#### AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO

**AUDIT REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

James G. Zupka, CPA, Inc.
Certified Public Accountants



Board of Education Aurora City School District 102 East Garfield Road Aurora, Ohio 44202

We have reviewed the *Independent Auditor's Report* of the Aurora City School District, Portage County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2016 through June 30, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Aurora City School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

January 3, 2018



#### AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO AUDIT REPORT

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2017

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#### JAMES G. ZUPKA, C.P.A., INC.

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#### INDEPENDENT AUDITOR'S REPORT

To the Members of Board of Education Aurora City School District Aurora, Ohio The Honorable Dave Yost Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Aurora City School District, Portage County, Ohio, (the District) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Aurora City School District as of June 30, 2017, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension Liabilities and Pension Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of

Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc. Certified Public Accountants

James S. Zupka, CPA, Inc.

November 17, 2017

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This discussion and analysis of Aurora City School District's (School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2017. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- Net position of governmental activities decreased \$624,966 from 2016.
- General revenues accounted for \$36,305,065 in revenue or 92.2% of all revenues. Program specific revenues in the form of charges for services and operating grants, contributions and interest, and capital grants and contributions accounted for \$3,059,520 or 7.8% of total revenues of \$39,364,585.
- The School District had \$39,989,551 in expenses related to governmental activities; only \$3,059,520 of these expenses was offset by program specific revenues. General revenues of \$36,305,065 were adequate to provide for these programs.
- At the end of the current fiscal year the governmental funds reported a combined ending fund balance of \$13,077,526, an increase of \$61,152 from the prior fiscal year.
- During the fiscal year the School District entered in to capital lease agreements in the amount of \$159,445 for the purchase of copiers and a vehicle.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements, notes to those statements and the required supplementary information. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements present how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant fund with all other nonmajor funds presented in total in one column. In the case of Aurora City School District, the general fund is by far the most significant fund.

#### Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While these statements contain information about a large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and helps answer the question, "How did we do financially during 2017?" These statements include all non-fiduciary assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting, takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in this position. This change in net position is important because it tells the reader that, for the School District as a whole the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's current property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the School Districts' activities are considered to be all governmental activities:

Governmental Activities - Most of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and food service operations.

#### Reporting the School District's Most Significant Fund

#### Fund Financial Statements

The analysis of the School District's major fund begins on page 10. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental fund is the general fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

#### The School District as a Whole

Recall that the statement of net position provides the perspective of the School District as a whole. Over time, net position can serve as a useful indicator of a government's financial position. During fiscal year 2017, the School District had a decrease in net position of \$624,966. Table 1 provides a summary of the School District's net position for 2017 compared to 2016.

Table 1 Net Position

	Governmental Activities					
		2017		<u>2016</u>		
Assets:						
Current and other assets	\$	37,787,783	\$	37,724,898		
Capital assets, net of depreciation	_	30,550,055		31,305,520		
Total assets	_	68,337,838	_	69,030,418		
Deferred outflows of resources:						
Pension		12,704,025		5,646,015		
Deferred charge on refunding		1,270,755		1,416,219		
Total deferred outflows of resources		13,974,780		7,062,234		
Liabilities:						
Other liabilities		3,570,400		3,473,165		
Long-term liabilities:		3,37 3, 133		0,110,100		
Due within one year		2,074,879		2,956,675		
Due in more than one year:						
Net pension liability		64,459,957		51,756,005		
Other amounts		24,117,758		25,716,294		
Total liabilities	_	94,222,994	_	83,902,139		
Deferred inflows of resources:						
Property taxes		20,317,152		20,407,635		
Pension		32,791		3,418,231		
Total deferred inflows of resources		20,349,943		23,825,866		
N. C. P. C. C.						
Net Position:		9,196,522		7,530,461		
Net investment in capital assets Restricted		2,282,202		2,760,742		
Unrestricted		(43,739,043)		(41,926,556)		
Total net position	\$	(32,260,319)	\$	(31,635,353)		

Net investment in capital assets reported on the government-wide statements represents a portion of the School District's total net position. Capital assets include land and land improvements, buildings, furniture and equipment and vehicles used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$2,282,202, represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted assets, \$1,252,287 or 54.9% is restricted for capital projects; \$662,958 or 29% is restricted for debt service payment; and another small amount, \$366,957 or 16.1%, is restricted for other purposes. The remaining portion of net position happens to be a deficit of \$(43,739,043) and is unrestricted. Table 1 provides a summary of the School District's net position for 2017 and 2016:

The School District's statement of activities prepared on an accrual basis of accounting includes an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows. The net pension liability is the largest single liability reported by the School District at June 30, 2017. The School District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting in the statement of net position. Table 2 shows the changes in net position for fiscal year 2017 as compared to fiscal year 2016.

Table 2 Changes in Net Position

Revenues         Governmental Activities           Program revenues:         2017         2016           Charges for services         \$1,692,916         \$1,688,894           Operating grants, contributions and interest         1,356,604         1,351,952           Capital grants, contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         8         41,219,861           Program Expenses           Instruction:         8         41,219,861           Program Expenses           Instruction:         8         4,612,232         41,439,861           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870 <td< th=""><th>Changes in Net Position</th><th></th><th></th><th></th><th></th></td<>	Changes in Net Position				
Revenues           Program revenues:         \$ 1,682,916         \$ 1,688,894           Charges for services         \$ 1,356,604         1,351,952           Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Froperty taxes         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,400           Administration         2,570,512         2,400,645           Fiscal         928,503         <		Governmental Activities			
Program revenues:         Charges for services         \$ 1,692,916         \$ 1,688,894           Operating grants, contributions and interest         1,356,604         1,351,952           Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         34,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         2,443,410         2,210,399           Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282      <			2017		2016
Program revenues:         Charges for services         \$ 1,692,916         \$ 1,688,894           Operating grants, contributions and interest         1,356,604         1,351,952           Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         34,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         2,443,410         2,210,399           Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282      <	Revenues				
Charges for services         \$ 1,692,916         \$ 1,688,894           Operating grants, contributions and interest         1,356,604         1,351,952           Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         199,082           <					
Operating grants, contributions and interest         1,356,604         1,351,952           Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Broperty taxes         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Opera		\$	1.692.916	\$	1.688.894
Capital grants and contributions         10,000         10,000           General revenues:         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,232         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         3,850         16,764           Operation non-inst	· ·	Ψ		Ψ	
General revenues:           Property taxes         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764     <	· · · · · · · · · · · · · · · · · · ·				
Property taxes         27,161,213         29,000,062           Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         8         8           Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         9         1,513,870           Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Operation properations         865,084         816,573           Community s	. •		10,000		10,000
Grants and entitlements         8,900,868         9,000,180           Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Community service			27.161.213		29.000.062
Investment earnings         75,323         43,768           Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         157,211         195,053           Extracurricular activities         1,57,211         195,053           Extracurric	. ,				
Miscellaneous         167,661         125,005           Total revenues         39,364,585         41,219,861           Program Expenses           Instruction:         1           Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         2         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         4         816,573           Food service operations         865,084         816,573           Community service         157,211         195,053					
Program Expenses         Instruction:           Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,3	<u> </u>		•		•
Program Expenses           Instruction:         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311 <tr< td=""><td></td><td>_</td><td></td><td>_</td><td></td></tr<>		_		_	
Instruction:   Regular	Total revenues	_	39,304,363	_	41,219,001
Regular         17,831,375         16,380,756           Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         2           Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Community service         157,211         195,053           Extraccurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)	Program Expenses				
Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Community service         157,211         195,053           Extraccurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35	Instruction:				
Special         4,612,232         4,143,908           Vocational         193,549         186,663           Other         1,029,029         974,110           Support services:         Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Community service         157,211         195,053           Extraccurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35	Regular		17,831,375		16,380,756
Other         1,029,029         974,110           Support services:         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Special				4,143,908
Support services:       Pupils       2,443,410       2,210,399         Instructional staff       1,557,818       1,513,870         Board of education       151,409       125,407         Administration       2,570,512       2,400,645         Fiscal       928,503       909,282         Business       211,141       190,982         Operation and maintenance of plant       3,133,242       3,024,123         Pupil transportation       1,934,886       1,744,410         Central       3,850       16,764         Operation non-instructional services:       Food service operations       865,084       816,573         Community service       157,211       195,053         Extracurricular activities       1,344,157       1,293,706         Interest and fiscal charges       1,022,143       1,003,660         Total expenses       39,989,551       37,130,311         Increase in net position       (624,966)       4,089,550         Net position beginning of year       (31,635,353)       (35,724,903)	Vocational		193,549		186,663
Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Other		1,029,029		974,110
Pupils         2,443,410         2,210,399           Instructional staff         1,557,818         1,513,870           Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Support services:				
Board of education         151,409         125,407           Administration         2,570,512         2,400,645           Fiscal         928,503         909,282           Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         5         6           Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Pupils		2,443,410		2,210,399
Administration       2,570,512       2,400,645         Fiscal       928,503       909,282         Business       211,141       190,982         Operation and maintenance of plant       3,133,242       3,024,123         Pupil transportation       1,934,886       1,744,410         Central       3,850       16,764         Operation non-instructional services:       5         Food service operations       865,084       816,573         Community service       157,211       195,053         Extracurricular activities       1,344,157       1,293,706         Interest and fiscal charges       1,022,143       1,003,660         Total expenses       39,989,551       37,130,311         Increase in net position       (624,966)       4,089,550         Net position beginning of year       (31,635,353)       (35,724,903)	Instructional staff		1,557,818		1,513,870
Administration       2,570,512       2,400,645         Fiscal       928,503       909,282         Business       211,141       190,982         Operation and maintenance of plant       3,133,242       3,024,123         Pupil transportation       1,934,886       1,744,410         Central       3,850       16,764         Operation non-instructional services:       5         Food service operations       865,084       816,573         Community service       157,211       195,053         Extracurricular activities       1,344,157       1,293,706         Interest and fiscal charges       1,022,143       1,003,660         Total expenses       39,989,551       37,130,311         Increase in net position       (624,966)       4,089,550         Net position beginning of year       (31,635,353)       (35,724,903)	Board of education		151,409		125,407
Business         211,141         190,982           Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Administration				2,400,645
Operation and maintenance of plant         3,133,242         3,024,123           Pupil transportation         1,934,886         1,744,410           Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Fiscal		928,503		909,282
Pupil transportation       1,934,886       1,744,410         Central       3,850       16,764         Operation non-instructional services:       865,084       816,573         Food service operations       865,084       816,573         Community service       157,211       195,053         Extracurricular activities       1,344,157       1,293,706         Interest and fiscal charges       1,022,143       1,003,660         Total expenses       39,989,551       37,130,311         Increase in net position       (624,966)       4,089,550         Net position beginning of year       (31,635,353)       (35,724,903)	Business		211,141		190,982
Central         3,850         16,764           Operation non-instructional services:         865,084         816,573           Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Operation and maintenance of plant		3,133,242		3,024,123
Operation non-instructional services:         865,084         816,573           Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Pupil transportation		1,934,886		1,744,410
Food service operations         865,084         816,573           Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Central		3,850		16,764
Community service         157,211         195,053           Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Operation non-instructional services:				
Extracurricular activities         1,344,157         1,293,706           Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Food service operations		865,084		816,573
Interest and fiscal charges         1,022,143         1,003,660           Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Community service		157,211		195,053
Total expenses         39,989,551         37,130,311           Increase in net position         (624,966)         4,089,550           Net position beginning of year         (31,635,353)         (35,724,903)	Extracurricular activities		1,344,157		1,293,706
Increase in net position (624,966) 4,089,550  Net position beginning of year (31,635,353) (35,724,903)	Interest and fiscal charges		1,022,143		1,003,660
Net position beginning of year (31,635,353) (35,724,903)	Total expenses		39,989,551		37,130,311
	Increase in net position		(624,966)		4,089,550
Net position end of year \$ (32,260,319) \$ (31,635,353)	Net position beginning of year		(31,635,353)	_	(35,724,903)
	Net position end of year	\$	(32,260,319)	\$	(31,635,353)

