BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

SHANE E. BAUMGARDNER, TREASURER



# Dave Yost • Auditor of State

Board of Education Danbury Local School District 9451 E. Harbor Road Lakeside-Marblehead, Ohio 43440

We have reviewed the *Independent Accountants' Report* of the Danbury Local School District, Ottawa County, prepared by Julian & Grube, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Danbury Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

November 17, 2011

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# BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

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Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Accountants' Report

Danbury Local School District 9451 E. Harbor Road Lakeside-Marblehead, OH 43440

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Danbury Local School District, Ottawa County, Ohio, as of and for the fiscal year ended June 30, 2011, which collectively comprise the Danbury Local School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Danbury Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the Danbury Local School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, its major fund, and the aggregate remaining fund information of the Danbury Local School District, Ottawa County, Ohio, as of June 30, 2011, and the respective changes in cash financial position and the respective budgetary comparisons for the General fund for the fiscal year then ended in conformity with the basis of accounting Note 2 describes.

For fiscal year 2011, the Danbury Local School District changed its accounting basis from accounting principles generally accepted in the United States of America to the cash basis of accounting. See Note 3 for further information.

Independent Accountants' Report Danbury Local School District Page Two

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2011, on our consideration of the Danbury Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

Julian & Sube the.

Julian & Grube, Inc. September 29, 2011

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The management's discussion and analysis of the Danbury Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the year ended June 30, 2011, within the limitations of the District's cash basis of accounting. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the cash-basis financial statements and the notes to the financial statements to enhance their understanding of the District's financial performance.

# **Financial Highlights**

Key financial highlights for 2011 are as follows:

- The total net cash assets of the District decreased \$2,754,977 or 48.46% from fiscal year 2010.
- General cash receipts accounted for \$9,588,394 or 90.78% of total governmental activities cash receipts. Program specific cash receipts accounted for \$973,544 or 9.22% of total governmental activities cash receipts.
- The District had \$13,316,915 in cash disbursements related to governmental activities; \$973,544 of these cash disbursements were offset by program specific charges for services, grants or contributions.
- The District's major fund is the general fund. The general fund had cash receipts of \$9,862,097 in 2011. The cash disbursements and other financing uses of the general fund totaled \$10,635,047 in 2011. The general fund's cash balance decreased \$772,950 or 21.35% from 2010 to 2011.

#### Using the Basic Financial Statements (BFS)

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the District's cash basis of accounting.

The statement of net assets - cash basis and statement of activities - cash basis provide information about the activities of the whole District, presenting an aggregate view of the District's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, there is one major governmental fund.

#### **Reporting the District as a Whole**

#### Statement of Net Assets - Cash Basis and the Statement of Activities - Cash Basis

The statement of net assets - cash basis and statement of activities - cash basis answer the question, "How did we do financially during 2011?" These statements include *only net assets* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

These two statements report the District's net cash assets and changes in those assets on a cash basis. This change in net cash assets is important because it tells the reader that, for the District as a whole, the cash basis financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the statement of net assets - cash basis and statement of activities - cash basis the governmental activities include District's programs and services including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The statement of net assets - cash basis and statement of activities - cash basis can be found on pages 13-14 of this report.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund. The analysis of the District's major governmental funds begins on page 9.

#### **Governmental Funds**

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principals generally accepted in the United States of America. The governmental fund statements provide a detailed view of the District's general government operations and the basic services it provides.

Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various District programs. Since the District is reporting on the cash basis of accounting, there are no differences in the net cash assets and fund cash balances or changes in net cash assets and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements. The governmental fund statements can be found on pages 15-16 of this report.

The District's budgetary process accounts for certain transactions on a cash basis. The budgetary statement for the general fund is presented to demonstrate the District's compliance with annually adopted budgets. The budgetary statement can be found on page 17 of this report.

# Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The District's only fiduciary funds are a private-purpose trust fund and an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets cash basis and changes in fiduciary net assets cash basis on pages 18-19. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Financial Statements

The notes provide additional information that is essential to full understanding of the data provided in the governmentwide and fund financial statements. The notes to the financial statements can be found on pages 20-42 of this report.

#### **Government-Wide Financial Analysis**

Recall that the statement of net assets - cash basis provides the perspective of the District as a whole.

The table below provides a summary of the District's net cash assets at June 30, 2011 and June 30, 2010. The amounts for 2010 have been restated to conform to the cash basis of accounting which is the basis upon which the District has presented the 2011 financial statements (see Note 3.B. to the financial statements for detail).

	Net Cash Assets				
	Governmental Activities 2011	Restated Governmental Activities 2010			
<u>Assets</u> Equity in pooled cash and cash equivalents	\$ 2,928,593	\$ 5,682,121			
Cash in segregated accounts Total assets	<u> </u>	2,651 5,684,772			
<u>Net Cash Assets</u> Restricted Unrestricted	82,722 2,847,073	2,080,038 3,604,734			
Total net cash assets	\$ 2,929,795	\$ 5,684,772			

The total net cash assets of the District decreased \$2,754,977 which represents a 48.46% decrease from fiscal year 2010. This decrease was due to the District's Ohio School Facilities construction project. The balance of government-wide unrestricted net cash assets of \$2,847,073 may be used to meet the government's ongoing obligations to citizens and creditors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The table below shows the changes in net cash assets for fiscal year 2011 and 2010. The amounts for 2010 have been restated to conform to the cash basis of accounting which is the basis upon which the District has presented the 2011 financial statements.

