

**ROSS COUNTY** 

SINGLE AUDIT

For the Fiscal Year Ended June 30, 2011



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





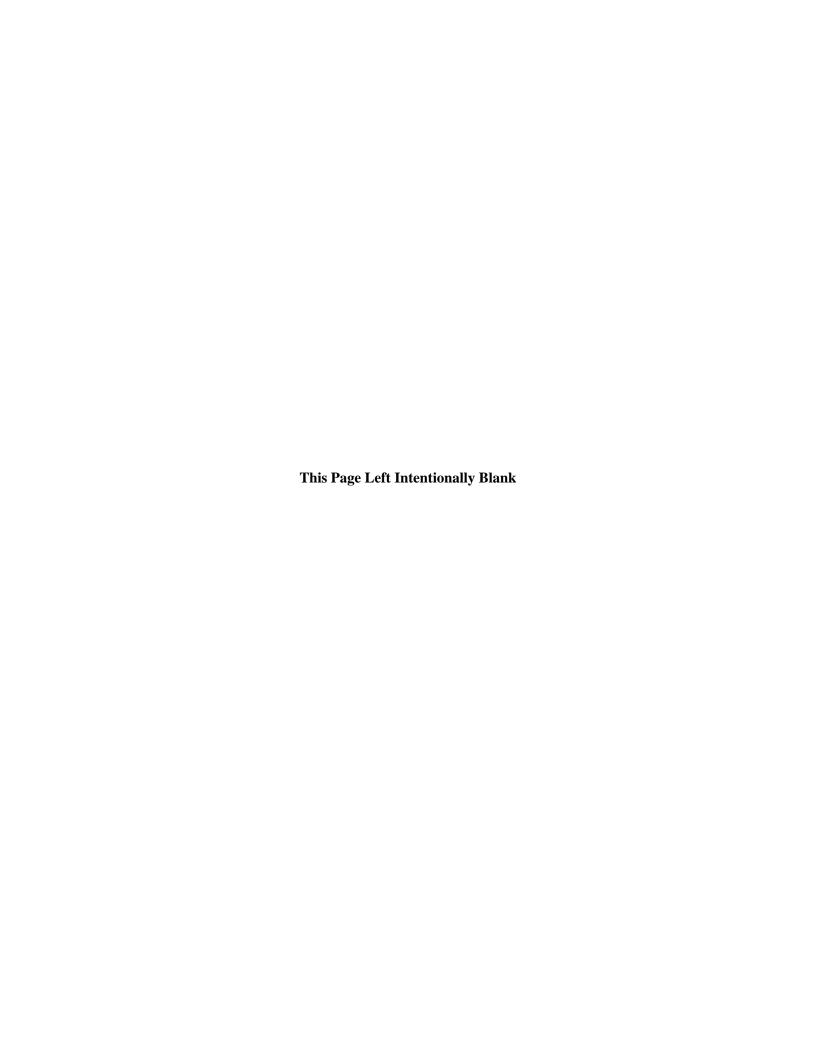
Board of Education Zane Trace Local School District 946 State Route 180 Chillicothe, Ohio 45610

We have reviewed the *Independent Auditor's Report* of the Zane Trace Local School District, Ross County, prepared by J. L. Uhrig and Associates, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Zane Trace Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

January 30, 2012



# Table of Contents For the Fiscal Year Ended June 30, 2011

Independent Auditor's Report	1
Management's Discussion and Analysis.	3
BASIC FINANCIAL STATEMENTS:	
Government-wide Financial Statements	
Statement of Net Assets	14
Statement of Activities	15
Fund Financial Statements	
Balance Sheet - Governmental Funds	16
Reconciliation of Total Governmental Fund Balances to	17
Statement of Revenues, Expenditures, and Changes in Fund	18
Reconciliation of the Statement of Revenues, Expenditures, and Changes	19
Statement of Revenues, Expenditures, and Changes in Fund	20
Statement of Fiduciary Assets- Agency Fund.	21
Notes to the Basic Financial Statements	22
SUPPLEMENTAL SCHEDULE:	
Schodula of Endaral Awards Expanditures	52

Table of Contents For the Fiscal Year Ended June 30, 2011

# AUDIT REPORTS:

Independent Accountant's Report on Internal Control over Financial	
Reporting and on Compliance and Other Matters Required by	
Government Auditing Standards	53
Independent Accountant's Report on Compliance with Requirements	
Applicable to Each Major Program and Internal Control over	
Compliance in Accordance with OMB Circular A-133	55
Schedule of Findings and Questioned Costs	57
Corrective Action Plan	50
Concense rection ran	
Independent Accountant's Report on Applying Agreed-Upon Procedures	60



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

# **Independent Auditor's Report**

Board of Education Zane Trace Local School District 946 State Route 180 Chillicothe, Ohio 45601

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Zane Trace Local School District (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to in the first paragraph above present fairly, in all material respects, the financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the District as of June 30, 2011, and the respective changes in financial position, and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments omnibus.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 12, 2011 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report when considering the results of our audit.

Board of Education Zane Trace Local School District Independent Auditor's Report

Management's Discussion and Analysis on pages 3 through 13 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively compromise the District's basic financial statements. The accompanying schedule of federal awards expenditures required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations* is not a required part of the basic financial statements. We subjected the schedule of federal awards expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

# J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

December 12, 2011

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

The discussion and analysis of the Zane Trace Local School District's (the District) financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

- The assets of Zane Trace Local School District exceeded its liabilities at June 30, 2011 by \$14,453,292. Of this amount, \$11,808,782 represents capital assets, net of related debt and net asset amounts restricted for specific purposes. The remaining \$2,644,510 represents unrestricted net assets.
- In total, net assets of governmental activities decreased by \$595,459, which represents a 3.96 percent decrease from 2010.
- ► General revenues accounted for \$7,443,348 or 51.43 percent of all revenues. Program specific revenues in the form of charges for services and sales, operating grants and contributions and capital grants and contributions accounted for \$7,029,840 or 48.57 percent of total revenues of \$14,473,188.
- The District had \$15,068,647 in expenses related to governmental activities; only \$7,029,840 of these expenses were offset by program specific charges for services and sales, operating grants or contributions and capital grants and contributions. General revenues (primarily taxes and grants and entitlements) of \$7,443,348 and net assets carried over from the prior year were used to provide for the remainder of these programs.
- The District recognizes one major governmental fund: the General Fund. In terms of dollars received and spent, the General Fund is significantly larger than all the other funds of the District combined. The General Fund had \$11,971,907 in revenues and \$12,434,507 in expenditures in fiscal year 2011.

#### **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are presented following the requirements of GASB Statement No. 34, and are organized so the reader can understand the Zane Trace Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: the government-wide financial statements, fund financial statements and notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

#### Reporting the District as a Whole

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector business. The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets are important because they serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. The cause of this change may be the result of several factors, some financial and some not. Nonfinancial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required but unfunded educational programs, and other factors. Ultimately, the District's goal is to provide services to our students, not to generate profits as commercial entities do.

The statement of activities presents information showing how the District's net assets changed during the recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

In both of the government-wide financial statements, the District activities are shown as governmental activities. All of the District's programs and services, except for the fiduciary fund activities, are reported here including instructional services, support services and operation of non-instructional services. These services are funded primarily by taxes, tuition and fees, and intergovernmental revenues including federal and state grants and other shared revenues.