#### Governmental Activities

Net position of the School District's governmental activities decreased \$624,966. Total governmental expenses of \$39,989,551 were offset by program revenues of \$3,059,520 and general revenues of \$36,305,065. Program revenues supported 7.8% of the total governmental expenses.

Several revenue sources fund our governmental activities with property tax and State foundation revenues being the largest contributors. Property tax levies generated over \$27 million in 2017. General revenues from grants and entitlements, such as the school foundation program, generated over \$8.9 million. With the combination of taxes and intergovernmental funding comprising approximately 91.6% of all revenues, the School District monitors both of these revenue sources very closely for fluctuations.

A review of Table 2 shows that the total cost of instructional services was \$23,666,185, or 59.2% of all governmental program expenses. Instructional expenses include activities directly related to the teaching of pupils as well as the interaction between teacher and pupil.

Pupil service and instructional staff expenses include the activities involved in assisting staff and the content and process of teaching to pupils. Such expenses represent \$4,001,228, or 10% of total governmental program expenses.

The board of education, administration, fiscal and business classifications reflect expenses associated with establishing and administering school operation policies, financial operations and activities concerned with purchasing, receiving and maintaining goods and services for the School District. Combined, these costs totaled \$3,861,565, or 9.7% of all governmental expenses.

Costs associated with the operation and maintenance of plant represent those expenses necessary for the care and upkeep of the School District's buildings, grounds and equipment. Current year expenses of \$3,133,242 made up 7.8% of all governmental expenses.

Pupil transportation is related primarily to the activities at the School District's Transportation Center. This amount mainly includes salaries and wages, maintenance, fuel costs and depreciation of related vehicles, equipment and buildings. For 2017, this expense is \$1,934,886 or 4.8% of all governmental expenses.

General revenues, primarily taxes and grants and entitlements decreased 4.9% from the prior year and expenses increased 7.7% from the prior year. The decrease in general revenues is primarily from a decrease in property taxes resulting from the varying amounts available as an advance at year-end which is recognized as revenue. The School District has worked hard to control costs through retirement incentives and other measures.

The dependence upon tax revenues for governmental activities is apparent with only 7.7% of governmental expense supported by program revenues.

In a prior fiscal year, the School District implemented the accounting standard for pension. As a result of implementing the accounting standard, the School District is reporting a significant net pension liability and related deferred inflows of resources and an increase in expenses related to pension for the fiscal year which have a negative effect on net position. In addition, the School District is reporting deferred outflows of resources, which have a positive impact on net position. This expense amount is the difference between the contractually required contributions and the pension expense resulting from the change in the net pension liability that is not reported as deferred inflows or outflows. These two amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of this accounting standard on the School District's net position, additional information is presented below.

	<u>2017</u>	<u>2016</u>
Deferred outflows - pension	12,704,025	5,646,015
Deferred inflows - pension	(32,791)	(3,418,231)
Net pension liability	(64,459,957)	(51,756,005)
Impact of GASB68 on net position	\$ (51,788,723)	\$ (49,528,221)

#### The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The total revenues for governmental funds were \$39,384,657 and total expenditures were \$39,485,950. The total net change in fund balance across all governmental funds was an increase of \$61,152; the School District continues to be financially stable with a total governmental fund balance of \$13,077,526 at year-end. Table 3 shows fiscal year 2017 fund balances compared to fiscal year 2016.

Table 3 Fund Balances

	und Balance ine 30, 2017	Fund Balance June 30, 2016		Increase/ (Decrease)		Percent Change
General Other governmental	\$ 10,865,789 2,211,737	\$	10,280,693 2,735,681	\$	585,096 (523,944)	5.69% ( <u>19.15</u> %)
Total	\$ 13,077,526	\$	13,016,374	\$	61,152	0.47%

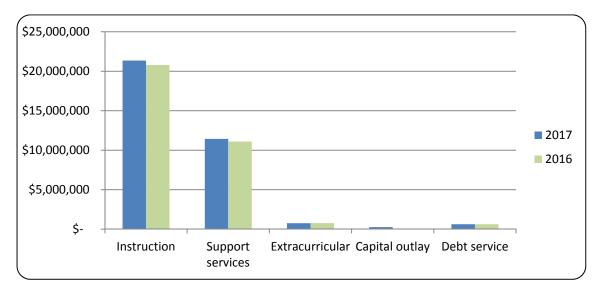
#### **General Fund**

The general fund is reporting a fund balance of \$10,865,789, an increase of \$585,096 from 2016.

Table 4
General Fund Changes in Revenues and Expenditures

	2017 Amount	2016 Amount	Increase (Decrease)	Percent Change
Revenues:				
Property taxes	\$ 25,013,378	\$ 25,961,502	\$ (948,124)	(3.65%)
Intergovernmental	8,899,183	8,902,016	(2,833)	(0.03%)
Interest	67,888	39,649	28,239	71.22%
Tuition and fees	724,190	658,334	65,856	10.00%
Extracurricular activities	108,016	117,499	(9,483)	(8.07%)
All other	193,408	163,016	30,392	18.64%
Total revenues	35,006,063	35,842,016	(835,953)	
Expenditures:				
Current:				
Instruction	21,355,294	20,791,891	563,403	2.71%
Support services	11,439,458	11,100,812	338,646	3.05%
Extracurricular	756,472	762,527	(6,055)	(0.79%)
Capital outlay	260,083	84,436	175,647	208.02%
Debt service	624,114	624,261	(147)	(0.02%)
Total expenditures	34,435,421	33,363,927	1,071,494	
Other financing sources (uses):				
Inception of capital lease	159,445	493,435	(333,990)	(67.69%)
Transfers in	9	-	9	n/a
Transfers out	(145,000)	<del>_</del>	(145,000)	n/a
Total other financing sources (uses)	14,454	493,435	(478,981)	
Net change in fund balance	\$ 585,096	\$ 2,971,524	\$ (2,386,428)	

Below is a graphical comparison of the general fund expenditures for 2017 compared to 2016.



#### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During fiscal year 2017, the School District amended its general fund budget several times, however none were significant. Budget revisions are presented to the Board of Education for approval.

For the general fund, the original budgeted revenue and other financing sources estimate was \$34,061,192. This amount was changed during the year, resulting in final revenue and other financing sources budget of \$34,627,967. Actual revenue and other financing sources reported were \$34,952,780, \$324,813 more than the final budgeted amount. Most of the differences were due to estimates for property taxes, grant awards and other intergovernmental sources, the exact amounts of which are unknown during the original budgeting process. Those estimates must be adjusted during the year as the awards are finalized.

The original expenditures and other financing uses estimate of \$33,680,973 was revised during the fiscal year. The final expenditures and other financing uses estimate of \$35,546,256 was \$1,865,283 higher than originally anticipated. In total this would be considered insignificant, with increases and decreases from the original and final budget posted to several line items of the budget. The actual expenditures and other financing uses however were \$35,043,780, \$502,476 or 1.4% lower than the final budgeted amount. This was the result of conservative spending by the School District.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2017, the School District had \$30,550,055 invested in land and land improvements, buildings, furniture and equipment and vehicles. Table 5 shows fiscal year 2017 balances compared to fiscal year 2016:

Table 5
Capital Assets, at Fiscal Year End
(Net of Depreciation)

	 Governmental Activities					
	<u>2017</u> <u>2016</u>					
Land	\$ 1,681,927	\$	1,681,927			
Land improvements	2,809,155		2,974,094			
Buildings	24,324,279		24,925,797			
Furniture and equipment	865,511		865,645			
Vehicles	 869,183		858,057			
Total capital assets	\$ 30,550,055	\$	31,305,520			

Total capital assets decreased \$755,465 during the year. This decrease was mainly caused by current year depreciation exceeding current year additions and disposals. See Note 7 to the basic financial statements for detail on the School District's capital assets.

#### Debt

At June 30, 2017, the School District has general obligation school improvement bonds, including unamortized premiums and accreted interest on capital appreciation bonds, outstanding of \$17,366,259 and refunding certificates of participation including unamortized premiums outstanding of \$5,981,399, with \$910,000 and \$655,000 due within one year, respectively. Also, the School District has capital lease obligations of \$307,287, of which \$189,664 is due within one year. The School District has budgeted to meet all of its debt requirements, all of which are to be repaid from the debt service fund. See Notes 11 and 12 to the basic financial statements for additional information regarding the School District's debt. As of June 30, 2017 the School District had a voted and unvoted debt margin of \$42,598,201 and \$1,308,129, respectively.

