SINGLE AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2011



Dave Yost • Auditor of State

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FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2011

FEDERAL GRANTOR Pass Through Grantor	Pass Through Entity	Federal CFDA	
Program Title	Number	Number	Disbursements
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:			
Community Development Block Grants (CDBG) Entitlement Grants Program	N/A	14.218	\$ 540,675
Endement Grants i Tograni	N/73	14.210	ψ 0+0,075
Total U.S. Department of Housing and Urban Development			540,675
U.S. DEPARTMENT OF INTERIOR:			
Passed Through Ohio Department of Natural Resources:		45.050	
Natural Outreach and Communication Program	DNRGN018	15.653	500
Total U.S. Department of the Interior			500
U.S. DEPARTMENT OF JUSTICE:			
Passed Through Ohio Office of Criminal Justice:			
Violence Against Women Formula Grants Program	2009 AR VA5 1246	16.588	7,477
Program/Grants to Adult Drug Court	2009-RA-C01-2095	16.803	40,027
2010 Cops Hiring Program	2010-UMWX-0240	16.710	116,114
Total U.S. Department of Justice			163,618
U.S. DEPARTMENT OF TRANSPORTATION Passed Through Ohio Department of Transportation			
Highway Planning and Construction Grant	PID 83159 PID 87777	20.205	673,754 1,384
Total Highway Planning and Construction Grant			675,138
Formula Grants for Other than Urbanized Areas	OH-18-X030 OH-18-X030 OH-18-X031 OH-18-X031 OH-86-X001	20.509	17,113 40,701 58,684 508,931 58,075
Total Formula Grants for Other than Urbanized Areas.			683,504
Total U.S. Department of Transportation			\$ 1,358,642
U.S. DEPARTMENT OF ENERGY Passed Through Ohio Department of Energy ARRA - Energy Efficiency and Conservation Block Grant Program	N/A	81.128	51,100
Total U.S. Department of Energy			51,100
U.S. DEPARTMENT OF HOMELAND SECURITY			
Assistance to Firefighters Grant	EMW-2009-FO-03383	97.044	56,525
Total U.S. Department of Homeland Security			56,525
Total Federal Awards Expenditures			2,171,060

The accompanying notes are an integral part of this schedule.

NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2011

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports the City of Lancaster, Fairfield County, Ohio (the City's) federal award programs' disbursements. The schedule has been prepared on the cash basis of accounting.

NOTE B - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The City has a revolving loan fund (RLF) program to provide low-interest loans to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. The initial loans of this money are recorded as a disbursement in the accompanying Schedule. Loans repaid, including interest, are used to make additional loans. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans, but are not included as disbursements on the Schedule.

These loans are collateralized by mortgages on the property. At December 31, 2011, the gross amount of loans outstanding under the CDBG program was \$1,047,186, and the gross amount of loans outstanding under the CHIP program was \$603,891.

NOTE C - MATCHING REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

NOTE D – CORRECTION TO FEDERAL AWARDS EXPENDITURES SCHEDULE

During fiscal year 2010, the County inadvertently omitted \$673,754 in expenditures from the Federal Awards Expenditures Schedule from the Highway Planning and Construction Grant (CFDA #20.205). This program is included on the federal schedule and was audited as a major program in 2011.



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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Lancaster Fairfield County 104 East Main Street Lancaster, Ohio 43130

To the City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lancaster, Fairfield County, Ohio, (the City) as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 20, 2012, wherein we noted the City adopted Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Our report refers to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of the Lancaster Port Authority, a major fund, as described in our audit report of the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

88 East Broad Street, Tenth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-3402 or 800-443-9275 Fax: 614-728-7199 www.auditor.state.oh.us City of Lancaster Fairfield County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We also noted certain matters not requiring inclusion in this report that we reported to the City's management in a separate letter dated June 20, 2012.

We intend this report solely for the information and use of management, the audit committee, City Council, and federal awarding agencies and pass-through entities, and others within the City. We intend it for no one other than these specified parties.

Dave Yost Auditor of State

June 20, 2012



Dave Yost · Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

City of Lancaster Fairfield County 104 East Main Street Lancaster, Ohio 43130

To the City Council:

Compliance

We have audited the compliance of the City of Lancaster, Fairfield County, Ohio, (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the City's major federal programs for the year ended December 31, 2011. The *summary of auditor's results* section of the accompanying schedule of findings identifies the City's major federal programs. The City's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the City's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the City's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with these requirements.

In our opinion, the City of Lancaster complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2011. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that, while not affecting our opinion on compliance, OMB Circular A-133 requires us to report. The accompanying schedule of findings lists this instance as Finding 2011-01.

Internal Control Over Compliance

The City's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City's internal control over compliance.

88 East Broad Street, Tenth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-3402 or 800-443-9275 Fax: 614-728-7199 www.auditor.state.oh.us City of Lancaster Fairfield County Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program, on Internal Control over Compliance in Accordance with OMB Circular A-133 Page 2

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, we cannot assure we have identified all deficiencies, significant deficiencies, or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2011-01 to be a material weakness.

Federal Awards Expenditures Schedule

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Lancaster, Fairfield County, Ohio, (the City) as of and for the year ended December 31, 2011, and have issued our report thereon dated June 20, 2012, wherein we noted the City adopted Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Our audit, and the report of other auditor's, was performed to form opinions on the financial statements that collectively comprise the City's basic financial statements taken as a whole. The accompanying federal awards expenditures schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The City's response to the finding we identified is described in the accompanying schedule of findings. We did not audit the City's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the audit committee, management, City Council, others within the entity, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Dave Yost Auditor of State

June 20, 2012

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2011

1. SUMMARY OF AUDITOR'S RESULTS

		Highway Planning and Construction – CFDA #20.205
		Formula Grants for Rural Transit - CFDA #20.509
(d)(1)(vii)	Major Programs (list):	CDBG Entitlement Grants Program - CFDA #14.218
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2011 (Continued)

2. FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDING FOR FEDERAL AWARDS

1. Federal Awards Expenditures Schedule - Noncompliance/Material Weakness

Finding Number	2011-01
CFDA Title and Number	20.205
Federal Award Number / Year	2009
Federal Agency	U.S. Department of Transportation
Pass-Through Agency	Ohio Department of Transportation

OMB Circular A-133 Section ___.300 (d) states that the auditee shall prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with Section__.310. OMB Circular A-133 Section __.310 (b) states that the auditee shall prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately. At a minimum, the schedule shall:

- (1) List individual Federal programs by Federal agency. For Federal programs included in a cluster of programs, list individual Federal programs within a cluster of programs. For Research and Development, total Federal awards expended shall be shown either by individual award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity shall be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available.
- (4) Include notes that describe the significant accounting policies used in preparing the schedule.
- (5) To the extent practical, pass-through entities should identify in the schedule the total amount provided to subrecipients from each Federal program.
- (6) Include, in either the schedule or a note to the schedule, the value of the Federal awards expended in the form of non-cash assistance, the amount of insurance in effect during the year, and loans or loan guarantees outstanding at year end. While not required, it is preferable to present this information in the schedule.

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2011 (Continued)

3. FINDING FOR FEDERAL AWARDS (Continued)

1. Federal Awards Expenditures Schedule - Noncompliance/Material Weakness (Continued)

The City inadvertently omitted \$673,754 of expenditures from the Highway Planning and Construction Grant, that was paid to vendor's on the City's behalf by the State of Ohio, on the 2010 federal awards expenditures schedule. This resulted in an inaccurate federal awards expenditures schedule for 2010 and a Type A program under OBM Circular A-133 going untested. This program was subsequently tested in 2011 and is included on the City's 2011 federal schedule.

We recommend that the City Auditor assure that all City departments have submitted information regarding federal programs and that policies be developed for City Departments to report and confirm transactions associated with federal programs. Once federal information is submitted to the City Auditor, someone should be assigned to review the accuracy and completeness of the information submitted by each department. The City can and should utilize confirmation schedules provided by the Ohio Department of Transportation to assure all funds are recorded in the City Accounting records.

Official's Response/Corrective Action Plan:

Due to the delayed 2010 audit we did not find the reporting issue of direct vendor payments until 2012. The Auditor's Office and Engineers Office have put a plan into effect in June 2012 that will prevent any money going straight to vendors from not being recorded on the City's financial system.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2011

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2010-01	Appropriations Exceeding Actual Resources – ORC 5705.36 (A)(3)	Yes	
2010-02	Appropriations Exceeding Estimated Resources – ORC 5705.39	Yes	
2010-03	Timely Filing of A-133 Reporting Package	Yes	

CITY OF LANCASTER, OHIO

Fairfield County, Ohio



COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2011



COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2011

Prepared by the City Auditor's Office

Patricia Nettles City Auditor



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FAIRFIELD COUNTY, OHIO

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INTRODUCTORY SECTION





CITY OF LANCASTER, OHIO

OFFICE OF THE AUDITOR 104 E. Main St. Room 107 Lancaster, Ohio 43130 (740) 687-6611

Patricia Nettles, Auditor

June 20, 2012

To the Citizens and Elected Officials of Lancaster, Ohio:

I am pleased to present to you the Comprehensive Annual Financial Report (CAFR), of the City of Lancaster, Ohio, for the year ended December 31, 2011.

While there is no legal requirement for the preparation of this report, it represents a commitment by the City of Lancaster to conform to nationally recognized standards of excellence in financial reporting. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. I believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operation of the City; and that all disclosures necessary to enable the reader to gain an understanding of the City's financial activity have been presented.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Lancaster's MD&A can be found immediately following the independent accountants' report.

The Reporting Entity

The City of Lancaster is a statutory city operating under the provisions of the Ohio Revised Code which provides for an elected Mayor, Auditor, Treasurer, Law Director, President of Council, Council (six elected from wards and three at-large members), two Judges of the Municipal Court and a Municipal Court Clerk.

Lancaster is a full service City, and in order to provide necessary services to its citizens, the City of Lancaster is divided into departments. Services provided include full time police and fire protection, health services and clinic, park and recreational activities, city owned gas company, solid waste disposal, sewage collections and treatment, water treatment and distribution, street maintenance and repair and traffic control. These activities are provided by the City Council through the budgetary process and other elected officials through administrative and managerial policies and procedures and by the statutes of the State of Ohio.

The City participates in the following Jointly Governed Organizations: Fairfield Metropolitan Housing Authority, Lancaster-Fairfield Community Action Agency, Fairfield Regional Planning Commission, Fairfield County Family, Adult and Children First, Fairfield County Multi-System Youth Committee, Community Corrections Board, and Fairfield-Hocking Major Crimes Investigation Unit.

The Lancaster City School District, under the Board of Education, and the Fairfield Medical Center are separate and independent entities and as such, are not included in this report.

City Overview

The City of Lancaster is the county seat of Fairfield County and is located in central Ohio approximately thirty miles southeast of Columbus.

History abounds in Lancaster and the surrounding area. Colonel Ebenezer Zane, a famous trailblazing pioneer and soldier, is generally considered the founding father of Lancaster. In 1796, Zane petitioned Congress to grant him a contract to open a road through Ohio, a distance of two hundred sixty-six (266) miles, which stretched from Wheeling, West Virginia, to Limestone, Kentucky, (1797 "ZANES TRACE" opened). In payment for Zane's work, he received three square mile tracts of land where Lancaster now stands. He sold some of his real estate and the town began to take root and was named New Lancaster. His two sons, Noah and John, laid out the original town from Pearl Street on the east to Front Street (now Memorial Drive) on the west and included Chestnut, Main, Wheeling and Mulberry Streets running east and west between Pearl and Front Streets. The town was named New Lancaster at the request of the early German settlers from Lancaster, Pennsylvania, but was shortened to Lancaster in 1805.

Items of Local Interest

The City of Lancaster is known for its excellent park system, including Rising Park and Mount Pleasant. General William T. Sherman was born in Lancaster, and his home on downtown Main Street is maintained by the State of Ohio as a Civil War Museum. Other important men who have called Lancaster home are U.S. Senator Thomas Ewing and three Governors of Ohio, William Medill, John Brough and John Brown.

Culture and Education

Lancaster is home to the annual Lancaster Festival, the Zane Square Festival and the Fairfield Heritage annual tour of beautiful and historic buildings and homes. The Lancaster Public Library is second-tonone and offers full library services. In addition to the excellent public school system, grades K-12, operated by the Lancaster Board of Education, Ohio University maintains a branch college in the City and offers a variety of Associate, Bachelor and Masters degree opportunities as well as continuing education programs. The Fairfield County Fair is held in Lancaster every year in the month of October and is the last county fair each year in the State of Ohio.

ECONOMIC CONDITION AND OUTLOOK

The City of Lancaster is a community that is conservative in politics but progressive in the attitude of growing jobs. City Departments have transformed to be business friendly for both existing industry and new industry. This cultural change along with its location, workforce, resources, infrastructure, and educational opportunities maintains a competitive advantage for industry and commerce.

In 2011 and into 2012, Lancaster saw major efforts to clean up abandoned manufacturing sites which caused blight on the surrounding neighborhoods adjacent to those sites. At 330 South Ewing, a former battery manufacturing facility on five acres, the City in partnership with Lancaster Port Authority received grants in excess of one point seven million dollars for environmental remediation and redevelopment. The site will be a small business park. At Lancaster's Downtown gateway, the City in partnership with a private developer received approximately two point five million dollars to remediate and redevelop the former Lancaster Glass Factory. Proposed for this site is a mixed use development of retail, office, and residential. The City also received grants to assess environmental conditions of the former Starfire Service Station adjacent to Fairfield Medical Center. When cleaned environmentally, the hospital desires to build a medical office facility on the site. Additional assessment grants were received for the City owned "Mithoff Hotel" located downtown and the City is seeking grants to raze this structure which is a blight to the downtown.

In late 2011, the Lancaster Port Authority partnered with the City to create the Baldwin Run Transload Facility on a former brownfield. This rail-to-truck / truck-to-rail facility was built with a grant from Ohio Rail Development Commission, Private Industry funds, and Lancaster Port Authority funds on City property but operated by the Lancaster Port Authority by agreement with the City. The transload will serve existing industry as well as being an attraction tool for new industry.

An aggressive marketing strategy continues with partners such as the Fairfield 33 Development Alliance and Columbus 2020. The marketing strategy includes direct contact, print media, web based media as well as website, and direct mail to identified targeted sectors and decision makers in those targeted industry sectors.

The Rock Mill Industrial Park, Lancaster's premier Industrial Park is seeking Certification as a true "shovel ready" site. The Certification will be a first for Central Ohio Industrial Parks and will create a marketing opportunity in itself as it will be a proven ready for development site. The certification is being completed by the Austin Company and Ady & Associates firms.

When it comes to opportunities, Lancaster's efforts for Site Certification, infrastructure improvements, cultural support change, work force development, and location combine to make Lancaster the place to locate and grow commerce.

Long-term Financial Planning:

The City of Lancaster departments are working together to utilize the expertise that we have in each department to put together a ten year street improvement plan, a ten year STP project plan and a long term capital improvement plan.

The ten year street improvement and ten year STP project plans are working together to help the City set up a funding source for the street and bridge repairs or replacements that are on the ten year street improvement plan by trying to utilize the STP funds to help pay for the project.

The long term capital improvements plan includes reconstruction of sanitary and storm sewers which will improve efficiency and keep the City compliant with EPA regulations, bike path extensions, clean up projects for industrial and commercial properties, water line extensions, and a road widening and reconstruction project.

MAJOR INIATIVES

The City's has programmed the use of federal surface transportation program (STP) funds for several street rehabilitation projects. The City receives an annual apportionment of those funds, but the use of those funds is limited to Federal-Aid Off-System streets. The STP eligible streets are the City's major streets.

One street benefitting from the use of STP funds is North Columbus Street from the SR 158 split to the northerly corporation line. Deemed the worst STP street in the City, a program to rehabilitate it began in 2009. Four culverts under the street were replaced, of which two utilized STP funds for construction. The Fairfield County Engineer's Office replaced two bridges within the project area. Utilities lines within the pavement area were replaced. To provide the local 20% match for the STP funds, the City submitted a grant application to the Ohio Public Works Commission in November 2010 to cover the local match to the STP funds. The OPWC awarded the grant in July 2011. Federal authorization to bid the project was received at the end of July 2011. The project was subsequently put out for bid with a bid opening in early September 2011. A recommendation to award was subsequently made to the Ohio Department of Transportation. The low bidder was in the process of fulfilling federal obligations associated with the STP funds at year's end. An April 2012 construction start is anticipated.

The City has identified its next project using STP funds, the Pierce Avenue/Fair Avenue Intersection Improvements. This is a major intersection in the City needing upgrades to pavements and curbs, and to the traffic signal equipment. In addition, the intersection does not meet current American with Disabilities (ADA) standards. The City has programmed the use of STP funds to make the needed upgrades and to bring the intersection's curb ramps and pedestrian signals into compliance with ADA standards. The City applied to the Ohio Public Works Commission in October 2011 for a grant to provide the local 20% construction match to the STP funds; the grant is under review at year's end.

The departments of Engineering and Transportation were working at year's end on a 10-year plan of street improvements for utilizing the City STP funds. The plan will be submitted to the Ohio Department of Transportation (ODOT) when completed. ODOT oversees the use of STP funds within the state.

The City has also worked to resurface locals streets not eligible for the STP funds. A grant application was submitted to the Ohio Public Works Commission in October 2009 for resurfacing local streets. The grant was awarded in July 2010, but financial constraints prevented the project from being bid until mid-summer 2011. Work began on this project in fall 2011, but a wet fall prevented its completion in 2011. The 2010 Street Improvement Program project will be competed in late spring 2012.

The development of infrastructure to serve the undeveloped tracts in the Rock Mill Corporate Park has been a major component in the City's capital improvement program over the last 25 years. A major part of that plan is the reconstruction of Campground Road from a country lane to an industrial park street. A deteriorated, functionally obsolete and hydraulically deficient culvert in Part 2 of the Campground Road improvements plan was replaced with a small bridge in 2011. This completion of this project will help facilitate the completion of the remaining Campground Road Part 2 improvements.

Amendments to the federal Clean Water Act have directed pollution mitigation efforts to other water pollution sources, one being combined sewer overflows (CSO's). Older cities like Lancaster have combined sewers that carry both sanitary and storm flows in the same conduits. During and after rain events those sewers become filled beyond capacity and the system outlets the excess flow to streams and rivers. Those outlet points are CSO's. The CSO's are permitted under the City's recently issued National Pollution Discharge Elimination System (NPDES) permit. However, under the new permit, the City is required to reduce the number of overflow events at its CSO's. Prior to the new permit, the City retained a consulting engineer to develop a plan of improvements and schedule for construction of those improvements to meet the stricter permit conditions. The City and the Ohio Environmental Protection Agency finalized negotiations of this pollution mitigation plan, and that plan is part of the City's NPDES permit. The City anticipates spending \$70M over the next 15-years to construct the required improvements to the City's sewerage system. To date the City has reduced the number of CSO locations from 33 in 1995 to 12 at the end of 2011.

One major component of the permit is the construction of the Upper Hocking Wastewater Treatment Plant that will treat flows from the northwest and west sides of the City where the storm and sanitary flows are separated. The elimination of flows from these sections of the City will reduce flows into the combined system, and will reduce the number of overflow events from CSO's. The plant and an ancillary pumping station were completed in 2011.

The enactment of the American Recovery and Reinvestment Act (ARRA) of 2009, provided the City a needed funding source for eleven projects. Most of those projects were completed in 2010. The Department of Energy awarded the City \$163,000 in Energy Efficiency and Conservation Block Grant funds for energy upgrades to City Hall, completed in 2010. A grant amendment was submitted to the Department of Energy to upgrade the heating at Engine House 2 and Engine House 3. Approval of the grant amendment was given 2011 with construction completed in 2011.

The City's Economic Development Department obtained a grant from the Ohio Rail Development Commission to fund the construction of a trans-load facility on the former Anchor Hocking Plant 2 site. The City purchased the site and used Clean Ohio Revitalization Funds to remediate the site for future industrial use. The City's let a contract in 2011 that rehabilitated the existing rail spur on the site. In addition, an adjoining parking and loading pad was constructed to provide for the transfer goods between rail cars and trucks. Construction was substantially completed in 2011. A chip seal surface to the pad and access drive is expected to be placed in early summer 2012.

The City transformed a vacated site back into a wetland in 2011. The City received a \$250,000 grant in 2005 from the Clean Ohio Conservation Fund to purchase approximately 58 acres along the Hocking River opposite to the City's Water Pollution Control Facility on the south side. The project goals were to preserve the Hocking River Corridor, to maintain a functioning floodplain, to improve water quality, and to preserve a natural greenway. In 2011 the City received a \$150,000 Surface Water Improvement Fund grant to restore the wetlands. Deeds Wetlands was bid in early 2011 and substantially completed in late 2011. This wetlands project will include recreational and education improvements in the future.

The City also purchased the former Frick-Gallagher Manufacturing Facility on South Ewing Street in late 2007. A Phase I Environmental Site Investigation was performed at the site in 2002 and a Clean Ohio Assistance Fund grant funded additional studies of the site in 2010. The City was awarded a Clean Ohio Revitalization Fund grant to remediate the site. Site remediation work began in 2011. Some environmental concerns have temporarily suspended the work for further study. Work will resume in 2012. After clean up efforts are complete, the Economic Development Department will market the site as an industrial subdivision.

The Upper Hocking Wastewater Treatment Plant began operations in July 2011 with the biosolids treatment becoming operational in January 2012. The Upper Hocking Plant will run at a capacity of 2.5 million gallons per day during dry weather and up to 6 million gallons per day during wet weather. This new facility will help offset the flow going to the existing Lawrence Street Plant which will help the wastewater capacity throughout the City.

FINANCIAL INFORMATION

Internal Control, Budgetary Control and the Accounting System

Development of the City's accounting system included substantial consideration of the adequacy of the internal accounting controls. Internal accounting controls are designed to provide reasonable but not absolute assurance of the following:

- 1. The City's assets are protected against loss and unauthorized use or disposition.
- 2. Reliable financial reports for preparing financial statements and providing accountability for assets are maintained.

The concept of reasonable assurance states that internal controls should be evaluated applying the following criteria:

- 1. The expense associated with providing the internal controls should not exceed the benefits likely to be derived from their implementation.
- 2. The evaluation of the offsetting costs and benefits involves estimates and judgment by the City administration and the Auditor's Office.

All internal control evaluations occur within this framework. It is the belief of the administrative and financial management personnel that the City's financial controls adequately safeguard existing assets and provide reasonable assurance of the proper recording of financial transactions.

The Auditor's Office is responsible for the auditing and analysis of all purchase orders of the City. Personnel of the Auditor's Office carefully review purchase orders to ensure the availability of monies in the proper funds and accounts prior to the certification and subsequent payment of approved invoices. The City utilizes a fully automated accounting system as well as an automated system of controls for capital asset accounting and payroll. These systems, coupled with the review and examination performed by the City Auditor's Office, ensure that the financial information generated is both accurate and reliable.

Budgetary control is maintained at the object level for each department within each fund via legislation approved by City Council. Lower levels within each object are accounted for and reported internally. Such lower levels are referred to as line items of expenditure. Estimated amounts must be encumbered prior to final approval of purchase orders or other contracts to vendors. Encumbrances in excess of the available object level appropriations are not approved unless additional appropriations are authorized. Unencumbered appropriations return (lapse) to the unappropriated balances in the individual funds at the end of each fiscal year, which coincides with the calendar year.

OTHER INFORMATION

Independent Audit

This report includes an unqualified audit report regarding the City's financial statements. The audit was conducted by Dave Yost, Auditor of State. The Auditor's Report on the basic financial statements is included in the financial section of this report. The Auditor's report relating to the Federal Single Audit Act of 1996 is issued separately.

Public Disclosure

The publication of this Comprehensive Annual Financial Report is indicative of the City's commitment to provide significantly enhanced financial information and accountability to its citizens. In addition to the citizens of Lancaster, the recipients of this report include city, state and federal officials, schools, libraries, newspapers, investment banking firms, banks and rating agencies. The report is made available to any person or organization requesting it. The extensive effort to prepare and distribute this report is indicative of the continued efforts of the City to improve its overall financial accounting, management and reporting capabilities.

CITY OF LANCASTER, OHIO

Letter of Transmittal For the Year Ended December 31, 2011

Acknowledgments

A special thanks is extended to my staff Marsha Conrad, Jody Sheets and Paula Wahl, Deputy Auditors, for their assistance in compiling the cash reports and other data. I would like to thank Donald J. Schonhardt & Associates, Inc. for their professional guidance and many hours of hard work that went into preparing this report. The cooperation of many people is required to produce a quality product such as this CAFR.

Sincerely,

atricia Ktetthe

Patricia Nettles City Auditor

CITY OF LANCASTER, OHIO

List of Principal Officials For the Year Ended December 31, 2011

Name

Executive Officials David Smith Patricia Nettles Terre Vandervoort Robert Wolfinger

Legislative Officials

Kenneth Culver Jon Hale Gina Bentle Robert Hedges Melody Bobbitt John Zekas Bruce McAtee Tom Stoughton Wendy Garbrandt Rudy Touvell

Administrative Officials

Michael Courtney Andrew Yost Brad W. Fagrell

City Address: City of Lancaster 104 East Main Street Lancaster, Ohio 43130

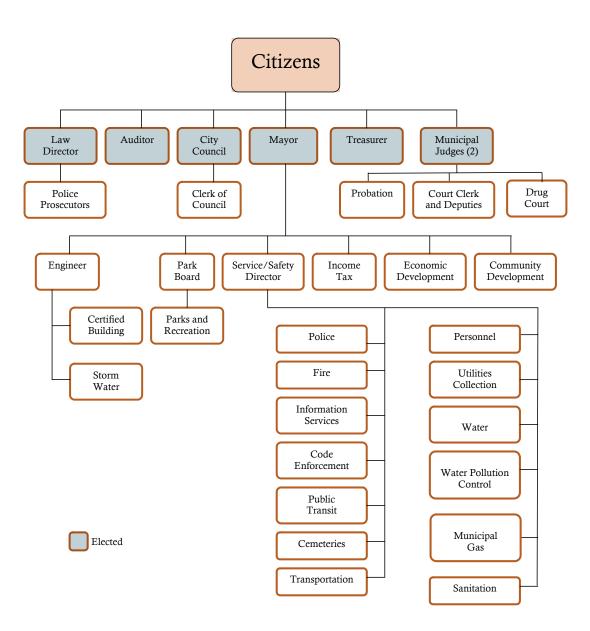
Title

Mayor Auditor Law Director Treasurer

President of Council Council-at-Large Council-at-Large Council-at-Large Council - 1st Ward Council - 2nd Ward Council - 3rd Ward Council - 4th Ward Council - 5th Ward Council - 6th Ward

Service/Safety Director Income Tax Commissioner City Engineer

City Organizational Chart For the Year Ended December 31, 2011



FINANCIAL SECTION





Dave Yost • Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

City of Lancaster Fairfield County 104 East Main Street Lancaster, Ohio 43130

To the City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lancaster, Fairfield County, Ohio, (the City) as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Lancaster Port Authority, a major fund, which represents seventy-nine percent, sixty-nine percent, and nineteen percent, respectively, of the assets, net assets, and operating revenues for the business-type activities. Other auditors audited those financial statements. They have furnished their report thereon to us and we base our opinion, insofar as it relates to the amounts included for the Lancaster Port Authority on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lancaster, Fairfield County, Ohio, as of December 31, 2011, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 2, during 2011 the City adopted Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

88 East Broad Street, Tenth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-3402 or 800-443-9275 Fax: 614-728-7199 www.auditor.state.oh.us City of Lancaster Fairfield County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include the *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the City's basic financial statements taken as a whole. The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information provides additional analysis and are not a required part of the basic financial statements. The financial section's combining statements, individual fund statements and schedules are management's responsibility, and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We, and other auditors, subjected these statements and schedules to the auditing procedures applied to the basic financial statements. We, and other auditors, also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We, and other auditors, did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

thre York

Dave Yost Auditor of State

June 20, 2012

Management's Discussion and Analysis	
For the Year Ended December 31, 2011	Unaudited

The discussion and analysis of the City of Lancaster's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2011. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2011 are as follows:

- □ In total, net assets decreased \$10,803,146. Net assets of governmental activities increased \$223,987 which represents a .6% increase from 2011. Net assets of business-type activities decreased \$11,027,133 or 32.7% from 2010.
- □ General revenues accounted for \$22,157,602 in revenue or 27.0% of all revenues. Program specific revenues in the form of charges for services, and grants and contributions accounted for \$59,967,139, 73.0% of total revenues of \$82,124,741.
- □ The City had \$33,806,726 in expenses related to governmental activities; only \$11,894,513 of these expenses were offset by program specific charges for services, grants or contributions.
- □ Among major funds, the general fund had \$23,480,967 in revenues and other financing sources and \$23,187,147 in expenditures and other financing uses. The general fund's fund balance increased from \$3,673,814 to \$3,983,762.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – *management's discussion and analysis*, the *basic financial statements*, and an optional section that presents *combining and individual statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>*The Fund Financial Statements*</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Management's Discussion and Analysis For the Year Ended December 31, 2011

Unaudited

Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the City's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net-assets (the difference between the City's assets and liabilities) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's program's and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's gas, water, water pollution, storm water and sanitation services are reported as business-type activities.

Fund Financial Statements

Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The City's major fund is the General Fund. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis	
For the Year Ended December 31, 2011	Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The proprietary fund financial statements provide separate information for the Gas, Water, Water Pollution, Sanitation, Storm Water, and Port Authority funds, all of which are considered major funds.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Fiduciary Net Assets.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a summary of the City's net assets for 2011 compared to 2010:

	Governmental Activities		Business-type Activities		Total	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$25,244,383	\$24,302,761	\$692,142,029	\$676,122,945	\$717,386,412	\$700,425,706
Capital assets, Net	37,942,033	38,953,796	130,358,765	128,439,827	168,300,798	167,393,623
Total assets	63,186,416	63,256,557	822,500,794	804,562,772	885,687,210	867,819,329
Long-term debt outstanding	14,536,250	15,540,889	430,250,692	434,935,228	444,786,942	450,476,117
Other liabilities	8,282,861	7,572,350	369,551,371	335,901,680	377,834,232	343,474,030
Total liabilities	22,819,111	23,113,239	799,802,063	770,836,908	822,621,174	793,950,147
Net assets						
Invested in capital assets,						
net of related debt	29,585,924	29,963,075	41,272,887	42,163,722	70,858,811	72,126,797
Restricted	10,612,142	8,914,509	2,553,685	2,553,537	13,165,827	11,468,046
Unrestricted	169,239	1,265,734	(21,127,841)	(10,991,395)	(20,958,602)	(9,725,661)
Total net assets	\$40,367,305	\$40,143,318	\$22,698,731	\$33,725,864	\$63,066,036	\$73,869,182

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Management's Discussion and Analysis For the Year Ended December 31, 2011

Unaudited

Changes in Net Assets – The following table shows the changes in net assets for 2011 compared to 2010:

	Govern Activ		Busine		Tota	ıl
	2011	2010	2011	2010	2011	2010
Revenues						
Program Revenues:						
Charges for Services and Sales	\$5,872,759	\$6,144,921	\$47,671,982	\$49,241,558	\$53,544,741	\$55,386,479
Operating Grants, Contributions						
and Interest	5,523,719	4,358,354	256,255	194,145	5,779,974	4,552,499
Capital Grants and Contributions	498,035	797,834	144,389	1,042,287	642,424	1,840,121
Total Program Revenues	11,894,513	11,301,109	48,072,626	50,477,990	59,967,139	61,779,099
General Revenues:						
Property Taxes	2,784,683	2,795,463	0	0	2,784,683	2,795,463
Income Taxes	15,838,417	17,212,521	0	0	15,838,417	17,212,521
Other Local Taxes	585,100	543,579	0	0	585,100	543,579
Intergovernmental Revenues						
not Restricted to Specific Programs	2,313,912	3,076,212	0	0	2,313,912	3,076,212
Investment Earnings	326,671	328,465	0	0	326,671	328,465
Miscellaneous	308,819	622,745	0	0	308,819	622,745
Total General Revenues	22,157,602	24,578,985	0	0	22,157,602	24,578,985
Total Revenues	34,052,115	35,880,094	48,072,626	50,477,990	82,124,741	86,358,084
Program Expenses						
Security of Persons and Property	17,530,462	17,701,539	0	0	17,530,462	17,701,539
Public Health and Welfare Services	754,085	824,685	0	0	754,085	824,685
Leisure Time Activities	1,958,087	1,953,298	0	0	1,958,087	1,953,298
Community Environment	817,834	842,850	0	0	817,834	842,850
Transportation	5,037,685	5,224,430	0	0	5,037,685	5,224,430
General Government	7,369,038	9,532,402	0	0	7,369,038	9,532,402
Interest and Fiscal Charges	339,535	343,326	0	0	339,535	343,326
Gas	0	0	14,805,525	16,287,581	14,805,525	16,287,581
Water	0	0	9,143,946	8,959,229	9,143,946	8,959,229
Water Pollution	0	0	8,461,860	7,223,678	8,461,860	7,223,678
Sanitation	0	0	3,533,473	3,333,154	3,533,473	3,333,154
Storm Water			1,786,087	2,052,733	1,786,087	2,052,733
Port Authority	0	0	21,390,270	23,188,889	21,390,270	23,188,889
Total Expenses	33,806,726	36,422,530	59,121,161	61,045,264	92,927,887	97,467,794
Change in Net Assets before transfers	245,389	(542,436)	(11,048,535)	(10,567,274)	(10,803,146)	(11,109,710)
Transfers	(21,402)	(324,798)	21,402	324,798	0	0
Total Change in Net Assets	223,987	(867,234)	(11,027,133)	(10,242,476)	(10,803,146)	(11,109,710)
Beginning Net Assets	40,143,318	41,010,552	33,725,864	43,968,340	73,869,182	84,978,892
Ending Net Assets	\$40,367,305	\$40,143,318	\$22,698,731	\$33,725,864	\$63,066,036	\$73,869,182

Management's Discussion and Analysis For the Year Ended December 31, 2011

Unaudited

Governmental Activities

Net assets of the City's governmental activities increased by \$223,987. The City is maintaining its net asset balance by keeping expenses in line with revenues earned.

