capital Assets/Grants/Other Expenses	(556)	225	(678)
Net Cash Provided by (Used for) Capital and Related Financing Activities	_(11,381)	<u>(18,756)</u>	(0.114)
	_(11,501)	(10,750)	(8,114)
Cash Flows from Investing Activities:			
Purchase of Investment Securities	(128,190)	(100,242)	(77,926)
Sale and Maturities of Investment Securities	123,440	93,491	83,568
Investment Earnings and Dividends on Investments	<u>1,942</u>	1,137	984
Net Cash Provided by (Used for) Investing Activities	(2,808)	(5,614)	6,626
Net Increase (Decrease) in Cash and Cash Equivalents	(5,991)	2,999	(4,904)
Cash and Cash Equivalents (Restricted and Unrestricted) at Beginning of Year	7,169	7,889	9,068
Cash and Cash Equivalents (Restricted and Unrestricted) at End of Year	<u>\$ 1,178</u>	<u>\$ 10,888</u>	<u>\$ 4,164</u>

City of Toledo, Ohio Proprietary Funds Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands)

Cash Flows from Operating Activity	Total	Internal Service <u>Fund</u>
Receipts from Customers	\$114,733	\$ 47,366
Payments to Suppliers	(48,771)	(19,291)
Payment to Employees	(35,922)	(6,927)
Other Receipts	3,342	292
Net Cash Provided by (Used for) Operating Activity	33,382	21,440
Cash Flows from Noncapital Financing Activities:		
Transfers In	1,748	3,055
Transfers Out	<u>(2,979)</u>	(2,114)
Net Cash Provided by (Used for) Noncapital Financing		
Activities	<u>1,231</u>	<u> </u>
Cash Flows from Capital and Related Financing Activities:		
Acquisition and Construction of Capital Assets	(31,554)	(3,107)
Principal Paid on Bond Maturities	(7,712)	(11,550)
Issuance of Revenue Bonds and Notes Federal Grants	17,855	10,920
Interest Expense and Fiscal Charges	(15,831)	(223)
Proceeds from Sale of Capital Assets/Grants	(1,009)	320
Net Cash Provided by (Used for) Capital and Related		
Financing Activities	(38,251)	(3,640)
Cash Flows from Investing Activity:		
(Purchase) of Investment Securities	(306,358)	(4)
Sale and Maturities of Investment Securities	300,499	96
Investment Earnings and Dividends on Investments	4,063	4
Net Cash Provided by (Used for) Investing Activities	(1,796)	96
Net Increase (Decrease) in Cash and Cash Equivalents	(7,896)	18,837
Cash and Cash Equivalents (Restricted and Unrestricted) at Beginning of Year	24,126	4,797
Cash and Cash Equivalents (Restricted and Unrestricted) at End of Year The notes to the financial statements are an integral part of this s	<u>\$_16,230</u> tatement.	<u>\$ 23,634</u>

City of Toledo, Ohio Proprietary Funds Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands) (Continued)

	Water	<u>Sewer</u>	Non-Major <u>Enterprise</u>
Cash Flows from Operating Activity:	¢ (001	<u>መ ቀም ቀ</u> ቀቀ	• • • •
Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss)	\$ 6,001	\$ 15,144	\$ 6,845
To Net Cash Provided by (Used for) Operating Activities:			
Depreciation and Amortization	5,000	9,603	1,601
	- ,	,	
Changes in Assets and Liabilities:			
(Increase) Decrease in Accounts Receivable	200	(350)	(254)
(Increase) Decrease in Prepaid Expenses		(58)	(302)
(Increase) Decrease in Interfund Balances	(1,349)	10,713	(4,362)
(Increase) Decrease in Due from Other Governments	(7)	99	8
(Increase) Decrease in Deferred Debt Issuance Costs	134	43	
(Increase) Decrease in Inventory of Supplies	(520)	(40)	1
Increase (Decrease) in Accounts Payable	(207)	(999)	(352)
Increase (Decrease) in Escrow	41	(206)	(670)
Increase (Decrease) in Retainage	(168)	(32)	(8)
Increase (Decrease) in Interfund Balances	(641)	(6,914)	(5,047)
Increase (Decrease) in Due to Other Governments			
Increase (Decrease) in Other Current Liabilities	(198)	637	(4)
Total Adjustments	2,285	12,496	(9,389)
Net Cash Provided by (Used for) Operating Activities	<u>\$ 8,286</u>	<u>\$27,640</u>	<u>\$ (2,544)</u>

City of Toledo, Ohio Proprietary Funds Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands) (Continued)

	Total	Internal Service <u>Fund</u>
Cash Flows from Operating Activity:		
Operating Income (Loss)	\$27,990	\$ 554
Adjustments to Reconcile Operating Income (Loss)	. ,	+
To Net Cash Provided by (Used for) Operating Activities:		
Depreciation and Amortization	16,204	3,289
Changes in Assets and Liabilities:		
(Increase) Decrease in Accounts Receivable	(404)	(33) -
(Increase) Decrease in Prepaid Expenses	(360)	(55)
(Increase) Decrease in Interfund Balances	5,002	17,988
(Increase) Decrease in Due from Other Governments	100	
(Increase) Decrease in Deferred Debt Issuance Costs	177	
(Increase) Decrease in Inventory of Supplies	(559)	678
Increase (Decrease) in Accounts Payable	(1,558)	(152)
Increase (Decrease) in Escrow	(835)	(1,889)
Increase (Decrease) in Retainage	(208)	
Increase (Decrease) in Interfund Balances	(12,602)	273
Increase (Decrease) in Due to Other Governments		
Increase (Decrease) in Other Current Liabilities	435	732
Total Adjustments	5,392	20,886
Net Cash Provided by (Used for) Operating Activities	<u>\$33,382</u>	<u>\$_21,440</u>

CITY OF TOLEDO, OHIO STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS-AGENCY DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

ASSETS	<u>Total</u>
Equity in Pooled Cash	\$ 1,288
Investments at Cost	949
Total Assets	<u>\$ 2,237</u>
LIABILITIES	
Liabilities	к
Accounts Payable	\$ 54
Escrow	949
Other Current Liabilities	1,234

Total Liabilities

The notes to the financial statements are an integral part of this statement.

<u>\$ 2,237</u>

NOTES TO THE FINANCIAL STATEMENTS

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Toledo, Ohio ("City") was incorporated January 7, 1837, and operates under its Charter adopted in November, 1914. The City may exercise all powers of local self-government granted under Article XVIII, Section 3, of the Ohio Constitution, not in conflict with applicable general laws of Ohio. The City government operates as a Strong Mayor/Council form of government. The Charter authorizes the following services: Public Safety, Highways and Streets, Water and Sanitation, Health and Social Services, Culture-Recreation, Public Improvements, Planning and Zoning, and General Administrative Services.

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles in the United States of America. The more significant of the City's accounting policies are described below:

A. Reporting Entity

As defined by generally accepted accounting principles established by the GASB, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. The accompanying financial statements present the City of Toledo (the Primary Government) which does not have any component units.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements, even though agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Income taxes, property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital improvements fund* accounts for construction, improvement and acquisition of buildings and infrastructure.

The *special assessment services fund* accounts for the proceeds of special assessments (and related note sales) levies against property benefited from City services.

The government reports the following major proprietary funds:

The water and sewer funds account for the activities of these funds. These funds operate the sewage treatment plant, sewage pumping stations and collection systems, and the water distribution system.

Additionally, the government reports the following fund types:

Internal service funds account for data processing and fleet management services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

General Agency – which accounts for various licenses, fees and taxes, such as restaurant licenses, that the City collects as an agent for the State of Ohio; and to account for bonds and other monies deposited with the Municipal Court.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Municipal Court – an agency fund that accounts for bonds and other monies deposited with the Court pending final disposition of the various cases. While the records of the Court are the responsibility of a separate elected Clerk of Courts and not the Finance Department, the balances have been included in these financial statements in compliance with GASB Statement 14.

The City accounts for its Proprietary Fund Financial statements consistent with all applicable GASB pronouncements, as well as the pronouncements of the Financial Accounting Standards Board (FASB) and its predecessors issued on or before November 30, 1989, unless those pronouncements conflict with or contradict those of GASB. The City has elected not to apply the provisions of the FASB Statements and Interpretations issued after November 30, 1989.

D. Basis of Financial Statement Presentation - Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (expenses). The various funds are summarized by type in the combined financial statements. The following fund types are used by the City:

Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. Governmental Funds are accounted for on a spending or "financial flow" measurement focus. The acquisition and use of available spendable resources during the year and balances of the City's available spendable financial resources at the end of the year are measured in Governmental Funds. The following are the City's Governmental Fund types:

<u>General Fund</u> - The General Fund is used to account for all resources except those required by law or contract to be accounted for in another fund.

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Permanent Funds</u> – Permanent Funds account for resources that are held in trust for a specific time and purpose.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Debt Service Funds</u> - Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds).

Proprietary Funds

Proprietary Funds are used to account for the City's ongoing organizations and activities that are similar to those often found in the private sector.

Proprietary Funds are accounted for on a "cost of service" or "economic resources" measurement focus. This means that all assets and liabilities associated with their activity are included on their balance sheets, and operating statements present increases and decreases in total net assets. Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the Water System, Wastewater Treatment Plant and Sewer System and of the Internal Service Funds are charges to customers for services. Operating expenses for Enterprise Funds and Internal Service Funds include the cost of services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The following are the City's Proprietary Fund types:

<u>Enterprise Funds</u> - Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private enterprises - where the intent of the City is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the City has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for economic resources, public policy, management control accountability or other purposes.

<u>Internal Service Funds</u> - Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fiduciary Funds

Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and other Funds. Agency Funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

E. Annual Budget Process

An annual budget is prepared for all Governmental funds of the City. All budgets are adopted on a basis consistent with GAAP. Budgetary comparisons presented in this report are on this budgetary basis.

The City's budgetary process is as follows:

<u>Budget</u> - A Certificate of Estimated Revenue is submitted to the County Auditor, as Secretary of the County Budget Commission, by October 31 of each year for the period January 1 to December 31 of the following year.

Estimated Resources - The County Budget Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official Certificate of Estimated Resources, which states the projected revenue of each Fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditure from any fund during the ensuing fiscal year will not exceed the amount stated in the Certificate of Estimated Resources. On or about January 1, the certificate is amended to include any unencumbered balances from the preceding year.

<u>Appropriations</u> - A temporary appropriation measure to control disbursements may be passed on or about January 1 of each year for the period from January 1 to March 31. During this period, the Administration presents an Executive Budget that is reviewed by City Council for its revision and approval. Upon completion of City Council's review, the revised Executive Budget is summarized into an ordinance that is approved by City Council to provide expenditure authority for an Appropriated Budget. This ordinance receives City Council approval no later than March 31 for the annual period ending December 31. During the year as additional information becomes available, City Council approves transfers, allocations, supplemental appropriations, and

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Annual Budget Process (Continued)

the reappropriation of encumbrances carried over from the prior year. Appropriations did not exceed estimated resources and all original appropriation authority resides with City Council. Management retains administrative authority to transfer existing appropriation authority under \$25 within personal services and between other account codes within an organization in a fund.

<u>Budgetary Level of Control</u> - The City is required by Ohio Law to establish annual appropriations for all necessary Funds. These appropriated budgets affect legal control at various levels for individual Funds. Budgetary control is exercised for the General Fund, Special Revenue Funds, and Debt Service Funds at the organizational level distinguishing between personal services and other expenditures. Budgetary control of grant funds is exercised by individual grant for each organization at the personal services and other level. Capital Projects Funds are legislatively controlled by individually approved projects for each organization. Expenditures may not legally exceed appropriations at this level.

The City meets its legal compliance requirements to report at the budgetary level of control with the City of Toledo's Special Budgetary Comparison Report (SBCR). The SBCR reports at the appropriate budgetary level of control for Governmental Funds on a GAAP basis. Because of the complexity of the budgetary control requirement, presentation of budget versus actual financial results in this CAFR would be very detailed and voluminous. Therefore, as permitted by GAAP, the SBCR for the year ended December 31, 2008 is available for public inspection at the Department of Finance's Office.

<u>Encumbrances</u> - Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of the formal budgetary control process. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

<u>Lapsing of Appropriations</u> - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is reappropriated.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Proprietary Funds consider Equity in Pooled Cash and Other Cash to be cash equivalents.

G. Investments

Investments consist primarily of certificates of deposit, repurchase agreements, government securities, and the State Treasurer's Investment Pool (Star Ohio) and are stated at fair value. The fair value of the State Treasurer's Investment Pool is Star Ohio's share period, which is the price at which the investment could be sold. The Pool is subject to the Ohio Revised Code and an annual audit by an independent CPA firm. Interest earned from investments purchased with pooled cash is credited to the General Fund, except as stipulated by ordinance.

H. Inventory of Supplies

Inventory is valued at cost in Governmental Funds, and the lower of cost or market in Proprietary Funds on the first-in, first-out (FIFO) method. Inventory in the Governmental Funds consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Recorded inventories in the Governmental Fund types are equally offset by a fund balance reserve that indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

I. Restricted Assets

Proceeds from debt and other assets set aside for specific purposes are classified as restricted assets since their use is limited by applicable bond indentures.

J. Property, Plant and Equipment

Property, plant and equipment are stated at cost or estimated historical cost or, if donated, at fair market value at the date donated. All Property, Plant and Equipment with an individual cost of \$500 (Five Hundred Dollars) or greater are capitalized. Infrastructure consisting of roads, bridges, curbs and gutters, sidewalks, drainage systems, lighting systems and water and sewer lines are capitalized in the applicable governmental or business type activities column in the government-wide financial statements.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Depreciation

Depreciation for all capital assets is determined by depreciating the cost of fixed assets over the estimated useful lives of the assets on the straight-line basis. The estimated useful lives are as follows:

Distribution Systems	100 Years
Buildings	35-50 Years
Improvements	10-20 Years
Furniture and Fixtures	8-20 Years
Machinery and Equipment	5-25 Years
Infrastructure	20-50 Years

Depreciation expense is charged to Operations for Proprietary Fund capital assets and Governmental Activities capital assets in the government-wide financial statements.

L. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Special Assessment Services and Improvements

The City provides special services primarily for snow removal, leaf pickup, street resurfacing and street lighting. These services are assessed in the real estate tax bills to the benefited property owners. The City pays the actual costs of these services, which are then levied as special assessments and collected two years after the service has been rendered. The assessments receivable relating to such services, including interest, amounted to \$56,164 at December 31, 2008 and will be collected in 2009 and 2010.

Special assessment notes are issued for the interim financing of various improvements to be assessed from benefiting property owners. Interest expenditures on special assessment notes amounted to \$76 in 2008. These improvements include streets, alleys, sanitary sewers, sidewalks, storm sewers and water lines. Upon completion of the approved projects, the notes are converted to long-term bonds which are assessed over a 10 or 20 year period depending on the type and cost of the improvement. As of December 31, 2008, the assessments receivable on such assessed improvement projects amounted to \$2,697.

N. Special Assessment Bond Retirement

Special assessment bonds are issued to finance the assessed portion of the cost of streets, alleys, sanitary sewers, sidewalks, storm sewers and water lines. These bonds are due in varying annual debt service payments ranging from \$35 in 2009 to \$15 in 2013. At December 31, 2008, the assessments receivable for bond retirements was \$358.

O. Compensated Absences

The City accrues vacation pay, compensatory time off, and sick leave as accrued wages and benefits payable when earned by employees using the "termination method." For Governmental Fund types, the liability not requiring expendable available financial resources is a long-term obligation, since compensated absences are reported in governmental funds only if they have matured (i.e., unused reimbursable leave paid out following an employee's resignation or retirement). Any Governmental fund that records personnel costs may increase or decrease the compensated absence liability. Those Governmental funds include the General Fund, the Special Revenue Funds and the Capital funds. The current obligations of all Funds and the long-term obligations of Proprietary Funds are fully funded.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Vacation time is earned in the current year and is required to be taken in the subsequent year. Upon approval, any unused amounts may be carried over for an additional four months. Employees have the option of receiving compensatory time off in lieu of pay for overtime worked. Compensatory time off earned in the current year which is in excess of one hundred hours must be taken by April 30 of the subsequent year. Unused sick days may be accumulated without limitation. Typically, the General Fund, SCMR Fund and Special Assessment Service Fund liquidate the liability for compensated absences. Upon retirement, death or leaving the City's employment with qualifying years of service, an employee is paid one-half of the first sixteen hundred unused sick hours and the total of any remaining accumulated hours.

P. Interfund Transactions

During the course of normal operations, the City has numerous transactions between Funds, including expenditures and transfers of resources to provide services, fund capital improvements and service debt. The accompanying financial statements generally reflect such routine transactions as transfers. Operating subsidies are also recorded as transfers.

Transfer In							
	General <u>Fund</u>	Capital Improvement <u>Fund</u>	Special Assessment <u>Services</u>	Non-Major Governmental <u>Funds</u>	Non- Major Enterprise <u>Funds</u>	Internal Service <u>Funds</u>	Total
Transfer Out:							
General Fund	\$	\$ 25,376	\$	\$ 26	\$ 1,295	\$	\$ 26,697
Capital Improvement							,
Fund	286			15,350	132	941	16,709
Special Assessment							, , , , , , , , , , , , , , , , , , ,
Services					14		14
Non-Major							
Governmental							
Funds	288	25	50	3,082	125		3,570
Water Funds				88			88
Sewer Funds				91	180		271
Non-Major Enterprise							
Funds	1,674	771		175			2,620
Internal Service							
Funds				·		2,114	2,114
Total Transfers In:	<u>\$2,248</u>	\$26,172	<u>\$ 50</u>	\$18,812	<u>\$ 1,746</u>	<u>\$3,055</u>	<u>\$ 52,083</u>

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or Acts of God. As required by state law, the City is registered and insured through The Industrial Commission of Ohio and Bureau of Workers' Compensation for injuries to its employees. During fiscal 1988, the City established the Risk Management Fund (an internal service fund) to account for and finance insurance premiums, excluding workers' compensation premiums, and uninsured risks of loss. Under this program, the Risk Management Fund provides coverage for all general liability claims, and up to \$100 for each property damage claim. The City has purchased commercial insurance for property claims in excess of the foregoing deductible.

All funds of the City participate in the program and make payments to the Risk Management Fund based on actuarial estimates for the amounts needed to pay prior and current year claims and to establish a reserve for other accrued liabilities. The \$1,560 claims liability reported in the Risk Management Fund, an Internal Service Fund, at December 31, 2008 is based on the requirements that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Changes in the Risk Management Fund's claim liability amount in fiscal years 2006, 2007 and 2008 were:

		Current-Year Claims		
	Balance at <u>Beginning of Year</u>	and Changes	Claim	Balance at End
	Degnining of Tear	<u>In Estimates</u>	<u>Payments</u>	<u>of Year</u>
2006	1,582	1,233	785	2,030
2007	2,030	(90)	510	1,430
2008	1,430	659	529	1,560

None of the City's settlements have exceeded the insurance coverage for each of the past three fiscal years.

During fiscal 1990, the City established a Workers' Compensation Fund (an internal service fund) to account for and finance its uninsured risks of loss for workers' compensation claims. For claims incurred prior to 1995, the Workers' Compensation Fund provides coverage for up to a maximum of \$250 for each worker's compensation claim. For claims incurred after January 1, 1995, there is unlimited coverage.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Insurance (Continued)

The City pays premiums to the State of Ohio Bureau of Workers' Compensation for claims in excess of coverage provided by the Fund. In addition, the Fund will pay assessments to the Bureau of Workers' Compensation for administration and payment of claims.

All funds of the City participate in the program and make payments to the Workers' Compensation Fund based on actuarial estimates of the amounts needed to pay current-year claims. The claim liability of \$18,543 reported in the Fund at December 31, 2008 is based on the requirements of Governmental Accounting Standard Board Statement 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. This liability includes an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Liabilities for losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using an expected future investment yield assumption of 2.00 percent.

Changes in the Workers' Compensation Fund's claim liability amount in fiscal years 2006, 2007 and 2008 were:

		Current-Year Claims		
	Balance at <u>Beginning of Year</u>	and Changes in Estimates	Claim <u>Paym</u> ents	Balance at End of Year
2006	14,769	7,109	4,761	<u>17,117</u>
2007	17,117	5,943	5,119	17,941
2008	17,941	7,162	6,560	18,543

R. Fund Balance Reserves and Designations

The Governmental Funds balance sheet of the City of Toledo reports reserves and designations of fund equity for:

a) Encumbrances: The portion of Fund Balance segregated for expenditure on vendor performance.

Amounts in Thousands

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

R. Fund Balance Reserves and Designations (Continued)

- b) Inventory of Supplies: A portion of Fund Balance represented by inventories that is not available for appropriation and expenditure.
- c) Capital Improvements: A portion of fund balance segregated for capital expenditures.
- d) Debt Service: A portion of Fund Balance legally restricted to the payment of long-term debt principal and interest amounts maturing in future years.
- e) Prepaid Expenditures: The portion of Fund Balance represented by Prepaid Expenditures currently unavailable for appropriation. As the prepaid expenditures are recognized the reserve is reduced accordingly.
- f) Landfill Remediation: A portion of Fund Balance designated to pay for the post-closure costs of former landfill sites.
- g) Future Years Expenditure: A portion of fund balance segregated for expenditures appropriated in the current fiscal year to be paid in the next year.
- h) Budget Stabilization: A portion of Net Assets legally designated for funding of expenditures during cyclical downturns in the economy.
- i) Proprietary Fund Revenues: A portion of Net Assets segregated for Debt Service, Replacement and Improvement.

S. Reconciliation of Government-Wide and Fund Financial Statements

a) Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets.

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Reconciliation of Government-Wide and Fund Financial Statements (Continued)

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$225,086 difference are as follows:

\$ 44,086
13,537
50,258
102,574
<u>14.631</u>

Net adjustment to reduce fund balance-totalGovernmental funds to arrive at net assets-
Governmental activities\$225,086

b) Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$12,787 difference are as follows:

Capital Outlay Depreciation Expense	\$ 49,179 <u>(36,392)</u>
Net adjustment to increase net changes in fund balances- total governmental funds to arrive at changes in net	
assets of governmental activities	\$ <u>12,787</u>

NOTE 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Reconciliation of Government-Wide and Fund Financial Statements (Continued)

Another element of that reconciliation states that "the issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this difference are as follows:

Debt Issued or Incurred:		
Issuance of General Obligation Bonds	\$	(20,000)
Accrued Interest and Premiums		(2,050)
Increase in Compensated Absences		(576)
Increases in Notes		(528)
Principal Repayments:		
General Obligation Debt		16,633
Change in Estimate – Landfill Closure		<u>9,726</u>
Net adjustment to increase <i>net changes in fund balances-</i> <i>Total</i> governmental funds to arrive at <i>changes in net assets</i>		
of governmental activities	\$	3,205

NOTE 2. EQUITY IN POOLED CASH

Receipts from the Water and Sewer Utility Enterprise Funds and for certain other Funds are deposited and maintained in separate bank accounts or invested in short-term cash equivalents which are specifically segregated. Receipts from all other City Funds are pooled to provide for maximum investment returns on idle cash balances. Each Fund records its proportionate equity in the pooled account.

Certain Funds have made disbursements from the pooled cash in excess of their individual equities. This excess has been aggregated by Fund type and is reported in the basic balance sheet as Interfund Payables. These excesses are generally temporary and are repaid from normal Fund operations.

NOTE 2. EQUITY IN POOLED CASH (Continued)

Fund Type	Equity in Pooled Cas	
General	\$	155
Other Governmental Funds		5,967
Water		603
Sewer		10,542
Non-Major Enterprise		4,162
Internal Service		23,634
Trust and Agency		1,288
Total Pooled Cash at December 31, 2008	\$	46,351

NOTE 3. DEPOSITS AND INVESTMENTS

The City's deposits and investments are included on the balance sheet as Equity in Pooled Cash, Other Cash, and Investments at fair value.

	Deposits	Investments	Total
Equity in Pooled Cash Other Cash Investments	\$ (1,566) 952	\$ 47,917 	\$ 46,351 952 <u>146,089</u>
Total	<u>\$(614)</u>	<u>\$ 194,006</u>	<u>\$ 193,392</u>

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NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

The City liquid resources are maintained or invested in bank accounts and short-term investments in order to maximize the rate of interest that can be earned on invested funds. An Investment Advisory Committee, established in 1986, continually reviews and makes recommendations regarding the City's investment activity and also monitors compliance with the City's investment policies.

A. Deposits

The deposit of City resources is governed by portions of the Ohio Revised Code and the Toledo Municipal Code. Such deposits may consist of either demand deposits or nondemand savings accounts. Under both the Ohio Revised Code and the Toledo Municipal Code, deposits are subject to collateralization requirements to the extent that they are not insured by the Federal Deposit Insurance Corporation (FDIC). Such uninsured amounts must be collateralized by either specific or pooled collateral in an amount at least equal to the uninsured portion of the deposit. In accordance with the Toledo Municipal Code, only depositories with an office located in the City may be used.

At December 31, 2008, the carrying amount of the City's deposits was \$(614) and the bank balance was \$1,829. Of the bank balance, \$1,416 was covered by deposit insurance and \$413 was covered by collateral held by the agent of the pledging bank in the City's name.

B. Investments

The investment of City financial resources is governed by the Toledo Municipal Code and the Ohio Revised Code. The Toledo Municipal Code authorizes the City to invest in City of Toledo Securities, Government Securities, Repurchase Securities, Municipal Securities, and the State Treasurer's Investment Pool. The Toledo Municipal Code limits investments in Repurchase Securities to ten million dollars per financial institution, and limits investment in the State Treasurer's Investment Pool to 40% of the principal amount of the investment portfolio. These requirements ensure the diversification of the investment portfolio. Repurchase Agreements may not have a term exceeding thirty days.

NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

As of December 31, 2008, the City had the following investments and maturities:

	Percent of Total	Total Fair		nt Maturity in Less Than	Years
	Investments	Value	1	2 - 5	<u>6 - 9</u>
City of Toledo Municipal Bonds	3.8%	\$ 7,350	\$ 1,100	\$ 4,900	\$ 1,350
Government Agencies					
Federal Farm Credit Bureau	14.9%	28,876		28,876	
Federal Home Loan Bank	19.6%	38,056	12,118	25,938	
Federal Home Loan Mortgage Corp.	18.0%	35,005	1,007	33,998	
Federal National Mortgage Assoc.	20.5%	39,664	3,412	36,252	
Total Governmental Agencies	73.0%	141,601	16,537	125,064	
State Treasurer's Investment Pool	23.0%	44,642	44,642		
Certificate of Deposit/Savings	0.2%	<u>413</u>	<u>413</u>	<u></u>	<u> </u>
Total Investments	100.0%	\$194,006	\$62,692	<u>\$129,964</u>	<u>\$ 1,350</u>

Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits maturity of its investments to a period of no longer than three years, unless the investment is matched to a specific cash requirement. If the investment is matched to a specific cash requirement for debt service, maturity period shall not exceed seven years from date of purchase. Repurchase agreements may not have a term exceeding thirty days.

Credit Risk

It is the City's policy to limit its investments to certificates of deposit, demand deposits that bear interest, government agencies, government securities, repurchase agreements, municipal securities, nondemand savings accounts, State Treasurer's Investment Pool (STAR Ohio), and City of Toledo Municipal securities. STAR Ohio was rated AAAm by Standard & Poor's. The Federal Farm Credit Bureau, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation and Federal National Mortgage Association have been rated AAA by Standard & Poor's.

NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Both the Toledo Municipal Code and the Ohio Revised Code have specific requirements for the collateralization of investments. The Toledo Municipal Code requires that securities underlying Repurchase Agreements must have a market value of at least 100% of the Repurchase Agreements. At the end of each month, the financial institution must review the market value of the collateral, increasing the collateral if it falls below the market value of the investment. All securities held for investment must be deposited for safekeeping with a custodian who is not the vendor of the investment. All of the investments are held by the City or the custodian in the City's name. Investments in the State Treasurer's Investment Pool are not categorized because they are not evidenced by securities that exist in physical or book entry form.

Concentration of Credit Risk

The City places the following limitations on the amount the City may invest in any one issuer.

Certificates of Deposit or Non-demand Savings Account	Funds invested shall not exceed 10% of the aggregate principal amount of the City's investment portfolio as of the purchase date of the certificate of deposit.
Government Agencies	Funds invested shall not exceed 25% of the aggregate principal amount of the City's investment portfolio as of the settlement date to be invested in the obligations of that individual Governmental Agency.
Repurchase Agreements	No more than \$10 million may be invested at any one time with any one institution.
State Treasurer's Investment	Funds invested shall .not exceed 40% of the aggregate principal amount of the City's investment portfolio.
City of Toledo Municipal Securities	Funds invested shall not exceed 10% of the aggregate principal amount of the City's investment portfolio as of the date of purchase.

