Financial Statements (Audited)

For The Years Ended December 31, 2011 and 2010



Members of Council Village of Sebring 135 East Ohio Avenue Sebring, Ohio 44672

We have reviewed the *Independent Accountants' Report* of the Village of Sebring, Mahoning County, prepared by Julian & Grube, Inc., for the audit period January 1, 2010 through December 31, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Sebring is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 17, 2012



TABLE OF CONTENTS

	<u>PAGE</u>
Independent Accountants' Report	1 - 2
Combined Statement of Fund Cash Balances - All Fund Types December 31, 2011 and December 31, 2010	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2011	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - Proprietary Fund Type and Similar Fiduciary Fund Type - For the Year Ended December 31, 2011	5
Combined Statement of Cash Receipts, Cash Disbursements and Encumbrances Compared with Expenditure Authority - Budget and Actual For the Year Ended December 31, 2011	6
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2010	7
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - Proprietary Fund Type and Similar Fiduciary Fund Type - For the Year Ended December 31, 2010	8
Combined Statement of Cash Receipts, Cash Disbursements and Encumbrances Compared with Expenditure Authority - Budget and Actual For the Year Ended December 31, 2010	9
Notes to the Financial Statements	10 - 24
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	25 - 26
Schedule of Findings and Responses	27 - 35
Status of Prior Audit Findings	36 - 38





Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Accountants' Report

Village of Sebring Mahoning County 135 East Ohio Avenue Sebring, Ohio 44672

To the Members of Council and Mayor:

We have audited the accompanying financial statements of the Village of Sebring, Mahoning County, as of and for the years ended December 31, 2011 and 2010, as listed in the table of contents. These financial statements are the responsibility of the Village of Sebring's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 2, the Village of Sebring has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Village of Sebring's larger (i.e. major) funds separately. While the Village of Sebring does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village of Sebring has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2011 and 2010 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village of Sebring as of December 31, 2011 and 2010, or its changes in financial position or cash flows, where applicable for the years then ended.

Independent Accountants' Report Village of Sebring Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances as of December 31, 2011 and 2010 of the Village of Sebring, Mahoning County, and its combined cash receipts and disbursements, combined budgeted and actual receipts and budgeted and actual cash disbursements for the years then ended on the accounting basis Note 2 describes.

As described in Note 2, during 2011 the Village of Sebring adopted Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2012, on our consideration of the Village of Sebring's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Julian & Grube, Inc.

Julian & Sube, Ehre!

June 15, 2012

COMBINED STATEMENT OF FUND CASH BALANCES ALL FUND TYPES DECEMBER 31, 2011 AND DECEMBER 31, 2010

Cash and Cash Equivalents	 2011	2010		
Cash and Cash Equivalents	\$ 931,865	\$	600,271	
Total Cash and Cash Equivalents	\$ 931,865	\$	600,271	
Cash Fund Balances				
Governmental Fund Types:				
General Fund	\$ 441,127	\$	290,353	
Special Revenue Funds	407,857		332,372	
Capital Projects Funds	 13,358		34,735	
Total Governmental Fund Types	 862,342		657,460	
Proprietary Fund Type:				
Enterprise Funds	 68,014		(59,322)	
Fiduciary Fund Types:				
Agency Funds	 1,509		2,133	
Total Cash Fund Balances	\$ 931,865	\$	600,271	

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2011

	Go			
	General	Special Revenue	Capital Projects	Total (Memorandum Only)
Cash receipts:				
Property and other local taxes	\$ 138,560	\$ 183,960	\$ -	\$ 322,520
Income tax	1,066,562	120,076	226,746	1,413,384
Intergovernmental	193,331	234,532	73,440	501,303
Charges for services	65,699	182,388	-	248,087
Fines, licenses, and permits	65,851	-	-	65,851
Interest	225	-	-	225
Miscellaneous	19,715	15,597	6,577	41,889
Total cash receipts	1,549,943	736,553	306,763	2,593,259
Cash disbursements:				
Current:				
Security of persons and property	754,424	156,197	-	910,621
Public health services	13,622	-	-	13,622
Leisure time activities	-	166,622	-	166,622
Community environment	33,600	-	-	33,600
Transportation	-	250,446	-	250,446
General government	435,469	57,001	-	492,470
Capital outlay	-	3,098	178,693	181,791
Debt service:				
Principal retirement	147,556	-	406,150	553,706
Interest	52,166	<u>-</u> _	23,297	75,463
Total cash disbursements	1,436,837	633,364	608,140	2,678,341
Total cash receipts (under)/over cash disbursements	113,106	103,189	(301,377)	(85,082)
Other financing receipts/(disbursements):				
Proceeds from sale of notes	-	-	280,000	280,000
Operating transfers in	-	25,000	-	25,000
Operating transfers out	(25,000)	-	-	(25,000)
Other sources	9,964	-	-	9,964
Total other financing receipts/(disbursements)	(15,036)	25,000	280,000	289,964
Net change in fund cash balances	98,070	128,189	(21,377)	204,882
Fund cash balances, January 1, 2011 (Restated)	343,057	279,668	34,735	657,460
Fund cash balances:				
Restricted	-	312,770	-	312,770
Committed	37,125	95,087	13,358	145,570
Unassigned	404,002		<u> </u>	404,002
Fund cash balances, December 31,2011	\$ 441,127	\$ 407,857	\$ 13,358	\$ 862,342

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2011

	Proprietary Fund Type	Fiduciary Fund Type	Total (Memorandum
	Enterprise	Agency	Only)
Operating cash receipts:			
Charges for services	\$ 1,621,391	\$ -	\$ 1,621,391
Other miscellaneous	55		55
Total operating cash receipts	1,621,446		1,621,446
Operating cash disbursements:			
Personal services	596,548	-	596,548
Employee fringe benefits	4,691	-	4,691
Contractual services	446,896	-	446,896
Supplies and material	128,551	-	128,551
Miscellaneous	397	624	1,021
Total operating cash disbursements	1,177,083	624	1,177,707
Operating income	444,363	(624)	443,739
Nonoperating cash receipts/(disbursements):			
Proceeds of notes	152,903	-	152,903
Capital outlay	(84,318)	-	(84,318)
Debt service:			
Principal	(251,142)	-	(251,142)
Interest	(134,470)	-	(134,470)
Total nonoperating cash receipts/(disbursements)	(317,027)	-	(317,027)
Income before operating transfers	127,336	(624)	126,712
Transfers in	361,686	-	361,686
Transfers out	(361,686)		(361,686)
Net cash receipts (under) cash disbursements	127,336	(624)	126,712
Fund cash balances, January 1, 2011	(59,322)	2,133	(57,189)
Fund cash balances, December 31, 2011	\$ 68,014	\$ 1,509	\$ 69,523

