BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

SCOTT OSBORNE, TREASURER



Mary Taylor, CPA Auditor of State

Board of Education Lucas Local School District 84 Lucas North Road Lucas, Ohio 44843

We have reviewed the *Independent Auditor's Report* of the Lucas Local School District, Richland County, prepared by Julian & Grube, Inc., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lucas Local School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

April 7, 2010

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Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Auditor's Report

Board of Education Lucas Local School District 84 Lucas North Road Lucas, Ohio 44843

We have audited the accompanying financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of Lucas Local School District, Richland County, Ohio, as of and for the fiscal year ended June 30, 2009, which collectively comprise Lucas Local School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Lucas Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, its major fund, and the aggregate remaining fund information of Lucas Local School District, Richland County, Ohio, as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the General Fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2010, on our consideration of Lucas Local School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Independent Auditor's Report Lucas Local School District Page Two

The management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Julian & Sube the.

Julian & Grube, Inc. January 28, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

The management's discussion and analysis of the Lucas Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2009 are as follows:

- In total, net assets of governmental activities increased \$503,285 which represents a 13.61% increase from 2008.
- General revenues accounted for \$5,024,522 in revenue or 85.94% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$822,265 or 14.06% of total revenues of \$5,846,787.
- The District had \$5,343,502 in expenses related to governmental activities; \$822,265 of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$5,024,522 were adequate to provide for these programs.
- The District's only major governmental fund is the general fund. The general fund had \$5,219,818 in revenues and \$4,845,526 in expenditures. During fiscal year 2009, the general fund's fund balance increased \$374,292 from \$2,277,860 to \$2,652,152.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Reporting the District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major governmental fund begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the general fund.

Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

Proprietary Funds

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical/surgical and dental self-insurance. The basic proprietary fund financial statements can be found on pages 20-22 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate Statements of fiduciary net assets and changes in fiduciary net assets on pages 23 and 24. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-50 of this report.

The District as a Whole

Recall that the statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets at June 30, 2009 and June 30, 2008.

	Net A	ssets
	Governmental	Governmental
	Activities	Activities
	2009	2008
Assets		
Current and other assets	\$ 5,911,008	\$ 5,122,774
Capital assets, net	1,150,130	1,185,480
Total assets	7,061,138	6,308,254
Liabilities		
Current liabilities	2,671,088	2,423,861
Long-term liabilities	189,525	187,153
Total liabilities	2,860,613	2,611,014
<u>Net Assets</u>		
Invested in capital assets	1,150,130	1,185,480
Restricted	759,716	434,653
Unrestricted	2,290,679	2,077,107
Total net assets	\$ 4,200,525	\$ 3,697,240

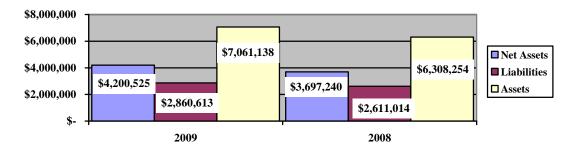
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the District's assets exceeded liabilities by \$4,200,525. Of this total, \$2,290,679 is unrestricted in use.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

At fiscal year-end, capital assets represented 16.29% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of accumulated depreciation, at June 30, 2009, were \$1,150,130. These capital assets are used to provide services to the students and are not available for future spending.

A portion of the District's net assets, \$759,716 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$2,290,679 may be used to meet the District's ongoing obligations to the students and creditors.

The graph below presents the District's governmental activities assets, liabilities and net assets at June 30, 2009 and 2008:



Governmental Activities

The table below shows the change in net assets for fiscal year 2009 and 2008.

Change in Net Assets

	Governmental Activities 2009	Governmental Activities 2008		
<u>Revenues</u>				
Program revenues:				
Charges for services and sales	\$ 281,815	\$ 250,516		
Operating grants and contributions	534,227	537,048		
Capital grants and contributions	6,223	3,281		
General revenues:				
Property taxes	2,429,487	2,576,268		
Grants and entitlements	2,430,802	2,361,544		
Investment earnings	80,065	74,570		
Other	84,168	30,721		
Total revenues	5,846,787	5,833,948		

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Change in Net Assets

	Governmental Activities 2009	Governmental Activities 2008
Expenses		
Program expenses:		
Instruction:		
Regular	\$ 2,160,746	\$ 2,044,840
Special	459,156	562,199
Vocational	4,409	11,217
Other	480,089	245,420
Support services:		
Pupil	63,279	66,604
Instructional staff	200,680	173,071
Board of education	18,098	21,999
Administration	528,741	580,108
Fiscal	235,713	209,507
Operations and maintenance	434,469	434,232
Pupil transportation	340,667	372,446
Central	45,412	51,473
Operations of non-instructional services:		
Food service operations	200,991	194,322
Other non-instructional services	1,318	909
Extracurricular activities	169,734	171,306
Total expenses	5,343,502	5,139,653
Change in net assets	503,285	694,295
Net assets at beginning of year	3,697,240	3,002,945
Net assets at end of year	\$ 4,200,525	\$ 3,697,240

Governmental Activities

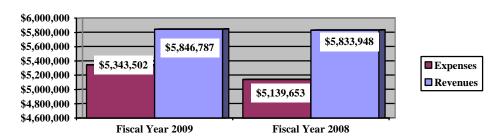
Net assets of the District's governmental activities increased \$503,285. Total governmental expenses of \$5,343,502 were offset by program revenues of \$822,265 and general revenues of \$5,024,522. Program revenues supported 15.39% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 83.13% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$3,104,400 or 58.10% of total governmental expenses for fiscal year 2009.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2009 and 2008.



Governmental Activities - Revenues and Expenses

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

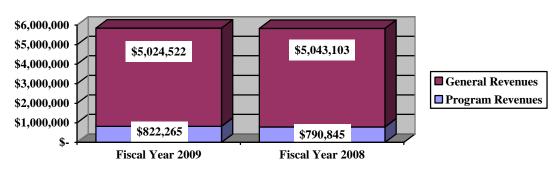
Governmental Activities

	Total Cost of Services 2009	Net Cost of Services 2009	Total Cost of Services 2008	Net Cost of Services 2008
Program expenses				
Instruction:				
Regular	\$ 2,160,746	\$ 2,024,198	\$ 2,044,840	\$ 1,968,156
Special	459,156	129,622	562,199	206,092
Vocational	4,409	2,373	11,217	9,261
Other	480,089	480,089	245,420	245,420
Support services:				
Pupil	63,279	61,682	66,604	60,806
Instructional staff	200,680	200,680	173,071	164,366
Board of education	18,098	18,098	21,999	21,999
Administration	528,741	497,967	580,108	543,291
Fiscal	235,713	226,713	209,507	200,507
Operations and maintenance	434,469	432,583	434,232	434,232
Pupil transportation	340,667	320,109	372,446	349,334
Central	45,412	40,380	51,473	44,118
Operations of non-instructional services:				
Food service operations	200,991	(5,711)	194,322	(3,401)
Other non-instructional services	1,318	1,318	909	(907)
Extracurricular activities	169,734	91,136	171,306	105,534
Total expenses	\$ 5,343,502	\$ 4,521,237	\$ 5,139,653	\$ 4,348,808

The dependence upon tax and other general revenues for governmental activities is apparent, 84.92% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 84.61%. The District's taxpayers and unrestricted grants and entitlements from the State of Ohio are by far the primary support for District's students.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

The graph below presents the District's governmental activities revenue for fiscal year 2009 and 2008.



Governmental Activities - General and Program Revenues

The District's Funds

The District's governmental funds reported a combined fund balance of \$3,049,946 which is higher than last year's total of \$2,528,311. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2009 and 2008.

