

# CITY OF BEDFORD, OHIO



**C**OMPREHENSIVE

**A**NNUAL

**F**INANCIAL

**R**EPORT

For The Year Ended  
December 31, 2018



OHIO AUDITOR OF STATE  
KEITH FABER



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Members of Council  
City of Bedford  
165 Center Road  
Bedford, Ohio 44146

We have reviewed the *Independent Auditor's Report* of the City of Bedford, Cuyahoga County, prepared by Julian & Grube, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Bedford is responsible for compliance with these laws and regulations

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

July 29, 2019

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**Cover Page:**

**A.R.M. Performance LLC, completed renovation and increased by 441 square feet a renovation of the Volvo dealership showroom. New construction was \$1,485,000 and improvements to the existing building were \$965,000.**

**This new project helps continue to build up and beautify the Bedford Auto Mile and surrounding areas.**



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**City of  
Bedford, Ohio**

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**C**OMPREHENSIVE  
**A**NNUAL  
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**R**EPORT

**For the year ended December 31, 2018**

*Prepared by:*

**DEPARTMENT OF FINANCE**  
**Frank C. Gambosi, CPA, DIRECTOR**  
Debbie Parina, Administrative Secretary  
Kimber Lee Jaworski, Payroll Officer  
Tesa Martin, A/P Accounting Clerk  
Jennifer Howland, Assistant Director



*City of BEDFORD, Ohio*



# I NTRODUCTORY

# S ECTION





City of BEDFORD, Ohio

**City of Bedford, Ohio**  
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*For the Year Ended December 31, 2018*  
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# CITY OF BEDFORD OHIO

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May 31, 2019

Honorable Mayor Stan Koci  
Members of City Council  
Citizens of Bedford, Ohio

We are presenting to you the City of Bedford's (the City) Comprehensive Annual Financial Report (CAFR). This report enables the City to comply with the Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires the cities reporting on a GAAP basis to file unaudited annual report with the Auditor of State within 150 days of the fiscal year end.

The Comprehensive Annual Financial Report of the City of Bedford, Ohio, for the year ending December 31, 2018 is submitted herewith. The City and more specifically the Department of Finance, assumes responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures contained within this report. The accuracy and completeness of the data, is based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the City. We have included all disclosures necessary to enable the reader to gain an understanding of the City's financial activities.

Ohio law requires independent audits to be performed on all financial operations of the City either by the Auditor of State or an independent public accounting firm, if permitted by the Auditor of State. The Auditor of State, has issued an unmodified ("clean") opinion on the City of Bedford's financial statements for the year ended December 31, 2018. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The City has reviewed its reporting entity definition in order to ensure conformance with GASB Statement No. 14, "The Reporting Entity" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34". In evaluating how to define the City for financial reporting purposes, management has considered its relationship with all departments, boards and agencies that make up the City of Bedford. For the City of Bedford, this includes police, fire, rescue, recreation programs, street maintenance and repairs, sanitation, water, wastewater treatment, storm water, municipal court and general services.

The Bedford City School District, Bedford Community Development Corporation, and the (Greater Cleveland) Regional Transit Authority have not been included in the accompanying financial statements. The boards of these entities are not appointed by the City, nor is either fiscally dependent on the City of Bedford.

### **History of Bedford and Form of Government:**

The City of Bedford, located in northeastern Ohio and southeast of Cleveland, has a good mix of business and industry as well as a long-established residential community, and covers 5.6 square miles. The City's 2010 estimated population from the Federal census was 13,074. The City was first established as a township in 1797 and became a village in 1837. It was incorporated as a City under Ohio law in 1932 and operates under its own charter, which was adopted that same year. The Charter provides that the City operate under the Council/Manager Form of Government. The City Manager, Law Director, Clerk of Council and Director of Finance are appointed by the seven-member elected Council. The City Manager is the Chief Administrative Officer of the City.

The City Manager, under the City Charter, has the authority to appoint and to remove all other administrative officers and employees. Other administrative officers include the positions of Directors of Service, Public Works and Recreation. Also, appointments to Building Commissioner and Police and Fire Chiefs are under his authority. The Police and Fire Chief also follow the Civil Service Commission appointment rules and procedures.

City Council holds its regular bi-monthly council meetings on the first and third Mondays of each month, with the exception of summer months when the City Council meets once a month, scheduled by Council before the summer months. The Charter provides procedures for special or emergency meetings, if the need arises. The City Manager, Director of Finance, Law Director and Council Clerk attend all council meetings. City Council generally meets in Committee of the Whole on these scheduled Monday evenings prior to the council meetings.

**The Police Department** enforces local, state, and federal laws in addition to protecting citizens and their property. The department has taken a more community oriented policing approach that has met with great success. Numerous programs are offered to citizens and students. The department, which is headed by the Chief of Police, consists of jail operations, animal control, auxiliary police, as well as a staff of patrol officers. Administrative services consist of secretaries, school guards and community service programs such as drug use prevention and the juvenile diversion program. While promoting regionalism, in 2016 the animal control services also included the neighboring City of Bedford Heights. The Police Department is located adjacent to City Hall. The City of Bedford started operations of a combined dispatch center with Chagrin Valley Regional Dispatch Center (CVRDC) as of August 1, 2017. The Chagrin Valley Dispatch is the communication center for 16 municipalities of the Chagrin Valley and the greater Cleveland area. The dispatch center is the first step to providing emergency services to over 125,000 residents. Certified staff members and state of the art communication systems allow them to initiate, coordinate and record services of all first responders. Fully trained dispatchers maintain certifications in Emergency Medical Dispatch (EMD), Cardio Pulmonary Resuscitation (CPR) and National Incident Management Systems (NIMS). The center is staffed 24/7.

**The Fire Department** provides fire protection and emergency medical services (paramedic) to City of Bedford citizens, as well as placing strong emphasis on community involvement and education. A Chief and his assistant lead the department. A fire prevention officer focuses on the reduction of potential fires and loss of property within the City. The fire facility is located in a separate facility in front of City Hall. The Fire Departments of Maple Heights, Bedford Heights and Bedford are promoting regionalism by coordinating their departments to respond to fire calls together providing more manpower at fire alarms. Also, the resources of a fire pumper and ladder truck have been reallocated for better response time and may allow less equipment to be purchased in the future, saving taxpayers money. The Fire Chiefs have initiated better services while not increasing any costs to our citizens.



**The Service Department** is comprised of several divisions administered by the Service Director and a Public Works Superintendent. The Service Department is responsible for the maintenance of all City vehicles, street signs, and snow and leaf removal. The City purchases water in bulk from the City of Cleveland through master meters and then distributes the water to City residents through the City's water mains. The City owns and maintains the water mains and bills all water users for the consumption of water on a monthly basis. The City will continue to invest heavily in the improvement of its water system to tighten it from leaks or any loss of water in the system. Therefore, billings to the public in line with payments for water usage to the City of Cleveland will be more accurate and collections increased. Another service provided is the storm/sanitary sewers maintenance for proper drainage control. The department assists with the writing of recycling grants and overseeing the contractors that collect waste and process recyclables. The Parks Division is also under the direction of the Service Department and maintains the City parks. The City utilizes the services of a forester to monitor tree plantings and removal of trees throughout the City. The City has received the award of Tree City, U.S.A., sponsored by the National Arbor Day Foundation in cooperation with the U.S. Forestry Service.

The Service Department is responsible for all non-contractual street repairs. The City also owns and operates one cemetery.

**The Recreation Department** in addition to the basic services continues to offer superior recreational facilities for its residents. The City operates four municipal playgrounds and tot lots, Hutchinson soccer/baseball/football fields, a swimming pool, the Ellenwood Recreation and Senior Citizens Center (a former grade school building which has been converted to a municipal recreation and senior citizen activity center). Included within the parks are the usual sports, playground and picnic facilities. The City abuts the Cleveland Metroparks – Bedford Reservation Nature area. This provides even more recreational facilities including horseback riding trails, walking, hiking and biking trails and golf. The Recreation Department provides numerous courses and programs throughout the year. During summer months, the department operates the pool located on Lamson Drive where swimming lessons are also offered. The City owns the skateboard park also located on Lamson Drive.

**The Director of Economic and Community Development** (currently the City Manager) is responsible for promoting the City to businesses while creating jobs and development within the City. This department also has the responsibility of writing grants for all major projects to achieve proper funding levels. The department is heavily involved in community programs for the citizens throughout the year. Community programs include The Bedford Falls Winter Festival, summer concerts on the Town Square, the Children's Fall Festival, the Pooka arts program, the City newsletter, Bedford Arts and Cultural programs and the coordination of the Outdoor Produce Market.

**The Finance Department** is responsible for the accurate recording of all receipts and disbursements. The department issues bi-weekly payrolls, personnel issues, monitors debt payments, and maintains a capital asset system. The department compiles the annual budget, prepares the Comprehensive Annual Financial Report and assists the Mayor, City Council and City Manager in all financial decisions.

**The Municipal Income Tax Department** is responsible for the collection of the municipal income tax from 7,782 resident returns, 2,973 business net profits return, and the collection from 1,246 withholding accounts from businesses within the City. The department offers on our website, <http://www.bedfordoh.gov> a free on-line municipal income tax preparation program, credit card and electronic check tax payments, as well as free preparation in-house service for the municipal income tax returns.

**The Law Department** advises the Mayor, Council, the City Manager and all departments on legal matters concerning the City. The department prepares all contract, legislation and legal documents. The Prosecutor is the Law Director and the law department has an assistant law director.

**The Building Department** is responsible for interpreting and enforcing all building codes in the City. The department issues permits and citations, conducts site inspections and licenses all contractors. The department works with qualifying residents to improve their housing through various CDBG housing grant programs.

These programs provide funding for the purchase of homes, repairs and sale of homes to be reinvested again into the same programs. Depending upon the program, costs may be incurred to qualifying residents.

### **Business Incentives and creating Economic Development:**

Note 20, titled “Tax Abatement Disclosures”, is a requirement in our CAFR based upon GASB Statement No. 77. This footnote disclosure focuses on lost tax dollars and the costs to government entities. The following will reveal the benefits derived from offering business incentives.

The City of Bedford allows tax incentives under four programs: The Enterprise Zone tax abatements (EZA), the Community Reinvestment Area (CRA), the Economic Development Job Creation and Retention Program, and non-tax revenue moving expenses. The EZA’s program has not been utilized in many years as its function is now limited to benefit businesses from abatement of real estate taxes. The CRA program performs the same function and is utilized instead. Only two of these programs effect public tax dollars the CRA incentives and the Economic Development Job Creation and Retention Program; therefore, these are the only disclosed programs in the footnote.

All City business incentives start the above abatement processes with an application process from the business declaring their commitments of building improvements and/or job creation by moving their business into the City. Thereby, the business will improve an existing building or constructing a new building(s) to accommodate their new increased manufacturing, professional or retail establishment’s personnel and equipment. The City, after reviewing the applications, will accept, amend, or deny the business request based upon the criteria (minimum return on investment criteria) as stated in the footnote. Thus, a complete cost/benefit analysis is performed by the administration before deciding on the business’s incentive request. The City makes public any decision to allow any incentives through an ordinance approved by City Council. When an agreement requires the City to have a Bedford City School District (BCSD) tax sharing agreement under section 5709.82 of the Ohio Revised Code, the City will enter into an agreement with the BCSD.

The City will budget in the corresponding years, any increases in municipal income tax revenue generated from the newly created jobs, and incorporate any increased real estate valuation taxes (non-abated taxes) into the budget as well.

The Cuyahoga County Appraisal Department under the County Fiscal Officer, assigns taxable values to new or improved commercial property improvements. This new or improvement valuation is used in conjunction with a contract between the City and the business to establish the dollar amount of abated valuation associated with the new construction and/or improvements.

### **Monitoring incentives:**

The City of Bedford (Finance Director) is required by statute, to file online annually, by March 31<sup>st</sup>, all abatement information with the State of Ohio. This applies to each individual abatement contract and overall statistics of the EZA and CRA program related to the abatements granted. Information such as number of jobs created, retained employment, the amount of payroll related to increased jobs, real estate improvement dollars invested, income tax dollars generated from each and overall contracts.

The City of Bedford pursuant to various sections (5709 and 3735) under the Ohio Revised Code, established a Housing Council. This Housing Council consists of seven members: two are appointed by the Mayor, one member is appointed by the Planning Commission, two members are appointed by City Council and two are appointed from the other members of the Housing Council. They serve four-year terms. Their purpose is to look at the property conditions of the businesses or residential properties that have been offered EZA or CRA incentives. Based upon the condition of the properties, they can recommend to the TIRC (see below) to continue, modify or deny the incentives. Annually, the Building Commissioner takes pictures of the properties for the Housing Council’s review. To date, all properties have been in good condition.

The City is also required to submit to a review of all CRA and EZA Contract agreements with the Tax Incentive Review Council (TIRC) annually in August. The TIRC is organized by Section 5709.85 (A) (1) of the Ohio Revised Code consisting of 7 members: one legislative appointee, one County Auditor (Fiscal Officer) appointee, one member of the Board of Education, the Chief Financial Officer of the City, and two members of the public appointed by the Chief Executive Officer with concurrence of the legislative authority (City Council), with at least four members being residents of the City. The TIRC reviews the State of Ohio CRA/EZA form C's of each corresponding business incentive and votes to continue, request modification of the current agreement, decide that the business is non-compliant with their contract requirements, or if appropriate, let the incentives expire.

The TIRC presents its recommendations to the Bedford City Council at a public meeting and, by resolution, can accept, modify or reject the recommendations of the TIRC. City Council reserves the right to terminate abatements and incentives when businesses are not in compliance. City Council's Goals and strategic plan as they review/and or approve these incentives and recommendations are to maintain Bedford's competitiveness as a site for location of new businesses and the expansion of existing businesses, create and retain jobs, and increase real estate values, for tax purposes. The economic effect of these incentives are immediate when increasing jobs as municipal income taxes increase, however, for the most part the positive economic effects from collection of real estate taxes, will be in the future.

The following is a 5-year depiction of the dollar amounts The City of Bedford has and will realize from increased taxes afforded from business incentives:

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Retail Establishments	\$27,898	\$27,898	\$27,898	\$27,898	\$27,898
Manufacturing	193,454	193,454	193,454	193,454	200,700
Professional Buildings	<u>14,781</u>	<u>14,781</u>	<u>14,781</u>	<u>14,781</u>	<u>14,781</u>
Total	<u>\$236,133</u>	<u>\$236,133</u>	<u>\$236,133</u>	<u>\$236,133</u>	<u>\$243,379</u>

**CRA, Economic Development Job Creation and Retention Program and Moving Expenses -**

**\* Annual Municipal Income Tax Increases in relation to newly created jobs:**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Retail Establishments	\$659,834	\$676,330	\$693,238	\$710,569	\$728,333
Manufacturing	732,555	750,869	769,641	788,882	808,604
Professional Buildings	<u>551,491</u>	<u>212,184</u>	<u>217,488</u>	<u>222,925</u>	<u>228,498</u>
Total	<u>\$1,943,880</u>	<u>\$1,639,383</u>	<u>\$1,680,367</u>	<u>\$1,722,376</u>	<u>\$1,765,435</u>

The total increases in revenue expected annually from business incentives, are obtained by adding both schedule subtotals.

**Number of jobs created and projected from all programs noted above:**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Retail Establishments	458	388	390	390	390
Manufacturing	368	405	465	515	515
Professional Buildings	<u>389</u>	<u>70</u>	<u>70</u>	<u>70</u>	<u>70</u>
Total	<u>1,215</u>	<u>863</u>	<u>925</u>	<u>975</u>	<u>975</u>

Jobs Created Schedule projections were based upon State of Ohio CRA forms filed and business incentive application projections.

### **Economic Condition and Outlook:**

The City established an Enterprise Zone, which included all land within the boundaries of The City of Bedford in April of 1990. The City established a Community Reinvestment area in 1997 and updated this in 2005, which included all land within the boundaries of the City of Bedford. The establishment of the Enterprise Zone and the Community Reinvestment area gave the City the ability to maintain and expand business located in the City and created new jobs.

Art of Beauty a company located in the Tinkers Creek Commerce Park Development, added \$6.1 million in real estate improvements to the property, and transferred 45 employees immediately to the site and is expected to create 50 more jobs within 6 years per their community reinvestment area agreement (CRA).

The Hemisphere Corporation and Hull & Associates completed construction building a new headquarters on this site at a cost of \$3.2 million and additionally added \$600,000 in furniture & fixtures.

### **Ben Venue Laboratories/West-Ward/Xellia Pharmaceuticals**

From 1996 to present, Ben Venue approached the City for abatements in the Community Reinvestment area, regarding Real Estate development and tax exemptions to be able to conduct various expansion projects. Ben Venue stopped production of all products within the 1 million square foot of manufacturing area at the end of 2013.

The City's worked with the new purchaser of this facility, West-Ward Pharmaceuticals, a company that is utilizing the Lab Office Building complex for the research and development. At the year-end 2017, West-Ward pharmaceuticals had 69 employees on site. West-Ward pharmaceuticals sold four of the buildings to Xellia Pharmaceuticals late in 2015, with the assistance from the State of Ohio offering business incentives.

Xellia in 2017, completed construction on the facilities to allow distribution of products and is expected to start distribution of products in 2018 and hire up to 170 employees by year-end 2017-2018. Currently at the beginning of 2019 there are 213 employees at this site. Income taxes paid in 2018 were \$410,457.

### **The Penske Auto Group Improvements**

As stated by the Penske Auto Group administration:

“Penske Automotive Group has collectively decided to double down on our commitment to the Bedford Automile and gentrify over 22 acres of automotive retail space bridging Audi, Toyota, Scion, Smart and Mercedes Benz of Bedford. Additionally, we will double the size of our Bedford Collision center through the acquisition of the long-abandoned facility formerly known as Sterling Auto Body. We had the opportunity to relocate our entire footprint but given the natural gravity of the Automile, the expense of rebuilding, and our intent to reinvest rather than leave behind a trail of blight we are planning to put nearly \$10MM of capital expenditure into our existing facilities (\$3m Audi, \$3m Toyota, and \$4m Mercedes Benz). This will ensure five fully factory compliant facilities are in Bedford for the foreseeable future. Our employment and revenue projections increase by nearly 15 percent in the first year and by as much as 30 percent in the subsequent two years. Nowhere in the state of Ohio is there a larger aggregation and selection of brands for customer selection. It truly is a unique nameplate in northeast Ohio to be able to claim you're a member of the History Bedford Automile.”

The Penske Auto Group made improvements at the Audi Dealership in the amount of \$14,039,359 and now has 63 jobs on this site. The level of real estate investment on the Toyota site was \$9,936,797, and now has 120 employees on this site at year end.

## The Ganley Auto Group – Bedford, Ohio

As stated by the Ganley Auto Group administration:

In July 2012, Ganley Chrysler Jeep Dodge Ram moved into newly-renovated facilities that previously housed Ganley Lincoln of Bedford (closed in January 2012.) The cost of renovations excluding investments in equipment, furniture and signage amounted to over \$1.4 million.

In July 2013, Ganley Subaru of Bedford relocated to 123 Broadway, the former Chrysler Dodge Jeep Ram store. The facility was renovated and is expected to be the first Eco-Friendly Subaru store in Northeast Ohio. The cost of renovations was constructed at an estimated \$1.5 million.

When Subaru relocated from its current location at 240 Broadway, the existing building became a Certified Used Vehicle Sales and Service Center for Ganley Volkswagen of Bedford. In 2017, this facility is being renovated to become Ganley Alfa Romeo Fiat and was completed in 2017. Construction costs are projected at approximately \$1.0 million.

In 2015 and 2016, Ganley Real Estate Co. purchased additional parcels across from the Ganley Chrysler Dodge Jeep Ram facility for additional new and used vehicle storage. Total acquisition costs were approximately \$500,000.

The above projects will expand employment in Bedford over the next several years by 30 to 40 additional full-time employees.

The Ganley Real Estate Co. finished constructing a new, approximately 34,000 square foot, (\$4.4 million) building and expanded its Volkswagen operations in 2007. The total investment was more than \$6 million. The Ganley Real Estate Co. finished constructing in 2007 a new, approximately 8,100 square foot, building to expand its Subaru operations (the previously occupied building). The company invested approximately \$4 million in buildings and service center, site work, new machinery and equipment, furniture & fixtures and inventories.

The Ganley Real Estate Co., owning both Volkswagen and Subaru created 57 and 56 new jobs respectively and retained the 42 jobs already existing in Ohio for an additional payroll of \$5.2 million to the City.

### **Major Initiatives:**

The City in 2016, issued five-year general obligation bonds in the amount of \$1,400,000 through Huntington Bank at 2.10 percent interest rate. These bonds were issued to pay for the replacement of residential and some commercial water meters to be installed in 2016 and 2017.

Various waste water improvements were completed in 2018. The wastewater plant improvement projects borrowed for in 2013 were fully completed in 2018.

The City refunded the 2006 general obligation bonds through Key Bank at an interest rate of 2.18 percent from June 1, 2017 through December 1, 2026 on September 6, 2016. The net present value savings from this issue was \$546,651. The cash flow savings from this refunding is \$613,018.

Qua Inc., Mazda SAAB of Bedford (Partners Automotive Group of Bedford) is planning to expand and relocate their Mazda SAAB store and obtained a new franchise, Mitsubishi, whereby, both franchises will have new stores at the corner of Northfield and Rockside Roads, reinvigorating the Meadowbrook shopping center. Construction of the new building will be approximately \$3.8 million, with a total investment of \$12.7 million including inventory and other property improvements, along with retaining a payroll of over \$2.8 million.

ARM Performance Group, LLC has improved and expanded its dealership in 2018. The improvements are expected to reach \$2,450,000. The Acura/Volvo Dealership will maintain 64 jobs at this site.

**Future and completed projects that required the City to apply for various grants are:**

The City placed Issue #1 on the May 2, 2017 ballot. The issue raised the municipal income tax rate from 2.25 percent to 3 percent with a credit increase cap from 1.5 percent to 2.25 percent. This income tax increase is projected to increase income tax revenues in the general fund an additional \$600,000 in 2019.

The City is facing continued significant cuts in revenue passed through from the State of Ohio. These include three of the City's larger revenue sources at one time: Inheritance (Estate) taxes is longer collected as of January 1, 2013 and cost the City an additional \$499,380 per year. The local government fund was reduced 50 percent after 2012 and thereafter. This led to a loss of revenue in the amount of \$442,000 thereafter. Finally, the last loss of revenue from the personal property and the CAT were eliminated starting in 2012 at a reduction of revenue totaling \$463,997 per year. These cuts from the State required the City to make an additional \$1,620,000 in adjustments to its current and future budgets.

In 2015, The City's income tax revenue collections were affected from the closing of the City's largest taxpayer, Ben Venue Laboratories in the amount of 2 million dollars in withholding taxes. The City's lack of this revenue versus expenditures in 2015 resulted a \$1.94 million shortfall in 2015. The shortfall for 2018 was alleviated due to the implementation of the income tax as stated above. Also, a refuse assessment fee of \$14 per household removed the refuse expenses in the general fund in the amount of \$723,923 per year.

**Various types of grants received in 2018:**

The City was awarded grants in 2018 from the U.S. Department of Justice for the continuation of the South East Area Law Enforcement narcotics program. The total amount of funds received in 2018 was \$156,483.

The program utilizes grant funding, matching funds, program income from confiscated funding and Federal stimulus money to continue the program. This program assists the police monetarily in their efforts to arrest those that sell or use illegal drugs. This program has led to various arrests and items have been confiscated including currency. This year's confiscated dollars were \$98,935.

In years past, the City had received an ARRA grant under CDBG section 14.256 Funding Neighborhood Stabilization (NSP) Grant in the amount of \$700,000. These funds were utilized to reconstruct the addresses of: 741 Washington Street, 775 Lincoln Ave, 831 Lincoln Blvd., and 166 Woodrow Ave. The sale of these houses were for \$162,900 in 2016 and \$88,000 in 2015. The City will utilize these funds on Park improvements and demolition of dilapidated housing in 2018 and in the near future.

**Other Assessment Revenue Items:**

- The street lighting rate of millage was increased in the 2017 tax budget for collection in 2018 to 1.6 mills due to decreases in valuation of City property. Cuyahoga County performed its six-year reappraisal of industry and residential property values in 2018. Due to the economy and housing foreclosure problems, estimated collections on real estate taxes for tax year 2017 would have a delinquency rate of at least 7.11 percent. Actual collections were better as stated below.