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2011

				Receipts			-			Disbursements			
Fund Types	(County Certified encumbered Cash	Budget	Total Estimated Resources	Actual 2011 Receipts	Variance Favorable (Unfavorable)	Prior Year Carryover Appropriations	2011 Appropriations	Total	Actual 2011 Disbursements	Encumbrances Outstanding at 12/31/11	Total	Variance Favorable (Unfavorable)
Governmental:													
General	\$	343,057	\$ 1,449,935	\$ 1,792,992	\$ 1,559,907	\$ 109,972	\$ -	\$ 1,441,935	\$ 1,441,935	\$ 1,461,837	\$ -	\$ 1,461,837	\$ (19,902)
Special Revenue		279,668	776,701	1,056,369	761,553	(15,148)	-	616,050	616,050	633,364	-	633,364	(17,314)
Capital Projects		34,735	215,000	249,735	586,763	371,763	-	248,500	248,500	608,140	=	608,140	(359,640)
Proprietary:													
Enterprise		(59,322)	1,953,200	1,893,878	2,136,035	182,835		1,779,770	1,779,770	2,008,699		2,008,699	(228,929)
Total													
(Memorandum Only)	\$	598,138	\$ 4,394,836	\$ 4,992,974	\$ 5,044,258	\$ 649,422	\$ -	\$ 4,086,255	\$ 4,086,255	\$ 4,712,040	\$ -	\$ 4,712,040	\$ (625,785)

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

	Governmental Fund Types							
		General	Special Revenue		_	oital jects	(Me	Total emorandum Only)
Cash receipts:				<u> </u>		,000	-	Omj)
Property and other local taxes	\$	166,044	\$	184,398	\$	-	\$	350,442
Income tax		988,967		111,341	20	9,582		1,309,890
Intergovernmental		167,535		308,483		-		476,018
Charges for services		70,421		142,148		_		212,569
Fines, licenses, and permits		67,873		-		_		67,873
Interest		459		99		-		558
Miscellaneous		121,987		15,161		6,688		143,836
Total cash receipts		1,583,286		761,630		6,270		2,561,186
Cash disbursements:								
Current:		712 244		121 592				922 926
Security of persons and property Public health services		712,244 15,589		121,582		-		833,826
Leisure time activities		13,369		149,433		-		15,589 149,433
Community environment		-		1,071		-		1,071
Basic utility services		-		54,784		-		54,784
Transportation		-		290,220		6,568		296,788
1		165 690		96,982		0,308		· · · · · · · · · · · · · · · · · · ·
General government		465,689			-	-		562,671
Capital outlay		-		4,579	3	2,865		57,444
Debt service:		1.42.461			E 1	0.700		(02.1(1
Principal retirement		143,461		-		8,700		692,161
Interest	-	59,531	-	719.651		9,477		109,008
Total cash disbursements		1,396,514		718,651	65	7,610	-	2,772,775
Total cash receipts (under)/over cash disbursements		186,772		42,979	(44	1,340)		(211,589)
Other financing receipts/(disbursements):								
Proceeds from sale of notes		-		-	33	6,150		336,150
Proceeds from sale of assets		-		-	10	4,800		104,800
Operating transfers in		-		25,000		-		25,000
Operating transfers out		(25,000)		-		-		(25,000)
Other sources				5,879				5,879
Total other financing receipts/(disbursements)		(25,000)		30,879	44	0,950		446,829
Net change in fund cash balances		161,772		73,858		(390)		235,240
Fund cash balances, January 1, 2010		128,581		258,514	3	5,125		422,220
Fund cash balances, December 31, 2010	\$	290,353	\$	332,372	\$ 3	4,735	\$	657,460

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2010

	Proprietary Fund Type			duciary nd Type			
	E	Enterprise Agency		(N	Total (Memorandum Only)		
Operating cash receipts:							
Charges for services	\$	1,559,062	\$	-	\$	1,559,062	
Other miscellaneous				1,439		1,439	
Total operating cash receipts		1,559,062		1,439		1,560,501	
Operating cash disbursements:							
Personal services		584,515		-		584,515	
Employee fringe benefits		4,483		-		4,483	
Contractual services		256,438		-		256,438	
Supplies and material		119,542		-		119,542	
Miscellaneous		600		-		600	
Total operating cash disbursements		965,578				965,578	
Operating income		593,484		1,439		594,923	
Nonoperating cash receipts/(disbursements):							
Intergovernmental receipts		264,562		-		264,562	
Proceeds of notes		596,290		-		596,290	
Capital outlay		(753,563)		-		(753,563)	
Debt service:							
Principal		(597,900)		-		(597,900)	
Interest		(146,656)		-		(146,656)	
Total nonoperating cash receipts/(disbursements)		(637,267)		-		(637,267)	
Income before operating transfers		(43,783)		1,439		(42,344)	
Transfers in		591,133		-		591,133	
Transfers out		(591,133)				(591,133)	
Net cash receipts (under) cash disbursements		(43,783)		1,439		(42,344)	
Fund cash balances, January 1, 2010		(15,539)		694		(14,845)	
Fund cash balances, December 31, 2010	\$	(59,322)	\$	2,133	\$	(57,189)	