The City receives an income tax, which is based on 1.75% of all salaries, wages, commissions and other compensation and on net profits earned from those working in the City.

Income taxes and property taxes made up 46.5% and 8.2% respectively of revenues for governmental activities for the City in fiscal year 2011. The City's reliance upon tax revenues is demonstrated by the following graph indicating 56.41% of total revenues from general tax revenues:

		Percent	
Revenue Sources	2011	of Total	56.41%
General Tax Revenues	\$19,208,200	56.41%	
Unrestricted Intergovernmental	2,313,912	6.80%	
Program Revenues	11,894,513	34.93%	1.86%
General Other	635,490	1.86%	6.80%
Total Revenue	\$34,052,115	100.00%	34.93%

Business-Type Activities

Net assets of the business type activities decreased by \$11,027,133. This decrease was the result of expending approximately \$16 million of prepaid gas supply in the Port Authority Fund. The decrease was partially offset by maintaining revenues over expenses in most of the other business-type activities funds.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$11,651,079, which is an increase from last year's balance of \$2,115,874. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2011 and 2010:

	Fund Balance December 31, 2011	Fund Balance December 31, 2010	Increase (Decrease)
General	\$3,983,762	\$3,673,814	\$309,948
Other Governmental	7,667,317	5,861,391	1,805,926
Total	\$11,651,079	\$9,535,205	\$2,115,874

Management's Discussion and Analysis	
For the Year Ended December 31, 2011	Unaudited

General Fund – The City's General Fund balance increase is due to several factors. The tables that follow assist in illustrating the financial activities of the General Fund:

	2011	2010	Increase
	Revenues	Revenues	(Decrease)
Taxes	\$17,117,585	\$17,630,379	(\$512,794)
Intergovernmental Revenue	2,434,320	3,142,951	(708,631)
Charges for Services	2,643,698	2,926,179	(282,481)
Licenses, Permits, and Fees	21,590	23,460	(1,870)
Investment Earnings	296,563	319,069	(22,506)
Fines and Forfeitures	832,122	858,730	(26,608)
All Other Revenue	135,089	266,677	(131,588)
Total	\$23,480,967	\$25,167,445	(\$1,686,478)

General Fund revenues in 2011 decreased approximately 6.7% compared to revenues in 2010. The City's taxes decreased due to the phase out of the tangible personal property tax and income taxes were down because of the economic downturn in business which we saw less tax dollars remitted due to staff reductions. With individual tax payers, many were on unemployment compensation in 2011 which is not taxable to the City of Lancaster. Intergovernmental revenues were down due to a decrease in Estate Taxes collected and Local Government Revenue funds received.

	2011	2010	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$15,774,360	\$16,878,414	(\$1,104,054)
Public Health and Welfare Services	243,901	297,379	(53,478)
Community Environment	156,506	133,394	23,112
General Government	5,880,038	6,037,070	(157,032)
Debt Service:			
Principal Retirement	43,066	29,937	13,129
Interest and Fiscal Charges	63,749	61,135	2,614
Total	\$22,161,620	\$23,437,329	(\$1,275,709)

General Fund expenditures decreased by \$1,275,709 or 5.4% compared to the prior year primarily due to not filling personnel positions that either retired or left employment with the City of Lancaster along with other departmental budget cuts due to the decreasing revenue stream that was anticipated.

Management's Discussion and Analysis	
For the Year Ended December 31, 2011	Unaudited

Proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have been addressed in the discussion of the City's business-type activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2011, the City amended its General Fund budget several times. The final budget basis expenditures of \$24,330,942 did not significantly change from the original budget. The positive variance with the final budget of \$1.1 million was the result of attrition throughout the City departments and those departments not replacing those positions which helped to lower the cost of salary and benefit expenses. The City also reclassified some employees to new positions which gave the City a cost savings. The final budget also included amounts due the Lancaster City Schools for the TIF District's income tax collections which were not distributed in 2011.

For the General Fund, final budget basis revenue of \$24,201,322 did not significantly change from the original budget estimates.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal 2011 the City had \$168,300,798 net of accumulated depreciation invested in buildings, equipment and vehicles. Of this total, \$37,942,033 was related to governmental activities and \$130,358,765 to the business-type activities. The following table shows 2011 and 2010 balances:

	Governm Activit	Increase (Decrease)	
	2011	2010	
Land	\$17,838,885	\$17,768,065	\$70,820
Construction In Progress	1,419,076	2,083,205	(664,129)
Buildings	7,294,666	6,650,133	644,533
Improvements Other than Buildings	6,050,872	6,039,709	11,163
Machinery and Equipment	4,426,482	4,465,694	(39,212)
Vehicles	6,043,179	6,477,960	(434,781)
Infrastructure	21,036,400	20,834,709	201,691
Less: Accumulated Depreciation	(26,167,527)	(25,365,679)	(801,848)
Totals	\$37,942,033	\$38,953,796	(\$1,011,763)

The primary increase occurred in building, which was the result of completing the construction of a salt storage barn and wash bays for the Transportation Department. The overall decrease is due to depreciation expense.

Management's Discussion and Analysis For the Year Ended December 31, 2011

Unaudited

	Business-Type Activities		Increase (Decrease)
	2011	2010	
Land	\$3,476,307	\$3,476,307	\$0
Construction in Progress	403,527	40,095,292	(39,691,765)
Buildings	80,989,674	35,097,811	45,891,863
Improvements	34,387,267	34,281,966	105,301
Machinery and Equipment	10,283,772	10,221,247	62,525
Vehicles	4,839,040	4,766,628	72,412
Infrastructure	77,965,532	77,032,117	933,415
Less: Accumulated Depreciation	(81,986,354)	(76,531,541)	(5,454,813)
Totals	\$130,358,765	\$128,439,827	\$1,918,938

Business type capital assets increased by \$1,918,938. The additions to infrastructure include completed storm drainage systems, as well as the construction of gas lines. The increase in building was the completion of the Upper Hocking Wastewater Treatment Plant. Additional information on the City's capital assets can be found in Note 10.

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Management's Discussion and Analysis For the Year Ended December 31, 2011

Unaudited

Debt

At December 31, 2011, the City had \$5,295,000 in general obligation bonds outstanding, \$460,000 due within one year; \$365,281,273 in revenue bonds outstanding, \$4,170,000 due within one year; and \$60,996,820 in Ohio Water Development Authority Loans outstanding, \$4,588,651 due within one year. The following table summarizes the City's debt outstanding as of December 31, 2011 and 2010:

	2011	2010
Governmental Activities:		
General Obligation Bond Payable	\$5,295,000	\$5,745,000
Special Assessment Bond		
with Government Commitment	228,000	245,000
Housing and Urban Development Loan	490,000	580,000
Ohio Public Works Commission Loan	57,818	63,904
State Infrastucture Bank Loan	610,821	769,994
Ohio Water Development Authority Loans	391,485	337,247
Installment Loan Payable	180,634	0
Compensated Absences	5,245,584	5,281,357
Capital Leases	356,584	532,216
Pollution Remediation Obligation	1,680,324	1,986,171
Total Governmental Activities	\$14,536,250	\$15,540,889
Business-Type Activities:		
Ohio Water Development Authority Loans	\$60,996,820	\$58,381,455
Revenue Bonds Payable	365,281,273	369,297,377
Ohio Rail Development Commission Loan	4,136	53,060
Landfill Postclosure Care Liability	1,441,997	1,523,822
Capital Leases	83,832	200,470
Compensated Absences	2,442,634	2,479,044
Total Business-Type Activities	\$430,250,692	\$431,935,228
Totals	\$444,786,942	\$447,476,117

Under current state statutes, the City's general obligation bonded debt issues are subject to a legal limitation based on 10.5% of the total assessed value of real and personal property. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total assessed value of property. At December 31, 2011, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 14.

Management's Discussion and Analysis	
For the Year Ended December 31, 2011	

Unaudited

ECONOMIC FACTORS

Lancaster is home to a diversified community of businesses. The more than 150 manufacturing operations in the area are supported by an equal number of service operations that provide a comprehensive network of support. The City of Lancaster saw an active 2011 retail and commercial year. Retail projects in 2011 included Roses, Justice, The Lodge in Lancaster, Ulta, Fastenal, and Medical Offices.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Patricia Nettles, City Auditor of the City of Lancaster.





Statement of Net Assets December 31, 2011

	Governmental Activities			Business-Type Activities		Total
Assets:						
Cash and Cash Equivalents	\$	6,774,010	\$	6,563,508	\$	13,337,518
Cash and Cash Equivalents with Fiscal Agent		2,591,626		0		2,591,626
Investments		4,590,689		27,205,775		31,796,464
Receivables:						
Taxes		5,861,018		0		5,861,018
Accounts		155,321		4,281,741		4,437,062
Intergovernmental		3,252,442		46,984		3,299,426
Interest		76,235		35,723		111,958
Special Assessments		379,035		0		379,035
Loans		1,651,077		0		1,651,077
Internal Balances		(610,687)		610,687		0
Inventory of Supplies		417,022		3,554,374		3,971,396
Prepaid Items		48,739		40,548		89,287
Prepaid Gas Supply - Current		0		15,176,105		15,176,105
Prepaid Gas Supply		0		255,818,743		255,818,743
Deferred Charge		0		3,326,269		3,326,269
Fair Value of Derivative Instruments		0		221,300,167		221,300,167
Deferred Outflow from Derivative Instruments		0		143,270,265		143,270,265
Restricted Assets:						, ,
Cash and Cash Equivalents		0		10,384,436		10,384,436
Cash and Cash Equivalents with Fiscal Agent		57,856		0		57,856
Investments		0		526,704		526,704
Capital Assets Not Being Depreciated		19,257,961		3,879,834		23,137,795
Capital Assets Being Depreciated, Net		18,684,072		126,478,931		145,163,003
Total Assets		63,186,416	_	822,500,794		885,687,210
Liabilities:						
Accounts Payable		635,253		712,484		1,347,737
Accrued Wages and Benefits		1,549,004		494,582		2,043,586
Intergovernmental Payable		415,851		15,263		431,114
Claims Payable		658,237		0		658,237
Retainage Payable		0		428,098		428,098
Due to Others, Payable from Restricted Assets		70,000		137,010		207,010
Unearned Revenue		2,719,570		98,400		2,817,970
Accrued Interest Payable		42,833		1,695,102		1,737,935
General Obligation Notes Payable		2,192,113		1,400,000		3,592,113
Fair Value of Derivative Instruments		0		143,270,265		143,270,265
Deferred Inflow from Derivative Instruments		0		221,300,167		221,300,167
Long Term Liabilities:						. ,
Due within one year		3,058,383		9,430,732		12,489,115
Due in more than one year		11,477,867		420,819,960		432,297,827
Total Liabilities		22,819,111		799,802,063		822,621,174

	Governmental Activities	Business-Type Activities	Total
Net Assets:			
Invested in Capital Assets, Net of Related Debt	29,585,924	41,272,887	70,858,811
Restricted For:			
Streets and Highways	1,863,891	0	1,863,891
Community Development	2,557,140	0	2,557,140
Security of Persons and Property	3,723,813	0	3,723,813
Capital Projects	662,109	0	662,109
Debt Service	460,381	2,553,685	3,014,066
Perpetual Care, Nonexpendable	1,022,529	0	1,022,529
Other Purposes	322,279	0	322,279
Unrestricted (Deficit)	169,239	(21,127,841)	(20,958,602)
Total Net Assets	\$ 40,367,305	\$ 22,698,731	\$ 63,066,036

Statement of Activities For the Year Ended December 31, 2011

				Prog	ram Revenues		
	Service		Charges for ervices and Sales	Co	Operating Grants, ontributions nd Interest	Capital Grant and Contributions	
Governmental Activities:							
Security of Persons and Property	\$ 17,530,462	\$	2,161,188	\$	527,117	\$	0
Public Health and Welfare Services	754,085		251,757		1,209		0
Leisure Time Activities	1,958,087		396,589		103,856		0
Community Environment	817,834		97,824		648,992		0
Transportation	5,037,685		813,495		3,761,671		272,511
General Government	7,369,038		2,151,906		480,874		225,524
Interest and Fiscal Charges	 339,535		0		0		0
Total Governmental Activities	 33,806,726		5,872,759		5,523,719		498,035
Business-Type Activities:							
Gas	14,805,525		15,206,268		0		0
Water	9,143,946		7,917,801		61,527		0
Water Pollution	8,461,860		10,010,386		105,078		0
Sanitation	3,533,473		3,583,806		993		0
Storm Water	1,786,087		2,327,529		86,427		84,389
Port Authority	 21,390,270		8,626,192		2,230		60,000
Total Business-Type Activities	 59,121,161		47,671,982		256,255		144,389
Totals	\$ 92,927,887	\$	53,544,741	\$	5,779,974	\$	642,424

General Revenues:

Property Taxes Levied for: General Purposes Special Purposes Debt Service Capital Outlay Income Tax Other Local Taxes Intergovernmental Revenues not Restricted to Specific Programs Investment Earnings Miscellaneous Transfers Total General Revenues and Transfers

Change in Net Assets

Net Assets Beginning of Year Net Assets End of Year

	Net (Expense) Revenue and Changes in Net Assets					
G	overnmental Activities	usiness-Type Activities	Total			
\$	(14,842,157)	\$	0	\$	(14,842,157)	
·	(501,119)		0		(501,119)	
	(1,457,642)		0		(1,457,642)	
	(71,018)		0		(71,018)	
	(190,008)		0		(190,008)	
	(4,510,734)		0		(4,510,734)	
	(339,535)		0		(339,535)	
	(21,912,213)		0		(21,912,213)	
	0		400,743		400,743	
	0		(1,164,618)		(1,164,618)	
	0		1,653,604		1,653,604	
	0		51,326		51,326	
	0		712,258		712,258	
	0		(12,701,848)		(12,701,848)	
	0		(11,048,535)		(11,048,535)	
	(21,912,213)		(11,048,535)		(32,960,748)	
	1,967,069		0		1,967,069	
	446,119		0		446,119	
	332,919		0		332,919	
	38,576		0		38,576	
	15,838,417		0		15,838,417	
	585,100		0		585,100	
	2,313,912		0		2,313,912	
	326,671		0		326,671	
	308,819		0		308,819	
	(21,402)		21,402		0	
	22,136,200		21,402		22,157,602	
	223,987		(11,027,133)		(10,803,146)	
	40,143,318		33,725,864		73,869,182	
\$	40,367,305	\$	22,698,731	\$	63,066,036	

Balance Sheet Governmental Funds December 31, 2011

		General	G	Other overnmental Funds	G	Total overnmental Funds
Assets:						
Cash and Cash Equivalents	\$	349,429	\$	5,965,435	\$	6,314,864
Investments		1,393,150		3,197,539		4,590,689
Receivables:						
Taxes		4,676,250		1,184,768		5,861,018
Accounts		155,321		0		155,321
Intergovernmental		963,878		2,288,564		3,252,442
Interest		72,752		3,483		76,235
Special Assessments		0		379,035		379,035
Loans		0		1,651,077		1,651,077
Interfund Loans Receivable		1,653,300		0		1,653,300
Inventory of Supplies		171,852		236,066		407,918
Prepaid Items		39,200		9,539		48,739
Restricted Assets:						
Cash and Cash Equivalents with Fiscal Agent		57,856		0		57,856
Total Assets	\$	9,532,988	\$	14,915,506	\$	24,448,494
Liabilities:						
Accounts Payable	\$	220,897	\$	408,557	\$	629,454
Accrued Wages and Benefits Payable		1,304,518		217,547		1,522,065
Intergovernmental Payable		408,182		7,669		415,851
Due to Others		0		70,000		70,000
Interfund Loans Payable		0		1,653,300		1,653,300
Deferred Revenue		3,615,629		2,696,923		6,312,552
Accrued Interest Payable		0		2,080		2,080
General Obligation Notes Payable		0		2,192,113		2,192,113
Total Liabilities	_	5,549,226		7,248,189		12,797,415
Fund Balances:						
Nonspendable		211,052		2,919,211		3,130,263
Restricted		0		5,972,886		5,972,886
Committed		0		1,000,075		1,000,075
Assigned		430,940		0		430,940
Unassigned		3,341,770		(2,224,855)		1,116,915
Total Fund Balances		3,983,762		7,667,317		11,651,079
Total Liabilities and Fund Balances	\$	9,532,988	\$	14,915,506	\$	24,448,494

Reconciliation Of Total Governmental Fund Balances To Net Assets Of Governmental Activities December 31, 2011

Total Governmental Fund Balances	\$	11,651,079
Amounts reported for governmental activities in the statement of net assets are different because		
Capital Assets used in governmental activities are not		
resources and therefore are not reported in the funds.		37,786,749
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred in the funds.		3,592,982
Internal Service Funds are used by management to charge the costs of		
insurance, information services and electrical services to individual		
funds. The assets and liabilities of the internal service funds are		
included in governmental activities in the statement of net assets.		1,789,666
Long-term liabilities, including bonds payable, are not due		
and payable in the current period and therefore are not		
reported in the funds.		
Housing and Urban Development Loan Payable (490,00	0)	
Special Assessment Bonds Payable (228,00	0)	
Ohio Public Works Commission Loans Payable (57,81	8)	
General Obligation Bonds Payable (5,295,00	0)	
State Infrastructure Bank Loan Payable (610,82	1)	
Ohio Water Development Authority Loan Payable (391,48	5)	
Installment Loan (180,63-	4)	
Pollution Remediation Obligation (1,680,32)	4)	
Capital Leases Payable (356,58	4)	
Compensated Absences Payable (5,121,75	2)	
Accrued Interest Payable (40,75)	3)	
		(14,453,171)
Net Assets of Governmental Activities	\$	40,367,305



Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2011

	General		G	Other Governmental Funds		Total Governmental Funds		
Revenues:								
Taxes	\$	17,117,585	\$	2,536,067	\$	19,653,652		
Intergovernmental Revenues		2,434,320		5,770,976		8,205,296		
Charges for Services		2,643,698		1,467,127		4,110,825		
Licenses, Permits and Fees		21,590		2,730		24,320		
Investment Earnings		296,563		14,484		311,047		
Special Assessments		0		140,063		140,063		
Fines and Forfeitures		832,122		1,239,834		2,071,956		
All Other Revenue		135,089		306,917		442,006		
Total Revenue		23,480,967		11,478,198		34,959,165		
Expenditures:								
Current:								
Security of Persons and Property		15,774,360		962,935		16,737,295		
Public Health and Welfare Services		243,901		500,920		744,821		
Leisure Time Activities		0		1,819,231		1,819,231		
Community Environment		156,506		668,644		825,150		
Transportation		0		3,920,300		3,920,300		
General Government		5,880,038		1,235,134		7,115,172		
Capital Outlay		0		920,837		920,837		
Debt Service:								
Principal Retirement		43,066		704,890		747,956		
Interest and Fiscal Charges		63,749		261,925		325,674		
Total Expenditures		22,161,620		10,994,816		33,156,436		
Excess (Deficiency) of Revenues								
Over Expenditures		1,319,347		483,382		1,802,729		
Other Financing Sources (Uses):								
Ohio Water Development Authority Loans Issued		0		61,428		61,428		
Installment Loan		0		199,141		199,141		
Transfers In		0		1,267,822		1,267,822		
Transfers Out		(1,025,527)		(263,697)		(1,289,224)		
Total Other Financing Sources (Uses)		(1,025,527)		1,264,694		239,167		
Net Change in Fund Balances		293,820		1,748,076		2,041,896		
Fund Balances at Beginning of Year		3,673,814		5,861,391		9,535,205		
Increase in Inventory		16,128		57,850		73,978		
Fund Balances End of Year	\$	3,983,762	\$	7,667,317	\$	11,651,079		

Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For the Year Ended December 31, 2011

Net Change in Fund Balances - Total Governmental Funds	\$	2,041,896
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as capital outlays. This is the amount by which depreciation exceeded capital outlay expense in the current period. Capital Outlay Depreciation Expense372,470 (1,613,710)		(1,241,240)
The net effect of various miscellaneous transactions involving capital assets (i.e. disposals and donations) is to increase net assets. Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources. 272,511		
The statement of activities reports losses arising from the disposal of capital assets. Conversely, the governmental funds do not report any loss on the disposal of capital assets. (10,190)		262,321
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(1,231,015)
The issuance of long-term debt (e.g. notes, leases) provides current financial resources to governmental funds, but has no effect on net assets. (61,428) Ohio Water Development Authority Loan Payable (61,428) Installment Loan Payable (199,141)		(260,569)
Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.Housing and Urban Development Loan Payable90,000Special Assessment Bonds Payable17,000Ohio Public Works Commission Loans Payable6,086General Obligation Bonds Payable450,000Ohio Water Development Authority Loan Payable7,190Installment Loan Payable18,507State Infrastructure Bank Loan Payable305,847Capital Leases Payable175,632		1,229,435
governmental funds, an interest expenditure is reported when due.		(13,861)
	(0	Continued)

Some expenses reported in the statement of activities do not require the use of		
current financial resources and therefore are not reported as expenditures		
in the governmental funds.		
Compensated Absences	51,917	
Change in Inventory	73,978	125,895
Internal Service Funds used by management to charge the costs of insurance,		
information services to individual funds are not reported in the statement of activities.		
Governmental fund expenditures and related internal service revenues are eliminated.		
The net revenue (expense) of the internal service funds is allocated among the		
governmental activities.		(688,875)
Change in Net Assets of Governmental Activities	9	5 223,987



Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2011

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	¢ 17.242.250	\$ 17.372.542	¢ 16.005.040	¢ (166 702)
Taxes	\$ 17,342,259 2,240,125		\$ 16,905,840 2,660,140	\$ (466,702)
Intergovernmental Revenue	2,349,135	2,351,946	2,660,149	308,203
Charges for Services	3,211,200	3,211,200	3,413,500	202,300
Licenses, Permits and Fees	24,000	24,000	21,590	(2,410)
Investment Earnings	322,818	322,818	308,384	(14,434)
Fines and Forfeitures	826,500	826,500	772,250	(54,250)
All Other Revenues	88,375	92,316	152,314	59,998
Total Revenues	24,164,287	24,201,322	24,234,027	32,705
Expenditures:				
Current:				
Security of Persons and Property	16,161,188	16,518,747	16,189,249	329,498
Public Health and Welfare Services	250,000	245,000	243,901	1,099
Community Environment	168,518	168,718	157,604	11,114
General Government	6,845,734	7,289,838	6,493,356	796,482
Debt Service:				
Principal Retirement	30,658	43,067	43,066	1
Interest and Fiscal Charges	63,374	65,572	65,572	0
Total Expenditures	23,519,472	24,330,942	23,192,748	1,138,194
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	644,815	(129,620)	1,041,279	1,170,899
Other Financing Sources (Uses):				
Transfers In	0	518,633	0	(518,633)
Transfers Out	(1,090,548)	(1,084,540)	(935,527)	149,013
Advances In	2,159,100	2,159,100	2,169,100	10,000
Advances Out	(2,079,100)	(2,153,300)	(2,153,300)	0
Total Other Financing Sources (Uses):	(1,010,548)	(560,107)	(919,727)	(359,620)
Net Change in Fund Balance	(365,733)	(689,727)	121,552	811,279
Fund Balance at Beginning of Year, Restated	874,637	874,637	874,637	0
Prior Year Encumbrances	197,822	197,822	197,822	0
Fund Balance at End of Year	\$ 706,726	\$ 382,732	\$ 1,194,011	\$ 811,279

Statement of Net Assets Proprietary Funds December 31, 2011

			ype Activities ise Funds	
	Gas	Water	Water Pollution	Sanitation
ASSETS				
Current assets:				
Cash and Cash Equivalents	\$ 1,590,937	\$ 1,135,771	\$ 2,452,119	\$ 467,078
Cash and Cash Equivalents with Fiscal Agent	0	0	0	0
Investments	7,627,256	5,391,508	11,144,059	1,983,554
Accounts receivable	1,880,578	811,710	1,020,809	336,481
Intergovernmental receivable	0	0	0	0
Interest receivable	0	12,288	22,892	543
Due from Other Funds	0	0	0	0
Inventory	2,421,309	1,022,197	28,422	50,908
Prepaid Items	13,638	12,081	12,597	1,785
Prepaid Gas Supply - current	0	0	0	0
Total current assets	13,533,718	8,385,555	14,680,898	2,840,349
Noncurrent assets:				
Restricted Assets:				
Cash and Cash Equivalents	100,012	672,837	2,387,234	0
Investments	0	0	0	526,704
Total restricted assets	100,012	672,837	2,387,234	526,704
Prepaid Gas Supply	0	0	0	0
Deferred Charges	0	130,598	427,114	0
Fair Value of Derivative Instruments	0	0	0	0
Deferred Outflow from Derivative Instruments	0	0	0	0
Capital assets:				
Capital Assets Not Being Depreciated	293,273	755,271	2,348,763	105,120
Capital Assets Being Depreciated	8,205,707	34,318,568	69,248,978	1,218,226
Total capital assets (net of accumulated depreciation)	8,498,980	35,073,839	71,597,741	1,323,346
Total noncurrent assets	8,598,992	35,877,274	74,412,089	1,850,050
Total assets	22,132,710	44,262,829	89,092,987	4,690,399

						Internal
Sto	orm Water	Por	t Authority	 Total	Service Funds	
\$	234,867	\$	527,663	\$ 6,408,435	\$	614,219
	0		0	0		2,591,626
	1,059,398		0	27,205,775		0
	232,163		0	4,281,741		0
	46,984		0	46,984		0
	0		0	35,723		0
	0		551,819	551,819		0
	0		0	3,522,836		40,642
	0		0	40,101		447
	0		15,176,105	 15,176,105		0
	1,573,412		16,255,587	 57,269,519		3,246,934

0	7,224,353	10,384,436	0
0	0	526,704	0
0	7,224,353	10,911,140	0
0	255,818,743	255,818,743	0
0	2,768,557	3,326,269	0
0	221,300,167	221,300,167	0
0	143,270,265	143,270,265	0
271,207	106,200	3,879,834	0
12,614,768	784,182	126,390,429	243,786
12,885,975	890,382	130,270,263	243,786
12,885,975	631,272,467	764,896,847	243,786
14,459,387	647,528,054	822,166,366	3,490,720

(Continued)

Statement of Net Assets Proprietary Funds December 31, 2011

		-	ype Activities ise Funds	
	Gas	Water	Water Pollution	Sanitation
LIABILITIES				
Current liabilities:				
Accounts Payable	252,482	113,189	230,472	84,553
Accrued Wages and Benefits	93,664	163,760	99,776	74,803
Intergovernmental Payable	2,941	0	0	12,322
Claims Payable	0	0	0	0
Retainage Payable	0	0	428,098	0
Due to Others, Payable from Restricted Assets	100,012	18,499	18,499	0
Due to Other Funds	551,819	0	0	0
Unearned Revenue	0	0	0	0
Accrued Interest Payable	0	373,847	1,244,642	34,878
General Obligation Notes Payable	0	0	0	0
Capital Leases Payable - Current	0	7,316	0	0
Revenue Bond Payable - Current	0	245,000	725,000	0
OWDA Loans Payable - Current	0	1,272,915	3,093,966	221,770
ORDC Loan Payable - Current	0	0	0	0
Landfill Postclosure Care Liability - Current	0	0	0	78,600
Compensated Absences Payable - Current	86,823	171,361	115,196	76,061
Total Current Liabilities	1,087,741	2,365,887	5,955,649	582,987
Noncurrent Liabilities:				
Capital Leases Payable	0	4,567	0	0
Revenue Bonds Payable	0	6,526,970	23,124,303	0
OWDA Loans Payable	0	16,392,521	38,484,768	1,530,880
Landfill Postclosure Care Liability	0	0	0	1,363,397
Fair Value of Derivative Instruments	0	0	0	0
Deferred Inflow from Derivative Instruments	0	0	0	0
Compensated Absences Payable	338,904	543,715	484,336	293,602
Total noncurrent liabilities	338,904	23,467,773	62,093,407	3,187,879
Total Liabilities	1,426,645	25,833,660	68,049,056	3,770,866
NET ASSETS				
Invested in Capital Assets, Net of Related Debt	8,498,980	10,624,550	8,437,240	1,323,346
Restricted for Debt Service	0	613,320	1,940,365	0
Unrestricted	12,207,085	7,191,299	10,666,326	(403,813)
Total Net Assets	\$ 20,706,065	\$ 18,429,169	\$ 21,043,931	\$ 919,533

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. Total Net Assets of Business Type Activities

			Internal
Storm Water	Port Authority	Total	Service Funds
20 222	0		15.05
20,233	0	700,929	17,354
11,738	0	443,741	77,780
0	0	15,263	(59.225
0	0	0	658,237
0 0	0 0	428,098 137,010	(
0	0	551,819	(
0	98,400	98,400	(
10,644	31,091	1,695,102	(
1,400,000	0	1,400,000	(
65,536	0	72,852	2,573
0	3,200,000	4,170,000	2,575
0	0	4,588,651	(
0	4,136	4,136	(
0	0	78,600	(
16,825	0	466,266	77,537
1,524,976	3,333,627	14,850,867	833,481
0	0	4,567	3,840
0	331,460,000	361,111,273	(
0	0	56,408,169	(
0	0	1,363,397	(
0	143,270,265	143,270,265	(
0	221,300,167	221,300,167	(
33,489	0	1,694,046	328,617
33,489	696,030,432	785,151,884	332,457
1,558,465	699,364,059	800,002,751	1,165,938
11,420,436	886,246	41,190,798	237,373
0	0	2,553,685	(
1,480,486	(52,722,251)	(21,580,868)	2,087,409
5 12,900,922	\$ (51,836,005)	\$ 22,163,615	\$ 2,324,782
		505 11 -	
		535,116	

\$ 22,698,731

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2011

		Business-Ty	pe A	ctivities	
		Enterpri	se Fu	nds	
	 Gas	 Water	Wa	ater Pollution	 Sanitation
Operating Revenues:					
Charges for Services	\$ 15,009,247	\$ 7,906,209	\$	10,007,889	\$ 3,581,363
Other Operating Revenues	 197,021	 11,592		2,497	 2,443
Total Operating Revenues	 15,206,268	 7,917,801		10,010,386	 3,583,806
Operating Expenses:					
Personal Services	1,374,378	3,170,194		1,818,219	1,455,012
Contractual Services	1,368,161	1,040,042		885,375	1,471,705
Cost of Gas Sold	10,923,866	0		0	0
Materials and Supplies	403,774	1,586,288		865,387	248,294
Depreciation	574,858	2,102,560		2,789,551	174,374
Health Insurance Claims	 0	 0		0	 0
Total Operating Expenses	 14,645,037	 7,899,084		6,358,532	 3,349,385
Operating Income (Loss)	561,231	18,717		3,651,854	234,421
Non-Operating Revenue (Expenses):					
Interest Income	0	61,527		105,078	993
Interest and Fiscal Charges	0	(1,043,168)		(1,973,419)	(71,898)
Loss on Disposal of Capital Assets	(10,355)	(3,555)		0	0
Intergovernmental Grants	0	0		0	0
Other Nonoperating Expense	 0	 0		0	 0
Total Non-Operating Revenues (Expenses)	 (10,355)	 (985,196)		(1,868,341)	 (70,905)
Income (Loss) Before Contributions and Transfers	550,876	(966,479)		1,783,513	163,516
Capital Contributions	0	0		0	0
Transfers In	0	0		0	0
Change in Net Assets	550,876	(966,479)		1,783,513	163,516
Net Assets Beginning of Year	 20,155,189	 19,395,648		19,260,418	 756,017
Net Assets End of Year	\$ 20,706,065	\$ 18,429,169	\$	21,043,931	\$ 919,533

Change in Net Assets of Enterprise Funds

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. Change in Net Assets of Business Type Activities

						Internal
Sto	rm Water	Po	ort Authority	 Total	Se	rvice Funds
\$	2,318,481 9,048	\$	8,624,592 1,600	\$ 47,447,781 224,201	\$	7,867,556 26,625
	2,327,529		8,626,192	 47,671,982		7,894,181
	258,251		0	8,076,054		1,497,318
	1,199,426		1,996,076	7,960,785		455,308
	0		6,221,474	17,145,340		0
	15,695		0	3,119,438		191,617
	234,377		13,350	5,889,070		47,664
	0		0	 0		7,026,803
	1,707,749		8,230,900	 42,190,687		9,218,710
	619,780		395,292	5,481,295		(1,324,529)
	0		2,230	169,828		0
	(32,566)		(13,138,370)	(16,259,421)		0
	0		0	(13,910)		(489)
	86,427		0	86,427		0
	0		(21,000)	 (21,000)		0
	53,861		(13,157,140)	 (16,038,076)		(489)
	673,641		(12,761,848)	(10,556,781)		(1,325,018)
	84,389		60,000	144,389		0
	21,402		0	21,402		0
	779,432		(12,701,848)	(10,390,990)		(1,325,018)
	12,121,490		(39,134,157)	 32,554,605		3,649,800
\$	12,900,922	\$	(51,836,005)	\$ 22,163,615	\$	2,324,782

\$ (10,390,990)

 (636,143)
\$ (11,027,133)

