Basic Financial Statements December 31, 2009



Mary Taylor, CPA Auditor of State

City Council City of Geneva 44 North Forest Street Geneva, Ohio 44041

We have reviewed the *Independent Auditors' Report* of the City of Geneva, Ashtabula County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Geneva is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

June 14, 2010

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For the Year Ended December 31, 2009

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# **Independent Auditors' Report**

City Manager and Members of City Council City of Geneva, Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Geneva, Ohio, (the "City") as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General and Street Construction Maintenance and Repair Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the year ended December 31, 2009, the City implemented Governmental Accounting Standard Board (GASB) Statements No. 52, Land and Other Real Estate Held as investments by Endowments, GASB Statement No. 55, Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, and GASB Statement No. 56, Codification of Accounting and Financial Reporting Guidance Contained in AICPA Statements on Auditing Standards.

In accordance with Government Auditing Standards, we have also issued our report dated June 2, 2010, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



#### C&P Advisors, LLC

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A member of CHLUBA

City Manager and Members of City Council City of Geneva, Ohio

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical content. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Cumi & Panichi Inc.

Cleveland, Ohio June 2, 2010

# Management's Discussion and Analysis (Unaudited)

### For the Year Ended December 31, 2009

The discussion and analysis of the City of Geneva's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2009. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

#### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- Total assets of the City were \$34,385,989. Of this amount, \$20,554,217 was attributable to governmental activities and \$13,831,772 was from business-type activities.
- Total liabilities of the City were \$14,104,184. Governmental activities accounted for \$4,238,484, while business-type activities represented \$9,865,700 of the total.
- Total assets of the City exceeded its liabilities at the close of the year by \$20,281,805, a \$8,376,741 increase from the prior year.

#### Using this Annual Financial Report

This discussion and analysis are intended to serve as an introduction to the City of Geneva's basic financial statements. The City of Geneva's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

#### Government-wide financial statements – Reporting the City of Geneva as a Whole

#### Statement of Net Assets and the Statement of Activities

The Statement of Net Assets presents information on all the City of Geneva's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increase or decrease in net assets may serve as a useful indicator of whether the financial position of the City of Geneva is improving or deteriorating. However, in evaluating the overall position of the City, non-financial factors such as the City's tax base, change in property and income tax laws, and the condition of the capital assets should also be considered. Both the Statement of Net Assets and the Statement of Activities use the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

# Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2009

In the Statement of Net Assets and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities: most of the City's basic services are reported here, including the police, fire, street maintenance, parks and recreation, and general administration. Income tax, state and county taxes, licenses, permits and charges for services finance most of these activities.
- Business-type activities: the City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's sewer and water systems are reported here.

### Fund Financial Statements - Reporting the City of Geneva's Most Significant Funds

#### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City of Geneva, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Geneva can be divided into two categories: governmental funds and proprietary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all *other financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental fund balance sheet and the government fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds.

For the City's governmental funds, information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General fund, and other major funds.

The basic governmental fund financial statements can be found starting on page 16 of this report.

# Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2009

### Proprietary Funds

The City of Geneva maintains 2 different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its wastewater and water operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found starting on page 22 of this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the City's own programs. The fiduciary fund financial statements can be found starting on page 26 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 27 of this report.

#### Government-wide Financial Analysis - City of Geneva as a Whole

As noted earlier, the Statement of Net Assets looks at the City as a whole and can prove to be a useful indicator of the City's financial position.

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Expenses and Revenues
- General Revenues
- Net Assets Beginning and End of Year

# Management's Discussion and Analysis (Unaudited) (continued)

#### For the Year Ended December 31, 2009

Table 1 provides a summary of the City's net assets for 2009 as compared to 2008.

Table 1 Net Assets													
		Governme	ntal A		ιn	Business-T	vne	Activities		Tot	al		
		2009	itur 1	2008	2009		2008						
Assets:													
Current and other assets	\$	5,592,463	\$	4,313,663	\$	2,047,815	\$	1,750,783	\$	7,640,278	\$	6,064,446	
Capital assets, net		14,961,754	-	8,103,688		11,783,957		11,750,300		26,745,711	-	19,853,988	
Total assets		20,554,217	-	12,417,351		13,831,772		13,501,083		34,385,989	-	25,918,434	
Liabilities:													
Current liabilities		896,678		1,167,995		126,582		128,067		1,023,260		1,296,062	
Long-term liabilities													
Due within one year		435,827		403,635		613,491		561,729		1,049,318		965,364	
Due in more than one year		2,905,979	-	2,109,508		9,125,627		9,642,436		12,031,606	-	11,751,944	
Total liabilities		4,238,484	-	3,681,138		9,865,700		10,332,232		14,104,184	-	14,013,370	
Net assets:													
Invested in capital assets,													
Net of related debt		12,365,695		5,250,205		2,060,893		1,559,688		14,426,588		6,809,893	
Restricted for:													
Capital projects		200,572		183,558		-		-		200,572		183,558	
Debt service		379,025		1,790		-		-		379,025		1,790	
Other purposes		1,069,247		472,126		-		-		1,069,247		472,126	
Unrestricted		2,301,194	-	2,828,534		1,905,179		1,609,163		4,206,373	-	4,437,697	
Total net assets	\$	16,315,733	\$	8,736,213	\$	3,966,072	\$	3,168,851	\$	20,281,805	\$	11,905,064	

The City's assets exceeded liabilities by \$20,281,805 at the close of the most recent fiscal year, which indicates an improvement in conditions over the prior year.

The largest portion of the City's net assets (71.13 percent) reflects the investments in capital assets less any related debt to acquire those assets that is still outstanding. These capital assets are used to provide services to the City's citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets for 2009 increased \$8,467,555 or 32.67 percent when compared to 2008. The increase in total assets was mainly due to an increase in capital assets of \$6,891,723 mainly due to the completion of the ODOT Austin Road Overpass project.

The City has tried to make concerted efforts to maximize the return on investments of its cash and cash equivalents and use these funds to provide liquidity for planned future capital purchases. However, even though the State code allows for investments with maturities of five years or less, the City has not invested in any instrument with a maturity of more than one year in compliance with the City's investment policy.

### Management's Discussion and Analysis (Unaudited) (continued)

#### For the Year Ended December 31, 2009

An additional portion of the City's net assets (8.13 percent) represents resources that have been restricted on how they may be used. The remaining balance of unrestricted net assets \$4,206,373 may be used to meet the government's on-going obligations to its citizens and creditors.

The net assets of the City's business-type activities increased significantly in 2009. The City generally can only use these net assets to finance the continuing operations of the wastewater and water systems operations. The increase was mainly attributed to the decrease in long-term liabilities which can be attributed to the annual debt service payments.

In order to further understand what makes up the changes in net assets for the current year, Table 2 provides further details regarding the results of activities for the current year.

	Governme	ntal Activities	Business-Ty	vpe	Activities	То	tal	
-	2009	2008	2009		2008	2009	-	2008
Program revenues:								
Charges for services \$	511,193	\$ 537,916	\$ 3,165,460	\$	3,231,006	\$ 3,676,653	\$	3,768,922
Operating grants and								
contributions	144,705	186,386	-		-	144,705		186,386
Capital grants and								
contributions	8,724,632	744,531			45,000	8,724,632	-	789,531
Total program revenues	9,380,530	1,468,833	3,165,460		3,276,006	12,545,990	•	4,744,839
General revenues:								
Property taxes	547,379	535,431	-		-	547,379		535,431
Income taxes	2,590,328	2,612,827	-		-	2,590,328		2,612,827
Grants and entitlements	722,040	440,263	-		-	722,040		440,263
Investment earnings	12,742	48,567	5,958		25,982	18,700		74,549
Miscellaneous	24,522	37,191				24,522		37,191
Total general revenues	3,897,011	3,674,279	5,958		25,982	3,902,969		3,700,261
Total revenues	13,277,541	5,143,112	3,171,418		3,301,988	16,448,959		8,445,100
Program expenses:								
General government	1,033,282	1,713,364	-		-	1,033,282		1,713,364
Security of persons and property	2,148,267	2,152,310	-		-	2,148,267		2,152,310
Leisure time activities	407,837	200,913	-		-	407,837		200,913
Community development	517,544	495,257	-		-	517,544		495,257
Transportation	1,428,772	1,025,999	-		-	1,428,772		1,025,999
Interest and fiscal charges	132,461	126,128	-		-	132,461		126,128
Sewer	-	-	1,240,871		1,017,419	1,240,871		1,017,419
Water	-		1,163,184		1,466,492	1,163,184		1,466,492
Total program expenses	5,668,163	5,713,971	2,404,055		2,483,911	8,072,218	-	8,197,882
Increase (decrease) in net assets								
before transfers	7,609,378	(570,859)	767,363		818,077	8,376,741		247,218
Transfers	(29,858)	(124,029)	29,858		124,029	-		-
	(,,)	(-= -;,==; <u>/</u>					-	
Change in net assets	7,579,520	(694,888)	797,221		942,106	8,376,741		247,218
Net assets at beginning of year	8,736,213	9,431,101	3,168,851		2,226,745	11,905,064	-	11,657,846
Net assets at end of year \$	16,315,733	\$8,736,213	\$ 3,966,072	\$	3,168,851	\$ 20,281,805	\$	11,905,064

#### Table 2 Changes in Net Assets

# Management's Discussion and Analysis (Unaudited) (continued)

# For the Year Ended December 31, 2009

#### Governmental Activities

The City's largest revenue source is income tax. The City levies a municipal income tax  $1\frac{1}{2}$  percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

In 2009, City income tax proceeds received by the governmental activities were \$2,590,328. The decrease in income tax is the result of the overall state of the economy during 2009.