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2010

				Receipts							Dis	bursements					
Fund Types	(County Certified ncumbered Cash	Budget	Total Estimated Resources	Actual 2010 Receipts	Variance Favorable (Unfavorable)	Ca	ior Year arryover copriations	2010 Appropriations	Total		actual 2010	Encumb Outstar at 12/3	nding	Total	Fav	ariance vorable avorable)
Governmental:																	
General	\$	125,625	\$ 1,444,264	\$ 1,569,889	\$ 1,583,286	\$ 139,022	\$	2,956	\$ 1,338,135	\$ 1,341,091	\$	1,421,514	\$	-	\$ 1,421,514	\$	(80,423)
Special Revenue		258,296	647,751	906,047	792,509	144,758		218	620,825	621,043		718,651		-	718,651		(97,608)
Capital Projects		35,125	220,000	255,125	657,220	437,220		Ξ	194,500	194,500		657,610		-	657,610		(463,110)
Proprietary:																	
Enterprise		(22,349)	2,144,700	2,122,351	3,011,047	866,347		6,810	2,115,067	2,121,877		3,054,830			3,054,830		(932,953)
Total																	
(Memorandum Only)	\$	396,697	\$ 4,456,715	\$ 4,853,412	\$ 6,044,062	\$ 1,587,347	\$	9,984	\$ 4,268,527	\$ 4,278,511	\$	5,852,605	\$	-	\$ 5,852,605	\$ (1	1,574,094)

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 1 - DESCRIPTION OF THE ENTITY

The Village of Sebring (the "Village") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The Village operates under a council-mayor form of government and provides the following services: park operations, fire services, police services, water and sewer utility services, street maintenance and repair, as well as other general government services.

Management believes the financial statements included in this report represent all of the funds of the Village over which the Village officials are financially accountable.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The most significant of the Village's accounting policies are described below.

A. BASIS OF PRESENTATION - FUND ACCOUNTING

The accounts of the Village are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts. The following fund types are used by the Village:

Governmental Fund Type:

General Fund

The general fund is used to account for all activities of the Village not required to be included in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specific purposes.

The Village had the following significant special revenue fund:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Capital Projects Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise funds). The Village had the following capital project fund:

Capital Improvement Fund - This fund receives a portion of the Village's income tax receipts for equipment purchase and repair, improvements to the Village's buildings and other structures, miscellaneous projects and street projects.

Proprietary Fund Type:

Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant enterprise funds:

Water Works System Fund - This fund receives charges for services from residents to cover water service costs.

Sewer Fund - This fund receives charges for services from residents to cover sewer service costs.

Fiduciary Funds

Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs. The Village did not have private purpose trust funds.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency funds account for fire damage done to buildings in the community and for possible damage done by contractors doing work within the Village limits.

B. BASIS OF ACCOUNTING

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. BUDGETARY PROCESS

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds are legally required to be budgeted and appropriated except agency funds. The primary level of budgetary control is at the object level within each office, department and division within each fund. Any budgetary modifications at this level may only be made by resolution of the Village's Council.

Tax Budget:

A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. The expressed purpose of the tax budget is to reflect the need for existing (or increased) tax rates.

Estimated Resources:

The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews receipt estimates. The County Budget Commission certifies its actions to the Village by September 1. As part of this certification, the Village receives the official certificate of estimated resources, which states the projected receipts of each fund. On or about January 1, the certificate is amended to include unencumbered fund balances at December 31 of the preceding year. Further amendments may be made during the year if the Village determines that receipts collected will be greater than or less than the prior estimates and the Budget Commission finds the revised estimates to be reasonable. Prior to December 31, the Village must revise its budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Appropriations:

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriations measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve the portion of the applicable appropriation.

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated. The Village had no outstanding encumbrances at December 31, 2011 and December 31, 2010.

D. FUND BALANCE

i. For December 31, 2011, the Village implemented Governmental Accounting Standards Board (GASB) No. 54, "<u>Fund Balance Reporting and Governmental Fund Type Definitions.</u>" Under GASB No. 54, fund balances are divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws of regulations of other governments; or is imposed by law through constitutional provisions.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

3. Committed

Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes, but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

ii. Fund reclassifications are required in order to report funds in accordance with GASB Statement No 54. These fund reclassifications had the following effect on the Village's governmental fund cash balances as previously reported:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

	<u>(</u>	General_	-	<u>Special</u> Revenue	_	Capital Projects	<u>Total</u>
Fund balance at December 31, 2010	\$	290,353	\$	332,372	\$	34,735	\$ 657,460
Fund Reclassifications: Revolving Loan		52,704		(52,704)			
Restated Fund Balance at January 1, 2011	\$	343,057	\$	279,668	\$	34,735	\$ 657,460

E. CASH AND CASH EQUIVALENTS

For reporting purposes, the Village considers "Cash and Cash Equivalents" to be cash on hand, demand deposits, and all investments held by the Village with a maturity date less than or equal to three months from the date of purchase. Interest earned on investments held by the Village is credited to its respective funds. Interest income earned and received by the Village totaled \$225 and \$558 for the years ended December 31, 2011 and 2010, respectively.

F. PROPERTY, PLANT AND EQUIPMENT

Capital assets are not capitalized in any of the Village's funds. Instead, capital acquisition and construction costs are reflected as expenditures in the fund in the year expended. The costs of normal maintenance and repairs are also expended, along with improvements. Depreciation is not recorded.

G. INTERGOVERNMENTAL REVENUES

Intergovernmental revenues, such as entitlements and grants awarded on a non-reimbursable basis are recorded when received in accordance with the Village's cash basis method of accounting.

H. INTERFUND TRANSACTIONS

During the course of normal operations, the Village had transactions between funds. The most significant include transfers of resources from one fund to another fund. The resources transferred are to be expended for operations by the receiving fund and are recorded as operating transfers.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. TOTAL COLUMNS ON FINANCIAL STATEMENTS

Total columns on the financial statements are captioned "Total (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Interfund-type eliminations have not been made in the aggregation of this data.