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2011

		Business-Type	Activities	
		Enterprise		
		*	Water	
	Gas	Water	Pollution	Sanitation
Cash Flows from Operating Activities:				
Cash Received from Customers	\$16,251,468	\$7,986,430	\$9,904,202	\$3,610,151
Cash Received from Swap Providers	0	0	0	0
Cash Received from Interfund Services	0	0	0	0
Cash Payments for Goods and Services	(12,899,846)	(2,587,555)	(1,628,819)	(1,825,326)
Cash Payments to and on behalf of Employees	(1,401,652)	(3,232,414)	(1,787,824)	(1,450,236)
Cash Payments for Claims	0	0	0	0
Customer Deposits Received	114,883	21,246	21,246	0
Customer Deposits Returned	(116,657)	(21,574)	(21,574)	0
Net Cash Provided (Used) for Operating Activities	1,948,196	2,166,133	6,487,231	334,589
Cash Flows from Noncapital Financing Activities:				
Intergovernmental Grants Received	0	0	0	0
Receipt of Interfund Loan Repayment	0	0	0	420,620
Principal Paid on Revenue Bond Payable	0	0	0	0
Interest Paid on Debt	0	0	0	0
Transfers In from Other Funds	0	0	0	0
Net Cash Provided (Used) by Noncapital Financing Activities	0	0	0	420,620
Cash Flows from Capital and Related Financing Activities:				
Intergovernmental Grants Received	0	0	458,033	0
Proceeds from General Obligation Notes	0	0	0	0
Acquisition and Construction of Assets	(549,156)	(323,609)	(1,827,226)	(5,635)
Principal Paid on General Obligation Notes	0	0	0	0
Capital Lease Payments	0	(6,714)	0	0
Principal Paid on Revenue Bonds Payable	0	(235,000)	(700,000)	0
Principal Paid on Ohio Water				
Development Authority Loans	0	(1,216,282)	(1,783,443)	(213,201)
Principal Paid on ORDC Loan	0	0	0	0
Interest Paid on All Debt	0	(1,065,670)	(1,478,587)	(76,140)
Net Cash Used for Capital and Related Financing Activities	(549,156)	(2,847,275)	(5,331,223)	(294,976)
Cash Flows from Investing Activities:				
Sale of Investments	0	1,513,402	870,626	0
Purchase of Investments	(54,277)	0	0	(94,421)
Receipt of Investment Earnings	0	47,530	84,050	3,436
Net Cash Provided (Used) for Investing Activities	(54,277)	1,560,932	954,676	(90,985)
Net Increase (Decrease) in Cash and Cash Equivalents	1,344,763	879,790	2,110,684	369,248
Cash and Cash Equivalents at Beginning of Year	346,186	928,818	2,728,669	97,830
Cash and Cash Equivalents at End of Year	\$1,690,949	\$1,808,608	\$4,839,353	\$467,078
Reconciliation of Cash and				
Cash Equivalents per the Balance Sheet:				
Cash and Cash Equivalents	\$1,590,937	\$1,135,771	\$2,452,119	\$467,078
Cash and Cash Equivalents with Fiscal Agent	0	0	0	0
Restricted Cash and Cash Equivalents	100,012	672,837	2,387,234	0
Cash and Cash Equivalents at End of Year	\$1,690,949	\$1,808,608	\$4,839,353	\$467,078
Cush and Cash Equivalents at End 01 1 cal	φ1,070,747	φ1,000,000	φ τ ,007,000	φ+07,078

			Internal
Storm Water	Port Authority	Totals	Service Funds
	Fort Authority	Totalo	Ber file I tallab
\$2,250,772	\$8,881,810	\$48,884,833	\$0
0	9,625,447	9,625,447	0
0	0	0	7,894,181
(1,218,841)	(2,017,076)	(22,177,463)	(657,490)
(233,829)	0	(8,105,955)	(1,489,328)
0	0	0	(6,642,792)
0	0	157,375	0
0	0	(159,805)	0
798,102	16,490,181	28,224,432	(895,429)
86,427	0	86,427	0
0	0	420,620	0
0	(3,070,000)	(3,070,000)	0
0	(13,098,613)	(13,098,613)	0
21,402	0	21,402	0
107,829	(16,168,613)	(15,640,164)	0
02 (11	c0.000	601.644	0
83,611	60,000	601,644	0
1,400,000	0	1,400,000	0
(402,137)	(172,531)	(3,280,294)	(2,663)
(1,709,000)	0	(1,709,000) (114,301)	0
(107,587) 0	0 0	(114,301) (935,000)	(2,337)
0	0	(955,000)	0
0	0	(3,212,926)	0
0	(48,105)	(48,105)	0
(31,923)	(819)	(2,653,139)	0
(767,036)	(161,455)	(9,951,121)	(5,000)
45,465	0	2,429,493	0
0	0	(148,698)	0
0	2,230	137,246	0
45,465	2,230	2,418,041	0
184,360	162,343	5,051,188	(900,429)
50,507	7,589,673	11,741,683	4,106,274
\$234,867	\$7,752,016	\$16,792,871	\$3,205,845
\$234,867	\$527,663	\$6,408,435	\$614,219
0	0	0	2,591,626
0	7,224,353	10,384,436	0
\$234,867	\$7,752,016	\$16,792,871	\$3,205,845

(Continued)

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2011

		Business-Type	e Activities	
		Enterprise	Funds	
			Water	
	Gas	Water	Pollution	Sanitation
Reconciliation of Operating Income (Loss) to Net Cash				
Provided (Used) for Operating Activities:				
Operating Income (Loss)	\$561,231	\$18,717	\$3,651,854	\$234,421
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided (Used) for Operating Activities:				
Depreciation Expense	574,858	2,102,560	2,789,551	174,374
Miscellaneous Nonoperating Expense	0	0	0	0
Changes in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable	1,045,200	68,629	(106,184)	26,345
(Increase) Decrease in Inventory	102,460	27,583	7,411	1,169
(Increase) Decrease in Prepaid Items	(119)	254	(2,407)	32
Decrease in Prepaid Gas Supply	0	0	0	0
Increase (Decrease) in Accounts Payable	(149,382)	12,022	119,160	265
Increase (Decrease) in Accrued Wages and Benefits	2,671	(7,828)	6,514	(1,832)
Increase in Due to Other Funds	(157,218)	0	0	(37,303)
Increase (Decrease) in Intergovernmental Payable	0	0	(2,228)	12,322
Decrease in Customer Deposits	(1,774)	(328)	(328)	0
Increase in Unearned Revenue	0	0	0	0
Decrease in Landfill Postclosure Care Liability	0	0	0	(81,825)
Increase (Decrease) in Compensated Absences	(29,731)	(55,476)	23,888	6,621
Increase in Claims Payable	0	0	0	0
Total Adjustments	1,386,965	2,147,416	2,835,377	100,168
Net Cash Provided (Used) for Operating Activities	\$1,948,196	\$2,166,133	\$6,487,231	\$334,589

Schedule of Noncash Investing, Capital and Financing Activities:

At December 31, 2011, the Gas, Water, Water Pollution, and Storm Water Funds had outstanding

liabilities of \$144,505, \$2,135, \$65,531, and \$10,830 respectively for certain capital assets.

During 2011 the Water Pollution Fund incurred a liability of \$5,828,291 to the Ohio Water Development Authority

for capitalized interest and construction payments made by the Authority directly to contractors.

During 2011 the Storm Water Fund received capital contributions from developers of \$37,405.

Internal			
Service Funds	Totals	Port Authority	Storm Water
(\$1,324,529)	\$5,481,295	\$395,292	\$619.780
(\$1,527,527)	φ3,+01,275	<i>4373,272</i>	ψ012,700
47,664	5,889,070	13,350	234,377
0	(21,000)	(21,000)	0
0	1,114,451	157,218	(76,757)
(3,106)	138,623	0	0
(7)	(2,240)	0	0
0	15,846,921	15,846,921	0
(7,416)	(21,655)	0	(3,720)
(997)	(1,534)	0	(1,059)
0	(194,521)	0	0
0	10,094	0	0
0	(2,430)	0	0
	98,400	98,400	0
0	(81,825)	0	0
8,951	(29,217)	0	25,481
384,011	0	0	0
429,100	22,743,137	16,094,889	178,322
(\$895,429)	\$28,224,432	\$16,490,181	\$798,102

Statement of Assets and Liabilities Fiduciary Funds December 31, 2011

	 Agency	
Assets:		
Cash and Cash Equivalents	\$ 187,654	
Due from Other Funds	 2,946	
Total Assets	\$ 190,600	
Liabilities:		
Due to Other Funds	\$ 2,946	
Intergovernmental Payable	2,946	
Due to Others	 184,708	
Total Liabilities	\$ 190,600	

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Lancaster, Ohio (the "City") was incorporated in 1831 under the laws of the State of Ohio. The Citizens elect Council members (six wards, three at large and a president) who serve two year terms, and the Mayor, City Auditor, City Solicitor and City Treasurer who all serve four year terms. In addition, two municipal court judges are elected to serve six year terms.

The financial statements are presented as of December 31, 2011 and for the year then ended, and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u> (GASB Codification).

A. <u>Reporting Entity</u>

The accompanying basic financial statements comply with the provisions of the GASB Statement No. 14, *"The Financial Reporting Entity,"* in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

The City's financial reporting entity includes a blended component unit, the Lancaster Port Authority, as well as, all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, parks and recreation, cemetery department, planning, zoning, street maintenance, basic utility (water, sewer, electric, gas, and refuse) and other governmental services. The Port Authority, although a legally separate entity, provides services almost entirely to the City by financing the purchase of gas supply for the Gas Fund.

The City participates in several Jointly Governed Organizations and an Insurance Pool that are further described in Notes 21 and 22.

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. The following fund types are used by the City:

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. <u>Basis of Presentation - Fund Accounting</u> (Continued)

Governmental Funds

Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is on determination of "financial flow" (sources and use and balances of financial resources). The following is the City's major governmental fund:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

The Other Governmental Funds of the City account for grants and other resources whose use is restricted for a particular purpose.

Proprietary Funds

All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

<u>Gas Fund</u> – This fund is used to account for the operation of the City's gas service.

<u>Water Fund</u> – This fund is used to account for the operation of the City's water service.

<u>Water Pollution Fund</u> – This fund is used to account for the operation of the City's sanitary sewer service.

<u>Sanitation Fund</u> – This fund is used to account for the operation of the City's solid waste collection and disposal service.

<u>Storm Water Fund</u> – This fund is used to account for the operation of the City's storm water drainage service.

<u>Port Authority Fund</u> – This fund is used to account for the operation of the City's economic development.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting (Continued)

<u>Internal Service Funds</u> - These funds are used to account for the utilities billing services, information services, and health insurance services provided to other departments or agencies of the governmental unit on a cost-reimbursement basis.

Fiduciary Funds

<u>Agency Funds</u> - These funds are used to account for assets held by a governmental unit as an agent for individuals, private organizations or other governmental units. The agency funds account for deposits held from individuals who intend to excavate portions of the streets or sidewalks, municipal court collections that are distributed to the state and various local governments, and fee collections to be distributed to the law library. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

C. <u>Basis of Presentation – Financial Statements</u>

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal Service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. <u>Basis of Presentation – Financial Statements</u> (Continued)

Fund Financial Statements – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which the City considers to be 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. <u>Basis of Accounting</u> (Continued)

Revenues considered susceptible to accrual at year end include income taxes, interest on investments, and state levied locally shared taxes, including motor vehicle license fees and local government assistance. Other revenues, including licenses, permits, certain charges for services, and miscellaneous revenues are recorded when received in cash, because generally these revenues are not measurable until received.

Special assessment installments and related accrued interest, which are measurable but not available at December 31, are recorded as deferred revenues. Property taxes measurable as of December 31, 2011 but which are not intended to finance 2011 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred revenues.

The accrual basis of accounting is utilized for reporting purposes for the government-wide, the proprietary fund and the fiduciary fund financial statements. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

Pursuant to GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that use Proprietary Fund Accounting," the City follows GASB guidance as applicable to governmental activities and proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB statements and interpretations issued after November 30, 1989 to its business-type activities and enterprise funds.

E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

All funds other than agency funds and the Drug Enforcement Fund (special revenue fund) are legally required to be budgeted and appropriated; however, only the general fund is required to be reported. The primary level of budgetary control is at the object level within each department. Budgetary modifications may be made only by ordinance of the City Council. More detailed appropriation allocations may be made by the City Auditor as long as the allocations are within Council's appropriated amount.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Budgetary Process</u> (Continued)

1. Tax Budget

The Mayor submits an annual tax budget for the following fiscal year to City Council by July 15 for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

2. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or if actual receipts exceed current estimates. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts reported on the budgetary statement reflect the amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2011.

3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund, department and object level (the legal level of control). The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified by the County Budget Commission. The allocation of appropriations among departments and objects within a fund may only be modified during the year by an ordinance of City Council. During 2011, several supplemental appropriations were legally enacted by Council. Administrative control is maintained through the establishment of more detailed line-item budgets. The amounts reported as the original budget amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The budgetary figures which appear on the "Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual" are presented on a budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

CITY OF LANCASTER, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Budgetary Process</u> (Continued)

4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

5. Budgetary Basis of Accounting

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary cash basis statements for the general fund:

Net Change in Fund Balance		
	General Fund	
GAAP Basis (as reported)	\$293,820	
Increase (Decrease):		
Accrued Revenues at		
December 31, 2011		
received during 2012	(3,963,644)	
Accrued Revenues at		
December 31, 2010		
received during 2011	4,148,556	
Accrued Expenditures at		
December 31, 2011		
paid during 2012	1,933,597	
Accrued Expenditures at		
December 31, 2010		
paid during 2011	(1,780,114)	
2010 Prepaids for 2011	39,052	
2011 Prepaids for 2012	(39,200)	
Adjustment to Fair Value	(2,518)	
Outstanding Encumbrances	(507,997)	
Budget Basis	\$121,552	

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Cash and Cash Equivalents</u>

Cash and cash equivalents include amounts in demand deposits, the State Treasury Asset Reserve (STAR Ohio) and certificates of deposit with original maturity dates of three months or less. See Note 5, "Cash, Cash Equivalents and Investments."

The City pools its cash, except for that held by fiscal and escrow agents and fiduciary fund cash and investments, for maximum investing efficiency. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 5, "Cash, Cash Equivalents and Investments."

G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the City reports its investments at fair value, except for nonparticipating investment contracts (certificates of deposit) which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements. Fair value is determined by quoted market prices.

The City has invested funds in STAR Ohio during 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2011. See Note 5, "Cash, Cash Equivalents and Investments."

H. <u>Derivative Instruments</u>

The City's derivative financial instruments are accounted for in accordance with GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. In connection with this Statement, the fair value of the City's derivative financial instruments is recorded on the Statement of Net Assets, with an offsetting deferred asset or liability. At December 31, 2011, the fair value and negative fair value of the City's derivative instruments are offset by a deferred credit and debit, respectively.

Derivative instruments are utilized by the City to manage market risk and reduce its exposure resulting from fluctuations in prices of natural gas in order to meet debt service requirements. These instruments include commodity swap agreements which convert index-priced natural gas revenues to fixed prices for servicing outstanding debt obligations and interest rate swap agreements which effectively convert the City's variable interest rate to a fixed rate. Interest expense in each operating period includes the netting adjustments of the interest rate swap agreements.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

I. Inventory

Inventory is stated at cost in the governmental funds and at the lower of cost or market in the proprietary funds and on a government wide basis using the first-in, first-out (FIFO) method. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and as expenses in the proprietary funds when used.

J. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond December 31, 2011, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

K. Prepaid Gas Supply

The City prepaid for deliveries of natural gas supplies with the proceeds from revenue bonds. Prepaid gas supplies are stated at the present value of the remaining fixed delivery amounts, as determined by the prepay contract. Swap agreements are used to convert the variable index prices to fixed prices sufficient to meet debt service requirements.

L. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$2,500 and more than \$1,000 for the Port Authority.

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Assets, but they are not reported in the Fund Financial Statements.

Contributed capital assets are recorded at fair market value at the date received. Capital assets include land, construction in progress, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Capital Assets and Depreciation (Continued)

2. Property, Plant and Equipment - Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Assets and in the respective funds.

3. Depreciation

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

	Governmental and
	Business-Type Activities
Description	Estimated Lives (in years)
Buildings	40
Improvements other than Buildings	20-25
Infrastructure	10-100
Machinery and Equipment, Vehicles	3 - 10

This space intentionally left blank.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
General Obligation Bond Payable	s General Bond Retirement Fund
Revenue Bonds Payable	Water Fund, Water Pollution Fund, Port Authority Fund
Ohio Water Development Authority Loans	Street, Construction, Maintenance and Repair Fund, Water Fund, Water Pollution Fund Sanitation Fund
Ohio Public Works Commission Loan	General Bond Retirement Fund
Ohio Rail Development Commission Loan	Port Authority Fund
Special Assessment Bond Payable	Special Assessment Retirement Fund
State Infrastructure Bank Loan	Capital Improvement Fund
Installment Loan	General Fund, Capital Improvement Fund
Capital Leases	General Fund, Cemetery Fund, Street Construction, Maintenance and Repair Fund, Parks and Recreation Fund, Water Fund, Storm Water Fund, Utilities Collection Fund
Housing and Urban Development Loan	Community Development Block Grant Fund
Compensated Absences	General Fund, Cemetery Fund Street Construction, Maintenance and Repair Fund Parks and Recreation Fund Community Development Block Grant Fund Gas Fund, Water Fund, Water Pollution Fund Sanitation Fund, Storm Water Fund, Utilities Collection Fund, Information Services Fund

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. <u>Compensated Absences</u>

City employees earn vacation at varying rates based upon length of service. Vacation leave is accrued on January 1 of every year regardless of employee's anniversary date. One week of vacation time can be carried over with the department superintendent's permission. Upon separation from the City, the employee (or his estate) is paid for accumulated unused vacation leave balance.

Sick leave is accrued by all employees at the rate of 4.615 hours every two weeks for a total of fifteen days of sick leave accrued per year. Sick leave may be accumulated without limit. Upon separation from the City, employees are paid a prorated amount of accumulated sick leave based on years of service up to a maximum of 960 hours. Employees with over 960 hours receive an additional 25% of amounts over 960 hours. The prorata amount is determined in each negotiated work agreement with the City.

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," the City records a liability for vacation time and sick leave when the obligation is attributable to services previously rendered and it is probable that the City will compensate the employees for the benefits at termination or retirement. The City uses the vesting method for determining the liability for sick leave. Compensated absences accumulated by governmental fund type and proprietary fund type employees are reported as an expense when earned in the government-wide financial statements. For governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not recorded. For proprietary funds, the entire compensated absences amount is reported as a fund liability.

O. <u>Net Assets</u>

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction of improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

P. Pensions

The provision for pension costs is recorded when the related payroll is accrued and the obligation is incurred.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Interfund services provided and used are not eliminated in the process of consolidation. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

R. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances and resolutions passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance, resolution) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.

CITY OF LANCASTER, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

R. <u>Fund Balances</u> (Continued)

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use unrestricted resources first (committed, assigned and unassigned), then restricted resources as they are needed.

S. <u>Restricted Assets</u>

Customer deposits, bond reserve accounts, and cash with fiscal agent are classified as restricted assets because these funds are being held for specified purposes.

T. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for gas distribution, water treatment and distribution, wastewater collection and treatment, maintenance of storm water collection systems and collection of solid waste refuse. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

U. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables." The amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

V. Bond Issuance Costs

In governmental fund types, bond issuance costs are recognized in the current period. Bond issuance costs in the government-wide financial statements and proprietary fund types are deferred and amortized over the term of the bonds. Issuance costs are recorded as deferred charges.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

W. Contributions of Capital

Contributions of capital on the governmental and business type activities and the proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources for capital acquisition or construction.

X. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Y. Special Items

Special items are transactions or events that are within the control of the City and that are either unusual in nature or infrequent in occurrence. During 2010, the City had no special items.

NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF BUDGETARY FUND BALANCE

For 2011, the City implemented Governmental Accounting Standard Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that compromise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement did not result restatement of the City's financial statements.

During the year, the City discovered that the General Fund's fund balance on the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual was misstated. The correction resulted in the restatement of fund balance – Budget and Actual at December 31, 2010 for the General Fund as follows:

	General
	Fund
Fund Balance - Budget and Acutal at December 31, 2010 as reported	\$2,838,777
Accounting Error	(1,964,140)
Fund Balance - Budget and Acutal at December 31, 2010 as restated	\$874,637

NOTE 3 - FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	General	Other Governmental	Total Governmental
Fund Balances	Fund	Funds	Funds
Nonspendable:			
Prepaid Items	\$39,200	\$9,539	\$48,739
Supplies Inventory	171,852	236,066	407,918
Endowment	0	1,022,529	1,022,529
Loans Receivable	0	1,651,077	1,651,077
Total Nonspendable	211,052	2,919,211	3,130,263
Restricted:			
Transportation Projects	0	1,644,831	1,644,831
Cemetery	0	367,884	367,884
Court Projects	0	2,607,920	2,607,920
Public Safety	0	1,011,034	1,011,034
Community Development	0	219,008	219,008
Debt Retirement	0	122,099	122,099
Other Purpose	0	110	110
Total Restricted	0	5,972,886	5,972,886
Committed:			
Parks and Recreation	0	321,108	321,108
Capital Improvements	0	678,967	678,967
Total Committed	0	1,000,075	1,000,075
Assigned:			
Encumbrances	430,940	0	430,940
Total Assigned	430,940	0	430,940
Unassigned:	3,341,770	(2,224,855)	1,116,915
Total Fund Balances	\$3,983,762	\$7,667,317	\$11,651,079

NOTE 4 - COMPLIANCE AND ACCOUNTABILITY

A. Fund Deficit

The fund deficits at December 31, 2011 of \$525,871 and \$1,698,984 in the Fire Capital Improvement Fund and the Ety Road TIF Project Fund (capital projects funds) are the result of recording interfund loans payable and notes payable amounts in the individual fund balance sheets. The fund deficit of \$75,571 in the Utilities Collection Fund (internal service funds arises from the recognition of expenses on the accrual basis which are greater that expenses recognized on a budgetary basis. The accumulated deficit of \$51,836,005 in the Port Authority Fund (enterprise fund) is the result of recording the prepaid gas supply at the present value of the future shipments and the related bonds payable at outstanding par value. At the end of the contract period, the net result will be zero. The General Fund provides transfers, upon City Council's approval when cash is required not when accruals occur.

B. Excess Expenditures over Appropriations

For the year ended December 31, 2011, expenditures exceeded appropriations at the object level (i.e., the legal level of budgetary control) as follows:

Fund	Excess
Special Revenue Fund:	
Lancaster Public Transit Program Fund	
Advances Out	\$238,000
Law Director Victim Assistance Fund	
Advances Out	10,000
Capital Projects Fund:	
Capital Improvement Fund	
Advances Out	182,620
Ety Road TIF Project Fund	
Debt Service:	
Principal Retirement	1,621,576
Interest and Fiscal Charges	28,377

The excess expenditures were funded from available fund balance.

NOTE 5 - CASH, CASH EQUIVALENTS, AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash and investments. In addition, investments are separately held by a number of individual funds. The City has adopted an Investment Policy that follows Ohio Revised Code Chapter 135 and applies the prudent person standard. The prudent person standard requires the Auditor and Treasurer to exercise the care, skill and experience that a prudent person would use to manage his/her personal financial affairs and to seek investments that will preserve principal while maximizing income.

Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook account;

NOTE 5 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- The State Treasury Asset Reserve of Ohio (STAR Ohio).
- Securities lending agreements in which the City lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
- Commercial paper notes, corporate notes and banker's acceptances; and,
- Debt interest rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

A. <u>Deposits</u>

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. Protection of City cash and deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. The City has no policy on custodial credit risk and is governed by Ohio Revised Code. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end the carrying amount of the City's deposits was \$35,337,084 and the bank balance was \$34,005,168. Federal depository insurance covered \$1,060,795 of the bank balance and \$32,944,373 was uninsured. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

	Balance
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the City's name	\$32,944,373
Total Balance	\$32,944,373

Investment earnings of \$257,683 earned by other funds was credited to the General Fund as required by state statute.

NOTE 5 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

B. Investments

The City's investments at December 31, 2011 were as follows:

			Investment Maturities (in Years)			
	Fair Value	Credit Rating	less than 1	1-3	3-5	more than 5
STAR Ohio	\$56,174	AAAm ¹	\$56,174	\$0	\$0	\$0
City of Lancaster Bond Payable	228,000	AAA ¹	18,000	39,000	43,000	128,000
Negotiable CD's	4,833,000	AAA ³	750,000	3,383,000	700,000	0
FNMA ^a	2,000,000	$AA+^{1}$, Aaa^{2}	0	0	2,000,000	0
FNMA ^b	1,000,000	$AA+^{1}$, Aaa^{2}	0	0	1,000,000	0
FNMA Note ^c	2,000,000	$AA+^{1}$, Aaa^{2}	0	0	2,000,000	0
FHLB^{d}	2,028,000	$AA+^{1}$, Aaa^{2}	0	0	2,028,000	0
FHLB ^e	1,500,000	$AA+^{1}$, Aaa^{2}	0	0	1,500,000	0
$\mathrm{FHLB}^{\mathrm{f}}$	1,500,000	$AA+^{1}$, Aaa^{2}	0	0	1,500,000	0
FHLB ^g	3,000,000	$AA+^{1}$, Aaa^{2}	0	0	3,000,000	0
FHLMC ^h	2,000,000	$AA+^{1}$, Aaa^{2}	0	0	2,000,000	0
FHLMC ⁱ	2,000,000	$AA+^{1}$, Aaa^{2}	0	0	2,000,000	0
FHLMC ^j	1,400,000	$AA+^{1}$, Aaa^{2}	0	0	1,400,000	0
Total Investments	\$23,545,174		\$824,174	\$3,422,000	\$19,171,000	\$128,000

¹ Standard & Poor's

² Moody's Investor Service

- ³ All are fully FDIC insured and therefore have an implied AAA credit rating
- ^a These securities are callable on September 26, 2012.
- ^b These securities were called on January 25, 2012.
- ^c These securities are callable on September 21, 2012.
- ^d These securities are callable on May 14, 2012.
- ^e These securities are continuously callable from December 15, 2011.
- ^f These securities were called on January 25, 2012.
- ^g These securities were called on January 27, 2012.
- ^h These securities are callable on October 19, 2012.
- ⁱ These securities are callable on June 28, 2012.
- ^j These securities are callable on April 13, 2012.

CITY OF LANCASTER, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 5 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

B. <u>Investments</u> (Continued)

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date. The City has no policy that limits investment purchases beyond the requirements of the Ohio Revised Code.

Investment Credit Risk – The City has no investment policy that limits its investment choices other than the limitation of State statute for "interim" funds described previously.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in one issuer. Of the City's total investments, 0.2% are in STAROhio, 1.0% are in municipal bonds, 20.5% are in negotiable CDs, 12.8% are FNMA, 8.5% are FNMA Notes, 34.1% are FHLB, and 22.9% are FHLMC.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Of the City's investment in repurchase agreements, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the City.

C. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 9. Repurchase agreements and STAR Ohio are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statements No. 3 and 40.

A reconciliation between classifications of cash and investments on the financial statements and the classifications per items A and B of this note are as follows:

	Cash and Cash Equivalents *	Investments
Per Financial Statements	\$26,559,090	\$32,323,168
Certificates of Deposit (with maturities of more than 3 months)	8,834,168	(8,834,168)
Investments: STAR Ohio	(56,174)	56,174
Per GASB Statements No. 3 and 40	\$35,337,084	\$23,545,174

* Includes Cash with Fiscal Agent

NOTE 6 - TAXES

A. <u>Property Taxes</u>

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the City. Real property taxes (other than public utility) collected during 2011 were levied after October 1, 2010 on assessed values as of January 1, 2010, the lien date. Assessed values were established by the County Auditor at 35% of appraised market value. All property is required to be revalued every six years. The last revaluation was completed in 2007. Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 31; if paid semiannually, the first payment is due February and the remainder payable in July. Under certain circumstances, state statute permits later payment dates to be established.

Tangible personal property tax revenues received in 2011 (other than public utility property) represent the collection of 2011 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, furniture and fixtures is no longer levied and collected. Tangible personal property taxes received from telephone companies in calendar year 2011 were levied after October 1, 2010 on values as of December 31, 2010. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The tax on telephone and telecommunications property was eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. House Bill No. 66 was to hold governments harmless by replacing a portion of the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2012, the City will be fully reimbursed for the lost revenue. In calendar years 2013-2017, the reimbursements will be phased out.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100% of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Lancaster. The County Auditor periodically remits to the City its portion of the taxes collected.

CITY OF LANCASTER, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 6 - TAXES (Continued)

A. <u>Property Taxes</u> (Continued)

The full tax rate for the City's operations for the year ended December 31, 2011 was \$3.40 per \$1,000 of assessed value. The assessed value upon which the 2011 property tax receipts were based was \$718,274,700. This amount constitutes \$699,747,500 in real property assessed value, \$18,063,140 in public utility property, and \$464,060 in telephone tangible property.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .34% (3.40 mills) of assessed value.

B. Income Tax

The City levies a tax of 1.75%, .75% of which is voter approved, on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. The City allows a credit of 100% of the first 1.0% unvoted tax paid to another municipality to a maximum of the total amount assessed.

Employers within the City are required to withhold income tax on employees' compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

NOTE 7 - RECEIVABLES

Receivables at December 31, 2011 consisted of taxes, accounts, special assessments, interest, loans and intergovernmental receivables arising from shared revenues.

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NOTE 8 – INTERFUND ACCOUNTS

Interfund balances at December 31, 2011 consist of the following individual fund receivables and payables:

	Due from	Due to
	Other Funds	Other Funds
Enterprise Fund:		
Gas	\$0	\$551,819
Port Authority	551,819	0
Total Enterprise Funds	551,819	551,819
Agency Funds:		
Municipal Court	0	2,946
Law Library	2,946	0
Total Agency Funds	2,946	2,946
Totals	\$554,765	\$554,765
	Interfund Loan Receivable	Interfund Loan Payable
General Fund	\$1,653,300	\$0
Nonmajor Governmental Funds	0	1,653,300
Totals	\$1,653,300	\$1,653,300

The Due to Other Funds is a payment for gas purchases to the Port Authority. The Interfund Loan consists of short-term notes issued at 3% to other funds to acquire capital purchases. The City expects to repay all interfund balances within the next year.

NOTE 9 - TRANSFERS

Following is a summary of transfers in and out for all funds for 2011:

Fund	Transfer In	Transfer Out
General Fund	\$0	\$1,025,527
Nonmajor Governmental Funds	1,267,822	263,697
Enterprise Funds:		
Storm Water Fund	21,402	0
Total Transfers	\$1,289,224	\$1,289,224

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

NOTE 10 - CAPITAL ASSETS

Net Value:

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2011: *Historical Cost:*

	December 31,			December 31,
Class	2010	Additions	Deletions	2011
Capital assets not being depreciated:				
Land	\$17,768,065	\$70,820	\$0	\$17,838,885
Construction in Progress	2,083,205	169,744	(833,873)	1,419,076
Subtotal	19,851,270	240,564	(833,873)	19,257,961
Capital assets being depreciated:				
Buildings	6,650,133	833,454	(188,921)	7,294,666
Improvements Other than Buildings	6,039,709	12,610	(1,447)	6,050,872
Machinery and Equipment	4,465,694	55,392	(94,604)	4,426,482
Vehicles	6,477,960	135,143	(569,924)	6,043,179
Infrastructure	20,834,709	201,691	0	21,036,400
Subtotal	44,468,205	1,238,290	(854,896)	44,851,599
Total Cost	\$64,319,475	\$1,478,854	(\$1,688,769)	\$64,109,560
Accumulated Depreciation:				
	December 31,			December 31,
Class	2010	Additions	Deletions	2011
Buildings	(\$3,374,019)	(\$156,791)	\$182,197	(\$3,348,613)
Improvements Other than Buildings	(3,994,679)	(173,749)	4,457	(4,163,971)
Machinery and Equipment	(3,456,283)	(237,631)	87,549	(3,606,365)
Vehicles	(4,988,261)	(422,744)	570,014	(4,840,991)
Infrastructure	(9,552,437)	(655,150)	0	(10,207,587)
Total Depreciation	(\$25,365,679)	(\$1,646,065) *	\$844,217	(\$26,167,527)

* Depreciation expenses were charged to governmental functions as follows:

\$38,953,796

\$37,942,033

Security of Persons and Property	(\$371,415)
Leisure Time Activities	(142,836)
Community Environment	(2,708)
Public Health & Welfare	(18,436)
Transportation	(896,458)
General Government	(181,857)
Internal Service Fund Capital Assets	(32,355)
Total Depreciation Expense	(\$1,646,065)

NOTE 10 - CAPITAL ASSETS (Continued)

B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2011:

Historical Cost:

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Class	December 31, 2010 Additions		Deletions	December 31, 2011
Capital assets not being depreciated:				
Land	\$3,476,307	\$0	\$0	\$3,476,307
Construction in Progress	40,095,292	6,529,901	(46,221,666)	403,527
Subtotal	43,571,599	6,529,901	(46,221,666)	3,879,834
Capital assets being depreciated:				
Buildings	35,097,811	45,891,863	0	80,989,674
Improvements	34,281,966	113,205	(7,904)	34,387,267
Machinery and Equipment	10,221,247	447,222	(384,697)	10,283,772
Vehicles	4,766,628	143,287	(70,875)	4,839,040
Infrastructure	77,032,117	933,415	0	77,965,532
Subtotal	161,399,769	47,528,992	(463,476)	208,465,285
Total Cost	\$204,971,368	\$54,058,893	(\$46,685,142)	\$212,345,119
Accumulated Depreciation:				
-	December 31,			December 31,
Class	2010	Additions	Deletions	2011
Buildings	(\$11,322,026)	(\$1,396,243)	\$0	(\$12,718,269)
Improvements	(24,026,396)	(1,176,705)	5,540	(25,197,561)
Machinery and Equipment	(8,424,486)	(624,152)	373,151	(8,675,487)
Vehicles	(3,298,703)	(431,627)	70,875	(3,659,455)
Infrastructure	(29,459,930)	(2,275,652)	0	(31,735,582)
Total Depreciation	(\$76,531,541)	(\$5,904,379)	\$449,566	(\$81,986,354)
Net Value:	\$128,439,827			\$130,358,765

Internal service funds serve both governmental and business-type funds. Accordingly, capital assets for them are included as part of the above totals for governmental and business-type funds. At year-end, \$155,284 and \$88,502 of internal service funds capital assets, net of depreciation are included in the respective above amounts. Also, \$32,355 and \$15,309 of depreciation expense for internal service fund are included in the respective above amounts.

