# Milton-Union Exempted Village School District Miami County, Ohio

Basic Financial Statements June 30, 2012 (with Independent Auditors' Report)





# Dave Yost • Auditor of State

Board of Education Milton-Union Exempted Village School District 7610 Milton-Potsdam Road West Milton, Ohio 45383

We have reviewed the *Independent Auditors' Report* of the Milton-Union Exempted Village School District, Miami County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2011 to June 30, 2012. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Milton-Union Exempted Village School District is responsible for compliance with these laws and regulations.

Jare Yort

Dave Yost Auditor of State

December 14, 2012

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# **INDEPENDENT AUDITORS' REPORT**

Board of Education Milton-Union Exempted Village School District 7610 Milton-Potsdam Rd. West Milton, Ohio 45383

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Milton-Union Exempted Village School District (the District) as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Ohio Administrative Code Section 117-02-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 1, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America. The accompanying financial statements and notes omit assets, liabilities, fund equities, and certain disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2012, and the respective changes in cash basis financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with the accounting basis Note 1 describes.

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In accordance with *Government Auditing Standards*, we have also issued our report dated November 9, 2012, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

We conducted our audit to opine on the District's financial statements taken as a whole. Management's Discussion and Analysis includes tables of net cash assets, changes in net cash assets, and total and cost of program services. The schedule of expenditures of federal awards (the Schedule) is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These tables and the Schedule provide additional information, but are not part of the basic financial statements. However these tables and the Schedule are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These tables and the Schedule were subject to the auditing procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion and Analysis, and we express no opinion or any other assurance on it.

Clark, Schufer, Hackett & Co.

Springfield, Ohio November 9, 2012

The discussion and analysis of the Milton-Union Exempted Village School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2012, within the limitations of cash basis accounting. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and related note disclosures to enhance their understanding of the School District's financial performance.

# **Financial Highlights**

Key financial highlights for fiscal year 2012 are as follows:

- Total net cash assets decreased by 45.6 percent from fiscal year 2011 due to pooled cash and investments used during fiscal year 2012 for construction costs associated with the School Facilities Project (the SFP). The SFP is the construction of a single school campus which houses kindergarten through twelfth grade students and replaced the previously existing school buildings within the School District. The single school campus opened for students in August 2012.
- Total cash receipts for the fiscal year were \$9.7 million less than those received in the prior fiscal year, or 35.5 percent. The decrease in cash receipts is attributed to \$9.4 million decrease in state funding posted to the School Facilities Fund as well as a decrease of approximately \$272,000 in operating grants associate with the American Recovery and Reinvestment Act (ARRA) Programs which ended in the early part of FY2012.
- Total cash disbursements reported for fiscal year 2012 were approximately \$606,000 less than those
  reported for fiscal year 2011, or 1.8 percent. This decrease consisted of a decrease of \$488,000
  capital outlay associated with the SFP, \$270,000 decrease in instructional staff support services as
  the School District moved certain special education services to the county educational service center
  and \$125,000 decrease in pupil transportation expenditures as no school buses were purchased in
  the current year compared with the two buses purchased in the prior year. Other expenditures
  increased slightly, including instructional and debt service expenditures.

# **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the School District's cash basis of accounting.

The School District has elected to present its financial statements on a cash basis of accounting, which is a basis other than accounting principles generally accepted in the United States of America (GAAP). Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and the related assets and liabilities. Under the cash basis of accounting, the School District's receipts and disbursements and the related cash assets are recorded when they result in cash transactions.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

The statement of net assets and the statement of activities provide information about the cash activity of the whole School District. Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, major funds, with all other non-major funds presented in total in a single column.

# **Reporting the School District as a Whole**

The statement of net assets and the statement of activities reflect how the School District did financially during fiscal year 2012, within the limitations of cash basis accounting. The statement of net assets presents the cash balance of the governmental activities of the School District at fiscal year-end. The statement of activities compares cash disbursements with program cash receipts for each function or program of the School District's governmental activities. A function is a group of related activities designed to accomplish a major service or regulatory program for which the School District is responsible.

Program receipts include charges paid by the recipient of the program's goods or services and grants, contributions, and interest restricted to meeting the operational requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the School District's general receipts.

These statements report the School District's cash position and the changes in cash position. Factors which contribute to these changes may also include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net assets and the statement of activities, the School District presents all of its activities as governmental activities. All of the School District's programs and services are reported here including instruction, support services, non-instructional services, extracurricular activities, capital outlay, and debt service disbursements.

# **Reporting the School District's Most Significant Funds**

Fund financial statements provide detailed information about the School District's major fund. While the School District uses many funds to account for its financial transactions, the fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general and bond retirement funds, as well as the permanent improvements and classroom facilities capital project funds.

# **Governmental Funds**

All of the School District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year-end for spending in future periods. These funds are reported using the cash basis of accounting and provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

# Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected in the district-wide financial statements because the resources of those funds are not available to support programs of the School District. The cash basis of accounting is also used for fiduciary funds.

# The School District as a Whole

Table 1 provides a summary of the School District's net cash assets reported at June 30, 2012 compared to one year prior:

NET ( GOVERNM			
	2012	2011	Change
Cash Assets:			
Total Assets	<u>\$ 17,974,591</u>	<u>\$ 33,053,110</u>	<u>\$ (15,078,519</u> )
Net Cash Assets:			
Restricted	12,746,522	27,186,027	(14,439,505)
Unrestricted	5,228,069	5,867,083	(639,014)
Total Net Cash Assets	\$ 17,974,591	\$ 33,053,110	<u>\$ (15,078,519)</u>

Table 2 shows the changes in net cash assets for fiscal year 2012 as compared to fiscal year 2011.

TABLE 2 CHANGES IN NET CASH ASSETS GOVERNMENTAL ACTIVITIES							
		2012		2011		Change	
Receipts							
Program Receipts:							
Charges for Services	\$	1,538,835	\$	1,508,723	\$	30,112	
Operating Grants and Contributions		1,403,536		1,675,431		(271,895)	
General Receipts:							
Property Taxes		5,185,388		5,209,718		(24,330)	
Income Taxes		2,001,392		1,863,401		137,991	
Grants and Entitlements		7,351,500		16,732,555		(9,381,055)	
Other		181,035		371,677		(190,642)	
Total Receipts		17,661,686		27,361,505		(9,699,819)	
Program Expenditures							
Instruction		8,861,045		8,731,165		129,880	
Support Services:							
Pupil and Instructional Staff		1,060,956		1,316,254		(255,298)	
Board of Education, Administration,							
Fiscal and Business		1,972,513		1,980,332		(7,819)	
Plant Operation and Maintenance		892,911		913,672		(20,761)	
Pupil Transportation		692,230		817,333		(125,103)	
Central		306,157		345,016		(38,859)	
Operation of Non-Instructional Services		602,254		573,710		28,544	
Extracurricular Activities		520,002		473,526		46,476	
Capital Outlay		16,144,855		16,633,022		(488,167)	
Debt Service		1,687,282		1,562,118		125,164	
Total Expenditures		32,740,205		33,346,148		(605,943)	
Change in Net Cash Assets		(15,078,519)		(5,984,643)		(9,093,876)	
Net Cash Assets, Beginning of Year		33,053,110		39,037,753		(5,984,643)	
Net Cash Assets, End of Year	\$	17,974,591	\$	33,053,110	\$	(15,078,519)	

As noted in Table 1, the total net cash assets of the School District reported at the end of the current fiscal year decreased by \$15.1 million from those reported one year prior. The decrease is attributable to the expenditures made during fiscal year 2012 associated with the SFP exceeding the cash receipts received during the year. As the School District issued debt in prior years to fund this project, it was expected that the project's cash balance would decline as construction costs are made over the course of the project. The explanation above also describes the decrease in restricted net cash assets reported at year-end.