NOTE 4. RECEIVABLES

The allowance for uncollectible receivables consists of the following at December 31, 2008:

Fund Type	Accounts	Notes
General	\$7,319	\$
Capital Improvements	141	
Special Assessment Services	17	
Other Governmental Funds	1,985	29,150
Water	2,324	
Sewer	4,592	
Other Enterprise Funds	966	16,599
Internal Service Funds	387	
Total	<u>\$17,731</u>	\$45,749

NOTE 5. INCOME TAXES

The City levies an income tax of 2.25% on substantially all earned income arising from employment, residency, or business activities carried on inside the City. The first 1.5% of the income tax is a permanent levy, of which 0.25% of this tax is dedicated to capital improvements. The additional 0.75% of the income tax is slated to expire on December 31, 2012 and, of this tax, 0.25% is also dedicated for capital improvements. The City is required by Statute to transfer those income taxes dedicated for capital improvements to the Capital Improvements Fund. In 2008, the City made all required transfers to the Capital Improvements Fund.

Employers within the City are required to withhold income tax on employee compensation and remit it to the City at least quarterly. Corporations and certain individual taxpayers are required to pay quarterly estimates. As of December 31, 2008, the City has accrued \$14,486 as revenue from withheld income taxes remitted within 60 days of its year-end.

NOTE 6. PROPERTY TAX

The property tax levy is based on the assessed value listed as of January 1, 2008, the lien date, for all real and public utility property located in the City. The assessed values are established by the County Auditor at 35% of the current market value and a revaluation of all properties is required every six years with a statistical update every year. The last revaluation was completed in 2005 for the tax year 2006.

NOTE 6. PROPERTY TAX (Continued)

Real property taxes were levied on all non-exempt property located in the County on January 14, 2008. Real property taxes are payable annually or semi-annually. If paid annually, payment was due on January 31, 2008; if paid semi-annually, the first payment was due on February 14, 2008; with the remainder payable on July 31, 2008. Based on this tax calendar, all property taxes that were levied on January 14, 2008 relating to the 2008 budget year, except delinquent taxes, have been collected.

The City's share of personal property taxes is determined by the County Auditor based on annual tax returns filed by the taxpayers. The property is assessed for tax purposes at varying statutory percentages of cost.

The assessed value and tax rates of the City attributable to collections in 2008 and the estimated taxes relating to the 2009 budget year (which became a lien on January 1, 2008) are as follows:

Taxes	Assessed <u>Value</u>	General Fund Tax <u>Rate Per Thousand</u>	Actual 2008 Receipts	<u>Due in 2009</u>
General Fund: Real Estate & Public				
Utility Property	\$4,352,136	\$ 4.40	\$15,797	\$15,825
Personal Property	<u>239,911</u>	4.40	2,281	2,643
Total	\$4,592,047		\$18,078	\$18,468

The receivables for estimated taxes related to the 2009 budget year have been offset by a credit to deferred revenue at December 31, 2008 since the taxes are not available for appropriation and use until 2009.

<u>Apportionment of Total</u> <u>Tax Rate</u>	<u>Tax Rate Per</u> <u>Thousand</u>	<u>Actual</u> 2008 Receipts	<u>Due in 2009</u>
Unvoted Levy – Inside 10 Mil Limitation:			
General Fund Voted Levy – Outside 10 Mil	\$ 2.50	\$ 10,272	\$ 10,493
Limitation:			
General Fund (Charter Amendment Rate)	<u> </u>	<u> </u>	<u> </u>
Total	<u>\$ 4.40</u>	<u>\$ 18,078</u>	\$ 18,468

Delinquent real estate and personal property taxes are not recorded as revenue until received. Based on the County Auditor's records, the outstanding delinquent taxes due the City at December 31, 2008 was \$1,771.

NOTE 7. PROPERTY, PLANT AND EQUIPMENT

A summary of property, plant and equipment for 2008 is as follows:

resumming of property, plane and equipment for	Beginning	10 43.		17. 1*
Governmental Activities		T	D	Ending
	Balance	Increase	Decrease	Balance
Capital assets not being depreciated:	* • • • • •			
Land	<u>\$24,781</u>		=	<u>\$24,781</u>
Total Capital assets not being depreciated	<u>24,781</u>	<u></u>	==	<u>24,781</u>
Conital apparts being depressioned.				
Capital assets being depreciated:	<i>co</i> 101	1 0 0 0		
Buildings	63,101	1,020		64,121
Improvements	59,363	597		59,960
Machinery & Equipment	47,103	2,347		49,450
Furniture & Fixtures	6,570	125		6,695
Infrastructure	728,723	<u>45,090</u>		773,813
Total capital assets being depreciated	\$904,860	<u>\$49,179</u>	<u>\$</u>	\$954,039
Less accumulated depreciation for:				
Buildings	52,933	2,871		55 004
Improvements				55,804
	32,449	2,712		35,161
Machinery & Equipment	25,957	1,986		27,943
Furniture & Fixtures	5,907	298		6,205
Infrastructure	<u>317,127</u>	<u>28,525</u>	<u></u>	<u>345,652</u>
Total Accumulated Depreciation	<u>434,373</u>	<u>36,392</u>	<u></u>	<u>470,765</u>
Total net capital assets being depreciated	<u>470,487</u>	<u>12,787</u>		<u>483,274</u>
Net Governmental Activities capital assets	\$495,268	\$12,787	Same.	\$508,055
Internal Service Funds				
Capital assets not being depreciated:				
Land	250			0.50
	<u>350</u>		<u></u>	<u>350</u>
Total Capital assets not being depreciated	<u>350</u>		<u></u>	<u>350</u>
Capital assets being depreciated:				
Buildings	1,111			1,111
Improvements	379	43		422
Machinery & Equipment	58,593	3,064	4,706	56,951
Furniture & Fixtures	<u>99</u>	-		<u>99</u>
Total capital assets being depreciated	\$60,182	<u>==</u> \$3,107	\$4,706	
voiai capitai asseis veing aepreetatea	<u>000,104</u>	Mala H.H.d.	φ 1 ,100	<u>\$58,583</u>
Less accumulated depreciation for:				
Buildings	1,111			1,111
Improvements	335			335
Machinery & Equipment	45,545	3,293	4,706	44,132
Furniture & Fixtures	<u>98</u>		,	<u>98</u>
Total Accumulated Depreciation	47,089	3,293	4,706	<u>45,676</u>
Total net capital assets being depreciated	13,093	<u>(186)</u>		<u>43,070</u> 12,907
Net Internal Service Fund capital assets	\$13,443	\$(186)	<u></u>	
Total Governmental Activities	\$508,711		<u>\$</u>	\$13,257 \$521,212
Tome of the month internets	111,000¢	\$12,601	<u>\$</u>	<u>\$521,312</u>

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NOTE 7. PROPERTY, PLANT AND EQUIPMENT (Continued)

Business Type Activities Capital assets not being depreciated:	Beginning Balance	Increase	Decrease	Ending Balance
Land	\$10,874			\$10,874
Construction in Progress	270,002	36,016	1,766	304,252
Total Capital assets not being depreciated	280,876	36,016	1,766	315,126
Capital assets being depreciated:				
Buildings	75,425	154		75,579
Improvements	71,981	265		72,246
Machinery & Equipment	107,367	1,050		108,417
Furniture & Fixtures	1,971			1,971
Distribution System	<u>470,434</u>	<u>689</u>		471,123
Total capital assets being depreciated	<u>727,178</u>	<u>2,158</u>	=	<u>729,336</u>
Less accumulated depreciation for:				
Buildings	49,072	578		49,650
Improvements	40,612			40,612
Machinery & Equipment	60,170	212		60,382
Furniture & Fixtures	1,163			1,163
Distribution System	<u>207,531</u>	<u>15,415</u>		222,946
Total Accumulated Depreciation	<u>358,548</u>	<u>16,205</u>	=	374,753
Total net capital assets being depreciated	<u>368,630</u>	<u>(14,047)</u>	<u></u>	354,583
Net Business Type Activities Capital Assets	<u>\$649,506</u>	<u>\$21,969</u>	\$1,766	\$669,709

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NOTE 7. PROPERTY, PLANT AND EQUIPMENT (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 9,669
Public Service	19,928
Public Safety	547
Public Utility	13
Community Environment	1,415
Health	911
Parks	<u>3,909</u>
Total Depreciation Expense - Governmental Activities	\$ <u>36,392</u>
Business-Type Activities:	
Water	\$ 5,000
Sewer	9,603
Non-Major	1,602
Total Depreciation Expense – Business-Type Activities	\$ <u>16,205</u>
Internal Service Funds	<u>3,293</u>
Total Depreciation Expense	\$55,890

For several years, the Department of Housing and Neighborhood Revitalization has purchased land and buildings using Block Grant Funds. The intent of such purchases ultimately is to resell the property for a nominal amount to adjacent property owners or developers for redevelopment purposes. As of December 31, 2008, the Department owned approximately 255 parcels at an estimated historical cost of \$4,509. Due to the uncertainty of the market value or the ability to locate developers, the purchase costs have been recorded as program expenditures in the Block Grant Funds in the year of purchase. Revenues from the sale of properties are recorded as program income in the same Funds at the time of sale.

NOTE 8. DEBT OBLIGATIONS

A. Obligation Summary by Type

	Balance at Beginning of <u>Year</u>	Increases/ Issuances	Reductions/ <u>Retirements</u>	Balance at End of <u>Year</u>	Due Within <u>One Year</u>
Bonds Outstanding:					
General Obligation	121,704	20,000	14,385	127,319	13,412
Revenue Obligations	126,144		9,951	116,193	8,030
Notes Outstanding:				,	-,
General Obligation	20,770	18,760	20,770	18,760	18,760
Revenue Obligations	38,800	25,500	24,000	40,300	19,800
Loans Outstanding:			,	· • •	10,000
State Agencies	227,969	17,858	13,079	232,748	10,874
Federal Agencies	17,770		1,250	16,520	1.350
Other	14,858		483	14,375	714
Capital Leases	8,334	990	1,130	8,194	1,142
Other Obligations					
	66,773	2,130	11,280	57,623	1,314
TOTAL OBLIGATIONS	\$ 643,122	85,238	96,328	632,032	75,396

Note: General Obligation Debt Capacity per Uniform Bond Act of the ORC = \$101,000 Utility Debt Unamortized Discount = \$2,220 Assessed Services Revenue Notes are secured by a Letter of Credit from State Street Bank

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NOTE 8. DEBT OBLIGATIONS (Continued)

B. Obligation Summary by Fund Type

Changes in bonds payable and general obligations during 2008 and principal amounts outstanding at December 31, 2008 are as follows:

LONG TERM

	Be	lance at ginning f Year		reases/ <u>1ances</u>		uctions/ rements	4	Balance At End Df <u>Year</u>	W	Due /ithin e_Year
Governmental Type							-		<u></u>	<u>v z cur</u>
Accrued Compensated Absences	\$	43,510	\$	2,130	\$	1,554	\$	44,086	\$	1,314
Landfill Closure		23,263				9,726		13,537		
Assessed Services		38,800		25,500		24,000		40,300		19,800
General Fund Capital Projects - Loans		7,348				431		6,917		447
Police & Fire Pension – G.O. Bonds		8,425				1,075		7,350		1,100
Assessed Improvements - G.O. Bonds		172				77		95		35
Capital Projects – G. O. Bonds		87,374		20,000		12,245		95,129		11,446
Capital Projects - Loans	-	45,618	•	528		2,805		43,341		3,621
Subtotal	\$	254,510	\$	48,158	\$	51,913	\$	250,755	\$	37,763
Internal Service Funds Capital Lease				990		350		640		310
Business Type Water Revenue Bonds	¢	07 010			•					
	\$	87,010	\$		\$	7,048	\$	79,962	\$	5,015
Sanitary Sewer Revenue Bonds		39,134				2,903		36,231		3,015
Parking (General Obligation)		300				95		205		100
Housing (General Obligation)		22,758				733		22,025		571
Capital Projects – Loans		206,259		17,330		11,405		212,184		8,734
Enterprise Fund		2,675				160		2,515		160
Capital Lease		8,333				779		7,554		832
Property Management ODOD 166		1,373				172		1,201		136
Subtotal		<u>367,842</u>		<u>17,330</u>		<u>23,295</u>		<u>361,877</u>		<u>18,563</u>
Total Obligations	<u>\$</u>	622,352	<u>\$</u>	66,478	<u>\$</u>	75,558	\$(<u>513,272</u>	\$	56,636
Premiums	\$	2,276	\$		\$	56	\$	2,220	\$	
Total Long-Term Debt	\$	624,628	<u>\$</u>	66,478	\$	75,614	<u>\$</u>	515,492	<u>\$</u>	56,636

B. Obligation Summary by Fund Type (Continued)

Changes in short-term notes payable during 2008 were as follows:

SHORT TERM

~	Balance at Beginning <u>Of Year</u>	Increases/ <u>Issuances</u>	Reductions/ <u>Retirements</u>		Due Within <u>One Year</u>
Governmental Type					
Capital Projects – G. O. Notes	13,315	12,775	13,315	12,775	12,775
Internal Service Funds					
General Obligation Notes	6,730	5,460	6,730	5,460	5,460
Business Type				, ,	-,
Capital Projects - G.O. Notes	725	525	725	525	525
Accrued Interest	10,361	14,631	10,361	14,631	14,631
Subtotal	\$ 31,131	\$ 33,391	\$ 31,131	\$ 33,391	\$ 33,391
Total Debt	\$ 655,759	\$ <u>99,869</u>	\$ 106,745	\$_648,883	<u>\$ 90,027</u>

Special assessment bonds are pledged by the full faith and credit of the City, the debt service requirements of which are funded by proceeds from special assessments tax levies. Water and sewer revenue bonds are collateralized by revenue from Water and Sewer Enterprise Funds. The full faith and credit of the City is pledged against the remaining long-term obligations.

Debt may be issued to provide funds for assets or improvements, which have a useful life of at least five years. The asset or improvements must have a significant value. No debt shall be issued unless the funded item costs in excess of \$25 (1999 dollars = adjust for CPI). Improvement projects should be funded with long term debt; however Bond Anticipation Notes (BANs) may be used to provide short term financing during construction. BANs may also be used to avoid volatile times or unfavorable conditions in the bond market.

NOTE 8. **DEBT OBLIGATIONS (Continued)**

С. **Obligation Information by Purpose**

Bonds Outstanding: General Obligation	Year Series Matures	Interest <u>Rates</u>	Balance at Beginning <u>of Year</u>	Increases/ <u>Issuances</u>	Reductions/ <u>Retirements</u>	Balance at End <u>of Year</u>	Due Within <u>One Year</u>
Pension	2014	7.50%	\$ 8,425	¢	¢ 1075	•	• • • • • •
Capital Projects	2014	1.50-5.50%	· · · · · · · · · · · · · · · · · · ·	\$	\$ 1,075	\$ 7,350	\$ 1,100
Special Assessments	2018	1.50-5.00%	87,374	20,000	12,245	95,129	11,446
Enterprise	2018	4.5%	172 2,675	~~	77	95	35
Parking	2024	6.75-7.375%	2,673		160	2,515	160
Housing	2010	4.70-7.86%			95	205	100
Revenue Obligations	2028	4.70-7.80%	22,758		733	22,025	571
Water System	2030	3.50-6.45%	97 010		- 0.40	m o 6 / -	
Sanitary Sewer System	2028	3.50-6.45%	87,010 20,124		7,048	79,962	5,015
Notes Outstanding:	2020	5.50-0.45%	39,134		2,903	36,231	3,015
General Obligation							
Capital Projects	2009	4.00%	11,050	10.525	11.050	10 505	
Special Assessments	2009	4.00%	2,265	10,525	11,050	10,525	10,525
Storm Water System	2009	4.00%	725	2,250 525	2,265	2,250	2,250
Internal Service Funds	2009	4.00%	6,730	5,460	725	525	525
Revenue Obligations	2005	4.0070	0,750	5,400	6,730	5,460	5,460
Assessed Services 2007	2009	2.29%	19,800	5,000	5 000	10 000	10.000
Assessed Services 2008	2010	Var/3.27%	12,000	20,500	5,000	19,800	19,800
Assessed Services 2006	2008	Var	19,000	20,300	19,000	20,500	
Loans Outstanding:	2000	• •••	19,000		19,000		
State Agencies							
State Issue 2							
Capital Projects	2024	0.00%	5,904	528	576	5,856	998
Water System	2014	0.00%	285		28	257	28
Sanitary Sewer Sys.	2027	0.00%	2,093		20	1,879	28 113
Storm Water Sys.	2027	0.00%	981	565	76	1,470	113
Ohio Water Dev Auth.			201	565	70	1,470	107
Capital Projects	2021	4.02-4.12%	7,348		431	6,917	447
Water System	2028		12,434	423	101	12,857	/
Sanitary Sewer Sys.	2028	3.75-9.88%	190,466	16,342	11,087	195,721	8,486
ODOD Chapter 166			,	10,012	11,007	199,721	8,460
Capital Projects	2018	4.25%	7,085	-	495	6,590	559
Property Mgmt.	2016		1,373		172	1,201	136
Federal Agencies			_ ;		x 1 20	1,201	150
HUD 108							
Capital Projects	2018	6.56-7.96%	17,770		1,250	16,520	1,350
Other Loans					1,200	10,520	1,550
Capital Projects	2032	0.00-7.86%	14,858		483	14,375	714
Capital Leases:						1,0,0	/ 1 /
Capital Replacements				990	350	640	310
Utilities			2,126		415	1,711	452
Parking			6,208		365	5,843	380
Other Obligations:			•			5,615	200
Landfill Closure			23,263		9,726	13,537	
Compensated Absences			43,510	2,130	1,554	44,086	I,314
Total Obligations		-	\$ 643,122	\$ 85,238	\$ 96,328	\$ 632,032	\$ 75,396
							4 .2,270

Amounts in Thousands

NOTE 8. DEBT OBLIGATIONS (Continued)

C. Obligation Information by Purpose (Continued)

The annual debt service requirements for principal and interest on obligations at December 31, 2008 are as follows:

	Water Revenue Bonds		Sewer Revenue Bonds			
	Principal	Interest	Principal	Interest		
2009	\$ 5,015	\$ 3,835	\$ 3,015	\$ 1,721		
2010	5,240	3,628	3,140	1,590		
2011	5,130	3,400	2,305	1,432		
2012	5,395	3,147	2,430	1,318		
2013	5,655	2,877	2,555	1,996		
2014-2018	34,050	15,111	16,270	5,268		
2019-2023	12,725	3,734	5,635	1,134		
2024-2028	6,752	681	<u> </u>	<u>57</u>		
Total	<u>\$ 79,962</u>	<u>\$ 36,413</u>	\$36,231	<u>\$ 14,516</u>		

	Parking		Capital Projects		
	<u>Principal</u>	<u>Interest</u>	Principal	Interest	
2009	\$ 100	\$ 15	\$ 11,446	\$ 5,589	
2010	105	7	11,052	4,641	
2011			7,742	7,234	
2012			8,759	5,130	
2013			9,910	3,199	
2014-2018			33,215	6,865	
2019-2023			11,855	1,687	
2024-2028			1,150	104	
Total	<u>\$ 205</u>	\$22	<u>\$ 95,129</u>	\$ 34,449	

NOTE 8. DEBT OBLIGATIONS (Continued)

C. Obligation Information by Purpose (Continued)

	P&F Pension GO Bonds		
	Principal	Interest	
2009	\$ 1,100	\$ 531	
2010	1,150	447	
2011	1,200	360	
2012	1,250	269	
2013	1,300	174	
2014-2018	1,350	76	
2019-2023			
2024-2028			
Total	<u>\$ 7,350</u>	<u>\$1,857</u>	

	Enter	prise	Hou	sing
	<u>Principal</u>	Interest	Principal	Interest
2009	\$ 160	\$ 111	\$ 571	\$ 1,363
2010	160	105	640	1,327
2011	800	425	715	1,288
2012	775	253	731	1,241
2013	620	71	806	1,193
2014-2018			5,757	4,951
2019-2023			7,316	3,043
2024-2028			5,489	872
Total	<u>\$_2,515</u>	<u>\$ 965</u>	\$ 22,025	\$ 15,728

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NOTE 8. DEBT OBLIGATIONS (Continued)

C. Obligation Information by Purpose (Continued)

	Issu	ie 2	OWDA	Sewer
	Principal	<u>Interest</u>	Principal	Interest
2009	\$ 1,246	\$ -	\$ 8,486	\$ 6,567
2010	827	—	9,069	6,344
2011	786		8,940	6,013
2012	776		9,255	5,697
2013	809		8,881	5,101
2014-2018	2,492		51,884	21,379
2019-2023	1,525		55,271	12,456
2024-2028	1,001		42,602	3,922
2029-2033			1,333	430
Total	<u>\$ 9,462</u>		<u>\$ 195,721</u>	<u> </u>

	OWDA General Fund		ODOD - 166	
	<u>Principal</u>	<u>Interest</u>	Principal	Interest
2009	\$ 447	\$ 279	\$ 695	\$ 318
2010	465	260	723	288
2011	485	241	753	256
2012	505	221	783	224
2013	2,856	774	800	588
2014-2018	2,159	169	4,037	13
2019-2023	· · ·			-
2024-2028				
Total	<u>\$_6,917</u>	<u>\$1,944</u>	<u>\$ 7,791</u>	\$ 1.687

Amounts in Thousands

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NOTE 8. DEBT OBLIGATIONS (Continued)

C. Obligation Information by Purpose (Continued)

	HUD - 108		Other	
	Principal	<u>Interest</u>	Principal	Interest
2009	\$ 1,350	\$ 1,273	\$ 575	\$ 727
2010	1,415	1,176	595	710
2011	1,485	1,070	730	692
2012	1,445	959	755	666
2013	1,445	2,980	585	639
2014-2018	9,380	166	3,070	2,761
2019-2023			2,795	2,063
2024-2028	- 		3,010	1,255
2029-2033	<u> </u>		2,260	392
Total	\$16,520	<u>\$.7,624</u>	<u>\$ 14,375</u>	<u>\$ 9,905</u>

	OWDA Water System	
	<u>Principal</u>	<u>Interest</u>
2009	\$	\$ 398
2010	287	246
2011	296	237
2012	306	227
2013	2,046	981
2014-2018	1,621	686
2019-2023	2,328	339
2024-2028	<u>5,973</u>	<u>75</u>
Total	<u>\$12.857</u>	<u>\$ 3,189</u>

Amounts in Thousands

NOTE 8. DEBT OBLIGATIONS (Continued)

C. Obligation Information by Purpose (Continued)

	Special Assessment Bonds		Assessed Services
	<u>Principal</u>	<u>Interest</u>	Principal
2009	\$ 35	\$4	\$ 19,800
2010	15	2	20,500
2011	15	2	-
2012	15	2	
2013	15		<u></u>
2014-2018			
2019-2023			
2024-2038			
Total	\$95	<u>\$10</u>	\$ 40,300

Under the Uniform Bond Act of the Ohio Revised Code, the City has the capacity to issue approximately \$93,000 additional unvoted general obligation debt. The principal balances of the utility debt have been reduced by unamortized premiums of \$2,390.

D. Landfill Closure and Postclosure Care Costs

The City operates the Hoffman Road landfill and accounts for this activity in the General Fund. State and federal regulations require the City to place a final cover on the Hoffman Road site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty (30) years after closure. The closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste. The City records a liability in the government-wide Statement of Net Assets for the closure and postclosure care costs based on landfill capacity used as of each balance sheet date. A new cell was constructed in 2005 resulting in an increase in capacity; therefore, the landfill can continue to accept solid waste and increase its capacity. Based on the remaining air space and estimated annual tonnage to be taken in, the estimated remaining life of the landfill is 36 years. The \$13,537 reported as landfill closure and postclosure care liability at December 31, 2008 represents the cumulative amount reported to date based on the use of 55.5% of the used capacity of the landfill. The City will recognize the remaining estimated cost of closure and postclosure care of \$10,841 as the remaining used capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2008 using the worst case scenario determined by the permit to install. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

NOTE 8. DEBT OBLIGATIONS (Continued)

E. Other

Capital Lease

The City has a noncancelable long-term lease with the Ohio Building Authority for the space it occupies in the Government Center Office Building, which is classified as a capital lease. In fiscal 1997, the City entered into a lease agreement with the Ohio Building Co., which is also being classified as a capital lease. In 1999, the City entered into a lease agreement with the Lucas County Port Authority for an addition to the Superior Street Garage which is classified as a capital lease. In 2008 the City entered into a lease agreement with Daimler Chrysler for lease of police cars, which is a capital lease. Future minimum lease payments together with the present value of the net minimum lease payments as of December 31, 2008 are as follows:

Year	Enterprise Funds
2009	\$1,648
2010	1,664
2011	1,291
2012	958
2013	710
2014-2018	3,239
2019-2023	<u>1,053</u>
Total Minimum Lease Payments	<u>10,563</u>
Less Amount Representing Interest	<u>2,369</u>
Present Value of Net Minimum Lease Payments	\$8,194

NOTE 9. INTERFUND RECEIVABLES AND PAYABLES

Individual interfund receivables and payables resulted from the routine lag between the dates interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

	Interfund Receivable	Interfund Payable
General Fund	\$ 14,603	\$ 15,204
Capital Improvements	7,423	8
Special Assessment Services	1,088	15,211
Other Governmental Funds	16,754	1,497
Water	25,982	28,556
Sewer	24,413	26,211
Other Non-Major Enterprise	4,363	24,917
Internal Service Funds	<u>17,720</u>	742
Total	\$ 112,346	<u>\$ 112,346</u>

NOTE 10. FUND BALANCE DEFICITS

A. Fund Balance Deficit

At December 31, 2008, the following Funds had a fund balance deficit:

Special Revenue Funds - Special Assessment Services Fund

The fund deficit of \$48,980 in the Special Assessment Services Fund arose because of the application of GAAP to the financial reporting for this Fund. Short-term note proceeds used to finance construction of special assessment projects are not recognized as an "other financing source." Liabilities for special assessment short-term notes payable are accounted for in the Special Assessment Services Fund. Special assessments are recognized as revenue in the year they are remitted to the City by the County Auditor. The deficit will be reduced and eliminated as deferred special assessment installments are received from the County Auditor.

Capital Projects Fund - Special Assessment Improvements Fund

The fund deficit of \$1,982 in the Special Assessment Improvements Fund arose because of the application of GAAP to the financial reporting for this Fund. Note proceeds used to finance construction projects are not recognized as an "other financing source" in the Special Assessments Improvements Fund. These deficits will be reduced and eliminated as long-term financing is arranged for projects supported by short-term debt.

Enterprise Fund Types - Property Management

The fund deficit of \$13,549 is due to delinquent receivables and the allowance for uncollectible accounts.

Enterprise Fund Types - Marina Operating Fund

The fund deficit of \$1 in the Marina Operating Fund was because the operating subsidy was insufficient to match operating expenses.

NOTE 11. OHIO PUBLIC EMPLOYEES DEFERRED COMPENSATION PLAN

All employees of the City may elect to participate in the Ohio Public Employees Deferred Compensation Plan and firefighters may participate in the Ohio Association of Professional Firefighters deferred compensation plan, both of which were adopted under the provisions of the Internal Revenue Code Section 457. Under these programs, employees elect to have a portion of their pay deferred until a future time, usually after retirement. The deferred pay and any income earned on it are not subject to income taxation until actually received by the employee.

NOTE 11. OHIO PUBLIC EMPLOYEES DEFERRED COMPENSATION PLAN (Continued)

As the Ohio Public Employees Deferred Compensation Board and the Ohio Association of Professional Firefighters are the plan Administrators, the City is unable to, and does not, maintain any fiscal control over these assets. All assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries.

NOTE 12. PENSION AND RETIREMENT PLANS

A. Ohio Police and Fire Pension Fund

All Police and Firemen are members of and participate in the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit plan that operates under the authority of Ohio Revised Code, Chapter 742. The Fund provides pension, disability and health care benefits to qualified participants and survivor and death benefits to qualified spouses, children and dependent parents.

The OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to: OP & F, 140 East Town Street, Columbus, Ohio 43215-5164.

The Ohio Revised Code provides statutory authority for employee and employer contributions. Plan members are required to contribute 10.0% of their annual covered salary and the City is required to contribute a statutorily determined rate that is currently 19.5% for Police and 24.0% for Fire. The City's contributions are equal to 100% of the dollar amount billed the City. The City's contributions to OP&F for the Police portion for the years ending December 31, 2008, 2007, 2006, were \$8,360, \$8,400, and \$8,277, respectively, equal to the required contributions for each year. Contributions for the Fire Portion for the years ending December 31, 2006, were \$7,851, \$7,448, and \$7,367, respectively, equal to the required contributions to PFDPF were made within the required due dates.

The OP&F also provides post-retirement health care coverage for any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of the City's contribution to OP&F is set aside for the funding of post retirement health care. The City's contribution includes approximately \$5,012 (6.75% of covered payroll) used to fund a health care program for retired employees.