At June 30, 2017, the School District had \$23,654,945 in bonds, certificates of participation and capital leases outstanding with \$1,754,664 due within one year. Table 6 summarizes the bonds, certificates of participation and capital leases outstanding:

Table 6
Outstanding Debt, at Fiscal Year End

	Governmental Activities						
	<u>2017</u> <u>2016</u>						
School Improvement Refunding Bonds	\$	14,234,983	\$	15,394,983			
Premium and accreted interest		2,344,932		2,149,063			
Refunding Certificates of Participation		5,840,000		6,485,000			
Premium		141,399		178,750			
School Improvement Bonds		785,000		1,470,000			
Premium and accreted interest		1,344		3,983			
Capital leases	_	307,287		329,203			
Total outstanding debt	\$	23,654,945	\$	26,010,982			

#### **Current Issues Affecting Financial Condition**

The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast. The financial future of the School District is not without its challenges though. These challenges stem from issues that are local and at the State level. The local challenges will continue to exist, as the School District must rely heavily on property taxes to fund its operations. State level challenges continue to evolve as the State of Ohio determines the outcome of the Ohio Supreme Court case dealing with the unconstitutionality of the State's educational funding system. Although the School District relies heavily on its property taxpayers to support its operations, the community support for the schools is quite strong.

Due to the unsettled issues in the school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In conclusion, the School District's system of budgeting and internal controls is well regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions or need additional financial information, contact Bill Volosin, Treasurer, at Aurora City School District, 102 East Garfield Road, Aurora Ohio, 44202.

#### AURORA CITY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2017

	Governmental Activities		
Assets:	•	10.010.000	
Equity in pooled cash and cash equivalents	\$	10,049,309	
Cash and cash equivalents: In segregated accounts		14	
Receivables:		14	
Taxes		27,159,771	
Accounts		103,267	
Intergovernmental		457,025	
Accrued interest		8,841	
Inventory held for resale		9,556	
Capital assets:		2,222	
Nondepreciable capital assets		1,681,927	
Depreciable capital assets		57,361,231	
Accumulated depreciation		(28,493,103)	
Total capital assets		30,550,055	
Total assets		68,337,838	
Total assets		00,007,000	
Deferred outflows of resources:			
Pension		12,704,025	
Deferred charge on refunding		1,270,755	
Total deferred outflows of resources		13,974,780	
Total deferred outflows of resources		13,974,760	
<u>Liabilities:</u>			
Accounts payable		94,356	
Accrued wages		2,860,100	
Intergovernmental payable		550,172	
Accrued interest payable		65,708	
Matured compensated absences payable		64	
Long-term liabilities:			
Due within one year		2,074,879	
Due in more than one year:			
Net pension liability		64,459,957	
Other amounts due in more than one year		24,117,758	
Total liabilities		94,222,994	
		<u> </u>	
<u>Deferred inflows of resources:</u>			
Property taxes		20,317,152	
Pension		32,791	
Total deferred inflows of resources		20,349,943	
		<u> </u>	
Net position:			
Net investment in capital assets		9,196,522	
Restricted for:			
Capital projects		1,252,287	
Debt service		662,958	
Other purposes		366,957	
Unrestricted		(43,739,043)	
Total net position	\$	(32,260,319)	
		· · ·	

#### AURORA CITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Net (Expense)

			Program Revenues	8	Revenue and Changes in Net Position
			Operating Grants,		
		Charges for	Contributions and		Governmental
	Expenses	Services	Interest	and Contributions	Activities
Governmental Activities:					
Instruction:					
Regular	\$ 17,831,375	\$ 734,381	\$ 53,094	\$ -	\$ (17,043,900)
Special	4,612,232	15,921	658,861	-	(3,937,450)
Vocational	193,549	-	-	-	(193,549)
Other	1,029,029	-	-	-	(1,029,029)
Support services:					
Pupils	2,443,410	-	174,628	-	(2,268,782)
Instructional staff	1,557,818	-	52,716	-	(1,505,102)
Board of education	151,409	-	-	-	(151,409)
Administration	2,570,512	-	71,832	-	(2,498,680)
Fiscal	928,503	-	-	-	(928,503)
Business	211,141	-	-	-	(211,141)
Operation and maintenance of plant	3,133,242	5,888	-	-	(3,127,354)
Pupil transportation	1,934,886	-	-	-	(1,934,886)
Central	3,850	-	-	-	(3,850)
Operation of non-instructional services:					
Food service operations	865,084	590,913	139,021	-	(135,150)
Community service	157,211	-	152,861	-	(4,350)
Extracurricular activities	1,344,157	345,813	53,591	10,000	(934,753)
Interest and fiscal charges	1,022,143		. <u> </u>		(1,022,143)
Totals	39,989,551	1,692,916	1,356,604	10,000	(36,930,031)
	General Revenue	es:			
	Property taxes le	vied for:			
	General purpo				25,026,442
	Debt service				1,464,769
	Capital outlay				670,002
	Grants and entitle	ements not restrict	ed to specific progr	ams	8,900,868
	Investment earni				75,323
	Miscellaneous				167,661
	Total general rev	enues			36,305,065
	Change in net po	sition			(624,966)
	Net position begi	nning of year			(31,635,353)
	Net position end	of year			\$ (32,260,319)

#### AURORA CITY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2017

General			Other Governmental Funds		Total Governmental Funds	
Assets:	_					
Equity in pooled cash and cash equivalents	\$	8,112,383	\$	1,936,926	\$	10,049,309
Cash and cash equivalents: In segregated accounts		_		14		14
Receivables:		_		1-7		17
Taxes		25,207,702		1,952,069		27,159,771
Accounts		102,099		1,168		103,267
Intergovernmental		358,340		98,685		457,025
Interfund		174,721		-		174,721
Accrued interest		8,841		-		8,841
Inventory held for resale				9,556		9,556
Total assets	\$	33,964,086	\$	3,998,418	\$	37,962,504
Liabilities:						
Accounts payable	\$	75,830	\$	18,526	\$	94,356
Accrued wages		2,789,154		70,946		2,860,100
Interfund payable		-		174,721		174,721
Intergovernmental payable		523,689		26,483		550,172
Matured compensated absences payable		64				64
Total liabilities		3,388,737		290,676		3,679,413
Deferred inflows of resources:						
Property taxes		18,865,147		1,452,005		20,317,152
Unavailable revenue		280,072		-		280,072
Unavailable revenue - delinquent property taxes		564,341		44,000		608,341
Total deferred inflows of resources		19,709,560		1,496,005		21,205,565
Fund balances:						
Restricted		-		2,279,572		2,279,572
Committed		11,000		-		11,000
Assigned		2,320,436		-		2,320,436
Unassigned		8,534,353		(67,835)		8,466,518
Total fund balances		10,865,789		2,211,737		13,077,526
Total liabilities, deferred inflows of resources						
and fund balances	\$	33,964,086	\$	3,998,418	\$	37,962,504

# AURORA CITY SCHOOL DISTRICT RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2017

Total governmental funds balances		\$	13,077,526
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			30,550,055
Other long-term assets that are not available to pay for current-period expenditures and therefore are unavailable revenue in the funds:	Ф COO 244		
Property taxes Intergovernmental	\$ 608,341 276,808		
Tuition and fees	3,264		
Total			888,413
In the statement of activities, interest is accrued on outstanding bonds, whereas in			
governmental funds, an interest expenditure is reported when due.			(65,708)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the funds:			
Deferred outflows - pension	12,704,025		
Deferred inflows - pension  Net pension liability	(32,791) (64,459,957)		
Total	(04,439,937)		(51,788,723)
Long-term liabilities that are not due and payable in the current period and therefore are not reported in the funds:			
Compensated absences	\$ (2,537,692)		
Refunding general obligation bonds	(16,579,915)		
Unamortized cost of refunding	1,270,755		
General obligation bonds	(786,344)		
Refunding certificates of participation Capital leases	(5,981,399) (307,287)		
Total	(307,207)		(24,921,882)
Net position of accommodate activities		ф.	(22.200.240)
Net position of governmental activities		<u> </u>	(32,260,319)

# AURORA CITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

	General	All Other vernmental Funds	G	Total overnmental Funds
Revenues:	 			
Taxes	\$ 25,013,378	\$ 2,153,301	\$	27,166,679
Intergovernmental	8,899,183	1,253,232		10,152,415
Interest	67,888	7,883		75,771
Tuition and fees	724,190	-		724,190
Extracurricular activities	108,016	277,879		385,895
Gifts and donations	19,859	95,225		115,084
Charges for services	-	590,913		590,913
Rent	5,888	-		5,888
Miscellaneous	167,661	161		167,822
Total revenues	35,006,063	4,378,594		39,384,657
Expenditures:				
Current:				
Instruction:				
Regular	16,234,134	39,869		16,274,003
Special	3,954,123	383,306		4,337,429
Vocational	185,995	-		185,995
Other	981,042	-		981,042
Support services:				
Pupils	2,130,467	181,116		2,311,583
Instructional staff	1,379,317	44,775		1,424,092
Board of education	149,208	-		149,208
Administration	2,332,285	51,474		2,383,759
Fiscal	902,901	41,076		943,977
Business	191,924	-		191,924
Operation and maintenance of plant	2,728,696	15,063		2,743,759
Pupil transportation	1,624,660	-		1,624,660
Operation of non-instructional services:				
Food service operations	-	790,866		790,866
Community service	-	149,075		149,075
Extracurricular activities	756,472	387,962		1,144,434
Capital outlay	260,083	182,847		442,930
Debt service:	•	•		•
Principal retirement	600,361	2,071,000		2,671,361
Interest and fiscal charges	23,753	712,100		735,853
Total expenditures	34,435,421	5,050,529		39,485,950
Excess of revenues over (under) expenditures	 570,642	 (671,935)		(101,293)
Other financing sources (uses):				
Proceeds from sale of capital assets	-	3,000		3,000
Inception of capital lease	159,445	, <u>-</u>		159,445
Transfers in	9	145,000		145,009
Transfers out	(145,000)	(9)		(145,009)
Total other financing sources (uses)	14,454	147,991		162,445
Net change in fund balances	585,096	(523,944)		61,152
Fund balances beginning of year	 10,280,693	 2,735,681		13,016,374
Fund balances end of year	\$ 10,865,789	\$ 2,211,737	\$	13,077,526