Estimated real estate collections in (000's) for the General Fund were as follows;

**General Fund estimated Real Estate Collections (000's)**

	<u>At 100 Percent</u>	<u>Estimated</u>	<u>Actual</u>
2009 for Collection in 2010	\$2.573	\$2.414	\$2.487
2010 for Collection in 2011	2.523	2.381	2.462
2011 for Collection in 2012	2.521	2.280	2.182
2012 for Collection in 2013	2.000	2.000	2.200
2013 for Collection in 2014	2.216	2.073	2.118
2014 for Collection in 2015	2.238	2.081	2.113
2015 for Collection in 2016	2.116	1.904	1.899
2016 for Collection in 2017	2.075	1.928	2.025
2017 for Collection in 2018	2.126	2.052	1.984
2018 for Collection in 2019	2.240	2.090	

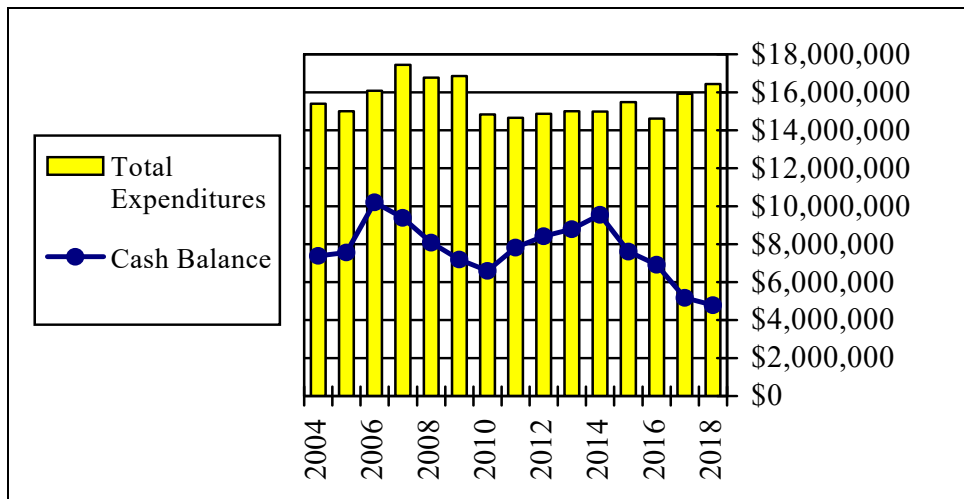
The Tax Department utilized a new on-line income tax preparation system throughout the 2018 tax season. Taxpayers and professional tax preparers were able to complete accurate returns with software that simplified the preparation process. The users of this system found it accurate and available for use 24 hours a day. The program allows the taxpayer convenience of this preparation in the comfort of their home or office.

The Bedford Fire Department performed 1,712 ambulance runs in the year 2018 and 1,961 in 2017. The ambulance runs generated reimbursement revenue in the total amount of \$401,322 in 2018 and \$417,404 in 2017. The City pays a 7 percent administrative billing fee to Great Lakes Billing Company on an annual basis.

***Financial Information***

**Long-term financial planning:**

As you can see from the following graph, the general fund ended the year with a budgetary cash balance of \$4,740,352. The 2018 ending operating cash balance represented 29 percent of the total general fund expenditures (including transfers) or 106 days of general fund operating expenditures. This cash balance falls above the City's general fund balance written policy of 15 percent of expenditures and still retains \$4.4 in reserves.



The City has completed an updated master and strategic plan for future projects and needs.

**Accounting Policies and Budgetary Control:**

The City of Bedford utilizes automated governmental accounting software developed and licensed by Software Solutions Incorporated ((SSI) - VIP version Fusion). This software controls budgetary, accounting, payroll and capital assets. The City utilizes a software package for utility billing developed by Fund Balance Inc.

The City of Bedford's accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances and changes therein. These funds are segregated for the purposes of carrying on specific activities or attaining certain objectives in accordance with the special regulations, restrictions, or limitations. Generally Accepted Accounting Principles (GAAP) determines the type of funds used.

The annual budget serves as the foundation for the City of Bedford's financial planning and control. The level of budgetary control is at the department level. All non-fiduciary funds are budgeted annually. The City also controls its expenditures at levels of personal services and all other expenditures as required by the City's Charter. The City did have amendments to the original appropriations ordinance to account for fewer funds and increased grants received during 2018. Pursuant to GASB 54 classification of funds, the following funds were closed and rolled into the general fund as departments starting in 2017: The economic development fund, the recreation fund and the cemetery fund.

The legal level of control has been established by City Council at the department level and personal services and other for all funds. The Finance Director is authorized to transfer appropriations between line items within the personal services and all other expenditure levels within a given department. Any increases in the total appropriation for a department or if transfers are made between personal services and other appropriation lines must be approved by City Council. The City's fully automated financial system maintains the budgetary control through its purchase order/encumbrance feature. The purchase order, required before making any purchase, is reviewed for certification of the availability of funds and the estimated expenditure is encumbered against the available appropriation. Encumbrances, which would exceed the available appropriation, are not approved or recorded until City Council authorizes additional appropriations. Encumbrances do not lapse at year-end and are a reserve of fund equity, which is carried forward into the next year.

**Some major budgetary initiatives that had a significant impact on the current financial statements:**

- Reduced funding from the State revenue sources (inheritance taxes, local government funding) and again reductions in valuation from real estate sales causing the City to reduce spending on capital items such as police cruisers and service department equipment needed for operations.
- Reduced spending on debt service due to refunding of 2006 issue.
- Started spending on street improvements at a cost of \$400,000 per year.
- Decreased spending on workers compensation from retrospective rating savings in 2017 and 2018.
- Three additional police officers on the street paid all year due to income tax increase.
- Increased Revenue from income tax collections due to income tax increase to 3 percent tax rate from 2.25 percent.



### **Internal accounting and reporting control:**

As part of its continuing commitment to excellence in financial reporting, the City utilizes a fully integrated, computerized financial accounting, budgeting and reporting system. Because the system is integrated, the financial and budgetary information maintained by the system is available to the City's management on a daily basis. The timeliness and accuracy of the information provided by the City's accounting, budgeting and reporting system provides each member of the City's management with a solid, informed financial basis for daily decision-making, performance evaluation and planning.

### **Financial Policies that had significant impact on the current year's financial statements:**

The mission of the City is to develop, maintain and implement financial accounting policies and procedures to protect and optimize the financial resources of the City. The City provides a sound accounting system for safeguarding the City's assets through the recording and reporting of financial transactions according to mandated laws and guidelines of Federal law, Ohio Revised Code, Generally Accepted Accounting Principles (GAAP) and the City of Bedford's Codified Ordinances. The departmental goals are to develop sound fiscal policies, provide solid fiscal management for the City, maintain reserves and fiscal integrity and protect the assets of the citizens of Bedford.

### **General Fund Balance Policy:**

The City has a formal general fund unassigned balance and reserve policy to maintain 15 percent of general fund's appropriations. The current reserve is set at \$4.365 million and with other current available funds at \$337,397. The \$4.365 million balance is earmarked to cover any future negative changes.

### **Debt Policy:**

The City has a debt policy, which has been utilized recently and analyzed yearly. No debt was issued in 2018.

The City refunded the 2006 general obligation bonds through Key Bank at an interest rate of 2.18 percent from June 1, 2017 through December 1, 2026 on September 6, 2016. The net present value savings from this issue was \$546,651. The cash flow savings from this refunding is \$613,018.

On February 15, 2017 Moody's Financial Services, downgraded the City's ratings from AA3 to A1. This was issued prior to the City placing the .75 percent income tax increase on the ballot on May 2, 2017. Where positive financial results are expected immediately. Standard & Poor's ratings of the City's long-term underlying (SPUR) remains at AA-.

The City issued and bid out a 5-year, \$1.4 million privately placed bond issue, for the replacement of water meters in 2016. Huntington Bank was the winning bid with a fixed rate of 2.10 percent. The City's bond rating was reviewed shortly in February of 2016, after the bond issue by Standard & Poor's Rating Services and the outcome was to lower the City's long-term rating and underlying (SPUR) rating to AA- from AA on the City's general obligation bonds.

In 2014, the City issued \$2,900,000 general obligation various purpose refunding bonds, series 2014, to refund the City's outstanding build America bonds. The City received Aa3 and AA ratings from Moody's and Standard and Poor's, respectfully. The Moody's rating was a result of a downgrade. The present value savings as a percent of refunded bonds (assuming a reduced interest subsidy from the Federal Government, 32.48 percent of interest due) is 2.22 percent, and a full subsidy would be a present value savings of 0.73 percent.

Original issue premiums were obtained in the amount of \$168,913 with no original issue discounts. The true interest costs were 3.16 percent while the net interest cost was 3.29 percent. The all-in true interest cost was 3.34 percent, while the net present value savings was \$65,768.

### **Investment Policy:**

Cash management is a vital component in the City of Bedford's overall financial strategy. The primary objective of the City's investment activity is the preservation and the protection of investment principal. A prudent investment program is maintained to assure the overnight and over-the-weekend investments of all possible dollars, as well as longer term investments. In addition to the security of the investment, a major consideration is the timing of needed cash to pay City liabilities. Cash resources of all City funds are combined for maximum return and are invested in accordance with the Ohio Revised Code. The total investment income (cash) from governmental activities during 2018 was \$171,492, \$158,597 in 2017 and \$121,598 in 2016.

The City has established an Investment Board consisting of the City Manager, Law Director and Director of Finance. They meet weekly to plan investment strategy, utilizing cash flow analysis programs for maximum investment yield in line with cash flow needs and the City's investment policy. See Note 5 to the financial statements for risk analysis and details of investments.

### **Independent Audit:**

In accordance with Ohio law an annual independent audit is required to be performed on all financial operations of the City. These audits are conducted by either the Auditor of the State of Ohio or, if the Auditor permits, an independent public accounting firm. The Independent public accounting firm of Julian and Grube Inc. performed these services for 2018, and an unmodified opinion is presented in the financial section.

### **Certificate of Achievement:**

The Government Finance Officers Association of the United States and Canada (GFOA) award a Certificate of Achievement for Excellence in Financial Reporting for a Comprehensive Annual Financial Report. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR), whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting standards and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The 2017 CAFR received the Certificate of Achievement and we believe our current report will conform to the requirements and standards of the Certificate of Achievement Program. Thus, we are submitting the 2018 Comprehensive Annual Report to the GFOA for award consideration.

### **Acknowledgments:**

Successful preparation of a report of this scope depends upon the dedicated contribution of many employees. The sincere appreciation of those primarily responsible for its completion is extended to all contributors, but especially to those employees in the Department of Finance, to a greater extent Jennifer Howland (assistant Finance Director) and the employees of the Local Government Services Section of the Auditor of State, which contributed significantly to the preparation of this report. Finally, the City Administration wants to extend its appreciation to the Mayor and City Council for their support and commitment to responsible fiscal reporting.

**Postscript:**

The employees of the City of Bedford are proud of the community in which we work and live. We pledge our continued dedication to providing the highest possible level of service to the citizens of the City, and we commit ourselves to enhancing the quality of life that our residents have come to expect and enjoy.

Respectfully submitted,



Frank C. Gambosi, CPA  
Finance Director



Michael S. Mallis  
City Manager

**City of Bedford, Ohio**  
*List of Principal Officials*  
*December 31, 2018*

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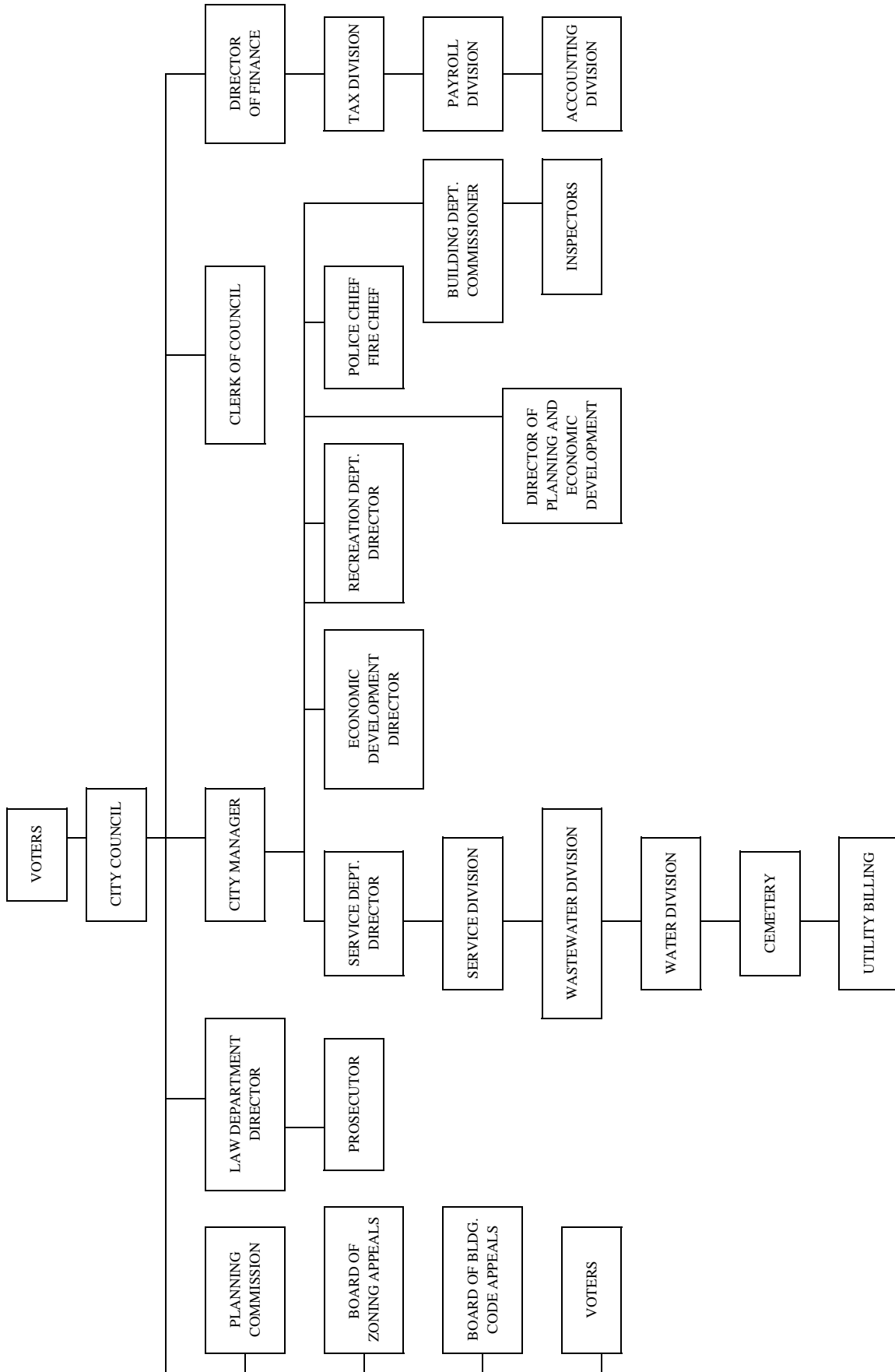
***Elected Officials***

Mayor..... Stanley Koci  
Vice Mayor ..... Paula Mizsak  
Council Member ..... Victor Fluharty  
Council Member ..... Donald A. Saunders  
Council Member ..... Walter Genutis  
Council Member ..... Heather Rhoades  
Council Member ..... Sandy Spinks  
Presiding Judge ..... Brian J. Melling

***Appointed Officials***

City Manager ..... Michael S. Mallis  
Director of Finance ..... Frank C. Gambosi  
Law Director ..... John Montello  
Clerk of Council..... Lorree Villers  
Business Development Liaison ..... Jennifer Kuzma  
Building Commissioner..... Calvin Beverly  
Service Director ..... Clint E. Bellar  
Superintendent of Public Works ..... Shawn Francis  
Chief of Fire..... David V. Nagy  
Police Chief..... Martin Stemple  
Director of Recreation..... Erin Fach

**ORGANIZATIONAL CHART  
CITY OF BEDFORD, OHIO**





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Bedford  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2017**

*Christopher P. Morrill*

Executive Director/CEO

# F INANCIAL

# S ECTION





City of BEDFORD, Ohio





**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report**

City of Bedford  
Cuyahoga County  
165 Center Road  
Bedford, Ohio 44146

To the Members of Council and Mayor:

***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bedford, Cuyahoga County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Bedford's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Bedford's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Bedford's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bedford, Cuyahoga County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and Public Safety Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 19 to the financial statements, during 2018, the City of Bedford adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. We did not modify our opinion regarding this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other postemployment benefit liabilities and pension and other postemployment benefit contributions, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Supplementary and Other Information***

Our audit was conducted to opine on the City of Bedford's basic financial statements taken as a whole.


The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these statements and schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2019, on our consideration of the City of Bedford's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bedford's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.  
May 31, 2019



City of BEDFORD, Ohio

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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The discussion and analysis of the City of Bedford's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

***Financial Highlights***

- Total assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of the current year. These figures were reported pursuant to GASB 68/71 and 75 which include the net pension and OPEB liabilities. If these long-term transactions were not included in the financial statements, the effect would have been to increase overall unrestricted net position of an additional \$37,649,044 in 2018 and \$35,543,496 in 2017. Also, the same could be said, with a greater effect on the financial statements for the governmental activities in 2018 and in 2017. Without GASB 68/71 and 75 (net pension and OPEB liabilities transactions), the City would have had a positive unrestricted net position which may have been used to meet the City's ongoing obligations to citizens and creditors provided it is expended or transferred according to the Charter of the City of Bedford and/or the general laws of Ohio.
- The City of Bedford placed an income tax rate and credit allowance increase issue on the ballot May 2, 2017 (ISSUE 1). The increase and credit allowance were increased by .75 percent. The rates will increase as follows: the tax rate in 2017 was 2.25 percent with a 100 percent credit allowance paid to another municipality up to 1.50 percent. The current rate which started January 1, 2018 is 3.0 percent with a 100 percent credit allowance paid to another municipality up to 2.25 percent. This issue passed by a vote of 81 percent for the tax increase. This increase allowed the City to hire three additional police officers as well start a street resurfacing program and sidewalk program totaling \$400,000 per year. The increase generated \$2.4 million more in 2018 per the statement of activities and \$1.9 million on the cash basis of accounting. The gain on the sale of capital assets was from the sale of the City's landfill, with allowance for the City to still utilize part of this property for up to 10 years.
- Overall capital assets decreased due to current year depreciation exceeding current year additions. Governmental acquisitions include improvements to buildings, equipment, furniture, vehicles and road improvements while business-type improvements include vehicles, waste water plant improvements, water meter replacements and sanitary sewer lines. The income tax increase allows more infrastructure improvements and capital asset replacements in the future.
- Total governmental assets decreased mainly due to more depreciation expense versus additions to capital asset replacements. Income tax collections increased and tax delinquencies increased accordingly attributing to the increase in income taxes receivable. There was a decrease in equity in pooled cash and cash equivalents as the increase in income tax collections for business withholding did not take effect until February 2019. Therefore, a full year's collection from the income tax increase will not occur until 2019. The City still feels the effects of the loss of income from Ben Venue and the State of Ohio cuts in local government funding (\$1.5 million per year). The refuse fee assessed to each household for the delinquent collections of waste appeared on the tax duplicate starting in 2016. The real estate refuse collection delinquency rate for 2018 was .75 percent while 2017 was 3.5 percent. These percentage are in sharp contrast to the delinquency rate approaching 7 percent for 2016 collections. This attributed to more collections from the County on the refuse fee special assessment receivables.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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- Total liabilities of governmental activities decreased from a realized reduction to the City's net pension liability offset by an increase to the net OPEB liability. Increasing vacation benefits payable was the result of an aging of the workforce and its longevity on the job. 2017's average vacation weeks earned by employees was 3 weeks and in 2018 the average weeks earned increased to 4 weeks. Accrued wages and benefits decreased due to lower hospitalization claims. Accrued wages liabilities decreased due to having 27 pay dates in 2018. This happens every 11 years due to the calendar and union contracts required pay dates. Therefore, fewer days were accrued for salary at year end. The City also continues the pay-down of all issued debt which helped reduce overall liabilities for both governmental and business-type activities.
- The City is committed to providing the citizens of Bedford with the highest quality of services while maintaining efficiency and cost effectiveness. Governmental activities' expenses in 2018 increased over 2017. Wage negotiations allowed for a wage freeze in 2017. The negotiations during 2017-2018 have required the increase in wages of 1 percent in 2018 (27 pay periods) and a 2.5 percent increase for 2019 and 2020 to include all non-union, AFSCME, police and fire employees. There were more general government administrative employees as municipal court expenses increased. Other contributing factors included the City's police department hiring staff to replace retirees and three additional police officers.
- On February 15, 2017 Moody's Investor's Services downgraded the City of Bedford prematurely before the income tax issue was placed on the ballot May 2, 2017. The City of Bedford's assigned rating was Aa3 and now is A1. In 2016, the rating agency of Standard & Poor's downgraded the City's bond rating from the AA level with a negative outlook to a rating of AA-.
- The City implemented the net pension liability and net OPEB liability in 2015 and 2018, respectively, which established standards for measuring and recognizing pension/OPEB liabilities, deferred outflows and inflows of resources and expenses. The implementation of these GASB statements resulted in a significant change to the financial statements presentation of the City. The City has reported these liabilities to comply with the requirements of GASB 68/71 and 75.

### ***Overview of the Financial Statements***

This discussion and analysis is intended to serve as an introduction to the City of Bedford's basic financial statements. The City of Bedford's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Bedford's finances, in a manner similar to private sector businesses. The *statement of net position* and *statement of activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between all elements reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Bedford is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Bedford that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Bedford include general government, security of persons and property (Police and Fire), public health and welfare, leisure time activities, community development, transportation and basic utility services. The business-type activities include water and wastewater.

**Fund financial statements** a *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Bedford, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Bedford can be divided into three categories: governmental, proprietary and fiduciary funds.

**Governmental Funds** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the general fund, the public safety special revenue fund and the capital improvement capital projects fund which are considered to be major funds. Data from the other governmental funds are combined into single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The City of Bedford adopts an annual appropriated budget for each of its funds. A budgetary comparison schedule (non-GAAP basis) has been provided as supplementary information for each governmental and proprietary fund to demonstrate budgetary compliance.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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**Proprietary Funds** the City of Bedford maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and wastewater operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains such a fund for its self-insurance program of health-related employee benefits. Because this predominately benefits governmental rather than business functions, it has been included within governmental activities in the government-wide financial statements. The proprietary fund financial statements provide separate information for the water and wastewater operations as they are considered major funds.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary funds are agency.

**Notes to the Basic Financial Statements** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes provide a supplement to the financial statements.

**Other information** In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the combining statements referred to earlier in connection with nonmajor governmental funds are presented as well as individual detailed budgetary comparisons for all funds.

**Government-Wide Financial Analysis** While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole look at all financial transactions and asks the question, "How did we do financially during 2018?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting considers all of the current year's revenues and expenses regardless of when the cash is received or paid. These two statements report the City's net position and the changes in that position. The change in position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows minus Liabilities and Deferred Inflows)
- Program Expenses and Revenues
- General Revenues
- Net Position Beginning and End of Year



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**The City of Bedford as a Whole**

Recall that the Statement of Net Position looks at the City as a whole. The following provides a summary of the City's net position for 2018 compared to 2017.

**(Table 1)**  
*Net Position*

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
<b>Assets</b>						
Current and Other Assets	\$20,988,199	\$20,785,676	\$12,707,244	\$11,488,900	\$33,695,443	\$32,274,576
Noncurrent Assets:						
Net Pension Asset	30,157	0	5,744	0	35,901	0
Capital Assets, Net	23,604,665	24,230,949	19,388,208	19,760,197	42,992,873	43,991,146
<i>Total Assets</i>	<u>44,623,021</u>	<u>45,016,625</u>	<u>32,101,196</u>	<u>31,249,097</u>	<u>76,724,217</u>	<u>76,265,722</u>
<b>Deferred Outflows of Resources</b>						
Deferred Charge on Refunding	234,590	290,581	15,889	19,172	250,479	309,753
Pension	4,013,691	6,706,951	288,070	743,969	4,301,761	7,450,920
OPEB	1,580,314	80,903	58,045	11,894	1,635,857	92,797
<i>Total Deferred Outflows of Resources</i>	<u>5,828,595</u>	<u>7,078,435</u>	<u>362,004</u>	<u>775,035</u>	<u>6,188,097</u>	<u>7,853,470</u>
<b>Liabilities</b>						
Current and Other Liabilities	2,771,227	2,919,128	207,223	260,438	2,978,450	3,179,566
Long-Term Liabilities:						
Due Within One Year	1,942,682	1,833,800	906,463	891,360	2,849,145	2,725,160
Due in More than One Year						
Net Pension Liability	19,992,465	23,644,237	1,171,007	1,941,479	21,163,472	25,585,716
Net OPEB Liability	16,874,736	14,895,318	779,780	835,035	17,654,516	15,730,353
Other Amounts	7,189,146	8,364,500	8,335,655	9,243,847	15,524,801	17,608,347
<i>Total Liabilities</i>	<u>48,770,256</u>	<u>51,656,983</u>	<u>11,400,128</u>	<u>13,172,159</u>	<u>60,170,384</u>	<u>64,829,142</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes	4,817,286	4,543,752	0	0	4,817,286	4,543,752
Pension	3,463,210	1,710,023	407,571	61,121	3,870,781	1,771,144
OPEB	803,955	0	132,341	0	933,794	0
<i>Total Deferred Inflows of Resources</i>	<u>9,084,451</u>	<u>6,253,775</u>	<u>539,912</u>	<u>61,121</u>	<u>9,621,861</u>	<u>6,314,896</u>
<b>Net Position</b>						
Net Investment in Capital Assets	16,500,390	16,136,358	10,212,263	9,685,268	26,712,653	25,821,626
Restricted:						
Capital Projects	167,029	138,626	0	0	167,029	138,626
Debt Service	490,138	227,991	0	0	490,138	227,991
Other Purposes	4,152,499	4,350,456	0	0	4,152,499	4,350,456
Unrestricted (Deficit)	<u>(28,713,147)</u>	<u>(26,669,129)</u>	<u>10,310,897</u>	<u>9,105,584</u>	<u>(18,402,250)</u>	<u>(17,563,545)</u>
<i>Total Net Position</i>	<u>(\$7,403,091)</u>	<u>(\$5,815,698)</u>	<u>\$20,523,160</u>	<u>\$18,790,852</u>	<u>\$13,120,069</u>	<u>\$12,975,154</u>

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension and OPEB.

