



Dave Yost • Auditor of State



**LAKE WAYNOKA REGIONAL WATER AND SEWER DISTRICT  
BROWN COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Lake Waynoka Regional Water and Sewer District  
Brown County  
1 Waynoka Drive  
Sardinia, Ohio 45171

To the Board of Trustees:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the Lake Waynoka Regional Water and Sewer District, Brown County, Ohio (the District), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Lake Waynoka Regional Water and Sewer District, Brown County, Ohio, as of December 31 2012, and the respective changes in financial position and cash flows, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 2 to the financial statements, during 2012 the Lake Waynoka Regional Water and Sewer District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Pre November 30, 1989 FASB and AICPA Pronouncements* and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Our opinion is not modified with respect to this matter.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**Dave Yost**  
Auditor of State

Columbus, Ohio

July 24, 2013

**Lake Waynoka Regional Water and Sewer District**

**Brown County, Ohio**

*Management's Discussion and Analysis*

*For the Year Ended December 31, 2012*

*(Unaudited)*

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This discussion and analysis, along with the accompanying financial reports, of Lake Waynoka Regional Water and Sewer District ("the District"), is designed to provide our customers, creditors and other interested parties with a general overview of the District and its financial activities.

**FINANCIAL HIGHLIGHTS**

The total assets of the District exceeded liabilities by \$2,972,689 on December 31, 2012. The District's net assets decreased by \$36,926 (-1.2%) in 2012.

The District's operating revenues increased by \$45,036 (7.45%) and operating expenses increased \$64,094 (8.95%) in 2012.

**OVERVIEW OF BASIC FINANCIAL STATEMENTS**

The District has only business-type activities. The District has two proprietary funds which are enterprise funds. Both the proprietary funds and business-type activities use the accrual basis of accounting which is similar to private sector business. The basic financial statements are presented using the accrual basis of accounting.

The statement of net position includes all of the District's assets and liabilities. This statement provides information about the nature and amounts of investments in resources (assets) owned by the District, and obligations owed by the District (liabilities) on December 31. The District's net position is the difference between assets and liabilities.

The statement of revenues, expenses and changes in net position provides information on the District's operations over the past year and the success of recovering all of its costs through user fees, charges, assessments, and other income. Revenues are reported when earned and expenses are reported when incurred.

The statement of cash flows provides information about the District's cash receipts and cash disbursements. They summarize the net changes in cash resulting from operating, investing and financing activities.

The notes to the basic financial statements are an integral part of the basic financial statements and provide expanded explanation and detail regarding the information reported in the basic financial statements.

The statements described above show major funds in separate columns. The District's major funds are the Water Fund and the Sewer Fund. These are the District's only two funds.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2012*  
*(Unaudited)*

**STATEMENT OF NET POSITION**

Table 1 summarizes the statement of net position of the District. Capital assets are reported less accumulated depreciation. "Net investment in capital assets" are capital assets less outstanding debt that was used to acquire those assets.

	Net Position		
	Table 1		
	2012	2011	Change
Current and Other Assets	\$1,050,809	\$964,698	\$86,111
Capital Assets	3,472,128	3,678,442	(206,314)
<b>Total Assets</b>	<b>4,522,937</b>	<b>4,643,140</b>	<b>(120,203)</b>
Long Term Liabilities	1,471,036	1,531,056	(60,020)
Current and Other Liabilities	79,212	102,469	(23,257)
<b>Total Liabilities</b>	<b>1,550,248</b>	<b>1,633,525</b>	<b>(83,277)</b>
<b>Net Position</b>			
Net Investment in			
Capital Assets	1,941,073	2,078,191	(137,118)
Restricted	253,406	111,500	141,906
Unrestricted	778,210	819,924	(41,714)
<b>Total Net Position</b>	<b>\$2,972,689</b>	<b>\$3,009,615</b>	<b>(\$36,926)</b>

Current and other assets increased \$86,111 (8.9%), primarily as a result of an increase in cash in 2012. Capital assets decreased \$206,314 (5.6%), primarily as a result of current year depreciation, which was partially offset by current year additions.