	Change in Net Cash Assets				
	Governmental Activities <u>2011</u>	Restated Governmental Activities 2010			
Cash Receipts:					
Program cash receipts:					
Charges for services and sales	\$ 439,279	\$ 482,794			
Operating grants and contributions	534,265	599,187			
Total program cash receipts	973,544	1,081,981			
General cash receipts:					
Property and other taxes	7,732,343	7,451,228			
Unrestricted grants:					
Operating	1,799,681	1,803,566			
Sale of bonds	-	1,005,931			
Sale of notes	-	1,000,000			
Investment earnings	36,402	66,777			
Other	19,968	45,839			
Total general cash receipts	9,588,394	11,373,341			
Total cash receipts	\$ 10,561,938	\$ 12,455,322			

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### Change in Net Cash Assets

Cash Disbursements:		Governmental Activities <u>2011</u>		Restated overnmental Activities 2010
Instruction:				
Regular	\$	4,483,522	\$	4,112,924
Special		679,198		723,593
Vocational		40,414		-
Adult		62,610		57,463
Other		14,481		31,552
Support services:				
Pupil		492,711		407,868
Instructional staff		721,777		769,288
Board of education		114,955		94,086
Administration		898,558		847,203
Fiscal		421,620		416,240
Operations and maintenance		966,603		975,135
Pupil transporation		412,426		590,504
Central		16,758		10,595
Operation of non instructional services		46,919		58,550
Food service operations		292,869		295,098
Extracurricular		379,832		368,727
Facilities acquisition and construction		3,088,405		834,371
Debt service:				
Principal retirement		125,000		-
Interest and fiscal charges		58,257		12,488
Total cash disbursements	<u>.</u>	13,316,915		10,605,685
Change in net cash assets		(2,754,977)		1,849,637
Net cash assets at beginning of year (restated)		5,684,772		3,835,135
Net cash assets at end of year	\$	2,929,795	\$	5,684,772

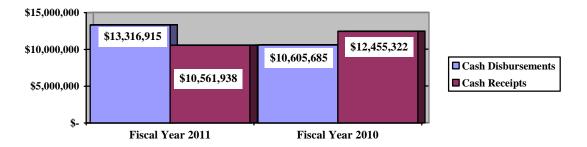
#### **Governmental Activities**

Governmental cash assets decreased by \$2,754,977 in 2011 from 2010. Total governmental disbursements of \$13,316,915 were offset by program receipts of \$973,544 and general receipts of 9,588,394. Program receipts supported 7.31% of the total governmental disbursements. The two largest governmental disbursements were instructional expenditures which totaled \$5,280,225 and facilities acquisition and construction of \$3,088,405.

The primary sources of receipts for governmental activities are derived from taxes, and unrestricted grants and entitlements. These receipt sources represent 90.25% of total governmental receipts. Real estate property is reappraised every six years.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# Governmental Activities - Total Cash Receipts vs. Total Cash Disbursements



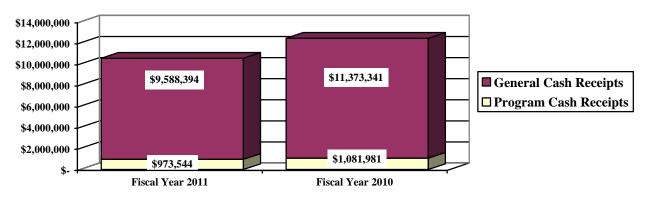
#### **Governmental Activities**

	Total Cost of Services 2011		Net Cost of Services 2011	Restated Total Cost of Services 2010		Restated Net Cost of Services 2010	
Cash disbursements:							
Instruction:							
Regular	\$ 4,48	3,522 \$	4,113,846	\$	4,112,924	\$	3,746,285
Special	67	9,198	518,103		723,593		626,488
Vocational	4	0,414	9,550		-		-
Adult	6	2,610	62,610		57,463		42,007
Other	1	4,481	11,242		31,552		31,552
Support services:							
Pupil	49	2,711	485,886		407,868		339,728
Instructional staff	72	1,777	696,953		769,288		738,978
Board of education	11	4,955	114,955		94,086		94,086
Administration	89	8,558	898,558		847,203		805,165
Fiscal	42	1,620	421,620		416,240		416,240
Operations and maintenance	96	6,603	966,283		975,135		975,005
Pupil transportation	41	2,426	380,525		590,504		478,531
Central	1	6,758	11,758		10,595		5,595
Operation of non instructional services	4	6,919	46,919		58,550		54,395
Food service operations	29	2,869	40,486		295,098		49,553
Extracurricular	37	9,832	295,665		368,727		273,237
Facilities acquisition and construction	3,08	8,405	3,085,155		834,371		834,371
Debt service:							
Principal retirement	12	5,000	125,000		-		-
Interest and fiscal charges	5	8,257	58,257		12,488		12,488
Total	<u>\$ 13,316</u>	5 <u>,915</u> \$	12,343,371	<u>\$ 10</u>	,605,685	\$	9,523,704

The dependence upon general cash receipts for governmental activities is apparent; with only 7.31% of cash disbursements supported through program cash receipts during 2011.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **Governmental Activities - General and Program Cash Receipts**



#### Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The District's governmental funds are accounted for using the cash basis of accounting.

The District's governmental funds reported a combined fund cash balance of \$2,929,795, which is \$2,754,977 below last year's total of \$5,684,772. The schedule below indicates the fund cash balance and the total change in fund cash balance as of June 30, 2011 and June 30, 2010, for all major and nonmajor governmental funds.

	Fund Cash Balance June 30, 2011	Restated Fund Cash Balance June 30, 2010	(Decrease)
General Other nonmajor governmental funds	\$ 2,847,073 82,722	\$ 3,620,023 2,064,749	\$ (772,950) (1,982,027)
Total	\$ 2,929,795	\$ 5,684,772	\$ (2,754,977)

#### **General Fund**

The District's major fund is the general fund. The general fund had cash receipts of \$9,862,097 in 2011. The cash disbursements and other financing uses of the general fund totaled \$10,635,047 in 2011. The general fund's cash balance decreased \$772,950 or 21.35% from 2010 to 2011.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The table that follows assists in illustrating the cash receipts of the general fund. The amounts for 2010 have been restated to conform to the cash basis of accounting which is the basis upon which the District has presented the 2011 financial statements.

