# RICHLAND TOWNSHIP MARION COUNTY REPORT ON FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013



Board of Trustees Richland Township 1807 East River Road Marion, OH 43302

We have reviewed the *Independent Auditors' Report* of Richland Township, Marion County, prepared by Holbrook & Manter, for the audit period January 1, 2013 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Richland Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

December 11, 2015



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## **INDEPENDENT AUDITORS' REPORT**

Richland Township Marion County 1807 E River Road Marion, OH 43302

To the Board of Trustees:

### **Report on the Financial Statements**

We have audited the accompanying financial statements and related notes of Richland Township, Marion County, Ohio (the Township), as of and for the years ended December 31, 2014 and 2013.

#### **Managements Responsibility for the Financial Statements**

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audits. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (continued)

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2014 and 2013, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Richland Township, Marion County, Ohio, as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permits, described in Note 1.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2015, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Government's internal control over financial reporting and compliance.

Certified Public Accountants

Walbrook & Master

September 29, 2015

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES (CASH BASIS)-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

					Total
				Special	Memorandum
	_	General		Revenue	Only
CASH RECEIPTS:-					
Local taxes	\$	45,800	\$	26,239	\$ 72,039
Intergovernmental		7,628		86,644	94,272
Licenses, permits, and fees		2,024		0	2,024
Earnings on investments		539		686	1,225
Miscellaneous	_	767	·	17	784
Total cash receipts		56,758		113,586	170,344
CASH DISBURSEMENTS:-					
Current;-					
General government		64,497		81,761	146,258
Health	_	17,657		2,540	20,197
Total cash disbursements	_	82,154	·	84,301	166,455
Excess of receipts (under) over cash disbursements	(	25,396)	į.	29,285	3,889
Fund cash balances, January 1, 2014	_	172,054	i	484,933	656,987
Fund cash balances, December 31, 2014					
Restricted		0		514,218	514,218
Unassigned	_	146,658	į.	0	146,658
Fund cash balances, December 31, 2014	\$ _	146,658	\$	514,218	\$ 660,876

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES (CASH BASIS)-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

						Total
				Special		Memorandum
	_	General	•	Revenue	•	Only
CASH RECEIPTS:-						
Local taxes	\$	51,827	\$	39,700	\$	91,527
Intergovernmental		7,776		75,893		83,669
Licenses, permits, and fees		1,469		0		1,469
Earnings on investments		403		317		720
Miscellaneous	_	652		242	<b>3</b> 0	894
Total cash receipts		62,127		116,152		178,279
CASH DISBURSEMENTS:-						
Current;-						
General government		74,646		60,487		135,133
Public works		0		15,302		15,302
Health	_	16,912	<u>.</u>	0	•	16,912
Total cash disbursements	_	91,558		75,789		167,347
Excess receipts (under) over cash disbursements	<u>(</u>	29,431)		40,363		10,932
Fund cash balances, January 1, 2013	_	201,485		444,570		646,055
Fund cash balances, December 31, 2013						
Restricted		0		484,933		484,933
Unassigned	_	172,054	•	0	<b>1</b> 0	172,054
Fund cash balances, December 31, 2013	\$ _	172,054	\$	484,933	\$	656,987

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

<u>Description of the Entity</u> - Richland Township, Marion County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by three publicly-elected Trustees. The Township provides general governmental services, including road maintenance and repairs.

The Township participates in a public entity risk pool. Note 6 to the financial statements provide additional information for this entity. This organization is:

Public Entity Risk Pool:
Ohio Plan Risk Management, Inc. (OPRM) (Note 6)

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

<u>Basis of Accounting</u> - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

<u>Cash and Investments</u> - Certificates of deposit are valued at cost. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

**<u>Fund Accounting</u>** - The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

#### Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Motor Vehicle License Tax Fund

This fund receives motor vehicle tax money for constructing, maintaining, and repairing township roads.

Gasoline Tax Fund

This fund receives gasoline tax money for constructing, maintaining, and repairing township roads.

Road and Bridge Fund

This fund receives revenue, which is used for the maintenance and upkeep of roads and bridges.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

**<u>Budgetary Process</u>** - The Ohio Revised Code requires that each fund be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The Marion County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Marion County Budget Commission must also approve estimated resources.

#### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are cancelled and reappropriated in the subsequent year.

A summary of 2014 and 2013 budgetary activity appears in Note 3.

<u>Fund Balance</u> - Fund balance is divided into five classifications based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of Township Trustees. Those committed amounts cannot be used for any other purpose unless the Township Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the Township for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

<u>Property, Plant and Equipment</u> - Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

<u>Unpaid Vacation and Sick Leave</u> - Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Township.