As shown in Table 2 above, the total cash receipts of the School District for fiscal year 2012 decreased by \$9.7 million over those received in fiscal year 2011. Funding associated with the SFP fluctuated over the course of the project, with the majority of funding received in fiscal years 2011 and 2010 and the remainder being received in the current year. State funding for the project is made in accordance with the draw schedule established by the OSFC. In fiscal year 2010 the School District received \$11.3 million from the OSFC while it received \$9.7 million in fiscal year 2011; fiscal year 2012 receipts totaled approximately \$682,000 as construction neared completion. Income tax receipts saw a 7.4 percent increase as the economy continued slow growth throughout the fiscal year, while operating grants received during the year decreased by 16.2 percent compared with those of the prior year as funding expired on American Recovery and Reinvestment Act programs.

For fiscal year 2012, program cash receipts totaled \$2.9 million and general cash receipts were \$14.7 million; equal to 16.7 and 83.3 percent of the total cash receipts for the year respectively. While the state funding received for the SFP has inflated the general receipts reported, the School District remains heavily reliant on non-local sources to fund its operations. Property and income tax receipts totaled \$7.2 million or 48.8 percent of total general cash receipts for fiscal year 2012.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services for each function for fiscal year 2012 as compared with fiscal year 2011.

	2012			2011				
		Total Cost of Service	1	Net Cost of Service		Total Cost of Service		Net Cost of Service
Instruction	\$	8,861,045	\$	6,934,963	\$	8,731,165	\$	6,743,499
Support Services:								
Pupil and Instructional Staff		1,060,956		995,350		1,316,254		1,179,243
Board of Education, Administration,								
Fiscal and Business		1,972,513		1,856,994		1,980,332		1,868,671
Plant Operation and Maintenance		892,911		891,363		913,672		743,233
Pupil Transportation		692,230		692,230		817,333		817,333
Central		306,157		300,757		345,016		333,191
Operation of Non-Instructional Services		602,254		(48,437)		573,710		(28,636)
Extracurricular Activities		520,002		342,477		473,526		310,320
Capital Outlay		16,144,855		16,144,855		16,633,022		16,633,022
Debt Service		1,687,282		1,687,282		1,562,118		1,562,118
Total Expenditures	\$	32,740,205	\$	29,797,834	\$	33,346,148	\$	30,161,994

#### TABLE 3 TOTAL AND COST OF PROGRAM SERVICES GOVERNMENTAL ACTIVITIES

Total expenditures of the School District decreased by \$606,000 (1.8 percent) in fiscal year 2012 compared with the previous year. As the SFP continued throughout fiscal year 2012, the School District reported \$16.1 million in construction and related costs. This was a slight decrease from the amount expended on the project in fiscal year 2011. Original cost estimates for the SFP were approximately \$42 million; through the end of June 2012, the School District has reported over \$36.2 million in construction costs. The project was substantially completed during the summer months of 2012.

All other expenditure categories were consistent with the prior year with the exception of pupil and instructional support and pupil transportation which decreased approximately \$255,000 and \$125,000, respectively. The decrease in pupil and instructional support expenditures resulted from the School District's decision to move certain special education services, previously provided by District personnel, to the county educational service center during fiscal year 2012. The decrease in pupil transportation expenditures was the result of no school buses being purchased during fiscal year 2012 as compared to the two school buses purchased in the prior year. Debt service expenditures for fiscal year 2012 increased over those of fiscal year 2011 as scheduled debt payments increased.

Expenditures for instructional services represent 59.4 percent of total expenditures less capital and debt service. Program cash receipts financed \$1.9 million of the instructional expenditures while general receipts were used to cover the remaining \$6.9 million of expenditures. In total, \$2.9 million of the School District's total expenditures were funded through program cash receipts and the remaining \$29.8 million of expenditures (91.0 percent) were funded using general cash receipts.

# The School District's Funds

The School District's governmental funds are also accounted for under the cash basis of accounting. The general fund had a 10.9 percent decrease in fund balance from the prior fiscal year. This decrease resulted from a decrease of approximately \$325,000 in intergovernmental receipts as well as the \$550,000 advance out during fiscal year 2012 from the general fund to the permanent improvement fund to provide funds needed to pay construction costs. These funds are scheduled to be repaid over the next two fiscal years. If the advance to the permanent improvement fund is excluded, the general fund's ending cash fund balance decreased during fiscal year 2012 by only 1.5 percent. The \$4.1 million ending unassigned fund balance of the general fund represents 32.2 percent of the total general fund disbursements reported for the year.

The school facilities capital project fund had a substantial decrease in fund balance as grant resources and carryover fund balance were spent on the construction of the School District's new school campus. The bond retirement fund increase slightly (2.6 percent) over the ending balance of the prior year as the School District only transferred in enough monies needed to meet current year debt service requirements. The final major fund, the permanent improvement fund, increased by approximately \$750,000 as income tax receipts increased over those received in the prior year and the \$550,000 advance in received from the general fund as mentioned above.

# **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, budget basis revenue was \$12.7 million as compared to the original budget estimates of \$12.7 million. Total actual expenditures on the budget basis (cash outlays plus encumbrances) were \$12.5 million, or approximately \$725,000 (5.5 percent) less than what was originally budgeted. As the revenue growth for the School District is limited, management continues its efforts to control spending in all areas possible.

# **Debt Administration**

At June 30, 2012, the School District had the following debt outstanding: three bond issues with a combined outstanding principal of \$18.3 million (\$815,000 due within one year), \$1.8 million outstanding in certificates of participation (\$40,000 due within one year), and two separate capital lease obligations which outstanding principal of \$137,455 (\$35,966 due within one year). Total principal payments made on all debt obligations during fiscal year 2012 were \$864,472 million.

For more detailed disclosures regarding the School District's debt obligations the reader should refer to Note 9 to the basic financial statements.

# **Current Issues**

The School District is finishing the construction of a new school building which replaces all existing school facilities within the School District. As of June 30, 2012, the School District had received a temporary occupancy permit to move into the new school facilities which have been under construction for the prior two years. The total cost of this project is approximately \$42 million and was jointly financed by State (Ohio School Facilities Commission) and local resources. Construction costs incurred as of June 30, 2012 were approximately \$36.2 million. At the end of the current fiscal year, the School District had \$3.8 million of outstanding construction commitments associated with the project.

In August 2012, the School District entered into contracts totaling nearly \$800,000 to demolish the former elementary and high school buildings as well as perform certain land improvements at the former high school site for future utilization.

The School District's general fund reported expenditures exceeding receipts for fiscal year 2012. The School District's most recent five-year forecast (October 2012) shows a continuing trend of expenditures exceeding receipts for the next several year, however positive cash fund balances are projected through fiscal year 2016. State of Ohio budget problems are effecting state funding for school districts across the State. Significant fluctuations in state funding makes forecasting financial condition difficult, at best, and could have unexpected negative impacts on future budgets. Management will continue to monitor economic influences and review staffing and other expenditures as part of its commitment to financial stability for the future despite the significant financial challenges which could occur.

# **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Charles Klein, Treasurer, Milton-Union Exempted Village School District, 7610 Milton-Potsdam Road, West Milton, OH 45383 or call (937) 884-7910.

Milton-Union Exempted Village School District Miami County, Ohio Statement of Net Assets - Cash Basis June 30, 2012

	Governmental Activities		
Cash Assets Equity in pooled cash, cash equivalents, and investments	\$	17,974,591	
	<u>\$</u>	17,974,591	
Net Cash Assets Restricted for: Capital projects Debt service Facilities maintenance Food service operations Education grants Student activities Unrestricted	\$	10,312,182 1,867,262 369,400 149,067 39,517 9,094 5,228,069	
Total Net Cash Assets	\$	17,974,591	

See accompanying notes to the basic financial statements.