NOTE 3 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Village maintains a cash and cash equivalent pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and cash equivalents at December 31, 2011 and 2010 were as follows:

 2011
 2010

 Deposits: Demand Deposits
 \$ 931,865
 \$ 600,271

Deposits: Deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

NOTE 4 - PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 5 - DEBT OBLIGATIONS

At December 31, 2011 and 2010, debt obligations consisted of the following issuances:

Description	Balance 12/31/11	Balance <u>12/31/10</u>
Waterworks System - 1 st Mortgage Revenue Bond for improvements to the Village's waterworks system due in annual installments on varying amounts through 2022 bearing interest of 5.00%.	\$1,760,000	\$1,876,000
Ohio Public Works Commission (OPWC) loan for a carbon filtration system due in semiannual installments for 20 years commencing after the project completion, bearing interest of 0.00%.	119,400	0
Ohio Public Works Commission (OPWC) note for the 15 th Street/Ohio Avenue Repair/Replacement project, due in semiannual installments of \$9,362, through 2026, bearing no interest.	280,859	299,583
OWDA Waste Water Treatment Plant Phase II note for the improvements to the sewer treatment plant due in semiannual installments of \$26,659, through 2024, bearing interest of 4.84%.	495,705	524,000
OWDA Note for a Headworks Bypass and Sewer Rehabilitation Project through 2030, bearing interest of 1.00%.	1,284,350	1,314,864
Streetscape Improvement Bonds for certain downtown economic revitalization improvements, including streetscape improvements to Maryland and Ohio Avenues in the Village, due in semiannual payments of \$30,000 plus interest, through 2023, bearing interest of 5.38%.	690,000	750,000
Downtown Economic Revitalization Improvement Bonds, Series 2003B for general parks improvements including the acquisition and renovation of a building known as the Stringray Building, due in semiannual payments of \$7,017, through 2013, bearing interest of 6.94%.	25,792	37,427
Downtown Economic Revitalization Improvement Bonds, Series 2003B for paying part of the cost of downtown economic revitalization improvements, including streetscape improvements to Maryland and Ohio Avenues, due in semiannual payments of \$12,684, through 2013, bearing		
interest of 4.76%.	47,857	70,149

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 5 - DEBT OBLIGATIONS - (Continued)

Description	Balance <u>12/31/11</u>	Balance 12/31/10
Economic Development Revenue Bonds, Series 2003A for the Village to make loans as part of the revolving loan fund for economic development, due in semiannual payments of \$21,051, through 2013, bearing interest of 6.94%.	77,377	112,282
Real Estate Bond Anticipation Note (Renewal) for the acquisition of real estate, due in annual installments of \$50,000, with final payment of \$45,200 plus interest due in 2012 bearing interest of 5.11%.	45,200	95,200
Street Improvement Bond Anticipation Note for the partial cost of street improvements, due in annual installments of \$20,000 plus interest, through 2014, bearing interest of 5.11%.	60,000	80,000
Various Purpose Bond Anticipation Note, Series 2010 (Renewal) for the partial cost of the economic revitalization improvements to the park and downtown, due in full in one year, bearing interest of 4%	0	336,150
Various Purpose Bond Anticipation Note, Series 2011 (Renewal) for the partial cost of the economic revitalization improvements to the park and downtown, due in full in one year, bearing interest of 4%	280,000	0
Aquatech sewer vacuum truck, due in annual installments of \$45,130, through 2011, bearing interest of 5.37%.	0	42,830
Total	<u>\$5,166,540</u>	<u>\$5,538,485</u>

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 5 - DEBT OBLIGATIONS - (Continued)

Transactions for the years ended December 31, 2011 and 2010 are summarized follows:

		, -	Balance at				Balance at
2011	Fund Type		12/31/10		Proceeds	Retirements	12/31/11
Waterworks System - 1st Mortgage Revenue Bond	Enterprise	\$	1,876,000	\$	- 5	(116,000) \$	1,760,000
OPWC Carbon Filtration System Loan	Enterprise		-		119,400	-	119,400
Downtown Revitalization - OPWC	General		299,583			(18,724)	280,859
Wastewater Treatment Plant Phase II - OWDA	Enterprise		524,000		-	(28,295)	495,705
OWDA Headworks and Sewer Project	Enterprise		1,314,864		33,503	(64,017)	1,284,350
Streetscape Improvement Bonds	General		750,000		-	(60,000)	690,000
Economic Development Revenue Bonds - 2003B	General		37,427		-	(11,635)	25,792
Economic Development Revenue Bonds - 2003B	General		70,149		-	(22,292)	47,857
Economic Development Revenue Bonds - 2003A	General		112,282		-	(34,905)	77,377
Real Estate Acquisition BAN	Capital Projects		95,200		-	(50,000)	45,200
Street Improvement BAN	Capital Projects		80,000		-	(20,000)	60,000
Various Purpose BAN - 2010	Capital Projects		336,150		-	(336,150)	-
Various Purpose BAN - 2011	Capital Projects		-		280,000	-	280,000
Vacuum Truck - Aquatech	Enterprise		42,830		-	(42,830)	-
Total		\$	5,538,485	\$	432,903	(804,848) \$	5,166,540

			Balance at				Balance at	
2010	Fund Type		12/31/09		Proceeds	Retirements	12/31/10	
W. I.G. L.M. D. D. I	Б.	Φ.	1 001 000	Ф	Φ.	(115,000) Ф	1.076.000	
Waterworks System - 1st Mortgage Revenue Bond	Enterprise	\$	1,991,000	\$	- \$	(115,000) \$	1,876,000	
Wastewater Treatment Plant - OWDA	Enterprise		260,910		-	(260,910)	-	
Downtown Revitalization - OPWC*	General		318,305		-	(18,722)	299,583	
Wastewater Treatment Plant Phase II - OWDA	Enterprise		550,974		-	(26,974)	524,000	
OWDA Headworks and Sewer Project	Enterprise		872,942		596,290	(154,368)	1,314,864	
Streetscape Improvement Bonds	General		810,000		-	(60,000)	750,000	
Economic Development Revenue Bonds - 2003B	General		48,295		-	(10,868)	37,427	
Economic Development Revenue Bonds - 2003B	General		91,417		-	(21,268)	70,149	
Economic Development Revenue Bonds - 2003A	General		144,885		-	(32,603)	112,282	
Real Estate Acquisition BAN	Capital Projects		250,000		-	(154,800)	95,200	
Street Improvement BAN	Capital Projects		100,000		-	(20,000)	80,000	
Various Purpose BAN - 2008	Capital Projects		373,900		-	(373,900)	-	
Various Purpose BAN - 2010	Capital Projects		-		336,150	-	336,150	
Vacuum Truck - Aquatech	Enterprise		83,478		-	(40,648)	42,830	
Total		\$	5,896,106	\$	932,440 \$	(1,290,061) \$	5,538,485	

*The Village is restating its December 31, 2009 outstanding debt balance of the Downtown Revitalization - OPWC Loan in the amount of \$ 9,364. It was previously overstated by one payment.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 5 - DEBT OBLIGATIONS - (Continued)