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to the OP&F.

A. Ohio Police and Fire Pension Fund (Continued)

The assumptions and calculations below were based on the OP&F latest actuarial review performed as of December 31, 2007:

- A. Health care funding and accounting is on a pay-as-you-go basis.
- B. The number of participants eligible to receive health care benefits as of December 31, 2007 was 14,295 for police and 10,583 for firemen.
- C. The Fund's total health care expenses for the year ending December 31, 2007 were \$93,205.

In 1994, the City issued \$19,050 of taxable general obligation bonds to retire the remaining \$29,148 of the unfunded Police and Fire Pension liability existing at that time. The annual net debt service on the bonds will be approximately \$1,380.

B. Ohio Public Employees Retirement System

OPERS has provided the following information to the City in order to assist the City in complying with GASB Statement No. 27, Accounting for Pensions by State and Local Governmental Employers (Statement No. 27).

OPERS administers three separate pension plans as described below:

- 1. The Traditional Pension Plan a cost sharing multiple-employer defined benefit pension plan.
- 2. The Member-Directed Plan a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon.
- 3. The Combined Plan a cost sharing multiple-employer defined benefit pension plan. Under the Combined Plan employer contributions are invested by the retirement system to provide a formula benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self directed by members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Plan and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the ORC. OPERS issues a stand-alone financial report. Interested parties may obtain a copy at www.opers.org, by making a written request to OPERS at: 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 1-800-222-PERS (7377).

B. Ohio Public Employees Retirement System (Continued)

The ORC provides statutory authority for employee and employer contributions. For 2008, member and employer contributions were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety division exist only within the Traditional Pension Plan.

All City employees (excluding Police and Firemen) are members of and participate in the Ohio Public Employees Retirement System (OPERS) traditional plan, a cost-sharing multiple employer defined benefit pension plan. The City's employee contribution rate in 2008 was 10.0%. The City's contribution rate, as an employer, was 14.0% of covered payroll in 2008.

The City's employer share contributions to OPERS for the three years ended December 31, 2008, 2007, and 2006 were \$10,983, \$10,320, and \$10,067, respectively, or 71% of the required contributions for 2008, and equal to the required contributions for 2007 and 2006. All contributions were made within the required due dates.

OPERS members are eligible to retire at any age with 30 years of service, at age 60 with at least 5 years of service or at age 55 with at least 25 years of service. Those retiring with less than 30 years of service or less than age 65 receive reduced benefits. Under the Traditional Pension Plan, eligible employees are entitled to a monthly retirement benefit equal to 2.2% of the average of their three highest years of earnings multiplied by the first 30 years of service plus 2.5% of the average of their three highest years for each year in excess of 30. Under the Member-Directed Plan, eligible members are entitled to a monthly benefit dependent upon the performance of the OPERS investment options that the members selected. Under the Combined Plan, eligible members are entitled to a monthly benefit equal to 1.0% of the average of their three highest years of earnings multiplied by the runnber of years of service plus 1.25% of the average of their three highest years for each year in excess of a earnings multiplied by the number of years of service plus 1.25% of the average of their three highest years for each year in excess of 30. Additionally, under the Combined Plan, a benefit is provided based on the performance of the OPERS investment options the member selected. OPERS also provides death and disability benefits. Benefits are established by the ORC.

OPERS has also provided the following information pertaining to other postemployment benefits for health care costs in order to assist the City in complying with GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pension Benefits (Statement No. 45).

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing multipleemployer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

B. Ohio Public Employees Retirement System (Continued)

OPERS provides retirement, disability, survivor, and postretirement health care benefits to qualifying members of both the Traditional and the Combined Plans; however, health care benefits are not statutorily guaranteed. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post employment health care coverage.

In order to qualify for postretirement health care coverage, age and service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the Retirement System is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of covered payrolls of active member. In 2008, the City contributed 14.0% of covered payroll. The ORC currently limits the employer contributions to 14% of covered payroll. Active members do not make contributions to the OPEB Plan.

OPERS's Postemployment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. For 2008, the employer contributions allocated to the health care plan from January 1 through June 30, 2008 and July 1 through December 31, 2008 was 6% and 7% of covered payroll, respectively. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The portion of the City's contribution used to fund OPEB was \$3,541 million for 2008.

OPERS Board implements its Health Care Preservation Plan. The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Members and employer contribution rates increased as of January 1, 2006 and January 1, 2007, and January 1, 2008, which will allow additional funds to be allocated to the health care plan.

B. Ohio Public Employees Retirement System (Continued)

There are no postemployment benefits provided by the City other than those provided through OPERS and OP&F. The liability for past service costs at the time OPERS was established was assumed by the State of Ohio; therefore, it is not a liability of the City. The liability for past service costs at the time OP&F was established was paid by the City to OP&F in January 1994. The City is current on all of its required pension fund contributions.

NOTE 13. LEASES AND OTHER COMMITMENTS

In 1982, the City entered into a noncancelable long-term lease with the Ohio Building Authority for the space it occupies in the Toledo Government Center Office Building. The lease, which is for 30 years, is classified as a capital lease and has been included as property, plant and equipment in the government-wide financial statements at \$26,179 less accumulated depreciation of \$22,257. Under the terms of the lease, the City is required to pay for its pro-rata share of operating and maintenance costs of the building. These additional costs were \$1,687 in 2008.

In 1997, the City entered into a noncancelable long-term lease with the Ohio Building Co. for the space it occupies in the Ohio Building. The lease, which is for 15 years is classified as a capital lease and has been included in the Utility Administration Services Enterprise Fund at \$4,538 less accumulated depreciation of \$3,415 at December 31, 2008.

In 1999, the City entered into a \$7,825 noncancelable long-term lease with the Lucas County Port Authority for an addition to the Superior Street Garage.

In 2008, the City entered into a noncancelable long-term lease with Daimler Chrylser for the lease of police cars. The lease, which is for three years is classified as a capital lease and has been included in the internal service fund at \$990 less accumulated depreciation of \$350 at December 31, 2008. A cash payment of \$350 against the lease was made in 2008 with subsequent lease payments to be made in 2009 and 2010.

The City leases other facilities and equipment under various operating leases. Rental expense relating to these leases amounted to \$2,069 in 2008. Future minimum lease payments on operating leases as of December 31, 2008 is \$1,107.

The City has commitments for construction and improvement of four Water Treatment Plant projects and four Water Reclamation Plant projects. Such construction commitments, which total \$20,925 at December 31, 2008, is funded from Environmental Protection Agency grants and Sewer Mortgage Revenue Bond proceeds of the Sewer Fund.

NOTE 14. CONTINGENCIES

The City of Toledo is party to various legal proceedings seeking damages or injunctive relief generally incidental to its operations. The significant claims are described below.

The City is involved in various administrative proceedings with the Ohio Environmental Protection Agency and/or Ohio Attorney General's Office and the USEPA concerning certain environmental matters within the City. Those administrative proceedings do not seek money damages from the City but may require the City to take certain remedial measures to eliminate or reduce pollution in the lands or waters within the City. The City has, in turn, initiated certain proceedings to require those who it believes disposed of these pollutants to participate in the necessary remedial actions. The overall cost of the various clean-ups could reach up to \$50,000. The remedial measures are anticipated to span a multi-year period. The remaining capital cost to the City is estimated to be less than \$10,000 including inflation, most of which is to be funded from settlement reserves. The ultimate resolution of these claims is not anticipated to have a material adverse effect on the City's financial position.

The City was involved in litigation in which the United States and the State of Ohio are seeking injunctive relief and civil penalties against the City under the Clean Water Act for alleged discharges of pollutants from the City's wastewater treatment plant in violation of permit limitations. The City, the United States and the State of Ohio reached a settlement on the amount of civil penalties to be paid by the City, which was ratified by City Council in May 2002 and approved by general election in 2002. Under the consent decree settlement, the City paid a \$500 fine and agreed to upgrade the sewage treatment plant and sanitary sewer system at an anticipated total cost of \$400,000 over a 15 year period. The City is in compliance with all provisions in the Court-approved decree and the upgrade work is proceeding on schedule. In 2008, the City incurred \$830 in costs relating to the upgrade. As of December 31, 2008, a total of \$165,052 has been expended to date.

In addition, the City participates in a number of Federal and State assisted grant programs. These programs are subject to financial and compliance audits by grantors or their representatives. At December 31, 2008, the audits of certain programs have not been completed. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The City believes that disallowed claims, if any, will not result in a material adverse effect on the City's financial position.

CITY OF TOLEDO, OHIO NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008 (CONTINUED)

NOTE 15. JOINT VENTURE

The City of Toledo has entered into a contractual agreement with Lucas County, Defiance County, Fulton County, Henry County, and Williams County to form the Corrections Commission of Northwest Ohio (Corrections Commission) to operate a regional jail in northwest Ohio. Each entity is responsible for a portion of the capital and operating budget as follows:

City of Toledo	38.24%
Lucas County	
Defiance County	9.72
Fulton County	
Williams County	7.84
Henry County	5.64
	<u>100.00</u> %

The Corrections Commission is a board composed of the following representatives: the President of the Board of County Commissioners, Sheriff and the Presiding Judge of the Court of Common Pleas from each County and the Mayor or City Manager, Chief of Police and Presiding Judge of the Municipal Court of the City of Toledo. Each participating entity has an equal degree of control over budgeting and financing.

All debt incurred for the construction of the jail was incurred by the participating governmental agencies, and is not liabilities of the Corrections Commission.

The Corrections Commission has an annual budget of approximately \$16,568 and has accumulated cash reserves of \$338 at December 31, 2008. Complete financial statements of the Corrections Commission can be obtained from its administrative office as follows:

Corrections Commission of Northwest Ohio 03151 Road 24.25 Rt. 1, Box 100-A Stryker, OH 43557

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REQUIRED SUPPLEMENTARY INFORMATION

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CITY OF TOLEDO, OHIO GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2008

General Fund – The general operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund.

Special Assessment Services - To account for the proceeds of special assessments (and related note sales) levied against property benefited from the following City services: street cleaning, street lighting, surface treatment, weed cutting, snow removal and tree and ditch maintenance.

CITY OF TOLEDO, OHIO GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Budget Amounts

	Init	<u>ial Budget</u>	Fin	al Budget		Actual	Fir	riance with nal Budget <u>ve/(Negative)</u>
REVENUES:								
Income Taxes	\$	173,225	\$	173,225	\$	154,475	\$	(18,750)
Property Taxes		19,113		19,113		18,077		(1,036)
Licenses and Permits		4,522		4,522		2,500		(2,022)
Intergovernmental Services		23,561		23,561		23,347		(214)
Charges for Services		18,387		18,387		19,666		1,279
Investment Earnings		2,425		2,425		3,313		888
Fines and Forfeitures		7,678		7,678		5,989		(1,689)
All Other Revenue		2,117		332		1,185		853
Total Revenues	\$	251,028	\$	249,243	\$	228,552	\$	(20,691)
EXPENDITURES								
General Government	\$	18,357	\$	16,596	\$	16,428	\$	168
Public Service	4	1,833	Ψ	1,807	Ψ	1,807	Ψ	100
Public Safety		165,917		166,837		166,634		203
Public Utilities		185		116		100,054		205
Community Environment		7,686		7,450		5,265		2,185
Health		16,471		16,523		16,021		502
Parks and Recreation		3,434		3,056		3,037		19
Capital Outlay		837		585		585		19
Debt Service:		007		565		000		-
Principal Retirement		1,504		1,504		1,504		
Interest and Fiscal Charges		918		917		1,50 4 917		-
Total Expenditures	\$	217,142	\$	215,391	\$	212,314	\$	3,077
i our importancies	<u></u>		<u>_</u> Ψ	210,001	<u> </u>		<u>م</u>	5,077
Excess (Deficiency) of Revenues								
over Expenditures	\$	33,886	_\$	33,852	\$	16,238		(17,614)
Other Financing Sources (Uses):								
Transfers In		2,196		2,298		2,248		(50)
Transfers (Out)		(38,947)		(26,698)		(26,698)		-
Sale of Fixed Assets				-			······	10
TOTAL OTHER FINANCING								
SOURCES (USES)		(36,751)		(24,400)		(24,440)		(40)
							<u> </u>	
Excess (Deficiency) of Revenues and								
Other Financing Sources Over	A		*	0 (50			•	
Expenditures and Other Financing Uses	<u> </u>	(2,865)	\$	9,452		(8,202)	\$	(17,654)
Fund Balances (Deficit) at								
Beginning of Year						12,633		
Increase in Reserve for Inventory						(40)		
Fund Balance (Deficit) at Year End					\$	4,391		

CITY OF TOLEDO, OHIO SPECIAL ASSESSMENT SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Special Assessment Services

	1	<u></u>		ner yreeg			
	Init	al Budget	<u>Fin</u>	al Budget	Actual Amount	Fina	ance with I Budget e/(Negative)
REVENUES:							
Special Assessments	\$	24,675	\$	24,675	\$ 24,047	\$	(628)
Charges for Services		230		230	406		176
Investment Earnings		350		350	380		30
All Other Revenue		1		1_	 5		4
Total Revenues	\$	25,256	\$	25,256	\$ 24,838	\$	(418)
EXPENDITURES:							
General Government	\$	753	\$	764	\$ 704	\$	60
Public Service		26,322		27,749	25,604		2,145
Public Utilities		-		-	-		-
Health		682		556	470		86
Parks and Recreation		199		191	191		-
Capital Outlay		151		27	4		23
Debt Service:							
Principal Retirement		-		-	-		-
Interest and Fiscal Charges	\$	2,248		2,254	 1,683	<u> </u>	571
Total Expenditures	<u> </u>	30,355	\$	31,541	\$ 28,656	\$	2,885
Excess (Deficiency) of Revenues							
over Expenditures	\$	(5,099)	\$	(6,285)	\$ (3,818)	\$	2,467
OTHER FINANCING SOURCES (USES)						·	
Transfers In		-		50	50		-
Transfers (Out) TOTAL OTHER FINANCING				(14)	 (14)		
SOURCES (USES)		-		36	36		_
Excess (Deficiency) of Revenues and Other Financing Sources Over ExpendituresAnd Other Financing Use	s <u>\$</u>	(5,099)	\$	(6,249)	 (3,782)	_\$	2,467
Fund Balances (Deficit) at							
Beginning of Year					(45,978)		
Increase in Reserve for Inventory					780		
Fund Balance (Deficit) at Year End					\$ (48,980)		

CITY OF TOLEDO, OHIO NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2008

NOTE A. ANNUAL BUDGET PROCESS

An annual budget is prepared for all Governmental funds of the City, except for the Permanent Fund. All budgets are adopted on a basis consistent with GAAP. Budgetary comparisons presented in this report are on this budgetary basis.

The City's budgetary process is as follows:

<u>Budget</u> - A Certificate of Estimated Revenue and Expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by October 31 of each year for the period January 1 to December 31 of the following year.

<u>Estimated Resources</u> - The County Budget Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official Certificate of Estimated Resources, which states the projected revenue of each Fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditure from any fund during the ensuing fiscal year will not exceed the amount stated in the Certificate of Estimated Resources. On or about January 1, the certificate is amended to include any unencumbered balances from the preceding year.

<u>Appropriations</u> - A temporary appropriation measure to control disbursements may be passed on or about January 1 of each year for the period from January 1 to March 31. During this period, the Administration presents an Executive Budget that is reviewed by City Council for its revision and approval. Upon completion of City Council's review, the revised Executive Budget is summarized into an ordinance which is approved by City Council to provide expenditure authority for an Appropriated Budget. This ordinance receives City Council approval no later than March 31 for the annual period ending December 31. During the year as additional information became available, City Council approved transfers, allocations, supplemental appropriations, and the reappropriation of encumbrances carried over from the prior year. Appropriations did not exceed estimated resources and all original appropriation authority resides with City Council. Management retains administrative authority to transfer existing appropriation authority under \$25 within personal services and between other account codes within an organization in a fund.

CITY OF TOLEDO, OHIO NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2008

NOTE A. ANNUAL BUDGET PROCESS (Continued)

<u>Budgetary Level of Control</u> - The City is required by Ohio Law to establish annual appropriations for all necessary Funds. These appropriated budgets affect legal control at various levels for individual Funds. Budgetary control is exercised for the General Fund, Special Revenue Funds, and Debt Service Funds at the organizational level distinguishing between personal services and other expenditures. Budgetary control of grant funds is exercised by individual grant for each organization at the personal services and other level. Capital Projects Funds are legislatively controlled by individually approved projects for each organization. Expenditures may not legally exceed appropriations at this level.

The City meets its legal compliance requirements to report at the budgetary level of control with the City of Toledo's Special Budgetary Comparison Report (SBCR). The SBCR reports at the appropriate budgetary level of control for Governmental Funds on a GAAP basis. Because of the complexity of the budgetary control requirement, presentation of budget versus actual financial results in this CAFR would be very detailed and voluminous. Therefore, as permitted by GAAP, the SBCR for the year ended December 31, 2008 is available for public inspection at the Department of Finance's Office.

<u>Encumbrances</u> - Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of the formal budgetary control process. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

<u>Lapsing of Appropriations</u> - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is reappropriated.

SUPPLEMENTARY INFORMATION

CITY OF TOLEDO, OHIO MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2008

Capital Improvements – To account for construction, major improvements and acquisition to the City's buildings and infrastructure and parkland. Revenue received is from the portion of the income tax earmarked by the voters for capital improvements and from construction grants and bond sales.

General Fund – The general operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund

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CITY OF TOLEDO, OHIO CAPITAL IMPROVEMENTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Capital Improvements

		<u>Capital In</u>	<u>iproven</u>	nents				
	Init	ial Budget	Fin	al Budget		Actual	Fi	riance with nal Budget ive/(Negative)
REVENUES:								
Licenses and Permits		-	\$	-	\$	35		35
Intergovernmental Services		49,864	Ŧ	49,864	Ψ	18,121		(31,743)
Charges for Services		96		96		96		(51,745)
Investment Earnings		75		75		1,344		1,269
All Other Revenue		324		324		[´] 66		(258)
Total Revenues	\$	50,359	\$	50,359	\$	19,662	\$	(30,697)
EXPENDITURES:								
General Government	\$	123	\$	123	\$	123	\$	
Capital Outlay	Ŧ	106,384	¥	106,384	Ψ	46,901	Ψ	59,483
Debt Service:						10,501		57,405
Principal Retirement		2,858		2,858		2,805		53
Interest and Fiscal Charges		2,955		2,955		2,984		(29)
Total Expenditures	\$	112,197	\$	62,342	\$	52,813	\$	9,529
Excess (Deficiency) of Revenues								
over Expenditures	\$	(61,838)	\$	(11,983)	\$	(33,151)	\$	(21,168)
OTHER FINANCING SOURCES (USES)								
Transfers In	·	37,860		37,860		26,172		(11,688)
Transfers (Out)		(16,709)		(16,709)		(16,709)		
Bond Issuanceof Debt		20,000		20,000		20,000		-
Loan Issuance of Debt		-		-		-		-
Note Issuance of Debt Premiums on Bond		19,424		19,424		528		(18,896)
Sale of Fixed Assets		453		453		477		24
Total Other Financing Sources (Uses)	\$	<u>75</u> 61,103	\$	<u> </u>	\$	11		(64)
Total Ouler T matering Sources (Oses)	φ	01,105	<u>.</u>	61,103	<u> </u>	30,479	\$	(30,624)
Excess (Deficiency) of Revenues and Other Financing Sources Over								
Expenditures And Other Financing Uses	3	(735)		49,120		(2,672)	<u>\$</u>	(51,792)
Fund Balances (Deficit) at								
Beginning of Year						29,763		
Increase in Reserve for Inventory				-		(22)		
Fund Balance (Deficit) at Year End					\$	27,069		

		nitial udget		Final Sudget		Actual mount	Fina Pe	ance with l Budget ositive egative)
EXPENDITURES:								
Current								
GENERAL GOVERNMENT								
City Council								
Personal Services	\$	1,244	\$	1,278	\$	1,278	\$	-
Materials and Supplies		37		29		20		9
Contractual Services		116		90		88		2
Other		90		25		25		-
Total City Council		1,487		1,422		1,411		11
Office Of The Mayor								
Personal Services		1,085		1,039		1,039		_
Materials and Supplies		74		22		20		2
Contractual Services		200		118		105		13
Other		101		-		-		-
Total Office of the Mayor		1,460	<u> </u>	1,179		1,164		15
Auditor								
Personal Services		142		101		101		_
Materials and Supplies		1		-		-		-
Contractual Services		13		8		8		_
Total Auditor		156		109		109		-
Affirmative Action								
Personal Services		267		345		345		_
Materials and Supplies		2		1		1		-
Contractual Services		20		13		13		-
Total Affirmative Action		289		359		359		<u> </u>
Board Of Community Relations								
Personal Services		213		142		142		-
Materials and Supplies		4		4		4		-
Contractual Services		12		17		17		-
Total Board Of Community Relations		229		163		163		
Financial Analysis								
Personal Services		80		81		81		_
Materials and Supplies		1		-		-		-
Contractual Services		11		16		16		_
Total Financial Analysis		92		97		97		-
General Fund Utilities								
Contractual Services		1,884		2,103		2,101		2
Total General Fund Utilities		1,884		2,103		2,101		2
	<u></u>			·····	<u></u>			

Law Image: constraint of the state o			tial	-	Final		ctual	Final Po	nce with Budget sitive	
Personal Services \$ 1,672 \$ 1,958 \$ 1,258 \$ 1,257 \$ 1,257 \$ 1,257 \$ 1,257 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,258 \$ 1,270 \$ 1	Law		lget	B	udget	A	mount	(Negative)		
Materials and Supplies 35 31 31 31 Contractual Services 290 283 275 Total Law $1,997$ $2,272$ $2,264$ Youth Commission $personal Services$ 121 59 59 Materials and Supplies 5 4 4 Contractual Services 20 15 14 Total Youth Commission 146 78 77 Finance Administration $personal Services$ 385 295 295 Materials and Supplies 1 5 5 6 Contractual Services 324 304 304 304 Treasury Personal Services 59 41 40 50 Total Treasury 424 389 380 $$		\$	1 672	s	1 058	s	1 059	¢		
Contractual Services 290 283 275 Total Law 1,997 2,272 2,264		Ŷ		φ		Ψ	-	¢	-	
Total Law1,9972,2722,264Youth Commission Personal Services1215959Materials and Supplies544Contractual Services201514Total Youth Commission1467877Finance Administration Personal Services385295295Materials and Supplies155Contractual Services4844Total Finance Administration434304304Personal Services4844Total Finance Administration434304304Treasury Personal Services324322322Materials and Supplies412618Contractual Services594140Total Treasury424389380Taxation1,5781,2701,270Materials and Supplies172179172Contractual Services376280267Total Taxation2,1261,7291,709Accounts1,2581,0101,010Materials and Supplies13109Contractual Services515555555Total Accounts1,7861,5771,574Economic Development Other866060							+ -		- 8	
Personal Services1215959Materials and Supplies544Contractual Services201514Total Youth Commission1467877Finance Administration 77 77 Personal Services385295295Materials and Supplies155Contractual Services484Total Finance Administration 434 304304Treasury 77 77 77 Personal Services324322322Materials and Supplies412618Contractual Services 59 4140Total Treasury 424 389380Taxation 72 179 172 Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Taxation $1,786$ $1,577$ $1,574$ Economic Development Other 86 60 60		-							8	
Personal Services1215959Materials and Supplies544Contractual Services201514Total Youth Commission1467877Finance Administration 77 77 Personal Services385295295Materials and Supplies155Contractual Services484Total Finance Administration 434 304304Treasury 77 77 77 Personal Services324322322Materials and Supplies412618Contractual Services 59 4140Total Treasury 424 389380Taxation 72 179 172 Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Taxation $1,786$ $1,577$ $1,574$ Economic Development Other 86 60 60	Youth Commission									
Materials and Supplies544Contractual Services201514Total Youth Commission1467877Finance AdministrationPersonal Services385295295Materials and Supplies155Contractual Services4844Total Finance Administration434304304TreasuryPersonal Services324322322Materials and Supplies412618Contractual Services594140Total Treasury424389380Total Treasury424389380Total Treasury22322322Materials and Supplies1,5781,2701,270Materials and Supplies172179172Contractual Services1,5781,2701,270Materials and Supplies172179172Contractual Services376280267Total Taxation2,1261,7291,709Accounts1,2581,0101,010Materials and Supplies13109Contractual Services515557555Total Accounts1,7861,5771,574Economic Development0ther866060			121		59		59		_	
Contractual Services201514Total Youth Commission1467877Finance AdministrationPersonal Services385295Materials and Supplies15Contractual Services48444Total Finance Administration434304304TreasuryPersonal Services324322322Materials and Supplies412618Contractual Services594140Total Treasury424389380Taxation172Personal Services1,5781,2701,270Materials and Supplies172179172Contractual Services376280267Total Taxation2,126Personal Services1,5781,2161,7291,7091Accounts1,258Personal Services515557555Total Accounts1,786Personal Services515557555Total Accounts1,786Personal Services1,7861,7861,5771,5741									-	
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Materials and Supplies155Contractual Services $\frac{48}{434}$ $\frac{4}{304}$ $\frac{4}{304}$ Total Finance Administration $\frac{434}{434}$ $\frac{304}{304}$ $\frac{304}{304}$ TreasuryPersonal Services 324 322 322 Materials and Supplies 41 26 18 Contractual Services 59 41 40 Total Treasury 424 389 380 Taxation 72 $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Taxation $1,786$ $1,577$ $1,574$ Economic Development 0 ther 86 60 60	Personal Services		385		295		295		_	
Contractual Services 48 4 4 Total Finance Administration 434 304 304 Treasury Personal Services 324 322 322 Materials and Supplies 41 26 18 Contractual Services 59 41 40 Total Treasury 424 389 380 Taxation 72 $1,270$ $1,270$ Materials and Supplies $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $81,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Taxation $1,786$ $1,577$ $1,574$ Economic Development Other 86 60 60	Materials and Supplies		1		5				_	
Total Finance Administration 434 304 304 Treasury Personal Services 324 322 322 Materials and Supplies 41 26 18 Contractual Services 59 41 40 Total Treasury 424 389 380 Taxation $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Taxation $1,786$ $1,577$ $1,574$									_	
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Materials and Supplies 11 26 322 Materials and Supplies 41 26 18 Contractual Services 59 41 40 Total Treasury 424 389 380 Taxation 424 389 380 Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 0 ther 86 60 60	Treasury									
Materials and Supplies412618Contractual Services 59 41 40 Total Treasury 424 389 380 TaxationPersonal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts 9 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 0 86 60 60	Personal Services		324		322		322		-	
Total Treasury 424 389 380 Taxation Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts Personal Services $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 86 60 60	Materials and Supplies		41		26				8	
Total Treasury 424 389 380 Taxation Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts Personal Services $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 86 60 60	Contractual Services		59		41		40		1	
Personal Services $1,578$ $1,270$ $1,270$ Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ Accounts $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 86 60 60	Total Treasury		424		389		and the second se		9	
Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ AccountsPersonal Services $1,258$ $1,010$ Materials and Supplies 13 10 Contractual Services 515 557 Total Accounts $1,786$ $1,577$ Economic Development 0 86 60	Taxation									
Materials and Supplies 172 179 172 Contractual Services 376 280 267 Total Taxation $2,126$ $1,729$ $1,709$ AccountsPersonal Services $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 0 86 60	Personal Services		1,578		1,270		1,270		-	
Total Taxation 210 200 207 AccountsPersonal Services1,2581,010Materials and Supplies13109Contractual Services515557555Total Accounts1,7861,5771,574	Materials and Supplies		172		179				7	
AccountsPersonal Services $1,258$ $1,010$ $1,010$ Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts $1,786$ $1,577$ $1,574$ Economic Development 0 ther 86 60 60	Contractual Services		376		280		267		13	
Personal Services 1,258 1,010 1,010 Materials and Supplies 13 10 9 Contractual Services 515 557 555 Total Accounts 1,786 1,577 1,574 Economic Development 86 60 60	Total Taxation		2,126		1,729		1,709		20	
Materials and Supplies13109Contractual Services515557555Total Accounts1,7861,5771,574Economic Development Other866060										
Materials and Supplies13109Contractual Services515557555Total Accounts1,7861,5771,574Economic Development Other866060			1,258		1,010		1,010		-	
Total Accounts1,7861,5771,574Economic Development Other866060			13				9		1	
Total Accounts1,7861,5771,574Economic Development Other866060	Contractual Services				557		555		2	
Other 86 60 60	Total Accounts	······	1,786		1,577		1,574		3	
	Economic Development									
	Other		86		60		60		-	
	Total Economic Development		86		60		60		-	

