Basic Financial Statements

December 31, 2009

(with Independent Auditors' Report)





## Mary Taylor, CPA Auditor of State

Members of Council Miami Valley Communications Council 1195 East Alex Bell Road Centerville, Ohio 45459

We have reviewed the *Independent Auditors' Report* of the Miami Valley Communications Council, Montgomery County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Miami Valley Communications Council is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

June 3, 2010



#### **TABLE OF CONTENTS**

Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-10
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Assets	
Statement of Activities	12
Fund Financial Statements	
Balance Sheet – Governmental Funds	13
Reconciliation of Total Governmental Fund Balances	
To Net Assets of Governmental Activities	14
Chatamant of Davidson Companditures and Changes In Fund	
Statement of Revenues, Expenditures, and Changes In Fund Balances – Governmental Funds	15
Dalances – Governmentar i unus	10
Reconciliation of the Statement of Revenues, Expenditures,	
And Changes in Fund Balances of Governmental Funds To	
The Statement of Activities	16
Statement of Revenues, Expenditures, and Changes In Fund  Balances Budget and Actual – General Fund	17
Balances Budget and Actual – General Fund	17
Statement of Assets and Liabilities – Agency Fund	18
<b>5</b> ,	
Notes to the Basic Financial Statements	19-30
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in	
Accordance with Government Auditing Standards	31_32
Accordance with Covernment Additing Clandards	
Schedule of Audit Findings and Responses	33
Summary Schedule of Prior Audit Findings	34



#### **INDEPENDENT AUDITORS' REPORT**

Miami Valley Communications Council Montgomery County 1195 East Alex Bell Road Centerville, Ohio 45459

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of the Miami Valley Communications Council, (the Council), as of and for the year ended December 31, 2009, which collectively comprise the Council's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Council's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the Miami Valley Communications Council, as of December 31, 2009, and the respective changes in financial position thereof and the budgetary comparison of the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 27, 2010 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

2525 north limestone street, ste. 103 springfield, oh 45503

www.cshco.com p. 937.399.2000 f. 937.399.5433 The Management's Discussion and Analysis on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schufer, Hackett \$ Co.

Springfield, Ohio

May 27, 2010

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

The discussion and analysis of the Miami Valley Communications Council (the Council) financial performance provides an overall review of the financial activities for the year ended December 31, 2009. The intent of this discussion and analysis is to look at the Council's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Council's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB). Certain comparative information between the current year and the prior year is required to be presented and is presented in the MD&A.

#### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- Total net assets decreased \$49,988 in 2009, which represents a 1.75% decrease from 2008, as a result of an increase in personnel costs and fringe benefits.
- Total assets decreased \$21,129 which represents a .67% decrease from the prior year. The decrease is primarily due to a decrease in capital assets for the year which was partially offset by an increase in accounts receivable and cash and cash equivalents reported at year-end.
- The change in net assets reported for 2009 was (\$49,988) compared to the (\$57,413) change in net assets reported for 2008.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

#### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Council's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The statement of activities presents information showing how the Council's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation leave).

The government-wide financial statements can be found on pages 11-12 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Council can be divided into two categories: governmental funds and fiduciary funds. The Council has no proprietary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Council maintains two (2) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general and building improvement funds, both of which are considered to be major funds.

The Council adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The governmental fund financial statements can be found on pages 13-17 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Council's own programs.

The basic fiduciary fund financial statement can be found on page 18 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 19-30 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

#### **Government-wide Financial Analysis**

Statement of Net Assets

The statement of net assets answers the question, "How did we do financially during the year?" This statement includes all assets and liabilities, both financial and capital, and short-term and long-term liabilities, using the accrual basis of accounting and the economic resources focus, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all revenues and expenses during the year, regardless of when the cash is received or paid.

This statement reports the Council's net assets, however, in evaluating the overall position and financial viability of the Council, non-financial information such as the condition of the building and potential changes in the laws governing franchise fees in the state of Ohio will also need to be evaluated.

Table 1 provides a summary of the Council's statement of net assets for 2009 compared with 2008.