The principal and interest requirements to retire the debt obligations outstanding at December 31, 2011 follow:

Downtown Economic

W 5 "		Waterwork	ks S	ystem	Do				ntown Revitalization WWTP Phase II OPWC OWDA			Streetscape Improvement Bonds				Revitalization Improvement Bonds			
Year Ending December 31,		Principal		Interest	F	Principal	I	nterest		Principal	Interest	F	Principal		Interest	F	Principal	I	nterest
2012	\$	126,000	\$	88,000	\$	18,724	\$	-	\$	29,681	\$ 23,637	\$	60,000	\$	36,315	\$	12,456	\$	1,578
2013		128,000		81,700		18,724		-		31,135	22,183		60,000		33,087		13,336		698
2014		139,000		75,300		18,724		-		32,660	20,658		60,000		29,859		-		-
2015		141,000		68,350		18,724		-		34,260	19,058		60,000		26,631		-		-
2016		153,000		61,300		18,724		-		35,939	17,380		60,000		23,403		-		-
2017-2021		873,000		185,300		93,620		-		207,889	58,703		300,000		68,595		-		-
2022-2026		200,000		10,000		93,619				124,141	9,156		90,000		4,842		-		-
TOTALS	\$	1,760,000	\$	569,950	\$	280,859	\$		\$	495,705	\$ 170,775	\$	690,000	\$	222,732	\$	25,792	\$	2,276
V 5 "	R	Downtown evitalization Boi	Imp		E	conomic D Revenue		-		Real E Acquisitio			Street Imp		vement		Various Pur BA		e 2011
Year Ending December 31,		Principal		Interest	F	Principal	I	nterest		Principal	Interest	F	Principal		Interest	F	Principal	I	nterest
2012 2013 2014	\$	23,365 24,492	\$	2,003 878	\$	37,369 40,008	\$	4,733 2,094	\$	45,200	\$ 2,310	\$	20,000 20,000 20,000	\$	3,066 2,044 1,022	\$	280,000	\$	11,200
TOTALS	\$	47,857	\$	2,881	\$	77,377	\$	6,827	\$	45,200	\$ 2,310	\$	60,000	\$	6,132	\$	280,000	\$	11.200

	Total						
Year Ending December 31,	Principal		Interest				
2012	\$	652,795	\$	172,842			
2013		335,695		142,684			
2014		270,384		126,839			
2015		253,984		114,039			
2016		267,663		102,083			
2017-2021		1,474,509		312,598			
2022-2026		507,760		23,998			
TOTALS	\$	3,762,790	\$	995,083			

The 2009 OWDA Note for the Headworks Bypass and Sewer Rehabilitation Project and the 2011 OPWC Loan for the Carbon Filtration System have not been completely disbursed and thus there are no amortization schedules available.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 6 - DEBT COVENANT

The Village's Water Works System revenue bond debt covenant requires the Village to maintain a Water Works System 1st Mortgage Revenue Fund, a Water Works System Debt Service Fund, and a Water Works System Reserve Fund. The debt covenant further requires the following: the Village must first pay all reasonable and proper expenses of operating and maintaining the Water Works fund; second, the Village must monthly, deposit $1/12^{th}$ of the next ensuing principal and interest payment into the Water Works System Debt Service Fund; third, out of the remaining balance the Village must make up any previous deficiency in any monthly allocation; and fourth, out of the remaining balance of income and revenue after the previous allocations required are made, deposit in the Water Works System Reserve Fund the sum of \$1,767 each month until there is accumulated in the fund the sum of \$212,040 after which no further deposits need be made into said Water Works System Reserve Fund except to replace withdrawals. Whenever disbursements are made from the Water Works Reserve Fund, monthly payments in the amount of \$1,767 each shall be resumed until there is again accumulated in the fund the maximum amount of \$212,040, at which time payments may be discontinued. The balance in the debt reserve fund at December 31, 2011 and 2010 was \$1,767 and \$1,767, respectively. For the years ended December 31, 2011 and 2010, the required funds existed and were properly funded.

NOTE 7 - RETIREMENT SYSTEMS

The Village's salaried employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare and survivor and disability benefits to participants as prescribed by the Ohio Revised Code. The Village's Police, Fire and Emergency Medical Services employees belong to the Ohio Police & Fire Pension Fund (OP&F).

Contribution rates are also prescribed by the Ohio Revised Code. For 2011, OPERS members contributed 10% of their gross salaries. The Village contributed an amount equal to 14% of participants' gross salaries. For 2011, OP&F members contributed 10% of their gross salaries. The Village contributed an amount equal to 19.5% and 24.0% for police and fire, respectively, for the year ended December 31, 2011. At December 31, 2011, all amounts for the years ended 2011 and 2010 have been paid.

NOTE 8 - RISK MANAGEMENT

A. Property and Other

For 2011 and 2010, the Village obtained commercial insurance for the following risks:

- General liability and casualty
- Public official's liability
- Property (fleet and fire)

Settlement amounts did not exceed insurance coverage for the past three fiscal years. There has been no significant reduction in insurance coverages from coverages in prior year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 8 - RISK MANAGEMENT - (Continued)

B. Medical

For 2011 and 2010, the Village provided traditional health, life, disability, and prescription insurance to full-time employees through a private carrier.

NOTE 9 - CONTINGENT LIABILITY

LITIGATION

The Village is currently not involved in litigation for which the Village's legal counsel anticipates a loss. The Village is currently developing a plan for submission to the Ohio EPA in accordance with orders to make improvements to its water plant and distribution system.