#### **Reporting the District's Most Significant Funds**

#### **Fund Financial Statements**

The analysis of the District's major funds begins on page 16. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the General Fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into one of two categories: governmental and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

#### Fiduciary Fund

The District's only fiduciary fund is an agency fund. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

### **Government-Wide Financial Analysis**

Recall that the statement of net assets provides the perspective of the District as a whole, showing assets, liabilities, and the difference between them (net assets). Table 1 provides a summary of the District's net assets for 2011 compared to fiscal year 2010:

Table 1
Net Assets

	<b>Governmental Activities</b>		
_	2011	2010	
Assets:			
Current and Other Assets	\$10,895,206	\$11,491,687	
Capital Assets, Net	14,921,402	15,488,996	
Total Assets	25,816,608	26,980,683	
Liabilities:			
Current and Other Liabilities	5,232,086	5,428,236	
Long-Term Liabilities	6,131,230	6,503,696	
Total Liabilities	11,363,316	11,931,932	
Net Assets:			
Invested in Capital Assets, Net of Related Debt	9,508,485	9,648,670	
Restricted	2,300,297	1,886,470	
Unrestricted	2,644,510	3,513,611	
Total Net Assets	\$14,453,292	\$15,048,751	

Current and other assets decreased \$596,481 from fiscal year 2010 due to a decrease cash and cash equivalents held by the District. Capital assets decreased by \$567,594 or 3.66 percent.

Current (other) liabilities decreased by \$196,150 or 3.61 percent due mostly to decreases in deferred revenue related to property taxes receivable and accrued wages and benefits.

Long-term liabilities decreased by \$372,466 or 5.73 percent as the result of the District making scheduled debt payments.

The District's largest portion of net assets is related to amounts invested in capital assets, net of related debt. This accounts for 65.79 percent of net assets. The District used these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

The District's next largest portion of net assets is unrestricted. This accounts for 18.30 percent of net assets. These net assets represent resources that may be used to meet the District's ongoing obligations to its students and creditors.

The remaining balance of \$2,300,297 or 15.91 percent is restricted net assets. The restricted net assets are subject to external restrictions on how they may be used.

Table 2 shows the changes in net assets for fiscal year 2011 and provides a comparison to fiscal year 2010.

Table 2 Changes in Net Assets

3	Governmental Activities		
	2011	2010	
Revenues:			
Program Revenue:			
Charges for Services and Sales	\$1,167,709	\$1,092,638	
Operating Grants and Contributions	5,862,131	5,818,624	
General Revenue:			
Property Taxes	4,184,621	4,292,144	
Income Taxes	0	4,951	
Unrestricted Grants and Entitlements	2,963,289	3,388,133	
Investment Earnings	42,062	89,831	
Miscellaneous	253,376	80,101	
Total Revenues	14,473,188	14,766,422	
Expenses:			
Program Expenses:			
Instruction:			
Regular	7,098,423	7,147,474	
Special	1,374,820	1,566,059	
Vocational	7,150	9,752	
Other	79,795	61,269	
	(Continued)		

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

Table 2
Changes in Net Assets
(Continued)

	2011	2010
Support Services: Pupils	575,181	536,289
Instructional Staff	406,008	435,081
Board of Education	496,187	155,830
Administration	920,344	765,761
Fiscal	423,572	418,619
Operation and Maintenance of Plant	1,236,168	1,380,408
Pupil Transportation	1,059,703	974,230
Central	147,133	155,625
Operation of Non-Instructional Services	589,287	652,938
Extracurricular Activities	438,110	455,095
Interest and Fiscal Charges	216,766	233,985
Total Expenses	15,068,647	14,948,415
Change in Net Assets	(595,459)	(181,886)
Net Assets – Beginning of Year	15,048,751	15,230,637
Net Assets – End of Year	\$14,453,292	\$15,048,751

The most significant program expenses for the District are Regular Instruction, Special Instruction, Operation and Maintenance of Plant, Pupil Transportation, and Administration. These programs account for 77.57 percent of the total governmental activities. Regular Instruction, which accounts for 47.11 percent of the total, represents costs associated with providing general educational services. Special Instruction, which represents 9.12 percent of the total, represents costs associated with providing educational services for handicapped, disadvantaged and other special needs students. Operation and Maintenance of Plant, which represents 8.20 percent of the total, represent costs associated with operating and maintaining the District's facilities. Pupil Transportation, which represents 7.03 percent of the total, represents costs associated with providing transportation services for student between home and school and to school activities. Administration, which represents 6.11 percent of the total, represents costs associated with the overall administrative responsibility for each building and the District as a whole.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

The majority of the funding for the most significant programs indicated above is from property taxes, operating grants and grants and entitlements not restricted for specific programs. Property taxes, operating grants and grants and entitlements not restricted for specific programs accounts for 89.89 percent of total revenues.

#### **Governmental Activities**

Over the past several fiscal years, the District has remained in stable financial condition. This has been accomplished through strong voter support and good fiscal management. The District is heavily dependent on property taxes and intergovernmental revenue and, like most Ohio schools, is hampered by a lack of revenue growth. Property taxes made up 28.91 percent and intergovernmental revenue made up 60.98 percent of the total revenue for the governmental activities in fiscal year 2011.

The Ohio Legislature passed H.B. 920 (1976) and changed the way property taxes function in the State. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, the District would receive from a home valued at \$100,000 and taxed at 1.0 mill, \$35.00 annually. If three years later the home were reappraised and the value increased to \$200,000 (and this increase in value is comparable to other property owners) the effective tax rate would become 0.5 mill and the District would still receive \$35.00 annually. Therefore, the District must regularly return to the voters to maintain a constant level of service.

The District's intergovernmental revenue consists of school foundation basic allowance, homestead and rollback property tax allocation, and federal and state grants. During fiscal year 2011, the District received \$6,143,938 through the State's foundation program, which represents 42.45 percent of the total revenue for the governmental activities. The District relies heavily on this state funding to operate at the current levels of service.

Instruction accounts for 56.81 percent of governmental activities program expenses. Support services expenses make up 34.94 percent of governmental activities expenses. The statement of activities shows the cost of program services and charges for services and grants offsetting those services.

Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2011 compared with fiscal year 2010. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

Table 3 **Net Cost of Governmental Activities** 

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2011	2011	2010	2010
Program Expenses:				
Instruction	\$8,560,188	\$3,723,130	\$8,784,554	\$3,962,674
Support Services	5,264,296	3,957,006	4,821,843	3,557,541
Operation of Non-Instructional Services	589,287	(45,139)	652,938	47,619
Extracurricular Activities	438,110	187,044	455,095	235,334
Interest and Fiscal Charges	216,766	216,766	233,985	233,985
Total Expenses	\$15,068,647	\$8,038,807	\$14,948,415	\$8,037,153

#### The District's Funds

The District's governmental funds are accounted for using the modified accrual basis of accounting (See Note 2 for discussion of significant accounting policies). All governmental funds had total revenues and other financing sources of \$14,529,903 and expenditures and other financing uses of \$14,885,156.

Total governmental fund balance decreased by \$355,253. The decrease in fund balance for the year was most significant in the General Fund, which decreased by \$472,600 as the result of expenditures exceeding revenues during fiscal year 2011.

The District should remain stable in fiscal years 2012 and 2013. However, projections beyond fiscal year 2013 show the District may be unable to meet inflationary cost increases in the long-term without additional tax levies or a meaningful change in state funding of public schools as directed by the Ohio Supreme Court.

#### **Budget Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a cash basis for receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2011, the District amended its General Fund budget several times. The District uses a modified site-based budget technique that is designed to control site budgets while providing building administrators and supervisors flexibility for site management.

The District prepares and monitors a detailed cashflow plan for the General Fund. Actual cashflow is compared to monthly and year-to-date estimates.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

For the General Fund, the final budget basis revenue was \$11,714,904 representing a \$339,390 increase from the original budget estimates \$11,375,514. The final budget reflected a 2.98 percent increase from the original budgeted amount. Most of this difference was due to receiving more intergovernmental revenue than was originally estimated. For the General Fund, the final budget basis expenditures were \$12,591,659 representing an increase of \$1,030,145 from the original budget expenditures of \$11,561,514. The final budget reflected a 8.91 percent increase from the original budgeted amount. Most of this difference was due to the underestimate of regular instruction expenditures.