NOTE 11 – DEFINED BENEFIT PENSION PLANS

All of the City's full-time employees participate in one of two separate retirement systems which are costsharing multiple employer defined benefit pension plans.

A. Ohio Public Employees Retirement System ("OPERS")

The following information was provided by OPERS to assist the City in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

All employees of the City, except full-time uniformed police officers and full-time firefighters, participate in one of the three pension plans administered by OPERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits, including postemployment health care benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

The ORC provides statutory authority for employee and employer contributions. For 2011, employee and employer contribution rates were consistent across all three plans (TP, MD and CO). The employee contribution rate is 10.0%. The 2011 employer contribution rate for local government employer units was 14.00%, of covered payroll which is the maximum contribution rate set by State statutes. Employer contribution rates are actuarially determined. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. The portion of employer contributions allocated to pension obligations for members in the Traditional Plan was 10.0% for calendar year 2011. The portion of employer contribution requirements of plan members and the City are established and may be amended by the OPERS Board. The City's required contributions for pension obligations to OPERS for the years ending December 31, 2011, 2010, and 2009 were \$1,309,949, \$1,169,166, and \$1,072,414, respectively, which were equal to the required contributions for each year. Contributions to the member-directed plan for 2011 were \$25,220 made by the City and \$18,014 made by the plan members.

NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F")

All City full-time police officers and full-time firefighters participate in OP&F, a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. The Ohio Police and Fire Pension Fund issues a stand-alone financial report that includes financial statements and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164 or by calling (614) 228-2975.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for 2011, 12.75% of annual covered salary for police and 17.25% of annual covered salary for firefighters, respectively, were the portions used to fund pension obligations. The City's contributions for pension obligations to the OP&F Fund for the years ending December 31, 2011, 2010, and 2009 were \$539,625, \$526,236 and \$505,643 for police and \$849,736, \$928,962 and \$946,754 for firefighters, respectively, which were equal to the required contributions for each year.

NOTE 12 - POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B Premium reimbursement, to qualifying member of both the Traditional Pension and the Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

NOTE 12 - POSTEMPLOYMENT BENEFITS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, local government employers contribution to a rate of 14.00% of covered payroll. The ORC currently limits the employers. Active members do not make contributions to the OPEB plan.

The OPERS Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0% for calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% for calendar year 2011. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OPERS for the years ending December 31, 2011, 2010, and 2009 were \$523,980, \$669,416 and \$783,610, respectively, which were equal to the required contributions for each year.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a costsharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

NOTE 12 - POSTEMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F") (Continued)

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2011, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2011, 2010, and 2009 were \$285,684, \$278,595 and \$267,693 for police and \$332,506, \$363,507 and \$370,469 for firefighters, respectively, which were equal to the required contributions for each year.

NOTE 13 - NOTES PAYABLE

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of 20 years from the date of issuance of the original notes. Bond anticipation notes may be retired at maturity from the proceeds of the sale of renewal notes or of the bonds anticipated by the notes, or from available funds of the City or a combination of these sources. The City is retiring its notes by the issuance of one year renewal notes with a portion of the principal being retired in accordance with the above provisions.

	Maturity Date	Balance January 1, 2011	Additions	(Reductions)	Balance December 31, 2011
Capital Projects Notes Payable:					
1.75% Ety Road TIF	10/12/2011	\$542,160	\$0	(\$542,160)	\$0
1.75% Ety Road TIF	10/12/2012	0	542,160	0	542,160
1.75% Street Improvement 2010	12/31/2011	1,067,714	0	(1,067,714)	0
1.75% Street Improvement 2011	12/31/2012	0	1,086,399	0	1,086,399
1.75% Island Capital Note 2010	12/31/2011	553,862	0	(553,862)	0
1.75% Island Capital Note 2011	12/31/2012	0	563,554	0	563,554
Total Capital Projects Notes Payabl	e	\$2,163,736	\$2,192,113	(\$2,163,736)	\$2,192,113
Enterprise Funds Notes Payable:					
1.20% Storm Water Improvement	7/6/2011	\$1,709,000	\$0	(\$1,709,000)	\$0
1.50% Storm Water Improvement	7/6/2011	0	1,400,000	0	1,400,000
Total Enterprise Notes Payable		\$1,709,000	\$1,400,000	(\$1,709,000)	\$1,400,000

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NOTE 14 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS

Long-term debt and other long-term obligations of the City at December 31, 2011 were as follows:

		Restated December 31, 2010	Additions	(Reductions)	Balance December 31, 2011	Due Within One Year
Business-Type Acti	vities:					
Ohio Water Develo	opment Authority Loans (OWDA):					
2003 2.00%	Water Treatment Plant/Clearwells/Wellfield	\$157,021	\$0	(\$5,746)	\$151,275	\$5,861
2001 4.14%	Water Transmission Line/Waste Force Main	3,794,909	0	(249,922)	3,544,987	260,376
2001 3.90%	Water Treatment Plant/Clearwells/Wellfield	14,929,788	0	(960,614)	13,969,174	1,006,678
1989 8.48%	Water Pollution Control Plant	2,794,552	0	(721,344)	2,073,208	782,514
1990 7.74%	Water Pollution Control Plant (Supplement)	56,816	0	(14,794)	42,022	15,939
1993 2.94%	Water Pollution Control Plant (Supplement)	4,528,449	0	(770,223)	3,758,226	793,034
1996 3.16%	Water Pollution Control Plant (Supplement)	2,135,053	0	(277,082)	1,857,971	285,907
2009 3.27%	Water Pollution Control Plant	28,019,016	5,828,291	0	33,847,307	1,216,572
1997 3.98%	Landfill Postclosure Care	1,965,851	0	(213,201)	1,752,650	221,770
Total Ohio Wat	er Development Authority Loans	58,381,455	5,828,291	(3,212,926)	60,996,820	4,588,651
Revenue Bonds Pa	vable:					
2004 2-4.75%	Water System Improvement Revenue Bond	6,915,000	0	(235,000)	6,680,000	245,000
	Premium	97,080	0	(5,110)	91,970	0
2004 2-4.75%	Wastewater System Improvement Revenue Bond	4,290,000	0	(145,000)	4,145,000	155,000
2008 3-4.375%	Wastewater System Improvement Revenue Bond	20,140,000	0	(555,000)	19,585,000	570,000
	Premium	125,297	0	(5,994)	119,303	0
2008 variable	Port Authority Gas Supply Revenue Bond	337,730,000	0	(3,070,000)	334,660,000	3,200,000
Total Revenue		369,297,377	0	(4,016,104)	365,281,273	4,170,000
2009 0-2/3 prime	% Ohio Rail Development Loan	53,060	0	(48,924)	4,136	4,136
Landfill Postclosur	-	1,523,822	0	(81,825)	1,441,997	78,600
Capital Leases	e Care Enablity	200,470	0	(116,638)	83,832	75,425
Compensated Abse	Phoes	2,479,044	479,980	(516,390)	2,442,634	513,920
	less-Type Long-Term Debt	\$431,935,228	\$6,308,271	(\$7,992,807)	\$430,250,692	\$9,430,732
	71 6	, , .		(11)21 1211	, ,	1. 1 1
	vities Long-Term Debt:					
2005 3-4.375%	General Obligation Bond Payable	\$3,165,000	\$0	(\$175,000)	\$2,990,000	\$180,000
2010 2-3.125%	General Obligation Bond Payable - Ety Road TIF	2,580,000	0	(275,000)	2,305,000	280,000
Total General C	Obligation Bonds Payable	5,745,000	0	(450,000)	5,295,000	460,000
2001 5.00%	Special Assessment Bond Payable					
	with Governmental Commitment	245,000	0	(17,000)	228,000	18,000
2008 2.84-4.4%	Housing and Urban Development Loan Payable	580,000	0	(90,000)	490,000	90,000
2000 0.00%	Ohio Public Works Commission Loan Payable	63,904	0	(6,086)	57,818	6,086
2007 3.00%	State Infrastructure Bank Loan	769,994	0	(159,173)	610,821	145,954
2010 3.25%	Ohio Water Development Authority Loan	337,247	61,428	(7,190)	391,485	14,764
2011 3.30%	Installment Loan-Fire Medic	0	199,141	(18,507)	180,634	37,863
Compensated Abse	ences	5,281,357	1,336,868	(1,372,641)	5,245,584	1,279,646
Capital Leases		532,216	0	(175,632)	356,584	166,070
Pollution Remedia	tion Obligation	1,986,171	0	(305,847)	1,680,324	840,000
	rnmental Activities	\$15,540,889	\$1,597,437	(\$2,602,076)	\$14,536,250	\$3,058,383

NOTE 14 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Internal service funds serve both governmental and business-type funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental and business-type funds. At year-end, \$123,832 and \$282,322 of internal service funds compensated absences are included in the respective above amounts. Also, \$6,413 of an internal service fund capital lease is recorded in the business-type activities amount.

A special assessment general obligation bond is used to finance central business district street improvements. Debt service is financed by assessments to affected property owners. However, the City is ultimately responsible for the debt service if the assessments are not collected. There were no delinquent special assessments at year end.

In 1999 the City began a downtown revitalization project that was financed by several sources including a Housing and Development Authority Loan in the amount of \$1,570,000, and an Ohio Public Works Commission Loan for \$120,721. Both are being repaid from the General Bond Retirement Fund.

In 2008 the City received an Ohio Rail Development Commission Loan in the amount of \$145,163 to finance the construction of a railroad spur. The loan is being repaid by the Port Authority Fund.

A. Gas Supply Revenue Bonds, Series 2008

In March, 2008, the Port Authority issued \$348,750,000 of gas supply revenue bonds to fund the prepayment of 64,655,785 Mmbtus of gas from Royal Bank of Canada with deliveries beginning April 2008 and ending March 2038. The revenue bonds are secured by a pledge of the gas supply revenues derived from the related prepay transaction.

The Port Authority entered into an interest rate swap with Royal Bank of Canada in connection with the Series 2008, Gas Supply Revenue Bonds. Under the swap agreement, the Port Authority pays a fixed amount and receives a variable payment computed at a rate equal to that of the bonds. The interest payments reflected in the table were calculated based on the interest rate swap agreement which converts this issue to an effective fixed rate of approximately 3.7%.

B. Ohio Water Development Authority Loans

In 1989 and 1990 the City entered into an agreement with the Ohio Water Development Authority (OWDA), as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive \$14,211,847 and \$206,522, respectively, for the Water Pollution Control Plant.

In 1993, the City entered into an agreement with the Ohio Water Development Authority (OWDA), as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive \$13,502,148. The proceeds were used for Water Pollution Control Plant Improvements.

In 1996, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive \$5,047,248. The proceeds were used for Water Pollution Control Plant Improvements.

NOTE 14 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

B. Ohio Water Development Authority Loans (Continued)

In 1997, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive \$3,968,355. This loan is payable from sanitation charges for landfill closure and postclosure care costs and the proceeds were used to close the landfill.

In 2001, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan of \$5,464,939. This loan is payable from water charges and the proceeds were used for the water treatment plant.

In 2001, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan of \$21,273,840. The amount is subject to change and has not been finalized. The interest rate on the loans is 3.9%, per annum. This loan is payable from water charges and is received by the City in increments as the project is completed. As of December 31, 2011, the City had received \$21,091,478, from OWDA. Subsequent amounts will be received in future years. The City began repaying the loan in semiannual payments beginning in 2003 based on a loan amount of \$21,273,840 to be paid through 2023. An estimate of future financing requirements has been made based on the loan balance of \$13,969,174 at December 31, 2011.

In 2002, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan of \$199,091. The proceeds were used for the water treatment plant.

In 2009, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan of \$34,397,930. The proceeds are being used to build the Upper Hocking Wastewater Treatment Plant. The amount is subject to change and has not been finalized. The interest rate on the loans is 3.27%, per annum. This loan is payable from water pollution charges and is received by the City in increments as the project is completed. As of December 31, 2011, the City had received \$33,847,307, from OWDA. Subsequent amounts will be received in future years. The City will begin repaying the loan in semiannual payments in 2012 based on a loan amount of \$34,397,930 to be paid through 2031. An estimate of future financing requirements has been made based on the loan balance of \$33,847,307 at December 31, 2011.

In 2010, the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan of \$400,657. The proceeds are being used to build a salt storage barn and wash bays. The amount is subject to change and has not been finalized. The interest rate on the loans is 3.25%, per annum. This loan is payable from water pollution charges and is received by the City in increments as the project is completed. As of December 31, 2011, the City had received \$398,675, from OWDA. The City began repaying the loan in semiannual payments in 2011 based on a loan amount of \$400,657 to be paid through 2031. An estimate of future financing requirements has been made based on the loan balance of \$391,486 at December 31, 2011.

Totals

\$180,634

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 14 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

C. Future Long-Term Financing Requirements

A summary of the City's future long-term debt funding requirements including principal and interest payments as of December 31, 2011 follows:

Governmental	Activities:					
	General Ob	oligation	Special Ass	essment		
	Bond Pa	yable	Bond Payable		OWDA Loan	
Years	Principal	Interest	Principal	Interest	Principal	Interest
2012	\$460,000	\$174,456	\$18,000	\$11,400	\$14,764	\$12,637
2013	475,000	162,107	19,000	10,500	15,280	12,120
2014	485,000	148,807	20,000	9,550	15,781	11,920
2015	495,000	137,144	21,000	8,550	16,298	11,103
2016	510,000	123,544	22,000	7,500	16,832	10,569
2017-2021	1,920,000	401,491	128,000	19,825	92,803	44,200
2022-2026	950,000	77,418	0	0	109,036	27,968
2027-2031	0	0	0	0	110,691	8,956
Totals	\$5,295,000	\$1,224,967	\$228,000	\$67,325	\$391,485	\$139,473
	HUD L	oan	OPWC Loan		SIB Loan	
Years	Principal	Interest	Principal	Interest	Principal	Interest
2012	\$90,000	\$20,517	\$6,086	\$0	\$145,954	\$17,238
2013	90,000	17,079	6,086	0	150,365	12,827
2014	90,000	13,479	6,086	0	154,910	8,282
2015	90,000	9,753	6,086	0	159,592	3,600
2016	90,000	5,856	6,086	0	0	0
2017-2021	40,000	1,824	27,388	0	0	0
Totals	\$490,000	\$68,508	\$57,818	\$0	\$610,821	\$41,947
	Installmen	nt Loan				
Years	Principal	Interest				
2012	\$37,863	\$5,669				
2013	39,137	4,394				
2014	40,439	3,092				
2015	41,785	1,746				
2016	21,410	356				

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\$15,257

NOTE 14 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

C. Future Long-Term Financing Requirements (Continued)

Business-Type Activities:

	Revenue					
	OWDA	DA Loans Bond		Bonds Payable		Loan
Years	Principal	Interest	Principal	Interest	Principal	Interest
2012	\$4,588,651	\$2,161,318	\$4,170,000	\$13,717,109	\$4,136	\$9
2013	4,762,698	1,987,271	4,560,000	13,562,486	0	0
2014	4,483,489	1,777,724	5,080,000	13,388,850	0	0
2015	4,173,681	1,598,775	5,660,000	13,194,822	0	0
2016	3,870,737	1,452,849	6,290,000	12,971,711	0	0
2017-2021	16,746,708	5,389,339	40,305,000	60,674,138	0	0
2022-2026	11,149,234	2,725,643	60,370,000	51,265,308	0	0
2027-2031	11,212,896	1,090,742	84,810,000	37,426,323	0	0
2032-2036	8,726	131	109,595,000	19,115,038	0	0
2037-2038	0	0	44,230,000	1,473,833	0	0
Totals	\$60,996,820	\$18,183,792	\$365,070,000	\$236,789,618	\$4,136	\$9

NOTE 15 - CAPITALIZED LEASES

Under capital leases the City leases six copiers, two street sweepers, one pickup truck, five dump trucks, a bucket truck, two leaf loaders, a breaking hammer, a back hoe, an aerial platform, a mower, a tractor and a Niton analyzer. The cost of the improvements and equipment obtained under capital leases is included in the appropriate proprietary fund or Governmental Activities Capital Assets and the related liability is included in the appropriate proprietary fund or in the Governmental Activities Long-Term Liabilities. The original cost of the assets acquired under capital lease was \$1,377,251.

The following is a schedule of future minimum lease payments under the capital leases together with the present value of the net minimum lease payments as of December 31, 2011:

	Governmental	Business-Type
Year Ending December 31,	Activities	Activities
2012	\$180,929	\$79,738
2013	193,251	7,781
2014	84,997	1,027
2015	4,312	0
Minimum Lease Payments	463,489	88,546
Less amount representing		
interest at the City's incremental		
borrowing rate of interest	(106,905)	(4,714)
Present value of minimum lease payments	\$356,584	\$83,832

NOTE 16 - DERIVATIVE INSTRUMENTS

A. Composition of Derivative Instruments

The fair value balances and notional amounts of derivative instruments outstanding as of December 31, 2011, classified by type, are as follows:

	Notional Amount	Fair Value	Counterparty Credit Rating
Positive Cash Flow Hedge: Pay-variable, receive fixed commodity swap	56,563,798 mmbtu	\$ 221,300,167	AA-/A-1+
Negative Cash Flow Hedge: Pay-fixed, receive variable interest rate swap	\$334,660,000	\$(143,270,265)	A+/A-1

All fair values are classified as derivative instruments on the Statement of Net Assets. The increase in fair values of these derivatives instruments was \$27,313,892 for 2011. As these commodity and interest rate swaps are considered hedging derivatives instruments, the increase in fair value is reflected within deferred outflows and inflows on the Statement of Net Assets. The positive and negative fair values of the commodity and interest rate swaps were not netted. The fair values of the commodity swaps are based on forward prices from established indexes for the applicable region and discounted using established interest rate indexes. The fair values of the SIFMA index at year end and discounted using established interest rate indexes.

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NOTE 16 - DERIVATIVE INSTRUMENTS (Continued)

B. Objective and Terms of Hedging Derivative Instruments

The following table displays the objective and terms of the Port Authority fund's hedging derivative instruments outstanding at December 31, 2010:

Туре	Objective	Maturity Date	Terms
Pay-fixed receive variable interest rate swap	The Port Authority entered into an interest rate swap in connection with its Series 2008 Bonds, effective on or before the date of the initial issuance of such bonds, to correlate the fixed payments it receives under the related Commodity Swap with its variable rate debt service payment on these bonds.	2038	The interest rate swap extends to the date of the final maturity of these bonds and requires payments based on a notional amount equal to the scheduled outstanding principal amount of these bonds. Under the interest rate swap, the Port Authority pays the counterparty a fixed payment of 3.7%, on the notional amount and receives a variable payment equal to the rate actually borne by the Series 2008 Bonds, which is based upon the SIFMA index.
Pay-variable, receive fixed commodity swap	The Port Authority has entered into a fixed to floating commodity swap in connection with the natural gas prepay transaction. The purpose of the Commodity Swap is to correlate gas sales revenues the Port Authority receives based on floating natural gas indices to a fixed stream of payments necessary to make debt service payments on its Bonds.	2038	The commodity swap extends to the date of the final maturity of the related Natural Gas Supply Agreements. The commodity swap requires monthly payments based on a notional quantity of natural gas that corresponds to the volume of natural gas sold pursuant to the related Natural Gas Supply Agreements. Payments under the commodity swap are based on nationally published gas indices at the gas delivery points.

C. Commodity Swap Risks

Termination Risk - The Commodity Swaps terminate in the event of a "triggering event" under the related Prepaid Natural Gas Sales Agreements, in the event of the Port Authority or counterparty nonperformance, and in connection with other specified events. Under the Commodity Swaps no payment, in the amount of the fair value or otherwise, is to be made by the Swap Counterparty in connection with an early termination of such swap. However, if the Commodity Swaps are terminated as a result of the Port Authority's default or as a result of the termination of the Prepaid Natural Gas Sales Agreements, the Port Authority would be obligated to pay a termination payment to the Swap Counterparty based on the net present value of the remaining notional quantities of gas during the remaining term multiplied by a fixed amount.

NOTE 16 - DERIVATIVE INSTRUMENTS (Continued)

C. Commodity Swap Risks (Continued)

Credit Risk - The Commodity Swaps are tied to related gas prepay transactions and terminate in the event such transactions terminate. Therefore, the only credit risk associated with the Commodity Swaps is for margins lost on future commodity deliveries associated with a termination of the related gas prepay transactions in the event of a counterparty's inability to perform in accordance with the terms of the related Commodity Swaps. Generally, the only amounts due upon termination of the Commodity Swap would be previously accrued but unpaid amounts. If the Swap Counterparty is rated below "A1" by Moody's Investors Service, Inc., the Swap Counterparty, is permitted to post collateral or post an alternative security arrangement within twenty-five Local Business Days of such downgrade. The Swap Counterparty must provide the Port Authority adequate assurances of Swap Counterparty's ability to continue performing under all Transactions, which adequate assurances must be satisfactory to the Port Authority.

D. Interest Rate Swap Risks

Termination Risk - The Interest Rate Swaps terminate in the event of a "triggering event" under the related Prepaid Natural Gas Sales Agreements, in the event of the Port Authority or counterparty nonperformance, and in connection with other specified events. Under the Interest Rate Swaps, no termination payment, in the amount of the fair value or otherwise, is to be made by either party in connection with an early termination of such swap.

Credit risk - The Interest Rate Swaps terminate in the event of a "triggering event" under the related Prepaid Natural Gas Sales Agreements, in the event of the Port Authority or Swap Counterparty nonperformance, and in connection with other specified events. The only amounts due upon termination of the Interest Rate Swaps would be previously accrued but unpaid amounts. If the Swap Counterparty is rated below "A1" by Moody's Investors Service, Inc., the Swap Counterparty, is permitted to post collateral or post an alternative security arrangement within twenty-five Local Business Days of such downgrade. The Swap Counterparty must provide the Port Authority adequate assurances of Swap Counterparty's ability to continue performing under all Transactions, which adequate assurances must be satisfactory to the Port Authority.

Interest Rate Risk - Under the pay-fixed interest rate swap agreement, the Port Authority is required to pay an amount equal to the notional amount times the rate actually borne by the Series 2008 Bonds, and is to receive an amount equal to the SIFMA index. In the event the rate actually borne by the Series 2008 Bonds exceeds the rate paid by the Swap Counterparty, the Port Authority would be required to pay the Swap Counterparty an amount equal to the notational amount times the difference.

NOTE 17 - INSURANCE AND RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters.

Insurance for property holds a \$5,000 deductible, general liability holds a \$1,000 deductible. The City carries a \$25,000 deductible for both police and professional liability insurance. The City also has an umbrella policy with Mt. Hawley Insurance Company for claims in excess of \$1,000,000.

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

The City pays unemployment claims to the State of Ohio as incurred.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The City contracts with the Industrial Advisors Bureau to review all accidents claimed through Workers' Compensation.

On January 1, 1998, the City established an internal service fund to provide group health, dental, and prescription drug benefits to employees and their eligible dependents through the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool (Note 22). SCOIC currently includes twelve member school districts and governmental entities. The Liberty Union-Thurston Local School District serves as the fiscal agent for the consortium. Premiums are paid into an internal service fund by all funds having compensated employees based on an analysis of historical claims experience, the desired fund balances and the number of active participating employees. The monies paid into the Health Insurance Management Fund (internal service fund) are available to pay claims.

In the prior year, the City's medical, surgical, and prescription drug programs were considered traditional premium insurance while the dental program was considered a self insured program. During 2008, the agreement with SCOIC was revised for medical, surgical, and prescription drug programs and made retroactive to July 1, 2007. The new agreement with SCOIC considers medical, surgical, and prescription drug programs to also be self insured programs. The City retains the risk for the first \$50,000 of a covered individual medical claim. The expense for this retroactive obligation change was reported as a current expense.

Claims are paid by the City to the SCOIC. SCOIC contracts with Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) for claims servicing. OME-RESA contracts with Employee Benefits Management Corporation to service the claims of SCOIC members. The City has shared risk pool coverage with OME-RESA for covered individual medical claims in excess of \$50,000 up to \$500,000 per employee per year. The City also has a stop loss coverage insurance policy, purchased through SCOIC, for covered individual medical claims in excess of \$500,000 per employee per year. The City has no stop loss coverage for the dental claims.

NOTE 17 - INSURANCE AND RISK MANAGEMENT (Continued)

The claims liability of \$658,237 reported at December 31, 2011 is based on an estimate provided by an actuary for medical and dental claims. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two years, including medical, surgical, prescription drug, and dental are as follows:

		Current Year		
	Beginning of	Claims and		
	Year	Changes in	Claims	End of Year
Fiscal Year	Liability	Estimates	Payments	Liability
2010 2011	\$398,858 \$274,226	\$5,702,875 \$7,026,803	(\$5,827,507) (\$6,642,792)	\$274,226 \$658,237

NOTE 18 - CONSTRUCTION COMMITMENTS

As of December 31, 2011, the City had the following commitments with respect to capital improvements:

Capital Projects	Remaining Construction Commitment
Upper Hocking Wastewater Treatment Plant	\$1,950,315
Stormwater Projects	134,303
US 22/SR 37 Waterline	491,886

NOTE 19 - SOLID WASTE LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

In 1976, the City stopped accepting waste at the City of Lancaster Landfill. In 1988, the Ohio Environmental Protection Agency filed a complaint against the City. The recognition of a liability for closure and postclosure care costs is based on landfill capacity used to date. The City is at 100% capacity. The consent order was approved in December 1996 by all respective parties involved and filed in January of 1997. The consent order required the City to place a final cover on the landfill site as well as perform certain maintenance and monitoring functions at the site for thirty years after closure.

The City has accrued a liability for landfill closure and postclosure care costs in the Sanitation Fund of \$1,441,997. These costs are funded by a sanitation rate increase that became effective April 1, 1997. The rate will remain in effect for twenty-five years to cover annual postclosure care costs. The remaining five years of postclosure care costs will be funded by \$526,704 which has been placed in a restricted account. The estimated costs of postclosure care are subject to changes corresponding to the effects of inflation, revision of laws and other variables.

NOTE 20 – POLLUTION REMEDIATION OBLIGATION

In an effort to pursue economic development, the City began remediation on property known as the Frick-Gallagher/Ray-O-Vac property. In 2010, the City conducted a site evaluation and was awarded a Clean Ohio Revitalization Grant of \$1,477,238 for asbestos abatement, demolition, soil remediation and general waste removal. The remediation is expected to be completed in 2013 and a liability of \$1,680,324 has been recorded for this obligation.

NOTE 21 - JOINTLY GOVERNED ORGANIZATIONS

A. Fairfield Metropolitan Housing Authority (the "Authority")

The Authority was created in 1980 and currently operates pursuant of Revised Code Section 3735.27. A five-member board operates the Authority of which two are appointed by the City. The remaining three members are appointed by Fairfield County. The Authority adopts their own appropriations, is their own contracting authority, hires/fires personnel, authorizes all expenditures, and does not rely on the City or Fairfield County to finance its deficits. The Authority receives funding from the federal government in the form of grants. Grant funds are received directly by the Authority in the Authority's name. Although the City appoints members to the board, continued existence of the Board is not dependent upon the City's continued participation, no equity interest exists, and no debt is outstanding. Complete financial information can be obtained from the Fairfield Metropolitan Housing Authority, 315 North Columbus Street, Suite 200 Lancaster, Ohio.

B. Lancaster-Fairfield County Community Action Agency (the "Agency")

The Agency is a non-profit corporation organized to plan, conduct, and coordinate programs designed to combat social and economic problems and to help eliminate conditions of poverty within Fairfield County. A fifteen-member board governs the Agency. This board is made up of five representatives from the public sector, five representatives from the private sector, and five representatives from the low-income sector. The Fairfield County Recorder, the Fairfield County Commissioners, and the Fairfield County Sheriff appoint three representatives from the public sector. The Lancaster City Auditor and a village clerk-treasurer appoint the remaining public sector representatives. Continued existence of the Agency is not dependent upon the City's continued participation, nor does the City have an equity interest in the Agency, and no debt is outstanding.

C. Fairfield Regional Planning Commission (the "Commission")

The City participates in this Commission which is a statutorily created political subdivision of the State. The Commission is jointly governed by Fairfield County, municipalities, and townships. The City appoints one of the 48 members of the Commission's board. Monies are contributed to the Commission based on the population of the City which serves as a membership fee. Continued existence of the Commission is not dependent on the City's continued participation. There is no equity interest and no debt is outstanding.

NOTE 21 - JOINTLY GOVERNED ORGANIZATIONS (Continued)

D. Fairfield County Family, Adult and Children First (the "Council")

The Council was created under Ohio Revised Code Section 121.37. Fairfield County has established a Council made up of the following members: the Director of the Fairfield County Community Mental Health Services Recovery Board; the Health Commissioner of the Fairfield County Health Department; the Director of Fairfield County Human Services; the Director of the Children's Services Department; the Superintendent of Fairfield County MRDD; the Fairfield County Juvenile Court Judge; the Superintendent of Lancaster City Schools and Fairfield County Board of Education; the City of Lancaster; the Chair of the Fairfield County Commissioners; the State Department of Youth Services Regional Representative; a representative from the County Head Start Agencies; a representative of the County's early intervention collaborative established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986"; and at least three individuals representing the interests of families in the county. Where possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership. The City participates in the Council. The Council's revenues consist of operating grants along with pooled funding from other government sources. Continued existence of the Council is not dependent on the City's continued participation, no equity interest exists, and no debt is outstanding.

E. Fairfield County Multi-System Youth Committee (the "Committee")

The Committee is a group of agencies that coordinates the provision of services to multi-need youth in the area. Members of the Committee include representatives of the Fairfield County Youth Services, the Fairfield County Board of MRDD, the Fairfield County Juvenile Court, the Fairfield County Board of Education, the Fairfield County ADAMHS Board, the Fairfield County Children Services, the Fairfield County Health Department, New Horizons, the local office of the Rehabilitation Services Commission, the Fairfield Drug and Alcohol Recovery Center, and the Lancaster City Board of Education. Operations are paid out of a balance of remaining state and federal grants. The Committee is not dependent upon the continued participation of the City, no equity interest exists, and no debt is outstanding.

F. <u>Community Corrections Board (the "Board")</u>

The Board is created by Ohio Revised Code Section 5149.30 and other related sections. The Board is made up of fifteen members that are appointed in accordance with the by-laws of the Board. Three of the members are City officials and include the Law Director, the City Police Chief, and the Municipal Court Judge. The Board prepares and administers the Community Corrections Planning Grant. This Board was a joint effort of the City and Fairfield County. The County acts as fiscal agent for this Board since the original grant was in the County's name. Continued existence of the Board is not dependent on the City's continued participation. There is no equity interest and no debt is outstanding.

NOTE 21 - JOINTLY GOVERNED ORGANIZATIONS (Continued)

G. Fairfield -Hocking Major Crimes Investigations Unit (the "Unit")

The Unit is a regional council of governments, created in 2001 under Ohio Revised Code Section 167.01. Their purpose is to provide additional police protection to the citizens of Fairfield County and Hocking County to reduce the influence and affects of illegal drug trafficking activities and other major crimes. The Unit has a five member Governing Board which consists of one County Commissioner or designee from each county, and the Mayor, City Manager, or designee from each of the following cities: City of Lancaster, City of Pickerington, and City of Logan. The Unit also has a seven member Operating Board which handles the daily operations and reports to the Governing Board. The Operating Board consists of the following: the Fairfield and Hocking County Sheriffs and Prosecuting Attorneys, and the Chiefs of Police from the three cities listed above. The Unit's revenues will consist of an annual grant applied for by the Fairfield County Commissioners that is given to the Unit to maintain and local matches from the involved entities. Continued existence of the Board is not dependent upon the City's continued participation, no equity interest exists, and no debt is outstanding.

NOTE 22– INSURANCE POOL

The City is a member of the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and object is establishing and carrying out a cost effective cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. Members include the following school districts and governmental entities: Amanda Clearcreek, Berne Union, Bloom-Carroll, Canal Winchester, Fairfield Union, Liberty Union-Thurston, Logan Hocking Local, and Miami Trace Local School Districts, Fairfield County Education Service Center, Lancaster and Washington Court House City School Districts, and City of Lancaster. The Liberty Union-Thurston Local School District serves as the fiscal agent for the SCOIC.

SCOIC contracts with the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA), a risk sharing, claims servicing, and insurance purchasing pool, for medical, dental, and prescription drug coverage on a self-insured basis. The SCOIC members are considered self insured and pay a monthly premium to OME-RESA that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. An additional fee is paid for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. SCOIC members participate in the shared risk pool through OME-RESA for individual claims from \$50,000 to \$500,000. SCOIC members are then covered under stop loss coverage for claims over \$500,000. OME-RESA contracts with Employee Benefits Management Corporation to service the claims of SCOIC members.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

NOTE 22 – INSURANCE POOL (Continued)

In the event that the City would withdraw from SCOIC, the City would be required to give a one hundred eighty day notice prior to the end of their three year contract, be responsible for all run-out claims, and would have no rights to share in any surplus funds of SCOIC. In the event SCOIC members would withdraw from OME-RESA, SCOIC members would be required to give a thirty day notice, be responsible for all run-out claims, and have no rights to share in any surplus funds of OME-RESA. To obtain financial information for the SCOIC, write to the fiscal agent, Liberty Union-Thurston Local School District, 600 Washington Street, Baltimore, Ohio 43105.

NOTE 23 - CONTINGENCIES

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

For the period January 1, 2011 to December 31, 2011, the City received federal and state grants for specific purposes that are subject to reviews and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

NOTE 24- SUBSEQUENT EVENTS

In April, 2012, the City authorized \$1,681,000 of general obligation notes for storm water improvements and \$338,554 of general obligation notes for Island Capital.