Property tax revenue received by the City for governmental activities is \$547,379, which remained fairly consistent with the prior year. The full voted tax rate for 2009 was 4.8 mills. A mill is \$8.70 for every \$1,000 of assessed valuation. The annual property tax is calculated using the taxable value (market value multiplied by 35 percent) of the property effective tax rate levied by the City of Geneva.

Capital grants and contributions increased significantly from the prior year due to ODOT's contribution to the City's Austin Road Overpass Project.

Expenses are categorized by programs. The largest program, security of persons and property which includes police, fire and public safety was approximately 38 percent of governmental expenses and remained fairly consistent from the prior year due to management's effort to limit spending. Training plays a crucial role in keeping up with rapidly changing laws, practices and technology. Training among our employees is performed in-house, attending seminars/conferences, continuing education classes, practice drills and watching training videos. Transportation is composed of street construction and maintenance was approximately 25 percent of the governmental expenses. Increase from the prior year mainly due to an increase in depreciation expense due to infrastructure additions. The third largest program is general government which is composed of the City Manager, Council, Finance, Law and general administration which is approximately 18 percent of the government expenses and decreased significantly from the prior year due to the prior year disposal of bridges paid for in part with State funds.

#### Business-Type Activities

The Business-type activities of the City, which include the City's wastewater and water operations, increased the City's net assets by \$797,221. This increase is mainly due to charges for services and other revenues sufficiently covering the expenses to run the water and wastewater treatment systems.

The City's sanitary sewer and wastewater treatment system services not only the City, but a few surrounding communities. The water fund accounts for distribution of water to individuals and commercial users in various parts of the City.

# Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2009

### The City's Funds

#### Governmental Funds

Information about the City's major funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the year, the City's governmental funds reported combined ending fund balances of \$3,100,559. In 2009, unreserved fund balance, which is available for spending at the government's discretion, is at \$2,959,603. The fund balance of \$140,956 is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of prior periods and for a variety of other purposes.

The General Fund is the main operating fund of the City. At the end of 2009, total fund balance for the General Fund was \$1,595,023 of which \$1,586,153 was undesignated for financial reporting purposes.

#### General Fund Budgeting Highlights

The most significant budgeted fund is the General Fund. Over the course of the year, the City Council revised the City's general fund budget to prevent budget overruns.

For the General Fund, final budgeted basis revenues, including other financing sources were \$16,169 below the original estimate of \$4,163,491, primarily due to decreases in the estimate of collections for municipal income taxes.

The original appropriations, including other financing uses of \$4,550,118 were increased to \$4,709,547. Even with these adjustments, the actual charges to appropriations (expenditures) were \$983,158 below the final budgeted amount for the General Fund.

#### Business-Type Funds

The City's major Enterprise funds consist of the Wastewater Fund and Water Fund. The basic financial statements for the major funds are included in this report.

Proprietary Funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information for the Wastewater and Water Funds. The basic proprietary fund financial statements can be found on page 22 through 25 of this report.

# Management's Discussion and Analysis (Unaudited) (continued)

# For the Year Ended December 31, 2009

### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2009, the City of Geneva had \$26,745,711 invested in a broad range of capital assets, including land, buildings, improvements, machinery and equipment, park facilities, furniture and fixtures and vehicles.

Table 3 shows fiscal 2009 balances of capital assets as compared to 2008:

	Governmen	ntal	Activities	Business-T	ype	Activities	Tot	als	
	2009		2008	2009		2008	2009		2008
Land and land improvements	\$ 1,205,821	\$	1,453,819	\$ -	\$	-	\$ 1,205,821	\$	1,453,819
Buildings	3,840,404		3,603,675	3,755,818		3,755,818	7,596,222		7,359,493
Machinery and equipment	1,474,212		1,457,597	659,416		639,684	2,133,628		2,097,281
Vehicles	1,811,377		1,811,377	289,390		113,296	2,100,767		1,924,673
Infrastructure	20,001,521		11,976,190	11,637,501		11,325,850	31,639,022		23,302,040
Construction in progress	167,758		570,927	251,447		362,395	419,205		933,322
Less: accumulated depreciation	(13,539,339)		(12,769,897)	(4,809,615)		(4,446,743)	(18,348,954)		(17,216,640)
Total capital assets	\$ 14,961,754		8,103,688	\$ <u>11,783,957</u>	\$	11,750,300	\$ 26,745,711	\$	19,853,988

# Table 3Capital Assets at December 31

The major increase in governmental activities was due to ODOT's share of the City's Austin Road Overpass Project, completed in 2009, which also resulted in an increase of capital contributions from the prior year. The major decrease in governmental activities was mainly due to the disposal of bridges paid for in part with State funds. Increase in business-type activities capital assets was mainly due to the JEDD II sewer project.

More detailed information about the City's capital assets is presented in Note 7 to the financial statements.

# Management's Discussion and Analysis (Unaudited) (continued)

#### For the Year Ended December 31, 2009

#### Debt

At December 31, 2009, the City of Geneva had \$13,080,924 in outstanding debt and compensated absences, of which \$2,188,952 was in general obligation bonds. Table 4 summarizes the outstanding obligations of the City.

	Governmen	tal Activities	Business-T	ype Activities	Totals			
	2009	2008	2009	2008	2009		2008	
General obligation bonds 5	5 2,188,952	\$ 1,134,925	\$ -	\$ -	\$ 2,188,952	\$	1,134,925	
Special assessment Bonds	535,000	605,000	-	-	535,000		605,000	
OPWC loans	114,768	143,273	45,000	50,000	159,768		193,273	
OWDA loan	-	-	9,497,292	10,044,808	9,497,292		10,044,808	
Capital leases	84,627	215,100	88,827	-	173,454		215,100	
Compensated absences	129,067	122,087	16,054	13,553	145,121		135,640	
Civic Development Corp loan	-	573	-	-	-		573	
ODOT loan payable	289,392	292,185	-	-	289,392		292,185	
Other loan	-		91,945	95,804	91,945		95,804	
Total	<u>3,341,806</u>	\$ <u>2,513,143</u>	\$ 9,739,118	\$ <u>10,204,165</u>	\$ 13,080,924	\$	<u>12,717,308</u>	

Table 4
Outstanding Debt at Year End

The City is within all of its legal debt limitations. The Ohio Revised Code provides that the net debt (as defined by Ohio Revised Code) of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the un-voted net debt of municipal corporations cannot exceed 5.5 percent of the total taxation value of property. The statutory limitations on debt are measured by the ratio of net debt to tax valuation and expressed in terms of percentage. The aggregate amount of the City's un-voted debt is also subject to overlapping debt restrictions within other political subdivisions. The actual aggregate amount of the City's un-voted debt, when added to that of other political subdivisions within the respective counties in which the City lies, is limited to ten mills. This millage is measured against the property values in each overlapping district.

More detailed information about the City's long-term liabilities is presented in Note 9 and Note 10 to the financial statements.

#### **Current Related Financial Activities**

The City's elected and appointed officials considered many factors when setting the fiscal year 2010 budget. One of those factors is the economy. With the uncertainty surrounding the economy, the City continues to face the challenge of economic recession. Basic operating costs continue to rise due to negotiated salary increases and higher benefit costs.

# Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2009

The general fund's expenditures are expected to increase during 2010 mainly with respect to wages, benefits, fuel and utilities. The City recognizes that declining tax revenue coupled with the cost of inflation expenditure increases will require to further continue a pattern of cost containment while pursing new revenue sources. New revenue sources include the City's participation in the Joint Economic Development District I and District II with Harpersfield Township The City has also been successful in obtaining grants from various sources to aid in capital projects.

#### Contacting the City of Geneva's Finance Department

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need additional financial information, contact Director of Finance, Juanita Stuetzer, City of Geneva, at 440-466-4675.

