# CLEVELAND METROPOLITAN PARK DISTRICT CUYAHOGA COUNTY

# **REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2009 & 2008



General Purpose External Financial Statements For the Years Ended December 31, 2009 and 2008 Table of Contents

| Page  | 2 |
|---|---|
| Independent Accountants' Report   |   |
| General Purpose Financial Statements  |   |
| Management's Discussion and Analysis  |   |
| Basic Financial Statements  |   |
| Statement of Net Assets - Governmental Activities10   |   |
| Statement of Activities - Governmental Activities11   |   |
| Balance Sheet - Governmental Fund   |   |
| Reconciliation of Governmental Fund Balance to<br>Net Assets of Governmental Activities   |   |
| Statement of Revenues, Expenditures and Changes in<br>Fund Balance - Governmental Fund15  |   |
| Reconciliation of the Changes in Fund Balance of<br>Governmental Fund to the Statement of Activities  |   |
| Statement of Revenues, Expenditures and Changes in<br>Fund Balance – Budget (Non-GAAP Basis) and Actual - General Fund 17                                     |   |
| Statement of Fiduciary Assets and Liabilities -<br>Agency Funds   |   |
| Notes to the Basic Financial Statements   |   |
| Independent Accountants' Report on Internal Control Over Financial Reporting<br>and on Compliance and Other Matters Required by Government Auditing Standards |   |

This page intentionally left blank.



Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Cleveland Metropolitan Park District Cuyahoga County 4101 Fulton Parkway Cleveland, Ohio 44144

To the Board of Park Commissioners:

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, the major fund, and the aggregate remaining fund information of the Cleveland Metropolitan Park District, Cuyahoga County, Ohio (the District), as of and for the years ended December 31, 2009 and 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Cleveland Zoological Society, the discretely presented component unit. Other auditors audited those financial statements. They have furnished their report thereon to us and we base our opinion, insofar as it relates to the amounts included for the Cleveland Zoological Society on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, the major fund, and the aggregate remaining fund information of the Cleveland Metropolitan Park District, Cuyahoga County, Ohio, as of December 31, 2009 and December 31, 2008, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Cleveland Metropolitan Park District Cuyahoga County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August 5, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 5, 2010

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

The discussion and analysis of Cleveland Metropolitan Park District's (the District) financial performance provides an overall review of the District's financial activities for the years ended December 31, 2009, 2008 and 2007. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key Financial highlights for 2009 are as follows:

- In total, net assets increased from 2008. This is primarily attributable to an increase in capital assets. Several large capital projects were ongoing in 2009, accounting for the increase in construction in progress, including the African Elephant Crossing Exhibit and the West Creek Reservation Stewardship Center. The construction of the Park Operations and Ranger Management Center in Strongsville and the Giraffe Barn Renovation were both completed in 2009, increasing the buildings category. Land increased as property was acquired or donated, primarily for the West Creek Reservation.
- Capital grant revenue increased as a result of donations of land for the West Creek Reservation.
- Expenditures increased over 2008. This increase is primarily due to higher employee salary and benefit costs. Employees received an increase in pay during 2009 and employer contributions to fund both health insurance and pension (for law-enforcement employees) increased. These increases were partially offset by less employees throughout the District and through position management. The District evaluates each position and may not fill them if employees resign or retire.

#### Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the District as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at our specific financial conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those assets. The Statement of Activities shows changes to net assets related to each department of the District. Fund financial statements tell how services were financed in the short-term as well as what dollars remain for future spending.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

#### **Reporting on the District as a Whole**

#### Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and Statement of Activities include all assets and liabilities using the accrual basis of accounting similar to the accounting method used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash was received or paid.

These two statements report the District's net assets and the changes in those assets. The change in net assets is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or diminished. However, in evaluating the overall position of the District, non-financial information such as changes in the District's tax base and the condition of the District's capital assets will also need to be evaluated.

In the Statement of Net Assets and the Statement of Activities, the District's activities are divided into two types of activities:

- Governmental Activities All of the District's services are reported here including Zoo operations, park operations, golf course, ranger department and administration.
- Component Unit – The District includes the financial data of Cleveland Zoological Society (the Zoo Society). The Zoo Society is a nonprofit organization which operates under a Board of Trustees. The Zoo Society promotes the conservation and propagation of wildlife – particularly endangered species - primarily through the support of Cleveland Metropolitan Park District (the District). The Zoo Society will engage the community in support of Cleveland Metroparks Zoo (the Zoo) and in its mission to improve the future for wildlife and will marshal the resources necessary to ensure that the Zoo remains one of the region's preeminent destinations and ultimately one of the top five Zoos in the country. Since the economic resources received by the Zoo Society are almost entirely for the benefit of and accessible to the District, the Zoo Society is presented as a component unit of the District. The Cleveland Zoological Society is included as a component unit of the District due to the District's influence on the programs and services provided by Cleveland Zoological Society and due to the operating agreement between the District and Cleveland Zoological Society (Note 16). The District does not appoint any of the members of Cleveland Zoological Society's governing board or approve the budget or debt issuance of Cleveland Zoological Society.

#### **Reporting on the District's Most Significant Fund**

#### Governmental Fund

The presentation for the District's only fund, the general fund, focuses on how resources flow into and out of it and the balance that is left at year end and available for spending in future periods. The general fund is reported using modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

view of the District's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our District users. The relationship (or difference) between governmental activities (reported on the Statement of Net Assets and the Statement of Activities) and the general fund is reconciled in the financial statements.

#### The Cleveland Metropolitan Park District as a Whole

Recall that the Statement of Net Assets looks at the District as a whole. Table 1 provides a summary of the District's net assets for 2009 compared to 2008 and 2007.

|                               | Table 1<br>Net Assets |               |               |
|-------------------------------|-----------------------|---------------|---------------|
|                               | 2009                  | 2008          | 2007          |
| Assets                        |                       |               |               |
| Current and Other Assets      | \$90,052,375          | \$91,575,433  | \$97,868,496  |
| Nondepreciable Capital Assets | 66,770,982            | 62,311,317    | 51,311,737    |
| Depreciable Capital Assets    | 133,456,427           | 127,865,893   | 123,999,623   |
| Total Assets                  | 290,279,784           | 281,752,643   | 273,179,856   |
| Liabilities                   |                       |               |               |
| Current and Other Liabilities | 51,420,005            | 51,340,789    | 52,121,426    |
| Long-Term Liabilities:        |                       |               |               |
| Due Within One Year           | 883,216               | 645,050       | 954,568       |
| Due in More than One Year     | 5,044,490             | 5,092,383     | 5,212,835     |
| Total Liabilities             | 57,347,711            | 57,078,222    | 58,288,829    |
| Net Assets                    |                       |               |               |
| Invested in Capital Assets    | 200,227,409           | 190,177,210   | 175,311,360   |
| Unrestricted                  | 32,704,664            | 34,497,211    | 39,579,667    |
| Net Assets                    | \$232,932,073         | \$224,674,421 | \$214,891,027 |

The increase in 2009 net assets is due to the increase in total assets. On the statement of net assets, capital assets increased significantly due to the ongoing construction and acquisition of assets. One asset category that decreased significantly was the amount due from the Zoological Society. This amount represents the amount donated by the Zoological Society to the District for the African Elephant Crossing exhibit, and will continue to decrease as the project is constructed and monies are received.

Liabilities were fairly consistent from 2008 to 2009. The largest increase was in the due within one year amount, due to increases in the liability for compensated absences and the retrospective workers' compensation program.

The significant increase in capital assets impacted net assets, as is evident in the large increase to invested in capital assets. Unrestricted net assets decreased slightly, as cash was spent for capital asset projects.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

| Table 2 shows the changes in net assets for the years ended December 31, 2009, 2008 and 2007. |
|---|
| T 11 0  |

| Changes in<br>Net Assets         Restated         Restated         Restated         2007           Revenues         2009         2008         2007         2007         2008         2007           Program Revenues         2009         2008         2007         2008         2007           Charges for Services         \$14,558,598         \$14,185,896         \$14,724,099         0perating Grants and Contributions         2,343,198           Total Program Revenues         20,282,962         17,211,553         18,109,892         3609,273         1,1480,201         2,343,198           Total Program Revenues         20,282,962         17,211,553         18,109,892         3609,273         112,742,984         12,383,258           Investment Earnings         276,886         976,710         1,673,646         0ther         419,563         384,095         241,144           Total General Revenues         58,947,927         60,768,376         64,489,533         70 <i>total Revenues</i> 79,230,889         77,979,929         82,599,425           Program Expenses         21,662,820         20,634,338         19,642,729         60/60,339         66,69,339           Ranger Department         7,472,786         7,413,643         7,109,441         10,221,882         10,328,953 |                                  | Table 2       |               |               |
|--|----------------------------------|---------------|---------------|---------------|
| Program RevenuesCharges for Services\$14,558,598\$14,185,896\$14,724,099Operating Grants and Contributions $3,609,273$ $1,545,456$ $1,042,595$ Capital Grants and Contributions $2,115,091$ $1,480,201$ $2,343,198$ Total Program Revenues $20,282,962$ $17,211,553$ $18,109,892$ General Revenues $20,282,962$ $17,211,553$ $18,109,892$ Property Taxes $48,195,557$ $46,664,587$ $50,191,485$ Grants and Entitlements $10,055,921$ $12,742,984$ $12,383,258$ Investment Earnings $276,886$ $976,710$ $1,673,646$ Other $419,563$ $384,095$ $241,144$ Total General Revenues $58,947,927$ $60,768,376$ $64,489,533$ Total Revenues $79,230,889$ $77,979,929$ $82,599,425$ Program Expenses $21,662,820$ $20,634,338$ $19,642,729$ Golf Course $6,894,736$ $6,790,994$ $6,669,339$ Ranger Department $7,472,786$ $7,413,643$ $7,109,441$ Administration $10,291,882$ $10,328,953$ $10,217,480$ Total Program Expenses $70,973,237$ $68,196,535$ $65,882,555$ Change in Net Assets $8,257,652$ $9,783,394$ $16,716,870$ Net Assets, Beginning of Year $224,674,421$ $214,891,027$ $198,174,157$   |                                  | Net Assets    |               |               |
| $\begin{array}{c c} Charges for Services \\ S14,558,598 \\ S14,185,896 \\ S14,185,896 \\ S14,724,099 \\ Operating Grants and Contributions \\ 2,0282,962 \\ 17,211,553 \\ 1,909,892 \\ \hline \\ Capital Grants and Contributions \\ 20,282,962 \\ 17,211,553 \\ 18,109,892 \\ \hline \\ General Revenues \\ Property Taxes \\ 48,195,557 \\ 46,664,587 \\ 50,191,485 \\ Grants and Entitlements \\ 10,055,921 \\ 12,742,984 \\ 12,383,258 \\ Investment Earnings \\ 276,886 \\ 976,710 \\ 1,673,646 \\ Other \\ \hline \\ Total General Revenues \\ \hline \\ Frogram Expenses \\ Program Expenses \\ Park Operations \\ 21,662,820 \\ 20,634,338 \\ 19,642,729 \\ Golf Course \\ 6,894,736 \\ 6,790,994 \\ 6,669,339 \\ Ranger Department \\ 7,472,786 \\ 7,413,643 \\ 7,109,441 \\ Administration \\ \hline \\ Total Program Expenses \\ \hline \\ Frogram Expenses \\ \hline \\ Park Operations \\ 224,674,421 \\ 214,891,027 \\ \hline \\ 9,783,394 \\ 16,716,870 \\ Net Assets, Beginning of Year \\ \hline \\ \end{array}$  | Revenues                         |               |               |               |
| Operating Grants and Contributions $3,609,273$ $1,545,456$ $1,042,595$ Capital Grants and Contributions $2,115,091$ $1,480,201$ $2,343,198$ Total Program Revenues $20,282,962$ $17,211,553$ $18,109,892$ General Revenues $Property$ Taxes $48,195,557$ $46,664,587$ $50,191,485$ Grants and Entitlements $10,055,921$ $12,742,984$ $12,383,258$ Investment Earnings $276,886$ $976,710$ $1,673,646$ Other $419,563$ $384,095$ $241,144$ Total General Revenues $58,947,927$ $60,768,376$ $64,489,533$ Total Revenues $79,230,889$ $77,979,929$ $82,599,425$ Program Expenses $21,662,820$ $20,634,338$ $19,642,729$ Golf Course $6,894,736$ $6,790,994$ $6,669,339$ Ranger Department $7,472,786$ $7,413,643$ $7,109,441$ Administration $10,221,882$ $10,328,953$ $10,217,480$ Total Program Expenses $70,973,237$ $68,196,535$ $65,882,555$ Change in Net Assets $8,257,652$ $9,783,394$ $16,716,870$ Net Assets, Beginning of Year $224,674,421$ $214,891,027$ $198,174,157$  | Program Revenues                 |               |               |               |
| Capital Grants and Contributions $2,115,091$ $1,480,201$ $2,343,198$ Total Program Revenues $20,282,962$ $17,211,553$ $18,109,892$ General Revenues $Property Taxes$ $48,195,557$ $46,664,587$ $50,191,485$ Grants and Entitlements $10,055,921$ $12,742,984$ $12,383,258$ Investment Earnings $276,886$ $976,710$ $1,673,646$ Other $419,563$ $384,095$ $241,144$ Total General Revenues $58,947,927$ $60,768,376$ $64,489,533$ Total Revenues $79,230,889$ $77,979,929$ $82,599,425$ Program Expenses $24,651,013$ $23,028,607$ $22,243,566$ Zoo Operations $21,662,820$ $20,634,338$ $19,642,729$ Golf Course $6,894,736$ $6,790,994$ $6,669,339$ Ranger Department $7,472,786$ $7,413,643$ $7,109,441$ Administration $10,291,882$ $10,328,953$ $10,217,480$ Total Program Expenses $70,973,237$ $68,196,535$ $65,882,555$ Change in Net Assets $8,257,652$ $9,783,394$ $16,716,870$ Net Assets, Beginning of Year $224,674,421$ $214,891,027$ $198,174,157$   | Charges for Services             | \$14,558,598  | \$14,185,896  | \$14,724,099  |
| Total Program Revenues       20,282,962       17,211,553       18,109,892         General Revenues       Property Taxes       48,195,557       46,664,587       50,191,485         Grants and Entitlements       10,055,921       12,742,984       12,383,258         Investment Earnings       276,886       976,710       1,673,646         Other       419,563       384,095       241,144         Total General Revenues       58,947,927       60,768,376       64,489,533         Total Revenues       79,230,889       77,979,929       82,599,425         Program Expenses       24,651,013       23,028,607       22,243,566         Zoo Operations       21,662,820       20,634,338       19,642,729         Golf Course       6,894,736       6,790,994       6,669,339         Ranger Department       7,472,786       7,413,643       7,109,441         Administration       10,291,882       10,328,953       10,217,480         Total Program Expenses       70,973,237       68,196,535       65,882,555         Change in Net Assets       8,257,652       9,783,394       16,716,870         Net Assets, Beginning of Year       224,674,421       214,891,027       198,174,157  |                                  | 3,609,273     | 1,545,456     | 1,042,595     |
| General Revenues       48,195,557       46,664,587       50,191,485         Grants and Entitlements       10,055,921       12,742,984       12,383,258         Investment Earnings       276,886       976,710       1,673,646         Other       419,563       384,095       241,144         Total General Revenues       58,947,927       60,768,376       64,489,533         Total Revenues       79,230,889       77,979,929       82,599,425         Program Expenses       21,662,820       20,634,338       19,642,729         Golf Course       6,894,736       6,790,994       6,669,339         Ranger Department       7,472,786       7,413,643       7,109,441         Administration       10,291,882       10,328,953       10,217,480         Total Program Expenses       70,973,237       68,196,535       65,882,555         Change in Net Assets       8,257,652       9,783,394       16,716,870         Net Assets, Beginning of Year       224,674,421       214,891,027       198,174,157   | Capital Grants and Contributions | 2,115,091     | 1,480,201     | 2,343,198     |
| Property Taxes48,195,55746,664,58750,191,485Grants and Entitlements10,055,92112,742,98412,383,258Investment Earnings276,886976,7101,673,646Other419,563384,095241,144Total General Revenues58,947,92760,768,37664,489,533Total Revenues79,230,88977,979,92982,599,425Program Expenses24,651,01323,028,60722,243,566Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157  | Total Program Revenues           | 20,282,962    | 17,211,553    | 18,109,892    |
| Grants and Entitlements10,055,92112,742,98412,383,258Investment Earnings276,886976,7101,673,646Other419,563384,095241,144Total General Revenues58,947,92760,768,37664,489,533Total Revenues79,230,88977,979,92982,599,425Program Expenses24,651,01323,028,60722,243,566Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157  | General Revenues                 |               |               |               |
| Investment Earnings $276,886$ $976,710$ $1,673,646$ Other $419,563$ $384,095$ $241,144$ Total General Revenues $58,947,927$ $60,768,376$ $64,489,533$ Total Revenues $79,230,889$ $77,979,929$ $82,599,425$ Program Expenses $79,230,889$ $77,979,929$ $82,599,425$ Park Operations $24,651,013$ $23,028,607$ $22,243,566$ Zoo Operations $21,662,820$ $20,634,338$ $19,642,729$ Golf Course $6,894,736$ $6,790,994$ $6,669,339$ Ranger Department $7,472,786$ $7,413,643$ $7,109,441$ Administration $10,291,882$ $10,328,953$ $10,217,480$ Total Program Expenses $70,973,237$ $68,196,535$ $65,882,555$ Change in Net Assets $8,257,652$ $9,783,394$ $16,716,870$ Net Assets, Beginning of Year $224,674,421$ $214,891,027$ $198,174,157$   | Property Taxes                   | 48,195,557    | 46,664,587    | 50,191,485    |
| Other419,563384,095241,144Total General Revenues58,947,92760,768,37664,489,533Total Revenues79,230,88977,979,92982,599,425Program Expenses79,230,88977,979,92982,599,425Park Operations24,651,01323,028,60722,243,566Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157  | Grants and Entitlements          | 10,055,921    | 12,742,984    | 12,383,258    |
| Total General Revenues58,947,92760,768,37664,489,533Total Revenues79,230,88977,979,92982,599,425Program Expenses24,651,01323,028,60722,243,566Park Operations24,652,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157  | Investment Earnings              | 276,886       | 976,710       | 1,673,646     |
| Total Revenues79,230,88977,979,92982,599,425Program Expenses24,651,01323,028,60722,243,566Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Other                            | 419,563       | 384,095       | 241,144       |
| Program Expenses           Park Operations         24,651,013         23,028,607         22,243,566           Zoo Operations         21,662,820         20,634,338         19,642,729           Golf Course         6,894,736         6,790,994         6,669,339           Ranger Department         7,472,786         7,413,643         7,109,441           Administration         10,291,882         10,328,953         10,217,480           Total Program Expenses         70,973,237         68,196,535         65,882,555           Change in Net Assets         8,257,652         9,783,394         16,716,870           Net Assets, Beginning of Year         224,674,421         214,891,027         198,174,157  | Total General Revenues           | 58,947,927    | 60,768,376    | 64,489,533    |
| Park Operations24,651,01323,028,60722,243,566Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157  | Total Revenues                   | 79,230,889    | 77,979,929    | 82,599,425    |
| Zoo Operations21,662,82020,634,33819,642,729Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Program Expenses                 |               |               |               |
| Golf Course6,894,7366,790,9946,669,339Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Park Operations                  | 24,651,013    | 23,028,607    | 22,243,566    |
| Ranger Department7,472,7867,413,6437,109,441Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Zoo Operations                   | 21,662,820    | 20,634,338    | 19,642,729    |
| Administration10,291,88210,328,95310,217,480Total Program Expenses70,973,23768,196,53565,882,555Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Golf Course                      | 6,894,736     | 6,790,994     | 6,669,339     |
| Total Program Expenses         70,973,237         68,196,535         65,882,555           Change in Net Assets         8,257,652         9,783,394         16,716,870           Net Assets, Beginning of Year         224,674,421         214,891,027         198,174,157  | Ranger Department                | 7,472,786     | 7,413,643     | 7,109,441     |
| Change in Net Assets8,257,6529,783,39416,716,870Net Assets, Beginning of Year224,674,421214,891,027198,174,157   | Administration                   | 10,291,882    | 10,328,953    | 10,217,480    |
| Net Assets, Beginning of Year         224,674,421         214,891,027         198,174,157  | Total Program Expenses           | 70,973,237    | 68,196,535    | 65,882,555    |
|  | Change in Net Assets             | 8,257,652     | 9,783,394     | 16,716,870    |
| Net Assets, End of Year         \$232,932,073         \$224,674,421         \$214,891,027  | Net Assets, Beginning of Year    | 224,674,421   | 214,891,027   | 198,174,157   |
|  | Net Assets, End of Year          | \$232,932,073 | \$224,674,421 | \$214,891,027 |