NOTE 25 - SIGNIFICANT ESTIMATES AND CONCENTRATIONS

Generally accepted accounting principles require disclosure of certain significant estimates and current vulnerabilities due to certain concentrations. Those matters include the following:

A. <u>Major Suppliers</u>

The Port Authority purchased all of its natural gas supply from the Royal Bank of Canada. There are a limited number of national gas suppliers with which the Port Authority could contract under prepay gas transactions and any disruption of deliveries under the supply contracts could have an impact on the Port Authority's operations.

NOTE 25- SIGNIFICANT ESTIMATES AND CONCENTRATIONS (Continued)

B. Current Economic Conditions

The current protracted economic decline continues to present energy companies with difficult circumstances and challenges, which in some cases have resulted in large declines in the fair value of investments and other assets, declines in revenues, constraints on liquidity and difficulty obtaining financing. The financial statements have been prepared using values and information currently available to the Port Authority.

Although the Port Authority has not currently identified any specific circumstances which would cause the difficulties noted above, economic conditions could make it difficult for consumers to maintain demand and usage levels, which could have an adverse impact on the future operating results of the Port Authority.

Combining and Individual Fund Statements and Schedules

The following combining statements and schedules include the Major and Nonmajor Governmental Funds, Internal Service Funds and Fiduciary Funds.

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

Cemetery Fund

To account for the operation and maintenance of the public cemetery.

Street Construction, Maintenance and Repair Fund

To account for state levied and controlled gasoline tax and motor vehicle registration fees designated for street maintenance and repair.

Parks and Recreation Fund

To account for the operation and maintenance of public recreational facilities.

Special Improvement District Fund

To account for fees assessed to all downtown business owners for the up-keep of the grounds surrounding their properties. (The Balance Sheet is not presented because there are no assets or liabilities at year end.)

Lancaster Public Transit Program Fund

To account for monies from the Rural Transit and Grant Program and the Ohio Elderly and Disabled Transit Fare Assistance Program.

911 Tariff Fund

To account for monies to enhance 911 wireless services.

Edward Byrne Grant Fund

To account for grant monies received from the United States Department of Justice for the purpose of funding special enforcement initiatives in areas which have been identified as high crime risk.

Law Director Victim Assistance Fund

To account for grant funds received to provide assistance to victims of domestic violence.

Lancaster Community Development Fund

To account for grant monies received to provide for redevelopment projects in the City.

Law Enforcement Block Grant Fund

To account for grant monies to be used specifically for the improvement of public safety and the reduction of crime.

Special Revenue Funds (Continued)

Police and Fire Pension Fund

To accumulate property taxes for the partial payment of the current and accrued liability for police and fire disability and pension benefits.

Community Oriented Policing Services (COPS) Hiring Program Fund

To account for grants to provide funding directly to law enforcement agencies to hire and/ or rehire career law enforcement officers in an effort to increase their community policing capacity and crime prevention efforts.

Fairfield County Court Surveillance Fund

To account for grant money from the Ohio Department of Rehabilitation and Corrections directed toward jail diversion of non-violent misdemeanants. Monies cover operating costs, equipment and salary. Jail population reduction is the overall goal of the program.

Indigent Drivers Alcohol Treatment Fund

To account for monies received from OMVI fines and costs collected to pay for alcohol treatment for repeat offenders of the OMVI laws.

Law Enforcement and Education Fund

To account for monies received from OMVI fines from convictions to be used to pay for security of persons and property.

Municipal Court Judicial Computer Fund

To account for monies received from the Municipal Court to be used for computer systems for the Municipal Judges.

Municipal Court Probation Fund

To account for fees assessed to criminal and traffic offenders who are placed by the Municipal Court on probation or other control sanctions to cover the cost of Probation department services and related expenditures.

Municipal Court Computerization Fund

To account for monies received from the Municipal Court to be used for a computer system.

Municipal Court Special Projects Fund

To account for an extra three dollar fee charged by the municipal court on all cases to be used for projects within the municipal court.

Municipal Court Family Violence Fund

To account for fees for family drug abuse and domestic violence programs.

Special Revenue Funds (Continued)

Municipal Drug Court Fund

To account for grant monies to be used for a jail-alternative program, also known as The Fresh Start Program, which targets individuals with significant drug addictions and provides an intensive treatment program with a great deal of accountability.

Ohio Peace Officers Training Fund

To account for monies to be used for continuing professional training programs for law enforcement offices.

American Recovery and Reinvestment Act (ARRA) Stimulus Fund

To account for federal grant monies intended to stimulate the local economy by investing in local infrastructure projects.

DARE Officer Retention Grant Fund

To account for grant monies to be used for the salaries of certified DARE officers training in the local schools.

Community Development Block Grant (CDBG) Fund

To account for monies received from the federal government under the Community Development Block Grant Program and The Community Housing Improvement Program.

State Highway Fund

To account for that portion of the state gasoline tax and motor vehicle registration fees designated for street maintenance and repair of state highways within the City.

Drug Enforcement Fund

To account for monies received from fines to be used for drug enforcement activities. (This fund is not part of the City's appropriated budget, therefore no budgetary schedule is presented.)

Cemetery Interment Fund

Established to hold cemetery interment costs that have been received in advance.

Debt Service Funds

The Debt Service Funds are used to account for retirement of the City's general obligation and special assessment bonds.

General Bond Retirement Fund

To account for the accumulation of resources for the payment of general obligation debt of the City including self-supporting obligations not otherwise paid from proprietary funds.

Special Assessment Debt Retirement Fund

To accumulate special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of assessment debt.

Capital Projects Fund

The Capital Projects Fund is used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust funds.

Capital Improvement Fund

To account for financial resources to be used for the acquisition or construction of major capital facilities.

Fire Capital Improvement Fund

To account for financial resources for the purchase of a new medic unit.

Fire Impact - District One Fund

To account for new construction impact fees used for capital projects for the Fire Department.

Ety Road TIF Project Fund

To account for financial resources to be used for Ety Road infrastructure improvements.

Permanent Fund

The Permanent Fund is used to account for the financial resources that are legally restricted in that only the earnings, not the principal, may be used to support the City's programs.

Cemetery Trust Fund

Established to hold trust monies received for the maintenance of the cemetery grounds.

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2011

	Nonmajor cial Revenue Funds	major Debt vice Funds	Nonmajor bital Projects Funds	Jonmajor nanent Fund	tal Nonmajor overnmental Funds
Assets:					
Cash and Cash Equivalents	\$ 4,360,574	\$ 122,099	\$ 1,246,416	\$ 236,346	\$ 5,965,435
Investments	1,260,962	0	1,150,394	786,183	3,197,539
Receivables (net of allowance					
for doubtful accounts):					
Taxes	728,425	332,419	123,924	0	1,184,768
Intergovernmental	2,034,171	0	254,393	0	2,288,564
Interest	3,483	0	0	0	3,483
Special Assessments	0	379,035	0	0	379,035
Loans	1,651,077	0	0	0	1,651,077
Inventory of Supplies	236,066	0	0	0	236,066
Prepaid Items	9,539	 0	 0	 0	 9,539
Total Assets	\$ 10,284,297	\$ 833,553	\$ 2,775,127	\$ 1,022,529	\$ 14,915,506
Liabilities:					
Accounts Payable	\$ 96,070	\$ 0	\$ 312,487	\$ 0	\$ 408,557
Accrued Wages and Benefits Payable	217,547	0	0	0	217,547
Intergovernmental Payable	7,669	0	0	0	7,669
Due to Others	0	0	70,000	0	70,000
Interfund Loans Payable	0	0	1,653,300	0	1,653,300
Deferred Revenue	1,894,434	711,454	91,035	0	2,696,923
Accrued Interest Payable	0	0	2,080	0	2,080
General Obligation Notes Payable	0	0	2,192,113	0	2,192,113
Total Liabilities	 2,215,720	 711,454	 4,321,015	 0	 7,248,189
Fund Balances:					
Nonspendable	1,896,682	0	0	1,022,529	2,919,211
Restricted	5,850,787	122,099	0	0	5,972,886
Committed	321,108	0	678,967	0	1,000,075
Unassigned	0	0	(2,224,855)	0	(2,224,855)
Total Fund Balances	 8,068,577	 122,099	 (1,545,888)	 1,022,529	 7,667,317
Total Liabilities and Fund Balances	\$ 10,284,297	\$ 833,553	\$ 2,775,127	\$ 1,022,529	\$ 14,915,506

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2011

Revenues:	Nonma Special Ro Fund	evenue		major Debt vice Funds		Nonmajor pital Projects Funds		Ionmajor nanent Fund		al Nonmajor vernmental Funds
Taxes	\$ 1,8	87,783	\$	332,919	\$	315,365	\$	0	\$	2,536,067
		61,300	ф	136,035	¢	873,641	Ф	0	ф	2,330,007 5,770,976
Intergovernmental Revenues Charges for Services		94,764		130,033		42,771		29,592		3,770,978 1,467,127
Licenses, Permits and Fees	1,5	2,730		0		42,771		29,392		2,730
Investment Earnings		2,730 14,481		0		3		0		2,730 14,484
Special Assessments		93,860		46,203		0		0		140,063
Fines and Forfeitures		39,834		40,203		0		0		1,239,834
All Other Revenue	,	72,812		0		34,105		0		306,917
Total Revenue		67,564		515,157		1,265,885		29,592		11,478,198
	,0	07,504		515,157		1,203,005		27,572		11,470,170
Expenditures:										
Current:										
Security of Persons and Property		47,935		0		15,000		0		962,935
Public Health and Welfare Services		00,920		0		0		0		500,920
Leisure Time Activities	,	19,231		0		0		0		1,819,231
Community Environment		68,644		0		0		0		668,644
Transportation	,	20,300		0		0		0		3,920,300
General Government	1,2	22,491		2,321		10,322		0		1,235,134
Capital Outlay		0		0		920,837		0		920,837
Debt Service:										
Principal Retirement		97,190		601,593		6,107		0		704,890
Interest and Fiscal Charges		18,316		199,599		44,010		0		261,925
Total Expenditures	9,1	95,027		803,513		996,276		0		10,994,816
Excess (Deficiency) of Revenues										
Over Expenditures	4	72,537		(288,356)		269,609		29,592		483,382
-										
Other Financing Sources (Uses): Ohio Water Development Authority Loans Issued		61,428		0		0		0		61,428
Installment Loan		01,428		0		199,141		0		199,141
Transfers In	8	74,834		302,988		90,000		0		1,267,822
Transfers Out		69,500)		0		(94,197)		0		(263,697)
Total Other Financing Sources (Uses)		66,762		302,988		194,944		0		1,264,694
Town other Financing bources (0505)	/	00,702		502,700		1/7,/77		0		1,207,077
Net Change in Fund Balances	1,2	39,299		14,632		464,553		29,592		1,748,076
Fund Balances (Deficit) at Beginning of Year	6,7	71,428		107,467		(2,010,441)		992,937		5,861,391
Increase in Inventory		57,850		0		0		0	_	57,850
Fund Balances End of Year	\$ 8,0	68,577	\$	122,099	\$	(1,545,888)	\$	1,022,529	\$	7,667,317

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

	_Cem	etery Fund	Mai	Street onstruction, ntenance and epair Fund	arks and reation Fund	Lancaster Public Transit Program Fund		
Assets:								
Cash and Cash Equivalents	\$	72,248	\$	171,678	\$ 228,727	\$	18,324	
Investments		0		774,375	0		0	
Receivables (net of allowance								
for doubtful accounts):								
Taxes		16,258		0	243,861		0	
Intergovernmental		0		875,185	0		287,288	
Interest		459		0	0		0	
Loans		0		0	0		0	
Inventory of Supplies		0		227,722	441		0	
Prepaid Items		738		5,160	 3,641		0	
Total Assets	\$	89,703	\$	2,054,120	\$ 476,670	\$	305,612	
Liabilities:								
Accounts Payable	\$	1,730	\$	28,282	\$ 17,361	\$	18,819	
Accrued Wages and Benefits Payable		15,070		81,501	48,366		3,496	
Intergovernmental Payable		0		0	6,335		1,334	
Deferred Revenue		5,706		579,000	 79,418		0	
Total Liabilities		22,506		688,783	 151,480		23,649	
Fund Balances:								
Nonspendable		738		232,882	4,082		0	
Restricted		66,459		1,132,455	0		281,963	
Committed		0		0	 321,108		0	
Total Fund Balances		67,197		1,365,337	 325,190		281,963	
Total Liabilities and Fund Balances	\$	89,703	\$	2,054,120	\$ 476,670	\$	305,612	

911 Tariff Fund		Edward Byrne Grant Fund		Law Director Victim Assistance Fund		Lancaster Community Development Fund		Enforcement Grant Fund	Police and Fire Pension Fund	
\$	410,667	\$	23,279	\$	8,994	\$	48,791	\$ 78,484	\$	25,755
	0		0		0		0	0		0
	0		0		0		0	0		468,306
	0		0		0		0	0		24,000
	0		0		0		0	0		0
	0		0		0		0	0		0
	0		0		0		548	0		0
	0		0		0		0	 0		0
\$	410,667	\$	23,279	\$	8,994	\$	49,339	\$ 78,484	\$	518,061
\$	0	\$	0	\$	0	\$	78	\$ 0	\$	0
	10,226		76		0		9,055	0		0
	0		0		0		0	0		0
	0		0		0		0	 0		492,306
	10,226		76		0		9,133	 0		492,306
	0		0		0		548	0		0
	400,441		23,203		8,994		39,658	78,484		25,755
	0		0		0		0	 0		0
	400,441		23,203		8,994		40,206	78,484		25,755
\$	410,667	\$	23,279	\$	8,994	\$	49,339	\$ 78,484	\$	518,061

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

	PS Hiring gram Fund	ield County Surveillance Fund	-	gent Drivers ol Treatment Fund	Law Enforcement and Education Fund	
Assets:						
Cash and Cash Equivalents	\$ 79,862	\$ 35,869	\$	124,595	\$	78,742
Investments	0	0		0		0
Receivables (net of allowance						
for doubtful accounts):						
Taxes	0	0		0		0
Intergovernmental	0	42,396		0		0
Interest	0	0		0		0
Loans	0	0		0		0
Inventory of Supplies	0	169		0		0
Prepaid Items	 0	 0		0		0
Total Assets	\$ 79,862	\$ 78,434	\$	124,595	\$	78,742
Liabilities:						
Accounts Payable	\$ 0	\$ 0	\$	0	\$	0
Accrued Wages and Benefits Payable	8,678	3,866		0		0
Intergovernmental Payable	0	0		0		0
Deferred Revenue	 0	 21,198		0		0
Total Liabilities	 8,678	 25,064		0		0
Fund Balances:						
Nonspendable	0	169		0		0
Restricted	71,184	53,201		124,595		78,742
Committed	 0	 0		0		0
Total Fund Balances	71,184	 53,370		124,595		78,742
Total Liabilities and Fund Balances	\$ 79,862	\$ 78,434	\$	124,595	\$	78,742

nicipal Court ial Computer Fund	nicipal Court bation Fund	nicipal Court nputerization Fund	nicipal Court cial Projects Fund	Fami	Municipal Court Family Violence Fund		icipal Drug ourt Fund
\$ 197,891	\$ 228,690	\$ 330,378	\$ 1,801,466	\$	11,665	\$	43,599
0	0	0	0		0		0
0	0	0	0		0		0
0	0	0	0		0		15,318
0	0	0	0		0		0
0	0	0	0		0		0
0	7,186	0	0		0		0
 0	 0	 0	 0		0		0
\$ 197,891	\$ 235,876	\$ 330,378	\$ 1,801,466	\$	11,665	\$	58,917
\$ 1,390	\$ 3,944	\$ 2,420	\$ 4,678	\$	0	\$	3,639
0	23,201	5,766	0		2,631		5,615
0	0	0	0		0		0
 0	 0	 0	0		0		0
 1,390	 27,145	 8,186	 4,678		2,631		9,254
0	7,186	0	0		0		0
196,501	201,545	322,192	1,796,788		9,034		49,663
 0	 0	 0	 0		0		0
 196,501	 208,731	 322,192	 1,796,788		9,034		49,663
\$ 197,891	\$ 235,876	\$ 330,378	\$ 1,801,466	\$	11,665	\$	58,917

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

	Ohio Peace Officers Training Fund		ARRA Stimulus Fund		RE Officer ntion Grant Fund	CDBG Fund	
Assets:							
Cash and Cash Equivalents	\$	12,600	\$ 110	\$	20,849	\$	132,828
Investments		0	0		0		0
Receivables (net of allowance							
for doubtful accounts):							
Taxes		0	0		0		0
Intergovernmental		0	0		0		743,712
Interest		0	0		0		0
Loans		0	0		0		1,651,077
Inventory of Supplies		0	0		0		0
Prepaid Items		0	 0		0		0
Total Assets	\$	12,600	\$ 110	\$	20,849	\$	2,527,617
Liabilities:							
Accounts Payable	\$	0	\$ 0	\$	0	\$	13,729
Accrued Wages and Benefits Payable		0	0		0		0
Intergovernmental Payable		0	0		0		0
Deferred Revenue		0	 0		0		683,461
Total Liabilities		0	 0		0		697,190
Fund Balances:							
Nonspendable		0	0		0		1,651,077
Restricted		12,600	110		20,849		179,350
Committed		0	 0		0		0
Total Fund Balances		12,600	 110		20,849		1,830,427
Total Liabilities and Fund Balances	\$	12,600	\$ 110	\$	20,849	\$	2,527,617

State Highway Fund		Drug	Enforcement Fund	Cemetery rment Fund	Total Nonmajor Special Revenue Funds			
\$	38,940	\$	95,183	\$ 40,360	\$	4,360,574		
	175,645		50,000	260,942		1,260,962		
	0		0	0		728,425		
	46,272		0	0		2,034,171		
	2,768		0	256		3,483		
	0		0	0		1,651,077		
	0		0	0		236,066		
	0		0	 0		9,539		
\$	263,625	\$	145,183	\$ 301,558	\$	10,284,297		
\$	0	\$	0	\$ 0	\$	96,070		
	0		0	0		217,547		
	0		0	0		7,669		
	33,212		0	 133		1,894,434		
	33,212		0	 133		2,215,720		
	0		0	0		1,896,682		
	230,413		145,183	301,425		5,850,787		
	0		0	 0		321,108		
	230,413		145,183	 301,425		8,068,577		
\$	263,625	\$	145,183	\$ 301,558	\$	10,284,297		

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Decement	Cem	etery Fund	Main	Street nstruction, tenance and epair Fund	Parks and Recreation Fund		Special Improvement District Fund	
Revenues:	¢	02.262	¢	0	¢	1 202 044	¢	0
Taxes	\$	92,263	\$	0	\$	1,383,944	\$	0
Intergovernmental Revenues		0		1,828,509		33,720		0
Charges for Services		201,113		614,957		368,375		0
Licenses, Permits and Fees		0		0		2,730		0
Investment Earnings		6,176		0		0		0
Special Assessments		0		0		0		93,860
Fines and Forfeitures		0		0		0		0
All Other Revenue		745		67,623		25,484		0
Total Revenue		300,297		2,511,089		1,814,253		93,860
Expenditures:								
Current:								
Security of Persons and Property		0		0		0		0
Public Health and Welfare Services		476,317		0		0		0
Leisure Time Activities		0		0		1,819,231		0
Community Environment		0		0		0		93,860
Transportation		0		2,653,267		0		0
General Government		0		0		0		0
Debt Service:								
Principal Retirement		0		7,190		0		0
Interest and Fiscal Charges		0		6,510		0		0
Total Expenditures		476,317		2,666,967		1,819,231		93,860
Excess (Deficiency) of Revenues								
Over Expenditures		(176,020)		(155,878)		(4,978)		0
Other Financing Sources (Uses):								
Ohio Water Development Authority Loans Issued		0		0		0		0
Transfers In		196,875		369,250		60,000		0
Transfers Out		0		0	_	0		0
Total Other Financing Sources (Uses)		196,875		369,250		60,000		0
Net Change in Fund Balances		20,855		213,372		55,022		0
Fund Balances (Deficit) at Beginning of Year		46,342		1,094,776		272,108		0
Increase (Decrease) in Inventory		0		57,189		(1,940)		0
Fund Balances End of Year	\$	67,197	\$	1,365,337	\$	325,190	\$	0

Law Enforcement Block Grant Fund	Lancaster Community Development Fund	Community e Development Fund		<u> </u>	Edward Byrne Grant Fund	911 Tariff Fund		ncaster Public ansit Program Fund	
\$ 0	6 0	\$	0	5	\$ 0	0	\$	0	\$
12,000	141,761		5,206		0	98,119		1,180,907	
0	0		0		0	0		185,366	
0	0		0		0	0		0	
0	0		0		0	0		0	
0	0		0		0	0		0	
0	0		0		0	0		0	
0	0		0		2,767	0		169,801	
12,000	141,761		5,206		2,767	98,119		1,536,074	
6,210	0		0		0	189,574		0	
0	0		0		0	0		0	
0	0		0		0	0		0	
0	141,425		0		0	0		0	
0	0		0		0	0		1,267,033	
0	0		6,442		76	0		0	
0	0		0		0	0		0	
0	0		0		0	0		0	
6,210	141,425		6,442		76	189,574		1,267,033	
5,790	336		(1,236)		2,691	(91,455)		269,041	
0	0		0		0	0		0	
0	0		0		0	12,795		73,000	
0	0		0		0	0		0	
0	0		0		0	12,795		73,000	
5,790	336		(1,236)		2,691	(78,660)		342,041	
72,694	39,871		10,230		20,512	479,101		(60,078)	
0	(1)		0		0	0		0	
\$ 78,484	40,206	\$	8,994		\$ 23,203	400,441	\$	281,963	\$

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

		ce and Fire		PS Hiring gram Fund	Fairfield County Court Surveillance Fund		Indigent Drivers Alcohol Treatment Fund	
Revenues:								
Taxes	\$	411,576	\$	0	\$	0	\$	0
Intergovernmental Revenues		48,666		195,976		84,791		0
Charges for Services		0		0		0		0
Licenses, Permits and Fees		0		0		0		0
Investment Earnings		0		0		0		0
Special Assessments		0		0		0		0
Fines and Forfeitures		0		0		0		48,681
All Other Revenue		0		0		0		0
Total Revenue		460,242		195,976		84,791		48,681
Expenditures:								
Current:								
Security of Persons and Property		434,487		124,792		126,086		0
Public Health and Welfare Services		0		0		0		0
Leisure Time Activities		0		0		0		0
Community Environment		0		0		0		0
Transportation		0		0		0		0
General Government		0		0		0		0
Debt Service:								
Principal Retirement		0		0		0		0
Interest and Fiscal Charges		0		0		0		0
Total Expenditures		434,487		124,792		126,086		0
Excess (Deficiency) of Revenues								
Over Expenditures		25,755		71,184		(41,295)		48,681
Other Financing Sources (Uses):								
Ohio Water Development Authority Loans Issued		0		0		0		0
Transfers In		0		0		50,137		0
Transfers Out		0		0		0		(48,000)
Total Other Financing Sources (Uses)		0		0		50,137		(48,000)
Net Change in Fund Balances		25,755		71,184		8,842		681
Fund Balances (Deficit) at Beginning of Year		0		0		44,588		123,914
Increase (Decrease) in Inventory	0		0		(60)		0	
Fund Balances End of Year	\$	25,755	\$	71,184	\$	53,370	\$	124,595

and l	nforcement Education Fund	Judicial (oal Court Computer and	cipal Court ation Fund	Comp	ipal Court uterization Fund	Speci	cipal Court al Projects Fund	Family	ipal Court Violence Fund
\$	0	\$	0	\$ 0	\$	0	\$	0	\$	0
	0	·	0	33,292	·	0	·	0	-	0
	0		0	0		0		0		3,901
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		0	0		0		0		0
	2,589		48,541	377,572		199,693		522,015		0
	0		0	 0		0		693		0
	2,589		48,541	 410,864		199,693		522,708		3,901
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		0	0		0		0		0
	0		16,184	391,035		151,489		186,813		2,631
	0		0	0		0		0		0
	0		0	 0		0		0		0
	0		16,184	 391,035		151,489		186,813		2,631
	2,589		32,357	19,829		48,204		335,895		1,270
	0		0	0		0		0		0
	0		0	43,277		0		0		0
	0		0	 0		0		(21,500)		0
	0		0	 43,277		0		(21,500)		0
	2,589		32,357	63,106		48,204		314,395		1,270
	76,153		164,144	142,963		273,988		1,482,393		7,764
	0		0	 2,662		0		0		0
\$	78,742	\$	196,501	\$ 208,731	\$	322,192	\$	1,796,788	\$	9,034

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

D		ipal Drug rt Fund	Office	o Peace rs Training Fund	ARRA Stimulus Fund		DARE Officer Retention Grant Fund	
Revenues:	¢	0	¢	0	¢	0	¢	0
Taxes	\$, e	\$		\$		\$	
Intergovernmental Revenues		85,319		1,500		276,734		47,972
Charges for Services		0		0		0		0
Licenses, Permits and Fees		0		0		0		0
Investment Earnings		0		0		0		0
Special Assessments		0		0		0		0
Fines and Forfeitures		0		0		0		0
All Other Revenue		1,735		0		0		0
Total Revenue		87,054		1,500		276,734		47,972
Expenditures:								
Current:								
Security of Persons and Property		0		6,100		0		39,295
Public Health and Welfare Services		0		0		0		0
Leisure Time Activities		0		0		0		0
Community Environment		0		0		0		0
Transportation		0		0		0		0
General Government		129,769		0		338,052		0
Debt Service:								
Principal Retirement		0		0		0		0
Interest and Fiscal Charges		0		0		0		0
Total Expenditures		129,769		6,100		338,052		39,295
Excess (Deficiency) of Revenues								
Over Expenditures		(42,715)		(4,600)		(61,318)		8,677
Other Financing Sources (Uses):								
Ohio Water Development Authority Loans Issued		0		0		61,428		0
Transfers In		69,500		0		0		0
Transfers Out		0		0		0		0
Total Other Financing Sources (Uses)		69,500		0		61,428		0
Net Change in Fund Balances		26,785		(4,600)		110		8,677
Fund Balances (Deficit) at Beginning of Year		22,878		17,200		0		12,172
Increase (Decrease) in Inventory		0		0		0		0
Fund Balances End of Year	\$	49,663	\$	12,600	\$	110	\$	20,849

CD	CDBG Fund		State Highway Fund		Drug Enforcement Fund		emetery ment Fund	al Nonmajor cial Revenue Funds
\$	0	\$	0	\$	0	\$	0	\$ 1,887,783
	593,720		93,108		0		0	4,761,300
	0		0		0		21,052	1,394,764
	0		0		0		0	2,730
	1,037		6,059		0		1,209	14,481
	0		0		0		0	93,860
	0		0		40,743		0	1,239,834
	3,964		0		0		0	 272,812
	598,721		99,167		40,743		22,261	 9,667,564
	0		0		21 201		0	0.45.005
	0		0		21,391	0		947,935
	0		0		0		24,603	500,920
	0		0		0		0 0	1,819,231
	433,359 0		0 0		0 0		0	668,644 3,920,300
	0		0		0		0	3,920,300 1,222,491
	0		0		0		0	1,222,491
	90,000		0		0		0	97,190
	11,806		0		0		0	 18,316
	535,165		0		21,391		24,603	 9,195,027
	63,556		99,167		19,352		(2,342)	472,537
	0		0		0		0	61,428
	0		0		0		0	874,834
	0		(100,000)		0		0	 (169,500)
	0		(100,000)		0		0	 766,762
	63,556		(833)		19,352		(2,342)	1,239,299
	1,766,871		231,246		125,831		303,767	6,771,428
	0		0		0		0	 57,850
\$	1,830,427	\$	230,413	\$	145,183	\$	301,425	\$ 8,068,577

Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2011

	General Bond Retirement Fund		Special Assessment Debt Retirement Fund		l Nonmajor bt Service Funds
Assets:					
Cash and Cash Equivalents	\$ 91,191	\$	30,908	\$	122,099
Receivables (net of allowance					
for doubtful accounts):					
Taxes	332,419		0		332,419
Special Assessments	 0		379,035		379,035
Total Assets	\$ 423,610	\$	409,943	\$	833,553
Liabilities:					
Deferred Revenue	\$ 332,419	\$	379,035	\$	711,454
Total Liabilities	 332,419		379,035		711,454
Fund Balances:					
Restricted	 91,191		30,908		122,099
Total Fund Balances	 91,191		30,908		122,099
Total Liabilities and Fund Balances	\$ 423,610	\$	409,943	\$	833,553

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Debt Service Funds For the Year Ended December 31, 2011

	General Bond Retirement Fund		As	Special Assessment Debt Retirement Fund		al Nonmajor ebt Service Funds
Revenues:	*		.		•	
Taxes	\$	332,919	\$	0	\$	332,919
Intergovernmental Revenues		136,035		0		136,035
Special Assessments		0		46,203		46,203
Total Revenue	468,954			46,203		515,157
Expenditures:						
General Government		0		2,321		2,321
Debt Service:						
Principal Retirement	584,593			17,000		601,593
Interest and Fiscal Charges		187,349		12,250		199,599
Total Expenditures		771,942		31,571		803,513
Excess (Deficiency) of Revenues						
Over Expenditures		(302,988)		14,632		(288,356)
Other Financing Sources (Uses):						
Transfers In		302,988		0		302,988
Total Other Financing Sources (Uses)		302,988		0		302,988
Net Change in Fund Balances		0		14,632		14,632
Fund Balances at Beginning of Year		91,191		16,276		107,467
Fund Balances End of Year	\$ 91,191		\$ 30,908		\$ 122,099	

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2011

	Capital Improvement Fund		Fire Capital Improvement Fund		Fire Impact - District One Fund		Ety Road TIF Project Fund		Total Nonmajor Capital Projects Funds	
Assets:										
Cash and Cash Equivalents	\$	255,040	\$	24,129	\$	397,146	\$	570,101	\$	1,246,416
Investments		1,150,394		0		0		0		1,150,394
Receivables (net of allowance for doubtful accounts):										
Taxes		48,773		0		0		75,151		123,924
Intergovernmental		254,393		0		0		0		254,393
Total Assets	\$	1,708,600	\$	24,129	\$	397,146	\$	645,252	\$	2,775,127
Liabilities:										
Accounts Payable	\$	307,595	\$	0	\$	0	\$	4,892	\$	312,487
Due to Others		0		0		0		70,000		70,000
Interfund Loans Payable		1,103,300		550,000		0		0		1,653,300
Deferred Revenue		15,884		0		0		75,151		91,035
Accrued Interest Payable		0		0		0		2,080		2,080
General Obligation Notes Payable		0		0		0		2,192,113		2,192,113
Total Liabilities		1,426,779		550,000		0		2,344,236		4,321,015
Fund Balances:										
Committed		281,821		0		397,146		0		678,967
Unassigned		0		(525,871)		0		(1,698,984)		(2,224,855)
Total Fund Balances		281,821		(525,871)		397,146		(1,698,984)		(1,545,888)
Total Liabilities and Fund Balances	\$	1,708,600	\$	24,129	\$	397,146	\$	645,252	\$	2,775,127

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

Descurren		Capital provement Fund		re Capital provement Fund		e Impact - strict One Fund		y Road TIF roject Fund		tal Nonmajor pital Projects Funds
Revenues:	¢	276 700	¢	0	¢	0	¢	20.576	¢	215.265
Taxes	\$	276,789	\$	0	\$	0	\$	38,576	\$	315,365
Intergovernmental Revenues		873,641 0		0 0		42,771		0		873,641 42,771
Charges for Services Investment Earnings		0		0		42,771		3		42,771
All Other Revenue		28,819		0		0		5,286		34,105
Total Revenue		1,179,249		0		42,771		43,865		1,265,885
Expenditures:						,				-,,
Current:										
Security of Persons and Property		0		0		15,000		0		15,000
General Government		0		0		0		10,322		10,322
Capital Outlay		846,135		6,280		0		68,422		920,837
Debt Service:										
Principal Retirement		6,107		0		0		0		6,107
Interest and Fiscal Charges		6,145		0		0		37,865	_	44,010
Total Expenditures		858,387		6,280		15,000		116,609		996,276
Excess (Deficiency) of Revenues										
Over Expenditures		320,862		(6,280)		27,771		(72,744)		269,609
Other Financing Sources (Uses):										
Installment Loan		199,141		0		0		0		199,141
Transfers In		40,000		50,000		0		0		90,000
Transfers Out		(94,197)		0		0		0		(94,197)
Total Other Financing Sources (Uses)		144,944		50,000		0		0		194,944
Net Change in Fund Balances		465,806		43,720		27,771		(72,744)		464,553
Fund Balances (Deficit) at Beginning of Year		(183,985)		(569,591)		369,375		(1,626,240)		(2,010,441)
Fund Balances End of Year	\$	281,821	\$	(525,871)	\$	397,146	\$	(1,698,984)	\$	(1,545,888)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2011

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Taxes	\$ 17,342,259	\$ 17,372,542	\$ 16,905,840	\$ (466,702)
Intergovernmental Revenues	2,349,135	2,351,946	2,660,149	308,203
Charges for Services	3,211,200	3,211,200	3,413,500	202,300
License, Permits and Fees	24,000	24,000	21,590	(2,410)
Investment Earnings	322,818	322,818	308,384	(14,434)
Fines and Forfeitures	826,500	826,500	772,250	(54,250)
All Other Revenues	88,375	92,316	152,314	59,998
Total Revenues	24,164,287	24,201,322	24,234,027	32,705
Expenditures:				
Security of Persons and Property:				
Police:				
Personal Services	6,992,679	7,000,534	6,922,404	78,130
Operations and Maintenance	500,483	520,949	488,944	32,005
Capital Outlay	23,000	13,000	12,000	1,000
Total Police	7,516,162	7,534,483	7,423,348	111,135
Fire:				
Personal Services	7,753,400	7,732,122	7,589,872	142,250
Operations and Maintenance	551,127	563,377	487,649	75,728
Capital Outlay	88,100	404,825	404,440	385
Total Fire	8,392,627	8,700,324	8,481,961	218,363
Street Lighting:				
Operations and Maintenance	252,399	283,940	283,940	0
Total Street Lighting	252,399	283,940	283,940	0
Total Security of Persons and Property	16,161,188	16,518,747	16,189,249	329,498
Public Health and Welfare Services: Health:				
Operations and Maintenance	247,000	242,000	241,202	798
Total Health	247,000	242,000	241,202	798
Assistance to Needy:				
Operations and Maintenance	3,000	3,000	2,699	301
Total Assistance to Needy	3,000	3,000	2,699	301
Total Public Health and Welfare Services	250,000	245,000	243,901	1,099

