

Dave Yost • Auditor of State

Board of Education Hopewell Loudon Local School District 290 North County Road 7 P. O. Box 400 Bascom, Ohio 44809

We have reviewed the *Independent Auditor's Report* of the Hopewell Loudon Local School District, Seneca County, prepared by LublinSussman Group LLP, for the audit period July 1, 2008 through June 30, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Hopewell Loudon Local School District is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

February 25, 2011

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LublinSussman Group LLP

Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT

To the Board of Education Hopewell-Loudon Local School District Seneca County Bascom, Ohio 44809-0400

We have audited the accompanying financial statements of Hopewell-Loudon Local School District, Seneca County (the District) as of and for the years ended June 30, 2010 and 2009. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the combined financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

Ohio Administrative Code Section 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 1, the accompanying combined financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the accompanying financial statements do not present fairly the financial position, results of operations, and cash flows, where applicable, of the District as of and for the years ended June 30, 2010 and 2009, in accordance with accounting principles generally accepted in the United States of America.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

www.lublinsussman.com

Douglas J. Welch, CPA, CVA Lee D. Wunschel, CPA Thomas J. Jaffee, JD, CPA Terri S. Lee, CPA Eric M. Golus, CPA In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit for the purpose of forming an opinion on the District's financial statements. The Federal Awards Expenditure Schedule presents additional information and is required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. It is not a required part of the financial statements. We subjected this schedule to the auditing procedures applied in our audit of the District's financial statements. For reasons stated in the third paragraph, the basic financial statements do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District, as of June 30, 2010, or its changes in financial position or its cash flows for the year then ended. Therefore we are unable to express, and we do not express, an opinion on the Federal Awards Expenditure Schedule.

ublinSussman Group LLP

December 7, 2010 Toledo, Ohio

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH AND CASH EQUIVALENTS AND FUND CASH BALANCES - ALL FUND TYPES AS OF JUNE 30

	<u>2010</u>	<u>2009</u>
Cash and Cash Equivalents	\$ <u>4,899,744</u>	\$ <u>4,547,600</u>
Governmental Fund Types:		
General Fund	\$ 3,593,074	\$ 3,110,570
Special Revenue Fund	192,980	180,160
Debt Service Fund	0	0
Capital Projects Funds	433,696	533,804
Proprietary Fund Types:		
Enterprise Funds	79,322	26,900
Internal Service Fund	519,077	613,272
Fiduciary Funds Types:		
Agency Funds	49,581	58,125
Private Purpose Trust Funds	32,014	24,769
Total	\$ <u>4,899,744</u>	\$ 4,547,600

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2010

	Governmental Fund Types								
	General	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	Totals <u>(Memo.</u> <u>Only)</u>				
Cash Receipts:									
Local Sources:	* ~ ~ ~ ~ ~ ~ ~ ~	• •	• •	* •	* • • • • • • • •				
Taxes	\$2,343,888	-	\$ 0	\$ 0	\$ 2,343,888				
Tuition	1,867,847	0	0	0	1,867,847				
Earnings on Investment	37,613	0	0	0	37,613				
Miscellaneous Receipts	74,940	11,125	0	0	86,065				
Extracurricular Activities	0	242,252	0	0	242,252				
Classroom Materials and Fees	48,813	0	0	0	48,813				
Intergovernmental - State	2,764,799	8,573	0	0	2,773,372				
Intergovernmental - Federal	$\frac{0}{7107000}$	483,575	0	0	483,575				
Total Cash Receipts	<u>7,137,900</u>	745,525	0	0	7,883,425				
Cash Disbursements:									
Instruction:									
Regular	3,630,460	107,286	0	28,884	3,766,630				
Special	513,298	268,298	0	0	781,596				
Vocational Education	87,213	0	0	0	87,213				
Other	5,096	0	0	0	5,096				
Support Services:									
Pupils	311,573	81,298	0	0	392,871				
Instructional Staff	120,226	5,603	0	0	125,829				
Board of Education	13,948	0	0	0	13,948				
Administration	592,220	1,286	0	0	593,506				
Fiscal Services	217,706	0	0	0	217,706				
Operation and Maintenance of Plant	425,771	68,699	0	124,822	619,292				
Pupil Transportation	288,003	11,506	0	126,402	425,911				
Central	1,001	0	0	0	1,001				
Food Service Operations	0	7,764	0	0	7,764				
Community Service	0	3,325	0	0	3,325				

See Notes to Financial Statements

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2009 (CONTINUED)

		Special	Debt	Capital	<u>(Memo.</u>						
	<u>General</u>	<u>Revenue</u>	<u>Service</u>	<u>Projects</u>	<u>Only)</u>						
Extracurricular Activities	196,249	222,612	0	0	418,861						
Principal Payments	27,119	0	0	0	27,119						
Interest and Fiscal Charges	541	0	0	0	541						
Total Cash Disbursements	<u>6,430,424</u>	777,677	0	280,108	7,488,209						
Excess of Cash Receipts Over (Under) Cash											
Disbursements	707,476	(32,152)	0	(280,108)	395,216						
Other Financing Sources (Uses):		<u> </u>									
Transfers - In	\$ 1,249	\$ 45,000	\$ 0	\$ 180,000	\$ 226,249						
Transfers - Out	(226,221)	(28)	0	0	(226,249)						
Total Other Financing Sources (Uses)	(224,972)	44,972	0	180,000	0						
Excess of Cash Receipts and Other Financing											
Sources Over (Under) Disbursements and	100 50 1	10.000	0		005 040						
Other Financing Uses	482,504	12,820	0	(100,108)	395,216						
Fund Cook Balanasa Julu 1, 0000	2 110 570	100 100	0	500 004	0 004 504						
Fund Cash Balances, July 1, 2009	3,110,570	180,160	0	533,804	3,824,534						
Fund Cash Balances, June 30, 2010	\$ <u>3,593,074</u>	\$ <u>192,980</u>	\$ <u>0</u>	\$ <u>433,696</u>	\$ <u>4,219,750</u>						
Fund Cash Balances, June 30, 2010	⊅ <u>3,593,074</u>	⊅ <u>192,980</u>	<u>ъ </u>	\$ <u>433,696</u>	\$ <u>4,219,750</u>						