	Initial Budget	Final Budget	Actual Amount	Variance with Final Budget Positive (Negative)
Human Resources	2		_	
Personal Services	\$ 1,186	\$ 982	\$ 982	\$ -
Materials and Supplies	45	14	11	3
Contractual Services	344	186	185	1
Other	4	-		
Total Human Resources	1,579	1,182	1,178	4
Purchasing And Supplies			-	
Personal Services	359	292	292	-
Materials and Supplies	3	1	1	_
Contractual Services	31	25	25	-
Total Purchasing and Supplies	393	318	318	
Streets Bridges & Harbors				
Personal Services	40	37	37	_
Materials and Supplies	-	» – ·		_
Contractual Services	3	2	2	_
Total Streets Bridges & Harbors	43	39	39	
Solid Waste				
Contractual Services	3			
Total Solid Waste	3			
Total Solid Waste				
Facility Operations				
Contractual Services	500	473	473	-
Total Facility Operations	500	473	473	
Safety				
Personal Services	40	22	22	
Other	250	238	213	25
Total Safety	290	260	235	25
Police				
Other	5	4	4	
Total Police	5	4	4	
	<u>_</u>	<u> </u>	4	ند
Fire				
Personal Services	135	(12)	(12)	-
Materials and Supplies	64	(51)	(62)	11
Contractual Services	(59)	15	14	1
Total Fire	140	(48)	(60)	12

		Initial Budget		Final Budget		Actual Amount	Fina P	ance with I Budget ositive egative)
Natural Resources Administration								
Personal Services	\$	108	\$	118	\$	118	\$	-
Materials and Supplies		-		1		1		-
Contractual Services		111		115		114		1
Total Natural Resources Administration		219	<u></u>	234	·	233		1
Recreation								
Contractual Services		3		-		-		_
Total Recreation		3		-		-		-
Fringe Benefits								
Personal Services		-		39		39		-
Total Fringe Benefits	<u></u>	-		39		39		-
General Non-Departmental Services								
Personal Services		(554)		_				
Contractual Services		3,140		2,254		2,196		-
Total General Non-Departmental Services		2,586		2,254		2,196		<u>58</u> 58
TOTAL GENERAL GOVERNMENT	\$	18,357	\$	16,596	\$	16,427	\$	169
PUBLIC SERVICE								
General Fund Utilities								
Contractual Services	\$	1,402	\$	1,365	\$	1,365	\$	-
Total General Fund Utilities		1,402		1,365		1,365		
Transportation								
Contractual Services	\$	32	\$	-	\$	_	\$	-
Total Transportation		32		-		-		-
Recreation								
Contractual Services		7		7		7		_
Total Parks & Forestry		7	<u></u>	7	<u></u>	7	<u></u>	
Parks & Forestry Personal Services		144		134		104		
Materials and Supplies		4		134		134		-
Contractual Services		244		300		1 300		-
Total Parks & Forestry		392		435	<u> </u>	435	. <u> </u>	-
Tona Tana or Loron J								
TOTAL PUBLIC SERVICE	\$	1,833		1,807	\$	1,807	<u>s</u>	

		litial		Final		Actual	Fin: P	ance with al Budget ositive
PUBLIC SAFETY	BL	idget		Budget	·····	Amount	(N	egative)
Municipal Court Judges								
Personal Services	\$	5,626	\$	5,586	\$	5,586	\$	
Materials and Supplies	Ψ	99	ψ	98	φ	94 J	φ	-
Contractual Services		1,878		2,043		2,043		4
Total Municipal Court Judges		7,603		7,727		7,723		4
Clerk Of Municipal Court								
Personal Services		5,253		4,837		4,837		_
Materials and Supplies		336		367		357		10
Contractual Services		382		366		365		10
Total Clerk Of Municipal Court		5,971		5,570		5,559		11
Law								
Personal Services		592		444		444		-
Contractual Services		27		33		33		_
Total Law		619		477		477		-
Safety								
Contractual Services		11,962		12,490		12,490		-
Total Safety		11,962		12,490		12,490		-
Police								
Personal Services		76,582		75,373		75,373		-
Materials and Supplies		796		770		677		93
Contractual Services	<u></u>	4,847		4,834		4,805		29
Total Police		82,225		80,977		80,855		122
Fire								
Personal Services		54,005		56,354		56,354		-
Materials and Supplies		484		463		422		41
Contractual Services		2,934		2,677		2,663		14
Total Fire		57,423		59,494		59,439		55
Fringe Benefits								
Personal Services		-		-		-		-
Total Fringe Benefits						-		1
General Non-Departmental Services								
Contractual Services		114		102		91		11
Total General Non-Departmental Services		114		102		91		11
OTAL PUBLIC SAFETY	\$ 10	55,917	\$	166,837	\$	166,634	\$	203

.

		nitial udget	⁷ inal udget	 ctual nount	Fina Po	nce with l Budget sitive gative)
PUBLIC UTILITIES			 <u></u>	 	(110	gallv C)
Solid Waste						
Contractual Services	\$	10	\$ -	\$ -	\$	-
Total Engineering Services		10	 -	 -		-
Engineering Services						
Personal Services		2	-	-		-
Contractual Services		1	-	-		_
Total Engineering Services	·	3	 -	 		-
Police						
Contractual Services		171	116	116		-
Total Engineering Services		171	 116	 116		-
TOTAL PUBLIC UTILITIES		184	\$ 116	\$ 116	\$	<u> </u>
COMMUNITY ENVIRONMENT Planning Commission						
Personal Services	\$	497	\$ 462	\$ 462	\$	-
Materials and Supplies		18	13	13		-
Contractual Services		44	49	49		_
Total Planning Commission		559	 524	 524		
General Fund Utilities						
Contractual Services		302	344	344		-
Total General Fund Utilities		302	 344	 344		
Youth Commission	·					
Other		97	46	40		6
Total Youth Commission		97	 46	 40	···	6
H N R Administration						
Personal Services		42	43	43		-
Materials and Supplies		2	-	-		_
Contractual Services	_	16	1.8	18		-
Total H N R Administration		60	 61	 61	······	-
Housing Division						
Personal Services		35	25	25		_
Total Housing Division		35	 25	 25		-

		itial dget		`inal 1dget		ctual nount	Fina Po	ance with I Budget ositive egative)
Economic Development	<u>^</u>		~	• • •				
Personal Services	\$	171	\$	218	\$	218	\$	-
Materials and Supplies		6		4		4		-
Contractual Services		649		648		620		28
Other		-		7				7_
Total Economic Development		826		877	<u> </u>	842		35
Neighborhood								
Personal Services		207		87		87		-
Contractual Services		10		8		8		-
Total Neighborhood		217		95		95		
Demolition								
Personal Services		574		585		585		-
Contractual Services		151		98		98		
Other		40		40		37		3
Total Demolition		765		723		720		3
Transportation								
Personal Services		68		49		49		
Materials and Supplies		2		1		1		-
Contractual Services		26		30		30		-
Total Transportation		96		80		80		<u> </u>
Streets Bridges & Harbors								
Personal Services		(15)		(43)		(43)		-
Materials and Supplies		· -		7		7		-
Contractual Services		(15)		31		31		_
Total Streets Bridges & Harbors		(30)		(5)		(5)		-
West Discoul								
Waste Disposal Personal Services		20		معرار				
				45		45		-
Contractual Services		1,970	·····	2,275		134		2,141
Total Waste Disposal		1,990		2,320		179		2,141
Engineering Services								
Personal Services		273		129		129		-
Materials and Supplies		10		1		1		-
Contractual Services		19		13		13		-
Total Engineering Services		302		143		143		

		Initial Budget		Final Budget	_	Actual mount	Fin I	iance with al Budget Positive (egative)
Building Inspection Personal Services	ç	0 165	¢	1 074	¢	1.024	ŕ	
Materials and Supplies	\$	2,165 23	\$	1,934	\$	1,934	\$	-
Contractual Services				20		20		-
Total Building Inspection		251		262		262		-
Total Building Inspection	·	2,439	<u></u>	2,216		2,216		<u> </u>
Parks & Forestry								
Materials and Supplies		-		-		-		
Contractual Services		30		1		1		_
Total Parks & Forestry		30		1		1		
Fringe Benefits								
Personal Services	. <u> </u>	-		-		-		_
Total Fringe Benefits								-
TOTAL COMMUNITY ENVIRONMENT	\$	7,688	\$	7,450	\$	5,265	\$	2,185
HEALTH								
Municipal Court Judges								
Personal Services	\$	306	\$	317	\$	317	\$	-
Materials and Supplies		1		-		-		-
Contractual Services		5		5		5		-
Total Municipal Court Judges		312		322		322		
Refuse Collection								
Personal Services		9,951		9,538		9,538		-
Materials and Supplies		71		69		52		17
Contractual Services		1,497		2,078		2,013		65
Total Refuse Collection		11,519		11,685		11,603		82
Waste Disposal								
Personal Services		1,241		1,217		1,217		-
Materials and Supplies		106		74		51		23
Contractual Services		2,546		2,602		2,205		397
Total Waste Disposal		3,893		3,893		3,473		420
Environmental Services								
Personal Services		148		128		128		-
Contractual Services		25		55		55		-
Total Environmental Services		173		183		183		-
Recreation								
Contractual Services		1		(~		
Contractuar Dor 11005		4		6		6		-

	Initial Budget				Final Budget					Actual Amount	Fin: P	ance with al Budget cositive egative)
Parks & Forestry												
Personal Services	\$	425	\$	296	S	296	\$	_				
Materials and Supplies		12		4	Ŧ	4	Ψ	-				
Contractual Services		133		134		134		-				
Total Parks & Forestry		570		434		434						
TOTAL HEALTH	<u>\$</u>	16,471	\$	16,523	\$	16,021	\$	502				
PARKS AND RECREATION												
Natural Resources Administration												
Contractual Services	\$	29	\$	24	\$	24	\$	-				
Total Natural Resources Administration		29	<u></u>	24	<u> </u>	24		-				
Recreation												
Personal Services		809		570		570		-				
Materials and Supplies		72		83		82		1				
Contractual Services		912		1,096		1,083		13				
Total Recreation		1,793		1,749		1,735		14				
Parks & Forestry												
Personal Services		541		285		285		-				
Materials and Supplies		58		39		37		2				
Contractual Services	-	1,013		959		957		2				
Total Parks & Forestry	·	1,612		1,283		1,279		4				
TOTAL PARKS & RECREATION	<u> </u>	3,434	\$	3,056	\$	3,038	\$	18				
TOTAL CAPITAL OUTLAY		837		585		585						
TOTAL DEBT SERVICE		2,422		2,421		2,421		-				
OTAL EXPENDITURES	\$	217,143	<u> </u>	215,391	\$	212,314	\$	3,077				

unce with I Budget ositive gative)	Final Pos		Final Actual Budget Amount			Initial Budget		
								Parks & Forestry
-	\$	296	\$	296	\$	425	\$	Personal Services
-		4		4		12		Materials and Supplies
-		134		134		133		Contractual Services
		434		434		570		Total Parks & Forestry
502	\$	16,021	\$	16,523	\$	16,471	\$	TOTAL HEALTH
								PARKS AND RECREATION
								Natural Resources Administration
-	\$	24	\$	24	\$	29	\$	Contractual Services
-	·	24		24	 	29		Total Natural Resources Administration
								Recreation
-		570		570		809		Personal Services
1		82		83		72		Materials and Supplies
13		1,083	. <u> </u>	1,096		912	·,	Contractual Services
14		1,735		1,749	<u></u>	1,793		Total Recreation
								Parks & Forestry
-		285		285		541		Personal Services
2		37		39		58		Materials and Supplies
2		957		959	<u></u>	1,013		Contractual Services
4		1,279		1,283		1,612		Total Parks & Forestry
18	\$	3,038	\$	3,056	\$	3,434	\$	TOTAL PARKS & RECREATION
10	Ψ 				<u> </u>			
-		585	÷	585		837		TOTAL CAPITAL OUTLAY
-		2,421		2,421		2,422		TOTAL DEBT SERVICE
3,077	\$	212,314	\$	215,391	\$	217,143	\$	TAL EXPENDITURES
	\$		\$		<u> </u>		\$	

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CITY OF TOLEDO, OHIO OTHER GOVERNMENTAL FUNDS DECEMBER 31, 2008

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CITY OF TOLEDO, OHIO NON-MAJOR FUNDS, COMBINING BALANCE SHEET FOR YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Special Revenue		Debt Servic	e.	Capi Proje	
ASSETS						
Equity in Pooled Cash	\$	5,874	\$	90	\$	_
Other Cash		2		-		-
Investments		2,549		-		441
Receivables (Net of Allowance for Uncollectible Account	s)					
Accounts		2,183		-		-
Special Assessments		-		359		2,697
Notes		-		-		, _
Interfund Balances		16,754		-		-
Prepaid Expenditures		1		-		-
Inventory of Supplies		764		-		-
Total Assets	\$	28,127	\$	449	\$	3,138
LIABILITIES						
Accounts Payable	\$	1,657	\$	_	\$	_
Escrow	Ŧ	1,541	Ψ	-	Ψ	
Retainages				_		12
Interfund Balances		1,331		-		161
Due to Other Governments		2		-		-
Deferred Revenue		-		359		2,697
Other Current Liabilities		2		-		-
Notes Payable		-		-		2,250
Total Liabilities		4,533		359		5,120
FUND BALANCES (DEFICIT):						
Reserved for Debt Service		_		90		
Reserved for Encumbrances		7,902		-		140
Reserved for Inventory of Supplies		764		_		1+0
Reserved for Long-Term Notes and Accounts Receivable		-		 .		-
Unreserved:						
Designated for Subsequent						
Years Expenditures		13		-		_
Undesignated		14,915		-		(2,122)
Total Fund Balance (Deficit)		23,594		90		(2,122) (1,982)
Total Liabilities and						(1,702)
Fund Balance (Deficit)	\$	28,127	\$	449	\$	3,138

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS, COMBINING BALANCE SHEET FOR YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Permanent Funds		Total Non-M	Total <u>Non-Major Funds</u>		
ASSETS	·					
Equity in Pooled Cash	\$	3	\$	5,967		
Other Cash		-		2		
Investments		850		3,840		
Receivables (Net of Allowance for Uncollectible Account	s)					
Accounts		-		2,183		
Special Assessments		-		3,056		
Notes		-		-		
Interfund Balances		-		16,754		
Prepaid Expenditures		-		1		
Inventory of Supplies		-		764		
Total Assets	\$	853	\$	32,567		
LIABILITIES						
Accounts Payable	\$	_	\$	1,657		
Escrow	Ψ	154	Ψ	1,695		
Retainages		-		1,000		
Interfund Balances		5		1,497		
Due to Other Governments		-		2		
Deferred Revenue		-		3,056		
Other Current Liabilities		-		2		
Notes Payable		-		2,250		
Total Liabilities		159		10,171		
	·					
FUND BALANCES (DEFICIT):						
Reserved for Debt Service		-		90		
Reserved for Encumbrances		-		8,042		
Reserved for Inventory of Supplies		-		764		
Reserved for Long-Term Notes and Accounts Receivable		-		-		
Unreserved:						
Designated for Subsequent						
Years Expenditures		-		13		
Undesignated		694		13,487		
Total Fund Balance (Deficit)		694		22,396		
Total Liabilities and						
Fund Balance (Deficit)	\$	853	\$	32,567		

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNDS IN THOUSANDS) (CONTINUED)

	Special Revenue	Debt Service	Capital Projects		
REVENUES:					
Special Assessments	s -	\$ 116	\$ 574		
Licenses and Permits	6	-	-		
Intergovernmental Services	30,817	-	-		
Charges for Services	937	-	-		
Investment Earnings	527	-	18		
Fines and Forfeitures	1,279	-	-		
All Other Revenue	1,265	-	-		
Total Revenues	34,831	116	592		
EXPENDITURES:					
Current:					
General Government	1,752	-	-		
Public Service	10,178	-	-		
Public Safety	4,169	-	-		
Public Utilities	38	-	-		
Community Environment	12,813	-	-		
Health	1,708	-	-		
Parks and Recreation	262	-	-		
Capital Outlay	1,020	-	669		
Debt Service:					
Principal Retirement	-	12,322	-		
Interest and Fiscal Charges	133	4,797	84		
Total Expenditures	32,073	17,119	753		
Excess (Deficiency) of Revenues					
over Expenditures	2,758	(17,003)	(161)		
OTHER FINANCING SOURCES (USES):					
Transfers In	1,776	17,035	-		
Transfers (Out)	(3,569)	-	-		
Note Proceeds	-	-	-		
Sale of Fixed Assets	5	-	-		
Bond Proceeds	-	-	-		
Premium on Bond	-	-	5		
Payment to Refunded					
Bond Escrow Agent	-	-	-		
Other Revenue (Expenses)	-	-	_		
Total Other Financing					
Sources and (Uses)	(1,788)	17,035	5		
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	970	32	(156)		
Fund Balances (Deficit) at	- / -		(100)		
Beginning of Year	22,611	58	(1,826)		
Increase in Reserve for Inventory/Notes	13		(1,020)		
Fund Balance (Deficit) at Year End	\$ 23,594	<u>\$ 90</u>	\$ (1,982)		

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNDS IN THOUSANDS) (CONTINUED)

REVENUES: Special Assessments Licenses and Permits	\$ - -	<u>Non-Major Funds</u> \$690
Licenses and Permits	\$ - -	\$ 690
	-	÷ 0.00
		6
Intergovernmental Services	-	30,817
Charges for Services	-	937
Investment Earnings	-	545
Fines and Forfeitures	•	1,279
All Other Revenue	-	1,265
Total Revenues		35,539
EXPENDITURES:		
Current:		
General Government	-	1,752
Public Service	-	10,178
Public Safety	-	4,169
Public Utilities	-	38
Community Environment	-	12,813
Health	_	1.708
Parks and Recreation	<u>-</u>	262
Capital Outlay	-	1,689
Debt Service:		_,
Principal Retirement	-	12,322
Interest and Fiscal Charges	-	5,014
Total Expenditures	_	49,945
Excess (Deficiency) of Revenues		
over Expenditures		(14,406)
OTHER FINANCING SOURCES (USES):		
Transfers In		18,811
Transfers (Out)	-	(3,569)
Note Proceeds	-	
Sale of Fixed Assets	-	5
Bond Proceeds	-	-
Premium on Bond	-	5
Payment to Refunded		•
Bond Escrow Agent	-	_
Other Revenue (Expenses)	-	_
Total Other Financing		· · · · · · · · · · · · · · · · · · ·
Sources and (Uses)	-	15,252
Excess (Deficiency) of Revenues		2 × 4 × 2 ×
and Other Financing Sources		
Over Expenditures and Other		
Financing Uses	-	846
Fund Balances (Deficit) at		0+0
Beginning of Year	694	21,537
Increase in Reserve for Inventory/Notes		13
Fund Balance (Deficit) at Year End	<u>\$ 694</u>	\$ 22,396

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CITY OF TOLEDO, OHIO NON-MAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2008

Federal Block Grants - To account for monies received from the Federal Government under the Community Development Block Grant program. Individual program and grant activity is controlled by use of programmatic computer codes.

Operation Grants - To account for various non-capital Federal, State and Local grants including such programs as Federal and State Air Pollution Control, D.W.I. (Driving While Intoxicated) program, Child and Family Health, and WIC (Women, Infants and Children). Individual program and grant activity is controlled by use of programmatic computer codes.

Urban Development Action Grants - To account for monies received from the Federal Government under the Urban Development Action Grant program. Individual program and grant activity is controlled by use of programmatic computer codes.

Street Construction Maintenance and Repair - To account for state-levied and controlled gasoline tax and vehicle license fees remitted to the City by formula for routine street maintenance.

Cemetery Maintenance - To account for investment earnings transferred from the non-expendable Cemetery Perpetual Care Fund. Fund monies are used in maintaining the City's five public cemeteries.

Golf Improvements - To account for the portion of golf greens fees designated by City Council for major non-capital golf course maintenance.

Parkland Improvements - To account for those proceeds from parkland sales designated by City Council for minor purchases of park property and equipment.

Cemeteries Property Acquisition Site Development - To account for monies received for interments, removals and lots in municipal cemeteries and used for the expansion of municipal cemeteries.

Marina Development - To account for monies received for operation and improvement of the City's marinas and Boating Education Center.

Expendable Trusts - To account for monies donated in trust to the City. Expenditures of the fortyeight individual trust funds in existence as of December 31 are controlled by reference to individual trust balances maintained in subsidiary records.

Toledo City Parks - To account for investment earnings on funds contributed from General Fund Estate Taxes. This fund will provide funding stability to the City's parks and recreation programs.

Toledo Home Program - To account for monies received under the National Affordable Housing Act to assist low-income individuals attain home ownership. Individual program and grant activity is controlled by use of programmatic computer codes.

Right-of-Way – To account for monies received from various public utilities for the maintenance of their access to the public right-of-way.

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS SPECIAL REVENUE FUNDS, COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Federal Block Grants		Operation Grants		Urban Developme Action Grants	ent
ASSETS						
Equity in Pooled Cash	\$	-	\$	_	\$	688
Other Cash		1		-	·	_
Investments		-		-		13
Receivables (Net of Allowance for Uncollectible Accounts):						
Accounts		-		211		-
Special Assessments		-		-		-
Notes				-		-
Interfund Balances		4,117		8,385		-
Prepaid Expenditures				1		-
Inventory of Supplies		-		-		_
Restricted Assets:					····	
Investments		-		-		-
Total Assets	\$	4,118	\$	8,597	\$	701
LIABILITIES	h					
Accounts Payable	\$	388	S	733	\$	_
Escrow		1,140		140		11
Retainages		-		-		-
Interfund Balances		8		9		-
Due to Other Governments		-		-		2
Deferred Revenue		-		-		_
Other Current Liabilities		-		-		_
Payable From Restricted Assets:			······			
Notes Payable		-		-		-
Total Liabilities		1,536		882		13
FUND BALANCES (DEFICIT):						
Reserved for Encumbrances		1,920		2,731		-
Reserved for Inventory of Supplies		-		-		-
Reserved for Prepaid						
Expenditures		-		-		-
Unreserved:						
Designated for Subsequent Years Expenditures		-		-		-
Undesignated		662		4,984		688
Fund Equity						
Unreserved		_		-		
Total Fund Balance (Deficit)		2,582		7,715	•••••	688
Total Liabilities and						
Fund Balance (Deficit)	\$	4,118	\$	8,597	\$	701

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS SPECIAL REVENUE FUNDS, COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Street Construction Maintenance and Repair		Cemeter Mainten		Golf Improve	ements
ASSETS						
Equity in Pooled Cash	\$	-	\$	41	\$	204
Other Cash		-		-		-
Investments		-		-		-
Receivables (Net of Allowance for Uncollectible Accounts):						
Accounts		612		8		_
Special Assessments		-		-		-
Notes .		-		-		-
Interfund Balances		4,252		-		_
Prepaid Expenditures		-		-		-
Inventory of Supplies		764		-		_
Restricted Assets:	· · · · ·		····.	<u> </u>		
Investments		-		-		-
Total Assets	\$	5,628	\$	49	\$	204
LIABILITIES						
Accounts Payable	\$	51	\$	_	\$	_
Escrow	+	-	Ŷ	-	Ψ	
Retainages		_		-		_
Interfund Balances		16		-		-
Due to Other Governments		-		_		-
Deferred Revenue		-				_
Other Current Liabilities		-		-		_
Payable From Restricted Assets:					····	
Notes Payable		-		_		_
Total Liabilities		67		-		-
FUND BALANCES (DEFICIT):						
Reserved for Encumbrances		157		_		_
Reserved for Inventory of Supplies		764		_		_
Reserved for Prepaid						-
Expenditures		-		-		
Unreserved:						-
Designated for Subsequent Years Expenditures		13		_		
Undesignated		4,627		49		204
Fund Equity		1,027		ر ۳		204
Unreserved						
Total Fund Balance (Deficit)	w	5,561		49	·····	204
Total Liabilities and		1001		47		204
Fund Balance (Deficit)	\$	5,628	\$	49	\$	204

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS SPECIAL REVENUE FUNDS, COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Parkland Improvements		Cemeter Propert Acquisit Site Develop	y ion	Marin a Development	
ASSETS						
Equity in Pooled Cash	\$	155	\$	186	\$	8
Other Cash		-		-		1
Investments		-		-		-
Receivables (Net of Allowance for Uncollectible Accounts):						
Accounts		16		-		-
Special Assessments		-		-		-
Notes		-		-		-
Interfund Balances		-		-		-
Prepaid Expenditures		-		· -		-
Inventory of Supplies						-
Restricted Assets:						
Investments		-		-		-
Total Assets	\$	171	\$	186	\$	9
LIABILITIES						
Accounts Payable	\$	-	\$	-	\$	4
Escrow		-		-		-
Retainages		-		-		-
Interfund Balances		-		-		5
Due to Other Governments		-		-		-
Deferred Revenue		-		-		-
Other Current Liabilities				-		-
Payable From Restricted Assets:						
Notes Payable		-		-		-
Total Liabilities		-		-		9
FUND BALANCES (DEFICIT):						
Reserved for Encumbrances		-		-		6
Reserved for Inventory of Supplies		-		-		-
Reserved for Prepaid						
Expenditures		-		-		-
Unreserved:						
Designated for Subsequent Years Expenditures		-		-		-
Undesignated		171		186		(6)
Fund Equity						
Unreserved						
Total Fund Balance (Deficit)		171		. 186		_
Total Liabilities and						
Fund Balance (Deficit)	\$	171	\$	186	\$	9

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS SPECIAL REVENUE FUNDS, COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Expenda Trusts	ıble	Toledo City P		Toledo Home F	Program
ASSETS	·					- ogenin
Equity in Pooled Cash	\$	4,592	\$	-	\$	-
Other Cash		-		_	,	-
Investments		16		2,520		-
Receivables (Net of Allowance for Uncollectible Accounts):				_,		
Accounts		94		8		1,234
Special Assessments		-		-		
Notes		_		-		-
Interfund Balances		-		-		_
Prepaid Expenditures		-		-		_
Inventory of Supplies		_		_		_
Restricted Assets:				·····		
Investments		-		-		-
Total Assets	S	4,702	\$	2,528	\$	1,234
LIABILITIES						.,
Accounts Payable	\$	196	\$	-	\$	285
Escrow		250		-	*	
Retainages		_		_		_
Interfund Balances		-		421		872
Due to Other Governments		-		-		
Deferred Revenue		-		_		_
Other Current Liabilities		2		-		_
Payable From Restricted Assets:						
Notes Payable		-		-		-
Total Liabilities		448		· 421		1,157
FUND BALANCES (DEFICIT):			·····		····	1,107
Reserved for Encumbrances		-		-		3,088
Reserved for Inventory of Supplies		-		-		5,000
Reserved for Prepaid						
Expenditures		-		_		_
Unreserved:		-				
Designated for Subsequent Years Expenditures		-		-		_
Undesignated		4,254		2,107		(3,011)
Fund Equity				_,		(3,011)
Unreserved						
Total Fund Balance (Deficit)	••••••	4,254		2,107		77
Total Liabilities and		.,		-,		
Fund Balance (Deficit)	\$	4,702	\$	2,528	\$	1,234

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS SPECIAL REVENUE FUNDS, COMBINING BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Right Of Way		Total Spe Revenue	
ASSETS				
Equity in Pooled Cash	\$	-	\$	5,874
Other Cash		_		2
Investments		-		2,549
Receivables (Net of Allowance for Uncollectible Accounts):				
Accounts		-		2,183
Special Assessments		-		-
Notes		-		-
Interfund Balances		_		16,754
Prepaid Expenditures		-		1
Inventory of Supplies		-		764
Restricted Assets:	······			
Investments				-
Total Assets	\$	• -	\$	28,127
LIABILITIES				
Accounts Payable	\$	-	\$	1,657
Escrow		-		1,541
Retainages		-		, _
Interfund Balances		-		1,331
Due to Other Governments		-		2
Deferred Revenue		-		-
Other Current Liabilities		-		2
Payable From Restricted Assets:	•••			-
Notes Payable		-		-
Total Liabilities		-		4,533
FUND BALANCES (DEFICIT):			**************************************	**************************************
Reserved for Encumbrances		-		7,902
Reserved for Inventory of Supplies		-		764
Reserved for Prepaid				
Expenditures		-		-
Unreserved:				-
Designated for Subsequent Years Expenditures		-		13
Undesignated		-		14,915
Fund Equity				
Unreserved				-
Total Fund Balance (Deficit)		-		23,594
Total Liabilities and				
Fund Balance (Deficit)	\$	-	\$	28,127