	Restated						
	2011			2010	Percentage		
	_	Amount	Amount		Change		
Cash Receipts:							
Taxes	\$	7,732,343	\$	7,451,228	3.77 %		
Tuition		188,485		223,072	(15.50) %		
Earnings on investments		36,402		62,299	(41.57) %		
Extracurricular		22,457		17,689	26.95 %		
Other local revenues		50,826		78,993	(35.66) %		
Intergovernmental		1,831,584		1,837,852	(0.34) %		
Total	<u>\$</u>	9,862,097	\$	9,671,133	1.97 %		

Overall, general fund cash receipts remained consistent with prior year, with an increase of 1.97%. The decrease in tuition was due to a decrease in open enrollment.

The table that follows assists in illustrating the expenditures of the general fund. The amounts for 2010 have been restated to conform to the cash basis of accounting which is the basis upon which the District has presented the 2011 financial statements.

	 2011 Amount	Percentage Change	
Cash Disbursements			
Instruction	\$ 4,963,104	\$ 4,694,483	5.72
Support services	4,007,443	3,888,504	3.06
Operation of non instruction	46,919	58,550	(19.87)
Extracurricular	293,334	287,431	2.05
Facilities acquisition and construction	1,097,990	432,995	153.58
Debt service	 183,257	 12,488	1,367.46
Total	\$ 10,592,047	\$ 9,374,451	12.99

The increase in debt service expenditures was due to the District's new lease purchase agreement entered into on March 31, 2010 (See Note 7). The increase in facilities acquisition and construction expenditures was due to facility improvements made during fiscal year 2011.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **Budgeting Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgetary basis receipts of \$9,806,720 were higher than the original budget estimates of \$9,638,932. Actual cash receipts of \$9,809,725 were higher than final budget estimates by \$3,005.

The final and original budgetary basis disbursements were \$11,094,651. The actual budgetary basis disbursements of \$10,881,541 were \$213,110 less than the final budget estimates.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The District does not record capital assets in the accompanying cash basis basic financial statements, but records payments for capital assets as disbursements. The District had facilities acquisition and construction disbursements of \$3,088,405 during fiscal year 2011.

#### **Debt** Administration

At June 30, 2011, the District had \$940,000 in lease purchase obligations outstanding and \$940,931 in qualified school construction bonds outstanding. Of this total \$110,000 is due within one year and \$1,770,931 is due in more than one year. The following table summarizes the obligations outstanding.

	Governmental Activities 2011	Governmental Activities 2010
Lease purchase obligation Qualified School Construction Bonds	\$ 940,000 940,931	\$ 1,000,000 1,005,931
Total long-term obligations	<u>\$ 1,880,931</u>	\$ 2,005,931

Refer to Note 8 to the basic financial statements for further detail.

#### **Current Financial Related Activities**

The District is heavily dependent on general property tax (Class I residential and agricultural real property) and is currently at the 20-mil floor. The District is projecting a significantly lower than historical average growth in property valuation and anticipates possible reductions in Public Utility Personal Property.

The district's allocation for State funding has been defined with the passage of the State of Ohio biennium budget through June 30<sup>th</sup>, 2013. Beyond that date the district anticipates possible further reductions as exhibited in this current budget.

Enrollment for the District is currently stagnant. Much of the new construction within the District is not designed for family dwellings but instead vacation homes.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The District remains the single largest full-time employer within the District. Staffing levels will need to be reduced through attrition in consideration of declining revenues and anticipation of significant severance payment obligations due employee's eligible to retire prior to benefit changes in their respective pension funds currently set to take effect in 2015.

The district took advantage of low interest rate borrowing through Qualified School Construction Bonds to finance a HB264 Energy Efficiency project to replace and improve many of the districts HVAC and lighting systems. The debt payback schedule on this project is to be made through energy cost savings realized by the district over a 15 year period.

The district also entered into a lease purchase agreement to renovate parts of the building and grounds to improve student learning environments and student safety. The repayment of this debt extends through fiscal year 2025.

# Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Shane E. Baumgardner, Treasurer, Danbury Local School District, 9451 E. Harbor Road, Lakeside, Ohio 43440.

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# STATEMENT OF NET ASSETS - CASH BASIS JUNE 30, 2011

	Governmental Activities	
Assets:	۴	2 020 502
Equity in pooled cash and cash equivalents	\$	2,928,593
Cash with fiscal agent		1,202
Total assets.		2,929,795
Net Cash Assets:		
Restricted for:		
Capital projects		30,319
State funded programs.		229
Federally funded programs		10,920
Student activities		35,243
Other purposes		6,011
Unrestricted		2,847,073
Total net cash assets	\$	2,929,795

# STATEMENT OF ACTIVITIES - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				Program	Cash R	eceipts	Rec	t (Disbursements) eipts and Changes Net Cash Assets
			Charges for Operating Grants					Governmental
	Dis	sbursements	S	ervices	and (	Contributions		Activities
Governmental activities:								
Instruction:								
Regular	\$	4,483,522	\$	241,521	\$	128,155	\$	(4,113,846)
Special		679,198		-		161,095		(518,103)
Vocational		40,414		-		30,864		(9,550)
Adult/continuing		62,610		-		-		(62,610)
Other		14,481		-		3,239		(11,242)
Support services:								
Pupil		492,711		-		6,825		(485,886)
Instructional staff		721,777		-		24,824		(696,953)
Board of education		114,955		-		-		(114,955)
Administration		898,558		-		-		(898,558)
Fiscal		421,620		-		-		(421,620)
Operations and maintenance		966,603		320		-		(966,283)
Pupil transportation		412,426		-		31,901		(380,525)
Central		16,758		-		5,000		(11,758)
Operation of non-instructional services:								
Other non-instructional services		46,919		-		-		(46,919)
Food service operations		292,869		133,096		119,287		(40,486)
Extracurricular activities		379,832		64,342		19,825		(295,665)
Facilities acquisition and construction		3,088,405		-		3,250		(3,085,155)
Debt service:								
Principal retirement		125,000		-		-		(125,000)
Interest and fiscal charges		58,257		-		-		(58,257)
Totals	\$	13,316,915	\$	439,279	\$	534,265		(12,343,371)