### **Capital Assets and Debt Administration**

# **Capital Assets**

At the end of fiscal year 2011, the District had \$22.3 million invested in land, land improvements, buildings and improvements, furniture, fixtures, equipment and textbooks, and vehicles, of which all was in governmental activities. That total carries an accumulated depreciation of \$7.4 million. Table 4 shows fiscal year 2011 balances compared to fiscal year 2010.

Table 4

Capital Assets & Accumulated Depreciation at Year End

	Governmental Activities		
	2011	2010	
Nondepreciable Capital Assets: Land	\$137,750	\$137,750	
Depreciable Capital Assets: Land Improvements	411,016	411,016	
Buildings and Improvements	17,599,426	17,599,426	
Furniture, Fixtures, Equipment and Textbooks	2,614,296	2,594,485	
Vehicles	1,564,366	1,562,531	
Total Capital Assets	22,326,854	22,305,208	
Less Accumulated Depreciation: Land Improvements	(176,503)	(158,457)	
Buildings and Improvements	(4,457,417)	(4,112,831)	
Furniture, Fixtures, Equipment and Textbooks	(1,531,642)	(1,370,769)	
Vehicles	(1,239,890)	(1,174,155)	
Total Accumulated Depreciation	(7,405,452)	(6,816,212)	
Capital Assets, Net	\$14,921,402	\$15,488,996	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

More detailed information pertaining to the District's capital asset activity can be found in the notes to the basic financial statements.

#### **Debt Administration**

At June 30, 2011, the District had \$5,412,917 in general obligation debt, certificate of participation obligations and capital leases outstanding with \$399,496 due within one year. Table 5 summarizes amounts outstanding for fiscal year 2011 compared to fiscal year 2010.

Table 5 **Outstanding Debt, Governmental Activities at Year End** 

Purpose	2011	2010
1997 School Improvement Bonds	\$2,715,000	\$2,995,000
Certificate of Participation	2,693,000	2,839,000
Capital Leases	4,917	6,326
Total	\$5,412,917	\$5,840,326

More detailed information pertaining to the District's long-term debt activity can be found in the notes to the basic financial statements.

#### **Current Issues**

The Zane Trace Local School District is financially stable at the current time. While this appears to be a positive condition, the financial stability of the District is dwindling at a steady pace. The District continues to carry a reasonable cash balance, but our five year forecast shows that expenditures will continue to exceed our revenues again in the fiscal year 2012. Each and every financial decision from this point forward is being weighed with great caution and many factors are being considered to continue the District's financial stability.

As with every School District in the State of Ohio, State funding is an unpredictable issue. The State provides the majority of the revenue received within our District. Current revenue projections do not seem to reflect increases that will keep up with the continuing operational increases the District is beginning to suffer from the continuing economic trends. The State also continues to reduce funding of federal and State programs which cause other funds to pick up costs or reduce provided services.

With careful planning and monitoring of our finances, the Zane Trace Board of Education is committed to providing a quality education for our students and a secure financial future for the District.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 (Unaudited)

# **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional information contact Tambrea L. Irwin, Treasurer at Zane Trace Local School District, 946 State Route 180, Chillicothe, OH 45601 or email <a href="mail.gsn.k12.oh.us">Tirwin@mail.gsn.k12.oh.us</a>.

Statement of Net Assets June 30, 2011

	Governmental
	Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$5,050,621
Property Taxes Receivable	4,597,294
Intergovernmental Receivable	89,809
Materials and Supplies Inventory	22,655
Inventory Held for Resale	11,074
Prepaid Items	30,256
Restricted Assets:	
Equity Pooled in Cash and Cash Equivalents	1,093,497
Nondepreciable Capital Assets	137,750
Depreciable Capital Assets, Net	14,783,652
Total Assets	25,816,608
Total Assets	23,010,000
<u>Liabilities:</u>	
Accounts Payable	41,554
Accrued Wages and Benefits	1,117,711
Intergovernmental Payable	394,884
Accrued Interest Payable	23,563
Deferred Revenue	3,579,374
Early Retirement Incentive Payable	75,000
Long-Term Liabilities:	
Due within One Year	379,276
Due in More Than One Year	5,751,954
Total Liabilities	11,363,316
Net Assets:	0.500.405
Invested in Capital Assets, Net of Related Debt	9,508,485
Restricted for:	1 002 407
Set Asides	1,093,497
Capital Outlay	312,659
Debt Service	442,680
Other Purposes	451,461
Unrestricted	2,644,510
Total Net Assets	\$14,453,292

Statement of Activities For the Fiscal Year Ended June 30, 2011

		Program	Revenues	Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction:				
Regular	\$7,098,423	\$561,772	\$3,173,241	(\$3,363,410)
Special	1,374,820	0	1,100,792	(274,028)
Vocational	7,150	0	1,253	(5,897)
Other	79,795	0	0	(79,795)
Support Services:				
Pupils	575,181	0	106,382	(468,799)
Instructional Staff	406,008	0	40,000	(366,008)
Board of Education	496,187	0	0	(496,187)
Administration	920,344	7,448	283,691	(629,205)
Fiscal	423,572	0	0	(423,572)
Operation and Maintenance of Plant	1,236,168	0	463,569	(772,599)
Pupil Transportation	1,059,703	0	400,824	(658,879)
Central	147,133	0	5,376	(141,757)
Operation of Non-Instructional Services	589,287	357,848	276,578	45,139
Extracurricular Activities	438,110	240,641	10,425	(187,044)
Debt Service:	216766	0	0	(016766)
Interest and Fiscal Charges	216,766	0	0	(216,766)
Total Governmental Activities	\$15,068,647	\$1,167,709	\$5,862,131	(8,038,807)
	General Revenues: Property Taxes Levie General Purposes Debt Service Capital Outlay Grants and Entitleme Investment Earnings Miscellaneous		Specific Programs	3,793,797 324,997 65,827 2,963,289 42,062 253,376
	Total General Reven	ues		7,443,348
	Change in Net Assets	3		(595,459)
	Net Assets at Beginni	ing of Year		15,048,751
	Net Assets at End of	Year		\$14,453,292

Balance Sheet Governmental Funds June 30, 2011

		Other	Total
		Governmental	Governmental
	General	Funds	Funds
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$3,672,749	\$1,377,872	\$5,050,621
Property Taxes Receivable	4,165,435	431,859	4,597,294
Intergovernmental Receivable	0	89,809	89,809
Prepaid Items	30,256	0	30,256
Inventory Held for Resale	0	11,074	11,074
Materials and Supplies Inventory	12,886	9,769	22,655
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	1,093,497	0	1,093,497
Total Assets	\$8,974,823	\$1,920,383	\$10,895,206
Liabilities and Fund Balances:			
<u>Liabilities:</u>			
Accounts Payable	\$22,430	\$19,124	\$41,554
Accrued Wages and Benefits	1,050,563	67,148	1,117,711
Intergovernmental Payable	356,010	38,874	394,884
Deferred Revenue	3,363,587	349,425	3,713,012
Early Retirement Incentive Payable	75,000	0	75,000
Total Liabilities	4,867,590	474,571	5,342,161
Fund Balances:			
Nonspendable	43,142	9,769	52,911
Restricted	1,093,497	1,436,043	2,529,540
Assigned	358,345	0	358,345
Unassigned	2,612,249	0	2,612,249
Total Fund Balances	4,107,233	1,445,812	5,553,045
Total Liabilities and Fund Balances	\$8,974,823	\$1,920,383	\$10,895,206