# Statement of Net Assets

# December 31, 2009

	(	Governmental Activities	_	Business- Type Activities	_	Total		Component Unit Community Improvement Corporation of <u>Geneva</u>
Assets:								
Equity in pooled cash and cash equivalents	\$	2,872,269	\$	854,451	\$	3,726,720	\$	46,953
Cash held with fiscal agent		-		-		-		45,321
Accounts receivable		249,506		864,169		1,113,675		10,249
Due from component unit		44,558		-		44,558		-
Materials and supplies inventory		13,843		29,353		43,196		-
Intergovernmental receivable		474,434		182,064		656,498		-
Prepaids		64,442		13,156		77,598		-
Property taxes receivable		425,028		-		425,028		-
Income taxes receivable		697,600		-		697,600		-
Loans receivable		83,821		-		83,821		-
Special assessment receivable		666,962		104,622		771,584		-
Non-depreciable capital assets		1,373,579		251,447		1,625,026		206,200
Depreciable capital assets, net		13,588,175	-	11,532,510	-	25,120,685		14,925
Total assets		20,554,217	-	13,831,772	-	34,385,989		323,648
Liabilities:								
		226.002		(1.502		200 105		2 774
Accounts payable		226,992		61,503		288,495		2,774
Accrued wages and benefits		178,866		26,157		205,023		-
Funds held as fiscal agent		-		-		-		45,321
Intergovernmental payable		45,140		11,614		56,754		50,417
Unearned/deferred revenue		407,477		26,250		433,727		-
Accrued interest payable		38,203		1,058		39,261		-
Long term liabilities:								
Due within one year		435,827		613,491		1,049,318		-
Due in more than one year		2,905,979	_	9,125,627	_	12,031,606		
Total liabilities		4,238,484	-	9,865,700	-	14,104,184		98,512
Net assets:								
Invested in capital assets, net of related debt		12,365,695		2,060,893		14,426,588		
		12,303,093		2,000,895		14,420,388		-
Restricted for:		200 572				200 572		
Capital projects		200,572		-		200,572		-
Debt service		379,025		-		379,025		-
Other purposes		1,069,247		-		1,069,247		-
Unrestricted	¢	2,301,194	<del>م</del> -	1,905,179	<u>-</u>	4,206,373	¢	225,136
Total net assets	\$	16,315,733	\$	3,966,072	\$	20,281,805	\$	225,136

# Statement of Activities

# For the Year Ended December 31, 2009

			Program Revenues						
Duianama ann an ta	-	Expenses	Charges for Services	G	Operating frants and ntributions		Capital Grants and ontributions		
Primary government: Government activities: General government Security of persons and property Leisure time activities Community development Transportation Interest and fiscal charges Total governmental activities	\$	1,033,282 2,148,267 407,837 517,544 1,428,772 <u>132,461</u> 5,668,163	\$ 146,513 212,816 81,529 68,462 1,873 - - 511,193	\$	1,150 84,994 - 4,534 54,027 - 144,705	\$	29,289 233,000 592,249 7,870,094 - - 8,724,632		
Business-type activities: Wastewater Water Total business-type activities Total primary government	- \$ _	1,240,871 1,163,184 2,404,055 8,072,218	\$ 1,778,177 1,387,283 3,165,460 3,676,653	\$	- - - 144,705	- 	- - - 8,724,632		
Component unit: Community Improvement Corporation of Geneva	\$ _	52,671	\$ 	\$	36,368	\$			
			Ge Ott Muni Ge Grant spe Inves Misce	erty an neral j ner pu cipal i neral j ts and ccific j tment ellane fotal g rs	nd other loca purposes rposes income taxes purposes entitlements programs income ous income general reven	s lev s not	es levied for: ied for: restricted to s and transfers		
			Change	in ne	t assets				
					beginning of	yea	r		
			Net ass	ets at o	end of year				

 Net (Expense	e) Rev	venue and Chang	es in	Net Assets	
	Prin	nary Government	ţ		Component Unit
Governmental Activities	-	Business- Type Activities	-	Total	Community Improvement Corp. of Geneva
\$ (885,619) (1,821,168) (93,308) 147,701 6,497,222 (132,461) 3,712,367	\$	- - - - - - -	\$ 	(885,619) (1,821,168) (93,308) 147,701 6,497,222 (132,461) 3,712,367	\$ - - - - - - - -
- 	-	537,306 224,099 761,405	-	537,306 224,099 761,405	- - 
3,712,367		761,405	-	4,473,772	
<u> </u>	_		-		(16,303)
515,935 31,444		-		515,935 31,444	-
2,590,328		-		2,590,328	-
722,040 12,742 24,522		5,958		722,040 18,700 24,522	1,639
3,897,011 (29,858)		5,958 29,858	-	3,902,969	1,639
3,867,153	_	35,816	-	3,902,969	1,639
7,579,520		797,221		8,376,741	(14,664)
8,736,213	_	3,168,851	-	11,905,064	239,800
\$ 16,315,733	\$ _	3,966,072	\$	20,281,805	\$ 225,136

Net (Expense) Revenue and Changes in Net Assets

# Balance Sheet

Governmental Funds

# December 31, 2009

Assets:		General	Street Construction, Maintenance and Repair		Other Governmental Funds		Total Governmental Funds
Equity in pooled cash and cash equivalents	\$	1,364,112	\$ 77,124	\$	1,431,033	\$	5 2,872,269
Accounts receivable	Ψ	249,064	φ //,121 -	Ψ	442	4	249,506
Material and supplies inventory			13,843		-		13,843
Prepaids		50,480	13,962		-		64,442
Due from component unit		-	-		44,558		44,558
Advances to other funds		-	-		29,250		29,250
Interfund receivable		42,403	-		-		42,403
Intergovernmental receivable		209,413	145,402		119,619		474,434
Loans receivable		-	-		83,821		83,821
Special assessments receivable		9,650	-		657,312		666,962
Income taxes receivable		697,600	-		-		697,600
Property taxes receivable		399,601			25,427		425,028
Total assets	\$	3,022,323	\$ 250,331	\$	2,391,462	\$	5,664,116
Liabilities and fund balances: Liabilities: Accounts payable Accrued wages and benefits Intergovernmental payable Advances from other funds Interfund payable Deferred revenue Total liabilities	\$	41,089 157,931 37,945 - - - 1,190,335 1,427,300	\$ 23,139 19,864 6,408 29,250 	\$	162,764 1,071 787 - 42,403 <u>757,374</u> 964,399	\$	5 226,992 178,866 45,140 29,250 42,403 <u>2,040,906</u> 2,563,557
Total habilities		1,427,500	1/1,030		904,399		2,303,337
Fund balances:							
Reserved for encumbrances		8,870	5,172		-		14,042
Reserved for inventory		-	13,843		-		13,843
Reserved for advances		-	-		29,250		29,250
Reserved for loans		-	-		83,821		83,821
Unreserved, reported in:		1 506 152					1 506 150
General fund		1,586,153	-		-		1,586,153
Debt service fund Conital projects funds		-	-		6,404		6,404 788 200
Capital projects funds		-	-		788,399		788,399
Special revenue funds Total fund balances		1,595,023	59,458		<u>519,189</u> 1,427,063		<u>578,647</u> 3,100,559
Total liabilities and		1,393,023	78,473		1,427,003		5,100,559
fund balances	\$	3,022,323	\$ 250,331	\$	2,391,462	\$	5,664,116

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

December 31, 2009				
Total Governmental Funds Balances			\$	3,100,559
Amounts reported for governmental activities in the Statement of Net Assets are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.				14,961,754
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.				
Property and other taxes Municipal income taxes Charges for services Special assessments Intergovernmental Total	\$	17,551 429,715 214,109 666,962 305,092		1,633,429
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.				(38,203)
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds.				
General obligation bonds Special assessment bonds Capital leases payable ODOT loan payable OPWC loans Accrued compensated absences Total	_	(2,188,952) (535,000) (84,627) (289,392) (114,768) (129,067)		(3,341,806)
Net Assets of Governmental Activities			\$_	<u>(3,341,800)</u> <u>16,315,733</u>

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

# For the Year Ended December 31, 2009

Revenues:		General		Street Construction, Maintenance and Repair	(	Other Governmental Funds	Go	Total overnmental Funds
Property and other local taxes	\$	523,762	\$		\$	31,444	\$	555 206
Municipal income taxes	Ф	2,624,626	Ф	-	Ф	51,444	Ф	555,206 2,624,626
Intergovernmental		460,262		318,506		430,251		1,209,019
Charges for services		274,371		518,500		6,766		281,137
Licenses, permits and fees		235,397		53,527		2,758		291,682
Special assessments		255,597		55,527		156,504		156,504
Investment income		7,276		-		5,466		12,742
Miscellaneous income		16,079		2,523		29,012		47,614
Total revenues		4,141,773		374,556	-	662,201		5,178,530
Total revenues		4,141,775			-	002,201		5,178,550
Expenditures:								
Current operations and maintenance:								
Security of persons and property		1,882,025		_		206,022		2,088,047
Leisure time activities		169,671		-		-		169,671
Community development		95,798		-		423,296		519,094
Transportation		-		670,294		-		670,294
General government		826,208		-		4,438		830,646
Capital outlay		-		-		293,817		293,817
Debt service:						,		,
Principal retirement		1,461		45,391		345,558		392,410
Interest		528		4,542		102,149		107,219
Total expenditures		2,975,691		720,227		1,375,280		5,071,198
Excess of revenues over (under) expenditures		1,166,082		(345,671)	_	(713,079)		107,332
Other forencing company (comp):								
Other financing sources (uses): Sale of capital assets		6,308						6,308
Issuance of loans		0,508		-		14.093		14,093
General obligation bonds issued		-		-		1,200,000		1,200,000
Transfers-in		-		330,657		524,942		855,599
Transfers-out		(722,577)		550,057		(162,880)		(885,457)
Total other financing sources (uses)		(716,269)		330,657	-	1,576,155		1,190,543
Total other financing sources (uses)		(/10,207)		550,057	-	1,570,155		1,170,345
Net change in fund balances		449,813		(15,014)		863,076		1,297,875
Fund balances at beginning of year		1,145,210		93,487	-	563,987		1,802,684
Fund balances at end of year	\$	1,595,023	\$	78,473	\$ _	1,427,063	\$	3,100,559