NOTE 10 - INTERFUND TRANSACTIONS

The Village had the following interfund transactions for the year ended December 31, 2011:

Fund Type/Fund	<u>Transfers In</u>	Transfers Out
General	<u>\$</u>	\$ 25,000
Special Revenue Funds:		
Street Construction, Maintenance and Repair	12,500	-
Income Tax	12,500	
Total Special Revenue Funds	25,000	
Enterprise Funds:		
Water Works System	-	209,800
Water 1st Mortgage	209,800	-
Water Debt Reserve	21,204	21,204
Sewer	=	130,682
Sewer 1st Mortgage	130,682	
Total Enterprise Funds	361,686	361,686
Total Transfers	\$ 386,686	\$ 386,686

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 10 - INTERFUND TRANSACTIONS - (Continued)

The Village had the following interfund transactions for the year ended December 31, 2010:

Fund Type/Fund	Transfers In	<u>Transfers Out</u>
General	\$ -	\$ 25,000
Special Revenue Funds:		
Street Construction, Maintenance and Repair	25,000	
Total Special Revenue Funds	25,000	
Enterprise Funds:		
Water Works System	-	212,783
Water 1st Mortgage	214,550	-
Water Debt Reserve	21,204	22,971
Sewer	-	355,379
Sewer 1st Mortgage	355,379	
Total Enterprise Funds	591,133	591,133
Total Transfers	\$ 616,133	\$ 616,133

Transfers from the general fund are used to subsidize other funds' activities. The transfers from the water works system fund and the water debt reserve fund to the water 1st mortgage fund and from the sewer fund to the sewer 1st mortgage fund are for the retirement of the debt and debt reserve requirements as described in the Village's debt covenant.

All transfers were in accordance with Sections 5705.14, 5705.15, 5705.16 of the Ohio Revised Code.

NOTE 11 - COMPLIANCE

- A. The Village had appropriations in excess of estimated resources at the year end and throughout the year ended December 31, 2010 in noncompliance with Ohio Revised Code Sections 5705.39 and 5705.36.
- B. The Village did not timely certify expenditures for the years ended December 31, 2011 and December 31, 2010 in noncompliance with Ohio Revised Code Section 5705.41(D).
- C. The Village did not enter estimated receipts into the accounting system in noncompliance with Ohio Administrative Code Section 117-2-02(C)(1).
- D. The Village had expenditures exceeding appropriations at December 31, 2011 and 2010 in noncompliance with Ohio Revised Code Sections 5705.40 and 5705.41(B).

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

NOTE 11 - COMPLIANCE - (Continued)

- E. The Village had negative fund balances throughout the years and at the years ended for December 31, 2011 and 2010 in noncompliance with Ohio Revised Code Section 5705.10.
- F. The Village did not submit the annual financial report to the NRMSIR or SID for the years ended December 31, 2011 and 2010 in noncompliance with 17 CFR 240.15c-12.

NOTE 12 - OTHER SOURCES

For the year ended December 31, 2011, general other sources consisted of revolving loan repayments of principal and interest. For the year ended December 31, 2010, special revenue fund type other sources consisted of revolving loan repayments of principal and interest.

NOTE 13 - SUBSEQUENT EVENT

The Village received an extension of payment and refinanced the 2011 Various Purpose Bond Anticipation Notes on March 28, 2012. In 2011, the Village entered into a project loan agreement with the OPWC for their Carbon Filtration System in the amount of \$249,181. Disbursements will begin in 2012.



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Village of Sebring Mahoning County 135 East Ohio Avenue Sebring, Ohio 44672

To the Members of Council and Mayor:

We have audited the financial statements of the Village of Sebring, Mahoning County, as of and for the years ended December 31, 2011 and 2010 and have issued our report thereon dated June 15, 2012, wherein we noted the Village of Sebring prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. As described in Note 2, the Village of Sebring adopted Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions" for the year ended December 31, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village of Sebring's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Village of Sebring's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of Village of Sebring's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of findings and responses we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider findings 2011-VOS-001 and 2011-VOS-005 described in the accompanying schedule of findings and responses to be material weaknesses.

Members of Council and Mayor Village of Sebring

Compliance and Other Matters

As part of reasonably assuring whether the Village of Sebring's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed eight instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings and responses as items 2011-VOS-002 through 2011-VOS-009.

We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated June 15, 2012.

The Village of Sebring's responses to the findings identified in our audit are described in the accompanying schedule of findings responses. We did not audit the Village of Sebring's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the Council, and others within the Village of Sebring. We intend it for no one other than these specified parties.

Julian & Grube, Inc.

Julian & Sube the!

June 15, 2012

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS				
Finding Number	2011-VOS-001			

Material Weakness - Financial Reporting

A critical part of financial reporting is to maintain internal controls to help ensure the proper reporting of financial statement amounts.

We identified misstatements in the financial statements for the years under audit that were not initially identified by the Village's internal control.

The Village had the following audit adjustments necessary to properly record activity in 2011 and 2010:

2011 Adjustments:

General Fund:

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$58,505 to properly reflect state and county local government funds as intergovernmental receipts.

Special Revenue Fund Type:

Street Construction, Maintenance and Repair Fund

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$27,742 to properly reflect license tax proceeds as intergovernmental receipts.

Recreation Fund

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$9,920 to properly reflect homestead and rollback receipts as intergovernmental receipts.

Fire Levy Fund

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$15,251 to properly reflect homestead and rollback receipts as intergovernmental receipts.

Pool Fund

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$1,788 to properly reflect homestead and rollback receipts as intergovernmental receipts.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)					
Finding Number	2011-VOS-001- (Continued)				

Capital Project Fund Type:

Capital Improvement Fund

- 1. Increase intergovernmental receipts and capital outlay disbursements in the amount of \$73,440 to properly reflect an on behalf payment made by the Ohio Public Works Commission.
- 2. Increase proceeds of notes receipts and increase principal disbursements in the amount of \$280,000 to properly reflect the payoff and renewal of a bond anticipation note.

Enterprise Fund Type:

Water Works System Fund

Increase proceeds of notes receipts and contractual services disbursements in the amount of \$119,400 to properly reflect an on behalf payment made by the Ohio Public Works Commission.

2010 Adjustments:

Special Revenue Fund Type:

Street Construction, Maintenance and Repair Fund

Increase intergovernmental receipts and decrease local tax receipts in the amount of \$27,360 to properly reflect license tax proceeds as intergovernmental receipts.

Recreation Fund

- 1. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$10,018 to properly reflect homestead and rollback receipts as intergovernmental receipts.
- 2. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$14,074 to properly reflect tangible personal property reimbursements as intergovernmental receipts.

Fire Levy Fund

- 1. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$15,400 to properly reflect homestead and rollback receipts as intergovernmental receipts.
- 2. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$21,112 to properly reflect tangible personal property reimbursements as intergovernmental receipts.