	Fund Balance June 30, 2009	Fund Balance June 30, 2008	Increase	Percentage Change
General Other Governmental	\$ 2,652,152 397,794	\$ 2,277,860 250,451	\$ 374,292 <u>147,343</u>	16.43 % 58.83 %
Total	\$ 3,049,946	\$ 2,528,311	\$ 521,635	20.63 %

General Fund

The District's general fund balance increased \$374,292.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

2009 2008 Increase/ Percentage (Decrease) Change Amount Amount **Revenues** Taxes \$ 2,417,772 \$ 2,549,469 \$ (131,697) (5.17) % Tuition 29,971 25,357 549.57 % 4,614 Earnings on investments 83,071 68,944 14,127 20.49 %

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

Intergovernmental	2,584,151	2,536,180	47,971	1.89 %
Other revenues	104,853	43,836	61,017	139.19 %
Total	\$ 5,219,818	\$ 5,203,043	\$ 16,775	0.32 %
<u>Expenditures</u>				
Instruction	\$ 2,915,616	\$ 2,467,285	\$ 448,331	18.17 %
Support services	1,809,617	1,793,346	16,271	0.91 %
Non-instructional services	1,318	909	409	44.99 %
Extracurricular activities	118,975	87,221	31,754	36.41 %
Total	\$ 4,845,526	\$ 4,348,761	\$ 496,765	11.42 %

Revenues of the general fund remained relatively consistent with 2008 with only a small increase of \$16,775 or 0.32%. Tax revenue decreased \$131,697 or 5.17%. This decrease is primarily the result of taxes that were available to advance by the County at June 30th. At June 30, 2009 and June 30, 2008, the amount available for advance was \$390,435 and \$566,080, respectively. These amounts were booked as revenue in the corresponding fiscal year and can vary based on when tax bills are mailed by the County. The increase of \$25,357 in tuition revenue can be attributed to an increase in the amount of open enrollment receipts the District collected in fiscal year 2009.

Expenditures of the general fund increased \$496,765 or 11.42%. This increase was due to the significant increase is in the area of instruction expenditures. Instruction expenditures increased \$448,331 or 18.17% due primarily to increases in contract wages and fringe benefit costs for employees.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2009, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$5,065,486 and final budgeted revenues and other financing sources were \$5,240,486. Actual revenues for fiscal 2009 were \$5,368,583. This represents a \$128,097 increase from final budgeted revenues.

General fund original appropriations (appropriated expenditures including other financing uses) of \$5,502,475 were increased to \$6,002,475 in the final appropriations. The actual budget basis expenditures and other financing uses for fiscal year 2009 totaled \$5,190,386, which was \$812,089 less than the final budget appropriations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Capital Assets and Debt Administration

Capital Assets

At June 30, 2009, the District had \$1,150,130 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities.

The following table shows fiscal year 2009 balances compared to 2008:

Capital Assets at June 30 (Net of Depreciation)

	Government	al Activities
	2009	2008
Land	\$ 328,875	\$ 328,875
Land improvements	2,582	3,512
Building and improvements	493,864	538,734
Furniture and equipment	127,860	149,466
Vehicles	196,949	164,893
Total	<u>\$ 1,150,130</u>	\$ 1,185,480

The overall decrease in capital assets of \$35,350 is due to depreciation expense of \$140,383 exceeding capital outlays of \$105,033 in the fiscal year.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

Debt Administration

At June 30, 2009, the District had no debt outstanding.

Current Financial Related Activities

The Board's five-year forecast indicates the District will require no new additional operating money for fiscal year 2010 through fiscal year 2012. With careful management, additional reductions in spending, and the passage of a renewal levy and new emergency levy in May 2007, the District will not require additional operating money until 2012. The District will be entering the final year of a three-year negotiated contract with employees that expire June 30, 2010. Also, the District will require the renewal of two levies in fiscal year 2010. These two levies amount to \$275,000 and \$686,000 per year respectively. It will be vital that these two levies be renewed.

A finance committee was created and it is made up of several community members, board members, superintendent and the treasurer. The committee is reviewing and learning about spending decisions made by the District in an effort to better understand the complexities of school funding and the fiscal position of Lucas Local Schools, as well as the levies that expire in 2010. The committee is also researching alternative funding for the District.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

The District faces several challenges: the aging facilities, the future of state funding and declining enrollment. The District currently loses in excess of \$175,000 per year to open enrollment and community schools. In May 2008, the District decided to allow incoming open enrollment students from surrounding Districts to help increase funding. This was done for a one-year trial period subject to annual approval. Due to the positive experience with allowing incoming open-enrollment students in fiscal year 2009, the Board approved renewal of the open enrollment policy for fiscal year 2010. As a result of these challenges, all of the District's financial abilities will be called upon to meet these challenges. It is imperative the District's Board and management team continue to carefully and prudently plan in order to provide the resources required to meet the student's desired needs over the next several years.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Scott Osborne, Lucas Local School District, 84 Lucas North Road, Lucas, Ohio 44843-9532.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS JUNE 30, 2009

		vernmental Activities
Assets:	.	2 000 012
Equity in pooled cash and investments	\$	3,000,012
Receivables:		0 (11 (70)
Property taxes		2,644,679
Accounts		188
Intergovernmental		254,135
Accrued interest		3,764
Loans		3,321
Prepayments		2,010
Materials and supplies inventory		2,899
Capital assets:		220 075
		328,875
Depreciable capital assets, net		821,255
Capital assets, net		1,150,130
Total assets.		7,061,138
Liabilities:		
Accounts payable.		10,998
Accrued wages and benefits		327,046
Pension obligation payable.		130,137
Intergovernmental payable		45,762
Unearned revenue		2,129,318
Claims payable		27,827
Long-term liabilities:		
Due within one year		24,895
Due in more than one year		164,630
Total liabilities		2,860,613
Net Assets:		
Invested in capital assets		1,150,130
Restricted for:		
Capital projects		11,796
Locally funded programs		14,714
State funded programs		19,114
Federally funded programs		201,025
Student activities		66,791
Public school support		32,569
Other purposes		413,707
Unrestricted.		2,290,679
		4 200 525
Total net assets	\$	4,200,525

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

				Progra	am Revenues			R (et (Expense) evenue and Changes in Net Assets
	Expenses	S	arges for Services nd Sales	G	perating rants and tributions	Gra	Capital ants and tributions		vernmental Activities
Governmental activities:									
Instruction:									
Regular	\$ 2,160,746	\$	49,385	\$	87,163	\$	-	\$	(2,024,198)
Special	459,156		-		329,534		-		(129,622)
Vocational	4,409		-		2,036		-		(2,373)
Other	480,089		-		-		-		(480,089)
Support services:									
Pupil	63,279		-		1,597		-		(61,682)
Instructional staff	200,680		-		-		-		(200,680)
Board of education	18,098		-		-		-		(18,098)
Administration	528,741		25,574		5,200		-		(497,967)
Fiscal	235,713		-		9,000		-		(226,713)
Operations and maintenance	434,469		1,886		-		-		(432,583)
Pupil transportation.	340,667		-		14,335		6,223		(320,109)
Central	45,412		-		5,032		-		(40,380)
Operation of non-instructional									
services:									
Food service operations	200,991		133,590		73,112		-		5,711
Other non-instructional services	1,318		-		-		-		(1,318)
Extracurricular activities	 169,734		71,380		7,218		-		(91,136)
Total governmental activities	\$ 5,343,502	\$	281,815	\$	534,227	\$	6,223		(4,521,237)

General Revenues:

Property taxes levied for:	
General purposes.	2,429,487
Grants and entitlements not restricted	
to specific programs	2,430,802
Investment earnings	80,065
Miscellaneous	 84,168
Total general revenues	 5,024,522
Change in net assets	503,285
Net assets at beginning of year	 3,697,240
Net assets at end of year	\$ 4,200,525