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2011

Total Governmental Funds Balances		\$5,553,045
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and and therefore are not reported in the funds.		14,921,402
Some of the District's receivables will be collected after fiscal year-end, however are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds. These receivables consist of:		
Property taxes		133,638
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:		
General obligation bonds	(2,715,000)	
Accrued interest on bonds	(23,563)	
Capital leases and Certificate of Participation	(2,697,917)	
Compensated absences	(718,313)	
Total liabilities not reported in funds	-	(6,154,793)
Net Assets of Governmental Activities	=	\$14,453,292

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2011

		Other	Total
		Governmental	Governmental
	General	Funds	Funds
Revenues:			
Property Taxes	\$3,836,841	\$394,495	\$4,231,336
Intergovernmental	7,243,784	1,545,369	8,789,153
Interest	41,984	78	42,062
Tuition and Fees	386,138	0	386,138
Rent	295	0	295
Gifts and Donations	35,892	375	36,267
Extracurricular Activities	59,852	207,426	267,278
Charges for Services	156,270	358,023	514,293
Miscellaneous	210,851	42,230	253,081
Total Revenues	11,971,907	2,547,996	14,519,903
Expenditures:			
Current:			
Instruction:			
Regular	6,546,143	309,171	6,855,314
Special	739,907	603,263	1,343,170
Vocational	7,150	0	7,150
Other	62,992	16,803	79,795
Support Services:			
Pupils	505,786	89,469	595,255
Instructional Staff	355,581	33,687	389,268
Board of Education	205,871	3,479	209,350
Administration	891,693	44,718	936,411
Fiscal	409,964	9,708	419,672
Operation and Maintenance of Plant	1,084,035	122,352	1,206,387
Pupil Transportation	999,169	0	999,169
Central	129,586	11,092	140,678
Operation of Non-Instructional Services	0	584,235	584,235
Extracurricular Activities	209,768	227,891	437,659
Capital Outlay	0	25,831	25,831
Debt Service:			
Principal Retirement	147,409	280,000	427,409
Interest and Fiscal Charges	139,453	78,950	218,403
Total Expenditures	12,434,507	2,440,649	14,875,156
Excess of Revenues Over (Under) Expenditures	(462,600)	107,347	(355,253)
Other Financing Sources:			
Transfers In	0	10,000	10,000
Transfers Out	(10,000)	0	(10,000)
Total Other Financing Sources	(10,000)	10,000	0
Net Change in Fund Balances	(472,600)	117,347	(355,253)
Fund Balances at Beginning of Year, As Restated (See Note 3)	4,579,833	1,328,465	5,908,298
Fund Balances at End of Year	\$4,107,233	\$1,445,812	\$5,553,045

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

Net Change in Fund Balances - Total Governmental Funds	(\$355,253)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	(567,594)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These revenues consist of:  Property taxes	(46,715)
Repayment of bond and certificate of participation principal and capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	427,409
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	1,637
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Compensated absences	(54,943)
Change in Net Assets of Governmental Activities	(\$595,459)

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2011

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Property Taxes	\$3,552,070	\$3,658,046	\$3,658,046	\$0
Intergovernmental	7,033,926	7,243,784	7,243,784	0
Interest	40,768	41,984	41,984	0
Tuition and Fees	374,951	386,138	386,138	0
Extracurricular Activities	21,958	22,613	22,613	0
Rent	286	295	295	0
Charges for Services	151,743	156,270	156,270	0
Miscellaneous	199,812	205,774	205,774	0
Total Revenues	11,375,514	11,714,904	11,714,904	0
Expenditures: Current:				
Instruction:				
Regular	5,987,316	6,500,681	6,499,037	1,644
Special	765,863	831,655	831,319	336
Vocational	6,587	7,150	7,150	0
Student Intervention Services	3,237	3,525	3,514	11
Other	55,565	60,314	60,314	0
Support Services:	33,303	00,514	00,514	O
Pupils	461,936	502,027	501,417	610
Instructional Staff	356,298	407,330	386,750	20,580
Board of Education	198,690	215,804	215,671	133
Administration	807,236	877,778	876,228	1,550
Fiscal	394,764	428,626	428,504	1,330
Operation and Maintenance of Plant	1,044,476	1,140,012	1,133,745	6,267
Pupil Transportation	926,127	1,013,388	1,005,281	8,107
Central	119,287	131,848	129,482	2,366
Extracurricular Activities	171,470	186,410	186,125	285
Debt Service:	171,470	100,410	100,123	203
Principal Principal	134,504	146,000	146,000	0
Interest	128,158	139,111	139,111	0
	120,130		<u> </u>	
Total Expenditures	11,561,514	12,591,659	12,549,648	42,011
Excess of Revenues Over (Under) Expenditures	(186,000)	(876,755)	(834,744)	42,011
Other Financing Sources (Uses):				
Transfers In	0	463,920	0	(463,920)
Transfers Out	0	(10,000)	(10,000)	0
Total Other Financing Sources (Uses)	0	453,920	(10,000)	(463,920)
Net Change in Fund Balances	(186,000)	(422,835)	(844,744)	(421,909)
Fund Balance at Beginning of Year	5,006,913	5,006,913	5,006,913	0
Prior Year Encumbrances Appropriated	232,908	232,908	232,908	0
Fund Balance at End of Year	\$5,053,821	\$4,816,986	\$4,395,077	(\$421,909)

Statement of Fiduciary Net Assets Fiduciary Fund June 30, 2011

Assatos	Agency
Assets: Equity in Pooled Cash and Cash Equivalents	\$42,469
Liabilities:	
Undistributed Monies	\$42,469

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 1 - DESCRIPTION OF THE DISTRICT AND REPORTING ENTITY

# Description of the District

Zane Trace Local School District (the "District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by State statute and federal guidelines.

The District was established in 1965 through the consolidation of existing land areas and school districts. The District serves an area of approximately 104 square miles. It is located in Ross County, and includes all of the Village of Kingston and portions of Green North, Green South, Springfield, and Colerain Townships. It is staffed by 60 non-certificated employees, 93 certificated full time teaching personnel and 4 administrative employees who provide services to 1,553 students and other community members. The District currently operates one instructional building.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Zane Trace Local School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units.

The District participates in eight organizations, five of which are defined as jointly governed organizations, one as a claims servicing pool, and two as insurance purchasing pools. These organizations are the South Central Ohio Computer Association, the Pickaway-Ross Career and Technology Center, the Great Seal Education Network of Tomorrow, Coalition of Rural and Appalachian Schools, Pilasco-Ross Special Education Regional Resource Center, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Ohio School Plan. These organizations are presented in Notes 17 and 18 to the basic financial statements.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Zane Trace Local School District have been prepared in conformity with generally accepted account principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standards-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# A. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self financing or draws from the general revenues of the District.

# Fund Financial Statements

During the fiscal year, the District segregates transactions related to certain District functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# **Governmental Funds**

Governmental funds are those through which most governmental functions of the District are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General Fund</u> - The General Fund is the operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

The other governmental funds of the District account for grants and other resources, food service and capital projects whose use is restricted to a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only fiduciary fund is an agency fund. The District's agency fund accounts for student activity programs.

### C. Measurement Focus

#### Government-wide Financial Statements

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net assets. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The agency fund does not report a measurement focus as it does not report operations.

# D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The government-wide financial statements and the financial statements of the internal service fund and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

# Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available for advance and grants.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, have been recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

# Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on long term debt and capital lease obligations which is recorded when due and (2) the costs of accumulated unpaid vacation and sick leave are reported as fund liabilities as payments come due each period upon the occurrence of employer resignations and terminations. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### E. Cash and Cash Equivalents

To improve cash management, all cash received by the District is pooled. Monies for all funds, are maintained in this pool. Individual fund integrity is maintained through the District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2011 amounted to \$41,984 which includes \$10,286 assigned from other District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

#### F. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories consist of materials and supplies held for consumption and donated and purchased food.

