

Regular Audit

For the Years Ended December 31, 2009 and 2008



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





Mary Taylor, CPA Auditor of State

Board of Trustees Jefferson Township P.O. Box 63 Richmond Dale, Ohio 45673

We have reviewed the *Independent Auditor's Report* of Jefferson Township, Ross County, prepared by J.L. Uhrig and Associates, Inc., for the audit period January 1, 2008 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Jefferson Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

April 7, 2010

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CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

Independent Auditor's Report

Board of Trustees Jefferson Township, Ross County P.O. Box 63 Richmond Dale, OH 45673

We have audited the accompanying financial statements of Jefferson Township (the Township), Ross County as of and for the years ended December 31, 2009 and 2008. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statements presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 2, the Township prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2009 and 2008. Instead of the combined funds the accompanying financial statements presents for 2009 and 2008, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2009 and 2008. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statement does not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2009 and 2008 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2009 and 2008, or its changes in financial position for the years then ended.

Board of Trustees Jefferson Township, Ross County Independent Auditor's Report

Also, in our opinion, the financial statements referred to in the first paragraph above presents fairly, in all material respects, the combined fund cash balances of the Township, as of December 31, 2009 and 2008, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 2 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2009 and 2008. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 2, 2010 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. While we do not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report when considering the results of our audit.

J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

March 2, 2010

Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2009

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Permanent Fund	Totals
Cash Receipts:					
Local Taxes	\$16,865	\$53,435	\$0	\$0	\$70,300
Intergovernmental	53,733	140,314	11,021	0	205,068
Charges for Services	5,100	0	0	0	5,100
Licenses, Permits, and Fees	0	7,000	0	0	7,000
Earnings on Investments Other Revenue	4,930 8	2,585 2,850	0	44 0	7,559 2,858
Onici Revenue	8	2,630			2,030
Total Cash Receipts	80,636	206,184	11,021	44	297,885
Cash Disbursements: Current:					
General Government	69,620	2,524	0	0	72,144
Public Safety	4,889	32,386	0	0	37,275
Public Works	5,329	97,997	0	0	103,326
Health	677	32,799	0	0	33,476
Capital Outlay	1,947	43,000	0	0	44,947
Debt Service:					
Redemption of Principal	0	0	10,495	0	10,495
Interest and Fiscal Charges	0	0	526	0	526
Total Cash Disbursements	82,462	208,706	11,021	0	302,189
Total Cash Receipts Over/(Under) Cash Disbursements	(1,826)	(2,522)	0	44	(4,304)
Other Financing Receipts:					
Other Financing Sources	6	21	0	0	27
Total Other Financing Receipts	6	21	0	0	27
Excess of Cash Receipts and Other Financing Receipts Over (Under) Cash Disbursements	(1,820)	(2,501)	0	44	(4,277)
Fund Cash Balances, January 1	121,899	273,517	0	1,781	397,197
Fund Cash Balances, December 31	\$120,079	\$271,016	\$0	\$1,825	\$392,920

See accompanying notes to the financial statements.

Combined Statement of Cash Receipts, Cash Disbursements, and

Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2008

	Governmental Fund Types					
	General	Special Revenue	Debt Service	Capital Projects	Permanent Fund	Totals
Cash Receipts:				+-		
Local Taxes	\$17,293	\$55,235	\$0	\$0	\$0	\$72,528
Intergovernmental	85,781	107,312	11,021	18,750	0	222,864
Charges for Services	4,400 0	0 8,050	0	0	0	4,400
Licenses, Permits, and Fees Earnings on Investments			0	0	37	8,050 10,723
Other Revenue	6,273	4,413	0	0		
Other Revenue	0	7,208			0	7,208
Total Cash Receipts	113,747	182,218	11,021	18,750	37	325,773
Cash Disbursements:						
Current:						
General Government	66,547	2,608	0	0	0	69,155
Public Safety	0	23,460	0	0	0	23,460
Public Works	4,912	126,426	0	0	0	131,338
Health	6,264	29,234	0	0	0	35,498
Capital Outlay	0	19,197	0	18,750	0	37,947
Debt Service:						
Redemption of Principal	0	0	9,990	0	0	9,990
Interest and Fiscal Charges	0	0	1,031	0	0	1,031
Total Cash Disbursements	77,723	200,925	11,021	18,750	0	308,419
Total Cash Receipts Over/(Under) Cash Disbursements	36,024	(18,707)	0	0	37	17,354
Other Financing Receipts:						
Other Financing Sources	168	76	0	0	0	244
Total Other Financing Receipts	168	76	0	0	0	244
Excess of Cash Receipts and Other Financing Receipts Over (Under) Cash Disbursements	36,192	(18,631)	0	0	37	17,598
Fund Cash Balances, January 1	85,707	292,148	0	0	1,744	379,599
Fund Cash Balances, December 31	\$121,899	\$273,517	\$0	\$0	\$1,781	\$397,197