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

	General		Other Governmental Funds		Total Governmental Funds		
Assets:							
Equity in pooled cash							
and investments	\$	2,274,745	\$	424,290	\$	2,699,035	
Receivables:							
Taxes		2,644,679		-		2,644,679	
Accounts		188		-		188	
Intergovernmental		-		254,135		254,135	
Accrued interest		3,764		-		3,764	
Loans		3,321		-		3,321	
Interfund loans		153,523		-		153,523	
Prepayments		2,010		-		2,010	
Materials and supplies inventory		-		2,899		2,899	
Restricted assets:							
Equity in pooled cash							
and cash equivalents		282,657		-		282,657	
Total assets	\$	5,364,887	\$	681,324	\$	6,046,211	
Liabilities:							
Accounts payable	\$	9,359	\$	1,639	\$	10,998	
Accrued wages and benefits		310,926		16,120		327,046	
Pension obligation payable.		125,358		4,779		130,137	
Intergovernmental payable.		10,508		35,254		45,762	
Interfund loans payable.		-		153,523		153,523	
Deferred revenue.		127,266		72,215		199,481	
Unearned revenue		2,129,318		-		2,129,318	
Total liabilities		2,712,735		283,530		2,996,265	
Fund Balances:							
Reserved for encumbrances		264,523		74,611		339,134	
Reserved for materials and		201,525		71,011		557,151	
supplies inventory		-		2,899		2,899	
Reserved for prepayments		2,010		-		2,010	
Reserved for property tax unavailable							
for appropriation		390,435		-		390,435	
Reserved for textbooks		282,657		-		282,657	
Unreserved, undesignated, reported in:							
General fund		1,712,527		-		1,712,527	
Special revenue funds		-		311,152		311,152	
Capital projects funds		-		9,132		9,132	
Total fund balances		2,652,152		397,794		3,049,946	
Total liabilities and fund balances	\$	5,364,887	\$	681,324	\$	6,046,211	

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2009

Total governmental fund balances		\$ 3,049,946
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		1,150,130
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred in the funds.		
Taxes receivable	\$ 124,926	
Intergovernmental receivable	72,215	
Accrued interest receivable	 2,340	
Total		199,481
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		(9,507)
Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported in the funds.		 (189,525)
Net assets of governmental activities		\$ 4,200,525