Current and other liabilities decreased \$23,257 (-22.7%), primarily as a result of a decrease in accounts payable. Long term liabilities decreased \$60,020 (-3.9%), due to debt principal payments and reclassifications of debt balances into the current portion of liabilities.

Net investment in capital assets decreased \$137,118 (-6.6%), primarily as a result of a net decrease in capital assets which was partially offset by current year debt principal payments. Net position restricted for debt service and other purposes increased by \$141,906 due to establishment of a restricted fund for sewer. Unrestricted net position decreased \$41,714 (-5.1%), primarily due to expenses exceeding revenues.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2012*  
*(Unaudited)*

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

Table 2 below summarizes the changes in revenues and expenses and the resulting change in net position.

Change in Net Position			
Table 2			
	2012	2011	Change
Operating Revenues	\$652,066	\$607,030	\$45,036
Total Operating Revenues	652,066	607,030	45,036
Operating Expenses (Excluding Depreciation)	576,538	517,045	59,493
Depreciation Expense	206,314	201,713	4,601
Total Operating Expenses	782,852	718,758	64,094
Operating Loss	(130,786)	(111,728)	(19,058)
Non-Operating Revenues	174,465	242,357	(67,892)
Non-Operating Expenses	(80,605)	(84,555)	3,950
Changes in Net Position	(36,926)	46,074	(83,000)
Net Position at Beginning of Year	3,009,615	2,963,541	46,074
Net Position at End of Year	\$2,972,689	\$3,009,615	(\$36,926)

Operating revenues increased by \$45,036 (7.45%) in 2012, primarily due to an increase in water and sewer usage fees. Operating expenses (excluding depreciation) increased by \$59,493 (11.5%) primarily due to increases in expenses for contracted services and a increase in expenses for repairs and maintenance. Non-operating revenues decreased \$67,892 (-28%) in 2012. This decrease was primarily due to decreases in connection fees. The decrease in connection fees was due to a decrease in the number of homes built and connected to the District in 2012 as compared to 2011.

**CAPITAL ASSETS**

The District had \$6,607,785 invested in capital assets (before depreciation of \$3,135,657) at the end of 2012. This represents a decrease of \$206,314, which is a result of current year depreciation exceeding capital asset additions for the year.

**Lake Waynoka Regional Water and Sewer District**

**Brown County, Ohio**

*Management's Discussion and Analysis*

*For the Year Ended December 31, 2012*

*(Unaudited)*

Table 3 shows the District's 2012 capital assets as compared to 2011:

Capital Assets  
(Net of Accumulated Depreciation)

Table 3

	2012	2011	Change
Land Easements	\$140,829	\$140,829	\$0
Construction in Progress	0	0	0
Water and Sewer Plant	3,203,933	3,389,433	(185,500)
Furniture and Fixtures	540	834	(294)
Machinery and Equipment	126,826	147,346	(20,520)
Net Capital Assets	<u>\$3,472,128</u>	<u>\$3,678,442</u>	<u>(\$206,314)</u>

See Note 6 to the basic financial statements for more information on the District's capital assets.

**DEBT**

The District issues long term obligations to finance much of its construction. Water revenue bonds were used to finance most general improvement projects. A capital lease was entered into during fiscal year 2010 to finance the water meter reading project.

Long Term Liabilities

Table 4

	2012	2011	Change
Water Revenue Bonds	\$1,480,000	\$1,514,400	(\$34,400)
Ohio Water Development Authority (OWDA)	0	12,177	(12,177)
Capital Lease	51,056	73,674	(22,618)
Total Long Term Debt	1,531,056	1,600,251	(69,195)
Less: Current Maturities	60,020	69,195	(9,175)
Net Total Long Term Debt	<u>\$1,471,036</u>	<u>\$1,531,056</u>	<u>(\$60,020)</u>

The majority of the District's debt is paid from revenues, excluding capital contributions. See Note 4 and Note 8 to the basic financial statements for additional information on the District's long term obligations.

**CASH**

Cash and cash equivalents were \$1,040,553 on December 31, 2012. \$253,406 of these funds were restricted for specific use in 2012. These restricted accounts are for debt reserves and other purposes.