#### TABLE 1 NET ASSETS

	2009	2008
ASSETS		
Current and other assets	\$ 2,295,981	\$ 2,237,000
Property and equipment, net	817,819	897,929
Total assets	3,113,800	3,134,929
LIABILITIES		
Current liabilities	256,316	227,998
Long-term liabilities	50,668	50,127
Total liabilities	306,984	278,125
NET ASSETS		
Invested in capital assets	817,819	897,929
Unrestricted	1,988,997	1,958,875
Total net assets	\$ 2,806,816	\$ 2,856,804

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

Total net assets of the Council decreased by \$49,988 or 1.75%. The decrease in total net assets from 2008 is due in part to an increase in personnel costs and fringe benefits. The \$21,129 decrease in total assets is attributable to a decrease in capital assets reported at year-end. The decrease in these two accounts was partially offset by an increase in the amount of accounts receivable and cash and cash equivalents reported at year-end compared with one year prior. Total liabilities reported at December 31, 2009 increased by \$28,859 from the amount reported at December 31, 2008.

As noted in Table 1 above, reported unrestricted net assets at December 31, 2009 increased from amounts reported at December 31, 2008. Unrestricted net assets increased by \$30,122 during 2009.

The decrease of \$80,110 in net assets invested in capital assets results from recognizing current year acquisitions of \$85,655 less current year depreciation of \$165,765.

Table 2 shows the change in net assets for the year ended December 31, 2009, as well as revenue and expense comparisons to 2008.

TABLE 2
STATEMENTS OF ACTIVITIES

	2009	2008
Cable operations expenses:		
Personnel	\$ 786,985	\$ 737,447
Fringe benefits	222,539	195,878
Other purchased services	414,714	279,820
Material and supplies	29,148	31,122
Depreciation	165,765	193,888
Other expenses	79,200	185,951
Loss on disposal of assets	_	1,550
Total expenses	1,698,351	1,625,656
Program revenues:		
Charges for services	116,002	55,365
Capital contribution	14,760	_
General revenues:	,	
Franchise fees – net of rebates	1,483,021	1,379,732
Other operating revenues	29,077	92,308
Interest income	5,503	40,838
Total general revenues	1,517,601	1,512,878
Total revenues	1,648,363	1,568,243
Change in net assets	\$ (49,988)	\$ (57,413)

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

### TABLE 2 STATEMENTS OF ACTIVITIES

(Continued)

	2009	2008
Change in net assets	\$ (49,988)	\$ (57,413)
Net assets, beginning of year	2,856,804	2,914,217
Net assets, end of year	\$ 2,806,816	\$ 2,856,804

Franchise fee payments were redefined as a result of Senate Bill 117. In 2007, the State of Ohio enacted SB117 that altered the way municipalities may regulate video service providers within their boundaries. The new law effective on September 23, 2007 changed the revenues subjected to the video service fee or what was termed in the past as the franchise fee of the municipality. Under the provisions of SB117, the five percent video service fee of the eight Council member cities applies only to the following gross revenues;

- -Recurring monthly charges;
- -Event-based charges including pay-per-view and video-on-demand;
- -Rental of set-top boxes and other video equipment;
- -Service charges related to the provision of video services including activation, installation and repair;
- -Administrative charges including charges for service order and service termination.

SB117 excluded from the video service fee charges for services other than video service including revenue received from telecommunications services, information service and from internet advertising and electronic publishing. In addition, SB117 stipulated that municipalities could not require video service providers fund the provision of facilities or equipment. By changing the definition of revenue subject to the five percent video service fee, the Council may experience a decrease in revenues.

Depreciation expense decreased due to fewer purchases of new equipment in 2009. Salaries and fringe benefits increased due to pay raises in 2009 and a small increase in staff personnel.

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

#### Financial Analysis of the Government's Funds

As noted earlier, the Council uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Council's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Council's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, the Council's governmental funds reported combined ending fund balances of \$2,039,665, an increase of \$30,663 in comparison with the prior year. The unreserved and undesignated general fund balance of \$1,125,925 is available for spending at the Council's discretion.

#### **General Fund**

The general fund has a total fund balance of \$1,885,565. The general fund increased by \$43,853 from the prior year.

