



WESTERN RESERVE PORT AUTHORITY TRUMBULL COUNTY

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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Western Reserve Port Authority Trumbull County 1453 Youngstown-Kingsville Road Vienna, Ohio 44473

To the Board of Directors:

We have audited the accompanying financial statements of Western Reserve Port Authority, Trumbull County, (the Port) as of and for the year ended December 31, 2008. These financial statements are the responsibility of the Port's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Western Reserve Port Authority, Trumbull County, Ohio, as of December 31, 2008, and the respective changes in cash financial position and the respective budgetary comparison for the General Fund and the Airport Improvement Program Fund thereof for the years then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2009, on our consideration of the Port's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Western Reserve Port Authority Trumbull County Independent Accountants' Report Page 2

Mary Taylor

The federal awards expenditure schedule required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the schedule of Passenger Facility Charge Revenue required by 14 Code of Federal Regulations Part 158, are also not a required part of the basic financial statements. We subjected the federal awards expenditure schedule and the schedule of passenger facility charge revenues to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

December 1, 2009

Management's Discussion and Analysis For the Year Ended December 31, 2008

The Management's Discussion and Analysis of the Western Reserve Port Authority (Port Authority) financial performance provides an overall review of the Port Authority's financial activities for the year ended December 31, 2008, within the limitations of the Port Authority's cash-basis accounting. The intent of this Discussion and Analysis is to look at the Port Authority's financial performance as a whole; readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the Port Authority's financial performance.

Financial Highlights

Key financial highlights for 2008 are as follows:

Net assets of governmental activities increased \$235,085, or 169%, a significant increase from 2007. This was almost entirely the result of the Airport Improvement Program Fund realizing an increase in cash and cash equivalents of \$200,794 from 2007 that was the result of the Port Authority receiving certain Federal Airport Improvement Program Grant proceeds at the end of December 2008 but not disbursing them until January 2009. The cash and cash equivalents of the General Fund increased \$18,242 from 2007. This was also the result of the timing of paying certain 2008 commitments in 2009. As reflected in the *Statement of Modified Cash Basis Assets and Fund Balances*, the General Fund's Reserve for Encumbrances at December 31, 2008 was \$62,213 as compared to \$37,942 at December 31, 2007. Therefore, the General Fund's Unreserved and/or Undesignated Fund Balance of \$37,418 at December 31, 2008 actually decreased from \$43,447 at December 31, 2007, a \$5,505 decrease. The cash and cash equivalents of the Passenger Facility Charge Fund (non-major fund) increased \$16,049 from 2007, which accounted for the entire increase in All Other Funds (non-major funds).

Net assets of business-type activities increased \$50,000, or 359%, a significant increase from 2007. This was entirely the result of the establishment of the Economic Development Fund in 2008. As further discussed in the *Current Issues* Section of this Discussion and Analysis, the Port Authority established an Economic Development Division in 2008 in an effort to fully utilize its abilities as a port authority to advance economic development within Mahoning and Trumbull Counties. The Economic Development Division is expected to begin operations in 2009 although grants from other governmental units that must be used for these operations were received in 2008.

The Port Authority had total governmental activities receipts of \$2,636,049. Program specific receipts accounted for \$1,829,669 or 69% of total governmental activities receipts. General receipts accounted for \$806,380 or 31% of total governmental activities receipts. The Port Authority's program specific receipts for governmental activities are primarily 1) charges for services (fees and charges for services, and rental and lease income), and 2) intergovernmental receipts consisting of grants from other governmental units that must be used to provide a specific service. These receipts represent respectively 20% and 49% of the total cash received for governmental activities for 2008. The Port Authority's general receipts for governmental activities are primarily 1) intergovernmental receipts consisting of subsidies from other governmental units that are used for general operations, and 2) miscellaneous receipts. These receipts represent respectively 25% and 5% of the total cash received for governmental activities for 2008. Conduit debt activity receipts, consisting of conduit debt payment receipts, and economic development activity receipts, consisting of grants from other governmental units, represent respectively 99% and 1% of total receipts for business-type activities.

The Port Authority had total governmental activities disbursements of \$2,400,964. Program specific receipts offset \$1,829,669 of these disbursements. General receipts of \$571,295 offset the remaining disbursements. Capital outlay represents 35% of total disbursements for governmental activities. Of this amount, 100% was comprised of the disbursement of the Port Authority's Airport Improvement Program Federal Assistance Grants, Passenger Facility Charges collections, and related required matching funding. Personal services represent 24% of total disbursements for governmental activities consist of payroll and benefit related costs for Port Authority employees. Contractual services represent 20% of total disbursements for governmental activities. Of this amount, 38% was comprised of the disbursement of the Port Authority's Airport Improvement Program Federal Assistance Grants and related required matching funding.

Management's Discussion and Analysis For the Year Ended December 31, 2008

Conduit debt activity disbursements, consisting of conduit debt payments, represent 100 percent of total disbursements for business-type activities.

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting standards Board Statement No. 34, as applicable to the Port Authority's cash-basis of accounting.

Report Components

The Statement of Net Assets and the Statement of Activities provide information about the cash activities of the Port Authority as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Port Authority as a way to segregate money whose use is restricted to a particular specified purpose. The *Statement of Cash Basis Assets and Fund Balances* and the *Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances* present financial information by either governmental funds or proprietary fund. In addition, the governmental funds statements present the Port Authority's General Fund, Airport Improvement Program Fund, and non-major funds (All Other Funds) in separate columns and the proprietary funds statements present the Port Authority's Conduit Debt Fund and Economic Development Fund in separate columns.

The *Notes to the Basic Financial Statements* are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Port Authority has elected to present its financial statements on a cash-basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Port Authority's cash-basis of accounting, receipts and disbursements are recorded when cash is received or paid. As a result of using the cash-basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash-basis of accounting.

Reporting the Port Authority as a Whole

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Port Authority consists of all funds and departments that are not legally separate from the Port Authority. The Port Authority has no component units and or other organizations whose activities are required to be presented in the Port Authority's financial statements.

The Statement of Net Assets and the Statement of Activities reflect how the Port Authority did financially during 2008, within the limitations of cash-basis accounting. The Statement of Net Assets presents cash balances and investments of the governmental and business-type activities of the Port Authority at year-end. The Statement of Activities compares cash disbursements with program specific receipts for each governmental program and business-type activity. Program specific receipts include charges paid by the recipient of the program's goods or services, and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program specific receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Port Authority's general receipts. These statements report the Port Authority's cash position and the changes in cash position. Keeping in mind the limitations of the cash-basis of accounting, you may think of these changes as one way to measure the Port Authority's financial health.

Management's Discussion and Analysis For the Year Ended December 31, 2008

Over time, increases or decreases in the Port Authority's cash position is one indicator of whether the Port Authority's financial health is improving or deteriorating. When evaluating the Port Authority's financial condition, you should also consider other non-financial factors as well such as the Port Authority's reliance of non-local financial resources for operations such as subsidies from other governmental units, the condition of the Port Authority's capital assets and infrastructure, the extent of the Port Authority's debt obligations, and the need for growth in the major local revenue sources such as property taxes.

The Statement of Net Assets and the Statement of Activities divide the Port Authority into two distinct types of activities:

Governmental Activities - The Port Authority's basic services and operations, inclusive of all operations of the Youngstown-Warren Regional Airport, are reported here. Fees and charges for services, rental and lease income, subsidies from other governmental units, and state and federal grants finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Business-Type Activities - The Port Authority's activities that enhance, provide, or promote transportation, economic development, and other community activities within Mahoning and Trumbull Counties are reported here.

Reporting the Port Authority Most Significant Funds

Fund financial statements provide detailed information about the Port Authority's funds – not the Port Authority as a whole. The Port Authority establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Port Authority are split into two categories: governmental and proprietary.

Governmental Funds - Most of the Port Authority's activities are reported in governmental funds. The governmental fund financial statements (The Statement of Cash Basis Assets and Fund Balances and the Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances) provide a detailed view of the Port Authority's governmental operations and the basic services it provides.

Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Port Authority's programs. The Port Authority maintains two major governmental funds, the General Fund and the Airport Improvement Program Fund, which the governmental funds statements present in separate columns. The Port Authority maintains two non-major governmental funds, the Small Community Air Service Development Fund and the Passenger Facility Charge Fund, which the governmental funds statements present collectively in one column (All Other Funds). The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements.

Proprietary Funds - When a governmental unit charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. The Port Authority maintains two enterprise funds, the Conduit Debt Fund and the Economic Development Fund, which the proprietary funds statements present in separate columns. The Port Authority participated with the State of Ohio, through the Director of the Ohio Department of Development, in the Timken Latrobe Steel Distribution Project (Timken); participated with the State of Ohio, through the Director of the Ohio Department of Development, and the Summit County Port Authority, in the EXAL Corporation Project (EXAL); and participated with the State of Ohio, through the Director of the Ohio Department of Development, in the Central Waste, Inc. Project (Central Waste), that consisted of assisting Timken, EXAL, and Central Waste retain and expand their respective operations in the Mahoning Valley by providing financial resources to Timken, EXAL, and Central Waste to acquire sites, construct buildings, and equip and furnish the same. The Conduit Debt Fund accounts for the debt activity of these Projects, which is financed entirely by sublease payments made by Timken, and loan payments made by EXAL and Central Waste, to the Port Authority.

In addition, as described above, the Port Authority established an Economic Development Division in 2008 in an effort to fully utilize its abilities as a port authority to advance economic development within Mahoning and Trumbull Counties. The Economic Development Division is expected to begin operations in 2009 although grants from other governmental units that must be used for these operations were received in 2008, which were accounted for in the Economic Development Fund.

Port Authority as a Whole

Table 1 provides a summary of the Port Authority's net assets for 2008 compared to 2007 on a cash basis.