**CONTACT INFORMATION**

Questions regarding this report and requests for additional information should be forwarded to Paul Cahall, General Manager, Lake Waynoka Regional Water and Sewer District, 1 Waynoka Drive, Sardinia, Ohio 45171 or (937) 446-3232.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**  
*Statement of Net Position*  
For the Year Ended December 31, 2012

	Water	Sewer	Total Business- Type Activities
<i>Assets:</i>			
<b>Current Assets:</b>			
Cash and Cash Equivalents	\$ 192,530	\$ 594,617	\$ 787,147
Accounts Receivable	3,612	3,031	6,643
Prepaid Expenses	582	582	1,164
Interest Receivable	-	2,449	2,449
Total Current Assets	<u>196,724</u>	<u>600,679</u>	<u>797,403</u>
<b>Noncurrent Assets:</b>			
<b>Restricted Assets:</b>			
Cash and Cash Equivalents Restricted for Sewer	-	141,906	141,906
Cash and Cash Equivalents Restricted for Debt Service	-	111,500	111,500.00
Total Restricted Cash	<u>-</u>	<u>253,406</u>	<u>253,406</u>
<b>Capital Assets:</b>			
Non-Depreciable Capital Assets	1,000	139,829	140,829
Depreciable Capital Assets Net of Accumulated Depreciation	<u>616,499</u>	<u>2,714,800</u>	<u>3,331,299</u>
Total Capital Assets	<u>617,499</u>	<u>2,854,629</u>	<u>3,472,128</u>
<b>Total Assets</b>	<u><b>\$ 814,223</b></u>	<u><b>\$ 3,708,714</b></u>	<u><b>\$ 4,522,937</b></u>
<i>Liabilities:</i>			
<b>Current Liabilities:</b>			
Accounts Payable	\$ 6,634	\$ 6,363	\$ 12,997
Accrued Interest	-	6,195	6,195
Construction Bonds Payable	-	36,200	36,200
Capital Lease Payable	<u>23,820</u>	<u>-</u>	<u>23,820</u>
Total Current Liabilities	30,454	48,758	79,212
<b>Noncurrent Liabilities:</b>			
Construction Bonds Payable	-	1,443,800	1,443,800
Capital Lease Payable	<u>27,236</u>	<u>-</u>	<u>27,236</u>
Total Noncurrent Liabilities	<u>27,236</u>	<u>1,443,800</u>	<u>1,471,036</u>
<b>Total Liabilities</b>	57,690	1,492,558	1,550,248
<i>Net Position:</i>			
Net Investment in Capital Assets	566,443	1,374,630	1,941,073
Restricted for Sewer Service	-	141,906	141,906
Restricted for Debt Service	-	111,500	111,500
Unrestricted	<u>190,090</u>	<u>588,120</u>	<u>778,210</u>
<b>Total Net Position</b>	<u><b>\$ 756,533</b></u>	<u><b>\$ 2,216,156</b></u>	<u><b>\$ 2,972,689</b></u>

See Accompanying Notes.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**  
*Statement of Revenues, Expenses and Changes in Net Position*  
*For the Year Ended December 31, 2012*