#### **Building Improvement Fund**

The building improvement fund has a total fund balance of \$154,100. The building improvement fund decreased by \$13,190 from the prior year.

#### **General Fund Budget Information**

The Council's budget is prepared in accordance with its by-laws and is based on the modified accrual basis of accounting, utilizing cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

Differences between the original budget (only one budget amount was adopted for the year) and the actual results were relatively minor.

Management's Discussion and Analysis For the Year Ended December 31, 2009 (Unaudited)

#### **Capital Assets**

At December 31, 2009 the property and equipment of the Council of \$3,080,994 offset by \$2,263,175 in accumulated depreciation results in net property and equipment of \$817,819. The \$80,110 decrease in total net property and equipment is due to current year depreciation expense of \$165,765 combined with the \$85,655 of equipment acquired during 2009.

See Note B 6 of the notes to the basic financial statements for more detailed information on the Council's property and equipment.

#### **Contacting the Council**

This financial report is designed to provide a general overview of the finances of Miami Valley Communications Council and to show the Council's accountability for monies it receives to all vested and interested parties, as well as meeting the annual reporting requirements of the State of Ohio. Any questions about the information contained within this report or requests for additional information should be directed to:

Miami Valley Communications Council Attn: Executive Director 1195 E. Alex Bell Road Centerville, Ohio 45459 (937) 438-8887

#### Miami Valley Communications Council STATEMENT OF NET ASSETS December 31, 2009

ASSETS	
Cash and Cash Equivalents	\$ 1,799,196
Accounts Receivable:	
Time Warner Cable Western Ohio	433,767
Other	51,815
Prepaid Expenses	11,203
Capital Assets:	,
Nondepreciable	123,170
Depreciable, net of accumulated depreciation	694,649
	3,113,800
LIABILITIES	
Accounts Payable	13,223
Accrued Wages and Benefits	56,373
Due to Other Governments	186,720
Long-term Liabilities:	
Due Within One Year	12,667
Due In More Than One Year	38,001
	306,984
NET ASSETS	
Invested In Capital Assets	817,819
Unrestricted	1,988,997
	\$ 2,806,816

#### Miami Valley Communications Council STATEMENT OF ACTIVITIES Year ended December 31, 2009

				Program Revenues			Net (Expense) Revenue And Changes in Net Assets	
				Charges for	Capital	G	overnmental	
		Expenses		Services	Contributions		Activities	
OPERATING EXPENSES								
Personnel	\$	(786,985)	9	15,734	_	\$	(771,251)	
Fringe Benefits	,	(222,539)	,	-	-	,	(222,539)	
Supplies		(29,148)		352	_		(28,796)	
Maintenance		(53,442)		606	_		(52,836)	
Contractual		(328,024)		96,129	14,760		(217,135)	
Depreciation		(165,765)		-	_		(165,765)	
Utilities		(23,580)		-	-		(23,580)	
Telephone		(9,150)		656	-		(8,494)	
Training & Seminars		(518)		-	-		(518)	
All Other Expenses		(79,200)	_	2,525			(76,675)	
		(1,698,351)	_	116,002	14,760		(1,567,589)	
GENERAL REVENUES								
Franchise Fees – Net of Rebates							1,483,021	
Interest Income							5,503	
Other Income							29,077	
						_	1,517,601	
Changes in Net Assets							(49,988)	
Net Assets at January 1, 2009						_	2,856,804	
Net Assets at December 31, 2009						\$	2,806,816	

#### Miami Valley Communications Council BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2009

	General Fund		Building Improvement Fund		Total Governmental Funds	
Assets Cash and Cash Equivalents Accounts Receivable	\$	1,645,096	\$	154,100	\$	1,799,196
Time Warner Cable Western Ohio		433,767		-		433,767
Other		51,815		-		51,815
Prepaid Expenses		11,203	_		_	11,203
	\$	2,141,881	<u>\$</u>	154,100	\$	2,295,981
Liabilities						
Accounts Payable	\$	13,223	\$	-	\$	13,223
Accrued Wages and Benefits		56,373		-		56,373
Due to Other Governments		186,720				186,720
	_	256,316				256,316
Fund Balances Unreserved, designated for:						
Gov-Tech		159,640		-		159,640
Contingency reserve		600,000		-		600,000
Unreserved, undesignated reported in:						
General fund		1,125,925		-		1,125,925
Capital project fund	_			154,100		154,100
	_	1,885,565		154,100	_	2,039,665
	\$	2,141,881	<u>\$</u>	154,100	\$	2,295,981