#### **General Cash Receipts:**

7,732,343
1,799,681
36,402
19,968
9,588,394
(2,754,977)
5,684,772
2,929,795

# STATEMENT OF ASSETS AND FUND CASH BALANCES - CASH BASIS GOVERNMENTAL FUNDS

JUNE 30, 2011

	General		Other Governmental Funds		Total Governmental Funds	
Assets:						
Equity in pooled cash						
and cash equivalents.	\$	2,847,073	\$	81,520	\$	2,928,593
Cash with fiscal agent.		-		1,202		1,202
Total assets	\$	2,847,073	\$	82,722	\$	2,929,795
Fund Cash Balances:						
Restricted:						
Capital improvements	\$	-	\$	30,319	\$	30,319
Food service operations		-		6,011		6,011
Special education		-		4,202		4,202
Other purposes		-		6,947		6,947
Extracurricular		-		35,243		35,243
Committed:						
Facilities acquisition and construction		9,297		-		9,297
Assigned:						
Student instruction		71,975		-		71,975
Student and staff support		207,112		-		207,112
Extracurricular activities		132		-		132
Facilities acquisition and construction		9,750		-		9,750
Public school support		10,918		-		10,918
Other purposes.		4,971		-		4,971
Unassigned		2,532,918		-		2,532,918
Total fund cash balances	\$	2,847,073	\$	82,722	\$	2,929,795

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General	Other Governmental Funds	Total Governmental Funds
Cash receipts:	General	Funds	Funds
From local sources:			
Property taxes	\$ 7,732,343	\$ -	\$ 7,732,343
Tuition	188,485	-	188,485
Earnings on investments	36,402	3,250	39,652
Charges for services		133,096	133,096
Extracurricular.	22,457	64,342	86,799
Classroom materials and fees	18,530		18,530
Rental income	320	41	361
Contributions and donations	5,622	18,478	24,100
Contract services.	12,008		12,008
Other local revenues	14,346	1,347	15,693
Intergovernmental - state	1,831,584	16,588	1,848,172
Intergovernmental - federal	1,001,001	462,699	462,699
Total cash receipts	9,862,097	699,841	10,561,938
	9,002,097		
Cash disbursements:			
Current:			
Instruction:			
Regular	4,359,402	124,120	4,483,522
Special	520,298		679,198
Vocational	9,552	30,862	40,414
Adult/continuing	62,610	-	62,610
Other	11,242	3,239	14,481
Support services:			
Pupil	485,886	6,825	492,711
Instructional staff	698,992	22,785	721,777
Board of education	114,955	-	114,955
Administration	898,558	-	898,558
Fiscal	421,620	-	421,620
Operations and maintenance	966,603	-	966,603
Pupil transportation	412,426	-	412,426
Central	8,403	8,355	16,758
Operation of non-instructional services:			
Operation of non-instructional	46,919	-	46,919
Food service operations	-	292,869	292,869
Extracurricular activities	293,334	86,498	379,832
Facilities acquisition and construction	1,097,990	1,990,415	3,088,405
Debt service:			
Principal retirement.	125,000	-	125,000
Interest and fiscal charges	58,257	-	58,257
Total cash disbursements	10,592,047	2,724,868	13,316,915
Deficiency of receipts under			
disbursements	(729,950)	) (2,025,027)	(2,754,977)
	(12),)30		(2,754,777)
Other financing sources (uses):			
Transfers in	-	43,000	43,000
Transfers (out)	(43,000)	)	(43,000)
Total other financing sources (uses)	(43,000)	43,000	
Net change in fund balances	(772,950)	) (1,982,027)	(2,754,977)
Fund cash balances at			
beginning of year (restated)	3,620,023	2,064,749	5,684,772
Fund cash balances at end of year	\$ 2,847,073	\$ 82,722	\$ 2,929,795