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2011

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Community Environment:	<u> </u>			¥
Zoning, Planning, Tree Commissions:				
Personal Services	7,447	7,447	7,432	15
Operations and Maintenance	111,861	112,061	103,344	8,717
Total Zoning, Planning, Tree Commission	119,308	119,508	110,776	8,732
Economic Development:				
Personal Services	15,268	15,275	15,163	112
Operations and Maintenance	33,942	33,935	31,665	2,270
Total Economic Development	49,210	49,210	46,828	2,382
Total Community Environment	168,518	168,718	157,604	11,114
General Government: Council:				
Personal Services	121,223	121,223	120,381	842
Operations and Maintenance	7,663	7,663	3,486	4,177
Total Council	128,886	128,886	123,867	5,019
Mayor:				
Personal Services	176,405	176,405	176,342	63
Operations and Maintenance	4,500	4,500	3,870	630
Capital Outlay	500	500	0	500
Total Mayor	181,405	181,405	180,212	1,193
Personnel:				
Operations and Maintenance	14,750	14,750	12,075	2,675
Capital Outlay	500	500	0	500
Total Personnel	15,250	15,250	12,075	3,175
Auditor:				
Personal Services	349,533	342,533	301,318	41,215
Operations and Maintenance	30,554	37,530	27,389	10,141
Total Auditor	380,087	380,063	328,707	51,356
Treasurer:				
Personal Services	27,526	27,526	27,524	2
Operations and Maintenance	3,910	3,830	2,480	1,350
Capital Outlay	500	580	580	0
Total Treasurer	31,936	31,936	30,584	1,352

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2011

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Law Director:				
Personal Services	520,567	520,567	512,605	7,962
Operations and Maintenance	5,375	6,796	6,718	78
Total Law Director	525,942	527,363	519,323	8,040
Law Director-Prosecution Contract:				
Personal Services	126,030	126,030	122,725	3,305
Operations and Maintenance	48,760	48,760	44,161	4,599
Capital Outlay	6,541	5,120	5,067	53
Total Law Director-Prosecution Contract	181,331	179,910	171,953	7,957
Law Director-Code Enforcement:				
Personal Services	70,920	70,924	70,811	113
Operations and Maintenance	18,063	18,059	15,711	2,348
Capital Outlay	3,682	3,682	3,681	1
Total Law Director-Code Enforcement	92,665	92,665	90,203	2,462
Municipal Court:				
Personal Services	821,636	821,636	786,941	34,695
Operations and Maintenance	84,000	82,200	69,522	12,678
Capital Outlay	0	1,800	1,758	42
Total Municipal Court	905,636	905,636	858,221	47,415
Judicial:				
Personal Services	557,175	557,175	543,531	13,644
Operations and Maintenance	35,988	35,988	29,922	6,066
Total Judicial	593,163	593,163	573,453	19,710
Civil Service:				
Personal Services	6,352	6,352	5,854	498
Operations and Maintenance	15,350	15,350	15,350	0
Total Civil Service	21,702	21,702	21,204	498
City Hall Maintenance:				
Personal Services	59,287	95,402	92,373	3,029
Operations and Maintenance	103,951	107,726	103,267	4,459
Capital Outlay	3,816	3,816	3,815	1
Total City Hall Maintenance	167,054	206,944	199,455	7,489

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2011

				Variance with Final Budget Positive
	Original Budget	Final Budget	Actual	(Negative)
City Hall Maintenance-Annex:				
Operations and Maintenance	35,986	37,511	35,691	1,820
Total City Hall Maintenance-Annex	35,986	37,511	35,691	1,820
Fuel Depot:				
Operations and Maintenance	210,000	274,200	272,412	1,788
Total Fuel Depot	210,000	274,200	272,412	1,788
Service Safety Director:				
Personal Services	194,305	194,305	194,237	68
Operations and Maintenance	10,210	10,210	7,343	2,867
Total Service Safety Director	204,515	204,515	201,580	2,935
Engineer:				
Personal Services	360,500	360,500	350,845	9,655
Operations and Maintenance	48,294	48,294	37,914	10,380
Capital Outlay	2,400	2,400	1,817	583
Total Engineer	411,194	411,194	390,576	20,618
Certified Building Inspection:				
Personal Services	313,300	313,300	224,725	88,575
Operations and Maintenance	89,561	89,861	88,173	1,688
Capital Outlay	3,400	3,100	3,008	92
Total Certified Building Inspection	406,261	406,261	315,906	90,355
Administration Support:				
Personal Services	29,282	29,282	25,658	3,624
Operations and Maintenance	269,036	298,266	257,413	40,853
Total Administration Support	298,318	327,548	283,071	44,477
Miscellaneous:				
Personal Services	333,000	313,354	294,796	18,558
Operations and Maintenance	856,698	906,711	781,141	125,570
Total Miscellaneous	1,189,698	1,220,065	1,075,937	144,128

(Continued)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2011

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Income Tax:				
Personal Services	360,065	360,065	338,600	21,465
Operations and Maintenance	494,640	773,556	470,326	303,230
Capital Outlay	10,000	10,000	0	10,000
Total Income Tax	864,705	1,143,621	808,926	334,695
Total General Government	6,845,734	7,289,838	6,493,356	796,482
Debt Services:				
Principal Retirement	30,658	43,067	43,066	1
Interest and Fiscal Charges	63,374	65,572	65,572	0
Total Expenditures	23,519,472	24,330,942	23,192,748	1,138,194
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	644,815	(129,620)	1,041,279	1,170,899
Other Financing Sources (Uses):				
Transfers In	0	518,633	0	(518,633)
Transfers Out	(1,090,548)	(1,084,540)	(935,527)	149,013
Advances In	2,159,100	2,159,100	2,169,100	10,000
Advances Out	(2,079,100)	(2,153,300)	(2,153,300)	0
Total Other Financing Sources (Uses)	(1,010,548)	(560,107)	(919,727)	(359,620)
Net Change in Fund Balance	(365,733)	(689,727)	121,552	811,279
Fund Balance at Beginning of Year, Restated	874,637	874,637	874,637	0
Prior Year Encumbrances	197,822	197,822	197,822	0
Fund Balance at End of Year	\$ 706,726	\$ 382,732	\$ 1,194,011	\$ 811,279

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

P	Original Budget Final Budget					Actual	Fina P	ance with l Budget ositive egative)
Revenues:								
Taxes	\$	90,000	\$	90,000	\$	90,917	\$	917
Charges for Services		194,500		194,500		201,113		6,613
Investment Earnings		10,000		10,000		6,176		(3,824)
All Other Revenues		500		500		745		245
Total Revenues		295,000		295,000		298,951		3,951
Expenditures:								
Public Health and Welfare Services:								
Personal Services		374,750		374,750		345,014		29,736
Operations and Maintenance		128,249		128,249		116,586		11,663
Capital Outlay		18,200		18,200		18,182		18
Total Expenditures		521,199		521,199		479,782		41,417
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(226,199)		(226,199)		(180,831)		45,368
Other Financing Sources (Uses):								
Transfers In		225,000		225,000		196,875		(28,125)
Total Other Financing Sources (Uses)		225,000		225,000		196,875		(28,125)
Net Change in Fund Balance		(1,199)		(1,199)		16,044		17,243
Fund Balance at Beginning of Year		52,936		52,936		52,936		0
Prior Year Encumbrances		1,209		1,209		1,209		0
Fund Balance at End of Year	\$	52,946	\$	52,946	\$	70,189	\$	17,243

CEMETERY FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

SIREEI CONSIRUC	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental Revenues	\$ 1,779,000	\$ 1,779,000	\$ 1,837,956	\$ 58,956
Charges for Services	618,319	618,319	614,957	(3,362)
All Other Revenues	40,000	40,000	68,516	28,516
Total Revenues	2,437,319	2,437,319	2,521,429	84,110
Expenditures:				
Transportation:				
Personal Services	1,835,954	1,862,954	1,654,875	208,079
Operations and Maintenance	897,845	967,845	853,170	114,675
Capital Outlay	155,800	165,800	154,561	11,239
Total Transportation	2,889,599	2,996,599	2,662,606	333,993
Debt Service:				
Principal Retirement	7,190	7,190	7,190	0
Interest and Fiscal Charges	6,510	6,510	6,510	0
Total Debt Service	13,700	13,700	13,700	0
Total Expenditures	2,903,299	3,010,299	2,676,306	333,993
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(465,980)	(572,980)	(154,877)	418,103
Other Financing Sources (Uses):				
Transfers In	459,000	459,000	369,250	(89,750)
Total Other Financing Sources (Uses)	459,000	459,000	369,250	(89,750)
Net Change in Fund Balance	(6,980)	(113,980)	214,373	328,353
Fund Balance at Beginning of Year	707,234	707,234	707,234	0
Prior Year Encumbrances	7,560	7,560	7,560	0
Fund Balance at End of Year	\$ 707,814	\$ 600,814	\$ 929,167	\$ 328,353

STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	nal Budget	 Actual	Variance with Final Budget Positive (Negative)			
Revenues:						
Taxes	\$ 1,333,769	\$	1,333,769	\$ 1,363,751	\$	29,982
Intergovernmental Revenues	0		0	33,720		33,720
Charges for Services	380,100		380,100	368,795		(11,305)
Licenses, Permits and Fees	0		0	2,730		2,730
All Other Revenues	 27,000		36,639	 25,484		(11,155)
Total Revenues	 1,740,869		1,750,508	 1,794,480		43,972
Expenditures:						
Leisure Time Activities:						
Personal Services	1,224,348		1,224,348	1,175,399		48,949
Operations and Maintenance	635,372		644,359	596,604		47,755
Capital Outlay	 28,084		55,438	 54,328		1,110
Total Expenditures	 1,887,804		1,924,145	 1,826,331		97,814
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(146,935)		(173,637)	(31,851)		141,786
Other Financing Sources (Uses):						
Transfers In	 60,000		60,000	 60,000		0
Total Other Financing Sources (Uses)	 60,000		60,000	 60,000		0
Net Change in Fund Balance	(86,935)		(113,637)	28,149		141,786
Fund Balance at Beginning of Year	192,052		192,052	192,052		0
Prior Year Encumbrances	 4,825		4,825	 4,825		0
Fund Balance at End of Year	\$ 109,942	\$	83,240	\$ 225,026	\$	141,786

PARKS AND RECREATION FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

51 ECIA			101101					
-	Orig	inal Budget	Actual	Variance with Final Budget Positive (Negative)				
Revenues:								
Special Assessments	\$	82,600	\$	94,040	\$	93,860	\$	(180)
Total Revenues		82,600		94,040		93,860		(180)
Expenditures:								
Community Environment:								
Operations and Maintenance		94,000		93,860		93,860		0
Total Expenditures		94,000		93,860		93,860		0
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(11,400)		180		0		(180)
Fund Balance at Beginning of Year		0		0		0	_	0
Fund Balance at End of Year	\$	(11,400)	\$	180	\$	0	\$	(180)

SPECIAL IMPROVEMENT DISTRICT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	Original Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:				
Intergovernmental Revenues	\$ 1,225,700	\$ 1,225,700	\$ 906,509	\$ (319,191)
Charges for Services	240,000	240,000	186,300	(53,700)
All Other Revenues	18,500	18,500	169,801	151,301
Total Revenues	1,484,200	1,484,200	1,262,610	(221,590)
Expenditures:				
Transportation:				
Personal Services	76,120	69,938	69,423	515
Operations and Maintenance	1,286,436	1,141,303	1,136,939	4,364
Capital Outlay	264,454	67,073	56,574	10,499
Total Expenditures	1,627,010	1,278,314	1,262,936	15,378
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(142,810)	205,886	(326)	(206,212)
Other Financing Sources (Uses):				
Transfers In	73,000	73,000	73,000	0
Advances Out	0	0	(238,000)	(238,000)
Total Other Financing Sources (Uses)	73,000	73,000	(165,000)	(238,000)
Net Change in Fund Balance	(69,810)	278,886	(165,326)	(444,212)
Fund Balance at Beginning of Year	113,539	113,539	113,539	0
Prior Year Encumbrances	70,111	70,111	70,111	0
Fund Balance at End of Year	\$ 113,840	\$ 462,536	\$ 18,324	\$ (444,212)

LANCASTER PUBLIC TRANSIT PROGRAM FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Variance with Final BudgetVariance with Final BudgetOriginal BudgetFinal BudgetActualVariance with Final BudgetRevenues:Intergovernmental Revenues\$ 102,205\$ 102,205\$ 98,119\$ (4,086)Total Revenues102,205102,205\$ 98,119(4,086)Expenditures:102,205102,20598,119(4,086)Security of Persona Ad Property:135,867187,848177,09010,758Operations and Maintenance012,000777811,222Capital Outlay010,0005,5984,402Total Expenditures135,867209,848183,46626,382Excess (Deficiency) of Revenues(33,662)(107,643)(85,347)22,296Other Financing Sources (Uses):12,79512,79512,7950Total Other Financing Sources (Uses):12,79512,79500Net Change in Fund Balance(20,867)(94,848)(72,552)22,296Fund Balance at End of Year $\frac{83,219}{5}$ $\frac{483,219}{5}$ $\frac{483,219}{5}$ $\frac{5}{5}$ $\frac{842,352}{5}$ $\frac{5}{5}$ $\frac{38,371}{5}$ $\frac{5}{5}$ $\frac{410,667}{5}$ $\frac{5}{5}$ $22,296$		/ II I						
Revenues: $102,205$ $102,205$ $98,119$ $4,086$ Intergovernmental Revenues $102,205$ $102,205$ $98,119$ $4,086$ Expenditures: Security of Persons and Property: Personal Services $135,867$ $187,848$ $177,090$ $10,758$ Operations and Maintenance 0 $12,000$ 778 $11,222$ Capital Outlay 0 $100,000$ $5,598$ $4,402$ Total Expenditures $135,867$ $209,848$ $183,466$ $26,382$ Excess (Deficiency) of Revenues $(33,662)$ $(107,643)$ $(85,347)$ $22,296$ Other Financing Sources (Uses): $12,795$ $12,795$ $12,795$ 0 Total Other Financing Sources (Uses) $12,795$ $12,795$ 0 0 Net Change in Fund Balance $(20,867)$ $(94,848)$ $(72,552)$ $22,296$ Fund Balance at Beginning of Year $483,219$ $483,219$ $483,219$ 0		Origi	nal Budget	Fina	al Budget	Actual	Fina P	l Budget ositive
Total Revenues 102,205 102,205 98,119 (4,086) Expenditures: Security of Persons and Property: Personal Services 135,867 187,848 177,090 10,758 Operations and Maintenance 0 12,000 778 11,222 Capital Outlay 0 10,000 5,598 4,402 Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues 0 (107,643) (85,347) 22,296 Other Financing Sources (Uses): Transfers In 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 0 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Revenues:					 		8
Expenditures: $(3,2,3)$ $(3,2,3)$ $(3,2,3)$ Security of Persons and Property: Personal Services $135,867$ $187,848$ $177,090$ $10,758$ Operations and Maintenance 0 $12,000$ 778 $11,222$ Capital Outlay 0 $10,000$ $5,598$ $4,402$ Total Expenditures $135,867$ $209,848$ $183,466$ $26,382$ Excess (Deficiency) of Revenues 0 $(107,643)$ $(85,347)$ $22,296$ Other Financing Sources (Uses): $12,795$ $12,795$ 0 0 Total Other Financing Sources (Uses) $12,795$ $12,795$ 0 0 Net Change in Fund Balance $(20,867)$ $(94,848)$ $(72,552)$ $22,296$ Fund Balance at Beginning of Year $483,219$ $483,219$ $483,219$ 0	Intergovernmental Revenues	\$	102,205	\$	102,205	\$ 98,119	\$	(4,086)
Security of Persons and Property: Personal Services 135,867 187,848 177,090 10,758 Operations and Maintenance 0 12,000 778 11,222 Capital Outlay 0 10,000 5,598 4,402 Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues 0 (107,643) (85,347) 22,296 Other Financing Sources (Uses): 12,795 12,795 0 0 Total Other Financing Sources (Uses): 12,795 12,795 0 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Total Revenues		102,205		102,205	 98,119		(4,086)
Personal Services 135,867 187,848 177,090 10,758 Operations and Maintenance 0 12,000 778 11,222 Capital Outlay 0 10,000 5,598 4,402 Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues 0 (107,643) (85,347) 22,296 Other Financing Sources (Uses): 12,795 12,795 0 0 Total Other Financing Sources (Uses): 12,795 12,795 0 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Expenditures:							
Operations and Maintenance 0 12,000 778 11,222 Capital Outlay 0 10,000 5,598 4,402 Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues 0 (107,643) (85,347) 22,296 Other Financing Sources (Uses): 700 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Security of Persons and Property:							
Capital Outlay 0 10,000 5,598 4,402 Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues 0 (107,643) (85,347) 22,296 Other Financing Sources (Uses): 7 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Personal Services		135,867		187,848	177,090		10,758
Total Expenditures 135,867 209,848 183,466 26,382 Excess (Deficiency) of Revenues (33,662) (107,643) (85,347) 22,296 Other Financing Sources (Uses): (12,795) 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Operations and Maintenance		0		12,000	778		11,222
Excess (Deficiency) of Revenues Over (Under) Expenditures (33,662) (107,643) (85,347) 22,296 Other Financing Sources (Uses): Transfers In 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Capital Outlay		0		10,000	 5,598		4,402
Over (Under) Expenditures (33,662) (107,643) (85,347) 22,296 Other Financing Sources (Uses): Transfers In 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 483,219 0	Total Expenditures		135,867		209,848	 183,466		26,382
Other Financing Sources (Uses): 12,795 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 0	Excess (Deficiency) of Revenues							
Transfers In 12,795 12,795 12,795 0 Total Other Financing Sources (Uses) 12,795 12,795 12,795 0 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 0	Over (Under) Expenditures		(33,662)		(107,643)	(85,347)		22,296
Total Other Financing Sources (Uses) 12,795 12,795 12,795 Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 0	Other Financing Sources (Uses):							
Net Change in Fund Balance (20,867) (94,848) (72,552) 22,296 Fund Balance at Beginning of Year 483,219 483,219 0	Transfers In		12,795		12,795	 12,795		0
Fund Balance at Beginning of Year 483,219 483,219 0	Total Other Financing Sources (Uses)		12,795		12,795	 12,795		0
	Net Change in Fund Balance		(20,867)		(94,848)	(72,552)		22,296
Fund Balance at End of Year \$ 462,352 \$ 388,371 \$ 410,667 \$ 22,296	Fund Balance at Beginning of Year		483,219		483,219	 483,219		0
	Fund Balance at End of Year	\$	462,352	\$	388,371	\$ 410,667	\$	22,296

911 TARIFF FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

E	DWARD BI	KNE GRA	NIFU	JND			
	Origi	nal Budget	Fina	al Budget	 Actual	Final I Pos	ce with Budget itive ative)
Revenues:							
Intergovernmental Revenues	\$	9,839	\$	9,839	\$ 9,839	\$	0
Total Revenues		9,839		9,839	 9,839		0
Expenditures:							
Total Expenditures		0		0	 0		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		9,839		9,839	9,839		0
Fund Balance at Beginning of Year		13,440		13,440	 13,440		0
Fund Balance at End of Year	\$	23,279	\$	23,279	\$ 23,279	\$	0

EDWARD BYRNE GRANT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	Original Budget Final Budget Actual					Variance with Final Budget Positive (Negative)		
Revenues:	¢	0.260	¢	0.260	¢	10 771	¢	0.411
Intergovernmental Revenues	\$	9,360	\$	9,360	\$	12,771	\$	3,411
Total Revenues		9,360		9,360		12,771		3,411
Expenditures:								
General Government:								
Personal Services		0		2,019		2,019		0
Operations and Maintenance		841		11,041		5,458		5,583
Total Expenditures		841		13,060		7,477		5,583
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		8,519		(3,700)		5,294		8,994
Other Financing Sources (Uses):								
Advances Out		0		0		(10,000)		(10,000)
Total Other Financing Sources (Uses)		0		0		(10,000)		(10,000)
Net Change in Fund Balance		8,519		(3,700)		(4,706)		(1,006)
Fund Balance at Beginning of Year		12,860		12,860		12,860		0
Prior Year Encumbrances		840		840		840		0
Fund Balance at End of Year	\$	22,219	\$	10,000	\$	8,994	\$	(1,006)

LAW DIRECTOR VICTIM ASSISTANCE FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:	inal Budget	al Budget	Actual	Variance with Final Budget Positive (Negative)		
Intergovernmental Revenues	\$ 147,732	\$ 147,732	\$ 141,761	\$	(5,971)	
Total Revenues	 147,732	 147,732	 141,761		(5,971)	
Expenditures:						
Community Environment:						
Personal Services	143,732	143,732	140,280		3,452	
Operations and Maintenance	 4,000	 4,000	 1,083		2,917	
Total Expenditures	 147,732	 147,732	 141,363		6,369	
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	0	0	398		398	
Fund Balance at Beginning of Year	 48,393	 48,393	 48,393		0	
Fund Balance at End of Year	\$ 48,393	\$ 48,393	\$ 48,791	\$	398	

LANCASTER COMMUNITY DEVELOPMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	FORCEMIE	IT DLUC	IX OIM				
P	Origi	nal Budget	Fina	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Intergovernmental Revenues	\$	6,717	\$	6,717	\$ 12,000	\$	5,283
Total Revenues		6,717		6,717	 12,000		5,283
Expenditures:							
Security of Persons and Property:							
Operations and Maintenance		6,717		79,411	 12,927		66,484
Total Expenditures		6,717		79,411	 12,927		66,484
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		0		(72,694)	(927)		71,767
Fund Balance at Beginning of Year		79,411		79,411	 79,411		0
Fund Balance at End of Year	\$	79,411	\$	6,717	\$ 78,484	\$	71,767

LAW ENFORCEMENT BLOCK GRANT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

101	ICE AND	LIKE I FIK	JUN	FUND				
	Orig	inal Budget	Fin	Final Budget Actual		Actual	Fin I	iance with al Budget Positive legative)
Revenues:								
Taxes	\$	429,800	\$	429,800	\$	411,576	\$	(18,224)
Intergovernmental Revenues		0		48,666		48,666		0
Total Revenues		429,800		478,466		460,242		(18,224)
Expenditures:								
Security of Persons and Property:								
Personal Services		429,800		452,242		427,452		24,790
Operations and Maintenance		0		8,000		7,035		965
Total Expenditures		429,800		460,242		434,487		25,755
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		0		18,224		25,755		7,531
Fund Balance at Beginning of Year		0		0		0		0
Fund Balance at End of Year	\$	0	\$	18,224	\$	25,755	\$	7,531

POLICE AND FIRE PENSION FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Variance with Final Budget Positive Original Budget Final Budget Actual (Negative) **Revenues:** Intergovernmental Revenues 172,900 195,976 0 \$ \$ \$ 23,076 \$ **Total Revenues** 0 172,900 195,976 23,076 **Expenditures:** Public Health and Welfare Services: Personal Services 0 116,114 172,900 56,786 **Total Expenditures** 0 172,900 116,114 56,786 Excess (Deficiency) of Revenues 0 0 Over (Under) Expenditures 79,862 79,862 Fund Balance at Beginning of Year 0 0 0 0 0_ Fund Balance at End of Year 0 79,862 79,862 \$ \$ \$ \$

COPS HIRING PROGRAM FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

PAINFIELD CO	inal Budget	al Budget	 Actual	Fin F	ance with al Budget Positive egative)
Revenues:					
Intergovernmental Revenues	\$ 84,791	\$ 84,791	\$ 84,791	\$	0
Total Revenues	 84,791	 84,791	 84,791		0
Expenditures:					
Security of Persons and Property:					
Personal Services	137,448	131,440	109,920		21,520
Operations and Maintenance	 20,368	 20,368	 18,810		1,558
Total Expenditures	 157,816	 151,808	 128,730		23,078
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(73,025)	(67,017)	(43,939)		23,078
Other Financing Sources (Uses):					
Transfers In	 66,849	 66,849	 50,137		(16,712)
Total Other Financing Sources (Uses)	 66,849	 66,849	 50,137		(16,712)
Net Change in Fund Balance	(6,176)	(168)	6,198		6,366
Fund Balance at Beginning of Year	29,503	29,503	29,503		0
Prior Year Encumbrances	 168	 168	 168		0
Fund Balance at End of Year	\$ 23,495	\$ 29,503	\$ 35,869	\$	6,366

FAIRFIELD COUNTY COURT SURVEILLANCE FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	inal Budget	Final Budget Actual					ance with Il Budget ositive egative)
Revenues:							
Fines and Forfeitures	\$ 45,000	\$	45,000	\$	48,564	\$	3,564
Total Revenues	 45,000		45,000		48,564		3,564
Expenditures:							
Security of Persons and Property:							
Operations and Maintenance	 52,000		52,000		0		52,000
Total Expenditures	 52,000		52,000		0		52,000
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(7,000)		(7,000)		48,564		55,564
Other Financing Sources (Uses):							
Transfers Out	 (48,000)		(48,000)		(48,000)		0
Total Other Financing Sources (Uses)	 (48,000)		(48,000)		(48,000)		0
Net Change in Fund Balance	(55,000)		(55,000)		564		55,564
Fund Balance at Beginning of Year	 122,032		122,032		122,032		0
Fund Balance at End of Year	\$ 67,032	\$	67,032	\$	122,596	\$	55,564

INDIGENT DRIVERS ALCOHOL TREATMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:		nal Budget		ll Budget	Actual	Fina Po	nce with Budget ositive gative)
Fines and Forfeitures	¢	2 200	¢	2 200	\$ 0 552	¢	252
	\$	2,200	\$	2,200	\$ 2,553	\$	353
Total Revenues		2,200		2,200	 2,553		353
Expenditures:							
Total Expenditures		0		0	 0		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		2,200		2,200	2,553		353
Other Financing Sources (Uses):							
Transfers Out		(3,000)		(3,000)	 0		3,000
Total Other Financing Sources (Uses)		(3,000)		(3,000)	 0		3,000
Net Change in Fund Balance		(800)		(800)	2,553		3,353
Fund Balance at Beginning of Year		76,114		76,114	 76,114		0
Fund Balance at End of Year	\$	75,314	\$	75,314	\$ 78,667	\$	3,353

LAW ENFORCEMENT AND EDUCATION FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:	inal Budget	et Final Budget		Final Budget Actual		Variance Final Buc Positiv (Negativ	
Fines and Forfeitures	\$ 50,000	\$	50,000	\$	48,893	\$	(1,107)
Total Revenues	 50,000		50,000		48,893		(1,107)
Expenditures:							
General Government:							
Operations and Maintenance	97,096		97,096		14,794		82,302
Capital Outlay	 48,000		48,000		0		48,000
Total Expenditures	 145,096		145,096		14,794		130,302
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(95,096)		(95,096)		34,099		129,195
Fund Balance at Beginning of Year	159,931		159,931		159,931		0
Prior Year Encumbrances	 96		96		96		0
Fund Balance at End of Year	\$ 64,931	\$	64,931	\$	194,126	\$	129,195

MUNICIPAL COURT JUDICIAL COMPUTER FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:	Orig	inal Budget	Fina	al Budget		Actual	Fina P	ance with al Budget ositive egative)
	\$	33,292	\$	33,292	\$	33,292	\$	0
Intergovernmental Revenues Fines and Forfeitures	Ф	,	Ф	,	Ф	<i>,</i>	Ф	÷
		320,000		320,000		377,643		57,643
Total Revenues		353,292		353,292		410,935		57,643
Expenditures:								
General Government:								
Personal Services		398,212		398,212		370,327		27,885
Operations and Maintenance		18,875		18,875		15,243		3,632
Total Expenditures		417,087		417,087		385,570		31,517
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(63,795)		(63,795)		25,365		89,160
Other Financing Sources (Uses):								
Transfers In		57,703		57,703		43,277		(14,426)
Total Other Financing Sources (Uses)		57,703		57,703		43,277		(14,426)
Net Change in Fund Balance		(6,092)		(6,092)		68,642		74,734
Fund Balance at Beginning of Year		131,346		131,346		131,346		0
Prior Year Encumbrances		1,375		1,375		1,375		0
Fund Balance at End of Year	\$	126,629	\$	126,629	\$	201,363	\$	74,734

MUNICIPAL COURT PROBATION FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:	Original Budget Final Budget Actual							ance with al Budget Positive egative)
Fines and Forfeitures	\$	200,000	\$	200,000	¢	200 652	¢	653
Files and Fortenures	\$	200,000	\$	200,000	\$	200,653	\$	035
Total Revenues		200,000		200,000		200,653		653
Expenditures: General Government:								
Personal Services		91,652		91,675		91,518		157
Operations and Maintenance		195,603		195,579		47,354		148,225
Capital Outlay		105,000		105,000		13,820		91,180
Total Expenditures		392,255		392,254		152,692		239,562
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(192,255)		(192,254)		47,961		240,215
Fund Balance at Beginning of Year		263,235		263,235		263,235		0
Prior Year Encumbrances		2,255		2,255		2,255		0
Fund Balance at End of Year	\$	73,235	\$	73,236	\$	313,451	\$	240,215

MUNICIPAL COURT COMPUTERIZATION FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Fines and Forfeitures	\$ 430,000	\$ 430,000	\$ 511,140	\$ 81,140
All Other Revenues	0	0	693	693
Total Revenues	430,000	430,000	511,833	81,833
Expenditures:				
General Government:				
Operations and Maintenance	705,587	705,587	183,323	522,264
Capital Outlay	800,000	800,000	2,003	797,997
Total Expenditures	1,505,587	1,505,587	185,326	1,320,261
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(1,075,587)	(1,075,587)	326,507	1,402,094
Other Financing Sources (Uses):				
Transfers Out	(21,500)	(21,500)	(21,500)	0
Total Other Financing Sources (Uses)	(21,500)	(21,500)	(21,500)	0
Net Change in Fund Balance	(1,097,087)	(1,097,087)	305,007	1,402,094
Fund Balance at Beginning of Year	1,445,671	1,445,671	1,445,671	0
Prior Year Encumbrances	4,587	4,587	4,587	0
Fund Balance at End of Year	\$ 353,171	\$ 353,171	\$ 1,755,265	\$ 1,402,094

MUNICIPAL COURT SPECIAL PROJECTS FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

meritenne	cooki		TOLL				
	Origi	nal Budget	_Fina	l Budget	 Actual	Fina Po	nce with l Budget ositive gative)
Revenues:							
Charges for Services	\$	0	\$	0	\$ 4,087	\$	4,087
Total Revenues		0		0	 4,087		4,087
Expenditures:							
Total Expenditures		0		0	 0		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		0		0	4,087		4,087
Fund Balance at Beginning of Year		7,493		7,493	 7,493		0
Fund Balance at End of Year	\$	7,493	\$	7,493	\$ 11,580	\$	4,087

MUNICIPAL COURT FAMILY VIOLENCE FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

		DRUGCOU	JAIP	UND			
-	Orig	inal Budget	Fina	al Budget	 Actual	Fina P	ance with Il Budget ositive egative)
Revenues:							
Intergovernmental Revenues	\$	64,500	\$	89,709	\$ 89,709	\$	0
All Other Revenues		0		1,350	 1,735		385
Total Revenues		64,500		91,059	 91,444		385
Expenditures:							
Security of Persons and Property:							
Personal Services		115,255		115,255	94,951		20,304
Operations and Maintenance		57,673		57,673	 35,139		22,534
Total Expenditures		172,928		172,928	 130,090		42,838
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(108,428)		(81,869)	(38,646)		43,223
Other Financing Sources (Uses):							
Transfers In		0		69,500	 69,500		0
Total Other Financing Sources (Uses)		0		69,500	 69,500		0
Net Change in Fund Balance		(108,428)		(12,369)	30,854		43,223
Fund Balance at Beginning of Year		10,572		10,572	10,572		0
Prior Year Encumbrances		2,173		2,173	 2,173		0
Fund Balance at End of Year	\$	(95,683)	\$	376	\$ 43,599	\$	43,223

MUNICIPAL DRUG COURT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues:	Orig	nal Budget	Fina	 Actual	Fina Po	ance with l Budget ositive egative)	
Kevenues.							
Intergovernmental Revenues	\$	0	\$	0	\$ 1,500	\$	1,500
Total Revenues		0		0	 1,500		1,500
Expenditures:							
Security of Persons and Property:							
Operations and Maintenance		0		6,100	 6,100		0
Total Expenditures		0		6,100	 6,100		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		0		(6,100)	(4,600)		1,500
Fund Balance at Beginning of Year		17,200		17,200	17,200		0
Fund Balance at End of Year	\$	17,200	\$	11,100	\$ 12,600	\$	1,500

OHIO PEACE OFFICERS TRAINING FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

AR	RA S	TIMULUS I	FUND				
Revenues:	Orig	inal Budget	Fin	al Budget	 Actual	Fir	riance with nal Budget Positive Negative)
Intergovernmental Revenues	\$	310,237	\$	662,580	\$ 276,734	\$	(385,846)
Total Revenues		310,237		662,580	 276,734		(385,846)
Expenditures: General Government:							
Capital Outlay		0		727,972	338,052		389,920
Total Expenditures		0		727,972	 338,052		389,920
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		310,237		(65,392)	(61,318)		4,074
Other Financing Sources (Uses):							
Ohio Water Development Authority Loans Issued		0		65,392	 61,428		(3,964)
Total Other Financing Sources (Uses)		0		65,392	 61,428		(3,964)
Net Change in Fund Balance		310,237		0	110		110
Fund Balance at Beginning of Year		0		0	 0		0
Fund Balance at End of Year	\$	310,237	\$	0	\$ 110	\$	110

