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Mary Taylor, CPA Auditor of State

Athens Township Athens County P.O. Box 193 The Plains, Ohio 45780

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Jaylo

Mary Taylor, CPA Auditor of State

March 23, 2010

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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Athens Township Athens County P.O. Box 193 The Plains, Ohio 45780

To the Board of Trustees:

We have audited the accompanying financial statements of Athens Township, Athens County, Ohio (the Township), as of and for the years ended December 31, 2009 and 2008. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Township's larger (i.e., major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Athens Township Athens County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2009 and 2008 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2009 and 2008, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Athens Township, Athens County, Ohio, as of December 31, 2009 and 2008, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 23, 2010, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Jaylo

Mary Taylor, CPA Auditor of State

March 23, 2010

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

Totals     Totals       General     Special     Capital       Property and Other Local Taxes     \$ 116,390     \$ 728,549     \$ 8 844,939       Licenses, Permits, and Fees     \$ 116,390     \$ 728,549     \$ 8 844,939       Licenses, Permits, and Fees     \$ 116,390     \$ 728,549     \$ 8 844,939       Licenses, Permits, and Fees     \$ 4601     \$ 636     \$ 5,237       Miscellaneous     18,380     2,666     21,036       Total Cash Receipts     \$ 654,295     1,050,673     186,281     1,891,249       Cash Disbursements:     \$ 654,295     1,050,673     186,281     1,891,249       Cash Corrent:     \$ 664,275     18,380     2,656     21,036       Public Safety     \$ 270,051     270,051     270,051       Public Vorks     \$ 10,385     10,385     10,385       Cashe Receipts / Other Kereation     \$ 10,383     10,383     10,383       Capital Outlay     \$ 98,789     \$ 66,277     186,281     1,623,784       Total Cash Disbursements     \$ 175,127     \$ 22,921     22,921     22,921		Governmental Fund Types						
Property and Other Local Taxes   \$ 116,300   \$ 728,549   \$ 844,939     Licenses, Permits, and Fees   36,647   318,832   186,281   386,47     Intergovernmental   478,277   318,832   186,281   983,390     Earnings on Investments   4,601   636   5,237     Miscellaneous   18,380   2,656   21,036     Total Cash Receipts   654,295   1,050,673   186,281   1,891,249     Cash Disbursements:   215,735   215,735   215,735     Current:   270,051   270,051   270,051     Public Works   143,876   593,619   737,495     Health   10,385   10,383   10,385     Conservation - Recreation   10,383   10,383   10,383     Capital Outlay   98,789   66,277   186,281   1,623,784     Debt Service:   84,601   24,827   24,827   24,827     Total Cash Disbursements   175,127   92,338   267,465   278,000   278,000     Other Financing Receipts / (Disbursements):   175,127   92,338   267,465   25,000   25,000			General		•		(Me	morandum
Licenses, Permits, and Fees   36,647   36,647     Intergovernmental   478,277   318,832   186,281   983,390     Earnings on Investments   4,601   636   5,237     Miscellaneous   18,380   2,656   21,036     Total Cash Receipts   654,295   1,050,673   186,281   1,891,249     Cash Disbursements:   Current:   215,735   215,735   215,735     Public Safety   270,051   270,051   270,051     Public Works   10,385   10,385   10,383     Conservation - Recreation   10,383   10,383   10,383     Capital Outlay   98,789   66,277   186,281   1,62,784     Deb Service:   54,467   5,467   5,467   5,467     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   0   327,127     Total Cash Receipts over / (Under) Cash Disbursements   175,127   0   327,127     Other Financing Receipts / (Disbursements)   0   327,127   0   327,127	Cash Receipts:							
Intergovernmental   478,277   318,832   186,281   983,390     Earnings on Investments   4,601   636   5,237     Miscellaneous   18,380   2,656   21,036     Total Cash Receipts   654,295   1,050,673   186,281   1,891,249     Cash Disbursements:   Current:   215,735   215,735   215,735     Public Safety   270,051   270,051   270,051     Public Works   143,876   593,619   737,495     Health   10,385   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   Redemption of Principal   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Receipts / (Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   327,127   24,127     Total Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, January 1   459,893   789,603   1,249,496 </td <td></td> <td>\$</td> <td>116,390</td> <td>\$</td> <td>728,549</td> <td>\$</td> <td>\$</td> <td>844,939</td>		\$	116,390	\$	728,549	\$	\$	844,939
Earnings on Investments     4.601     636     5.237       Miscellaneous     18,380     2.666     21,036       Total Cash Receipts     654,295     1,050,673     186,281     1,891,249       Cash Disbursements:     Current:     215,735     215,735     215,735       Public Safety     270,051     270,051     270,051       Public Safety     143,876     593,619     737,495       Public Safety     10,383     10,383     10,383       Conservation - Recreation     10,383     10,383     10,383       Cash Disbursements     98,789     66,277     186,281     351,347       Debt Service:     22,921     22,921     22,921       Interest and Other Fiscal Charges     5,467     5,467       Total Cash Receipts Over/(Under) Cash Disbursements     175,127     92,338     0     267,465       Other Financing Receipts / (Disbursements):     0     327,127     0     327,127       Total Cash Receipts and Other Financing Receipts / (Disbursements):     0     327,127     0     327,127       Other Financing Rece	Licenses, Permits, and Fees		36,647					36,647