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

JUNE 30, 2011

		ed Amounts		Variance with Final Budget Positive	
Dealer Armer having an arise for	Original	Final	Actual	(Negative)	
Budgetary basis receipts: From local sources:					
	\$ 7,600,042	\$ 7,732,340	\$ 7,732,343	\$ 3	
Property taxes	\$ 7,600,042 158,797		۵ <i>1</i> ,752,545 161,561	\$ 3	
Tuition.	34,301		36,402	1,504	
Earnings on investments	757		50,402 770	1,504	
Classroom materials and fees	18,632		18,530	(426)	
Rental income	108	,	18,550	(420)	
Contributions and donations	2,116		2,153	-	
Contract services.	9,864	,	10,984	- 948	
Other local revenues	12,367	,	13,514	948	
				952	
Intergovernmental - state	1,800,247 9,637,231		1,831,584 9,807,951	2,961	
Total budgetary basis receipts	9,037,231	9,804,990	9,807,931	2,901	
Budgetary basis disbursements:					
Current:					
Instruction:	1 222 570	1 222 550	1 107 00 0	(00.057)	
$\operatorname{Regular}$	4,332,579		4,425,936	(93,357)	
Special.	671,822	671,822	525,549	146,273	
Vocational.		-	9,552	(9,552)	
Other	33,128	33,128	11,242	21,886	
Support services:			101.007		
Pupil	368,657		484,905	(116,248)	
Instructional staff	799,083		715,215	83,868	
Board of education	114,160		131,085	(16,925)	
Administration	871,634		904,743	(33,109)	
Fiscal	431,138		432,438	(1,300)	
Operations and maintenance	1,191,739		1,058,735	133,004	
Pupil transportation	617,507		459,527	157,980	
Central	1,878	,	8,403	(6,525)	
Operation of non-instructional services	46,388		32,876	13,512	
Extracurricular activities	296,526	296,526	287,041	9,485	
Facilities acquisition and construction	1,184,549	1,184,549	1,117,037	67,512	
Debt service:					
Principal	-	-	125,000	(125,000)	
Interest and fiscal charges	13,113	13,113	58,257	(45,144)	
Total budgetary basis disbursements	10,973,901	10,973,901	10,787,541	186,360	
(Deficiency) of budgetary basis receipts					
(under) budgetary basis disbursements	(1,336,670	) (1,168,911)	(979,590)	189,321	
Other financing sources (uses):					
Refund of prior year's expenditures	718		774	44	
Transfers (out).	(119,700		(93,000)	26,700	
Advances in	983	,	1,000	-	
Advances (out)	(1,050		(1,000)	50	
Total other financing sources (uses)	(119,049	) (119,020)	(92,226)	26,794	
Net change in fund balance	(1,455,719		(1,071,816)	216,115	
Fund cash balance at beginning of year	2,378,768		2,378,768	-	
Prior year encumbrances appropriated	1,225,966		1,225,966		
Fund cash balance at end of year	\$ 2,149,015	\$ 2,316,803	\$ 2,532,918	\$ 216,115	

# STATEMENT OF FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUNDS JUNE 30, 2011

	Private Purpose Trust			
Aggeter	Sch	olarship	A	Agency
Assets: Equity in pooled cash				
and cash equivalents	\$	30,424	\$	28,146
Net assets:				
Held in trust for scholarships	\$	30,424	\$	-
Held in trust for student activities		-		28,146
Total net assets	\$	30,424	\$	28,146

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Private Purpose Trust			
	Sch	olarship		
Additions:         Interest.         Gifts and contributions.         Total additions.	\$	1,148 18,806 19,954		
<b>Deductions:</b> Scholarships awarded		91,969		
Change in net assets		(72,015)		
Net assets at beginning of year		102,439		
Net assets at end of year	\$	30,424		

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Danbury Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District is organized in accordance with Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District currently operates 1 elementary school, 1 middle school and 1 comprehensive high school. The District employs 42 non-certified and 55 certified (including administrative) full-time and part-time employees to provide services to approximately 549 students in grades K through 12 and various community groups. The District ranks 614<sup>th</sup> out of the 918 public and community school districts in Ohio and is the fourth largest of the seven districts in Ottawa County.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed in Note 2.B., these financial statements are presented on the cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In cases where these cash basis statements contain items that are the same as, or similar to, those items in financial statements prepared in conformity with GAAP, similar informative disclosures are provided.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### EHOVE Career Center (the "Center")

The Center is a separate body politic and corporate, established by the Ohio Revised Code (ORC) to provide vocational and special education needs of the students. The Center accepts non-tuition students from the District as a member school; however, it is considered a separate political subdivision and is not considered to be part of the District.

#### Northern Ohio Educational Computer Association (NOECA)

NOECA is a joint venture among 38 school districts. The joint venture was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these schools supports NOECA based upon a per pupil charge, dependent upon the software package utilized. In the event of dissolution of the organization, all current members will share in net obligations or asset liquidations in a ratio proportionate to their last 12 months financial contributions. NOECA is governed by a Board of Directors consisting of superintendents of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the Board. In accordance with GASB Statement No. 14, as amended by GASB Statement No. 39, the District does not have an equity interest in NOECA as the residual interest in the net resources of a joint venture upon dissolution is not equivalent to an equity interest. During fiscal year 2011, the District paid \$21,594 for services to NOECA. Financial information can be obtained from Betty J. Schwiefert, Treasurer for the North Point Educational Service Center, who serves as fiscal agent, at 2900 S. Columbus Avenue, Sandusky, Ohio 44870-5569.

# PUBLIC ENTITY RISK POOLS

#### Ohio Association of School Business Officials

The District participates in a group rating plan (GRP) for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP. Each year, the District pays an enrollment fee to the GRP to cover the costs of administering the program. See Note 10.B. for more information on this group rating plan.

#### The San-Ott Insurance Consortium (the "Consortium)

The District participates in a shared risk pool, with participants from Sandusky and Ottawa counties. The Consortium is governed by an assembly which consists of one representative from each participant (usually the superintendent or designee). The assembly exercises control over the operation of the consortium. All consortium revenues are generated from charges for services. Financial information can be obtained by writing to San-Ott Consortium, Shane E. Baumgardner, Treasurer, 9451 E. Harbor Road, Lakeside-Marblehead, Ohio 43440.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Ohio School Plan

The District participates in the Ohio School Plan (the "Plan"), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Plan is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The Plan's business and affairs are conducted by a fifteen member board consisting of superintendents, treasurers, the president of Harcum-Hyre Insurance Agency, Inc., and a member of the Hylant Group, Inc. The Hylant Group, Inc. is the Plan's administrator and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. serves as the sales and marketing representative which established agreements between the Plan and its members. Financial information can be obtained from Harcum-Hyre Insurance Agency Inc., 246 East Sycamore Street, Columbus, Ohio 43205.