	<u>Water</u>	<u>Sewer</u>	<u>Total Business- Type Activities</u>
<i>Operating Revenues:</i>			
Charges for Services	\$ 342,602	\$ 307,485	\$ 650,087
Miscellaneous	<u>1,979</u>	<u>-</u>	<u>1,979</u>
Total Operating Revenues	344,581	307,485	652,066
<i>Operating Expenses:</i>			
Utilities	14,692	24,185	38,877
Professional Services	9,843	7,323	17,166
Depreciation	43,643	162,671	206,314
Materials and Supplies	32,748	7,987	40,735
Insurance	9,354	16,942	26,296
Repairs and Maintenance	27,030	91,408	118,438
Contracted Services	164,892	164,147	329,039
Miscellaneous	<u>2,506</u>	<u>3,481</u>	<u>5,987</u>
Total Operating Expenses	<u>304,708</u>	<u>478,144</u>	<u>782,852</u>
Operating Income (Loss)	<u>39,873</u>	<u>(170,659)</u>	<u>(130,786)</u>
<i>Nonoperating Revenues:</i>			
Interest Revenue	172	2,207	2,379
Special Assessments	0	123,336	123,336
Connection Fees	<u>9,600</u>	<u>39,150</u>	<u>48,750</u>
Total Nonoperating Revenues	9,772	164,693	174,465
<i>Nonoperating Expenses:</i>			
Interest Expense	<u>(3,574)</u>	<u>(77,031)</u>	<u>(80,605)</u>
Total Nonoperating Expenses	<u>(3,574)</u>	<u>(77,031)</u>	<u>(80,605)</u>
Changes in Net Position	46,071	(82,997)	(36,926)
Net Position, Beginning of Year (As Restated)	<u>710,462</u>	<u>2,299,153</u>	<u>3,009,615</u>
Net Position, End of Year	<u>\$ 756,533</u>	<u>\$ 2,216,156</u>	<u>\$ 2,972,689</u>

See Accompanying Notes.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**  
*Statement of Cash Flows*  
For the Year Ended December 31, 2012

	Water	Sewer	Total Business- Type Activities
<i>Cash Flows from Operating Activities:</i>			
Cash Received from Customers	\$ 349,626	\$ 317,219	\$ 666,845
Cash Received from Others	1,979	-	1,979
Cash Payments to Suppliers for Goods and Services	<u>(261,905)</u>	<u>(328,568)</u>	<u>(590,473)</u>
Net Cash Provided by Operating Activities	89,700	(11,349)	78,351
<i>Cash Flows from Capital and Related Financing Activities:</i>			
<i>Assessments</i>			
Assessments	-	123,336	123,336
Connection Fees	9,600	39,150	48,750
Revenue Bond Principal Payments	-	(34,400)	(34,400)
Revenue Bond Interest Payments	-	(77,177)	(77,177)
Capital Lease Obligation Principal Payments	(22,618)	-	(22,618)
Capital Lease Obligation Interest Payments	(3,290)	-	(3,290)
OWDA Loan Principal Payments	(12,177)	-	(12,177)
OWDA Loan Interest Payments	<u>(284)</u>	<u>-</u>	<u>(284)</u>
Net Cash Provided (Used) by Capital and Related Financing Activities	(28,770)	50,909	22,139
<i>Cash Flows from Investing Activities:</i>			
Interest on Cash and Investments	<u>172</u>	<u>424</u>	<u>596</u>
Net Increase in Cash and Cash Equivalents	61,102	39,984	101,086
Cash and Cash Equivalents at Beginning of Year	<u>131,428</u>	<u>808,039</u>	<u>939,467</u>
Cash and Cash Equivalents at End of Year	<u>\$ 192,530</u>	<u>\$ 848,023</u>	<u>\$ 1,040,553</u>
<i>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:</i>			
Operating Income (Loss)	\$ 39,873	\$ (170,659)	\$ (130,786)
<i>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:</i>			
Depreciation	43,643	162,671	206,314
<i>Changes in Assets and Liabilities:</i>			
Decrease in Accounts Receivable (Operating)	7,024	9,734	16,758
Decrease in Accounts Payable (Operating)	<u>(840)</u>	<u>(13,095)</u>	<u>(13,935)</u>
Total Adjustments	<u>49,827</u>	<u>159,310</u>	<u>209,137</u>
Net Cash Provided by Operating Activities	<u>\$ 89,700</u>	<u>\$ (11,349)</u>	<u>\$ 78,351</u>

See Accompanying Notes.

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**Lake Waynoka Regional Water and Sewer District**

**Brown County, Ohio**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2012*

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. DESCRIPTION OF THE ENTITY**

The Lake Waynoka Regional Water and Sewer District (the District), Brown County, Ohio, is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was organized under the provisions of Section 6119 of the Ohio Revised Code by the Common Pleas Court of Brown County on February 7, 1992. The District is directed by a publicly elected seven-member Board of Trustees who serve three-year terms and three members are elected each year. The District was established to provide an adequate and uncontaminated water supply for the consumption of the water, and sanitary sewer services to District residents of the Lake Waynoka subdivision of Sardinia, Ohio.