# Miami Valley Communications Council RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES December 31, 2009

Total Governmental Fund Balances	\$ 2,039,665
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	817,819
Long-term liabilities, compensated absences	(50,668)
Net Assets of Governmental Activities	\$ 2,806,816

# Miami Valley Communications Council STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year ended December 31, 2009

	General Fund	Building Improvement Fund	Total Governmental Funds		
Revenues					
Franchise Fees - Net of Rebates	\$ 1,483,021	\$ -	\$ 1,483,021		
Training Income	42,854	-	42,854		
Interest Income	3,223	2,280	5,503		
Other Income	116,985	<u>-</u>	116,985		
	1,646,083	2,280	1,648,363		
Expenditures					
Personnel	786,985	_	786,985		
Fringe Benefits	221,998	_	221,998		
Supplies	29,148	_	29,148		
Maintenance	53,442	_	53,442		
Contractual	328,024	_	328,024		
Utilities	23,580	_	23,580		
Telephone	9,150	_	9,150		
Training	518	-	518		
All Other Expenses	79,200	-	79,200		
Capital Outlay	70,185	15,470	85,655		
•	1,602,230	15,470	1,617,700		
Change in fund balances	43,853	(13,190)	30,663		
Fund Balances at January 1, 2009	1,841,712	167,290	2,009,002		
Fund Balances at December 31, 2009	\$ 1,885,56 <u>5</u>	\$ 154,100	\$ 2,039,665		

The accompanying notes are an integral part of this statement.

# Miami Valley Communications Council RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year ended December 31, 2009

Net Change in Fund Balances – Total Governmental Funds

\$ 30,663

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation outlay exceeded capital outlay in the current period.

Capital asset additions \$ 85,655 Current year depreciation (165,765) (80,110)

Some expenses reported in the statement of activities, such as compensated absences payable and other accounts payable, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

(541)

Change in Net Assets of Governmental Activities

\$ (49,988)

# Miami Valley Communications Council STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND Year ended December 31, 2009

Revenues	Original/Final Budget	Actual	Variance Over/(Under)
Franchise Fees –			
Net of Rebates	\$ 1,340,800	\$ 1,483,021	\$ 142,221
Training Income	58,500	42,854	(15,646)
Interest Income	25,000	3,223	(21,777)
Other Income	113,050	116,985	3,935
Other meome	1,537,350	1,646,083	108,733
Expenditures			
Personnel	802,796	786,985	(15,811)
Fringe Benefits	221,491	221,998	507
Supplies	31,100	29,148	(1,952)
Maintenance	65,520	53,442	(12,078)
Contractual	276,990	328,024	51,034
Utilities	24,650	23,580	(1,070)
Telephone	9,890	9,150	(740)
Training	1,950	518	(1,432)
All Other Expenses	229,775	79,200	(150,575)
Capital Outlay	110,000	70,185	(39,815)
	1,774,162	1,602,230	(171,932)
Change in fund balance	(236,812)	43,853	280,665
Fund Balances at			
January 1, 2009	1,841,712	1,841,712	
Fund Balances at			
December 31, 2009	\$ 1,604,900	\$ 1,885,565	\$ 280,665

The accompanying notes are an integral part of this statement.

#### Miami Valley Communications Council STATEMENT OF ASSETS AND LIABILITIES AGENCY FUND December 31, 2009

	Agency Fund
Assets Cash and Cash Equivalents	\$ 30,934
Liabilities Due to Tactical Crime Suppression Unit	\$ 30,934

#### NOTE A – REPORTING ENTITY AND BASIS OF PRESENTATION

#### 1. Description of the Entity

The Miami Valley Communications Council (the Council) is a consortium of municipalities providing a communications system for the southern suburbs of Dayton, Ohio. This consortium consists of the following municipalities: City of Oakwood, City of Moraine, City of Kettering, City of West Carrollton, City of Miamisburg, City of Centerville, City of Germantown (expansion member), and City of Springboro (expansion member).