Several revenue sources fund the District. Property tax is the biggest contributor and accounted for 60.8 percent of total revenue in 2009, compared to 59.8 in 2008 and 60.8 in 2007. The property tax of 1.8 mills was voted on by the citizenry of Cuyahoga County and Hinckley Township of Medina County in November of 2004. The levy will continue through November 2014.

In 2009, Charges for Services increased \$372,702 due to increases in both Zoo and Golf receipts. The District has maintained a philosophy to strive for self-sufficiency in the areas dedicated to recreation such as the golf courses, the Zoo, the Chalet and Aquatics. As a result of this, charges for services in 2009 accounted for \$14,558,598, which is 18.4 percent of total revenue, compared to \$14,185,896 or 18.2 percent of total revenue in 2008 and \$14,724,099 or 17.8 percent of gross revenue in 2007.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

The expense of park operations, including outdoor education, represented 34.7 percent of total program expenses during 2009 and 33.8 percent during 2008 and 2007. Maintenance of the sixteen park reservations, including the newest Washington Park Reservation and West Creek Reservation, represents a significant part of this expense and includes all connecting roads and trails.

In 2009, Zoo operation expenses amounted to \$21,662,820 of the total program expenses or 30.5 percent of program expenses, compared to \$20,634,338 or 30.3 percent in 2008 and \$19,642,729 or 29.8 percent in 2007.

The District has seven golf courses. Of the seven courses, three have nine holes, one has twenty-seven holes, and three have eighteen holes. Golf course operations expense has increased slightly each of the past two years. Greens fees increased by \$.50 for nine holes and \$1.00 for eighteen holes in 2009 to help cover the increased expenses.

The ranger department continues to monitor and provide safety for District visitors and facilities. The ranger department expenses have remained fairly consistent over the past three years.

#### The District's Fund

Information about the District's governmental fund begins on page 15. This fund is accounted for using the modified accrual basis of accounting. The District had governmental revenues of \$75,950,660, and expenditures of \$79,973,763. Revenue decreases are primarily attributable to decreases in property tax, intergovernmental and interest revenue. All three of these revenue sources were impacted by a decline in the national, state and local economy. Property taxes decreased due to an increase in delinquencies, intergovernmental was impacted by less revenue available in the State budget, and interest rates on investments were at historic lows. Expenditures decreased by \$3,518,592 compared with 2008, primarily due to less capital outlay expended on major construction and repair projects.

#### **Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During the course of 2009 the District amended its general fund budget. All recommendations for a budget change come from the District Treasurer to the Board of Park Commissioners for resolution enactment on the change. The general fund is monitored closely looking for possible revenue shortfalls or over spending by individual departments.

Original budgeted revenues for the general fund were \$79,358,267; final budget amount was \$79,494,671 and the actual revenue was \$79,700,012. The major factors contributing to the increase of final budgeted revenues over original budgeted revenues were increased estimates in property tax revenues. The major factors contributing to the increase of actual revenues over final budgeted revenues was also an increase in property tax revenue, as well as increased Zoo and park revenue, over the District's estimates. Final budgeted expenditures exceeded the original budget by \$272,440. As revenue estimates were revised, expenditure estimates followed. Actual expenditures were \$3,470,734 less than the final budget estimates due to conservative budgeting, particularly in the area of capital outlay.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

#### **Capital Assets**

| (Net of Depreciation)    |               |               |               |  |  |  |  |
|--------------------------|---------------|---------------|---------------|--|--|--|--|
|                          | 2009          | 2008          | 2007          |  |  |  |  |
| Land                     | \$43,371,093  | \$41,973,027  | \$39,822,491  |  |  |  |  |
| Land Improvement         | 6,328,997     | 6,328,997     | 6,328,997     |  |  |  |  |
| Construction in Progress | 17,070,892    | 14,009,293    | 5,160,249     |  |  |  |  |
| Site Structures          | 2,486,725     | 2,511,030     | 2,511,030     |  |  |  |  |
| Buildings                | 72,746,551    | 67,393,320    | 68,072,780    |  |  |  |  |
| Machinery and Equipment  | 5,583,058     | 5,829,858     | 5,482,491     |  |  |  |  |
| Vehicles                 | 2,657,330     | 3,000,025     | 3,011,716     |  |  |  |  |
| Infrastructure:          |               |               |               |  |  |  |  |
| Bridges                  | 23,161,563    | 23,824,228    | 21,540,504    |  |  |  |  |
| Fords                    | 1,804,862     | 1,867,373     | 1,885,845     |  |  |  |  |
| Dams                     | 66,375        | 0             | 0             |  |  |  |  |
| Tunnels                  | 813,979       | 946,018       | 0             |  |  |  |  |
| Roads                    | 12,180,644    | 9,807,515     | 9,261,311     |  |  |  |  |
| All Purpose Trails       | 9,517,898     | 10,092,980    | 10,334,361    |  |  |  |  |
| Golf Course Cart Paths   | 555,616       | 608,442       | 475,698       |  |  |  |  |
| Other Paved Areas        | 1,881,826     | 1,985,104     | 1,423,887     |  |  |  |  |
| Totals                   | \$200,227,409 | \$190,177,210 | \$175,311,360 |  |  |  |  |

#### Table 3 Capital Assets at December 31 (Net of Depreciation)

The increase in capital assets of \$10,050,199 in 2009 was primarily attributable to increases in the nondepreciable assets, land and construction in progress. During 2009, land increased primarily due to land donated for the District's newest reservation, West Creek. Construction in progress also increased due to West Creek Reservation, as a new outdoor education facility in the form of a unique watershed "stewardship center" is being constructed and Phase I construction of an all purpose trail system at the reservation is ongoing. The most significant project in construction in progress is the African Elephant Crossing exhibit. Supported by more than a century of experience caring for elephants, African Elephant Crossing will dramatically increase the indoor and outdoor space dedicated to a herd of male and female elephants in the stimulating African themed habitat. African Elephant Crossing, scheduled to open in the spring of 2011, represents the Zoo's largest capital project (\$25 million) since The RainForest opened in 1992. Significant increases also occurred in the roads category, as parkways were paved and improved at various facilities within the District. See Note 8 of the basic financial statements for additional information on capital assets.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 (With Comparative Amounts for 2007) Unaudited

#### **Current Financial Related Activities**

<u>Long- and short-term goals.</u> The revenues and expenditures within the budget are directed to achieve the District's mission. The budget addresses the five critical issues outlined in the District Strategic Plan 2000 and helps support the initiatives narrated in the Zoo Master Plan. The budget supports specific departmental work programs and verifies to the public that the District has been debt-free, with no capital obligations or unfunded liabilities.

<u>Performance tools and response to change.</u> The annual financial report provides measurement tools to assess the financial performance of each department, as well as the District as a whole.

<u>Non-tax funds.</u> Non-tax funds coming to the District are attributable to initiatives of District personnel and generosity of other organizations. The District golf courses, Zoo, the Chalet, Aquatics, and other program operations have strived successfully towards a goal of "self-sufficiency." For example, the Zoo's commitment toward "self-sufficiency" reached 40.7 percent in 2009.

The District has committed itself to financial excellence and has a history of doing just that. The District has received the Government Finance Officers *Distinguished Budget Presentation Award* for 17 consecutive fiscal years beginning January 1, 1993 through December 31, 2009.

Annually the District makes available financial reports and budget documents. The District publishes a variety of informative documents related to the District and the Zoo. There is also information available at both the District and Zoo web sites.

#### Contacting the Park District's Treasurer's Office

This financial report is designed to provide the citizenry with the general overview of the District's finances and show the District's accountability for all money it receives, spends or invests. If you have any questions about this report or need financial information, contact David J. Kuntz, Treasurer, Cleveland Metropolitan Park District, 4101 Fulton Parkway, Cleveland, Ohio 44144, or by email at djk2@clevelandmetroparks.com.

# Cleveland Metropolitan Park District, Cuyahoga County Statement of Net Assets

For the Years Ended December 31, 2009 and 2008

| -  | Primary Govern | iment         | Componen    | t Unit      |
|--|----------------|---------------|-------------|-------------|
|  |                |               | Clevela     | nd          |
|  | Government     | al            | Zoological  |             |
|  | Activities     |               | Societ      |             |
| -  | 2009           | 2008          | 2009        | 2008        |
| Assets   |                |               |             |             |
| Cash and Cash Equivalents                        | \$7,281,600    | \$10,531,615  | \$4,100,040 | \$6,059,254 |
| Cash and Cash Equivalents in Segregated Accounts | 6,618          | 7,309         | 0           | 0           |
| Investments                                      | 16,000,000     | 12,000,000    | 4,744,914   | 4,469,946   |
| Charitable Gift Annuities                        | 0              | 0             | 73,754      | 69,063      |
| Materials and Supplies Inventory                 | 1,018,707      | 983,069       | 0           | 0           |
| Accrued Interest Receivable                      | 43,978         | 133,091       | 0           | 0           |
| Beneficial Interest in Perpetual Trusts          | 0              | 0             | 486,491     | 437,976     |
| Accounts Receivable                              | 43,637         | 31,136        | 0           | 0           |
| Pledges Receivable                               | 0              | 0             | 2,309,819   | 3,525,274   |
| Due from Zoological Society                      | 3,254,213      | 6,992,055     | 0           | 0           |
| Intergovernmental Receivable                     | 6,021,669      | 5,190,270     | 0           | 0           |
| Prepaid Items                                    | 181,880        | 142,284       | 71,165      | 61,175      |
| Taxes Receivable                                 | 56,200,073     | 55,564,604    | 0           | 0           |
| Nondepreciable Capital Assets                    | 66,770,982     | 62,311,317    | 0           | 0           |
| Depreciable Capital Assets, Net                  | 133,456,427    | 127,865,893   | 221,525     | 109,271     |
| Total Assets                                     | 290,279,784    | 281,752,643   | 12,007,708  | 14,731,959  |
| Liabilities                                      |                |               |             |             |
| Accounts Payable                                 | 1,158,798      | 690,257       | 39,623      | 41,220      |
| Contracts Payable                                | 1,204,535      | 778,710       | 0           | 0           |
| Accrued Wages                                    | 1,155,231      | 1,020,495     | 0           | 0           |
| Matured Compensated Absences Payable             | 4,365          | 0             | 0           | 0           |
| Due to Primary Government                        | 0              | 0             | 3,254,213   | 6,992,055   |
| Fund Held for Others                             | 0              | 0             | 50,000      | 0           |
| Insurance Claim Payable                          | 266,000        | 372,000       | 0           | 0           |
| Intergovernmental Payable                        | 1,312,495      | 1,141,329     | 0           | 0           |
| Split Interest Agreements Payable                | 0              | 0             | 53,858      | 57,481      |
| Deferred Revenue                                 | 46,318,581     | 47,337,998    | 0           | 0           |
| Long-Term Liabilities:                           |                |               |             |             |
| Due Within One Year                              | 883,216        | 645,050       | 0           | 0           |
| Due In More Than One Year                        | 5,044,490      | 5,092,383     | 0           | 0           |
| Total Liabilities                                | 57,347,711     | 57,078,222    | 3,397,694   | 7,090,756   |
| Net Assets                                       |                |               |             |             |
| Invested in Capital Assets                       | 200,227,409    | 190,177,210   | 221,525     | 109,271     |
| Restricted for                                   |                |               |             |             |
| Educational and Conservation Grants              | 0              | 0             | 347,793     | 457,144     |
| Marketing Sponsorships                           | 0              | 0             | 143,087     | 113,550     |
| Neotropical Research                             | 0              | 0             | 50,270      | 50,206      |
| Endowment Funds                                  | 0              | 0             | 533,491     | 484,976     |
| Unrestricted                                     | 32,704,664     | 34,497,211    | 7,313,848   | 6,426,056   |
| Total Net Assets                                 | \$232,932,073  | \$224,674,421 | \$8,610,014 | \$7,641,203 |
| =  |                |               |             |             |