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2010

	Proprietary	Fund Types	Fiducia		
		Internel		Private	Totals
	Enterprise	Internal <u>Service</u>	Agency	<u>Purpose</u> <u>Trust</u>	<u>(Memo.</u> <u>Only)</u>
Operating Receipts:					
Extracurricular Activities	\$0	\$ 0	\$ 86,208	\$ 405	\$ 86,613
Food Services	227,115	0	0	0	227,115
Classroom Materials and Fees	7.389	<u>0</u> 0	<u> </u>	<u> </u>	<u> </u>
Total Operating Cash Receipts	234,504	0	00,200	405	_321,117
Operating Expenses:					
Employees Salaries and Wages	96,619	0	92	0	96,711
Employee Retirement and Insurance	31,564	7,763	13	0	39,340
Purchased Services	5,649	720,534	22,823	0	749,006
Supplies and Materials	167,333	0	65,245 0	0 3,784	232,578
Extracurricular Activities Other Objects	0 <u>991</u>	0 0	<u> </u>	0	3,784 <u>6,349</u>
Total Operating Cash Disbursements	302,156	728,297	93,531	3,784	<u>1,127,768</u>
Operating Loss	(67,652)	(728,297)	(7,323)	(3,379)	(806,651)
Nonoperating Receipts and Disbursements:					
Earnings on Investment	320	13,048	0	223	13,591
State Sources	2,336	0	0	0	2,336
Federal Sources	114,557 (140)	0 0	0 0	0 0	114,557 (140)
Capital Outlay Miscellaneous	<u> </u>	<u>_621,054</u>	0	<u> </u>	<u>_633,235</u>
Total Nonoperating Cash Receipts	120,074	634,102	0	9,403	763,579
Excess of Cash Receipts Over (Under) Cash Disbursements Before					
Interfund Transfers	52,422	(94,195)	(7,323)	6,024	(43,072)
Transfers In	0	0	0	1,221	1,221
Transfers Out	0	0	<u>(1,221</u>)	0	<u>(1,221</u>)
Net Cash Receipts Over (Under) Cash Disbursements	52,422	(94,195)	(8,544)	7,245	(43,072)
Fund Cash Balances at July 1, 2009	26,900	613,272	58,125	24,769	723,066
Fund Cash Balances at June 30, 2010	\$ <u>79,322</u>	\$ <u>519,077</u>	\$ <u>49,581</u>	\$ <u>32,014</u>	\$ <u>679,994</u>

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2009

		<u>General</u>		Special <u>levenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	Totals <u>(Memo.</u> <u>Only)</u>
Cash Receipts:							
Local Sources:	φ.	0 474 005	φ.	0	• •	• •	40 474 005
Taxes	\$	2,471,325	\$	0	\$ 0	\$ 0	\$2,471,325
Tuition		1,749,203		0	0	0	1,749,203
Earnings on Investment		78,431		0	0	0	78,431
Miscellaneous Receipts		72,657		20,296	0	4,183	97,136
Extracurricular Activities		0		244,485	0	0	244,485
Classroom Materials and Fees		47,428		0	0	0	47,428
Intergovernmental - State		2,783,090		14,890	154	0	2,798,134
Intergovernmental - Federal	-	0	-	252,033	0	0	252,033
Total Cash Receipts	-	7,202,134	-	531,704	154	4,183	<u>7,738,175</u>
Cash Disbursements:							
Instruction:							
Regular		3,562,214		101,727	0	14,732	3,678,673
Special		556,240		184,768	0	0	741,008
Vocational Education		75,370		0	0	0	75,370
Adult/Continuing		0		910	0	0	910
Other		3,728		0	0	0	3,728
Support Services:							
Pupils		318,964		68,589	0	0	387,553
Instructional Staff		126,682		10,370	0	0	137,052
Board of Education		16,271		0	0	0	16,271
Administration		574,599		4,048	0	0	578,647
Fiscal Services		256,404		0	7	0	256,411
Operation and Maintenance of Plant		543,798		3,053	0	58,208	605,059
Pupil Transportation		251,503		14,664	0	49,000	315,167

See Notes to Financial Statements

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2009 (CONTINUED)