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2009		
Net Change in Fund Balances - Total Governmental Funds		\$ 1,297,875
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.		
Capital outlay Depreciation	,890,428 (781,034)	
Total	 (781,034)	7,109,394
In the Statement of Activities, the loss on disposal of assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. This is the amount by which the cost of the assets disposed of exceeds the related accumulated depreciation.		(251,328)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Property and other taxes Municipal income taxes Charges for services Special assessments Intergovernmental Total	 (7,827) (34,298) 211,583 153,636 (45,610)	277,484
Repayments of bond, note, loan and capital lease principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		392,410
Proceeds from debt issues and inceptions of capital leases are other financing sources in the funds, but debt issues and new leases increase long-term liabilities in the Statement of Net Assets		(1,214,093)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued compensated absences	(6,980)	
Accrued interest on debt Total	 (25,242)	 (32,222)
Change in Net Assets of Governmental Activities		\$ 7,579,520

Statement of Revenues, Expenditures and Changes in Fund Balances -Budget (Non-GAAP Budgetary Basis) and Actual - General Fund

# For the Year Ended December 31, 2009

Revenues:	-	Bu Original	dge	t Final		Actual	Variance with Final Budget Positive (Negative)
	¢	462 022	¢	462 022	¢	572 767 \$	50.940
Property and other local taxes	\$	463,922 2,727,000	\$	463,922	\$	523,762 \$	
Municipal income taxes Intergovernmental		485,256		2,617,138 443,123		2,596,728 502,027	(20,410) 58,904
		,		· · · · ·		257,787	· · · · · ·
Charges for services		249,175		227,540			30,247
Licenses, permits and fees		215,563		196,847		223,013	26,166
Investment income		7,081		6,466		7,326	860
Miscellaneous income	-	15,494	-	14,148		16,029	1,881
Total revenues	-	4,163,491	-	3,969,184	-	4,126,672	157,488
Expenditures: Current operations and maintenance:							
Security of persons and property		2,070,870		2,123,562		1,863,971	259,591
Leisure time activities		188,563		193,361		169,724	23,637
Community development		103,223		105,849		92,910	12,939
General government		925,270		948,813		832,827	115,986
Debt service	_	2,196	_	2,252	-	1,977	275
Total expenditures	_	3,290,122	_	3,373,837	-	2,961,409	412,428
Excess of revenues over (under) expenditures	-	873,369	-	595,347		1,165,263	569,916
Other financing sources (uses):							
Sale of capital assets		-		-		6,308	6,308
Advances-in		-		178,138		178,138	-
Transfers-out		(1,059,996)		(1,135,710)		(722,577)	413,133
Advances-out	_	(200,000)	_	(200,000)	-	(42,403)	157,597
Total financing sources (uses):		(1,259,996)		(1,157,572)		(580,534)	577,038
Net change in fund balance		(386,627)		(562,225)		584,729	1,146,954
Prior year encumbrances appropriated		23,866		23,866		23,866	-
Fund balance at beginning of year	-	736,559	-	736,559	-	736,559	
Fund balance at end of year	\$	373,798	\$ _	198,200	\$	1,345,154 \$	<u> </u>

Statement of Revenues, Expenditures and Changes in Fund Balances -Budget (Non-GAAP Budgetary Basis) and Actual - Street Construction, Maintenance and Repair Fund

For the Year Ended December 31, 2	009							
			ıdg					Variance with Final Budget Positive
P	-	Original		Final		Actual	-	(Negative)
Revenues:	¢	275 000	¢	246 702	¢	212.002	¢	(7.001
Intergovernmental	\$	375,000	\$	246,792	\$	313,883	\$	67,091
Licenses, permits and fees Miscellaneous income		-		125,188 5,901		53,527 2,523		(71,661) (3,378)
Total revenues	-	375,000		377,881	-	369,933	-	(7,948)
Total revenues	-	373,000		577,001		309,933	-	(7,940)
Expenditures:								
Current operations and maintenance:								
Transportation		837,358		837,658		693,028		144,630
Debt service		57,210		57,410		53,183		4,227
Total expenditures	_	894,568		895,068	-	746,211	-	148,857
1	-	,		,	-	,	-	,
Excess of revenues over (under) expenditures		(519,568)		(517,187)		(376,278)		140,909
						~ ~ /		
Other financing sources (uses):								
Transfers-in	_	487,310		487,310	-	330,657	_	(156,653)
Net change in fund balance		(32,258)		(29,877)		(45,621)		(15,744)
		22 529		22 528		22.529		
Prior year encumbrances appropriated		32,528		32,528		32,528		-
Fund balance at beginning of year		63,093		63,093		63,093		
i und balance at beginning of year	-	03,095		05,075	-	03,075	-	
Fund balance at end of year	\$	63,363	\$	65,744	\$	50,000	\$	(15,744)
i and canaloo at ond of your	Ψ =	00,000	Ψ		Ψ	20,000	Ψ =	(10,711)

# For the Year Ended December 31, 2009

# Statement of Fund Net Assets Proprietary Funds

# December 31, 2009

		Wastewater Fund	_	Water Fund	]	Business-Type Activities
Assets:						
Current assets:	\$	252 056	\$	501 505	¢	051 151
Equity in pooled cash and cash equivalents Accounts receivable	Ф	352,856	Ф	501,595 182,600	\$	854,451
Materials and supplies inventory		681,569 11,016		182,000		864,169 29,353
Intergovernmental receivable		180,984		1,080		182,064
Prepaids		11,625		1,080		13,156
Special assessments receivable		90,234		14,388		104,622
Total current assets	•	1,328,284		719,531	_	2,047,815
Noncurrent assets:	•	1,520,204		/19,331	_	2,047,013
Non-depreciable capital assets		116,703		134,744		251,447
Depreciable capital assets, net		5,246,333		6,286,177		11,532,510
Total noncurrent assets	-	5,363,036		6,420,921	_	11,783,957
Total assets	-	6,691,320		7,140,452	_	13,831,772
10101 035015	-	0,071,520		7,140,432	_	13,031,772
Liabilities:						
Current liabilities:						
Accounts payable		32,235		29,268		61,503
Accrued wages and benefits		22,572		3,585		26,157
Intergovernmental payable		8,301		3,313		11,614
Unearned revenue		26,250		-		26,250
Accrued interest payable		1,058		-		1,058
Other loan payable		4,034		-		4,034
OPWC loan payable		-		5,000		5,000
OWDA loans payable		389,713		187,580		577,293
Capital leases payable		20,662		_		20,662
Accrued compensated absences		6,502		-		6,502
Total current liabilities	-	511,327		228,746	_	740,073
	-	<u> </u>			_	
Long-term liabilities (net of current portion):						
Other loan payable		87,911		-		87,911
OPWC loan payable		-		40,000		40,000
OWDA loans payable		3,153,446		5,766,553		8,919,999
Capital leases payable		68,165		-		68,165
Accrued compensated absences	-	9,552				9,552
Total long-term liabilities	-	3,319,074		5,806,553		9,125,627
Total liabilities	-	3,830,401		6,035,299		9,865,700
Net assets:						
Invested in capital assets, net of related debt		1,639,105		421,788		2,060,893
Unrestricted		1,221,814	. –	683,365		1,905,179
Total net assets	\$	2,860,919	\$ _	1,105,153	\$	3,966,072

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

For the Year Ended December 31, 2009
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	-	Wastewater Fund	-	Water Fund	В	Business-Type Activities
Operating revenues: Charges for services Sewer tap-in fees Fines, licenses and permits Miscellaneous income	\$	1,582,297 187,386 5 8,489	\$	1,347,395 39,888 -	\$	2,929,692 227,274 5 8,489
Total operating revenues	-	1,778,177	-	1,387,283		3,165,460
Operating expenses: Personal services Supplies and materials Contractual services Depreciation Total operating expenses	-	482,005 80,897 248,168 221,737 1,032,807		184,864 17,677 541,844 141,135 885,520	_	666,869 98,574 790,012 <u>362,872</u> 1,918,327
Operating income	-	745,370	-	501,763		1,247,133
Non-operating revenues (expenses): Investment income Interest and fiscal charges Total non-operating revenues (expenses)	-	2,733 (208,064) (205,331)	-	3,225 (277,664) (274,439)		5,958 (485,728) (479,770)
Income before transfers		540,039		227,324		767,363
Transfers-in Transfers-out	-	47,221 (10,050)	-	5,000 (12,313)		52,221 (22,363)
Change in net assets		577,210		220,011		797,221
Net assets at beginning of year	-	2,283,709	-	885,142	<u> </u>	3,168,851
Net assets at end of year	\$ _	2,860,919	\$	1,105,153	\$	3,966,072