# **Cleveland Metropolitan Park District, Cuyahoga County** Statement of Activities For the Years Ended December 31, 2009 and 2008

| Charges for<br>Operating Grants<br>and ContributionsCapital Grants<br>and ContributionsGovernmental<br>ActivitiesPrimary Government<br>Governmental ActivitiesPark Operations\$24,651,013\$1,102,345\$602,669\$859,400(\$22,086,599)Zoo Operations\$21,662,8207,513,9201,225,691(11,463,389)Gold Course6,894,7365,886,83300(1,007,903)Ranger Department7,472,78655,50044,0900(7,373,196)Administration10,291,88201,532,6940(8,759,188)Total Primary Government\$70,973,237\$14,558,598\$3,609,273\$2,115,091(50,690,275)Component Unit<br>Cleveland Zoological Society\$5,073,954\$0\$435,756\$354,6790(0)General Revenues<br>Property Taxes<br>Grants and Entitlements not Restricted to Specific Programs<br>Investment Earnings<br>Other276,886276,886276,886Unrestricted Contributions00000Other419,563058,947,927Change in Net Assets8,257,6528,257,652   |                          |   |                    | Program Revenues      | 6           |                            | ) Revenue and<br>Net Assets                      |
|--|--------------------------|---|--------------------|-----------------------|-------------|----------------------------|--|
| Governmental Activities           Park Operations         \$24,651,013         \$1,102,345         \$602,669         \$859,400         (\$22,086,599)           Zoo Operations         21,662,820         7,513,920         1,429,820         1,255,691         (11,463,389)           Golf Course         6,894,736         5,886,833         0         0         (1,007,903)           Ranger Department         7,472,786         55,500         44,090         0         (7,373,196)           Administration         10,291,882         0         1,532,694         0         (8,759,188)           Total Primary Government         \$70,973,237         \$14,558,598         \$3,609,273         \$2,115,091         (50,690,275)           Component Unit         S5,073,954         \$0         \$435,756         \$354,679         0         (0)           Cleveland Zoological Society         \$5,073,954         \$0         \$435,756         \$354,679         0         (0)           General Revenues         Property Taxes         48,195,557         Grants and Entitlements not Restricted to Specific Programs         10,055,921         10,055,921         10,055,921         10,055,921         10,055,921         10,055,921         10,055,921         10,055,921         10,056,923         10,055,921         10,055,921  |                          | Expenses  | -                  |                       |             | Governmental               | Component Unit<br>Cleveland Zoologica<br>Society |
| Park Operations       \$24,651,013       \$1,102,345       \$602,669       \$859,400       (\$22,086,599)         Zoo Operations       21,662,820       7,513,920       1,429,820       1,255,691       (11,463,389)         Golf Course       6,894,736       5,886,833       0       0       (1,007,903)         Ranger Department       7,472,786       55,500       44,090       0       (7,373,196)         Administration       10,291,882       0       1,532,694       0       (8,759,188)         Total Primary Government       \$70,973,237       \$14,558,598       \$3,609,273       \$2,115,091       (50,690,275)         Component Unit       Cleveland Zoological Society       \$5,073,954       \$0       \$435,756       \$354,679       0       (0         General Revenues       Property Taxes       48,195,557       Grants and Entitlements not Restricted to Specific Programs       10,055,921       10,055,921         Investment Earnings       276,886       0       0       0       0         Other       419,563       0       0       0       0       0         Other       58,947,927       0       Change in Net Assets       8,257,652       0       0   | •                        |   |                    |                       |             |                            |  |
| Zoo Operations $21,662,820$ $7,513,920$ $1,429,820$ $1,255,691$ $(11,463,389)$ Golf Course $6,894,736$ $5,886,833$ $0$ $0$ $(1,007,903)$ Ranger Department $7,472,786$ $55,500$ $44,090$ $0$ $(7,373,196)$ Administration $10,291,882$ $0$ $1,532,694$ $0$ $(8,759,188)$ Total Primary Government $$70,973,237$ $$14,558,598$ $$3,609,273$ $$2,115,091$ $(50,690,275)$ Component Unit $$5,073,954$ $$0$ $$435,756$ $$3354,679$ $0$ $(10,07,903)$ Cleveland Zoological Society $$5,073,954$ $$0$ $$435,756$ $$3354,679$ $0$ $(0,055,921)$ Investment Earnings $276,886$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,055,921$ $10,056,022,052$ $10,055,921$ $10,055,921$ $10,056,022,052$ $10,056,022,022,022,022,022,022,022,022,022,$  |                          |   |                    |                       |             |                            |  |
| Golf Course         6,894,736         5,886,833         0         0         (1,007,903)           Ranger Department         7,472,786         55,500         44,090         0         (7,373,196)           Administration         10,291,882         0         1,532,694         0         (8,759,188)           Total Primary Government         \$70,973,237         \$14,558,598         \$3,609,273         \$2,115,091         (50,690,275)           Component Unit         S   |                          |   |                    | . ,                   |             |                            | \$0  |
| Ranger Department       7,472,786       55,500       44,090       0       (7,373,196)         Administration       10,291,882       0       1,532,694       0       (8,759,188)         Total Primary Government       \$70,973,237       \$14,558,598       \$33,609,273       \$2,115,091       (50,690,275)         Component Unit       \$5,073,954       \$0       \$435,756       \$354,679       0       (6)         Cleveland Zoological Society       \$5,073,954       \$0       \$435,756       \$354,679       0       (6)         General Revenues       Property Taxes       48,195,557       Grants and Entitlements not Restricted to Specific Programs       10,055,921       10,055,921         Investment Earnings       276,886       0       0       0       0       0         Other       419,563       0       0       0       0       0       0       0         Other       58,947,927       Change in Net Assets       \$8,257,652       \$8,257,652       0       0       0  | -                        |   |                    |                       |             |                            | 0  |
| Administration $10,291,882$ $0$ $1,532,694$ $0$ $(8,759,188)$ Total Primary Government $$70,973,237$ $$14,558,598$ $$3,609,273$ $$2,115,091$ $(50,690,275)$ Component Unit<br>Cleveland Zoological Society $$5,073,954$ $$0$ $$435,756$ $$354,679$ $0$ $(0)$ General Revenues<br>Property Taxes<br>Grants and Entitlements not Restricted to Specific Programs<br>Investment Earnings<br>Unrestricted Contributions $276,886$<br>0 $276,886$<br>0 $276,886$<br>0Unrestricted Contributions $0$ $0$ $0$ $0$ Other $419,563$ $58,947,927$ $58,947,927$ Change in Net Assets $8,257,652$ $8,257,652$  |                          |   |                    |                       | -           |                            | 0  |
| Total Primary Government\$70,973,237\$14,558,598\$3,609,273\$2,115,091(50,690,275)Component Unit<br>Cleveland Zoological Society\$5,073,954\$0\$435,756\$354,6790(0)General Revenues<br>Property Taxes<br>Grants and Entitlements not Restricted to Specific Programs<br>Investment Earnings<br>Unrestricted Contributions48,195,557<br>010,055,921<br>00(0)General Revenues<br>Droperty Taxes<br>Droperty T | 0                        | , ,   | ,                  | · · · · · ·           |             |                            | 0  |
| Component Unit<br>Cleveland Zoological Society\$5,073,954\$0\$435,756\$354,6790()General Revenues<br>Property TaxesProperty Taxes<br>Grants and Entitlements not Restricted to Specific Programs10,055,921Investment Earnings276,886Unrestricted Contributions0Other419,563Total General Revenues58,947,927Change in Net Assets8,257,652   | Administration           | 10,291,882  | 0                  | 1,532,694             | 0           | (8,759,188)                | 0  |
| Cleveland Zoological Society\$5,073,954\$0\$435,756\$354,6790(General RevenuesProperty Taxes48,195,557Grants and Entitlements not Restricted to Specific Programs10,055,921Investment Earnings276,886Unrestricted Contributions0Other419,563Total General Revenues58,947,927Change in Net Assets8,257,652  | Total Primary Government | \$70,973,237  | \$14,558,598       | \$3,609,273           | \$2,115,091 | (50,690,275)               | 0  |
| Cleveland Zoological Society\$5,073,954\$0\$435,756\$354,6790(General RevenuesProperty Taxes48,195,557Grants and Entitlements not Restricted to Specific Programs10,055,921Investment Earnings276,886Unrestricted Contributions0Other419,563Total General Revenues58,947,927Change in Net Assets8,257,652  | Component Unit           |   |                    |                       |             |                            |  |
| Property Taxes48,195,557Grants and Entitlements not Restricted to Specific Programs10,055,921Investment Earnings276,886Unrestricted Contributions0Other419,563Total General Revenues58,947,927Change in Net Assets8,257,652  | •                        | \$5,073,954   | \$0                | \$435,756             | \$354,679   | 0                          | (4,283,519                                       |
| Change in Net Assets 8,257,652   |                          | Property Taxes<br>Grants and Entitleme<br>Investment Earnings<br>Unrestricted Contrib |                    | d to Specific Program | S           | 10,055,921<br>276,886<br>0 | 0<br>0<br>1,090,719<br>3,360,353<br>801,258      |
| -  |                          | Total General Reven   | nues               |                       |             | 58,947,927                 | 5,252,330  |
|  |                          | Change in Net Asset   | S                  |                       |             | 8,257,652                  | 968,811  |
| Net Assets, Beginning of Year -Restated (See Note 3) 224,674,421   |                          | Net Assets, Beginnin  | g of Year -Restate | ed (See Note 3)       |             | 224,674,421                | 7,641,203  |
| Net Assets, End of Year         \$232,932,073         \$   |                          | Net Assets, End of Ye   | ear                |                       |             | \$232,932,073              | \$8,610,014                                      |

See accompanying notes to the basic financial statements

(continued)

# **Cleveland Metropolitan Park District, Cuyahoga County** Statement of Activities (continued) For the Years Ended December 31, 2009 and 2008

|   | -   |                         | Program Revenues                      |                                     | Net (Expense)<br>Changes in                                       |   |
|---|---|-------------------------|---------------------------------------|-------------------------------------|---|---|
|   | Expenses  | Charges for<br>Services | Operating Grants<br>and Contributions | Capital Grants<br>and Contributions | Primary Government<br>Governmental<br>Activities                  | Component Unit<br>Cleveland Zoological<br>Society         |
| Primary Government                                    |   |                         |                                       |                                     |   |   |
| <b>Governmental Activities</b>                        |   |                         |                                       |                                     |   |   |
| Park Operations                                       | \$23,028,607  | \$1,074,125             | \$258,057                             | \$1,480,201                         | (\$20,216,224)  | \$0   |
| Zoo Operations  | 20,634,338  | 7,321,563               | 612,235                               | 0                                   | (12,700,540)  | 0   |
| Golf Course   | 6,790,994   | 5,736,129               | 0                                     | 0                                   | (1,054,865)   | 0   |
| Ranger Department                                     | 7,413,643   | 54,079                  | 18,879                                | 0                                   | (7,340,685)   | 0   |
| Administration  | 10,328,953  | 0                       | 656,285                               | 0                                   | (9,672,668)   | 0   |
| Total Primary Government                              | \$68,196,535  | \$14,185,896            | \$1,545,456                           | \$1,480,201                         | (50,984,982)  | 0   |
| <b>Component Unit</b><br>Cleveland Zoological Society | \$6,409,320   | \$0                     | \$668,195                             | \$1,501,553                         | 0   | (4,239,572  |
|   | General Revenues<br>Property Taxes<br>Grants and Entitleme<br>Investment Earnings<br>Unrestricted Contrib<br>Other<br>Total General Reven | utions                  | l to Specific Program                 | 5                                   | 46,664,587<br>12,742,984<br>976,710<br>0<br>384,095<br>60,768,376 | 0<br>0<br>(1,425,313<br>3,637,657<br>875,733<br>3,088,077 |
|   | Change in Net Asset   | S                       |                                       |                                     | 9,783,394   | (1,151,495  |
|   | Net Assets, Beginnin  | eg of Year - Restat     | ed (See Note 3)                       |                                     | 214,891,027   | 8,792,698   |
|   | Net Assets, End of Yo   | ear                     |                                       |                                     | \$224,674,421   | \$7,641,203   |

#### Balance Sheet Governmental Fund For the Years Ended December 31, 2009 and 2008

|  | 2009         | 2008         |
|--|--------------|--------------|
|  | General      | General      |
|  | Fund         | Fund         |
| Assets   |              |              |
| Cash and Cash Equivalents                        | \$7,281,600  | \$10,531,615 |
| Cash and Cash Equivalents in Segregated Accounts | 6,618        | 7,309        |
| Investments                                      | 16,000,000   | 12,000,000   |
| Materials and Supplies Inventory                 | 1,018,707    | 983,069      |
| Accrued Interest Receivable                      | 43,978       | 133,091      |
| Accounts Receivable                              | 43,637       | 31,136       |
| Due from Component Unit                          | 3,254,213    | 6,992,055    |
| Intergovernmental Receivable                     | 6,021,669    | 5,190,270    |
| Prepaid Items                                    | 181,880      | 142,284      |
| Taxes Receivable                                 | 56,200,073   | 55,564,604   |
| Total Assets                                     | \$90,052,375 | \$91,575,433 |
| Liabilities and Fund Balances                    |              |              |
| Liabilities                                      |              |              |
| Accounts Payable                                 | \$1,158,798  | \$690,257    |
| Contracts Payable                                | 1,204,535    | 778,710      |
| Accrued Wages                                    | 1,155,231    | 1,020,495    |
| Matured Compensated Absences Payable             | 4,365        | 0            |
| Insurance Claims Payable                         | 266,000      | 372,000      |
| Intergovernmental Payable                        | 1,312,495    | 1,141,329    |
| Deferred Revenue                                 | 61,853,053   | 60,451,641   |
| Total Liabilities                                | 66,954,477   | 64,454,432   |
| Fund Balance                                     |              |              |
| Reserved for Encumbrances                        | 2,194,591    | 2,966,900    |
| Unreserved, Undesignated                         | 20,903,307   | 24,154,101   |
| Total Fund Balance                               | 23,097,898   | 27,121,001   |
| Total Liabilities and Fund Balance               | \$90,052,375 | \$91,575,433 |

Reconciliation of Governmental Fund Balance to Net Assets of Governmental Activities December 31, 2009 and 2008

| -   | 20                     | 009           | 2008                   |               |
|---|------------------------|---------------|------------------------|---------------|
| Total Governmental Fund Balances  |                        | \$23,097,898  |                        | \$27,121,001  |
| Amounts reported for governmental activities in the statement of net assets are different because                             |                        |               |                        |               |
| Capital assets used in governmental activities<br>are not financial resources and therefore are<br>not reported in the fund.  |                        | 200,227,409   |                        | 190,177,210   |
| Other long-term assets are not available to pay<br>for current period expenditures and therefore<br>are deferred in the fund. |                        |               |                        |               |
| Intergovernmental<br>Property Taxes   | 5,652,980<br>9,881,492 |               | 4,887,037<br>8,226,606 |               |
|   | 5,001,152              |               | 0,220,000              |               |
| Total   |                        | 15,534,472    |                        | 13,113,643    |
| Long-term liabilities are not due and payable in<br>the current period and therefore are not<br>reported in the fund.         |                        |               |                        |               |
| Compensated Absences  | (5,010,499)            |               | (4,979,137)            |               |
| Claims Payable  | (917,207)              |               | (758,296)              |               |
| Total   |                        | (5,927,706)   |                        | (5,737,433)   |
| Net Assets of Governmental Activities   |                        | \$232,932,073 |                        | \$224,674,421 |
| See accompanying notes to the basic financial statemen  | ıts                    |               |                        |               |

# Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Fund For the Years Ended December 31, 2009 and 2008

|                                 | 2009         | 2008         |
|---------------------------------|--------------|--------------|
|                                 | General      | General      |
|                                 | Fund         | Fund         |
| Revenues                        |              |              |
| Property Taxes                  | \$46,540,671 | \$47,343,247 |
| Intergovernmental               | 9,289,978    | 11,940,112   |
| Donations and Sponsors          | 4,864,964    | 3,025,657    |
| Interest                        | 276,886      | 976,710      |
| Golf Receipts                   | 5,780,845    | 5,736,129    |
| Zoo Receipts                    | 7,528,225    | 7,321,563    |
| Park Receipts                   | 1,156,853    | 1,074,125    |
| Damages and Fines               | 92,675       | 54,079       |
| Other                           | 419,563      | 384,095      |
| Total Revenues                  | 75,950,660   | 77,855,717   |
| Expenditures                    |              |              |
| Current:                        |              |              |
| Park Operations                 | 17,884,242   | 19,235,045   |
| Zoo Operations                  | 19,317,551   | 18,716,585   |
| Golf Course                     | 6,462,704    | 6,444,686    |
| Ranger Department               | 7,267,992    | 7,255,010    |
| Administration                  | 10,141,892   | 10,090,187   |
| Capital Outlay                  | 18,899,382   | 21,750,842   |
| Total Expenditures              | 79,973,763   | 83,492,355   |
| Net Change in Fund Balance      | (4,023,103)  | (5,636,638)  |
| Fund Balance, Beginning of Year | 27,121,001   | 32,757,639   |
| Fund Balance, End of Year       | \$23,097,898 | \$27,121,001 |

Reconciliation of the Changes in Fund Balance of Governmental Fund to the Statement of Activities

For the Years Ended December 31, 2009 and 2008

|   | 2009                                 |               | 2008                           |               |
|---|--------------------------------------|---------------|--------------------------------|---------------|
| Net Change in Fund Balances - Total Governmental Fund   |                                      | (\$4,023,103) |                                | (\$5,636,638) |
| Amounts reported for governmental activities in the statement of activities are different because   |                                      |               |                                |               |
| Governmental funds report capital outlays as expenditures.<br>However, in the statement of activities, the cost of those assets<br>is allocated over their estimated useful lives as depreciation<br>expense. This is the amount by which capital outlays exceeded<br>depreciation in the current period.<br>Capital Asset Additions<br>Capital Outlays<br>Capital Contributions<br>Current Year Depreciation | 16,460,363<br>859,400<br>(6,877,591) |               | 21,750,842<br>0<br>(6,543,366) |               |
| Total   | (0,877,391)                          | 10,442,172    | (0,545,500)                    | 15,207,476    |
| Governmental funds only report the disposal of assets to the<br>extent proceeds are received from the sale. In the statement<br>of activities, a loss is reported for each disposal.<br>Revenues in the statement of activities that do not provide current   |                                      | (391,973)     |                                | (341,626)     |
| financial resources are not reported as revenues in the fund.<br>Intergovernmental<br>Delinquent Property Taxes   | 765,943<br>1,654,886                 |               | 802,872<br>(678,660)           |               |
| Total<br>Some expenses reported in the statement of activities do not<br>require the use of current financial resources and therefore are<br>not reported as expenditures in the governmental fund.<br>Compensated Absences<br>Retrospective Workers Compensation   | (31,362)<br>(158,911)                | 2,420,829     | 179,878<br>250,092             | 124,212       |
| Total   | _                                    | (190,273)     |                                | 429,970       |
| Change in Net Assets  | _                                    | \$8,257,652   | _                              | \$9,783,394   |
| See accompanying notes to the basic financial statements  |                                      |               |                                |               |

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2009

|                                      | Budgeted Amounts |              |              | Variance with<br>Final Budget |
|--------------------------------------|------------------|--------------|--------------|-------------------------------|
|                                      | Original         | Final        | Actual       | Favorable<br>(Unfavorable)    |
| Revenues                             |                  |              |              |                               |
| Property Taxes                       | \$46,187,852     | \$46,285,269 | \$46,540,671 | \$255,402                     |
| Intergovernmental                    | 13,328,615       | 13,333,498   | 12,969,247   | (364,251)                     |
| Donations and Sponsors               | 4,857,384        | 4,865,733    | 4,864,964    | (769)                         |
| Interest                             | 345,656          | 346,250      | 365,999      | 19,749                        |
| Golf Receipts                        | 5,795,039        | 5,805,000    | 5,775,369    | (29,631)                      |
| Zoo Receipts                         | 7,398,752        | 7,411,469    | 7,526,353    | 114,884                       |
| Park Receipts                        | 1,035,682        | 1,037,462    | 1,156,516    | 119,054                       |
| Damages and Fines                    | 93,859           | 94,020       | 92,675       | (1,345)                       |
| Other                                | 315,428          | 315,970      | 408,218      | 92,248                        |
| Total Revenues                       | 79,358,267       | 79,494,671   | 79,700,012   | 205,341                       |
| Expenditures                         |                  |              |              |                               |
| Current:                             |                  |              |              |                               |
| Park Operations                      | 18,058,855       | 18,114,026   | 17,742,010   | 372,016                       |
| Zoo Operations                       | 18,815,803       | 18,873,286   | 18,521,341   | 351,945                       |
| Golf Course                          | 6,655,758        | 6,676,092    | 6,371,044    | 305,048                       |
| Ranger Department                    | 7,288,387        | 7,310,653    | 7,279,361    | 31,292                        |
| Administration                       | 12,072,424       | 12,116,560   | 11,825,012   | 291,548                       |
| Capital Outlay                       | 23,911,430       | 23,984,480   | 21,865,595   | 2,118,885                     |
| Total Expenditures                   | 86,802,657       | 87,075,097   | 83,604,363   | 3,470,734                     |
| Net Change in Fund Balance           | (7,444,390)      | (7,580,426)  | (3,904,351)  | 3,676,075                     |
| Fund Balance, Beginning of Year      | 18,157,790       | 18,157,790   | 18,157,790   | 0                             |
| Prior Year Encumbrances Appropriated | 4,397,563        | 4,397,563    | 4,397,563    | 0                             |
| Fund Balance, End of Year            | \$15,110,963     | \$14,974,927 | \$18,651,002 | \$3,676,075                   |

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2008

|                                      | Budgeted Amounts |              |              | Variance with<br>Final Budget |
|--------------------------------------|------------------|--------------|--------------|-------------------------------|
|                                      | Original         | Final        | Actual       | Favorable<br>(Unfavorable)    |
| Revenues                             |                  |              |              |                               |
| Property Taxes                       | \$47,475,127     | \$47,475,127 | \$47,343,247 | (\$131,880)                   |
| Intergovernmental                    | 12,445,693       | 12,940,497   | 12,745,066   | (195,431)                     |
| Donations and Sponsors               | 3,025,070        | 3,025,070    | 3,025,657    | 587                           |
| Interest                             | 1,230,000        | 1,230,000    | 1,177,980    | (52,020)                      |
| Golf Receipts                        | 5,919,214        | 5,919,214    | 5,729,916    | (189,298)                     |
| Zoo Receipts                         | 7,063,463        | 7,063,463    | 7,322,964    | 259,501                       |
| Park Receipts                        | 990,018          | 990,018      | 1,077,937    | 87,919                        |
| Damages and Fines                    | 98,550           | 98,550       | 59,134       | (39,416)                      |
| Other                                | 191,510          | 224,010      | 381,046      | 157,036                       |
| Total Revenues                       | 78,438,645       | 78,965,949   | 78,862,947   | (103,002)                     |
| Expenditures                         |                  |              |              |                               |
| Current:                             |                  |              |              |                               |
| Park Operations                      | 19,169,439       | 19,459,649   | 19,365,841   | 93,808                        |
| Zoo Operations                       | 18,495,469       | 18,646,428   | 18,540,243   | 106,185                       |
| Golf Course                          | 6,665,699        | 6,720,104    | 6,529,273    | 190,831                       |
| Ranger Department                    | 7,147,014        | 7,205,347    | 7,185,005    | 20,342                        |
| Administration                       | 11,434,369       | 11,573,848   | 11,273,992   | 299,856                       |
| Capital Outlay                       | 25,801,397       | 25,878,236   | 24,549,382   | 1,328,854                     |
| Total Expenditures                   | 88,713,387       | 89,483,612   | 87,443,736   | 2,039,876                     |
| Net Change in Fund Balance           | (10,274,742)     | (10,517,663) | (8,580,789)  | 1,936,874                     |
| Fund Balance, Beginning of Year      | 19,367,525       | 19,367,525   | 19,367,525   | 0                             |
| Prior Year Encumbrances Appropriated | 7,371,054        | 7,371,054    | 7,371,054    | 0                             |
| Fund Balance, End of Year            | \$16,463,837     | \$16,220,916 | \$18,157,790 | \$1,936,874                   |

# Statement of Fiduciary Assets and Liabilities Agency Funds For the Years Ended December 31, 2009 and 2008

|   | 2009      | 2008      |
|---|-----------|-----------|
| Assets                                      |           |           |
| Cash and Cash Equivalents                   | \$45,831  | \$42,558  |
| Cash and Cash Equivalents With Fiscal Agent | 73,406    | 557,467   |
| Total Assets                                | \$119,237 | \$600,025 |
| Liabilities                                 |           |           |
| Retainage Payable                           | \$73,406  | \$557,467 |
| Deposits Held and Due to Others             | 45,831    | 42,558    |
| Total Liabilities                           | \$119,237 | \$600,025 |

#### Note 1 - Reporting Entity and Basis of Presentation

Cleveland Metropolitan Park District (the District) is a body politic established on July 23, 1917, by the Cuyahoga County Probate Court, under the authority of Section 1545.01, Ohio Revised Code.

The District's governing body is a three member Board of Park Commissioners (the Commissioners), who are appointed to three year terms by the Cuyahoga County Probate Court. The District is classified as a related organization of Cuyahoga County.

The District is dedicated to the conservation of natural resources and wildlife, while providing various recreational facilities and services which are to be enjoyed by the public. These activities are directly controlled by the Commissioners through the budgetary process and are included within this report.

In evaluating how to define the District for financial reporting purposes, management has considered all agencies, departments and organizations making up Cleveland Metropolitan Park District and its potential component units consistent with Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity."

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes.

*Discretely Presented Component Unit* The component unit column in the entity-wide financial statements identifies the financial data of the District's component unit, Cleveland Zoological Society, which is reported separately to emphasize that it is legally separate from the District.

*Cleveland Zoological Society* Cleveland Zoological Society (the Zoo Society) is a nonprofit organization which operates under a Board of Trustees. The Zoo Society promotes the conservation and propagation of wildlife – particularly endangered species – primarily through the support of Cleveland Metropolitan Park District (the District). The Zoo Society will engage the community in support of Cleveland Metroparks Zoo (the Zoo) and in its mission to improve the future for wildlife and will marshal the resources necessary to ensure that the Zoo remains one of the region's preeminent destinations and ultimately one of the top five zoos in the country. Since the economic resources received by the Zoo Society are primarily for the benefit of and are generally accessible to the District, the Zoo Society is presented as a component unit of the District. Cleveland Zoological Society is included as a component unit of the District's influence on the programs and services provided by Cleveland Zoological Society (Note 16). The District does not appoint any of the members of Cleveland Zoological Society's governing board or approve the budget or debt issuance of Cleveland Zoological Society. Financial statements can be obtained from Cleveland Zoological Society, 3900 Wildlife Way, Cleveland, Ohio 44109.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit for the years ended December 31, 2009 and 2008 is presented in Note 16.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989 to its governmental activities unless those pronouncements conflict with or contradict GASB pronouncements. The more significant of the District's accounting policies are described below.

#### **Basis of Presentation**

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the District that are governmental and those that are considered business-type. The District, however, does not have business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the District.

#### Fund Financial Statements

During the year, the District accounts for its financial activities in a single governmental fund. Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The difference between governmental fund assets and liabilities is reported as fund balance. The District's only governmental fund is the general fund which accounts for all financial resources. The general fund balance is available to the District for any purpose provided it is expended according to the general laws of Ohio. Fiduciary funds are reported by type.

#### Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The District reports two categories of funds: governmental and fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions are financed. The following is the District's only governmental fund:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for deposits held for contractors and developers and an employee flexible benefit plan.

#### Measurement Focus

#### Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the Statement of Net Assets. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets.

#### Fund Financial Statements

The general fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the general fund.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statement prepared for fiduciary funds are prepared using the accrual basis of accounting. The general fund uses the modified accrual basis of

accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the District, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: state-levied locally shared taxes, damages and fines, interest, grants and rentals.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of year-end, but which were levied to finance the following year's operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### Cash and Cash Equivalents

During 2009 and 2008, the District's investments were limited to nonnegotiable certificates of deposit, repurchase agreements, and STAR Ohio. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office. STAR Ohio allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for at year-end.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund amounted to \$276,886 during 2009 and \$976,710 during 2008.

Investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

The District has segregated bank accounts for monies held separately from the District's central bank account. These depository accounts are presented as "Cash and Cash Equivalents in Segregated Accounts" and represent deposits.

Cash and cash equivalents that are held separately by the District for payment of retainage to contractors upon project completion are recorded as "Cash and Cash Equivalents with Fiscal Agents".

#### Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of materials and supplies held for consumption.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond the current year, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

#### Capital Assets

The District's only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the general fund. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the financial statements of the general fund.

All capital assets, except for the District's collection of zoo animals, are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The District was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The District capitalizes all land, construction

For The Years Ended December 31, 2009 and 2008

in progress and infrastructure. The capitalization thresholds for the District's other capital assets are as follows:

| Site Structures         | \$50,000 |
|-------------------------|----------|
| Buildings               | 50,000   |
| Machinery and Equipment | 1,000    |
| Vehicles                | 1,000    |

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the District's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

|                         | Governmental    |
|-------------------------|-----------------|
|                         | Activities      |
| Description             | Estimated Lives |
| Site Structures         | 20 years        |
| Buildings               | 40 years        |
| Machinery and Equipment | 5 - 10 years    |
| Vehicles                | 7 years         |
| Infrastructure          | 20 - 40 years   |

For 2009 and 2008, the District reported infrastructure consisting of bridges, fords, dams, roads, all purpose trails, golf course cart paths, tunnels and other paved areas and infrastructure that was acquired prior to December 31, 1980.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund. However, compensated absences are reported as a liability in the fund financial statements only to the extent payments come due each period upon the occurrence of employee resignations and retirements.

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The District records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is an estimate based upon the District's past experience of making termination payments.

The entire compensated absences liability is reported on government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in an account "matured compensated absences payable" in the fund(s) from which the employees who have resigned or retired will be paid.

#### Fund Balance Reserves

The District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriations in future periods. A fund balance reserve has been established for encumbrances.

#### Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets consist of capital assets, net of accumulated depreciation.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from these estimates.

#### Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District Administration and that are either unusual in nature or infrequent in occurrence.

#### **Budgetary Process**

The general fund is legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Commissioners may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control has been established by the Commissioners at the object level. Any budgetary modifications at this level may only be made by resolution of the Commissioners.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were passed.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

#### Note 3 – Changes in Accounting Principles and Restatement of Prior Year Net Assets

#### **Changes in Accounting Principles**

For 2009, the District has implemented Governmental Accounting Standard Board (GASB) Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments", Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments", Statement No. 55, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments," Statement No. 56, "Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards", Statement No. 57, "OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans", and Statement No. 58, "Accounting and Financial Reporting for Chapter 9 Bankruptcies".

