

## MINFORD LOCAL SCHOOL DISTRICT

## SCIOTO COUNTY

## SINGLE AUDIT

For the Fiscal Year Ended June 30, 2011



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





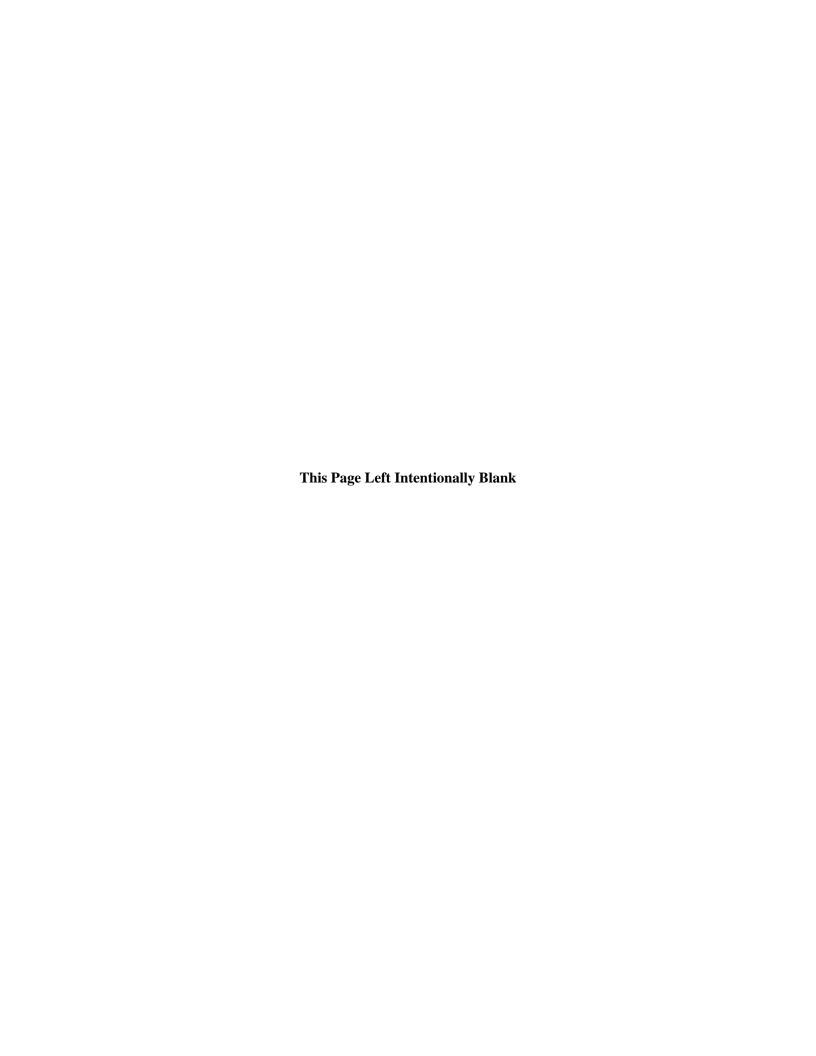
Board of Education Minford Local School District P.O. Box 204 Minford, Ohio 45653

We have reviewed the *Independent Auditor's Report* of the Minford Local School District, Scioto County, prepared by J.L. Uhrig and Associates, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Minford Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

April 5, 2012



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CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

## **Independent Auditor's Report**

Board of Education Minford Local School District P.O. Box 204 Minford, Ohio 45653

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Minford Local School District (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to in the first paragraph above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2011, and the respective changes in financial position, and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments omnibus.

In accordance with *Government Auditing Standards*, we have also issued a report dated January 31, 2012 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report when considering the results of our audit.

Board of Education Minford Local School District Independent Auditor's Report

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively compromise the District's basic financial statements. The accompanying schedule of federal awards expenditures required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the schedule of federal awards expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

## J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

January 31, 2012

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

The discussion and analysis of the Minford Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year 2011 are as follows:

- Net assets of governmental activities decreased \$505,639.
- General revenues accounted for \$11,263,512 in revenue or 68 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions, accounted for \$5,216,161 or 32 percent of total revenues of \$16,479,673.
- The School District had \$16,985,312 in expenses related to governmental activities; only \$5,216,161 of these expenses were offset by program specific charges for services and sales, grants, and contributions.
- All governmental funds had total revenues and other financing sources of \$16,382,329 and expenditures of \$16,748,817.

## USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Minford Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

#### Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2011?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

• In the Statement of Net Assets and the Statement of Activities, most of the School District's programs and services are reported as governmental activities including instruction, support services, operation of non instructional services, and extracurricular activities.

#### Reporting the School District's Most Significant Funds

#### Fund Financial Statements

The analysis of the School District's major funds begins on page 8. Fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Bond Retirement Fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Funds** Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. The School District's only fiduciary fund is an agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2011 compared to 2010.

Table 1 Net Assets

	Governmental Activities			
	2011	2010		
Assets				
Current and Other Assets	\$ 5,002,919	\$ 5,219,355		
Capital Assets, Net	26,699,389	27,375,138		
Total Assets	31,702,308	32,594,493		
Liabilities				
Long-term Liabilities	3,908,179	4,349,580		
Current and Other Liabilities	3,092,002	3,037,147		
Total Liabilities	7,000,181	7,386,727		
Net Assets				
Invested in Capital Assets, Net of Debt	23,663,494	23,964,738		
Restricted	1,519,467	1,650,407		
Unrestricted (Deficit)	(480,834)	(407,379)		
Total Net Assets	\$ 24,702,127	\$ 25,207,766		

Current and other assets decreased primarily due to a decrease in equity in pooled cash and cash equivalents on hand as of June 30, 2011. This decrease was partially offset by an increase to intergovernmental receivables. Capital assets decreased primarily due to depreciation expense in excess of additions.

Long term liabilities decreased primarily due to the School District making current year debt payments, as well as, a decrease in compensated absences balances.

Total net assets of the School District as a whole decreased \$505,639 primarily due to the factors discussed above.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Table 2 shows the changes in net assets for the fiscal years ended June 30, 2011 and 2010.

Table 2 Changes in Net Assets

	Governmental Activities			
	2011	2010		
Revenues				
Program Revenues	ф <b>2.2</b> 00 <b>5</b> 0 <b>5</b>	ф. одссодо.		
Charges for Services and Sales	\$ 2,280,797	\$ 2,766,372		
Operating Grants and Contributions	2,935,364	2,316,637		
Total Program Revenues	5,216,161	5,083,009		
General Revenues				
Property Taxes	1,849,404	1,800,684		
Grants and Entitlements not Restricted to Specific Programs	9,277,449	9,462,277		
Investment Earnings	-	2,393		
Gifts and Donations not Restricted to Specific Programs	6,305	3,377		
Gain on Sale of Capital Assets	2,151	-		
Miscellaneous	128,203	125,692		
Total General Revenues	11,263,512	11,394,423		
Total Revenues	16,479,673	16,477,432		
Program Expenses				
Instruction:				
Regular	8,363,425	8,722,355		
Special	1,546,075	1,360,464		
Vocational	191,854	192,738		
Other	2,012	58,539		
Support Services:				
Pupils	478,619	426,341		
Instructional Staff	686,387	674,992		
Board of Education	65,713	86,956		
Administration	1,100,445	1,094,339		
Fiscal	280,330	336,391		
Business	1,389	-		
Operation and Maintenance of Plant	1,639,428	1,350,022		
Pupil Transportation	1,300,809	1,002,335		
Central	12,618	10,745		
Operation of Non-Instructional Services	716,568	680,624		
Extracurricular Activities	457,942	452,103		
Interest and Fiscal Charges	141,698	137,123		
Total Expenses	16,985,312	16,586,067		
Decrease in Net Assets	(505,639)	(108,635)		
Net Assets, Beginning of Year	25,207,766	25,316,401		
Net Assets, End of Year	\$ 24,702,127	\$ 25,207,766		

Unrestricted grants and entitlements comprised 56 percent of revenue for governmental activities during 2011 and represent the largest source of revenue. Charges for services and sales, operating grants and contributions, and property taxes comprised 14 percent, 18 percent and 11 percent of revenue, respectively.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Charges for services and sales decreased primarily due to monies received in the previous fiscal year relating to the sale of an FCC license which did not occur again in 2011. Operating grants and contributions increased primarily due to over \$400,000 received from the Education Jobs program. Grants and entitlements not restricted to specific programs decreased primarily due to a decrease in state payments.