Miscellaneous   18,380   2,656   21,036     Total Cash Receipts   654,295   1,050,673   186,281   1,891,249     Cash Disbursements: Current: General Government   215,735   215,735   215,735     Public Safety   270,051   270,051   270,051     Public Works   143,876   593,619   737,495     Cash Disbursements: Conservation - Recreation   10,385   10,383   10,383     Cash Disbursements   10,385   10,383   10,383     Cash Cash Disbursements   10,385   10,383   10,383     Cash Disbursements   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0			478,277		318,832	186,281		983,390
Total Cash Receipts     654,295     1,050,673     186,281     1,891,249       Cash Disbursements: Current: General Government Public Safety     215,735     270,051     270,051       Public Safety     270,051     270,051     270,051     270,051       Public Safety     143,876     593,619     737,495     10,385     10,385       Conservation - Recreation Conservation - Recreation     10,383     10,383     10,383     10,383       Cash Disbursements     22,921     22,921     22,921     22,921       Interest and Other Fiscal Charges     5,467     5,467     5,467       Total Cash Disbursements     479,168     958,335     186,281     1,623,784       Total Cash Receipts Over/(Under) Cash Disbursements     175,127     92,338     0     267,465       Other Pinancing Receipts / (Disbursements): Other Financing Receipts / (Disbursements): and Other Financing Receipts / (Disbursements)     0     327,127     0     327,127       Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements     175,127     419,465     0     594,592       Fund Cash Balances, January 1								
Cash Disbursements:     215,735     215,735       General Government     215,735     270,051     270,051       Public Safety     270,051     270,051     270,051       Public Works     143,876     593,619     737,495       Health     10,383     10,383     10,383       Conservation - Recreation     10,383     10,383     10,383       Capital Outlay     98,789     66,277     186,281     351,347       Debt Service:     Redemption of Principal     22,921     22,921     22,921       Interest and Other Fiscal Charges     5,467     5,467     5,467       Total Cash Disbursements     479,168     958,335     186,281     1,623,784       Total Cash Receipts Over/(Under) Cash Disbursements     175,127     92,338     0     267,465       Other Financing Receipts / (Disbursements):     0     327,127     24,127     24,127       Total Other Financing Receipts / (Disbursements)     0     327,127     0     327,127       Total Other Financing Receipts / (Disbursements)     0     327,127     0     327,127 <td>Miscellaneous</td> <td></td> <td>18,380</td> <td></td> <td>2,656</td> <td> </td> <td></td> <td>21,036</td>	Miscellaneous		18,380		2,656	 		21,036
Current:   General Government   215,735   215,735     Public Safety   270,051   270,051     Public Works   143,876   593,619   737,495     Health   10,385   10,383   10,383     Conservation - Recreation   10,383   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   22,921   22,921   22,921     Redemption of Principal   22,921   22,921   1,623,784     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts of thisbursements   175,127<	Total Cash Receipts		654,295		1,050,673	 186,281		1,891,249
General Government   215,735   215,735   270,051   270,051     Public Safety   270,051   270,051   270,051   270,051     Public Works   143,876   593,619   737,495     Health   10,385   10,383   10,383     Conservation - Recreation   10,383   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   22,921   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements and Other Financing Disbursements and Othe	Cash Disbursements:							
Public Safety   270,051   270,051     Public Works   143,876   593,619   737,495     Health   10,385   10,385   10,385     Conservation - Recreation   10,383   10,385   10,385     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements   175,127   419,465   0   594,592	Current:							
Public Works   143,876   593,619   737,495     Health   10,385   10,385   10,385     Conservation - Recreation   10,383   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   278,000   278,000   278,000     Sale of Fixed Assets   25,000   25,000   25,000   25,000   25,000     Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts / (Disbursements)   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496   1,	General Government		215,735					
Health   10,385   10,385     Conservation - Recreation   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   Redemption of Principal   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496   1,249,496     Fund Cash Balances, December 31   \$ 635,020   \$ 1,209,068   \$ 0   \$ 1,844,088	Public Safety							
Conservation - Recreation   10,383   10,383     Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   Redemption of Principal   22,921   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   327,127   0   278,000   278,000     Other Financing Receipts / (Disbursements):   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts and Other Financing Receipts and Other Financing Receipts and Other Financing Receipts and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496   1,249,496     Fund Cash Balances, December 31   \$   635					593,619			