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract, but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability (asset) and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating governmental net position at December 31, 2017, from \$8,998,717 to (\$5,815,698) and restating business-type net position at December 31, 2017 from \$19,613,993 to \$18,790,852.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City, total assets and deferred outflows of resources exceed total liabilities and deferred inflows of resources by \$13,120,069 in 2018 and \$12,975,154 in 2017.

The largest portion of the City's net position reflects "Net Investment in Capital Assets" (i.e. land, construction in progress, buildings, improvements, machinery and equipment, vehicles and infrastructure) less any related debt to acquire those assets that are still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total governmental assets and liabilities decreased in 2018. The most significant changes in total assets were the decreases in net capital assets from current year depreciation and deletions of assets exceeding additions and equity in pooled cash and cash equivalents. These decreases were offset by larger receivables for both income and property taxes as the City experienced an income tax increase and assessed valuations increased over the prior year. The City started collection on its new income tax rate of 3 percent in 2018. This was not a full year collection as the withholding payments are one month behind and started in February of 2018. Individuals do not settle up tax payments due until April 15<sup>th</sup> of the following year in 2019. The City did collect \$1.9 million more in income tax as predicted due mainly from withholding from businesses located in the City.

The greatest effect on net position (unrestricted) is due to the long-term pension and OPEB figures pursuant to GASB 68/71 and 75 as stated earlier. Other factors affecting net position include the reduction of wages as the City paid 27 payrolls in 2018 and debt liabilities were reduced due to annual requirements per bond indentures.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2018 and 2017.

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**(Table 2)**  
*Changes in Net Position*

	Governmental Activities		Business-Type Activities		Totals	
	2018	2017	2018	2017	2018	2017
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for Services and Operating Assessments	\$4,600,816	\$4,855,133	\$6,965,260	\$7,000,320	\$11,566,076	\$11,855,453
Operating Grants and Contributions	1,736,127	2,000,188	0	0	1,736,127	2,000,188
Capital Grants, Contributions and Donations	72,723	158,644	0	0	72,723	158,644
<b>Total Program Revenues</b>	<b>6,409,666</b>	<b>7,013,965</b>	<b>6,965,260</b>	<b>7,000,320</b>	<b>13,374,926</b>	<b>14,014,285</b>
<b>General Revenues</b>						
Property Taxes	4,061,937	4,223,407	0	0	4,061,937	4,223,407
Municipal Income Taxes	10,881,861	8,454,329	0	0	10,881,861	8,454,329
Grants and Entitlements not Restricted to Specific Programs	638,922	291,638	0	0	638,922	291,638
Investment Income	85,694	86,161	108,514	74,119	194,208	160,280
Gain on Sale of Capital Assets	598,998	25,733	0	0	598,998	25,733
Miscellaneous	204,588	346,412	114,532	56,302	319,120	402,714
<b>Total General Revenues</b>	<b>16,472,000</b>	<b>13,427,680</b>	<b>223,046</b>	<b>130,421</b>	<b>16,695,046</b>	<b>13,558,101</b>
<b>Total Revenues</b>	<b>22,881,666</b>	<b>20,441,645</b>	<b>7,188,306</b>	<b>7,130,741</b>	<b>30,069,972</b>	<b>27,572,386</b>
<b>Program Expenses</b>						
General Government	5,737,793	5,898,647	0	0	5,737,793	5,898,647
Security of Persons and Property						
Police	6,834,696	6,174,284	0	0	6,834,696	6,174,284
Fire	4,624,289	4,372,079	0	0	4,624,289	4,372,079
Public Health and Welfare	260,054	237,521	0	0	260,054	237,521
Leisure Time Activities	1,331,956	1,296,875	0	0	1,331,956	1,296,875
Community Development	779,011	751,443	0	0	779,011	751,443
Basic Utility Services	1,033,462	1,028,879	0	0	1,033,462	1,028,879
Transportation	3,634,001	3,488,901	0	0	3,634,001	3,488,901
Interest and Fiscal Charges	233,797	280,639	0	0	233,797	280,639
Water	0	0	3,033,587	3,438,819	3,033,587	3,438,819
Wastewater	0	0	2,422,411	2,184,316	2,422,411	2,184,316
<b>Total Program Expenses</b>	<b>24,469,059</b>	<b>23,529,268</b>	<b>5,455,998</b>	<b>5,623,135</b>	<b>29,925,057</b>	<b>29,152,403</b>
Change in Net Position	(1,587,393)	(3,087,623)	1,732,308	1,507,606	144,915	(1,580,017)
Net Position Beginning of Year	(5,815,698)	N/A	18,790,852	N/A	12,975,154	N/A
Net Position End of Year	(\$7,403,091)	(\$5,815,698)	\$20,523,160	\$18,790,852	\$13,120,069	\$12,975,154

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 governmental and business-type functional expenses still include OPEB expense of \$92,797 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned and adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 governmental and business-type statements report an OPEB expense of \$1,344,963. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

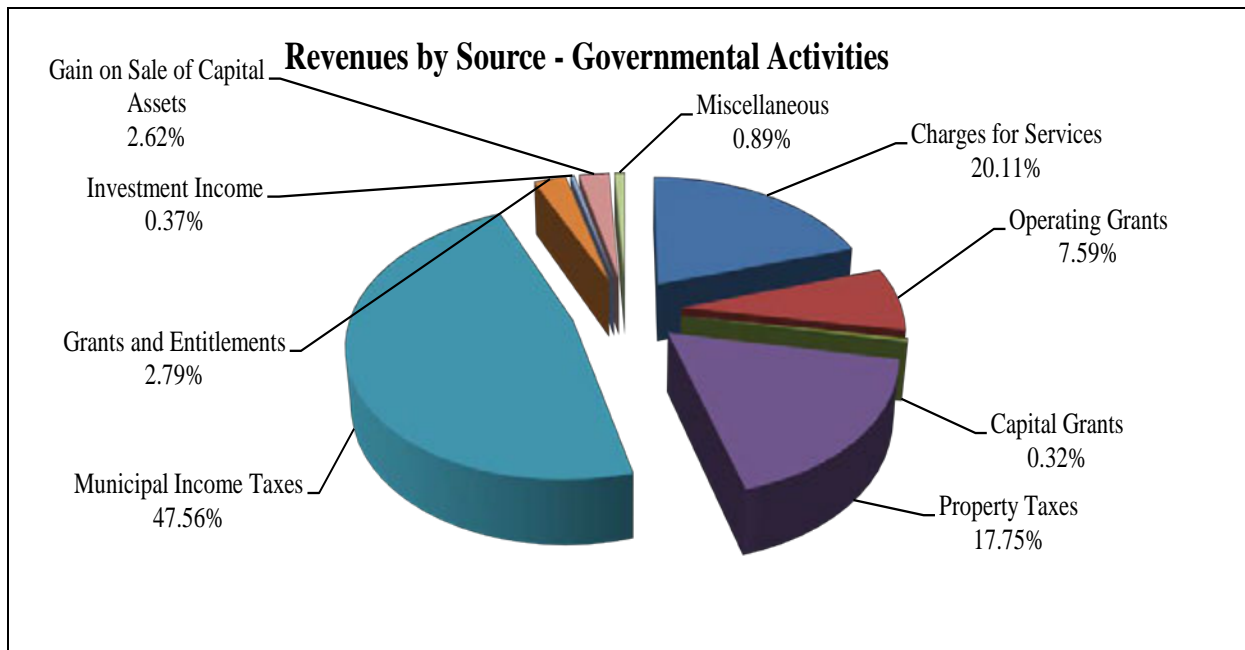
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	Governmental Activities	Business-type Activities	Total
Total 2018 program expenses under GASB 75	\$24,469,059	\$5,455,998	\$29,925,057
OPEB expense under GASB 75	(1,313,368)	(31,595)	(1,344,963)
2018 contractually required contribution	29,406	660	30,066
Adjusted 2018 program expenses	23,185,097	5,425,063	28,610,160
Total 2017 program expenses under GASB 45	23,529,268	5,623,135	29,152,403
Decrease in program expenses not related to OPEB	(\$344,171)	(\$198,072)	(\$542,243)

The overall financial strength and the net position of the City improved in 2018 from 2017 for reasons previously stated. The City also makes a conscious effort to follow our financial plan and live within our financial means.

**Governmental Activities**

Governmental activities decreased the City's net position by the amount of \$1,587,393. A primary reason for the decrease in net position relates to the expenses exceeding revenues for a fourth straight year. A portion of the issue relates to the City recording its portion of the unfunded net pension and OPEB liabilities. Expenses also increased due to pay raises of one percent in 2018 along with 27 pay periods occurring in 2018 due to the calendar, union contracts requiring the extra payment, and additional staffing in the police department.



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Revenues were aided by the new income tax rate of 3.00 percent starting January 1, 2018. Both residents of the City and non-residents who work inside the City are subject to the income tax. However if City residents work in another locality that has a municipal income tax, the City provided up to a 100 percent credit with a limit of 2.25 percent in 2018 for those who paid income tax to another City. City Council could by Ordinance, choose to reduce that income tax credit and create additional revenues for the City. Charges for services decreased due to less ambulance fees and recreation fees charged. General revenues from grants and entitlements, such as local government funds, are also revenue generators. The City monitors its source of revenues very closely for fluctuations.

Gain on the sale of capital assets was largely from the sale of the City's clean landfill that was purchased with terms to allow the City to dump clean fill for 10 years.

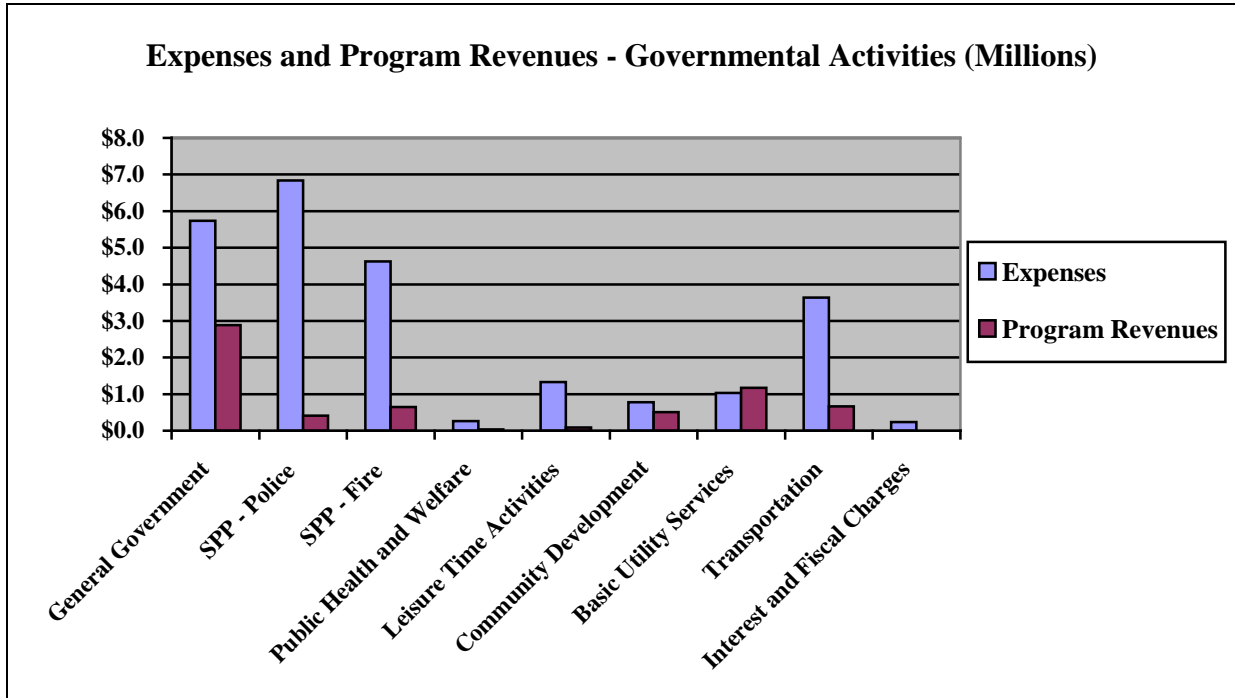
Increases in various program expenses were the result of the net pension/OPEB liabilities as well as replacing two employees retiring/leaving the police department as well as adding three additional police officers. Most other expenses closely parallel inflation and growth in the demand for services. Very little increases in departments were caused by the 1 percent increase of contracted wages along with the related pension costs and reduced employee hospitalization utilization costs.

The largest program for the City relates to the security of persons and property, police and fire program expenses. During 2018, the City spent 46.83 percent of program expenses on security of persons and property compared to 2017 it was 44.82 percent of program expenses. The cost increase was slight due to the replacement and hiring of three additional police officers in 2018. This was a requirement with the public for passing the tax increase to 3 percent.

The next largest expenses were from general government expenses. The City decreased spending and employment slightly in these departments due to lack of projected revenues and anticipated 27 payroll pay dates. During 2018, \$5,737,793 was spent or 23.45 percent of program expenses related general government administration and the Bedford Municipal Court costs compared to 2017, when \$5,898,647 was spent or 25.07 percent.

The third largest program expenses were related to the transportation system for street and highway maintenance to include snow removal. The winters were difficult during 2017-2018 and 2014-2015, very good in 2018-2019, 2016-2017 and in 2015-2016; this had the City buying more salt and paying more overtime for service workers early in 2018. A major change in spending was due to more (\$400,000) road reconstruction expenditures in 2018. This was also a requirement with the public for passing the tax increase to 3 percent. The City maintains salt funding for two years of winter storms at all times.

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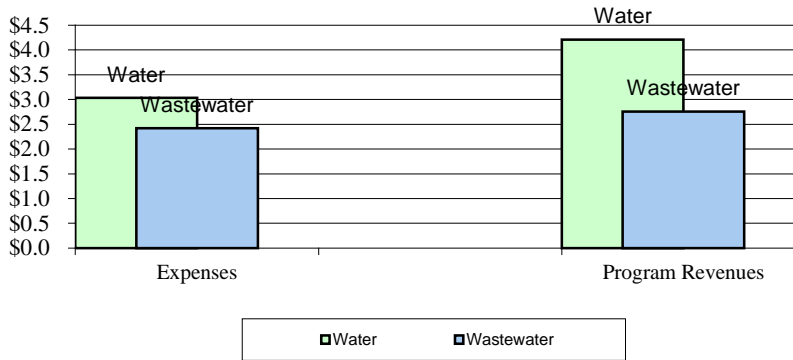
**Business-Type Activities**

The business-type activities of the City, which include the City's water and wastewater operations, increased the City's net position by \$1,732,308. Program revenues were more than program expenses for water operations in 2018 due to new water meters installed and increased wastewater rates of 4 percent in both years 2018 and 2017. These revenue increases are classified as charges for services. The minimum water rate increases of three percent annually went into effect in 2011. City Council voted to have no increase in water rates in 2016, 2017 and 2018 due to new meter installations. The City of Cleveland sells water to the City of Bedford at a discount. However, the City of Cleveland will increase its water rates to the City of Bedford in 2019 and 2020 in the amounts of 5.0975 percent and 4.679 percent, respectively. The City of Bedford increased water rates only by .0975 percent and increased wastewater rates by 9 percent. This was 5 percent more than the usual 4 percent increase.

Program revenues were more than program expenses for the water and wastewater operations for 2018. A four percent increase in wastewater rates was placed into effect annually since 2011 and a 15 percent increase was placed into effect in 2015. The loss of revenue from the closing of Ben Venue Laboratories was the main reason for the increase in water and sewer rates. The wastewater rate increase for 2018 was 4 percent. Foreclosed homes and delinquencies have increased and more assessments have been recorded on parcels for non-payment.

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**EXPENSES AND PROGRAM REVENUES**  
**(in millions)**



**Financial Analysis of the Government's Funds**

As noted earlier, the City of Bedford uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year. Information about the City's governmental funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting.

All governmental funds had total revenues of \$22,288,749 in 2018 and total expenditures of \$22,627,585 in 2018 leaving a difference of revenues under expenditures by (\$338,836). The most significant change in our funds from 2017 to 2018 was the increase in municipal income tax revenue which was the direct result of the tax increase from 2.25 percent to 3.00 percent. Decreased revenue collected by the municipal court for fines and court costs correlates to the increase in intergovernmental revenues, as more costs of court operations (fines and court cost revenue over municipal court expenditures), were charged to other governments. The main reason for the increase in expenses was due to the 1 percent increase in wages and the 27 pay dates in 2018 (approximately \$500,000). Spending was similar in most categories of expenses as employees were granted a 1 percent pay raise in 2018. Police costs increased due to bringing staff up to full employee staffing and adding three additional officers.

The general fund is the chief operating fund of the City. At the end of the current year, total fund balance for the general fund was \$6,075,786 of which \$5,541,621 was unassigned at year-end. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balances to total fund expenditures including transfers out. The 2018 unassigned fund balance represents 34.24 percent of total general fund expenditures and transfers out, while total fund balances represents 37.54 percent. The unassigned fund balance will cover 125 days of City general fund expenditures. The minimum GFOA best practices recommendation is at least 60 days. This is another way to express the general fund's liquidity.



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During the current year, the fund balance of the City's general fund decreased by (\$202,300). The decrease in the general fund balance is due to increases in transfers out to other funds. Transfers out in 2018 were more than 2017 due to the required \$400,000 transfer for capital street resurfacing. Also, the safety forces levy transfers in 2018 were more than in 2017 due to three more police officers hired in the police department.

The public safety major special revenue fund's balance as of December 31, 2018 increased to \$178,060 resulting from the transfer from the general fund. The total assets of this fund were \$3,451,522 a year-end comprised largely of property taxes receivable. The City's police and fire department operations are included in this fund.

The capital improvement major fund's balance as of December 31, 2018 increased to \$232,835 with assets of \$1,353,863. This fund also benefits from general fund subsidies.

**General Fund Budgeting Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During the course of 2018, the City amended its general fund budget on various occasions. All recommendations for budget changes come to the whole Council for Ordinance enactment on the changes. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund. The general fund supports many of our major activities such as our service department and the municipal court activities, as well as most legislative and executive activities. The general fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

The general fund's original budgeted revenues including other financing sources were \$17,192,015. The final budgeted revenue amount was \$16,925,814, while actual revenues were \$15,817,241. The general fund's original appropriations including other financing uses were budgeted at \$18,257,290. The final budgeted appropriations were \$18,744,617, while actual expenditures were \$16,360,164. The City of Bedford's ending unencumbered cash balance in the general fund was increased by \$1,275,880 above the final budgeted amount.

The differences between the general fund's original and final amended revenue budget versus actual revenue was the municipal income tax estimates and transfers in. The income taxes were originally budgeted for full collections, however, only 92 percent of total collections go into the general fund while 8 percent is posted to the debt service fund. The largest negative variance was intergovernmental revenues which were well below the budget figures. The City received less local government funding this year as the State took more for their budget.

Expenditure budget amounts had major changes:

- ❑ The most significant budget (appropriation) change was the increase in general government as the budget was amended for increases in income tax refunds \$200,000, municipal court expenditures and general fund reserve transfers of \$350,000.
- ❑ General fund expenditures left unspent consisted of the following:
  - The police department left unspent funds \$226,060 from savings from hospitalization and dispatch \$17,049 costs.
  - The income tax department had income tax refunds that were issued in 2017 and not spent in 2016 in the amount of \$218,308.

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- The law department realized savings from Law Department \$42,143 for contract services under what was budgeted.
  - The municipal court left unspent a total of \$209,217 of which \$152,065 was saved in personal services costs due to less hospitalization costs in 2018.
  - The municipal complex buildings department realized savings of \$141,374 from lower operations costs, natural gas prices, rents and leases unspent and less equipment purchased than anticipated.
- Actual expenditures were \$1,223,388 less than appropriations due mainly to the above and the diligence of management to keep costs low.

### **Capital Assets and Debt Administration**

#### ***Capital Assets***

Total governmental capital assets decreased in 2018. Decreases in many capital asset categories occurred mostly due to depreciation expense and the disposal of machinery and equipment and vehicles. The City had additions to governmental capital assets consisting of buildings and improvements, machinery and equipment, furniture and fixtures, vehicles and roads. The business-type construction in progress was decreased by completed projects that consisted primarily of the Wastewater treatment plant improvements, water meter replacements, wastewater replacing the 60" unit primary digester cover, replacing pumps and PR head works grit removal system along with additions to buildings and improvements, machinery and equipment, vehicles and sewer lines.

The City is committed to a long-term goal of meeting the needs of its infrastructure and facilities. We have a five-year capital plan in place that provides for street improvements and adding facilities to complement our current structures. Additional information concerning the City's capital assets can be found in Note 11 to the basic financial statements.

#### ***Debt***

There are multiple general obligation bond projects for both governmental and business-type activities that were issued for both improvements and to refund previously issued debt, capitalizing on reductions to interest rates.

There are two OPWC loans that are being paid semi-annually from the general obligation debt service fund and funded by general fund revenues. These two loans are zero interest 20-year loans for the 2010 Broadway/Wood Creek Bridge/Culvert and Wandle Avenue street rehabilitation projects.

GASB 68 establishes standards for measuring and recognizing pension liabilities, deferred outflows/inflows of resources and expense/expenditure. Both governmental and business-type activities net pension liabilities (NPL) decreased in 2018.

GASB 75 require the standards for measuring and recognizing OPEB liabilities which was implemented in 2018. The governmental activities net OPEB liability increased while the business-type net OPEB liability decreased.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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The police pension liability loan is a specific one-time liability for the unfunded portion of the pension due for employees hired before the Police and Firemen's Disability and Pension fund was established.

The business-type debt consisted of general obligation bonds along with OPWC and OWDA loans.

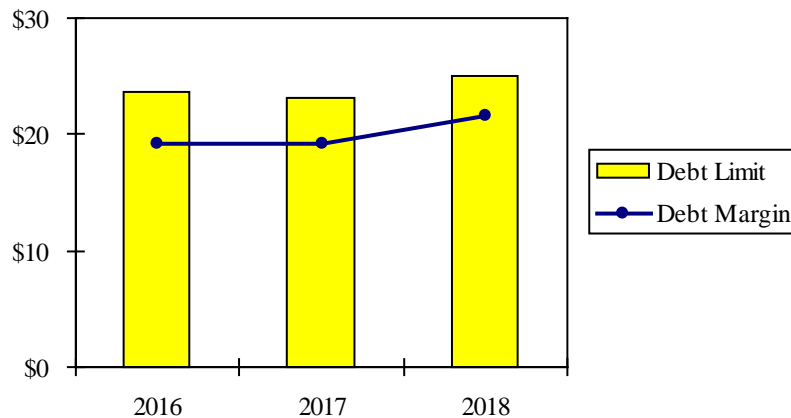
The Grand, Magnolia and Franklin water line OPWC project will be repaid from the water rates and the funds to match this grant came from the bond proceeds issued in 2010. This 2010 issue is to be repaid from the water rates and water bill collections. The 2006 general obligation debt was issued for the water lines of Washington Street, Tinkers Creek Commerce Park and Forbes Road water line.

The water and sewer rates along with respective collections pay for the retirement of an Ohio Public Works Commission Loan (Oxidation Tower Project) and the Ohio Water Development Authority Loan (Rapid Sandfilter Project). The City received a grant in 2004 from the State's Issue II funding and an OPWC-Oxidation Tower loan has been granted. The City also has an OPWC loan for the completed construction of the flow control project and an OWDA loan for plant improvements that are paid through sewer user rates and from sewer collections.

The City, in 2016, issued private placement \$1.4 million in general obligation bonds over a period of 5 years with the purpose of replacing all residential water meters in the City. The project construction lasted two years and increased water reading consumption from slow running meters by a range of 3 percent, current collections are confirming this range. The interest rate on these bonds is 2.1 percent over the 5 years.

In 2016, the City refunded the 2006 general obligation bonds through Key Bank at an interest rate of 2.18 percent from June 1, 2017 through December 1, 2026 on September 6, 2016. The net present value savings from this issue was \$546,651. The cash flow savings from this refunding is \$613,018.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10½ percent of total assessed valuation. The City's overall legal debt limit increased to \$23.75 million in 2018. This is the amount of debt the City is legally allowed to issue. This is due to the decrease in current year debt and reappraised higher assessed property valuation. It should be noted that, most general obligation debt issued has two revenue sources backing the issues for income tax or water and sewer rate collections.