(Table 1) Net Assets

	Governmenta	I Activities	Business-Type Activities		usiness-Type Activities Total	
	2008	2007	2008	2007	2008	2007
Assets						_
Cash and Cash Equivalents	\$374,148	\$139,063	\$63,941	\$13,941	\$438,089	\$153,004
Net Assets						
Restricted for:						
Capital Outlay	\$41,189	\$25,140	\$0	\$0	\$41,189	\$25,140
Other Purposes	233,328	32,534	63,941	13,941	297,270	46,475
Unrestricted	99,631	81,389	0	0	99,631	81,389
Total Net Assets	\$374,148	\$139,063	\$63,941	\$13,941	\$438,089	\$153,004

Over time, net assets can serve as a useful indicator of a government's financial position. As mentioned previously, net assets of governmental activities increased \$235,085, or 169%, a significant increase from 2007. This was almost entirely the result of the Airport Improvement Program Fund realizing an increase in cash and cash equivalents of \$200,794 from 2007 that was the result of the Port Authority receiving certain Federal Airport Improvement Program Grant proceeds at the end of December 2008 but not disbursing them until January 2009. The cash and cash equivalents of the General Fund increased \$18,242 from 2007. This was also the result of the timing of paying certain 2008 commitments in 2009. The cash and cash equivalents of the Passenger Facility Charge Fund (non-major fund) increased \$16,049 from 2007, which accounted for the entire increase in All Other Funds (non-major funds).

In addition, as mentioned previously, net assets of business-type activities increased \$50,000, or 359%, a significant increase from 2007. This was entirely the result of the establishment of the Economic Development Fund in 2008. Although the Economic Development Division is expected to begin operations in 2009, grants from other governmental units that must be used for these operations were received in 2008.

Table 2 presents a comparative analysis of changes in net assets for fiscal years 2008 and 2007 on a cash basis.

(Table 2)
Changes in Net Assets

	Governmental	Governmental	Business-Type	Business-Type		
	Activities	Activities	Activities	Activities	Total	Total
	2008	2007	2008	2007	2008	2007
Receipts:						
Program Receipts:						
Charges for Services	\$523,330	\$484,631		\$47,166,273		\$47,650,905
Operating Grants and Contributions	315,629			0	365,629	308,101
Capital Grants and Contributions	990,710	700,157	0	0	990,710	700,157
Total Program Receipts	1,829,669	1,492,889	4,878,465	47,166,273	6,708,134	48,659,163
General Receipts:						
Grants and Entitlements not						
Restricted to Specific Programs	667,276	704,644	. 0	0	667,276	704,644
Investment Earnings	471	243		0	471	243
Miscellaneous Receipts	138,633	225,997	0	0	138,633	225,997
Total General Receipts	806,380	930,884	. 0	0	806,380	930,884
Total Receipts	2,636,049	2,423,773	4,878,465	47,166,273	7,514,514	45,590,047
Disbursements:						
Personal Services	571,897	563,779	0	0	571,897	563,779
Materials and Supplies	46,372	33,540	0	0	46,372	33,540
Contractual Services	470,111	667,041	0	0	470,111	667,041
Travel	6,473	5,421	0	0	6,473	5,421
Utilities	236,884	228,594	. 0	0	236,885	228,594
Repair and Maintenance	95,322	114,743	0	0	95,322	114,743
Capital Outlay	845,072	857,042	. 0	0	845,072	857,042
Debt Service – Loan Repayment	50,000	25,000	0	0	50,000	25,000
Other Disbursements	78,833	97,481	0	0	78,833	97,481
Conduit Debt Activity	0	0	4,828,465	47,166,273	4,828,465	47,166,273
Total Disbursements	2,400,964	2,592,641	4,828,465	47,166,273	7,229,429	49,758,914
Increase/(Decrease) in Net Assets	235,085	(168,868)	50,000	0	285,084	(168,868)
Net Assets – January 1,	139,063	307,931	13,941	13,941	153,005	321,873
Net Assets - December 31,	\$374,148	\$139,063	\$63,941	\$13,941	\$438,089	\$153,005

Program specific receipts represent 69% of total receipts for governmental activities, and of this amount, 29% are comprised of charges for services (fees and charges for services, and rental and lease income) and 71% are comprised of intergovernmental receipts consisting of restricted grants from other governmental units that must be used to provide a specific service. Program specific receipts represent 100 percent of total receipts for business-type activities and are comprised of charges for services, which are sublease and loan payments received to finance the Port Authority's conduit debt activity, and operating grants and contributions, which are grants received from other governmental units to finance the Port Authority's economic development activity.

Management's Discussion and Analysis For the Year Ended December 31, 2008

General receipts represent 31% of total receipts for governmental activities, and of this amount, 76% are intergovernmental receipts consisting of subsidies from other governmental units that are used for general operations.

Capital outlay represents 35% of total disbursements for governmental activities. Of this amount, 100% was comprised of the disbursement of the Port Authority's Airport Improvement Program Federal Assistance Grants, Passenger Facility Charges collections, and related required matching funding. Personal services represent 24% of total disbursements for governmental activities consist of payroll and benefit related costs for Port Authority employees. Contractual services represent 20% of total disbursements for governmental activities. Of this amount, 38% was comprised of the disbursement of the Port Authority's Airport Improvement Program Federal Assistance Grants and related required matching funding.

Conduit debt activity disbursements, consisting of capital lease payments, and bonds and loan payments represent 100 percent of total disbursements for business-type activities and are made to satisfy the Port Authority's conduit debt activity requirements.

Governmental and Business-Type Activities

If you look at the *Statement of Activities*, you will see that the first column lists the major services provided by the Port Authority. The next column entitled *Cash Disbursements* identifies the costs of providing these services. The next three columns entitled *Program Specific Receipts* identify amounts paid by customers who are directly charged for services, and for grants received by the Port Authority that must be used to provide a specific service. The *Net Receipts (Disbursements)* columns compare the program specific receipts for governmental and business-type activities to the cost of the services.

Governmental Activities

A comparison between the total costs of services and the net cost for governmental activities for fiscal years 2008 and 2007 is presented in Table 3.

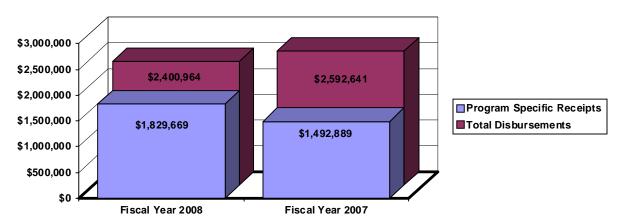
(Table 3)

Cost of Services vs. Net Cost of Services

	Governmental Activities							
	Total Cost	Net Cost	Total Cost	Net Cost				
	of Services	of Services	Of Services	of Services				
	2008	2008	2007	2007				
Personal Services	\$571,897	(\$340,483)	\$563,779	(\$458,394)				
Materials and Supplies	46,372	(27,615)	33,540	(27,271)				
Contractual Services	470,111	(128,374)	667,041	(266,832)				
Travel	6,473	(5,304)	5,421	(4,407)				
Utilities	236,885	(141,030)	228,594	(185,864)				
Repair and Maintenance	95,322	(56,751)	114,743	(93,295)				
Capital Outlay	845,072	145,638	857,042	3,318				
Debt Service – Loan Repayment	50,000	(29,768)	25,000	(20,327)				
Other Disbursements	78,833	12,392	97,481	(46,680)				
Total	\$2,400,964	(\$571,295)	\$2,592,641	(\$1,099,752)				

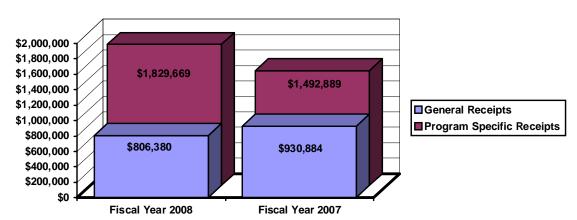
Management's Discussion and Analysis For the Year Ended December 31, 2008

The chart below illustrates the Port Authority's dependence upon general receipts for fiscal years 2008 and 2007, as program specific receipts have not been sufficient to cover total disbursements for governmental activities.



Governmental Activities - Program Specific Receipts vs. Total Disbursements

The Net Cost of Services amount of (\$571,295) for governmental activities for 2008 represents the costs of the services, which ends up being paid from subsidies provided by Mahoning and Trumbull Counties, investment earnings, and miscellaneous receipts. Therefore, the dependence upon general receipts for governmental activities is apparent as 24% of disbursements were supported through general receipts. The chart below illustrates the Port Authority's program specific receipts versus general receipts for fiscal years 2008 and 2007 for governmental activities.



Governmental Activities - General Receipts vs. Program Specific Receipts

Business-Type Activities

A comparison between the total costs of services and the net cost for business-type activities for fiscal years 2008 and 2007 is presented in Table 4.

(Table 4)
Cost of Services vs. Net Cost of Services

	Business-Type Activities								
	Total Cost	Net Cost							
	of Services	of Services	of Services	of Services					
	2008	2008	2007	2007					
Economic Development Activity	\$0	\$50,000	\$0	\$0					
Conduit Debt Activity	\$4,828,465	\$0	\$47,166,273	\$0					
Total	\$4,828,465	\$50,000	\$47,166,273	\$0					

As mentioned previously, the Port Authority's Economic Development Division Fund was established in 2008 and although expected to begin operations in 2009, grants from other governmental units that must be used for these operations were received in 2008.