In accordance with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, and GASB Statement No. 39, Determining Whether Certain Organizations are Component Units (an amendment of GASB Statement No. 14), the accompanying financial statements include only the accounts and transactions of the District. Under the criteria specified in these GASB Statements, the District has no component units nor is it considered a component unit of the State of Ohio. The District is considered, however, a political subdivision of the State of Ohio. These conclusions regarding the financial reporting entity are based on the concept of financial accountability. The District is not financially accountable for any other organizations. This is evidenced by the fact that the District is a legally and fiscally separate and distinct organization. The District is solely responsible for its finances. The District is empowered to issue debt payable solely from District receipts.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if it appoints a voting majority of the organization's governing board and (1) is able to significantly influence the programs or services performed or provided by the organization; or (2) is legally entitled to or can otherwise access the organization's resources; is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or is obligated for the debt of the organization. Based upon the application of these criteria, the District has no component units.

The District's management believes these financial statements present all activities for which the District is financially accountable.

**B. BASIS OF ACCOUNTING**

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accounting policies of the District conform to accounting policies generally accepted in the United States of America.

For financial statement presentation purposes, the District utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned. Expenses are recognized under the accrual basis of accounting when the liability is incurred. Unbilled water utility service receivables are recorded at year end.

The District operations are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with operations are included on the statement of net position. Net position is segregated based on restrictions imposed. The categories of net position are net investment in capital assets; restricted for debt service; restricted for sewer; and unrestricted. The statement of revenues, expenses and changes in net position present increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
*(Continued)*

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**C. CASH AND CASH EQUIVALENTS**

Deposits consist of demand deposits and restricted certificates of deposit which are valued at cost. The District maintains a cash deposits pool used by all funds. For purposes of the statement of cash flows, the District considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

**D. FUND ACCOUNTING**

The District uses fund accounting to segregate cash that is restricted as to use. The District's funds fall under the proprietary fund type, which accounts for operations that are organized to be self-supporting through user charges. The funds included in this category are enterprise funds.

**Enterprise Funds**

These funds are established to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing certain goods or services to the general public on a continuing basis are financed or received primarily through user charges. Both funds used by the District are enterprise funds and are described below:

**Water Fund**

This fund receives charges for services from residents to cover the cost of providing this utility.

**Sewer Fund**

This fund receives charges for services from residents to cover the cost of providing this utility.

**E. BUDGETARY PROCESS**

Recent Ohio Attorney General Opinion No. 99-020 has clarified that the budget process described in Chapter 5705, Revised Code, applies to the District, regardless of whether the District levies property taxes. These documents are required to be prepared in accordance with the Ohio Revised Code, but are not required to be filed with the county auditor or county budget commission. The District must henceforth adopt annual appropriations, limited by estimated resources. Expenditures will be limited by appropriations.

The District's Board of Trustees did adopt an operating budget for 2012. A summary of budgetary information for 2012 appears in Note 8.

**F. CAPITAL ASSETS**

Capital assets acquired or constructed for the general use of the District in providing service are recorded at cost. Interest incurred during construction has been capitalized. Donated assets are recorded at their estimated fair market value at the time received. The District maintains a capitalization threshold of \$1,000. Depreciation of capital assets of the District is calculated on the straight line method with the plant, tanks and lines being depreciated at a rate of 3% per year and other equipment and fixtures at a rate of 10% per year. Infrastructure assets are included in water and sewer plant and are depreciated at a rate of 3% per year. The depreciation methods are designed to amortize the costs of the assets over their estimated useful lives. Depreciation expense for 2012 was \$206,314.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
(Continued)

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)**

**G. LONG-TERM OBLIGATIONS**

Long-term debt is reported as a liability in the accompanying basic financial statements.

**H. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**I. OPERATING REVENUES AND EXPENSES**

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise funds. For the District, these revenues are charges for water and sewer services provided. Operating expenses are necessary costs incurred to provide the goods and/or services that are the primary activity of the funds.