The City continues to monitor its outstanding debt. Information relative to debt is identified in Note 12 to the basic financial statements.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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**Current Financial Related Activities**

The City of Bedford has continued to maintain the highest standards of services to our citizens while diligently planning expenses, to stay within the City's revenues. As with all cities in the State of Ohio, State funding issues are constantly monitored to determine the impact on the City. As the preceding information shows, the City is heavily reliant on income and property taxpayers. Additional revenues must not be treated as a windfall to expand programs but as an opportunity to extend the time horizon of the life of the levies. All of the City's financial abilities will be needed to meet the challenges now and in the future.

The City of Bedford continues to be financially strong although Moody's Investors Service's on February 15, 2017, "has downgraded to A1 from Aa3 the rating on the City of Bedford, OH's outstanding general obligation limited tax (GOLT) debt. **Moody's Investors Service is quoted as stating:**

"The downgrade to A1 primarily reflects economic weaknesses that have recently become more pronounced with the loss of local employers. The rating also incorporates the City's very strong fiscal and management profile, as well as plans to seek voter approval of an increased income tax to mitigate the fiscal effects of recent business closures. Lastly, the rating also considers a moderate debt burden and the City's exposure to unfunded pension liabilities of two cost-sharing retirement systems. The A1 rating is the same as Moody's internal assessment of Bedford's hypothetical general obligation unlimited tax rating. The lack of notching reflects the City's full faith and credit pledge to pay debt service"

**Strengths were quoted as follows:**

"A very healthy operating fund balance."

"Strong fiscal management practices that include maintenance of a formal financial reserve policy, annually updated five-year operating forecast, and the identification of potential revenue enhancements."

**Challenges were quoted as follows:**

"A very modest tax base size that incorporates a cumulative 32 percent decline since 2006."

"A challenged demographic profile relative to other highly rated local governments as indicated by a negative population trend and falling income levels relative to the nation."

"A recent departure of the City's largest employer and taxpayer that drove a sizeable reduction in the income tax revenue."

"Exposure to unfunded pension liabilities of two cost-sharing retirement plans."

**Rating Outlook:**

Outlooks are typically not assigned to issuers with this amount of debt outstanding.

**Factors that Could Lead to an Upgrade:**

Significant expansion of the City's tax base and local economy coupled with an improved socioeconomic profile.

**City of Bedford, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

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**Standard and Poor's Inc. Rating Quotes:**

On February 12, 2015, Standard and Poor's Inc. downgraded the City's financial ratings and assigned its AA-stable long-term rating to the City of Bedford, Ohio series 2016 limited-tax general obligation (GO) various purpose improvements bonds. Standard & Poor's Ratings Services quoted the following:

“The AA-/Stable rating reflects our assessment of Bedford's:

- Weak economy, with significant population decline, but access to a broad and diverse metropolitan statistical area.
- Very strong debt and contingent liability position, with debt service carrying charges at 6.4 percent of expenditures and net direct debt that is 47.3 percent of total governmental fund revenue. Low overall net debt less than 3.0 percent of market value and rapid amortization, with 69.0 percent of debt scheduled to be retired in 10 years; and
- Strong institutional framework score.
- Very strong budgetary flexibility, with an available fund balance in 2014 of 60 percent of operating expenditures;
- Very strong liquidity with total government available cash at 108.7 percent of total governmental fund expenditures and 17.0 percent governmental debt service, and access to external liquidity we consider strong;
- Very strong management with strong financial policies and practices under our Financial Management Assessment (FMA) methodology.

In conclusion, the City of Bedford along with many other cities in Ohio, have been facing both significant challenges and opportunities. Management has performed well in adjusting to the State cuts in revenue, and will adjusted to counter the loss of the City's largest taxpayer. The citizens of the City of Bedford care deeply about their community, and when communicated to properly, will propel the City forward with revenue enhancements when needed. The City is committed to working with all stakeholders to craft solutions that will most effectively use the available resources to continue to provide excellent services to the residents of the City.

**Contacting the City's Finance Department**

This financial report is designed to provide our citizens, tax payers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information please contact Frank C. Gambosi, Director of Finance, City of Bedford, 165 Center Road, Bedford, Ohio 44146, telephone (440) 735-6500, or use our web site at [www.bedfordoh.gov](http://www.bedfordoh.gov).

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## Basic Financial Statements

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**City of Bedford, Ohio**  
*Statement of Net Position*  
*December 31, 2018*

	Governmental Activities	Business-Type Activities	Total *
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$10,066,462	\$10,981,225	\$21,047,687
Cash and Cash Equivalents with Fiscal Agents	15,445	0	15,445
Accounts Receivable	68,869	1,538,056	1,606,925
Accrued Interest Receivable	8,164	18,585	26,749
Intergovernmental Receivable	779,619	0	779,619
Internal Balances	50,796	(50,796)	0
Income Taxes Receivable	3,219,271	0	3,219,271
Materials and Supplies Inventory	180,971	202,167	383,138
Prepaid Items	190,528	18,007	208,535
Property Taxes Receivable	5,073,901	0	5,073,901
Special Assessments Receivable	1,334,173	0	1,334,173
Net Pension Asset	30,157	5,744	35,901
Nondepreciable Capital Assets	3,438,081	36,276	3,474,357
Depreciable Capital Assets, Net	20,166,584	19,351,932	39,518,516
<i>Total Assets</i>	<u>44,623,021</u>	<u>32,101,196</u>	<u>76,724,217</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	234,590	15,889	250,479
Pension	4,013,691	288,070	4,301,761
OPEB	1,580,314	58,045	1,635,857
<i>Total Deferred Outflows of Resources</i>	<u>5,828,595</u>	<u>362,004</u>	<u>6,188,097</u>
<b>Liabilities</b>			
Accounts Payable	186,184	2,693	188,877
Contracts Payable	14,654	43,068	57,722
Accrued Wages	264,863	28,089	292,952
Intergovernmental Payable	243,246	17,012	260,258
Vacation Benefits Payable	742,693	86,417	829,110
Claims Payable	197,759	0	197,759
Unearned Revenue	1,090,929	0	1,090,929
Retainage Payable	15,445	0	15,445
Accrued Interest Payable	15,454	29,944	45,398
Long-Term Liabilities:			
Due Within One Year	1,942,682	906,463	2,849,145
Due In More Than One Year			
Net Pension Liability (See Note 14)	19,992,465	1,171,007	21,163,472
Net OPEB Liability (See Note 15)	16,874,736	779,780	17,654,516
Other Amounts	7,189,146	8,335,655	15,524,801
<i>Total Liabilities</i>	<u>48,770,256</u>	<u>11,400,128</u>	<u>60,170,384</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	4,817,286	0	4,817,286
Pension	3,463,210	407,571	3,870,781
OPEB	803,955	132,341	933,794
<i>Total Deferred Inflows of Resources</i>	<u>9,084,451</u>	<u>539,912</u>	<u>9,621,861</u>
<b>Net Position</b>			
Net Investment in Capital Assets	16,500,390	10,212,263	26,712,653
Restricted for:			
Capital Projects	167,029	0	167,029
Debt Service	490,138	0	490,138
Municipal Courts	514,361	0	514,361
Streets	1,259,561	0	1,259,561
Community Development	120,743	0	120,743
Street Lighting	562,049	0	562,049
Drug Force Violations	252,622	0	252,622
Refuse Collection	957,473	0	957,473
Other Purposes	485,690	0	485,690
Unrestricted (Deficit)	(28,713,147)	10,310,897	(18,402,250)
<i>Total Net Position</i>	<u>(\$7,403,091)</u>	<u>\$20,523,160</u>	<u>\$13,120,069</u>

\* After deferred outflows/inflows related to the change in internal proportionate share of pension-related items have been eliminated.

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2018

	Program Revenues			
	Expenses	Charges for Services and Operating Assessments	Operating Grants and Contributions	Capital Grants, Contributions and Donations
<b>Governmental Activities</b>				
General Government	\$5,737,793	\$2,422,537	\$421,765	\$41,140
Security of Persons and Property				
Police	6,834,696	75,018	334,897	0
Fire	4,624,289	502,919	144,754	0
Public Health and Welfare	260,054	0	33,675	0
Leisure Time Activities	1,331,956	78,556	7,809	0
Community Development	779,011	346,569	157,306	0
Basic Utility Services	1,033,462	1,175,217	0	0
Transportation	3,634,001	0	635,921	31,583
Interest and Fiscal Charges	233,797	0	0	0
<i>Total Governmental Activities</i>	<u>24,469,059</u>	<u>4,600,816</u>	<u>1,736,127</u>	<u>72,723</u>
<b>Business-Type Activities</b>				
Water	3,033,587	4,206,725	0	0
Wastewater	2,422,411	2,758,535	0	0
<i>Total Business-Type Activities</i>	<u>5,455,998</u>	<u>6,965,260</u>	<u>0</u>	<u>0</u>
<i>Total</i>	<u>\$29,925,057</u>	<u>\$11,566,076</u>	<u>\$1,736,127</u>	<u>\$72,723</u>

**General Revenues**

Property Taxes Levied for:

    General Purposes

    Public Safety

Municipal Income Taxes Levied for:

    General Purposes

    Debt Service

Grants and Entitlements not Restricted  
to Specific Programs

Investment Income

Gain on Sale of Capital Assets

Miscellaneous

*Total General Revenues*

Change in Net Position

*Net Position Beginning of Year -*

*(Restated - See Note 19)*

*Net Position End of Year*

See accompanying notes to the basic financial statements



Net (Expense) Revenue and  
Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$2,852,351)	\$0	(\$2,852,351)
(6,424,781)	0	(6,424,781)
(3,976,616)	0	(3,976,616)
(226,379)	0	(226,379)
(1,245,591)	0	(1,245,591)
(275,136)	0	(275,136)
141,755	0	141,755
(2,966,497)	0	(2,966,497)
(233,797)	0	(233,797)
(18,059,393)	0	(18,059,393)
0	1,173,138	1,173,138
0	336,124	336,124
0	1,509,262	1,509,262
(18,059,393)	1,509,262	(16,550,131)
1,760,677	0	1,760,677
2,301,260	0	2,301,260
9,775,338	0	9,775,338
1,106,523	0	1,106,523
638,922	0	638,922
85,694	108,514	194,208
598,998	0	598,998
204,588	114,532	319,120
16,472,000	223,046	16,695,046
(1,587,393)	1,732,308	144,915
(5,815,698)	18,790,852	12,975,154
(\$7,403,091)	\$20,523,160	\$13,120,069

**City of Bedford, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*December 31, 2018*

	General	Public Safety	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$4,960,361	\$424,300	\$1,330,590	\$3,118,497	\$9,833,748
Restricted Assets:					
Cash and Cash Equivalents with Fiscal Agents	0	0	15,445	0	15,445
Property Taxes Receivable	2,197,917	2,875,984	0	0	5,073,901
Income Taxes Receivable	2,961,728	0	0	257,543	3,219,271
Accounts Receivable	61,041	0	7,828	0	68,869
Intergovernmental Receivable	335,473	128,946	0	315,200	779,619
Interfund Receivable	3,943	0	0	0	3,943
Accrued Interest Receivable	8,164	0	0	0	8,164
Materials and Supplies Inventory	175,197	5,774	0	0	180,971
Prepaid Items	134,787	16,518	0	39,223	190,528
Special Assessments Receivable	163,606	0	0	1,170,567	1,334,173
<i>Total Assets</i>	<u>\$11,002,217</u>	<u>\$3,451,522</u>	<u>\$1,353,863</u>	<u>\$4,901,030</u>	<u>\$20,708,632</u>
<b>Liabilities</b>					
Accounts Payable	\$87,165	\$1,557	\$0	\$97,462	\$186,184
Contracts Payable	0	0	14,654	0	14,654
Accrued Wages	124,654	138,421	0	1,788	264,863
Intergovernmental Payable	112,998	128,554	0	1,694	243,246
Claims Payable	9,754	0	0	0	9,754
Interfund Payable	0	0	0	3,943	3,943
Retainage Payable	0	0	15,445	0	15,445
Unearned Revenue	0	0	1,090,929	0	1,090,929
<i>Total Liabilities</i>	<u>334,571</u>	<u>268,532</u>	<u>1,121,028</u>	<u>104,887</u>	<u>1,829,018</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes	2,086,751	2,730,535	0	0	4,817,286
Unavailable Revenue	2,505,109	274,395	0	1,554,994	4,334,498
<i>Total Deferred Inflows of Resources</i>	<u>4,591,860</u>	<u>3,004,930</u>	<u>0</u>	<u>1,554,994</u>	<u>9,151,784</u>
<b>Fund Balances</b>					
Nonspendable	309,984	22,292	0	39,223	371,499
Restricted	0	155,768	0	3,205,869	3,361,637
Committed	10,355	0	25,449	0	35,804
Assigned	213,826	0	207,386	0	421,212
Unassigned (Deficit)	5,541,621	0	0	(3,943)	5,537,678
<i>Total Fund Balances</i>	<u>6,075,786</u>	<u>178,060</u>	<u>232,835</u>	<u>3,241,149</u>	<u>9,727,830</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$11,002,217</u>	<u>\$3,451,522</u>	<u>\$1,353,863</u>	<u>\$4,901,030</u>	<u>\$20,708,632</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
December 31, 2018*

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<b>Total Governmental Fund Balances</b>	<b>\$9,727,830</b>
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*Amounts reported for governmental activities in the  
statement of net position are different because*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	23,604,665
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Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:

Delinquent Property Taxes	256,614		
Income Taxes	2,215,642		
Special Assessments	1,334,174		
Intergovernmental	528,068		
Total			4,334,498

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position:

Net Position	44,709		
Internal Balances	50,796		
Total			95,505

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	(15,454)
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Vacation benefits payable is not expected to be paid with expendable available financial resources and therefore not reported in the funds.	(742,693)
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The net pension asset, net pension liability and net OPEB liability are not due and payable in the current period; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds:

Net Pension Asset	30,157		
Deferred Outflows - Pension	4,013,691		
Net Pension Liability	(19,992,465)		
Deferred Inflows - Pension	(3,463,210)		
Deferred Outflows - OPEB	1,580,314		
Net OPEB Liability	(16,874,736)		
Deferred Inflows - OPEB	(803,955)		
Total			(35,510,204)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

General Obligation Bonds	(6,911,619)		
OPWC Loans	(388,787)		
Police Pension	(144,494)		
Capital Leases	(42,411)		
Compensated Absences	(1,644,517)		
Deferred Charge on Refunding	234,590		
Total			(8,897,238)

<i>Net Position of Governmental Activities</i>	<u><u>(\$7,403,091)</u></u>
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See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2018*

	General	Public Safety	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Property Taxes	\$1,788,592	\$2,337,784	\$0	\$0	\$4,126,376
Municipal Income Taxes	9,944,705	0	0	929,272	10,873,977
Charges for Services	748,150	0	0	395	748,545
Fees, Licenses and Permits	281,390	26	0	0	281,416
Fines and Forfeitures	1,975,878	0	0	321,865	2,297,743
Intergovernmental	1,007,941	257,892	31,583	1,126,600	2,424,016
Special Assessments	17,228	0	0	1,160,303	1,177,531
Contributions and Donations	0	0	0	15,238	15,238
Interest	41,322	5,773	10,860	24,881	82,836
Rentals	62,356	0	0	0	62,356
Other	92,768	0	6,962	98,985	198,715
<i>Total Revenues</i>	<u>15,960,330</u>	<u>2,601,475</u>	<u>49,405</u>	<u>3,677,539</u>	<u>22,288,749</u>
<b>Expenditures</b>					
Current:					
General Government	4,982,234	0	0	154,096	5,136,330
Security of Persons and Property:					
Police	1,970,924	3,330,404	0	569,721	5,871,049
Fire	140,083	3,656,382	0	13,747	3,810,212
Public Health and Welfare	176,219	0	0	72,683	248,902
Leisure Time Activities	1,188,721	0	0	8,547	1,197,268
Community Development	626,816	0	0	83,990	710,806
Basic Utility Services	0	0	0	1,032,843	1,032,843
Transportation	1,607,611	0	0	875,387	2,482,998
Capital Outlay	0	0	725,286	158,834	884,120
Debt Service:					
Principal Retirement	22,598	0	0	1,041,850	1,064,448
Interest and Fiscal Charges	6,843	0	0	181,766	188,609
<i>Total Expenditures</i>	<u>10,722,049</u>	<u>6,986,786</u>	<u>725,286</u>	<u>4,193,464</u>	<u>22,627,585</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>5,238,281</u>	<u>(4,385,311)</u>	<u>(675,881)</u>	<u>(515,925)</u>	<u>(338,836)</u>
<b>Other Financing Sources (Uses)</b>					
Sale of Capital Assets	1,449	0	614,436	874	616,759
Inception of Capital Lease	19,317	0	0	0	19,317
Transfers In	0	4,394,095	400,000	723,702	5,517,797
Transfers Out	(5,461,347)	0	0	(56,450)	(5,517,797)
<i>Total Other Financing Sources (Uses)</i>	<u>(5,440,581)</u>	<u>4,394,095</u>	<u>1,014,436</u>	<u>668,126</u>	<u>636,076</u>
<i>Net Change in Fund Balances</i>	(202,300)	8,784	338,555	152,201	297,240
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>6,278,086</u>	<u>169,276</u>	<u>(105,720)</u>	<u>3,088,948</u>	<u>9,430,590</u>
<i>Fund Balances End of Year</i>	<u>\$6,075,786</u>	<u>\$178,060</u>	<u>\$232,835</u>	<u>\$3,241,149</u>	<u>\$9,727,830</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2018*

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**Net Change in Fund Balances - Total Governmental Funds** \$297,240

*Amounts reported for governmental activities in the statement of activities are different because*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period:

Capital Asset Additions	1,006,951	
Current Year Depreciation	<u>(1,615,474)</u>	
Total		(608,523)

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (17,761)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues:

Delinquent Property Taxes	(64,439)	
Income Taxes	7,884	
Special Assessments	33,225	
Intergovernmental	<u>3,518</u>	
Total		(19,812)

Other financing sources, such as inception of capital lease, in the governmental funds increase long-term liabilities in the statement of net position. (19,317)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension		1,871,006
OPEB		29,406

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension		(2,635,524)
OPEB		(1,313,368)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 1,064,448

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Accrued Interest	1,292	
Amortization of Premium	9,511	
Amortization of Deferred Charge on Refunding	<u>(55,991)</u>	
Total		(45,188)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences	11,830	
Vacation Benefits Payable	<u>(206,328)</u>	
Total		(194,498)

The internal service fund used to charge the costs of insurance to individual funds is not reported in the City-wide statement of activities. Governmental fund expenditures and related internal service fund revenue are eliminated.

The net revenue (expense) of the internal service fund is allocated among the governmental and business-type activities:

Change in Net Position	4,046	
Change in Internal Balance	<u>452</u>	
Total		<u>4,498</u>

*Change in Net Position of Governmental Activities* (\$1,587,393)

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$1,915,389	\$1,915,389	\$1,788,592	(\$126,797)
Municipal Income Taxes	10,308,918	9,710,000	9,757,256	47,256
Charges for Services	813,225	797,625	785,726	(11,899)
Fees, Licenses and Permits	218,200	218,200	272,470	54,270
Fines and Forfeitures	1,742,160	1,742,160	1,993,724	251,564
Intergovernmental	1,289,623	1,289,623	987,213	(302,410)
Special Assessments	28,625	28,625	17,228	(11,397)
Interest	63,600	63,600	40,870	(22,730)
Rentals	92,900	56,900	62,356	5,456
Other	109,375	109,375	91,040	(18,335)
<i>Total Revenues</i>	<u>16,582,015</u>	<u>15,931,497</u>	<u>15,796,475</u>	<u>(135,022)</u>
<b>Expenditures</b>				
Current:				
General Government	5,757,859	5,888,823	5,228,521	660,302
Security of Persons and Property:				
Police	2,234,682	2,239,267	2,013,207	226,060
Fire	132,797	162,797	147,979	14,818
Public Health and Welfare	178,665	184,155	179,034	5,121
Leisure Time Activities	1,428,369	1,416,285	1,230,308	185,977
Community Development	731,010	713,975	654,158	59,817
Transportation	1,755,925	1,774,332	1,703,039	71,293
<i>Total Expenditures</i>	<u>12,219,307</u>	<u>12,379,634</u>	<u>11,156,246</u>	<u>1,223,388</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>4,362,708</u>	<u>3,551,863</u>	<u>4,640,229</u>	<u>1,088,366</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	10,000	10,000	1,449	(8,551)
Inception of Capital Lease	0	19,317	19,317	0
Advances Out	0	(53,463)	(3,943)	49,520
Transfers In	600,000	965,000	0	(965,000)
Transfers Out	(6,037,983)	(6,311,520)	(5,199,975)	1,111,545
<i>Total Other Financing Sources (Uses)</i>	<u>(5,427,983)</u>	<u>(5,370,666)</u>	<u>(5,183,152)</u>	<u>187,514</u>
<i>Net Change in Fund Balance</i>	(1,065,275)	(1,818,803)	(542,923)	1,275,880
<i>Fund Balance Beginning of Year</i>	5,182,374	5,182,374	5,182,374	0
Prior Year Encumbrances Appropriated	100,901	100,901	100,901	0
<i>Fund Balance End of Year</i>	<u>\$4,218,000</u>	<u>\$3,464,472</u>	<u>\$4,740,352</u>	<u>\$1,275,880</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Public Safety Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$2,504,213	\$2,504,213	\$2,337,784	(\$166,429)
Fees, Licenses and Permits	20	20	26	6
Intergovernmental	278,246	278,246	257,892	(20,354)
Interest	3,250	3,250	5,773	2,523
Other	50	50	0	(50)
<i>Total Revenues</i>	<u>2,785,779</u>	<u>2,785,779</u>	<u>2,601,475</u>	<u>(184,304)</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police	3,679,700	3,672,545	3,426,801	245,744
Fire	3,767,292	3,812,652	3,741,264	71,388
<i>Total Expenditures</i>	<u>7,446,992</u>	<u>7,485,197</u>	<u>7,168,065</u>	<u>317,132</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(4,661,213)	(4,699,418)	(4,566,590)	132,828
<b>Other Financing Sources (Uses)</b>				
Transfers In	4,508,140	4,470,140	4,394,095	(76,045)
<i>Net Change in Fund Balance</i>	(153,073)	(229,278)	(172,495)	56,783
<i>Fund Balance Beginning of Year</i>	577,044	577,044	577,044	0
Prior Year Encumbrances Appropriated	8,257	8,257	8,257	0
<i>Fund Balance End of Year</i>	<u>\$432,228</u>	<u>\$356,023</u>	<u>\$412,806</u>	<u>\$56,783</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2018*

	Enterprise			Internal Service
	Water	Wastewater	Total	
<b>Assets</b>				
<i>Current Assets</i>				
Equity in Pooled Cash and Cash Equivalents	\$8,458,176	\$2,523,049	\$10,981,225	\$232,714
Receivables:				
Accounts	878,510	659,546	1,538,056	0
Accrued Interest	14,315	4,270	18,585	0
Materials and Supplies Inventory	120,841	81,326	202,167	0
Prepaid Items	10,869	7,138	18,007	0
<i>Total Current Assets</i>	<u>9,482,711</u>	<u>3,275,329</u>	<u>12,758,040</u>	<u>232,714</u>
<i>Noncurrent Assets</i>				
Net Pension Asset	1,795	3,949	5,744	0
Nondepreciable Capital Assets	8,959	27,317	36,276	0
Depreciable Capital Assets, Net	7,663,507	11,688,425	19,351,932	0
<i>Total Noncurrent Assets</i>	<u>7,674,261</u>	<u>11,719,691</u>	<u>19,393,952</u>	<u>0</u>
<i>Total Assets</i>	<u>17,156,972</u>	<u>14,995,020</u>	<u>32,151,992</u>	<u>232,714</u>
<b>Deferred Outflows of Resources</b>				
Deferred Charge on Refunding	5,994	9,895	15,889	0
Pension	90,076	197,994	288,070	0
OPEB	18,139	39,906	58,045	0
<i>Total Deferred Outflows of Resources</i>	<u>114,209</u>	<u>247,795</u>	<u>362,004</u>	<u>0</u>
<b>Liabilities</b>				
<i>Current Liabilities</i>				
Accounts Payable	1,559	1,134	2,693	0
Contracts Payable	7,929	35,139	43,068	0
Accrued Wages	8,569	19,520	28,089	0
Intergovernmental Payable	4,657	12,355	17,012	0
Vacation Benefits Payable	25,687	60,730	86,417	0
Compensated Absences Payable	0	284	284	0
Accrued Interest Payable	8,476	21,468	29,944	0
General Obligation Bonds Payable	424,832	241,101	665,933	0
OPWC Loans Payable	42,700	51,131	93,831	0
OWDA Loans Payable	0	146,415	146,415	0
Claims Payable	0	0	0	188,005
<i>Total Current Liabilities</i>	<u>524,409</u>	<u>589,277</u>	<u>1,113,686</u>	<u>188,005</u>
<i>Long-Term Liabilities (net of current portion)</i>				
Compensated Absences Payable	19,178	28,299	47,477	0
Net Pension Liability	365,940	805,067	1,171,007	0
Net OPEB Liability	243,681	536,099	779,780	0
General Obligation Bonds Payable	3,068,362	3,779,145	6,847,507	0
OPWC Loans Payable	473,750	321,288	795,038	0
OWDA Loans Payable	0	645,633	645,633	0
<i>Total Long-Term Liabilities</i>	<u>4,170,911</u>	<u>6,115,531</u>	<u>10,286,442</u>	<u>0</u>
<i>Total Liabilities</i>	<u>4,695,320</u>	<u>6,704,808</u>	<u>11,400,128</u>	<u>188,005</u>
<b>Deferred Inflows of Resources</b>				
Pension	146,369	261,202	407,571	0
OPEB	53,126	79,215	132,341	0
<i>Total Deferred Inflows of Resources</i>	<u>199,495</u>	<u>340,417</u>	<u>539,912</u>	<u>0</u>
<b>Net Position</b>				
Net Investment in Capital Assets	3,670,192	6,542,071	10,212,263	0
Unrestricted	8,706,174	1,655,519	10,361,693	44,709
<i>Total Net Position</i>	<u>\$12,376,366</u>	<u>\$8,197,590</u>	<u>20,573,956</u>	<u>\$44,709</u>