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Tuition. 29,971 - 29,971 Charges for services. - 133,590 133,55 Earnings on investments. 83,071 760 833,83 Extracurricular. - 95,717 95,717 Classroom materials and fees. 17,499 1,915 19,41 Rental income 1,886 - 1886 Contributions and donations. 1,300 12,418 13,71 Other local revenues. 84,168 1,237 85,426 Intergovernmental - intermediate. 2,584,151 24,455 2,608,60 Intergovernmental - federal - 326,586 326,557 Total revenues 5,219,818 607,893 5,827,71 Expenditures: Current: 11 114,039 4455,55 Vocational. 2,804 199 3,00 Other. 480,089 - 480,08 Support services: - 118,000 432,665 Pupil. 63,244 35 63,277 Pupil. 63,244 35 63,277 Other. 480		General	Other Governmental Funds	Go	Total vernmental Funds
Taxes \$ $2,417,77$ \$ \$ $2,417,77$ Tuition 29,971 - 29,971 - 29,971 - 29,971 - 29,971 - 29,971 - 29,971 - 29,971 - 29,971 95,717 91,712 14,88 13,300 12,445 12,445 12,445 12,445 12,445 12,445 12,445 12,445 12,445 2,608,66 12,685 12,4455 2,608,66 12,685 12,4455 2,608,66 326,585 70,623,717 12,4455 2,445	Revenues:	 			
Tuition. 29,971 - 29,971 Charges for services. - 133,590 133,55 Earnings on investments. 83,071 760 833,83 Extracurricular. - 95,717 95,717 Classroom materials and fees. 17,499 1,915 19,41 Rental income 1,886 - 1886 Contributions and donations. 1,300 12,418 13,71 Other local revenues. 84,168 1,237 85,426 Intergovernmental - intermediate. 2,584,151 24,455 2,608,60 Intergovernmental - federal - 326,586 326,557 Total revenues 5,219,818 607,893 5,827,71 Expenditures: Current: 11 114,039 4455,55 Vocational. 2,804 199 3,00 Other. 480,089 - 480,08 Support services: - 118,000 432,665 Pupil. 63,244 35 63,277 Pupil. 63,244 35 63,277 Other. 480	From local sources:				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Taxes	\$ 2,417,772	\$ -	\$	2,417,772
Earnings on investments. $83,071$ 760 $83,83$ Extracurricular. - $95,717$ $95,717$ $95,717$ Classroom materials and fees 17,499 1,915 19,41 Rental income 1,886 - 1,886 Contributions and donations. 1,300 12,418 13,71 Other local revenues. $84,168$ 1,237 $85,40$ Intergovernmental - intermediate. - 11,215 11,21 Intergovernmental - intermediate. - 326,586 326,586 Total revenues. 5,219,818 $607,893$ $5,827,71$ Expenditures: Current: - 341,558 114,039 $455,59$ Vocational. 2,091,165 38,557 2,129,72 Special. 341,558 114,039 $455,59$ Vocational. 2,091,165 38,557 2,129,72 Special. 2,044 199 3,00 Other. 480,089 - 480,08 Support services: - 138,098 - Pupil. 63,	Tuition.	29,971	-		29,971
Extracurricular. - $95,717$ $95,717$ $95,717$ Classroom materials and fees. 17,499 1,915 19,41 Rental income 1,886 - 1,886 Contributions and donations. 1,300 12,418 13,71 Other local revenues. 84,168 1,237 85,40 Intergovernmental - intermediate. - 11,215 11,215 Intergovernmental - state. 2,584,151 24,4455 2,608,60 Intergovernmental - federal - 326,586 326,586 Total revenues 5,219,818 607,893 5,827,71 Expenditures: - 341,555 114,039 455,55 Current: - 340,555 114,039 455,55 Note: - 480,089 - 480,089 480,089 Pupil. - 63,244 35 63,227 Instruction: - 176,053 1,782 177,83 Board of education 18,098 - 18,00 232,666 0,22,66 Operations and maintenance. 421,684 - <td>Charges for services</td> <td>-</td> <td>133,590</td> <td></td> <td>133,590</td>	Charges for services	-	133,590		133,590
Classroom materials and fees 17,499 1,915 19,41 Rental income 1,886 - 1,88 Contributions and donations 1,300 12,418 13,71 Other local revenues. 84,168 1,237 85,40 Intergovernmental - intermediate - 11,215 11,21 Intergovernmental - intermediate - 326,586 326,58 Total revenues 5,219,818 607,893 5,827,71 Expenditures: - 341,558 114,039 455,55 Vocational 2,091,165 38,557 2,129,72 Support services: - 480,089 - 480,089 Pupil. - 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,009 Operations and maintenance 421,684 - 421,684 Pupil transportation 374,608 - 374,608 Operations of non-instructional services: - 193,089 193,089 Food service operations - <td>Earnings on investments</td> <td>83,071</td> <td>760</td> <td></td> <td>83,831</td>	Earnings on investments	83,071	760		83,831
Rental income 1,886 - 1,886 Contributions and donations. 1,300 12,418 13,77 Other local revenues. 84,168 1,237 85,40 Intergovernmental - intermediate. - 11,215 11,21 Intergovernmental - intermediate. 2,584,151 24,455 2,608,60 Intergovernmental - intermediate. - 326,586 336,58 Total revenues. 5,219,818 607,893 5,827,71 Expenditures: Current: - 341,558 114,039 455,55 Vocational. 2,804 199 3,00 0 0 0 Other. . . 176,053 1,782 177,83 Board of education 18,098 - 18,000 232,669 Pupil. . . 374,608 - 18,000 Correnticional staff . . . 18,000 232,66 Operation and maintenance. . . . 18,000 232,66 . . . Operation of non-instructional services: <td< td=""><td>Extracurricular</td><td>-</td><td>95,717</td><td></td><td>95,717</td></td<>	Extracurricular	-	95,717		95,717
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Classroom materials and fees	17,499	1,915		19,414
Other local revenues. $84,168$ $1,237$ $85,40$ Intergovernmental - intermediate. - $11,215$ $11,21$ Intergovernmental - state. $2,584,151$ $24,455$ $2,608,60$ Intergovernmental - federal - $326,586$ $326,586$ Total revenues $5,219,818$ $607,893$ $5,827,71$ Expenditures: Current: Instruction: $8e,91a$ $341,558$ $114,039$ $455,55$ Vocational. $2,091,165$ $38,557$ $2,129,72$ $39,00$ Other. $2,804$ 199 $3,00$ Other. $2,804$ 199 $3,00$ Other services: $2,804$ 199 $3,00$ Pupil. $63,244$ 35 $63,27$ Instructional staff $176,053$ $1,782$ $177,83$ Board of education $18,098$ $ 18,000$ $232,66$ Operations and maintenance. $421,663$ $18,000$ $232,66$ $05,681$ $58,48$ Operation	Rental income	1,886	-		1,886
Intergovernmental - intermediate. - 11,215 11,215 Intergovernmental - state. 2,584,151 24,455 2,608,66 Intergovernmental - federal - 326,586 326,586 Total revenues 5,219,818 607,893 5,827,71 Expenditures: Current: Instruction: Regular 2,091,165 38,557 2,129,72 Special. 341,558 114,039 455,59 Vocational. 2,804 199 3,00 Other. 480,089 - 480,08 Support services: - 17,653 1,782 177,83 Board of education 18,098 - 18,00 232,664 Operations and maintenance. 421,663 18,000 232,66 232,66 Operation of non-instructional services: - 193,089 - 421,68 Pupil transportation - 1318 - 1313 Curtal. - 142,663 5,681 58,484 Operations and maintenance. - 142,668 - 143,68	Contributions and donations	1,300	12,418		13,718
Intergovernmental - state. 2,584,151 24,455 2,608,60 Intergovernmental - federal 5,219,818 607,893 5,227,71 Expenditures: 5,219,818 607,893 5,827,71 Current: Instruction: 8,8557 2,129,72 Special 341,558 114,039 455,59 Vocational 2,804 199 3,00 Other 2,804 199 3,00 Support services: 71 717,83 63,244 35 63,277 Instructional staff 176,053 1,782 177,83 80 18,008 18,008 18,009 18,009 18,009 18,009 18,000 232,666 526,92 17,83 18,000 232,666 526,92 17,83 18,000 232,66 526,92 17,83 18,000 232,66 526,92 18,000 232,66 526,92 17,83 18,000 232,66 526,92 18,000 232,66 526,92 18,000 232,66 526,92 18,000 232,66 526,92 18,000 232,66 526,92 18,000 232,66 5	Other local revenues.	84,168	1,237		85,405
Intergovernmental - federal - 326,586 326,586 Total revenues 5,219,818 607,893 5,827,71 Expenditures: - <td>Intergovernmental - intermediate</td> <td>-</td> <td>11,215</td> <td></td> <td>11,215</td>	Intergovernmental - intermediate	-	11,215		11,215
Total revenues $5,219,818$ $607,893$ $5,827,71$ Expenditures: Current: Instruction: $2,091,165$ $38,557$ $2,129,72$ Special $2,091,165$ $38,557$ $2,129,72$ Board of education $480,089$ $ 480,089$ $ 18,098$ $ 18,090$ $232,66$ $09erations and maintenance. 421,684 $	Intergovernmental - state.	2,584,151	24,455		2,608,606
Expenditures: 2,091,165 38,557 2,129,72 Special 341,558 114,039 455,55 Vocational. 2,804 199 3,00 Other 2,804 199 3,00 Other 480,089 - 480,08 Support services: - 480,089 - 480,08 Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,09 Administration 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central - 193,089 193,089 Operation of non-instructional services: - 193,089 193,08 Food service operations - 193,089 193,08 Other non-instructional services -	Intergovernmental - federal	 -	326,586		326,586
Current: Instruction: Regular	Total revenues	5,219,818	607,893		5,827,711
Current: Instruction: Regular	Expenditures:				
Regular 2,091,165 38,557 2,129,72 Special 341,558 114,039 455,59 Vocational 2,804 199 3,00 Other 480,089 - 480,08 Support services: - 480,089 - 480,08 Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,09 Administration 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central - 193,089 193,08 Other non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Extracurricular activities 118,975 50,703 169,67 Total expenditures 374,292 147,343 521,63 Fund balances at beginning of year	-				
Special. 341,558 114,039 455,55 Vocational. 2,804 199 3,00 Other. 480,089 - 480,08 Support services: - 480,089 - 480,08 Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,09 Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. - 42,806 15,681 58,48 Operations of non-instructional services: - 193,089 193,08 Food service operations - 193,089 193,08 Other non-instructional services - 193,089 133,08 Total expenditures - 18,975 50,703 169,07	Instruction:				
Vocational. 2,804 199 3,00 Other. 480,089 - 480,089 Support services: - 480,089 - 480,089 Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,09 Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures. 374,292 147,343 521,63 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31 <td>Regular</td> <td>2,091,165</td> <td>38,557</td> <td></td> <td>2,129,722</td>	Regular	2,091,165	38,557		2,129,722
Vocational. 2,804 199 3,00 Other. 480,089 - 480,089 Support services: - 480,089 - 480,089 Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,09 Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures. 374,292 147,343 521,63 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31 <td>Special.</td> <td>341,558</td> <td>114,039</td> <td></td> <td>455,597</td>	Special.	341,558	114,039		455,597
Support services: 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 18,098 18,098 Administration 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations 1,318 - 1,318 Extracurricular activities 118,975 50,703 169,67 Total expenditures 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31		2,804	199		3,003
Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,099 Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 428,066 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Other	480,089	-		480,089
Pupil. 63,244 35 63,27 Instructional staff 176,053 1,782 177,83 Board of education 18,098 - 18,099 Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 428,066 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Support services:				
Instructional staff		63,244	35		63,279
Administration. 498,461 28,465 526,92 Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Other non-instructional services. - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31		176,053	1,782		177,835
Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Other non-instructional services. - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Board of education	18,098	-		18,098
Fiscal 214,663 18,000 232,66 Operations and maintenance. 421,684 - 421,68 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Other non-instructional services. - 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Administration.	498,461	28,465		526,926
Operations and maintenance. 421,684 - 421,684 Pupil transportation 374,608 - 374,60 Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Other non-instructional services. - 193,089 193,08 Other non-instructional services. 1,318 - 1,31 Extracurricular activities. 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31		214,663			232,663
Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Other non-instructional services 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31		421,684	-		421,684
Central. 42,806 15,681 58,48 Operation of non-instructional services: - 193,089 193,08 Food service operations - 1,318 - 1,31 Other non-instructional services 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Pupil transportation	374,608	-		374,608
Food service operations - 193,089 193,089 Other non-instructional services 1,318 - 1,318 Extracurricular activities 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31		42,806	15,681		58,487
Other non-instructional services 1,318 - 1,318 Extracurricular activities 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Operation of non-instructional services:				
Extracurricular activities. 118,975 50,703 169,67 Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Food service operations	-	193,089		193,089
Total expenditures 4,845,526 460,550 5,306,07 Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Other non-instructional services	1,318	-		1,318
Net change in fund balances 374,292 147,343 521,63 Fund balances at beginning of year 2,277,860 250,451 2,528,31	Extracurricular activities.	118,975	50,703		169,678
Fund balances at beginning of year 2,277,860 250,451 2,528,31	Total expenditures	 4,845,526	460,550		5,306,076
		374,292	147,343		521,635
	Fund balances at beginning of year	2,277,860	250,451		2,528,311
rund datances at end of year	Fund balances at end of year	\$ 2,652,152	\$ 397,794	\$	3,049,946

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds		\$ 521,635
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the current period.		
Capital asset additions Current year depreciation	\$ 105,033 (140,383)	
Total		(35,350)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Taxes Intergovernmental Earnings on investments	11,715 10,367 (3,039)	
Total		19,043
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in		<i>(</i> - - - -)
governmental funds.		(2,372)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal		
service fund is allocated among the governmental activities.		329
Change in net assets of governmental activities		\$ 503,285

