



Dave Yost • Auditor of State

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# Dave Yost • Auditor of State

# **INDEPENDENT AUDITOR'S REPORT**

Liberty Township Hancock County 406 Colorado Avenue Findlay, Ohio 45840-1777

To the Board of Trustees:

# Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Liberty Township, Hancock County, Ohio (the Township) as of and for the years ended December 31, 2014 and 2013.

# Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in 1B of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

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Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2014 and 2013, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Liberty Township, Hancock County, Ohio as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in 1B.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 17, 2015, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

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Dave Yost Auditor of State

Columbus, Ohio

June 17, 2015

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

Cash Receipts     Property and Other Local Taxes   \$340,032   \$93,992   \$434,024     Licenses, Permits and Fees   43,914   43,914   43,914     Intergovernmental   82,691   131,944   214,635     Earnings on Investments   213   75   288     Miscellaneous   22,235   22,235   22,235     Total Cash Receipts   489,085   226,011   715,096     Cash Disbursements   85,125   85,125   85,125     Current:   General Government   213,513   213,513   213,513     Public Safety   85,125   85,125   85,125   85,125     Public Works   23,082   252,169   275,251   Health   79,948   79,948   79,948   79,948   79,948   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823   1,823 <th></th> <th>General</th> <th>Special Revenue</th> <th>Totals (Memorandum Only)</th>		General	Special Revenue	Totals (Memorandum Only)
Licenses, Permits and Fees 43,914 43,914   Intergovernmental 82,691 131,944 214,635   Earnings on Investments 213 75 288   Miscellaneous 22,235 22,235 22,235   Total Cash Receipts 489,085 226,011 715,096   Cash Disbursements 213,513 213,513 213,513   Current: General Government 213,513 213,513   Public Safety 85,125 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948 79,948   Human Services 1,823 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 420,677 420,677 420,677   Assigned 417,639 54,032 54,032 54,032	Cash Receipts			
Intergovernmental   82,691   131,944   214,635     Earnings on Investments   213   75   288     Miscellaneous   22,235   22,235   22,235     Total Cash Receipts   489,085   226,011   715,096     Cash Disbursements   213,513   213,513   213,513     Current:   General Government   213,513   213,513     Public Safety   85,125   85,125     Public Works   23,082   252,169   275,251     Health   79,948   79,948   79,948     Human Services   1,823   1,823   1,823     Capital Outlay   46,828   9,957   56,785     Total Cash Disbursements   448,496   263,949   712,445     Net Change in Fund Cash Balances   40,589   (37,938)   2,651     Fund Cash Balances, January 1   431,082   458,615   889,697     Fund Cash Balances, December 31   420,677   420,677   420,677     Assigned   417,639   417,639   417,639 <td< td=""><td></td><td>\$340,032</td><td>\$93,992</td><td>\$434,024</td></td<>		\$340,032	\$93,992	\$434,024
Earnings on Investments   213   75   288     Miscellaneous   22,235   22,235   22,235     Total Cash Receipts   489,085   226,011   715,096     Cash Disbursements   213,513   213,513   213,513     Current:   General Government   213,513   213,513   213,513     Public Safety   85,125   85,125   85,125     Public Works   23,082   252,169   275,251     Health   79,948   79,948   79,948     Human Services   1,823   1,823   1,823     Capital Outlay   46,828   9,957   56,785     Total Cash Disbursements   448,496   263,949   712,445     Net Change in Fund Cash Balances   40,589   (37,938)   2,651     Fund Cash Balances, January 1   431,082   458,615   889,697     Fund Cash Balances, December 31   420,677   420,677   420,677     Restricted   417,639   417,639   417,639     Unassigned   54,032   54,032	Licenses, Permits and Fees	43,914		43,914
Miscellaneous   22,235   22,235     Total Cash Receipts   489,085   226,011   715,096     Cash Disbursements   213,513   213,513   213,513     Current:   85,125   85,125   85,125     Public Safety   23,082   252,169   275,251     Health   79,948   79,948   79,948     Human Services   1,823   1,823   1,823     Capital Outlay   46,828   9,957   56,785     Total Cash Disbursements   448,496   263,949   712,445     Net Change in Fund Cash Balances   40,589   (37,938)   2,651     Fund Cash Balances, January 1   431,082   458,615   889,697     Fund Cash Balances, December 31   420,677   420,677   420,677     Assigned   417,639   417,639   54,032   54,032	Intergovernmental	82,691	131,944	214,635
Total Cash Receipts 489,085 226,011 715,096   Cash Disbursements Current: 9 213,513 213,513   Public Safety 85,125 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948 79,948   Human Services 1,823 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 420,677 420,677 420,677   Massigned 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032	Earnings on Investments	213	75	288
Cash Disbursements   Current: General Government 213,513 213,513   Public Safety 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948   Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Quassigned 54,032 54,032 54,032 54,032	Miscellaneous	22,235		22,235
Current: General Government 213,513 213,513   Public Safety 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948 79,948   Human Services 1,823 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032 54,032	Total Cash Receipts	489,085	226,011	715,096
General Government 213,513 213,513   Public Safety 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948   Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032 54,032				
Public Safety 85,125 85,125   Public Works 23,082 252,169 275,251   Health 79,948 79,948   Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032 54,032		040 540		040 540
Public Works 23,082 252,169 275,251   Health 79,948 79,948   Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Massigned 417,639 54,032 54,032 54,032				
Health 79,948 79,948   Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Massigned 417,639 54,032 54,032 54,032	•		050 400	
Human Services 1,823 1,823   Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Massigned 54,032 54,032 54,032 54,032		,	252,169	
Capital Outlay 46,828 9,957 56,785   Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032		79,948		,
Total Cash Disbursements 448,496 263,949 712,445   Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 420,677 420,677 420,677   Restricted 417,639 417,639 54,032 54,032			,	,
Net Change in Fund Cash Balances 40,589 (37,938) 2,651   Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 420,677 420,677 420,677   Restricted 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032	Capital Outlay	46,828	9,957	56,785
Fund Cash Balances, January 1 431,082 458,615 889,697   Fund Cash Balances, December 31 420,677 420,677 420,677   Restricted 417,639 417,639 417,639   Unassigned 54,032 54,032 54,032	Total Cash Disbursements	448,496	263,949	712,445
Fund Cash Balances, December 31   420,677   420,677     Restricted   417,639   417,639     Unassigned   54,032   54,032	Net Change in Fund Cash Balances	40,589	(37,938)	2,651
Restricted420,677420,677Assigned417,639417,639Unassigned54,03254,032	Fund Cash Balances, January 1	431,082	458,615	889,697
Assigned417,639417,639Unassigned54,03254,032	Fund Cash Balances, December 31			
Assigned417,639417,639Unassigned54,03254,032			420,677	420,677
Unassigned 54,032 54,032	Assigned	417,639		
Fund Cash Balances, December 31   \$471,671   \$420,677   \$892,348	5	,		,
	Fund Cash Balances, December 31	\$471,671	\$420,6 <mark>7</mark> 7	\$892,348