Net position reported for business-type activities in the statement of net position are different because they include accumulated overpayments to the internal service fund:

(50,796)

Net position of business-type activities

\$20,523,160

See accompanying notes to the basic financial statements



**City of Bedford, Ohio**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended December 31, 2018*

	Enterprise			Internal Service
	Water	Wastewater	Total	
<b>Operating Revenues</b>				
Charges for Services	\$4,206,725	\$2,758,535	\$6,965,260	\$2,248,086
Other	81,707	32,825	114,532	5,873
<i>Total Operating Revenues</i>	<u>4,288,432</u>	<u>2,791,360</u>	<u>7,079,792</u>	<u>2,253,959</u>
<b>Operating Expenses</b>				
Personal Services	445,675	1,148,131	1,593,806	0
Contractual Services	1,918,353	236,402	2,154,755	309,189
Materials and Supplies	332,489	545,237	877,726	0
Depreciation	230,384	353,642	584,026	0
Claims	0	0	0	1,943,582
Other	1,074	294	1,368	0
<i>Total Operating Expenses</i>	<u>2,927,975</u>	<u>2,283,706</u>	<u>5,211,681</u>	<u>2,252,771</u>
<i>Operating Income (Loss)</i>	<u>1,360,457</u>	<u>507,654</u>	<u>1,868,111</u>	<u>1,188</u>
<b>Non-Operating Revenues (Expenses)</b>				
Interest	82,711	25,803	108,514	2,858
Interest and Fiscal Charges	(105,448)	(138,417)	(243,865)	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(22,737)</u>	<u>(112,614)</u>	<u>(135,351)</u>	<u>2,858</u>
<i>Change in Net Position</i>	1,337,720	395,040	1,732,760	4,046
<i>Net Position Beginning of Year - (Restated - See Note 19)</i>	<u>11,038,646</u>	<u>7,802,550</u>		<u>40,663</u>
<i>Net Position End of Year</i>	<u>\$12,376,366</u>	<u>\$8,197,590</u>		<u>\$44,709</u>

Some amounts reported for business-type activities in the statement of activities are different because a portion of the change in net position of the internal service fund is reported with business-type activities:

	<u>(452)</u>
Change in net position of business-type activities	<u>\$1,732,308</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2018

	Enterprise			Internal Service
	Water	Wastewater	Total	
<b>Increase (Decrease) in Cash and Cash Equivalents</b>				
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$4,183,952	\$2,675,071	\$6,859,023	\$0
Cash Received from Interfund Services Provided	0	0	0	2,248,086
Other Cash Receipts	81,707	32,825	114,532	5,873
Cash Payments to Employees for Services	(362,202)	(947,466)	(1,309,668)	0
Cash Payments for Goods and Services	(2,241,861)	(804,840)	(3,046,701)	(310,708)
Cash Payments for Claims	0	0	0	(1,940,865)
Cash Payments for Interfund Services Provided	(78,837)	(137,928)	(216,765)	0
Other Cash Payments	(1,074)	(294)	(1,368)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>1,581,685</u>	<u>817,368</u>	<u>2,399,053</u>	<u>2,386</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Principal Paid on General Obligation Bonds	(419,427)	(236,889)	(656,316)	0
Interest Paid on General Obligation Bonds	(110,327)	(111,182)	(221,509)	0
Principal Paid on OWDA Loans	0	(140,867)	(140,867)	0
Interest Paid on OWDA Loans	0	(35,024)	(35,024)	0
Principal Paid on OPWC Loans	(42,700)	(51,131)	(93,831)	0
Payments for Capital Acquisitions	(105,369)	(106,668)	(212,037)	0
<i>Net Cash Provided by (Used for) Capital and Related Financing Activities</i>	<u>(677,823)</u>	<u>(681,761)</u>	<u>(1,359,584)</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>				
Interest on Investments	87,247	26,849	114,096	2,858
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	991,109	162,456	1,153,565	5,244
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>7,467,067</u>	<u>2,360,593</u>	<u>9,827,660</u>	<u>227,470</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$8,458,176</u></u>	<u><u>\$2,523,049</u></u>	<u><u>\$10,981,225</u></u>	<u><u>\$232,714</u></u>

(continued)

**City of Bedford, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds (continued)*  
For the Year Ended December 31, 2018

	Enterprise			Internal Service
	Water	Wastewater	Total	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>				
Operating Income (Loss)	\$1,360,457	\$507,654	\$1,868,111	\$1,188
Adjustments:				
Depreciation	230,384	353,642	584,026	0
(Increase) Decrease in Assets and Deferred Outflows:				
Accounts Receivable	(22,773)	(83,464)	(106,237)	0
Materials and Supplies Inventory	46,006	(602)	45,404	0
Prepaid Items	(3,287)	(6,693)	(9,980)	0
Net Pension Asset	(1,305)	(2,675)	(3,980)	0
Deferred Outflows - Pension	73,885	152,908	226,793	0
Deferred Outflows - OPEB	12,333	26,336	38,669	0
Increase (Decrease) in Liabilities and Deferred Inflows:				
Accounts Payable	(41,667)	(15,106)	(56,773)	(1,519)
Contracts Payable	7,929	35,139	43,068	0
Accrued Wages	(12,521)	(20,806)	(33,327)	0
Intergovernmental Payable	(105)	(7,969)	(8,074)	0
Retainage Payable	0	(27,019)	(27,019)	0
Vacation Benefits Payable	9,164	22,928	32,092	0
Net Pension Liability	7,959	17,509	25,468	0
Net OPEB Liability	13,214	29,073	42,287	0
Compensated Absences Payable	2,916	7,778	10,694	0
Claims Payable	0	0	0	2,717
Deferred Inflows - Pension	(79,645)	(142,503)	(222,148)	0
Deferred Inflows - OPEB	(21,259)	(28,762)	(50,021)	0
<i>Total Adjustments</i>	<u>221,228</u>	<u>309,714</u>	<u>530,942</u>	<u>1,198</u>
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$1,581,685</u>	<u>\$817,368</u>	<u>\$2,399,053</u>	<u>\$2,386</u>

See accompanying notes to the basic financial statements

**City of Bedford, Ohio**  
*Statement of Fiduciary Assets and Liabilities*  
*Agency Funds*  
*December 31, 2018*

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<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$683,513
Cash and Cash Equivalents in Segregated Accounts	<u>240,269</u>
<i>Total Assets</i>	<u><u>\$923,782</u></u>

<b>Liabilities</b>	
Deposits Held and Due to Others	<u><u>\$923,782</u></u>

See accompanying notes to the basic financial statements

**N**OTES TO

**B**ASIC

**F**INANCIAL

**S**TATEMENTS





City of BEDFORD, Ohio

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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**Note 1 – Description of the City and Reporting Entity**

The City of Bedford (the City) was incorporated as a village in 1837. In 1932, the residents of the City adopted the City's first charter. The City is a home rule municipal corporation under the laws of the State of Ohio which operates under the Council-Manager form of government with the Council appointing the City Manager, Finance Director, Law Director and Clerk of Council. The legislative power of the City is vested in the seven-member Council.

***Reporting Entity***

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. For the City of Bedford this includes the agencies and departments that provide the following services: police, fire, rescue, recreation programs, street maintenance and repairs, sanitation, water, wastewater treatment, storm water, municipal court and general administrative services. The City purchases its water from the City of Cleveland and in turn bills its customers. The City of Bedford owns and operates its own wastewater treatment facility. Except for water and sewage, the major utilities are provided by private entities.

The clerk of courts is appointed by the presiding Judge of the Bedford Municipal Court and has a fiduciary responsibility for the collection and distribution of court fees and fines. The Municipal Court Judges are elected by residents of the participating cities and work under the authority of the Chief Justice of the Supreme Court of Ohio.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific benefits to, or impose specific financial burdens on, the primary government. The reporting entity of the City does not include any component units.

The City participates in three jointly governed organizations. These organizations are the Chagrin Valley Regional Dispatch Center, the Northeast Ohio Public Energy Council and the First Suburbs Consortium of Northeast Ohio Council of Governments and are presented in Note 18 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City of Bedford have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

***Fund Financial Statements*** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

***General Fund*** The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Bedford and/or the general laws of Ohio.



**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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**Public Safety Fund** The public safety special revenue fund accounts for and reports the property tax revenue restricted for the police and fire departments, paramedic services and police and fire pension contributions.

**Capital Improvement Fund** The capital improvement capital projects fund accounts for and reports the general fund transfer revenues which are assigned for various capital improvements.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

**Water Fund** The water fund accounts for the provision of water service to the residents and commercial users located within the City.

**Wastewater Fund** The wastewater fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

**Internal Service Fund** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's only internal service fund is a health fund that accounts for vision, dental, prescription drug and hospital/medical claims of the City employees.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for the State inspection fee program, the amounts collected by the municipal court that are paid to other governments, confiscated monies received by the SEALE Drug Task Force and confiscated property and corresponding fines from drug law violations solely for law enforcement purposes.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the year in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest and grants and entitlements.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because the amounts have not yet been earned. The City recognizes unearned revenue for the long-term leasing of billboards throughout the City.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charge on refunding, for pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB are explained in Notes 14 and 15.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes, income taxes, special assessments and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 27. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 14 and 15)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension asset, the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Pooled Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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The City utilizes a financial institution to service bonded construction payments as they come due. The balances in these accounts are presented in the statements as “cash and cash equivalents with fiscal agents.”

The City has segregated bank accounts for monies held separate from the City’s central bank account. These interest bearing depository accounts are presented as “cash and cash equivalents in segregated accounts” since they are not required to be deposited into the City Treasury.

During 2018, investments were limited to repurchase agreements, money market, negotiable certificates of deposit, commercial paper, U.S. Treasury notes, federal farm credit bank notes, federal national mortgage association notes and federal home loan mortgage corporation notes.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. The fair value of the money market fund is determined by the fund’s current share price. Nonparticipating investment contracts such as nonnegotiable certificates of deposit and repurchase agreements are reported at cost.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2018 amounted to \$41,322, of which \$699 was assigned from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

***Materials and Supplies Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

***Restricted Assets***

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the capital improvements capital project fund represents money set aside as retainage payable on construction projects.

***Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

**City of Bedford, Ohio**  
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All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of two thousand five hundred dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-Type Activities Estimated Lives</u>
Buildings and Improvements	50 years	50 years
Machinery and Equipment	5-20 years	5-20 years
Furniture and Fixtures	10 years	10 years
Vehicles	5-10 years	7-10 years
Infrastructure	20-50 years	50 years

The City's infrastructure consists of roads, traffic signals, storm sewers and water and sewer lines and includes infrastructure acquired prior to December 31, 1980.

***Interfund Balances***

On the fund financial statements, receivables and payables resulting from transactions between funds for services provided or goods received and from short-term interfund loans are classified as "interfund receivables/payables." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees. Since the City's policy limits the accrual of vacation time to one year from the employee's anniversary date, the outstanding liability is recorded as "vacation benefits payable" on the statement of net position rather than as a long-term liability.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments in the next twenty years). The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after ten years of service and for employees who have met retirement standards of age and/or years of service.

***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgements and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, capital leases and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Net position restricted for other purposes include security of persons and property through the police and fire departments and recreational activities. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party—such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council assigned fund balance for capital improvements and to cover a gap between estimated revenues and appropriations in 2019's budget.

**Unassigned:** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### ***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sewer services and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Deferred Charge on Refunding***

The difference between the reacquisition price (funds required to refund the old debt) of various refunding bonds and the net carrying amount of the old debt, the deferred amount (loss) on refunding, is being amortized as a component of interest expense. This accounting loss is amortized over the remaining life of the old debt or the life of the new debt whichever is shorter, using the straight-line method and is presented as deferred outflows of resources on the statement of net position.

***Bond Premiums and Discounts***

On the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are received in the year the bonds are issued. On the government-wide financial statements, bond discounts are presented as a decrease of the face amount of the general obligation bonds payable. On fund financial statements, bond discounts are expended in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***Interfund Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.



**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Minimum fund balance policy***

City Council has adopted a financial policy to maintain a minimum level of unrestricted fund balance (the total of the committed, assigned and unassigned components of fund balance) in the general fund. The target level is set at 15 percent of general fund's appropriations. This amount is intended to provide fiscal stability when economic downturns and other unexpected events occur. If fund balance falls below the minimum target level because it has been used, essentially as a "revenue" source, as dictated by current circumstances, the policy provides for actions to replenish the amount to the minimum target level. Generally, replenishment is to occur within a three-year period.

***Budgetary Data***

All funds, except agency funds, are legally required to be budgeted and appropriated. The housing and urban development (HUD) rehabilitation program fund had no budgetary activity for 2018. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the department level and personal services and other for all funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control. Authority to further allocate Council appropriations within departments has been given to the Director of Finance.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations were enacted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

**Note 3 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

**City of Bedford, Ohio**  
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Fund Balances	General	Public Safety	Capital Improvement	Other Governmental Funds	Total
<u>Nonspendable:</u>					
Prepays	\$134,787	\$16,518	\$0	\$39,223	\$190,528
Inventory	175,197	5,774	0	0	180,971
<i>Total Nonspendable</i>	<u>309,984</u>	<u>22,292</u>	<u>0</u>	<u>39,223</u>	<u>371,499</u>
<u>Restricted for:</u>					
Public Safety Services	0	155,768	0	0	155,768
Community Development	0	0	0	120,743	120,743
State Highway Maintenance	0	0	0	171,384	171,384
Indigent Drivers Rehabilitation	0	0	0	189,148	189,148
Seale Narcotics Law Enforcement Enforcement and Education - Alcohol	0	0	0	235,399	235,399
Street Lighting	0	0	0	6,085	6,085
Street Construction, Maintenance and Repair	0	0	0	176,546	176,546
Cemetery Improvements	0	0	0	687,565	687,565
Municipal Court Special Programs	0	0	0	22,393	22,393
Indigent Interlock and Monitoring	0	0	0	456,936	456,936
Refuse Collection	0	0	0	91,458	91,458
Debt service payments	0	0	0	172,409	172,409
Capital Improvements	0	0	0	289,882	289,882
Other Purposes	0	0	0	156,481	156,481
<i>Total Restricted</i>	<u>0</u>	<u>155,768</u>	<u>0</u>	<u>3,205,869</u>	<u>3,361,637</u>
<u>Committed to:</u>					
Construction	9,480	0	0	0	9,480
Landscaping	875	0	0	0	875
Capital Improvements	0	0	25,449	0	25,449
<i>Total Committed</i>	<u>10,355</u>	<u>0</u>	<u>25,449</u>	<u>0</u>	<u>35,804</u>
<u>Assigned to:</u>					
Capital Improvements	0	0	207,386	0	207,386
2019 Operations	146,726	0	0	0	146,726
Purchases on Order:					
General Government	14,554	0	0	0	14,554
Police	1,525	0	0	0	1,525
Fire	7,896	0	0	0	7,896
Leisure Time Activities	24,504	0	0	0	24,504
Community Development	15,681	0	0	0	15,681
Transportation	2,940	0	0	0	2,940
<i>Total Assigned</i>	<u>213,826</u>	<u>0</u>	<u>207,386</u>	<u>0</u>	<u>421,212</u>
Unassigned (Deficit)	5,541,621	0	0	(3,943)	5,537,678
<b>Total Fund Balances</b>	<u><u>\$6,075,786</u></u>	<u><u>\$178,060</u></u>	<u><u>\$232,835</u></u>	<u><u>\$3,241,149</u></u>	<u><u>\$9,727,830</u></u>

**City of Bedford, Ohio**  
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**Note 4- Budgetary Basis of Accounting**

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general and public safety funds is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed, or assigned fund balance (GAAP).
4. Unreported cash represents amounts received but not included as revenue on the budgetary statements, but which are reported on the operating statements prepared using GAAP.
5. Investments are reported at cost (budget) rather than fair value (GAAP).
6. Advances-Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the GAAP basis to the Budget basis are as follows:

Net Change in Fund Balances		
General Fund and Public Safety Special Revenue Fund		
	General	Public Safety
GAAP Basis	(\$202,300)	\$8,784
Net Adjustment for Revenue Accruals	(188,663)	0
Beginning Fair Value of Adjustments for Investments	(2,080)	0
Ending Fair Value of Adjustments for Investments	8,733	0
Beginning Unrecorded Cash	154,790	0
Ending Unrecorded Cash	(136,635)	0
Net Adjustment for Expenditure Accruals	(80,718)	(169,785)
Advances Out	(3,943)	0
Encumbrances	(92,107)	(11,494)
Budget Basis	(\$542,923)	(\$172,495)

**Note 5 - Deposits and Investments**

The City has chosen to follow State statutes and classify monies held by the City into three categories.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City may also invest any monies not required to be used for a specific period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest, or coupons;
3. Obligations of the City.

### **Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2018, \$4,288,744 of the City's total bank balance of \$11,561,494 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. One of the City's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 61 percent resulting in the uninsured and uncollateralized balance.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

### **Investments**

Investments are reported at fair value. As of December 31, 2018, the City had the following investments:

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
Cost:				
Repurchase Agreements	\$511,461	Daily	AAAm	4.53%
Fair Value - Level One Inputs:				
Money Market Account	1,859,847	Less than one year	AAAm	16.46
Fair Value - Level Two Inputs:				
U.S. Treasury Notes	271,627	Less than three years	AAA	2.41
Commercial Paper	355,626	Less than one year	AAA	3.15
Negotiable Certificates of Deposit	2,971,583	Less than one year	AAA	26.31
Negotiable Certificates of Deposit	591,212	Less than three years	AAA	5.23
Federal Farm Credit Bank Notes	1,000,000	Less than one year	AAA	8.85
Federal National Mortgage Association Notes	1,800,000	Less than one year	AAA	15.93
Federal National Mortgage Association Notes	760,049	Less than three years	AAA	6.73
Federal Home Loan Mortgage Corporation Notes	1,175,154	Less than one year	AAA	10.40
Total Fair Value - Level Two Inputs	8,925,251			
Total Investments	\$11,296,559			

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the City's recurring fair value measurements as of December 31, 2018. The money market account is measured at fair value and is valued using quoted market prices (Level 1 inputs). The City's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.

**Custodial Credit Risk** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The securities underlying the repurchase agreements are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty. The City has an investment policy dealing with investment custodial credit risk beyond the requirement in State statute that requires securities shall be delivered into the custody of the finance director or governing board or an agent designated by the finance director or governing board.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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***Credit Risk*** All investments of the City carry a rating of AAA and AAAM by Standard & Poor's. The City does not have an investment policy that addresses credit risk.

***Concentration of Credit Risk*** The City places no limit on the amount it may invest in any one issuer.

## **Note 6 - Contingencies**

### ***Grants***

The City receives financial assistance from federal and state agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the City at December 31, 2018.

### ***Litigation***

The City is a party to various legal proceedings seeking damages. The City management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

### ***Investigation***

On September 23, 2016, the City of Bedford Police Department and the Finance Department, with assistance from the Auditor of State's office, started an investigation into the City of Bedford's Water Department and possible improprieties related to water and sewer collections. The City feels it is highly unlikely that an adverse outcome will materially affect the fair presentation of the City's basic financial statements.

The matter is still under investigation by the State Auditor's Office for prosecution. However, based on the City's internal review of the program, the City believes the likelihood of the investigation resulting in any material potential loss or liability, is remote, and that any adverse outcome from those charges would pertain to the City's employees subject to the investigation.

## **Note 7 - Receivables**

Receivables at December 31, 2018, consisted primarily of municipal income taxes, property taxes, intergovernmental receivables arising from entitlements and shared revenues, special assessments, accrued interest on investments, and accounts (billings for utility service).

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables except property taxes and special assessments are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

At December 31, 2018, the amount of delinquent special assessments was \$489,363 in the general fund, the street lighting fund and the refuse fee fund. However, the City is making a determination on what of this amount is collectible.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Property Taxes***

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2018 for real and public utility property taxes represents collections of 2017 taxes.

2018 real property taxes were levied after October 1, 2018, on the assessed value as of January 1, 2018, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2018 real property taxes are collected in and intended to finance 2019.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes which became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2018, was \$21.70 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2018 property tax receipts were based are as follows:

Real Property	
Residential/Agricultural	\$120,819,240
Commercial Industrial/Public Utility	94,460,270
Tangible Personal Property	
Public Utility	<u>10,936,610</u>
Total	<u><u>\$226,216,120</u></u>

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2018, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2018 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

***Income Taxes***

The City levies an income tax of 3.0 percent on all income earned within the City as well as income of residents earned outside the City. The City allows for a credit of 100 percent up to 2.25 percent on the income earned outside the City and paid to another municipality. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.



**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

***Intergovernmental Receivables***

A summary of the principal items of intergovernmental receivables follows:

<b>Governmental Activities</b>	<u>Amount</u>
Homestead and Rollback	\$227,490
Gasoline Tax	220,445
Local Government	146,681
Bedford Municipal Court	71,769
Motor Vehicle License Tax	47,455
Permissive Tax	42,659
Prisoner Housing	18,479
Grants	3,141
City of Brookpark	<u>1,500</u>
Total	<u><u>\$779,619</u></u>

**Note 8 - Interfund Transfers and Balances**

***Interfund Transfers***

Transfer To	Transfer From		Total
	General	Other Governmental Funds	
Major Funds:			
Public Safety	\$4,394,095	\$0	\$4,394,095
Capital Improvement	400,000	0	400,000
Total Major Funds	<u>4,794,095</u>	<u>0</u>	<u>4,794,095</u>
Other Governmental Funds:			
Street Construction, Maintenance and Repair	79,500	0	79,500
Grants	15,000	0	15,000
HUD Rehabilitation Program	261,372	0	261,372
General Obligation Bond Retirement	311,380	56,450	367,830
Total Other Governmental Funds	<u>667,252</u>	<u>56,450</u>	<u>723,702</u>
Total	<u><u>\$5,461,347</u></u>	<u><u>\$56,450</u></u>	<u><u>\$5,517,797</u></u>

The general fund transfers to the major and nonmajor governmental funds were made to provide additional resources for current operations. The general fund transfer to the HUD rehabilitation program special revenue fund was the result of City Council retroactively changing an advance to a transfer for a completed City program. The transfer from the municipal court special programs special revenue fund to the general obligation bond retirement fund was to pay the Court's portion of the principal and interest due on the bonds issued to build the Court.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***Interfund Balances***

The interfund balance at December 31, 2018, consists of an interfund receivable/payable between the general fund and the nonmajor governmental funds in the amount of \$3,943. This loan was made to fund a construction project that was beginning and the property assessment has not started collection.

***Internal Balances – Change in Proportionate Share***

The City uses an internal proportionate share to allocate its net pension/OPEB liability and corresponding deferred outflows/inflows of resources and pension/OPEB to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal of the internal proportionate share are eliminated from the pension/OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity-wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Eliminations made in the total column of the entity-wide statement of net position include deferred outflow of resources for the governmental activities and deferred inflow of resources for the business-type activities (\$1,251 related to the water enterprise fund and \$1,251 related to the wastewater enterprise fund) in the amount of \$2,502.

**Note 9 – Compensated Absences**

Vacation leave is earned at rates which vary depending upon length of service and standard work week. Current policy permits vacation leave to be accumulated up to one year from the one year anniversary date of hire, thereafter, all vacation must be used by December 31. City employees are paid for earned, unused vacation leave at the time of termination of employment.

Sick leave is earned at the rate of one and one quarter days per month of service. Employees with accumulated sick leave in excess of 120 days at November 1 of each year receive payment for the excess over 120 days at the rate of one half the accumulated sick leave over 120 days. Upon retirement, employees are paid one half of the accumulated sick leave.