**J. NET POSITION**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. The District's \$253,406 in restricted net position is not restricted by enabling legislation.

**K. RESTRICTED ASSETS**

Restricted assets represent cash required to be set aside by bond debt covenants for future debt service.

**L. PREPAID EXPENSES**

Payments made to vendors for services that will benefit periods beyond December 31, 2012 are recorded as prepaid items using the consumption method. A current asset of the prepaid amount is recorded at the time of purchase and as an expense in the year in which the services are consumed.

**M. ACCOUNTS RECEIVABLE**

*Sewer Accounts Receivable* – These receivables are shown net of any allowance for uncollectible accounts. The allowance is based on aged accounts receivable and current year operating revenues. There was no allowance reported at December 31, 2012.

*Water Accounts Receivable* – These receivables are presented at their net realizable value. Uncollectible account balances are certified to the County Auditor after administrative collection efforts have been exhausted. There was no allowance reported at December 31, 2012.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
*(Continued)*

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**NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2012, the Regional Water and Sewer District has implemented Governmental Accounting Standard Board (GASB) Statement No. 62, *Codification of Pre November 30, 1989 FASB and AICPA Pronouncements*, and Statement No. 63 *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*.

GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which supersedes GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, thereby eliminating the election provided in Paragraph 7 of that statement for business-type activities to apply post-November 30, 1989, FASB statements and interpretations that do no conflict with or contradict GASB pronouncements. GASB Statement No. 62 has been applied retrospectively and had no impact on the District's net position, changes in net position or financial reporting disclosures.

GASB Statement No. 63 provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position and related note disclosures. These changes were incorporated in the District's fiscal year 2012 financial statements; however, there was no effect on beginning net position/fund balance.

**NOTE 3 -- EQUITY IN POOLED CASH AND CASH EQUIVALENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Trustees has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts, including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
*(Continued)*

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**NOTE 3 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS – (Continued)**

4. Bonds and other obligations of the State of Ohio, its political subdivisions, or other units or agencies of this State or its political subdivisions;
5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) of this footnote and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the District lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2), or cash, or both securities and cash, equal value for equal value;
9. High grade commercial paper in an amount not to exceed five percent of the District's total average portfolio; and
10. Bankers' acceptances for a period not to exceed 270 days and in an amount not to exceed ten percent of the District's average portfolio.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits: Custodial credit risk is the risk that in the event of the failure of the counterparty, the District's deposits may not be returned. According to state law, public depositories must give security for all public funds in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateralization of public funds.

As of December 31, 2012, the District's bank balance of \$1,027,725 is either covered by FDIC or collateralized by the financial institution's public entity deposit pool in the manner described above.

**Lake Waynoka Regional Water and Sewer District  
Brown County, Ohio**

*Notes to the Basic Financial Statements  
For the Year Ended December 31, 2012  
(Continued)*

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**NOTE 4 – RELATED PARTY TRANSACTIONS**

A contract was entered into on July 13, 1988 with the Waynoka Property Owners Association (WPOA) for WPOA to provide the District with administrative, maintenance, and management staff as well as office supplies, rental, and other fees associated with the maintenance and upkeep of the building housing the District. A contract is signed on a yearly basis between the District and WPOA. WPOA is responsible for all payroll and related deductions and matches. During 2012, the District paid \$303,994 to the WPOA for the contract.

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
(Continued)

**NOTE 5 - LONG-TERM OBLIGATIONS**

Debt outstanding at December 31, 2012 was as follows:

	Balance 12/31/11	Additions	Deletions	Balance 12/31/2012	Due in One Year
Water Revenue Bonds, Series A, 5.125%	\$1,097,500	\$0	\$24,900	\$1,072,600	\$26,300
Water Revenue Bonds, Series B, 5.125%	174,600	0	4,000	170,600	4,200
Water Revenue Bonds, Series C, 5.125%	242,300	0	5,500	236,800	5,700
OWDA Loan #4727, 4.67%	12,177	0	12,177	0	-
Capital Lease Obligation	73,674	0	22,618	51,056	23,820
Totals	<u>\$1,600,251</u>	<u>\$0</u>	<u>\$69,195</u>	<u>\$1,531,056</u>	<u>\$60,020</u>

The District's capital lease obligation is disclosed in more detail in Note 8.