		Governmental Fund Types							
	<u>General</u>	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	Totals <u>(Memo.</u> <u>Only)</u>				
Community Service Extracurricular Activities Principal Payments Interest and Fiscal Charges Total Cash Disbursements	0 196,924 26,192 <u>1,468</u> <u>6,510,357</u>	1,662 274,342 0 <u>664,133</u>	0 0 80,000 <u>4,800</u> 84,807	0 0 0 <u>121,940</u>	1,662 471,266 106,192 <u>6,268</u> <u>7,381,237</u>				
Excess of Cash Receipts Over (Under) Cash Disbursements Other Financing Sources (Uses): Transfers - In Transfers - Out Total Other Financing Sources (Uses)	<u>691,777</u> \$ 1,009 <u>(290,000)</u> <u>(288,991)</u>	<u>(132,429)</u> \$ 52,764 <u>(521)</u> <u>52,243</u>	(84,653) \$ 0 (61,455) (61,455)	<u>(117,757)</u> \$ 301,455 <u>0</u> <u>301,455</u>	<u>356,938</u> \$355,228 <u>(351,976</u>) <u>3,252</u>				
Excess of Cash Receipts and Other Financing Sources Over (Under) Disbursements and Other Financing Uses	402,786	(80,186)	(146,108)	183,698	360,190				
Fund Cash Balances, July 1, 2008	2,707,784	260,346	146,108	350,106	3,464,344				
Fund Cash Balances, June 30, 2009	\$ <u>3,110,570</u>	\$ <u>180,160</u>	\$ <u>0</u>	\$ <u>533,804</u>	\$ <u>3,824,534</u>				

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2009

	•	ary Fund						
	Ту	oes	Fiducia	ry Funds				
				<u>Private</u>	Totals			
	Enterprise	Internal	Agonov	Purpose	(Memo.			
Operating Receipts:	<u>Enterprise</u>	<u>Service</u>	<u>Agency</u>	<u>Trust</u>	<u>Only)</u>			
Extracurricular Activities	\$ 0	\$ 0	\$93,238	\$ 390	\$ 93,628			
Food Services	207,957	¢ 0	0	0	207,957			
Classroom Materials and Fees	6,499	0	0	0	6,499			
Total Operating Cash Receipts	214,456	0	93,238	390				
Operating Expenses:								
Employees Salaries and Wages	103,219	0	0	0	103,219			
Employee Retirement and Insurance	32,816	10,063	0	0	42,879			
Purchased Services	8,090	686,787	29,150	0	724,027			
Supplies and Materials	195,870	0	34,439	0	230,309			
Extracurricular Activities	0	0	0	3,395	3,395			
Other Objects	<u>1,293</u>	0	<u>47,375</u>	0	48,668			
Total Operating Cash Disbursements	<u>341,288</u>	<u>696,850</u>	<u>10,964</u>	<u>3,395</u>	<u>1,152,497</u>			
Operating Loss	<u>126,832</u>)	<u>(696,850</u>)	<u>17,726</u>)	<u>(3,005</u>)	<u>(844,413</u>)			
Nonoperating Receipts and Disbursements:								
Earnings on Investment	691	21,791	0	486	22,968			
State Sources	9,977	0	0	0	9,977			
Federal Sources	90,845	0	0	0	90,845			
Capital Outlay	(3,225)	0	0	0	(3,225)			
Miscellaneous	<u>3,373</u>	<u>653,331</u>	<u> </u>	1,000	<u>658,456</u>			
Total Nonoperating Cash Receipts	<u>101,661</u>	<u>675,122</u>	752	<u> 1,486 </u>	779,021			
Excess of Cash Receipts Over (Under) Cash								
Disbursements Before Interfund Transfers	(25,171)	(21,728)	16,974)	(1,519)	(65,392)			
Transfers In	0	5,000	520	0	5,520			
Transfers Out	(7,764)	0	(1,008)	0	(8,772)			
Net Cash Receipts Under Cash Disbursements	(32,935)	(16,728)	17,462)	(1,519)	(68,644)			
Fund Cash Balances at July 1, 2008	<u>59,835</u>	<u>630,000</u>	<u>75,587</u>	<u>26,288</u>	791,710			
Fund Cash Balances at June 30, 2009	\$ <u>26,900</u>	\$ <u>613,272</u>	\$ <u>58,125</u>	\$ <u>24,769</u>	\$ <u>723,066</u>			

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF RECEIPTS BUDGET AND ACTUAL COMPARISON ALL GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY FUND TYPES FOR THE YEARS ENDED JUNE 30, 2010 and 2009

		2010			2009			
	<u>Budget</u>	<u>Actual</u>	F	Variance: ⁻ avorable <u>nfavorable)</u>	<u>Budget</u>	<u>Actual</u>	F	/ariance: avorable nfavorable)
Governmental Fund Types: General Fund Special Revenue Funds Debt Service Fund Capital Projects Funds	\$ 6,817,207 785,366 0 180,000	\$ 7,139,149 790,525 0 180,000	\$	321,942 5,159 0 0	\$ 6,900,136 565,998 154 305,637	\$ 7,203,143 584,468 154 305,638	\$	303,007 18,470 0 1
Proprietary Fund Types: Enterprise Funds Internal Service Funds	355,226 634,759	354,578 634,102		(648) (657)	307,034 669,239	319,342 680,122		12,308 10,883
Fiduciary Fund Types: Trust and Agency Funds	97,287	97,237	_	(50)	105,230	96,386		(8,844)
Total	\$ <u>8,869,845</u>	\$ <u>9,195,591</u>	\$	325,746	\$ <u>8,853,428</u>	\$ <u>9,189,253</u>	\$	335,825

See Notes to Financial Statements - 10-

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY ALL GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2010