**Note 10 – Accountability**

At December 31, 2018, the Northside and Rockside capital projects fund had a deficit fund balance of \$3,943. The fund deficit is the result of construction beginning before the properties are assessed. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

**Note 11 – Capital Assets**

A summary of changes in capital assets during 2018 follows:

	Balance 12/31/17	Additions	Deletions	Balance 12/31/18
<b>Governmental Activities</b>				
<i>Capital Assets Not Being Depreciated</i>				
Land	\$3,118,891	\$45,500	(\$3,534)	\$3,160,857
Construction in Progress	98,451	334,073	(155,300)	277,224
<i>Total Capital Assets Not Being Depreciated</i>	<u>3,217,342</u>	<u>379,573</u>	<u>(158,834)</u>	<u>3,438,081</u>
<i>Capital Assets Being Depreciated</i>				
Buildings and Improvements	17,696,804	155,300	0	17,852,104
Machinery and Equipment	4,717,696	78,511	(5,040)	4,791,167
Furniture and Fixtures	1,002,945	16,591	0	1,019,536
Vehicles	4,575,245	309,700	(130,488)	4,754,457
Infrastructure:				
Roads	41,838,270	222,576	0	42,060,846
Traffic Signals	1,623,693	0	0	1,623,693
Railroad Closures/Barriers	410,203	0	0	410,203
Storm Sewers	3,508,512	0	0	3,508,512
<i>Total Capital Assets Being Depreciated</i>	<u>75,373,368</u>	<u>782,678</u>	<u>(135,528)</u>	<u>76,020,518</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(5,986,551)	(388,595)	0	(6,375,146)
Machinery and Equipment	(3,865,777)	(217,700)	5,040	(4,078,437)
Furniture and Fixtures	(898,656)	(18,373)	0	(917,029)
Vehicles	(3,965,480)	(141,327)	116,261	(3,990,546)
Infrastructure:				
Roads	(37,272,650)	(702,836)	0	(37,975,486)
Traffic Signals	(975,577)	(64,948)	0	(1,040,525)
Railroad Closures/Barriers	(71,987)	(11,524)	0	(83,511)
Storm Sewers	(1,323,083)	(70,171)	0	(1,393,254)
<i>Total Accumulated Depreciation</i>	<u>(54,359,761)</u>	<u>(1,615,474) *</u>	<u>121,301</u>	<u>(55,853,934)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>21,013,607</u>	<u>(832,796)</u>	<u>(14,227)</u>	<u>20,166,584</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$24,230,949</u>	<u>(\$453,223)</u>	<u>(\$173,061)</u>	<u>\$23,604,665</u>

**City of Bedford, Ohio**  
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For the Year Ended December 31, 2018

	Balance 12/31/17	Additions	Deletions	Balance 12/31/18
<b>Business-Type Activities</b>				
<i>Capital Assets Not Being Depreciated</i>				
Land	\$28,620	\$0	\$0	\$28,620
Construction in Progress	2,878,049	81,234	(2,951,627)	7,656
<i>Total Capital Assets Not Being Depreciated</i>	<u>2,906,669</u>	<u>81,234</u>	<u>(2,951,627)</u>	<u>36,276</u>
<i>Capital Assets, Being Depreciated</i>				
Buildings and Improvements	10,934,028	9,699	0	10,943,727
Machinery and Equipment	8,582,825	63,414	0	8,646,239
Furniture and Fixtures	93,772	0	0	93,772
Vehicles	766,426	57,690	(9,860)	814,256
Infrastructure:				
Water Lines	8,086,846	0	0	8,086,846
Sanitary Sewer Lines	3,260,631	2,951,627	0	6,212,258
<i>Total Capital Assets Being Depreciated</i>	<u>31,724,528</u>	<u>3,082,430</u>	<u>(9,860)</u>	<u>34,797,098</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(4,913,387)	(235,872)	0	(5,149,259)
Machinery and Equipment	(6,623,045)	(124,383)	0	(6,747,428)
Furniture and Fixtures	(93,772)	0	0	(93,772)
Vehicles	(509,347)	(46,326)	9,860	(545,813)
Infrastructure:				
Water Lines	(1,667,212)	(135,224)	0	(1,802,436)
Sanitary Sewer Lines	(1,064,237)	(42,221)	0	(1,106,458)
<i>Total Accumulated Depreciation</i>	<u>(14,871,000)</u>	<u>(584,026)</u>	<u>9,860</u>	<u>(15,445,166)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>16,853,528</u>	<u>2,498,404</u>	<u>0</u>	<u>19,351,932</u>
<i>Total Business-Type Capital Assets, Net</i>	<u>\$19,760,197</u>	<u>\$2,579,638</u>	<u>(\$2,951,627)</u>	<u>\$19,388,208</u>

\* Depreciation expense was charged to governmental functions as follows:

General Government	\$248,765
Security of Persons and Property	
Police	146,160
Fire	146,262
Public Health and Welfare	1,574
Leisure Time Activities	109,140
Community Development	5,600
Basic Utilities Services	619
Transportation	957,354
Total	<u>\$1,615,474</u>

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2018

**Note 12 - Long-term Obligations**

The original issue date, maturity date, interest rate and original issuance amount for each of the City's bonds and loans follows:

	Issue Date	Maturity Date	Interest Rate	Original Issue Amount
<b>Governmental Activities</b>				
<i>General Obligation Bonds</i>				
Various Purpose Refunding II	2016	2027	2.18 %	\$6,035,268
General Obligation Refunding Bonds I	2013	2028	1.0-2.75	2,314,300
Capital Improvement	2010	2031	2.3-5.65	2,145,000
General Obligation Refunding Bonds II	2014	2031	2.25-4.0	835,000
<i>Ohio Public Works Commission Loans</i>				
Wandle Avenue	2001	2021	0.00	518,579
Broadway Culvert	2011	2031	0.00	492,432
<i>Police Pension</i>	1968	2035	4.25	245,922
<b>Business-Type Activities</b>				
<i>General Obligation Bonds</i>				
<i>Water</i>				
Washington Street Water Refunding	2016	2026	2.18	389,270
Water Meter	2016	2020	2.1	1,400,000
Capital Improvement	2010	2036	2.3-5.65	1,625,000
General Obligation Refunding Bonds I	2013	2038	1.0-3.5	1,770,000
General Obligation Refunding Bonds II	2014	2036	2.25-4.0	1,145,000
<i>Wastewater</i>				
Sewer Improvement Refunding Bonds II	2016	2022	2.18	304,212
Capital Improvement	2010	2036	2.3-5.65	1,320,000
General Obligation Refunding Bonds I	2013	2038	1.0-3.5	3,555,700
General Obligation Refunding Bonds II	2014	2036	2.25-4.0	920,000
<i>Ohio Water Development Loans</i>				
<i>Wastewater</i>				
Rapid Sandfilter	2002	2023	3.90	2,427,022
<i>Ohio Public Works Commission Loans</i>				
<i>Water</i>				
Northfield Road Water Line	2007	2029	0.00	400,000
Grand, Franklin Water Line	2012	2032	0.00	454,000
<i>Wastewater</i>				
Oxidation Tower Improvements	2004	2025	0.00	822,286
Sludge Thickener	2008	2029	0.00	200,336

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2018

Changes in long-term obligations during the year ended December 31, 2018, consisted of the following:

	Balance 12/31/17	Increase	Decrease	Balance 12/31/18	Amounts Due in One Year
<b>Governmental Activities</b>					
<i>General Obligation Bonds</i>					
Various Purpose Refunding Bonds II	\$5,363,090	\$0	\$720,004	\$4,643,086	\$733,517
General Obligation Refunding Bonds I					
Serial	1,185,000	0	120,000	1,065,000	125,000
Premium	37,152	0	3,984	33,168	0
Total General Obligation Bonds I	1,222,152	0	123,984	1,098,168	125,000
Capital Improvement Bonds					
Serial	455,000	0	150,000	305,000	150,000
Premium	6,323	0	2,371	3,952	0
Total Capital Improvement Bonds	461,323	0	152,371	308,952	150,000
General Obligation Refunding Bonds II	835,000	0	0	835,000	0
Premium	29,569	0	3,156	26,413	0
Total General Obligation Bonds II	864,569	0	3,156	861,413	0
<i>Total General Obligation Bonds</i>	7,911,134	0	999,515	6,911,619	1,008,517
<i>Ohio Public Works Commission Loans</i>					
Wandle Avenue	77,786	0	25,929	51,857	25,929
Broadway Culvert	362,847	0	25,917	336,930	25,917
<i>Total Ohio Public Works Commission Loans</i>	440,633	0	51,846	388,787	51,846
<i>Other Long-Term Obligations</i>					
Net Pension Liability					
OPERS	8,844,510	0	2,696,724	6,147,786	0
OP&F	14,799,727	0	955,048	13,844,679	0
<i>Total Net Pension Liability</i>	23,644,237	0	3,651,772	19,992,465	0
Net OPEB Liability					
OPERS	3,804,051	289,807	0	4,093,858	0
OP&F	11,091,267	1,689,611	0	12,780,878	0
<i>Total Net OPEB Liability</i>	14,895,318	1,979,418	0	16,874,736	0
Police Pension	150,458	0	5,964	144,494	6,221
Capital Leases Payable	39,728	19,317	16,634	42,411	21,520
Compensated Absences Payable	1,656,347	757,519	769,349	1,644,517	854,578
<i>Total Other Long-Term Obligations</i>	40,386,088	2,756,254	4,443,719	38,698,623	882,319
<i>Total Governmental Activities</i>	\$48,737,855	\$2,756,254	\$5,495,080	\$45,999,029	\$1,942,682

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2018

	Balance 12/31/17	Increase	Decrease	Balance 12/31/18	Amounts Due in One Year
<b>Business-Type Activities</b>					
<i>General Obligation Bonds</i>					
Washington Street Water Refunding	\$356,508	\$0	\$35,427	\$321,081	\$34,832
Water Meter	855,000	0	279,000	576,000	285,000
Capital Improvement Bonds					
Serial	165,000	0	55,000	110,000	55,000
Unamortized Premium	2,203	0	827	1,376	0
Total Capital Improvement - Water	167,203	0	55,827	111,376	55,000
General Obligation Refunding Bonds I					
Serial	855,000	0	50,000	805,000	50,000
Term	465,000	0	0	465,000	0
Unamortized Premium	26,758	0	1,313	25,445	0
Unamortized Discount	(9,833)	0	(483)	(9,350)	0
Total General Obligation Bonds I - Water	1,336,925	0	50,830	1,286,095	50,000
General Obligation Refunding Bonds II					
Unamortized Premium	1,140,000	0	0	1,140,000	0
Total General Obligation Bonds II - Water	61,903	0	3,261	58,642	0
Total General Obligation Bonds II - Water	1,201,903	0	3,261	1,198,642	0
Sewer Improvement Refunding II					
Capital Improvement Bonds	253,502	0	46,889	206,613	46,101
Serial	135,000	0	45,000	90,000	45,000
Unamortized Premium	1,836	0	689	1,147	0
Total Capital Improvement - Sewer	136,836	0	45,689	91,147	45,000
General Obligation Refunding Bonds I					
Serial	2,620,000	0	145,000	2,475,000	150,000
Term	215,000	0	0	215,000	0
Unamortized Premium	77,804	0	5,060	72,744	0
Unamortized Discount	(8,253)	0	(537)	(7,716)	0
Total General Obligation Bonds I - Sewer	2,904,551	0	149,523	2,755,028	150,000
General Obligation Refunding Bonds II					
Unamortized Premium	920,000	0	0	920,000	0
Total General Obligation Bonds II - Sewer	50,097	0	2,639	47,458	0
Total General Obligation Bonds II - Sewer	970,097	0	2,639	967,458	0
<i>Total General Obligation Bonds</i>	8,182,525	0	669,085	7,513,440	665,933
<i>OWDA Loans</i>					
Rapid Sandfilter	\$932,915	\$0	\$140,867	\$792,048	\$146,415

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2018

	Balance 12/31/17	Increase	Decrease	Balance 12/31/18	Amounts Due in One Year
<b>Business-Type Activities</b>					
<i>OPWC Loans</i>					
Northfield Road Water Line	\$230,000	\$0	\$20,000	\$210,000	\$20,000
Grand, Franklin Water Line	329,150	0	22,700	306,450	22,700
Oxidation Tower Improvements	308,358	0	41,114	267,244	41,114
Sludge Thickener	115,192	0	10,017	105,175	10,017
<i>Total OPWC Loans</i>	<u>982,700</u>	<u>0</u>	<u>93,831</u>	<u>888,869</u>	<u>93,831</u>
<i>Other Long-Term Liabilities</i>					
Net Pension Liability OPERS:					
Water	647,160	0	281,220	365,940	0
Wastewater	1,294,319	0	489,252	805,067	0
<i>Total Net Pension Liability</i>	<u>1,941,479</u>	<u>0</u>	<u>770,472</u>	<u>1,171,007</u>	<u>0</u>
Net OPEB Liability OPERS:					
Water	278,345	0	34,664	243,681	0
Wastewater	556,690	0	20,591	536,099	0
<i>Total Net OPEB Liability</i>	<u>835,035</u>	<u>0</u>	<u>55,255</u>	<u>779,780</u>	<u>0</u>
Compensated Absences	37,067	11,040	346	47,761	284
<i>Total Other Long-Term Liabilities</i>	<u>2,813,581</u>	<u>11,040</u>	<u>826,073</u>	<u>1,998,548</u>	<u>284</u>
<i>Total Business-Type Activities</i>	<u>\$12,911,721</u>	<u>\$11,040</u>	<u>\$1,729,856</u>	<u>\$11,192,905</u>	<u>\$906,463</u>

General obligation bonds will be paid from the general obligation bond retirement debt service fund as well as user charges from the appropriate enterprise fund. A portion of the general obligation bonds, specifically for the construction of the municipal complex and the court, is backed by a .25 percent municipal income tax and a municipal court fee added to court cases, respectively.

The OPWC loans will be paid from the general bond retirement debt service fund as well as user charges from the appropriate enterprise fund and income tax. The OWDA loans will be paid from user charges in the enterprise funds.

Compensated absences will be paid from the general fund, street construction maintenance and repair and public safety special revenue funds and water and wastewater enterprise funds. There is no repayment schedule for the net pension liability and net OPEB liability. However, employer pension and OPEB contributions are made from the following funds: general fund, street construction maintenance and repair and public safety special revenue funds and water and wastewater enterprise funds. For additional information related to the net pension and net OPEB liabilities see Notes 14 and 15. The capital leases payable will be paid from the general fund. The police pension loan will be paid from the general fund.

In 2016, the City issued various purpose refunding bonds, in the amount of \$6,035,268 to refund the 2006 various purpose general obligation bond issue in order to take advantage of lower interest rates. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2018, \$4,645,400 of the defeased bonds are still outstanding.



**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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In 2013, the City issued general obligation refunding bonds, in the amounts of \$2,314,300, \$1,770,000 and \$3,555,700, respectively, for governmental, water and sewer debt issuances, to refund the 2002 various purpose general obligation bond issue in order to take advantage of lower interest rates. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2018, \$90,000 of the defeased bonds are still outstanding.

During 2010, the City issued \$5,090,000 in Capital Improvement Bonds. The issue consisted of tax exempt bonds (serial and term) and Build America Bonds (BABs). The bonds were issued for the purpose of street and bridge/culvert construction, the purchase of an ambulance and a loader, as well as water and sewer infrastructure construction. As part of the American Recovery and Reinvestment Act of 2009, Congress added Sections 54AA and 6431 to the Code, which permit state or local governments to obtain certain tax advantages when they issue BABs. Under Section 6431 of the Code, the City may elect to receive payments directly from the Secretary of the United States Treasury equal to 35 percent of the corresponding interest payable on this issue. In 2014, the BABs portion of this debt issue were refunded. The bonds will be repaid from the bond retirement debt service fund and the water and sewer enterprise funds.

In 2014, the City issued general obligation bonds, in the amount of \$2,900,000, to currently refund the Build America Bonds previously issued in 2010 for capital improvements. The bonds were issued with interest rates varying from 2.25 percent to 4 percent. The bonds were issued for a twenty-three year period with a final maturity during 2036. The bonds will be retired through the bond retirement debt service fund and the water and sewer enterprise funds.

In 2016, the City issued Washington Street water and sewer improvement refunding bonds, in the amounts of \$389,270 and \$304,212, respectively, to refund the 2006 various purpose general obligation bond issue in order to take advantage of lower interest rates. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2017, \$519,600 of the defeased bonds are still outstanding.

In 2016, the City issued various purpose general obligation bonds, in the amount of \$1,400,000 in the water fund, as a new debt issuance specific to the installation of water meters. The bonds were issued with a 2.1 percent interest rate. The bonds were issued for a five year period with a final maturity during 2020.

The City has pledged future revenues, net of operating expenses, to repay OWDA and OPWC loans in the wastewater fund. The debt is payable solely from net revenues through 2029. Annual principal and interest payments on the debt issues are expected to require 26.57 percent of net revenues. The total principal and interest remaining to be paid on the debt is \$1,251,872. Principal and interest paid for the current year and total net revenues available were \$227,022 and \$854,274, respectively.

The City has pledged future revenues, net of operating expenses, to repay OPWC loans in the water fund. The debt is payable solely from net revenues through 2032. Annual principal payments on the debt issues are expected to require 2.68 percent of net revenues. The total principal remaining to be paid on the debt is \$516,450. Principal paid for the current year and total net revenues available were \$42,700 and \$1,591,845, respectively.

The City's legal debt margin was \$20,849,760 at December 31, 2018. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2018, are as follows:

**City of Bedford, Ohio**  
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For the Year Ended December 31, 2018

Governmental Activities

Year	General Obligation Bonds		Police Pension		OPWC
	Principal	Interest	Principal	Interest	Loan
2019	\$1,008,517	\$160,894	\$6,221	\$6,075	\$51,846
2020	707,994	139,276	6,488	5,808	51,846
2021	724,019	122,182	6,767	5,530	25,917
2022	699,173	105,506	7,057	5,239	25,918
2023	713,057	89,561	7,360	4,936	25,917
2024-2028	2,965,326	187,710	41,824	19,658	129,588
2029-2033	30,000	2,400	51,612	9,899	77,755
2034-2035	0	0	17,165	723	0
Total	<u>\$6,848,086</u>	<u>\$807,529</u>	<u>\$144,494</u>	<u>\$57,868</u>	<u>\$388,787</u>

Business-Type Activities

Year	General Obligation Bonds		OWDA Loans		OPWC
	Principal	Interest	Principal	Interest	Loan
2019	\$665,933	\$216,762	\$146,415	\$29,476	\$93,831
2020	681,376	203,513	152,180	23,710	93,832
2021	395,571	186,682	158,173	17,717	93,831
2022	410,757	176,308	164,402	11,488	93,831
2023	371,123	166,344	170,878	5,014	93,831
2024-2028	1,888,934	679,146	0	0	325,257
2029-2033	2,040,000	378,246	0	0	94,456
2034-2038	870,000	80,762	0	0	0
Total	<u>\$7,323,694</u>	<u>\$2,087,763</u>	<u>\$792,048</u>	<u>\$87,405</u>	<u>\$888,869</u>

**Note 13 - Capital Leases**

The City entered into lease agreements for a copier, postage meter and a folder/insertor. The City's lease obligation meets the criteria of a capital lease and has been recorded on the government-wide statements. The original amounts capitalized for the capital lease and the book value as of December 31, 2018 follows:

	<u>Amounts</u>
Asset:	
Equipment	\$90,527
Less: Accumulated Depreciation	<u>(42,726)</u>
Current Book Value	<u>\$47,801</u>

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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The following is a schedule of the future long-term minimum lease payments required under the capital lease and present value of the minimum lease payments is as follows:

<u>Year Ending December 31,</u>	
2018	\$22,030
2019	14,688
2020	<u>6,812</u>
Total Payments	43,530
Less: Interest	<u>(1,119)</u>
Present Value of Minimum Lease	<u><u>\$42,411</u></u>

Capital lease payments have been reclassified and reflected as debt service in the fund financial statement for the general fund. These expenditures are reflected as program expenditures on a budgetary basis.

**Note 14 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability (Asset)/Net OPEB Liability***

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions –between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the City’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

**City of Bedford, Ohio**  
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<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment of the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

**City of Bedford, Ohio**  
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Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2018 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee *	10.0 %
 <b>2018 Actual Contribution Rates</b>	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
 Employee	 10.0 %

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2018, The City’s contractually required contribution was \$901,916 for the traditional plan, \$9,692 for the combined plan and \$10,320 for the member-directed plan. Of these amounts, \$87,549 is reported as an intergovernmental payable for the traditional plan, \$944 for the combined plan and \$1,403 for the member-directed plan.

***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member’s average annual salary. The following discussion of the pension formula relates to normal service retirement.

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For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F CAFR referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits):

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the member's base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
<b>2018 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 <b>2018 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,093,742 for 2018. Of this amount, \$110,319 is reported as an intergovernmental payable.

**City of Bedford, Ohio**  
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In addition to current contributions, the City pays installments on a specific liability the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2018, the specific liability of the City was \$144,494 payable in semi-annual payments through the year 2035.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	OPERS <u>Traditional Plan</u>	OPERS <u>Combined Plan</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.046652%	0.026373%	0.2255770%	
Prior Measurement Date	<u>0.047498%</u>	<u>0.029983%</u>	<u>0.2336590%</u>	
Change in Proportionate Share	<u>-0.000846%</u>	<u>-0.003610%</u>	<u>-0.0080820%</u>	
Proportionate Share of the:				
Net Pension Liability	\$7,318,793	\$0	\$13,844,679	\$21,163,472
Net Pension Asset	0	35,901	0	35,901
Pension Expense	1,341,835	(24,431)	1,478,597	2,796,001

2018 pension expense for the member-directed defined contribution plan was \$10,320.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:



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	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
<b>Deferred Outflows of Resources</b>				
Differences between expected and actual experience	\$7,474	\$0	\$210,103	\$217,577
Changes of assumptions	874,644	3,137	603,286	1,481,067
Changes in proportion and differences between City contributions and proportionate share of contributions	0	1,752	596,015	597,767
City contributions subsequent to the measurement date	901,916	9,692	1,093,742	2,005,350
<b>Total Deferred Outflows of Resources</b>	<b>\$1,784,034</b>	<b>\$14,581</b>	<b>\$2,503,146</b>	<b>\$4,301,761</b>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$144,230	\$10,695	\$25,046	\$179,971
Net difference between projected and actual earnings on pension plan investments	1,571,249	5,664	478,920	2,055,833
Changes in proportion and differences between City contributions and proportionate share of contributions	182,066	0	1,452,911	1,634,977
<b>Total Deferred Inflows of Resources</b>	<b>\$1,897,545</b>	<b>\$16,359</b>	<b>\$1,956,877</b>	<b>\$3,870,781</b>

\$2,005,350 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
Year Ending December 31:				
2019	\$522,642	(\$1,590)	\$85,978	\$607,030
2020	(200,525)	(1,746)	(39,934)	(242,205)
2021	(691,895)	(3,014)	(535,980)	(1,230,889)
2022	(645,649)	(2,881)	(171,825)	(820,355)
2023	0	(891)	94,997	94,106
Thereafter	0	(1,348)	19,291	17,943
<b>Total</b>	<b>(\$1,015,427)</b>	<b>(\$11,470)</b>	<b>(\$547,473)</b>	<b>(\$1,574,370)</b>

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

**City of Bedford, Ohio**  
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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2017, are presented below.

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.15 percent, simple
Investment Rate of Return	7.5 percent	7.5 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82 percent for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.20 %
Domestic Equities	19.00	6.37
Real Estate	10.00	5.26
Private Equity	10.00	8.97
International Equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** The following table presents the City’s proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.5 percent, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
<b>County's proportionate share of the net pension liability (asset)</b>			
OPERS Traditional Plan	\$12,996,314	\$7,318,793	\$2,585,454
OPERS Combined Plan	(19,516)	(35,901)	(47,208)

**Changes between Measurement Date and Report Date**

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the City’s net pension liability is not known.

**Actuarial Assumptions – OP&F**

OP&F’s total pension liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

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Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2017, compared with January 1, 2016, are presented below.

	January 1, 2017	January 1, 2016
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

For the January 1, 2016 valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

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The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income *	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
<b>Total</b>	<b>120.00 %</b>	

Note: Assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** For 2017, the total pension liability was calculated using the discount rate of 8.00 percent. The discount rate used for 2016 was 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

**City of Bedford, Ohio**  
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	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$19,192,355	\$13,844,679	\$9,483,160

**Note 15 – Defined Benefit OPEB Plans**

See Note 14 for a description of the net OPEB liability

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

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Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$4,128 for 2018. Of this amount, \$401 is reported as an intergovernmental payable.