#### **AURORA CITY SCHOOL DISTRICT**

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Net change in fund balances - total governmental funds		\$ 61,152
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.  In the current period, these amounts are:  Capital asset additions  Depreciation expense	\$ 442,930 (1,133,900)	
Excess of depreciation over capital asset additions	<u> </u>	(690,970)
The disposal of capital assets results in the removal of capital assets at cost and the difference in their carrying value to cost, if immaterial, is charged to the program as an expense in the statement of activities.		(64,495)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These activities consist of:  Property taxes Intergovernmental Tuition and fees	\$ (5,466) (475) (14,131)	
Net change in deferred inflows of resources during the year		(20,072)
Contractually required pension contributions are reported as expenditures in the governmental funds; however, the statement of activities reports these amounts as deferred outflows.		3,135,446
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		(5,395,948)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		2,671,361
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statements of net position, the lease obligation is reported as a liability.		
Inception of a capital lease		(159,445)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Decrease in compensated absences  Decrease in accrued interest  Amortization of:	\$ 124,295 15,053	
Premium  Deferred cost of refunding	207,092 (145,464)	
Bond accretion Total additional expenditures	 (362,971)	 (161,995)
Change in net position of governmental activities		\$ (624,966)

# AURORA CITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCEBUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Revenues:		Original Budget	_	Final Budget	_	Actual	Fin	iance with al Budget Positive legative)
Taxes	\$	24 101 694	\$	24,494,816	\$	24,685,592	\$	190,776
	Φ	24,191,684 8,817,108	Φ	8,824,169	Ф	8,890,899	Φ	66,730
Intergovernmental Interest		25,000		63,106		63,583		477
Tuition and fees		525,200		581,742		586,141		4,399
Extracurricular activities		72,000		67,647		68,159		4,399 512
Rent		8,000		5,844		5,888		44
Miscellaneous		22,200		46,835		108,710		61,875
Total revenues		33,661,192		34,084,159		34,408,972		324,813
Total revenues		33,001,192		34,064,139		34,400,972		324,013
Expenditures: Current:								
Instruction:								
Regular		15,841,629		16,279,999		16,197,230		82,769
Special		3,624,448		3,975,755		3,937,374		38,381
Vocational		169,090		189,445		185,806		3,639
Other		1,183,214		1,204,828		1,189,988		14,840
Support services:		0.047.407		0.474.050		0.444.047		00.000
Pupils "		2,017,187		2,174,253		2,141,647		32,606
Instructional staff		1,306,133		1,459,125		1,387,571		71,554
Board of education		153,473		183,472		171,733		11,739
Administration		2,196,015		2,394,842		2,332,904		61,938
Fiscal		825,062		934,168		918,366		15,802
Business		183,075		198,811		192,204		6,607
Operation and maintenance of plant		2,843,315		2,902,701		2,892,435		10,266
Pupil transportation		1,777,458		1,808,891		1,713,568		95,323
Central		12,789		28,114		8,114		20,000
Extracurricular activities		729,085		796,051		759,039		37,012
Debt service:								
Principal retirement		419,000		419,000		419,000		
Total expenditures		33,280,973		34,949,455		34,446,979		502,476
Excess of revenues over (under) expenditures		380,219		(865,296)		(38,007)		827,289
Other financing sources (uses):								
Refund of prior year expenditures		-		59,870		59,870		_
Advances in		400,000		472,983		472,983		-
Advances out		(400,000)		(450,734)		(450,734)		_
Transfers in		-		10,955		10,955		_
Transfers out		-		(146,067)		(146,067)		_
Total other financing sources (uses)		-		(52,993)		(52,993)		-
Net change in fund balance		380,219		(918,289)		(91,000)		827,289
Fund balances at beginning of year		7,390,164		7,390,164		7,390,164		
Prior year encumbrances appropriated		405,085		405,085		405,085		-
Find year encumbrances appropriated  Fund balances at end of year	\$	8,175,468	\$	6,876,960	\$	7,704,249	\$	827,289
i and balanoos at one or year	Ψ	0,170,700	Ψ	0,010,000	Ψ	1,107,473	Ψ	021,200

#### AURORA CITY SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2017

	e Purpose Frusts	Agency		
Assets: Equity in pooled cash and cash equivalents Receivables:	\$ 12,110	\$	219,980	
Accounts	 		61	
Total assets	\$ 12,110	\$	220,041	
Liabilities: Accounts payable Accrued wages	\$	\$	14,391 198 3	
Intergovernmental payable  Due to students	-		ა 205,449	
Total liabilities		\$	220,041	
Net position: Held in trust for scholarships	12,110			
Total net position	\$ 12,110			

# AURORA CITY SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2017

	Private Purpose Trusts	
Additions: Gifts and contributions Interest	\$	2,000 88
Total additions		2,088
<u>Deductions:</u> Payments in accordance with trust agreements		2,750
Change in net position		(662)
Net position, beginning of year Net position, end of year	\$	12,772 12,110

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting principles. The School District's significant accounting policies are described below:

#### A. Reporting Entity

The Aurora City School District (the School District) operates under the direction of a locally elected five-member Board of Education as Ohio state law prescribes. The School District provides educational services as authorized by its charter or further mandated by state and/or federal agencies. The board controls the School District's four instructional/support facilities, which are staffed by 122 non-certificated employees and 219 certificated full-time teaching employees which includes 12 administrative employees. These personnel provide services to approximately 2,888 students and other community members.

The predecessor to the Aurora City School District was established in 1898 when a system of neighborhood one-room schoolhouses in the then-agrarian community was consolidated into a unified school district, which approximately encompasses the boundaries of what now is the city of Aurora. Historical records indicate that a system of public education in Aurora dates back as far as 1804. Members of the Board of Education are elected at large and serve staggered four-year terms and are required to be registered voters of the district under Ohio law.

The Aurora City School District serves a geographic area of approximately twenty-five square miles. It encompasses all of the City of Aurora in northwestern Portage County and a small portion of Summit County within the Village of Reminderville. The School District operates three elementary schools, one middle school and one comprehensive high school. The School District also provides a variety of vocational educational programs for high-school students through a regional vocational education consortium.

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Aurora City School District, this includes general operations, food service, preschool and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organizations' governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organizations' resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves their budget, the issuance of their debt or the levying of their taxes.

Aurora City School District Leasing Corporation During fiscal year 2000, Aurora City School District Leasing Corporation was formed to issue Certificates of Participation for the purpose of constructing a new elementary school in accordance with Ohio Revised Code 3313.375. The School District will make lease payments to the Corporation for the life of the issuance, after which time it will take ownership of the building. The Leasing Corporation is governed by a three member board appointed by the School District. Although the Leasing Corporation is a separate legal entity, the School District's financial statements include activity pertaining to the Certificates of Participation as a blended component unit of the School District since the debt was issued on behalf of the School District. The Leasing Corporation has assigned its duties to a Trustee to handle the finances.

Within the boundaries of the Aurora City School District, Valley Christian Academy is operated as a private school. State legislation provides funding to this private school. The School District receives the money and then disburses the money as directed by the private school. The accounting for the monies is reflected in a special revenue fund of the School District.

The School District is associated with the Stark Portage Area Computer Consortium, the Portage Area School Consortium and the Ohio Schools Council which are defined as jointly governed organizations. Jointly governed organizations are governed by representatives from each of the governments that create the organizations, but there is no ongoing financial interest or responsibility by the participating governments. Information regarding these organizations is presented in Note 14.

#### B. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function program of the School District's governmental activities of the School District. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

#### **Fund Financial Statements**

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

#### C. Fund Accounting

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulation, restrictions or limitations.

For financial statement presentation purposes, the various funds of the School District are grouped into the following generic fund types under the broad fund categories governmental and fiduciary.

#### **Governmental Fund Types:**

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The general fund is the School District's only major fund:

General Fund - The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Fiduciary Fund Types:**

Fiduciary funds reporting focuses on net position and changes in net position. The fiduciary fund category is split into four categories: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust fund, which accounts for several scholarship programs for students. The School District's three agency funds are used to report resources held for student managed activities, resources held for student cafeteria purchases and to account for money temporarily held for Ohio High School Athletic Association (OHSAA) tournaments.

#### D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets, liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of the School District are included on the statement of net position.

<u>Fund Financial Statements</u> All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. The private purpose trust fund and the agency fund also use the accrual basis of accounting. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expenditure and a like amount as intergovernmental revenue. In addition these amounts are reported on the statement of activities as an expense with a like amount reported within the "Operating Grants and Contributions" program revenue account. Unused donated commodities are reported in the account "Inventory held for resale" within the basic financial statements.

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources include a deferred charge on refunding and for pension reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. This amount is related to debt refundings in the current and prior fiscal years. The deferred outflows of resources related to pension are explained in Note 9.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2017, but which were levied to finance year 2018 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, tuition and fees, and rent. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 9)

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget, the Certificate of Estimated Resources, and the Appropriation Resolution, all of which are prepared on the budgetary basis of accounting. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The Certificate of Estimated Resources and the Appropriations Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The amounts reported as the original budget revenue in the budgetary statements reflect the amounts in the certificate when original appropriations were adopted. The amounts reported as the final budgeted revenue budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2017. The amounts reported as the original budgeted expenditures reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted expenditures represent the final appropriation amounts passed by the Board of Education during the year.

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### F. Cash and Investments

To improve cash management, all cash received by the School District is pooled in a central bank account. Monies for all funds are maintained in this account or temporarily used to purchase short-term investments. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents". During the fiscal year, investments were limited to instruments of government sponsored mortgage-backed securities, negotiable certificates of deposit, commercial paper and an interest in STAR Ohio, the State Treasurer's Investment Pool. These investments are stated at cost, which approximates market value (fair value).

The School District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School District. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2017, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

For presentation on the basic financial statements, investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

Cash not required to meet the immediate financial obligations of the district is invested in an investment pool operated under the auspices of the Treasurer of the State of Ohio as provided for by Ohio law so that the district can maximize its investment earnings. Under existing Ohio statutes, all investment earnings accrue to the general fund except those specifically related to certain trust funds or federal grants, unless the Board specifically allows the interest to be recorded in other funds.

#### G. Inventory

On the government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventory of the food service special revenue fund is stated at cost, which is determined on first in, first out basis. Inventories in the food service fund consist of donated food, purchased food, and supplies held for resale. Inventories reported on the fund financial statements are expended when used.