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2011, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors or laws of other governments or are imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent cash and cash equivalents legally required to be set-aside by the District for capital improvements, the purchase of textbooks and instructional material and to create a reserve for budget stabilization. See Note 19 for additional information regarding set-asides.

#### I. Capital Assets

The District's only capital assets are general assets. General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five hundred dollars. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
<b>Buildings and Improvements</b>	30 - 50 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	4 - 8 years

#### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the District's termination policy. The District records a liability for accumulated unused sick leave for classified and certified employees after ten years of current service with the District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The entire compensated absence liability is reported on the government-wide financial statements. On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements.

#### K. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and capital leases that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

#### L. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include activities for music and athletic programs and federal and state grants restricted to expenditures for specified purposes.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### M. Fund Balance Reserves

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation; or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Committed</u> – amounts that can only be used for specific purposes pursuant to constraints imposed by formal ordinances or resolutions of the Board of Education – the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Education, Superintendent and Treasurer have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted or committed.

<u>Unassigned</u> – this is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions.

#### N. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Interfund transfers are eliminated in the statement of activities. The District had no such transactions for fiscal year 2011.

# O. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### P. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the object level. Any revisions that alter the total of any object appropriation must be approved by the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

# NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND BALANCE AND NET ASSETS

#### Changes in Accounting Principles

For fiscal year 2011, the District implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", and GASB No. 59, "Financial Instruments Omnibus".

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that compromise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement resulted in the reclassification of certain funds and restatement of the School District's financial statements.

GASB Statement No. 59 addresses significant practice issues that have arisen when accounting for financial instruments and external investment pools. The implementation of this statement did not result in any change in the School District's financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND BALANCE AND NET ASSETS - (Continued)

## Restatement of Prior Year's Fund Balance and Net Assets

During 2011, it was determined that the implementation of GASB Statement No. 54 had the following effect on fund balance of the major and nonmajor funds as they were previously reported.

	General	Nonmajor Governmental Fund
Fund Balances, June 30, 2010	\$4,531,929	\$1,376,369
GASB 54 Change in Fund Structure	47,904	(47,904)
Adjusted Fund Balances, June 30, 2010	\$4,579,833	\$1,328,465

## NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) – General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 4 - BUDGETARY BASIS OF ACCOUNTING- (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance	
	General
GAAP Basis	(\$472,600)
Adjustments: Revenue Accruals	(257,003)
Expenditure Accruals	192,416
Encumbrances	(307,557)
Budget Basis	(\$844,744)

## NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u>

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to payment of principal and interest by the United States
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, its political subdivisions or other units or agencies of this state or its political subdivision;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed two hundred seventy days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.
- 9. Time certificates of deposit or savings or deposits accounts, including, but not limited to, passbook accounts.

Investments in stripped principal or interest obligation, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

## **Deposits with Financial Institutions**

At June 30, 2011, the carrying amount of all the District deposits were \$6,186,587. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2011, \$6,129,690 of the District's bank balance of \$6,379,690 was exposed to custodial risk as discussed below, while \$250,000 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of all the respective depository banks and pledged as a pool of collateral against all of the public deposits it holds.

## NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half of tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar 2011 represents collections of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed value listed as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2011 represents collections of calendar year 2011 taxes. Public utility real and tangible personal property taxes received in calendar year 2010 became a lien December 31, 2009, were levied after April 1, 2010 and are collected in 2011 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2010 (other than public utility property tax) represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2009 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009, on the value as of December 31, 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 6 - PROPERTY TAXES**- (Continued)

The District receives property taxes from Ross County. The Ross County Auditor periodically advances to the District their portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011 are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, tangible personal property and public utility taxes which became measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30, 2011 is intended to finance current year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amounts available as an advance at June 30, 2011 were \$801,848 for the General Fund, \$13,842 for the Classroom Facilities Maintenance Nonmajor Special Revenue Fund and \$68,592 for the Bond Retirement Nonmajor Debt Service Fund.

The assessed values upon which the fiscal year 2011 taxes were collected are:

	2010 Second- Half Collections		2011 First - Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$174,404,400	95.22%	\$174,135,470	95.27%
Public Utility	7,587,950	4.14%	8,099,740	4.43%
Tangible Personal Property	1,169,530	0.64%	554,920	0.30%
Total Assessed Value	\$183,161,880	100.00%	\$182,790,130	100.00%
Tax rate per \$1,000 of assessed valuation	\$32.0	0	\$32.0	00

## **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2011 consisted of taxes, accounts (tuition and fees), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follow:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

NOTE 7 - RECEIVABLES - (Continued)

	Amounts
Nonmajor Special Revenue Funds: Education Jobs	\$20,000
Title VI-B	32,369
Title II-D	203
Chapter I	37,161
Title VI-R	76
Total Nonmajor Special Revenue Funds	89,809
Total Intergovernmental Receivables	\$89,809

## NOTE 8- CAPITAL ASSETS

A summary of the changes in capital assets during fiscal year 2011 follows:

	Balance at June 30, 2010	Additions	Deletions	Balance at June 30, 2011
Governmental Activities  Nondepreciable Capital Assets:  Land	\$137,750	\$0	\$0	\$137,750
	\$137,730	φυ	φυ	\$137,730
Depreciable Capital Assets:  Land Improvements	411,016	0	0	411,016
Building and Improvements	17,599,426	0	0	17,599,426
Furniture, Fixtures, Equipment and Textbooks	2,594,485	67,849	(48,038)	2,614,296
Vehicles	1,562,531	1,835	0	1,564,366
Total Depreciable Capital Assets	22,167,458	69,684	(48,038)	22,189,074
Total Capital Assets	22,305,208	69,684	(48,038)	22,326,854
Less Accumulated Depreciation: Land Improvements	(158,457)	(18,046)	0	(176,503)
Building and Improvements	(4,112,831)	(344,586)	0	(4,457,417)
Furniture, Fixtures, Equipment and Textbooks	(1,370,769)	(208,911)	48,038	(1,531,642)
Vehicles	(1,174,155)	(65,735)	0	(1,239,890)
Total Accumulated Depreciation	(6,816,212)	(637,278)	48,038	(7,405,452)
Depreciable Capital Assets, Net	15,351,246	(567,594)	0	14,783,622
Governmental Activities Capital Assets, Net	\$15,488,996	(\$567,594)	\$0	\$14,921,402

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 8 - CAPITAL ASSETS** - (Continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular Instruction	\$121,817
Special Instruction	50,951
Support Services:	
Pupils	1,024
Instructional Staff	3,311
Board of Education	286,837
Administration	1,602
Fiscal	3,257
Operation and Maintenance of Plant	65,739
Pupil Transportation	76,740
Central	15,636
Operation of Non-Instructional Services	2,669
Extracurricular Activities	7,695
Total Depreciation	\$637,278

## NOTE 9 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2011, the District contracted with Ohio Casualty for property and fleet insurance and for boiler and machinery coverage. Insurance coverage provided includes the following:

Building and Contents (\$2,500 deductible)	\$31,631,279
Boiler and Machinery (\$2,500 deductible)	No Limit
Automobile Liability (\$1000 deductible)	1,000,000
General Liability: Per occurrence	1,000,000
Total per year	1,000,000

For fiscal year 2011, the District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The District pays this annual premium to the OSP (See Note 18).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## **NOTE 9 - RISK MANAGEMENT** - (Continued)

The types and amounts of coverage provided by the Ohio School Plan are as follows:

General Liability:	
Bodily Injury and Property Damage - Each Occurrence Limit and Sexual Abuse Injury - Each Sexual Abuse Offense Limit	\$1,000,000
Personal and Advertising Injury - Each Offense Limit	1,000,000
Fire Damage - Any One Event Limit	500,000
Medical Expense - Any One Person Limit	10,000
Medical Expense - Each Accident Limit	10,000
General Aggregate Limit	3,000,000
Products - Completed Operations Limit	1,000,000
Employee Benefits Liability Endorsement:	
Employee Benefits Injury - Each Offense Limit	1,000,000
Employee Benefits Injury - Aggregate Limit	3,000,000
Employer's Liability and Stop Gap Endorsement:	1 000 000
Bodily Injury by Accident - Each Accident Limit	1,000,000
Bodily Injury by Disease - Endorsement Limit	1,000,000
Bodily Injury by Disease - Each Employee Limit	1,000,000
Educational Legal Liability Coverage (\$2,500 deductible):	1 000 000
Errors and Omissions Injury Limit	1,000,000
Errors and Omissions Injury Aggregate Limit	3,000,000
Employment Practices Injury Limit	1,000,000
Employment Practices Injury Aggregate Limit	3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant decrease in insurance coverage from last year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 9 - RISK MANAGEMENT - (Continued)

For fiscal year 2011, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP. Each year, the District pays an enrollment fee to the GRP to cover costs of administering the program.

## NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u>

## A. School Employees Retirement System

The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State Statue Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2011, 11.81 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for members and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2011, 2010, and 2009 were \$222,120, \$247,169, and \$179,201, respectively; 52.69 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009. \$105,090 represents the unpaid contributions for fiscal year 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 10 - DEFINED BENEFIT PENSION PLANS- (Continued)

## B. State Teachers Retirement System of Ohio

The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a costsharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2010, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010, and 2009 were \$746,618, \$731,091, and \$720,709, respectively; 83.74 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### **NOTE 11 - POSTEMPLOYMENT BENEFITS**

**Plan Description** - Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or the combined plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums.

The State Teachers Retirement Board has statutory authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report that includes financial information for the health care plan. Interested parties can view the most recent *Comprehensive Annual Financial Report* at www.strsoh.org or obtain a copy by calling (888)227-7877.

**Funding Policy** - Under Ohio law, funding for postemployment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to postemployment health care for the years ended June 30, 2011, 2010 and 2009. The 14 percent contribution is the maximum rate allowed under Ohio law.

All STRS benefit recipients pay a portion of the health care cost in the form of a monthly premium. The District's contributions allocated to fund postemployment health care benefits for the years ended June 30, 2011, 2010, and 2009 were \$57,432, \$56,238 and \$55,439 respectively; 100 percent has been contributed for years 2011, 2010, and 2009.

*Health Care Plan* - Ohio law authorizes SERS Ohio to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The Ohio Revised Code (ORC) postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40, SERS' reimbursement to retirees was \$45.50.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### NOTE 11 - POSTEMPLOYMENT BENEFITS - (Continued)

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2011, the actuarially required allocation is 0.76 percent. Zane Trace Local School District's contributions for the years ended June 30, 2011, 2010 and 2009 were, \$2,001, \$2,058, \$1,912, respectively, which equaled the required contributions each year.

The Health Care Fund was established under, and is administrated in accordance with Internal Revenue Code 401(h). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. At June 30, 2011 the health care allocation was 1.43 percent. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. Zane Trace Local School District's contributions for the years ended June 30, 2011, 2010, 2009 were \$65,539, \$49,850, \$100,285, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Forms and Publications*.

#### *NOTE 12 - EMPLOYEE BENEFITS*

## A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Eligible classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. There is no limit of sick leave accumulation for all personnel. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit to a maximum of 60 days for all employees. Teachers earn an additional \$50 for each accumulated sick day in excess of 180 days as additional severance pay.

## B. Special Termination Benefit

The Board of Education approved a special termination benefit program. All individuals who give written notice of their intent to retire on or before March 1 of the year they intend to retire shall receive an additional \$1,000 in their final paycheck.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 12 - EMPLOYEE BENEFITS - (Continued)

## C. Life Insurance

The District provides life insurance to most employees through Safeco.

## D. Deferred Compensation

The District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

## NOTE 13 - LONG-TERM OBLIGATIONS

The changes in the District's long-term obligations during fiscal year 2011 for its governmental activities were as follows:

	Amount Outstanding June 30, 2010	Additions	Deletions	Amount Outstanding June 30, 2011	Due Within One Year
General Obligation Bonds: 1997 School Improvement Bonds, 5.45% Term Bonds	\$2,995,000	\$0	\$280,000	\$2,715,000	\$195,000
Other Long-Term Obligations:					
Capital Leases	6,326	0	1,409	4,917	1,496
Certificate of Participation	2,839,000	0	146,000	2,693,000	153,000
Compensated Absences	663,370	231,337	176,394	718,313	29,780
Total Long-Term Obligations	\$6,503,696	\$231,337	\$603,803	\$6,131,230	\$379,276

1997 School Improvement Bonds - In July 1997, the District issued \$4,990,000 of voted general obligation bonds for the purpose of constructing a new high school building. \$1,995,000 was issued as serial bonds with interest rates ranging from 3.60% to 7.45%. \$2,995,000 was issued as term bonds with an interest rate of 5.45%. The bonds were issued for a twenty-three year period, with final maturity December 1, 2019. The bonds will be retired from the Bond Retirement Debt Service Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The term bonds maturing on December 1, 2019 (fiscal year 2020) are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed plus accrued interest to the date of redemption, on December 1, in the fiscal years and respective principal amounts as follows:

Year	Amount
2012	\$245,000
2013	260,000
2014	280,000
2015	290,000
2016	310,000
2017	325,000
2018	335,000
2019	355,000
2020	365,000

Term bonds maturing on December 1, 2019 are subject to optional redemption, in whole or in part on any date at the option of the issuer on or after December 1, 2007, as follows:

Redemption Dates (Dates Inclusive)	Redemption Prices
December 1, 2007 through November 30, 2008	101%
December 1, 2008 and thereafter	100%

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

Principal and interest requirements to retire the School Improvement Bonds outstanding at June 30, 2011, are as follows:

Fiscal Year Ending June 30,	Term Bonds	Interest	Total
2012	\$195,000	\$150,693	\$395,693
2013	260,000	137,340	397,340
2014	280,000	123,170	403,170
2015	290,000	107,910	397,910
2016	310,000	92,105	402,105
2017-2020	1,380,000	191,840	1,571,840
Totals	\$2,715,000	\$803,058	\$3,568,058

The following table represents the payments required on the Certificate of Participation for the amount outstanding at June 30, 2011:

Fiscal Year Ending June 30,	Total Payment
2012	\$289,215
2013	289,500
2014	288,381
2015	288,907
2016	288,083
2017-2021	1,436,384
2022-2024	858,952
Total	3,739,422
Less: Amount representing interest	(1,046,422)
Total Principal Outstanding	\$2,693,000

Capital leases will be paid from the General Fund and the Public School Support Nonmajor Special Revenue Fund. Compensated absences will be paid from the General Fund and the Food Service, Title VI-B, Chapter I, and Safe and Drug Free School Nonmajor Special Revenue Funds.

The District's overall legal debt margin was \$11,043,112 with an unvoted debt margin of \$182,790 at June 30, 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The certificate of participation obligation relates to the construction of additions and improvements to the high school and middle school and the athletic facility. The District is leasing the project from the Columbus Airport Authority. The Columbus Airport Authority has assigned US Bank as trustee. US Bank deposited \$3,575,000 in the District's name with the escrow agent for the construction projects, in fiscal year 2005. During 2006, the District requested all of the funds previously held by the escrow agent. The District makes semi annual payments to US Bank. Interest rates are based on a calculation of the TBMA Index. The certificate is renewable annually and expires in 2025. The intention of the District is to renew the certificate annually. The payments for this debt will be paid from the General Fund.