***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

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OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$25,938 for 2018. Of this amount, \$2,620 is reported as an intergovernmental payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&amp;F</u>	
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.044880%	0.2255770%	
Prior Measurement Date	<u>0.045930%</u>	<u>0.2336590%</u>	
Change in Proportionate Share	<u>-0.001050%</u>	<u>-0.0080820%</u>	
			<u>Total</u>
Proportionate Share of the Net OPEB Liability	\$4,873,638	\$12,780,878	\$17,654,516
OPEB Expense	\$376,783	\$968,180	\$1,344,963

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:



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	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$3,797	\$0	\$3,797
Changes of assumptions	354,852	1,247,142	1,601,994
City contributions subsequent to the measurement date	4,128	25,938	30,066
<b>Total Deferred Outflows of Resources</b>	<b>\$362,777</b>	<b>\$1,273,080</b>	<b>\$1,635,857</b>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$64,461	\$64,461
Net difference between projected and actual earnings on OPEB plan investments	363,053	84,129	447,182
Changes in proportion and differences between City contributions and proportionate share of contributions	71,750	350,401	422,151
<b>Total Deferred Inflows of Resources</b>	<b>\$434,803</b>	<b>\$498,991</b>	<b>\$933,794</b>

\$30,066 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2019	\$46,404	\$100,646	\$147,050
2020	46,404	100,646	147,050
2021	(78,197)	100,646	22,449
2022	(90,765)	100,646	9,881
2023	0	121,679	121,679
Thereafter	0	223,888	223,888
<b>Total</b>	<b>(\$76,154)</b>	<b>\$748,151</b>	<b>\$671,997</b>

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

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Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial 3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
<b>Total</b>	<b>100.00 %</b>	<b>4.98 %</b>

**Discount Rate** A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	1% Decrease (2.85%)	Discount Rate (3.85%)	1% Increase (4.85%)
City's proportionate share of the net OPEB liability	\$6,474,838	\$4,873,638	\$3,578,282

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

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Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$4,663,032	\$4,873,638	\$5,091,187

***Changes between Measurement Date and Report Date***

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the City's net OPEB liability is not known.

***Actuarial Assumptions – OP&F***

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

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Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	3.24 percent
Prior measurement date	3.79 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

**Discount Rate** The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	1% Decrease (2.24%)	Current Discount Rate (3.24%)	1% Increase (4.24%)
City's proportionate share of the net OPEB liability	\$15,976,250	\$12,780,878	\$10,322,155

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
Year					
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

	1% Decrease	Current Rates	1% Increase
City's proportionate share of the net OPEB liability	\$9,928,415	\$12,780,878	\$16,625,030

***Changes between Measurement Date and Report Date***

In March 2018, the OP&F Board of Trustees approved the implementation date and framework for a new health care model. Beginning January 1, 2019, the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City's NOL is not known.

**Note 16 – Significant Commitments**

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<b><i>Governmental Funds:</i></b>		<b><i>Proprietary Funds:</i></b>	
General	\$92,107	Water	\$28,086
Public Safety	11,494	Wastewater	54,798
Capital Improvement	51,850		
Other Governmental Funds	287,142	Total Proprietary	\$82,884
Total Governmental	\$442,593		

***Contractual Commitments***

As of December 31, 2018, the City had the following contract balances for various construction projects:

Ellenwood Recreation Building Improvements	\$83,725
Sunoco Storm Line Improvement	73,224
2018 Street Resurfacing Program	120,275
Total	\$277,224

Remaining commitment amounts were encumbered at year end.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
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**Note 17 - Risk Management**

The City is exposed to various risks of loss related to torts; theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year, the City contracted with the Ohio Municipal League Joint Insurance Group for all insurance. The coverage and deductibles are as follows:

Type of Coverage	Coverage	Deductible
Automobile Liability	\$5,000,000	\$0
General Liability	5,000,000 per occurrence	1,000
Property Liability	50,260,666	1,000
Boiler and Machinery	10,000,000	1,000
Emergency Medical Services Liability	5,000,000 per occurrence	1,000
Law Enforcement Liability	5,000,000 per occurrence	2,500
Public Officials Liability	5,000,000	2,500
Employee Benefit Liability	1,000,000 aggregate	1,000
Uninsured Motorists	100,000	0
Stop Gap	1,000,000 aggregate	1,000
Municipal Attorney and Law Director Liability	1,000,000 aggregate	2,500
Fire Damage Liability	100,000	1,000
Electric Software and Data Processing	5,000,000	1,000
Cyber Risk Security	1,000,000 aggregate	25,000
Crime	1,000,000 aggregate	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there was no significant reduction in coverage from the prior year.

The City has elected to provide employee hospital/medical, prescription, dental, and vision insurance benefits through a partially self-insured program. The City established a health insurance internal service fund to account for and finance the cost of this program.

Medical Mutual of Ohio serves as the third party administrator who reviews and processes medical, prescription, dental and vision claims which the City then pays after discounts are applied. The City has stop loss coverage of \$150,000 per individual. The departments are charged an amount annually equal to the estimated costs for the year divided by the number of qualified covered employees. The Bedford Municipal Court is charged actual costs of administration and claims of their plan.

The claims liability of \$188,005 as estimated by the third party administrator and reported in the health insurance internal service fund at December 31, 2018, is based on the requirements of GASB Statement No. 30 which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the funds claims liability amount in 2017 and 2018 were as follows:



**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2017	\$187,754	\$2,022,502	\$2,024,968	\$185,288
2018	185,288	1,943,582	1,940,865	188,005

Workers' compensation coverage is provided by the State of Ohio. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**Note 18 – Jointly Governed Organizations**

***Chagrin Valley Regional Dispatch Center***

The City is a member of the Chagrin Valley Regional Dispatch Center (CVRDC). The CVRDC was formed by a Council of Governments to foster cooperation through the sharing of operations of a central dispatch center for safety forces of the participating entities. The CVRDC is comprised of 21 communities.

The CVRDC is provided with legislative oversight from the Mayors and City Managers of the various communities. The Administrative Board consists of the chiefs of police and fire of each member municipality. The Board oversees and manages the operation of the program. The degree of control exercised by any participating government is limited to its representation on the Board. The City of Bedford contributed \$462,151 to the CVRDC during 2018. Financial information can be obtained by contacting Vic Nogalo (vnogalo@aol.com), Administrator, 88 Center Street, Bedford, Ohio 44146.

***Northeast Ohio Public Energy Council***

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 200 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities. This agency is not associated with any material accounts with the City finances itself (they are limited to 700 units or less of consumption).

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City of Bedford did not contribute to NOPEC during 2018. Financial information can be obtained by contacting Ronald McVoy, Board Chairman, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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***First Suburbs Consortium of Northeast Ohio Council of Governments***

The City is a member of the First Suburbs Consortium of Northeast Ohio Council of Governments (Council). The Council is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. The Council is currently comprised of 19 communities. The Council was formed to foster cooperation between municipalities in matters of mutual concern, including but not limited to initiation and support of policies and practices which protect, maintain, and redevelop mature communities and other matters which affect health, safety, welfare, education economic conditions and regional development.

The Council is governed by an Assembly made up of one representative from each member community. The representatives then elect the Governing Board made up of a Chair, Vice Chair and other members elected in annual elections. The Board oversees and manages the Council. The degree of control exercised by any participating government is limited to its representation in the Assembly and on the Board. During 2018, the City contributed \$3,000 for membership to the Council. Financial information can be obtained by contacting First Suburbs Consortium of Northeast Ohio Council of Governments, 165 Center Road, Bedford, Ohio 44146.

**Note 19 – Change in Accounting Principle and Restatement of Net Position**

For fiscal year 2018, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*, Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, and related guidance from (GASB) Implementation Guide No. 2017-3, *Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)*.

For 2018, the City also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-1*. These changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the City's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position.

GASB 75 established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported December 31, 2017:

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2018

	Governmental Activities	Business - Type Activities
Net Position December 31, 2017	\$8,998,717	\$19,613,993
Adjustments:		
Net OPEB Liability	(14,895,318)	(835,035)
Deferred Outflow - Payments Subsequent to Measurement Date	80,903	11,894
Restated Net Position December 31, 2017	<u>(\$5,815,698)</u>	<u>\$18,790,852</u>

	Water	Wastewater	Total Enterprise
Net Position December 31, 2017	\$11,313,026	\$8,351,311	\$19,664,337
Adjustments:			
Net OPEB Liability	(278,345)	(556,690)	(835,035)
Deferred Outflow - Payments Subsequent to Measurement Date	3,965	7,929	11,894
Restated Net Position December 31, 2017	<u>\$11,038,646</u>	<u>\$7,802,550</u>	<u>\$18,841,196</u>

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**Note 20 - Tax Abatement Disclosures**

As of December 31, 2018, the City of Bedford provides tax incentives under two programs: The Community Reinvestment Area (CRA) and The Economic Development Job Creation and Retention Program.

***Real Estate tax abatements***

Pursuant to Ohio Revised Code Chapter 5709, the City established a Community Reinvestment area in 1997 and updated this in 2005, which included all land within the boundaries of the City of Bedford. The City of Bedford authorizes incentives through passage of public ordinances, based upon each businesses investment criteria, and through a contractual application process with each business, including proof that the improvement have been made. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of the Community Reinvestment Area gave the City the ability to maintain and expand business located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate and includes major housing improvements. The City of Bedford also contracts with the Bedford City School District for payments in lieu of taxes when required by Section 5709.82 of the Ohio Revised Code.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

***Income tax abatement programs***

The City of Bedford created the Economic Development Job Creation and Retention Program in 2003, the purpose of the program is to maintain Bedford’s competitiveness as a site for location of new businesses and the expansion of existing businesses. Pursuant to Ohio Revised Code Chapter 718 and City ordinance, the City provides an incentive to the company based upon the company’s gross annual payroll, the amount of income tax generated annually and the number of jobs created or retained by the business. The abatement is administered as a refund based upon the company’s payroll taxes. Also, the time period of the incentive in years, is determined by how many new jobs are to be created by the company. During 2018, the cap is \$30,000 per year with an incentive period of no more than 10 years, as the withholding wage rate will increase from 2.25 percent to 3 percent.

***City Council’s incentive criteria for decision making***

The City of Bedford has offered tax incentives and CRA abatements to various businesses based upon substantial project investment into the City. The City considers projects that have at least a \$1 million dollar real estate investment into a property, along with the retention and creation of at least 5 jobs with a payroll increasing at least \$1 million dollars annually. There have been a few CRA tax abatement transactions in the past that were less than the criteria above, however, these projects rehabilitated some areas of the city needing improvement with much success. One project was given incentives to a business to clean up a brownfield making way for new businesses thereby, increasing real estate values on this site and employment as well.

Below is the information relevant to the disclosure of those programs for the year ended December 31, 2018.

Tax Abatement Program	Total Amount of Taxes Abated (Incentives Abated) For the year 2018 (In Actual Dollars)
<i>Community Reinvestment Area (CRA)</i>	
- Manufacturing	\$37,176
- Retail	19,992
- Professional Buildings	13,969
<i>Economic Development Job Creation and Retention Program</i>	
- Manufacturing	12,587
- Professional Buildings	22,500

Pursuant to Section 5709.82 of the Ohio Revised Code, The City of Bedford and the Bedford City School District in line with section 5709.82 of the Ohio Revised Code, created various Community Reinvestment Area Compensation Agreements. These agreements stating various reimbursement percentages (30 percent, 15 percent and 10 percent), require municipal income tax revenue sharing with the Bedford City School District when new income tax collections exceed \$1 million dollars and the corresponding CRA abatement percentage on the project is greater than 50 percent.

**City of Bedford, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2018*

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The following are the required amounts of income tax dollars paid by the City to the Bedford City School District in 2018:

- Manufacturing	15 percent of Municipal Income Tax Revenue	\$5,030
- Manufacturing	10 percent of Municipal Income Tax Revenue	13,653
- Retail	15 percent of Municipal Income Tax Revenue	<u>14,365</u>
Total		<u><u>\$33,048</u></u>



City of BEDFORD, Ohio

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## Required Supplementary Information

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**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net Pension Liability*  
*Ohio Public Employees Retirement System - Traditional Plan*  
*Last Five Years (1)*

	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.046652%	0.047498%	0.049184%	0.052268%	0.052268%
City's Proportionate Share of the Net Pension Liability	\$7,318,793	\$10,785,989	\$8,519,288	\$6,304,105	\$6,161,716
City's Covered Payroll	\$6,165,154	\$6,140,117	\$6,122,082	\$6,408,142	\$6,729,755
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	118.71%	175.66%	139.16%	98.38%	91.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.66%	77.25%	81.08%	86.45%	86.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information



**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net Pension Asset*  
*Ohio Public Employees Retirement System - Combined Plan*  
*2018 (1)*

	2018
City's Proportion of the Net Pension Asset	0.026373%
City's Proportionate Share of the Net Pension Asset	\$35,901
City's Covered Payroll	\$108,008
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-33.24%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset	137.28%

(1) Amounts for the combined plan are not presented prior to 2018 as the City's participation in this plan was considered immaterial in previous years.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net OPEB Liability*  
*Ohio Public Employees Retirement System - OPEB Plan*  
*Last Two Years (1)*

	2018	2017
City's Proportion of the Net OPEB Liability	0.044880%	0.045930%
City's Proportionate Share of the Net OPEB Liability	\$4,873,638	\$4,639,086
City's Covered Payroll	\$6,356,787	\$6,347,900
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	76.67%	73.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net Pension Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Five Years (1)*

	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.2255770%	0.2336590%	0.2172500%	0.2588985%	0.2588985%
City's Proportionate Share of the Net Pension Liability	\$13,844,679	\$14,799,727	\$13,975,844	\$13,412,022	\$12,609,169
City's Covered Payroll	\$5,343,998	\$4,600,577	\$4,727,478	\$5,111,638	\$5,257,964
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	259.07%	321.69%	295.63%	262.38%	239.81%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.91%	68.36%	66.77%	71.71%	73.00%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the*  
*Net OPEB Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Two Years (1)*

	2018	2017
City's Proportion of the Net OPEB Liability	0.2255770%	0.2336590%
City's Proportionate Share of the Net OPEB Liability	\$12,780,878	\$11,091,267
City's Covered Payroll	\$5,343,998	\$4,600,577
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	239.16%	241.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	14.13%	15.96%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information



City of BEDFORD, Ohio

**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Public Employees Retirement System*  
*Last Six Years (1)*

	2018	2017	2016
<b>Net Pension Liability - Traditional Plan</b>			
Contractually Required Contribution	\$901,916	\$801,470	\$736,814
Contributions in Relation to the Contractually Required Contribution	<u>(901,916)</u>	<u>(801,470)</u>	<u>(736,814)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$6,442,257	\$6,165,154	\$6,140,117
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>
<b>Net Pension Asset - Combined Plan</b>			
Contractually Required Contribution	\$9,692	\$14,041	\$14,005
Contributions in Relation to the Contractually Required Contribution	<u>(9,692)</u>	<u>(14,041)</u>	<u>(14,005)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$69,229	\$108,008	\$116,708
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>
<b>Net OPEB Liability - OPEB Plan (2)</b>			
Contractually Required Contribution	\$4,128	\$66,077	\$128,780
Contributions in Relation to the Contractually Required Contribution	<u>(4,128)</u>	<u>(66,077)</u>	<u>(128,780)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (3)	\$6,614,686	\$6,356,787	\$6,347,900
OPEB Contributions as a Percentage of Covered Payroll	<u>0.06%</u>	<u>1.04%</u>	<u>2.03%</u>

(1) Information prior to 2013 is not available for traditional and combined plans.

(2) Information prior to 2016 is not available for the OPEB plan.

(3) The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan. The member directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

See accompanying notes to the required supplementary information

2015	2014	2013
\$734,650	\$768,977	\$874,868
(734,650)	(768,977)	(874,868)
\$0	\$0	\$0
\$6,122,082	\$6,408,142	\$6,729,755
12.00%	12.00%	13.00%
\$13,271	\$13,079	\$13,681
(13,271)	(13,079)	(13,681)
\$0	\$0	\$0
\$110,592	\$108,992	\$105,238
12.00%	12.00%	13.00%

**City of Bedford, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$1,093,742	\$1,132,978	\$973,423	\$1,003,825
Contributions in Relation to the Contractually Required Contribution	<u>(1,093,742)</u>	<u>(1,132,978)</u>	<u>(973,423)</u>	<u>(1,003,825)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$5,187,647	\$5,343,998	\$4,600,577	\$4,727,478
Pension Contributions as a Percentage of Covered Payroll	<u>21.08%</u>	<u>21.20%</u>	<u>21.16%</u>	<u>21.23%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$25,938	\$26,720	\$23,003	\$23,638
Contributions in Relation to the Contractually Required Contribution	<u>(25,938)</u>	<u>(26,720)</u>	<u>(23,003)</u>	<u>(23,638)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll	<u>21.58%</u>	<u>21.70%</u>	<u>21.66%</u>	<u>21.73%</u>

(1) The City's Covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information



2014	2013	2012	2011	2010	2009
\$1,083,473	\$948,595	\$688,643	\$676,821	\$680,801	\$629,618
<u>(1,083,473)</u>	<u>(948,595)</u>	<u>(688,643)</u>	<u>(676,821)</u>	<u>(680,801)</u>	<u>(629,618)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$5,111,638	\$5,257,964	\$4,635,599	\$4,586,587	\$4,613,054	\$4,269,366
<u>21.20%</u>	<u>18.04%</u>	<u>14.86%</u>	<u>14.76%</u>	<u>14.76%</u>	<u>14.75%</u>
\$25,559	\$190,163	\$312,903	\$309,595	\$311,381	\$288,182
<u>(25,559)</u>	<u>(190,163)</u>	<u>(312,903)</u>	<u>(309,595)</u>	<u>(311,381)</u>	<u>(288,182)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.50%</u>	<u>3.62%</u>	<u>6.75%</u>	<u>6.75%</u>	<u>6.75%</u>	<u>6.75%</u>
<u>21.70%</u>	<u>21.66%</u>	<u>21.61%</u>	<u>21.51%</u>	<u>21.51%</u>	<u>21.50%</u>

**City of Bedford, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2018*

**Changes in Assumptions – OPERS Pension**

Amounts reported beginning in 2017 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

	2017	2016 and prior
Wage Inflation	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**City of Bedford, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2018*

**Changes in Assumptions – OP&F Pension**

Amounts reported for 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported for 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported for 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

**City of Bedford, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2018*

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**Changes in Assumptions – OPERS OPEB**

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

**Changes in Assumptions – OP&F OPEB**

For 2018, the single discount rate changed from 3.79 percent to 3.24 percent.

**C**OMBINING

**S**ECTION



## Combining Statements – Nonmajor Governmental Funds

### *Nonmajor Special Revenue Funds*

To account for and report the proceeds of specific revenue sources that are restricted, committed or assigned to expenditure for specified purposes other than debt service or capital projects.

***Community Development Block Grant Fund*** - To account for and report restricted monies received from the Federal government and expenditures as prescribed under the Community Development Block Grant Program.

***First Suburbs Fund*** - To account for and report grants restricted to the expenditures of the First Suburbs Development Council.

***State Highway Fund*** - To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance of State highways within the City.

***Indigent Drivers Fund*** - To account for and report the restricted additional fees collected by the Bedford Municipal Court under State law. Such funds are to be used in the rehabilitation of DUI indigent citizens.

***SEALE Narcotics Fund*** - To account for and report restricted monies received from the Governor's Office of Criminal Justice Services for the enforcement of drug law violations within multi-jurisdiction organizations.

***Enforcement and Education Fund*** - To account for and report restricted intergovernmental monies used to pay costs incurred in educating the public about the dangers of and enforcing the laws against operating a motor vehicle while under the influence of alcohol.

***Street Lighting Fund*** - To account for and report the collection of special assessments restricted for street lighting.

***Street Construction, Maintenance and Repair Fund*** - To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for street maintenance and repair.

***Law Enforcement Trust Fund*** - To account for and report restricted monies received from the confiscated property and all fines from drug law violations to be used solely for drug law enforcement purposes.

***Motor Vehicle License Fund*** - To account for and report the City's share of additional motor vehicle registration fees. Expenditures are restricted by State law for the maintenance and repair of streets.

***Grants Fund*** - To account for and report restricted monies received through various grants and donations given to the City.

***Municipal Court Special Programs Fund*** - To account for and report the restricted receipts of fines and forfeitures collected by the Court used for professional services and capital items for security.

***Housing and Urban Development (HUD) Rehabilitation Program Fund*** - To account for and report Housing and Urban Development grants restricted to the acquisition, rehabilitation, and resale of foreclosed and abandoned homes. This fund had no budgetary activity for 2018.

(continued)

## Combining Statements – Nonmajor Governmental Funds (continued)

### *Nonmajor Special Revenue Funds (continued)*

***Indigent Interlock and Monitoring Fund*** - To account for and report fines and forfeitures restricted for the indigent interlock and monitoring program.

***Cemetery Donations Fund*** - To account for and report restricted cemetery charges to maintain gravesites.

***Bedford Municipal Court Legal Research Fund*** - To account for and report the restricted fines used for personnel researching case law and issues pertinent to the operation of the Court.

***Refuse Fee Fund*** - To account for and report the collection of special assessments restricted for waste collection.

### *Nonmajor Debt Service Fund*

Debt service funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest.

***General Obligation Bond Retirement Fund*** - To account for and report resources restricted for the payment of principal and interest and fiscal charges on general obligation debt.

### *Nonmajor Capital Projects Funds*

Capital projects funds are used to account and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds or for assets that will be held in trust.

***Municipal Court Computer Fund*** - To account for and report the receipt of specific court fees and related expenditures which are restricted to the purchase and upgrade of computer equipment for the Court.

***Northside and Rockside Fund*** - To account for and report revenues advanced from the general fund specific to construction which will be repaid from future restricted assessments on the property.