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Budgete	ed Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				(
From local sources:				
Property taxes	\$ 2,447,621	\$ 2,532,180	\$ 2,594,076	\$ 61,896
Tuition	28,279	29,256	29,971	715
Earnings on investments	52,224	54,028	55,349	1,321
Classroom materials and fees	16,511	17,081	17,499	418
Rental income	1,780	1,841	1,886	45
Contributions and donations	1,227	1,269	1,300	31
Other local revenues	79,235	81,974	83,977	2,003
Intergovernmental - state	2,438,256	2,522,492	2,584,151	61,659
Total revenues.	5,065,133	5,240,121	5,368,209	128,088
Expenditures:				
Current:				
Instruction:				
Regular	2,283,594	2,491,100	2,154,073	337,027
Special	396,211	432,214	373,739	58,475
Vocational	1,480	1,614	1,396	218
Other	510,780	557,194	481,810	75,384
Support services:				
Pupil	78,894	86,063	74,419	11,644
Instructional staff	207,754	226,633	195,971	30,662
Board of education	23,498	25,633	22,165	3,468
Administration	560,917	611,887	529,103	82,784
Fiscal	246,845	269,275	232,844	36,431
Operations and maintenance	491,153	535,783	463,296	72,487
Pupil transportation	429,635	468,675	405,267	63,408
Central	59,914	65,359	56,516	8,843
Other non-instructional services	5,491	5,990	5,180	810
Extracurricular activities	127,206	138,765	119,991	18,774
Total expenditures	5,423,372	5,916,185	5,115,770	800,415
Excess (deficiency) of revenues over (under)				
expenditures	(358,239)	(676,064)	252,439	928,503
Other financing sources (uses):				
Sale of assets	291	301	308	7
Advances in	62	64	66	2
Advances out	(79,103)	(86,290)	(74,616)	11,674
Total other financing sources (uses)	(78,750)	(85,925)	(74,242)	11,683
Net change in fund balance	(436,989)	(761,989)	178,197	940,186
Fund balance at beginning of year	1,048,095	1,048,095	1,048,095	-
Prior year encumbrances appropriated	1,042,542	1,042,542	1,042,542	-
Fund balance at end of year	\$ 1,653,648	\$ 1,328,648	\$ 2,268,834	\$ 940,186
·····				,

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2009

	Governmental Activities - Internal Service Fund	
Assets:		
Current assets:		
Equity in pooled cash and investments	\$	18,320
Total assets		18,320
Liabilities:		
Claims payable		27,827
Total liabilities		27,827
Net assets: Unrestricted (deficit)		(9,507)
Total net assets (deficit)	\$	(9,507)

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Governmental Activities - Internal Service Fund		
Operating revenues:	-		
Sales/charges for services	\$	524,734	
Total operating revenues		524,734	
Operating expenses:			
Purchased services		118,883	
Claims		405,555	
Total operating expenses		524,438	
Operating income		296	
Nonoperating revenues:		33	
Change in net assets		329	
Net assets (deficit) at beginning of year		(9,836)	
Net assets (deficit) at end of year	\$	(9,507)	

STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	A	vernmental ctivities - internal vice Fund
Cash flows from operating activities:		
Cash received from sales/charges for services	\$	524,734
Cash payments for purchased services		(118,883)
Cash payments for claims		(421,728)
Net cash used in		
operating activities		(15,877)
Cash flows from investing activities:		
Interest received		33
Net cash provided by investing activities		33
Net (decrease) in cash and investments		(15,844)
Cash and investments at beginning of year		34,164
Cash and investments at end of year	\$	18,320
Reconciliation of operating income to net cash used in operating activities:		
Operating income	\$	296
Changes in assets and liabilities:		
(Decrease) in claims payable.		(16,173)
Net cash used in		
operating activities	\$	(15,877)

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

		te-Purpose Trust		
	Scholarship		Agency	
Assets:				
Equity in pooled cash				
and investments	\$	56,634	\$	25,288
Total assets		56,634	\$	25,288
Liabilities:				
Accounts payable.		-	\$	49
Intergovernmental payable		-		2
Loans payable.		-		3,321
Due to students		-		21,916
Total liabilities		-	\$	25,288
Net Assets:				
Held in trust for scholarships		56,634		
Total net assets	\$	56,634		

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Private-Purpose Trust		
	Scholarship		
Additions:			
Gifts and contributions	\$	6,754	
Total additions.		6,754	
Deductions:			
Scholarships awarded		2,401	
Change in net assets		4,353	
Net assets at beginning of year		52,281	
Net assets at end of year	\$	56,634	

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Lucas Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District ranks as the 603rd largest by total enrollment among the 922 public school districts and community schools in the State of Ohio. The District operates under a locally-elected five-member Board form of government and provides educational services as authorized by its charter and further mandated by State and/or federal agencies. This Board controls the district's 4 instructional/support facilities staffed by 46 non-certified and 43 certificated full-time employees.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and to its proprietary fund provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

JOINTLY GOVERNED ORGANIZATION

Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Huron, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2009, the District paid \$17,059 to the COG for various services. Financial information can be obtained from the treasurer for the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

PURCHASING POOLS

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

Metropolitan Education Council Purchasing Group

The District is a member of the Metropolitan Educational Council (MEC) purchasing group. The following items are purchased through this group discount program: custodial products, food service products, audio visual bulbs, and certain paper products. The MEC also provides a Self-Help Gas Program where members save significant amounts on natural gas purchases.

B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following is the District's major governmental fund:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; and (b) grants and other resources whose use is restricted to a particular purpose, and (c) food service operations.

PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical and dental insurance to employees.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for sales and services. Operating expenses for internal service funds include the claims and purchased services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period, including delinquent property taxes due at June 30, 2009, are recorded as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue on the governmental fund financial statements.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds except agency funds. The specific timetable for fiscal year 2009 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Richland County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final amended certificate of estimated resources issued for fiscal year 2009.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original, appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2009. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

8. Unencumbered appropriations lapse at fiscal year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be re-appropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

During fiscal year 2009, investments were limited to STAR Ohio, federal agency securities, nonnegotiable certificates of deposit, and negotiable certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as non-negotiable certificates of deposit, are reported at cost.

The District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2009. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2009.

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund or by policy of the Board of Education. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$83,071 which includes \$13,870 assigned from other District funds.

For purposes of the statement of cash flows and for presentation on the statement of net assets, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method on the fund statements and on the government-wide statements.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities
Description	Estimated Lives
Land improvements	15 - 25 years
Buildings and improvements	15 - 40 years
Furniture and equipment	5 - 20 years
Vehicles	8 - 15 years

I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental activities column on the statement of net assets.

Receivables resulting from loans to the agency fund are reported as loans receivable on the governmental fund financial statements.

J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2009, by those employees who are currently eligible to receive termination (sick leave) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with at least ten years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2009 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, prepayments, property tax unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets consist of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include monies restricted by State statute for the purchase of textbook and instructional materials and food service operations.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set-aside to establish a textbook reserve. This reserve is required by State statute. A schedule of statutory reserves and detail on the District's restricted assets is presented in Note 16.

Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2009.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For fiscal year 2009, the District has implemented GASB Statement No. 49, "<u>Accounting and Financial Reporting for Pollution Remediation Obligations</u>", GASB Statement No. 52, "<u>Land and Other Real Estate Held as Investments by Endowments</u>", GASB Statement No. 55, "<u>The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments</u>", and GASB Statement No. 56 "<u>Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards</u>".

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The implementation of GASB Statement No. 49 did not have an effect on the financial statements of the District.

GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The implementation of GASB Statement No. 52 did not have an effect on the financial statements of the District.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of GASB Statement No. 55 did not have an effect on the financial statements of the District.

