

Certified Public Accountants, A.C.

# SUNFISH TOWNSHIP PIKE COUNTY Regular Audit For the Years Ended December 31, 2017 and 2016



Board of Trustees Sunfish Township 6105 Laurel Ridge Road Piketon, Ohio 45661

We have reviewed the *Independent Auditor's Report* of Sunfish Township, Pike County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2016 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Sunfish Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 26, 2018



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#### INDEPENDENT AUDITOR'S REPORT

June 21, 2018

Sunfish Township Pike County 6105 Laurel Ridge Road Piketon, OH 45661

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of **Sunfish Township**, Pike County, (the Township) as of and for the years ended December 31, 2017 and 2016.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Sunfish Township Pike County Independent Auditor's Report Page 2

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2017 and 2016, or changes in financial position thereof for the years then ended.

# Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Sunfish Township, Pike County, as of December 31, 2017 and 2016, and for the years then ended December 31, 2017 and 2016 in accordance with the accounting principles generally accepted in the United States of America.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2018, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

Perry Massociales CAPS A. C.

Marietta, Ohio

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	G	ieneral	Special Revenue	(Me	Totals emorandum Only)
Cash Receipts Property and Other Local Taxes Intergovernmental Earnings on Investments	\$	15,435 28,878 41	\$ 34,292 100,431 87	\$	49,727 129,309 128
Total Cash Receipts		44,354	134,810		179,164
Cash Disbursements Current:					
General Government Public Safety Public Works		39,868 - -	538 24,198 75,589		40,406 24,198 75,589
Health Conservation-Recreation		- -	6,000 5,000		6,000 5,000
Total Cash Disbursements		39,868	111,325		151,193
Excess of Receipts Over Disbursements		4,486	23,485		27,971
Other Financing Receipts: Other Financing Sources		2,000	 320		2,320
Total Other Financing Receipts		2,000	320		2,320
Net Change in Fund Cash Balances		6,486	23,805		30,291
Fund Cash Balances, January 1		50,950	 185,048		235,998
Fund Cash Balances, December 31 Restricted Assigned Unassigned		- 6,378 51,058	208,853		208,853 6,378 51,058
Fund Cash Balances, December 31	\$	57,436	\$ 208,853	\$	266,289

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2017

# Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Sunfish Township, Pike County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, and emergency medical services.

## Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which is organized on a fund type basis.

# **Fund Accounting**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gas Tax Fund** The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Motor Vehicle License Tax Fund** The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

**Road and Bridge Fund** The road and bridge fund accounts for and reports all disbursements committed to roads, including improvements, paving, snow removal, salt and sand, gravel, blacktop maintenance supplies, purchases, fuel, vehicle equipment, constructions of new and future facilities.

*Fire Fund* The fire fund accounts for and reports proceeds from property taxes restricted for fire department and life squad protection and emergency services.

**Cemetery Fund** The cemetery fund accounts for and reports proceeds from property taxes restricted for cemetery use only.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# Note 2 – Summary of Significant Accounting Policies (Continued)

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. Management has included audit adjustments in the accompanying budgetary presentations.

A summary of 2017 budgetary activity appears in Note 3.

## Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# Note 2 – Summary of Significant Accounting Policies (Continued)

# Fund Balance (Continued)

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2017 follows:

2017	Buagetea	vs. Actu	ai Receipts
	Bu	idaeted	Actu

	В	Budgeted		Actual			
Fund Type	R	Receipts		Receipts	Variance		
General	\$	18,337	\$	46,354	\$	(28,017)	
Special Revenue		115,245		135,130		(19,885)	
Total	\$	133,582	\$	181,484	\$	(47,902)	

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Ap	Appropriation		udgetary		
Fund Type		Authority		Expenditures		ariance
General	\$	43,341	\$	39,868	\$	3,473
Special Revenue		167,080		111,325		55,755
Total	\$	210,421	\$	151,193	\$	59,228

#### Note 4 - Deposits and Investments

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	 2017
Demand deposits	\$ 266,289
Total deposits	\$ 266,289

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

## Note 4 – Deposits and Investments (Continued)

# **Deposits (Continued)**

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by securities specifically pledged by the financial institution to the Township.

# Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# Note 6 - Risk Management

Worker's Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs, if material.

#### Commercial Insurance

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- · Vehicles: and
- · Errors and omission.

#### Note 7 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

The Township's elected officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2017.

### Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2017
(Continued)

# Note 9 - Subsequent Events

The Township signed for a Series 2017 USDA Bonds for the purpose of acquiring a dump truck. The Board approved that the debt service on the bonds will be paid from General Fund revenues. On December 19, 2017, the Township received \$2,000 from USDA to cover the cost Bond Counsel fees. The Township received the remaining \$39,000 on January 22, 2018 and bought the dump truck on January 29, 2018. The USDA includes the \$2,000 in the amortization schedule of the total loan amount of \$41,000.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	 General	Special Revenue	(Me	Totals morandum Only)
Cash Receipts				
Property and Other Local Taxes	\$ 17,738	\$ 39,882	\$	57,620
Intergovernmental	29,072	164,272		193,344
Earnings on Investments	 39	 78		117
Total Cash Receipts	 46,849	 204,232		251,081
Cash Disbursements				
Current: General Government	31,163	504		31,667
Public Safety	31,103	83,147		83,147
Public Works	_	89,009		89,009
Health	_	1,891		1,891
Conservation-Recreation	_	4,200		4,200
Conservation recordation		 7,200		4,200
Total Cash Disbursements	 31,163	 178,751		205,714
Excess of Receipts Over Disbursements	15,686	25,481		41,167
Other Financing Receipts:				
Other Financing Sources	 	 1,105		1,105
Total Other Financing Receipts	 	 1,105		1,105
Net Change in Fund Cash Balances	15,686	26,586		42,272
Fund Cash Balances, January 1	 35,264	 158,462		193,726
Fund Cash Balances, December 31				
Restricted	_	185,048		185,048
Assigned	25,004	-		25,004
Unassigned	 25,946	 		25,946
Fund Cash Balances, December 31	\$ 50,950	\$ 185,048	\$	235,998

PIKE COUNTY

Notes to the Financial Statements For the Year Ended December 31, 2016

# Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Sunfish Township, Pike County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, and emergency medical services.

## Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which is organized on a fund type basis.

# **Fund Accounting**

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*Fire Fund* The fire fund accounts for and reports proceeds from property taxes restricted for fire department and life squad protection and emergency services.

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2016
(Continued)

# Note 2 – Summary of Significant Accounting Policies (Continued)

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. Management has included audit adjustments in the accompanying budgetary presentations.

A summary of 2016 budgetary activity appears in Note 4.

## Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

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**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2016
(Continued)

# Note 2 – Summary of Significant Accounting Policies (Continued)

# Fund Balance (Continued)

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 - Compliance

Contrary to Ohio law, total appropriations exceeded total estimated resources by \$2,842 for the Fire District Fund and budgetary expenditures exceeded appropriation authority in the General Fund by \$2,504 and the Gasoline Tax and Fire District Funds by \$470 and \$57107, respectively, for the year ended December 31, 2016.

## Note 4 - Budgetary Activity

Budgetary activity for the year ending December 31, 2016 follows:

2016 Budgeted vs. Actual Receipts						
Budgeted	Actual					
Dessints	Dogginto					

Fund Type Variance Receipts Receipts General 46,849 (22,099)24,750 Special Revenue 89,570 205,337 (115,767)Total 114,320 (137,866)252,186

2016 Budgeted vs. Actual Budgetary Basis Expenditures

	App	oropriation	В	udgetary		
Fund Type		Authority		Expenditures		/ariance
General	\$	32,000	\$	34,504	\$	(2,504)
Special Revenue		143,300		181,331		(38,031)
Total	\$	175,300	\$	215,835	\$	(40,535)

## Note 5 - Deposits and Investments

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2016
Demand deposits	\$ 235,998
Total deposits	\$ 235,998

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation.

PIKE COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2016
(Continued)

#### Note 6 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

## Note 7 - Risk Management

Worker's Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs, if material.

#### Commercial Insurance

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- · Vehicles; and
- · Errors and omission.

## **Note 8 - Defined Benefit Pension Plans**

## Ohio Public Employees Retirement System

The Township's elected officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2016.

# Note 9 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016.

# Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any funds would be immaterial.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

June 21, 2018

Sunfish Township Pike County 6105 Laurel Ridge Road Piketon, OH 45661

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of **Sunfish Township**, Pike County, (the Township) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements and have issued our report thereon dated June 21, 2018 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of audit findings that we consider material weaknesses. We consider findings 2017-001 through 2017-002, and 2017-004 to be material weaknesses.

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# Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* as findings 2017-002 and 2017-003.

We also noted certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated June 21, 2018.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Lery Massociates CANS A. C.

Marietta, Ohio

# SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2017-001**

#### **Material Weakness**

# Posting Receipts, Disbursements and Fund Balance Classification

Accurate financial reporting is the responsibility of the Fiscal Officer and is essential to ensure information provided to the readers of the financial statements is accurate. Fund balances should be properly classified based on Governmental Account Standards Board Statement No. 54 – Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54).

Receipts and disbursements and fund balances were not always posted or classified correctly. The following errors were noted:

- Rollbacks were improperly classified as Property Tax revenue instead of Intergovernmental in 2017:
- Fund balances were classified as Assigned instead of Unassigned in the General Fund in 2017 and 2016;
- Fund balances were classified as Assigned instead of Restricted in the Special Revenue Fund in 2017 and 2016:
- Rollbacks were improperly classified as Other Financing Sources instead of Intergovernmental in 2016:
- State sourced funding was improperly recorded as Property Tax revenue instead of Intergovernmental in 2016;
- Expenditures were posted to the improper fund in 2016.

Not posting revenues, disbursements, and fund balances accurately resulted in the financial statements requiring adjustments and reclassifications. The accompanying financial statements reflect all adjustments and reclassifications. The Township has made these adjustments to their accounting system.