GASB Statement No. 52 establishes consistent standards for the reporting of land and other real estate held as investments by essentially similar entities. It requires endowments to report their land and other real estate investments at fair value. Governments are also required to report the changes in fair value as investment income and to disclose the methods and significant assumptions employed to determine fair value. The implementation of this Statement did not result in any change in the District's financial statements.

GASB Statement No. 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. It requires governments to measure derivative instruments, with the exception of synthetic guaranteed investment contracts that are fully benefit-responsive, at fair value in their economic resources measurement focus financial statements. The implementation of this statement did not result in any change in the District's financial statements.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB authoritative literature. The GAAP hierarchy consists of the sources of accounting principles used in the preparation of financial statements of state and local governmental entities that are presented in conformity with GAAP, and the framework for selecting those principles. The implementation of this Statement did not result in any change in the District's financial statements.

GASB Statement No. 56 incorporates accounting and financial reporting guidance previously only contained in the American Institute of Certified Public Accountants' and auditing literature into the GASB's accounting and financial reporting literature for state and local governments. The statement's guidance addresses related party transactions, going concern considerations, and subsequent events from the AICPA literature. The implementation of this Statement did not result in any change in the District's financial statements.

GASB Statement No. 57 addresses issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple-employer other

postemployment benefit (OPEB) plans (that is, agent employers). The requirements in this Statement will allow more agent employers to use the alternative measurement method to produce actuarially based information for purposes of financial reporting and clarify that OPEB measures reported by agent multiple-employer OPEB plans and their participating employers should be determined at the same minimum frequency and as of a common date to improve the consistency of reporting with regard to funded status and funding progress information. The implementation of this statement did not result in any change in the District's financial statements.

GASB Statement No. 58 provides accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The requirements in this Statement will provide more consistent recognition, measurement, display, and disclosure guidance for governments that file for Chapter 9 bankruptcy. The implementation of this statement did not result in any change in the District's financial statements.

#### Restatement of Prior Year Net Assets

In 2009, it was determined that capital assets were understated in prior years, due to certain assets not being capitalized. This restatement increased net assets at December 31, 2007 by \$6,364,623, from \$208,526,404 to \$214,891,027.

#### Note 4 - Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, general fund, is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget and to demonstrate compliance with State statute. The major differences between the budget basis and the GAAP basis (generally accepted accounting principles) are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than restricted, committed, or assigned fund balance (GAAP).
- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund for the years ending December 31, 2009 and 2008.

| 538) |
|------|
| 41   |
| 527  |
| 738) |
| 82   |
| 563) |
| 789) |
|      |

# Net Change in Fund Balance

#### Note 5 - Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Park Commissioners has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury Bonds, Notes, Bills or other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and

Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No load market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

*Custodial Credit Risk* Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2009, \$17,481,201 of the District's bank balance of \$18,556,801 was collateralized and uninsured. At December 31, 2008, \$11,500,000 of the District's bank balance of \$12,604,082 was collateralized and uninsured. Although the securities were held by the pledging financial institutions' trust departments and all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment

of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

Investments are reported at fair value. As of December 31, the District had the following investments:

|                      |             | 2009              |              | 2008              |
|----------------------|-------------|-------------------|--------------|-------------------|
|                      | Fair Value  | Maturity          | Fair Value   | Maturity          |
| Repurchase Agreement |             |                   |              |                   |
| Treasury Note        | \$1,099,000 | January 4, 2010   | \$176,000    | January 2, 2009   |
| STAR Ohio            | 4,786,665   | 61.2 days average | 11,557,801   | 57.7 days average |
| Total                | \$5,885,665 |                   | \$11,733,801 |                   |

*Interest Rate Risk* As a means of limiting its exposure to fair value losses caused by rising interest rates, the District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. For 2009 and 2008, no investments have been purchased with a life greater than five years.

*Credit Risk* STAR Ohio carries a rating of AAA by Standards and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy that addresses credit risk.

*Concentration of Credit Risk* Credit risk is defined as having five percent or more of the District's investments invested in the securities of a single issuer. The District's investment policy requires diversification of the portfolio, but only states that the Treasurer shall diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual institutions or maturities. The District' treasury note allocation as of December 31, 2009 and 2008 was 18.67 percent and 1.5 percent, respectively.

#### **Note 6 - Property Taxes**

Property taxes include amounts levied against all real, public utility and tangible personal property located in Cuyahoga County and Districts 16 and 17 in Medina County. Property tax revenue received during 2009 and 2008 for real and public utility property taxes represents collections of 2008 and 2007 taxes, respectively. Property tax payments received during 2009 and 2008 for tangible personal property (other than public utility property) are for 2009 and 2008 taxes.

2009 and 2008 real property taxes are levied after October 1, 2009 and 2008 on the assessed value as of January 1, 2009 and 2008, the lien dates. Assessed values are established by State law at 35 percent of appraised market value. 2009 and 2008 real property taxes are collected in and intended to finance 2010 and 2009, respectively.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

#### Cleveland Metropolitan Park District, Cuyahoga County Notes To The Basic Financial Statements

For The Years Ended December 31, 2009 and 2008

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2009 public utility property taxes which became a lien December 31, 2008, are levied after October 1, 2009, and are collected in 2010 with real property taxes. 2008 public utility property taxes which became a lien December 31, 2007, are levied after October 1, 2008, and are collected in 2009 with real property taxes.

Tangible personal property tax revenue received in calendar year 2009 (other than public utility property tax) represents the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax revenue received in calendar year 2008 (other than public utility property tax) represents the collection of calendar year 2008 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Tangible personal property taxes received from telephone companies in calendar year 2008 were levied after October 1, 2007, on the value as of December 31, 2007. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all District operations for the years ended December 31, 2009 and 2008 was \$1.85 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2009 and 2008 property tax receipts were based are as follows:

|                                      | Cuyahoga<br>County | Medina<br>County |
|--------------------------------------|--------------------|------------------|
| Real Property                        |                    |                  |
| Residential/Agricultural             | \$22,070,872,480   | \$285,357,690    |
| Commercial Industrial/Public Utility | 8,427,517,630      | 15,072,750       |
| Public Utility Property              | 615,400,890        | 3,904,800        |
| Tangible Personal Property           | 383,055,976        | 412,333          |
| Total Assessed Value                 | \$31,496,846,976   | \$304,747,573    |
|                                      | Cuyahoga           | Medina           |
|                                      | County             | County           |
| Real Property                        |                    |                  |
| Residential/Agricultural             | \$21,973,357,040   | \$245,919,870    |
| Commercial Industrial/Public Utility | 8,441,851,130      | 16,163,410       |
| Public Utility Property              | 588,280,549        | 4,886,040        |
| Tangible Personal Property           | 726,584,799        | 2,671,990        |
| Total Assessed Value                 | \$31,730,073,518   | \$269,641,310    |

The County Treasurers collect property taxes on behalf of all taxing districts in the counties, including Cleveland Metropolitan Park District. The County Auditors periodically remit to the District its portion of the taxes collected. Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2009 and 2008 and for which there is an enforceable legal claim. In the general fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2009 and 2008 operations and the

#### 2009:

2008:

collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

# Note 7 - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

During 2009 and 2008, the District contracted with several companies for various types of insurance as follows:

| 2009: |                          |                                 |             |
|-------|--------------------------|---------------------------------|-------------|
|       | Company                  | Туре                            | Coverage    |
|       | Houston Casualty Company | Flood                           | \$5,000,000 |
|       |                          | Earthquake                      | 5,000,000   |
|       |                          | Employment Practices            | 2,000,000   |
|       |                          | General Liability               | 1,000,000   |
|       |                          | Liquor Liability                | 1,000,000   |
|       |                          | Property                        | 220,021,593 |
|       |                          | Automobile Liability            | 1,000,000   |
|       |                          | Inland Marine                   | 12,402,792  |
|       |                          | Public Official/Law Enforcement | 2,000,000   |
|       |                          | Data Processing Equipment       | 1,740,814   |
|       |                          | Commercial Crime                | 250,000     |
|       |                          | Excess Liability                | 10,000,000  |
|       | Travelers                | Boiler and Machinery            | 40,000,000  |
|       | Western Surety           | Treasurer Bond                  | 5,000,000   |
| 2008: |                          |                                 |             |
| 2000. | Company                  | Туре                            | Coverage    |
|       | Houston Casualty Company | Flood                           | \$5,000,000 |
|       |                          | Earthquake                      | 5,000,000   |
|       |                          | Employment Practices            | 2,000,000   |
|       |                          | General Liability               | 1,000,000   |
|       |                          | Liquor Liability                | 1,000,000   |
|       |                          | Property                        | 206,037,052 |
|       |                          | Automobile Liability            | 1,000,000   |
|       |                          | Inland Marine                   | 12,329,620  |
|       |                          | Public Official/Law Enforcement | 2,000,000   |
|       |                          | Data Processing Equipment       | 1,740,814   |
|       |                          | Commercial Crime                | 250,000     |
|       |                          | Excess Liability                | 10,000,000  |
|       | St. Paul/Travelers       | Boiler and Machinery            | 30,000,000  |
|       | Western Surety           | Treasurer Bond                  | 5,000,000   |

There has not been a significant reduction in commercial coverage from the prior year and settled claims have not exceeded coverage in any of the last five years.

# Cleveland Metropolitan Park District, Cuyahoga County

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

Effective January 1, 2007, the District established a self-insured program in the general fund to provide employees' medical, hospitalization and prescription drug coverage under the Preferred Provider Organization (PPO) plan option, in accordance with Section 9.833 of the Ohio Revised Code.

The employee deductible and out-of-pocket maximum are:

|        |                | Out-of-Pocket      |
|--------|----------------|--------------------|
|        | Deductible     | Maximum            |
| Single | \$200 to \$400 | \$1,000 to \$2,000 |
| Family | \$400 to \$800 | \$2,000 to \$4,000 |

A third party administrator, Medical Mutual of Ohio, reviewed all claims which were then paid by the District. The District purchased stop-loss coverage of \$100,000 per employee per year and aggregate stop loss should total claims exceed projected claims of \$2,970,251 by 125 percent. The District pays coverage into the self-insurance program for employees of \$348 single and \$854 family per employee per month. Incurred but not reported claims of \$266,000 have been accrued as a liability based on an actuarial valuation of health care benefits liability as of December 31, 2009.

|      | Beginning | Current Year | Claim     | Balance at  |
|------|-----------|--------------|-----------|-------------|
|      | of Year   | Claims       | Payments  | End of Year |
| 2009 | \$372,000 | \$55,373     | \$161,373 | \$266,000   |
| 2008 | 336,000   | 94,587       | 58,587    | 372,000     |

The District participates in the State Workers' Compensation retrospective rating and payment system. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for employees injured in 2009. The maintenance of these benefits is accounted for in the general fund. Incurred but not reported claims of \$917,207 and \$758,296 have been accrued as a liability at December 31, 2009 and December 31, 2008, respectively, based on an estimate by the District.

The claims liability of \$917,207 reported at December 31, 2009, \$758,296 reported at December 31, 2008 and \$1,008,388 reported at December 31, 2007, is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claims adjustment expenses. Changes in the workers' compensation claims liability amounts were:

2009:

|      | Beginning | Current Year | Claim     | Change in | Balance at  |
|------|-----------|--------------|-----------|-----------|-------------|
|      | of Year   | Claims       | Payments  | Estimate  | End of Year |
| 2009 | \$758,296 | \$221,136    | \$384,513 | \$322,288 | \$917,207   |
| 2008 | 1,008,388 | 78,075       | 294,557   | (33,610)  | 758,296     |

2008:

|      | Beginning<br>of Year | Current Year<br>Claims | Claim<br>Payments | Change in<br>Estimate | Balance at<br>End of Year |
|------|----------------------|------------------------|-------------------|-----------------------|---------------------------|
| 2008 | \$1,008,388          | \$78,075               | \$294,557         | (\$33,610)            | \$758,296                 |
| 2007 | 986,583              | 482,112                | 238,040           | (222,267)             | 1,008,388                 |

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

# Note 8 - Capital Assets

A summary of changes in capital assets during 2009 follows:

|   | Balance<br>12/31/2008 | Additions     | Deletions     | Balance 12/31/2009 |
|---|-----------------------|---------------|---------------|--------------------|
| Governmental Activities                     |                       |               |               |                    |
| Capital Assets, Not Being Depreciated       |                       |               |               |                    |
| Land  | \$41,973,027          | \$1,398,066   | \$0<br>0      | \$43,371,093       |
| Land Improvements                           | 6,328,997             | 0             | 0             | 6,328,997          |
| Construction in Progress                    | 14,009,293            | 12,373,527    | (9,311,928)   | 17,070,892         |
| Total Capital Assets, Not Being Depreciated | 62,311,317            | 13,771,593    | (9,311,928)   | 66,770,982         |
| Capital Assets, Being Depreciated           |                       |               |               |                    |
| Site Structures                             | 4,197,126             | 174,548       | 0             | 4,371,674          |
| Buildings                                   | 97,989,749            | 7,947,938     | (693,091)     | 105,244,596        |
| Machinery and Equipment                     | 16,174,370            | 790,131       | (333,525)     | 16,630,976         |
| Vehicles                                    | 9,206,371             | 355,092       | (164,496)     | 9,396,967          |
| Infrastructure:                             |                       |               |               |                    |
| Bridges                                     | 34,121,932            | 177,049       | 0             | 34,298,981         |
| Fords                                       | 2,514,510             | 0             | 0             | 2,514,510          |
| Dams  | 90,000                | 66,375        | 0             | 156,375            |
| Tunnels                                     | 946,018               | 0             | (108,389)     | 837,629            |
| Roads                                       | 13,883,183            | 3,064,805     | (49,670)      | 16,898,318         |
| All Purpose Trails                          | 16,564,405            | 222,623       | (610,308)     | 16,176,720         |
| Golf Course Cart Paths                      | 1,056,524             | 0             | 0             | 1,056,524          |
| Other Paved Areas                           | 3,296,308             | 61,537        | 0             | 3,357,845          |
| Total Capital Assets, Being Depreciated     | 200,040,496           | 12,860,098    | (1,959,479)   | 210,941,115        |
| Less Accumulated Depreciation:              |                       |               |               |                    |
| Site Structures                             | (1,686,096)           | (198,853)     | 0             | (1,884,949)        |
| Buildings                                   | (30,596,429)          | (2,401,225)   | 499,609       | (32,498,045)       |
| Machinery and Equipment                     | (10,344,512)          | (987,432)     | 284,026       | (11,047,918)       |
| Vehicles                                    | (6,206,346)           | (657,184)     | 123,893       | (6,739,637)        |
| Infrastructure:                             |                       |               |               |                    |
| Bridges                                     | (10,297,704)          | (839,714)     | 0             | (11,137,418)       |
| Fords                                       | (647,137)             | (62,511)      | 0             | (709,648)          |
| Dams  | (90,000)              | 0             | 0             | (90,000)           |
| Tunnels                                     | 0                     | (23,650)      | 0             | (23,650)           |
| Roads                                       | (4,075,668)           | (691,676)     | 49,670        | (4,717,674)        |
| All Purpose Trails                          | (6,471,425)           | (797,705)     | 610,308       | (6,658,822)        |
| Golf Course Cart Paths                      | (448,082)             | (52,826)      | 0             | (500,908)          |
| Other Paved Areas                           | (1,311,204)           | (164,815)     | 0             | (1,476,019)        |
| Total Accumulated Depreciation              | (72,174,603)          | (6,877,591) * | 1,567,506     | (77,484,688)       |
| Total Capital Assets Being Depreciated, Net | 127,865,893           | 5,982,507     | (391,973)     | 133,456,427        |
| Governmental Activities Capital Assets, Net | \$190,177,210         | \$19,754,100  | (\$9,703,901) | \$200,227,409      |