ARRA STIMULUS FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

DARE	JIIICEN N		U				
D	Orig	inal Budget	Fin	al Budget	 Actual	Fina P	ance with al Budget Positive egative)
Revenues:							
Intergovernmental Revenues	\$	27,123	\$	27,123	\$ 47,972	\$	20,849
Total Revenues		27,123		27,123	 47,972		20,849
Expenditures:							
Security of Persons and Property:							
Personal Services		0		39,295	 39,295		0
Total Expenditures		0		39,295	 39,295		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		27,123		(12,172)	8,677		20,849
Fund Balance at Beginning of Year		12,172		12,172	12,172		0
Fund Balance at End of Year	\$	39,295	\$	0	\$ 20,849	\$	20,849

DARE OFFICER RETENTION GRANT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

COMMUNITIE			LUC	I OKANI I	UIU			
							Fin	iance with al Budget Positive
	Orig	inal Budget	Fi	nal Budget		Actual	(N	legative)
Revenues:								
Intergovernmental Revenues	\$	875,060	\$	1,395,243	\$	579,519	\$	(815,724)
All Other Revenues		16,340		16,340		12,890		(3,450)
Total Revenues		891,400		1,411,583		592,409		(819,174)
Expenditures:								
Community Environment:								
Operations and Maintenance		16,340		16,340		1,912		14,428
Capital Outlay		773,253		1,293,436		447,718		845,718
Total Community Environment		789,593		1,309,776		449,630		860,146
Debt Service:								
Principal Retirement		90,000		90,000		90,000		0
Interest and Fiscal Charges		11,806		11,806		11,806		0
Total Debt Service		101,806		101,806		101,806		0
Total Expenditures		891,399		1,411,582		551,436		860,146
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		1		1		40,973		40,972
Fund Balance at Beginning of Year		91,855		91,855		91,855		0
Fund Balance at End of Year	\$	91,856	\$	91,856	\$	132,828	\$	40,972

COMMUNITY DEVELOPMENT BLOCK GRANT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Variance with Final Budget Positive Original Budget Final Budget Actual (Negative) **Revenues:** Intergovernmental Revenues \$ 96,000 \$ 96,000 \$ 93,918 \$ (2,082) Investment Earnings 5,500 5,500 6,111 611 **Total Revenues** 101,500 101,500 100,029 (1,471) **Expenditures: Total Expenditures** 0 0 0 0 Excess (Deficiency) of Revenues Over (Under) Expenditures 101,500 101,500 100,029 (1,471) **Other Financing Sources (Uses):** Transfers Out 0 (100,000)(100,000)0 Total Other Financing Sources (Uses) 0 (100,000)(100,000) 0 Net Change in Fund Balance 101,500 1,500 29 (1,471) Fund Balance at Beginning of Year 214,556 214,556 214,556 0 Fund Balance at End of Year 214,585 (1,471) 316,056 \$ 216,056 \$ \$ \$

STATE HIGHWAY FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	CENTETERI	INTERNIE	ANT DO	UND				
	Orig	inal Budget	Fin	al Budget	 Actual	Variance Final Bu Positi l (Negat		
Revenues:								
Charges for Services	\$	20,000	\$	20,000	\$ 21,052	\$	1,052	
Investment Earnings		2,000		2,000	 1,086		(914)	
Total Revenues		22,000		22,000	 22,138		138	
Expenditures:								
Public Health and Welfare Services:								
Operations and Maintenance		32,000		32,000	 24,603		7,397	
Total Expenditures		32,000		32,000	 24,603		7,397	
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(10,000)		(10,000)	(2,465)		7,535	
Fund Balance at Beginning of Year		303,767		303,767	 303,767		0	
Fund Balance at End of Year	\$	293,767	\$	293,767	\$ 301,302	\$	7,535	

CEMETERY INTERMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Debt Service Funds For the Year Ended December 31, 2011

	DON	DREIIRE				Ver	iance with
							al Budget
							Positive
	Orio	inal Budget	Fin	al Budget	Actual	-	legative)
Revenues:	<u></u>	ini Dudget		<u>ur Budget</u>	 Tietuur		(eguare)
Intergovernmental Revenues	\$	117,457	\$	117,457	\$ 136,035	\$	18,578
Investment Earnings		20,642		20,642	 0		(20,642)
Total Revenues		138,099		138,099	 136,035		(2,064)
Expenditures:							
Debt Service:							
Principal Retirement		310,173		309,593	309,593		0
Interest and Fiscal Charges		130,914		130,914	 129,430		1,484
Total Expenditures		441,087	. <u> </u>	440,507	 439,023		1,484
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(302,988)		(302,408)	(302,988)		(580)
Other Financing Sources (Uses):							
Transfers In		606,925		606,925	 302,988		(303,937)
Total Other Financing Sources (Uses)		606,925		606,925	 302,988		(303,937)
Net Change in Fund Balance		303,937		304,517	0		(304,517)
Fund Balance at Beginning of Year		91,191		91,191	 91,191		0
Fund Balance at End of Year	\$	395,128	\$	395,708	\$ 91,191	\$	(304,517)

GENERAL BOND RETIREMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Debt Service Funds For the Year Ended December 31, 2011

D D	Original Budget Final Budget Actual						Original Budget Final Budget Actual			ance with Il Budget ositive egative)
Revenues:	¢	25.000	¢	25.000	¢	46 202	¢	11 202		
Special Assessments	\$	35,000	\$	35,000	\$	46,203	\$	11,203		
Total Revenues		35,000		35,000		46,203		11,203		
Expenditures:										
General Government:										
Operations and Maintenance		2,000		2,321		2,321		0		
Debt Service:										
Principal Retirement		17,000		17,000		17,000		0		
Interest and Fiscal Charges		12,250		12,250		12,250		0		
Total Expenditures		31,250		31,571		31,571		0		
Excess (Deficiency) of Revenues										
Over (Under) Expenditures		3,750		3,429		14,632		11,203		
Fund Balance at Beginning of Year		16,276		16,276		16,276		0		
Fund Balance at End of Year	\$	20,026	\$	19,705	\$	30,908	\$	11,203		

SPECIAL ASSESSMENT DEBT RETIREMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

CATIL	AL INTROVENIE						
	Original Dudget						
Devenues	Original Budget	Final Budget	Actual	(Negative)			
Revenues:							
Taxes	\$ 214,554	\$ 214,554	\$ 272,750	\$ 58,196			
Intergovernmental Revenues	0	3,554,868	764,866	(2,790,002)			
All Other Revenues	0	100	28,819	28,719			
Total Revenues	214,554	3,769,522	1,066,435	(2,703,087)			
Expenditures:							
Capital Outlay	182,626	1,777,251	658,587	1,118,664			
Debt Service:							
Principal Retirement	0	6,107	6,107	0			
Interest and Fiscal Charges	5,202	6,277	6,145	132			
Total Expenditures	187,828	1,789,635	670,839	1,118,796			
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	26,726	1,979,887	395,596	(1,584,291)			
Other Financing Sources (Uses):							
Installment Loan	0	198,076	199,141	1,065			
Transfers Out	0	(94,197)	(94,197)	0			
Advances In	1,093,300	820,900	1,103,300	282,400			
Advances Out	(1,099,100)	(1,109,100)	(1,291,720)	(182,620)			
Total Other Financing Sources (Uses)	(5,800)	(184,321)	(83,476)	100,845			
Net Change in Fund Balance	20,926	1,795,566	312,120	(1,483,446)			
Fund Balance at Beginning of Year	1,078,139	1,078,139	1,078,139	0			
Fund Balance at End of Year	\$ 1,099,065	\$ 2,873,705	\$ 1,390,259	\$ (1,483,446)			

CAPITAL IMPROVEMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

Revenues:	Original Budget	Final Budget Actual		Variance with Final Budget Positive (Negative)
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures:				
Capital Outlay	0	6,280	6,280	0
Total Expenditures	0	6,280	6,280	0
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	0	(6,280)	(6,280)	0
Other Financing Sources (Uses):				
Advances In	560,000	560,000	550,000	(10,000)
Advances Out	(550,000)	(550,000)	(550,000)	0
Total Other Financing Sources (Uses)	10,000	10,000	0	(10,000)
Net Change in Fund Balance	10,000	3,720	(6,280)	(10,000)
Fund Balance at Beginning of Year	30,409	30,409	30,409	0
Fund Balance at End of Year	\$ 40,409	\$ 34,129	\$ 24,129	\$ (10,000)

FIRE CAPITAL IMPROVEMENT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

TIM	IMIACI	-DISTRICT	UNE	rund				
	Orig	Original Budget Final Budget Actual				Fina P	ance with Il Budget ositive egative)	
Revenues:								
Charges for Services	\$	50,000	\$	50,000	\$	42,771	\$	(7,229)
Total Revenues		50,000		50,000		42,771		(7,229)
Expenditures:								
Security of Persons and Property:								
Operations and Maintenance		0		15,000		15,000		0
Capital Outlay		0		149,334		149,334		0
Total Expenditures		0		164,334		164,334		0
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		50,000		(114,334)		(121,563)		(7,229)
Fund Balance at Beginning of Year		369,375		369,375		369,375		0
Fund Balance at End of Year	\$	419,375	\$	255,041	\$	247,812	\$	(7,229)

FIRE IMPACT-DISTRICT ONE FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

	KOAD I			UND			
	Origi	nal Budget	Fi	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:							<u> </u>
Taxes	\$	468,000	\$	468,000	\$ 371,495	\$	(96,505)
Investment Earnings		0		0	3		3
All Other Revenues		0		0	 5,286		5,286
Total Revenues		468,000		468,000	 376,784		(91,216)
Expenditures:							
General Government:							
Operations and Maintenance		621,160		64,286	10,322		53,964
Capital Outlay		13,000		70,000	68,260		1,740
Debt Service:							
Principal Retirement		275,000		817,160	2,438,736		(1,621,576)
Interest and Fiscal Charges		57,919		67,407	 95,784		(28,377)
Total Expenditures		967,079		1,018,853	 2,613,102		(1,594,249)
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(499,079)		(550,853)	(2,236,318)		(1,685,465)
Other Financing Sources (Uses):							
General Obligation Notes Issued		0		0	2,192,113		2,192,113
Total Other Financing Sources (Uses)		0		0	 2,192,113		2,192,113
Net Change in Fund Balance		(499,079)		(550,853)	(44,205)		506,648
Fund Balance at Beginning of Year		614,306		614,306	 614,306		0
Fund Balance at End of Year	\$	115,227	\$	63,453	\$ 570,101	\$	506,648

ETY ROAD TIF PROJECT FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2011

Variance with Final Budget Positive Original Budget Final Budget Actual (Negative) **Revenues:** Charges for Services \$ 25,000 \$ 25,000 \$ 29,592 \$ 4,592 **Total Revenues** 25,000 25,000 29,592 4,592 Expenditures: Total Expenditures 0 0 0 0 Excess (Deficiency) of Revenues Over (Under) Expenditures 25,000 25,000 29,592 4,592 Fund Balance at Beginning of Year 992,937 992,937 992,937 0 Fund Balance at End of Year 1,017,937 1,017,937 \$ 1,022,529 \$ 4,592 \$ \$

CEMETERY TRUST FUND

Internal Service Funds

These funds are used to account for the financing of goods or services provided by one department to other departments of the City, on a cost-reimbursement basis.

Utilities Collection Fund

To account for the operation of the utility collections department for services provided to the gas, water, water pollution and sanitation departments. The funds using the utility billing services are charged for the cost of operation.

Information Services Fund

To account for the operation of the information services department for services provided for all departments within the City.

Health Insurance Management Fund

To account for the accumulation and allocation of costs associated with providing health care benefits to employees.

Combining Statement of Net Assets Internal Service Funds December 31, 2011

	Utilities Collection	 formation Services	 lth Insurance anagement	 Total
Assets:				
Current Assets:				
Cash and Cash Equivalents	\$ 155,073	\$ 445,106	\$ 14,040	\$ 614,219
Cash and Cash Equivalents with Fiscal Agent	0	0	2,591,626	2,591,626
Inventory of Supplies at Cost	31,538	9,104	0	40,642
Prepaid Items	 447	 0	 0	 447
Total Current Assets	187,058	454,210	2,605,666	3,246,934
Non Current Assets:				
Capital Assets Being Depreciated, Net	 88,502	 155,284	 0	 243,786
Total Assets	 275,560	 609,494	 2,605,666	 3,490,720
Liabilities:				
Current Liabilities:				
Accounts Payable	11,555	5,799	0	17,354
Accrued Wages and Benefits	50,841	26,939	0	77,780
Claims Payable	0	0	658,237	658,237
Capital Lease Payable-Current	2,573	0	0	2,573
Compensated Absences Payable - Current	 47,654	 29,883	 0	 77,537
Total Current Liabilities	112,623	62,621	658,237	833,481
Long Term Liabilities:				
Capital Leases Payable	3,840	0	0	3,840
Compensated Absences Payable	 234,668	 93,949	 0	 328,617
Total Liabilities	 351,131	 156,570	 658,237	 1,165,938
Net Assets:				
Invested in Capital Assets, Net of Related Debt	82,089	155,284	0	237,373
Unrestricted	(157,660)	 297,640	 1,947,429	 2,087,409
Total Net Assets	\$ (75,571)	\$ 452,924	\$ 1,947,429	\$ 2,324,782

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Funds For the Year Ended December 31, 2011

	Utilities Collection	 formation Services	 lth Insurance	Total
Operating Revenues:				
Charges for Services	\$ 1,282,723	\$ 845,541	\$ 5,739,292	\$ 7,867,556
Other Operating Revenue	 26,614	 11	0	 26,625
Total Operating Revenues	 1,309,337	 845,552	 5,739,292	 7,894,181
Operating Expenses:				
Personal Services	1,020,489	476,829	0	1,497,318
Contractual Services	337,317	117,991	0	455,308
Materials and Supplies	147,159	44,458	0	191,617
Depreciation	15,309	32,355	0	47,664
Health Insurance Claims	 0	 0	7,026,803	 7,026,803
Total Operating Expenses	 1,520,274	 671,633	 7,026,803	 9,218,710
Operating Income (Loss)	(210,937)	173,919	(1,287,511)	(1,324,529)
Nonoperating Revenue (Expenses):				
Loss on Disposal of Capital Assets	 0	(489)	 0	 (489)
Total Nonoperating Revenues (Expenses)	 0	 (489)	 0	 (489)
Change in Net Assets	(210,937)	173,430	(1,287,511)	(1,325,018)
Net Assets Beginning of Year	 135,366	 279,494	 3,234,940	 3,649,800
Net Assets End of Year	\$ (75,571)	\$ 452,924	\$ 1,947,429	\$ 2,324,782

Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2011

_	Utilities Collection	Information Services	Health Insurance Management	Totals
Cash Flows from Operating Activities:				
Cash Received from Interfund Services	\$1,309,337	\$845,552	\$5,739,292	\$7,894,181
Cash Payments for Goods and Services	(487,414)	(170,076)	0	(657,490)
Cash Payments to and on behalf of Employees	(1,031,453)	(457,875)	0	(1,489,328)
Cash Payments for Claims	0	0	(6,642,792)	(6,642,792)
Net Cash Provided (Used) by Operating Activities	(209,530)	217,601	(903,500)	(895,429)
Cash Flows from Capital and Related Financing Activities:	<u>.</u>			
Acquisition and Construction of Assets	(2,663)	0	0	(2,663)
Capital Lease Payments	(2,337)	0	0	(2,337)
Net Cash Used for Capital				
and Related Financing Activities	(5,000)	0	0	(5,000)
Net Increase (Decrease) in				
Cash and Cash Equivalents	(214,530)	217,601	(903,500)	(900,429)
Cash and Cash Equivalents at Beginning of Year	369,603	227,505	3,509,166	4,106,274
Cash and Cash Equivalents at End of Year	\$155,073	\$445,106	\$2,605,666	\$3,205,845
Reconciliation of Operating Income (Loss) to Net Cash				
Provided (Used) by Operating Activities:				
Operating Income (Loss)	(\$210,937)	\$173,919	(\$1,287,511)	(\$1,324,529)
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation	15,309	32,355	0	47,664
Changes in Assets and Liabilities:	,			
Increase in Inventory	(2,356)	(750)	0	(3,106)
Increase in Prepaid Items	(7)	0	0	(7)
Decrease in Accounts Payable	(551)	(6,865)	0	(7,416)
Increase (Decrease) in Accrued Wages and Benefits	(3,795)	2,798	0	(997)
Increase (Decrease) in Compensated Absences	(7,193)	16,144	0	8,951
Increase in Claims Payable	0	0	384,011	384,011
Total Adjustments	1,407	43,682	384,011	429,100
Net Cash Provided (Used)	· · · ·	· · · ·		*
by Operating Activities	(\$209,530)	\$217,601	(\$903,500)	(\$895,429)

Fiduciary Funds

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

Agency Funds

Street Deposit Fund

Established to account for monies deposited with the City by individuals who intend to excavate portions of the City streets or sidewalks.

Municipal Court Fund

Established to account for monies that flow through the Clerk of Courts Office.

Law Library Fund

Established to account for accumulation and distribution of resources for the law library.

Fire Insurance Escrow Fund

Established to account for insurance monies on deposit to insure fire site cleanup of damaged property.

Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended December 31, 2011

<u>Street Deposit Fund</u> Assets:	2010	Additions		December 31,
-		Additions	Deductions	2011
Assets:				
Cash and Cash Equivalents	\$5,200	\$400	\$0	\$5,600
Total Assets	\$5,200	\$400	\$0	\$5,600
Liabilities:				
Due to Others	\$5,200	\$400	\$0	\$5,600
Total Liabilities	\$5,200	\$400	\$0	\$5,600
Municipal Court Fund Assets:				
Cash with Fiscal Agent	\$180,186	\$4,786,554	(\$4,784,686)	\$182,054
Total Assets	\$180,186	\$4,786,554	(\$4,784,686)	\$182,054
Liabilities:		<u> </u>		
Due to Other Funds	\$4,229	\$2,009,413	(\$2,010,696)	\$2,946
Intergovernmental Payable	\$ 4 ,229 0	932,322	(932,322)	\$2,940 0
Due to Others	175,957	1,844,819	(1,841,668)	179,108
Total Liabilities	\$180,186	\$4,786,554	(\$4,784,686)	\$182,054
		. , , ,		
Law Library Fund Assets:				
Cash and Cash Equivalents	\$0	\$44.017	(\$44,017)	\$0
Due from Other Funds	4,229	2,946	(4,229)	2,946
Total Assets	\$4,229	\$46,963	(\$48,246)	\$2,946
Liabilities:		<u> </u>		
Intergovernmental Payable	\$4,229	\$46,963	(\$48,246)	\$2,946
Total Liabilities	\$4,229	\$46,963	(\$48,246)	\$2,946
	· · · · · · · · · · · · · · · · · · ·	\$10,705	(\$10,210)	\$2,710
Fire Insurance Escrow Fund				
Assets:	¢1,< 000	¢0	(\$16,000)	¢O
Cash and Cash Equivalents Total Assets	<u>\$16,000</u> \$16,000	<u>\$0</u> \$0	(\$16,000)	<u>\$0</u> \$0
Iotal Assets	\$10,000	\$ 0	(\$16,000)	<u>۵</u> 0
Liabilities:				
Due to Others	\$16,000	\$0	(\$16,000)	\$0
Total Liabilities	\$16,000	\$0	(\$16,000)	\$0
Totals - All Agency Funds Assets:				
Cash and Cash Equivalents	\$201,386	\$4,830,971	(\$4,844,703)	\$187,654
Due from Other Funds	4,229	2,946	(4,229)	2,946
Total Assets	\$205,615	\$4,833,917	(\$4,848,932)	\$190,600
Liabilities:		_	_	
Due to Other Funds	\$4,229	\$2,009,413	(\$2,010,696)	\$2,946
Intergovernmental Payables	4,229	979,285	(980,568)	2,946
Due to Others	197,157	1,845,219	(1,857,668)	184,708
Total Liabilities	\$205,615	\$4,833,917	(\$4,848,932)	\$190,600

STATISTICAL SECTION



STATISTICAL TABLES

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	
Financial Trends These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S 2 – S 13
Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source which is income tax.	S 14 – S 17
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S 18 – S 27
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S 28 – S 31
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S 32 – S 39
Sources Note:	

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

Net Assets by Component Last Nine Years (accrual basis of accounting)

	2003	2004	2005	2006
Governmental Activities:				
Invested in Capital Assets, Net of Related Debt	\$20,219,881	\$20,574,646	\$21,352,341	\$23,975,773
Restricted	6,450,635	6,966,940	7,689,262	7,586,314
Unrestricted	3,683,855	4,442,545	5,041,192	4,724,339
Total Governmental Activities Net Assets	\$30,354,371	\$31,984,131	\$34,082,795	\$36,286,426
Business-type Activities:				
Invested in Capital Assets, Net of Related Debt	\$27,922,328	\$26,504,751	\$28,994,290	\$30,722,799
Restricted	0	978,578	1,018,993	1,054,021
Unrestricted	15,945,149	22,452,273	26,856,616	31,203,849
Total Business-type Activities Net Assets	\$43,867,477	\$49,935,602	\$56,869,899	\$62,980,669
Primary Government:				
Invested in Capital Assets, Net of Related Debt	\$48,142,209	\$47,079,397	\$50,346,631	\$54,698,572
Restricted	6,450,635	7,945,518	8,708,255	8,640,335
Unrestricted	19,629,004	26,894,818	31,897,808	35,928,188
Total Primary Government Net Assets	\$74,221,848	\$81,919,733	\$90,952,694	\$99,267,095

Source: City Auditor's Office

2007	2008	Restated 2009	2010	2011
\$25,645,197 9,988,647	\$29,763,541 7,482,942	\$30,016,277 8.350,592	\$29,963,075 8,914,509	\$29,585,924 10,612,142
4,038,840	2,697,692	2,643,683	1,265,734 \$40,143,318	<u>169,239</u> \$40,367,305
		+ 1,010,002		+ .0,001,000
\$33,974,969	\$37,984,626	\$38,448,219	\$42,163,722	\$41,272,887
1,051,465	2,561,847	3,854,911	2,553,537	2,553,685
30,810,822	25,478,180	1,665,210	(10,991,395)	(21,127,841)
\$65,837,256	\$66,024,653	\$43,968,340	\$33,725,864	\$22,698,731
\$59,620,166	\$67,748,167	\$68,464,496	\$72,126,797	\$70,858,811
11,040,112	10,044,789	12,205,503	11,468,046	13,165,827
34,849,662	28,175,872	4,308,893	(9,725,661)	(20,958,602)
\$105,509,940	\$105,968,828	\$84,978,892	\$73,869,182	\$63,066,036

Changes in Net Assets Last Nine Years (accrual basis of accounting)

	2003	2004	2005	2006
Expenses				
Governmental Activities:				
Security of Persons and Property	\$13,728,378	\$13,716,187	\$14,473,126	\$16,104,691
Public Health and Welfare Services	881,427	896,457	779,600	878,467
Leisure Time Activities	1,773,654	1,657,885	1,742,633	2,124,266
Community Environment	833,665	724,170	789,851	959,561
Transportation	3,871,092	4,366,390	4,378,695	4,342,096
General Government	6,143,687	6,571,065	6,949,947	7,223,816
Interest and Fiscal Charges	209,429	218,203	339,328	322,513
Total Governmental Activities Expenses	27,441,332	28,150,357	29,453,180	31,955,410
Business-type Activities:				
Gas	19,558,945	20,229,675	23,308,942	23,771,384
Water	6,211,390	7,990,566	8,014,591	8,513,968
Water Pollution	6,325,948	6,656,732	6,539,509	7,226,506
Sanitation	2,932,207	2,956,661	2,921,855	3,033,340
Storm Water	57,286	600,286	706,217	1,159,357
Port Authority	0	0	0	0
Total Business-type Activities Expenses	35,085,776	38,433,920	41,491,114	43,704,555
Total Primary Government Expenses	\$62,527,108	\$66,584,277	\$70,944,294	\$75,659,965
Program Revenues				
Governmental Activities:				
Charges for Services				
Security of Persons and Property	\$2,033,168	\$1,986,291	\$1,932,337	\$1,871,567
Public Health and Welfare Services	191,105	273,345	260,032	270,286
Leisure Time Activities	326,109	332,834	360,817	369,508
Community Environment	0	0	105,422	100,329
Transportation	160,055	763,338	735,194	821,284
General Government	412,399	1,191,311	1,891,022	2,072,411
Operating Grants and Contributions	3,645,073	4,217,797	4,087,234	3,606,523
Capital Grants and Contributions	870,520	1,029,423	1,105,484	2,054,029
Total Governmental Activities Program Reveni	ues 7,638,429	9,794,339	10,477,542	11,165,937

City of Lancaster

2007	2008	2009	2010	2011
\$16,857,036	\$18,208,576	\$17,891,385	\$17,701,539	\$17,530,462
889,715	913,831	876,750	824,685	754,085
2,278,778	1,703,779	1,853,442	1,953,298	1,958,087
670,861	921,428	671,940	842,850	817,834
5,109,759	4,540,208	4,801,342	5,224,430	5,037,68
9,709,530	7,903,080	7,644,288	9,532,402	7,369,03
474,299	530,870	442,382	343,326	339,53
35,989,978	34,721,772	34,181,529	36,422,530	33,806,720
22.956 601	20 496 090	10 207 909	16 207 501	14 005 50
23,856,601	29,486,089	19,307,808	16,287,581	14,805,52
8,508,514	9,024,527	9,251,932	8,959,229	9,143,94
7,387,509	8,085,696	7,864,490	7,223,678	8,461,86
3,149,630	3,364,602	3,352,104	3,333,154	3,533,47
1,797,201	1,624,711	1,546,057	2,052,733	1,786,08
0 44,699,455	0 51,585,625	41,322,391	23,188,889 61,045,264	21,390,27

\$80,689,433	\$86,307,397	\$75,503,920	\$97,467,794	\$92,927,88
\$2,056,919	\$2,100,254	\$2,384,863	\$2,300,078	\$2,161,18
260,296	233,239	240,408	216,399	251,75
364,720	530,383	376,401	415,566	396,58
101,951	99,804	96,235	85,720	97,824
1,366,382	770,556	790,241	825,039	813,49
1,884,603	1,998,226	1,943,677	2,302,119	2,151,90
5,641,639	6,257,136	5,070,598	4,358,354	5,523,71
5,041,057				
2,965,310	1,248,952	0	797,834	498,03

(continued)

Changes in Net Assets Last Nine Years (accrual basis of accounting)

(accrual basis of accounting)							
	2003	2004	2005	2006			
Business-type Activities:							
Charges for Services							
Gas	20,331,249	22,009,172	25,405,950	26,107,359			
Water	6,854,809	8,286,110	8,388,041	8,616,566			
Water Pollution	6,433,722	7,174,132	7,006,365	7,314,131			
Sanitation	3,004,224	3,490,894	3,488,335	3,577,116			
Storm Water	72,031	1,807,308	1,675,474	1,828,503			
Port Authority	0	0	0	0			
Operating Grants and Contributions	0	0	0	0			
Capital Grants and Contributions	1,244,524	2,833,839	2,461,246	2,371,650			
Total Business-type		_,,		_, ,			
Activities Program Revenues	37,940,559	45,601,455	48,425,411	49,815,325			
Total Primary		,	,,	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
Government Program Revenues	45,578,988	55,395,794	58,902,953	60,981,262			
et (Expense)/Revenue							
Governmental Activities	(19,802,903)	(18,356,018)	(18,975,638)	(20,789,473			
Business-type Activities	2,854,783	7,167,535	6,934,297	6,110,770			
Total Primary Government		1,101,000	0,201,227	0,110,770			
Net (Expense)/Revenue	(\$16,948,120)	(\$11,188,483)	(\$12,041,341)	(\$14,678,703)			
Governmental Activities: Property Taxes Levied for: General Purposes	\$1,717,151	\$1,657,395	\$1,726,655	\$1,935,850			
Special Purposes	366,655	346,940	373,293	413,013			
Debt Service	0	0	0	415,015			
Capital Outlay	0	0	0	0			
Income Taxes	13,234,650	14,134,110	14,424,322	15,641,005			
Other Local Taxes	788,704	391,507	626,179	516,698			
Intergovernmental Revenue, Unrestricted	2,615,769	2,855,315	2,752,068	2,604,474			
Investment Earnings	322,878	356,036	644,320	1,159,085			
Miscellaneous	184,303	409,637	527,465	722,979			
Transfers	307,742	218,643	0	0			
Total Governmental Activities	19,537,852	20,369,583	21,074,302	22,993,104			
Business-type Activities:							
Special Item - Legal Settlement	0	0	0	0			
Transfers	(307,742)	(218,643)	0	0			
Total Business-type Activities	(307,742)	(218,643)	0	0			
Total Primary Government	\$19,230,110	\$20,150,940	\$21,074,302	\$22,993,104			
-	,	. ,					
hange in Net Assets Governmental Activities	(\$765 (51)	\$2 012 54F	\$2 000 CCA	¢2 202 621			
	(\$265,051)	\$2,013,565	\$2,098,664 6 934 297	\$2,203,631			
Business-type Activities	2,547,041	6,948,892	6,934,297	6,110,770			
Total Primary Government Change in Net Assets	\$2,281,990	\$8,962,457	\$9,032,961	\$8,314,401			
	ψ2,201,990	ψ0,702,437	$\psi_{7},052,701$	ψ0,514,401			
Source: City Auditor's Office	S 6						
	1.6						

2007	2008	2009	2010	2011
23,183,618	26,425,358	22,023,964	17,258,590	15,206,268
9,320,183	8,626,257	8,408,759	8,243,228	7,917,801
7,794,051	8,194,701	8,231,224	8,708,143	10,010,386
3,605,141	3,570,408	3,592,904	3,572,689	3,583,806
1,775,357	1,745,794	1,899,584	2,107,985	2,327,529
0	0	0	9,350,923	8,626,192
0	0	146,543	194,145	256,255
1,945,692	1,340,484	47,589	1,042,287	144,389
1,9 10,092	1,5 10,101		1,012,207	11,305
47,624,042	49,903,002	44,350,567	50,477,990	48,072,626
62,265,862	63,141,552	55,252,990	61,779,099	59,967,139
(21,348,158)	(21,483,222)	(23,279,106)	(25,121,421)	(21,912,213)
2,924,587	(1,682,623)	3,028,176	(10,567,274)	(11,048,535)
2,724,307	(1,002,023)	5,020,170	(10,307,274)	(11,040,555)
(\$18,423,571)	(\$23,165,845)	(\$20,250,930)	(\$35,688,695)	(\$32,960,748)
\$2,036,017	\$1,946,225	\$2,093,725	\$1,914,780	\$1,967,069
432,511	383,601	417,000	394,315	446,119
0	0	0	228,307	332,919
0	0	0	258,061	38,576
16,129,114	17,366,985	17,456,314	17,212,521	15,838,417
550,548	577,976	517,840	543,579	585,100
3,048,567	3,170,617	2,739,915	3,076,212	2,313,912
1,352,560	802,558	529,545	328,465	326,671
1,117,099	588,164	806,267	622,745	308,819
68,000	(1,428,140)	(215,123)	(324,798)	(21,402)
24,734,416	23,407,986	24,345,483	24,254,187	22,136,200
0	441,880	0	0	0
(68,000)	1,428,140	215,123	324,798	21,402
(68,000)	1,870,020	215,123	324,798	21,402
\$24,666,416	\$25,278,006	\$24,560,606	\$24,578,985	\$22,157,602
\$3,386,258	\$1,924,764	\$1,066,377	(\$867,234)	\$223,987
2,856,587	187,397	3,243,299	(10,242,476)	(11,027,133)
\$6,242,845	\$2,112,161	\$4,309,676	(\$11,109,710)	(\$10,803,146)

Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2002	2003	2004	2005
General Fund				
Nonspendable	\$0	\$0	\$0	\$0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Reserved	426,004	315,859	336,003	332,621
Unreserved	3,856,325	3,290,763	3,940,089	3,724,907
Total General Fund	4,282,329	3,606,622	4,276,092	4,057,528
All Other Governmental Funds				
Nonspendable	0	0	0	0
Restricted	0	0	0	0
Committed	0	0	0	0
Unassigned	0	0	0	0
Reserved	2,499,441	2,322,508	2,472,534	2,571,986
Unreserved, Undesignated,				
Reported in:				
Special Revenue Funds	2,307,521	2,333,595	2,581,905	3,084,591
Capital Projects Funds	(588,472)	257,216	(17,171)	(306,634)
Total All Other Governmental Funds	4,218,490	4,913,319	5,037,268	5,349,943
Total Governmental Funds	\$8,500,819	\$8,519,941	\$9,313,360	\$9,407,471

Source: City Auditor's Office

NOTE: Year 2002 does not include the Cemetery Interment and Cemetery Trust Funds which were classified as Fiduciary Funds prior to implementing GASB 34 in 2003.

Note: The City implemented GASB 54 in 2011 which established new fund balance classifications for governmental funds.