# Milton-Union Exempted Village School District Miami County, Ohio Statement of Activities - Cash Basis For the Year Ended June 30, 2012

				Program Ca Charges		eipts Dperating	F (	(Expenditure) Receipt and Changes in Cash Assets
	Cash			r Services		Grants and		overnmental
Governmental Activities	Dis	sbursements		and Sales	Co	ontributions		Activities
Current:								
Instruction:								
Regular	\$	6,780,331	\$	987,487	\$	418,617	\$	(5,374,227)
Special	Ψ	1,725,984	Ψ	89,514	Ψ	430,464	Ψ	(1,206,006)
Vocational		63,495		- 09,014		-		(1,200,000) (63,495)
Student intervention services		10,285		_		_		(10,285)
Other		280,950		_		_		(280,950)
Support Services:		200,300		-		-		(200,300)
Pupils		830,490				1,704		(828,786)
Instructional staff		230,466		-		63,902		(166,564)
Board of education		67,590		-		03,902		(100,504)
Administration		1,298,027		-		- 115,519		(1,182,508)
Fiscal		566,312		-		115,519		(1,182,508)
Business		40,584		-		-		( , ,
		40,584 892,911		- 1,548		-		(40,584)
Operation and maintenance of Plant		,		1,340		-		(891,363)
Pupil transportation Central		692,230 206 157		-		-		(692,230)
		306,157		-		5,400		(300,757)
Operation of non-instructional services		602,254		285,816		364,875		48,437
Extracurricular activities		520,002		174,470		3,055		(342,477)
Capital Outlay		16,144,855		-		-		(16,144,855)
Debt Service: Principal		830,000						(020.000)
		,		-		-		(830,000)
Interest		857,282		-		-		(857,282)
Total Governmental Activities	\$	32,740,205	\$	1,538,835	\$	1,403,536		(29,797,834)
	Prope Ger	Il Cash Receipts rty Taxes Levied leral purposes						4,856,643
		ital projects						328,745
		e Taxes Levied	tor:					
		eral purposes						160,111
	•	ital projects						1,841,281
		s and entitlemen	its not r	estricted to spe	cific purp	ooses		7,351,500
	Intere							172,601
		llaneous						8,434
	Total G	eneral Receipts						14,719,315
	Change	e in Net Cash As	ssets					(15,078,519)
	Net Ca	sh Assets Begin	ning of	Year				33,053,110
	Net Ca	sh Assets End c	of Year				\$	17,974,591

Milton-Union Exempted Village School District Miami County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2012

	General	Bond Retirement Fund	Permanent Improvement Fund	Classroom Facilities Fund	Other Governmental Funds	Total Governmental Funds
Cash Assets: Equity in pooled cash, cash equivalents and investments	\$ 5,228,069	<u>\$ 1,867,262</u>	<u>\$ 1,095,296</u>	<u>\$ 7,930,359</u>	<u>\$ 1,853,605</u>	<u>\$ 17,974,591</u>
Total Assets	\$ 5,228,069	\$ 1,867,262	\$ 1,095,296	\$ 7,930,359	\$ 1,853,605	\$ 17,974,591
Fund Balances: Restricted for:						
Capital projects	\$ -	\$-	\$ 1,095,296	\$ 7,930,359	\$ 1,286,527	\$ 10,312,182
Debt service	-	1,867,262	-	-	-	1,867,262
Facilities maintenance	-	-	-	-	369,400	369,400
Food service operations	-	-	-	-	149,067	149,067
Student activities	-	-	-	-	9,094	9,094
Federal education grants	-	-	-	-	18,539	18,539
Other education grants	-	-	-	-	20,978	20,978
Committed for:						
Employee termination benefits	348,882	-	-	-	-	348,882
Assigned for:						
School activities	44,462	-	-	-	-	44,462
Future expenditures	753,980	-	-	-	-	753,980
Unassigned	4,080,745	-				4,080,745
Total Fund Balances	\$ 5,228,069	\$ 1,867,262	\$ 1,095,296	\$ 7,930,359	\$ 1,853,605	\$ 17,974,591

Milton-Union Exempted Village School District Miami County, Ohio Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances

Governmental Funds

For the Year Ended June 30, 2012

	General	Bond Retirement Fund	Permanent Improvement Fund	Classroom Facilities Fund	Other Governmental Funds	Total Governmental Funds
Cash Receipts: Property and other local taxes Income tax Intergovernmental Interest Tuition and fees Extracurricular activities Customer sales and services Miscellaneous	\$ 4,856,643 160,111 6,566,631 69,354 1,077,001 55,994 - 6,992	\$ - 17,783 7,984 - - - - -	\$ 328,745 1,841,281 84,732 768 - - - - - -	\$682,354 91,779  	\$ - 1,309,218 2,716 - 118,476 285,816 92,154	\$ 5,185,388 2,001,392 8,660,718 172,601 1,077,001 174,470 285,816 99,146
Total Receipts	12,792,726	25,767	2,255,526	774,133	1,808,380	17,656,532
Cash Disbursements Current: Instruction:						
Regular Special	6,269,570 1,292,262	-	-	-	510,761 433,722	6,780,331 1,725,984
Vocational	63,495	-	-	-	433,722	63.495
Student intervention services	10.285	-	-	-	-	10,285
Other	280,950	-	-	-	-	280,950
Support Services:						
Pupils	828,786	-	-	-	1,704	830,490
Instructional staff	222,034	-	-	-	8,432	230,466
Board of education Administration	67,590 1,183,102	-	-	-	- 114,925	67,590 1,298,027
Fiscal	518,410	2,650	44,882	-	370	566,312
Business	40,584	-		-	-	40,584
Operation and maintenance of plant	825,876	-	37,129	-	29,906	892,911
Pupil transportation	686,593	-	-	-	5,637	692,230
Central	288,752	-	5,990	-	11,415	306,157
Operation of non-instructional services	325	-	-	-	601,929	602,254
Extracurricular activities	87,883	-	60,630	-	371,489	520,002
Capital Outlay Debt Service:	-	-	100,174	15,019,131	1,025,550	16,144,855
Principal	_	830,000	_	_	_	830,000
Interest	-	857,282	_	-	-	857,282
	40,000,407		040.005	45.040.424	2 445 040	
Total Disbursements	12,666,497	1,689,932	248,805	15,019,131	3,115,840	32,740,205
Excess of Receipts Over(Under) Disbursements	126,229	(1,664,165)	2,006,721	(14,244,998)	(1,307,460)	(15,083,673)
Other Financing Sources (Uses):						
Transfers in	-	1,711,273	-	-	339,350	2,050,623
Advances in	45,404	-	550,000	-	18,950	614,354
Refund of prior year expenditures	5,303	-	-	-	16,653	21,956
Transfers out Advances out	(247,000) (568,950)	-	(1,803,623)	-	(45,404)	(2,050,623) (614,354)
Refund of prior year receipts	(508,950)	-	-	-	(16,802)	(16,802)
Total Other Financing Sources (Uses)	(765,243)	1,711,273	(1,253,623)		312,747	5,154
Net Change in Fund Balance	(639,014)	47,108	753,098	(14,244,998)	(994,713)	(15,078,519)
Fund Balance, Beginning of Year	5,867,083	1,820,154	342,198	22,175,357	2,848,318	33,053,110
Fund Balance, End of Year	\$ 5,228,069	\$ 1,867,262	\$ 1,095,296	\$ 7,930,359	\$ 1,853,605	\$ 17,974,591

# Milton-Union Exempted Village School District Miami County, Ohio Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) General Fund For the Year Ended June 30, 2012