#### H. Capital Assets and Depreciation

General capital assets are those assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. It is the policy of the School District to not capitalize interest costs incurred as part of construction.

All reported capital assets, other than land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

Asset description	Estimated lives
Land improvements	20 years
Buildings and improvements	10 - 75 years
Furniture and equipment	5 - 30 years
Vehicles	10 - 15 years

#### I. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets can include the amount required to be set-aside for the acquisition and construction of capital improvements as well as certain capital maintenance costs. See Note 16 for the calculation of the year-end restricted asset balance and the corresponding fund balance restriction.

#### J. Premiums

In governmental fund types, premiums are recognized in the current period. On the statement of net position, premiums are amortized over the term of the debt using the bonds outstanding method, which approximates the effective interest method. Premiums are presented as an addition to the face amount of the debt.

#### K. Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the bonds outstanding method and is presented as deferred outflows of resources on the statement of net position.

#### L. Short-term Interfund Assets/Liabilities

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities columns of the statement of net position.

#### M. Net Pension Liability and Pension Expense

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

The current accounting standard requires School District's to report their proportionate share of the net pension liability using the earning approach to pension accounting instead of the funding approach as previously used. The funding approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. Under the new standards, the net pension liability equals the School District's proportionate share of each plan's collective present value of estimated future pension benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. The unfunded portion of this benefit of exchange is a liability of the School District. However, the School District is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the plan.

There is no repayment schedule for the net pension liability. The School District has no control over the changes in the pension benefits, contributions rate, and return on investments affecting the balance of the net pension liability. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statue does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

#### N. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid.

The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

#### O. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities once incurred are paid in a timely manner and in full from current financial resources, and are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Long-term loans are recognized as a liability on the governmental fund financial statements when due.

#### P. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

<u>Restricted</u> fund balance category includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance classifications are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. The purpose constraint that represents the intended use is established by the Board of Education or by their designated official. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District or by State statute. The Treasurer is authorized to assign fund balance using encumbrances for planned purchases, provided such amounts have been lawfully appropriated. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

<u>Unassigned</u> fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Q. Interfund Transactions

Interfund transfers are reported as other financing sources/uses for governmental funds in the fund financial statements. All transfers between governmental funds have been eliminated within the governmental activities column of the statements of net position.

#### R. Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### S. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 2 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Other Governmental Funds	Total Governmental Funds
Restricted for			
Athletics and music	\$ -	\$ 89,273	\$ 89,273
Auxiliary services	-	17,362	17,362
Instructional programs	-	156,869	156,869
Special education	-	23,092	23,092
Professional development	-	70,252	70,252
Technology	-	10,109	10,109
Capital improvements	-	1,237,183	1,237,183
Debt service payments		675,432	675,432
Total restricted	<del>-</del>	2,279,572	2,279,572
Committed			
Underground storage tanks	11,000		11,000
<u>Assigned</u>			
Public school support	46,816	-	46,816
Encumbrances	320,562	-	320,562
Next fiscal year budget	1,953,058	<del>_</del>	1,953,058
Total assigned	2,320,436		2,320,436
Unassigned	8,534,353	(67,835)	8,466,518
Total fund balances	\$ 10,865,789	\$ 2,211,737	\$ 13,077,526

#### **NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described below is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual General Fund, is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

- 4. Encumbrances are treated as expenditures (budget basis) rather than assigned fund balance (GAAP basis).
- 5. The revenues, expenditures and other financing sources and uses of the general fund include activity that is budgeted within special revenue funds (GAAP basis). However, on the budgetary basis, the activity of the special revenue funds is excluded resulting in perspective differences.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund.

#### Net Change in Fund Balance

	<u>General</u>
GAAP basis	\$ 585,096
Net adjustment for revenue accruals	(521,527)
Advances in	472,983
Net adjustment for expenditure accruals	169,936
Advances out	(450,734)
Encumbrances (Budget basis) outstanding at year-end	(343,777)
Perspective differences from funds budgeted	
as special revenue funds:	
Revenues	(124,193)
Advances in	(40,000)
Advances out	43,000
Expenditures	 118,216
Budget basis	\$ (91,000)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing within five years from the date of deposit or by savings or deposit accounts including pass book accounts. Interim deposits may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement, unless the investment is matched to a specific obligation or debt of the School District and the investment is not a commercial paper note, a banker's acceptance or a repurchase agreement:

- 1. United States Treasury bills, notes, bonds, or any other obligations or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements for a period not to exceed thirty days in securities listed above that mature within five years from the date of settlement;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in item (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Commercial paper notes, limited to 40% (5% for a single issuer) in total of the interim monies available for investment at any one time and for a period not to exceed two hundred seventy days; and
- 8. Bankers acceptances, limited to 40% of the interim monies available for investment at any one time and for a period not to exceed one hundred eighty days.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits:**

<u>Custodial credit risk</u> is the risk that, in the event of a bank failure, the School District's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The School District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

As of June 30, the carrying amount of the School District's deposits was \$3,137,574. The School District's bank balance of \$3,757,417 was not exposed to custodial credit risk.

#### Investments:

As of June 30, the School District had the following investments and maturities:

	Fair	Percentage		
Investment type	<u>Value</u>	of Investments	<u>Maturity</u>	Rating
Federal Home Loan Mortgage Corp.	\$ 307,486	4.30%	06/29/20	AA+ <sup>(1)</sup>
Commercial paper	470,209	6.58%	10/06/17	A-1 <sup>(1)</sup>
Commercial paper	370,473	5.19%	09/28/17	A-1 <sup>(1)</sup>
Commercial paper	247,895	3.47%	01/25/18	A-1 <sup>(1)</sup>
Commercial paper	494,563	6.92%	12/12/17	A-1 <sup>(1)</sup>
Commercial paper	99,032	1.39%	09/29/17	A-1 <sup>(1)</sup>
STAR Ohio	 4,354,581	60.96%	45.5 <sup>(2)</sup>	AAAm (1)
	\$ 6,344,239			

<sup>(1)</sup> Standard and Poor's rating

<sup>(2)</sup> Days (Average)

Investment <u>Type</u>	Fair <u>Value</u>	Percentage of Investments	<u>Maturity</u>
Negotiable certificates of deposit	\$ 248,000	3.47%	06/25/18
Negotiable certificates of deposit	104,000	1.46%	06/29/18
Negotiable certificates of deposit	248,000	3.47%	07/02/18
Negotiable certificates of deposit	199,600	2.79%	06/30/21
	\$ 799,600		

All of the School District's negotiable CD's were covered in full by FDIC insurance.

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above tables identify the School District's recurring fair value measurement as of June 30, 2017. As previously discussed Star Ohio is reported at its net asset value. All other investments of the School District are valued using quoted market prices (Level 1 inputs).

<u>Custodial credit risk</u> for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The investments in Federal Home Loan Mortgage Corporation (FHLMC) are held by the counterparty's trust department or agent and not in the School District's name. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds. See note above concerning negotiable certificates of deposit.

<u>Interest rate risk</u> is the possibility that changes in interest rates will adversely affect the fair value of an investment. The School District's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit risk</u> is the possibility that an issuer or other counterparty to an investment will not fulfill its obligation. The School District's investment policy requires certain credit ratings for some investments as allowed by state law.

<u>Concentration of credit risk</u> is the possibility of loss attributed to the magnitude of the School District's investment in a single issuer. More than 5% of the School District's investments are in commercial paper. These investments are presented in the table above. The School District's policy places no limit on the amount that may be invested in any one issuer.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2017 amounted to \$67,888, which includes \$8,132 assigned from other School District funds.

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in public utility) located in the School District. Real property tax revenue received in calendar 2017 represents collections of calendar year 2016 taxes. Real property taxes received in calendar year 2017 were levied after April 1, 2016, on the assessed value listed as of January 1, 2016, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2017 represents collections of calendar year 2016 taxes. Public utility real and tangible personal property taxes received in calendar year 2017 became a lien December 31, 2015, were levied after April 1, 2016 and are collected in with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Portage and Summit Counties. The County Auditor and Fiscal Officer periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2017, are available to finance fiscal year 2017 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2017 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30 was \$5,778,214 in the general fund, \$157,215 in the permanent improvement capital projects fund, and \$298,849 in the bond retirement debt service fund and is recognized as revenue.

On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been recorded as a deferred inflow of resources.

The assessed values upon which the current fiscal year taxes were collected are:

		2017		2016
Property Category	As	sessed Value	As	ssessed Value
Real Property				
Residential and Agricultural	\$	516,001,420	\$	506,795,800
Commercial and Industrial				
and Minerals		104,054,770		103,745,410
Public Utilities		344,510		118,010
Tangible Personal Property				
Public Utilities		12,296,540		11,117,120
Total	\$	632,697,240	\$	621,776,340
iotai	Ψ	002,001,240	Ψ	021,170,040

#### **NOTE 6 - RECEIVABLES**

Receivables at year-end consisted of taxes, accounts (tuition), interfund, intergovernmental grants, entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. The intergovernmental receivable at June 30, 2017 consisted of:

Governmental Activities	<u>Amount</u>
General fund	\$ 358,340
Special revenue funds:	
Food service	1,044
Athletics	300
Auxiliary services	358
IDEA-B	60,005
Title I	27,445
Preschool grant for the handicapped	1,510
Title III	3,514
Title II-A	4,509
	\$ 457,025

#### **NOTE 7 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2017 was as follows:

Governmental activities	Balance 6/30/16	<u>Additions</u>	<u>Disposals</u>	Balance 6/30/17
Capital assets, not being depreciated: Land	\$ 1,681,927	<u>\$ -</u>	<u>\$</u> _	\$ 1,681,927
Capital assets, being depreciated:				
Land improvements	4,415,738	-	-	4,415,738
Buildings	48,182,415	-	-	48,182,415
Furniture and equipment	1,919,832	200,247	(164,048)	1,956,031
Vehicles	2,625,392	242,683	(61,028)	2,807,047
Total capital assets, being depreciated	57,143,377	442,930	(225,076)	57,361,231
Less: Accumulated depreciation				
Land improvements	(1,441,644)	(164,939)	-	(1,606,583)
Buildings	(23,256,618)	(601,518)	-	(23,858,136)
Furniture and equipment	(1,054,187)	(139,036)	102,703	(1,090,520)
Vehicles	(1,767,335)	(228,407)	57,878	(1,937,864)
Total accumulated depreciation	(27,519,784)	(1,133,900)	160,581	(28,493,103)
Total capital assets being depreciated, net	29,623,593	(690,970)	(64,495)	28,868,128
Capital assets, net	\$ 31,305,520	\$ (690,970)	\$ (64,495)	\$ 30,550,055

Depreciation expense charged to governmental functions for the year ending June 30, 2017 is as follows:

Instruction:	
Regular	\$ 312,651
Special	16,340
Vocational	2,215
Support services:	
Pupils	2,419
Instructional staff	61,578
Board of education	1,050
Administration	36,407
Fiscal	485
Business	7,978
Operation and maintenance of plant	295,767
Pupil transportation	207,133
Central	3,850
Food service operations	48,168
Extracurricular activities	 137,859
	\$ 1,133,900

#### **NOTE 8 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. General liability is insured up to \$1,000,000 per occurrence to \$2,000,000 in the aggregate. Property is insured from \$1,000,000 to \$107,852,380 with deductibles up to \$5,000. There have been no settlements paid in excess of insurance nor has insurance coverage been significantly reduced in the past three years.