As indicated by governmental program expenses, instruction is emphasized. Regular and special instruction comprised 49 percent and 9 percent, respectively, of governmental program expenses. Administration, operation and maintenance of plant, and pupil transportation support services also represent significant allocations of governmental expenses, comprising 6 percent, 10 percent, and 8 percent, respectively. Regular instruction decreased due to the change in coding by the School District in the previous fiscal year that did not occur in the current fiscal year. Operation and Maintenance of Plant increased due to additional maintenance costs and the purchase of noncapital assets. Pupil transportation increased due to increased maintenance and fuel costs.

The Statement of Activities shows the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported primarily by tax revenue and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost	Net Cost	Total Cost	Net Cost
	of Services	of Services	of Services	of Services
	2011	2011	2010	2010
Program Expenses				
Instruction:				
Regular	\$8,363,425	\$6,586,125	\$8,722,355	\$6,705,047
Special	1,546,075	1,055,910	1,360,464	1,003,382
Vocational	191,854	163,996	192,738	161,692
Other	2,012	136	58,539	20,804
Support Services:				
Pupils	478,619	177,638	426,341	328,893
Instructional Staff	686,387	322,813	674,992	406,076
Board of Education	65,713	(53,759)	86,956	72,949
Administration	1,100,445	954,793	1,094,339	884,040
Fiscal	280,330	240,656	336,391	280,689
Business	1,389	1,389	0	0
Operation and Maintenance of Plant	1,639,428	1,084,931	1,350,022	828,536
Pupil Transportation	1,300,809	1,074,641	1,002,335	801,313
Central	12,618	5,858	10,745	4,573
Operation of Non-Instructional Services	716,568	(140,964)	680,624	(129,227)
Extracurricular Activities	457,942	165,391	452,103	8,838
Interest and Fiscal Charges	141,698	129,597	137,123	125,453
Total	\$16,985,312	\$11,769,151	\$16,586,067	\$11,503,058

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### THE SCHOOL DISTRICT FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The School District has two major funds: the General Fund and the Bond Retirement Fund. The General Fund had \$12,975,328 in revenues and other financing sources and \$13,369,511 in expenditures. Revenues decreased due mainly to a decrease in monies received from the sale of an FCC license in the previous fiscal year which did not occur again in 2011. Expenditures increased due mainly to an increase in expenditures for pupil transportation. The General Fund's balance decreased \$394,183. The Bond Retirement Fund had \$211,385 in revenues and \$173,583 in expenditures. The Bond Retirement Fund's balance increased \$37,802.

## General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of fiscal year 2011, the School District amended its General Fund budget.

For the General Fund, final budget basis revenue and other sources was \$12,717,346, below original estimates of \$12,810,872. This decrease was due to lower charges for services than originally anticipated. For the General Fund, final budget basis expenditures and other sources were \$13,388,311, above original estimates of \$12,905,904. This increase was due to salaries and benefits being higher than originally anticipated. Actual revenues and other financing sources were reasonably consistent with final amended budgeted figures.

The School District's ending unobligated General Fund balance was \$654,293.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal year 2011, the School District had \$26,699,389 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. For additional information on capital assets, see Note 7 to the basic financial statements. Table 4 shows fiscal year 2011 balances compared to 2010.

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities						
		2011		2010			
Land and Land Improvements	\$	749,897	\$	818,441			
<b>Buildings and Improvements</b>		24,416,760		25,020,046			
Furniture and Equipment		1,074,658		1,221,797			
Vehicles		458,074		314,854			
Totals	\$	26,699,389	\$	27,375,138			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### Debt

At June 30, 2011, the School District had school facilities construction and improvement bonds outstanding of \$430,000. The bonds were issued for school construction. The School District had \$578,400 of school energy conservation improvement bonds, \$775,000 of advance refunding bonds, and \$50,000 of capital appreciation bonds. The refunding bonds were used to pay off most of the school facilities construction and improvement bonds that were issued in fiscal year 1999. The School District also had capital leases outstanding of \$1,180,369. These leases were for the construction of a new athletic complex. For additional information on debt, see Note 11 to the basic financial statements.

#### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Eleanor Karshner, Treasurer at Minford Local School District, P.O. Box 204, Minford, Ohio 45653.

Statement of Net Assets June 30, 2011

ASSETS:	Governmental Activities
Current Assets: Equity in Pooled Cash and Cash Equivalents Restricted Equity in Pooled Cash and Cash Equivalents Intergovernmental Receivable Taxes Receivable Deferred Charges Noncurrent Assets:	\$ 2,201,894 281,145 309,305 2,188,449 22,126
Non-Depreciable Capital Assets Depreciable Capital Assets, net	674,603 26,024,786
Total Assets	31,702,308
LIABILITIES: Current Liabilities: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Accrued Interest Payable Matured Compensated Absences Payable Deferred Revenue Noncurrent Liabilities: Due Within One Year Due in More Than One Year	76,513 938,989 391,348 3,870 4,927 1,676,355 496,453 3,411,726
Total Liabilities	7,000,181
NET ASSETS: Invested in Capital Assets, Net of Related Debt Restricted for Debt Service Restricted for Capital Outlay Restricted for Other Purposes Unrestricted (Deficit)	23,663,494 906,012 256,096 357,359 (480,834)
Total Net Assets	\$ 24,702,127

Minford Local School District Statement of Activities For the Fiscal Year Ended June 30, 2011