GASB Statement No. 56 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance presented in the American Institute of Certified Public Accountants' (AICPA) Statements on Auditing Standards. The implementation of GASB Statement No. 56 did not have an effect on the financial statements of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

B. Deficit Fund Balances

Fund balances at June 30, 2009 included the following individual fund deficits:

Nonmajor funds	Γ	Deficit
Uniform school supplies	\$	5,210
Special enterprises		206
SchoolNet		32
Summer intervention		31
Title I		1,534
Reducing class size		37
Internal service		9,507

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

C. Compliance

- *i.* The District did not certify proper balances to the County Auditor in noncompliance with Ohio Revised Code Section 5705.36.
- *ii.* The District had actual expenditures exceeding appropriations at fiscal year end and throughout the fiscal year in noncompliance with Ohio Revised Code Sections 5705.41(B) and 5705.40.
- *iii.* The District had 29% of expenditures in which the invoice was dated prior to the purchase order in noncompliance with Ohio Revised Code Section 5705.41(D).

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items 1 and 2 above, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At June 30, 2009, the District had \$50 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

B. Deposits with Financial Institutions

At June 30, 2009, the carrying amount of all District deposits was \$1,014,269. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2009, \$693,300 of the District's bank balance of \$1,258,152 was exposed to custodial risk as discussed below, while \$564,852 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

C. Investments

As of June 30, 2009, the District had the following investments and maturities:

		Investment Maturities				
Investment type	Fair Value	6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months
FHLB	\$ 49,703	\$-	\$-	\$-	\$ -	\$ 49,703
FNMA	299,561	-	-	-	-	299,561
FFCB	249,579	-	-	-	-	249,579
FHLMC	99,707	-	-	-	50,245	49,462
STAR Ohio	266,315	266,315	-	-	-	-
Negotiable cd's	1,102,750	100,275	702,899	101,802	99,310	98,464
Total	\$ 2,067,615	\$ 366,590	\$ 702,899	\$ 101,802	\$ 149,555	\$ 746,769

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The District's investments in federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial risk in that they are uninsured, unregistered and held by the counter party's trust department or agent but not in the District's name. The District's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2009:

Investment type	Fair Value	% of Total
FHLB	\$ 49,703	2.40
FNMA	299,561	14.49
FFCB	249,579	12.07
FHLMC	99,707	4.82
STAR Ohio	266,315	12.88
Negotiable cd's	1,102,750	53.34
Total	\$ 2,067,615	100.00

D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2009:

Cash and investments per note	
Carrying amount of deposits	\$ 1,014,269
Investments	2,067,615
Cash on hand	 50
Total	\$ 3,081,934
Cash and investments per statement of net assets	
Governmental activities	\$ 3,000,012
Private-purpose trust funds	56,634
Agency funds	 25,288
Total	\$ 3,081,934

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund balances at June 30, 2009 as reported on the fund financial statements consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	 Amount
General	Nonmajor governmental funds	\$ 153,523

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

B. Loans between governmental funds and the agency fund are reported as "loans receivable/payable" on the financial statements. The District had the following loan outstanding at fiscal year end:

Loan from	Loan to	Amount
General	Agency	\$ 3,321

This loan is expected to be repaid in the subsequent year as resources become available in the agency fund.

NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property taxes received in calendar year 2009 represent the collection of calendar year 2009 kaxes. Public utility real and tangible personal property taxes received in calendar year 2009 secame a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30, if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Richland and Ashland Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$390,435 in the general fund. This amount is recorded as revenue. The amount available for advance at June 30, 2008 was \$566,080 in the general fund. The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 6 - PROPERTY TAXES - (Continued)

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Second Half Collections		2009 First Half Collections			
		Amount	Percent	Amount F		Percent
Agricultural/residential						
and other real estate	\$	55,819,320	79.69	\$	58,656,020	78.61
Public utility personal		13,346,000	19.05		15,684,210	21.02
Tangible personal property		879,150	1.26		273,992	0.37
Total	\$	70,044,470	100.00	\$	74,614,222	100.00
Tax rate per \$1,000 of assessed valuation		\$40.30			\$49.30	

NOTE 7 - RECEIVABLES

Receivables at June 30, 2009 consisted of taxes, accounts, accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs and the current year guarantee of federal funds.

A summary of the items of receivables reported on the statement of net assets follows:

Governmental activities:	
Property taxes	\$ 2,644,679
Intergovernmental	254,135
Accounts	188
Accrued interest	3,764
Total	\$ 2,902,766

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

	Balance			Balance
	July 1, 2008	Additions	Disposals	June 30, 2009
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 328,875	<u>\$</u> -	<u>\$</u> -	\$ 328,875
Total capital assets, not being depreciated	328,875			328,875
Capital assets, being depreciated:				
Land improvements	213,854	-	-	213,854
Buildings and improvements	2,866,624	4,798	-	2,871,422
Furniture and equipment	1,400,893	20,597	-	1,421,490
Vehicles	585,462	79,638		665,100
Total capital assets, being depreciated	5,066,833	105,033		5,171,866
Less: accumulated depreciation				
Land improvements	(210,342)	(930)	-	(211,272)
Buildings and improvements	(2,327,890)	(49,668)	-	(2,377,558)
Furniture and equipment	(1,251,427)	(42,203)	-	(1,293,630)
Vehicles	(420,569)	(47,582)		(468,151)
Total accumulated depreciation	(4,210,228)	(140,383)		(4,350,611)
Governmental activities capital assets, net	<u>\$ 1,185,480</u>	<u>\$ (35,350)</u>	<u>\$ -</u>	\$ 1,150,130

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 44,867
Special	2,199
Vocational	1,419
Support services:	
Instructional staff	17,513
Administration	1,158
Fiscal	1,837
Operations and maintenance	11,761
Pupil transportation	46,231
Central	1,726
Extracurricular activities	3,770
Food service operations	 7,902
Total depreciation expense	\$ 140,383

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 9 - LONG-TERM OBLIGATIONS

A. During fiscal year 2009, the following changes occurred in governmental activities long-term obligations:

	Balance Outstanding		Balance Outstanding	Amounts Due in	
	June 30, 2008	Additions	Reductions	June 30, 2009	One Year
Governmental activities:					
Compensated absences	<u>\$ 187,153</u>	\$ 26,073	<u>\$ (23,701)</u>	\$ 189,525	<u>\$ 24,895</u>
Total long-term obligations,					
governmental activities	\$ 187,153	\$ 26,073	\$ (23,701)	\$ 189,525	\$ 24,895

Compensated absences will be paid primarily from the general fund.

B. Legal Debt Margin

The Ohio Revised Code (ORC) provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The ORC further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The ORC additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2009, are a voted debt margin of \$6,676,142 and an unvoted debt margin of \$74,179.

NOTE 10 - COMPENSATED ABSENCES

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn 5 to 20 days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Administrators who are contracted to work 260 days in a year are given 15 to 20 days of vacation per year by contract. Any unused vacation days at the end of the contract are forfeited. The only exception is the Superintendent who can carry over up to 10 days at the end of his contract, and the Treasurer who can carry over up to 5 days at the end of his contract. Teachers do not earn vacation time.

Administrators, teachers, and classified employees earn sick leave at a rate of 1 and 1/4 days per month. Sick leave may be accumulated up to 240 days. Upon retirement, payment is made to employees with 10 or more years of service at the District for 25% of the total sick leave accumulation with a maximum of 60 days payment.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 10 - COMPENSATED ABSENCES - (Continued)

The District offers a one-time exit bonus for all part-time employees with a minimum of 10 consecutive years of experience with the District. Part-time employees who elect this exit bonus must retire with the State Teachers Retirement System of Ohio (STRS Ohio) or School Employees Retirement System of Ohio (SERS). This exit bonus applies only to part-time employees who have not previously retired from STRS Ohio or SERS. Upon retirement, the exit bonus will be calculated on a formula of 25% of the first 120 days of accrued sick leave. This bonus is included as a component of "compensated absences payable" on the basic financial statements. The exit bonus is calculated using the scheduled daily rate of pay at the time of retirement. For those part-time who have accrued sick leave beyond 120 days, the following additional formula will apply:

Accumulated sick	Exit bonus shall be increased by:	Total exit bonus days
130 - 139 days	1 additional day	31
140 - 149 days	2 additional days	32
150 - 159 days	3 additional days	33
160 - 169 days	4 additional days	34
170 - 179 days	5 additional days	35
180 - 189 days	6 additional days	36
190 - 199 days	7 additional days	37
200 - 209 days	8 additional days	38
210 - 219 days	9 additional days	39
> = 240 days	10 additional days	40

The maximum exit bonus that any employee can earn is forty days.