The School District has joined the Portage Area School Consortium for property and general liability insurance and for health insurance of the School District's employees. The Portage Area School Consortium was established in 1981 so that thirteen educational-service providers in Portage County could manage risk exposures and purchase necessary insurance coverages as a group. The consortium has organized into two distinct entities to facilitate its risk management operations; the two entities are the Property and Casualty Insurance Pool and the Health and Welfare Pool. The Property and Casualty Insurance Pool functions to manage the member districts' physical property and liability risks and the Health and Welfare Pool is to facilitate the management of risks associated with providing employee benefits, coverages such as health and accident insurance, disability insurance and life insurance. The School District participates in both insurance pools. The consortium, to facilitate the operation of the Health and Welfare Pool, retains a third-party administrator. The School District pays all insurance premiums directly to the consortium. Although the School District does not participate in the day-to-day management of the consortium, one administrator serves as a trustee of the consortium's governing board as provided in the consortium's enabling authority. The School District recognizes that it retains a contingent liability to provide insurance coverage should the assets of the consortium become depleted, it is the opinion of management that the assets of the consortium are sufficient to meet its claims.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS

#### **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions are provided to an employee on a deferred-payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

#### A. School Employees Retirement System

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

Eligible to Eligible to Retire on or before Retire on or after August 1, 2017 \* August 1, 2017

Full benefits Any age with 30 years of service credit Age 67 with 10 years of service credit; or

Age 57 with 30 years of service credit

Actuarially reduced benefits Age 60 with 5 years of service credit Age 62 with 10 years of service credit; or Age 55 with 25 years of service credit Age 60 with 25 years of service credit

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2017, the allocation to pension, death benefits, and Medicare B was 14 percent. No allocation was made to the Health Care Fund.

The School District's contractually required contribution to SERS was \$699,442 for fiscal year 2017. Of this amount \$47,296 is reported as an intergovernmental payable.

#### **B. State Teachers Retirement System**

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 11.5 percent of the 13 percent member rate goes to the DC Plan and 1.5 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2017, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2017 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$2,436,004 for fiscal year 2017. Of this amount \$341,745 is reported as an intergovernmental payable.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	<u>Total</u>
Proportion of the net pension liability - prior measurement date Proportion of the net pension	0.159136%	0.1544142%	
liability - current measurement date	0.159340%	0.1577322%	
Change in proportionate share	0.000205%	0.003318%	
Proportionate share of the net			
pension liability	\$11,662,232	\$52,797,725	\$64,459,957
Pension expense	\$1,194,421	\$4,201,527	\$5,395,948

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	;	STRS		Total
Deferred outflows of resources		-			
Differences between expected and					
actual experience	\$ 157,296	\$ 2	2,133,282	\$	2,290,578
Changes of assumptions	778,518		-		778,518
Net difference between projected and					
actual earnings on pension plan investments	961,964	4	,383,630		5,345,594
Changes in proportionate share and difference					
between School District contributions	0.070		4.45.040		4.450.000
and proportionate share of contributions	8,676	1	,145,213		1,153,889
School District contributions subsequent to the	600 442	_	126.004		2 125 146
measurement date	 699,442		2,436,004		3,135,446
Total deferred outflows of resources	\$ 2,605,896	\$ 10	,098,129	\$ 1	2,704,025
Deferred inflows of resources					
Changes in proportionate share and difference					
between School District contributions					
and proportionate share of contributions	\$ 32,791	\$		\$	32,791
Total deferred inflows of resources	\$ 32,791	\$	-	\$	32,791
				_	

\$3,135,446 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal			
<u>Year</u>	<u>SERS</u>	STRS	<u>Total</u>
2018	\$ 462,688	\$ 1,350,817	\$ 1,813,505
2019	461,993	1,350,818	1,812,811
2020	672,455	3,032,937	3,705,392
2021	276,527	1,927,553	2,204,080
Total	\$ 1,873,663	\$ 7,662,125	\$ 9,535,788

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2016, are presented below:

Wage inflation 3 percent

Future salary increases, including inflation

COLA or Ad Hoc COLA

Investment rate of return

Actuarial cost method

3 percent

3.5 percent to 18.2 percent

3 percent

7.5 percent net of investments expense, including inflation

Entry age normal

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an experience study that was completed June 30, 2015. As a result of the actuarial experience study, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset	Target	Long term expected
<u>class</u>	allocation	real rate of return
Cash	1.00 %	0.50 %
US stocks	22.50	4.75
Non-US stocks	22.50	7.00
Fixed income	19.00	1.50
Private equity	10.00	8.00
Real assets	15.00	5.00
Multi-asset strategies	10.00	3.00
Total	<u>100.00</u> %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

		Current	
	1% Decrease	discount rate	1% Increase
	<u>(6.5%)</u>	<u>(7.5%)</u>	<u>(8.5%)</u>
School District's proportionate			
share of the net pension liability	\$ 15,440,069	\$11,662,232	\$8,500,026

#### **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75 percent

Projected salary increases 2.75 percent at age 70 to 12.25 percent at age 20

Investment rate of return 7.75 percent, net of investment expenses

Cost-of-living adjustments 2 percent simple applied as follows: for members retiring before

(COLA) August 1, 2013, 2 percent per year; for members retiring August 1, 2013

or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset	Target	Long term expected			
<u>class</u>	allocation	real rate of return			
Domestic equity	31.00 %	8.00 %			
International equity	26.00	7.85			
Alternatives	14.00	8.00			
Fixed income	18.00	3.75			
Real estate	10.00	6.75			
Liquidity reserves	1.00	3.00			
Total	100.00 %				

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

		Current	
	1% Decrease	discount rate	1% Increase
	<u>(6.75%)</u>	<u>(7.75%)</u>	(8.75%)
School District's proportionate			
share of the net pension liability	\$70,163,887	\$52,797,725	\$38,148,344

Changes between Measurement Date and Report Date In March 2017, the STRS Board adopted certain assumption changes which impacted their annual actuarial valuation prepared as of June 30, 2017. The most significant change is a reduction in the discount rate from 7.75 percent to 7.45 percent. In April 2017, the STRS Board voted to suspend cost of living adjustments granted on or after July 1, 2017. Although the exact amount of these changes is not known, the impact to the School District's net pension liability is expected to be significant.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2017, several members of the Board of Education have elected Social Security. The Board's liability is 6.2 % of wages paid. The remaining Board members contribute to SERS.

#### **NOTE 10 – POST-EMPLOYMENT BENEFITS**

#### A. School Employee Retirement System

The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2017, there was no allocation of covered payroll allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2017, this amount was \$23,500. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS covered payroll for the health care surcharge. For fiscal year 2017, the School District's surcharge obligation was \$86,392.

The School District's contributions for health care for the fiscal years ended June 30, 2017, 2016, and 2015 were \$86,392, \$80,801, and \$121,509, respectively. For fiscal year 2017, 0 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2016 and 2015.

#### **B. State Teachers Retirement System**

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2017, 2016 and fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care; therefore, the School District did not contribute to health care for the last three fiscal years.

#### **NOTE 11 - LONG-TERM OBLIGATIONS**

Changes in long-term obligations of the School District during fiscal year 2017 were as follows:

Governmental activities General Obligation Bonds	Balance July 1, 2016	<u>Increases</u>	<u>Decreases</u>	Balance June 30, 2017	Due in one year
2014 Refunding School Improvement					
Serial Bonds	\$ 7,165,000	\$ -	\$ (100,000)	\$ 7,065,000	\$ -
Premium	821,931	-	(77,528)	744,403	-
Capital Appreciation Bonds	339,991	-	-	339,991	147,217
Accretion on Bonds	285,115	206,262	-	491,377	267,783
2013 Refunding School Improvement					
Serial Bonds	6,780,000	-	(100,000)	6,680,000	-
Premium	820,017	-	(78,793)	741,224	-
Capital Appreciation Bonds	149,992	-	-	149,992	26,605
Accretion on Bonds	211,219	156,709	-	367,928	83,395
2009 School Improvement					
Serial Bonds	1,160,000	_	(375,000)	785,000	385,000
Premium	3,983	_	(2,639)	1,344	-
1 Tollingill	0,000		(2,000)	1,011	
2008 School Improvement					
Serial Bonds	310,000	-	(310,000)	-	-
2004 School Improvement					
Refunding Serial Bonds	960,000	_	(960,000)	_	-
Premium	10,781	-	(10,781)	-	_
Total bonds		362,971		17,366,259	910,000
Total bolius	19,018,029	302,971	(2,014,741)	17,300,239	910,000
Certificates of Participation					
2015 Refunding Certificates	6,485,000	-	(645,000)	5,840,000	655,000
Premium	178,750	-	(37,351)	141,399	-
Total certificates	6,663,750		(682,351)	5,981,399	655,000
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Other long-term obligations					
Capital lease	329,203	159,445	(181,361)	307,287	189,664
Compensated absences	2,661,987	39,264	(163,559)	2,537,692	320,215
Total other long-term obligations	2,991,190	198,709	(344,920)	2,844,979	509,879
Not receive liability					
Net pension liability					
STRS	42,675,568	10,122,157	-	52,797,725	-
SERS	9,080,437	2,581,795		11,662,232	
Total net pension liability	51,756,005	12,703,952		64,459,957	
Total long-term obligations	\$ 80,428,974	\$ 13,265,632	\$ (3,042,012)	\$ 90,652,594	\$ 2,074,879

General obligation bonds are direct obligations of the School District for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from voted and unvoted general property taxes. Property tax monies will be received in and the debt will be repaid from the bond retirement debt service fund. The liability for the certificates is payable from resources from the general and debt service funds. The certificates of participation are not a general obligation of the School District but are payable only from appropriations by the School District as annual lease payments. Compensated absences will be paid from the fund the person is paid from and the capital lease is an obligation of the general fund.