# Statement of Cash Flows Proprietary Funds

# For the Year Ended December 31, 2009

	-	Wastewater Fund	Water Fund	Total
Increase in cash and cash equivalents:				
Cash flows from operating activities:	¢	1 555 220	t 1 450 40C ¢	2 005 745
Cash received from customers	\$	1,555,339		· · · ·
Cash payments for personal services		(476,406)	(183,951)	(660,357)
Cash payments for contractual services		(245,242)	(559,686)	(804,928)
Cash payments for vendors for supplies		(92, 750)	(22.151)	(115.001)
and materials		(83,750)	(32,151)	(115,901)
Other operating revenues	-	5,008	-	5,008
Net cash provided by operating activities	-	754,949	674,618	1,429,567
Cash flows from non-capital financing activities:				
Transfers-in		47,221	5,000	52,221
Transfers-out	-	(10,050)	(12,313)	(22,363)
Net cash provided by (used for) non-capital				
financing activities	-	37,171	(7,313)	29,858
Cash flows from capital and related				
financing activities:				
Principal paid on OPWC loan		-	(5,000)	(5,000)
Principal paid on OWDA loans		(368,206)	(179,310)	(547,516)
Interest paid on OWDA loans		(201,165)	(277,664)	(478,829)
Principal paid on other loan		(3,859)	-	(3,859)
Interest paid on other loan		(4,426)	-	(4,426)
Principal paid on capital leases		(23,173)	-	(23,173)
Interest paid on capital leases		(1,773)	-	(1,773)
Acquisition of capital assets	-	(179,567)	(104,962)	(284,529)
Net cash used for capital and related				
financing activities	-	(782,169)	(566,936)	(1,349,105)
Cash flows from investing activities:				
Interest received		2,733	3,225	5,958
	-	2,755		
Net increase in cash and cash equivalents		12,684	103,594	116,278
Cash and cash equivalents at beginning of year	-	340,172	398,001	738,173
	-			
Cash and cash equivalents at end of year	\$	352,856	\$ <u>501,595</u> \$	854,451

(Continued)

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Statement of Cash Flows (continued) Proprietary Funds

# For the Year Ended December 31, 2009

Reconciliation of operating income to net cash provided by operating activities:	Wastewater Fund	Water Fund	Total
Operating income	\$ 745,370 \$	501,763 \$	1,247,133
Adjustments: Depreciation	221,737	141,135	362,872
Changes in assets/liabilities: (Increase) decrease in accounts receivable (Increase) decrease in intergovernmental receivable Decrease in prepaids Increase in materials and supplies inventory Decrease in special assessment receivable Decrease in accounts payable Increase in accrued compensated absences Increase in unearned revenue Increase in intergovernmental payable Increase in accrued wages and benefits	$\begin{array}{c} (201,256) \\ (103,560) \\ 2,401 \\ (618) \\ 72,736 \\ (4,014) \\ 2,501 \\ 14,250 \\ 4,123 \\ 1,279 \end{array}$	48,208 13,012 691 (14,271) 1,903 (19,689) - - 1,591 275	(153,048) (90,548) 3,092 (14,889) 74,639 (23,703) 2,501 14,250 5,714 1,554
Net cash provided by operating activities	\$ <u>754,949</u> \$	<u> </u>	1,429,567
Noncash capital activities: Borrowing under capital leases	\$ <u>112,000</u> \$ <u></u>	\$	112,000

Statement of Fiduciary Assets and Liabilities Fiduciary Funds

# December 31, 2009

	A	gency
Assets: Equity in pooled cash and cash equivalents	\$	15,078
Liabilities: Accounts payable	\$	15,078

Notes to the Basic Financial Statements

# For the Year Ended December 31, 2009

# Note 1: The Reporting Entity

The City of Geneva (the "City") is a home rule municipal corporation duly organized and existing under the constitution and laws of the State of Ohio. The City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The City was incorporated as a city in 1958. The City operates under its own charter and is governed by a City Manager-Council form of government, which was adopted on November 2, 1957. Members of Council are elected to four-year staggered terms.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Geneva, this includes police protection, fire fighting and prevention, street maintenance and repairs, building inspection, parks and recreation, wastewater, water distribution, and the community center.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes.

A discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separated from the City.

The Community Improvement Corporation of Geneva ("CIC") is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives. Charged with the responsibilities of advancing, encouraging and promoting the industrial, economic, commercial and civic development of the Geneva area, the CIC is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City. Separately issued financial statements can be obtained from the City of Geneva.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit is presented in Note 21.

The City is associated with two jointly governed organizations, the Ashtabula County General Health District and the Geneva Union Cemeteries District. These organizations are presented in Note 20 to the basic financial statements.

Notes to the Basic Financial Statements (continued)

# For the Year Ended December 31, 2009

#### Note 2: Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB codification, pronouncements and interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The most significant of the City's accounting policies are described below.

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The Statement of Net Assets and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal activity is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Assets presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Notes to the Basic Financial Statements (continued)

# For the Year Ended December 31, 2009

# Note 2: Summary of Significant Accounting Policies (continued)

### B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

*General Fund* - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

*Street Construction, Maintenance and Repair Fund* - The Street Construction, Maintenance and Repair Special Revenue Fund (SCMR) accounts for the portion of the state gasoline tax and motor vehicle registration fees for maintenance of streets within the City.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

*Proprietary Funds* - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

*Enterprise Funds* - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

*Wastewater Fund* - This fund accounts for the wastewater service provided to residential and commercial users within the City.

*Water Fund* - This fund accounts for the provision of water distribution to residential and commercial users within the City.

Notes to the Basic Financial Statements (continued)

# For the Year Ended December 31, 2009

# Note 2: Summary of Significant Accounting Policies (continued)

# B. Fund Accounting (continued)

# Fiduciary Funds

Fiduciary fund reporting focuses on net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has six agency funds: JEDD I District Board Fund, JEDD II District Board Fund, JEDD I Harpersfield Township Fund, JEDD II Harpersfield Township Fund, JEDD I and II District Board Funds, JEDD I and II District Board Funds, JEDD I Sanitary Sewer Fund account for income tax collected by the City for these Joint Economic Development Districts. The Fire Fund accounts for the money insurance companies must deposit with the City for repair, removal or securing of buildings in the event of a fire. Once the project is complete, the funds are returned.

# C. Measurement Focus

### Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets, except for fiduciary funds. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Net Assets. The Statement of Revenues, Expenses and Changes in Fund Net Assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

### Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Available period for the City is sixty days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned.

Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

### Deferred Revenue/Unearned Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2009, but which were levied to finance year 2010 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### D. Basis of Accounting (continued)

### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of budgetary control has been established by City Council at the personal services and other expenditure object levels within each department for all funds. Budgetary modifications may only be made by ordinance of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements were passed by Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations for that fund that covered the entire year including amounts automatically carried forward from prior years. The amounts reported as the final budget amounts represent the final appropriation amounts passed by Council during the year.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, except the investment trust fund, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet.

The City complies with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. As a governmental entity other than an external investment pool in accordance with GASB 31, the City's investments are stated at fair value, except for interest-earning investment contracts, money market investments, and external investment pools (see Note 5).

In applying GASB Statement No. 31, the City utilized the following methods and assumptions as of December 31, 2009:

The portfolio was limited to nonparticipating interest-earning investment contracts and State Treasury Asset Reserve of Ohio (STAROhio).

Most of the City's investments are reported at fair value, which is the quoted market price as of the valuation date. For investments in STAROhio, fair value is determined by the pool's share price. Exceptions to the fair value requirement include nonparticipating interest-earning investment contracts.

Nonparticipating investment contracts, such as nonnegotiable certificates of deposit are reported at cost

Aside from investments clearly identified as belonging to a specific fund, any unrealized gain/loss resulting from the valuation will be recognized within the General fund to the extent its cash and investments balance exceeds the cumulative value of those investments subject to GASB Statement No. 31. Interest revenue credited to the general fund during 2009 amounted to \$7,276, of which, \$997 was from other funds.

The gain/loss resulting from valuation will be reported within the investment earnings account on the Statement of Activities.

The City's policy is to hold investments until market values equal or exceed cost.

During the year, the City invested in STAROhio, an investment pool managed by the State Treasurer's Office. STAROhio which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2009.

For purposes of the combined Statement of Cash Flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### G. Inventory

Inventories are stated at cost, on the first-in, first-out basis. At December 31, 2009, the Street Construction, Maintenance and Repair Fund, Wastewater Fund and Water Fund maintained the only significant inventory. The costs of governmental fund type inventories are recorded as expenditures in the fund when purchased. The reserve for inventory indicates that a portion of the fund balance is not available for future expenditures. For proprietary funds, inventory is expended when consumed.

### H. Capitalization of Interest

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The City's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investment of the debt proceeds. Capitalized interest is amortized on the straight-line basis over the estimated useful life of the asset.

### I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2009, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$1,000. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Improvements that add to the value of the asset or materially extend the life of an asset are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### J. Capital Assets (continued)

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings/land improvements	50 years
Equipment	6-20 years
Vehicles	6-20 years
Infrastructure	50 years

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

### L. Compensated Absences

The liability for compensated absences is based on the provisions of Government Accounting Standards Board Statement No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments as well as the sick leave accumulated by those employees expected to become eligible to receive termination benefits in the future.

The amount is based on accumulated sick leave and employee wage rates at fiscal year-end, taking into consideration any limits specified in the City's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### M. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balance reserves have been established for encumbrances, advances, loans and inventories.

### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The government-wide Statement of Net Assets reports \$1,648,844 of restricted net assets, none of which is restricted by enabling legislation. Net assets restricted for other purposes include resources restricted for streets, grants, police and ambulance.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### **O.** Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivable/payable". Interfund loans which do not represent available expendable resources are offset by a fund balance. Interfund balance amounts are eliminated in the Statement of Net Assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer and water. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

### **Q.** Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 2: Summary of Significant Accounting Policies (continued)

### **R.** Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2009.

### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### T. Subsequent Events

In preparing these financial statements, the City has evaluated events and transactions for potential recognition or disclosure through June 2, 2010, the date the financial statements were available to be issued.