	Prior Year Carryover <u>Appropriations</u>	2010 Appropriations	Total	Actual 2010 <u>Disbursements</u>	Encumbrances Outstanding at <u>6/30/10</u>	<u>Total</u>	Variance: Favorable <u>(Unfavorable)</u>
Governmental Fund Types: General Fund	ф <u>1 000</u>	ф 7 1 00 000	Φ 7 101 00C	ф <u>ссесси</u> е	ф <u>110</u> Б	Ф.С. СЕ Т 040	¢ 440.000
	\$ 1,226	\$ 7,100,000	\$7,101,226	, , ,	\$ 1,195	\$ 6,657,840	\$ 443,386
Special Revenue Funds	11,981	907,704	919,685	777,705	11,665	789,370	130,315
Debt Service Fund	0		0		0	0	
Capital Projects Funds	11,500	531,500	543,000	280,108	6,500	286,608	256,392
Proprietary Fund Types:							
Enterprise Funds	0	375,550	375,550	302,156	0	302,156	73,394
Internal Service Funds	7,142	819,728	826,870	728,297	0	728,297	98,573
Fiduciary Fund Types:							
Trust and Agency Funds	3,000	128,698	131,698	98,536	13,330	111,866	19,832
Total	\$ <u>34,849</u>	\$ <u>9,863,180</u>	\$ <u>9,898,029</u>	\$ <u>8,843,447</u>	\$32,690	\$ <u>8,876,137</u>	\$ <u>1,021,892</u>

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY ALL GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2009

Covernmental Fund Tursee	С	rior Year arryover ropriations	<u> </u>	2009 opropriations		<u>Total</u>		ctual 2009 bursements		cumbrances utstanding at <u>6/30/0</u> 9	<u>Total</u>	F	'ariance: avorable Ifavorable)
Governmental Fund Types: General Fund	\$	16,926	\$	6.983.074	\$	7,000,000	ው	6,800,357	\$	1,226	\$ 6,801,583	¢	198,417
Special Revenue Funds	φ	47,494	φ	677,502	φ	7,000,000	φ	664,654	φ	11,981	\$ 0,001,505 676,635	\$	48,361
Debt Service Fund		47,494		146,262		146,262		146,262		0	146,262		40,301
Capital Projects Funds		49,998		335,000		384,998		121,940		11,500	133,440		251,558
Capital i Tojects i unus		+0,000		000,000		504,550		121,040		11,500	100,440		201,000
Proprietary Fund Types:													
Enterprise Funds		0		354,000		354,000		349,052		0	349,052		4,948
Internal Service Funds		0		782,800		782,800		696,850		7,142	703,992		78,808
Fiduciary Fund Types:													
Trust and Agency Funds		462	_	103,856	-	104,318		115,367	_	3,000	118,367	_	(14,049)
Total	\$	114,880	\$	9,382,494	\$	9,497,374	\$	8,894,482	\$	34,849	\$ <u>8,929,331</u>	\$	568,043

DESCRIPTION OF THE ENTITY

The Hopewell-Loudon Local School District, Seneca County, (the District) is a local school district as defined by § 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education and is responsible for providing public education to the residents of the District.

The District operates one instructional facility and provides educational services to students from grades Kindergarten through grade 12.

The District's management believes these financial statements present all activities for which the District is accountable.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF ACCOUNTING

Although required by Ohio Administrative Code § 117-2-03 (B) to prepare its financial statements in accordance with accounting principles generally accepted in the United States of America, the District chooses to prepare its financial statements on an accounting basis not in accordance with generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements omit entity wide statements, and assets, liabilities, fund equities, and required note disclosures.

FUND ACCOUNTING

The District uses fund accounting to segregate cash and investments that are restricted as to use. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities. For financial statement presentation purposes, the various funds of the District are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

GOVERNMENTAL FUND TYPES

Government funds are those through which most governmental functions of the District are financed. The following are the District's governmental fund types:

General Fund

The general fund is the operating fund of the District. It is used to account for all financial resources except those required to be accounted for in other funds.

Special Revenue Funds

Special revenue funds account for the proceeds of specific revenue sources (other than capital projects or trust funds) that are legally restricted to expenditures for specified purposes.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Debt Service Fund

The debt service fund accounts for financial resources to be used for the repayment of debt issued by the District.

Capital Projects Funds

Capital project funds account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

PROPRIETARY FUND TYPES

Proprietary funds are used to account for the District's ongoing activities which are similar to those found in the private sector.

Enterprise Funds

Enterprise funds account for operations which are financed and operated in a manner similar to private business enterprises and for which the District intends to support a material portion of the operating costs with user charges.

Internal Service Funds

Internal service funds account for operations of the self insurance health, life, vision, and dental program.

FIDUCIARY FUND TYPES

Fiduciary funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The District's fiduciary funds included private purpose trust and agency funds.

BUDGETARY PROCESS

A. <u>Budget</u>

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the function level within each fund. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

Advances in and Advances out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. <u>Tax Budget</u>

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayer's comments. The express purpose of this budget document is to reflect the need for existing or increased tax rates. By no later than January 20, the Board-adopted budget is filed with the County Budget Commission for rate determination.

C. <u>Estimated Resources</u>

April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer.

Estimated receipts reported in the budgetary statements reflect the amounts in the final amended certificate issued during the fiscal years 2010 and 2009 and do not include the unencumbered fund balances as of July 1, 2008. However, those fund balances are available for appropriations.