#### **B.** Basis of Accounting

Although required by Ohio Administrative Code § 117-2-03(B) to prepare its annual financial report in accordance with GAAP, the District chooses to prepare its financial statements and notes on the cash basis of accounting. The cash basis of accounting is a comprehensive basis of accounting other than GAAP. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

Budgetary presentations report budgetary cash disbursements when a commitment is made (i.e. when an encumbrance is approved). The difference between disbursements reported in the fund and entity wide statements and disbursements reported in the budgetary statements are due to current year encumbrances being added to disbursements reported on the budgetary statements. These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

#### C. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General fund</u> -The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition of construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

# FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### **D.** Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets cash basis and the statement of activities - cash basis display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. These disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the cash basis or draws from the general receipts of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds (except Agency funds). The specific timetable for fiscal year 2011 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Ottawa County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate of estimated resources may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final amended certificate of estimated resources issued for fiscal year 2011.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present the general fund budgetary statement comparison at the fund and function level. Although State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original, appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2011; however, none of these amendments were significant. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

8. Unencumbered appropriations lapse at fiscal year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

# F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2011, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

The District has invested funds in STAR Ohio during fiscal year 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified investment earnings are assigned to the general fund and the private-purpose trust funds. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$36,402, which includes \$9,830 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year end is provided in Note 4.

# G. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

# H. Capital Assets

Acquisition of property, plant, and equipment purchased are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements under the cash basis of accounting. Depreciation has not been reported for any capital assets.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting.

# J. Long-Term Obligations

Long-term obligations are not recognized as a liability in the financial statements under the cash basis of accounting. These statements report proceeds of debt when cash is received, and debt service disbursements for debt principal payments.

# K. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2011.

# L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when disbursements are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# M. Net Cash Assets

Net cash assets are reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use. The amount restricted for other purposes includes amounts restricted for food service.

The District first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net cash assets are available.

# N. Interfund Activity

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund loans are reported as advances-in and advances-out. Advances are not reflected as assets and liabilities in the accompanying financial statements. Interfund transfers and advances are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the basic financial statements. Interfund activity between governmental funds are eliminated on the statement of assets - cash basis and the statement of activities - cash basis.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2011, the District has implemented GASB Statement No. 54, "<u>Fund Balance Reporting</u> and <u>Governmental Fund Type Definitions</u>", and GASB Statement No. 59, "<u>Financial Instruments</u> <u>Omnibus</u>".

GASB Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. GASB Statement No. 54 also clarifies the definitions of governmental fund types.

GASB Statement No. 59 updates and improves guidance for financial reporting and disclosure requirements of certain financial instruments and external investment pools. The implementation of GASB Statement No. 59 did not have an effect on the financial statements of the District.

#### **B.** Restatement of Net Assets/Fund Balances

During fiscal year 2011, the District changed from the modified accrual basis of accounting to the cash basis of accounting (see Note 2.B). The District has also elected to present the cash basis financial statements in a GASB 34-like format. The fund balances for June 30, 2010 have been restated to account for the change in accounting principle, which effectively eliminated balance sheet accruals.

For reporting in accordance with GASB 34-like statements, the District is required to present government-wide financial statements. These statements consolidate all governmental activities in a single column.

Fund reclassifications are also required in order to report funds in accordance with GASB Statement No 54.

The transition from the modified accrual basis of accounting to the cash basis of accounting and the fund reclassifications required to conform to GASB Statement No. 54 had the following effect on fund balances at June 30, 2010:

	General		Nonmajor Governmental		Total
Fund Balance at June 30, 2010	\$ 4,004,978	\$	1,493,986	\$	5,498,964
Change in Reporting Basis Adjustments	(400,244)		586,052		185,808
Fund Reclassifications:					
Public school support Recreation fund Total fund reclassifications	 9,667 5,622 15,289		(9,667) (5,622) (15,289)		-
Restated Fund Balance at June 30, 2010	\$ 3,620,023	\$	2,064,749	\$	5,684,772

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The transition from the accrual basis of accounting to the cash basis of accounting had the following effect on net assets of the governmental activities at June 30, 2010:

		Governmental Activities		
Net Assets at June 30, 2010	\$	10,494,714		
Change in Reporting Basis Adjustments		(4,809,942)		
Restated Net Cash Assets at June 30, 2010	\$	5,684,772		

#### C. Compliance

Ohio Administrative Code, Section 117-2-03(B), requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

#### NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) items and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## A. Cash on Hand

At fiscal year end, the District had \$1,670 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and cash equivalents".

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### B. Cash with Fiscal Agent

At fiscal year end, the District had \$1,202 in cash and cash equivalents held by the North Point Educational Service Center. This amount is included on the financial statements as "cash with fiscal agent". The North Point Educational Service Center holds this flow through grant money for the District together with that of other school districts and therefore, the District cannot classify this money by risk under GASB Statement No. 40.

#### C. Deposits with Financial Institutions

At June 30, 2011, the carrying amount of all District deposits was \$2,970,739. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2011, \$912,285 of the District's bank balance of \$3,197,361 was covered by the FDIC and \$2,285,076 was exposed to custodial credit risk as discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **D.** Investments

As of June 30, 2011, the District had the following investments and maturities:

		6 months or
Investment type	Fair Value	less
STAR Ohio	<u>\$ 14,754</u>	\$ 14,754

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State Statute.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2011:

Investment type	Fa	ir Value	<u>% of Total</u>
STAR Ohio	\$	14,754	100.00

#### E. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and cash equivalents as reported on the statement of net assets as of June 30, 2011:

Cash and investments per note	
Carrying amount of deposits	\$ 2,970,739
Investments	14,754
Cash with fiscal agent	1,202
Cash on hand	1,670
Total	\$ 2,988,365
Cash and cash equivalents per statement of net	assets
Governmental activities	\$ 2,929,795
Private-purpose trust	30,424
Agency fund	28,146
Total	\$ 2,988,365

## **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers for the fiscal year ended June 30, 2011, consisted of the following, as reported on the fund financial statements:

 Transfers to nonmajor governmental funds from:

 General fund
 \$ 43,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated for reporting in the statement of activities.