NOTE 11 - RISK MANAGEMENT

A. Property, Fleet, and Liability Insurance

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2009, the District retained property insurance coverage in the blanket amount of \$18,660,180 with 100% coinsurance, replacement cost endorsement and a \$1,000 deductible. The District also has inland marine floaters in the amount of \$520,620 with a \$500 deductible for coverage of audio visual equipment, two-way radios, tractors, musical instruments and uniforms.

Vehicles are covered by a policy through Indiana Insurance Company, which provides for a \$500 deductible for comprehensive and a \$500 deductible for collision. Vehicle liability has a \$2,000,000 combined single limit of liability.

Indiana Insurance Companies also provide general liability coverage with a \$1,000,000 single occurrence limit and an aggregate of \$5,000,000 with no deductible.

Settled claims have not exceeded coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from last fiscal year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 11 - RISK MANAGEMENT - (Continued)

B. Employee Dishonesty Bonds

The District carries employee dishonesty bonds for the Treasurer, Superintendent, and Board President in the amount of \$100,000. Also, an employee blanket dishonesty bond in the amount of \$100,000 is provided to cover all other employees of the District.

C. Workers' Compensation Plan

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (see Note 2.A.). The Plan's business and affairs are conducted by a three-member board of directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The worker's compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the Plan.

D. Employee Group Medical and Dental Insurance

Medical and dental insurance is offered to employees through a self-insurance internal service fund. The District maintained its self-insurance program for insurance benefits with American Benefits Management (a third-party administrator). The District has elected to maintain the funds within the District; however, monthly premiums (both employee and employer) portions are paid out of the respective employee funds and paid into the self-insurance fund. The third-party administrator processes the claims which are approved by the District Treasurer. Monies are then transferred to a clearing account and claims are paid.

The claims liability of \$27,827 reported in the internal service fund at June 30, 2009, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

Fiscal Year	Beginning	Claims	Claims	Ending
	Balance	Incurred	Payments	Balance
2009	\$ 44,000	\$ 405,555	\$ (421,728)	\$ 27,827
2008	50,384	440,786	(447,170)	44,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 12 - PENSION PLANS

A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <u>www.ohsers.org</u>, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$83,290, \$74,704 and \$78,239, respectively; 51.91 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 12 - PENSION PLANS - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008 and 2007 were \$264,733, \$261,548 and \$257,349, respectively; 82.72 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$3,650 made by the District and \$11,617 made by the plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTE 13 - POSTEMPLOYMENT BENEFITS

A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007 were \$53,938, \$45,621 and \$37,734, respectively; 51.91 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$6,872, \$5,383 and \$5,320, respectively; 51.91 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$20,364, \$20,119 and \$19,796, respectively; 82.72 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

	General Fund
Budget basis	\$ 178,197
Net adjustment for revenue accruals	(148,391)
Net adjustment for expenditure accruals	(4,024)
Net adjustment for other sources/uses	74,242
Adjustment for encumbrances	274,268
GAAP basis	\$ 374,292

Net Change in Fund Balance

NOTE 15 - CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

NOTE 16 - STATUTORY RESERVES

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end. These amounts must be carried forward to be used for the same purposes in future years. During the fiscal year ended June 30, 2009, the reserve activity was as follows:

	Textbook/ Instructional <u>Materials</u>	Capital <u>Acquisition</u>
Set-aside balance as of June 30, 2008	\$ 205,208	\$ 77,038
Current year set-aside requirement Qualifying disbursements	83,978 (6,529)	83,978 (265,693)
Total	\$ 282,657	\$ (104,677)
Balance carried forward to fiscal year 2010	\$ 282,657	<u>\$</u>

The District qualifying disbursements were not sufficient to reduce the set-aside amounts below zero for the textbooks/instructional materials. The District had qualifying disbursements that reduced the set-aside amount below zero for capital acquisitions; this extra amount can not be carried forward to reduce the set-aside requirement in future years.

A schedule of the restricted assets at June 30, 2009 follows:

Amounts restricted for textbooks

\$282,657



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Education Lucas Local School District 84 Lucas North Road Lucas, Ohio 44843

We have audited the financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of Lucas Local School District as of and for the fiscal year ended June 30, 2009, which collectively comprise Lucas Local School District's basic financial statements and have issued our report thereon dated January 28, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Lucas Local School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lucas Local School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Lucas Local School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Lucas Local School District's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Lucas Local School District's financial statements that is more than inconsequential will not be prevented or detected by Lucas Local School District's internal control. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2009-LLSD-001, 2009-LLSD-002, 2009-LLSD-003 and 2009-LLSD-004 to be significant deficiencies in internal control over financial reporting.

Board of Education Lucas Local School District

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Lucas Local School District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiencies described above as items 2009-LLSD-001, 2009-LLSD-002, 2009-LLSD-003 and 2009-LLSD-004 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Lucas Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed four instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2009-LLSD-005, 2009-LLSD-006, 2009-LLSD-007 and 2009-LLSD-008.

We noted certain matters that we reported to the management of Lucas Local School District in a separate letter dated January 28, 2010.

Lucas Local School District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Lucas Local School District's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the management and Board of Education of Lucas Local School District and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the!

Julian & Grube, Inc. January 28, 2010

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number

2009-LLSD-001

Significant Deficiency/Material Weakness

The District lacks controls over timely and accurate financial reports. The District did not provide the documentation to file a complete and accurate audit report until the end of January 2010, one month beyond the due date of the audit.

There were constant delays in receiving timely and current financial information and District responses. In addition, there were modifications to the GAAP report subsequent to the filing deadline, but prior to submitting to audit. This lack of controls over financial reporting could significantly impact management's ability to effectively guide the District. Critical areas such as financial analysis could negatively impact the District.

We recommend the District management take a more active role in overseeing the financial reporting process. We further recommend that they evaluate steps necessary to ensure financial reports are issued in a timely manner. This will help ensure that reports are submitted as required.

<u>Client's Response</u>: The Treasurer is aware of the requirements and is making an effort to be more timely for financial reporting for the fiscal year ended 2010.

Finding Number	2009-LLSD-002
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Significant Deficiency/Material Weakness

Reconciliation of the District's bank statements for the fiscal year ended June 30, 2009 was not performed and completed until several months after fiscal year end. In addition, cash adjustments decreasing the General Fund by \$97,044 and the Internal Service Fund by \$36,983 were required and posted after submission of the GAAP report and prior to the audit as a result of reconciling accounts in an untimely manner.

The District's bank statements should be reconciled on a monthly basis, shortly after month end. Further, these bank reconciliations along with supporting documentation should be submitted to the Board of Education for review and approval at the meeting date following month end.

Not having timely reconciliations affected the timely completion of the District's GAAP report and audit report for the fiscal year ended June 30, 2009.

We recommend the District Treasurer timely reconcile its bank statements and provide the reconciliation and supporting documentation to the Board of Education. A Board of Education representative should review the bank reconciliations for any unusual items and document their approval by initialing the reconciliation. This may significantly improve the system of checks and balances necessary for strong cash control.

<u>Client's Response</u>: The Treasurer will ensure and provide monthly reconciliation of all bank statements, shortly after month end, along with supporting documentation to the Board of Education for review and approval by the Board.

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number

2009-LLSD-003

Significant Deficiency/Material Weakness

The District does not timely record transactions in its USAS system. Current cash disbursement procedures and practices allow for checks to be prepared manually and issued, but not recorded on the same day. Various checks written during the fiscal year were found not to be recorded in the accounting system until several months later, which resulted in overstatements of the daily cash balances and incomplete financial reporting. In addition, the issuance of manual checks resulted in duplicate check numbers, check information that was not properly recorded in the system, skipped check numbers, and checks that were not recorded in the system until the bank statement reconciliations were completed.