Capital Outlay   98,789   66,277   186,281   351,347     Debt Service:   Redemption of Principal   22,921   22,921     Interest and Other Fiscal Charges   5,467   5,467   5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   0   278,000   278,000   25,000     Other Financing Sources   278,000   24,127   24,127   24,127     Total Other Financing Receipts / (Disbursements):   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496   \$   1,249,496     Fund Cash Balances, December 31   \$   6								,
Debt Service: Redemption of Principal Interest and Other Fiscal Charges22,921 5,46722,921 5,467Total Cash Disbursements479,168958,335186,2811,623,784Total Cash Receipts Over/(Under) Cash Disbursements175,12792,3380267,465Other Financing Receipts / (Disbursements): Other Debt Proceeds Sale of Fixed Assets278,000 25,000278,000 25,000278,000 25,000Other Financing Receipts / (Disbursements): Other Financing Sources0327,1270327,127Total Other Financing Receipts / (Disbursements)0327,1270327,127Total Other Financing Receipts / (Disbursements)0327,1270327,127Total Other Financing Receipts / (Disbursements)175,127419,4650594,592Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements175,127419,4650594,592Fund Cash Balances, January 1459,893789,6031,249,496Fund Cash Balances, December 31\$ 635,020\$ 1,209,068\$ 0\$ 1,844,088								
Redemption of Principal Interest and Other Fiscal Charges   22,921 5,467   22,921 5,467     Total Cash Disbursements   479,168   958,335   186,281   1,623,784     Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements): Other Debt Proceeds Sale of Fixed Assets   278,000   278,000   278,000     Other Financing Sources   24,127   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020   \$ 1,209,068   \$ 0   \$ 1,844,088			98,789		66,277	186,281		351,347
Interest and Other Fiscal Charges5,4675,467Total Cash Disbursements479,168958,335186,2811,623,784Total Cash Receipts Over/(Under) Cash Disbursements175,12792,3380267,465Other Financing Receipts / (Disbursements): Other Debt Proceeds Sale of Fixed Assets Other Financing Sources278,000278,00025,000Other Financing Receipts / (Disbursements): Other Financing Sources0327,1270327,127Total Other Financing Receipts / (Disbursements)0327,1270327,127Total Other Financing Receipts / (Disbursements)0327,1270327,127Fund Cash Balances, January 1459,893789,6031,249,496Fund Cash Balances, December 31\$635,020\$ 1,209,068\$ 0\$ 1,844,088								
Total Cash Disbursements479,168958,335186,2811,623,784Total Cash Receipts Over/(Under) Cash Disbursements175,12792,3380267,465Other Financing Receipts / (Disbursements): Other Debt Proceeds Sale of Fixed Assets278,000 25,000278,000 25,000278,000 25,000Other Financing Sources278,000 24,12724,12724,127Total Other Financing Receipts / (Disbursements)0327,1270Other Financing Receipts / (Disbursements)0327,1270Total Other Financing Receipts / (Disbursements)0327,1270Excess of Cash Receipts and Other Financing 								,
Total Cash Receipts Over/(Under) Cash Disbursements   175,127   92,338   0   267,465     Other Financing Receipts / (Disbursements):   278,000   278,000   278,000   278,000     Other Debt Proceeds   25,000   25,000   25,000   25,000   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020 \$ 1,209,068 \$ 0 \$ 1,844,088	Interest and Other Fiscal Charges				5,467	 		5,467
Other Financing Receipts / (Disbursements): Other Debt Proceeds Sale of Fixed Assets278,000 25,000 	Total Cash Disbursements		479,168		958,335	 186,281		1,623,784
Other Debt Proceeds   278,000   278,000     Sale of Fixed Assets   25,000   25,000     Other Financing Sources   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020 \$ 1,209,068 \$ 0 \$ 1,844,088	Total Cash Receipts Over/(Under) Cash Disbursements		175,127		92,338	 0		267,465
Other Debt Proceeds   278,000   278,000     Sale of Fixed Assets   25,000   25,000     Other Financing Sources   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020 \$ 1,209,068 \$ 0 \$ 1,844,088	Other Financing Receipts / (Disbursements):							
Sale of Fixed Assets   25,000   25,000     Other Financing Sources   24,127   24,127     Total Other Financing Receipts / (Disbursements)   0   327,127   0   327,127     Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020 \$ 1,209,068 \$ 0 \$ 1,844,088					278.000			278.000
Other Financing Sources24,12724,127Total Other Financing Receipts / (Disbursements)0327,1270327,127Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements175,127419,4650594,592Fund Cash Balances, January 1459,893789,6031,249,496Fund Cash Balances, December 31\$ 635,020 \$ 1,209,068 \$ 0 \$ 1,844,088								
Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements175,127419,4650594,592Fund Cash Balances, January 1459,893789,6031,249,496Fund Cash Balances, December 31\$ 635,020\$ 1,209,068\$ 0\$ 1.844,088	Other Financing Sources					 		
Receipts Over / (Under) Cash Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020   \$ 1,209,068   \$ 0   \$ 1,844,088	Total Other Financing Receipts / (Disbursements)		0		327,127	 0		327,127
and Other Financing Disbursements   175,127   419,465   0   594,592     Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020   \$ 1,209,068   \$ 0   \$ 1,844,088								
Fund Cash Balances, January 1   459,893   789,603   1,249,496     Fund Cash Balances, December 31   \$ 635,020   \$ 1,209,068   \$ 0   \$ 1,844,088								
Fund Cash Balances, December 31     \$ 635,020     \$ 1,209,068     \$ 0     \$ 1,844,088	and Other Financing Disbursements		175,127		419,465	0		594,592
	Fund Cash Balances, January 1		459,893		789,603	 		1,249,496
Reserve for Encumbrances, December 31     \$     0     \$ 320,201     \$     0     \$ 320,201	Fund Cash Balances, December 31	\$	635,020	\$	1,209,068	\$ 0	\$	1,844,088
	Reserve for Encumbrances, December 31	\$	0	\$	320,201	\$ 0	\$	320,201