All transfers made in fiscal year 2011 were in accordance with Ohio Revised Code Sections 5705.14, 5705.14 and 5705.16.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and certain tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed values as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2010 taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in the District's fiscal year ended June 30, 2011 (other than public utility property) generally represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on the value as of December 31, 2009. Amounts paid by multi-county taxpayers were due September 20, 2010. Single county taxpayers could pay annually or semiannually. If paid semiannually, the first payment was due April 30, 2010, with the remainder payable by September 20, 2010.

The District receives property taxes from Ottawa County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2011 taxes were collected are:

	2010 Second Half Collections			2011 First Half Collections		
	_	Amount	Percent	Amount	Percent	
Agricultural/residential						
and other real estate	\$	401,103,790	98.41	\$ 402,348,180	98.40	
Public utility personal		6,299,590	1.55	6,545,590	1.60	
Tangible personal property		160,905	0.04			
Total	\$	407,564,285	100.00	\$ 408,893,770	100.00	
Tax rate per \$1,000 of assessed valuation		\$47.35		\$47.35		

#### NOTE 7 - LEASE-PURCHASE AGREEMENT

On March 31, 2010, the District entered into a lease-purchase agreement with The First National Bank of Bellevue for the purchase of land and the construction, enlarging or otherwise improving, furnishing and equipping and the lease and eventual acquisition of the project facilities on the leased property. Interest payments of \$42,194 were paid from the general fund during fiscal year 2011.

The following is a schedule of the future long-term minimum lease payments required under the lease purchase agreements and the present value of the future minimum lease payments as of June 30, 2011:

Fiscal Year Ending June 30	Amount		
2012	\$	89,803	
2013		92,518	
2014		90,125	
2015		87,733	
2016		90,233	
2017 - 2021		449,185	
2022 - 2025		354,039	
Total minimum lease payments	1	,253,636	
Less: amount representing interest		(313,636)	
Total	\$	940,000	

In conjunction with the lease-purchase agreement, the District entered into a ground-lease agreement whereby the District subleases the real property upon which the land improvements and construction payments are being made to The First National Bank of Bellevue. The District is the lessor and The First National Bank of Bellevue is the lessee under the ground-lease agreement.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## NOTE 7 - LEASE-PURCHASE AGREEMENT - (Continued)

The sublease commenced on March 31, 2010 and terminates on December 1, 2024, or earlier upon the termination of lease-purchase agreement of the District's exercise to take advantage of the purchase option.

## **NOTE 8 - LONG-TERM OBLIGATIONS**

**A.** During fiscal year 2011, the following activity occurred in governmental activities long-term obligations:

	Balance			Balance	Amounts
	Outstanding			Outstanding	Due in
	06/30/10	Additions	Reductions	06/30/11	One Year
Governmental activities:					
Energy conservation					
improvement bonds	\$ 1,005,931	\$ -	\$ (65,000)	\$ 940,931	\$ 60,000
Lease-purchase agreement	1,000,000		(60,000)	940,000	50,000
Total long-term obligations,					
governmental activities	\$ 2,005,931	\$	\$(125,000)	\$ 1,880,931	\$ 110,000

<u>Lease-Purchase Agreement</u> - The lease-purchase agreement will be paid from the general fund. See Note 7 for detail.

<u>Energy</u> Conservation Improvement Bonds - On February 10, 2010, the District issued Energy Conservation Improvement Bonds (Qualified School Construction Bonds), Series 2010 to provide long-term financing of installations, modifications and remodeling of school buildings to conserve energy. The \$1,005,931 issuance is made up of current interest bonds and bear interest at a rate of 1.65 percent annually.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final stated maturity of the current interest bonds is December 1, 2024.

Principal and interest requirements to retire the long-term obligations outstanding at June 30, 2011, are as follows:

Fiscal Year Ended June 30,	]	Principal	Interest	_	Total
2012	\$	60,000	\$ 15,031	\$	75,031
2013		60,000	14,040		74,040
2014		60,000	13,051		73,051
2015		65,000	12,019		77,019
2016		65,000	10,947		75,947
2017 - 2021		340,000	38,274		378,274
2022 - 2025		290,931	 9,788		300,719
Total	\$	940,931	\$ 113,150	\$	1,054,081

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

## **B.** Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2011, are a voted debt margin of \$36,800,439 and an unvoted debt margin of \$408,894.

## **NOTE 9 - COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated without limit for all personnel. Upon retirement, payment is made for one-fourth of the accrued, but unused, sick leave balance to a maximum of 58 days for all employees.

## NOTE 10 - RISK MANAGEMENT

#### A. Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, boiler/machinery and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 100% coinsured. The following is a description of the District's insurance coverage:

	Limits of		
Coverage	Insurer	Coverage	<b>Deductible</b>
General liability:	Ohio School Plan		
Each occurrence		\$ 3,000,000	\$ 0
Aggregate		5,000,000	0
Errors and Omissions			
Each occurrence	Ohio School Plan	3,000,000	2,500
Aggregate		5,000,000	
Employee Practices	Ohio School Plan		
Each occurrence		3,000,000	2,500
Aggregate		5,000,000	

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 10 - RISK MANAGEMENT - (Continued)**

Property	Ohio School Plan	20,131,087	5,000
Fleet: Nationwide/			
Comprehensive	Ohio School Plan	2,000,000	1,000
Collision		2,000,000	1,000

Settled claims have not exceeded this coverage in any of the past three years and there has not been a significant reduction in coverage from the prior year.