All District checks should be entered into the system at the time payment is rendered. In certain rare instances a manual check may be required to be written, in such case, a manual log should be maintained to provide controls over such checks. Cash disbursements control procedures should be designed to be practicable and to provide reasonable assurance that no unauthorized payments are made, all liabilities are timely paid, and payments are accurately recorded.

Usage of manual checks may make the reconciliation process more complicated due to possible mis-posting of information in the District's USAS system which in turn causes the bank reconciliations to be untimely. In addition, inaccurate data may be presented to the Board of Education to which they base decisions.

We recommend that strict numerical control be kept over all checks issued and that checks be issued in sequence as much as possible. We strongly suggest that all disbursements be recorded on the date of check issuance, precluding delay in the recording process. We strongly recommend that all checks be recorded by the Treasurer at the time of preparation. This may enhance the system of control of cash disbursements and reliability of the accounting records.

<u>*Client's Response:*</u> The Treasurer will no longer allow manual checks to be written as an ongoing procedure process for payments.

Finding Number 2009-LLSD-004

Significant Deficiency/Material Weakness

We identified misstatements in the financial statements for the fiscal year ending June 30, 2009 that were not initially identified by the District's internal control procedures. Audit adjustments were necessary to correct the errors in the District's financial statements and notes. Descriptions of the adjustments are as follows:

Intergovernmental Payable - An adjustment was made to properly reflect intergovernmental payable and special instruction expense in the Title VI-B Fund (a nonmajor governmental fund) in the amount of \$34,662.

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number 2009-LLSD-004 - (Continued)

Intergovernmental Receivable - The District omitted a receivable in the amount of \$72,215 for the Rural Education Achievement Program (REAP) Grant that was due to the District as of June 30, 2009 causing the receivables and deferred revenue in the miscellaneous federal grants fund, a non-major special revenue fund, and governmental activities to be understated. An audit adjustment was necessary to properly record the receivable and deferred liability.

The presentation of materially correct financial statements and the related footnotes is the responsibility of management.

We recommend that the District implement control procedures that enable management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes.

<u>*Client's Response:*</u> The Treasurer and staff will be more active in the process and review of preparation of financial statements including receivables and payables in future years.

Finding Number	2009-LLSD-005
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Ohio Revised Code Section 5705.36, in part, requires Districts to certify to the County Auditor the total amount from all sources which are available for expenditures from each fund in the tax budget along with any unencumbered balances that existed at the end of the preceding year.

The District certified balances and prior year encumbrances of 17 out of 25 funds on July 1, 2008 that did not agree by material amounts to the audited financial reports for the fiscal year ended June 30, 2008. This was primarily caused by not including proper prior year encumbrances in amounts certified.

The District is not accurately reflecting its various fund balances to the County Auditor for proper certification.

We recommend that the District consult the Ohio Compliance Supplement and its auditors to ensure that District fund balances agree to audited reports. This will enable the County Auditor to perform the proper certification with accurate information. This will in turn allow the District to properly appropriate funds within its available resources.

<u>*Client Response*</u>: The Treasurer will modify the procedure for certifying balances to the County Auditor to comply with the Ohio Revised Code. This change will be reflected in fiscal year 2010.

Finding Number 2009-LLSD-006	
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Ohio Revised Code Section 5705.41(B) in part requires that expenditures shall not exceed appropriations.

The District had expenditures in excess of appropriations at June 30, 2009 in the following fund:

.....

June 30, 2009					
Nonmajor Fund	App	ropriations	Ex	penditures	 Excess
Food Service	\$	403,927	\$	452,162	\$ 48,235

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number	2009-LLSD-006 - (Continued)
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With expenditures exceeding appropriations, the District is expending monies that have not been appropriated and approved by the Board of Education. This may result in unnecessary purchases or overspending which may lead to a fund deficit.

We recommend that the District comply with the Ohio Revised Code and the Auditor of State Bulletin 97-010 by monitoring expenditures so they do not exceed lawful appropriations and amending the appropriations on a more continual basis.

<u>Client Response</u>: The Treasurer will modify its appropriations as needed to be in compliance and monitor the expenditures on a regular basis.

Finding Number 2009-LLSD-0	07
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Ohio Revised Code Section 5705.40 outlines the requirements for amending and supplementing appropriations. This section requires that any amendments to an appropriation measure be made by Board resolution and comply with the same provisions of the law as used in making the original appropriations.

The District did not timely modify its appropriations throughout the fiscal year.

By not timely and properly modifying the District's appropriations, the District is not adequately monitoring its expenditures versus appropriations. This may result in appropriating monies in excess of estimated resources, and having expenditures exceed appropriations, and possibly, fund deficits.

We recommend that the District comply with the Ohio Revised Code and Auditor of State Bulletin 97-010 by monitoring its budgetary process on a regular basis and approving amendments as necessary. We recommend that the Board of Education adopt accounting policies for amending appropriations and include these policies in the Board's accounting policies and procedures manual, consider reviewing estimated resources and appropriations and expenditures versus appropriations on a monthly basis, and certify amendments to the Board of Commissioners as necessary. We recommend the Board of Education utilize its accounting software or a spreadsheet to help monitor the budget.

<u>*Client Response:*</u> The District will more closely monitor its expenditures versus approved appropriations throughout the fiscal year and obtain additional approved modifications as necessary.

Finding Number	2009-LLSD-008
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Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The District had 29% of expenditures examined in which the invoice was dated prior to the purchase order as certified by the Treasurer, thus causing those expenditures not to be certified in a timely manner.

SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number2009-LLSD-008 - (Continued)

Without timely certification, the District increases the risk that purchases may be made for an improper public purpose, expend more funds than are appropriated, or that are available in the treasury or in the process of collection. Thus, a negative fund balance may result.

We recommend that all orders or contracts involving the expenditure of money be timely certified to ensure all monies expended are lawfully appropriated and available in the treasury or in the process of collection. A policy and procedure statement adopted by the Board and distributed at least annually may be beneficial. The District should consider using "Then" and "Now" certificates where applicable.

<u>Client Response:</u> The Treasurer will attempt to certify timely and use "Then and Now" certificates when applicable.

STATUS OF PRIOR AUDIT FINDINGS JUNE 30, 2009

Finding <u>Number</u>	Finding Summary	Fully <u>Corrected?</u>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; Finding <u>no Longer Valid</u> :
2008-LLSD-001	Significant Deficiency/Material Weakness - The District lacks controls over timely and accurate financial reports.	No	Repeated as finding 2009-LLSD-001
2008-LLSD-002	Ohio Revised Code Section 5705.39, in part, requires that total appropriations from each fund should not exceed total estimated resources.	Yes	N/A
2008-LLSD-003	Ohio Revised Code Section 5705.36, in part, requires subdivisions to request increased or reduced amended certificates of estimated resources upon determination by the Fiscal Officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.	Yes	N/A



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Independent Accountant's Report on Applying Agreed-Upon Procedures

Lucas Local School District Richland County 84 Lucas North Road Lucas, Ohio 44843

To the Board of Education:

Ohio Revised Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Ohio Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school".

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating Lucas Local School District has adopted an antiharassment policy in accordance with Ohio Revised Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on April 17, 2007.
- 2. We read the policy, noting it included the following requirements from Ohio Revised Code Section 3313.666(B):

(1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;

(2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Revised Code Section 3313.666;

(3) A procedure for reporting prohibited incidents;

(4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;

(5) A procedure for documenting any prohibited incident that is reported;

(6) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;

(7) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;

(8) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Ohio Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

3. We read the policy and noted that it did not contain the following procedures in accordance with Ohio Revised Code Section 3313.666(B):

(1) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Ohio Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;

(2) A procedure for responding to and investigating any reported incident.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education of Lucas Local School District and is not intended to be and should not be used by anyone other than this specified party.

Julian & Sube the?

Julian & Grube, Inc. January 28, 2010





LUCAS LOCAL SCHOOL DISTRICT

RICHLAND COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 6, 2010

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