In 1975, the first six members shown above awarded identical franchises to Time Warner (formerly Media One) and, shortly thereafter the Council was formally established to administer those franchises. The Council is funded by franchise fees which the communications companies pay to the cities for the privilege of using the public rights-of-way. Under the terms of the franchise agreements, channel capacity is to be set aside on the communications system for community use. Managing the Community Access facility is a large part of the Council's responsibility for franchise administration.

The Council is also the fiscal agent for the Tactical Crime Suppression Unit. The Tactical Crime Suppression Unit is a consortium of the municipalities' police departments organized as a cooperative effort to deal more effectively with the present and projected crime levels in the municipalities.

#### 2. Reporting Entity

The reporting entity is comprised of the primary unit government, component units, and other organizations that are included to insure that the financial statements of the Council are not misleading. The primary unit government consists of all funds, departments, boards, and agencies that are not legally separated from the Council.

Component units are legally separated organizations for which the Council is financially accountable. The Council is financially accountable for an organization if the Council appoints a voting majority of the organization's governing board and (1) the Council is able to significantly influence the program or services performed or provided by the organization; or (2) the Council is legally entitled to or can otherwise access the organization's resources; or (3) the Council is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Council is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Council to approve the budget, issue debt, or levy taxes for the organization. The Council does not have any component units included in its reporting entity.

#### NOTE A - REPORTING ENTITY AND BASIS OF PRESENTATION - Continued

#### 2. Reporting Entity - Continued

The financial statements of the Council have been prepared in conformity with General Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Council also applies Financial Accounting Standards Board (FASB) statements and interpretations, issued on or before November 30, 1989, to its government-wide statements, provided they do not conflict with or contradict GASB pronouncements. The more significant of the Council's accounting policies are described below.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 1. Fund Accounting

The Council uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Council functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the funds of the Council are classified in the governmental fund type.

#### Governmental Funds

General Fund – The General Fund is the general operating fund of the Council and is used to account for all financial resources except those required to be accounted for in another fund.

Building Improvement Fund – The Building Improvement Fund is used to account for financial resources to be used for the acquisition or construction of major building improvements.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### 1. Fund Accounting – Continued

Fiduciary Funds – Fiduciary Funds are used to account for assets held by the Council in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. The Council's only fiduciary fund is an agency fund used to account for the financial resources of the Tactical Crime Suppression Unit.

#### 2. Basis of Presentation

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Council as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the Council. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the Council.

#### **Fund Financial Statements**

Fund financial statements report detailed information about the Council. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Fiduciary funds are reported by fund type.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### 2. Basis of Presentation - Continued

Fund Financial Statements - Continued

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

#### Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either modified accrual for governmental funds or accrual basis for fiduciary funds.

Revenues, Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recognized in the accounting period when they become both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period of the Council is sixty days after year-end.

Non-exchange transactions, in which the Council receives value without directly giving equal value in return, include franchise fees for use of public right of ways.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: franchise fees and investment earnings.

#### Deferred Revenue

The Council reports deferred revenue, if any, on its statement of net assets and governmental fund balance sheet. Deferred revenue arises when potential revenue does not meet both the measurable and available criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the statement of net assets and governmental funds balance sheet and revenue is recognized.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### 2. Basis of Presentation - Continued

#### Expenditures/Expenses

On the accrual basis of accounting, expenses are recorded at the time they are incurred. The measurement focus of governmental fund accounting is on flow of current financial resources. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation and sick leave, which are reported as fund liabilities in the period in which they will be liquidated with current financial resources rather than in the period earned by employees.

