



### **TABLE OF CONTENTS**

TITLE	PAGE
Cover Letter	1
Independent Accountants' Report	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2010	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2009	6
Notes to the Financial Statements	7
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	11
Schedule of Findings	13
Schedule of Prior Audit Findings	14





Pleasant Township Logan County 9861 S.R. 47 West DeGraff, Ohio 43318

### To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

**Dave Yost** Auditor of State

May 2, 2011

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### **INDEPENDENT ACCOUNTANTS' REPORT**

Pleasant Township Logan County 9861 S.R. 47 West DeGraff, Ohio 43318

### To the Board of Trustees:

We have audited the accompanying financial statements of Pleasant Township, Logan County (the Township), as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP requires presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Pleasant Township Logan County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2010 and 2009 or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Pleasant Township, Logan County, as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2011, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Dave Yost Auditor of State

May 2, 2011

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

	<b>Governmental Fund Types</b>			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$18,700	\$22,614		\$41,314
Licenses, Permits, and Fees	729			729
Intergovernmental	26,320	99,926	\$53,440	179,686
Earnings on Investments	1,791	1,558		3,349
Miscellaneous	213			213
Total Cash Receipts	47,753	124,098	53,440	225,291
Cash Disbursements:				
Current:				
General Government	33,371	27,824		61,195
Public Safety	6,750			6,750
Public Works	873	63,315		64,188
Health	3,364	9,627		12,991
Capital Outlay		5,957	53,440	59,397
Total Cash Disbursements	44,358	106,723	53,440	204,521
Total Receipts Over/(Under) Disbursements	3,395	17,375		20,770
Other Financing Receipts / (Disbursements):				
Other Financing Disbursements	(350)			(350)
Total Other Financing Receipts / (Disbursements)	(350)			(350)
Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements				
and Other Financing Disbursements	3,045	17,375		20,420
Fund Cash Balances, January 1	69,550	343,593		413,143
Fund Cash Balances, December 31	72,595	360,968		433,563
Reserves for Encumbrances, December 31	\$52	\$342	\$0	\$394

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

**Governmental Fund Types** 

Governmental Fund Types			
General	Special Revenue	Capital Projects	Totals (Memorandum Only)
\$19,962	\$24,774		\$44,736
525			525
26,386	97,193	\$45,842	169,421
2,691	1,907		4,598
3,205			3,205
52,769	123,874	45,842	222,485
34,554	27,915		62,469
6,830			6,830
769	74,909		75,678
6,577	9,760		16,337
		45,842	45,842
48,730	112,584	45,842	207,156
4,039	11,290		15,329
(230)			(230)
(230)			(230)
3,809	11,290		15,099
65,741	332,303		398,044
69,550	343,593		413,143
\$34	\$178	\$0	\$212
	\$19,962 525 26,386 2,691 3,205 52,769 34,554 6,830 769 6,577 48,730 4,039 (230) (230) (230) 3,809 65,741 69,550	General         Special Revenue           \$19,962         \$24,774           525         26,386         97,193           2,691         1,907         3,205           52,769         123,874           34,554         27,915         6,830           769         74,909           6,577         9,760           48,730         112,584           4,039         11,290           (230)         (230)           (230)         (30)           (230)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)         (30)           (30)	General         Special Revenue         Capital Projects           \$19,962         \$24,774         \$25           26,386         97,193         \$45,842           2,691         1,907         3,205           52,769         123,874         45,842           34,554         27,915         6,830           769         74,909         45,842           48,730         112,584         45,842           4,039         11,290           (230)         (230)           (230)         (230)           65,741         332,303           69,550         343,593

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Pleasant Township, Logan County (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees Township directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, and emergency medical services. The Township contracts with the Village of DeGraff, Miami Township Fire Department, and Maplewood Community Fire Department to provide fire services and contracts with Miami Township Emergency Medical Services and Riverside Emergency Medical Services for ambulance services.