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	Federal Block Grants		Operation Grants		Urban Development Action Grants	t
REVENUES:						
Special Assessments	\$	-	\$	-	\$	-
Licenses and Permits		-		1		-
Intergovernmental Services		7,569		8,025		-
Charges for Services		14		300		-
Investment Earnings		-		1		3
Fines and Forfeitures		-		1,247		-
All Other Revenue		3		113		-
Total Revenues		7,586		9,687		3
EXPENDITURES:						
Current:						
General Government		-		1,439		-
Public Service		-		-		-
Public Safety		-		3,149		-
Public Utilities		-		-		-
Community Environment		6,929		2,919		-
Health		-		1,448		-
Parks and Recreation		-		15		-
Capital Outlay		110		892		-
Debt Service:						
Principal Retirement		-		-		-
Interest and Fiscal Charges		133		-		-
Total Expenditures		7,172		9,862		
Excess (Deficiency) of Revenues						
over Expenditures		414		(175)		3
OTHER FINANCING SOURCES (USES):						
Transfers In		504		26		-
Transfers (Out)		(695)		(3)		-
Note Proceeds		-		-		
Sale of Fixed Assets		5		-		-
Total Other Financing						
Sources and (Uses)		(186)		23		-
Excess (Deficiency) of Revenues						
and Other Financing Sources						
Over Expenditures and Other						
Financing Uses		228		(152)		3
Fund Balances (Deficit) at				```		
Beginning of Year		2,354		7,867		685
Increase in Reserve for Inventory/Notes		-		-		-
Fund Balance (Deficit) at Year End	\$	2,582	<u></u>	7,715	\$	688

Street Construction Maintenance and Repair		Cemetery Maintenance	Golf Improvements
REVENUES:			
Special Assessments	s -	\$ -	\$-
Licenses and Permits	5	-	-
Intergovernmental Services	13,295	-	-
Charges for Services	5	-	1 79
Investment Earnings	-	31	•
Fines and Forfeitures	32	-	-
All Other Revenue	14	-	-
Total Revenues	13,351	31	179
EXPENDITURES:			
Current:			
General Government	109	-	-
Public Service	10,178	-	-
Public Safety	107	-	-
Public Utilities	38	-	-
Community Environment	11	-	-
Health	-	11	-
Parks and Recreation	-	-	-
Capital Outlay	14	-	-
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	10,457	11	
Excess (Deficiency) of Revenues		· · · · · · · · · · · · · · · · · · ·	
over Expenditures	2,894	20	179
OTHER FINANCING SOURCES (USES):		· · · · · · · · · · · · · · · · · · ·	
Transfers In	225	-	•
Transfers (Out)	(1,778)	-	(150)
Note Proceeds			(100)
Sale of Fixed Assets	-	-	_
Total Other Financing			
Sources and (Uses)	(1,553)	-	(150)
Excess (Deficiency) of Revenues			(100)
and Other Financing Sources			
Over Expenditures and Other			
Financing Uses	1,341	20	29
Fund Balances (Deficit) at	-,- ++	20	<i>4.</i>)
Beginning of Year	4,207	29	175
Increase in Reserve for Inventory/Notes	13	<u>.</u>	211
Fund Balance (Deficit) at Year End	\$ 5,561	<u>\$ 49</u>	\$ 204

	Parkland Improvement	5	Cemeteries Property Acquisition Site Development		Marina Development	
REVENUES:						
Special Assessments	S	-	\$	-	\$	-
Licenses and Permits		-		-		-
Intergovernmental Services		-		-		-
Charges for Services		-		33		89
Investment Earnings		-		-		-
Fines and Forfeitures		-		-		-
All Other Revenue		67		-		
Total Revenues		67	·	33		89
EXPENDITURES:						
Current:						
General Government		-		-		-
Public Service		-		-		-
Public Safety		-		-		-
Public Utilities		-		-		-
Community Environment		-		-		-
Health		-		17		-
Parks and Recreation		-		-		115
Capital Outlay		-		-		-
Debt Service:						
Principal Retirement		-		-		-
Interest and Fiscal Charges		-		-		-
Total Expenditures		-	·····	17		115
Excess (Deficiency) of Revenues						
over Expenditures		67		16		(26)
OTHER FINANCING SOURCES (USES):						
Transfers In		-		-		26
Transfers (Out)		-		-		-
Note Proceeds						
Sale of Fixed Assets		-				
Total Other Financing						
Sources and (Uses)				-		26
Excess (Deficiency) of Revenues						
and Other Financing Sources						
Over Expenditures and Other		-				
Financing Uses		67		16		-
Fund Balances (Deficit) at						
Beginning of Year		104		170		-
Increase in Reserve for Inventory/Notes		-			\	-
Fund Balance (Deficit) at Year End	<u></u>	171	<u></u>	186	\$	-

	Expenda Trusts	ble	Toledo City Parks		Toledo Home Pr	ogram
REVENUES:						
Special Assessments	S	-	\$	-	\$	-
Licenses and Permits		-		-		-
Intergovernmental Services		(450)		-		2,378
Charges for Services		317		-		_
Investment Earnings		342		150		-
Fines and Forfeitures		-		-		-
All Other Revenue		1,068		-		_
Total Revenues		1,277	·····	150	····	2,378
EXPENDITURES:	<u> </u>	· · · · · · · · · · · · · · · · · · ·				
Current:						
General Government		204		-		-
Public Service		-		-		-
Public Safety		913		-		-
Public Utilities		-		_		-
Community Environment		-		-		2,954
Health		232		-		_,
Parks and Recreation		132		-		_
Capital Outlay		-		-		4
Debt Service:		,				-
Principal Retirement		-		-		-
Interest and Fiscal Charges		-		-		-
Total Expenditures		1,481	· · · · · · · · · · · · · · · · · · ·		••••	2,958
Excess (Deficiency) of Revenues					••••••	
over Expenditures		(204)		150		(580)
OTHER FINANCING SOURCES (USES):			· · · · · · · · · · · · · · · · · · ·			<u> </u>
Transfers In		770		-		-
Transfers (Out)		(580)		(138)		-
Note Proceeds		•		. ,		
Sale of Fixed Assets		-		-		-
Total Other Financing		,				
Sources and (Uses)		190		(138)		-
Excess (Deficiency) of Revenues				<u>```</u>		
and Other Financing Sources						
Over Expenditures and Other						
Financing Uses		(14)		12		(580)
Fund Balances (Deficit) at						(= (, -)
Beginning of Year		4,268		2,095		657
Increase in Reserve for Inventory/Notes		-		-		-
Fund Balance (Deficit) at Year End	\$	4,254	\$	2,107	\$	77

	Right Of Way	Total S Revenu	Special 1e Funds
REVENUES:	······································		
Special Assessments	\$	- \$	-
Licenses and Permits		-	6
Intergovernmental Services		-	30,817
Charges for Services		-	937
Investment Earnings		-	527
Fines and Forfeitures		-	1,279
All Other Revenue		-	1,265
Total Revenues		_	34,831
EXPENDITURES:	······		
Current:			
General Government		-	1,752
Public Service		-	10,178
Public Safety		-	4,169
Public Utilities		-	38
Community Environment		-	12,813
Health		-	1,708
Parks and Recreation		-	262
Capital Outlay		-	1,020
Debt Service:			*10-0
Principal Retirement		-	-
Interest and Fiscal Charges		-	133
Total Expenditures		-	32,073
Excess (Deficiency) of Revenues			
over Expenditures		-	2,758
OTHER FINANCING SOURCES (USES):	···		
Transfers In	22	5	1.776
Transfers (Out)	(22	5)	(3,569)
Note Proceeds	· ·	,	
Sale of Fixed Assets		-	5
Total Other Financing			
Sources and (Uses)		_	(1,788)
Excess (Deficiency) of Revenues	····		(1,100)
and Other Financing Sources			
Over Expenditures and Other			
Financing Uses		-	970
Fund Balances (Deficit) at			2.0
Beginning of Year		-	22,611
Increase in Reserve for Inventory/Notes		<u> </u>	13
Fund Balance (Deficit) at Year End	\$	- S	23,594

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	Federal Blo	ck Grants		Variance with Final Budget	
	Initial Budget	Final Budget	Actual Amount	Positive (Negative)	
REVENUES:		<u></u>		<u> </u>	
Special Assessments	\$ -	\$	\$-	\$ –	
Licenses and Permits		-	-	-	
Intergovernmental Services	-	27,069	7,569	(19,500)	
Charges for Services	-	15	14	(1)	
Investment Earnings	-	-	-	-	
Fines and Forfeitures	-	-	-	-	
All Other Revenue	-	1	3	2	
Total Revenues	-	27,085	7,586	(19,499)	
EXPENDITURES:					
Current:					
General Government	-	-	-	-	
Public Service	-	-	-	-	
Public Safety	-	-	-	-	
Public Utilities	-	-	-	-	
Community Environment	8,000	25,698	6,929	18,769	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	749	2,879	110	2,769	
Debt Service:					
Principal Retirement	100	200	-	200	
Interest and Fiscal Charges	53	86	133	(47)	
Total Expenditures	8,902	28,863	7,172	21,691	
Excess (Deficiency) of Revenues over Expenditures	(8,902)	(1,778)	414	2,192	
OTHER FINANCING SOURCES (USES):				······•	
Transfers In	-	504	504	-	
Transfers (Out)	(256)	(695)	(695)	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets	-	31	5	(26)	
Total Other Financing					
Sources and (Uses)	(256)	(160)	(186)	(26)	
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	\$ (9,158)	\$ (1,938)	228	\$ 2,166	
Fund Balances (Deficit) at					
Beginning of Year			2,354		
Increase in Reserve for Inventory			•		
Fund Balance (Deficit) at Year End			\$ 2,582		
			····· 3		

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	Operatio		Variance with Final Budget	
	Initial Budget	nitial Budget Final Budget		Positive (Negative)
REVENUES:		·		
Special Assessments	s -	s -	\$ –	\$-
Licenses and Permits	-	-	1	1
Intergovernmental Services	1,614	22,037	8,025	(14,012)
Charges for Services	-	-	300	300
Investment Earnings	-	-	1	1
Fines and Forfeitures	-	200	1,247	1,047
All Other Revenue	-	86	113	27
Total Revenues	1,614	22,323	9,687	(12,636)
EXPENDITURES:		<u></u>		
Current:				
General Government	1,457	1,439	1,439	-
Public Service	-	-	-	-
Public Safety	4,427	7,398	3,149	4,249
Public Utilities	1	1	, -	1
Community Environment	7,877	9,479	2,919	6.560
Health	1,722	2,856	1,448	1,408
Parks and Recreation	9	19	15	-,
Capital Outlay	2,366	3,538	892	2,646
Debt Service:				_,
Principal Retirement	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Total Expenditures	17,859	24,730	9,862	14,868
Excess (Deficiency) of Revenues over Expenditures	(16,245)	(2,407)	(175)	2,232
OTHER FINANCING SOURCES (USES):		·		
Transfers In	27	27	26	(1)
Transfers (Out)	(258)	(3)	(3)	-
Note Proceeds	-	-	-	-
Sale of Fixed Assets	-	-	-	-
Total Other Financing				
Sources and (Uses)	(231)	24	23	(1)
Excess (Deficiency) of Revenues			·····	<u> </u>
and Other Financing Sources				
Over Expenditures and Other				
Financing Uses	\$ (16,476)	\$ (2,383)	(152)	\$ 2,231
Fund Balances (Deficit) at				
Beginning of Year			7,867	
Increase in Reserve for Inventory			-,	
•				
Fund Balance (Deficit) at Year End			\$ 7,715	

		lopment Action Grant	Actual	Variance with Final Budget	
	Initial Budget	Final Budget	Amount	Positive (Negative)	
REVENUES:				(rieguire)	
Special Assessments	\$	· \$ ·	. s -	s -	
Licenses and Permits				-	
Intergovernmental Services				-	
Charges for Services				-	
Investment Earnings			. 3	3	
Fines and Forfeitures		· .		_	
All Other Revenue		· -		-	
Total Revenues	-		3	3	
EXPENDITURES:		<u> </u>			
Current:					
General Government	-		· -	_	
Public Service	-	· -	-	_	
Public Safety	-		-	-	
Public Utilities	-	· -	_	-	
Community Environment	128	128	-	128	
Health	-	-	-	_	
Parks and Recreation	-	-	-	_	
Capital Outlay	192	192	-	192	
Debt Service:					
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges	-	-	-	-	
Total Expenditures	320	320		320	
Excess (Deficiency) of Revenues over Expenditures	(320) (320) 3	323	
OTHER FINANCING SOURCES (USES):				····	
Transfers In	-	-	-	-	
Transfers (Out)	-	-	-	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets			-	-	
Total Other Financing					
Sources and (Uses)					
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	\$ (320	<u>\$ (320)</u>) 3	\$ 323	
Fund Balances (Deficit) at			-		
Beginning of Year			685		
Increase in Reserve for Inventory			-		
Fund Balance (Deficit) at Year End			\$ 688		

	Street Con Maintenance			Variance with Final Budget	
	Initial Budget	Final Budget	Actual Amount	Positive (Negative)	
REVENUES:		<u></u>		(1054110)	
Special Assessments	\$ -	_ \$ –	\$ -	\$ -	
Licenses and Permits	58	58	5	(53)	
Intergovernmental Services	13,911	13,911	13,295	(616)	
Charges for Services	4	4	5	1	
Investment Earnings	-	-	•	-	
Fines and Forfeitures	84	84	32	(52)	
All Other Revenue	1	1	14	13	
Total Revenues	14,058	14,058	13,351	(707)	
EXPENDITURES:					
Current:					
General Government	123	121	109	12	
Public Service	11,812	11,782	10,178	1,604	
Public Safety	122	122	107	15	
Public Utilities	9	38	38	-	
Community Environment	11	11	11	-	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	41	17	14	3	
Debt Service:					
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges	-	-	-	-	
Total Expenditures	12,118	12,091	10,457	1,634	
Excess (Deficiency) of Revenues over Expenditures	1,940	1,967	2,894	927	
OTHER FINANCING SOURCES (USES):			······································		
Transfers In	225	225	225	-	
Transfers (Out)	(1,689)	(1,778)	(1,778)	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets			-	-	
Total Other Financing					
Sources and (Uses)	(1,464)	(1,553)	(1,553)	-	
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	\$ 476	<u>\$ 414</u>	1,341	\$ 927	
Fund Balances (Deficit) at					
Beginning of Year			4,207		
Increase in Reserve for Inventory			13		
Fund Balance (Deficit) at Year End			\$ 5,561		

	Centery Maintenance			Actual	Variance with Final Budget Positive	
	Initial Budget	\mathbf{F}	inal Budget	Amount	(Negative)	
REVENUES:						
Special Assessments	S	- \$; -	\$-	\$ -	
Licenses and Permits		-	-	-	-	
Intergovernmental Services		-	-	-	-	
Charges for Services		-	-	-	-	
Investment Earnings	33	2	32	31	(1)	
Fines and Forfeitures		-	-	-	-	
All Other Revenue		-	-	-	-	
Total Revenues	32	2	32	31	(1)	
EXPENDITURES:		<u> </u>			·	
Current:						
General Government		-	_	-	-	
Public Service		-	-	-	-	
Public Safety		-	-	-	-	
Public Utilities		•	-	-	-	
Community Environment		-	-	-	-	
Health	14	ł	14	11	3	
Parks and Recreation		-	-	-	-	
Capital Outlay	-	-	-	-	-	
Debt Service:						
Principal Retirement	-	-	-	-	-	
Interest and Fiscal Charges	-		-	-	-	
Total Expenditures	14		14	11	3	
Excess (Deficiency) of Revenues over Expenditures	18		18	20	2	
OTHER FINANCING SOURCES (USES):	······					
Transfers In	-		-	-	-	
Transfers (Out)	-		-	-	-	
Note Proceeds	-		-	-	-	
Sale of Fixed Assets			-	-	-	
Total Other Financing						
Sources and (Uses)		•	-	-	-	
Excess (Deficiency) of Revenues						
and Other Financing Sources						
Over Expenditures and Other						
Financing Uses	\$ 18	\$	18	20	\$ 2	
Fund Balances (Deficit) at						
Beginning of Year				29		
Increase in Reserve for Inventory				-		
Fund Balance (Deficit) at Year End			e e e e e e e e e e e e e e e e e e e	\$ 49		

	Golf Imp	provements	Actual	Variance with Final Budget Positive (Negative)	
	Initial Budget	Final Budget	Amount		
REVENUES:		······································	· · · · · · · · · · · · · · · · · · ·		
Special Assessments	\$ -	\$ -	S -	s -	
Licenses and Permits	-	-	-		
Intergovernmental Services	-	-	-	-	
Charges for Services	150	150	179	29	
Investment Earnings	-	-	-	-	
Fines and Forfeitures	-	-	-	-	
All Other Revenue	-	-	-	-	
Total Revenues	150	150	179	29	
EXPENDITURES:		-			
Current:					
General Government	-	-	-	-	
Public Service	-	-	-	-	
Public Safety	-	-	-	-	
Public Utilities	-	-	-	-	
Community Environment	-	-	-	-	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	-	-	-	-	
Debt Service:			-		
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges	-	-	-	-	
Total Expenditures	-	-	-		
Excess (Deficiency) of Revenues over Expenditures	150	150	179		
OTHER FINANCING SOURCES (USES):					
Transfers In	-	-	-	_	
Transfers (Out)	(150)	(150)	(150)	-	
Note Proceeds		-	-	-	
Sale of Fixed Assets	-	-	-	-	
Total Other Financing					
Sources and (Uses)	(150)	(150)	(150)	-	
Excess (Deficiency) of Revenues		· · · · · · · · · · · · · · · · · · ·	······	······································	
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	s -	\$-	29	\$ 29	
Fund Balances (Deficit) at	······				
Beginning of Year			175		
Increase in Reserve for Inventory					
-					
Fund Balance (Deficit) at Year End			<u>\$ 204</u>		

	P	arkland Ir	ents	Actual		Variance with Final Budget Positive		
	Initial 1	Budget	Final	l Budget	Amount		(Negative)	
REVENUES:			,					<u> </u>
Special Assessments	\$	-	\$	-	\$	-	\$	-
Licenses and Permits		-		-		-		-
Intergovernmental Services		-		-		-		-
Charges for Services		-		-		-		-
Investment Earnings		-		-		-		-
Fines and Forfeitures		-		-		-		-
All Other Revenue		25		25		67		42
Total Revenues		25		25		67		42
EXPENDITURES:								
Current:								
General Government		-		-		-		-
Public Service		-		-		-		-
Public Safety		-		-		-		-
Public Utilities		-		-		-		-
Community Environment		-		-		-		-
Health		-		-		-		-
Parks and Recreation		•		-		-		-
Capital Outlay		-		-		-		-
Debt Service:								
Principal Retirement		-		-		-		_
Interest and Fiscal Charges		-		-		-		-
Total Expenditures		-		-		-		-
Excess (Deficiency) of Revenues over Expenditures		25		25		67	·····	42
OTHER FINANCING SOURCES (USES):								
Transfers In		-		-		-		_
Transfers (Out)		-		-		-		-
Note Proceeds		-		••		-		-
Sale of Fixed Assets		-		-		-		-
Total Other Financing								·····
Sources and (Uses)		-		-		-		-
Excess (Deficiency) of Revenues								
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	25	5	25		67	\$	42
Fund Balances (Deficit) at	1							
Beginning of Year						104		
Increase in Reserve for Inventory						-		
Fund Balance (Deficit) at Year End					\$	171		

	Cemeteries Property Acquisition Site Development					tual	Variance with Final Budget Positive	
REVENUES:	Initial Budget		Final Budget		Amount		(Negative)	
Special Assessments	\$		S		\$		e	
Licenses and Permits	Φ	-	ф.	-	\$	-	\$	-
Intergovernmental Services		-		-		-		-
Charges for Services		24		24		-		-
Investment Earnings		24		24		33		9
Fines and Forfeitures		-		-		-		-
All Other Revenue		-		-		-		-
Total Revenues		24		24				
EXPENDITURES:			·			33	•••••	9
Current:								
General Government		_		_		_		
Public Service		-		_		_		-
Public Safety		-		-				-
Public Utilities		-		_		_		-
Community Environment		_		_		_		-
Health		20		20		17		3
Parks and Recreation		-				17		
Capital Outlay		_		_		-		-
Debt Service:						-		-
Principal Retirement		-		_		-		
Interest and Fiscal Charges		-		_		_		-
Total Expenditures		20	·	20		17		3
Excess (Deficiency) of Revenues over Expenditures	<u> </u>	4		4		16		12
OTHER FINANCING SOURCES (USES):		<u> </u>						
Transfers In		-		_		_		_
Transfers (Out)		_		_		_		-
Note Proceeds		-		-		_		_
Sale of Fixed Assets		-		_		-		-
Total Other Financing		·······						· · · · · · · · · · · · · · · · · · ·
Sources and (Uses)		_		-		-		_
Excess (Deficiency) of Revenues	·····						·	
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	4	S	4		16	\$	12
Fund Balances (Deficit) at							<u> </u>	12
Beginning of Year						170		
Increase in Reserve for Inventory						170		
Fund Balance (Deficit) at Year End					\$	186		

		Marina De	nt	Actual		Variance with Final Budget Positive		
	Initial]	Budget	Final)	Budget	Amo		(Negative)	
REVENUES:					·····			
Special Assessments	\$	-	\$	-	\$	-	\$	-
Licenses and Permits		-		-		-		-
Intergovernmental Services		-		-		-		_
Charges for Services		109		109		89		(20)
Investment Earnings		-		-		-		
Fines and Forfeitures		-		-		-		-
All Other Revenue		-		-		-		-
Total Revenues	····	109		109		89	<u></u>	(20)
EXPENDITURES:			<u>. </u>					(==)
Current:								
General Government		-		-		-		-
Public Service		-		-		-		-
Public Safety		-		-		-		-
Public Utilities		-		-		-		-
Community Environment		-		-		-		-
Health		-		-		-		-
Parks and Recreation		117		121		115		6
Capital Outlay		-		-		-		_
Debt Service:								
Principal Retirement		-		-		-		_
Interest and Fiscal Charges		-		-		-		-
Total Expenditures		117	<u> </u>	121		115		6
Excess (Deficiency) of Revenues over Expenditures		(8)		(12)		(26)		(14)
OTHER FINANCING SOURCES (USES):						<u>/</u>		
Transfers In		15		41		26		(15)
Transfers (Out)		-		-		-		
Note Proceeds		-		-		-		_
Sale of Fixed Assets		-		-		-		-
Total Other Financing							·····	
Sources and (Uses)		15		41		26		(15)
Excess (Deficiency) of Revenues								<u>_</u>
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	7	5	29		-	\$	(29)
Fund Balances (Deficit) at								
Beginning of Year						-		
Increase in Reserve for Inventory						-		
-								
Fund Balance (Deficit) at Year End					\$	-		

	Expendable Trusts					Actual	Variance with Final Budget		
	Initial Budget Fina			Final Budget		Amount		Positive (Negative)	
REVENUES:			<u> </u>				(************		
Special Assessments	\$	-	\$	-	\$	-	S	-	
Licenses and Permits		-		-		-		-	
Intergovernmental Services		-		(450)		(450)		-	
Charges for Services		117		117		317		200	
Investment Earnings		678		678		342		(336)	
Fines and Forfeitures		-		-		_			
All Other Revenue		15		15		1,068		1,053	
Total Revenues		810		360		1,277		917	
EXPENDITURES:						······			
Current:									
General Government		1,865		2,096		204		1,892	
Public Service		-		-		-		-	
Public Safety		1,612		2,269		913		1,356	
Public Utilities				-		-		-	
Community Environment		-		-		-		-	
Health		617		891		232		659	
Parks and Recreation		504		669		132		537	
Capital Outlay		-		-		-		-	
Debt Service:									
Principal Retirement		-		-		-		-	
Interest and Fiscal Charges		-				-		-	
Total Expenditures		4,598		5,925		1,481		4,444	
Excess (Deficiency) of Revenues over Expenditures		(3,788)		(5,565)		(204)		5,361	
OTHER FINANCING SOURCES (USES):									
Transfers In		500		600		770		170	
Transfers (Out)		(47)		(580)		(580)		-	
Note Proceeds		-		-		-		-	
Sale of Fixed Assets		_		-		-		•	
Total Other Financing									
Sources and (Uses)		453		20		190		170	
Excess (Deficiency) of Revenues									
and Other Financing Sources									
Over Expenditures and Other									
Financing Uses		(3,335)	<u>_</u> \$	(5,545)	\$	(14)	\$	5,531	
Fund Balances (Deficit) at									
Beginning of Year						4,268			
Increase in Reserve for Inventory						<u> </u>			
Fund Balance (Deficit) at Year End						4,254			

	Toledo C	ity Parks	Actual	Variance with Final Budget Positive (Negative)	
	Initial Budget	Final Budget	Amount		
REVENUES:	hi			B	
Special Assessments	\$-	\$ -	\$-	s -	
Licenses and Permits	-	-	-	-	
Intergovernmental Services	-	-	-	-	
Charges for Services	-	-	-	-	
Investment Earnings	125	125	150	25	
Fines and Forfeitures	-	-	-	-	
All Other Revenue			-	-	
Total Revenues	125	125	150	25	
EXPENDITURES:					
Current:					
General Government	50	50	-	50	
Public Service	· _	-	-	-	
Public Safety	-	-	-	-	
Public Utilities	-	-	-	-	
Community Environment	-	-	-	-	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	-	-	-	-	
Debt Service:					
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges	-	<u> </u>	-	-	
Total Expenditures	50	50		50	
Excess (Deficiency) of Revenues over Expenditures	75	75	150	75	
OTHER FINANCING SOURCES (USES):					
Transfers In	-	-	-	-	
Transfers (Out)	(202)	(138)	(138)	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets					
Total Other Financing					
Sources and (Uses)	(202)	(138)	(138)	-	
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	<u>\$ (127)</u>	<u>\$ (63)</u>	12	<u>\$ 75</u>	
Fund Balances (Deficit) at					
Beginning of Year			2,095		
Increase in Reserve for Inventory			-		
Fund Balance (Deficit) at Year End			\$ 2,107		

	Toledo Hon		Variance with Final Budget		
	Initial Budget	Final Budget	Actual Amount	Positive (Negative)	
REVENUES:		·			
Special Assessments	S -	s -	\$ -	s -	
Licenses and Permits	-	-	-	-	
Intergovernmental Services	-	8,479	2,378	(6,101)	
Charges for Services	-	-	-	-	
Investment Earnings	-	-	-	-	
Fines and Forfeitures	-	-	-	-	
All Other Revenue	-	-	-	-	
Total Revenues	-	8,479	2,378	(6,101)	
EXPENDITURES:		· ·		<u></u>	
Current:					
General Government	-	-	-	-	
Public Service	-	-	-	-	
Public Safety	-	-	-	-	
Public Utilities	-	-	-	-	
Community Environment	6,699	9,209	2,954	6,255	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	48	55	4	51	
Debt Service:					
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges	•				
Total Expenditures	6,747	9,264	2,958	6,306	
Excess (Deficiency) of Revenues over Expenditures	(6,747)	(785)	(580)	205	
OTHER FINANCING SOURCES (USES):					
Transfers In	-	-	-	-	
Transfers (Out)	-	-	-	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets	_				
Total Other Financing					
Sources and (Uses)					
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	\$ (6,747)	\$ (785)	(580)	<u>\$ 205</u>	
Fund Balances (Deficit) at					
Beginning of Year			657		
Increase in Reserve for Inventory			-		
Fund Balance (Deficit) at Year End			<u>\$ 77</u>		

	Right	of Way		Variance with Final Budget Positive (Negative)	
	Initial Budget	Final Budget	Actual Amount		
REVENUES:	Annual Douget	<u>I mar Druger</u>			
Special Assessments	S -	S -	s -	s -	
Licenses and Permits		-	_	-	
Intergovernmental Services	-	-	-	-	
Charges for Services	-	-	-	-	
Investment Earnings	-	-	-	-	
Fines and Forfeitures	-	-	-	-	
All Other Revenue	-	-	-	-	
Total Revenues		-		-	
EXPENDITURES:					
Current:					
General Government	-	-	-	-	
Public Service	•	-	-	-	
Public Safety	-	-	-	-	
Public Utilities	-	-	-	-	
Community Environment	-	-	-	-	
Health	-	-	-	-	
Parks and Recreation	-	-	-	-	
Capital Outlay	-	-	-	-	
Debt Service:					
Principal Retirement	-	-	-	-	
Interest and Fiscal Charges		-	-	-	
Total Expenditures		-			
Excess (Deficiency) of Revenues over Expenditures			-		
OTHER FINANCING SOURCES (USES):				·····	
Transfers In	225	225	225	-	
Transfers (Out)	(225)	(225)	(225)	-	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets			-	-	
Total Other Financing					
Sources and (Uses)	-			-	
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	<u>\$</u> -	<u> </u>	-	<u>s</u> -	
Fund Balances (Deficit) at				· · · · · · · · · · · · · · · · · · ·	
Beginning of Year			-		
Increase in Reserve for Inventory					
Fund Balance (Deficit) at Year End			<u> </u>		

	Т	otal	Actual	Variance with Final Budget Positive (Negative)	
	Initial Budget	Final Budget	Amount		
REVENUES:					
Special Assessments	s -	\$-	s -	\$ -	
Licenses and Permits	58	58	6	(52)	
Intergovernmental Services	15,525	71,046	30,817	(40,229)	
Charges for Services	404	419	937	518	
Investment Earnings	835	835	527	(308)	
Fines and Forfeitures	84	284	1,279	995	
All Other Revenue	41	128	1,265	1,137	
Total Revenues	16,947	72,770	34,831	(37,939)	
EXPENDITURES:				<u></u>	
Current:					
General Government	3,495	3,706	1,752	1,954	
Public Service	11,812	11,782	10,178	1,604	
Public Safety	6,161	9,789	4,169	5,620	
Public Utilities	10	39	38	, 1	
Community Environment	22,715	44,525	12,813	31,712	
Health	2,373	3,781	1,708	2,073	
Parks and Recreation	630	809	262	547	
Capital Outlay	3,396	6,681	1,020	5,661	
Debt Service:	-			-,	
Principal Retirement	100	200		200	
Interest and Fiscal Charges	53	86	133	(47)	
Total Expenditures	50,745	81,398	32,073	49,325	
Excess (Deficiency) of Revenues over Expenditures	(33,798)	(8,628)	2,758	11,386	
OTHER FINANCING SOURCES (USES):		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		
Transfers In	992	1,622	1,776	154	
Transfers (Out)	(2,602)	(3,344)	(3,569)	(225)	
Note Proceeds	-	-	-	-	
Sale of Fixed Assets	-	31	5	(26)	
Total Other Financing		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		
Sources and (Uses)	(1,610)	(1,691)	(1,788)	(97)	
Excess (Deficiency) of Revenues					
and Other Financing Sources					
Over Expenditures and Other					
Financing Uses	\$ (35,408)	\$ (10,319)	970	\$ 11,289	
Fund Balances (Deficit) at	· · · · · · · · · · · · · · · · · · ·				
Beginning of Year			22,611		
Increase in Reserve for Inventory			13		
-					
Fund Balance (Deficit) at Year End			<u>\$ 23,594</u>		

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CITY OF TOLEDO, OHIO NON-MAJOR-DEBT SERVICE FUNDS DECEMBER 31, 2008

General Obligation - To account for City income tax monies transferred from the Capital Improvement Fund.