	Budgeted	Amounts		Variance
	Original	Final	Actual	with Final Budget
Cash Receipts: Property and other local taxes Income tax Intergovernmental Interest Tuition and fees Miscellaneous	\$ 4,864,661 150,000 6,621,725 70,000 965,350 7,140	\$ 4,856,644 160,111 6,508,034 65,000 1,004,055 6,440	<ul> <li>\$ 4,856,643</li> <li>160,111</li> <li>6,566,631</li> <li>69,354</li> <li>1,006,179</li> <li>5,884</li> </ul>	\$ (1) 58,597 4,354 2,124 (556)
Total Receipts	12,678,876	12,600,284	12,664,802	64,518
Cash Disbursements Current: Instruction:		12,000,204	12,004,002	
Regular Special Vocational Student intervention services Other	6,606,502 1,382,059 64,214 - 295,191	6,594,202 1,439,457 63,715 13,300 287,928	6,126,389 1,292,262 63,495 10,285 280,950	467,813 147,195 220 3,015 6,978
Support Services: Pupils Instructional staff Board of education Administration Fiscal Business Operation and maintenance of plant Pupil transportation Central Operation of non-instructional services Extracurricular activities	814,513 248,063 97,369 1,207,100 521,390 17,407 922,817 736,133 300,557 - 35,050	$\begin{array}{r} 840,740\\ 247,661\\ 98,251\\ 1,219,325\\ 517,275\\ 42,132\\ 946,087\\ 756,419\\ 312,828\\ 9\\ 35,741\end{array}$	833,587 224,152 75,611 1,176,162 490,399 40,584 871,364 712,849 291,729 9 35,195	7,153 23,509 22,640 43,163 26,876 1,548 74,723 43,570 21,099 - 546
Total Disbursements	13,248,365	13,415,070	12,525,022	890,048
Excess of Receipts Over(Under) Disbursements	(569,489)	(814,786)	139,780	954,566
Other Financing Sources (Uses): Advances in Refund of prior year expenditures Transfers out Advances out	45,404 2,375 (540,916) (18,950)	45,404 3,350 (540,916) (568,950)	45,404 5,303 (509,500) (568,950)	- 1,953 31,416 
Total Other Financing Sources (Uses)	(512,087)	(1,061,112)	(1,027,743)	33,369
Net Change in Fund Balance	(1,081,576)	(1,875,898)	(887,963)	987,935
Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated	5,463,029 105,226	5,463,029 105,226	5,463,029 105,226	
Fund Balance at End of Year	\$ 4,486,679	\$ 3,692,357	\$ 4,680,292	\$ 987,935

See accompanying notes to the basic financial statements.

Milton-Union Exempted Village School District Miami County, Ohio Statement of Fiduciary Net Assets - Cash Basis As of June 30, 2012

	e Purpose st Funds	Agency Funds		
Assets Equity in pooled cash, cash equivalents, and investments	\$ 50,111	\$	31,485	
Total Assets	\$ 50,111	\$	31,485	
Net Cash Assets	\$ 50,111	\$	31,485	

See accompanying notes to the basic financial statements.

Milton-Union Exempted Village School District Miami County, Ohio Statement of Changes in Fiduciary Net Assets - Cash Basis Private Purpose Trust Funds As of June 30, 2012

	te Purpose st Funds	
Additions: Gifts and contributions Interest earnings	\$ 11,700 <u>57</u>	
Total Additions	 11,757	
Deductions: Payments in accordance with trust agreements	 6,000	
Total Deductions	 6,000	
Change in Net Assets	5,757	
Net Assets, Beginning of Year	 44,354	
Net Assets, End of Year	\$ 50,111	

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

# **Reporting Entity**

The Milton-Union Exempted Village School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is governed by a locally elected five member Board of Education (the Board) which provides educational services.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, "*The Financial Reporting Entity*" which requires that the financial statements include all organizations, activities, functions and component units for which the School District (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization and either the School District's ability to impose its will over the organization will provide a financial benefit to, or impose a financial burden on the School District. There were no potential component units that met the criteria imposed by GASB 14 to be included in the School District's reporting entity. Based on the foregoing, the reporting entity of the School District includes the following services: instruction (regular, special education, vocational), student guidance, extracurricular activities, food service, pupil transportation and care and upkeep of grounds and buildings.

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant GASB pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless these pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the School District's accounting policies.

# **Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental receipts) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net assets presents the cash balance of the governmental activities of the School District at year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the School District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants, contributions, and interest restricted to meeting the operational needs of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

#### Fund Financial Statements

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

# Governmental Funds

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The following are the School District's major governmental funds:

<u>General Fund</u> – This fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> – This fund accounts for and reports the accumulation of restricted resources and the payment of long-term obligations, specifically the general obligation bonds and other obligations issued in conjunction with the School District's school facilities project.

<u>Permanent Improvement Fund</u> – This fund is to account for and report the accumulation of resources received through local property and income taxes received and the payments made for significant capital purchases made by the School District.

<u>Classroom Facilities Fund</u> – This fund is used to account for state grant monies provided by the Ohio School Facilities Commission as well as bond proceeds to be used for the construction of new school facilities.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

# Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust that accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency fund accounts for numerous student managed activities.

# **Basis of Accounting**

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are reported when cash is paid rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed and provided services not yet collected) and certain liabilities (such as accounts payable and expenses for goods and services received but not yet paid, and certain accrued expenses and liabilities) are not recorded in the financial statements.

# Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in pooled cash, cash equivalents, and investments". All investments of the cash management pool are considered to be cash and cash equivalents for financial reporting purposes.

During fiscal year 2012, investments included nonnegotiable certificates of deposits, negotiable certificates of deposit, federal agency securities, money market and mutual funds, municipal bonds, corporate bonds (which are protected under the Temporary Liquidity Guarantee Program) and STAR Ohio. All investments, with the exception of STAR Ohio, are reported at cost. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2012.

Following Ohio statutes, the Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2012 was \$69,354, which included \$7,125 assigned from other School District funds.

# **Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget indicates the projected receipts and disbursements for those funds receiving tax monies. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the legal level of control selected by the Board. The legal level of control has been established by the Board at the function level for the General Fund and at the fund level for all other funds. Budgetary allocations at levels below the legal level of control are made by the Treasurer.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the School District. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate requested by the School District prior to fiscal year end.

# Budgetary Process (continued)

The appropriation resolution is subject to amendment by the Board throughout the school year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of cash, the budgetary basis as provided by law is based upon accounting for certain transactions of cash receipts, disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The adjustments necessary to reconcile cash and budget basis statements for the General Fund are as follows:

<u>Net Change in Fund Balance</u> <u>General Fund</u>	
Cash Basis	\$ (639,014)
Encumbrances	(122,901)
Excess(deficit) of Funds Combined with General Fund for Reporting Purposes	 (126,048)
Budget Basis	\$ (887,963)

# **Capital Assets**

Acquisition of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

# **Compensated Absences**

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the School District.

# Long-Term Obligations

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest are reported when disbursements are made.

# Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The School District's policy is to first apply restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted net assets are available.

# Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance category includes amounts that cannot be spent because they are in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. The School District did not have any fund balance classified as nonspendable at fiscal year-end.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District's governing board. Those committed amounts cannot be used for any other purpose unless the governing board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District's governing board.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Interfund Activity

Transfers and advances within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. If there is an intention for repayment, the flows of cash or goods between funds are reported as interfund advances. Both interfund transfers and advances are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statement.

# NOTE 2 – ACCOUNTABILITY AND COMPLIANCE

Ohio Administrative Code, Section 117-2-03(B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statement on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time.

# **NOTE 3 - DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active Monies – These monies are determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive Monies – These monies have been identified by the Board of Education as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposits maturing no later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim Monies – These monies are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposits or savings or deposits accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Bankers' acceptances and commercial paper if training requirements have been met.

# NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

# Deposits

Custodial credit risk is the risk that in the event of bank failure, the School District's deposits may not be returned to it. Protection of the School District's deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. By Ohio law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of public funds on deposit with that specific institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At fiscal year end, the carrying amount of the School District's deposits was \$526,961 and the bank balance was \$1,063,034. Federal depository insurance covered \$523,041 of the bank balance at year end with the remaining \$539,993 being secured by collateral pools described above.

# Investments

The School District's investments at June 30, 2012 were as follows:

		Carrying	% of	Investment Maturities					
		Value	Portfolio	> 1 year		1 to 3 yrs		3 to 5 yrs	
STAR Ohio	\$	2,895,265	16.5%	\$	2,895,265	\$	-	\$	-
US Money Market Fund		2,746,109	15.7%		2,746,109		-		-
Mutual Funds		2,109,474	12.0%		2,109,474		-		-
Negotiable CDs		7,271,019	41.5%		5,534,019		1,290,000		447,000
FNMA Bonds		1,150,000	6.6%		-		-		1,150,000
FHLB Bonds		700,000	4.0%		-		-		700,000
Municipal Bonds		125,473	0.7%		125,473		-		-
Corporate Bonds	A	531,886	<u>3.0%</u>		531,886		-		-
Total	\$	17,529,226	<u>100.0%</u>	\$	13,942,226	\$	1,290,000	\$	2,297,000

<sup>A</sup> - Corporate bonds are included in the FDIC Temporary Liquidity Guarantee Program and are guaranteed by the FDIC and full faith and credit of the United States government.

The School District's investment policy authorizes the Treasurer to make investments of available monies from the funds of the School District in securities authorized by State law.

*Interest Rate Risk* – The Ohio Revised Code and School District policy require that investments mature within five (5) years of settlement date, unless they are matched to a specific obligation or debt of the School District.

*Concentration of Credit Risk* – The School District's policy limits investment in commercial paper and bankers' acceptances to 25 percent of the total investment portfolio. The percentage of each investment to the School District's total portfolio is presented in the table above.

# NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

*Custodial Credit Risk* – The negotiable certificates of deposit are insured by the FDIC. The Federal Home Loan Bank (FHLB) and Federal National Mortgage Association (FNMA) bonds, US money market fund, and mutual funds are rated AAA by Moody's and Standard & Poor's. The municipal bonds (State of Ohio) carry ratings of AA2 from Moody's and AA from Standard & Poor's. The corporate bonds received a AAA rating from both Moody's and Standard & Poor's, as well as being guaranteed by FDIC through the Temporary Liquidity Guarantee Program. STAR Ohio is rated by AAAm by Standard & Poor's. The School District's has no policy regarding credit risk beyond the requirements of State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

# **NOTE 4 - PROPERTY TAXES**

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property which is used in business, located in the School District. Real property taxes (other than public utility) collected during 2012 were levied after April 1, 2011 on assessed values as of January 1, 2011, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years, and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2011. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable on June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public tangible personal property is currently assessed at 100 percent of its true value. Public utility personal property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the School District. The County Auditor periodically remits to the School District its portion of the taxes collected. The tax rate per \$1,000 of assessed valuation was \$69.38 and the assessed values upon which the fiscal year 2012 receipts were based are as follows:

	2012 First Half Collections	2011 Second Half Collections
Agricultural/residential and other real estate property Public utility personal property Tangible personal property	\$ 175,944,450 7,875,370 -	\$ 175,741,840 7,733,930 154,980
Total	\$ 183,819,820	\$ 183,630,750

# **NOTE 5 - INCOME TAXES**

The School District levies a 1.25 percent, dual purpose, earned income tax levy. Of the 1.25 percent, 1.15 percent is used to provide the local portion of a school facilities project that will replace all existing school facilities within the School District with a new kindergarten through grade twelve building on one site. The remaining 0.10 percent of the total levy amount is used for general operating purposes.

Employers of residents are required to withhold income tax on compensation and remit the tax to the State Department of Taxation. Taxpayers are required to file an annual return. The State Department of Taxation makes quarterly distributions to the school districts after withholding amounts for administrative fees and estimated refunds. Income tax receipts are posted to the general, capital improvement and school facilities maintenance funds.

# **NOTE 6 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts, thefts-of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2012, the School District contracted with Government Underwriters of America for insurance coverage, as follows:

Insurance Provider	Coverage	Deductible			
Government Underwriters	Property, General Liability, and Errors & Omissions	\$0 - \$1,000			

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage amounts from those of the prior fiscal year.

Workers' compensation claims are covered through the School District's participation in the State of Ohio's program. The School District pays the State Workers' Compensation Program a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative cost.

The School District participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP). The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson and Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of the GRP serves as the coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The School District provides medical, dental, vision and life insurance benefits to its employees through Anthem through the Southwestern Ohio Educational Council's Medical Benefit Plan (MBP). The MBP's business and affairs are conducted by an eleven member committee consisting of various EPC representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover administration costs of the program.

# **NOTE 7 - DEFINED BENEFIT PENSION PLANS**

# School Employees Retirement System

Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Employers/Audit Resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For fiscal year ending June 30, 2012, the allocation to pension and death benefits is 12.70 percent. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2012, 2011 and 2010 were \$232,412, \$216,125 and \$259,606 respectively; which was equal to the required contribution for each year.

# NOTE 7 - DEFINED BENEFIT PENSION PLANS (continued)

# State Teachers Retirement System

Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2012, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2011, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2012, 2011, and 2010 were \$856,473, \$889,880, and \$878,458 respectively; which were equal to the required contributions for each year.

# Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2012, two (2) members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

# NOTE 8 – POSTEMPLOYMENT BENEFITS

# School Employee Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2012, 0.55 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2012, this amount was \$22,286.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2012, 2011, and 2010 were \$32,351, \$51,359, and \$39,850 respectively; which were equal to the required contributions for each year.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2012, this actuarially required allocation was 0.75 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2012, 2011, and 2010 were \$13,725, \$13,908, and \$15,438 respectively; which were equal to the required contributions for each year.

# State Teachers Retirement System

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2012, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2012, 2011, and 2010 were \$65,883, \$68,452, and \$67,574 respectively; which were equal to the required contributions for each year.

# **NOTE 9 - LONG-TERM OBLIGATIONS**

The activity of the School Districts long-term obligations during fiscal year 2012 was as follows:

	Balance July 1, 2011	Increase	Decrease	Balance _June 30, 2012_	Due within One Year	
Governmental Activities:						
2009 SI Revenue Bonds:						
Current Interest Serial 3.0% - 5.0%	\$ 10,535,000	\$-	\$ 535,000	\$ 10,000,000	\$ 550,000	
Current Interest Term 5.0%	2,015,000	-	-	2,015,000	-	
Capital Appreciation 4.1% - 5.0%	632,982	-	-	632,982	-	
2010 SI Energy Conservation Bonds:						
Current Interest Term 1.2% - 4.0%	920,000	-	60,000	860,000	65,000	
Capital Appreciation	12,776	-	-	12,776	-	
2009 SI General Obligation Bonds:						
Current Interest Serial 2.0% - 4.0%	1,485,000	-	195,000	1,290,000	200,000	
Current Interest Term 4.0% - 4.5%	3,290,000	-	-	3,290,000	-	
Capital Appreciation 3.8% - 4.0%	174,997	-	-	174,997	-	
2010 Certificates of Participation						
School Improvement 1.8% - 6.375%	1,835,000	-	40,000	1,795,000	40,000	
Capital Leases Payable	171,927		34,472	137,455	35,966	
Total General Long-Term Obligations	\$ 21,072,682	\$ -	\$ 864,472	\$ 20,208,210	\$ 890,966	

# 2009 School Improvement Revenue Bonds:

On May 20, 2009 the School District issued \$13,702,982 in revenue bonds for construction of school facilities. The bonds include serial, term, and capital appreciation bonds, in the original amount of \$11,055,000, \$2,015,000, and \$632,982, respectively. The bonds were issued for a twenty-two year period with final maturity on December 1, 2032. The bonds are being retired from the Bond Retirement debt service fund.