		Pro		let (Expense) Revenue and			
	Expenses	Charges for Services and Sales	Oper	rating Grants Contributions	Changes in Net Assets		
Governmental Activities: Instruction:							
Regular	\$ 8,363,425	\$ 976,04	47 <b>\$</b>	801,253	\$	(6,586,125)	
Special	1,546,075	175,48		314,679	*	(1,055,910)	
Vocational	191,854	27,8:		-		(163,996)	
Other	2,012	27,0	-	1,876		(136)	
Support Services:	2,012			1,070		(130)	
Pupils	478,619	26,79	95	274,186		(177,638)	
Instructional Staff	686,387	50,20		313,309		(322,813)	
Board of Education	65,713	9,54		109,930		53,759	
Administration	1,100,445			3,298		(954,793)	
Fiscal	280,330	38,3		1,295		(240,656)	
Business	1,389	,-	-	-,		(1,389)	
Operation and Maintenance of Plant	1,639,428	129,70	)9	424,788		(1,084,931)	
Pupil Transportation	1,300,809	176,6		49,491		(1,074,641)	
Central	12,618		23	5,837		(5,858)	
Operation of Non-Instructional Services	716,568	258,218 599,314			140,964		
Extracurricular Activities	457,942	256,443 36,108			(165,391)		
Interest and Fiscal Charges	141,698	12,10		50,100		(129,597)	
interest and Fiscar Charges	141,076	12,10		<u>-</u>		(127,371)	
Total Governmental Activities	\$ 16,985,312	\$ 2,280,79	\$	2,935,364	\$	(11,769,151)	
		General Revenues: Property Taxes Levie General Purposes Classroom Facilitie Debt Service Grants and Entitleme Gifts and Donations Gain on Sale of Capi Miscellaneous	es Maintenance ents not Restricted not Restricted to	I to Specific Programs Specific Programs		1,651,471 27,934 169,999 9,277,449 6,305 2,151 128,203	
		Total General Reven	ues			11,263,512	
		Change in Net Assets	3			(505,639)	
		Net Assets at Beginn	ing of Year			25,207,766	
		Net Assets at End of	Year		\$	24,702,127	

Balance Sheet Governmental Funds June 30, 2011

		eneral Fund	I	Bond Retirement Fund	Gov	Other vernmental Funds	Total Governmental Funds	
ASSETS:	Ф	757.520	•	060.011	Ф	502 444	Φ.	2 201 004
Equity in Pooled Cash and Cash Equivalents	\$	757,539	\$	860,911	\$	583,444	\$	2,201,894
Restricted Equity in Pooled Cash and Cash Equivalents		281,145		-		-		281,145
Interfund Receivable		28,971		-		200.502		28,971
Intergovernmental Receivable		10,802		-		298,503		309,305
Taxes Receivable		1,939,662		214,962		33,825		2,188,449
Total Assets	\$ 3,018,119		\$	1,075,873	\$	915,772	\$	5,009,764
LIABILITIES:								
Accounts Payable	\$	38,996	\$	_	\$	37,517	\$	76,513
Accrued Wages and Benefits		762,961		-		176,028		938,989
Interfund Payable		, <u>-</u>		-		28,971		28,971
Intergovernmental Payable		338,166		_		53,182		391,348
Matured Compensated Absences Payable		4,927		_		_		4,927
Deferred Revenue		1,801,828		201,206		114,144		2,117,178
Total Liabilities		2,946,878		201,206		409,842		3,557,926
FUND BALANCES:								
Restricted		302,744		874,667	558,120			1,735,531
Committed		52,155		´ -				52,155
Assigned		295,290		-				295,290
Unassigned		(578,948)		-		(52,190)		(631,138)
Total Fund Balances		71,241		874,667		505,930		1,451,838
Total Liabilities and Fund Balances	\$	3,018,119	\$	1,075,873	\$	915,772	\$	5,009,764

## Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2011

Total Governmental Fund Balances		\$ 1,451,838
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		26,699,389
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.  Taxes Intergovernmental	358,241 82,582	
Total		440,823
Interest payable is not recorded in the governmental funds, but is recorded in the statement of net assets.		(3,870)
Unamortized issuance costs represent deferred charges which do not provide current financial resources and therefore are not reported in the funds.		22,126
Long-term liabilities, including bonds and related liabilities, capital lease obligations, and the long-term portion of compensated absences, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated Absences Capital Lease Obligations General Obligation Bonds Advance Refunding Bonds Premium on Advance Refunding Bonds Unamortized Deferred Amount on Refunding Capital Appreciation Bonds Accretion on Capital Appreciation Bonds	(861,221) (1,180,369) (1,008,400) (775,000) (50,289) 28,163 (50,000) (11,063)	
Total		 (3,908,179)
Net Assets of Governmental Activities		\$ 24,702,127

## Minford Local School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2011

	Ge	eneral Fund	R	Bond etirement Fund	Other Governmental Funds		Go	Total vernmental Funds
REVENUES: Property Taxes Intergovernmental Tuition and Fees Rent	\$	1,607,474 9,208,616 1,825,106 885	\$	175,682 35,703	\$	27,536 2,909,693	\$	1,810,692 12,154,012 1,825,106 885
Extracurricular Activities Gifts and Donations Customer Sales and Services Miscellaneous		196,588 6,305 - 128,203		- - -		169 258,218		196,588 6,474 258,218 128,203
Total Revenues		12,973,177		211,385		3,195,616		16,380,178
EXPENDITURES: Current: Instruction:								
Regular Special		6,737,590 1,210,286		-		852,311 338,145		7,589,901 1,548,431
Vocational Other		200,799		-		2,581		200,799 2,581
Support Services: Pupils Instructional Staff		218,898		-		271,289		490,187
Instructional Staff Board of Education Administration		366,288 65,713 976,647		-		338,807 - 115,059		705,095 65,713 1,091,706
Fiscal Business		287,350		8,593		7,421 1,389		303,364 1,389
Operation and Maintenance of Plant Pupil Transportation		899,677 1,224,219		-		455,609 8,000		1,355,286 1,232,219
Central Operation of Non-Instructional Services Extracurricular Activities		6,358 - 412,225		-		6,260 662,242 40,660		12,618 662,242 452,885
Capital Outlay Debt Service:		422,947		-		105,950		528,897
Principal Interest		257,176 83,338		115,000 49,990		- -		372,176 133,328
Total Expenditures		13,369,511		173,583		3,205,723		16,748,817
Excess of Revenues Over (Under) Expenditures		(396,334)		37,802		(10,107)		(368,639)
OTHER FINANCING SOURCES (USES): Proceeds from Sale of Capital Assets		2,151						2,151
Total Other Financing Sources (Uses)		2,151		<u>-</u>		<u>-</u>		2,151
Net Change in Fund Balances		(394,183)		37,802		(10,107)		(366,488)
Fund Balances at Beginning of Year- As Restated (See Note 19)		465,424		836,865		516,037		1,818,326
Fund Balances at End of Year	\$	71,241	\$	874,667	\$	505,930	\$	1,451,838

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

Net Change in Fund Balances - Total Governmental Funds		\$	(366,488)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital asset additions in the current period.  Capital Asset Additions  Current Year Depreciation  Total	245,631 (921,380)		(675,749)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities a gain or loss is reported for each disposal. This is the amount of the proceed and gain on the disposal of capital assets.  Proceeds from Sale of Capital Assets	(2,151)		
Gain on Disposal of Capital Assets  Total	2,151		
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes Intergovernmental Total	38,712 58,632		97,344
Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of net assets:  Amortization of Premium  Amortization of Bond Issuance Costs  Amortization of Loss on Refunding  Annual Accretion of Capital Appreciation Bonds  Total	5,294 (2,329) (2,965) (8,552)		(8,552)
Repayment of bond obligations are expenditures in the governmental funds, but the repayment reduces liabilities in the statement of net assets and does not result in an expense in the statement of activities.			146,600
Repayment of capital leases obligations are expenditures in the governmental funds, but the repayment reduces liabilities in the statement of net assets and does not result in an expense in the statement of activities.			225,576
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Decrease in Compensated Absences  Decrease in Interest Payable	75,448 182		
Total		Φ.	75,630
Net Change in Net Assets of Governmental Activities		\$	(505,639)

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget And Actual (Budgetary Basis) General Fund For the Fiscal Year Ended June 30, 2011

		Budgeted Amounts  Original Final					Actual	Variance with Final Budget: Positive (Negative)		
Total Revenues and Other Sources Total Expenditures and Other Uses	\$	12,810,872 12,905,904	\$	12,717,346 13,388,311	\$	12,706,366 13,388,311	\$	(10,980)		
Net Change in Fund Balance		(95,032)		(670,965)		(681,945)		(10,980)		
Fund Balance, July 1 - As Restated (See Note 19) Prior Year Encumbrances Appropriated		781,241 554,997		781,241 554,997		781,241 554,997		<u>-</u>		
Fund Balance, June 30	\$	1,241,206	\$	665,273	\$	654,293	\$	(10,980)		

## Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2011

ASSETS: Equity in Pooled Cash and Cash Equivalents	\$ 26,527
LIABILITIES: Undistributed Monies	\$ 26,527

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Minford Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The School District was established in 1924 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 98 square miles. It is located in Scioto County, and includes the Village of Minford and the Townships of Madison and Harrison. It is staffed by 49 non-certificated employees and 104 certificated full-time teaching personnel who provide services to 1,588 students and other community members. The School District currently operates 2 instructional buildings.

#### Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Minford Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The following organizations which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these organizations nor are they fiscally dependent on the School District:

- \* Boosters Clubs
- \* Parent Teacher Organizations

The School District is associated with five organizations, three of which are defined as jointly governed organizations, one as an insurance purchasing pool, and one as a public entity shared risk pool. These organizations are the South Central Ohio Computer Association, the Scioto County Career Technical Center, the Coalition of Rural and Appalachian Schools, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Scioto County Regional Council of Governments. These organizations are presented in Notes 12, 13, and 14 to the basic financial statements.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Minford Local School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## A. Basis Of Presentation - Fund Accounting

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements:

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

#### Fund Financial Statements:

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

### B. Fund Accounting

The School District's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific School District functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

## **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

## **General Fund**

The General Fund is the general operating fund of the School District and is used to account for all financial resources not accounted for and reported in another fund. The General Fund is available to the School District for any purpose provided it is expended or transferred according to the school laws of Ohio.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Bond Retirement Fund**

The Bond Retirement Fund is used to account for the accumulation of resources for, and the payment of, general short-term and long-term debt principal and interest. The main source of revenue for the Bond Retirement Fund is money received from tax revenue.

The other governmental funds of the School District account for grants and other resources, and capital projects, whose use is restricted to a particular purpose.

## **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The School District's only fiduciary fund is an agency fund which is used to maintain financial activity of the School District's student activities. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

#### **Measurement Focus**

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either the modified accrual basis of accounting for governmental funds or the accrual basis of accounting for fiduciary funds. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### **Revenues – Exchange and Non-exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditures requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, tuition, grants, and fees.

#### **Deferred Revenue**

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. On the governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation, personal leave and sick leave are reported as fund liabilities upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### C. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund and object level and has the authority to allocate appropriations at the function and object level without resolution by the Board.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made when the first permanent appropriation was adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

#### D. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as Equity in Pooled Cash and Cash Equivalents on the financial statements.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. During fiscal year 2011, the School District recorded no interest revenue.

For presentation on the basic financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

The School District had no investments in fiscal year 2011.

The School District has recorded restricted cash in the basic financial statements for set asides for textbooks and instructional materials. This cash is recorded in the basic financial statements as "restricted equity in pooled cash and cash equivalents". For more information on these set-asides, see Note 15.

#### E. Capital Assets and Depreciation

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The School District does not capitalize interest for capital asset purchases.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-25 years
Buildings and Improvements	20-25 years
Furniture and Equipment	10-15 years
Vehicles	10-15 years
Textbooks	5-10 years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### F. Compensated Absences

Vacation and personal leave benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation are attributable to services already rendered and it is probable that the School District will compensate its employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. The liability includes the employees who are currently eligible to receive severance benefits and those the School District has identified as probable of receiving payment in the future.

The accrual amount is based upon accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the School District's severance policy.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

## G. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities, that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds, long-term loans, and capital leases are recognized as a liability on the government-wide financial statements when due.

## H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance classification includes amounts that cannot be spent because they are not in the spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the School District Board of Education.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### I. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### J. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes represent balances in special revenue funds for grants whose use is restricted by grant agreements.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Of the School District's \$1,519,467 in restricted net assets, none is restricted by enabling legislation.

## **K.** Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements. Interfund transfers between governmental activities are eliminated in the statement of activities. The School District had no interfund transfers during fiscal year 2011.

#### L. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Interfund Receivables/Payables." These amounts are eliminated in the governmental activities column of the statement of net assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### **NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balance - budget and actual (budgetary basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

- Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a restriction, commitment, or assignment of fund balance; and
- 4. Some funds are included in the General Fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

#### Net Change in Fund Balance

GAAP Basis	\$ (394,183)
Adjustments:	
Revenue Accruals	(34,111)
Expenditure Accruals	(42,987)
Encumbrances	(244,212)
Perspective Difference	
Activity of Funds Reclassified for	
GAAP Reporting Purposes	33,548
Budget Basis	\$ (681,945)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts, including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 4 - DEPOSITS AND INVESTMENTS** (continued)

- 1. United States treasury notes, bills, bonds, or other obligations of or securities issued by the United States treasury or any other obligation guaranteed as to the payment of principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Interim deposits in the eligible institutions applying for interim money as provided in section 135.08 of the Revised Code:
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time;
- 9. Linked deposits as authorized by ordinance adopted pursuant to section 135.80 of the Revised Code;
- 10. Commercial paper notes issued by any entity that is defined in division (D) of section 1705.01 of the Revised Code and has assets exceeding five hundred million dollars, and to which notes are rated at the time of purchase in the highest classification established by at least two standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than one hundred eighty days after purchase; and
- 11. Bankers' acceptances of banks that are members of the federal deposit insurance corporation to which both the obligations are eligible for purchase by the federal reserve system and the obligations mature no later than one hundred eighty days after purchase.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 4 - DEPOSITS AND INVESTMENTS** (continued)

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits**: Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. The School District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

As of June 30, 2011, the School District's bank balance of \$2,559,441 was either covered by FDIC or collateralized by the financial institution's public entity deposit pool in the manner described above.

## **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in a new fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed value listed as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien on December 31, 2009, were levied after April 1, 2010, and are collected in 2011 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value. Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

Tangible personal property tax revenue received during calendar year 2011 (other than public utility property tax) represents the collection of 2011 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2011 were levied after April 1, 2010, on the value as of December 31, 2010. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 5 - PROPERTY TAXES** (continued)

The assessed values upon which fiscal year 2011 taxes were collected are:

	2010 Second-			2011 First-												
		Half Collec	etions		etions											
	Amount		Amount		Amount		Amount		Amount		Amount		Percent	An	nount	Percent
Agricultural/Residential and Other Real Estate	\$	81,990,710	94.12%	\$ 90,	614,670	94.00%										
Public Utility		5,121,600	5.88%	5,	788,460	6.00%										
Total Assessed Value	\$	87,112,310	100.00%	\$ 96,	403,130	100.00%										
Tax rate per \$1,000 of assessed valuation	\$	28.46		\$	28.46											

The School District receives property taxes from Scioto County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes that became measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 was levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance is recognized as revenue.

The amount available as an advance at June 30, 2011, was \$137,834 in the General Fund, \$2,263in the Classroom Facilities Maintenance Nonmajor Special Revenue Fund, and \$13,756 in the Bond Retirement Fund.