## NOTE 2 - EQUITY IN POOLED CASH AND INVESTMENTS:-

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	203	<u>14</u>	2013
Deposits	\$ 200	),876	196,987
Certificate of Deposits	460	0,000	460,000
<b>Total deposits</b>	\$ <u>660</u>	),876	656,987

<u>Deposits</u> - The Township's deposits are insured by either the Federal Depository Insurance Corporation or collateralized by securities specifically pledged by the financial institution to the Township.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

## **NOTE 3 - BUDGETARY ACTIVITY:-**

Budgetary activity for the years ending December 31, 2014 and 2013 was as follows:-

## 2014 Budgeted vs. Actual Receipts

Fund Type		-	<b>Budgeted Receipts</b>	<b>Actual Receipts</b>	Variance
General		\$	42,768	\$ 56,758	\$ 13,990
Special Revenue		=	113,481	113,586	105
	Total	\$	156,249	\$ 170,344	\$ 14,095

## 2014 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		_	Appropriation Authority	_	Budgetary Expenditures	•	Variance
General		\$	163,533	\$	82,154	\$	81,379
Special Revenue		_	478,000	_	84,301		393,699
	Total	\$ _	641,533	\$ _	166,455	\$	475,078

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

## **NOTE 3 - BUDGETARY ACTIVITY:-** (continued)

## 2013 Budgeted vs. Actual Receipts

Fund Type		Bud	lgeted Receipts	_	<b>Actual Receipts</b>	Variance
General		\$	42,496	\$	62,127	\$ 19,631
Special Revenue			112,297	_	116,152	3,855
	Total	\$	154,793	\$ _	178,279	\$ 23,486

## 2013 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		_	Appropriation Authority	_	Budgetary Expenditures	-	Variance
General		\$	243,981	\$	91,558	\$	152,423
Special Revenue		_	553,685	_	75,789	•	477,896
	Total	\$ _	797,666	\$ _	167,347	\$	630,319

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

#### NOTE 4 - PROPERTY TAX:-

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTE 5 - RETIREMENT SYSTEMS:-

Two Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants, as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2014 and 2013, OPERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries for 2014 and 2013. The Township has paid all contributions required through December 31, 2014.

All other Township officials and employees participate in the Federal Social Security system.

#### NOTE 6 - RISK POOL MANAGEMENT:-

The Township belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss, except OPRM retains 41.5% (effective November 1, 2011) of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. The Plan's property retention remained unchanged from prior years. This change was made to balance the reinsurance market conditions. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 783 and 774 members as of December 31, 2014 and 2013 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2013

## NOTE 6 - RISK POOL MANAGEMENT:- (continued)

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2014 and 2013.

	2014	2013
Assets	\$ 14,830,185	\$ 13,774,304
Liabilities	( 8,942,504)	( 7,968,395)
<b>Members Equity</b>	\$ 5,887,681	\$ 5,805,909

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

## **NOTE 7 - SUBSEQUENT EVENTS:-**

Management has evaluated subsequent events through September 29, 2015, the date which the financial statements were available to be issued.



## <u>Independent Auditors' Report on Internal Control Over Financial Reporting</u> and on Compliance and Other Matters Required by *Government Auditing Standards*

Richland Township Marion County 1807 E River Road Marion, OH 43302

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Richland Township, Marion County, Ohio (the Township), as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements and have issued our report thereon dated September 29, 2015, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion(s) on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as items 2014-001.

We also noted certain other matters that we reported to the Township's management in a separate letter dated September 29, 2015.

## Township's Response to Findings

The Township's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Township's responses and, accordingly, we express no opinion on them.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants

Walbrook & Master

September 29, 2015

SCHEDULE OF FINDINGS DECEMBER 31, 2014 AND 2013

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2014-001
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## **Noncompliance Citation - Certification of Expenditures**

Ohio Revised Code Section 5705.41(D) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Furthermore, contracts and orders for expenditures lacking prior certification should be null and void unless, for expenditures less than \$3,000, the board of Trustees obtains from the fiscal officer a certificate stating that there was at the time of the making of the contracts or orders a sufficient sum appropriated. The board, by resolution, then may authorize the issuance of a warrant for the payments of the amount due.

In 2014, 79% of the expenditures tested had purchase orders (PO) with certification dates after the invoice date. This could result in encumbrances and expenditures in excess of appropriations, contrary to Ohio Revised Code. We recommend that the Township Fiscal Officer and Trustees certify that sufficient funds are available prior to ordering goods and services.

## Officials' Response

The Township is aware of the above issue and since transitioning to the UAN system the Township is working on procedures for completing the purchase orders for all expenditures prior to authorizing an expenditure.

## SCHEDULE OF PRIOR YEAR AUDIT FINDINGS DECEMBER 31, 2014 AND 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2012-001	ORC 5705.41 (D) - Prior certification of expenditures.	No	Repeated as finding 2014-001.





#### **RICHLAND TOWNSHIP**

#### **MARION COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 24, 2015