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

# A summary of changes in capital assets during 2008 follows:

|  | Restated<br>Balance<br>12/31/2007  | Additions  | Deletions   | Balance<br>12/31/2008   |
|--|--|--|---|---|
| Governmental Activities<br>Capital Assets, Not Being Depreciated   |  |  |   |   |
| Land<br>Land Improvements<br>Construction in Progress  | \$39,822,491<br>6,328,997<br>5,160,249   | \$2,150,536<br>0<br>14,078,755   | \$0<br>0<br>(5,229,711)   | \$41,973,027<br>6,328,997<br>14,009,293   |
| Total Capital Assets, Not Being Depreciated  | 51,311,737   | 16,229,291   | (5,229,711)   | 62,311,317  |
| Capital Assets, Being Depreciated  |  |  |   | , ,   |
| Site Structures<br>Buildings<br>Machinery and Equipment<br>Vehicles<br>Infrastructure:   | 4,197,126<br>96,299,820<br>15,137,773<br>8,856,215   | 0<br>1,913,206<br>1,482,450<br>721,062   | 0<br>(223,277)<br>(445,853)<br>(370,906)  | 4,197,126<br>97,989,749<br>16,174,370<br>9,206,371  |
| Bridges<br>Fords<br>Dams<br>Tunnels<br>Roads<br>All Purpose Trails<br>Golf Course Cart Paths<br>Other Paved Areas  | 31,074,089<br>2,487,768<br>90,000<br>0<br>13,079,872<br>16,740,814<br>880,141<br>2,587,706   | 3,047,843<br>26,742<br>0<br>946,018<br>1,164,154<br>564,451<br>176,734<br>708,602  | $\begin{array}{c} 0\\ 0\\ 0\\ (360,843)\\ (740,860)\\ (351)\\ 0\end{array}$                               | 34,121,932<br>2,514,510<br>90,000<br>946,018<br>13,883,183<br>16,564,405<br>1,056,524<br>3,296,308  |
| Total Capital Assets, Being Depreciated  | 191,431,324  | 10,751,262   | (2,142,090)   | 200,040,496   |
| Less Accumulated Depreciation:<br>Site Structures<br>Buildings<br>Machinery and Equipment<br>Vehicles<br>Infrastructure:<br>Bridges<br>Fords<br>Dams<br>Roads<br>All Purpose Trails<br>Golf Course Cart Paths<br>Other Paved Areas | $(1,686,096) \\ (28,227,040) \\ (9,655,282) \\ (5,844,499) \\ (9,533,585) \\ (601,923) \\ (90,000) \\ (3,818,561) \\ (6,406,453) \\ (404,443) \\ (1,163,819) \\ (1,163,819) \\ (2,2,2,0,0,0) \\ (2,2,2,0,0,0) \\ (3,2,2,2,0,0) \\ (3,2,2,2,0,0) \\ (3,2,2,2,0,0) \\ (3,2,2,2,0,0) \\ (4,4,4,4,0) \\ (1,163,819) \\ (3,2,2,2,0,0) \\ (3,2,2,2,0,0) \\ (3,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,0) \\ (4,2,2,2,2,2,0) \\ (4,2,2,2,2,2,0) \\ (4,2,2,2,2,2,2,2,2,2,2,2,2) \\ (4,2,2,2,2,2,2,2,2,2,2,2,2,2) \\ (4,2,2,2,2,2,2,2,2,2,2,2,2,2,2) \\ (4,2,2,2,2,2,2,2,2,2,2,2,2,2,2,2,2,2,2,2$ | $\begin{array}{c} 0\\ (2,458,701)\\ (962,878)\\ (697,295)\\ (764,119)\\ (45,214)\\ 0\\ (617,952)\\ (805,832)\\ (43,990)\\ (147,385)\\ \end{array}$ | $\begin{array}{c} 0\\ 89,312\\ 273,650\\ 335,448\\ 0\\ 0\\ 0\\ 360,843\\ 740,860\\ 351\\ 0\\ \end{array}$ | $(1,686,096) \\ (30,596,429) \\ (10,344,510) \\ (6,206,346) \\ (10,297,704) \\ (647,137) \\ (90,000) \\ (4,075,670) \\ (6,471,425) \\ (448,082) \\ (1,311,204) \\ (1,311,204) \\ (30,596,096) \\ (10,10,10,10,10,10,10,10,10,10,10,10,10,1$ |
| Total Accumulated Depreciation   | (67,431,701)   | (6,543,366) *  | 1,800,464   | (72,174,603)  |
| Total Capital Assets Being Depreciated, Net  | 123,999,623  | 4,207,896  | (341,626)   | 127,865,893   |
| Governmental Activities Capital Assets, Net  | \$175,311,360  | \$20,437,187   | (\$5,571,337)   | \$190,177,210   |

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

|                 | 2009        | 2008        |
|-----------------|-------------|-------------|
| Park Operations | \$4,003,549 | \$3,761,456 |
| Zoo Operations  | 2,067,997   | 2,024,660   |
| Golf Course     | 420,861     | 398,787     |
| Rangers         | 210,377     | 220,353     |
| Administration  | 174,807     | 138,110     |
| Total           | \$6,877,591 | \$6,543,366 |

\*Depreciation expense for 2009 and 2008 was charged to governmental functions as follows:

During 2009, the District received \$859,400 in land donations for the West Creek Reservation. The District has recorded this as a capital contribution.

# **Note 9 - Long Term Obligations**

Changes in the long-term obligations of the District during 2009 and 2008 were as follows:

| 2009  |                         |           |              |                            |                        |
|---|-------------------------|-----------|--------------|----------------------------|------------------------|
|   | Oustanding              |           |              | Outstanding                | Amount Due             |
|   | January 1               | Additions | (Reductions) | December 31                | in One Year            |
| Compensated Absences<br>Retrospective Workers ' | \$4,979,137             | \$111,311 | (\$79,949)   | \$5,010,499                | \$721,843              |
| Compensation                                    | 758,296                 | 221,136   | (62,225)     | 917,207                    | 161,373                |
| Total   | \$5,737,433             | \$332,447 | (\$142,174)  | \$5,927,706                | \$883,216              |
| 2008  |                         |           |              |                            |                        |
|   | Oustanding<br>January 1 | Additions | (Reductions) | Outstanding<br>December 31 | Amount Due in One Year |
| Compensated Absences<br>Retrospective Workers ' | \$5,159,015             | \$22,211  | (\$202,089)  | \$4,979,137                | \$586,463              |
| Compensation                                    | 1,008,388               | 78,075    | (328,167)    | 758,296                    | 58,587                 |
| Total   | \$6,167,403             | \$100,286 | (\$530,256)  | \$5,737,433                | \$645,050              |

Compensated absences and the retrospective workers' compensation will be paid from the general fund.

## Note 10 - Defined Benefit Pension Plan

Plan Description - The District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the traditional pension plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of -living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800- 222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2009, members in State and local classifications contributed 10.0 percent of covered payroll and public safety and law enforcement members contributed 10.1 percent.

The District's contribution rate for 2009 was 14.00 percent. For the period January 1 through March 31, a portion of the District's contribution equal to 7.0 percent of covered payroll was allocated to fund the post-employment health care plan; for the period April 1 through December 31, 2009 this amount was decreased to 5.5 percent. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the District of 14.0 percent, except for public safety and law enforcement, where the maximum employer contribution rate is 18.1 percent.

The District's required contributions for pension obligations to the Traditional and Combined Plans for the year ended December 31, 2009, 2008, and 2007 were \$2,652,632, \$2,353,971, and \$2,696,766, respectively; 96.62 percent has been contributed for 2009 and 100 percent for 2008 and 2007. Contributions to the Member-Directed Plan for 2009 were \$111,586 made by the District and \$79,704 made by the plan members.

# Note 11 - Postemployment Benefits

Plan Description – Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). State statute requires that public employers fund post-employment health care through their contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 17.63 percent. Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The amount of employer contributions which were allocated to fund post-employment health care was 7.0 percent from January 1 through March 31, 2009, and 5.5 percent from April 1 through December 31, 2009.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2009, 2008, and 2007 were \$2,139,219, \$2,353,971, and \$1,783,413, respectively; 96.62 percent has been contributed for 2009 and 100 percent for 2008 and 2007.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004 was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

# Note 12– Other Benefits

## **Compensated Absences**

The criteria for determining vacation and sick leave liabilities are derived from negotiated agreements and personal contracts. Employees earn vacation and sick leave at different rates which are also affected by length of service. Vacation can be accumulated for up to three years. Sick leave accrual is continuous, without limit.

Upon retirement, termination, or death, employees with ten or more years of service with the District will be paid for one fourth of their accumulated hours of sick leave. Upon retirement, termination, or death, an employee will be paid for unused vacation up to the three year limit.

Holiday time may be accumulated for rangers and compensatory time earned must be taken by the end of the subsequent calendar year.

# Health, Dental, Vision and Life Insurance

For those employees who opt not to take part in the self-insurance PPO health insurance program, an option to select an HMO from Kaiser Permanente is provided and premiums are paid by the District. The District provides dental and vision through Aetna Dental and Union Eye Care. It also provides life

insurance and accidental death and dismemberment insurance to its employees through SunLife Insurance.

# Flexible Benefit Plan

Section 125 of the Internal Revenue Service (IRS) code permits the Flexible Benefit Plan, as established by the District. The Flexible Benefit Plan (FSA) allows employees to defer pay on a pre-tax basis to pay premium contribution(s) and Flexible Spending Accounts (FSA) reimbursements for qualified medical (up to \$3,120) and /or dependent care (up to \$5,000) expenses. The FSA accounts allow employees to pay for qualified out-of-pocket medical and dependent care expenses with pre-tax income. Amounts deposited into either of the FSA accounts may be used at the employee's discretion for qualified expenses incurred during the plan year (January 1 through March 15 of the following year). Deferral amounts put into the FSA accounts are deducted before Federal, State and Medicare taxes are withheld. A provision of the code provides that any funds left in the FSA declaration at the end of the plan year are forfeited (use it or lose it). Deferral amounts of \$45,831 and \$42,558 have been accrued as a liability in the agency fund at December 31, 2009 and December 31, 2008 respectively.

# Note 13 - Contractual Commitments

At December 31, 2009 and December 31, 2008, the District's significant contractual commitments in excess of \$50,000 consisted of:

| 2009                             | Contract<br>Amount | Amount<br>Paid | Remaining on<br>Contract |
|----------------------------------|--------------------|----------------|--------------------------|
| Marous Brothers                  | \$21,202,549       | \$10,742,045   | \$10,460,504             |
| RFC Contracting                  | 6,448,358          | 6,394,598      | 53,760                   |
| CLR Design                       | 2,658,246          | 2,394,766      | 263,480                  |
| Floyd Browne Group               | 1,618,249          | 1,260,509      | 357,740                  |
| Karvo Paving Co.                 | 859,493            | 856,700        | 2,793                    |
| Gecko Graphics                   | 526,769            | 207,600        | 319,169                  |
| A and A Painting                 | 347,000            | 207,250        | 139,750                  |
| New Creation Builders            | 339,000            | 0              | 339,000                  |
| Alfa Construction                | 267,027            | 247,877        | 19,150                   |
| Dura Mark                        | 242,000            | 239,580        | 2,420                    |
| Alameda Properties               | 209,881            | 203,881        | 6,000                    |
| R.J. Platten Contracting         | 208,994            | 202,449        | 6,545                    |
| M-A Building and Maintenance Co. | 196,322            | 166,710        | 29,612                   |
| Euthenics                        | 191,362            | 88,086         | 103,276                  |
| DOI_USGS                         | 132,460            | 70,000         | 62,460                   |
| Specialized Construction         | 80,000             | 74,755         | 5,245                    |
| JJR, LLC.                        | 62,500             | 43,750         | 18,750                   |
| Total                            | \$35,590,210       | \$23,400,556   | \$12,189,654             |

# **Cleveland Metropolitan Park District, Cuyahoga County**

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

| 2008                           | Contract<br>Amount | Amount<br>Paid | Remaining on<br>Contract |
|--------------------------------|--------------------|----------------|--------------------------|
| Marous Brothers                | \$20,798,677       | \$1,454,753    | \$19,343,924             |
| RFC Contracting                | 6,250,708          | 5,761,105      | 489,603                  |
| J.D. Williamson Construction   | 4,655,340          | 4,558,184      | 97,156                   |
| CLR Design                     | 2,376,731          | 1,103,924      | 1,272,807                |
| Floyd Browne Group             | 1,405,400          | 847,355        | 558,045                  |
| Dunlop and Johnson             | 1,391,137          | 1,334,507      | 56,630                   |
| Gecko Graphics                 | 526,769            | 172,628        | 354,141                  |
| Portico Group                  | 499,178            | 470,423        | 28,755                   |
| Mark Haynes Construction       | 265,000            | 0              | 265,000                  |
| Alameda Properties             | 235,255            | 166,603        | 68,652                   |
| Intermuseum                    | 199,140            | 84,998         | 114,142                  |
| Northeast Ohio Trenching       | 198,623            | 190,457        | 8,166                    |
| Northeast Roofing              | 192,600            | 190,600        | 2,000                    |
| Hull and Associates            | 190,300            | 184,366        | 5,934                    |
| Arcadis                        | 176,789            | 172,535        | 4,254                    |
| Alfa Construction              | 174,442            | 115,398        | 59,044                   |
| Thomas and Marker Construction | 112,145            | 90,509         | 21,636                   |
| Knight Sound and Lighting      | 88,089             | 70,471         | 17,618                   |
| Tackett's                      | 75,439             | 44,988         | 30,451                   |
| Euthenics                      | 74,363             | 17,559         | 56,804                   |
| ABC Piping                     | 67,372             | 20,930         | 46,442                   |
| All Industrial Roofing         | 50,000             | 0              | 50,000                   |
| Total                          | \$40,003,497       | \$17,052,293   | \$22,951,204             |

## **Note 14 - Receivables**

Receivables at December 31, 2009 and 2008 primarily consisted of property taxes, due from the Zoological Society, accounts (billings for user charged services), accrued interest and intergovernmental receivables. All receivables, except property taxes, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. The principal items of intergovernmental receivables are homestead and rollback, local government, grants and entitlements.

# Note 15 - Contingencies

The District is a party to legal proceedings seeking damages. The District management is of the opinion that the ultimate disposition of a majority of the claims and legal proceedings will not have a material effect, if any, on the financial condition of the District.

# Note 16 – Cleveland Zoological Society (Zoo Society)

# Summary of Significant Accounting Policies

*Nature of Activities* The Cleveland Zoological Society (the "Zoo Society") is a nonprofit organization established to promote the conservation and propagation of wildlife – particularly endangered species – primarily through the support of Cleveland Metroparks Zoo (the "Zoo") which is owned and operated by Cleveland Metropolitan Park District (the "District"). The Zoo Society will engage the community in support of the Zoo and in its mission "to improve the future for wildlife" and will marshal the resources necessary to ensure that the Zoo remains one of the region's preeminent destinations and ultimately one of the top five zoos in the country.

**Basis of Presentation** The accompanying financial statements have been prepared on the accrual basis of accounting. Net assets and revenues, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of the Zoo Society and changes therein are classified and reported as follows:

*Unrestricted Net Assets* - Net assets that are not subject to donor-imposed restrictions. These include both undesignated and board-designated net assets.

*Board-Designed Unrestricted Net Assets* – Consists of net assets that can be used only for the specific purposes determined by a formal action of the Zoo Society's Board of Trustees, which is the Zoo Society's highest level of decision-making authority. Commitments may be changed or lifted only by the Zoo Society's Board of Trustees taking the same formal action that imposed the constraint originally. The purpose of board-designated net assets is to provide funding to ensure the continuous operation of the Zoo Society (the Sustaining Fund) and to support initiatives to improve the future for wildlife (the ZooFutures Fund).

*Undesignated Unrestricted Net Assets* – Consists of net assets that are not subject to donor-imposed restrictions nor have been designated for a specific purpose by the Zoo Society's Board of Trustees. The purpose of undesignated unrestricted net assets is to provide support for the daily operations and the mission of the Zoo Society.