D. <u>Appropriations</u>

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. <u>Encumbrances</u>

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Encumbrances plus expenditures may not legally exceed appropriations at the legal level of control. In the budgetary financial statements, encumbrances are included in budgetary expenditures. The budgetary fund balance is cash minus outstanding encumbrances.

F. Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

PROPERTY, PLANT, AND EQUIPMENT

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

UNPAID VACATION AND SICK LEAVE

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the District.

TOTAL COLUMNS ON FINANCIAL STATEMENTS

Total columns on the financial statements are captioned "Total-(Memo. Only)" to indicate that they are presented only to facilitate financial analysis. This data is not comparable to a consolidation.

CASH AND INVESTMENTS

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2010 and 2009, the District's investments included a non-negotiable certificate of deposit and STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments are recorded at cost. Investment earnings are allocated as authorized by State Statute and Board resolution.

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

CASH AND INVESTMENTS (CONTINUED)

Investments of the District's cash management pool and investments with an original maturity of twelve months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more then twelve months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts.

(2) DEPOSITS AND INVESTMENTS

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District's treasury. Active monies must be maintained either as cash in the District's treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education had identified as not required for use with the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States.
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.

(2) DEPOSITS AND INVESTMENTS (CONTINUED)

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasury Asset Reserve of Ohio (STAR Ohio);

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

DEPOSITS

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal years ended June 30, 2010 and 2009, \$2,986,763 and \$3,171,768 of the School District's bank balance of \$3,236,763 and \$3,421,768, respectively, was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

The District has no deposit policy for custodial credit risk beyond the requirements of State statue. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

(2) DEPOSITS AND INVESTMENTS (CONTINUED)

INVESTMENTS

As of June 30, 2010 and 2009, the District had the following investments:

	June 30, <u>2010</u>	June 30, <u>2009</u>	Maturity
STAR Ohio	\$ 1,514,842	\$ 1,016,142	Six Months or Less
Certificate of Deposit	200,000	200,000	Twelve Months or Less
Total Investments	\$ <u>1,714,842</u>	\$ <u>1,216,142</u>	

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the District's investment policy limits investment portfolio maturities to five years or less. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and that an investment must be purchased with the expectation that it will be held 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAA money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market mutual fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The District has no investment policy that would further limit its investment choices.

INVESTMENTS (CONTINUED)

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer, however state statute limits investments in commercial paper and bankers' acceptances to 25 percent of the interim monies available for investment at any one time. The following table includes the percentage of each investment type held by the District at June 30, 2010 and 2009:

	June 30, <u>2010</u>		June 30, <u>2009</u>	
STAR Ohio	\$ 1,514,842	88%	\$ 1,016,142	84%
Certificate of Deposit	200,000	12%	200,000	16%
Total Investments	\$ <u>1,714,842</u>		\$ <u>1,216,142</u>	

(2) DEPOSITS AND INVESTMENTS (CONTINUED)

RECONCILIATION OF INVESTMENTS TO THE STATEMENT OF CASH AND CASH EQUIVALENTS AND FUND CASH BALANCES

The following is a reconciliation of investments as reported above to cash and cash equivalents as reported on the statement of cash and cash equivalents and fund cash balances as of June 30, 2010 and 2009:

Cash and Investments	June 30, <u>2010</u>	June 30, <u>2009</u>
Carrying amount of deposits	\$ 3,184,902	\$ 3,331,458
Investments	1,714,842	1,216,142
Total	\$ <u>4,899,744</u>	\$ <u>4,547,600</u>

(3) PROPERTY TAX

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2010 represent the collection of calendar year 2009 taxes. Real property taxes received in calendar year 2010 were levied after April 1, 2009, on the assessed values as of January 1, 2009, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2010 represent the collection of calendar year 2009 taxes. Public utility real and tangible personal property taxes received in calendar year 2010 became a lien on December 31, 2008, were levied after April 1, 2009, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

(3) PROPERTY TAX (CONTINUED)

Tangible personal property tax revenues received in calendar year 2010 (other than public utility property) represent the collection of calendar year 2010 taxes levied against local and interexchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009, on the value as of December 31, 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Seneca County. The Seneca County Treasurer collects property taxes on behalf of the District. The Seneca County Auditor periodically remits to the District its portion of the taxes collected. These tax "advances" are based on statutory cash flow collection rates. Final "settlements" are made each February and August.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

(4) DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost sharing multiple employer public employee retirement system administered by the School Employees Retirement Board. SERS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available financial report that includes financial statements and required supplementary information for SERS. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Contribution rates are also prescribed by the Ohio Revised Code. For fiscal years 2010 and 2009, plan members contributed 10 percent of their annual-covered salary and the District contributed 14 percent. Contributions amounted to \$113,496 and \$112,476 for the years ended June 30, 2010 and 2009, respectively. The District has paid all contributions required through June 30, 2010 and 2009.

(4) DEFINED BENEFIT PENSION PLANS (CONTINUED)

B. State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a costsharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. That report may be obtained by writing to the State Teachers Retirement System, 275 East Board Street, Columbus, Ohio 43215-3771.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Contribution rates are also prescribed by the Ohio Revised Code. For fiscal years 2010 and 2009 members of STRS contributed 10 percent of their wages to the STRS. The District contributed an amount equal to 14 percent of their wages with 13 percent used to fund the pension obligation. Contributions amounted to \$468,564 and \$435,468 for the years ended June 30, 2010 and 2009, respectively. The District has paid all contributions required through June 30, 2010 and 2009.