Special Project Fund

Increase intergovernmental receipts and increase basic utility services disbursements in the amount of \$45,876 to properly reflect an on behalf payment made by the Ohio Public Works Commission.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)					
Finding Number	2011-VOS-001- (Continued)				

Pool Fund

- 1. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$1,806 to properly reflect homestead and rollback receipts as intergovernmental receipts.
- 2. Increase intergovernmental receipts and decrease local tax receipts in the amount of \$3,519 to properly reflect tangible personal property reimbursements as intergovernmental receipts.

Capital Projects Fund Type:

Capital Improvement Fund

- 1. Increase proceeds from the sale of assets receipts and decrease miscellaneous receipts in the amount of \$104,800 to properly reflect proceeds from the sale of land.
- 2. Increase proceeds of notes receipts and increase principal disbursements in the amount of \$336,150 to properly reflect the payoff and renewal of a bond anticipation note.

Enterprise Fund Type:

Water Works System Fund

Increase intergovernmental receipts and capital outlay disbursements in the amount of \$140,691 to properly reflect an on behalf payment made by the Ohio Public Works Commission.

Sewer Fund

Increase proceeds of notes receipts in the amount of \$596,290, increase intergovernmental receipts in the amount of \$123,871, increase capital outlay disbursements in the amount of \$590,664, increase interest disbursements in the amount of \$5,626, and increase principal disbursements in the amount of \$123,871 to properly reflect on behalf payments made by the Ohio Water Development Authority.

The Village's records have been adjusted to reflect these adjustments.

Proper posting of Village receipts and disbursements is a crucial part of the Village's financial statements as potential users may rely on the statements to make decisions that could have an impact on the Village. In addition, improper posting of receipts could mislead the Members of Council and Village citizens during the year and additionally may misrepresent individual fund balances and possibly misrepresent budget and planning reports.

We recommend that the Village implement additional internal controls to help ensure receipts and disbursements are properly recorded and reflected in the Village's records. We further recommend the Village implement additional internal controls over financial reporting to help ensure accurate financial reports throughout the year and at year end. We also recommend the Village consult local government services and SSI for proper posting of transactions.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2011-VOS-001- (Continued)

<u>Client Response:</u> The Village will attempt to properly post all transactions in the future. The Village Manager will consult the Village Handbook and/or Local Government Services when unusual/or infrequent transactions occur.

Finding Number	2011-VOS-002
----------------	--------------

17 CFR 240.15c-12 states that the issuer of bonds must provide a copy of the annual report to each Nationally Recognized Municipal Securities Information Repository (NRMSIR) and State Information Depository (SID).

The Village did not submit the annual financial report to the NRMSIR or SID for the years ended December 31, 2011 and 2010.

By not timely filing to all approved Nationally Recognized Municipal Securities Information Repository (NRMSIR) and State Information Depository (SID) failure to provide the annual information and operating data could lead to the Village loosing tax exempt status and could result in the debt holder declaring the entire principal amount then outstanding and accrued interest immediately due and payable. The Village could also be liable for any or all taxes incurred by the debt holder is holdings were to loose their tax exempt status.

We recommend the annual financial report be provided to the NRMSIR and SID on a timely basis following the issuance of the annual report.

Client Response: The Village will remit the requested information as noted.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)					
Finding Number	2011-VOS-003				

Ohio Revised Code Section 5705.39 in part requires that total appropriations from each fund should not exceed total estimated resources.

At December 31, 2010 the Village had appropriations in excess of estimated resources in the following fund:

Fund Type/Fund	 stimated esources	<u>App</u>	ropriations	Excess	
Enterprise Fund: Water Works System	\$ 582,907	\$	712,600	\$ 129,693	

With appropriations exceeding estimated resources, the Village is appropriating monies that are not in the Treasury or in the process of collection that have been certified with the County Auditor. Thus, over appropriating may cause expenditures to increase and cause a deficit fund balance.

We recommend the Village comply with the Ohio Revised Code by monitoring appropriations so they do not exceed estimated resources. This may be achieved by monitoring the budget more closely on a continual basis and amending estimated resources or appropriations as necessary.

<u>Client Response:</u> The Village will continue to attempt to modify appropriations in an efficient and accurate manner.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2011-VOS-004

Ohio Revised Code Sections 5705.36, in part, requires Fiscal Officers to certify to the County Auditor the total amount from all sources which are available for expenditures from each fund in the tax budget along with any unencumbered balances that existed at the end of the preceding year.

During the year and at the year ended December 31, 2010, the Village did not request enough amended certificates throughout the year upon notice of increased or decreased resources.

The Village is not properly certifying its most current estimated resources to the appropriate authorities and thus causing appropriations to exceed estimated resources.

We recommend that the Village certify its available sources at year end and file amended certificates as necessary throughout the year. This will facilitate the Village's appropriation process.

<u>Client Response:</u> The Village is attempting to monitor the budget more closely.

Finding Number	2011-VOS-005
----------------	--------------

Material Weakness/Noncompliance

Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The Village had 75.0% and 82.4% of expenditures that were not timely certified for the years ended December 31, 2011 and December 31, 2010, respectively.

Without timely certification, the Village may expend more funds than available in the Treasury, in the process of collection or in the funds appropriated. It may also result in unnecessary purchases.

We recommend that all orders or contracts involving the expenditure of money be timely certified to ensure all monies expended are lawfully appropriated and available in the treasury or in the process of collection. A policy and procedure statement adopted by the Council and distributed at least annually may be beneficial. The Village should consider using "Then" and "Now" certificates where applicable.

<u>Client Response:</u> The Village is attempting to use blanket certificates and 'then and now' certificates when applicable.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)		
Finding Number	2011-VOS-006	

Ohio Administrative Code 117-2-02(C)(1) states that all public offices should integrate the budgetary accounts, at the legal level of control or lower, into the financial accounting system.

The Village's estimated receipts were not entered into the accounting system.

Without accurate estimated receipts in the accounting system, the Village could spend more than available or not recognize the need for amendments.

We recommend that once the Village receives its certificate of estimated resources and any subsequent amendments, the Village incorporate them into the accounting system. This will aid the Village Council in their review of estimated receipts versus actual receipts and appropriations.