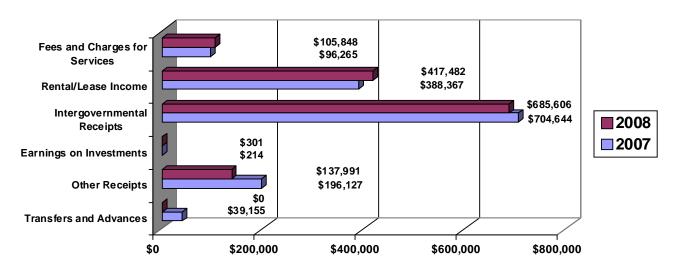
Port Authority Funds Analysis

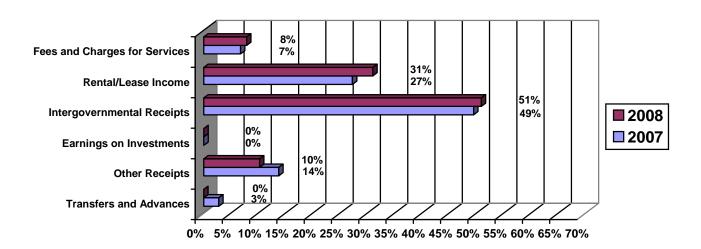
The Port Authority uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus on the funds is to provide information on inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Port Authority's financing requirements. In particular, unreserved fund balances serve as a useful measure of the Port Authority's net resources available for spending at year-end. At December 31, 2008, the Port Authority's General Fund unreserved fund balance was \$37,418 as compared to \$43,447 at December 31, 2007. This moderate decrease portrays a slightly weaker cash position for the General Fund at December 31, 2008 than at December 31, 2007.

The Port Authority had total cash receipts of \$7,514,514 and total cash disbursements of \$7,229,429 for all funds in 2008, although approximately 65% of both amounts were related to the conduit debt activity of the Proprietary Funds. Total governmental funds had cash receipts of \$2,636,049 and cash disbursements of \$2,400,964 in 2008. The General Fund accounts for the general operations of the Port Authority. Therefore, additional analysis of the General Fund is presented in the following charts.

Management's Discussion and Analysis For the Year Ended December 31, 2008

Analysis of General Fund Receipts for Fiscal Years 2008 and 2007

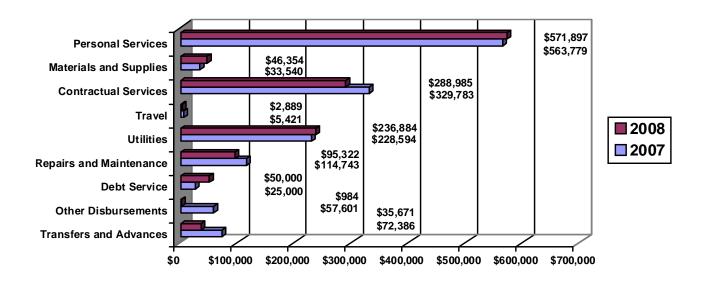


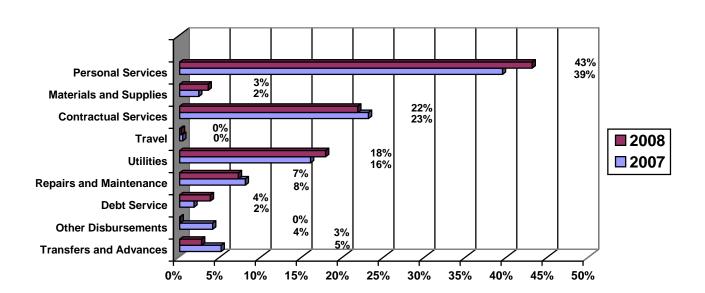


Total receipts of the General Fund decreased a moderate 5% from 2007 primarily the result of 1) other cash receipts that decreased from \$196,127 in 2007 to \$137,991 in 2008, a 30% decrease, and 2) interfund advances-in that decreased from \$39,155 in 2007 to \$0 in 2008, a 100% decrease. The decrease in other cash receipts was primarily the result of the Port Authority receiving a \$109,500 "Application Fee" from Central Waste, Inc. in 2007 to offset certain professional fees incurred by the Port Authority during its process in obtaining \$45,000,000 in various revenue bonds for Central Waste, Inc.. However, the Port Authority received \$73,956 from the Federal Aviation Administration in 2008 to reimburse it for certain administration costs and Single Audit costs incurred during administrating its Airport Improvement Program Federal Assistance Grants from 2005 through 2008. The decrease in interfund advances-in was the result of the Port Authority's 2005 Small Community Air Service Development Federal Assistance Grant (SCASD) was funded by the Department of Transportation (DOT) on a reimbursement-type basis. The Port Authority advanced \$39,155 from the General Fund into the SCASD Fund in 2006 to satisfy contractual obligations of the Program. Reimbursement from the DOT in this amount was received and advanced back into the General Fund in 2007.

All other General Fund receipts remained moderately constant from 2007 to 2008. Fees and charges for services receipts increased from \$96,265 in 2007 to \$105,848 in 2008, a 10% increase, primarily the result of rate increases in 2008 for services provided at the Airport. Rental/lease income receipts increased from \$388,367 in 2007 to \$417,482 in 2008, an 8% increase, primarily the result of rate increases in 2008 for hangar space at the Airport. Intergovernmental receipts decreased from \$704,644 in 2007 to \$685,606 in 2008, a 3% decrease. Intergovernmental receipts are subsidies received from Mahoning and Trumbull Counties derived from hotel/motel excise taxes assessed by the Counties. Since the lodging industry usually follows the upward or downward trends of the national economy, Management anticipates that the amount of subsidies received from the Counties for the next 2 to 3 years will be lesser than those received in recent years.

Analysis of General Fund Disbursements for Fiscal Years 2008 and 2007





Management's Discussion and Analysis For the Year Ended December 31, 2008

Total disbursements of the General Fund decreased a moderate 7% from 2007 primarily the result of 1) contractual services disbursements that decreased from \$329,783 in 2007 to \$288,985 in 2008 a 12% decrease, 2) repairs and maintenance disbursements that increased from \$114,743 in 2007 to \$95,322 in 2008, a 17% decrease, 3) other cash disbursements that decreased from \$57,602 in 2007 to \$984 in 2008 a 98% decrease, and 4) interfund transfers-out that decreased from \$72,386 in 2007 to \$27,913 in 2008, a 61% decrease.

The decrease in contractual services disbursements was primarily the result of that marketing and promotions costs of an aggressive marketing campaign initiated in 2007 to promote Allegiant Air's commercial air services at the Youngstown-Warren Regional Airport (Airport) were reduced by nearly \$36,000 in 2008 due to the Port Authority's limited available financial resources.

The decrease in repairs and maintenance disbursements was primarily the result of certain maintenance programs performed in 2008 required unusually lower materials costs. The decrease in other cash disbursements was primarily the result of, as mentioned above, the Port Authority received a \$109,500 "Application Fee" from Central Waste, Inc. in 2007 to offset certain professional fees incurred by the Port Authority during its process in obtaining \$45,000,000 in various revenue bonds for Central Waste, Inc., of which \$54,750 of these fees were expended from other cash disbursements in 2007. The decrease in interfund transfers-out was primarily the result of the Port Authority deferring certain projects supported by Federal Airport Improvement Program Grants until future years due to the Port Authority's limited available financial resources. These Grants require the Port Authority to contribute local resources (matching funds) to support these projects, which are transferred out of the General Fund and into the Airport Improvement Program Fund.

All other General Fund disbursements remained moderately constant from 2007 to 2008. Personal services disbursements increased from \$563,779 in 2007 to \$571,897 in 2008, a 1% increase, primarily the result of a 3% wage increase for operations and maintenance department employees in 2008. Materials and Supplies disbursements increased from \$33,540 in 2007 to \$46,354 in 2008, a 38% increase, primarily the result of extended periods of inclement weather required an unusually high volume of liquid runway deicer to be purchased that increased deicer costs in 2008 by nearly \$12,000 over 2007. Travel disbursements decreased from \$5,421 in 2007 to \$2,889 in 2008, a 47% decrease, primarily the result of management attending less seminars and conventions in 2008. Utilities disbursements increased from \$228,594 in 2007 to \$236,884 in 2008, a 4% increase, primarily the result of rate increases in 2008 for electric and natural gas utility services. Debt service – loan repayment disbursements increased from \$25,000 in 2007 to \$50,000 in 2008, a 100% increase. The Port Authority received a \$150,000, zero-percent interest, general obligation loan from Trumbull County in 2004 that was utilized to assist the Port Authority in providing a operational security deposit to Vacation Express Airlines necessary for the Airlines to begin its operations of providing direct commercial flights to Myrtle Beach, South Carolina and to Orlando-Sanford Airport, Florida. Payments totaling \$50,000 were made in 2008 to satisfy current requirements of the Loan.

Capital Assets and Debt Administration

Capital Assets - The Port Authority does not currently maintain tracking of its capital assets and infrastructure. However, the Port Authority does maintain an Airport Capital Improvement Plan and a 10-Year Master Plan that collectively are the primary planning tools for systematically identifying, prioritizing, and estimating costs for critical development and associated capital needs of the Youngstown-Warren Regional Airport (Airport). In addition, the Airport Capital Improvement Plan presents the Airport's warranted and eligible capital assets and infrastructure needs as identified by the Airport's Sponsors, State of Ohio Aviation Officials, and the Federal Aviation Administration (FAA) and are contained in the FAA's National Plan of Integrated Airport Systems.

Management's Discussion and Analysis For the Year Ended December 31, 2008

Capital Lease Obligations - The Port Authority financed the acquisitions of a truck in 2004, a copier in 2006, a truck in 2007, four HVAC units in 2007, two mower units on March 23, 2008, and a hangar fan on May 21, 2008, through leasing arrangements. All of these leasing arrangements meet the criteria of capital leases as defined by FASB Statement No. 13 "Accounting for Leases", which defines a capital lease as one which transfers benefits and risks of ownership to the lessee. Future payments collectively for these capital lease obligations are \$25,758, \$17,697, \$15,012, \$4,893, and \$1,016 due in 2009, 2010, 2011, 2012, and 2013, respectively.