*Reclassification* Certain accounts in the prior year financial statements have been reclassified for comparative purposes to conform to the presentation in the current year financial statements.

*Functional Allocation of Expenses* The costs of providing various programs and related supporting services have been summarized on a functional basis in the statements of activities. Accordingly, certain costs have been allocated to the appropriate programs and supporting services.

*Use of Estimates* The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

*Cash Equivalents* For purposes of the statements of cash flows, the Zoo Society considers unrestricted or short-term temporarily restricted, highly liquid investments purchased with an original maturity of three months or less to be cash equivalents. Board-designated cash and cash equivalents are not considered cash and cash equivalents for purposes of the statements of cash flows. Applicable amounts have been classified as investments on the statements of financial position.

*Contributions and Pledges Receivable* Contributions received are recorded as unrestricted, temporarily restricted, or permanently restricted support depending on the existence and/or nature of any donor restrictions.

Unconditional pledges receivable are recognized as revenues in the period the promise is received. Conditional pledges receivable are recognized when the conditions on which they depend are substantially met. The pledges are stated at their estimated realizable value. Pledges that are to be received over a period of years are discounted to their present value assuming their respective payment terms and an appropriate discount rate as of the date the pledge is received. The discount is amortized into contribution revenue over the term of the respective pledge agreement.

The Zoo Society and the Zoo are financially interrelated entities, as described in Statement of Financial Accounting Standards, No. 136, *Transfers of Assets to a Not-for-Profit Organization of Charitable Trust that Raises or Holds Contributions for Others*, therefore, contributions raised by the Zoo Society on behalf of the Zoo are reported as temporarily restricted contribution revenues and amounts to be remitted to the Zoo are recorded as expense under the caption of "Cleveland Metropolitan Park District" in the accompanying statements of activities.

*Investments* Investments in marketable securities with readily determinable fair values and all investments in debt securities are reported at their fair values in the statements of financial position. Unrealized gains and losses are included in investment income in the statements of activities.

**Property and Equipment** Property and equipment are depreciated utilizing the straight-line method over their estimated useful lives ranging from three to seven years. The Zoo Society capitalizes purchases or donations of property and equipment that exceed \$500. Purchased property and equipment are stated at cost.

Donations of property and equipment are recorded as support at their estimated fair value at the date of donation. Such donations are reported as unrestricted support unless the donor has restricted the donated asset for a specific purpose. Assets donated with explicit restrictions regarding their use and contributions of cash that must be used to acquire property and equipment are reported as restricted support.

**Split-Interest Agreements** The Zoo Society receives gift annuities where donors contribute assets in exchange for the right to receive an annual return during their lifetimes. Upon receipt of a gift annuity, the Zoo Society records the fair value of the assets received and records a liability for the estimated present value of future cash outflows to the annuitant, determined on an actuarial basis, as a "liability under split-interest agreements" in the accompanying statements of financial position. The difference between the fair value of the assets received and the estimated liability is recorded as unrestricted, temporarily restricted, or permanently restricted contribution revenue in accordance with the donor's intent in the accompanying statements of activities.

Assets received under charitable remainder trust agreements are recorded at their fair value as "charitable remainder trust" in the accompanying statements of financial position. A liability for the present value of anticipated future cash outflows to the annuitant, determined on an actuarial basis, are recorded as "liability under split-interest agreements" in the accompanying statements of financial position. The

difference between the fair value of the assets received and the estimated liability is recorded as either temporarily restricted or permanently restricted contribution revenue in the accompanying statements of activities dependent upon the donor's intent. Upon the death of an annuitant, the Zoo Society reclassifies such investments into the general assets of the Zoo Society in accordance with the provisions of such trusts.

The Zoo Society also has beneficial interests in perpetual trusts. The Zoo Society records its share of the fair market value of such trusts as long-term assets and permanently restricted contribution revenue at the date it is notified of its interest in such trusts. As the Zoo Society receives distributions from these trusts, it records the distributions as interest income. The interest income is classified as either unrestricted or temporarily restricted in accordance with the terms of the trust agreement. Changes in the fair value of the Zoo Society's interest in the perpetual trusts are recorded as permanently restricted gains/losses in the accompanying statements of activities under the caption "change in value of beneficial interest in perpetual trusts".

*In-Kind Contributions* In-kind contributions are reflected as revenues at their estimated fair value at the date of donation. The Zoo Society reports gifts of media support, food for special events, and other non-monetary contributions as unrestricted revenue and expense in the accompanying statements of activities unless accompanied by explicit donor-imposed restrictions, in which case, the contributions would be recorded as either temporarily or permanently restricted revenues in accordance with the donor restrictions.

*Contributed Services* The Zoo Society recognizes contributions of services received when those services (a) create or enhance nonfinancial assets, or (b) require specialized skills, are provided by individuals possessing those skills, and would typically need to be purchased if not provided by the donation.

*Income Taxes* The Zoo Society is tax exempt, under Section 501(c)(3) of the Internal Revenue Code (the "IRC") of 1986. No provision for Federal income taxes has been reported in its financial statements. In addition, the Zoo Society has been classified as an organization that is not a "private foundation" within the meaning of Section 509(a) of the IRC.

In accordance with Financial Accounting Standards Board (FASB) Staff Position 48-3, the Zoo Society has elected to defer implementation of FASB Interpretation No. 48, "Accounting for Uncertainty in Income Taxes". Uncertain income tax positions are evaluated at least annually by management. The Zoo Society's current policy is to follow FASB Statement of Financial Accounting Standard (SFAS) No. 5, "Accounting for Contingencies", when determining whether to accrue or disclose uncertain income tax positions.

*Concentrations of Credit Risk* Financial instruments which potentially subject the Zoo Society to concentrations of credit risk consist of cash and temporary investments, investment securities, and pledges receivable.

The Zoo Society has significant investments in equity and debt securities and is therefore subject to concentrations of credit risk. Investments are managed by investment advisors who are supervised by the Trustees. The investment advisors are required to manage the Zoo Society's investments in accordance to its investment policy. The investment policy contains investment criteria that the Zoo Society believes should reduce, to an extent, the potential for significant concentrations of credit risk. Though the market value of investments is subject to fluctuations on a year to year basis, the Trustees believe that the investment policy is prudent for the long-term welfare of the Zoo Society.

Credit risk with respect to pledges receivable is limited due to the number and credit worthiness of the foundations, corporations and individuals who comprise the contributor base.

At various times during the years ended December 31, 2009 and 2008, the Zoo Society's cash in bank balances exceeded the federally insured limits. The Zoo Society places its cash and temporary investments with creditworthy, high quality financial institutions.

*Advertising* Advertising costs are expensed when incurred and included in program and supporting expenses. Total advertising cost expensed was \$52,770 and \$74,691 in 2009 and 2008, respectively.

## Cash and Cash Equivalents

Cash and cash equivalents consisted of the following at December 31, 2009 and 2008:

|   | 2009        | 2008        |
|---|-------------|-------------|
| Unrestricted - available for operating expenses | \$2,833,672 | \$2,449,155 |
| Restricted for African Elephant Crossing        | 686,040     | 3,081,591   |
| Donor restricted for short-term purposes        | 510,298     | 528,508     |
| Board designated for short-term purposes        | 70,030      | 0           |
|   | \$4,100,040 | \$6,059,254 |

# Pledges Receivable

During 2005, The Zoo Society approved a fundraising campaign in the amount of \$12.5 million to support the Zoo's major capital improvement (African Elephant Crossing), as well as non-capital initiatives related to the project (e.g., programming for education, conservation and research; fundraising expenses incurred related to the campaign and related initiatives; marketing sponsorships for dedicating and opening the new facility and raising awareness of the Zoo and the Zoo Society). The Zoo Society's commitment to the Zoo was contingent upon the ability to raise such funding from the proceeds of the capital campaign and on the Zoo approving the project. During 2008, the Zoo broke ground on the project.

During 2008, the Zoo Society received a conditional promise to give the African Elephant Crossing (AEC) campaign from the Ohio Cultural Facilities Commission (OCFC). The conditional promise came in the form of a capital funds appropriation in the amount of \$150,000. The promise is conditional upon the AEC project becoming fully funded. As of December 31, 2009, the AEC was not fully funded. It is anticipated that the exhibit will open in 2011. Accordingly, no amount related to this conditional promise has been recognized as revenue by the Zoo Society during the year ended December 31, 2009.

In late fiscal 2006, the Zoo Society received a conditional promise to the African Elephant Crossing campaign from a donor whose goal was to help the Zoo Society raise \$750,000. The promise was conditioned upon the Zoo Society raising new gifts, in individual amounts of \$25,000 or greater, for which, the donor would match one-half of such amounts raised up to a maximum match of \$250,000. As of December 31, 2007, the Zoo Society had raised sufficient amounts to recognize this conditional promise in its entirety. At December 31, 2009 and 2008, \$100,000 and \$150,000 were included in pledges receivable, respectively related to this promise to give.

# **Cleveland Metropolitan Park District, Cuyahoga County** Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

During 2009, the Zoo Society received a challenge grant in the amount of \$725,000. The grant is conditioned upon the Zoo Society raising the remainder of the African Elephant Campaign funds within the challenge period. The total amount of funds needed to be raised to meet this condition is \$1,479,223. The challenge period runs through April 30, 2011. All new funds raised during the challenge period count toward meeting the conditions of the challenge grant. As of December 31, 2009, \$122,704 has been raised to meet the challenge condition.

During 2008, the Zoo Society received a conditional promise to give (cost-reimbursement grant) from the Institute of Museum and Library Services for the Cleveland Metroparks Zoo's Conservation Medicine Program in the amount of \$142,666. As of December 31, 2009 and 2008, \$58,880 and \$2,278 of costs had been incurred and revenue recognized, related to this conditional promise to give.

During 2004, an anonymous donor has pledged an intent to grow a donor-advised fund up to \$1.5 million. The investment income from the fund will be used to create a world-class international veterinary program for the Sarah Allison Steffee Center for Zoological Medicine at the Zoo. Donor-advised funds allow donors to suggest the purpose for which a gift will be used, but are not binding. As such, contribution revenue is recorded as the Zoo Society receives notification that a distribution has been approved by the fund. To date, no monies have been received from the fund.

Pledges receivable, net of applicable discounts to net present value and allowance for uncollectible pledges receivable, are comprised of the following at December 31:

|   | 2009        | 2008        |
|---|-------------|-------------|
| Unrestricted - available for operating expenses | \$39,005    | \$35,451    |
| Restricted for African Elephant Crossing        | 2,239,961   | 3,355,280   |
| Other temporary restricted                      | 30,853      | 134,543     |
|   | \$2,309,819 | \$3,525,274 |

Pledges were discounted to their present value assuming their respective terms and discount rates ranging from 4.25 percent to 2.82 percent dependent upon prevailing rates in the year in which a pledge is received. The pledges receivable are scheduled to be collected as follows:

|   | 2009        | 2008        |
|---|-------------|-------------|
| Payable within one year                             | \$1,547,426 | \$1,775,903 |
| Payable in two years                                | 535,269     | 1,123,833   |
| Payable in three years                              | 306,250     | 534,869     |
| Payable in four years                               | 100,000     | 306,250     |
| Payable in five years                               | 100,000     | 100,000     |
| Thereafter  | 200,289     | 300,289     |
|   | 2,789,234   | 4,141,144   |
| Less discounts to net present value                 | (397,834)   | (496,735)   |
| Less allowance for uncollectible pledges receivable | (81,581)    | (119,135)   |
| Net pledges receivable                              | \$2,309,819 | \$3,525,274 |

# Marketable Securities

Investments are stated at fair value at December 31, 2009 and 2008 and are summarized as follows:

|                           | 2009        |             |  |
|---------------------------|-------------|-------------|--|
|                           | Cost        | Market      | Unrealized<br>appreciation<br>(depreciation) |
| Cash and cash equivalents | \$254,089   | \$254,089   | \$0  |
| Mutual funds              | 1,502,102   | 1,553,344   | 51,242                                       |
| Stock and stock funds     | 2,478,508   | 3,011,235   | 532,727                                      |
|                           | \$4,234,699 | \$4,818,668 | \$583,969                                    |
|                           | 2008        |             |  |
|                           |             |             | Unrealized appreciation                      |
|                           | Cost        | Market      | (depreciation)                               |
| Cash and cash equivalents | \$759,543   | \$759,543   | \$0  |
| Mutual funds              | 1,410,134   | 1,315,654   | (94,480)                                     |
| Stock and stock funds     | 3,157,421   | 2,394,749   | (762,672)                                    |
|                           | \$5,327,098 | \$4,469,946 | (\$857,152)                                  |

Included in marketable securities at December 31, 2009 and 2008 was \$4,592,503 and \$3,732,010, respectively, of board-designated net assets.

The following schedule summarizes investment return for the years ended December 31:

| 2009                                       |               |                           |               |
|--|---------------|---------------------------|---------------|
|  | Unrestricted  | Temporarily<br>Restricted | Total         |
| Interest and dividends                     | \$197,567     | \$0                       | \$197,567     |
| Net realized and unrealized gains (losses) | 847,749       | 0                         | 847,749       |
|  | \$1,045,316   | \$0                       | \$1,045,316   |
| 20   | 008           |                           |               |
|  |               | Temporarily               |               |
|  | Unrestricted  | Restricted                | Total         |
| Interest and dividends                     | \$325,628     | \$0                       | \$325,628     |
| Net realized and unrealized gains (losses) | (1,587,245)   | 0                         | (1,587,245)   |
|  | (\$1,261,617) | \$0                       | (\$1,261,617) |

Investment fees of \$19,295 and \$25,349 for the years ended December 31, 2009 and 2008, respectively, were expensed and included in management and general expenses.

#### Fair Value Measurements

In accordance with the "Fair Value Measurements" topic of the FASB ASC, the Zoo Society uses a threelevel fair value hierarchy that categorizes assets and liabilities measured at fair value based on the observability of the inputs utilized in the valuation. This hierarchy prioritizes the inputs into three broad levels as follows: Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities; Level 2 inputs are quoted prices for similar assets and liabilities in active markets or inputs that are observable for the asset or liability, either directly or indirectly; and Level 3 inputs are unobservable inputs in which little or no market data exists, therefore, requiring an entity to develop its own valuation assumptions. These inputs reflect management's judgment about the assumptions that a market participant would use in pricing the asset and are based on the best available information, which has been internally developed.

Financial assets (liabilities) consisted of the following:

|   | 2009        |         |         |             |
|---|-------------|---------|---------|-------------|
|   | Level 1     | Level 2 | Level 3 | Total       |
| Cash in money market and                |             |         |         |             |
| short-term deposits                     | \$3,895,689 | \$0     | \$0     | \$3,895,689 |
| Certificates of deposit                 | 7,144       | 0       | 0       | 7,144       |
| Equities                                | 3,011,236   | 0       | 0       | 3,011,236   |
| Mutual funds - equities                 | 36,530      | 0       | 0       | 36,530      |
| Mutal funds - fixed income              | 1,516,813   | 0       | 0       | 1,516,813   |
| Beneficial interest in perpetual trusts | 0           | 486,491 | 0       | 486,491     |
|   | 8,467,412   | 486,491 | 0       | 8,953,903   |
|   | 2008        |         |         |             |
|   | Level 1     | Level 2 | Level 3 | Total       |
| Cash in money market and                |             |         |         |             |
| short-term deposits                     | \$6,180,543 | \$0     | \$0     | \$6,180,543 |
| Certificates of deposit                 | 7,145       | 0       | 0       | 7,145       |
| Equities                                | 2,463,812   | 0       | 0       | 2,463,812   |
| Mutual funds - equities                 | 723,209     | 0       | 0       | 723,209     |
| Mutal funds - fixed income              | 592,445     | 0       | 0       | 592,445     |
| Beneficial interest in perpetual trusts | 0           | 437,976 | 0       | 437,976     |
|   | 9,967,154   | 437,976 | 0       | 10,405,130  |

## **Board-Designated** Net Assets

The Board of Trustees established and maintains two board-designated funds. The Sustaining fund was established in 1991 with the express purpose of ensuring the Zoo Society's continuing existence by providing a source of operating funds to the Zoo Society in the event of economic hardship. The ZooFutures fund was established in 1998 with the express purpose of receiving planned gifts and other contributions and to act similar to an endowment which is administered and operated in support of Zoo Society activities.