### Note 3: Change in Accounting Principles

For 2009, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 52, Land and Other Real Estate Held as investments by Endowments, GASB Statement No. 55, Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, and GASB Statement No. 56, Codification of Accounting and Financial Reporting Guidance Contained in AICPA Statements on Auditing Standards.

GASB Statement No. 52 establishes consistent standards for the reporting of land and other real estate held as investments by essentially similar entities. It requires endowments to report their land and other real estate investments at fair value. Governments are also required to report the changes in fair value as investment income to disclose the methods and significant assumptions employed to determine fair value. The implementation of this statement did not result in any change to the financial statements.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of this statement did not result in any change to the financial statements.

GASB Statement No. 56 incorporates accounting and financial reporting guidance previously only contained in the American Institute of Certified Public Accountants (AICPA) auditing literature into the GASB's accounting and financial reporting literature for state and local governments. The statement's guidance addresses related party transactions, going concern considerations and subsequent events from the AICPA literature. The implementation of this statement did not result in any change to the financial statements.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statements of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are identified as follows:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures/Expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for Governmental Funds, and note disclosure for Proprietary Funds (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and Street Construction, Maintenance and Repair Fund.

	Net Change in Fund Balance					
	Street Constructi					
	Maintena					
		General	-	and Repair		
GAAP basis	\$	449,813	\$	(15,014)		
Increase (decrease) due to:						
Revenue accruals		163,037		(4,623)		
Expenditure accruals		(9,163)		1,140		
Outstanding encumbrances		(18,958)	_	(27,124)		
Budget basis	\$	584,729	\$ _	(45,621)		

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 5: Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
- 4. Investment grade obligations of state and local governments, and public authorities;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 5: Deposits and Investments (continued)

### Deposits

*Custodial credit risk* is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by eligible securities pledged to and deposited either within the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred and five percent of the deposits being secured.

At year-end, the carrying amount of the City's deposits was \$3,402,905 and the bank balance was \$3,489,185. Of the bank balance \$804,643 was covered by Federal depository insurance and \$2,684,542 was uninsured and collateralized with securities held by the pledging institution's trust department, not in the City's name.

### Investments

Investments are reported at fair value. As of December 31, 2009, the city had the following investments:

		Weighted
		Average
		Maturity
	Fair Value	(Days)
STAROhio	\$ 338,893	N/A

*Interest Rate Risk* arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City's investment policy also limits security purchases to those that mature within five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than one year.

*Custodial Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that portfolio be diversified both by types of investment and issuer. All investments of the city are registered and carry a rating AAA by Standard & Poor's.

*Concentration of Credit Risk* is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy places no limit on the amount the City may invest in one issuer.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 6: Receivables

### A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the state statute at 35 percent of appraised market value. Real property taxes are payable semiannually. The first payment is due in February with the remainder payable by June unless extended.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer that ended on or before March 31 of that calendar year, and at the tax rates determined in the preceding year. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2009 is zero. Amounts paid by multi-county taxpayers are due September 20. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 25 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Geneva. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2009, was \$8.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2009 property tax receipts were based are as follows:

	<u>A</u> :	ssessed Value
Category:		
Real estate	\$	96,041,690
Public utility		1,655,890
Tangible personal		325,493
Total	\$	98,023,073

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 6: Receivables (continued)

### B. Income Taxes

The City levies municipal income tax of 1½ percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. Income tax collections are received by the General Fund.

### C. Intergovernmental Receivables

Receivables at December 31, 2009, primarily consisted of taxes, accounts (billings for user charged services), intergovernmental receivables, entitlement or shared revenues, special assessments and loans receivable. All receivables are considered fully collectible.

A summary of intergovernmental receivables follows:

Governmental activities:		
Homestead and rollback	\$	29,370
Local government		151,333
Public utility and CAT tax reimbursements		13,081
Court and drug fines		15,684
Auto registration and gasoline tax		139,262
Permissive tax		6,140
CHIP grants		12,845
Downtown grant		59,832
EPA grant		2,034
Ohio Public Works Commission grant		19,875
Miscellaneous reimbursements	_	24,978
Total governmental activities	_	474,434
Business-type activities:		
Miscellaneous reimbursement		1,080
OWDA grants		114,604
Harpesfield Township reimbursement		66,380
Total business-type activities		182,064
Total	\$	656,498

### D. Loan Receivables

As part of the Economic Development Special Revenue Fund, the City maintains a revolving loan program, available to local businesses to encourage growth and development. The State of Ohio provides funding for the program. At December 31, 2009, there were two loans outstanding, totaling \$83,821.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 7: Capital Assets

Capital asset activity for government the year ended December 31, 2009, was as follows:

		Balances 12/31/08	Additions	Deletions	Balances 12/31/09
Governmental activities:					
Capital assets not being depreciated:					
Land/land improvements	\$	1,453,819	\$ 2,735 \$	(250,733) \$	5 1,205,821
Construction in progress	-	570,927	114,101	(517,270)	167,758
Total non-depreciable capital assets		2,024,746	116,836	(768,003)	1,373,579
Capital assets being depreciated:					
Building/land improvements		3,603,675	240,229	(3,500)	3,840,404
Equipment		1,457,597	25,302	(8,687)	1,474,212
Vehicles		1,811,377	-	-	1,811,377
Infrastructure		11,976,190	8,025,331		20,001,521
Total capital assets being depreciated	-	18,848,839	8,290,862	(12,187)	27,127,514
Less: accumulated depreciation					
Building/land improvements		(1,668,978)	(86,615)	3,500	(1,752,093)
Equipment		(1,070,467)	(67,850)	8,092	(1,130,225)
Vehicles		(1,100,461)	(70,249)	-	(1, 170, 710)
Infrastructure	-	(8,929,991)	(556,320)		(9,486,311)
Total accumulated depreciation	-	<u>(12,769,897)</u>	(781,034)	11,592	<u>(13,539,339)</u>
Net capital assets being depreciated		6,078,942	7,509,828	(595)	13,588,175
Governmental activities capital assets, net	\$	8,103,688	\$ <u>7,626,664</u> \$	<u>(768,598</u> ) \$	<u>    14,961,754  </u>

During 2009, the City's Austin Road Overpass project was completed. This project was funded through an ODOT loan payable, expenses paid directly by the City and expenses paid directly by ODOT. \$7,815,219 has been recorded as a capital contribution on the Statement of Activities for the year-ended December 31, 2009 for ODOT's contribution to the Austin Road Overpass project.

Notes to the Basic Financial Statements (continued)

# For the Year Ended December 31, 2009

# Note 7: Capital Assets (continued)

Business-type activities:	Balances 12/31/08	Additions	Deletions	Balances 12/31/09
Capital assets not being depreciated:				
Construction in progress	\$362,395	\$	(308,405) \$	251,447
Capital assets being depreciated:				
Buildings/land improvements	3,755,818	-	_	3,755,818
Equipment	639,684	19,732	-	659,416
Vehicles	113,296	176,094	-	289,390
Infrastructure	11,325,850	311,651	-	11,637,501
Total capital assets being depreciated	15,834,648	507,477	-	16,342,125
Less: accumulated depreciation				
Buildings/land improvements	(2,194,824)	(79,230)	_	(2,274,054)
Equipment	(477,193)	(31,653)	-	(508,846)
Vehicles	(110,544)	(5,727)	-	(116,271)
Infrastructure	(1,664,182)	(246,262)	-	(1,910,444)
Total accumulated depreciation	(4,446,743)	(362,872)	-	(4,809,615)
Net capital assets being depreciated	11,387,905	144,605		11,532,510
Total business-type activities capital assets, net	\$ 11,750,300	\$ 342,062 \$	(308,405) \$	11,783,957
Capital assets, lici	\$ <u>11,730,300</u>	$\varphi = \frac{342,002}{3}$	<u>(300,403</u> ) \$	11,/03,73/

Depreciation expense was charged to governmental activities as follows:

General government	\$	80,582
Security of persons and property		76,809
Leisure time activities		11,145
Transportation	_	612,498
Total	\$ _	781,034

Notes to the Basic Financial Statements (continued)

#### For the Year Ended December 31, 2009

### Note 8: Note Debt

Note debt activity for the year ended December 31, 2009 consisted of the following:

	Balance 12/31/08	Additions	Deletions	Balance 12/31/09
3.16% 2009 Various purpose improvement note, maturing 8/14/2009	\$	\$	\$ <u>(463,000</u> ) \$	

By Ohio law, notes can be issued in anticipation of bond proceeds and levies. All notes are backed by the full faith and credit of the City. The notes are generally issued in anticipation of long-term bond financing and are refinanced until such bonds are issued.