2006	2007	2008	2009	2010	2011
\$0	\$0	\$0	\$0	\$0	\$211,052
0	0	0	0	0	430,940
0	0	0	0	0	3,341,770
447,451	290,959	269,862	309,687	311,485	0
4,042,869	3,759,946	3,153,883	2,829,674	3,362,329	0
4,490,320	4,050,905	3,423,745	3,139,361	3,673,814	3,983,762
0	0	0	0	0	2,919,211
0	0	0	0	0	5,972,886
0	0	0	0	0	1,000,075
0	0	0	0	0	(2,224,855)
2,776,859	2,829,102	2,801,159	3,044,531	3,023,660	0
3,035,341 (1,543,724)	3,580,847 (4,231,667)	3,670,910 (5,744,111)	4,082,531 (4,330,894)	4,848,172 (2,010,441)	0 0
4,268,476	2,178,282	727,958	2,796,168	5,861,391	7,667,317
\$8,758,796	\$6,229,187	\$4,151,703	\$5,935,529	\$9,535,205	\$11,651,079

Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2002	2003	2004	2005
Revenues:				
Taxes	\$14,504,954	\$15,317,624	\$16,088,874	\$16,421,231
Intergovernmental Revenues	6,659,241	6,010,243	6,367,123	6,443,731
Charges for Services	2,141,310	2,353,249	3,586,258	4,132,594
Licenses and Permits	18,653	25,167	11,340	22,049
Investment Earnings	458,438	376,875	347,591	598,759
Special Assessments	37,480	41,006	36,873	144,634
Fines and Forfeitures	1,213,778	1,309,508	1,175,825	1,471,477
All Other Revenue	325,514	217,954	516,825	573,346
Total Revenue	25,359,368	25,651,626	28,130,709	29,807,821
Expenditures:				
Current:				
Security of Persons and Property	12,690,508	13,039,847	13,477,234	14,402,149
Public Health and Welfare Services	1,140,416	824,672	845,713	854,324
Leisure Time Activities	1,474,007	1,598,290	1,463,661	1,632,501
Community Environment	957,514	818,537	713,786	787,384
Transportation	3,061,935	3,603,691	4,001,483	3,672,615
General Government	5,246,602	5,791,625	6,121,410	6,929,816
Capital Outlay	1,088,656	2,461,374	899,156	1,151,747
Debt Service:				
Principal Retirement	104,043	535,629	4,168,086	4,254,086
Interest and Fiscal Charges	235,184	172,778	230,382	349,665
Total Expenditures	25,998,865	28,846,443	31,920,911	34,034,287
Excess (Deficiency) of Revenues				
Over Expenditures	(639,497)	(3,194,817)	(3,790,202)	(4,226,466

City of Lancaster

	2007	2008	2009	2010	2011
\$17,981,983	\$18,767,446	\$19,650,167	\$19,672,863	\$20,068,678	\$19,653,652
6,933,762	8,513,743	8,188,157	8,496,589	8,720,285	8,205,290
4,232,866	4,710,409	4,345,079	4,192,295	4,398,036	4,110,825
24,279	26,759	24,362	30,148	23,460	24,320
1,151,742	1,372,732	864,986	541,123	343,123	311,04
136,327	140,058	137,351	128,276	118,993	140,06
1,522,814	1,535,541	1,633,932	1,892,301	2,039,847	2,071,95
884,284	1,168,788	712,682	740,067	729,522	442,00
32,868,057	36,235,476	35,556,716	35,693,662	36,441,944	34,959,16
15,901,921 921,993 1,959,713 1,204,194 3,805,510 6,946,297	16,710,584 893,308 2,194,345 683,621 4,094,796 7,784,196	17,825,296 947,332 2,138,133 938,993 4,126,802 7,667,476	17,282,106 861,469 1,930,845 914,314 4,405,233 7,342,691	17,765,918 827,523 1,891,191 840,683 4,572,787 8,317,591	16,737,29 744,82 1,819,23 825,15 3,920,30 7,115,17
2,221,974 259,586	7,193,369 265,086	3,172,798 1,139,743	825,694 413,171	703,024 643,299	920,83
	,	539,724	448,980	351,966	747,95 325,67
298,633	461,330				

Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2002	2003	2004	2005
Other Financing Sources (Uses):				
State Infrastructure Bank Loan	0	0	0	0
Other Financing Sources - Capital Leases	127,540	0	465,049	142,381
Housing and Urban Development Loan	0	0	0	0
Ohio Water Development Authority Loans	0	0	0	0
General Obligation Notes Issued	425,000	2,260,000	3,960,000	0
General Obligation Bonds Issued	0	0	0	4,150,000
Installment Loan	0	0	0	0
Transfers In	2,715,595	1,555,237	1,846,362	1,732,309
Transfers Out	(2,715,595)	(1,555,237)	(1,693,114)	(1,732,309)
Total Other Financing Sources (Uses)	552,540	2,260,000	4,578,297	4,292,381
Net Change in Fund Balance	(\$86,957)	(\$934,817)	\$788,095	\$65,915
Debt Service as a Percentage of Noncapital Expenditures	1.35%	2.82%	14.78%	14.63%

Source: City Auditor's Office

NOTE: Year 2002 does not include the Cemetery Interment and Cemetery Trust Funds which were classified as Fiduciary Funds prior to implementing GASB 34 in 2003.

2006	2007	2008	2009	2010	2011
0	1,155,949	0	0	0	0
10,079	440,386	126,409	518,545	18,882	0
0	0	760,000	0	0	0
0	0	0	0	337,247	61,428
0	0	0	0	0	0
0	0	0	0	2,800,000	0
0	0	0	0	0	199,141
1,986,619	2,479,004	1,762,994	1,989,769	1,803,367	1,267,822
(1,986,619)	(2,523,754)	(1,786,988)	(2,032,945)	(1,878,889)	(1,289,224)
10,079	1,551,585	862,415	475,369	3,080,607	239,167
(\$641,685)	(\$2,493,574)	(\$2,077,166)	\$1,744,528	\$3,608,569	\$2,041,896
1.93%	2.07%	4.70%	2.63%	2.91%	3.40%

Last Ten Years						
Tax year	2002	2003	2004	2005		
Income Tax Rate	1.60%	1.60%	1.60%	1.75%		
Estimated Personal Income (in thousands)	\$1,038,004	\$1,061,675	\$1,105,334	\$1,104,424		
Total Tax Collected	\$13,520,973	\$13,170,482	\$13,323,746	\$14,186,430		
Income Tax Receipts						
Withholding	10,980,427	10,374,895	10,318,818	11,136,624		
Percentage	81.21%	78.77%	77.45%	78.50%		
Corporate	1,462,968	1,280,896	1,281,868	1,262,432		
Percentage	10.82%	9.73%	9.62%	8.90%		
Individuals	1,077,578	1,514,691	1,723,060	1,787,374		
Percentage	7.97%	11.50%	12.93%	12.60%		

Income Tax Revenues by Source, Governmental Funds Last Ten Years

Source: City Income Tax Department

(1) Effective July 1, 2005, the income tax rate increased from 1.6% to 1.75%.

(2) Credit is given for tax paid to city of employment up to a maximum of 1.0%

2006	2007	2008	2009	2010	2011
1.75%	1.75%	1.75%	1.75%	1.75%	1.75%
\$1,124,579	\$1,165,637	\$1,201,987	\$1,211,789	\$1,214,457	\$1,264,577
\$15,550,666	\$16,264,316	\$16,746,431	\$16,819,420	\$17,320,421	\$16,703,561
12,067,107	12,695,987	12,953,012	12,867,716	13,193,795	13,238,524
77.60% 1,515,792	78.06% 1,514,077	77.35% 1,707,499	76.51% 2,005,248	76.17% 2,192,628	79.25% 1,609,683
9.75%	9.31%	10.20%	11.92%	12.66%	9.64%
1,967,767	2,054,252	2,085,920	1,946,456	1,933,998	1,855,354
12.65%	12.63%	12.45%	11.57%	11.17%	11.11%



Income Tax Collections Current Year and Nine Years Ago

		Calendar Year 2011				
Income	Number	Percent of	Income Tax	Percent of		
Tax Filers	of Filers	Total	Collections	Income		
Top Ten	10	0.10%	\$4,930,338	29.52%		
All Others	9,640	99.90%	11,773,223	70.48%		
Total	9,650	100.00%	\$16,703,561	100.00%		
		Calendar Y	Year 2002			
Income	Number	Percent of	Income Tax	Percent of		
Tax Filers	of Filers	Total	Collections	Income		
Top Ten	10	0.11%	\$4,454,654	32.95%		
All Others	8,712	99.89%	9,066,319	67.05%		
Total	8,722	100.00%	\$13,520,973	100.00%		

Source: City Income Tax Department

Ratio of Outstanding Debt By Type
Last Ten Years

	2002	2003	2004	2005
Governmental Activities (1)				
Housing and Urban Development Loan Payable	\$1,300,000	\$1,210,000	\$1,120,000	\$1,030,000
Ohio Public Works Commission Loan Payable	115,635	106,506	100,420	94,334
Ohio Water Development Authority Loans Payable	2,000,000	2,000,000	0	0
Special Assessment Bonds Payable	356,000	344,500	332,500	319,500
Long Term Notes Payable	525,000	2,260,000	3,960,000	0
General Obligation Bonds Payable	0	0	0	3,965,000
State Infrastructure Bank Loan Payable	0	0	0	0
Installment Loan Payable	0	0	0	0
Capital Leases	1,041,334	826,207	929,486	849,076
Business-type Activities (1)				
Ohio Water Development Authority Loans Payable	\$46,932,034	\$47,881,940	\$46,849,409	\$44,400,803
Long-Term Notes Payable	0	2,400,000	0	0
Revenue Bonds Payable	0	0	13,506,256	13,168,005
Ohio Rail Development Commission Loan	0	0	0	0
Capital Leases	41,256	15,537	28,679	35,004
Total Primary Government	\$52,311,259	\$57,044,690	\$66,826,750	\$63,861,722
Donulation (a)				
Population (2) City of Lancaster	35,860	36,120	36,380	36,380
•	,	,	\$1,837	\$1,755
Outstanding Debt Per Capita	\$1,459	\$1,579	\$1,837	\$1,755
Income (3)				
Personal (in thousands)	1,038,004	1,061,675	1,105,334	1,104,424
Percentage of Personal Income	5.04%	5.37%	6.05%	5.78%

Sources:

(1) Source: City Auditor's Office

(2) US Bureau of Census, Population Division, 2011 is an estimate made by the City

(3) US Department of Commerce, Bureau of Economic Analysis

(a) Per Capita Income is only available by County, Total Personal Income is a calculation

City of Lancaster

2011	2010	2009	2008	2007	2006
\$490,000	\$580,000	\$670,000	\$760,000	\$850,000	\$940,000
57,818	63,904	69,990	76,076	82,162	88,248
391,485	337,247	0	0	0	0
228,000	245,000	261,500	277,000	292,000	306,000
(0	0	0	0	0
5,295,000	5,745,000	3,335,000	3,500,000	3,660,000	3,815,000
610,821	769,994	910,707	1,047,292	1,155,949	0
180,634	0	0	0	0	0
356,584	532,216	750,733	641,890	859,143	617,050
\$60,996,820	\$58,381,455	\$41,534,180	\$36,365,393	\$39,171,688	\$41,823,289
(0	0	0	0	0
365,281,273	369,297,377	373,688,481	379,339,585	12,476,503	12,824,754
4,136	53,060	100,808	0	0	0
83,832	200,470	287,311	343,706	425,521	26,714
\$433,976,403	\$436,205,723	\$421,608,710	\$422,350,942	\$58,972,966	\$60,441,055
38,780	37,243	37,680	36,608	36,375	36,380
\$11,191	\$11,712	\$11,189	\$11,537	\$1,621	\$1,661
1,264,577	1,214,457	1,211,789	1,201,987	1 165 627	1 124 570
34.32%	35.92%	34.79%	35.14%	1,165,637 5.06%	1,124,579 5.37%

Ratios of General Bonded Debt Outstanding Last Seven Years

Year	2005	2006	2007	2008
Population (1)	36,380	36,380	36,375	36,608
Assessed Value (2)	\$727,046,497	\$708,753,525	\$697,186,961	\$759,216,664
General Bonded Debt (3) General Obligation Bonds	\$3,965,000	\$3,815,000	\$3,660,000	\$3,500,000
Resources Available to Pay Principal (4)	\$97,729	\$97,729	\$97,729	\$97,729
Net General Bonded Debt	\$3,867,271	\$3,717,271	\$3,562,271	\$3,402,271
Ratio of Net Bonded Debt to Assessed Value	0.53%	0.52%	0.51%	0.45%
Net Bonded Debt per Capita	\$106.30	\$102.18	\$97.93	\$92.94

Source:

- (1) U.S. Bureau of Census of Population, 2011 is an estimate made by the City
- (2) Fairfield County Auditor
- (3) Includes all general obligation bonded debt supported by property taxes. There were no General Obligation Bonds prior to 2005
- (4) Includes only Debt Service funds available for general obligation bonded debt supported by property taxes.

2009	2010	2011	
37,680	37,243	38,780	
\$745,611,660	\$737,068,930	\$718,274,700	
\$3,335,000	\$5,745,000	\$5,295,000	
\$97,729	\$91,191	\$91,191	
\$3,237,271	\$5,653,809	\$5,203,809	
0.43%	0.77%	0.72%	
\$85.91	\$151.81	\$134.19	



Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2011

Jurisdiction		Gross Debt Outstanding	Percentage Applicable to the City of Lancaster	Amount Applicable to the City of Lancaster
Direct: City of Lancaster	(1)	\$5,295,000	100.00%	\$5,295,000
Overlapping:				
Lancaster City School District	(2)	525,754	78.03%	410,246
Fairfield County	(3)	16,751,844	21.85%	3,660,278
			Subtotal	4,070,524
			Total	\$9,365,524

Source:

(1) City Auditor's Office

(2) Fairfield County Auditor, as of June 30, 2011, the District's fiscal year end.

(3) Fairfield County Auditor - Comprehensive Annual Financial Report

Percentages determined by dividing each overlapping subdivisions' assessed valuation within the City by the subdivisions' total assessed valuation.

City of Lancaster							
Debt Limitations Last Ten Years							
Collection Year	2002	2003	2004	2005			
Total Debt							
Net Assessed Valuation	\$661,031,641	\$669,449,822	\$672,465,949	\$727,046,497			
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%			
Legal Debt Limitation (\$) (1)	69,408,322	70,292,231	70,608,925	76,339,882			
City Debt Outstanding (2)	1,625,000	3,158,000	4,710,000	5,116,500			
Less: Applicable Debt Service Fund Amounts	(12,532)	(59,559)	(53,473)	(97,729)			
Net Indebtedness Subject to Limitation	1,612,468	3,098,441	4,656,527	5,018,771			
Overall Legal Debt Margin	\$67,795,854	\$67,193,790	\$65,952,398	\$71,321,111			
Unvoted Debt							
Net Assessed Valuation	\$661,031,641	\$669,449,822	\$672,465,949	\$727,046,497			
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%			
Legal Debt Limitation (\$) (1)	36,356,740	36,819,740	36,985,627	39,987,557			
City Debt Outstanding (2)	1,625,000	3,158,000	4,710,000	5,116,500			
Less: Applicable Debt Service Fund Amounts	(12,532)	(59,559)	(53,473)	(97,729)			
Net Indebtedness Subject to Limitation	1,612,468	3,098,441	4,656,527	5,018,771			
Overall Legal Debt Margin	\$34,744,272	\$33,721,299	\$32,329,100	\$34,968,786			

(1) Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.

(2) City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only. Enterprise Debt is not considered in the computation of the Legal Debt Margin.

Source: City Auditor's Office

City of Lancaster

2006	2007	2008	2009	2010	2011
\$708,753,525	\$697,186,961	\$759,216,664	\$745,611,660	\$737,068,930	\$718,274,700
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
74,419,120	73,204,631	79,717,750	78,289,224	77,392,238	75,418,844
6,026,600	5,897,600	3,500,000	3,335,000	5,745,000	5,295,000
(97,729)	(97,729)	(97,729)	(97,729)	(91,191)	(91,191)
5,928,871	5,799,871	3,402,271	3,237,271	5,653,809	5,203,809
\$68,490,249	\$67,404,760	\$76,315,479	\$75,051,953	\$71,738,429	\$70,215,035
\$708,753,525	\$697,186,961	\$759,216,664	\$745,611,660	\$737,068,930	\$718,274,700
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
38,981,444	38,345,283	41,756,917	41,008,641	40,538,791	39,505,109
6,026,600	5,897,600	3,500,000	3,335,000	5,745,000	5,295,000
(97,729)	(97,729)	(97,729)	(97,729)	(91,191)	(91,191)
5,928,871	5,799,871	3,402,271	3,237,271	5,653,809	5,203,809
\$33,052,573	\$32,545,412	\$38,354,646	\$37,771,370	\$34,884,982	\$34,301,300

Pledged Revenue Coverage Last Ten Years							
	2002	2003	2004	2005			
Water Mortgage Bonds (1 a)							
Gross Revenues (2)	\$6,638,113	\$6,854,809	\$8,286,110	\$8,388,041			
Direct Operating Expenses (3)	4,252,663	4,300,565	5,236,639	4,924,256			
Net Revenue Available for Debt Service	2,385,450	2,554,244	3,049,471	3,463,785			
Annual Debt Service Requirement	0	0	82,221	565,969			
Coverage	0.00	0.00	37.09	6.12			
Water Pollution Mortgage Bonds (1 b)							
Gross Revenues (2)	\$6,373,850	\$6,433,722	\$7,174,132	\$7,006,365			
Direct Operating Expenses (3)	3,277,736	3,528,703	3,752,201	3,510,807			
Net Revenue Available for Debt Service	3,096,114	2,905,019	3,421,931	3,495,558			
Annual Debt Service Requirement	0	0	51,054	349,141			
Coverage	0.00	0.00	67.03	10.01			
Port Authority Gas Supply Revenue Bonds	(1 c)						
Gross Revenues (2)	\$0	\$0	\$0	\$0			
Direct Operating Expenses (3)	0	0	0	0			
Net Revenue Available for Debt Service	0	0	0	0			
Annual Debt Service Requirement	0	0	0	0			
Coverage	0.00	0.00	0.00	0.00			
Special Assessment Bonds (1 d)							
Special Assessment Collections	\$37,480	\$37,214	\$36,872	\$39,212			
Debt Service		• •	• •	• •			
Principal	11,000	11,500	12,000	13,000			
Interest	18,350	17,800	17,225	16,625			
Coverage	1.28	1.27	1.26	1.32			
5							

(1 a) In 2004 the City issued \$8,205,000 of Water Mortgage Bonds

(1 b) In 2004 the City issued \$5,095,000 of Water Pollution Mortgage Bonds In 2008 the City issued \$21,195,000 of Water Pollution Mortgage Bonds

(1 c) In 2008 the City issued \$348,750,000 of Gas Supply Bonds

(1 d) In 2001 the City issued \$367,000 of Special Assessment Bonds

(2) Gross revenues include operating revenues plus interest income.

(3) Direct operating expenses include operating expenses less depreciation.

N/A = not available

Source: City Auditor's Office

City of Lancaster

2006	2007	2008	2009	2010	2011
\$8,613,246	\$9,320,183	\$8,626,257	\$8,432,910	\$8,307,429	\$7,979,328
5,348,084	5,436,732	5,714,908	5,798,198	5,845,492	5,796,524
3,265,162	3,883,451	2,911,349	2,634,712	2,461,937	2,182,804
561,869	562,256	562,006	566,094	564,344	561,869
5.81	6.91	5.18	4.65	4.36	3.88
\$7,314,131	\$7,794,051	\$8,194,701	\$8,339,280	\$8,834,129	\$10,115,464
3,925,494	3,991,924	4,103,624	3,893,941	3,542,641	3,568,981
3,388,637	3,802,127	4,091,077	4,445,339	5,291,488	6,546,483
351,641	348,716	518,214	1,786,742	1,786,941	1,786,179
9.64	10.90	7.89	2.49	2.96	3.67
\$0	\$0	N/A	N/A	\$9,347,281	\$8,628,422
0	0	N/A	N/A	9,830,408	8,217,550
0	0	N/A	N/A	(483,127)	410,872
0	0	8,062,363	6,166,070	4,440,158	3,737,119
0.00	0.00	N/A	N/A	(0.11)	0.11
\$35,998	\$38,107	\$37,547	\$35,202	\$36,342	\$46,203
13,500	14,000	15,000	15,500	16,500	17,000
15,975	15,638	6,963	13,850	13,075	12,250
1.22	1.29	1.71	1.20	1.23	1.5

Demographic and Economic Statistics Last Ten Years						
Calendar Year	2002	2003	2004	2005	2006	
Population						
City of Lancaster (2)	35,860	36,120	36,380	36,380	36,380	
Fairfield County (1)	122,759	122,759	122,759	138,423	139,637	
Income (3) (a)						
Total Personal (in thousands)	1,038,004	1,061,675	1,105,334	1,104,424	1,124,579	
Per Capita	28,946	29,393	30,383	30,358	30,912	
Unemployment Rate (4)						
Federal	4.8%	5.8%	6.0%	5.5%	5.0%	
State	4.3%	5.7%	6.1%	6.0%	5.9%	
Fairfield County	4.5%	4.7%	5.3%	5.3%	4.8%	
Civilian Work Force Estimates (4)						
State	5,828,000	5,915,000	5,875,300	5,900,400	5,934,000	
Fairfield County	67,800	68,600	71,700	72,200	74,200	
Lancaster (5)	N/A	N/A	N/A	N/A	N/A	

Sources:

(1) US Bureau of Census of Population

(2) Lancaster Community Development Department estimates

(3) US Department of Commerce, Bureau of Economic Analysis information is only available through 2010 for the presentation of 2011 statistics, the City is using the latest information available.

(a) Per Capita Income is only available by County, Total Personal Income is a calculation

(4) State Department of Labor Statistics

(5) US Bureau of Census of Population - 2010 Census

2007	2008	2009	2010	2011
36,375	36,608	37,680	37,243	38,780
142,557	144,252	143,712	143,712	146,156
1 165 627	1 201 097	1 211 790	1 014 457	1 264 577
1,165,637 32,045	1,201,987 32,834	1,211,789 32,160	1,214,457 32,609	1,264,577 32,609
52,045	52,054	52,100	52,007	52,009
4.6%	5.8%	9.3%	9.6%	8.9%
5.6%	6.6%	10.2%	10.1%	8.6%
5.0%	5.6%	8.5%	8.8%	7.7%
5,976,500	5,986,400	5,970,200	5,897,600	5,762,000
76,300	77,100	76,100	75,300	74,400
N/A	N/A	N/A	18,800	18,800



Principal Employers Current Year and Nine Years Ago

Employer	Nature of Business	Number of Employees	2011 Rank	Percentage of Total Employment
Fairfield Medical Center	Medical Services	2,039	1	11.72%
Anchor Hocking	Glass Manufacturer	1,148	2	6.60%
Lancaster City Schools	Education	1,014	3	5.83%
Fairfield County	Government	922	4	5.30%
City of Lancaster	Government	408	5	2.34%
Ralston Foods	Cereal	387	6	2.22%
Giant Eagle	Food	350	7	2.01%
Diamond Power	Metal Fabrication	310	8	1.78%
Wal-Mart *	Food	300	9	1.72%
Kroger *	Food	255	10	1.47%
Total		7,133		40.99%
Total Employment within the	City	17,400		

			2002	
Employer	Nature of Business	Number of Employees	Rank	Percentage of Total Employment
Fairfield Medical Center	Medical Services	1,624	1	9.07%
Anchor Hocking	Glass Manufacturer	1,298	2	7.25%
Lancaster City Schools	Education	725	3	4.05%
Fairfield County	Government	623	4	3.48%
Diamond Power	Metal Fabrication	392	5	2.19%
Ralston Foods	Cereal	371	6	2.07%
City of Lancaster	Government	356	7	1.99%
Glassfloss	Industrial	267	8	1.49%
Lancaster Glass	Glass Manufacturer	258	9	1.44%
Crestview	Nursing Care	258	10	1.44%
Total		6,172		34.47%
Total Employment within the	City	17,900		

Sources:

Source for 2011 total employment is from the Ohio Labor Market Information Website. 2011 Company information is from the Fairfield County Chamber of Commerce webpage: www.businesscounty.com

*And information given during direct interviews with management at these locations.

2002 Information is from the State of Ohio Labor Market Information Website and a % calculation for the individual employers from previous years.

	2002	2003	2004	2005	2006
Governmental Activities					
General Government					
Auditor	6.00	6.00	6.00	6.00	6.00
Treasurer	1.00	1.00	1.00	1.00	1.00
Legal	9.00	9.00	9.00	9.00	9.00
City Council	11.00	11.00	11.00	11.00	11.00
Court	25.00	27.00	25.00	30.00	32.00
Administration	5.00	4.00	4.00	4.00	4.00
Engineering	10.00	12.00	12.00	11.00	8.00
Certified Building	0.00	0.00	3.00	4.00	6.00
Income Tax	6.00	6.00	6.00	6.00	5.00
Maintenance	2.00	2.00	2.00	2.00	2.00
Electric	9.00	9.00	0.00	0.00	0.00
Information Systems	2.00	2.00	4.00	4.00	6.00
Security of Persons and Property					
Police	88.00	84.00	84.00	84.00	83.00
Fire	83.00	79.00	79.00	88.00	94.00
Public Health and Welfare	1.00	1.00	1.00	1.00	1.00
Cemetery	10.00	9.00	9.00	6.00	5.00
Transportation					
Street	28.00	26.00	29.00	31.00	29.00
Leisure Time Activities					
Parks	26.00	25.00	25.00	25.00	25.00
Community Environment	20.00	20.00	20.00	20.00	20.00
Community Development	3.00	3.00	3.00	3.00	3.00
Public Transit	0.00	2.00	1.00	1.00	1.00
Civil Service	2.00	2.00 3.00	1.00		1.00
Civil Service	2.00	3.00	1.00	1.00	1.00
Business-Type Activities					
Utilities					
Gas	27.00	26.00	25.00	24.00	24.00
Water	48.00	47.00	43.00	44.00	43.00
Water Pollution	22.00	24.00	23.00	23.00	23.00
Sanitation	27.00	26.00	26.00	24.00	24.00
Storm Water	0.00	2.00	3.00	3.00	3.00
Utilities Collection	19.00	19.00	20.00	21.00	21.00
Total Employees	470.00	465.00	455.00	467.00	470.00

Full Time Equivalent Employees by Function Last Ten Years

Method: 1.00 for each full-time, 0.50 for each part-time and 0.25 for each seasonal employee

Source: City Auditor's Office

City of Lancaster

2007	2008	2009	2010	2011
6.00	6.00	6.00	5.00	4.00
1.00	1.00	1.00	1.00	1.00
9.00	10.00	10.00	9.00	8.00
11.00	11.00	11.00	11.00	11.00
33.00	35.00	35.00	34.00	33.00
4.00	4.00	4.00	4.00	4.00
8.00	8.00	5.00	4.00	4.00
6.00	4.00	4.00	4.00	3.00
5.00	6.00	5.00	5.00	4.00
2.00	2.00	1.00	1.00	1.00
0.00	0.00	0.00	0.00	0.00
6.00	7.00	6.00	6.00	7.00
84.00	86.00	83.00	83.00	81.00
94.00	95.00	92.00	84.00	70.00
1.00	1.00	1.00	1.00	1.00
5.00	5.00	5.00	5.00	4.00
29.00	28.00	25.00	24.00	22.00
25.00	27.00	25.00	26.00	16.00
3.00	3.00	2.00	3.00	3.00
1.00	1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00	1.00
22.00	23.00	24.00	24.00	25.00
44.00	45.00	46.00	44.00	43.00
22.00	22.00	21.00	22.00	24.00
23.00	23.00	23.00	22.00	21.00
3.00	3.00	3.00	3.00	2.00
21.00	20.00	17.00	17.00	15.00
469.00	477.00	457.00	444.00	409.00
TU7.00	-77.00	-J.00	- 00	+07.00

Operating Indicators by Function Last Ten Years

_	2002	2003	2004	2005
Governmental Activities				
General Government				
Court				
Number of Traffic Cases	17,213	13,510	11,378	12,021
Number of Open Cases	1,026	560	603	1,310
Licenses and Permits				
Number of Building Permits	169	161	161	824
Number of Building Inspections	2,760	2,820	3,630	4,921
Security of Persons and Property				
Police				
Number of Calls Received	54,555	56,440	46,923	56,486
Number of Traffic Citations	4,242	4,685	4,735	4,121
Number of Arrests	3,715	4,031	4,333	3,918
Parking Tickets Written	2,928	2,770	2,162	1,744
Fire				
Number of Fire Calls	1,753	1,755	1,751	1,633
Number of EMS Runs	5,029	5,197	5,526	5,407
Number of Inspections	2,487	2,865	4,208	2,783
Leisure Time Activities				
Parks				
Number of Programs Offered	13	13	13	15
Number of Pool Passes Issued	17,108	15,236	18,186	22,338
Business-Type Activities				
Water				
Number of Service Connections	14,275	14,741	14,240	14,240
Daily Average Consumption (thousands of gallons)	5.1M	5.1M	5.1M	4.5M
Peak Daily Consumption (thousands of gallons) (1)	16.5M	8.5M	8.5M	4.5M 8.5M
Water Pollution	10.51	0.5111	0.511	0.5111
Number of Service Connections	13,885	13,885	13,707	13,707
Maximum Daily Capacity (3)	13,885 12.5M	6M	5.8M	5.8M
Daily Average Sewage Treatment (thousands of gallons) (3)	7M	12.5M	12.5M	12.5M
Sanitation	/ 1 V1	12.311	12.311	12.311
Number of Customers	14,400	14,600	15,000	15,185
Storm Water	14,400	14,000	13,000	15,165
Number of Customers (2)	0	0	12 202	12 090
1 uniform of Customers (2)	0	0	13,898	13,989
Source: City Auditor's Office				
N/A = Not Available				
(1) New plant opened for a full year in 2006				
(2) Storm Water Department began billing customers in 2004				
(2) New plant around in 2011				

(3) New plant opened in 2011

City of Lancaster

2006	2007	2008	2009	2010	2011
11,285	11,700	15,164	12,429	14,199	16,242
1,282	1,437	1,718	1,344	1,254	1,444
795	973	1,135	1,011	1,254	1,070
4,075	3,672	3,191	2,610	2,857	2,283
56,311	50,565	59,000	60,948	59,216	63,969
3,671	3,828	4,411	4,003	4,424	5,185
3,863	2,276	2,545	2,645	1,750	4,071
1,856	1,176	1,189	1,136	1,001	1,001
1,586	1,681	1,750	1,750	1,526	1,595
5,508	5,830	6,314	6,151	6,314	6,304
2,527	2,610	3,350	3,744	3,041	3,142
16	21	41	43	49	56
19,071	26,321	25,296	43 21,165	49 31,492	33,258
15 110	15 105	15 100	15 0 40	15 206	15.000
15,110	15,185	15,199 4 5 M	15,242	15,306	15,260
4.1M	4.2M	4.5M	4.31M	3.87M	3.88M
16.5M	8.6M	7.8M	5.76M	5.785M	5.69M
14,794	14,855	14,869	14,961	14,994	14,966
6.82M	7.56M	14.7M	12.5M	12.5M	14.5M
12.5M	12.5M	8.4M	6.60M	6.47M	9.7M
15,185	14,200	15,279	14,985	15,597	15,370
14,291	14,356	14,376	14,439	14,608	14,619

	2002	2003	2004	2005
Governmental Activities				
General Government				
Public Land and Buildings				
Land (square miles)	17.954	18.047	18.047	18.360
Buildings	35	36	36	36
Security of Persons and Property				
Police				
Stations	1	1	1	1
Vehicles (1)	13	16	17	17
Fire				
Stations	3	3	3	3
Vehicles	21	20	20	21
Public Health & Welfare				
Cemetery				
Land (acres)	150	150	150	150
Transportation				
Street				
Streets (lane miles)	141	144	144	160
Street Lights	2,085	2,355	2,355	2,360
Traffic Signals	88	92	92	92
Leisure Time Activities				
Parks				
Land (acres)	657	701	701	720
Buildings	21	21	21	21
Parks	25	26	26	27
Playgrounds	12	12	12	12
Swimming Pools	2	2	2	2
Tennis Courts	12	10	10	10
Baseball/Softball Diamonds	26	26	26	26
Soccer Fields	8	8	8	8

Capital Asset Statistics by Function

(1) Previous to 2009, only marked vehicles were reported.

City of Lancaster

2011	2010	2009	2008	2007	2006
18.59 3	18.590 36	18.590 36	18.590 36	18.590 36	18.505 36
50	50	50	50	50	30
	1	1	1	1	1
3.	31	31	16	16	17
	3	3	3	3	3
20	20	22	22	22	22
150	150	150	150	150	150
18:	185	185	185	185	160
2,46	2,464	2,360	2,360	2,360	2,360
8:	85	85	92	92	92
73.	733	733	720	720	720
2	21	21	21	21	21
2	27	27	27	27	27
12	12 2	12 3	12 2	12 2	12 2
1.	13	13	10	10	10^{2}
20	26	26	26	26	26
22	22	22	8	8	8

(Continued)

	2002	2003	2004	2005
Business-Type Activities				
Utilities				
Water				
Waterlines (Miles)	162	162	162	162
Pump Stations	1	1	2	2
Number of Hydrants	1,400	1,425	1,425	1,425
Storage Capacity (thousands of gallons)	8.5M	8.5M	16.5M	16.5M
Water Pollution				
Sewerlines (Miles)	170	170	170	170
Lift Stations	7	8	9	9
Sanitation				
Packers	8	9	9	9
Storm Water				
Storm Sewers (Miles)	0	0	58	60
Gas				
Gaslines (Miles)	N/A	N/A	N/A	N/A

nital Assat Statistics by Function Ca

Source: City Auditor's Office

N/A = Not Available

City of Lancaster

2006	2007	2008	2009	2010	2011
170	171	171	174	179	180
2	2	2	2	2	
1,600	1,670	1,670	1,791	1,800	1,835
16.5M	16.5M	16.5M	17.5M	9.8M	9.81
170	185	185	186	186	180
9	9	9	10	10	10
9	9	9	10	10	1(
61	61	61	63	63	6.
N/A	N/A	N/A	N/A	N/A	260





Dave Yost • Auditor of State

CITY OF LANCASTER

FAIRFIELD COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 16, 2012

> 88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.auditor.state.oh.us