Special Assessment Debt Service - To account for resources accumulated to repay special assessment notes and bond debt.

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CITY OF TOLEDO, OHIO NON-MAJOR FUNDS DEBT SERVICE FUNDS, COMBINING BALANCE SHEET FOR YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	General Obligation		Special Assess Debt S	nent	Total Debt Ser	vice Funds
ASSETS:						
Equity in Pooled Cash	\$	-	\$	90	\$	90
Receivables (Net of Allowance for Uncollectible Accounts):						
Special Assessments		-		359		359
Interfund Balances		-		-		-
Prepaid Expenditures		-		-		-
Restricted Assets:						
Other Cash		-		-		-
Investments				-		-
Total Assets	\$	-	\$	449	\$	449
LIABILITIES:						
Accounts Payable	\$	-	\$	-	\$	-
Deferred Revenue		-		359		359
Total Liabilities		-		359		359
FUND BALANCES (DEFICIT):						
Reserved for Encumbrances		-		-		-
-Reserved for Debt Service		-		90		90
Reserved for Prepaid Expenditures		-		-		-
Unreserved:		-		-		-
Total Fund Balance (Deficit)		-		90		90
Total Liabilities and	·····					
Fund Balance (Deficit)	\$	-	\$	449	\$	449

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	General Obligatio	n	Special Assessr Debt Se	nent	Total Debt Service Funds	
REVENUES:						
Special Assessments	\$	-	\$	116	\$	116
Intergovernmental Services		-		-		-
Investment Earnings		_		-		_
Total Revenues		-		116		116
EXPENDITURES:						
Debt Service:						
Principal Retirement		12,245		77		12,322
Interest and Fiscal Charges		4,790		7	4,79	
Total Expenditures		7,035		84		17,119
Excess (Deficiency) of Revenues	** *******					
over Expenditures	(17,035)		32		(17,003	
OTHER FINANCING SOURCES (USES):						
Transfers In	-	7,035		<u>_</u>		17,035
Transfers (Out)		-		-		
Refunding Bonds Issued		-		-		-
Premium on Bond		-		-		-
Payment to Refunded Bond Escrow Agent		-		-		-
Total Other Financing						
Sources and (Uses)	1	7,035		-		17,035
Excess (Deficiency) of Revenues			*********			
and Other Financing Sources						
Over Expenditures and Other						
Financing Uses		-		32		32
Fund Balances (Deficit) at						
Beginning of Year		-		58		58
Fund Balance (Deficit) at Year End	\$	-	\$	90	\$	90

	General Obligation Initial Budget Final Budget			Actual	Variance wit Final Budget Positive (Negative)	get	
REVENUES:							
Special Assessments	\$	-	\$	-	-	\$	-
Intergovernmental Services		-		-	-		-
Investment Earnings	·	-		-	-	· · · · · · · · · · · · · · · · · · ·	-
Total Revenues		-		-			-
EXPENDITURES:							
Debt Service:							
Principal Retirement		12,245		12,245	12,245		_
Interest and Fiscal Charges		4,271		4,791	4,790		1
Total Expenditures	16,516 17,036		17,035		1		
Excess (Deficiency) of Revenues						· · · · · · · · · · · · · · · · · · ·	<u> </u>
over Expenditures		(16,516)	<u></u>	(17,036)	(17,035)		1
OTHER FINANCING SOURCES (USES):							
Transfers In		17,099		16,817	17,035	218	۲.
Transfers (Out)		-		-		210	
Premium on Bond		-		-	-		_
Payment to Refunded							
Bond Escrow Agent		-		-	_	<u>-</u>	_
Total Other Financing							
Sources and (Uses)		17,099		16,817	17,035	218	2
Excess (Deficiency) of Revenues							<u> </u>
and Other Financing Sources							
Over Expenditures and Other							
Financing Uses	\$	583	\$	(219)	\$ -	\$ 219)
Fund Balances (Deficit) at							
Beginning of Year							
Fund Balance (Deficit) at Year End					s -		

	Special Assessment Debt Service						Variance with Final Budget Positive	
	Initia	l Budget	Final	Budget	Actual		gative)	
REVENUES:					· · · · · · · · · · · · · · · · · · ·			
Special Assessments	\$	107	S	107	116	\$	9	
Intergovernmental Services		-			-		-	
Investment Earnings							-	
Total Revenues		107		107	116		9	
EXPENDITURES:								
Debt Service:								
Principal Retirement		77		77	77		-	
Interest and Fiscal Charges		12		12	7		5	
Total Expenditures		89		89	84		5	
Excess (Deficiency) of Revenues								
over Expenditures		18		18	32		14	
OTHER FINANCING SOURCES (USES):								
Transfers In		-		-	-		-	
Transfers (Out)		-		-	-		-	
Premium on Bond		-		-	-		-	
Payment to Refunded								
Bond Escrow Agent		-		-	-		-	
Total Other Financing								
Sources and (Uses)		-		-			-	
Excess (Deficiency) of Revenues								
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	18	\$	18	\$ 32	_ \$	14	
Fund Balances (Deficit) at						· · · · ·		
Beginning of Year					58			
Fund Balance (Deficit) at Year End					<u>\$ 90</u>			

.

DEVENUES	Initial Budget		Total Final Budget		Actual		Variance with Final Budget Positive (Negative)	
REVENUES:	c	107	~	4.05			-	
Special Assessments	\$	107	\$	107	\$	116	\$	9
Intergovernmental Services		-		-		-		-
Investment Earnings		107		-		-	·	-
Total Revenues		107		107		116		9
EXPENDITURES:								
Debt Service:								
Principal Retirement		12,322		12,322		12,322		_
Interest and Fiscal Charges		4,283		4,803		4,797		б
Total Expenditures		16,605		17,125	<u></u>	17,119		6
Excess (Deficiency) of Revenues								
over Expenditures		(16,498)		(17,018)		(17,003)		15
OTHER FINANCING SOURCES (USES):								
Transfers In		17,099		16,817		17,035		218
Transfers (Out)						-		-10
Premium on Bond		-		_		_		_
Payment to Refunded								
Bond Escrow Agent		-		-		-		_
Total Other Financing								
Sources and (Uses)		17,099		16,817		17,035		218
Excess (Deficiency) of Revenues		······································						
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	601	\$	(201)	\$	32	\$	233
Fund Balances (Deficit) at		· · · · · · · · · · · · · · · · · · ·		••••••••••••••••••••••••••••••••••••••	-	_		
Beginning of Year						58		
Fund Balance (Deficit) at Year End					\$	90		

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CITY OF TOLEDO, OHIO NON-MAJOR-CAPITAL PROJECTS FUNDS DECEMBER 31, 2008

Special Assessment Improvements - To account for proceeds of special assessments (and related note bond sales) levied against property benefited by various capital construction projects.

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CITY OF TOLEDO, OHIO NON-MAJOR FUNDS CAPITAL PROJECTS FUND, BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	Assessr	Special Assessment Improvements	
ASSETS:			
Equity in Pooled Cash	\$	-	
Receivables (Net of Allowance			
for Uncollectible Accounts):			
Accounts		-	
Special Assessments		2,697	
Interfund Balances		-	
Prepaid Expenses		-	
Inventory of Supplies		-	
Investments	<u>.</u>	441	
Total Assets	\$	3,138	
LIABILITIES:			
Accounts Payable	\$	-	
Escrow		-	
Retainages		12	
Interfund Balances		161	
Due to Other Governments		-	
Deferred Revenue		2,697	
Other Current Liabilities			
Debt:			
Notes Payable		2,250	
Total Liabilities	P****	5,120	
FUND BALANCES (DEFICIT):			
Reserved for Encumbrances		140	
Reserved for Inventory of Supplies		_	
Reserved for Capital Improvements		-	
Reserved for Prepaid Expenditures		-	
Undesignated		(2,122)	
Total Fund Balance (Deficit)		(1,982)	
Total Liabilities and	********		
Fund Balance (Deficit)	\$	3,138	

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CITY OF TOLEDO, OHIO NON-MAJOR FUNDS CAPITAL PROJECTS FUND, STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES, FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

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		al sment ovements
REVENUES:		
Special Assessments	\$	574
Intergovernmental Services		-
Charges for Services		-
Investment Earnings		18
All Other Revenue	+	_
Total Revenues	<u></u>	592
EXPENDITURES:		
Capital Outlay		669
Debt Service:		
Principal Retirement		-
Interest and Fiscal Charges		84
Total Expenditures		753
Excess (Deficiency) of Revenues		·····
over Expenditures		(161)
OTHER FINANCING SOURCES (USES):		
Transfers In		-
Transfers (Out)		_
Bond Proceeds		_
Note Proceeds		_
Premiums on Bond		5
Other		-
Total Other Financing		
Sources and (Uses)		5
Excess (Deficiency) of Revenues		
and Other Financing Sources		
Over Expenditures and Other		
Financing Uses		(156)
Fund Balances (Deficit) at		()
Beginning of Year		(1,826)
Increase in Reserve for Inventory		
Fund Balance (Deficit) at Year End		(1,982)

CITY OF TOLEDO, OHIO CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

		Special As Improv			,	Actual	Fina	ance with Al Budget ositive
	Initial	Budget	Final	Budget	_	mount		egative)
REVENUES:								cgarre)
Special Assessments	S	432	\$	432	\$	574	S	142
Intergovernmental Services		-	-	-	*	-	Ģ	-
Charges for Services		-		-		_		_
Investment Earnings		-		-		18		18
All Other Revenue		-		-		-		-
Total Revenues		432		432		592		160
10 X7 15 10 X 10 Y 10 TO 10								
EXPENDITURES:								
Capital Outlay		597		1,175		669		506
Debt Service:								
Principal Retirement		-		-		-		-
Interest and Fiscal Charges		678		592		84		508
Total Expenditures		1,275		1,767		753		1,014
Excess (Deficiency) of Revenues		(0.10)						
over Expenditures		(843)		(1,335)		(161)		1,174
OTHER FINANCING SOURCES (USES):								
Transfers In		-		-		-		-
Bond Proceeds		-		-		-		-
Premiums on Bond		-		-		5		5
Total Other Financing								
Sources and (Uses)		-		-		5		5
Excess (Deficiency) of Revenues								· · · · · · · · · · · · · · · · · · ·
and Other Financing Sources								
Over Expenditures and Other								
Financing Uses	\$	(843)	\$	(1,335)		(156)	\$	1,179
Fund Balances (Deficit) at				<u> </u>				
Beginning of Year						(1,826)		
Fund Balance (Deficit) at Year End					<u> </u>	(1,982)		

CITY OF TOLEDO, OHIO NON-MAJOR-PERMANENT FUND DECEMBER 31, 2008

PERMANENT FUND

Cemetery Perpetual Care - To account for revenues from sales of plots in the City's five cemeteries. Investment earnings, if any, from this Fund are credited to the Cemetery Maintenance Fund as directed by legislation.

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS PERMANENT FUND, BALANCE SHEET FOR THE YEAR END DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

Cemetery

	Ceme	•
	Perpe	tual
	Care	
ASSETS		
Equity in Pooled Cash	\$	3
Other Cash	Ψ	5
Receivables (Net of Allowance		-
for Uncollectible Accounts):		
Accounts		_
Investments		850
Total Assets	\$	853
LIABILITIES	********	
Accounts Payable	\$	-
Escrow	4	154
Retainages		-
Interfund Balances		5
Due to Other Governments		_
Deferred Revenue		
Other Current Liabilities		-
Payable From Restricted Assets:		
Notes Payable		-
Total Liabilities	terre a	159
FUND BALANCES (DEFICIT): Reserved for Debt Service		
		-
Reserved for Encumbrances		-
Reserved for Inventory of Supplies		-
Reserved for Long-Term Notes Receivable		
Reserved for Prepaid		-
Expenditures		
Designated for Subsequent		-
Years Expenditures		_
Undesignated		- 694
Total Fund Balance (Deficit)		694
Total Liabilities and		0.24
Fund Balance (Deficit)	\$	853
i una satanoo (portot)	Ψ	

CITY OF TOLEDO, OHIO NON-MAJOR FUNDS PERMANENT FUND, STATEMENT OF REVENUES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

•

•	Cemetery Perpetual Care	
REVENUES:		
Special Assessments	\$	-
Licenses and Permits		-
Intergovernmental Services		-
Charges for Services		-
Investment Earnings (Loss)	\$	-
Fines and Forfeitures		-
All Other Revenue		-
All Other Revenue		-
Total Revenues		-
EXPENDITURÉS:		
Current:		•
General Government		-
Public Service		-
Public Safety		-
Public Utilities		-
Community Environment		-
Health		_
Parks and Recreation		-
Capital Outlay		-
Debt Service:		
Principal Retirement		-
Interest and Fiscal Charges		-
Total Expenditures		_
Excess (Deficiency) of Revenues		
over Expenditures		-
Excess (Deficiency) of Revenues		
and Other Financing Sources		
Over Expenditures and Other		
Financing Uses		-
Fund Balances (Deficit) at		
Beginning of Year		694
Increase in Reserve for Inventory/Notes		-
Fund Balance (Deficit) at Year End	\$	694

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CITY OF TOLEDO, OHIO NON-MAJOR ENTERPRISE FUNDS DECEMBER 31, 2008

Storm Sewer – To account for storm drainage services provided to individual and commercial residents of the City.

Utility Administrative Services - To account for operating overhead activities not specifically allocable to either of the two utility funds.

Parking - To account for the provision of on-and-off street facilities.

Property Management - To facilitate accountability and control of certain properties acquired for the purpose of property management. The City accounts for such properties on a capital maintenance basis similar to private business enterprises, to aid in the recovery of on-going costs for the production of income by such properties, and to facilitate management and accounting control.

Small Business Development - To account for the assets of the former Small Business Assistance Corporation, which the City of Toledo assumed in 1989.

Municipal Tow Lot – To account for the revenues and expenditures of the one centralized location for the storage and the subsequent release of vehicles ordered to be impounded by the Toledo Police Department.

Erie Street Market - To account for the revenues and expenditures of the operations of the Erie Street Market, which the City of Toledo assumed in 2007.

Marina Operating - To account for the revenues and expenditures of the operations of the downtown Marina, which the City of Toledo assumed in 2008.

By virtue of Ohio law, certain separate funds are maintained for enterprise debt service and capital improvements. Inasmuch as GASB Statement 1 requires that all such activities be accounted for within the respective Enterprise Fund itself, the City has consolidated the various legally-required funds into the categories indicated above for purposes of these financial statements.

	Non	Major Enter	prise Fu	ınds				
		m Sewer	Utility	nistrative	Par	king	Proper Manag	
ASSETS					<u></u>			,
Current Assets								
Equity in Pooled Cash	\$	2,455	\$	-	\$	277	S	79
Other Cash		-		-		-		1
Investments		7,210		18,313		-		782
Receivables (Net of Allowance								
for Uncollectible Accounts):								
Accounts		1,665		91		-		24
Notes		-		-		-		6,283
Interfund Balances		4,335		-		-		-
Due From Other Governments		26		-		-		-
Prepaid Items		43		296		-		-
Inventory of Supplies		-		9		-		-
Total Current Assets		15,734		18,709	·	277		7,169
Property, Plant and Equipment								
Land		-		-		6,549		1,550
Buildings		-		4,538		23,645		667
Improvements		1,627		53		805		2,208
Machinery and Equipment		933		631		271		-
Furniture and Fixtures		-		606		9		-
Distribution System		11,010		-		-		-
Construction in Progress		9,882		-		-		-
Less: Accumulated Depreciation		(742)		(4,763)		(10,363)		(1,797)
Net Property, Plant and Equipment		22,710		1,065		20,916	····	2,628
Other Assets:							·····	
Deferred Debt Issuance Cost	<u></u>			-				_
Total Assets	_\$	38,444	<u>\$</u>	19,774	\$	21,193	\$	9,797

	Storm	Sewer	Utility Admin Service	istrative s	Park	ing	Prope Mana	rty gement
LIABILITIES AND FUND EQUITY:								B
Current Liabilities:								
Accounts Payable	\$	131	\$	337	\$	(18)	\$	42
Escrow		-		-		· _	·	-
Retainages		89		-		-		-
Interfund Balances		7,685		16,165		284		76
Due to Other Governments		-		-		-		-
Other Current Liabilities		-		-		-		-
Current Portion of Long-Term Debt		632		452		479		708
Total Current Liabilities	· · · · · · · · · · · · · · · · · · ·	8,537		16,954	· · · · · · · · · · · · · · · · · · ·	745		826
Long-Term Debt:								
Current Portion		-		-		-		••
Notes Payable		1,364		-		-		1,066
General Obligation Bonds Payable		-		-		105		21,454
Revenue Bonds Payable		-		-		-		-
Capital Lease Obligation		-		1,261		5,461		-
Total Long-Term Liabilities		1,364		1,261		5,566		22,520
Total Liabilities		9,901		18,215		6,311		23,346
Net Assets								
Invested in Capital Assets								
net of related debt:		20,713		(649)		14,870		(20,600)
Reserved for Debt Service		101		-		-		
Reserved for Replacement		-		-		-		_
Reserved for Improvement		13,574		-		-		-
Unrestricted		(5,845)		2,208		12		7,051
Total Net Assets	\$	28,543	\$	1,559	\$	14,882	\$	(13,549)

	Small Business Developr			icipal Lot	Marin Oper.		Erie Marl	~ ~		tal n Major terprise
ASSETS										
Current Assets										
Equity in Pooled Cash	\$	138	\$	1,190	\$	-	\$	23	\$	4,162
Other Cash		-		-		-		1	•	2
Investments		16		-		-		-		26,321
Receivables (Net of Allowance										
for Uncollectible Accounts):										
Accounts		145		1,002		-		-		2,927
Notes		-		-		-		-		6,283
Interfund Balances		-		-		28		-		4,363
Due From Other Governments		-		-		-		-		26
Prepaid Items		1		-		-		-		340
Inventory of Supplies		-		_		-		-		9
Total Current Assets		300		2,192		28		24		44,433
Property, Plant and Equipment										
Land		153		697		-		-		8,949
Buildings		-		-		-		-		28,850
Improvements		1,406		2,118		-		-		8,217
Machinery and Equipment		35		-		-		-		1,870
Furniture and Fixtures		3		-		-		-		618
Distribution System		-		-		-				11.010
Construction in Progress		-		-		-		-		9,882
Less: Accumulated Depreciation		(875)		(605)		-		-		(19,145)
Net Property, Plant and Equipment		722		2,210		_		-	······	50,251
Other Assets:									-	
Deferred Debt Issuance Cost	<u> </u>	-				-		-		
Total Assets	\$	1,022	<u> </u>	4,402	<u> </u>	28	\$	24		94,684

	Small Business Development		Municipal Tow Lot	Marina Oper. Fund	Erie St Market	Total Non Major Enterprise
LIABILITIES AND FUND EQUITY:						
Current Liabilities:						
Accounts Payable	S	-	72	29	24	617
Escrow		-	-	-	-	-
Retainages		-	-	-	-	89
Interfund Balances		-	707	-	-	24,917
Due to Other Governments		-	-	-	-	
Other Current Liabilities		38	-	-	-	38
Current Portion of Long-Term Debt		-	160	-	-	2,431
Total Current Liabilities		38	939	29	24	28,092
Long-Term Debt:						
Current Portion		-	-	-	-	-
Notes Payable		-	2,355	_	-	4,785
General Obligation Bonds Payable		-	-	_	-	21,559
Revenue Bonds Payable		•	-	_	-	,
Capital Lease Obligation		-	-	-	-	6,722
Total Long-Term Liabilities		-	2,355	-	-	33,066
Total Liabilities	·	38	3,294	29	24	61,158
Net Assets						
Invested in Capital Assets			-	-	_	-
net of related debt:	7:	22	(305)	-	-	14,751
Reserved for Debt Service		-	-	-	-	101
Reserved for Replacement		-	-	-	-	
Reserved for Improvement		-	-	-	-	13,574
Unrestricted	20	62	1,413	(1)	-	5,100
Total Net Assets	\$ 9	84	\$ 1,108	<u>\$ (1)</u>	<u> </u>	\$ 33,526

CITY OF TOLEDO, OHIO ENTERPRISE FUND TYPES COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	Storm	Sewer	Utility Adminis Services		Park	ing	Proper Manag	•
REVENUES:						<u>.</u>		·
Charges for Services	\$	8,703	\$	10,959	\$	726	\$	262
Other Revenue		81		(395)		783		-
Total Revenues		8,784		10,564		1,509		262
EXPENSES:								
Personal Services		3,207		6,066		-		-
Contractual Services		1,255		3,014		-		78
Materials and Supplies		227		398		-		-
Utilities		-		71		-		-
Depreciation and Amortization		201		333		578		278
Total Expenses		4,890		9,882	<u></u>	578		356
Income (Loss)	· · · · · · · · ·	3,894		682		931		(94)
NON REVENUES (EXPENSES):								
Investment Earnings		217		333		-		435
Interest Expense and Fiscal Charges		(23)		(165)		(384)		(1,499)
Other Revenue (Expenses)		(117)		-		-		(3,256)
Total Non Revenues (Expenses)		77		168		(384)		(4,320)
Income (Loss) before						<u>`</u>		<u> </u>
Transfers		3,971		850		547		(4,414)
Federal Grants		-						
Transfers In		· -		-		-		1,616
Transfers (Out)		(75)		-		(871)		-
Total Transfers In (Out)		(75)		~		(871)		1,616
Net Income (Loss)		3,896		850		(324)		(2,798)
Net Assets at Beginning of Year		24,647		709		15,206		(10,751)
Net Assets at End of Year		28,543		1,559		14,882		(13,549)

CITY OF TOLEDO, OHIO ENTERPRISE FUND TYPES COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS)

	Small Business Development	Municipal Tow Lot	Marina Oper. Fund	Erie St Market	Total
REVENUES:					<u> </u>
Charges for Services	\$ -	\$ 2,208	\$ 13	\$ -	\$ 22,871
Other Revenue	<u> </u>	341	-	238	1,048
Total Revenues		2,549	13	238	23,919
EXPENSES:					
Personal Services	9	-	-	-	9,282
Contractual Services	15	762	89	152	5,365
Materials and Supplies	-	23	46	4	698
Utilities	18	26	11	1	127
Depreciation and Amortization	-	212	-	-	1,602
Total Expenses	42	1,023	146	157	17,074
Income (Loss)	(42)	1,526	(133)	81	6,845
NON REVENUES (EXPENSES):					
Investment Earnings	-	0	0	0	985
Interest Expense and Fiscal Charges	-	(118)	-	-	(2,189)
Other Revenue (Expenses)	-	-	-	-	(3,373)
Total Non Revenues (Expenses)		(118)	,		(4,577)
Income (Loss) before	······································	`	· · · · · · · · · · · · · · · · · · ·	·····	(1,077)
Transfers	(42)	1,408	(133)	81	2,268
Federal Grants					-
Transfers In	-	-	132	-	1,748
Transfers (Out)	_	(1,599)	-	(75)	(2,620)
Total Transfers In (Out)		(1,599)	132	(75)	(872)
Net Income (Loss)	(42)	(191)	(1)	6	1,396
Net Assets at Beginning of Year	1,026	1,299		(6)	32,130
Net Assets at End of Year	984	1,108	(1)		33,526

City of Toledo, Ohio Enterprise Funds Combining Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands)	Storm Sewer	Utility Administrative Services	Parking	Property Management	Business Development	Tow Lot	Erie St Market	Marina Operating Fund	Total Non-Major Enterprise
Cash Flows from Operating Activity Receipts from Customers Payments to Suppliers Payment to Employees Other Receipts		S 10,959 (10,743) (6,066) (395)	S 726 264 783	S 262 (181)	\$ (48)	\$ 2,208 (554)	\$ (157) 256	S 13 (145)	\$ 22,871 (17,199) (9,282) 1 066
Net Cash Provided by (Used for)Operating Activity	(58)	(6,245)	1,773	81	(57)	1,995	66	(132)	(2,544)
Cash Flows from Noncapital Financing Activities Transfers In Transfers Out	(75)	1 3		1,616		 - (1,599)	- - (75)	132	1,748 (2,620)
Net Cash Provided by (Used for) Noncapital Financing Activities	(75)		(871)	1,616		(1,599)			
Cash Flows from Capital & Related Financing Activities Acquisition and Construction of Capital Assets Principal Paid on Bond Maturities Issuance of Revenue Bonds and Notes Federal Grants	(3,202) (1,326) 1,090	(1) (414)							(3,135) (3,135) 1,090
Interest Expense and Fiscal Charges Proceeds from Sale of Capital Assets/Grants/Other expenses	- (E2) (111)	- (165) -	- (384) -	, (1,499) (561)		- (117) -		ι I	- (2,188) (678)
Net Cash Provided by (Used for) Capital and Related Financing Activities	(3,578)	(580)	(846)	(2,833)		(772)			(8,114)
Cash Flows from Investing Activities Purchase of Investment Securities Sale and Maturities of Investment Securities Investment Earnings and Dividends on Investments	(17,081) 16,248 217	(59,584) 66,076 333	3 1 t	(1,261) 1,244 435	· · []				
Net Cash Provided by (Used for) Investing Activities	(616)	6,825	1	418	(1)	-	L .		6,626
Net Increase (Decrease)in Cash & Cash Equivalents Cash & Cash Equivalents (Restricted & Unrestricted) at Beginning of Year	(4,327) 6,782					1.071	24		
Cash & Cash Equivalents (Restricted & Unrestricted) at End of Year The notes to the financial statements are an integral part of this statement	\$ 2,455 =====		\$ 277 =====	\$ ======	S 138	. II	s ====	s S	\$ 4,164 =====

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City of Toledo, Ohio Enterprise Funds Combining Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands)

	Storm	Utility Administrative		Property	Small Business		Eric St	Marina Operating	Total Non Major
	Sewer	Services	Parking	. Management	Development	Tow Lot	Market	Fund	Enterprise
Cash Flows from Operating Activity: Operating Income (Loss)	\$ 3.894	\$ 683	150 2	(PO) \$	(LV) S	303 I S	6		
Adjustments to Reconcile Operating Income (Loss) To Net Cash Provided by (Used for) Operating Activities:					(~r) *	5		(cc1) ¢	0,840
Depreciation and Amortization	201	333	578	277	ı	212	r	t	1,601
Changes in Assets and Liabilities:									
(Increase) Decrease in Accounts Receivable	(57)	34	1	224	-	(456)	1		(154)
(Increase) Decrease in Interfund Balances	(4,335)		1		(1	-		- (L <i>L</i>)	(4C7)
(Increase) Decrease in Prepaid Expenses	(8)	(296)	ı		Θ	,	"	(1)	(705) (205)
(Increase) Decrease in Due from Other Governments	90	• 1		ı	, I	,	•	. 1	(2000) 8
(Increase) Decrease in Deferred Debt Issuance Costs	3		,	I	ı	,			o
(Increase) Decrease in Inventory of Supplies	•	1	•	1	ı	,		I	• -
Increase (Decrease) in Accounts Payable	(323)	(29)	1	(37)	(15)		91	1 0X	1
Increase (Decrease) in Escrow		((651)	(18)				2 5		
Increase (Decrease) in Retainage	(8)			,	ı			1	(0/n)
Increase (Decrease) in Interfund Balances	570	(6.319)	284	(280)	F 1	- 202		,	(9) (2 (141)
Increase (Decrease) in Other Current Liabilities			(2)		• •	5		I	(/+0+c)
						()		I	Đ
Total Adjustments	(3,952)	(6,927)	842	175	(15)	469	18	Ţ	(9,389)
Net Cash Provided by (Used for) Operating Activities	\$ (58)	\$ (6,245)	\$ 1,773	s 81	s (57)	S 1,995	s 99	\$ (132)	\$ (2,544)

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The notes to the financial statements are an integral part of this statement

CITY OF TOLEDO, OHIO INTERNAL SERVICE FUNDS DECEMBER 31, 2008

Municipal Garage - To account for the costs of a maintenance facility for automotive equipment used by various City departments. The actual costs of labor and material utilized are reimbursed to this Fund by the user departments.