Debt Administration - The Port Authority's outstanding debt as of December 31, 2008 for governmental activities is \$75,000 remaining for a zero-percent interest, general obligation loan from Trumbull County received on February 12, 2004, that was utilized to assist the Port Authority in providing an operational security deposit to Vacation Express Airlines necessary for the Airlines to begin its operations of providing direct commercial flights to Myrtle Beach, South Carolina and to Orlando-Sanford Airport, Florida. The remaining repayment schedule for the loan includes payments of \$50,000 and \$25,000 due on October 1 of 2009 and 2010, respectively.

The Port Authority's outstanding debt as of December 31, 2008 for business-type activities is for \$99,458,647, \$9,804,560 in capital lease payments due to the Director of the Ohio Department of Development as related to the Timken Latrobe Steel Distribution Project, \$6,675,969 in loan payments due to the Director of the Ohio Department of Development as related to the EXAL Corporation Project, \$3,029,152 in loan payments due to the Summit County Port Authority as related to the EXAL Corporation Project, and \$79,948,966 in loan payments due to the Director of the Ohio Department of Development as related to the Central Waste, Inc. Project. However, as previously mentioned, the Port Authority's debt service obligations for the Timken, EXAL, and Central Waste, Inc. Projects are financed entirely by sublease payments made by Timken and loan payments made by EXAL and Central Waste to the Port Authority.

General Fund Budgeting Highlights

The Port Authority's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, cash disbursements, and encumbrances (budgetary basis of accounting). The *Statements of Receipts, Disbursements, and Changes in Fund Balances - Budget and Actual (Budget Basis)*, presents the Port Authority's estimated resources and appropriations for its major and non-major governmental funds.

The Port Authority's General Fund had final budgeted receipts of \$1,345,613 while actual receipts were \$1,347,228 for an insignificant positive difference of \$1,615.

The Port Authority's General Fund had final budgeted disbursements of \$1,405,170 while actual disbursements were \$1,328,986 for an insignificant positive difference of \$76,184.

Current Issues

In the Spring of 2007, the Port Authority applied for a USDOT Small Community Air Service Development (SCASD) grant. The goals and objectives of this submitted application were to fund a revenue guarantee program designed to reinstate scheduled commercial air service at the Youngstown-Warren Regional Airport. In October 2007, the airport was awarded a \$575,000 SCASD federal grant. This grant will allow the Port Authority to establish a revenue guarantee program and to target connecting regional jet service on a major U.S. airline operating a large hub in the Midwest or Southern U.S.. This revenue guarantee program will augment the ongoing air service development efforts made on behalf of the Youngstown-Warren Regional Airport during the past few years in an attempt to initiate daily scheduled commercial air service by a major airline for the first time since 2002.

Management's Discussion and Analysis For the Year Ended December 31, 2008

The Port Authority has obtained in the past eight years, financing in excess of \$92,000,000 for economic development projects within Mahoning and Trumbull Counties. In the Summer of 2008, in an effort to fully utilize its abilities as a port authority to advance economic development within Mahoning and Trumbull Counties, the Port Authority established an Economic Development Division. The area's leading federal, state, county, and local public officials, as well as the area's leading active business organizations, recognize this Project as one of the area's most critical endeavors to job creation and successful economic development. With the support of these officials and organizations, coupled with significant monetary support already pledged from several area governmental units, the Port Authority can dedicate additional personnel and resources toward accelerating its duty to be the cornerstone of economic development and growth for the community in the 21st century. The Economic Development Division is expected to begin operations in 2009.

Contacting the Port Authority's Management

This financial report is designed to provide our users, citizens, taxpayers, creditors, and all other interested parties with a general overview of the Port Authority's finances and to reflect the Port Authority's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Scott Lynn, Interim Director of Aviation, Western Reserve Port Authority, Youngstown-Warren Regional Airport, 1453 Youngstown-Kingsville Road, NE, Vienna, Ohio, 44473.

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Statement of Net Assets - Cash Basis December 31, 2008

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and Cash Equivalents	\$374,148	\$63,941	\$438,089
Net Assets Restricted for: Capital Outlay	\$41,189	\$0	\$41,189
		* -	
Other Purposes	233,328	63,941	297,269
Unrestricted	99,631	0	99,631
Total Net Assets	\$374,148	\$63,941	\$438,089

Statement of Activities - Cash Basis For the Year Ended December 31, 2008

		P	rogram Cash Rece	pts		Receipts (Disbursemer Changes in Net Asse	
	Cash Disbursements	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities							
Personal Services	\$ 571,89	7 \$ 231,414	- \$ -	\$ -	\$ (340,483)	- \$	(340,483)
Materials and Supplies	46,37	2 18,757	· -	-	(27,615)	-	(27,615)
Contractual Services	470,11	1 116,935	224,802	-	(128,374)	-	(128,374)
Travel	6,47	3 1,169	-	-	(5,304)	-	(5,304)
Utilities	236,88	4 95,854		-	(141,030)	-	(141,030)
Repair and Maintenance	95,32	2 38,571	-	-	(56,751)	-	(56,751)
Capital Outlay	845,07	2 -	-	990,710	145,638	-	145,638
Debt Service - Loan Repayment	50,00				(29,768)		(29,768)
Other Cash Disbursements	78,83	3 398	90,827	-	12,392	-	12,392
Total Governmental Activities	2,400,96	4 523,330	315,629	990,710	(571,295)	-	(571,295)
Business-Type Activities							
Economic Development Activity	_	_	50,000	_	_	50,000	50,000
Conduit Debt Activity	4,828,46	5 4,828,465	,	_	_	50,000	-
Conduit Dest Notivity	4,020,40	7,020,400	'		•		_
Total Business-Type Activities	4,828,46	5 4,828,465	50,000			50,000	50,000
Total	\$ 7,229,429	9 \$ 5,351,795	\$ 365,629	\$ 990,710	(571,295)	50,000	(521,295)
		General Receipt Grants and Entitl Restricted to S Investment Earni	ements not Specific Programs		667,276 471	- -	667,276 471
		Miscellaneous Re	eceipts		138,633	-	138,633
		Total General Re	eceipts		806,380	-	806,380
		Changes in Net A	Assets		235,085	50,000	285,085
		Net Assets - Jan	uary 1, 2008		139,063	13,941	153,004
		Net Assets - De	cember 31, 2008		\$ 374,148	\$ 63,941 \$	438,089

Western Reserve Port Authority, Ohio Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2008

	General	Total		
Assets Equity in Pooled Cash and Cash Equivalents	\$ 99,631	\$ 233,328	\$ 41,189 \$	374,148
Fund Balances Reserved for Encumbrances Unreserved and/or Undesignated	 62,213 37,418	233,328	- 41,189	62,213 311,935
Total Fund Balances	\$ 99,631	\$ 233,328	\$ 41,189 \$	374,148

Western Reserve Port Authority, Ohio
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances
Governmental Funds
For the Year Ended December 31, 2008

				Airport			
			li	mprovement			
		General		Program	All Other		Total
Cash Receipts							
Operating Cash Receipts:	ф	405.040	Φ		ф	œ.	405.040
Fees and Charges for Services Rental/Lease Income	\$	105,848 417,482	Ф	-	\$ -	\$	105,848
Total Operating Cash Receipts		523,330					417,482 523,330
Total Operating Cash Necelpts		323,330		<u>-</u>	-		323,330
Non-Operating Cash Receipts:							
Intergovernmental Receipts		685,606		1,205,433	-		1,891,039
Earnings on Investments		301		-	169		470
Other Cash Receipts		137,991		643	82,576		221,210
Total Non-Operating Cash Receipts		823,898		1,206,076	82,745		2,112,719
Total Cash Receipts		1,347,228		1,206,076	82,745		2,636,049
0.15:1							
Cash Disbursements		F74 007					F74 007
Personal Services		571,897		-	-		571,897
Materials and Supplies		46,354		470.070	19		46,373
Contractual Services		288,985		176,970	4,156		470,111
Travel		2,889		-	3,583		6,472
Utilities		236,884		-	-		236,884
Repair and Maintenance		95,322		770 275	-		95,322
Capital Outlay		<u>-</u>		778,375	66,696		845,071
Debt Service - Loan Repayment Other Cash Disbursements		50,000 984		77,850	-		50,000 78,834
Other Cash Disbursements		304		77,030			70,034
Total Cash Disbursements		1,293,315		1,033,195	74,454		2,400,964
Excess of Cash Receipts							
Over/(Under) Cash Disbursements		53,913		172,881	8,291		235,085
Other Financing Receipts and (Disbursements)							
Advances-In		=		-	7,758		7,758
Advances-Out		(7,758)		-	, <u>-</u>		(7,758)
Transfers-In		-		27,913	-		27,913
Transfers-Out		(27,913)		_	-		(27,913)
Total Other Financing Receipts and (Disbursements)		(35,671)		27,913	7,758		-
Net Changes in Fund Cash Balances		18,242		200,794	16,049		235,085
Fund Cash Balances - January 1, 2008		81,389		32,534	25,140		139,063
Fund Cash Balances - December 31, 2008	\$	99,631	\$	233,328	\$ 41,189	\$	374,148

Statement of Receipts, Disbursements, and Changes in Fund Balances Budget and Actual (Budget Basis)
General Fund
For the Year Ended December 31, 2008