<u>Client Response:</u> The Village understands the need for incorporating estimated receipts in the accounting system.

Finding Number	2011-VOS-007
----------------	--------------

Ohio Revised Code Section 5705.41(B) provides that no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated as provided in such chapter.

The Village had expenditures exceeding appropriations in the following fund types and by the corresponding amounts at December 31, 2011 and 2010, respectively.

Fund Type			
<u>2011</u>	<u>Appropriations</u>	Expenditures	<u>Excess</u>
General	\$ 1,441,935	\$ 1,461,837	\$ 19,902
Special Revenue	616,050	633,364	17,314
Capital Projects	248,500	608,140	359,640
Enterprise	1,779,770	2,008,699	228,929
<u>2010</u>			
General	1,341,091	1,421,514	80,423
Special Revenue	621,043	718,651	97,608
Capital Projects	194,500	657,610	463,110
Enterprise	2,121,877	3,054,830	932,953

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2011-VOS-007 - (Continued)

Disclosure is presented at the fund type level, rather than at the department and object level within the fund due to the practicality of determining these values.

We recommend that Village Council and the Village Manager monitor closely the annual budget and file amended certificates of estimated resources and appropriations as needed to ensure disbursements are within the amounts legally appropriated. In addition, we also recommend the Village Manager review and amend appropriations when it is determined that expenditures will exceed appropriations.

<u>Client Response</u>: When necessary, the Village will file amended certificates of estimated resources and appropriations as needed to ensure disbursements are within the amounts legally appropriated. The administration will deny any and all expenditures that exceed appropriations.

Finding Number	2011-VOS-008
Tilluling Nulliber	2011-703-000

Ohio Revised Code Section 5705.40 outlines the requirements for amending and supplementing appropriations. This section requires that any amendments to an appropriation measure be made by Council resolution and comply with the same provisions of the law as used in making the original appropriations.

Expenditures exceeded appropriations during 2011 and 2010 due to the Village not timely or properly modifying its appropriations throughout the year.

By not timely and properly modifying the Village's appropriations, the Village is not adequately monitoring appropriations versus expenditures. With expenditures exceeding appropriations, overspending may occur which may result in a negative fund balance.

We recommend that the Village comply with Ohio Revised Code and Auditor of State Bulletin 97-010 by monitoring expenditures so they do not exceed lawful appropriations. This may be achieved by monitoring the budget more closely on a continual basis and making appropriation amendments as necessary.

<u>Client Response:</u> The Village will continue to attempt to modify appropriations in an efficient and accurate manner.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2011 AND 2010

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)		
Finding Number	2011-VOS-009	

Ohio Revised Code Section 5705.10 in part requires that on a cash basis, no fund shall have a negative fund balance during the fiscal year or at fiscal year end.

The Village had negative fund balances throughout the years and at the following years ended December 31:

December 31, 2011
Enterprise
Water Works System (79,127)
December 31, 2010
Enterprise

Water Works System (127,011) Sewer (18,765)

Disclosure is presented at year end, rather than throughout the year due to practicality.

By having a negative fund balance, these funds have spent other funds' balances. This could indicate insufficient monitoring of appropriations and related expenditures and continual review of cash management.

We recommend that the Village properly expend monies only after funds have been received and subsequent to proper appropriation. If funds are anticipated, but not yet received and expenditures are necessary, the Village should advance or transfer funds from the General Fund with proper Council approval. We recommend the Village utilize its accounting software program to its fullest and continually review relevant reports to assist in preventing negative fund balances.

<u>Client Response:</u> The Village will attempt to monitor the fund balances more closely.

STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2011 AND 2010

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2009-VOS-001	Material Weakness - Financial Reporting - A critical part of financial reporting is to maintain internal controls to help ensure the proper reporting of financial statement amounts. We identified misstatements in the financial statements for the years under audit that were not initially identified by the	No	Repeated as finding 2011-VOS-001
2009-VOS-002	Village's internal control. Ohio Revised Code Section 5705.36 (A)(4) states that upon a determination by the fiscal officer of a subdivision that the revenue to be collected by the subdivision will be less than the amount included in an official certificate and that the amount of the deficiency will reduce available resources below the level of current appropriations, the fiscal officer shall certify the amount of the deficiency to the commission, and the commission shall certify an amended certificate reflecting the deficiency.	Yes	N/A
2009-VOS-003	Ohio Revised Code Section 5705.39 in part requires that total appropriations from each fund should not exceed total estimated resources.	No	Repeated as finding 2011-VOS-003

STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2011 AND 2010

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No <u>Longer</u> Valid; <i>Explain</i> :
2009-VOS-004	Ohio Revised Code Sections 5705.36, in part, requires Fiscal Officers to certify to the County Auditor the total amount from all sources which are available for expenditures from each fund in the tax budget along with any unencumbered balances that existed at the end of the preceding year.	No	Repeated as finding 2011-VOS-004
2009-VOS-005	Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.	No	Repeated as finding 2011-VOS-005
2009-VOS-006	Ohio Revised Code Section 5705.36, in part, requires fiscal officers to certify to the County Auditor the total amount from all sources which is available for expenditures from each fund in the tax budget along with any unencumbered balances that existed at the end of the preceding year.	Yes	N/A

STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2011 AND 2010

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2009-VOS-007	Ohio Revised Code Section 5705.41(B) provides that no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated as provided in such chapter.	No	Repeated as finding 2011-VOS- 007
2009-VOS-008	Ohio Revised Code Section 5705.40 outlines the requirements for amending and supplementing appropriations. This section requires that any amendments to an appropriation measure be made by Council resolution and comply with the same provisions of the law as used in making the original appropriations.	No	Repeated as finding 2011-VOS-008
2009-VOS-009	Ohio Revised Code Section 5705.10 in part requires that on a cash basis, no fund shall have a negative fund balance during the fiscal year or at fiscal year end.	No	Repeated as finding 2011-VOS-009
2009-VOS-010	17 CFR 240.15c-12 states that the issuer of bonds must provide a copy of the annual report to each Nationally Recognized Municipal Securities Information Repository (NRMSIR) and State Information Depository (SID).	No	Repeated as finding 2011-VOS-002



VILLAGE OF SEBRING

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED OCTOBER 04, 2012