Capital Replacement - To account for interdepartmental charges assessed for the improvement and replacement of the City's capital equipment.

Storeroom and Printshop - To account for small supplies consumed by and printing services provided to various City departments. The actual costs of supplies requisitioned and labor and materials utilized are reimbursed to this Fund by the user departments.

Data Processing - To account for the costs of data processing services provided to various City departments. The actual costs of materials and services are reimbursed to this Fund by the user departments.

Risk Management - To account for the City's insurance program related to property and liability loss exposure. The payment of self-insured losses, insurance in excess of retention levels and related loss financing expenditures are accounted for in this fund.

Facility Operations-To account for the costs of maintenance and repair activities provided to various City departments. The actual costs of materials and services are reimbursed to this Fund by the user departments.

Workers' Compensation - To account for the City's Worker's Compensation Program under the State of Ohio's Retrospective Rating Plan. The payment of premiums, assessments and claims to the State Bureau of Worker's Compensation, and their allocation to the responsible funds are accounted for in this fund.

	Mu Gar	nicipal age	Cap Rep	ital lacement	Storero Printsh	oom and	Data Proc	essing
ASSETS			<u>.</u>					
Current Assets								
Equity in Pooled Cash	\$	-	. \$	14,811	\$	_	\$	120
Receivables (Net of Allowance							+	
for Uncollectible Accounts):								
Accounts		56		-		-		-
Interfund Balances		1,767		-		55		224
Prepaid Items		-		-				
Inventory of Supplies		632		_		5		_
Investments at Cost		-		74		-		-
Total Current Assets		2,455		14,885		60		344
Property, Plant and Equipment								
Land		350		-		-		
Buildings		1,111		-				
Improvements		173		161		_		_
Machinery and Equipment		54,321		2,148		62		296
Furniture and Fixtures		11		20		4		270 64
Less: Accumulated Depreciation		(43,671)		(1,500)		(67)		(360)
Net Property, Plant and Equipment		12,295	<u></u> ,	829		(1)		(500)
Total Assets	\$	14,750	\$	15,714	\$	59	\$	344
LIABILITIES AND FUND EQUITY Current Liabilities:								
Accounts Payable	\$	736	\$	787	\$	49	\$	278
Escrow		1,767		-		-		_
Interfund Balances		733		-		-		6
Other Current Liabilities		-		-		-		_
Current Portion of Long-Term Debt				5,770		-		-
Total Current Liabilities		3,236		6,557		49		284
Long-Term Debt:								
Notes Payable		-		-		_		_
Capital Lease Program		-		331		_		_
Total Long-Term Debt				331		-		-
Total Liabilities		3,236		6,888		49		284
Net Assets								
Invested in Capital Assets								
net of Related Debt		12,294		(4,632)		(1)		_
Reserved for Replacement		-		2,000		-		_
Unreserved	<u></u>	(780)		11,458		11		60
Total Net Assets	<u>_\$</u>	11,514	\$	8,826	\$	10	\$	60

	Risl Mai	k nagement	Facili Opera	ity ations	Worl Com	kers' pensation	Tota	1
ASSETS								
Current Assets								
Equity in Pooled Cash	\$	4,519	\$	118	\$	4,066	\$	23,634
Receivables (Net of Allowance								·
for Uncollectible Accounts):								
Accounts		-		13		-		69
Interfund Balances		-		-		15,674		17,720
Prepaid Items								-
Inventory of Supplies		-		-		-		637
Investments at Cost		-		-		-		74
Total Current Assets		4,519		131		19,740		42,134
Property, Plant and Equipment								
Land		-		-		-		350
Buildings		-		-		-		1,111
Improvements		-		87		1		422
Machinery and Equipment		18		54		52		56,951
Furniture and Fixtures		-		-		-		99
Less: Accumulated Depreciation		(11)		(22)		(45)		(45,676)
Net Property, Plant and Equipment		7		119		8		13,257
Total Assets	\$	4,526	\$	250	\$	19,748	\$	55,391
LIABILITIES AND FUND EQUITY								
Current Liabilities:								
Accounts Payable	\$	41	\$	119	\$	5	\$	2,015
Escrow		-		-		-		1,767
Interfund Balances		-		3		-		742
Other Current Liabilities		1,560		-		18,541		20,101
Current Portion of Long-Term Debt				-		_		5,770
Total Current Liabilities		1,601		122		18,546		30,395
Long-Term Debt:								
Notes Payable		-		-		-		-
Capital Lease Program		-		-		-		331
Total Long-Term Debt				_				331
Total Liabilities		1,601		122	<u></u>	18,546		30,726
Net Assets								
Invested in Capital Assets								
net of Related Debt		7		119		9		7,796
Reserved for Replacement		-		-		-		2,000
Unreserved		2,918	<u></u>	9		1,193		14,869
Total Net Assets	\$	2,925		128	\$	1,202	\$	24,665

CITY OF TOLEDO, OHIO INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Mun Gara	icipal ge	Capi Repl	tal acement	Storer Printsl	oom and 10p	Data Proc	essing
OPERATING REVENUES:								
Charges for Services	\$	11,151	S	4,234	\$	627	\$	3,003
Other Revenue		110						-
Total Operating Revenues		11,261		4,234		627		3,003
OPERATING EXPENSES:								
Personal Services		4,164		-		56		1,316
Contractual Services		816		-		12		(173)
Materials and Supplies		6,827		-		551		28
Utilities		25		-		-		1,795
Depreciation and Amortization		3,188		89		(1)		-
Total Operating Expenses		15,020		89		618		2,966
Operating Income (Loss)		(3,759)		4,145		9		37
NONOPERATING REVENUES (EXPENSES):								
Interest Revenue		-		4		-		-
Interest Expense and Fiscal Charges		-		(223)		-		-
Other Revenue (Expenses)		308		12		-		. <u> </u>
Total Nonoperating Revenues (Expenses)		308		(207)		_		-
Income (Loss) before			<u></u>					
Transfers		(3,451)		3,938		9		37
Transfers In		3,055		_		_		-
Transfers (Out)		-		(2,114)		-		-
Total Transfers In (Out)	·,	3,055		(2,114)		-		_
Net Income (Loss)		(396)		1,824		9		37
Net Assets at Beginning of Year		11,910		7,002		1		23
Net Assets at End of Year	\$	11,514		8,826	<u>\$</u>	10		60

CITY OF TOLEDO, OHIO INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008 (AMOUNTS IN THOUSANDS) (CONTINUED)

	Risk Management	Facility Operations	Workers' Compensation	Total
OPERATING REVENUES:				
Charges for Services	\$ 1,108	\$ 2,734	\$ 7,361	\$ 30,218
Other Revenue		48	134	292
Total Operating Revenues	1,108	2,782	7,495	30,510
OPERATING EXPENSES:				
Personal Services	21	1,274	95	6,926
Contractual Services	1,075	1,200	7,352	10,282
Materials and Supplies	-	229	2	7,637
Utilities	_	-	1	1,821
Depreciation and Amortization	-	12	4	3,292
Total Operating Expenses	1,096	2,715	7,454	29,958
Operating Income (Loss)	12	67	41	552
NONOPERATING REVENUES (EXPENSES):				
Interest Revenue	-	-	-	4
Interest Expense and Fiscal Charges	-	-	-	(223)
Other Revenue (Expenses)	· _	•	-	320
Total Nonoperating Revenues (Expenses) Income (Loss) before		<u></u>		101
Transfers	12	67	41	653
Transfers In	:	-	-	3,055
Transfers (Out)	-	-	-	(2,114)
Total Transfers In (Out)	_			941
Net Income (Loss)	12	67	41	1,594
Net Assets at Beginning of Year	2,913	61	1,161	23,071
Net Assets at End of Year	\$ 2,925	<u>\$ 128</u>	\$ 1,202	\$ 24,665

Combining Statement of Cash Flows For the Year Ended December 31, 2008 (Amounts in Thousands)									
	Υ.	Municipal Garage	Capital Replacement	Storeroom & Printshop	Data Processing	Risk Management	Facility Operations	Workers Compensation	Total
Cash Flows from Operating Activity: Receipts from Customers Payments to Suppliers Payments to Employees Other Receipts	\$ \$	11,441 (7,685) (4,164) 110	s 17,669	\$ 627 (644) (56)	500,8 (718,1)	\$ 1,108 (909) (21)	\$ 2,734 (1,571) (1,274) 48	\$ 10,784 (6,757) (95) 134	\$ 47,366 (19,291) (6,927) 292
Net Cash Provided by (Used for) Operating Activities	ł	(398)	17,669	(73)	(66)	178	(63)	4,066	21,440
Cash Flow from Noncapital Financing Activities: Operating Transfers In Operating Transfers Out		3,055 -	- (2,114)		, ,			• •	\$ 3,055 (2,114)
Net Cash Provided by (Used for) Noncapital Financing Activities	·	3,055	(2,114)				Ţ		941
Cash Flows from Capital and Related Financing Activities: Acquisition and Construction of Capital Assets Principal Paid on Bond Maturities		(3,065)	1 (11.550)	E I	1	-	(44)	,	(3,107)
Issuance of Revenue Bonds and Notes Interest Expense and Fiscal Charges Proceeds on Sale of Canital Assets/Grants/Other exmenses		' ' 80E	(0.24) 10,920 (223)		ι ι ι	• • •		t t I ,	(11,550) 10,920 (223)
Net Cash Provided by (Used for) Capital and Related Financing Activities		(2,757)	(840)					7 P 7 P 7	320 (3,640)
Cash Flows from Investing Activities: (Purchase) of Investment Securities Sale of Investment Securities Investment Earnings and Dividends on Investments		т. т . т. 	(4) 96 4	4 1 1	н т т	Ч І	ŧ , ,		(4) 96
Net Cash Provided by (Used for) Investing Activities			96	-		8			96
Net Increase (Decrease) in Cash Cash and Cash Equivalents at Beginning of Year	·	13	14,811 -	(73) 73	(39) 159	179 4,340	(107) 225	4,066	18,837 4,797
Cash and Cash Equivalents at End of Year	່ ເວີ		\$ 14,811 ==========	\$	\$ 120	\$ 4,519	\$ 118	\$ 4,066 \$	\$ 23,634

The notes to the financial statements are an integral part of this statement

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	M.	Municipal Garace	Capital Realizement	Storeroom & Printelion	Data	Risk			Workers	
	1					Thattagereau			compensation	1.01a1
Cash Flows from Operating Activity: Operating Income (Loss)	ŝ	(3,758)	\$ 4,145	\$ 10	\$ 37	\$	ŝ	68 \$	41 S	
Adjustments to Reconcile Operating Income (Loss) To Net Cash Provided by Operating Activities: Depreciation and Amortization		3,187	8	(3)	3			5	4	3,289
Change in Assets and Liabilities:										
(Increase) Decrease in Accounts Receivable		(36)	,	1				2	1	(22)
(Increase) Decrease in Interfund Balances		1	12,955	(22)	(224)			1 889	2 A72	11 088
(Increase) Decrease in Prepaid Expenses		•	,					, nuvî t		
(Increase) Decrease in Inventory		326	350	61	•		,		. 1	678
Increase (Decrease) in Accounts Payable		(281)	130	(29)	143	37	7	(148)	(4)	(152)
Increase (Decrease) in Escrow		•	1	`, `	1		-	(1.889)	<u>)</u> •	
Increase (Decrease) in Interfund Balances		264	1		9				ı	Contro 514
Increase (Decrease) in Due to Other Governments		•	•	1			,	, ı		
Increase (Decrease) in Other Current Liabilities		ı	L	•	1	130	0	·	602	732
Total Adjustments		3,460	13,524	(83)	(16)	167		(131)	4,025	20,886
Net Cash Provided by (Used for) Operating Activities:	s	- (298)	\$ 17,669	- S (298) S 17,669 S (73)	\$ (39)	\$ 178	60 20	(63) \$	4.066 \$	21,440

The notes to the financial statements are an integral part of this statement

CITY OF TOLEDO, OHIO FIDUCIARY FUNDS - AGENCY FUNDS DECEMBER 31, 2008

FIDUCIARY FUNDS

General Agency – To account for various licenses, fees and taxes, such as restaurant licenses, that the City collects as an agent for the State of Ohio.

Municipal Court – To account for bonds and other monies deposited with the Court pending final disposition of the various cases. While the records of the Court are the responsibility of a separate elected Clerk of Courts and not the Finance Department, the balances have been included in these financial statements in compliance with GASB Statement-14.

City of Toledo, Ohio Agency Funds Combining Balance Sheet For the Year Ended December 31, 2008 (Amounts in Thousands)

	General Agency	<u>Municipal Court</u>	Total
Assets			
Equity in Pooled Cash	\$ 1,288	\$	\$ 1,288
Investments at Cost		949	949
Receivables (Net of Allowance for			
Uncollectible Accounts:			
Accounts			
Total Assets	<u>\$ 1,288</u>	<u>\$ 949</u>	\$ 2,237
Liabilities and Fund Equity			
Liabilities			
Accounts Payable	\$54	\$	\$54
Escrow		949	949
Other Current Liabilities	1,234		1,234
Total Liabilities	<u>\$ 1,288</u>	<u>\$ 949</u>	\$ 2,237
Net Assets:	<u>\$</u>	<u>\$</u>	<u>\$</u>

City of Toledo, Ohio Agency Funds Combining Statement of Changes in Assets and Liabilities For the Year Ended December 31, 2008 (Amounts in Thousands) (Continued)

	96 - L	GENI	ERAL AGENCY	(FUND
	Balance			Balance
	<u>Jan. 1, 2008</u>	Additions	Deductions	Dec. 31, 2008
Assets				
Equity in Pooled Cash	\$ 1,364	\$ 844	\$ 920	\$ 1,288
Accounts Receivable				
Total Assets	<u>\$1,364</u>	<u>\$ 844</u>	<u>\$ 920</u>	<u>\$ 1,288</u>
Liabilities				
Accounts Payable	\$ 83	\$ 839	\$ 868	\$ 54
Other Current Liabilities	1,281	841	888	1,234
Total Liabilities	<u>\$ 1,364</u>	<u>\$ 1,680</u>	<u>\$1,756</u>	<u>\$1,288</u>

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City of Toledo, Ohio Agency Funds Combining Statement of Changes in Assets and Liabilities For the Year Ended December 31, 2008 (Amounts in Thousands) (Continued)

		MUN	ICIPAL COUR	I FUND
Assets	Balance Jan. 1, 2008	Additions	Deductions	Balance Dec. 31, 2008
Equity in Pooled Cash Investments	\$ <u>1,049</u>	\$	\$ <u>100</u>	\$ 949
Total Assets	<u>\$1,049</u>	<u>\$</u>	<u>\$ 100</u> s	<u>\$ 949</u>
Liabilities				
Accounts Payable Escrow Other Current Liabilities	\$ 1,049 	\$ 	\$ 100 	\$
Total Liabilities	<u>\$1,049</u>	<u>\$</u>	<u>\$ 100</u>	<u>\$949</u>

MUNICIPAL COURT FUND

City of Toledo, Ohio Agency Funds Combining Statement of Changes in Assets and Liabilities For the Year Ended December 31, 2008 (Amounts in Thousands) (Continued)

		TOTAL	– ALL AGENC	CY FUNDS
Assets	Balance Jan. 1, 2008	Additions	Deductions	Balance Dec. 31, 2008
Equity in Pooled Cash Accounts Receivable Investments	\$ 1,364 1,049	\$ 844 	\$ 920 100	\$ 1,288 949
Total Assets	<u>\$2,413</u>	<u>\$ 844</u>	<u>\$ 1,020</u>	<u>\$ 2,237</u>
Liabilities				
Accounts Payable Escrow Other Current Liabilities	\$83 1,049 <u>1,281</u>	\$ 839 841	\$ 868 100 888	\$ 54 949 <u> 1,234</u>
Total Liabilities	<u>\$ 2,413</u>	<u>\$1,680</u>	<u>\$1,856</u>	<u>\$2,237</u>

STATISTICAL SECTION

City of Toledo, Ohio

Statistical Section

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. These tables are presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 44, *Economic Condition Reporting: The Statistical Section*.

<u>Contents</u>

Schedules

Financial Trends
 These schedules contain trend information to help understand how the City's financial performance and well-being have changed over time.

 Revenue Capacity

These schedules contain information to help assess the City's most significant local revenue sources.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City Provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB 34 in 2002; schedules presenting government-wide information include information beginning that year.

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Net Accore by Common and							
Last Seven Fiscal Years							
(accrual basis of accounting)							
(amounts in thousands)				Fiscal Year			
	2002	2003	2004	2005	2006	2007	2008
Governmental activities							
Invested in capital assets, net of related debt	\$ 231,662 \$ 248,832	3 248,832	\$ 243,683	\$ 280,486	\$ 300,779	\$ 329,962 \$ 338,428	\$ 338,428
Restricted	68,428	59,685	59,138	47,957	50,555	52,822	52,032
Unrestricted	(10,922)	(12,375)		1	2,278	l	1
Total governmental activities net assets	\$ 289,168 \$ 296,142	3 296,142	\$ 296,142	\$ 328,443	\$ 353,612	\$ 382,784	382,784 \$ 390,460
Business-type activities							
Invested in capital assets, net of related debt	\$ 226,407 \$ 254,276	3 254,276	\$ 229,170	\$ 224,105	\$ 253,730	\$ 280,940 \$ 305,182	\$ 305,182
Restricted	117,988	164,930	143,156	169,220	95,084	60,000	41,367
Unrestricted	3,405	(62, 954)	(8, 264)	(12,298)	41,289	53,529	59,097
Total business-type activities net assets	\$ 347,800 \$ 356,252	356,252	\$ 356,252	\$ 381,027	\$ 390,103	\$ 394,469 \$ 405,646	\$ 405,646
Primary government							
Invested in capital assets, net of related debt	\$ 458,069 \$ 503,108 \$ 472,853	503,108	\$ 472,853	\$ 504,591	\$ 554,509	\$ 610,902 \$ 643,610	\$ 643,610
Restricted	186,416	224,615	202,294	217,177	186,928	112,822	93,999
Unrestricted	(7,517)	(75,329)	(8,264)	(12,298)	2,278	53,529	59,097
lotal primary government net assets	\$ 636,968 \$ 652,394		\$ 666,883	\$ 709,470	\$ 709,470 \$ 743,715	\$ 777,253 \$	\$ 796,706

City of Toledo, Ohio

Schedule 1

Note: The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2002.

Schedule 2 City of Toledo, Ohio Changes in Net Assets, Last Seven Fiscal Years (accrual basis of accounting) (amounts in thousands)

(accruat basis of accounting) (amounts in thousands)			Fiscal Year	•			
	200	<u>2 200:</u>	10000		2000	<u>2007</u>	2008
Expenses							
Governmental activities:							
General Government	\$ 27,694	\$ 26,790	\$ 26,721	\$ 25,960	\$ 27,250	\$ 27,059	\$ 28,673
Public Service	42,036			52,706	52,891	53,562	57,508
Public Safety	142,256	•		153,085	158,499	163,334	170,767
Public Utilities	1,143			,	46	100,004	1/0,/07
Community Environment	23,240			14,895	20,589	20,230	18,915
Health	16,490	,	,	17,638	18,207	16,773	19,104
Parks and Recreation	7,834			7,345	7,563	15,047	7,397
Interest and Fiscal Charges	15,679			8,973	7,833	10,368	14,731
Total Governmental Activities	276,372			280,602	292,878	306,479	317,262
Business-type activities expenses:							
Water	28,444	28,211	30,356	34,369	24 224	10 100	26 150
Sewer	38,420				34,324	38,388	36,152
Storm Utility	3,576		-	41,217 7,018	44,464	47,329	50,484
Utilities Administration	8,072			8,099	6,883 9,898	6,168	5,215
Parking	1,267	1,204		1,100	-	10,647	10,048
Property Management	1,207		2,596	2,640	1,040 2,010	946	962
Small Business Development/Exp. Trust	50	1,787	43	2,040 47	2,010	1,930 41	1,855
Tow Lot		-	-	314			42
Total business-type activities expenses	81,685	79,692	86,527	94,804	<u>1,169</u> 99,865	1,087	1,140
Total primary governmental expenses	\$ 358,057	\$ 362,507	\$ 365,598	\$ 375,406	\$ 392,743	\$ 413,015	105,898
Program Revenues							
Governmental activities:							
Charges for services:							
General Government	\$ 5,928	\$ 31,181	\$ 23,982	\$ 28,584	\$ 28,338	\$ 30,165	\$ 59,916
Public Service	20	30	130	1 9	-	-	-
Public Safety	3,634	3,501	8,460	9,436	8,524	8,814	9,408
Public Utilities	-	-	-	158	-	1,199	-
Community Environment	2,539	2,673	5,267	6,727	7,052	6,563	7,464
Health	891	862	1,175	1,377	704	2,632	5,580
Parks and Recreation	490	365	474	421	122	101	116
Operating grants	20,655	54,155	51,604	49,406	55,734	65,423	33,081
Capital grants	9,267	16,172	12,236	25,779	25,689	21,082	15,537
Total governmental activities program revenues	43,424	108,939	103,328	121,907	126,163	135,979	131,102

Note: The City began to report accrual information when it implemented GASB 34 in fiscal year 2002.

Schedule 2

City of Toledo, Ohio

Changes in Net Assets, Last Seven Fiscal Years

(accrual basis of accounting)

(accrual basis of accounting)														
(amounts in thousands)		2002	•	7002		2004		iscal Year		300/		0007	 •	0006
Business-type activities		<u>2002</u>		<u>2003</u>		<u>2004</u>		<u>2005</u>		<u>2006</u>		<u>2007</u>		200
Charges for services:														
Water	\$	33,614	¢	32,578	¢	34,258	¢	37,326	¢	24 700	ው	70 677	¢	20 070
Sewer	φ	34,464	φ	35,370	φ	39,919	φ	-	Φ		Ф	•	Ф	-
Storm Utility		7,686		8,315		7,710		43,551 8,637		44,377		48,901		56,064
Utilities Administration		7,641		8,085						8,132		8,620		9,034
						7,829		10,288		7,802		9,676		10,564
Parking Democraty Manuscreast		1,317 1,117		1,356 886		1,382 277		1,435		1,486		1,403		1,509
Property Management Small Business Development/Exp. Trust		62		52		211 71		264		(688)		266		262
		02		52				38		(2)		-		-
Tow Lot		-		- 1.6777		-		527		2,225		2,315		2,549
Capital grants		-		1,577		-		-		-		-		-
Total business-type activities program revenues		85,901	¢	88,219		91,452		102,066	<u></u>	98,122		109,808	-	118,052
Total primary government program revenues	<u> </u>	129,325	\$	197,158	<u></u>	194,780	\$	223,973	\$	224,285	\$	245,787	\$	249,154
Net (Expense)/Revenue														
Governmental activities	\$	(232,948)	\$	(173,876)	\$	(175,743)	\$	(158,695)	\$	(166,715)	\$	(170,500)	\$	(186,160)
Business-type activities		4,216		8,527		4,925		7,262		(1,743)		3,272		12,154
Total Primary government net expense		(228,732)	\$	(165,349)	\$	(170,818)	\$	(151,433)	\$	(168,458)	\$	(167,228)	\$	(174,006)
General Revenues and Other Changes in Net Assets Governmental activities: Taxes	;													
Income Taxes	\$	153,965	\$	155.112	\$	155 243	\$	160,683	\$	164,718	\$	169,689	\$	154,475
Property Taxes	Ŧ	30,948	÷	19,794	+	21,444	Ŷ	20,136	Ψ	17,330	φ	19,424	Ψ	18,078
Unrestricted Investments Earnings		4,654		3,260		2,570		4,153		7,194		8,553		5,582
Gain on Sale of Capital Assets		.,		0,200		-,		1,100		1,121		0,000		5,50
and Other Revenue/Grants		62,495		3,204		2,702		273		2,190		2,297		14,469
Transfers		(2,482)		(519)		462		(927)		451		(291)		1,232
Total governmental activities		249,580		180,851		182,421		184,318		191,883		199,672		193,836
Business-type activities:										19 1,000		177,012		175,050
Unrestricted Investments Earnings		3,249		2,692		2,248		3,282		6,488		6,461		4,064
Gain on Sale of Capital Assets		-,		_,				-,		0,.00		0,101		1,001
and Other Revenue/Grants		1,604		(3,286)		1,102		5,494		4,782		(5,657)		(3,809)
Transfers		2,482		519		(462)		927		(451)		291		(1,232)
Total business-type activities	·	7,335		(75)		2,888		9,703		10,819	-	1,095		(977)
Total primary government	\$	256,915	\$		\$	· · · · ·	\$		\$		\$	200,767	\$	
Changes in Nat Accets														
Changes in Net Assets	¢	16,632	¢	6,975	¢	6 670	¢	15 (0)	¢	25 169	e	00.172	æ	a (a)
Governmental activities	\$		φ	•	Ф	6,678	φ		\$		\$	29,172	Ф	7,676
Business-type activities	- ¢	11,551	¢	8,452	¢	7,813	e.	16,965	¢	9,076	æ	4,367	ø	11,177
Total Primary government net expense	\$	28,183	\$	15,427	\$	14,491	\$	42,588	\$	34,244	\$	33,539	\$	18,853

Note: The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2002.