See accompanying notes to the financial statements.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 1 – Reporting Entity

Jefferson Township, Ross County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The Township provides general government services, maintenance of Township roads and bridges, cemetery maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Accounting

The Township's financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. This method differs from generally accepted accounting principles because receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

<u>General Fund</u>: The General Fund is the general operating fund. It is used to account for all financial resources, except those required by law or contracted to be restricted.

<u>Special Revenue Funds:</u> These funds are used to account for proceeds from specific sources (other than trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund – This fund is comprised of taxes on the sale of gasoline which is distributed to the Township based upon road mileage determined by the state, and used for the repair and maintenance of Township roads.

Road and Bridge Fund – This fund receives personal property tax money for maintaining and repairing Township roads and bridges.

Fire Special Levy Fund – This fund receives property tax monies levied by the Township to pay for fire and emergency medical service protection for the Township.

<u>Debt Service Fund:</u> The debt service fund is used to accumulate resources for the payment of bond and note indebtedness. This fund is used to pay the debt issued to purchase and renovate a township building.

<u>Capital Project Fund:</u> This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project fund:

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 2 – Summary of Significant Accounting Policies - (continued)

Issue II Fund – This fund is used to account for Issue II monies received and expended by the Ross County Engineer on behalf of the Township for road and bridge maintenance.

<u>Permanent Fund:</u> These funds are used to account for assets held under a trust agreement that are legally restricted to the extent that only earnings, not principal, are available to support the Township's program. The Township had the following significant permanent fund.

Cemetery Bequest Fund – This fund receives interest earned on the nonexpendable corpus from a trust agreement. These earnings are used for the upkeep and/or improvements to the cemeteries within the Township.

Cash and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

Budgetary Process

The Ohio Revised Code requires that each Township fund be budgeted annually.

<u>Appropriations</u>: Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The Ross County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

<u>Estimated Resources</u>: Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Ross County Budget Commission must also certify estimated resources.

<u>Encumbrances</u>: The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are cancelled and reappropriated in the subsequent year.

A summary of 2009 and 2008 budgetary activity appears in Note 4.

Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 3 – Cash and Investments

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The Township had no investments at year end. The carrying amount of cash at year end was as follows:

	December 31, 2009	December 31, 2008
Demand Deposits	\$332,920	\$235,997
Certificate of Deposit	60,000	161,200
	\$392,920	\$397,197

Deposits: Deposits are insured by the Federal Depository Insurance Corporation and collateralized by the financial institution's public entity deposit pool.

Note 4 - Budgetary Basis of Accounting

The Township's budgetary activity for the years ending December 31, 2009 and December 31, 2008 was as follows:

2009 Budgeted vs. Actual Receipts

	Receip	ots	
Fund Type	Budgeted	Actual	Variance
General	\$81,189	\$80,642	(\$547)
Special Revenue	208,311	206,205	(2,106)
Debt Service	11,021	11,021	0
Permanent	36	44	8
Total	\$300,557	\$297,912	(\$2,645)

2009 Budgeted vs. Actual Budgetary Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$160,780	\$82,462	\$78,318
Special Revenue	428,500	208,706	219,794
Debt Service	11,021	11,021	0
Permanent	0	0	0
Total	\$600,301	\$302,189	\$298,112

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 4 - Budgetary Basis of Accounting - (continued)

2008 Budgeted vs. Actual Receipts

Receipts						
Fund Type	Budgeted	Actual	Variance			
General	\$113,887	\$113,915	\$28			
Special Revenue	172,725	182,294	9,569			
Debt Service	11,021	11,021	0			
Capital Project	18,750	18,750	0			
Permanent	61	37	(24)			
Total	\$316,444	\$326,017	\$9,573			