#### 3. Budgetary Process

The budgetary process is prescribed by provisions of the Council By-Laws and entails the preparation of budgetary documents within an established timetable. Expenditures and disbursements approved by the Executive Director must be within the approved budget and work program. The budget shall not include expenditures in excess of current revenues and available resources. The budget must be approved by the Council and may be amended during the year only with the approval of the Council. The Council is not required to certify the budget to the Montgomery County Budget Commission or other regulatory agencies. The Council did not amend the budget during 2009, therefore only one budget column is presented on the budgetary statement.

#### 4. Cash and Cash Equivalents

The Council's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The Council's investment activities are limited to certificates of deposits, savings or deposit accounts and STAR Ohio. Investments are stated at cost which approximates market value. Investment earnings are reported in the fund which has made the investment.

#### 5. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2009, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense is reported in the year in which the services are consumed.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### 6. Property and Equipment and Depreciation

Capital assets are reported in the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their market values as of the date received. The Council has established a capitalization threshold of \$1,000 per unit cost. The Council does not possess any infrastructure.

Improvements are capitalized. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also not capitalized.

Depreciation of buildings, furniture and equipment, and vehicles is computed using the straight-line method over an established useful life of five years for furniture, equipment and vehicles and forty years for buildings. Improvements to capital assets are depreciated over the remaining useful lives of the related capital assets.

	Balance January 1	Additions	Retirements	Balance <a href="December 31">December 31</a>
Capital assets being depreciated				
Building and improvements	\$ 932,806	\$ 17,308	\$ -	\$ 950,114
Vehicles	111,204	-	-	111,204
Furniture and equipment	1,872,312	68,347	(44,153)	1,896,506
Total capital assets being				
depreciated	2,916,322	85,655	(44,153)	2,957,824
Less accumulated depreciation				
Building and improvements	(480,406)	(29,990)	-	(510,396)
Vehicles	(88,292)	(9,439)	-	(97,731)
Furniture and equipment	(1,572,865)	(126,336)	44,153	(1,655,048)
Total accumulated depreciation	(2,141,563)	(165,765)	44,153	(2,263,175)
Total capital assets being				
depreciated, net	774,759	(80,110)	-	694,649
Land not being depreciated	123,170	<del>_</del>	<del>_</del>	123,170
Total net capital assets	\$ 897,929	<u>\$ (80,110)</u>	<u>\$</u>	<u>\$ 817,819</u>

During 2009, the Council discovered an error in the classification in the beginning balance of accumulated depreciation between furniture and equipment and buildings and improvements. The balances at January 1, 2009 have been reclassified but there was no effect on the carrying value of capital assets at that point in time.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### 7. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributed to services already rendered and it is probable that the Council will compensate the employees for the benefits through paid time off or some other means. The Council records a liability for accumulated unused vacation time when earned for all employees. The entire amount of the liability is reported in the fund from which the employee is paid.

Employees may accumulate up to 2080 hours of sick leave. Upon retirement, an employee will be compensated for one-third of their accrued sick leave in excess of 400 hours at the current rate of pay. At the present time, the Council does not anticipate making any severance payments to current employees.

The entire compensated absences liability is reported on the entity-wide financial statements. For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due upon the occurrence of employee resignations and retirements. The noncurrent portion of the liability is not reported.

]	Balance			Balance	Due within
<u> </u>	/1/2009	Increase	Decrease	12/31/2009	One Year
Compensated Absences <u>\$</u>	50,127	<u>\$ 541</u>	\$ -	\$ 50,668	<u>\$ 12,667</u>

#### 8. <u>Interfund Transactions</u>

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made out of it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

#### 9. Advertising

The Council's policy is to expense advertising costs as incurred.

#### 10. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE C – RELATED PARTY TRANSACTIONS

The Council provides substantial funding as well as administrative and clerical services to Tactical Crime Suppression Unit (TCSU). Gov-Tech activity also provides funding to TCSU in the form of dues.

#### NOTE D – DEPOSITS AND INVESTMENTS

Protection of the Council's deposits is provided by the Federal Deposits Insurance Corporation (FDIC) or by a single collateral pool established by the financial institution to secure the repayment for all public monies deposited with the institution.