		Budgeted	I Amo	unts	<u>-</u>		Variance with Final Budget Positive	
		Original		Final		Actual	(Negative)	
Receipts								
Operating Receipts:	•		•	10=010	•	40=040	•	
Fees and Charges for Services	\$	127,600	\$	105,848	\$	105,848	•	-
Rental/Lease Income		437,151 564,751		415,846 521,694		417,482 523,330	1,63 1,63	
Total Operating Receipts		304,731		521,094		523,330	1,0	30
Non-Operating Receipts:								
Intergovernmental Receipts		703,188		685,606		685,606		-
Earnings on Investments		· -		· -		301	3	01
Other Receipts		78,910		138,313		137,991	(3:	22)
Total Non-Operating Receipts		782,098		823,919		823,898	(2	21)
Total Receipts		1,346,849		1,345,613		1,347,228	1,6	15
·							·	
Disbursements								
Personal Services		579,640		571,897		571,897		-
Materials and Supplies		42,234		51,571		46,354	5,2	
Contractual Services		356,809		309,933		288,985	20,9	
Travel		8,940		5,973		2,889	3,0	
Utilities		216,946		271,663		236,884	34,7	
Repair and Maintenance		83,000		115,256		95,322	19,9	34
Capital Outlay								-
Debt Service - Loan Repayment		50,000		50,000		50,000	_	-
Other Disbursements		-		964		984	()	(20)
Total Disbursements		1,337,569		1,377,257		1,293,315	83,9	42
Excess of Receipts								
Over/(Under) Disbursements		9,280		(31,644)		53,913	85,5	57
Other Financing Receipts and (Disbursements)								
Advances-Out		_		_		(7,758)	(7,7	58)
Transfers-Out		(52,000)		(27,913)		(27,913)	(.,	-
Total Other Financing Receipts and (Disbursements)		(52,000)		(27,913)		(35,671)	(7,7	58)
rotal outer rinarioning recoupte and (Diodarcontents)		(02,000)		(=:,0:0)		(00,0)	(-,-	00,
Net Changes in Fund Balances		(42,720)		(59,557)		18,242	77,7	99
Fund Balances - January 1, 2008		43,447		43,447		43,447		
Prior Year Encumbrances Appropriated		37,942		37,942		37,942		
Fund Balances - December 31, 2008	\$	38,669	\$	21,832	\$	99,631	\$ 77,7	99

Statement of Receipts, Disbursements, and Changes in Fund Balances Budget and Actual (Budget Basis)
Airport Improvement Program Fund
For the Year Ended December 31, 2008

		Budgeted	l Amo	unts	-		Variance with Final Budget Positive
	(Original		Final		Actual	(Negative)
Receipts Non-Operating Receipts: Intergovernmental Receipts Other Cash Receipts	\$	1,205,433	\$	1,205,433 643	\$	1,205,433 643	\$ -
Total Receipts		1,205,433		1,206,076		1,206,076	
Disbursements Contractual Services Capital Outlay Other Disbursements		176,970 778,376 77,849		176,970 778,376 77,849		176,970 778,376 77,849	- - -
Total Disbursements		1,033,195		1,033,195		1,033,195	
Excess of Receipts Over/(Under) Disbursements		172,238		172,881		172,881	<u> </u>
Other Financing Receipts Transfers-In		28,556		27,913		27,913	<u> </u>
Total Other Financing Receipts		28,556		27,913		27,913	-
Net Changes in Fund Balances		200,794		200,794		200,794	-
Fund Balances - January 1, 2008		32,534		32,534		32,534	
Prior Year Encumbrances Appropriated		-		-		-	
Fund Balances - December 31, 2008	\$	233,328	\$	233,328	\$	233,328	\$ -

Statement of Cash Basis Assets and Fund Balance Proprietary Funds December 31, 2008

	Conduit Debt	Economic evelopment	Total
Assets Equity in Pooled Cash and Cash Equivalents	\$ 13,941	\$ 50,000 \$	63,941
Fund Balances Unreserved and/or Undesignated	\$ 13,941	\$ 50,000 \$	63,941

Western Reserve Port Authority, Ohio
Statement of Cash Receipts, Cash Disbursements, and
Changes in Cash Basis Fund Balance Proprietary Funds For the Year Ended December 31, 2008

		Conduit Debt	 conomic relopment	Total
Operating Cash Receipts Intergovernmental Receipts Conduit Debt - Sublease Payments Conduit Debt - Payments for Bonds and Loans Debt Service Total Operating Cash Receipts	\$	851,627 3,976,838 4,828,465	\$ 50,000 - - - 50,000	\$ 50,000 851,627 3,976,838 4,878,465
	-	4,020,403	30,000	4,676,465
Operating Cash Disbursements				
Conduit Debt - Capital Lease Payments		851,627	-	851,627
Conduit Debt - Bonds and Loans Debt Service Payments		3,976,838	_	3,976,838
Total Operating Cash Disbursements		4,828,465	-	4,828,465
Net Changes in Fund Cash Balance		-	50,000	50,000
Fund Cash Balance - January 1, 2008		13,941	-	13,941
Fund Cash Balance - December 31, 2008	\$	13,941	\$ 50,000	\$ 63,941

For the Year Ended December 31, 2008

NOTE 1 – DESCRIPTION OF THE WESTERN RESERVE PORT AUTHORITY AND REPORTING ENTITY

Western Reserve Port Authority (the Port Authority) is a body corporate and politic created under the provisions of Revised Code Section 4582.202, and established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Port Authority operates under the direction of an appointed eight member Board of Directors established under the provisions of Revised Code Section 4582.27. The Mahoning County and Trumbull County Boards of County Commissioners each appoint four Directors. The purpose of the Port Authority is to stimulate and support activities that enhance, foster, aid, provide, or promote transportation, economic development, housing, recreation, education, governmental operations, culture, or research within Mahoning and Trumbull Counties, or other activities authorized by Sections 13 and 16 of Article VIII, Ohio Constitution. The Port Authority is also responsible for the safe and efficient operation and maintenance of the Youngstown-Warren Regional Airport (the Airport). An appointed director of aviation is responsible for the operation of the Airport.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Port Authority consists of all funds and departments that are not legally separate from the Port Authority.

Component units are legally separate organizations for which the Port Authority is financially accountable. The Port Authority is financially accountable for an organization if the Port Authority appoints a voting majority of the organization's governing board and 1) the Port Authority is able to significantly influence the programs or services performed or provided by the organization; 2) the Port Authority is legally entitled to or can otherwise access the organization's resources; 3) the Port Authority is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or 4) the Port Authority is obligated for the debt of the organization. Component units may also include organizations for which the Port Authority approves the budget, the issuance of debt, or the levying of taxes. The Port Authority has no component units and or other organizations whose activities are required to be presented in the Port Authority's financial statements.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2(C), these financial statements are presented on a cash-basis of accounting. The cash-basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. Generally Accepted Accounting Principles (GAAP) include all relevant (GASB) pronouncements, which have been applied to the extent they are applicable to the cash-basis of accounting. The Port Authority also applies Financial Accounting Standards Board (FASB) Statements and Interpretations, issued on or before November 30, 1989, to its business-type activities and its proprietary (enterprise) funds, to the extent they are applicable to the cash-basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Port Authority has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and its proprietary funds, subject to this same limitation. The Port Authority elected not to apply these FASB Statements and Interpretations. Following are the more significant of the Port Authority's accounting policies.

A. Basis of Presentation

The Port Authority's basic financial statements consist of government-wide statements, including a statement of net assets, a statement of activities, and fund financial statements providing a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Government-Wide Financial Statements The statement of net assets and the statement of activities display information about the Port Authority as a whole. The statements distinguish between those activities of the Port Authority that are governmental and those that are considered business-type.

The government-wide statement of net assets presents the cash balances of the governmental and business-type activities of the Port Authority at year-end.

The government-wide statement of activities presents a comparison between direct disbursements with program receipts for each function or program of the Port Authority's governmental activities and business-type activities. Direct disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible.

Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or government function is self-financing on a cash basis or draws from the Port Authority's general receipts.

Fund Financial Statements During the year, the Port Authority segregates transactions related to certain Port Authority functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Port Authority at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

Fund financial statements distinguish operating transactions from non-operating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements generally include costs of sales and services and administrative costs. All other receipts and disbursements are reported as non-operating. The fund statements for governmental funds report receipts as either operating or non-operating and all disbursements are considered operating. The fund statements for the proprietary fund report all receipt and disbursements as operating.

B. Fund Accounting

The Port Authority uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Port Authority maintains two categories of funds: governmental and proprietary.

Governmental Funds Governmental funds are those through which most governmental functions of the Port Authority are financed. The following are the Port Authority's major governmental funds:

General Fund The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Port Authority for any purpose provided it is expended or transferred according to the general laws of Ohio.

Airport Improvement Program Fund This Fund is utilized to account for the financial resources of the Port Authority's *Airport Improvement Program* Federal Assistance Grants. This Fund's receipts are received from the Federal Aviation Administration, the State of Ohio, and local moneys representing matching requirements. These proceeds are only to be expended for construction and/or improvement of Port Authority facilities.

Other governmental funds of the Port Authority are non-major funds and are used to account for grants and other resources whose use is restricted to a particular purpose. These non-major funds are presented collectively in the accompanying financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Proprietary Funds A fund financed primarily from user charges for goods or services is classified as proprietary. The Port Authority maintains two proprietary funds that are classified as enterprise funds.

Conduit Debt Fund This Fund is utilized to account for the conduit debt activity of the Timken Latrobe Steel Distribution Project, the EXAL Corporation Project, and the Central Waste, Inc. Project as described in Notes 8, 9, and 10.

Economic Development Fund This Fund is utilized to account for the financial resources of the Port Authority's *Economic Development Division* that was established in 2008 and is expected to begin operations in 2009. This Fund's receipts are received from other governmental units and organizations for advancing economic development within Mahoning and Trumbull Counties.

C. Basis of Accounting

The Port Authority's financial statements are prepared using the cash-basis of accounting. Except for modifications having substantial support, receipts are recorded in the Port Authority's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded in the Port Authority's financial records and reported in the financial statements when cash is paid rather than when a liability is incurred. Any such modifications made by the Port Authority are described in the appropriate section in the notes.