The School Districts long-term obligations are as follows:

	Original <u>Amount</u>	Interest <u>Rate</u>	Maturity <u>Date</u>
General Obligation Bonds 2014 Refunding School Improvement Capital appreciation	7,445,000 339,991	1.4 - 4.0% 20.03 - 35.47%	12/1/2033 12/1/2019
2013 Refunding School Improvement Capital appreciation	7,010,000 149,992	1.0 - 4.0% 8.20 - 24.18%	12/1/2033 12/1/2020
2009 School Improvement	9,345,000	3.0 - 5.5%	12/1/2018
2008 School Improvement	9,700,000	3.0 - 5.5%	12/1/2016
2004 School Improvement Refunding	7,935,000	2.0 - 4.0%	12/1/2016
Certificates of Participation 2015 Refunding Certificates	7,135,000	2.0 - 3.0%	12/1/2024

<u>School Improvement Bonds</u> - During the year ended June 30, 1995, the School District issued bonds for the principal amount of \$12,268,180 to pay the costs of renovating, remodeling, furnishing and improving the Aurora High School.

In January 2009, the School District issued \$9,345,000 in general obligation bonds which include serial and capital appreciation bonds. Capital appreciation bonds matured in prior fiscal years. The premium on the bonds was significant and is amortized over the life of the bonds using the bonds outstanding method of amortization.

In August 2008, the School District issued \$9,700,000 in general obligation bonds which include serial bonds to pay the costs of renovating, remodeling, furnishing and improving the School District schools.

<u>School Improvement Refunding Bonds</u> - In May 2004, the School District issued \$8,309,992 in general obligation bonds which included serial and capital appreciation bonds. The capital appreciation bonds have since been repaid. The premium on the bonds was significant and is amortized over the life of the bonds using the bonds outstanding method of amortization. The bonds were used to refund a portion of the 1995 School Improvement Bonds by placing the proceeds in an irrevocable trust with an escrow agent to provide for future debt service payments of the portion of bonds refunded. As a result, the bonds are considered to be defeased and the liability is not reported by the School District. At June 30, 2010, the remainder of the defeased bonds had been called and is no longer outstanding.

In April 2014, the School District issued \$7,784,991 in refunding general obligation bonds which included serial, term and capital appreciation bonds. The capital appreciation bonds mature in fiscal years 2018, 2019, and 2020 with par values of \$415,000 for the first two bonds and \$410,000 for the final bond. The 2014 Refunding School Improvement Bonds proceeds consisted of bond principal and \$980,123 of premium. The net proceeds of \$8,604,968 (after payment of underwriting fees, insurance, and other issuance costs) was deposited in an irrevocable trust with an escrow agent to provide for future debt service payments of the portion of the 2008 School Improvement Bonds refunded. As a result, the bonds are considered to be defeased and the liability is not reported by the School District. The difference between the reacquisition price and the net carrying amount of the old debt was \$819,968 and is reported as a deferred outflow of resources on the Statements of Net Position. The premium on the new debt was significant and is amortized over the life of the new bonds using the bonds outstanding method of amortization. The School District advance refunded the old bonds to reduce their total debt service payments over the next twenty years and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$326,168.

In December 2013, the School District issued \$7,159,992 in refunding general obligation bonds which included serial, term and capital appreciation bonds. The capital appreciation bonds mature in fiscal years 2018, 2019, 2020 and 2021 with par values of \$110,000 for the first two bonds and \$525,000 for the final two bonds. The 2013 Refunding School Improvement Bonds proceeds consisted of bond principal and \$981,234 of premium. The net proceeds of \$7,975,214 (after payment of underwriting fees, insurance, and other issuance costs) was deposited in an irrevocable trust with an escrow agent to provide for future debt service payments of the portion of the 2009 School Improvement Bonds refunded. As a result, the bonds are considered to be defeased and the liability is not reported by the School District. The difference between the reacquisition price and the net carrying amount of the old debt was \$742,376 and is reported as a deferred outflow of resources on the Statements of Net Position. The premium on the new debt was significant and is amortized over the life of the new bonds using the bonds outstanding method of amortization. The School District advance refunded the old bonds to reduce their total debt service payments over the next twenty years and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$323,164.

<u>Certificates of Participation</u> – During fiscal year 2000, the School District entered into a lease agreement for \$12,000,000 with the Aurora City School District Leasing Corporation for a new elementary school. The lease is an annual lease subject to renewal for twenty-five years through December 1, 2025.

<u>Refunding Certificates of Participation</u> - In March 2015, the School District issued \$7,135,000 of refunding certificates of participation with interest rates varying between 2.0-3.0 percent. The certificates were used to current refund \$7,070,000 of outstanding certificates of participation with an average interest rate of 3.0-4.25 percent. The proceeds consisted of principal and \$266,791 of premium. The net proceeds of \$7,218,744 (after payment of underwriting fees, insurance and other issuance costs of \$183,047) were deposited in an irrevocable trust with an escrow agent to provide for debt service payments of the certificates refunded with a call date of June 1, 2015. As a result, the certificates are considered to be redeemed and the liability is not reported by the School District. The premium on the certificates was significant and is amortized over the life of the certificates using the bonds outstanding method of amortization. The School District refunded the old certificates to reduce their total debt service payments over the next ten years and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$488,054.

The Leasing Corporation entered an agreement with a trustee through which it assigned and transferred rights and interest under the lease to Huntington National Bank as Trustee. The Trustee issued Certificates of Participation in the lease agreement enabling holders of the Certificates to receive a portion of the semiannual lease payments. Proceeds from the issuance are mainly being used to construct a new elementary school. In addition, terms of the trust indenture require a portion of the proceeds to be set aside for current and future certificate payments. The current certificate payment account is used to account for resources accumulated for payment over the next twelve months. The reserve account is used solely to make rent payments if a deficiency exits in the current certificate payment account and, if all payments are current, to make payment of the last certificate payments.

The obligation of the School District under the lease and any subsequent lease renewal is subject to annual appropriation of the rental payments. Legal title to the facilities remains with the Leasing Corporation until all payments required under the lease have been made. At that time, title will transfer to the School District.

The School District pays pension obligations related to employee compensation from the fund benefitting from their service.

Principal, compounded interest on capital appreciation bonds and interest requirements to retire the general obligation bonds outstanding at June 30, 2017, are as follows:

#### **Governmental Activities**

	School Improvement Bonds						Certificates o	f Parti	<u>cipation</u>
			Co	mpounded					
Fiscal Year		<u>Principal</u>		Interest		Interest	Principal		Interest
2018	\$	558,822	\$	351,178	\$	488,497	\$ 655,000	\$	165,375
2019		529,190		395,810		472,056	680,000		145,350
2020		143,900		791,100		463,556	700,000		124,650
2021		443,071		481,929		459,056	720,000		103,350
2022		950,000		-		442,681	735,000		81,525
2023-2027		5,070,000		-		1,792,967	2,350,000		107,100
2028-2032		5,535,000		-		884,758	-		-
2033-2034		1,790,000		-		72,400	 -		
Total	\$	15,019,983	\$	2,020,017	\$	5,075,971	\$ 5,840,000	\$	727,350

#### NOTE 12 - CAPITALIZED LEASES - LESSEE DISCLOSURE

During the fiscal year, the School District entered into a capitalized lease for the acquisition of copiers and a vehicle. The School District entered into a capitalized lease agreement for the acquisition of copiers and computer equipment in a prior fiscal year. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements of governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by the copier lease and vehicle lease have been capitalized as equipment and vehicles in the amount of \$98,478 and \$38,109. These amounts are equal to the present value of the future minimum lease payments at the time of acquisition. Principal payments in the current fiscal year totaled \$181,361.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments at year-end.

Fiscal	Lease		
<u>Year</u>	<u>P</u>	<u>ayments</u>	
2018	\$	205,028	
2019		46,954	
2020		34,963	
2021		34,963	
2022		10,174	
Total minimum lease payments		332,082	
Less: amount representing interest		(24,795)	
Total	\$	307,287	

#### **NOTE 13 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund balances at year end consist of the following individual fund receivables and payables:

Due to general fund from:

Nonmajor governmental funds \$ 174,721

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. As of June 30, 2017, all interfund loans outstanding are anticipated to be repaid in fiscal year 2018.

Interfund transfers for the year ended June 30, 2017, consisted of the following:

Transfers to/from nonmajor governmental funds to/from:

General fund \$ 145,009

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS**

Stark Portage Area Computer Consortium (SPARCC) is the computer service organization or Data Acquisition Site (DAS) used by the School District. SPARCC is an association of public school districts in a geographic area determined by the Ohio Department of Education. The Stark County Educational Service Center acts as the fiscal agent for the consortium. The purpose of the consortium is to develop and employ a computer system efficiently and effectively for the needs of the member Boards of Education. All School Districts in the consortium are required to pay fees, charges, and assessments as charged. A board made up of superintendents from all of the participating districts governs SPARCC. An elected Executive Board consisting of five members of the governing board is the managerial body of the consortium and meets on a monthly basis. The School District does not maintain an ongoing financial interest or an ongoing financial responsibility. Payments to SPARCC are made from the general fund and the management information system special revenue fund. During the fiscal year, the School District contributed \$122,493 to SPARCC.

Portage Area School Consortium is an insurance group-purchasing consortium made up of 25 participating members. All members pay an insurance premium directly to the consortium. The School District paid \$4,424,252 in the form of health care and life insurance premiums to the consortium for the current fiscal year.