2008 Budgeted vs. Actual Budgetary Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$155,000	\$77,723	\$77,277
Special Revenue	462,400	200,925	261,475
Debt Service	11,021	11,021	0
Capital Project	18,750	18,750	0
Permanent	600	0	600
Total	\$647,771	\$308,419	\$339,352

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 5- Debt

Debt outstanding at December 31, 2009 was as follows:

Description of Issue	Issue Date	Interest Rate	Principal Balance 12-31-08	Issued in 2009	Retired In 2009	Principal Balance 12-31-09
General Obligation Note	2006	4.95%	\$10,495	\$0	\$10,495	\$0
Debt outstanding at Decen	nber 31, 2008 v	vas as follows:				
			Principal	T 1	D.C. 1	Principal
Description of Issue	Issue Date	Interest Rate	Balance 12-31-07	Issued in 2008	Retired In 2008	Balance 12-31-08
General Obligation Note	2006	4.95%	\$20,485	\$0	\$9,990	\$10,495

In May 2006, the Township issued a general obligation note in the amount of \$30,000 to purchase and pay for renovations to a building which was purchased in February 2006.

The general obligation note is supported by the full faith and credit of the Township and is payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

Note 6 – Property Taxes

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to make semi-annual payments, the first half is due December 31, and the second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 6 – Property Taxes - (continued)

The full tax rate for all Township operations for the years ended December 31, 2009 and 2008 was \$7.90 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2009 and 2008 property tax receipts were based are as follows:

	2009	2008
Real Property		
Residential & Agricultural	\$12,223,680	\$11,986,890
Commercial/Industrial/Mineral	353,510	353,520
Tangible Personal Property	206,560	420,070
Public Utility	1,262,660	1,398,070
Total Assessed Value	\$14,046,410	\$14,158,550

Note 7 – Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

Risk Pool Membership

The Township belongs to the Ohio Government Risk Management Plan (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to over 550 Ohio governments ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A-VII or better rated carriers, except for the 15% casualty and the 10% property portions the Plan retains. The Plan pays the lesser of 15% or \$37,500 of casualty losses and the lesser of 10% or \$100,000 of property losses. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Notes to the Financial Statements
For the Years Ended December 31, 2009 and 2008

Note 7 – Risk Management- (continued)

The Plan's audited financial statements conform with generally accepted accounting principles and reported the following assets, liabilities and members' Equity at December 31, 2008 and 2007 (the latest information available):

Combined Coverage	2008	2007
Assets	\$10,471,114	\$11,136,455
Liabilities	5,286,781	4,273,553
Retained Earnings	\$5,184,333	\$6,862,902

You can read the completed audited financial statements for The Ohio Government Risk Management Plan at the Plan's website, www.ohioplan.org.

Note 8 – Retirement Systems

The Township's employees belong to the Public Employees Retirement System (OPERS). OPERS is a cost sharing, multiple-employer plan. The plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2009 and 2008, members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2009.



CERTIFIED PUBLIC ACCOUNTANTS AND MANAGEMENT CONSULTANTS

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Board of Trustees Jefferson Township, Ross County P. O. Box 63 Richmond Dale, Ohio 45673

We have audited the accompanying financial statement of Jefferson Township, Ross County, Ohio (the Township), as of and for the years ended December 31, 2009 and 2008, and have issued our report thereon dated March 2, 2010, wherein we noted that the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identified any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.



Board of Trustees Jefferson Township, Ross County Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

We did note certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated March 2, 2010.

We intend this report solely for the information and use of the Board of Trustees and management, and is not intended to be and should not be used by anyone other than these specified parties.

J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

March 2, 2010

JEFFERSON TOWNSHIP, ROSS COUNTY Schedule of Prior Audit Findings For the Year Ended December 31, 2009 and 2008

Description	Status	Comments	
Government Auditing Standards:			
1. Significant deficiency Cash receipts and cash disbursements were not always posted to the correct revenue and appropriation classifications.	Corrected	N/A	



Mary Taylor, CPA Auditor of State

JEFFERSON TOWNSHIP

ROSS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MAY 6, 2010