#### 1. Deposits

At year-end, the carrying amount of the Council's deposits was \$1,068,187 including \$200 of petty cash maintained on hand. The bank balance was \$1,068,163. Of the bank balance, \$250,000 was covered by federal depository insurance and \$818,163 was covered by pooled collateral held in the pledging banks' trust departments in the Council's name.

Although the securities serving as collateral were held by the pledging financial institutions' trust departments in the Council's name, and all state statutory requirements for the deposits of money had been followed, noncompliance with federal requirements would potentially subject the Council to a successful claim by the Federal Deposit Insurance Corporation.

#### 2. Investments

Investments made by governmental entities are categorized to give an indication of the level of the risk assumed by the entity at fiscal year end. Category 1 includes investments that are insured or registered for which the securities are held by the Council or its agent in the Council's name. Category 2 includes uninsured or unregistered investments which are held by the counterparty's trust department or agent in the Council's name. Category 3 includes uninsured or unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Council's name.

The Council's investments in STAR Ohio, an investment pool operated by the Ohio State Treasurer, are unclassified since they are not evidenced by securities that exist in physical or book entry form. The Council's investments at year end were limited to STAR Ohio. The carrying value and the market value of these investments at December 31, 2009, was \$761,943.

#### NOTE D – DEPOSITS AND INVESTMENTS – Continued

#### 2. Investments - Continued

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2009.

	Cash and cash equivalents/deposits	Investments
Financial statements	\$ 1,830,130	\$ -
Investments Star Ohio Note disclosure	(761,943) \$ 1,068,187	761,943 \$ 761,943
Cash and Investments per Statemen Government Activities Agency Funds	t of Net Assets	\$ 1,799,196 30,934 \$ 1,830,130

*Interest rate risk:* The Investment Policy of the Council limits the purchase of securities to those with a stated final maturity of no more than one (1) year from the date of purchase.

*Credit risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The investment Policy of the Council limits investments to STAR Ohio.

Concentration of credit risk: One hundred percent is invested in STAR Ohio. There is no provision in the Council's Investment Policy which addresses concentration of credit risk.

#### NOTE E – DESIGNATION OF FUND BALANCE

The Governing Council has designated certain funds within the General Fund to be used for specified purposes:

Gov-Tech activity is a group of the member city mangers who explore the use of new technology and investigates potential joint projects for the member cities. To fund this activity, the Governing Council has designated ten (10) percent of the annual cable franchise fees revenue be allocated towards this activity. Unspent resources of the Gov-Tech activity carry forward to the next year to provide funding for future initiatives, however, if the Governing Council deems the accumulated resources to be excessive, a portion may be returned to the Council's undesignated general fund balance.

The Contingency Reserve was initially funded with a designation of \$420,000 by the Governing Council. The purpose of this reserve was to provide a source of funding should the Council experience any significant decrease in its revenue sources. In 1997, the Governing Council approved a limit for the Contingency Reserve at an amount not to exceed \$600,000 and that any cash in excess of that limit be used for future building improvements. As such, all interest earned on the Contingency Reserve funds during 2009 (\$2,280) was allocated to the Building Improvement Fund.

#### NOTE F – PENSION PLAN

The Council participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan. OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage. Authority to establish and amend benefits is provided by Chapter 145 of the ORC. OPERS issues a stand alone financial report that may be obtained by writing OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling 614-222-5601 or 800-222-7377.

#### NOTE F - PENSION PLAN - Continued

The ORC provides statutory authority for member and employer contributions. For 2009, member and employer contribution rates were consistent across all three plans. The 2009 member contribution rates were 10.00%. The 2009 employer contribution rate for local government employer units was 14.00% of covered payroll.

The Council's contributions for pension obligations to the Traditional, Combined and Member-Directed Plans for the years ended December 31, 2009, 2008 and 2007 were \$109,653, \$99,258, and \$95,679, respectively; 100% has been contributed for 2009, 2008 and 2007.