The Township participates in a jointly governed organization. Note 7 to the financial statements provides additional information for this entity. The organization is the Greenwood Union Cemetery.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

### C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively. The Township values certificates of deposit at cost.

### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Gasoline Tax Fund** - This Fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

### 3. Capital Project Funds

**Public Works Fund** – This Fund accounts for Logan County sales tax money spent on behalf of the Township for constructing, maintaining and repairing Township roads. At December 31, 2010, Logan County held a balance of \$12,214 which is available for expenditures on Township roads.

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

### F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### 2. EQUITY IN POOLED DEPOSITS

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

	2010	2009
Demand deposits	\$ 333,533	\$ 314,775
Certificates of deposit	100,030	98,368
Total deposits	433,563	413,143
Total deposits and investments	\$ 433,563	\$ 413,143

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31 2010, and 2009 follows:

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$ 55,000	\$ 47,753	(\$7,247)
Special Revenue	126,000	124,098	(1,902)
Capital Projects	53,440	53,440	( , ,
Total	\$234,440	\$225,291	(\$9,149)

2010 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$ 69,500	\$ 44,760	\$ 24,740
Special Revenue	421,980	107,065	314,915
Capital Projects	53,440	53,440	
Total	\$544,920	\$205,265	\$339,655

2009 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$55,000	\$ 52,769	(\$2,231)
Special Revenue	126,000	123,874	(2,126)
Capital Projects	45,842	45,842	
Total	\$226,842	\$222,485	(\$4,357)

2009 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 67,300	\$ 48,994	\$ 18,306
Special Revenue	409,680	112,762	296,918
Capital Projects	45,842	45,842	
Total	\$522,822	\$207,598	\$315,224

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

### 5. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2010 and 2009, members of OPERS participants contributed 10 percent of their wages. The Township contributed an amount equal to 14 percent of their wages to OPERS for 2010 and 2009. The Township has paid all contributions required through December 31, 2010.

### 6. RISK MANAGEMENT

#### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Commercial property coverage
- Commercial general liability coverage
- Employee benefits liability policy
- Commercial auto coverage
- Commercial Inland Marine coverage

### 7. JOINTLY GOVERNED ORGANIZATION

**Greenwood Union Cemetery, Logan County** - The Cemetery is directed by a three-member Board of Trustees appointed by the Village of DeGraff and Pleasant Township in Logan County. These entities also provide funding, through voted tax levies (see Note 4), to meet the Cemetery's operating costs under the agreement which established the Cemetery.

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Pleasant Township Logan County 9861 S.R. 47 West DeGraff, Ohio 43318

### To the Board of Trustees:

We have audited the financial statements of Pleasant Township, Logan County (the Township) as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated May 2, 2011, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted the Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). Government Auditing Standards considers this service to impair the independence of the Auditor of State to audit the Government because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, Government Auditing Standards permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code § 117.11(A) mandates the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Pleasant Township Logan County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2010-001.

We also noted a certain matter not requiring inclusion in this report that we reported to the Township's management in a separate letter dated May 2, 2011.

We intend this report solely for the information and use of management, the Board of Trustees, and others within the Township. We intend it for no one other than these specified parties.

Dave Yost Auditor of State

May 2, 2011

### SCHEDULE OF FINDINGS DECEMBER 31, 2010 AND 2009

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2010-001**

### Noncompliance - Certificates of Deposit Exceeding Maturity Limits for Interim Funds

**Ohio Rev. Code 135.13** requires that interim deposits, such as certificates of deposit must mature not more than one year from the date of deposit. The Township had five certificates of deposit with a thirteen month maturity period totaling \$58,553 for 2010.

Interim deposits invested in certificates of deposit that mature beyond one year could result in the Township not being in a position to handle short term financing needs. In most instances, the Township would only be able to redeem the certificates of deposit before maturity by paying a penalty.

Procedures should be implemented to determine compliance with this requirement and to maintain adequate funds for short-term financing needs.

### Officials Response:

Officials did not respond to this finding.

### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2010 AND 2009

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Number	Summary	Corrected?	
2008-001	Accurate Recording of Financial Activity	Corrected	



### **PLEASANT TOWNSHIP**

### **LOGAN COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JUNE 9, 2011**