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	Governmental Fund Types							
		General		Special Revenue		Debt ervice	(Me	Totals emorandum Only)
Cash Receipts:								
Property and Other Local Taxes	\$	101,829	\$	687,852	\$		\$	789,681
Licenses, Permits, and Fees		60,294						60,294
Intergovernmental		131,929		346,872				478,801
Earnings on Investments		16,481		3,117				19,598
Miscellaneous		10,321		540				10,861
Total Cash Receipts		320,854		1,038,381		0		1,359,235
Cash Disbursements:								
Current:								
General Government		221,711						221,711
Public Safety				230,446				230,446
Public Works		5,779		640,110				645,889
Health		13,577						13,577
Conservation - Recreation		8,734						8,734
Capital Outlay		1,190		80,565				81,755
Debt Service:								
Redemption of Principal				99,475				99,475
Interest and Other Fiscal Charges				7,479				7,479
Total Cash Disbursements		250,991		1,058,075		0		1,309,066
Total Cash Receipts Over/(Under) Cash Disbursements		69,863		(19,694)		0		50,169
Other Financing Receipts / (Disbursements):								
Transfers-In				4,755				4,755
Transfers-Out				4,700		(4,755)		(4,755)
Other Financing Sources		8,848				(1,700)		8,848
Total Other Financing Receipts / (Disbursements)		8,848		4,755		(4,755)		8,848
								· · · · ·
Excess of Cash Receipts and Other Financing								
Receipts Over / (Under) Cash Disbursements								
and Other Financing Disbursements		78,711		(14,939)		(4,755)		59,017
Fund Cash Balances, January 1		381,182		804,542		4,755		1,190,479
Fund Cash Balances, December 31	\$	459,893	\$	789.603	\$	0	\$	1,249,496
Reserve for Encumbrances, December 31	\$	0	\$	0	\$	0	\$	0
					-			