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2011, consisted of property taxes, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follows:

	Amount
General Fund	\$ 10,802
Non-Major Special Revenue Funds:	
Early Childhood Education	17,605
Title I	44,081
Title II-A	37,925
Title II-D	393
Miscellaneous Federal Grants	31,581
Education Jobs	69,231
Special Education, Part B-IDEA	 97,687
Total Non-Major Special Revenue Funds	298,503
Total All Funds	\$ 309,305

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2011, was as follows:

	ding Balance 6/30/2010	A	dditions	 Deletions	En	ding Balance 6/30/2011
Capital Assets, Not Being Depreciated Land	\$ 674,603	\$		\$ <u>-</u>	\$	674,603
Total Capital Assets, Not Being Depreciated	674,603		-	-		674,603
Capital Assets, Being Depreciated						
Land Improvements	851,805		-	-		851,805
Buildings and Improvements	31,163,384		11,350	-		31,174,734
Furniture and Equipment	2,451,526		14,912	(15,786)		2,450,652
Vehicles	1,271,827		219,369	(102,421)		1,388,775
Textbooks	 976,247		-	-		976,247
Total Capital Assets, Being Depreciated	36,714,789		245,631	(118,207)		36,842,213
Less Accumulated Depreciation						
Land Improvements	(707,967)		(68,544)	-		(776,511)
Buildings and Improvements	(6,143,338)	(	(614,636)	-		(6,757,974)
Furniture and Equipment	(1,229,729)	(	(162,051)	15,786		(1,375,994)
Vehicles	(956,973)		(76,149)	102,421		(930,701)
Textbooks	 (976,247)		-	 -		(976,247)
Total Accumulated Depreciation	(10,014,254)		(921,380)	118,207		(10,817,427)
Total Capital Assets, Being Depreciated, Net	26,700,535		(675,749)			26,024,786
Governmental Activities Capital Assets, Net	\$ 27,375,138	\$	(675,749)	\$ -	\$	26,699,389

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 767,849
Support Services:	
Instructional Staff	4,172
Administration	2,153
Operation and Maintenance of Plant	7,253
Pupil Transportation	76,038
Operation of Non-Instructional Services	58,858
Extracurricular	5,057
Total Depreciation	\$921,380

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 8- RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2011, the School District contracted with Government Underwriters of America for property and fleet insurance, liability insurance, and inland marine coverage. Coverages provided by Government Underwriters of America are as follows:

Building and Contents-replacement cost (\$1,000 deductible)	\$39,849,452
Inland Marine Coverage (\$500 deductible)	100,000
Automobile Liability (\$500 deductible for collision, \$250 for all others)	1,000,000
Uninsured Motorists	1,000,000
General Liability	
Per occurrence	1,000,000
Total per year	3,000,000
Excess Liability Umbrella, per occurrence and aggregate	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2011, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 13). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley provides administrative, cost control and actuarial services to the GRP.

The School District is a member of the Scioto County Regional Council of Governments, a public entity shared risk pool (Note 14), consisting of school districts within the County offering medical and dental insurance to their employees. Monthly premiums are paid to the South Central Ohio Educational Service Center as fiscal agent, who in turn pays the claims on the School District's behalf. The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the Council shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the Plan due up to the date of termination plus extended benefits, if any, provided under the Plan. Such claims and expenses shall be paid from the funds of the Council.

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS

#### A. Defined Benefit Pension Plans

## School Employees Retirement System

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website, at www.ohsers.org, under *Employer/Audit Resources*.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 9 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS (continued)

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For fiscal year ending June 30, 2011, the allocation to pension and death benefits is 11.81 percent. The remaining 2.19 percent of the 14 percent employer contribution rate is allocated to the Health Care and Medicare B Funds. The School District's contributions for pension obligations to SERS, which were allocated for pension and death benefits, for the fiscal years ended June 30, 2011, 2010 and 2009 were \$245,905, \$297,778, and \$189,125, respectively; 47 percent has been contributed for fiscal year 2011 and 100 percent for the fiscal years 2010 and 2009. \$129,735 represents the unpaid contribution for fiscal year 2011 and is recorded as a liability within the respective funds.

#### State Teachers Retirement System

State Teachers Retirement System of Ohio (STRS Ohio) is a cost-sharing, multiple-employer public employee retirement system.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

Plan Options – New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5 percent of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

DB Plan Benefits – Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2 percent multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5 percent. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6 percent for 32 years, 2.7 percent for 33 years and so on) until 100 percent of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5 percent instead of 2.2 percent. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

**DC Plan Benefits** – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5 percent are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 9 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS (continued)

Combined Plan Benefits – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1 percent of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3 percent of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers.

For the fiscal years ended June 30, 2011, 2010, and 2009 plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010, and 2009 were \$748,934, \$735,221, and \$716,398, respectively; 83 percent has been contributed for the fiscal year 2011 and 100 percent for fiscal years 2010 and 2009. \$124,365 represents the unpaid contribution for fiscal year 2011 and is recorded as a liability within the respective funds.

STRS Ohio issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

# **Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2011, no members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 9 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS (continued)

# **B.** Postemployment Benefits

#### State Teachers Retirement System

STRS Ohio administers a pension plan that is comprised of: a defined benefit plan; a self-directed defined contribution plan; and a combined plan, which is a hybrid of the defined benefit and defined contribution plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or combined plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. Pursuant to Section 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by requesting a copy by calling toll free (888) 227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2011, 2010 and 2009. The 14 percent employer contribution rate is the maximum rate established under Ohio Law. For the School District, these amounts equaled \$57,716, \$55,817, and \$55,860 for fiscal years 2011, 2010, and 2009, respectively, which equaled the required allocations for those years.

# School Employees Retirement System

In addition to a cost-sharing multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

#### Medicare Part B Plan

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 for most participants, but could be as high as \$369.10 per month depending on their income. SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal years 2011, 2010, and 2009, the actuarially required allocations were 0.76 percent, 0.76 percent, and 0.75 percent, respectively. For the School District, contributions for the fiscal years ended June 30, 2011, 2010, and 2009 were \$16,290, \$14,719, and \$13,958, respectively, which equaled the required contributions for those years.

#### Health Care Plan

Ohio Revised Code 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 9 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS (continued)

The Ohio Revised Code provides the statutory authority to fund SERS' post-employment benefits through employer contributions. Active members do not make contributions to the post-employment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. At June 30, 2011, 2010, and 2009, the health care allocations were 1.43 percent, 0.46 percent, and 4.16 percent, respectively.

An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. For the School District, the amount assigned to health care, including the surcharge, during the 2011, 2010, and 2009 fiscal years equaled \$66,125, \$44,345, and \$112,221, respectively, which is equal to the required allocation for each year.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending upon the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under <a href="https://www.ohsers.org">Employer/Audit Resources</a>

### **NOTE 10 - EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 220 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 55 days.