(5) RISK MANAGEMENT

A. Commercial Insurance

The District had obtained commercial insurance for comprehensive property and general liability, vehicles, and errors and omissions.

B. Self Insurance

The District is self insured for dental and vision benefits to employees. The District established a Self Insurance internal service fund to account for and finance the dental and vision benefits program. Under the program, the Self Insurance fund provides coverage up to a maximum of \$1,000 per individual, per year for dental insurance and various limits of coverage per individual, per year for vision insurance based on the service provided. The District reimburses the individuals for dental and vision services received up to their maximum limits.

A comparison of Self Insurance Fund cash and investments to the actuary-measured liability as of June 30, 2010 and 2009 follows:

	<u>2010</u>	<u>2009</u>
Cash and investments	\$ 27,405	\$ 13,561
Actuarial liabilities	5,066	4,121

C. Health and Life Insurance Programs

The District entered into an agreement with the Ohio Mid Eastern Regional Education Service Agency (OME-RESA) for its self insured medical and life programs. OME-RESA provides jointly administrated benefit programs for schools. OME-RESA has designated Self Funded Plans, Inc. of Cleveland as their claim administrator. Interfund rates are charged based on claims approved by the claims administrator.

A comparison of Self Insurance Fund cash and investments to the actuary-measured liability as of June 30, 2010 and 2009 follows:

	<u>2010</u>	2009
Cash and investments	\$ 414,568	\$ 501,951
Actuarial liabilities	188,300	140,805

(6) PUBLIC ENTITY RISK POOL

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under § 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Ration Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

(6) PUBLIC ENTITY RISK POOL (CONTINUED)

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

(7) NONCOMPLIANCE

The debt covenant for the Ohio Energy Conservation Financing Program requires the District to prepare, and an independent Ohio registered architect or engineer to certify, an annual report documenting the reduction in energy consumption and cost savings attributed to energy conservation measures. The District did not prepare this report.

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority for the year ended June 30, 2009 for the Trust and Agency Funds by \$14,049.

(8) SET-ASIDE CALCULATIONS AND FUND RESERVES

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. The amount set-aside may be reduced by offset credits, which are monies received and restricted for the same specific purpose. Amounts not spent by year-end or reduced by offset credits must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks, capital maintenance, and budget stabilization. Disclosure of this information is required by State statute.

Set Aside Reserve Balance at June 30, 2009 Current Year Set Aside Requirement Current Year Qualifying Expenditures Excess Qualified Expenditures from Prior Years Total

Balance Carried Forward to Fiscal Year 2011 Set Aside Reserve Balance at June 30, 2010

			Capital		Budget
<u> </u>	<u>extbooks</u>	A	<u>cquisitions</u>	<u>S</u>	<u>tabilization</u>
\$	0	\$	0	\$	118,000
	121,307		121,307		0
	(175,945)		(281,145)		0
_	(83,554)	_	0	_	0
\$_	(138,192)	\$_	(159,838)	\$_	118,000
\$_	(138,192)	\$_	0	\$_	0
\$	0	\$	0	\$	118,000

(8) SET-ASIDE CALCULATIONS AND FUND RESERVES (CONTINUED)

				Oupitui		Duugot
	I	<u>extbooks</u>	<u>A</u>	<u>cquisitions</u>	<u>St</u>	<u>abilization</u>
Set Aside Reserve Balance at June 30, 2008	\$	0	\$	0	\$	118,000
Current Year Set Aside Requirement		123,690		123,690		0
Current Year Qualifying Expenditures		(135,186)		(132,199)		0
Excess Qualified Expenditures from Prior Years	_	<u>(72,058</u>)	_	0		0
Total	\$_	<u>(83,554</u>)	\$_	<u>(8,509</u>)	\$	<u>118,000</u>
Balance Carried Forward to Fiscal Year 2010	\$	<u>(83,554</u>)	\$	0	\$	0
Set Aside Reserve Balance at June 30, 2009	\$	0	\$	0	\$	118,000

Capital

Budget

The District had gualifying disbursements during the years that reduced the set-aside amounts below zero for the textbook/instructional materials reserve. This extra money may be used to reduce the set-aside requirement for future years. The negative amounts are therefore presented as being carried forward to the next fiscal year.

Although the District had qualifying disbursements during the years that reduced the set-aside requirements below zero for the capital acquisitions reserve, these extra monies may not be used to reduce the set-aside requirement for future years. The negative amounts are therefore not presented as being carried forward to the next fiscal year.

In prior years, the District was required to set aside funds for budget stabilization, however, the District now voluntarily increases this reserve for future capital expenditures.

(9) LONG-TERM OBLIGATIONS

The District had the following long term debt obligations at June 30, 2010 and 2009:

FY 1987 School Building Addition Bonds

On July 1, 1986, the District issued \$1,800,000 in voted general obligation bonds for constructing a building addition. The bonds were issued under the authority of Ohio Revised Code § 133.09 for a twenty-two year period, with final maturity in fiscal year 2009. The bonds are being retired through the debt service fund. An \$80,000 principal payment is due each December 1, plus semiannual interest payments at 8.25 percent. No assets are pledged to secure these bonds.