To help ensure accuracy and reliability in the financial reporting process, we recommend the management perform a detailed review of its draft financial statements. Such review should include procedures to ensure fund balances are correctly classified on the financial statements. In addition, the Fiscal Officer should refer to Auditor of State Technical Bulletin 2011-004 for assistance with fund balance classifications and the Township Handbook for assistance in properly recording receipts and disbursements.

Officials' Response: Officials did not provide a response to this finding.

# SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2017-002**

#### Material Weakness/Noncompliance

Ohio Revised Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required meeting any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Only the subdivision's fiscal officer need sign the certificate. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. "Then and Now" certificate If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The entity may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. Only one super blanket certificate may be outstanding at a particular time for any one line-item appropriation.

The Township did not properly certify the availability of funds prior to purchase commitment for 53% of the disbursements tested in 2017 and 53% of the disbursements tested for 2016. There was no evidence that the Township followed the afore mentioned exceptions. Without these certifications, the management of the Township lost budgetary control over expenditures.

# SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

# **FINDING NUMBER 2017-002 (CONTINUED)**

## Ohio Revised Code Section 5705.41(D) (Continued)

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations, we recommend that the Fiscal Officer certify that the funds are or will be available prior to an obligation being incurred by the Township. When prior certification is not possible, "then and now" certification should be used.

Officials' Response: Officials did not provide a response to this finding.

#### **FINDING NUMBER 2017-003**

# **Noncompliance**

**Ohio Rev. Code Section 5705.39** requires that total appropriations from each fund not exceed total estimated fund resources from each fund. This section also requires the Township to obtain a County Auditor's certificate that total appropriations from each fund do not exceed the total official estimate or amended official estimate when amending estimated resources.

During 2016, total appropriations exceeded total estimated resources by \$2,842 for the Fire District Fund and expenditures exceeded appropriations by \$2,504 in the General Fund, \$470 in the Gasoline Tax Fund, and \$57,107 in the Fire District Fund.

The Fiscal Officer and Trustees should monitor appropriations versus estimated resources to help avoid overspending. Officials should review the requirements of ORC section 5705 to be familiar with these laws and ensure the Township is complying with applicable sections.

In addition, the Township did not have a control procedure in place to ensure appropriations and estimated receipts, as authorized by the Township Trustees and approved by the County Budget Commission, were reconciled to the appropriations and estimated receipts posted to the accounting system.

This resulted in incorrect amounts posted to the accounting system and information available to Township officials to monitor year-to-date total comparison of budgeted amounts versus actual amounts was not accurate. We recommend the Township implement procedures to ensure appropriations and estimated receipts are accurately posted to the accounting system and reconciled to the amounts approved by the County Budget Commission after each amendment.

Officials' Response: Officials did not provide a response to this finding.

# SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2017-004**

#### **Material Weakness**

# **Financial Reporting and Notes to the Financial Statements**

The required components of the financial statements will vary by entity type and basis of accounting. Regulatory Cash Basis entities are required to file financial statements and notes to the financial statements within 60 days of the fiscal year end. GASB Codification 2300 explains that notes to the financial statements are intended to communicate information that is necessary for a fair presentation of the financial statements that is not readily apparent from, or cannot be included in, the financial statements themselves. The notes to the financial statements are an integral art of the financial statements, intended to be read with the financial statements, and are the entity's responsibility to prepare. To ensure compliance with the annual financial report filing requirements, entities should plan sufficient time and engage any necessary assistance to prepare their annual financial report.

During the audit, aspects of the notes to the financial statements were corrected from the Hinkle filing to agree to the financial statements in the audit report and to include all necessary note disclosures. The following notes were added to the audit report:

- Deposits and Investments and Fund balance to the Summary of Significant Accounting Policies in 2017
- Budgetary Activity in 2017
- Deposits and Investments in 2017
- Property Taxes in 2017
- Risk Management in 2017
- Defined Benefit Pension Plans in 2017
- Postemployment Benefits in 2017 and 2016
- Subsequent Events in 2017
- Compliance in 2016
- Contingent Liabilities in 2016

We recommend the Township use the available templates for financial statements and notes to the financial statements on the Auditor of State's website to prepare an accurate annual financial report.

Sound financial reporting is the responsibility of the Township and is essential to help ensure the information provided to the readers of the financial statements is complete and accurate. To help ensure the Township's financial statements and notes to the financial statements are complete and accurate, the Township should adopt policies and procedures to identify and correct errors and omissions. In addition, the Township should review the financial statements and notes prior to submission for audit.

Officials' Response: Officials did not provide a response to this finding.

# SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

Finding Number	Finding Summary	Status	Additional Information
2015-001	Posting Disbursements and Fund Balance Classifications	Not Corrected	Repeated as Finding 2017-001
2015-002	Ohio Revised Code Section 5705.41(D)	Not Corrected	Repeated as Finding 2017-002
2015-003	Bank Reconciliations	Corrected	
2015-004	Ohio Revised Code Section 5705.39	Not Corrected	Repeated as Finding 2017-003



# **PIKE COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 9, 2018