As a result of the use of this cash-basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Cash and Cash Equivalents

To improve cash management, cash received by the Port Authority is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through Port Authority records. Each fund's interest in this pool is valued at cost and is presented in the statement of net assets as "equity in pooled cash and cash equivalents".

The Port Authority maintained the cash balances of its funds in interest and non-interest bearing checking accounts. Interest earned from these accounts during 2008 amounted to \$470 of which \$301 was credited to the General Fund. A non-interest bearing checking account is maintained due to regulations prohibiting the Port Authority from earning interest on available cash balances received from several of its federal financial assistance grants.

An analysis of the Port Authority's equity in pooled cash at December 31, 2008 is provided in Note 4.

E. Prepaid Items

On the cash-basis of accounting, payments made to vendors for services that will benefit periods beyond December 31, 2008 are reported as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

F. Inventory

On the cash-basis of accounting, inventories of fuel, oil, and supplies are reported as disbursements when purchased. These items are not reflected as assets in the accompanying financial statements.

G. Capital Assets

On the cash-basis of accounting, acquisitions of property, plant, and equipment are reported as disbursements when purchased. These items are not reflected as assets in the accompanying financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

H. Long-Term Obligations

On the cash-basis of accounting, proceeds from long-term debt is reported when cash is received and the subsequent debt service principal and interest payments are reported when paid. These long-term debt obligations are not reflected as liabilities in the accompanying financial statements. Also, on the cash-basis of accounting, payments for other long-term obligations such as capital leases are reported when paid. These long-term obligations are not reflected as liabilities in the accompanying financial statements.

I. Accumulated Leave Time

In certain circumstances, such as separation of employment or retirement, employees are entitled to cash payment for unused leave time. On the cash-basis of accounting, unpaid leave time is not reflected as a liability in the accompanying financial statements.

J. Fund Balance Reserves

The Port Authority segregates its fund balances into two categories (1) those portions that are legally reserved for specific future use or which are not available for appropriation or disbursement in future periods, and (2) those portions that are unreserved that are available for appropriation or disbursement in future periods. Therefore, fund balance reserves have been established for encumbrances. These fund balance designations are reflected in the accompanying financial statements.

K. Net Assets Restrictions

Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions, enabling legislation (adopted by the Port Authority), or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net assets reports \$274,517 of restricted net assets for governmental activities, all of which is restricted by agreements with grantors, and \$63,941 of restricted net assets for business-type activities, all of which is restricted by contractual obligations and/or agreements with grantors.

The Port Authority first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

L. Interfund Activity

Non-exchange flows of cash from one fund to another are reported in the financial statements as interfund transfers. The Port Authority maintains certain federal programs that require the Port Authority to contribute local resources (matching funds) to support these federal programs. The Port Authority complied with the matching requirements of these federal programs by transferring \$27,913 from the General Fund into the Airport Improvement Program Fund. Interfund transfers are reflected as other financing sources/(uses) in the accompanying financial statements.

Flows of cash from one fund to another that are expected to be repaid within a twelve-month period are reported in the financial statements as interfund advances. The Port Authority's Small Community Air Service Development Federal Assistance Grant is funded by the Department of Transportation (DOT) on a reimbursement-type basis. The Port Authority advanced \$7,758 from the General Fund into the Small Community Air Service Development Fund to satisfy current contractual obligations of the Program. Reimbursement from the DOT is expected in 2009. Interfund advances are reflected as other financing sources/(uses) in the accompanying financial statements.

M. Budgetary Process

The Ohio Revised Code requires the Board of Directors to annually prepare a budget for the Port Authority.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

The Port Authority's annual budget, which is prepared on the budgetary basis of accounting, presents the Port Authority's estimated resources and appropriations for its governmental funds for the current year, and includes outstanding encumbrances appropriated from prior years. The annual budget is reflected in the accompanying financial statements and is presented separately for each of the Port Authority's major governmental funds. The amounts presented in the *Original Budgeted Amounts* column of the budgetary statements reflect the Board of Directors' annual budget. The amounts presented in the *Final Budgeted Amounts* column of the budgetary statements reflect the Board of Directors' final budget resolution for the year.

Estimated resources in the budget include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. Estimated resources establish a limit on the amount the Board of Directors may appropriate. Estimated resources may be adjusted during the year if the Board of Directors projects increases or decreases in receipts.

The appropriations in the budget are the Port Authority's authorization to spend resources and set limits on expenditures plus encumbrances at the level of control selected by the Board of Directors. The legal level of control has been established by the Board of Directors at the function level for the General Fund. Any budgetary modifications at this level may only be made by resolution of the Board of Directors. The Board of Directors may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources.

NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES

For 2008, the Port Authority has implemented GASB Statement No. 49, "<u>Accounting and Financial Reporting for Pollution Remediation Obligations</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of *existing* pollution by participating in pollution remediation activities such as site assessments and cleanups.

GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other post-employment benefits (OPEB).

The implementation of GASB Statement No. 49 and GASB Statement No. 50 did not affect the presentation of the financial statements and did not have an effect on the fund balances/net assets of the Port Authority as previously reported at December 31, 2007.

NOTE 4 – DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Port Authority into three categories.

Active deposits are public deposits determined to be necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Port Authority treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Port Authority Board of Trustees has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Protection of Port Authority deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Executive Administrative Assistant by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies held by the Port Authority may be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or by any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two-percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or other Ohio local governments;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and.
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

The Port Authority may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio; and
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of the State of Ohio, as to which there is no default of principal, interest, or coupons.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Port Authority, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institution. Payment for investments may be made only upon delivery of the securities representing the investments to the Executive Administrative Assistant or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At year-end, the Port Authority had no undeposited cash on hand.

B. Deposits with Financial Institutions

At December 31, 2008, the carrying amount of the Port Authority deposits was \$438,089. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2008, \$171,748 of the Port Authority's bank balance of \$432,903 was exposed to custodial credit risk as discussed below, while \$261,155 was covered by Federal Deposit Insurance Corporation.

Custodial Credit Risk Custodial credit risk is the risk that, in the event of bank failure, the Port Authority's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Port Authority.

C. Investments

The Port Authority did not maintain any investments in 2008.

D. Reconciliation of Cash and Investments to the Statement of Net Assets

Cash and Investments per Footnote	
Carrying amount of deposits with financial Institutions	\$ <u>438,089</u>
Equity in Pooled Cash and Cash Equivalents Per Statement of Net Assets	
Governmental Activities	\$374,148
Business-Type Activities	63,941
Total	\$438.089

NOTE 5 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, cash disbursements, and encumbrances. The Statements of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual (Budget Basis) for the Port Authority's governmental funds are presented on the budgetary basis to provide a meaningful comparison of actual receipts with the budget. The difference between the budgetary basis and the cash basis is that outstanding year-end encumbrances are treated as expenditures (budgetary basis) than as a reservation of fund balance (cash basis). The General Fund encumbrances outstanding at December 31, 2008 (budgetary basis) amounted to \$62,213.

NOTE 6 – CAPITAL LEASE OBLIGATIONS

The Port Authority financed the acquisition of a hangar fan on May 21, 2008 through a leasing arrangement (cost/principal \$5,690, 24-month term, 5.91%) and financed the acquisition of two mower units on March 23, 2008 through leasing arrangements (cost/principal \$6,699, 36-month term, 5.95% and \$10,525, 60-month term, 5.93%, respectively). In addition, the Port Authority financed the acquisition of a truck in 2004 through a leasing arrangement (cost/principal \$25,000, 66-month term, 5.95%), financed the acquisition of a copier in 2006 through a leasing arrangement (cost/principal \$8,000, 36-month term, 6.75%), financed the acquisition of a truck in 2007 through a leasing arrangement (cost/principal \$22,018, 60-month term, 6.75%) and financed the acquisition of four HVAC units in 2007 through a leasing arrangement (cost/principal \$27,350, 60-month term, 6.08%). All of these leasing arrangements meet the criteria of capital leases as defined by FASB Statement No. 13 "Accounting for Leases", which defines a capital lease as one which transfers benefits and risks of ownership to the lessee.

Future payments collectively for these capital lease obligations follow:

Year	Amount
2009	\$25,758
2010	17,697
2011	15,012
2012	4,893
2013	<u>1,016</u>
Total	\$64,376

The Port Authority satisfied its 2008 capital lease obligation requirements.

NOTE 7 - TRUMBULL COUNTY - GENERAL OBLIGATION LOAN

The Port Authority received on February 12, 2004, a \$150,000, zero-percent interest, general obligation loan from Trumbull County that was utilized to assist the Port Authority in providing a operational security deposit to Vacation Express Airlines necessary for the Airlines to begin its operations of providing direct commercial flights to Myrtle Beach, South Carolina and to Orlando-Sanford Airport, Florida.

Payments totaling \$50,000 were made in 2008 to satisfy the current requirements of the Loan.

Future payments for this loan follow:

Date	Amount
October 1, 2009 October 1, 2010	50,000 <u>25,000</u>
Total	\$75,000

NOTE 8 – TIMKEN LATROBE STEEL DISTRIBUTION PROJECT – CAPITAL LEASE OBLIGATION

In 2000, the Port Authority participated with the State of Ohio, through the Director of the Ohio Department of Development (Director), in the Timken Latrobe Steel Distribution (Timken) Project (Project) that consisted of assisting Timken retain and expand its operations in the Mahoning Valley by providing financial resources to Timken to acquire a site, construct a building, and equip and furnish the same.

The Port Authority's involvement in the Project consisted of obtaining a \$150,000 Development Grant from the Ohio Department of Development (ODOD). The Director obtained \$6,185,000 in State Economic Development Revenue Bonds (8.64% - 20 years) through the Ohio Enterprise Bond Fund Program, and obtained a \$3,000,000 Loan (2% - 20 Years) from ODOD's 166 Direct Loan Program.