The serial and term bonds maturing after December 1, 2020, are subject to redemption at the option of the School District, either in whole or in part on any date in any order of maturity as determined by the Board of Education and by lot within a maturity, at the option of the School District on or after December 1, 2019, which is 100 percent of the face value of the current interest bonds.

The capital appreciation bonds will mature in fiscal years 2014 to 2018 and have a total maturity amount of \$2,925,000.

The School District has pledged a portion of the proceeds from the one and one-quarter percent (1.25%) income tax to repay the bonds. The bonds are payable solely from the 1.25 percent income tax levied by the School District on the taxable income of individuals as defined in Section 5748.01(E)(1)(b) of the Ohio Revised Code which went into effect on January 1, 2009 and is for a continuing period of time. From this income tax, 0.1 percent is collected for current expenses and 1.15 percent is dedicated solely to provide funds for permanent improvements; from which bond service charges will be made. Income tax dedicated to permanent improvements is projected to produce approximately 170 percent of the debt service requirements over the life of the bonds. Total principal and interest remaining on the bonds is \$22,502,936, payable through December 1, 2032. For the current year, there the School District paid \$1,077,500 in debt service; \$535,000 in principal and \$542,500 in interest. Income tax receipts related to permanent improvements that were received in fiscal year 2012 totaled \$1,841,281.

# NOTE 9 - LONG-TERM OBLIGATIONS (continued)

# 2009 School Improvement General Obligation Bonds:

On November 3, 2009 the School District issued \$4,999,997 in general obligation bonds for construction of school facilities. The bonds include serial, term, and capital appreciation bonds, in the original amount of \$1,535,000, \$3,290,000, and \$174,997, respectively. The bonds were issued for a twenty-one year period with final maturity on December 1, 2031. The bonds are being retired from the Bond Retirement debt service fund.

The serial and term bonds maturing on December 1, 2017 and thereafter are subject to optional redemption, in whole or in part on any date in any order of maturity as determined by the School District and by lot within a maturity, at the option of the School District on or after December 1, 2016 at par, which is 100 percent of the face value of the bonds.

The capital appreciation bonds will mature in fiscal years 2014 to 2016 and have a total maturity amount of \$630,000.

# 2011 School Improvement Energy Conservation Bonds:

On January 13, 2011 the School District issued \$997,776 in energy conservation bonds for construction of school facilities. The bonds include term and capital appreciation bonds, in the original amount of \$985,000 and \$12,776, respectively. The bonds were issued for a fourteen year period with final maturity on December 1, 2024. The bonds are being retired from the Bond Retirement debt service fund.

The term bonds maturing on December 1, 2019 and thereafter are subject to optional redemption, in whole or in part on any date in any order of maturity as determined by the School District and by lot within a maturity, at the option of the School District on or after June 1, 2017 at the redemption price of 100 percent.

The capital appreciation bonds will mature in fiscal year 2016 and have a total maturity amount of \$65,000.

Principal and interest requirements to retire the School District's outstanding bonds at June 30, 2012 are shown in the table below.

Fiscal Year Ended June 30,		Principal		Interest			Total		
2013	\$	815,000	_	\$	734,703		\$	1,549,703	
2014		835,000			712,190			1,547,190	
2015		320,657			1,239,277			1,559,934	
2016		271,955			1,286,517			1,558,472	
2017		180,308			1,377,431			1,557,739	
2018-2022		3,482,835			4,246,734			7,729,569	
2023-2027		5,180,000			2,303,032			7,483,032	
2028-2032		6,160,000			1,025,745			7,185,745	
2033	_	1,030,000			25,751			1,055,751	
Total	\$	18,275,755		\$	12,951,380		\$ 3	31,227,135	

# NOTE 9 - LONG-TERM OBLIGATIONS (continued)

# 2011 School Improvement Certificates of Participation:

On March 3, 2011 the School District issued \$1,885,000 in taxable certificates of participation for construction of school facilities. This issue contained a portion of the taxable certificates under the Build America Bond program. These bonds were issued for a twenty-seven year period with final maturity on December 1, 2037. The bonds are being retired from the Bond Retirement debt service fund.

The American Recovery and Reinvestment Act of 2009 allowed entities to issue taxable obligations, referred to as "Build America Bonds", to finance capital expenditures for which they could issue taxexempt obligations, and to elect to receive payments from the federal government equal to 35 percent of the corresponding interest payable on such taxable obligations. The School District designated \$35,000 of the base rent underlying the certificates of participation as taxable obligations (Taxable Certificates) and the remaining \$1,850,000 as taxable obligations under the Build America Bond program (Series 2011 BABs).

Each Certificate represents a proportionate interest in the right to receive base rent payments by the School District under the lease agreement. By the assignment, the Lessor has assigned its right to receive base rent payments to the Trustee for the benefit of the owners of the Certificates. Renewals of the lease and the obligations of the School District to make base rent payments after June 30, 2012 are subject to and dependent upon lawful appropriations being made for the that purpose and certification of the sufficiency of those appropriations. The Certificates, the lease and the obligation to make base rent payments do not represent or constitute a debt of, or a pledge of the faith and credit of, the School District. Neither the general credit nor the taxing power of the School District is pledged to payment of the principal of or premium, if any, or interest on the Certificates.

	Taxable Certificates								Effective Debt Service			
Fiscal Year									Federal		Adjusted	
Ended June 30,	P	Principal		Interest		Total			Subsidy		Total	
2013	\$	40,000	\$	100,537	:	\$	140,537	\$	(35,188)	\$	105,349	
2014	Ŧ	45,000	Ŧ	99,278		Ŧ	144,278	Ŧ	(34,747)	Ŧ	109,531	
2015		45,000		97,477			142,477		(34,117)		108,360	
2016		45,000		95,678			140,678		(33,487)		107,191	
2017		45,000		93,877			138,877		(32,857)		106,020	
2018-2022		250,000		435,710			685,710		(152,499)		533,211	
2023-2027		295,000		365,523			660,523		(127,932)		532,591	
2028-2032		355,000		271,172			626,172		(94,910)		531,262	
2033-2037		435,000		148,059			583,059		(51,821)		531,238	
2038		240,000		7,650			247,650	_	(2,678)		244,972	
Total	\$1	,795,000	\$	1,714,961		\$ (	3,509,961	\$	(600,236)	\$	2,909,725	

Principal and interest requirements to retire the District's outstanding certificates of participation at June 30, 2012 are shown in the table below.

The Series 2011 BABs maturing on December 1, 2020 and thereafter are subject to optional redemption, in whole or in part on any date in any order of maturity as determined by the School District and by lot within a maturity, at the option of the School District on or after June 1, 2020 at par, which is 100 percent of the face value of the Series 2011 BABs.

# NOTE 9 - LONG-TERM OBLIGATIONS (continued)

In addition, the Series 2011 BABs are subject to extraordinary optional redemption by the School District prior to maturity, in whole at any time or in part on any interest payment date, at a redemption price of 100 percent (expressed as a percentage of the principal amount), plus interest accrued to the date fixed for redemption in the event that the Build America Payments from the federal government cease or are in an amount less than 35 percent of the corresponding interest payable on the Series 2011 BABs.