FY 2001 Energy Conservation Loan

On November 1, 2000, the District obtained a loan in the amount of \$200,000 from Fifth Third Bank to provide energy conservation measures for the District. The loan was issued under the authority of H.B. 264 amended, Ohio Revised Code § 133.06G and 3313.372-373 for a ten year period, with final maturity in fiscal year 2011. Quarterly payments are \$6,915, including interest at 70 percent of the prime rate, 2.28 percent for both years ended June 30, 2010 and June 30, 2009. No assets are pledged to secure this note.

(9) LONG-TERM OBLIGATIONS (CONTINUED)

The following is a description of the District's general obligation debt outstanding as of June 30, 2010 and 2009.

	Interest <u>Rate</u>	Outstanding 7/1/09	Retired	Outstanding <u>6/30/10</u>	Amounts Due Within <u>One Year</u>
Energy Conservation Loan	2.28 %	<u>\$ 32,475</u>	<u>\$ (27,119)</u>	<u>\$ </u>	<u>\$ </u>
Total		\$ <u>32,475</u>	\$ <u>(27,119</u>)	\$ <u>5,356</u>	\$ <u>5,356</u>
	Interest <u>Rate</u>	Outstanding 7/1/08	Retired	Outstanding <u>6/30/09</u>	Amounts Due Within <u>One Year</u>
G.O. Bonds Payable Energy Conservation Loan	8.25 % 2.28 %	\$ 80,000 <u> </u>	\$ (80,000) (26,192)	\$ 0 <u> </u>	\$ 0 27,119
Total		\$ <u>138,667</u>	\$ <u>(106,192</u>)	\$ <u>32,475</u>	\$ <u>27,119</u>

The following is a summary of the District's future annual debt service requirements to maturity for the general obligation debt:

		ENE	RG`	Y
	<u>C(</u>	ONSERVA	TIC	N LOAN
Fiscal				
Year Ending		Principal		<u>Interest</u>
2011	\$	5,356	\$	150

(10) JOINTLY GOVERNED ORGANIZATION

Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization, which is a computer consortium. NOECA is an association of 41 public school districts formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member school districts. The NOECA Board of Directors consists of two representatives from each county in which participating school districts are located, the chairman of each of the operating committees, and a representative from the fiscal agent. Financial information can be obtained from Betty Dencer, who serves as Director, 219 Howard Drive, Sandusky, Ohio 44870.

(11) CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

(12) INTERFUND TRANSFERS

All interfund transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

(13) SUBSEQUENT EVENTS

During August 2010, the District incurred debt of \$16,335,000 for the planning and future construction of a new school facility and is comprised of \$10,975,000 in property tax based bonds and \$5,360,000 in income tax based debt. Construction is not expected to begin until the year ended June 30, 2012.

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2010

<u>Federal Grantor/</u> Pass-Through Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying <u>Number</u>	Federal <u>Receipts</u>	Federal Disbursements
United States Department of Agriculture: (Passed through Ohio Department of Education)				
Nutrition Cluster: Food Distribution Program National School Lunch Program	10.550 10.555	N/A N/A	\$	\$
Total Nutrition Cluster			115,464	115,464
Total United States Department of Agriculture			115,464	115,464
United States Department of Education: (Passed through Ohio Department of Education)				
Special Education Cluster: Education Grants to States Education Grants to States ARRA - Special Education Grants to States Total Special Education Cluster:	84.027 84.027 84.391	2010 2009 2010	141,473 10,785 <u>76,515</u> 228,773	141,219 10,785 <u>76,515</u> 228,519
Title I, Part A Cluster: Title I Grants to Local Educational Agencies Title I Grants to Local Educational	84.010	2010	70,305	69,753
Agencies ARRA - Title I Grants to Local Educational	84.010	2009	1,784	1,784
AGA - The Forants to Local Educational Agencies Total Title I, Part A Cluster	84.389	2010	<u>13,778</u> 85,867	<u>13,752</u> 85,289
Title IV Safe and Drug-Free Schools	84.186	2010	2,012	2,012
Educational Technology State Grants	84.318	2009	691	691
Title II-A Improving Teacher Quality Grant	84.367	2010	36,343	34,123
ARRA-State Fiscal Stabilization Fund	84.394	2010	129,896	129,896
Total U.S. Department of Education			483,582	480,530
Total All Federal Assistance			\$599,046	\$595,994

See Notes to Schedule of Federal Awards Receipts and Expenditures -28-

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT NOTES TO SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2010

(1) BASIS OF PRESENTATION

The accompanying schedule of federal awards receipts and expenditures (the Schedule) summarizes the activity of Hopewell-Loudon Local School District's (the District's) federal award programs. The Schedule has been prepared on the cash basis of accounting.

(2) CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

(3) FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at fair value. The District allocated donated food commodities to the respective programs that benefited from the use of those donated food commodities.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hopewell-Loudon Local School District Seneca County 290 North County Road 7 P.O. Box 400 Bascom, OH 44809-0400

To the Board of Education:

We have audited the financial statements of Hopewell-Loudon Local School District (the District) as of and for the years ended June 30, 2010 and 2009, and have issued our report thereon dated December 7, 2010, wherein we issued an adverse opinion on the District's financial statements because the District prepared its financial statements on a basis of accounting and presentation the Auditor of State prescribes or permits for governments which is not in accordance with accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standard*s, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of deficiencies in internal control such that there is a reasonable possibility that material financial statement misstatements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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Douglas J. Welch, CPA, CVA Lee D. Wunschel, CPA Thomas J. Jaffee, JD, CPA Terri S. Lee, CPA Eric M. Golus, CPA

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying Schedule of Findings as items 2010-001 through 2010-003.