### Note 9: Long-Term Obligations

Bonded debt and other long-term obligations payable activity for the year ended December 31, 2009 was as follows:

	Balance 12/31/08	Additions	Deletions	Balance 12/31/09	Due in One Year
Governmental activities:	12/31/00	<u>r tutitons</u>	Deletions	12/51/09	<u> </u>
General obligation bonds:					
4.99% 1995 Various purpose street					
lighting improvements, maturing 2015	\$ 105,000	<b>\$</b> -	\$ (15,000)	\$ 90,000	\$ 15,000
4.51% 2005 Road improvements,				. ,	. ,
maturing 2015	625,925	-	(84,973)	540,952	88,849
2-4% 2003 USDA rural development -	,			,	,
fire truck, maturing 2015	404,000	-	(46,000)	358,000	49,000
5.25% 2009 Various purpose, maturing 202	9	1,200,000		1,200,000	36,000
Total general obligation bonds	1,134,925	1,200,000	(145,973)	2,188,952	188,849
Special assessment bonds:					
4.99% 1995 Various purpose -					
subdivisions, maturing 2015	605,000		(70,000)	535,000	75,000
Other loans:					
0% Ohio Public Works Commission					
2003 S. Broadway widening,					
maturing 2013	105,773	-	(23,505)	82,268	23,505
2006 Roosevelt Drive, maturing 2016	37,500	-	(5,000)	32,500	5,000
0% 2006 CIC loan, maturing 2009	573	-	(573)	-	-
3% 2007 ODOT loan payable	292,185	14,093	(16,886)	289,392	34,938
Total other loans	436,031	14,093	(45,964)	404,160	63,443
Other long-term obligations:					
Capital leases payable	215,100	-	(130,473)	84,627	83,053
Accrued compensated absences	122,087	37,601	(30,621)	129,067	25,482
Total other long-term obligations	337,187	37,601	(161,094)	213,694	108,535
Total governmental long-term liabilities	\$ <u>2,513,143</u>	\$ <u>1,251,694</u>	\$ <u>(423,031</u> )	\$ <u>3,341,806</u>	\$ <u>435,827</u>

Notes to the Basic Financial Statements (continued)

# For the Year Ended December 31, 2009

# Note 9: Long-Term Obligations (continued)

<b>D</b>	Balance 12/31/08	Additions	Deletions	Balance 12/31/09	Due in One Year
Business-type activities:					
Ohio Water Development Authority loans:					
4.56% OWDA, series 2004,	ф (100 440	¢	¢ (170.210)	¢ 5.054.100	¢ 107.500
maturing 2030	\$ 6,133,443	\$ -	\$ (179,310)	\$ 5,954,133	\$ 187,580
7% OWDA Phase I - nitrification tower,	210.072		((1,40())	250 277	(( 705
maturing 2013	319,873	-	(61,496)	258,377	66,705
7% OWDA Phase II - tertiary filters,	2 42 000			205.225	50 451
maturing 2015	342,099	-	(46,762)	295,337	50,451
7% OWDA Phase III - Southerly sewer,	1 556 010		(110.001)	1 425 002	105 105
maturing 2018	1,556,313	-	(118,321)	1,437,992	127,195
2.2% OWDA Phase IV - interceptor	1 55 005		(22.050)	105.000	22.244
Old Orchard, maturing 2015	157,927	-	(22,859)	135,068	23,364
2.2% OWDA Phase V - Centennial,					
maturing 2015	163,748	-	(23,701)	140,047	24,226
2.2% OWDA Phase VI - filter press,					
maturing 2016	155,639	-	(20,802)	134,837	21,262
3% OWDA, series 2007, maturing 2022	1,215,766	-	(74,265)	1,141,501	76,510
Total Ohio Water Development					
Authority loans	<u>10,044,808</u>		<u>(547,516</u> )	<u>9,497,292</u>	577,293
Other long-term obligations:					
2006 Geneva-on-the-Lake sanitary sewer					
outfall, maturing 2026	95,804	-	(3,859)	91,945	4,034
2008 OPWC Nearing Circle, maturing 2019	50,000	-	(5,000)	45,000	5,000
Capital leases payable	-	112,000	(23,173)	88,827	20,662
Accrued compensated absences	13,553	7,649	(5,148)	16,054	6,502
Total other long-term obligations	159,357	119,649	(37,180)	241,826	36,198
Total business-type long-term					
obligations	\$ <u>10,204,165</u>	\$ <u>119,649</u>	\$ <u>(584,696</u> )	\$ <u>9,739,118</u>	\$ <u>613,491</u>

Principal and interest requirements to retire the long-term debt obligations outstanding at December 31, 2009 were as follows:

	_	Governmental Activities								
	_	General Obligation Bonds			OPWC Loans			Special Assessments		
Year	_	Principal		Interest		Principal		Principal		Interest
2010	\$	188,849	\$	104,573	\$	28,505	\$	75,000	\$	29,960
2011		200,902		97,808		28,505		80,000		25,760
2012		210,140		88,409		28,505		85,000		21,280
2013		220,571		78,534		16,753		90,000		16,520
2014		233,204		68,212		5,000		100,000		11,480
2015-2019		404,286		239,642		7,500		105,000		5,880
2020-2024		334,000		158,498		-		-		-
2025-2029	_	397,000		63,473					_	
	\$	2,188,952	\$	899,149	\$	114,768	\$	535,000	\$ _	110,880

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

	Governmental Activities											
	Othe	r Lo	ans		Total							
Year	Principal	_	Interest		Principal	_	Interest					
2010	\$ 34,938	\$	8,417	\$	327,292	\$	142,950					
2011	36,014		7,366		345,421		130,934					
2012	37,103		6,277		360,748		115,966					
2013	38,224		5,156		365,548		100,210					
2014	39,379		4,000		377,583		83,692					
2015-2019	103,734		4,714		620,520		250,236					
2020-2024	-		-		334,000		158,498					
2025-2029	-	_	-		397,000	_	63,473					
	\$ 289,392	\$	35,930	\$	3,128,112	\$ _	1,045,959					

#### Note 9: Long-Term Obligations (continued)

	Business-Type Activities												
		OWDA	Loa	ns		Othe	r Loa	ans		Total			
Year		Principal		Interest		Principal	_	Interest		Principal	_	Interest	
2010	\$	577,293	\$	451,131	\$	9,034	\$	4,084	\$	586,327	\$	455,215	
2011		608,950		421,540		9,217		3,900		618,167		425,440	
2012		642,617		393,104		9,408		3,709		652,025		396,813	
2013		634,136		356,702		9,609		3,509		643,745		360,211	
2014		624,221		324,277		9,818		3,300		634,039		327,577	
2015-2019		2,509,513		1,191,514		47,576		13,011		2,557,089		1,204,525	
2020-2024		1,877,904		682,428		34,431		6,156		1,912,335		688,584	
2025-2029		2,022,658		262,211		7,852	_	265		2,030,510	_	262,476	
	\$	9,497,292	\$ _	4,082,907	\$	136,945	\$ _	37,934	\$	9,634,237	\$	4,120,841	

General obligation bonds are direct obligations of the City and will be paid from the Debt Service Fund using property tax revenues. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City.

Compensated absences will be paid from the fund from which the employees' salaries are paid.

All OWDA loans are obligations of the Wastewater and Water funds, and will be paid from the operating revenue of those funds.

The City has three loans with the Ohio Public Works Commission (OPWC). The 2003 and 2006 loans are obligations of the Street Construction, Maintenance and Repair fund and are paid from transfers from the General Fund. The 2008 loan is an obligation of the Water Fund.

See Note 10 for detail on capital leases.

Notes to the Basic Financial Statements (continued)

#### For the Year Ended December 31, 2009

#### Note 10: Capital Leases

The City has entered into lease agreements as lessee for financing the acquisition of a phone system, heat pump system and various vehicles for the police, street and wastewater departments. These lease agreements qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of its future minimum lease payments as of inception date.

	Governmental Activities	I	Business-Type Activities	
Assets:				
Vehicles	\$ 325,084	\$	155,132	
Equipment	29,919		-	
Less: accumulated depreciation	(71,109)	) _	(5,171)	
Total	\$ 283,894	\$	149,961	

The following is a schedule of the future long-term minimum lease payments required under the capital leases, operating leases and the present value of the minimum lease payments.

	Governmental	Business-Type	Operating
Year	Activities	Activities	Leases
2010	\$ 87,022	\$ 24,948	\$ 8,196
2011	1,404	24,948	8,196
2012	351	24,948	8,196
2013		24,948	2,732
Total minimum lease payments	88,777	99,792	27,320
Less: Amount representing interest	(4,150)	(10,965)	
Present value of minimum lease payments	\$ 84,627	\$ 88,827	\$ 27,320

Lease payments are made from the General Fund, Vehicle and Major Equipment Fund, and the Wastewater Fund. The lease payment amounts will be paid with current, available resources that have accumulated in the fund for payment early in the following year. Rental expense related to operating leases for equipment totaled \$8,196 for the year ended December 31, 2009.

#### Note 11: Pension Plans

#### A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 11: Pension Plans (continued)

### A. Ohio Public Employees Retirement System (continued)

Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Plan Benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional and Combined Plans. Members of the Member-Directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2009, member and employer contribution rates were consistent across all three plans. For the year ended December 31, 2009, the members of all three plans were required to contribute 10.0 percent of their annual covered salary to fund pension obligations. The City contributed 14.0 percent of covered payroll.

The City's required contributions for pension obligations, excluding the health care portion, to the traditional and combined plans for the years ended December 31, 2009, 2008, and 2007 were \$128,568, \$105,304, and \$115,135, respectively; 91.68 percent has been contributed for 2009 and 100 percent for 2008 and 2007. Contributions to the member-directed plan for 2009 were \$11,269 made by the City of Geneva and \$8,049 made by the plan members.

### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24.0 percent for firefighters. Contributions are authorized by state statute. The City's contributions to the OP&F for police and firefighters were \$119,678 and \$58,447, respectively, for the year ended December 31, 2009, \$123,081 and \$55,244, respectively, for the year ended December 31, 2009, \$123,081 and \$55,244, respectively, for the year ended December 31, 2008, and \$118,295 and \$52,453, respectively, for the year ended December 31, 2007. The full amount has been contributed for 2008 and 2007. For 2009, 71.30 percent for police and 72.64 percent for firefighters has been contributed, with the remainder being reported as a liability.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 12: Postemployment Benefits

### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Plan (TP) – a cost-sharing multiple-employer defined benefit pension plan; the Member-Directed Plan (MD) – a defined contribution plan; and the Combined Plan (CO) – a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. In order to qualify for post-retirement health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH, 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009, the City contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of the post employment health care benefits. For 2009, the employer contribution allocated to the health care plan was 7.0 percent from January 1 through March 31, 2009 and 5.5 percent from April 1 through December 31, 2009. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care coverage by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 12: Postemployment Benefits (continued)

### A. Ohio Public Employees Retirement System

The City's contributions for health care for the years ended December 31, 2009, 2008, and 2007 were \$92,117 \$105,304, and \$75,986, respectively; 91.68 percent has been contributed for 2009 and 100 percent for 2008 and 2007.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a costsharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

The Ohio Revised Code provides for contribution requirements of the participating employers and of the plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of the covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 12: Postemployment Benefits (continued)

### B. Ohio Police and Fire Pension Fund (continued)

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F for police and fire for the years ending December 31, 2009, 2008, and 2007 were \$119,678 and \$58,447, \$123,081 and \$55,244, and \$118,295 and \$52,453, respectively, of which \$41,409 and \$16,424, \$42,586 and \$15,524, and \$40,930 and \$14,739, respectively, was allocated to the healthcare plan. For 2009, 71.30 percent for police and 72.64 percent for firefighters has been contributed, with the remainder being reported as a liability. The full amount has been contributed for 2008 and 2007.

### Note 13: Risk Management

The City is exposed to various risk of loss related to torts, theft, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The City maintains comprehensive insurance coverage with private insurance carriers for real property, building contents, vehicle and general liability insurance, and police professional liability insurance.

The City continues to carry health insurance through a private carrier. There were no reductions in insurance coverage from the previous year, nor have settlements exceeded insurance coverage in any of the prior three fiscal years.

### Note 14: Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and standard work week. All fulltime employees may carry over 40 vacation hours for use during the first three months of the following year. City employees are paid for earned, unused vacation leave at the time of termination of employment if the employees have acquired at least one year of service to the City.

Sick leave is earned at the rate of 10 hours to 14 hours for each month worked. The total amount of accumulated sick leave shall not exceed 960 hours to 1,344 hours, depending upon the employment contract. Each employee upon retirement, with fifteen years of employment, is paid a portion of the employee's earned unused sick leave balances.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

#### Note 15: Contractual Commitments

The City has the following outstanding contractual commitments for various construction projects at December 31, 2009:

		Amount	Amount
Contractor	Contract	Expended	Remaining
Downtown Street Lighting \$	277,385 \$	35,289 \$	242,096
Elm Street Sewer Rehab	474,960	33,895	441,065
Wastewater Lab building	619,135	82,808	536,327

### Note 16: Contingencies/Pending Litigation

#### A. Grants

The City has received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and a condition specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2009.

### B. Litigation

Several claims and lawsuits are pending against the City. The amount of liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claims and lawsuits will not have a material effect on the overall financial position of the City at December 31, 2009.

### Note 17: Interfund Transactions

### A. Interfund Balances

Interfund receivables and payables for the year ended December 31, 2009 consisted of the following:

Receivable Fund	Payable Fund	_	Amount
General Fund	Non-Major Governmental Funds	\$ _	42,403

Long-term interfund loans are classified as "advances to/from other funds" and consist of the following at December 31, 2009:

Receivable Fund	Payable Fund	 Amount
Non-Major Governmental Fund	Street Construction, Maintenance and Repair	\$ 29,250

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 17: Interfund Transactions (continued)

### **B.** Interfund Transfers

Interfund transfers for the year ended December 31, 2009, consisted of the following:

	_		Transfer from								
			Other								
		General	C	Governmental		Wastewater		Water			
Transfer to:	_	Fund	-	Funds		Funds		Funds		Total	
SCMR Fund	\$	330,657	\$	-	\$	-	\$	-	\$	330,657	
Other Governmental Funds		357,012		162,880		5,050		-		524,942	
Wastewater Fund		34,908		-		-		12,313		47,221	
Water Fund	_		-	_		5,000				5,000	
	\$ _	722,577	\$	162,880	\$	10,050	\$	12,313	\$_	907,820	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. The City had no transfers that either do not occur on a regular basis or were inconsistent with the purpose of the fund making the transfer.

### Note 18: Related Party Transaction

In prior years, the City transferred two land parcels to the Community Improvement Corporation of Geneva (the "CIC"). The amount outstanding at December 31, 2009 is \$44,558. City management is confident that once the CIC itself sells the land to either a developer or business which wishes to locate or expand in Geneva, the City will receive compensation of the remaining balance.

### Note 19: Accountability

There are deficits in the Downtown Fund, Chip Grant Fund and Chip Home Grant Fund of \$59,832, \$6,776 and \$6,070, respectively, caused by the application of generally accepted accounting principles to these funds. The General Fund is liable for any deficit in this fund and provides operating transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements (continued)

## For the Year Ended December 31, 2009

### Note 20: Jointly Governed Organizations

### A. Ashtabula County General Health District

The Ashtabula County General Health District, a jointly governed organization, provides health services to the citizens with the County. The Board of Health which consists of a representative from each of the participating governments oversees the operation of the District. Twenty-seven townships, seven villages, and the City of Geneva participate in the District. The City contributed \$48,149 during 2009 for the operation of the District.

### B. Geneva Union Cemeteries District

The Geneva Union Cemeteries District, a jointly governed organization is a political subdivision governed by a board of trustees, which possesses its own contracting and budgeting authority. The board of trustees consists of a representative from each of the participating governments: The City of Geneva, the Village of Geneva-on-the-Lake, and Geneva Township. The members serve staggered three-year terms. In 2009, .30 mills of the tax valuation was paid to the Cemetery.

### Note 21: Component Unit

### A. Summary of Significant Accounting Policies

*Nature of Organization* - The Community Improvement Corporation of Geneva ("CIC") was incorporated in July 1997 by the City under Sections 1724.01 et. seq. of the Ohio Revised Code. The CIC is a separate body politic having power to act as an individual entity to carry out powers given to it under State statute. The CIC is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives.

The CIC has qualified for a tax exemption under Section 501(c)(3) of the Internal Revenue Code and, accordingly, no provision for federal income tax has been recorded in the accompanying financial statements.

*Financial Statement Presentation* - The CIC has prepared financial statements in conformity with general accepted accounting principles (GAAP) as applied to not-for-profit organizations. The Financial Accounting Standards Board (FASB) is the accepted standard-setting body for establishing accounting and financial reporting principles for not-for-profit organizations.

*Classification of Net Assets* - The CIC is required to report information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets, based upon the existence or absence of donor-imposed restrictions. The CIC does not have any temporarily restricted or permanently restricted net assets.

Notes to the Basic Financial Statements (continued)

### For the Year Ended December 31, 2009

### Note 21: Component Unit (continued)

### A. Summary of Significant Accounting Policies (continued)

Accounts and Intergovernmental Receivables - Accounts receivables are derived from loans granted to local businesses. At December 31, 2009, accounts receivable were reported at \$10,249.

*Capital assets* - It is the CIC's policy to capitalize expenditures in excess of \$5,000 with an estimated life of more than one year. Capital asset accounts are stated at cost or donated value and are being depreciated using the straight-line method over their estimated useful lives of ten years. When sold, retired, or otherwise disposed of, the related cost and accumulated depreciation are removed from the applicable accounts and any gain or loss resulting there from is included in the Statement of Activities. Routine maintenance, repairs and renewals are charged to operating cost and expenses as incurred. Additions and expenditures which materially increase values or extend useful lives are capitalized. A summary of the component unit's capital assets at December 31, 2009, follows:

Land	\$ 206,200
Equipment	27,330
Less: accumulated depreciation	(12,405)
Net	\$ 221,125

*Use of Estimates* - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### B. Cash Equivalents and Cash on Hand

At year end the carrying amount of the CIC's deposits were \$92,274 and the bank balance was \$93,434, all of which was covered by the Federal Deposit Insurance Coverage (FDIC).

### C. Subsequent Event

In March 2010, an individual donated land valued at \$90,000 to the CIC.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

City Manager and Members of City Council City of Geneva, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio, (the "City") as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 2, 2010, wherein we noted the City adopted GASB Statement Nos. 52, 55, and 56, as disclosed in Note 3. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



C&P Advisors, LLC Ciuni & Panichi, Inc. Joel Strom Associates LLC C&P Wealth Management, LLC

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City Manager and Members of City Council City of Geneva, Ohio

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated June 2, 2010.

This report is intended solely for the information and use of management, City Council, others within the entity, and Auditor of State's Office and is not intended to be and should not be used by anyone other than these specified parties.

Cumi & Panichi, Inc.

Cleveland, Ohio June 2, 2010





**CITY OF GENEVA** 

### ASHTABULA COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 24, 2010

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