### B. Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through the Metropolitan Educational Council.

# C. Deferred Compensation

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 11 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2011 were as follows:

	Principal Outstanding 6/30/2010	Additions	Deductions	Principal Outstanding 6/30/2011	Due Within One Year
1998 School Facilities Construction and Improvement Bonds - 5.09%	\$ 430,000	\$ -	\$ -	\$ 430,000	\$ 100,000
2010 School Energy Conservation Improvement Bonds - 3.5%	610,000	-	31,600	578,400	32,700
2010 School Facilities Construction and Improvement Refunding Bonds -					
Current Interest Bonds 2.0% - 3.5%	890,000	-	115,000	775,000	10,000
Premium	55,583	-	5,294	50,289	-
Capital Appreciation Bonds - 3.5%	50,000	-	-	50,000	-
Accretion on Capital Appreciation Bonds	2,511	8,552	-	11,063	-
Accounting Loss	(31,128)	-	(2,965)	(28, 163)	-
Capital Lease Obligations	1,405,945	-	225,576	1,180,369	236,386
Compensated Absences	936,669	869,979	945,427	861,221	117,367
Total General Long-Term Obligations	\$ 4,349,580	\$ 878,531	\$ 1,319,932	\$3,908,179	\$ 496,453

School Facilities Construction and Improvement Bonds - On July 16, 1998, Minford Local School District issued bonds in the amount of \$2,195,000 as a result of the School District being approved for a \$33,485,311 school facilities loan through the State Department of Education for the construction of a new high school, middle school, and for additions and renovations to the current primary school. The School District issued the general obligation bonds to provide a partial cash match for the school facilities loans. As a requirement of the loans, the School District was required to pass a 4.15 mill levy. The 4.15 mill levy, of which .5 mill was to be used for the retirement of the loan with the balance of 3.65 mills is to be used for the retirement of the 1998 bond issue, will be in effect for the twenty-three years. The bonds were issued for a 23-year period with final maturity during fiscal year 2021. The bonds will be retired from the debt service fund. During fiscal year 2010, \$940,000 of the school facilities construction and improvement bonds were paid off by the issuance of advance refunding bonds.

School Energy Conservation Improvement Bonds – On July 1, 2010, Minford Local School District issued bonds in the amount of \$610,000 for the purpose of energy conservation measures. The bonds were issued with a 3.5 percent interest rate for a 15-year period with a final maturity during fiscal year 2025. The bonds will be retired from the debt service fund.

Advance Refunding Bonds – On February 4, 2010, Minford Local School District issued School Improvement Refunding Bonds in the amount of \$940,000 for the purpose of advance refunding \$940,000 in school facilities construction and improvement bonds as noted above. The current interest bonds of \$890,000 were issued with a variable interest rate of 2 percent to 3.5 percent for a period of 11 years with a final maturity of 2021. The bonds will be retired from the debt service fund.

The Capital Appreciation Bonds of \$50,000 were issued with a 3.5 percent interest rate and mature in fiscal year 2016 at the fully accreted amount of \$140,000. The bonds will be retired from the debt service fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 11 - LONG-TERM OBLIGATIONS (continued)

The School District placed \$972,610 in a refunding escrow agent account to advance refund bonds as noted above. The refunding escrow agent then paid off these advance refunded bonds on June 1, 2010. The net premium of \$58,230 has been recorded as an addition to the 2010 Bonds and is being amortized over the life of the bonds. The bond issuance costs of \$25,620 were capitalized as an asset and are being amortized over the life of the bonds. The net loss on the refunding of the bonds in the amount of \$32,610 was recorded as a reduction of the bonds and will be amortized (added to) the bond liability over the life of the refunded Bonds. The refunding resulted in the School District restructuring its debt services payments with a positive cash flow difference of \$66,955 over the life of the bonds.

Minford Local School District has been notified by the Ohio School Facilities Commission that they would not be responsible for repaying the \$33,485,311 classroom facilities loan to the State because the School District's adjusted valuation per pupil was less than the state-wide median adjusted valuation per pupil. In lieu of the repayment, the School District must set aside the funds that would have been used for repayment for facilities maintenance. As part of this process, the School District must submit a maintenance plan to the Ohio School Facilities Commission every five years until the twenty-three year period expires. If the School District's adjusted valuation per pupil increases above the statewide median adjusted valuation during the twenty-three year period, the School District may become responsible for repayment of a portion of the State's contribution.

Compensated absences will be paid from the fund from which the employees' salaries are paid with the General Fund being the most significant fund.

The School District's overall legal debt margin was \$6,842,882 with an unvoted debt margin of \$96,403 at June 30, 2011.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2011, are as follows:

Fiscal Year				Fiscal Year			
Ending	Sch	ool Facilities I	Bonds	Ending	Energ	gy Conservation	Bonds
June 30,	Principal	Interest	Total	June 30,	Principal	Interest	Total
2012	\$ 100,000	\$ 25,370	\$ 125,370	2012	\$ 32,700	\$ 1,144	\$ 33,844
2013	105,000	19,470	124,470	2013	33,900	1,187	35,087
2014	110,000	13,275	123,275	2014	35,000	1,225	36,225
2015	115,000	6,785	121,785	2015	36,300	1,270	37,570
2016	-	-	-	2016	37,600	1,316	38,916
2017-2021	-	-	-	2017-2021	208,400	7,284	215,684
2022-2025				2022-2025	194,500	6,818	201,318
	\$ 430,000	\$ 64,900	\$ 494,900		\$ 578,400	\$ 20,244	\$ 598,644

Fiscal Year						
Ending		201	0 Re	funding B	ond	S
June 30,	P	rincipal	I	nterest		Total
2012	\$	10,000	\$	23,470	\$	33,470
2013		10,000		23,470		33,470
2014		10,000		23,470		33,470
2015		15,000		23,470		38,470
2016		140,000		20,826		160,826
2017-2021		640,000		147,745		787,745
	\$	825,000	\$	262,451	\$	1,087,451

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 11 - LONG-TERM OBLIGATIONS (continued)

The above amortization schedule (principal payments) does not agree to the bonds payable amount on page 35 because it does not include the \$50,289 in unamortized premium on the bond issue. The above amortization schedule also does not include \$28,163 in unamortized loss on the refunding of a portion of the 1998 bonds which is being amortized over the remaining life of the refunded bonds and added back to the principal balance of the 2010 bonds. This amortization schedule also does not include the unaccreted portion of the Capital Appreciation Bonds in the amount of \$78,937, of which \$11,063 has been accreted as of June 30, 2011.

# **Capital Lease Obligations**

During a previous year, the School District entered into a lease purchase agreement with U.S. Bank National Association for a new athletic complex. The amount of the agreement was \$2,300,000 with an annual interest rate of 4.69 percent. Monthly payments vary and are due on the 23<sup>rd</sup> day of the month, each month beginning March 23, 2006 and continuing for 119 months with the final payment due on January 23, 2016. Lease payments are made out of the General Fund.

The terms of the agreement provide that the School District will own the athletic complex at the end of the lease term. The lease met all the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. The capital lease payments for the lease related to the General Fund have been classified as debt service in the General Fund in the fund financial statements. These expenditures are reflected as program/function expenditures on a budgetary basis.