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

# 1. Summary of Significant Accounting Policies

# A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Athens Township, Athens County (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. Note 7 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

# C. Deposits

All available funds of the Township are in an interest-bearing checking account and a savings account.

# D. Fund Accounting

The Township uses fund accounting to segregate cash that are restricted as to use. The Township classifies its funds into the following types:

# 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

# 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining, and repairing Township roads.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 1. Summary of Significant Accounting Policies (Continued)

# D. Fund Accounting (Continued)

# 2. Special Revenue Funds (Continued)

<u>Road Maintenance Levy Fund</u> – This fund receives property tax money for constructing, maintaining, and repairing Township roads.

# 3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of bonds and notes of indebtedness. The Township had the following Debt Service Fund:

<u>General Note Retirement Fund</u> – This fund receives road and bridge property tax money to retire debt incurred by the Township for road maintenance and equipment.

# 4. Capital Project Fund

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Township had the following significant Capital Project Fund:

<u>Issue II Paving</u> – The fund accounts for the Ohio Public Works Commission Issue II paving project performed by the County on behalf of the Township.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 1. Summary of Significant Accounting Policies (Continued)

# E. Budgetary Process (Continued)

A summary of 2009 and 2008 budgetary activity appears in Note 3.

# F. Property, Plant, and Equipment

Total

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# 2. Equity in Pooled Deposits

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2009	2008
Demand deposits	\$1,844,088	\$1,249,496

**Deposits:** Deposits are insured by the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2009 and 2008 follows:

2009 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$196,511	\$654,295	\$457,784	
Special Revenue	1,165,990	1,377,800	211,810	
Capital Projects	186,281	186,281	0	
Total	\$1,548,782	\$2,218,376	\$669,594	
2009 Budgeted vs. A	Actual Budgetary	Basis Expenditure	es	
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$650,000	\$479,168	\$170,832	
Special Revenue	1,822,390	1,278,536	543,854	
Capital Projects	186,281	186,281	0	

\$2.658.671

\$1.943.985

\$714.686

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 3. Budgetary Activity (Continued)

2008 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$187,525	\$329,702	\$142,177
Special Revenue	867,006	1,043,136	176,130
Debt Service	10	0	(10)
Total	\$1,054,541	\$1,372,838	\$318,297

2008 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$500,000	\$250,991	\$249,009	
Special Revenue	1,561,461	1,058,075	503,386	
Debt Service	4,755	4,755	0	
Total	\$2,066,216	\$1,313,821	\$752,395	

# 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# 5. Debt

Debt outstanding at December 31, 2009 was as follows:

	Principal	Interest Rate
OPWC Connett Road Improvements	\$256,143	2.00%
2010 International Dump Truck	48,000	2.05%
Fire Truck	230,000	2.05%
Total	\$534,143	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 5. Debt (Continued)

In 2000, payments began on the OPWC loan which was entered into by the Township in 1998 for road improvements on Connett Road in the amount of \$466,063. This note is backed by the full faith and credit of the Township.

The Township issued a general obligation note in 2009 for \$48,000 for the purchase of an International Dump truck. This note is backed by the full faith and credit of the Township.

The Township issued a general obligation note in 2009 for \$230,000 for the purchase of a Fire truck. This note is backed by the full faith and credit of the Township.

Amortization of the above debt, including interest, is scheduled as follows:

		Dump	
Year ending December 31:	Fire Truck	Truck	OPWC
2010	\$60,520	\$16,670	\$28,388
2011	60,520	16,670	28,388
2012	60,520	16,670	28,388
2013	60,520		28,388
2014			28,388
2015-2019			141,940
Total	\$242,080	\$50,010	\$283,880

# 6. Retirement System

The Township's officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes this plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2009 and 2008, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2009.

# 7. Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (APRCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of OTARMA and provides underwriting, claims, loss control, risk management, and reinsurance services for OTARMA. OTARMA is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 7. Risk Management (Continued)

Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

# Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2008, OTARMA retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

# Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2008 and 2007 (the latest information available):

	<u>2008</u>	<u>2007</u>
Assets	\$40,737,740	\$43,210,703
Liabilities	<u>(12,981,818)</u>	<u>(13,357,837)</u>
Net Assets	<u>\$27,755,922</u>	<u>\$29,852,866</u>

At December 31, 2008 and 2007, respectively, liabilities above include approximately \$12.1 and \$12.5 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$10.9 and \$11.6 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2008 and 2007, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$21,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

# 7. Risk Management (Continued)

Contributions to OTARMA			
2008	\$28,298		
2009	\$24,788		

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal. This page intentionally left blank.



Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Athens Township Athens County P. O. Box 193 The Plains, Ohio 45780

To the Board of Trustees:

We have audited the financial statements of Athens Township, Athens County, Ohio (the Township), as of and for the years ended December 31, 2009 and 2008, and have issued our report thereon dated March 23, 2010, wherein we noted the Township prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code §117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect and timely correct misstatements. A material weakness is a deficiency or combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Athens Township Athens County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated March 23, 2010.

We intend this report solely for the information and use of the management and the Board of Trustees and others within the Township. We intend it for no one other than these specified parties.

Mary Jaylor

Mary Taylor, CPA Auditor of State

March 23, 2010





**ATHENS TOWNSHIP** 

ATHENS COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED MAY 6, 2010

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us