



Dave Yost • Auditor of State

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# Dave Yost • Auditor of State

Hillgrove Union Cemetery Montgomery County PO Box 27 Miamisburg, Ohio 45343

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your cemetery to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

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Dave Yost Auditor of State

October 3, 2011

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Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Hillgrove Union Cemetery Montgomery County PO Box 27 Miamisburg, Ohio 45343

To the Board of Trustees:

We have audited the accompanying financial statements of Hillgrove Union Cemetery, Montgomery County, (the Cemetery) as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Cemetery's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Cemetery processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Cemetery because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to audit Ohio Revised Code § 117.11(A) mandates the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Cemetery has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Cemetery's larger (i.e. major) funds separately. While the Cemetery does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Cemeteries to reformat their statements. The Cemetery has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Hillgrove Union Cemetery Montgomery County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Cemetery as of December 31, 2010 and 2009, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Hillgrove Union Cemetery, Montgomery County, as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Cemetery has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 3, 2011, on our consideration of the Cemetery's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

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Dave Yost Auditor of State

October 3, 2011

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

	All Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Charges for Services	\$54,668		\$54,668
Sale of Lots	22,815	\$2,535	25,350
Integovernmental	30,000		30,000
Earnings on Investments	21		21
Total Cash Receipts	107,504	2,535	110,039
Cash Disbursements: Current Disbursements:			
General Government	9,970		9,970
Health	108,166		108,166
Total Cash Disbursements	118,136		118,136
Total Receipts Over/(Under) Disbursements	(10,632)	2,535	(8,097)
Fund Cash Balances, January 1	19,421	10,241	29,662
Fund Cash Balances, December 31	\$8,789	\$12,776	\$21,565

See the accompanying notes to the financial statements.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

	All Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Charges for Services	\$53,419		\$53,419
Sale of Lots	30,600	\$3,400	34,000
Earnings on Investments	269	5	274
Miscellaneous	2,704		2,704
Total Cash Receipts	86,992	3,405	90,397
Cash Disbursements: Current Disbursements:			
General Government	29.614		29,614
Health	93,789		93,789
Capital Outlay	10,400		10,400
Total Cash Disbursements	133,803		133,803
Total Receipts Over/(Under) Disbursements	(46,811)	3,405	(43,406)
Fund Cash Balances, January 1	66,232	6,836	73,068
Fund Cash Balances, December 31	\$19,421	\$10,241	\$29,662

See the accompanying notes to the financial statements.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges for the Hillgrove Union Cemetery, Montgomery County, (the Cemetery). Miami Township and the City of Miamisburg appoint a three-member Board of Trustees to direct cemetery operations. In 2010, these entities provided \$15,000 each in funding to assist with the Cemetery's operating costs. The accompanying financial statements present this funding as Intergovernmental Receipts. The Cemetery provides grounds maintenance, opening and closing of graves, and the sale of grave lots.

The Cemetery's management believes these financial statements present all activities for which the Cemetery is financially accountable

# B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Cemetery recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

## C. Cash

During the audit period, the Cemetery maintained a general checking account and a savings account, which were valued at cost.

## D. Fund Accounting

The Cemetery uses fund accounting to segregate cash that is restricted as to use. The Cemetery classifies its funds into the following types:

## 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

## 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Cemetery had the following significant Special Revenue Fund:

**Perpetual Care Fund** - This fund receives a portion of the receipts from all grave sales. The fund's resources finance Cemetery maintenance costs after all grave lots have been sold.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Budgetary Process

The Ohio Revised Code requires the Board to budget each fund annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and any subsequent amendments. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

# F. Property, Plant, and Equipment

The Cemetery records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

## G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# 2. EQUITY IN POOLED CASH

The Cemetery maintains a cash pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits and investments at December 31 was as follows:

	2010	2009
Demand deposits	\$21,565	\$29,662

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2010 and 2009 follows:

2010 Budgeted vs. Actual Receipts				
	Budgeted Actual			
Fund Type	Receipts	Receipts	Variance	
General	\$116,015	\$107,504	(\$8,511)	
Special Revenue	3,305	2,535	(770)	
Total	\$119,320	\$110,039	(\$9,281)	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2010 Budgeted vs. Actual Budgetary Basis Expenditures				
Fund Type	Appropriation	Actual	Vorianaa	
Fund Type	Authority	Expenditures	Variance	
General	\$130,790	\$118,136	\$12,654	
Total	\$130,790 \$118,136 \$1		\$12,654	
2009 Budgeted vs. Actual Receipts Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General	\$105,860	\$86,992	(\$18,868)	
Special Revenue	3,620	3,405	(215)	
Total	\$109,480	\$90,397	(\$19,083)	
2009 Budgeted vs. Actual Budgetary Basis Expenditures				

Fund Type	Appropriation Authority	Actual Expenditures	Variance
General	\$139,979	\$133,803	\$6,176
Total	\$139,979	\$133,803	\$6,176

# 4. Charges For Services

The primary source of revenue for the Cemetery is charges for services revenue. The Cemetery charges lot owners for costs associated with burial services at fixed rates that have approved by the Board of Trustees. The Board may change these rates at any time.

## 5. RETIREMENT SYSTEMS

The Cemetery's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2010 and 2009, OPERS members contributed 10% of their gross salaries and the Cemetery contributed an amount equaling 14% and of participants' gross salaries. The Cemetery has paid all contributions required through December 31, 2010.

## 6. RISK MANAGEMENT

#### **Commercial Insurance**

The Cemetery has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

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#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Hillgrove Union Cemetery Montgomery County PO Box 27 Miamisburg, Ohio 45343

To the Board of Trustees:

We have audited the financial statements of Hillgrove Union Cemetery, Montgomery County (the Cemetery) as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated October 3, 2011 wherein we noted the Cemetery followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted the Cemetery processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Cemetery because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to provide UAN services, and Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code § 117.11(A) mandates the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Cemetery's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Cemetery's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Cemetery's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

One First National Plaza, 130 W. Second St., Suite 2040, Dayton, Ohio 45402 Phone: 937-285-6677 or 800-443-9274 Fax: 937-285-6688 www.auditor.state.oh.us Hillgrove Union Cemetery Montgomery County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Cemetery's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the Cemetery's management in a separate letter dated October 3, 2011.

We intend this report solely for the information and use of management and the Board. We intend it for no one other than these specified parties.

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Dave Yost Auditor of State

October 3, 2011

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2010 AND 2009

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2008-001	Cemetery did not follow resolution 2007-003 allocating 10% of all grave sales to the perpetual care fund.	yes	

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# Dave Yost • Auditor of State

# HILLGROVE UNION CEMETERY

MONTGOMERY COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED NOVEMBER 22, 2011

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