For the leased assets related to the governmental funds, capital assets acquired by the lease have been capitalized in the government-wide financial statements in an amount equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government-wide financial statements. The School District's future minimum lease payments under capital lease obligations for governmental activities as of June 30, 2011 are as follows:

	Governmental Activities			
Fiscal Year	Capital Leases			
2012	\$	287,548		
2013		287,258		
2014		287,093		
2015		286,921		
2016		143,198		
Total Minimum Lease Payments:		1,292,018		
Less: Amount Representing Interest		(111,649)		
Present Value of Minimum Lease Payments	\$	1,180,369		

#### **NOTE 12 - JOINTLY GOVERNED ORGANIZATIONS**

South Central Ohio Computer Association - The School District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is a jointly governed organization among public school districts within the boundaries of Pickaway, Jackson, Vinton, Gallia, Highland, Adams, Pike, Scioto, Brown, Ross and Lawrence Counties. The organization was formed with the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each of the eleven participating counties and one representative from the fiscal agent. All revenues are generated from State funding and an annual fee of \$4.00 per student charged to participating districts. The School District paid \$71,133 for services provided during fiscal year 2011. To obtain financial information write to the Pike County Career Technology Center, P.O. Box 577, 23365 State Route 124, Piketon, Ohio 45661.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# **NOTE 12 - JOINTLY GOVERNED ORGANIZATIONS (continued)**

Scioto County Career Technical Center - The Scioto County Career Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of five representatives from the City and County Boards within Scioto County, each of which possesses its own budgeting and taxing authority. To obtain financial information write to the Scioto County Career Technical Center, Brett Butler, who serves as Treasurer, at 951 Vern Riffe Drive, Lucasville, Ohio 45648.

Coalition of Rural and Appalachian Schools - The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or a financial responsibility for the Council. The School District paid \$365 to the Coalition for services provided during the year.

#### **NOTE 13 - INSURANCE PURCHASING POOL**

Ohio School Boards Association Workers' Compensation Group Rating Plan - The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### NOTE 14 - PUBLIC ENTITY SHARED RISK POOL

Scioto County Regional Council of Governments - The School District is a member of the Scioto County Regional Council of Governments, a public entity shared risk pool. Several Scioto County school districts have entered into an agreement with the South Central Ohio Educational Service Center to form the Scioto County Regional Council of Governments. The overall objectives of the Council are to formulate and administer a program of health insurance for the benefit of the Council members' employees and their dependents, to obtain lower costs for health coverage, and to secure cost control by implementing a program of comprehensive loss control. The Council's business and affairs are managed by a Board of Directors, consisting of the superintendents from each of the participating school districts. The School District pays premiums based on what the Council estimates will cover the costs of all claims for which the Council is obligated. If the School District's claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the School District's claims are low, it will not receive a refund. The Council views its activities in the aggregate, rather than on an individual entity basis. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at Fourth and Court Streets, Portsmouth, Ohio 45662.

# NOTE 15 - SET-ASIDE CALCULATIONS AND FUND RESERVES

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in restricted cash at year-end and carried forward to be used for the same purposes in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 15 - SET-ASIDE CALCULATIONS AND FUND RESERVES (continued)

The following information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Т	Textbooks		Capital Acquisition		Totals	
Set-aside reserve balance as of June 30, 2010	\$	60,708	\$	-	\$	60,708	
Current year set-aside requirement		231,952		231,952		463,904	
Currrent year offsets		-		(32,876)		(32,876)	
Current year qualifying disbursements		(11,515)		(199,076)		(210,591)	
Set-aside balance carried forward to future years	\$	281,145	\$		\$	281,145	
Set-aside reserve balance as of June 30, 2011	\$	281,145	\$	_	\$	281,145	

The School District had offsets during the year that reduced the set-aside amount to zero in the Capital Acquisition Reserve. The carryover amount in the Capital Acquisition Reserve is limited to the balance of the offsets attributed to bond or tax levy proceeds. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$3,191,105 at June 30, 2011.

#### **NOTE 16 – ACCOUNTABILITY**

#### **Accountability - Fund Balance Deficits**

At June 30, 2011, the Food Service had a fund balance deficit of \$52,190, which was created by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover the deficit balance; however, this is done when cash is needed rather than when accruals occur.

#### **NOTE 17 - CONTINGENCIES**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2011.

#### **B.** Litigation

The School District is not party to legal proceedings.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# **NOTE 18 – INTERFUND ACTIVITY**

#### **Interfund Balances**

Interfund balances at June 30, 2011, consists of the following individual fund receivables and payables, which are expected to be repaid during the 2012 fiscal year:

Interfund Loans	Receivable	Payable
General Fund	\$28,971	\$0
Non-major Special Revenue Funds:		
Title IV-B	0	23,356
Food Service	0	246
Misc Federal Grants	0	4,976
Technology	0	393
Total Non-major Special Revenue Funds	0	28,971
Total Interfund Receivables/Payables	\$28,971	\$28,971

The amounts due to the General Fund are the result of the School District moving unrestricted monies to support grant funds whose grants operate on a reimbursement basis. The General Fund will be reimbursed when funds become available in the non-major special revenue funds.

# NOTE 19 – CHANGES IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF BALANCES

For fiscal year 2011, the School District has implemented Governmental Accounting Standard Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions."

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The implementation of this statement resulted in the reclassification of certain funds, and resulted in the following restatement of the School District's financial statements:

	General	Bond Retirement	All Other Governmental	Total	General Fund Budgetary
Fund Balances,	General	remement	Governmentar	10111	Buagetary
June 30, 2010	\$365,424	\$836,865	\$616,037	\$1,818,326	\$844,398
GASB 54 Fund Reclassifications	100,000	0	(100,000)	0	(63,157)
Restated Fund Balances,					(12, 11)
June 30, 2010	\$465,424	\$836,865	\$516,037	\$1,818,326	\$781,241

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 20 - FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

			Nonmajor	Total
Fund Balances	General	Bond Retirement	Governmental Funds	Governmental Funds
Fully Balances	General	Kethement	Tunus	Tulius
Restricted for				
Athletics	\$21,599	\$0	\$0	\$21,599
Federal Programs	0	0	157,365	157,365
Classroom Facility and Maintenance	0	0	113,368	113,368
Other Purposes	0	0	31,291	31,291
Capital Projects	0	0	256,096	256,096
Textbooks	281,145	0	0	281,145
Debt Services Payments	0	874,667	0	874,667
Total Restricted	302,744	874,667	558,120	1,735,531
Committed to				
Retirement Severance Benefits	52,155	0	0	52,155
Assigned to				
Other Purposes	295,290	0	0	295,290
Unassigned (Deficit)	(578,948)	0	(52,190)	(631,138)
Total Fund Balances	\$71,241	\$874,667	\$505,930	\$1,451,838

#### **NOTE 21- FINANCIAL CONDITION**

On April 27, 2007, the School District was placed into Fiscal Caution by the Ohio Department of Education. Under Ohio Revised Code Section 3316.031(B)(3), the Ohio Department of Education shall place a school district in Fiscal Caution when the Auditor of State certifies a forecasted General Fund deficit between 2 percent and 8 percent of the General Fund's prior year's revenues. The School District has prepared a recovery plan which has been submitted to and approved by the Ohio Department of Education. By law, school districts must provide written proposals for discontinuing or correcting the practices and conditions that led to the declaration of Fiscal Caution. The School District will be required to update their recovery plan if the School District experiences a significant change of events. A performance audit was conducted on the School District by the Auditor of State of Ohio dated April 22, 2008 to evaluate ways to improve operations within the School District. As of June 30, 2011, the School District was still in fiscal caution. See Note 22 for more information on the fiscal caution status of the School District.

#### **NOTE 22 – SUBSEQUENT EVENT**

After five years of monitoring from Ohio Department of Education the School District never came close to the projections showing a deficit balance at June  $30^{th}$  of each year. The Ohio Department of Education released the School District from fiscal caution in January 2012.