#### NOTE G - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### Plan Description

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug plan and Medicare Part B premium reimbursement, to qualifying members of both the Traditional and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

OPERS provides postretirement health care coverage to age and service retirants with 10 or more years of qualifying Ohio service credit and to primary survivor recipients of such retirees. Health care coverage for disability is available. The health care coverage provided by the retirement system is considered Other Post Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing OPERS, 277 East Town Street, Columbus OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

#### **Funding Policy**

State statute permits OPERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14.00% of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. The portion of employer contributions allocated to the health care was 7% from January 1, 2009 through March 31, 2009 and 5.5% from April 1 through December 31, 2009.

#### NOTE G - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

Funding policy – Continued

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a portion of the health care premium that varies depending on the plan selected, and the number of dependents. The Council's contributions for health care for the fiscal years ended December 31, 2009, 2008 and 2007 were \$46,231, \$49,629, and \$37,994, respectively; 100% has been contributed for fiscal years 2009, 2008 and 2007.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. Member and employer contribution rates increased from 2006 to 2008. These rate increases allowed additional funds to be allocated to the health care plan.

#### NOTE H - REVENUES

Under the franchise agreement between Time Warner Cable and the eight (8) member cities the Council receives 5% of gross revenues from cable providers in our membership cities. The Ohio SB117 superseded prior franchise agreements and redefined the definition of "gross revenues". The SB117 definition removed some services previously considered "gross revenues" and did away with monetary contributions by cable providers for vehicle and capital equipment replacement.

#### NOTE I – RISK MANAGEMENT

The Council is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; error and omission; injuries to employees; and natural disasters. The Council maintains comprehensive insurance coverage with private carriers for real property, building contents, and vehicle. Vehicle policies include liability coverage for bodily injury and property damage. Settlement claims have not exceeded this commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from last year.



### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Miami Valley Communications Council Montgomery County 1195 East Alex Bell Road Centerville, Ohio 45459

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of the Miami Valley Communications Council, (the Council), as of and for the year ended December 31, 2009, which collectively comprise the Council's basic financial statements as listed in the table of contents and have issued our report thereon dated May 27, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Council's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings and responses that we considered to be a significant deficiency in internal control over financial reporting. The significant deficiency is described in the accompanying schedule of findings and responses as item 2009-001. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

2525 north limestone street, ste. 103 springfield, oh 45503

www.cshco.com p. 937.399.2000 f. 937.399.5433

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Council's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* 

We noted certain other matters that we reported to management of the Council in a separate letter dated May 27, 2010.

This report is intended solely for the information and use of the Council, management, and the Auditor of the State of Ohio and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schufer, Hackett & Co.

Springfield, Ohio May 27, 2010

Miami Valley Communications Council Schedule of Audit Findings and Responses December 31, 2009

#### Finding Number 2009-001: Segregation of Duties

The segregation of financial duties is important to adequately protect the Council's assets and ensure accurate financial reporting. Presently there is not an adequate number of personnel available to properly segregate duties to provide reasonable assurance that no one employee would have access to both physical assets and related accounting records, or to all phases of a transaction. Without proper segregation of duties, the risk increases that errors and fraud could occur and not be detected within a timely basis. Efficient segregation of duties in a small environment is often difficult; however, the Council should be aware of the risk associated with this lack of duty segregation and attempt to exercise as much oversight control in these areas as possible and feasible.

#### Management response:

The Council intends to institute the necessary reviews and monitoring controls needed when one individual performs all the duties within an accounting cycle.

Miami Valley Communications Council Summary Schedule of Prior Audit Findings December 31, 2009

#### Finding Number 2008-001: Prior Certification of Expenditures

Numerous expenditures tested for 2008 were initiated without obtaining the prior approval of the Executive Director. Procedures should be adopted by the Council that would assure that commitments are properly approved and follow the Council's purchase order policies and procedures requirements prior to the expenditure of Council funds.

Status: Included as management letter comment for 2009

#### Finding Number 2008-002: Segregation of Duties

There was not an adequate number of personnel available to properly segregate duties to provide reasonable assurance that no one employee would have access to both physical assets and related accounting records, or to all phases of a transaction.

Status: Repeated for 2009



## Mary Taylor, CPA Auditor of State

#### MIAMI VALLEY COMMUNICATIONS COUNCIL

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 15, 2010