# Capital Leases - Lessee Disclosure

During the fiscal year, the School District entered into a lease agreement to finance the purchase of several copiers used throughout the School District. Equipment acquired in prior school years was also financed through lease agreements. These lease agreements meet the criteria of capital leases where the lease transfer the benefits and risk of ownership to the leasee. The value of the equipment acquired through capital leases outstanding at June 30, 2012 totaled \$199,132 and principal payments made during the year totaled \$34,472. Principal and interest payments for these capital leases are made from the general fund and district managed student activity special revenue fund and reported within the appropriate function which utilizes the assets.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2012.

Fiscal Year	
Ended June 30,	
2013	\$ 49,692
2014	49,692
2015	49,692
2016	 16,564
Total	165,640
Less: Amount Representing Interest	 (28,185)
Present Value of Net Minimum Lease Payments	\$ 137,455

# NOTE 10 - RELATED ORGANIZATION

The Milton-Union Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by the Board of Trustees appointed by the Milton-Union Exempted Village School District. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from Milton-Union Public Library, Jerry Kohl, Clerk/Treasurer, at 560 South Main Street, West Milton, Ohio 45383.

# NOTE 11 – JOINTLY GOVERNED ORGANIZATIONS

# Southwestern Ohio Educational Purchasing Council

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 100 school districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts by the Fiscal Agent. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations.

## NOTE 11 – JOINTLY GOVERNED ORGANIZATIONS (continued)

Payments to SOEPC are made from the School District's general fund. During fiscal year 2012, the School District paid \$1,857,173 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive Suite 208, Vandalia, Ohio 45377.

## Southwestern Ohio Instructional Technology Association

The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation formed under section 1702.01 of the Ohio Revised Code. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs.

The Board of Trustees is comprised of twenty-one representatives of SOITA member schools or institutions. Nineteen representatives are elected from within the counties by the qualified members within the counties, i.e. Auglaize, Butler, Champaign, Clark, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties shall elect two representatives per area. All others shall elect one representative per area. All superintendents except for those from educational service centers vote on the representatives after the nominating committee nominates individuals to run. One at-large non-public service representative shall be elected by the non-public school SOITA members as the State assigned SOITA service area. One at-large higher education representative shall be elected by higher education SOITA members from within the State assigned SOITA service area.

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a state or local government for a public purpose. Payments to SOITA are made from the School District's general fund. No payments were made to SOITA by the School District in fiscal year 2012. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Steve Strouse, who serves as Director, at 150 East Sixth Street, Franklin, Ohio 45005.

## Miami Valley Career Technology Center

The Miami Valley Career Technology Center (MVCTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the fifteen participating school districts' elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following city and/or exempted village school districts: Carlisle, Miamisburg, Milton-Union, Northmont, Vandalia, Versailles, Huber Heights, Eaton, Trotwood, Tipp City, and West Carrollton. Three members are appointed from the Montgomery County Educational Service Center, one is appointed from the Miami County Educational Service Center, one from the Darke County Educational Service Center, and one from the Preble County Educational Service Center. No payments were made to MVCTC by the School District in fiscal year 2012. To obtain financial information, write to the Miami Valley Career Technology Center, Debbie Gossett, who serves as Treasurer, at 6800 Hoke Road, Clayton, Ohio 45315.

#### Metropolitan Dayton Educational Computer Association

The School District is a member of the Metropolitan Dayton Educational Computer Association (MDECA), which is a computer consortium. MDECA is an association of public school districts within the boundaries of Montgomery, Miami and Darke Counties and the Cities of Dayton, Troy and Greenville. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative instructional functions among member districts. The Governing Board consists of seven superintendents of member school districts, with six of the superintendents elected by majority vote of all member school districts except the Montgomery County Educational Service Center. The seventh superintendent is from the Montgomery County Educational Service Center. The School District paid MDECA \$21,031 for services provided during the fiscal year. Financial information can be obtained from Jerry Woodyard, who serves as Director, at 201 Riverside Drive Suite 1C, Dayton, Ohio 45405.

## **NOTE 12 - CONTINGENCIES**

## Student Attendance Data/Grants

The Auditor of State is currently performing a statewide review of supporting documentation for student attendance data reported to the Ohio Department of Education. The results of this review are still pending and will be reported separately to the Ohio Department of Education at a later date.

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. This also encompasses the Auditor of State's ongoing review of student attendance data. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2012, if applicable, cannot be determined at this time.

## Litigation

There were currently no matters in litigation with the School District as defendant.

## NOTE 13 – INTERFUND ACTIVITY

## Transfers

The following is a summary of the School District's transfers in and out for all funds for fiscal year 2012:

Fund	Transfer In	Transfer Out
General Fund	\$ -	\$ 247,000
Bond Retirement Fund	1,711,273	-
Permanent Improvement Fund	-	1,803,623
Other Governmental Funds	339,350	
Total All Funds	\$ 2,050,623	\$ 2,050,623

Transfers out of the permanent improvement fund consist of income tax receipts required to be paid into this fund are then allocated to the debt service fund, for repayment of outstanding debt issued to finance construction of school facilities, as well as the facilities maintenance fund required to be established by the Ohio School Facilities Commission to provide for future maintenance and upkeep of the buildings.

## Advances

The following is a summary of the School District's advances in and out for all funds for fiscal year 2012:

Fund	Advances In Adva		vances Out	
General Fund	\$	45,404	\$	568,950
Permanent Improvement Fund		550,000		-
Other Governmental Funds		18,950		45,404
Total All Funds	\$	614,354	\$	614,354

Advances are used to temporarily provide operating resources to funds with the expectation the resources will be repaid once monies are available in the funds receiving the advance. The advance provided to the permanent improvement fund by the general fund was to provide temporary financing for some of the local initiatives within the construction of the school facilities. This advance is scheduled to be repaid to the general fund over the next two fiscal years.

## **NOTE 14 - COMMITMENTS**

## **Construction Commitments**

As of June 30, 2012 the School District had the following commitments with respect to capital projects:

	Amount of
Capital Projects	Commitment
New District School Building (K-12)	\$ 3,748,666

## Encumbrances

At year end the School District had the following amounts encumbered for future purchase obligations:

Fund	Year-End Encumbrances
General Fund	\$ 129,141
Permanent Improvement Fund	949,766
Classroom Facilities Fund	1,355,763
Non-major Governmental Funds	30,240
	\$ 2,464,910

## NOTE 15 – CAPITAL IMPROVEMENT SET-ASIDE

The School District is required by State statute to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year. The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements	
Set-aside reserve balance as of June 30, 2011	\$	-
Current year set-aside requirement		280,793
Contributions in excess of the current fiscal year set-aside requirements		-
Current year qualifying expenditures		(36,271)
Excess qualified expenditures from prior years		-
Current year offsets		(248,806)
Waiver granted by ODE		-
Prior year offset from bond proceeds		-
Total	\$	(4,284)
Balance carried forward to fiscal year 2013	\$	-
Set-aside balance June 30, 2012	\$	-

The School District had qualifying disbursements and offsets during the fiscal year that reduced the setaside amount to zero for the capital improvements set-aside.

## NOTE 16 – TERMINATION BENEFITS

In the prior fiscal year, the School District entered into an Employee Service Plan (ESP) which offered an early retirement incentive to full and part-time teachers and classified staff members who had ten or more years of service with the School District or who were eligible for full or reduced state retirement benefits as of June 30, 2011. Eligible teachers would receive \$45,000 plus an amount equivalent to the employee's applicable contractual severance payment. Eligible classified employees would receive 100 percent of his/her fiscal year 2011 base salary not to exceed \$20,000 plus an amount equivalent to the employee's applicable contractual severance payment. Furthermore, eligible employees that had 28.99 years but less than 30.00 years or 33.99 years but less than 35 years of service credit under a state retirement system as of June 30, 2011 could had the option to set retirement date at June 30, 2012 as opposed to June 30, 2011.