## NOTE 14 - CAPITAL LEASE - LESSEE DISCLOSURE

General capital assets consisting of copier equipment have been capitalized in the amount of \$7,535. This amount represents the present value of the minimum lease payments at the time of acquisition. Principal payments in fiscal year 2011 totaled \$1,409 in the governmental funds. The assets acquired through capital lease as of June 30, 2011, are as follows:

	Asset Value	Accumulated Depreciation	Net Book Value
Copier Equipment	\$7,535	\$4,395	\$3,140

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2011.

Fiscal Year Ending June 30,	Total Payments
2012	\$1,751
2013	1,751
2014	1,751
2015	146
Total	5,399
Less: Amount Representing Interest	482
Present Value of Net Minimum Lease Payments	\$4,917

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 15 - FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

As of June 30, 2011, fund balances are composed of the following:

		Nonmajor	Total
		Governmental	Governmental
	General	Funds	Funds
Nonspendable:			
Prepaids Prepaids	\$30,256	\$0	\$30,256
Inventory	12,886	9,769	22,655
Restricted:			
Set Asides	1,093,497	0	1,093,497
Special Revenues:			
Athletics	0	69,739	69,739
Facilities Maintenance	0	183,781	183,781
Food Service	0	196,830	196,830
Local Grants	0	11,123	11,123
State Grants	0	4,311	4,311
Federal Grants	0	201,634	201,634
Debt Services	0	455,966	455,966
Capital Projects	0	312,659	312,659
Assigned:			
Encumbrances	307,557	0	307,557
Public School Support	50,788	0	50,788
Unassigned	2,612,249	0	2,612,249
Total Fund Balances	\$4,107,233	\$1,445,812	\$5,553,045

## NOTE 16 - <u>INTERFUND ACTIVITY</u>

During fiscal year ended June 30, 2011, the District's interfund transfers were as follows:

Fund	Transfers To	Transfers From
General Fund	\$0	\$10,000
Nonmajor Special Revenue Fund: Grant Scioto County	10,000	0
Total	\$10,000	\$10,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 16 - INTERFUND ACTIVITY - (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

## NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS

#### A. South Central Ohio Computer Association

The District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Highland, Adams, Pike, Scioto, Brown, Ross, Vinton, Jackson, Gallia, Pickaway, and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers, plus a representative of the fiscal agent. The District paid SCOCA \$26,464 for services provided during the year.

Financial information can be obtained from their fiscal agent, the Pike County Career and Technology Center, Tonya Cooper, who serves as Treasurer, at P. O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

## B. Pickaway-Ross Career and Technology Center

The Pickaway-Ross Career and Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of eleven representatives from the various City and County Boards within Pickaway and Ross Counties, which possesses its own budgeting and taxing authority. The Center provides vocational instruction to students in both Pickaway and Ross Counties. To obtain financial information write to the Pickaway-Ross Career and Technology Center, Ben Van Horn, who serves as Treasurer, at 895 Crouse Chapel Road, Chillicothe, Ohio 45601.

#### C. Great Seal Education Network of Tomorrow

The Great Seal Education Network of Tomorrow is a regional council of governments (the "Council") consisting of twelve city, local and joint vocational school districts, two educational service centers and the Ohio University-Chillicothe Campus for the purpose of promoting the use of advanced telecommunications and technology to provide enhanced educational opportunities to the communities of Ross and Pickaway Counties. The Council is operated under the direction of a Board of Directors consisting of one representative (the superintendent or another person appointed by the board of education) of each of the members. The Council possesses its own budgeting and taxing authority. To obtain financial information, write to the Ohio University-Chillicothe Campus, who acts as fiscal agent, at 571 West Fifth Street, Chillicothe, Ohio 45601.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS - (Continued)

## D. Pilasco-Ross Special Education Regional Resource Center

The Pilasco-Ross Special Education Regional Resource Center (SERRC) is a special education service center which represents Lawrence, Pike, Ross and Scioto Counties. The SERRC selects its own governing board, adopts its own budget and receives direct Federal and State grants for its operation. The jointly-governed organization was formed for the purpose of initiating, expanding and improving special education programs and services for children with disabilities and their parents.

The SERRC is governed by a Board composed of superintendents of participating schools, parents of children with disabilities, representatives of county boards of MR/DD, Joint Vocational Schools, Pickaway-Ross Career and Technology Center, Shawnee State University, and Ross-Pike, Lawrence and South Central Ohio Educational Service Centers, whose terms rotate every year. The degree of control exercised by any participating school district is limited to its representation on the board. The fiscal agent for the SERRC is Dawson-Bryant Local School District. Financial information can be obtained by contacting Donald Washburn, Director of Pilasco-Ross, at the South Central Ohio Educational Service Center, 411 Court Street, Portsmouth, Ohio 45622.

## E. Coalition of Rural and Appalachian Schools

The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a Board which is composed of fourteen members. The Board members are composed of one superintendent from each county elected by the school districts within the county. The Council provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the District and the District does not maintain and equity interest in or a financial responsibility for the Council. The District made no payment to the Coalition for services provided during the fiscal year.

## NOTE 18 - INSURANCE PURCHASING POOLS

## A. Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

## B. Ohio School Plan

For Members with Ohio Plan policies renewing after November 1, 2005.

#### Risk Pool Membership

The school belongs to the Ohio School Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to approximately 400 Ohio schools ("Members").

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 18 - <u>INSURANCE PURCHASING POOLS</u> - (Continued)

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, general liability, educator's legal liability, automobile and violence coverages, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's specific deductible.

The Plan issues its own policies and reinsures the Plan with reinsurance carriers. Only if the Plan's paid liability loss ratio exceeds 65% and is less than 80% does the Plan contribute to paid claims. (See the Plan's audited financial statements on the website for more details.) The individual members are responsible for their self-retention (deductible) amounts, which vary from member to member.

The Plan's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2009 and 2008 (the latest information available):

	2009	2008
Assets	\$3,662,470	\$3,273,989
Liabilities	1,729,914	1,873,157
Members Equity	\$1,932,556	\$1,400,832

You can read the complete audited financial statements for the Ohio School Plan at the Plan's website, www.ohioschoolplan.org.

## NOTE 19- SET-ASIDE CALCULATIONS AND FUND RESERVES

The District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. For the fiscal year ended June 30, 2011, the District was no longer required to set aside funds in the budget reserve set-aside, with the exception of monies received from the Bureau of Workers' Compensation, which must be retained for budget stabilization or spent for specified purposes. This amount is shown as Reserved for Budget Stabilization on the balance sheet in the amount of \$217,137.

The following cash-basis information describes the change in the year-end set-aside amounts for textbooks, capital improvements and budget stabilization. Disclosure of this information is required by State statute.

	Textbooks	Capital Improvements	Budget Stabilization	Total
Set-aside Reserve Balance as of June 30, 2010	\$271,655	\$275,890	\$217,137	\$764,682
Current Year Set-aside Requirement	231,960	231,960	0	463,920
Qualifying Disbursements	(77,807)	(57,298)	0	(135,105)
Set-aside Reserve Balance as of June 30, 2011	\$425,808	\$450,552	\$217,137	\$1,093,497
Set-aside Reserve Balance Carried Forward to FY 11	\$425,808	\$450,552	\$217,137	\$1,093,497

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## *NOTE 20 – ENCUMBRANCE COMMITMENTS*

At June 30, 2011, the District had encumbrance commitments in the Governmental Funds as follows:

Major Funds	
General	\$307,557
Nonmajor Funds	
Food Service	4,290
Local Grants	2,304
Classroom Facilities Maintenance	1,000
Athletics and Bands	16,428
OneNet	2,842
Title I Grant	17,137
State Fiscal Stabilization	20,000
Title II-D	68
Chapter I	9,870
Total Nonmajor Funds	73,939
Total Encumbrances	\$381,496

## *NOTE 21 - CONTINGENCIES*

## A. Grants

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2011.