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts	General	Revenue	Only)
Property and Other Local Taxes	\$315,371	\$88,305	\$403,676
Licenses, Permits and Fees	45,705	<i><b>400,000</b></i>	45,705
Intergovernmental	143,955	130,241	274,196
Earnings on Investments	253		337
Miscellaneous	16,498		16,498
Total Cash Receipts	521,782	218,630	740,412
Cash Disbursements			
Current:			
General Government	206,206		206,206
Public Safety	92,223		92,223
Public Works	50,706	173,699	224,405
Health Human Services	80,378	1 570	80,378 1,573
Capital Outlay	48,548	1,573 4,895	53,443
Capital Oullay	40,340	4,095	55,445
Total Cash Disbursements	478,061	180,167	658,228
Net Change in Fund Cash Balances	43,721	38,463	82,184
Fund Cash Balances, January 1	387,361	420,152	807,513
Fund Cash Balances, December 31			
Restricted		458,615	458,615
Assigned	407,759		407,759
Unassigned	23,323		23,323
Fund Cash Balances, December 31	\$431,082	\$458,615	\$889,697

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Liberty Township, Hancock County, Ohio (the Township) as a body corporate and politic. A publiclyelected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA), a public entity risk pool. OTARMA provides property and casualty coverage for its members. Note 6 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township values certificates of deposit at cost

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

#### 2. Special Revenue Funds

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013 (Continued)

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2014 and 2013 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013 (Continued)

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### 2. Equity in Pooled Deposits

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

2014	2013
\$829,887	\$827,236
62,461	62,461
\$892,348	\$889,697
	\$829,887 62,461

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013 (Continued)

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Township.

#### 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2014 and 2013 follows:

2014 Budgeted vs. Actual Receipts					
	Budgeted Actual				
Fund Type	Receipts	Receipts	Variance		
General \$481,736 \$489,085 \$7,3					
Special Revenue 212,297 226,011 13,714					
Total	\$694,033	\$715,096	\$21,063		

2014 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance	
General	\$891,260	\$448,496	\$442,764	
Special Revenue355,600263,94991,651				
Total	\$1,246,860	\$712,445	\$534,415	

2013 Bud	2013 Budgeted vs. Actual Receipts				
	Budgeted Actual				
Fund Type	Receipts	Receipts	Variance		
General \$436,365 \$521,782 \$85,41					
Special Revenue   200,145   218,630   18,485					
Total	\$636,510	\$740,412	\$103,902		

2013 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance	
General \$854,724 \$478,061 \$376,663				
Special Revenue   355,100   180,167   174,933				
Total	\$1,209,824	\$658,228	\$551,596	

#### 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013 (Continued)

semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. Retirement System

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2014 and 2013, OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2014.