The Port Authority passed through the proceeds of the Grant to the Director who administered the Project and retained ownership of the land, improvements, facilities, and equipment.

The Director let a 20-year capital lease to the Port Authority for the land, improvements, facilities, and equipment. Quarterly lease payments by the Port Authority meet the amounts needed to service the debt, including interest and fiscal charges, on the Bonds and the Loan. The Port Authority subleased the same to Timken who will make monthly lease payments meeting the amounts of the Port Authority's lease requirements. In the event of default by Timken, the Port Authority shall not have any liability under or in respect of its performances of the lease agreement. At such time, the Director will terminate the lease agreement and exclude the Port Authority from possession of the Project.

Payments totaling \$851,627 were made in 2008 to satisfy the current requirements of the Lease.

Future lease payments paid by Timken to the Port Authority, and subsequently paid by the Port Authority to the Director, follow:

Year	Amount
2009 2010 2011 2012 2013 2014 – 2018 2019 – 2020	\$851,077 850,488 854,467 854,468 854,502 4,306,017 1,229,541
Total	\$9,804,560

NOTE 9 - EXAL CORPORATION PROJECT - CONDUIT DEBT OBLIGATION

In 2006, the Port Authority participated with the State of Ohio, through the Director of the Ohio Department of Development (Director), and the Summit County Port Authority (SC Port Authority) in the EXAL Corporation (EXAL) Project (Project) that consisted of assisting EXAL expand its operations in the Mahoning Valley by providing financial resources to EXAL for the construction of a 178,000 square foot manufacturing facility and equipping and furnishing the same.

The Director obtained \$5,000,000 in State Economic Development Revenue Bonds (5.42% - 10 Years) through the Ohio Enterprise Bond Fund Program, and obtained a \$2,000,000 Loan (3% - 10 Years) from ODOD's 166 Direct Loan Program. The SC Port Authority obtained \$3,000,000 in Economic Development Revenue Bonds (5.75% - 10 Years) through the Summit County Bond Fund Program

The Port Authority's involvement in the Project consisted of receiving the proceeds of the Bonds and the Loan and passing through those proceeds to EXAL. Semiannual payments by EXAL to the Port Authority that are passed-through by the Port Authority to the Director and the SC Port Authority meet the amounts needed to service the debt, including interest and fiscal charges, on the Bonds and the Loan. In the event of default by EXAL, the Port Authority shall not have any liability under or in respect of its debt service performances of the Bonds and Loan. The Bonds and the Loan are secured on a pari passu, shared first mortgage, on the property/assets acquired by EXAL from the proceeds of the Bonds and the Loan.

Payments totaling \$1,313,536 were made in 2008 to satisfy the current principal and interest requirements of the Bonds and Loan.

Future debt service of principal and interest to be paid by EXAL to the Port Authority, and subsequently paid by the Port Authority to the Director, follow:

Year	Amount
2009	\$917,129
2010	908,856
2011	907,556
2012	905,464
2013	904,906
2014 – 2016	<u>2,132,058</u>
Total	\$6.675.969

Future debt service of principal and interest to be paid by EXAL to the Port Authority, and subsequently paid by the Port Authority to the Summit County Port Authority, follow:

Year	Amount
2009 2010 2011 2012 2013 2014 – 2016	\$400,988 400,463 399,219 401,969 403,569 1,022,944
Total	\$ <u>3,029,152</u>

NOTE 10 - CENTRAL WASTE, INC. PROJECT - CONDUIT DEBT OBLIGATION

In 2007, the Port Authority participated with the State of Ohio, through the Director of the Ohio Department of Development (Director), in the Central Waste, Inc. (Central Waste) Project (Project) that consisted of assisting Central Waste expand its operations in the Mahoning Valley by providing financial resources to Central Waste to establish a solid waste landfill including costs for site acquisition, construction and installation of solid waste disposal facilities, and related equipment purchases.

The Port Authority's involvement in the Project consisted of obtaining \$40,000,000 in Solid Waste Facility Revenue Bonds (Series 2007A Bonds) (\$12,750,000 @ 6.1% - 20 years and \$27,250,000 @ 6.35% - 20 years) through the Ohio Enterprise Bond Fund, and obtaining \$5,000,000 in Subordinate Solid Waste Facility Revenue Bonds (Series 2007B Bonds) (7.25% - 20 years) through the Ohio Enterprise Bond Fund. The Port Authority passed through the proceeds of the Bond issuances to the Director who administered the Project.

The Director let a 20-year loan to Central Waste for site acquisition, construction and installation of solid waste disposal facilities, and equipment purchases. Annual payments by Central Waste to the Port Authority that are passed-through by the Port Authority to the Director meet the amounts needed to service the debt, including interest and fiscal charges, on the Bonds. In the event of default by Central Waste, the Port Authority shall not have any liability under or in respect of its debt service performances of the Bonds. The Bonds are secured by a first mortgage on the property/assets acquired by Central Waste from the proceeds of the Bonds.

Payments totaling \$2,663,302 were made in 2008 to satisfy the current principal and interest requirements of the Bonds.

Future debt service of principal and interest to be paid by Central Waste to the Port Authority, and subsequently paid by the Port Authority to the Director, follow:

Year	Amount
2009	\$2,870,625
2010 2011	4,300,625 4,301,728
2012 2013	4,297,225 4,297,118
2014 – 2018 2019 – 2023	21,456,575 21,348,225
2024 – 2027	<u>17,076,845</u>
Total	\$79,948,966

NOTE 11 – DEFINED BENEFIT PENSION PLAN

Plan Description The Port Authority participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The *Traditional Pension Plan* is a cost-sharing, multiple-employer defined benefit pension plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

The *Member-Directed Plan* is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the *Member-Directed Plan*, members accumulate retirement assets equal to the value of member and (vested) employer contributions, plus any investment earnings. The *Combined Plan* is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the *Combined Plan*, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the *Traditional Pension Plan* benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the *Member-Directed Plan*.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the *Traditional Pension* and *Combined Plans*. Members of the *Member-Directed Plan* do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interest parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling (614) 222-6705 or (800) 222-7377.

Funding Policy The Ohio Revised Code provides statutory authority for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three *Plans*. For the year ended December 31, 2008, Port Authority employees were required to contribute 10 percent of their annual covered payroll to fund pension obligations.

The Port Authority's contribution rate to fund pension obligations for 2008 was 14 percent. The Port Authority's required contributions for pension obligations to the *Traditional* and *Combined Plans* for the years ending December 31, 2008, 2007, and 2006 were \$61,630, \$56,740, and \$42,056, respectively. The Port Authority satisfied all of its required pension obligations.

NOTE 12 - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

Plan Description OPERS administers three separate pension plans: the *Traditional Pension Plan* - a cost-sharing, multiple-employer defined benefit pension plan: the *Member-Directed Plan* - a defined contribution plan; and the *Combined Plan* - a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined post-employment healthcare plan, which includes a medical plan, a prescription drug program, and Medicare Part B premium reimbursement, to qualifying members of both the *Traditional Pension* and the *Combined Plans*. Members of the *Member-Directed Plan* do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the *Traditional Pension* and *Combined Plans* must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualifying survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in *GASB Statement No. 12*, "Disclosure of Information on Post-Employment Benefits Other Than Pension Benefits by State and Local Governmental Employers" and as further described in *GASB Statement No. 45*, "Accounting and Financial Reporting by Employers for Post-Employment Other Than Pensions".

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB (benefits) to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interest parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling (614) 222-6705 or (800) 222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Funding Policy The Ohio Revised Code provides the statutory authority requiring public employees to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, the Port Authority's contribution rate was 14 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution rate not to exceed 14 percent of covered payroll for state and local government employers. Active members do not make contributions to the OPEB Plan.

The OPERS Post-Employment Health Care Plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. For 2008, the employer contribution allocated to the Health Care Plan was 7 percent of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The *Traditional Pension* and *Combined Plans* had 363,503 active contributing participants as of December 31, 2008. The Port Authority's actual employer contributions, used to fund post-employment benefits, for the years ending December 31, 2008, 2007, and 2006, were \$25,377, \$15,460, and \$10,399, respectively. The actual contribution and the actuarial required contribution amounts are the same.

Significant Assumptions The assumptions and calculations below were based on OPERS's latest actuarial review performed as of December 31, 2007.

The individual entry age actuarial cost method of valuation is used in determining the present value of benefits. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfounded actuarial accrued liability. At December 31, 2007, OPERS's net assets available for payment of benefits were \$12.8 billion. The actuarial accrued liability and the unfounded actuarial accrued liability were \$29.8 billion and \$17.0 billion, respectively.

The investment assumption rate for 2007 was 6.5 percent. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

For active employee total payroll, an annual increase of 4 percent, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. In addition, annual pay increases over and above the 4 percent base increase, were assumed to range from 0.50 percent to 6.3 percent.

Health care costs were assumed to increase at the projected wage inflation rate (4 percent) plus an additional factor ranging from 0.5 percent to 4 percent annually for the next 7 years. In subsequent years, 8 years and beyond, health care costs were assumed to increase at 4 percent (the projected wage inflation rate).

Other Information The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective on January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which will allow additional funds to be allocated to the Health Care Plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

NOTE 13 - CONTINGENT LIABILITIES

A. Pending Litigation

The Port Authority is a party to legal proceedings. However, Port Authority management is of the opinion that ultimate disposition of these claims and proceedings will not have a material effect, if any, on the overall financial position of the Port Authority.

B. Grant Compliance

The Port Authority receives assistance from federal and state agencies in the form of grants. The disbursement of funds received under these grant programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims, including amounts already received, resulting from such audits could become a liability of the General Fund or any other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Port Authority at December 31, 2008.