The total amount of termination benefits for employees electing to enroll in the ESP is \$532,193 and will be funded over a period of three years beginning in August 2011. Payment made under the ESP during fiscal year 2012 was \$110,960.

## NOTE 17 – SUBSEQUENT EVENT

In August 2012, the School District awarded contracts totaling nearly \$800,000 to demolish the buildings previously used to house the elementary, middle and high schools as well as to complete certain land improvements to allow those sites to be utilized in the future.

## Milton-Union Exempted Village School District Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2012

Federal Agency/ Pass Through Agency/ Program Title	Federal CFDA Number	Rece	ipts	Disbursements	
U.S. Department of Agriculture: Passed through Ohio Department of Education:					
Nutrition Cluster:					
Non-Cash Assistance (Food Distribution):					
National School Lunch Program Cash Assistance:	10.555	\$ 8	33,270	\$	83,270
National School Breakfast Program	10.553	2	46,351		46,351
National School Lunch Program	10.555	2	77,837	277,837	
Total Nutrition Cluster		407,458		-	407,458
Total US Department of Agriculture		4(	07,458		407,458
U.S. Department of Education: Passed through Ohio Department of Education:					
Title I, Part A Cluster:					
Title I Grants to Local Education Agencies	84.010	21	17,038		224,981
ARRA - Title I Grants to Local Education Agencies Total Title I, Part A Cluster	84.389	2	- 17,038		<u>5,277</u> 230,258
		2	,000		200,200
Special Education Cluster: Special Education Grants to States	84.027	29	96,229		299,883
ARRA - Special Education Grants to States	84.391	_	-		1,555
Passed through Miami County ESC:					
Special Education Preschool Grant	84.173		3,363		3,363
ARRA - Special Education Preschool Grant Total Special Education Cluster	84.392		<u>5,405</u> 04,997		5,405 310,206
Passed through Ohio Department of Education:			,001		010,200
Education Technology State Grants	84.318		1,522		1,522
Improving Teacher Quality State Grants	84.367	ł	59,373		59,610
ARRA - State Fiscal Stabilization	84.394		-		33,742
ARRA - Race-to-the-Top Incentive Grants	84.395	;	39,348		38,225
Education Jobs Fund	84.410	33	33,215		364,820
Total U.S. Department of Education		9!	55,493	1,	038,383
Total Federal Assistance		<u>\$ 1,36</u>	62,951	<u>\$1,</u>	445,841

See accompanying notes to the Schedule of Expenditures of Federal Awards.

Milton-Union Exempted Village School District Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2012

## 1. Significant Accounting Policies:

The accompanying schedule of expenditures of federal awards is a summary of the federal awards programs of the Milton-Union Exempted Village School District. This schedule has been prepared on the cash basis of accounting.

## 2. U.S. Department of Agriculture Programs:

Non-monetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair market value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2012 the District had no significant food commodities in inventory.

## 3. Matching Requirements:

Certain federal programs require the School District to contribute non-federal funds (matching funds) to support federally-funded programs. The District has complied with the matching requirements. The expenditure of non-federal (matching) funds is not included on the Schedule of Expenditures of Federal Awards.



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Milton-Union Exempted Village School District 112 South Spring Street West Milton, Ohio 45383

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Milton-Union Exempted Village School District (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 9, 2012, in which it was noted the District prepared its financial statements on a cash accounting basis, which is a basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

Management of the District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that we are required to report under *Government Auditing Standards* which is described in the accompanying schedule of findings and questioned costs as item 2012-001.

We also noted a certain matter that we reported to management of the District, in a separate letter dated November 9, 2012.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the District's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the finance committee, the Board of Education, the Auditor of State of Ohio, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Lork, Schufer, Hackett \$ Co.

Springfield, Ohio November 9, 2012



# REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Education Milton-Union Exempted Village School District 112 South Spring Street West Milton, Ohio 45383

## Compliance

We have audited the compliance of the Milton-Union Exempted Village School District (the District), with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

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## **Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the finance committee, the Board of Education, the Auditor of State of Ohio, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schufer, Hackett \$ Co.

Springfield, Ohio November 9, 2012

Milton-Union Exempted Village School District Schedule of Findings and Questioned Costs Fiscal Year Ended June 30, 2012

# Section I – Summary of Auditors' Results

## **Financial Statements**

Type of auditors' report issued: Internal control over financial reporting:	Unqualified	
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified not</li> </ul>	None noted	
<ul> <li>Significant denciency(les) identified hot considered to be material weakness(es)?</li> </ul>	None noted	
Noncompliance material to financial statements noted?	Yes	
Federal Awards		
Internal control over major programs:	None noted	
<ul><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified not</li></ul>	None noted	
considered to be material weakness(es)?	None noted	
Type of auditors' report issued on compliance for major programs:	Unqualified	
Any audit findings that are required to be reported in accordance with 510(a) of Circular A-133?	None noted	
Identification of major programs:		
<i>Nutrition Cluster:</i> CFDA 10.553 – National School Breakfast Program CFDA 10.555 – National School Lunch Program		
Special Education Cluster: CFDA 84.027 – Special Education Grants to States CFDA 84.391 – ARRA – Special Education Grants to States CFDA 84.173 – Special Education Preschool Grant CFDA 84.392 – ARRA – Special Education Preschool Grant		
CFDA 84.410 – Education Jobs Fund		
Dollar threshold to distinguish between Type A and Type B programs:	\$300,000	
Auditee qualified as low-risk auditee?	Yes	

## **Section II – Financial Statement Findings**

## 2012-001: Reporting Annual Financial Statements

*Condition:* The District's annual financial statements follow a comprehensive accounting basis other than accounting principles generally accepted in the United States of America (GAAP).

*Criteria:* Ohio Administrative Code Section 117-2-3(B) requires the District to prepare its annual financial report in accordance with GAAP.

*Effect:* Pursuant to Ohio Rev. Code Section 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report in accordance with GAAP.

*Cause:* Due to current economic issues, the District elected to prepare and submit its annual financial report on the cash basis of accounting as a means to realize savings in accounting and auditing fees on an annual basis. The accompanying financial statements and notes omit material assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time.

*Recommendation:* We recommend the District further consider reporting its annual financial report in accordance with GAAP.

<u>Management Response</u>: The District is aware of the financial reporting requirements and the District's management believes that filing GAAP would cost an additional \$10,000 per year with no appreciable benefit to the District.

## Section III – Federal Awards Findings and Questioned Costs

None noted

## Finding 2011-001: Report Annual Financial Statements

The District elected not to report on the GAAP basis of accounting as required under the Ohio Administrative Code Section 117-2-3(B).

*Status*: Uncorrected – See current audit finding 2012-001.

## Finding 2011-002: Noncompliance – Special Education Grants to States – ARRA

The audit found the District did not comply with reporting to ODE the one vendor that received a single payment greater than \$25,000 on the 1512 ARRA Subrecipient Vendor Report. In addition, the District only reported the activity during each quarterly reporting period and did not report on a cumulative basis as required.

Status: Not Applicable - Compliance no longer tested at local agencies.

## Finding 2011-003: Noncompliance – Special Education Grants to States – ARRA And Title I, Part A Cluster

The District did not comply with the period of availability requirements under the Special Education and Title I expenditures for the fiscal year 2011 grants.

Status: Corrected – The District communicated with ODE and corrected in current grant period.

#### Finding 2011-004: Noncompliance – State Fiscal Stabilization – ARRA

The District did not accurately report certain student information data to ODE through the SDC Reports which are utilized to calculate compliance with Maintenance of Effort requirements.

Status: Corrected – The District corrected the issue in the EMIS software and administration.





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# Dave Yost • Auditor of State

## MILTON UNION EXEMPTED VILLAGE SCHOOL DISTRICT

## **MIAMI COUNTY**

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED DECEMBER 27, 2012

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