Schedule of Federal Awards Expenditures For the Fiscal Year Ended June 30, 2011

Federal Grantor / Pass Through Grantor / Program Title	Pass Through Entity Number	Federal CFDA Number	Cash Receipts	Non-Cash Receipts	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Agriculture						
Passed Through Ohio Department of Education:						
Nutrition Cluster:						
National School Breakfast Program	05-PU-2010	10.553	\$76,692	\$0	\$76,692	\$0
National School Lunch Program	LL-P4-2010	10.555	351,410	75,993	274,718	75,993
Total Nutrition Cluster			428,102	75,993	351,410	75,993
Total U.S. Department of Agriculture			428,102	75,993	351,410	75,993
U.S. Department of Education  Passed Through Ohio Department of Education:						
Title I Cluster:						
Title I Grants to Local Educational Agencies	C1-S1-2010	84.010	500,756	0	482,609	0
Title I - ARRA Funds	C1-S1-2010	84.389	29,446	0	50,697	0
Total Title I Cluster			530,202	0	533,306	0
Special Education Cluster:						
Special Education - Grants to States (IDEA Part B)	6B-SD-2010	84.027	215,972	0	235,858	0
Title VI-B - ARRA Funds	6B-SD-2010	84.391	137,344	0	148,657	0
Total Special Education Cluster			353,316	0	384,515	0
Safe and Drug-Free Schools and Communities	DR-S1-10	84.186	156	0	902	0
State Grants for Innovative Programs	N/A	84.298	3,838	0	3,640	0
Rural Education	RU-S1-2010	84.358	6,758	0	6,062	0
Improving Teacher Quality	TR-S1-2010	84.367	93,307	0	103,936	0
State Stabilization Fund - Education State Grant ARRA	N/A	84.394	717,032	0	759,193	0
Education Jobs	N/A	84.410	364,921	0	331,035	0
<b>Total U.S. Department of Education</b>			2,069,530	0	2,122,589	0
Total Federal Financial Assistance			\$2,497,632	\$75,993	\$2,473,999	\$75,993

# Note 1 - Noncash Federal Financial Assistance

During the year ended June 30, 2011, the District received fair value inventory under the Nutrition Cluster - Food Distribution (Commodities) Program, that is included with 10.555 in the above schedule. Program regulations do not require the Government to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commoditites received. Donated commoditites are used firs, and the ending inventory consists of purchased commodities. At June 30, 2011, the District had no significant food commodities inventory.

#### **Note 2 - Significant Accounting Policies**

The District prepares its Schedule of Federal Awards Expenditures on the cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the general purpose financial statements.



# Independent Accountant's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Board of Education Minford Local School District P.O. Box 204 Minford, Ohio 45653

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Minford Local School District (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 31, 2012, wherein we noted the District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments Omnibus. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

# **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.



Minford Local School District Independent Accountant's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

# **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, the Board of Education, management, federal awarding agencies and pass-through entities. It is not intended to be and should not be used by anyone other than these specified parties.

# J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

January 31, 2012



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

# Independent Accountant's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

Board of Education Minford Local School District P.O. Box 204 Minford, Ohio 45653

# **Compliance**

We have audited the compliance of Minford Local School District (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that could directly and materially affect its major federal programs for the year ended June 30, 2011. The summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to opine on the District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with these requirements and performing other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with these requirements.

As described in finding 2011-001, in the accompanying schedule of findings and questioned costs, the District did not comply with requirements regarding Cash Management that are applicable to its State Fiscal Stabilization Grant. Compliance with such a requirement is necessary, in our opinion, for the District to comply with the requirements of this major program.

In our opinion, except for the noncompliance described in the preceding paragraph, the District complied, in all material respects, with the requirements referred to above that could directly and materially affect on each of its major federal programs for the year ended June 30, 2011.



Minford Local School District
Independent Accountant's Report on Compliance with Requirements Applicable to
Each Major Program and Internal Control Over Compliance in
Accordance with OMB Circular A-133

# **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The District's response to the finding we identified is described in the accompanying schedule of findings and questioned costs. We did not audit the District's response and accordingly, we express no opinion on it.

We intend this report solely for the information and use of the Board of Education, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

# J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

January 31, 2012

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2011

# A. SUMMARY OF AUDITOR'S RESULTS

1.	Type of Financial Statement Opinion	Unqualified
2.	Were there any material significant deficiency reported at the financial statement level (GAGAS)?	No
3.	Were there any other significant internal control deficiency reported at the financial statement level (GAGAS)?	No
4.	Was there any material noncompliance reported at the financial statement level (GAGAS)?	No
5.	Were there any material internal control weaknesses reported for major federal programs?	No
6.	Were there any other significant internal control deficiency reported for major federal programs?	No
7.	Type of Major Programs' Compliance Opinion	Qualified – SFSF Unqualified – Title I Cluster Unqualified – Nutrition Cluster Unqualified – Education Jobs
8.	Are there any reportable findings under § .510?	Yes
9.	Major Programs (list):	CFDA #84.394, State Stabilization Fund - ARRA CFDA #84.027 and #84.391 Title I Cluster CFDA #10.553, 10.555, 10.556, & 10.559, Nutrition Cluster CFDA #84.410 Education Jobs
10.	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All Other Programs
11.	Low Risk Auditee?	Yes

# B. FINDINGS RELATED TO THE FINANACIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

There were no findings to the financial statements to be reported in accordance with GAGAS.

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2011

# C. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

CFDA Title	State Fiscal Stabilization Fund (SFSF) – ARRA
and Number	84.394
Grant Year	2011
Federal Agency	U. S. Department of Education
Pass-Through Agency	Ohio Department of Education
Finding Number	2011-001

# **Cash Management - Compliance**

OMB Circular A-110 (2 CFR section 215.22) states that grantees must develop a cash management system to ensure compliance to minimize the time elapsing between the transfer of funds and disbursement by the recipient. The State Fixed Stabilization Grant requires that funds drawn down should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of zero by the end of each month received.

The State Fiscal Stabilization Fund had maintained a fund balance at the end of each month throughout the fiscal year.

The District should develop, implement, and monitor procedures to ensure that money drawn down is disbursed by the end of each month it is received to remain in compliance with the cash management requirements of this grant.

# Officials Response

I had the complete understanding that the funds were to be handled under the same guidelines as all federal funds. At the time we started receiving the funds we were not clear as what employees or other expenditures could be used and the proper coding to be used for those expenditures. At that time I made more inquires from the state department to get more information as to what we could legally and correctly spend the money on. That is the biggest reason why the funds were not spent within the first 30 days or receipts in the beginning. By the end of the funding cycle I understood the e-mails that we had to have all funds expended by the end of August and reported by September 30<sup>th</sup> as we have always done the federal funding.

Corrective Action Plan For the Year Ended June 30, 2011

Finding	Planned	Anticipated	Contact
Number	Corrective Action	Completion Date	Person
2011-001	The District will develop and monitor procedures to ensure that money drawn down is disbursed by the end of each month.	Immediately	Eleanor Karshner, Treasurer



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

# **Independent Accountant's Report on Applying Agreed-Upon Procedures**

Minford Local School District Scioto County P.O. Box 204 Minford, Ohio 45653

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any ant-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Minford Local School District has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the School District amended its anti-harassment policy at its meeting on October 19, 2010 to Include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and management and is not intended to be and should not be used by anyone other than these specified parties.

# J.L. Uhrig and Associates, Inc.

J.L. UHRIG AND ASSOCIATES, INC.

78 North Plaza Blvd. ~ Chillicothe, OH 45601

January 31, 2012





# **SCIOTO COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 17, 2012