NOTE 14 – RISK MANAGEMENT

The Port Authority is exposed to various risks of loss to torts; thefts of, damage to, and destruction of assets; errors and omissions; non-performance of duty; injuries to employees; and natural disaster. The Port Authority maintains comprehensive insurance coverage with private carriers for real property, building contents, vehicles and general airport liability. Vehicle policies include liability coverage for bodily injury and property damage. Real property and building contents are 90% coinsured.

The Port Authority has also obtained commercial insurance for its general liability risks and its public officials' liability risks. The Port Authority provides health insurance, dental, and vision coverage to full-time employees through a private carrier.

Workers' compensation is provided by the State of Ohio. The Port Authority pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Western Reserve Port Authority, Ohio Schedule of Federal Award Expenditures For the Year Ended December 31, 2008

Federal Grantor/Pass Through Pass Through Grantor Program Title U.S. Department of Transportation/ Federal Aviation Administration:	Entity/Grant Identifier Number	CFDA Number	Receipts	Expenditures
Airport Improvement Program	3-39-0096-1796 3-39-0096-2298 3-39-0096-2399 3-39-0096-2400 3-39-0096-2501 3-39-0096-2702 3-39-0096-2803 3-39-0096-3105 3-39-0096-3205 3-39-0096-3306 3-39-0096-3407 3-39-0096-3508 3-39-0096-3608	20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106 20.106	\$0 0 0 0 0 0 54,615 1,986 15,418 10,212 196,199 681,400 245,603	\$2,052 82 27,777 2,464 30 19 100 54,615 1,986 15,418 10,211 196,199 679,874 12,204
Total Airport Improvement Program			1,205,433	1,003,031
U.S. Department of Homeland Security Transportation Security Administration	ty/			
Law Enforcement Officer Reimbursement Agreement Program	nt HSTS0208HSLR357	97.090	<u>18,330</u>	<u>18,330</u>
Total Federal Financial Assistance			\$ <u>1,223,763</u>	\$ <u>1,021,361</u>

See accompanying Notes to the Schedule of Federal Awards Expenditures.

Notes to the Schedule of Federal Award Expenditures For the Year Ended December 31, 2008

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

The accompanying *Schedule of Federal Awards Expenditures* (the Schedule) summarizes the activity of the Port Authority's federal awards programs. The Schedule is presented on the cash-basis of accounting.

NOTE 2 - MATCHING REQUIREMENTS

The Port Authority maintains certain federal programs that require the Port Authority to contribute non-federal resources (matching funds) to support these federal programs. The Port Authority has complied with the matching requirements of these federal programs. However, the expenditure of the non-federal matching funds is not included on the Schedule.

Western Reserve Port Authority, Ohio Schedule of Passenger Facility Charges Collected and Expended For the Year Ended December 31, 2008

Passenger Facility Charges Collected Interest Earnings	\$82,576 <u>169</u>
Total	82,745
Passenger Facility Charges Expended	(<u>66,696</u>)
Increase in Unexpended Passenger Facility Charges	16,049
Unexpended Passenger Facility Charges – January 1, 2008	<u>25,140</u>
Unexpended Passenger Facility Charges – December 31, 2008	\$ <u>41,189</u>

See accompanying Note to the Schedule of Passenger Facility Charges Collected and Expended.

Note to the Schedule of Passenger Facility Charges Collected and Expended For the Year Ended December 31, 2008

The Aviation Safety and Capacity Expansion Act of 1990 and its implementing Regulation, 14 CFR Part 158, provide airports with the ability to obtain funds for improvement projects by assessing a \$1, \$2, \$3, \$4, or \$4.50 Passenger Facility Charge (PFC) for each emplaning commercial airline passenger (passenger). Each airport choosing to assess PFCs must make an application with the Federal Aviation Administration of the U.S. Department of Transportation (FAA) to obtain approval for the PFC amount that will be assessed each passenger and for the improvement projects that PFCs collected may be expended for. Upon such approval, commercial airlines are then required to collect PFCs from passengers and remit them to the assessing airport, net of allowable processing fees incurred by the commercial airlines.

The Western Reserve Port Authority (Port Authority), for its operation of the Youngstown-Warren Regional Airport, has been granted FAA approval for its Application #5, which allows the Airport to assess a PFC for each passenger, at a rate of \$4.50, for the period April 1, 2007 through September 1, 2012.

The accompanying Schedule of Passenger Facility Charges Collected and Expended (the Schedule) was prepared to comply with regulations issued by the FAA (14 CFR 158) to implement 49 U.S.C. 40117, as amended. Those Regulations define collection as the point when agents or other intermediaries remit PFCs to commercial airlines. However, the Schedule is presented on the cash-basis of accounting. Under the cash-basis of accounting, the Port Authority records PFCs as collected when received from an airline rather than when earned (assessed) and records PFCs as expended when cash is paid rather than when a liability is incurred.

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Western Reserve Port Authority Trumbull County 1453 Youngstown-Kingsville Rd Vienna, Ohio 44473

To the Board of Directors:

We have audited the financial statements of Western Reserve Port Authority (the Port) as of and for the year ended December 31, 2008, and have issued our report thereon dated December 1, 2009 wherein we noted the Port followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Port's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Port's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Port's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Port's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Port's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Port's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted other matters that we reported to the Port's management in a separate letter dated December 1, 2009.

Western Reserve Port Authority Trumbull County Independent Accountants' Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Required By *Government Auditing Standards*

Compliance and Other Matters

As part of reasonably assuring whether the Port's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance that we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2008-001

We intend this report solely for the information and use of the audit committee, management, and Port Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 1, 2009



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Western Reserve Port Authority Trumbull County 1453 Youngstown-Kingsville Road N.E. Vienna, Ohio 44473

To the Board of Directors:

Compliance

We have audited the compliance of Western Reserve Port Authority, Trumbull County, (the Port Authority), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended December 31, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the Port Authority's major federal program. The Port Authority's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its major federal program. Our responsibility is to express an opinion on the Port Authority's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Port Authority's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Port Authority's compliance with those requirements.

In our opinion, Western Reserve Port Authority complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2008.

Internal Control Over Compliance

The Port Authority's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Port Authority's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Western Reserve Port Authority
Trumbull County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control over
Compliance In Accordance With OMB Circular A-133
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Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the Port's management in a separate letter dated December 1, 2009.

We intend this report solely for the information and use of the audit committee, management, Board of Directors, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 1, 2009



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE PASSENGER FACILITY CHARGE PROGRAM AND ON INTERNAL CONTROLOVER COMPLIANCE

Western Reserve Port Authority Trumbull County 1453 Youngstown-Kingsville Road NE Vienna, Ohio 44473

To the Board of Directors:

Compliance

We have audited the compliance of Western Reserve Port Authority, Trumbull County, with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (Guide), for its passenger facility charge program for the year ended December 31, 2008. Compliance with the requirements of laws and regulations applicable to its passenger facility charge program is the responsibility of Western Reserve Port Authority's management. Our responsibility is to express an opinion on Western Reserve Port Authority's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about Western Reserve Port Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Western Reserve Port Authority's compliance with those requirements.

In our opinion, Western Reserve Port Authority complied, in all material respects, with the requirements referred to above that are applicable to its passenger facility charge program for the year ended December 31, 2008.

Internal Control Over Compliance

The management of Western Reserve Port Authority is responsible for establishing and maintaining effective internal control over compliance with requirements of laws and regulations applicable to its passenger facility charge program. In planning and performing our audit, we considered Western Reserve Port Authority's internal control over compliance with requirements that could have a direct and material effect on its passenger facility charge program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Guide.

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Trumbull County
Independent Accountants' Report on Compliance with Requirements
Applicable to the Passenger Facility Charge Program and On Internal Control
Over Compliance
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to the passenger facility charge program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, Board of Directors, and Federal Aviation Administration, and is not intended to be and should not be used by anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 1, 2009

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505

WESTERN RESERVE PORT AUTHORITY TRUMBULL COUNTY DECEMBER 31, 2008

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs:	Airport Improvement Program/20.106
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Non-Compliance Citation - Purchase Order Certifications

Ohio Revised Code § 5705.41(D) states that no subdivision or taxing unit shall make any contract or order involving the expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. The amount so certified shall be recorded against the applicable appropriation account.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

Western Reserve Port Authority Trumbull County Schedule of Findings Page 2

<u>Then and Now Certificate</u>: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

Amounts of less than \$100 for counties, or less than \$3,000 for other political subdivisions, may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

<u>Blanket Certificate:</u> Fiscal officers may prepare so-called "blanket" certificates for a sum not exceeding an amount established by resolution or ordinance adopted by the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

<u>Super Blanket Certificate:</u> In addition to regular blanket certificates, a subdivision's fiscal officer may also issue so-called "super blanket" certificates for any amount for expenditures and contracts from a specific line-item appropriation account in a specified fund for most professional services, fuel, oil, food items and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the fiscal year or, in the case of counties, beyond the quarterly spending plan established by the county commissioners. More than one super blanket certificate may be outstanding at one particular time for a particular line-item appropriation account.

We found that in 30 out of 57 vouchers (53%) tested in the non payroll disbursement the invoice date came before the purchase order date. Therefore, the Port did not certify the funds prior to incurring the obligation. In addition, the Port did not utilize the certification exceptions described above for those expenditures lacking prior certification.

We recommend the Port certify the availability of funds prior to expenditures being made. When prior certification is not feasible, we encourage the Port to utilize "Then and Now" certificates to ensure that purchases are certified upon entering into a contract or order involving the expenditure of the Port's money as per the requirements set forth in Ohio Rev. Code Section 5705.41 (D).

We did not receive a response from Officials to this finding.

3. FINDINGS FOR FEDERAL AWARDS		
Finding Number		

None



WESTERN RESERVE PORT AUTHORITY TRUMBULL COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JANUARY 19, 2010