The Ohio Schools Council (Council) is a jointly governed organization among 210 school districts, educational service centers, joint vocational school districts, and developmental disabilities boards in thirty-five northern Ohio counties. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to its members. Each member supports the Council by paying an annual participation fee. The Council's Board consists of nine superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. During fiscal year 2017 the School District paid the Council \$22,449 for natural gas purchases, \$322 in co-operative purchasing and \$2,363 for other services. Financial information can be obtained by contacting William Zelei, the Executive Director of the Ohio Schools Council at 6393 Oak Tree Blvd., Suite 377, Independence, Ohio 44131.

#### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at year end.

#### **B.** Litigation

The School District is not involved in any litigation at this time.

#### C. Enrollment Adjustments

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional school districts must comply with minimum hours of instruction, instead of minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year end. As of the date of this report, ODE has not yet finalized the impact of enrollment adjustments to the June 30, 2017 Foundation funding for the School District; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the School District.

#### **NOTE 16 - STATUTORY RESERVES**

The School District is required by the state law to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. The School District may replace using general fund revenues with proceeds from various sources (offsets), such as bond or levy proceeds related to the acquisition, replacement, enhancement, maintenance or repair of permanent improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

Although the School District had qualifying disbursements and current year offsets during the fiscal year that reduced the set-aside amount to below zero for the capital maintenance reserve, this amount may not be used to reduce the set aside requirement for future years. This negative balance is, therefore, not presented as being carried forward to future years.

The following information describes the change in the year-end set-aside amounts for capital maintenance.

	Capital Maintenance <u>Reserve</u>		
Set-aside cash balance as of			
June 30, 2016	\$	-	
Current year set-aside requirement		503,119	
Current year offset		(745,578)	
Total	\$	(242,459)	
Balance carried forward to future years	\$		

#### NOTE 19 - CONTRACTUAL COMMITMENTS/ENCUMBRANCES

As of June 30, 2017, the School District's general fund reported encumbrances not individually significant, as part of assigned fund balance. Other governmental funds reported outstanding encumbrances June 30, 2017 none of which are individually significant.

#### **NOTE 20 - ACCOUNTABILITY**

As of June 30, 2017 the following fund had a deficit fund balance:

	<u>A</u>	mount
Nonmajor special revenue funds:		
Food service	\$	67,835

This deficit was caused by the application of general accepted accounting principles. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash is needed rather than when accruals occur.

#### NOTE 21 – TAX ABATEMENTS

Pursuant to Ohio Revised Code (ORC) Section 3735.67, the City of Aurora (the City) established an Community Reinvestment Area (CRA) program. The CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The total value of the School District's share of taxes abated for fiscal year 2017 was \$536,598.

Pursuant to Section 5709.82 of the Ohio Revised Code, the City of Aurora created various Community Reinvestment Area Compensation Agreements. These agreements require municipal income tax revenue sharing with Aurora City School District when new income tax collections exceed \$1 million dollars less a tax offset of 35 percent. The School District received \$97,304 from the City during fiscal year 2017.

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**Required Supplementary Information** 

## AURORA CITY SCHOOL DISTRICT REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST FOUR FISCAL YEARS (1)

School Employees Retirement System (SERS) of Ohio	2016	2015	2014	2013
School District's proportion of the net pension liability	0.159340%	0.159136%	0.160392%	0.160392%
School District's proportionate share of the net pension liability	\$ 11,662,232	\$ 9,080,437	\$ 8,117,348	\$ 9,537,997
School District's covered employee payroll	\$ 4,922,350	\$ 4,767,246	\$ 4,631,991	\$ 4,683,244
School District's proportionate share of the net pension liability as a percentage of its covered employee payroll	236.92%	190.48%	175.25%	203.66%
Plan fiduciary net position as a percentage of total pension liability	62.98% 69.16%		71.70%	65.52%
State Teachers Retirement System (STRS) of Ohio	2016	2015	2014	2013
School District's proportion of the net pension liability	0.1577322%	0.1544142%	0.1517262%	0.1517262%
School District's proportionate share of the net pension liability	\$ 52,797,725	\$ 42,675,568	\$ 36,905,053	\$ 43,961,058
School District's covered employee payroll	\$ 16,729,636	\$ 16,372,950	\$ 15,707,054	\$ 14,955,754
School District's proportionate share of the net pension liability as a percentage of its covered employee payroll	315.59%	260.65%	234.96%	293.94%
Plan fiduciary net position as a percentage of total pension liability	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Information prior to 2013 is not available and the amounts presented are as of the School District's measurement date which is the prior fiscal year end.

#### AURORA CITY SCHOOL DISTRICT REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF SCHOOL DISTRICT CONTRIBUTIONS LAST FIVE FISCAL YEARS (1)

	2017		2016		2015		2014		2013
School Employees Retirement System (SERS) of Ohio									
Contractually required contribution	\$ 699	,442 \$	689,129	\$	628,323	\$	641,994	\$	648,161
Contributions in relation to contractually required contribution	(699	,442)	(689,129)		(628,323)		(641,994)		(648,161)
Contribution deficiency (excess)	\$	- \$		\$		\$		\$	
School District covered employee payroll	\$ 4,996	,014 \$	4,922,350	\$	4,767,246	\$	4,631,991	\$	4,683,244
Contributions as a percentage of covered employee payroll	14	.00%	14.00%		13.18%		13.86%		13.84%
State Teachers Retirement System (STRS) of Ohio	2017		2016		2015		2014		2013
Contractually required contribution	\$ 2,436	,004 \$	2,342,149	\$	2,292,213	\$	2,041,917	\$	1,944,248
Contributions in relation to contractually required contribution	(2,436	,004)	(2,342,149)		(2,292,213)		(2,041,917)		(1,944,248)
Contribution deficiency (excess)	\$	<u>-</u> \$		\$		\$		\$	
School District covered employee payroll	\$ 17,400	,029 \$	16,729,636	\$	16,372,950	\$	15,707,054	\$	14,955,754
Contributions as a percentage of covered employee payroll	14	.00%	14.00%		14.00%		13.00%		13.00%

<sup>(1)</sup> Information prior to 2013 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

#### AURORA CITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2017

#### School Employees Retirement System (SERS) of Ohio

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contribution year 2017. See the notes to the basic financials for the methods and assumptions in this calculation.

#### State Teachers Retirement System (STRS) of Ohio

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions. See the notes to the basic financials for the methods and assumptions in this calculation.

### AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Federal Grantor/ Pass Through Grantor/ Program or Cluster Title	Grant Year	Federal CFDA Number	Receipts	Non-Cash Receipts I	Expenditures	Non-Cash Expenditures
U.S. Department of Agriculture  Passed through the Ohio Department of Education Child Nutrition Cluster: National School Lunch Program Non-Cash Assistance (Food Distribution) National School Lunch Program Total Non-Cash Assistance	2017	10.555	\$ <u>0</u>	\$ 30,074 30,074	\$ <u>0</u>	\$ 30,074 30,074
Cash Assistance National School Lunch Program Total Cash Assistance Total Child Nutrition Cluster Total U.S. Department of Agriculture  U.S. Department of Education	2017	10.555	110,862 110,862 110,862 110,862	0 0 30,074 30,074	110,862 110,862 110,862 110,862	$ \begin{array}{r} 0 \\ \hline 0 \\ 30,074 \\ \hline 30,074 \end{array} $
Passed Through Ohio Department of Education Special Education Cluster (IDEA) Special Education - Grants to States Special Education - Grants to States Total CFDA #84.027	2016 2017	84.027 84.027	48,881 444,080 492,961	0 0 0	42,051 403,382 445,433	0 0
Special Education - Preschool Grants Special Education - Preschool Grants <i>Total CFDA #84.173</i> Total Special Education Cluster (IDEA)	2016 2017	84.173 84.173	2,200 9,447 11,647 504,608	0 0 0 0	(1,988) 3,957 1,969 447,402	0 0 0 0
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies  Total CFDA #84.010	2016 2017	84.010 84.010	24,351 122,644 146,995	0 0 0	24,412 116,617 141,029	0 0 0
Improving Teacher Quality State Grants Improving Teacher Quality State Grants Total CFDA #84.367	2016 2017	84.367 84.367	4,564 30,150 34,714	0 0 0	4,212 28,147 32,359	0 0 0
Title III, English Language Acquisition Grants Title III, English Language Acquisition Grants Total CFDA #84.365 Total U. S. Department of Education	2016 2017	84.365 84.365	4,198 3,320 7,518 693,835	$ \begin{array}{c} 0 \\ 0 \\ \hline 0 \\ 0 \end{array} $	3,296 3,314 624,104	0 0 0 0
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 804,697	\$ 30,074	<u>\$ 734,966</u>	\$ 30,074

The accompanying notes are an integral part of this schedule.

#### AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

#### NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Aurora City School District under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Aurora City School District, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Aurora City School District.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE 3: **INDIRECT COST RATE**

The Aurora City School District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE 4: CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on the Schedule, the District assumes it expends federal monies first.

#### NOTE 5: FOOD DONATIONS PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the program that benefitted from the use of those donated food commodities.

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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of Board of Education Aurora City School District Aurora, Ohio The Honorable Dave Yost Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Aurora City School District, Portage County, Ohio, (the District) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 17, 2017.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

November 17, 2017

#### JAMES G. ZUPKA, C.P.A., INC.

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## REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Members of Board of Education Aurora City School District Aurora . Ohio The Honorable Dave Yost Auditor of State State of Ohio

#### Report on Compliance for Each Major Federal Program

We have audited the Aurora City School District, Portage County, Ohio's (the District) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the District's major federal program for the year ended June 30, 2017. The District's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Aurora City School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2017.

#### Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

November 17, 2017

# AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2017

#### 1. SUMMARY OF AUDITOR'S RESULTS

2017(i)	Type of Financial Statement Opinion	Unmodified
2017(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2017(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2017(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2017(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2017(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2017(v)	Type of Major Program's Compliance Opinion	Unmodified
2017(vi)	Are there any reportable findings under .510(a)?	No
2017(vii)	Major Programs (list):	
	Special Education Cluster (IDEA): Special Education-Grants to States - CFDA #84.027 Special Education-Preschool Grants - CFDA #84.173	
2017(viii)	Dollar Threshold: Type A\B Program	Type A: \$750,000 or more Type B: All others
2017(ix)	Low Risk Auditee?	No

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS None.

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS None.

# AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS JUNE 30, 2017

The prior audit report, as of June 30, 2016, included no findings or management letter recommendations.



### AURORA CITY SCHOOL DISTRICT PORTAGE COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JANUARY 16, 2018**