The Hopewell-Loudon Local School District's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

ublinSussman Group LLP

December 7, 2010 Toledo, Ohio

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INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Hopewell-Loudon Local School District Seneca County 290 North County Road 7 P.O. Box 400 Bascom, OH 44809-0400

To the Board of Education:

Compliance

We have audited the compliance of the Hopewell-Loudon Local School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2010. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the Hopewell-Loudon Local School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

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Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the District's Board of Education, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

JulylinSussman Group LLP

December 7, 2010 Toledo, Ohio

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505 FOR THE YEARS ENDED JUNE 30, 2010 AND 2009

1. SUMMARY OF AUDITOR'S RESULTS					
(d)(1)(i)	Type of Financial Statement Opinion	Adverse			
(d)(1)(ii)	Were there any material control weakness reported at the financial statement level (GAGAS)?	No			
(d)(1)(iii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(iv)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes			
(d)(1)(v)	Were there any material internal control weakness reported for major federal programs?	No			
(d)(1)(vi)	Were there any significant deficiencies in internal control reported for major federal programs?	No			
(d)(1)(vii)	Type of Major Programs' Compliance Opinion	Unqualified			
(d)(1)(viii)	Are there any reportable findings under Section .510(a)?	No			
(d)(1)(ix)	Major Programs (list)	Special Education Cluster: Special Education - Grants to States CFDA #84.027 ARRA - Special Education - Grants to States CFDA #84.391 ARRA State Fiscal Stabilization Fund - Education State Grants CFDA #84.394			
(d)(1)(x)	Dollar Threshold: Type A/B Programs	Type A: > \$300,00 Type B: all others			
(d)(1)(xi)	Low Risk Auditee?	No			

1. SUMMARY OF AUDITOR'S RESULTS

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505 FOR THE YEARS ENDED JUNE 30, 2010 AND 2009 (CONTINUED)

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2010-001

Noncompliance Citation

Ohio Revised Code § 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of the Ohio Revised Code § 117.38.

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements in accordance with standards established by the Auditor of State for governmental entities not required to prepare annual reports in accordance with generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equity, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code § 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report.

We recommend the District take the necessary steps to ensure that the annual financial report is prepared on a generally accepted accounting principles basis.

Response: The School District understands this requirement but feels there are no cost-benefits to converting to GAAP.

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505 FOR THE YEARS ENDED JUNE 30, 2010 AND 2009 (CONTINUED)

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (CONTINUED)

FINDING NUMBER 2010-002

Noncompliance Citation

Ohio Energy Conservation Financing Program (HB 264-1985), <u>see also Ohio Revised Code §§133.06</u> and 3313.372 includes a debt covenant requiring the District to prepare and maintain an annual report documenting the reduction in energy consumption and cost savings attributed to the above program. This report must be reviewed and certified by an independent Ohio registered architect or engineer.

The District failed to prepare the aforementioned annual report. We recommend the District prepare and submit the required report.

Response: The initial annual report was not prepared due to circumstances beyond the School District's control. Subsequent reports are unable to be prepared as a result of this.

FINDING NUMBER 2010-003

Noncompliance Citation

Ohio Revised Code Section 5705.41(B) states that no subdivision or taxing unit shall make any expenditure of money unless it has been lawfully appropriated. It was noted that total expenditures plus contract commitments exceeded total appropriations for the year ended June 30, 2009 for the Trust and Agency Funds by \$14,049.

We recommend the District review and amend appropriations whenever necessary to help prevent expenditures from exceeding appropriations, provided sufficient resources are available.

Response: The District will ensure that all expenditures of monies will be lawfully appropriated.

3. FINDINGS FOR FEDERAL AWARDS

None.

HOPEWELL-LOUDON LOCAL SCHOOL DISTRICT SENECA COUNTY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED JUNE 30, 2010 AND 2009

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2008-001	Noncompliance: ORC § 117.38 - District did not report on GAAP basis.	No	Not corrected. Repeated as Finding 2010- 02
2008-002	Noncompliance: Ohio Energy Conservation Financing Program. Failure to submit annual report.	No	Not corrected. Repeated as Finding 2010- 03

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INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Hopewell-Loudon Local School District Seneca County Bascom, OH 44809-0400

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Hopewell-Loudon Local School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment and a bullying policy at its meetings on April 15, 2006 and December 12, 2007, respectively.
- 2. We read the policies, noting they included the following requirements from Ohio Rev. Code Section 3313.666(B):

(1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school sponsored events;

(2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666;

(3) A procedure for reporting prohibited incidents;

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(4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;

(5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974, " 88 Stat. 571, 20 U.S.C.1232q, as amended, have access to any written reports pertaining to the prohibited incident;

(6) A procedure for documenting any prohibited incident that is reported;

(7) A procedure for responding to and investigating any reported incident;

(8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;

(9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;

(10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment and bullying policies. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

ublinSussman Group LLP

December 7, 2010



Dave Yost • Auditor of State

HOPEWELL LOUDON LOCAL SCHOOL DISTRICT

SENECA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MARCH 10, 2011

> 88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.auditor.state.oh.us