Schedule of Federal Awards Expenditures For the Fiscal Year Ended June 30, 2011

Federal Grantor / Pass Through Grantor / Program Title	Pass Through Entity Number	Federal CFDA Number	Cash Receipts	Non-Cash Receipts	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Agriculture Passed Through Ohio Department of Education:						
Nutrition Cluster:						
National School Breakfast Program	3L70	10.553	\$45,288	\$0	\$45,288	\$0
National School Lunch Program	3L60	10.555	207,871	17,304	207,871	17,304
<b>Total U.S. Department of Agriculture</b>			253,159	17,304	253,159	17,304
U.S. Department of Education  Passed Through Ohio Department of Education:						
Title I Cluster:						
Title I Grants to Local Educational Agencies	3M00	84.010	193,915	0	185,168	0
Title I Grants Part A - ARRA	3M00	84.389	17	0	10,868	0
Total Title I Cluster			193,932	0	196,036	0
Special Education Cluster:						
Special Education - Grants to States (IDEA Part B)	3M20	84.027	389,002	0	375,332	0
IDEA Part B - ARRA		84.391	2,963	0	55,856	
Total Special Education Cluster			391,965	0	431,188	0
Safe and Drug-Free Schools and Communities	3D10	84.186	1,260	0	1,688	0
Technology Literacy Challenge	3S20	84.318	1,518	0	1,635	0
Improving Teacher Quality	3Y60	84.367	64,426	0	68,328	0
State Fiscal Stabilization Fund (SFSF) - ARRA		84.394	510,957	0	479,701	0
Education Jobs Fund		84.410	20,000	0	7,173	0
<b>Total U.S. Department of Education</b>			1,184,058	0	1,185,749	0
-						
<b>Total Federal Financial Assistance</b>			\$1,437,217	\$17,304	\$1,438,908	\$17,304

#### Note 1 - Noncash Federal Financial Assistance

During the year ended June 30, 2011, the District received fair value inventory under the Nutrition Cluster - Food Distribution (Commodities) Program, that is included with 10.555 in the above schedule. Program regulations do not require the Government to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commoditites received. Donated commodities are used first, and ending inventory consists of purchased commodities. At June 30, 2011, the District had no significant food commodities inventory.

#### Note 2 - Significant Accounting Policies

The District prepares its Schedule of Federal Awards Expenditures on the cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the general purpose financial statements.



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

## Independent Accountant's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Board of Education Zane Trace Local School District 946 State Route 180 Chillicothe, Ohio 45601

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Zane Trace Local School District (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 12, 2011, wherein we noted District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments omnibus. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Zane Trace Local School District Independent Accountant's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

## **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, Board of Education, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

# J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

December 12, 2011



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

# Independent Accountant's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

Board of Education Zane Trace Local School District 946 State Route 180 Chillicothe, Ohio 45601

## Compliance

We have audited the compliance of Zane Trace Local School District (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that could directly and materially affect its major federal programs for the year ended June 30, 2011. The summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to opine on the District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with these requirements and performing other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with these requirements.

As described in finding 2011-001, in the accompanying schedule of findings and questioned costs, the District did not comply with requirements regarding Cash Management that are applicable to its State Fiscal Stabilization Grant. Compliance with such a requirement is necessary, in our opinion, for the District to comply with the requirements of this major program.

In our opinion, except for the noncompliance described in the preceding paragraph, the District complied, in all material respects, with the requirements referred to above that could directly and materially affect on each of its major federal programs for the year ended June 30, 2011.

Zane Trace Local School District
Independent Accountant's Report on Compliance with Requirements Applicable to
Each Major Program and Internal Control Over Compliance in
Accordance with OMB Circular A-133

## **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The District's response to the finding we identified is described in the accompanying schedule of findings and questioned costs. We did not audit the District's response and accordingly, we express no opinion on it.

We intend this report solely for the information and use of the Board of Education, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

## J.L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

December 12, 2011

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2011

## A. SUMMARY OF AUDITOR'S RESULTS

1.	Type of Financial Statement Opinion	Unqualified
2.	Were there any material internal control weaknesses reported at the financial statement level (GAGAS)?	No
3.	Were there any other reportable internal control weaknesses reported at the financial statement level (GAGAS)?	No
4.	Was there any material noncompliance reported at the financial statement level (GAGAS)?	No
5.	Were there any material internal control weaknesses reported for major federal programs?	No
6.	Were there any other reportable internal control weaknesses reported for major federal programs?	No
7.	Type of Major Programs' Compliance Opinion	Qualified – State Fiscal Stabilization (SFSF)
		Unqualified – Special Education Cluster and Nutrition Cluster
8.	Are there any reportable findings under § .510?	Yes
9.	Major Programs (list):	Special Education Cluster: CFDA # 84.027 & #84.391
		Nutrition Cluster: CFDA # 10.553, 10.555, 10.556, &10.559
		State Fiscal Stabilization (SFSF) CFDA # 84.394
10.	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All Other Programs
11.	Low Risk Auditee?	No

# B. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

There were no findings related to the financial statements required to be reported in accordance with GAGAS.

Schedule of Findings and Questioned Costs For the Fiscal Year Ended June 30, 2011

## C. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

CFDA Title and Number	State Fiscal Stabilization Fund (SFSF) – ARRA 84.394
Grant Year	2011
Federal Agency	U. S. Department of Education
Pass-Through Agency	Ohio Department of Education
Finding Number	2011-001

## **Cash Management - Compliance**

OMB Circular A-110 (2 CFR section 215.22) states that grantees must develop a cash management system to ensure compliance to minimize the time elapsing between the transfer of funds and disbursement by the recipient. The State Fixed Stabilization Grant requires that funds drawn down should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of zero by the end of each month received.

The State Fiscal Stabilization Fund had maintained a fund balance at the end of each month throughout the fiscal year.

The District should develop, implement, and monitor procedures to ensure that money drawn down is disbursed by the end of each month it is received to remain in compliance with the cash management requirements of this grant.

## Officials Response

I had the complete understanding that the funds were handled under the same guidelines as the federal funds the entire time period. When we first started receiving the funds I was not clear on coding and allowable expenditures so I attended more informational meeting to get a better understanding of what we could legally and correctly spend the money on. That is the biggest reason why the funds were not spent within the first 30 days of receipt in the beginning. By the end of the funding I had understood the emails as if we had to have all funds expended by the end of August and reported by September 30<sup>th</sup> as we have always done the federal funding.

Corrective Action Plan For the Year Ended June 30, 2011

Finding	Planned	Anticipated	Contact
Number	Corrective Action	Completion Date	Person
2011-001	The District will develop and monitor procedures to ensure that money drawn down is disbursed by the end of each month.	Immediately	Tambrea Irwin, Treasurer



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

## **Independent Accountant's Report on Applying Agreed-Upon Procedures**

Zane Trace Local School District Ross County 946 State Route 180 Chillicothe, Ohio 45601

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Zane Trace Local School District has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board did not amend its anti-harassment policy to include violence within a dating relationship within its definition of harassment, intimidation or bullying.
  - (1) Ohio Rev. Code Section 3313.666 required the Board to amend its definition by September 28, 2010

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

# J.L. Uhrig and Associates, Inc.

J.L. UHRIG AND ASSOCIATES, INC.

December 12, 2011





#### **ROSS COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 9, 2012**