# **Cleveland Metropolitan Park District, Cuyahoga County**

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

|                              | 2009        | 2008        |
|------------------------------|-------------|-------------|
| Sustaining Fund              | \$2,359,300 | \$1,918,204 |
| ZooFutures Fund              | 2,135,052   | 1,813,806   |
| Special Projects Allocations | 70,030      | 0           |
|                              | \$4,564,382 | \$3,732,010 |

Board-designated net assets for these funds are as follows at December 31:

#### Net Asset Classification of Endowment Funds

The Zoo Society's Zoo Futures Fund consists of one fund established to fund a variety of programs. The Zoo Futures Fund includes both donor-restricted funds and board-designated funds. As required by GAAP, net assets associated with endowment funds, including funds designated by the Board of Trustees to function as quasi-endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

The Board of Trustees of the Zoo Society has interpreted the State Prudent Management of Institutional Funds Act (SPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Zoo Society classifies as permanently restricted net assets (a) the original value of gifts donated, (b) the original value or subsequent gifts, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. In accordance with SPMIFA, the Zoo Society considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1. The duration and preservation of the fund.
- 2. The purposes of the Zoo Society and the donor-restricted endowment fund.
- 3. General economic conditions.
- 4. The investment policies of the Zoo Society.

During the years ended December 31, 2009 and 2008, the Zoo Society had the following endowment-related activities:

|   | 2009                                   |  |           |
|---|--|--|-----------|
|   | Donor-Restricted<br>Endowment<br>Funds | Board-Designated<br>Quasi-Endowment<br>Funds | Total     |
| Investment return                         |  |  |           |
| Investment income                         | \$2,350                                | \$47,064                                     | \$49,414  |
| Net appreciation (depreciation)           | 0                                      | 299,668                                      | 299,668   |
| Amounts appropriated for expenditure      | (2,350)                                | (95,801)                                     | (98,151)  |
| Transfer to add asset to board-designated |  |  |           |
| quasi-endowments funds                    | 0                                      | 70,315                                       | 70,315    |
| Total change in endowment funds           | \$0                                    | \$321,246                                    | \$321,246 |

# Cleveland Metropolitan Park District, Cuyahoga County Notes To The Basic Financial Statements

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

|  | 2008                                   |  |                        |
|--|--|--|------------------------|
|  | Donor-Restricted<br>Endowment<br>Funds | Board-Designated<br>Quasi-Endowment<br>Funds | Total                  |
| Investment return<br>Investment income<br>Net appreciation (depreciation)                              | \$2,350<br>0                           | \$44,111<br>(631,870)                        | \$46,461<br>(631,870)  |
| Amounts appropriated for expenditure   | (2,350)                                | (110,020)                                    | (112,370)              |
| Transfer to add asset to board-designated<br>quasi-endowments funds<br>Total change in endowment funds | <u>0</u>                               | 409,384                                      | 409,384<br>(\$288,395) |

Endowment net asset composition by type of fund for December 31, 2009 and 2008 are:

| 2009                                   |              |             |             |  |  |
|--|--------------|-------------|-------------|--|--|
| Permanently                            |              |             |             |  |  |
|  | Unrestricted | Restricted  | Total       |  |  |
| Donor-restricted endowment funds       | \$0          | \$47,000    | \$47,000    |  |  |
| Board-designated quasi-endowment funds | 2,135,052    | 0           | 2,135,052   |  |  |
|  | \$2,135,052  | \$47,000    | \$2,182,052 |  |  |
| 2008                                   |              |             |             |  |  |
|  |              | Permanently |             |  |  |
|  | Unrestricted | Restricted  | Total       |  |  |
| Donor-restricted endowment funds       | \$0          | \$47,000    | \$47,000    |  |  |
| Board-designated quasi-endowment funds | 1,813,806    | 0           | 1,813,806   |  |  |
|  | \$1,813,806  | \$47,000    | \$1,860,806 |  |  |

Changes in endowment net assets for the fiscal years ended December 31, 2009 and 2008 are:

| 2009                                    |              |            |             |  |
|---|--------------|------------|-------------|--|
|   | Permanently  |            |             |  |
|   | Unrestricted | Restricted | Total       |  |
| Endowment net assets, beginning of year | \$1,813,806  | \$47,000   | \$1,860,806 |  |
| Investment return:                      |              |            |             |  |
| Investment income                       | 47,064       | 2,350      | 49,414      |  |
| Net realized and unrealized             |              |            |             |  |
| appreciation (depreciation)             | 299,668      | 0          | 299,668     |  |
| Appropriation of endowments assets      |              |            |             |  |
| for expenditure                         | (95,801)     | (2,350)    | (98,151)    |  |
| Transfers to add board-designated       |              |            |             |  |
| quasi-endowment funds                   | 70,315       | 0          | 70,315      |  |
| Endowment net assets, end of year       | \$2,135,052  | \$47,000   | \$2,182,052 |  |

# Cleveland Metropolitan Park District, Cuyahoga County

Notes To The Basic Financial Statements For The Years Ended December 31, 2009 and 2008

| 2   | 008                |         |       |             |          |
|---|--------------------|---------|-------|-------------|----------|
|   |                    | Permane | •     | т           | . 1      |
|   | Unrestricted       | Restric | eted  | T           | otal     |
| Endowment net assets, beginning of year Investment return:        | \$2,102,201        | \$47    | ,000  | \$2,14      | 49,201   |
| Investment income<br>Net realized and unrealized                  | 44,111             | 2       | ,350  |             | 46,461   |
| appreciation (depreciation)<br>Appropriation of endowments assets | (631,870)          |         | 0     | (6.         | 31,870)  |
| for expenditure<br>Transfers to add board-designated              | (110,020)          | (2      | ,350) | (1          | 12,370)  |
| quasi-endowment funds   | 409,384            |         | 0     | 4           | 09,384   |
| Endowment net assets, end of year                                 | \$1,813,806        | \$47    | ,000  | \$1,860,806 |          |
|   |                    |         | 200   | 9           | 2008     |
| Permanently restricted net assets:                                |                    |         |       |             |          |
| The portion of perpetual endowment funds that is real             | quired to be retai | ned     |       |             |          |
| permanently either by explicit donor stipulation or               | by SPMIFA          |         | \$47, | ,000        | \$47,000 |
| Total endowment funds classified as permanently rest              | ricted net assets  |         | \$47, | ,000        | \$47,000 |

**Return Objectives and Risk Parameters** The Zoo Society has adopted investment and spending policies for the ZooFutures Fund that attempt to provide a predictable stream of funding while seeking to maintain the purchasing power of the assets. Assets include those assets of donor-restricted funds that the Zoo Society must hold in perpetuity or for a donor-specific period(s), as well as board-designated funds. Under this policy, as approved by the Board of Trustees, investments of all Zoo Society assets are directed by the Investment Committee of the ZooFutures Fund assets shall be the preservation of corpus while prudently maximizing real growth. The Zoo Society will conduct a quarterly monitoring of the portfolio. Investment performance will be measured against comparative market indices including the Standard & Poor 500 Index and the Lehman Brothers Aggregate Bond Index. The performance of the overall portfolio will also be monitored quarterly and compared against appropriate benchmarks.

*Strategies Employed for Achieving Objectives* To satisfy its long-term rate-of-return objectives, The Zoo Society relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Zoo Society targets a diversified asset allocation that places a greater emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints.

**Spending Policy** Recommendations for the use of Zoo Futures Fund assets free of donor restriction shall be the responsibility of a ZooFutures Grants Committee (the "Grants Committee"). Recommendations of the Grants Committee shall be subject to confirmation by the Zoo Society's Executive Committee. Grants from the ZooFutures Fund shall be in support of Zoo and Zoo Society activities, zoological conservation, and such other purposes that the Zoo Society's Board of Trustees shall deem appropriate. Except in special circumstances, and except for recommending specific uses of generally restricted donor funds, the Grants Committee shall limit its recommendations in the aggregate to an amount which shall not exceed in any calendar year a sum equal to 5 percent of the ZooFutures Fund assets.

## Split-Interest Agreements

The Zoo Society administers various charitable gift annuities. Under these agreements, the Zoo Society remits fixed payments to the donors on a quarterly basis. Interest rates range from 5 percent to 8.9 percent. Using applicable mortality tables, quarterly payments are estimated to extend through 2034. Investments, primarily mutual funds, held in charitable gift annuities aggregated \$73,754 and \$69,063 at December 31, 2009 and 2008, respectively, and are reported at fair value in the statements of financial position. Included in liability under split-interest agreements is \$53,858 and \$57,481 at December 31, 2009 and 2008, respectively, related to these agreements.

Beneficial interest in perpetual trusts include two separate trust funds that provide the Zoo Society with the unrestricted use of the Zoo Society's respective portion of the trusts' income in accordance with the trusts' documents. The Zoo Society has an irrevocable right to receive the income from the trusts' assets in perpetuity. The Zoo Society's share of the trusts' assets which had a market value on December 31, 2009 and 2008 of \$486,491 and \$437,976, respectively, are included in the accompanying statements of financial position. The trust' investments are managed by external trustees designed by the donors. As such, the Zoo Society does not control the allocation of the trusts' investments.

## In-Kind Contributions

For the years ended December 31, 2009 and 2008, \$70,671 and \$78,003 was included as unrestricted special events support and revenues and expenses on the statements of activities, respectively.

#### **Restrictions on Net Assets**

Temporarily restricted net assets are available for the following purposes at December 31:

|                                   | 2009      | 2008      |
|-----------------------------------|-----------|-----------|
| Conservation and science grants   | \$185,738 | \$313,689 |
| Conservation and education grants | 124,376   | 98,429    |
| Marketing sponsorships            | 143,087   | 113,550   |
| Technology                        | 37,679    | 45,026    |
| Neotropical research              | 50,270    | 50,206    |
|                                   | \$541,150 | \$620,900 |

Temporarily restricted net assets were released from donor restrictions by incurring expenditures satisfying the purpose restrictions specified by donors as follows during the years ended December 31:

|                              | 2009      | 2008        |
|------------------------------|-----------|-------------|
| Conservation education       | \$293,037 | \$274,683   |
| Conservation and science     | 73,553    | 110,880     |
| Neotropical research         | 49,936    | 59,842      |
| Sponsorships                 | 125,513   | 170,709     |
| Technology                   | 32,347    | 4,974       |
| Capital campaign             | 252,047   | 1,246,531   |
| Other capital campaign costs | 43,752    | 252,744     |
|                              | \$870,185 | \$2,120,363 |

Permanently restricted net assets aggregating \$533,491 and \$484,976 at December 31, 2009 and 2008, respectively, consist of endowment fund assets to be held in perpetuity.

### Allocation of Joint Cost

For the years ended December 31, 2009 and 2008, the Zoo Society incurred joint costs for information materials and activities that included fundraising appeals. The Zoo Society allocated these joint costs as follows:

|                  | 2009      | 2008      |
|------------------|-----------|-----------|
| Fundraising      | \$100,957 | \$79,298  |
| Program services | 186,514   | 223,476   |
|                  | \$287,471 | \$302,774 |

## **Cleveland Metropolitan Park District**

The Zoo Society has historically provided support to Cleveland Metropolitan Park District for a variety of Zoo programs and functions. Support is summarized below for the years ended December 31:

|                                   | 2009        | 2008        |
|-----------------------------------|-------------|-------------|
| Metroparks agreement              | \$1,729,264 | \$1,664,182 |
| Education expenditures            | 51,650      | 180,321     |
| Conservation expenditures         | 332,896     | 305,139     |
| Boo at the Zoo                    | 33,071      | 47,618      |
| Levy support and lobbying         | 35,000      | 34,500      |
| Senior Day                        | 5,866       | 6,838       |
| Other miscellaneous Zoo functions | 86,577      | 117,788     |
| Neotropical research              | 49,936      | 59,842      |
| Capital Campaign                  | 252,047     | 1,246,531   |
|                                   | \$2,576,307 | \$3,662,759 |

In September 1997, the Zoo Society entered into an agreement with the District, with an initial term of seven years, which requires the Zoo Society to remit to the District a specific percentage equivalent to its aggregate annual membership contributions for membership categories where the dues are \$125 or less. This percentage began at 55 percent in 1998 and progressively increased to a maximum level of 70 percent for 2002 and thereafter. The agreement has an ongoing annual renewal clause that grants the parties the ability to request renegotiation or cancellation. In the absence of specific action on behalf of either party, the agreement automatically renews for another year. Under this agreement, the Zoo Society has recorded aggregate Zoo support of \$1,729,264 and \$1,664,182 for 2009 and 2008, respectively.

Included in "Amounts due to Cleveland Metropolitan Park District-Operating agreement" on the statements of financial position is \$594,644 and \$584,534 which is owed to the District under the above agreement at December 31, 2009 and 2008, respectively. In addition, included in "Amounts due to Cleveland Metropolitan Park District-Capital campaign" on the statements of financial position is \$2,659,569 (\$2,659,569 in current liabilities and \$0 in long-term liabilities) and \$6,407,521 (\$4,490,838 in current liabilities and \$1,916,683 in long-term liabilities) which is owed to the District for the African Elephant Crossing campaign as described in Note 16 at December 31, 2009 and 2008, respectively. All amounts owed to the Zoo at December 31, 2009 are classified as current liabilities as the Zoo Society

intends to pay these amounts in 2010. Prior to 2009, the long-term portion of the liability was equal to the projected amounts to be received through the collection of pledges greater than one year from the statement of financial position date. The Zoo Society and the District do not have a formal agreement as to the timing of when the payments will be made to the District.

## **Defined** Contribution Plans

Effective January 1, 1999, the Zoo Society adopted a 403(b) defined contribution plan (the "Plan"). The Plan covers all employees who work 1,000 hours or more during a calendar year. Each participant may elect to defer a portion of their annual compensation and the Zoo Society will make a matching contribution up to 3 percent of the participant's compensation. During 2009 and 2008, the amount of expense related to this plan was \$46,004 and \$45,780, respectively.

Effective January 1, 2005, the Zoo Society adopted a 457(b) executive deferred compensation plan (the "Executive Plan"). Participation in the plan is limited to those determined eligible by the Committee of Plan Trustees. Participants may elect annually to defer a portion of their compensation. The Committee may annually elect to provide employer contributions to the plan. Participants are immediately vested in their elected deferral amounts and vest in the employer contributions over a five-year service period or upon their death or permanent disability. During 2009 and 2008, the amount of expense related to this Executive Plan was \$10,000 and \$10,000, respectively.

## **Related Party Transactions**

At December 31, 2009 and 2008, \$549,097 and \$883,060 of pledges receivable and \$368,858 and \$631,803 of support and revenue, respectively, were from related parties, primarily trustee and trustee organizations.

The Zoo Society receives donated rent for its office facility from the Zoo. The amount of such rent cannot be reasonably estimated due to the unique nature of the space. Therefore, the amounts are not recorded on the statements of activities at December 31, 2009 or 2008.



Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Cleveland Metropolitan Park District Cuyahoga County 4101 Fulton Parkway Cleveland, Ohio 44144

To the Board of Park Commissioners:

We have audited the financial statements of the governmental activities, the discretely presented component unit, the major fund, and the aggregate remaining fund information of the Cleveland Metropolitan Park District, Cuyahoga County, (the District) as of and for the years ended December 31, 2009 and 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 5, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of the Cleveland Zoological Society, the discretely presented component unit, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Cleveland Metropolitan Park District Cuyahoga County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, the audit committee, the Board of Park Commissioners, and others within the District. We intend it for no one other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 5, 2010





# **CLEVELAND METROPOLITAN PARK DISTRICT**

**CUYAHOGA COUNTY** 

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 21, 2010

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us