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Schedule 3 City of Toledo, Ohio Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

(modified accrual basis of accounting)																		
							Fiscal Year	Ycar										
	6661	2000		2001		2002		2003		2004		2005		2006		2007		2008
General Fund Reserved	\$ 19,137	S 7,139	64	4,794	69	4,741	59	4,027	69	4,395	\$	4,358	6	1.974	69	5.485	6	8 187
Unreserved	2,081	18,034		14,700		12,067		6,393		4,905		6,413		8,818	•	7.148	•	(3.796)
Total general fund	\$ 21,218	\$ 25,173	\$	19.494	69	16,808	\$	13,420	69	9,300	69	10,771	Ś	10,792	ы	12,633	649	4,391
Capital Improvements Fund			-															
Reserved	\$ 34,378	\$ 27,418	69	25,868	69	32,403	64	28,715	ы	64,282	64	61,353	\$	45,542	69	37.148	69	35.289
Unreserved				12,513		8,929		15,757	9	(21,267)	0	(29,617)		(9,615)		(7,385)		(8,220)
Total capital improvements fund	\$ 27,250	\$ 38,804	\$	38,381	8	41,332	Ś	44,472	ŝ	43,015	\$	31,736	\$7	35,927	69	29,763	\$	27,069
Special Assessment Services Fund			•										t.					
Unreserved	(966,26)	108 ¢ (115,75)	A	1,627 (35.741)	~	1,019 (34,805)	ia ia	1,373 (36 834)	59 59	2,444	5	2,304 (44 905)	\$	2,578	₩.	2,039	64)	2,784
Total special assessment services fund	\$ (34,754)	\$ (36,510)	\$	(34,114)	643	(33,786)	- Second	(35,461)	5	(39.316)	5	(42,601)	5	(45 650)	6	(45 978)	÷	(48,080)
													12	10.000	1	(01/6/1		(no/for)
All Other Governmental Funds Reserved	S 11.467	\$ 12.493	64	11.440	5	0 137	60	6112	¥	7 000	÷	085.8	Đ	010 01	6		6	
Unreserved, reported in:		ŀ	•		•		3)	2011	9	C01-0	9	610,01	9	NC/'/	A	8,808
Creeded seconds frach								9,907		:						15,138		
	4,039	0,089		(141)		7,176		1 486)		8,425		8,392		8,065				14,914
Capital projects funds	(1,052)	(1,198)		(1,457)		(1,154)		(nn±'1)		1.537)		(1.736)		(616-1)		(110,2)		1221 0
Permanent fund	920	263		282		711		716		708		694		694		694		(11) (14)
Other governmental				ŀ		•		•		•		ı		•		•		
Total all other governmental funds	\$ 16,174	\$ 18,247	\$	11,680	s	15,865	s.	15,694	60	15,496	s	15,739	Ś	17,639	\$	21,551	Ś	22,396
-		2												1.1.1				

(announts in mousands)			i	;							
Revenues	1999	2000		<u>2001</u>	2002	2003	2004	2005	2006	2007	2008
Income taxes	\$ 150,170	\$ 153,830	⇔ ₽	50,911 \$	153,965	\$ 155,112 \$	\$ 155,243	\$ 160,683	\$ 164.718	\$ 169 689	\$ 154 475
Property taxes	15,177	13,244	Ţ	15,477	15,437	15,223	17,206		17 330		
Special assessments	18,353	17,825		20,337	19,347	18,273	17,435	20,684	21.788	24.601	24 737
Licenses and permits	2,841	2,211		2,172	1,967	2,145	2,567	3.071	3.012	2 830	2 541
Intergovernmental service	76,986	64,446		57,736	64,883	70,327	63,840	75,186	79.957	78,710	72,285
Charges for services	12,352	12,454		12,363	13,646	13,724	14,088	14,003	15,081	17,364	21,104
Investment Earnings	7,620	8,854		7,534	4,654	3,259	2,570	4,153	7,194	8,553	5,582
Fines and Forefeitures	4,616	4,103		3,841	3,636	4,087	5,281	6,080	6,094	6.339	7.268
All other revenues	2,320	2,081		2,350	2,953	3,476	2,773	2,882	1,475	3.325	2.521
Total revenues	290,435	279,048	272	'2,721	280,488	285,626	281,003	303,973	316,649	330,835	308,591
Expenditures											
General government	18,581	19,018		21,231	20,823	19,074	18,079	16,908	18.160	17.589	19 007
Public service	26,753	26,803	21	27,513	27,682	30,261	30,930	34,235	34,216	33.788	37,589
Public safety	130,411	133,448	135	18,036	144,112	143,350	146.536	150,182	158 575	164 128	170,803
Public utilities	2,952	2,940		,629	1,149	1,043	774		38	102	154
Community environment	18,841	18,157	(N	21,120	22,329	18,062	16,469	13.432	19.281	18.926	18 078
Health	19,149	14,300	Ţ	6,850	16,030	16,240	15,960	16,600	17.403	17,915	18 199
Parks and recreation	4,521	4,974		5,179	5,009	4,729	4,342	3.736	3 876	3.466	3 490
Capital outlay	43,202	41,532	v	43,609	34,574	42.319	42,163	67,895	61 690	57 RB3	10 170
Debt service				•				000	000100		40,170
Principal	13,755	14,307	14	14,577	15,546	16,291	15.256	16.920	18 465	17 248	16 633
Interest	11,180	11,281	12	2,107	13,896	9,312	8,871	8,946	10,111	10.368	10 506
Total expenditures	289,345	286,760	301	301,851	301,150	300,681	299,380	328,893	341,815	341.413	343 728
Excess of revenues over (under)									• •		
expenditures	1,090	(7,712)		(29,130)	(20,662)	(15,055)	(18,377)	(24,920)	(25,166)	(10.578)	(35,137)

Schedule 4 City of Toledo, Ohio Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting) (amounts in thousands)

		H	riscal Year							
Other Financing Sources (Uses)	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Bonds issued	9,995	12,465	7,900	10,270	7,620	8,000	11,000	26,525	9,000	20,000
Premiums on Bonds	30	Ļ	4	3,478	7	129	138	672	114	482
Note issuance of debt	23,064	2,152	687	162	1,665	52	2,613	1,026	1,923	528
Sale of capital assets	156	124	50	109	16	46	135	43	11	26
Transfers in	59,453	63,409	61,061	63,008	57,087	53,573	55,015	52,718	55,673	47,280
Transfers out	(59,052)	(52, 520)	(51, 494)	(54, 089)	(54,487)	(53, 286)	(56,799)	(52,852)	(26, 709)	(46,989)
Total other financing										
sources (uses)	33,646	25.631	18,208	22,938	11,983	8,514	12,102	28,132	10,012	21,327
Net change in fund balances	\$ 34,736 \$	17.919	\$ (10.922) \$	2,276 \$	(3.072) \$	(9,863) \$	(12,818) \$	2,966 \$	(266) \$	(13,810)
Debt service as a percentage of noncapital expenditures	10.1%	10.4%	10.3%	11.0%	9.9%	9,4%	9,6,6	10.2%	10.2%	10.2%

City of Toledo, Ohio Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting) (amounts in thousands) Schedule 4

Total	289.248	277,156	271,002	280,488	285.626	281,003	299,098	316.649	330,835	308,591
All Other <u>Revenue</u>	2,284	765	1,009	2,953	3,477	2,773	2,884	1,475	3,325	2,522
Fines and Forfeitures	4,616	4,103	3,841	3,636	4,086	5,281	6,080	6,094	6,339	7,267
Investment <u>Earnings</u>	6,642	8,383	7,292	4,654	3,259	2,570	4,153	7,194	8,553	5,582
Charges for <u>Services</u>	12,179	12,349	12,227	13,646	13,722	14,088	14,004	15,081	17,364	21,104
Shared <u>Revenues</u>	22,795	23,308	23,398	24,235	30,651	30,364	30,420	35,181	34,632	31,805
Grants and <u>Subsidies</u>	54,191	41,138	34,338	40,648	39,676	33,476	39,888	44,776	44,078	40,480
Licenses and <u>Permits</u>	2,841	2,211	2,172	1,967	2,147	2,567	3,071	3,012	2,830	2,541
Property Taxes and Special <u>Assessments</u>	33,530	31,069	35,814	34,784	33,496	34,641	37,915	39,118	44,025	42,815
Income <u>Taxes</u>	150,170	153,830	150,911	153,965	155,112	155,243	160,683	164,718	169,689	154,475
Fiscal <u>Year</u>	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

General Revenues by Source, Governmental Funds,

(modified accrual basis of accounting)

(amounts in thousands)

Last Ten Fiscal Years

City of Toledo, Ohio

Schedule 5

Schedule 6 City of Toledo, Ohio Income Tax Revenues Last Seven Fiscal Years (amounts in thousands)

Fiscal <u>Year</u>	Withholding	<u>Utility</u>	Business	<u>Individuals</u>	Total Tax <u>Revenues</u>
2002	133,689	1,003	13,046	6,227	153,965
2003	136,187	193	13,122	5,610	155,112
2004	134,709	237	14,120	6,177	155,243
2005	138,042	492	15,747	6,401	160,683
2006	139,805	783	17,443	6,687	164,718
2007	141,583	1,863	19,331	6,912	169,689
2008	132,948	1,542	14,353	5,632	154,475

Note: The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2002.

City of Toledo, Ohio Schedule 7

Assessed Value and Estimated Actual Value of Taxable Property, **Last Ten Fiscal Years**

(amounts in thousands)

Total

Personal Property

Public Utility (2)

Real Property

2000 2,689,930		Assessed <u>Value</u>	Estimated Actual <u>Value</u>	Assessed <u>Value (2)</u>	Estimated Actual <u>Value</u>	Assessed <u>Value</u>	Direct <u>Rate</u>	Estimated Actual <u>Value</u>	Assessed to Total Estimated Actual Value
			720,931	529,770	2,119,080	3,472,026	4.40	10.525.525	33.0%
			718,437	551,232	2,204,928	4,084,141	4.40	12.586.329	32.4%
- •			742,500	564,431	2,257,724	4,025,806	4.40	12.359.510	32.6%
			796,572	530,490	2,210,375	4,009,941	4.40	12.379.256	32.4%
			686,296	487,172	1,948,688	4,411,593	4.40	13,357,226	33.0%
			660,884	468,208	1,872,832	4,423,240	4.40	13.361.747	34.0%
			620,992	442,309	1,769,236	4,369,616	4.40	13,167,539	34.0%
•	22 12,329,491	154,646	618,584	343,264	1,373,056	4,813,232	4.40	14,321,131	33.6%
			620,320	239,911	959,644	4,592,047	4.40	13,571,553	33.8%
•			430,204	18,638	12,422,059	74,552	4.40	12,423,059	34.6%

Salok

An exception is that real property devoted exclusively to agricultural use is to be assessed at not more than 35% of its current agricultural use value. Includes public utility personal property. Assessed value determined by the State of Ohio. The assessed valuation is fixed at 35% of true value and is determined pursuant to the rules of the Ohio Commissioner of Tax Equalization. Ξ

3

Source: Lucas County Auditor.

	Total	81.75	87.70	87.35	88.15	88.50	87.95	86.80	87.70	87.70	87.70
<u>Verlapping Governments Rates</u>	Metro Park <u>District</u>	1.40	1.40	1.40	1.70	1.70	1.70	1.70	1.70	1.70	1.70
ing Govern	Loteuo City School District	57.50	63.00	63.00	63.50	63.30	63.05	63.05	62.80	62.80	62.80
<u>Overlapp</u>	Lucas <u>County</u>	15.55	16.00	15.65	15.65	16.20	15.90	14.75	15.90	15.90	15.90
	Port <u>Authority</u>	.40	.40	.40	.40	.40	.40	.40	.40	.40	.40
	Transit Authority	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50
	Total Toledo <u>Rate</u>	4,40	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40
City of Toledo	Fire Pension <u>Fund</u>	.30	.30	.30	.30	.30	.30	30	.30	.30	.30
City of	Police Pension Fund	.30	.30	.30	.30	.30	.30	.30	.30	.30	.30
	General <u>Fund</u>	3.80	3.80	3.80	3.80	3.80	3.80	3.80	3.80	3.80	3.80
	Tax Collection <u>Year</u>	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years (rate per \$1,000 of assessed value)

City of Toledo, Ohio

Schedule 8

Source: Lucas County Auditor.

Schedule 9 City of Toledo, Ohio Top 75 Withholders by Industry Last Ten Fiscal Years (amounts in thousands)

(amounts in thousands)	1s)														
							Fiscal Year	ear							
Industry	1999	ଛା	2000		2001	2002		2003	2004	2005		2006	2007		2008
Banking	\$ 1,113	\$ 9	1,098	⇔	1,317 \$	1,444	\$ 1,493	3 3 \$	1,345	\$ 1,300	Ś	1,263 \$	1.207	\$	1.009
Construction	171		Ĩ		I	I	505	5	336	228		413	225		I
Government	8,501	است	9,193		9,320	9,661	6	96	9,548	9,987		10,219	10,497		10.723
Grocery	1,507	7	1,173		1,353	1,307		L1	1,229	1,332		1,349	1,404		1,442
Hospital	10,096	\ 0	10,102		10,422	10,696		74	11,303	11,847		2,196	12,302		9.077
Manufacturing	26,388	~	27,219	0	23,708	24,303	23,881	31	23,613	23,595	•	22,702	20,101		5.934
Non-profit	8,368	~	8,600		8,772	9,918		8	10,178	10,159		10,013	10,040		4.174
Retail	996		983		1,552	1,522		2	1,749	1,598		1,750	1,027		943
Services	8,496		9,271	Η	10,528	9,539		9	9,491	10,259	-	10,408	14,672		10,984
Transportation	163	~	490		445	464	480	80	360	773		328	356		367
Technology	F		1	1	1	I	1		I	1		Ē	I		1,447
Total	\$ 65,770 \$ 68,129 \$ 67,	\$	68,129	9 \$	7,417 \$	68,854	417 \$ 68,854 \$ 70,092 \$ 69,151)2 \$	69,151	\$ 71,078		\$ 70,642 \$	\$ 71,831	ق ج	\$ 66,100

Schedule 10 City of Toledo, Ohio Real and Public Utility Property Tax Levies and Collections Last Ten Years (amounts in thousands)

Percent of Total Tax Collections <u>To Tax Levy</u>	99.4%	103.6%	99.5%	99.3%	98.6%	98.9%	99.2%	97.5%	%9 96	93.3%	
Amount of Total Tax <u>Collections</u>	12,632	12,644	14,860	15,550	14,835	16,809	16,802	16.876	19.014	17,899	
Collections in Subsequent <u>Years</u>	441	514	398	664	646	753	100	986	1.232	1,326	
Percent of Levy <u>Collected</u>	95.9%	99.4%	96.8%	95.1%	94.3%	94.5%	98.5%	91.8%	90.3%	86.4%	
Current Tax <u>Collections</u>	12,191	12,130	14,462	14,886	14,189	16,056	16,702	15,889	17,782	16,574	
Total Tax <u>Levy</u>	12,710	12,205	14,934	15,659	15,047	16,995	16,954	17,305	19,693	19,180	
Tax Collection <u>Year</u>	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	

Source: Lucas County Auditor.

Schedule 11 City of Toledo, Ohio Ratios of Outstanding Debt by Type, Last Ten Fiscal Years (amounts in thousands, except per capita)

	General Fund	Capital Projects	Loans & Leases	CTA 477	23.670	21.152	55,979	51,432	48,110	53,608	56,008	52,966	50,898
Governmental Activities		Assessed	Services	1		F	31,900	31,500	35,600	36,500	37,700	38,800	40,300
Governm	General	Obligation	Bonds	113.202	111,507	109,261	114,109	112,946	111,930	112,803	111,066	116,016	120,809
		Fiscal	Year	1999	2000	2001	2002	2003	2004	2005 ³	2006	2007	2008

Notes: 1. Decisions regarding the City's outstanding debt can be found in the notes to the financial statements.

2. See schedule 16 for personal income & per capita information.

3. Waterways Initiatives capital improvement program started in 2005.

Ratios of Outstanding Debt by Type, Last Ten Fiscal Years City of Toledo, Ohio Schedule 11

(amounts in thousands, except per capita)

		DUSTICESS-LYING ACUIVITIES	- AULIVIUES					
Fiscal	Water Revenue	Sanitary Sewer Revenue	General Obligation	Capital Projects	Other	Total Primary	Percentage of Personal	Per
lear	Bonds	Bonds	Bonds	Loans	Loans	Government	Income ²	Capita ²
666	63,754	40,665	30,059	12,800	12,028	296,980	2.9%	746
00(61,239	38,433	29,435	13,169	11,700	289,153	2.8%	738
101	58,619	35,740	28,601	12,886	11,445	344,431	2.5%	709
02	55,874	32,916	29,098	36,644	13,200	370,020	3.3%	917
03	69,507	49,923	28,033	36,485	12,215	391,041	3.4%	983
2004	65,990	47,084	26,897	49,864	11,743	397,218	3.3%	1,001
05 ³	96,433	44,710	25,683	104,364	13,760	552,902	4.0%	1.205
06	91,888	42,035	24,593	178,356	13,119	554,765	4.5%	1.398
107	87,010	39,134	23,783	206,259	12,381	576,349	4.5%	1.449
08	79,962	36,231	22,755	212,184	11,270	574,409	3.9%	1,359

Notes: 1. Decisions regarding the City's outstanding debt can be found in the notes to the financial statements.

 See schedule 16 for personal income & per capita information.
 Waterways Initiatives capital improvement program started in 2005.

Schedule 12 City of Toledo, Ohio Ratio of Net General Bonded Debt To Assessed Value and Net Bonded Debt per Capita Last Ten Fiscal Years

Net Bonded Debt Per Capita	380.28	398.22	392.93	406.83	401.60	405.63	409.53	403.80	420.14	436.24
Ratio of Net Bonded Debt to <u>Assessed Value</u>	3.7%	3.1%	3.1%	3.2%	2.9%	2.9%	2.9%	2.6%	2.9%	3.2%
Net General Bonded Debt ⁽²⁾		124,890	123,231	127,590	125,949	127,203	128,436	126,638	131,763	136,814
Less Balance in Debt Service Fund ⁽²⁾ & ⁽³⁾	1,023	1,156	579	215	29	38	38	45	58	06
Gross General Bonded Debt ⁽²⁾	127,636	126,046	123,810	127,805	125,978	127,241	128,474	126,683	131,821	136,904
Assessed Value ⁽²⁾	3,472,027	4,084,141	4,025,806	4,009,940	4,411,593	4,423,240	4,369,616	4,813,232	4,592,047	4,297,595
Population ⁽¹⁾	332,943	313,619	313,619	313,619	313,619	313,619	313,619	313,619	313,619	313,619
Fiscal <u>Year</u>	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

(1) Source: U.S. Bureau of the Census.

(2) Amounts shown in thousands of dollars. Source: Lucas County Auditor.

(3) The City has paid its general bonded debt service for the tax years shown from current income tax revenues. The amount required is transferred to the debt service funds from the capital improvement fund.

Schedule 13 City of Toledo, Ohio Computation of Direct and Overlapping Debt at December 31, 2008 (amounts in thousands)

		Percent	
	Amount	Applicable	City's
Political Subdivision	<u>of Debt</u>	<u>To City</u>	<u>Share</u>
Direct Debt:			
City of Toledo	\$136,904	100.0%	\$136,904
Subdivision Overlapping Debt:			
Lucas County	72,375	48.8%	35,319
Toledo City School District	181,409	98.9%	179,414
Sylvania City School District	3,265	8.2%	268
Ottawa Hills Local School District	11	0.0%	0
Springfield Local School District	1,771	9.9%	175
Sylvania Area Joint Recreation Dist .	1,013	8.2%	83
Penta County Career Center	28	2.3%	1
Total Subdivision Overlapping Debt	<u>\$259,872</u>		<u>\$ 215,260</u>
Total Direct and Overlapping Debt	<u>\$396,776</u>		<u>\$352,164</u>

Source: Lucas County Auditor.

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					Fiscal Year	Year				
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Debt limit	\$ 364,562	\$ 428,835 \$	422,710	\$ 421,044	3 463,217	\$ 464,440	\$ 364,562 \$ 428,835 \$ 422,710 \$ 421,044 \$ 463,217 \$ 464,440 \$ 458,810 \$ 505,389 \$ 482,165 \$ 451,247	505,389	\$ 482,165	\$ 451,247
Total net debt applicable to limit	128,953	128,953 127,186	126,895	127,974	126,776	127,974 126,776 127,021	128,474	126,683	131,821	136,904
Legal debt margin	\$ 235,609	\$ 301,649 \$	295,815	\$ 293,070 \$	336,441	\$ 337,419	\$ 235,609 \$ 301,649 \$ 295,815 \$ 293,070 \$ 336,441 \$ 337,419 \$ 330,336 \$ 378,706 \$ 350,344 \$ 314,344	378,706	\$ 350,344	\$ 314,344
Total net debt applicable to the limit as a percentage of debt limit	54.73%	42.16%	42.90%	43.67%	37.68%	37.64%	38.89%	33.45 %	37.63%	43.55%

Schedule 15 City of Toledo, Ohio Pledged-Revenue Coverage, Last Ten Fiscal Years (amounts in thousands)

		Water	· Revenue B	onds			
Fiscal	Utility Service	Less: Operating	Net Available		Service	· ·	
<u>Year</u>	<u>Charges</u>	Expenses	<u>Revenue</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Coverage</u>
1999	30,562	19,002	11,560	3,272	3,057	6,329	1.8
2000	32,829	16,962	15,867	2,515	3,164	5,679	2.8
2001	34,454	20,494	13,960	2,620	3,066	5,686	2.5
2002	35,115	21,744	13,371	2,745	2,953	5,698	2.3
2003	33,732	22,607	11,125	3,475	3,163	6,638	1.7
2004	35,406	23,585	11,821	3,517	3,277	6,794	1.7
2005	39,875	27,524	12,351	5,565	3,174	8,739	1.4
2006	38,811	26,002	12,809	4,545	4,464	9,009	1.4
2007	41,713	29,016	12,697	4,715	4,494	9,209	1.4
2008	38,070	27,072	10,998	5,015	3,835	8,850	1.4

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

Schedule 15 City of Toledo, Ohio Pledged-Revenue Coverage, Last Ten Fiscal Years (amounts in thousands)

		Sew	er Revenu	e Bonds			
Fiscal	Sewer Service	Less: Operating	Net Available	Debt S	Service		
<u>Year</u>	<u>Charges</u>	Expenses	<u>Revenue</u>	<u>Principal</u>	Interest	<u>Total</u>	<u>Coverage</u>
1999	34,790	22,777	12,013	2,732	2,965	5,697	2.1
2000	36,279	22,134	14,145	2,232	2,475	4,707	3.0
2001	36,560	22,542	14,018	2,693	2,002	4,695	3.0
2002	35,703	24,970	10,733	2,824	1,894	4,718	2.3
2003	36,095	24,287	11,808	2,885	2,369	5,254	2.3
2004	41,121	25,165	15,956	2,839	3,994	6,833	2.3
2005	47,366	27,338	20,028	7,540	4,589	12,129	1.7
2006	51,253	29,633	21,620	2,675	5,409	8,084	2.7
2007	52,289	31,367	20,922	2,790	6,381	9,171	2.3
2008	56,064	31,317	24,747	3,015	1,721	4,736	2.1

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

Schedule 16 City of Toledo, Ohio Demographic and Economic Statistics, Last Ten Fiscal Years

Fiscal	City of Toledo	Personal Income* (thousands	Per Capita Personal	Median	Public School	Unemployment
Year	Population	of dollars)	Income*	Age	Enrollment	Rate
1998	332,943	11,765,455	25,759	31.7	39,378	6.4%
1999	332,943	12,224,732	26,837	31.7	37,720	6.2%
2000	313,619	12,669,269	27,853	31.7	37,315	5.7%
2001	313,619	12,754,660	28,064	35.3	36,719	5.8%
2002	313,619	13,142,344	28,980	35.3	35,610	8.3%
2003	313,619	13,556,678	29,970	35.3	34,200	8.1%
2004	313,619	13,503,325	30,035	35.3	32,985	8.0%
2005	313,619	13,890,020	31,045	35.3	29,850	7.3%
2006	313,619	14,304,000	32,200	35.3	29,070	6.8%
2007	313,619	14,686,439	34,839	35.3	26,600	7.3%

Sources: U.S. Bureau of Economic Analysis

U.S. Bureau of the Census

Notes: Personal income is a total for the year. Unemployment rate information is an adjusted yearly average. School enrollment is based on the census at the start of the school year.

* values are calculated using Lucas County statistics

Principal Employers, Current Year and Nine Years Ago			·			·
		2008			1999	
			Percentage of Total			Percentage
Employer	Employees	Rank	Employment	Employees	Rank	ot Total MISA Employment
Promedica Health Systems	9,810	1	10.03%	6,077	Ś	5.63%
Mercy Health Partners	6,675	7	6.83%	8,208	 -4	7.61%
Bowling Green State University	5,400	ŝ	5.52%	5,248	9	5.86%
The University of Toledo	4,963	4	5.08%	6,085	<u></u>	5.64%
Toledo City School District	4,500	S	4.60%	5,400	4	5.01%
Lucas County	3,934	9	4.02%	4,489	7	4.16%
Sauder Woodworking Co.	2,789	7	2.85%	3,739	10	3.47%
The City of Toledo	2,769	œ	2.83%	2,916		2.70%
The Kroger Company	2,747	6	2.81%	2,667		2.47%
Wal-Mart	2,451	10	2.51%	ł		
Chrysler LLC	I		ı	5,400	S	5.01%
Seaway Foodtown, Inc.	I .		Ľ	4,429	8	4.11%
General Motors Corp./GM Powertrain Division			3	4,100	6	3.80%
Total	46,038		47.09%	58,758		41.55%

Schedule 17

Source: Toledo Regional Growth Partnership, 2007 Harris Industrial Directory; except as otherwise noted.

Notes:

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Schedule 18 City of Toledo, Ohio Full-time-Equivalent City Government Employees by MSA, Last Ten Fiscal Years

- - - -										
Major Service Area	6661	2000	2001	2002	2003	2004	2005	2006	2007	2008
Community environment	103	76	95	96	94	8	88	86	85	84
General government	334	337	346	348	347	342	336	342	350	343
Health*	46									
Parks and recreation	96	93	89	95	98	93	74	76	81	75
Public safety	1,368	1,349	1,366	1,378	1,361	1,350	1,323	1,345	1,326	1,270
Public service	430	436	444	447	445	431	447	447	436	430
Public utilities	561	557	550	541	561	560	582	587	597	578
Total	2,938	2,869	2,890	2,905	2,906	2,866	2,850	2,883	2,875	2,780

Source: City of Toledo Payroll Office.

A full-time employee is scheduled to work 2,088 hours per year (including vacation and sick leave). Full-time-Equivalent employment is calculated by dividing total labor hours by 2,088. Notes:

*In 2000, the Toledo Health Department merged with the Lucas County Health Department and is now reported under Lucas County, Ohio.

Schedule 19 City of Toledo, Ohio Operating Indicators by Function/ Program, Last Seven Fiscal Years							
Function/ Program	2002	2003	Fis	Fiscal Year 2005	2006	2007	2008
General Government Building permits	6,461	6,281	6,200	6,314	6,492	5,537	5,055
Value of permits (in thousands)	92,457	144,184	176,421	295,067	276,746	146,514	196,578
Total Board-ups	337	423	465	586	931	664	710
Total Demolitions	306	214	237	222	285	312	300
Police Traffic Citations	42,160	43,869	48,790	48,504	52,331	60,786	55,694
Red-Light Cameras	10,418	13,509	17,305	25,186	18,512	24,104	18.142
Number of Offences	27,204	26,777	25,283	27,776	26,534	23,826	22.738
911 Call Volume	463,697	436,151	440,649	433,415	430,523	406,101	392,969
Non-Emergency Calls	107,772	103,289	101,838	108,961	114,065	111,755	101,882
Fire Emergency runs	39,535	38,461	38,393	39,796	38,630	41,135	40,003
Fires runs	8,262	7,534	7,397	7,175	7,550	7,533	10,346
Total runs	47,797	45,995	45,790	46,971	46,180	48,668	50,349

Schedule 19 City of Toledo, Ohio Operating Indicators by Function/ Program, Last Seven Fiscal Years	2002	2003	2004	Fiscal Year 2005	2006	2007	2008
Other public works Traffic Signs manufactured/installed			21,925	25,653	26,936	32,508	31,491
Energy reduction (traffic signals)		0.2%	7.5%	10.3%	13.1%	17.1%	17.8%
Traffic signals replaced	111	38	59	79	81	122	458
Traffic signal calls			5,221	7,069	6,823	6,731	6,125
Energy Electric customers- Toledo Edison Company	316,000	303,000	303,000	303,000	307,000	307,000	310,000
Gas customers- Columbia Gas of Ohio, Inc.	175,000	175,744	179,250	177,329	178,500	176,715	173,000
Toledo Lucas County Public Library Volumes in collection	2,300,000	2,300,000	2,300,000	2,300,000	2,300,000	2,300,000	2,300,000
Total volumes borrowed	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000
Water New connections	2,030	1765	1721	1404	191	584	622
Water main breaks	469	435	281	447	203	448	333
Average daily consumption (millions of gallons)	81.8	78.4	78.8	86.9	80.8	80.7	76.6
Wastewater Average daily sewage treatment (millions of gallons) Public Transit TARTA* passengers	64.0	65.0	64.0	7.06	76.4	70.9	75.9
plemented GASB • Toledo Area Re, City Departments	4,609,819 4,561,0 statement 34 in fiscal year 2002. gional Transit Authority.	4,561,045 ear 2002.	4,537,990	4,727,186	4,614,412	4,609,701	4,622,229

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Schedule 20 City of Toledo, Ohio Capital Asset Statistics by Function/ Program, Last Seven Fiscal Years

				Fiscal	Year		
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	2008
Function/ Program							
Police							
Number of stations	3	3	3	3	3	3	2
Number of substations	3	3	3	3	3	3	3
Number of employees with arrest power	693	693	686	673	688	667	637
Number of neighborhood offices	7	7	7	7	7	7	7
Fire Division							
Fire stations	17	17	17	17	17	17	17
Number of firefighters	526	526	510	498	525	484	478
Other public works							
Streets (miles)	1,122	1,122	1,122	1,122	1,122	1,122	1,122
Rail (miles)	1,200	1,200	1,200	1,200	1,200	1,200	1,200
Toledo Lucas County Public Library						·	
Branches	18	18	18	18	18	18	18
Medical							
Number of hospitals	4	4	4	4	4	4	4
Number of beds	1,641	1,684	1,737	1,839	1,839	1,684	1,716
Parks & recreation							
Acreage	2,368	2,368	2,368	2,368	2,368	2,368	2,368
Number of parks	144	144	145	145	145	145	145
Public pools	12	12	12	12	12	12	12
Golf Courses	16	16	16	16	16	16	16
Water							
Water lines (miles)	1,129	1,135	1,140	1,150	1,150	1,165	1,165
Storage capacity (millions of gallons)	78	78	78	78	78	78	78
Plant capacity (millions of gallons)	150	150	150	150	150	150	150
Wastewater					-		
Sanitary sewers (miles)	951	951	960	960	960	960	960
Treatment capacity (millions of gallons)	102	102	102	102	102	102	102

Note: The City implemented GASB statement 34 in fiscal year 2002. Sources: Various City Departments.





CITY OF TOLEDO

LUCAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 1, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us