The District issued water revenue bonds to finance the central sewage treatment facility. The bonds were issued on September 20, 1995 in the amount of \$1,874,700 (Series A - \$1,358,700; Series B - \$216,000; Series C - \$300,000) with an annual interest rate of 5.125% and maturities through June 1, 2035. The bonds are collateralized by the assessment revenues and future revenues from the District's sewer operations.

The District obtained a five-year loan from the Ohio Water Development Authority (OWDA) during 2007 in the amount of \$110,000 at 4.67% interest for the construction of a carbon filtration building. The loan is collateralized by the assessment revenues and future revenues from the District's water operations. The OWDA loan was paid off in June 2012.

In connection with the revenue bonds and OWDA loan, the District has pledged future operating revenues to repay this debt. The bonds and loan are payable through their final maturities solely from operating revenues received during the course of business. Revenues available for these bonds and loan for 2012 were \$174,677. Principal and interest payments totaled \$124,038 for the year. The coverage ratio for these bonds and loan was .90 for the year ended December 31, 2012.

Amortization of the above debt is scheduled as follows:

Year Ending December 31,	Water Revenue Bonds		Total
	Principal	Interest	
2013	\$36,200	\$75,391	\$111,591
2014	38,100	73,513	111,613
2015	40,000	71,535	111,535
2016	42,200	69,459	111,659
2017	44,400	67,268	111,668
2018-2022	258,500	299,327	557,827
2023-2027	333,100	224,900	558,000
2028-2031	334,000	112,108	446,108
2032-2035	353,500	37,147	390,647
Total	<u>\$1,480,000</u>	<u>\$1,030,648</u>	<u>\$2,510,648</u>

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
(Continued)

**NOTE 6 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has commercial insurance coverage with Cincinnati Insurance Company for the following risks:

Commercial Property:	
Blanket Building	\$ 7,538,000
Blanket Business Personal Property	505,000
General Liability:	
Each occurrence	1,000,000
Aggregate	2,000,000

There have been no significant reductions in insurance coverage from prior years. There have been no insurance settlements which exceeded insurance coverage during the past three years.

**NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2012 was as follows:

	Ending Balance 12/31/11	Additions	Deletions	Ending Balance 12/31/12
Capital Assets, Not Being Depreciated				
Land Easements	\$ 140,829	\$ -	\$ -	\$ 140,829
Construction in Progress	-	-	-	-
Total Capital Assets, Not Being Depreciated	140,829	-	-	140,829
Capital Assets Being Depreciated				
Water and Sewer Plant	5,832,597	-	-	5,832,597
Furniture and Fixtures	14,765	-	-	14,765
Machinery and Equipment	619,594	-	-	619,594
Total Capital Assets, Being Depreciated	6,466,956	-	-	6,466,956
Less Accumulated Depreciation:				
Water and Sewer Plant	(2,443,164)	(185,500)	-	(2,628,664)
Furniture and Fixtures	(13,931)	(294)	-	(14,225)
Machinery and Equipment	(472,248)	(20,520)	-	(492,768)
Total Accumulated Depreciation	(2,929,343)	(206,314)	-	(3,135,657)
Total Capital Assets Being Depreciated, Net	3,537,613	(206,314)	-	3,331,299
Total Capital Assets, Net	\$ 3,678,442	\$ (206,314)	\$ -	\$ 3,472,128

**Lake Waynoka Regional Water and Sewer District**  
**Brown County, Ohio**

*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2012*  
(Continued)

**NOTE 8 – BUDGETARY ACTIVITY**

Budgetary activity for the year ended December 31, 2012 was as follows:

Budgeted and Actual Receipts			
	Budget	Actual	Variance
Water	\$350,626	\$359,226	\$8,600
Sewer	436,253	475,705	39,452
<b>Total</b>	<b>\$786,879</b>	<b>\$834,931</b>	<b>\$48,052</b>