#### B. OASBO Group Workers' Compensation Rating Plan

For fiscal year 2011, the District participated in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 2.A.). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan.

A participant will then either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. Comp Management provides administrative, cost control and actuarial services to the Plan.

## C. Group Health Insurance

The District has joined together with other school districts in the area to form the San-Ott Insurance Consortium (the "Consortium"), whose purpose is to provide health coverage and benefits to and for the eligible employees of Association members and their dependents. The District pays premiums to the Consortium based upon the benefits structure selected. The Consortium Trust Agreement provides that the Consortium will be self-sustaining through member premiums and will reinsure through commercial companies for specific claims in excess of \$200,000 and aggregate claims in excess of 120% of expected claims.

#### NOTE 11 - PENSION PLANS

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 11 - PENSION PLANS - (Continued)

That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2011, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$165,175, \$170,051 and \$116,840, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 11 - PENSION PLANS - (Continued)

Funding Policy - For fiscal year 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010 and 2009 were \$574,376, \$509,795 and \$503,203, respectively; 87.55 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

## C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2011, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

## NOTE 12 - POSTEMPLOYMENT BENEFITS

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Chapter 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 and SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2011, 1.43 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the actuarially determined amount was \$35,800.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2011, 2010, and 2009 were \$20,000, \$30,978 and \$75,603, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$10,629, \$10,113 and \$9,640, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2011, 2010 and 2009 were \$44,185, \$39,215 and \$38,708, respectively; 87.55 percent has been contributed for fiscal year 2011 and 100 percent has been contributed for fiscal years 2010 and 2009.

## NOTE 13 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations and changes in fund balances on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of receipts, disbursements and changes in fund balance - budget and actual (budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## NOTE 13 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The difference between the budget basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budget) rather than a reservation of fund balance (cash).

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statement:

## Net Change in Fund Balance

	General fund
Cash basis	\$ (772,950)
Funds budgeted elsewhere **	534
Adjustment for encumbrances	(299,400)
Budget basis	<u>\$ (1,071,816)</u>

\*\* Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund and the recreation fund.

## **NOTE 14 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

## **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

## NOTE 15 - SET-ASIDES

The District is required by State law to set-aside certain general fund receipt amounts, as defined by statute, into various set-asides. These set-asides are calculated and presented on a cash basis. During the fiscal year ended June 30, 2011, the set-aside activity was as follows:

	Text	Textbooks		Capital <u>Improvements</u>	
Set-aside balance June 30, 2010	\$	-	\$	-	
Current year set-aside requirement		79,071		79,071	
Current year qualifying disbursements	(8	389,617)		(234,488)	
Excess qualified disbursements from prior years	(9	952,816)			
Total	\$ (1,7	(63,362)	\$	(155,417)	
Balance carried forward to fiscal year 2012	\$	_	\$	-	
Set-aside balance June 30, 2011	\$		\$	_	

The District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero. Effective July 1, 2011, the textbook set-aside is no longer required and has been removed from existing law. The negative balance is therefore not being presented as carried forward to the future fiscal year. For the capital improvements set-aside, qualifying disbursements exceeding the set-aside requirement may not be carried forward to the next fiscal year.

## **NOTE 16 - COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

Fund Trung	Year-End		
<u>Fund Type</u> General fund	Encumbrance \$ 300,1		
Other nonmajor governmental		52,893	
Total	\$	353,075	



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## Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Danbury Local School District 9451 E. Harbor Road Lakeside-Marblehead, OH 43440

To the Board of Education:

We have audited the financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Danbury Local School District, Ottawa County, Ohio, as of and for the fiscal year ended June 30, 2011, which collectively comprise Danbury Local School District's basic financial statements and have issued our report thereon dated September 29, 2011, which emphasized the Danbury Local School District changed its reporting format to the cash basis, which is an other comprehensive basis of accounting not in accordance with accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Danbury Local School District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Danbury Local School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Danbury Local School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Danbury Local School District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Board of Education Danbury Local School District

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Danbury Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed one instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings and responses as item 2011-DLSD-001.

The Danbury Local School District's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Danbury Local School District's response, and accordingly, we express no opinion on it.

We intend this report solely for the information and use of the management and Board of Education of the Danbury Local School District and others within the Danbury Local School District. We intend it for no one other than these specified parties.

Julian & Sube the.

Julian & Grube, Inc. September 29, 2011

## SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2011

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2011-DLSD-001
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Ohio Rev. Code Section 117.38 provides each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Admin. Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP). The District prepares its financial statements in accordance with the cash basis of accounting in a report format similar to the requirements of Governmental Accounting Standards Board Statement 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. This presentation differs from (GAAP). There would be variances on the financial statements between this accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time.

Failure to prepare proper GAAP financial statements may result in the District being fined or other administrative remedies.

The District should prepare its financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

<u>*Client Response*</u>: The District is aware of the requirements to file financial statements in accordance with GAAP; however, after performing a cost-benefit analysis, the District has elected to prepare its financial statements utilizing the cash basis of accounting.



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## Independent Accountant's Report on Applying Agreed-Upon Procedures

Danbury Local School District 9451 E. Harbor Road Lakeside-Marblehead, OH 43440

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The Auditor of State shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Danbury Local School District (the "District") has adopted an antiharassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. In our report dated December 23, 2010, we noted the Board adopted an anti-harassment policy on January 8, 2008. However, this policy did not include all matters required by Ohio Rev. Code 3313.666.
- 2. The Board amended the policy on January 26, 2011. We read the amended policy, noting it now includes all the requirements listed in Ohio Rev. Code 3313.666.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the?

Julian & Grube, Inc. September 29, 2011

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# Dave Yost • Auditor of State

## DANBURY LOCAL SCHOOL DISTRICT

## **OTTAWA COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED DECEMBER 1, 2011

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