#### 6. Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2013, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013 (Continued)

accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2013 and 2012 (the latest information available):

	<u>2013</u>	<u>2012</u>
Assets	\$34,954,286	\$34,771,270
Liabilities	8,486,363	9,355,082
Net Position	26,467,923	25,416,188

At December 31, 2013 and 2012, respectively, the liabilities above include approximately \$7.9 and \$8.7 million of estimated incurred claims payable. The assets above also include approximately \$7.4 and \$7.8 million of unpaid claims to be billed to approximately 948 member governments in the future, as of December 31, 2013 and 2012, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2013, the Township's share of these unpaid claims collectible in future years is approximately \$11,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA		
<u>2013</u> <u>2012</u>		
\$19,778	\$19,582	

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### 7. Compliance

Contrary to Ohio law the Township credited revenues restricted for the Road and Bridge Fund to the General Fund.



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Liberty Township Hancock County 406 Colorado Avenue Findlay, Ohio 45840-1777

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Liberty Township, Hancock County, Ohio (the Township) as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements, and have issued our report thereon June 17, 2015 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider findings 2014-001 and 2014-002 described in the accompanying schedule of findings to be material weaknesses.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Liberty Township Hancock County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2014-002.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Dave Yost Auditor of State

Columbus, Ohio

June 17, 2015

#### SCHEDULE OF FINDINGS DECEMBER 31, 2014 AND 2013

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2014-001

#### **Material Weakness**

# Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions

GASB 54 introduces five fund balance classifications and clarifies the existing governmental fund type definitions. The fund balance classifications relate to constraints placed upon the use of resources reported in governmental funds. The five classifications are nonspendable, restricted, committed, assigned and unassigned.

Assigned fund balance classification includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. When the appropriation measure is adopted for the subsequent year, if a portion of existing fund balance is included as a budgetary resource, then that portion of fund balance should be classified as assigned. This would be applicable to the general fund as it is the only fund with a positive unassigned fund balance.

The 2015 and 2014 permanent appropriation measures for the General Fund exceeded estimated receipts as follows:

2015	2014
\$490,622	\$483,501
908,261	891,260
\$417,639	\$407,759
	\$490,622 908,261

Due to an insufficiency of monitoring by management the amounts of the deficit noted above were classified as unassigned rather than recognized as assigned for the excess of the subsequent year's appropriations over estimated receipts.

Adjustments were recorded to the 2014 and 2013 financial statements to change the above differences in fund balance classification.

In order to ensure the Township's fund balances are reported in accordance with GASB 54, we recommend the Officials review and follow Auditor of State Bulletin 2011-004 fund balance classification.

#### FINDING NUMBER 2014-002

#### **Noncompliance Citation / Material Weakness**

**Ohio Rev. Code §5705.10(C)** requires all revenue derived from a special levy shall be credited to a special fund for the purpose for which the levy was made.

In 2013, real estate taxes in the amount of \$48,054 and homestead and rollback reimbursements in the amount of \$12,381 for the Road and Bridge Fund were posted to the General Fund.

Due to an insufficiency of monitoring by management the amounts above were improperly posted.

Liberty Township Hancock County Schedule of Findings Page 2

The accompanying financial statements and the Township's accounting records were adjusted to reflect these amounts in the proper funds.

Sound financial reporting is the responsibility of the Fiscal Officer and the Board of Trustees and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. To ensure the Township's financial statements and notes to the statements are complete and accurate, the Township should adopt policies and procedures, including a final review of the statements and notes by the Fiscal Officer and the Board of Trustees, to identify and correct errors and omissions. The Fiscal Officer should also review the UAN chart of accounts and the Township Handbook's chart of accounts to ensure all accounts are being properly posted to the financial statements.

#### Officials' Response:

We did not receive a response from Officials to the findings reported above.

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2014 AND 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2012-001	Ohio Rev. Code § 5705.10(C) for amounts posted to incorrect funds.	No	Not corrected and reissued as Finding 2014-002 in this report.
2012-002	Ohio Rev. Code § 5705.41 (D) for failure to certify disbursements.	Yes	

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# Dave Yost • Auditor of State

LIBERTY TOWNSHIP

HANCOCK COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 30, 2015

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