Budgeted and Actual Budgetary Basis Expenditures			
	Budget	Actual	Variance
Water	\$368,456	\$300,274	\$68,182
Sewer	463,580	440,145	23,435
<b>Total</b>	<b>\$832,036</b>	<b>\$740,419</b>	<b>\$91,617</b>

**NOTE 9 – CAPITAL LEASES**

During the year ended December 31, 2010, the District entered into a capital lease for the acquisition of water meter reading equipment. The lease meets the criteria of capital leases as defined by FASB Statement No. 13, “Accounting for Leases,” which defines a capital lease generally as one which transfers benefits and risk of ownership to the lessee at the conclusion of the lease term. The water meter reading equipment acquired through the capital lease was recorded at a gross amount of \$93,000 with total accumulated depreciation of \$19,375.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the minimum lease payments as of December 31, 2012:

Fiscal Year Ending December 31,	
2013	\$ 25,908
2014	25,908
2015	2,159
Total Minimum Lease Payments	53,975
Less: Amounts Representing Interest	(2,920)
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 51,055</b>

**Lake Waynoka Regional Water and Sewer District  
Brown County, Ohio**

*Notes to the Basic Financial Statements  
For the Year Ended December 31, 2012  
(Continued)*

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**NOTE 10 – PRIOR PERIOD ADJUSTMENT**

Restatement of January 1, 2012 Fund Balances

The District reported sewer related interest income from prior years in the water fund. This sewer related interest income should have been recorded in the sewer fund. The January 1, 2012 fund balance has been restated as follows:

Fund	Fund Balance at 12/31/11	Restatement Amount	Restated Fund Balance at 1/1/12
Water Fund	\$ 737,709	(\$ 27,247)	\$ 710,462
Sewer Fund	2,271,906	27,247	2,299,153
Total	\$ 3,009,615	-0-	\$ 3,009,615



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Lake Waynoka Regional Water and Sewer District  
Brown County  
1 Waynoka Drive  
Sardinia, Ohio 45171

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Lake Waynoka Regional Water and Sewer District, Brown County, Ohio (the District), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated July 24, 2013. The District implemented GASB Statement No. 62, *Codification of Pre November 30, 1989 FASB and AICPA Pronouncements*, and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* during fiscal year 2012.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. We consider finding 2012-001 described in the accompanying schedule of findings to be a material weakness.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Entity's Response to Findings***

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State

Columbus, Ohio

July 24, 2013

**LAKE WAYNOKA REGIONAL WATER AND SEWER DISTRICT  
BROWN COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2012**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
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**FINDING NUMBER 2012-001**

Material Weakness

Ohio Administrative Code section 117-2-02 requires all public officials to maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for related assets, document compliance with finance related legal and contractual requirements and prepare financial statements.

The District lacked management oversight in the proper reporting of a prior period adjustment and accounts receivable. This lack of oversight is illustrated by the following conditions:

- The District posted a \$27,247 prior period adjustment between the Water and Sewer funds as an operating transfer rather than an adjustment to opening balances.
- The District's accounts receivable report does not separately identify by Water or Sewer fund fees for advances or over payments and fees for shut offs. This makes it difficult for the District to determine the amount of accounts receivable related to each fund. This resulted in an adjustment to accounts receivable and charges for services of \$3,676 in both the Water and Sewer funds.

The District recorded audit adjustments to the financial statements and accounting records to correct the errors identified above.

Failure to accurately post and report transactions could result in material errors in the District's financial statements and reduces the District's ability to monitor financial activity and to make informed financial decisions. We recommend officials monitor the posting of transactions ensure that transactions are being posted to the correct account codes.

**Officials' Response:**

We will bring this to the attention of our accountants.

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**LAKE WAYNOKA REGIONAL WATER AND SEWER DISTRICT  
BROWN COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2012**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b>
2011-001	No support for accounts receivable amount.	Yes	Partially corrected, Addressed as part of Finding 2012-001

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# Dave Yost • Auditor of State

**LAKE WAYNOKA REGIONAL WATER AND SEWER DISTRICT**

**BROWN COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
AUGUST 13, 2013**