**City of Bedford, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2018*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$2,752,426	\$209,590	\$156,481	\$3,118,497
Income Taxes Receivable	0	257,543	0	257,543
Intergovernmental Receivable	315,200	0	0	315,200
Prepaid Items	28,675	0	10,548	39,223
Special Assessments Receivable	1,170,567	0	0	1,170,567
<i>Total Assets</i>	<u>\$4,266,868</u>	<u>\$467,133</u>	<u>\$167,029</u>	<u>\$4,901,030</u>
<b>Liabilities</b>				
Accounts Payable	\$97,462	\$0	\$0	\$97,462
Accrued Wages	1,788	0	0	1,788
Intergovernmental Payable	1,694	0	0	1,694
Interfund Payable	0	0	3,943	3,943
<i>Total Liabilities</i>	<u>100,944</u>	<u>0</u>	<u>3,943</u>	<u>104,887</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	1,377,743	177,251	0	1,554,994
<b>Fund Balances</b>				
Nonspendable	28,675	0	10,548	39,223
Restricted	2,759,506	289,882	156,481	3,205,869
Unassigned (Deficit)	0	0	(3,943)	(3,943)
<i>Total Fund Balances</i>	<u>2,788,181</u>	<u>289,882</u>	<u>163,086</u>	<u>3,241,149</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$4,266,868</u>	<u>\$467,133</u>	<u>\$167,029</u>	<u>\$4,901,030</u>



**City of Bedford, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2018*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Other Governmental Funds
<b>Revenues</b>				
Municipal Income Taxes	\$0	\$929,272	\$0	\$929,272
Charges for Services	395	0	0	395
Fines and Forfeitures	175,880	0	145,985	321,865
Intergovernmental	1,090,460	0	36,140	1,126,600
Special Assessments	1,160,303	0	0	1,160,303
Contributions and Donations	15,238	0	0	15,238
Interest	18,648	5,064	1,169	24,881
Other	98,985	0	0	98,985
<i>Total Revenues</i>	<u>2,559,909</u>	<u>934,336</u>	<u>183,294</u>	<u>3,677,539</u>
<b>Expenditures</b>				
Current:				
General Government	154,096	0	0	154,096
Security of Persons and Property:				
Police	569,721	0	0	569,721
Fire	13,747	0	0	13,747
Public Health and Welfare	72,683	0	0	72,683
Leisure Time Activities	8,547	0	0	8,547
Community Development	83,990	0	0	83,990
Basic Utility Services	1,032,843	0	0	1,032,843
Transportation	875,387	0	0	875,387
Capital Outlay	0	0	158,834	158,834
Debt Service:				
Principal Retirement	0	1,041,850	0	1,041,850
Interest and Fiscal Charges	0	181,766	0	181,766
<i>Total Expenditures</i>	<u>2,811,014</u>	<u>1,223,616</u>	<u>158,834</u>	<u>4,193,464</u>
<i>Excess of Revenues</i>				
<i>Over (Under) Expenditures</i>	<u>(251,105)</u>	<u>(289,280)</u>	<u>24,460</u>	<u>(515,925)</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	874	0	0	874
Transfers In	355,872	367,830	0	723,702
Transfers Out	(56,450)	0	0	(56,450)
<i>Total Other Financing Sources (Uses)</i>	<u>300,296</u>	<u>367,830</u>	<u>0</u>	<u>668,126</u>
<i>Net Change in Fund Balances</i>	49,191	78,550	24,460	152,201
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>2,738,990</u>	<u>211,332</u>	<u>138,626</u>	<u>3,088,948</u>
<i>Fund Balances End of Year</i>	<u><u>\$2,788,181</u></u>	<u><u>\$289,882</u></u>	<u><u>\$163,086</u></u>	<u><u>\$3,241,149</u></u>

**City of Bedford, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2018*

	Community Development Block Grant	First Suburbs	State Highway
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$120,743	\$89,764	\$164,655
Intergovernmental Receivable	0	1,500	20,091
Prepaid Items	0	227	0
Special Assessments Receivable	0	0	0
<i>Total Assets</i>	<u>\$120,743</u>	<u>\$91,491</u>	<u>\$184,746</u>
<b>Liabilities</b>			
Accounts Payable	\$0	\$0	\$0
Accrued Wages	0	0	0
Intergovernmental Payable	0	0	0
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	0	0	13,362
<b>Fund Balances</b>			
Nonspendable	0	227	0
Restricted	120,743	91,264	171,384
<i>Total Fund Balances</i>	<u>120,743</u>	<u>91,491</u>	<u>171,384</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$120,743</u>	<u>\$91,491</u>	<u>\$184,746</u>

<u>Indigent Drivers</u>	<u>SEALE Narcotics</u>	<u>Enforcement and Education</u>	<u>Street Lighting</u>	<u>Street Construction, Maintenance and Repair</u>	<u>Law Enforcement Trust</u>
\$189,148	\$235,399	\$6,085	\$205,191	\$633,875	\$12,195
0	0	0	0	247,809	0
0	17,223	0	0	1,279	0
0	0	0	385,503	0	0
<u>\$189,148</u>	<u>\$252,622</u>	<u>\$6,085</u>	<u>\$590,694</u>	<u>\$882,963</u>	<u>\$12,195</u>
\$0	\$0	\$0	\$28,645	\$25,819	\$0
0	0	0	0	1,788	0
0	0	0	0	1,694	0
0	0	0	28,645	29,301	0
0	0	0	385,503	164,818	0
0	17,223	0	0	1,279	0
189,148	235,399	6,085	176,546	687,565	12,195
189,148	252,622	6,085	176,546	688,844	12,195
<u>\$189,148</u>	<u>\$252,622</u>	<u>\$6,085</u>	<u>\$590,694</u>	<u>\$882,963</u>	<u>\$12,195</u>

(continued)

**City of Bedford, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2018*

	Motor Vehicle License	Grants	Municipal Court Special Programs
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$191,919	\$105,709	\$462,111
Intergovernmental Receivable	42,659	2,252	0
Prepaid Items	0	0	9,946
Special Assessments Receivable	0	0	0
<i>Total Assets</i>	<u>\$234,578</u>	<u>\$107,961</u>	<u>\$472,057</u>
<b>Liabilities</b>			
Accounts Payable	\$0	\$35,041	\$5,175
Accrued Wages	0	0	0
Intergovernmental Payable	0	0	0
<i>Total Liabilities</i>	<u>0</u>	<u>35,041</u>	<u>5,175</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	28,996	0	0
<b>Fund Balances</b>			
Nonspendable	0	0	9,946
Restricted	205,582	72,920	456,936
<i>Total Fund Balances</i>	<u>205,582</u>	<u>72,920</u>	<u>466,882</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$234,578</u>	<u>\$107,961</u>	<u>\$472,057</u>

Indigent Interlock and Monitoring	Cemetery Donations	Bedford Municipal Court Legal Research	Refuse Fee	Total Nonmajor Special Revenue Funds
\$90,569	\$25,175	\$47,479	\$172,409	\$2,752,426
889	0	0	0	315,200
0	0	0	0	28,675
0	0	0	785,064	1,170,567
<u>\$91,458</u>	<u>\$25,175</u>	<u>\$47,479</u>	<u>\$957,473</u>	<u>\$4,266,868</u>
\$0	\$2,782	\$0	\$0	\$97,462
0	0	0	0	1,788
0	0	0	0	1,694
0	2,782	0	0	100,944
0	0	0	785,064	1,377,743
0	0	0	0	28,675
91,458	22,393	47,479	172,409	2,759,506
91,458	22,393	47,479	172,409	2,788,181
<u>\$91,458</u>	<u>\$25,175</u>	<u>\$47,479</u>	<u>\$957,473</u>	<u>\$4,266,868</u>

**City of Bedford, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2018*

	Community Development Block Grant	First Suburbs	State Highway	Indigent Drivers	SEALE Narcotics
<b>Revenues</b>					
Charges for Services	\$0	\$0	\$0	\$0	\$0
Fines and Forfeitures	0	0	0	0	0
Intergovernmental	0	129,467	40,844	33,675	151,708
Special Assessments	0	0	0	0	0
Contributions and Donations	0	0	0	0	0
Interest	0	0	1,265	1,635	0
Other	0	0	0	0	98,935
<i>Total Revenues</i>	<u>0</u>	<u>129,467</u>	<u>42,109</u>	<u>35,310</u>	<u>250,643</u>
<b>Expenditures</b>					
Current:					
General Government	0	0	0	0	0
Security of Persons and Property:					
Police	0	0	0	0	487,090
Fire	0	0	0	0	0
Public Health and Welfare	0	0	0	59,733	0
Leisure Time Activities	0	0	0	0	0
Community Development	15,544	37,976	0	0	0
Basic Utility Services	0	0	0	0	0
Transportation	0	0	24,746	0	0
<i>Total Expenditures</i>	<u>15,544</u>	<u>37,976</u>	<u>24,746</u>	<u>59,733</u>	<u>487,090</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(15,544)</u>	<u>91,491</u>	<u>17,363</u>	<u>(24,423)</u>	<u>(236,447)</u>
<b>Other Financing Sources (Uses)</b>					
Sale of Capital Assets	0	0	0	0	0
Transfers In	0	0	0	0	0
Transfers Out	0	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	<u>(15,544)</u>	<u>91,491</u>	<u>17,363</u>	<u>(24,423)</u>	<u>(236,447)</u>
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>136,287</u>	<u>0</u>	<u>154,021</u>	<u>213,571</u>	<u>489,069</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$120,743</u></u>	<u><u>\$91,491</u></u>	<u><u>\$171,384</u></u>	<u><u>\$189,148</u></u>	<u><u>\$252,622</u></u>

Enforcement and Education	Street Lighting	Street Construction, Maintenance and Repair	Law Enforcement Trust	Motor Vehicle License	Grants	Municipal Court Special Programs	HUD Rehabilitation Program
\$0	\$0	\$0	\$0	\$0	\$395	\$0	\$0
0	0	0	0	0	0	126,619	0
600	0	503,889	1,383	86,063	142,831	0	0
0	381,629	0	0	0	0	0	0
0	0	0	0	0	15,238	0	0
46	1,578	6,040	146	1,309	0	3,575	0
0	0	0	0	0	0	0	0
<u>646</u>	<u>383,207</u>	<u>509,929</u>	<u>1,529</u>	<u>87,372</u>	<u>158,464</u>	<u>130,194</u>	<u>0</u>
0	0	0	0	0	53,801	81,402	0
0	0	0	20,850	0	61,781	0	0
0	0	0	0	0	13,747	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	8,547	0	0
0	0	0	0	0	30,470	0	0
0	308,920	0	0	0	0	0	0
0	0	763,420	0	82,561	4,660	0	0
<u>0</u>	<u>308,920</u>	<u>763,420</u>	<u>20,850</u>	<u>82,561</u>	<u>173,006</u>	<u>81,402</u>	<u>0</u>
<u>646</u>	<u>74,287</u>	<u>(253,491)</u>	<u>(19,321)</u>	<u>4,811</u>	<u>(14,542)</u>	<u>48,792</u>	<u>0</u>
0	0	874	0	0	0	0	0
0	0	79,500	0	0	15,000	0	261,372
0	0	0	0	0	0	(56,450)	0
<u>0</u>	<u>0</u>	<u>80,374</u>	<u>0</u>	<u>0</u>	<u>15,000</u>	<u>(56,450)</u>	<u>261,372</u>
<u>646</u>	<u>74,287</u>	<u>(173,117)</u>	<u>(19,321)</u>	<u>4,811</u>	<u>458</u>	<u>(7,658)</u>	<u>261,372</u>
<u>5,439</u>	<u>102,259</u>	<u>861,961</u>	<u>31,516</u>	<u>200,771</u>	<u>72,462</u>	<u>474,540</u>	<u>(261,372)</u>
<u>\$6,085</u>	<u>\$176,546</u>	<u>\$688,844</u>	<u>\$12,195</u>	<u>\$205,582</u>	<u>\$72,920</u>	<u>\$466,882</u>	<u>\$0</u>

(continued)

**City of Bedford, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*For the Year Ended December 31, 2018*

	Indigent Interlock and Monitoring	Cemetery Donations	Bedford Municipal Court Legal Research	Refuse Fee	Total Nonmajor Special Revenue Funds
<b>Revenues</b>					
Charges for Services	\$0	\$0	\$0	\$0	\$395
Fines and Forfeitures	19,638	0	29,623	0	175,880
Intergovernmental	0	0	0	0	1,090,460
Special Assessments	0	0	0	778,674	1,160,303
Contributions and Donations	0	0	0	0	15,238
Interest	743	259	252	1,800	18,648
Other	0	50	0	0	98,985
<i>Total Revenues</i>	<u>20,381</u>	<u>309</u>	<u>29,875</u>	<u>780,474</u>	<u>2,559,909</u>
<b>Expenditures</b>					
Current:					
General Government	18,893	0	0	0	154,096
Security of Persons and Property:					
Police	0	0	0	0	569,721
Fire	0	0	0	0	13,747
Public Health and Welfare	0	12,950	0	0	72,683
Leisure Time Activities	0	0	0	0	8,547
Community Development	0	0	0	0	83,990
Basic Utility Services	0	0	0	723,923	1,032,843
Transportation	0	0	0	0	875,387
<i>Total Expenditures</i>	<u>18,893</u>	<u>12,950</u>	<u>0</u>	<u>723,923</u>	<u>2,811,014</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,488</u>	<u>(12,641)</u>	<u>29,875</u>	<u>56,551</u>	<u>(251,105)</u>
<b>Other Financing Sources (Uses)</b>					
Sale of Capital Assets	0	0	0	0	874
Transfers In	0	0	0	0	355,872
Transfers Out	0	0	0	0	(56,450)
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>300,296</u>
<i>Net Change in Fund Balances</i>	1,488	(12,641)	29,875	56,551	49,191
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>89,970</u>	<u>35,034</u>	<u>17,604</u>	<u>115,858</u>	<u>2,738,990</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$91,458</u>	<u>\$22,393</u>	<u>\$47,479</u>	<u>\$172,409</u>	<u>\$2,788,181</u>



**City of Bedford, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*December 31, 2018*

	Municipal Court Computer	Northside and Rockside	Total Nonmajor Capital Projects Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$156,481	\$0	\$156,481
Prepaid Items	10,548	0	10,548
<i>Total Assets</i>	<u>\$167,029</u>	<u>\$0</u>	<u>\$167,029</u>
<b>Liabilities</b>			
Interfund Payable	\$0	\$3,943	\$3,943
<b>Fund Balances</b>			
Nonspendable	10,548	0	10,548
Restricted	156,481	0	156,481
Unassigned (Deficit)	0	(3,943)	(3,943)
<i>Total Fund Balances (Deficit)</i>	<u>167,029</u>	<u>(3,943)</u>	<u>163,086</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$167,029</u>	<u>\$0</u>	<u>\$167,029</u>

**City of Bedford, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2018*

	Municipal Court Computer	Northside and Rockside	Total Nonmajor Capital Projects Funds
<b>Revenues</b>			
Fines and Forfeitures	\$145,985	\$0	\$145,985
Intergovernmental	36,140	0	36,140
Interest	1,169	0	1,169
<i>Total Revenues</i>	183,294	0	183,294
<b>Expenditures</b>			
Capital Outlay	154,891	3,943	158,834
<i>Net Change in Fund Balances</i>	28,403	(3,943)	24,460
<i>Fund Balances Beginning of Year</i>	138,626	0	138,626
<i>Fund Balances (Deficit) End of Year</i>	\$167,029	(\$3,943)	\$163,086

## Combining Statement - Agency Funds

### *Agency Funds*

Agency funds are used to account for assets held by the City as an agent for individuals, private organizations and other governmental units. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

***Municipal Court Fund*** - To account for assets received and disbursed by the Bedford Municipal Court to the participating cities, villages and townships pursuant to the laws of the State of Ohio.

***State Inspection Fee Fund*** - To account for monies received and disbursed to the State of Ohio for the State building standards program.

***SEALE Unforfeited Fund*** - To account for confiscated monies received by the SEALE Drug Task Force and disbursed as directed by Cuyahoga County and the municipal court.

***Law Enforcement Agency Fund*** - To account for confiscated liquid police assets from various drug related arrests until the Court determines, through court proceedings, who receives the funds.

**City of Bedford, Ohio**  
*Combining Statement of Changes in Assets and Liabilities*  
*Agency Funds*  
For the Year Ended December 31, 2018

	Beginning Balance 12/31/17	Additions	Deductions	Ending Balance 12/31/18
<b><i>Municipal Court</i></b>				
<b>Assets</b>				
Cash and Cash Equivalents In Segregated Accounts	\$291,831	\$6,989,374	\$7,040,936	\$240,269
<b>Liabilities</b>				
Deposits Held and Due to Others	\$291,831	\$6,989,374	\$7,040,936	\$240,269
<b><i>State Inspection Fee</i></b>				
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$372	\$2,162	\$2,294	\$240
<b>Liabilities</b>				
Deposits Held and Due to Others	\$372	\$2,162	\$2,294	\$240
<b><i>SEALE Unforfeited</i></b>				
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$478,213	\$292,555	\$123,513	\$647,255
<b>Liabilities</b>				
Deposits Held and Due to Others	\$478,213	\$292,555	\$123,513	\$647,255
<b><i>Law Enforcement Agency</i></b>				
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$22,585	\$24,262	\$10,829	\$36,018
<b>Liabilities</b>				
Deposits Held and Due to Others	\$22,585	\$24,262	\$10,829	\$36,018
<b><i>All Agency Funds</i></b>				
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$501,170	\$318,979	\$136,636	\$683,513
Cash and Cash Equivalents In Segregated Accounts	291,831	6,989,374	7,040,936	240,269
<b>Total Assets</b>	<b>\$793,001</b>	<b>\$7,308,353</b>	<b>\$7,177,572</b>	<b>\$923,782</b>
<b>Liabilities</b>				
Deposits Held and Due to Others	\$793,001	\$7,308,353	\$7,177,572	\$923,782

**Individual Fund Schedules of Revenues,  
Expenditures/Expenses and Changes in Fund Balances/Fund  
Equity - Budget (Non-GAAP Basis) and Actual**

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$1,915,389	\$1,915,389	\$1,788,592	(\$126,797)
Municipal Income Taxes	10,308,918	9,710,000	9,757,256	47,256
Charges for Services	813,225	797,625	785,726	(11,899)
Fees, Licenses and Permits	218,200	218,200	272,470	54,270
Fines and Forfeitures	1,742,160	1,742,160	1,993,724	251,564
Intergovernmental	1,289,623	1,289,623	987,213	(302,410)
Special Assessments	28,625	28,625	17,228	(11,397)
Interest	63,600	63,600	40,870	(22,730)
Rentals	92,900	56,900	62,356	5,456
Other	109,375	109,375	91,040	(18,335)
<i>Total Revenues</i>	<u>16,582,015</u>	<u>15,931,497</u>	<u>15,796,475</u>	<u>(135,022)</u>
<b>Expenditures</b>				
Current:				
General Government:				
Council and Clerk:				
Personal Services	260,280	263,070	254,248	8,822
Other	48,750	48,750	33,110	15,640
Total Council and Clerk	<u>309,030</u>	<u>311,820</u>	<u>287,358</u>	<u>24,462</u>
Finance Department:				
Personal Services	158,695	168,695	149,575	19,120
Other	389,000	377,105	317,436	59,669
Total Finance Department	<u>547,695</u>	<u>545,800</u>	<u>467,011</u>	<u>78,789</u>
Income Tax Department:				
Personal Services	257,150	273,000	253,951	19,049
Other	416,019	420,169	373,746	46,423
Total Income Tax Department	<u>673,169</u>	<u>693,169</u>	<u>627,697</u>	<u>65,472</u>
City Manager:				
Personal Services	346,285	349,160	316,580	32,580
Other	9,800	9,800	7,614	2,186
Total City Manager	<u>\$356,085</u>	<u>\$358,960</u>	<u>\$324,194</u>	<u>\$34,766</u>

(continued)

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		Actual	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Law Department:				
Personal Services	\$151,145	\$154,160	\$143,838	\$10,322
Other	112,472	110,972	68,527	42,445
Total Law Department	<u>263,617</u>	<u>265,132</u>	<u>212,365</u>	<u>52,767</u>
Engineering:				
Personal Services	14,700	14,700	14,689	11
Other	25,000	25,000	24,029	971
Total Engineering	<u>39,700</u>	<u>39,700</u>	<u>38,718</u>	<u>982</u>
Municipal Court:				
Personal Services	2,242,295	2,237,295	2,065,006	172,289
Other	307,033	347,033	310,105	36,928
Total Municipal Court	<u>2,549,328</u>	<u>2,584,328</u>	<u>2,375,111</u>	<u>209,217</u>
Special Projects:				
Other	53,312	53,312	40,148	13,164
Civil Service Commission:				
Personal Services	3,075	3,075	1,570	1,505
Other	16,500	16,500	11,530	4,970
Total Civil Service Commission	<u>19,575</u>	<u>19,575</u>	<u>13,100</u>	<u>6,475</u>
Municipal Complex:				
Personal Services	186,490	188,355	155,972	32,383
Capital Outlay	45,000	60,504	34,821	25,683
Other	596,658	624,968	541,660	83,308
Total Municipal Complex	<u>828,148</u>	<u>873,827</u>	<u>732,453</u>	<u>141,374</u>
County Auditor Deductions:				
Other	118,200	143,200	110,366	32,834
Total General Government	<u>\$5,757,859</u>	<u>\$5,888,823</u>	<u>\$5,228,521</u>	<u>\$660,302</u>

(continued)

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Security of Persons and Property:				
Police:				
Police Department:				
Personal Services	\$1,433,140	\$1,437,725	\$1,266,160	\$171,565
Capital Outlay	0	0	0	0
Other	801,542	801,542	747,047	54,495
Total Police	2,234,682	2,239,267	2,013,207	226,060
Fire:				
Fire Department:				
Personal Services	45,000	45,000	45,000	0
Capital Outlay	83,797	113,797	101,781	12,016
Other	4,000	4,000	1,198	2,802
Total Fire	132,797	162,797	147,979	14,818
Total Security of Persons and Property	2,367,479	2,402,064	2,161,186	240,878
Public Health and Welfare:				
Health Department:				
Other	56,480	56,480	56,480	0
Cemetery:				
Personal Services	105,805	107,795	106,890	905
Other	16,380	19,880	15,664	4,216
Total Cemetery	122,185	127,675	122,554	5,121
Total Public Health and Welfare	178,665	184,155	179,034	5,121
Leisure Time Activities:				
Parks and Playground:				
Personal Services	11,700	2,700	131	2,569
Other	133,275	142,275	114,779	27,496
Total Parks and Playground	\$144,975	\$144,975	\$114,910	\$30,065

(continued)



**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Playgrounds:				
Personal Services	\$267,045	\$269,550	\$245,096	\$24,454
Capital Outlay	24,000	7,800	0	7,800
Other	136,283	151,950	127,613	24,337
Total Playgrounds	427,328	429,300	372,709	56,591
Swimming Pool:				
Personal Services	147,240	147,595	121,157	\$26,438
Capital Outlay	10,000	6,000	6,000	0
Other	50,084	53,900	43,462	10,438
Total Swimming Pool	207,324	207,495	170,619	36,876
Ellenwood Center:				
Personal Services	483,840	488,815	442,434	46,381
Capital Outlay	47,500	32,000	39,655	(7,655)
Other	117,402	113,700	89,981	23,719
Total Ellenwood Center	648,742	634,515	572,070	62,445
Total Leisure Time Activities	1,428,369	1,416,285	1,230,308	185,977
Community Development:				
Planning Commission Department:				
Personal Services	1,760	1,760	1,211	549
Other	1,740	1,740	1,690	50
Total Planning Commission Department	3,500	3,500	2,901	599
Economic Development:				
Personal Services	88,285	63,590	46,611	16,979
Other	127,350	130,485	129,125	1,360
Total Economic Development	215,635	194,075	175,736	18,339
Building Department:				
Personal Services	452,575	457,100	430,679	26,421
Capital Outlay	28,000	28,000	25,000	3,000
Other	31,300	31,300	19,842	11,458
Total Building Department	511,875	516,400	475,521	40,879
Total Community Development	\$731,010	\$713,975	\$654,158	\$59,817

(continued)

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Transportation:				
Service Department:				
Personal Services	\$1,731,125	\$1,748,255	\$1,686,844	\$61,411
Other	24,800	26,077	16,195	9,882
Total Transportation	<u>1,755,925</u>	<u>1,774,332</u>	<u>1,703,039</u>	<u>71,293</u>
<i>Total Expenditures</i>	<u>12,219,307</u>	<u>12,379,634</u>	<u>11,156,246</u>	<u>1,223,388</u>
<i>Excess of Revenues</i>				
<i>Over (Under) Expenditures</i>	<u>4,362,708</u>	<u>3,551,863</u>	<u>4,640,229</u>	<u>1,088,366</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	10,000	10,000	1,449	(8,551)
Inception of Capital Lease	0	19,317	19,317	0
Advances Out	0	(53,463)	(3,943)	49,520
Transfers In	600,000	965,000	0	(965,000)
Transfers Out	<u>(6,037,983)</u>	<u>(6,311,520)</u>	<u>(5,199,975)</u>	<u>1,111,545</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(5,427,983)</u>	<u>(5,370,666)</u>	<u>(5,183,152)</u>	<u>187,514</u>
<i>Net Change in Fund Balance</i>	(1,065,275)	(1,818,803)	(542,923)	1,275,880
<i>Fund Balance Beginning of Year</i>	5,182,374	5,182,374	5,182,374	0
Prior Year Encumbrances Appropriated	<u>100,901</u>	<u>100,901</u>	<u>100,901</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$4,218,000</u>	<u>\$3,464,472</u>	<u>\$4,740,352</u>	<u>\$1,275,880</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Public Safety Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$2,504,213	\$2,504,213	\$2,337,784	(\$166,429)
Fees, Licenses and Permits	20	20	26	6
Intergovernmental	278,246	278,246	257,892	(20,354)
Interest	3,250	3,250	5,773	2,523
Other	50	50	0	(50)
<i>Total Revenues</i>	<u>2,785,779</u>	<u>2,785,779</u>	<u>2,601,475</u>	<u>(184,304)</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police:				
Police Pension:				
Personal Services	595,000	595,000	512,178	82,822
Safety Forces:				
Personal Services	3,084,700	3,077,545	2,914,623	162,922
Total Police	<u>3,679,700</u>	<u>3,672,545</u>	<u>3,426,801</u>	<u>245,744</u>
Fire:				
Fire Medic Levy:				
Personal Services	3,048,400	3,073,760	3,042,981	30,779
Other	139,317	139,317	121,763	17,554
Total Fire Medic Levy	<u>3,187,717</u>	<u>3,213,077</u>	<u>3,164,744</u>	<u>48,333</u>
Fire Pension:				
Personal Services	579,575	599,575	576,520	23,055
Total Fire	<u>3,767,292</u>	<u>3,812,652</u>	<u>3,741,264</u>	<u>71,388</u>
<i>Total Expenditures</i>	<u>7,446,992</u>	<u>7,485,197</u>	<u>7,168,065</u>	<u>317,132</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(4,661,213)	(4,699,418)	(4,566,590)	132,828
<b>Other Financing Sources (Uses)</b>				
Transfers In	4,508,140	4,470,140	4,394,095	(76,045)
<i>Net Change in Fund Balance</i>	(153,073)	(229,278)	(172,495)	56,783
<i>Fund Balance Beginning of Year</i>	577,044	577,044	577,044	0
Prior Year Encumbrances Appropriated	8,257	8,257	8,257	0
<i>Fund Balance End of Year</i>	<u>\$432,228</u>	<u>\$356,023</u>	<u>\$412,806</u>	<u>\$56,783</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Capital Improvement Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$31,583	\$31,583	\$31,583	\$0
Interest	23,632	28,632	10,860	(17,772)
<i>Total Revenues</i>	55,215	60,215	42,443	(17,772)
<b>Expenditures</b>				
Capital Outlay	790,950	790,950	762,482	28,468
<i>Excess of Revenues Over (Under) Expenditures</i>	(735,735)	(730,735)	(720,039)	10,696
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	622,676	622,676	614,436	(8,240)
Transfers In	400,000	400,000	400,000	0
<i>Total Other Financing Sources (Uses)</i>	1,022,676	1,022,676	1,014,436	(8,240)
<i>Net Change in Fund Balance</i>	286,941	291,941	294,397	2,456
<i>Fund Balance Beginning of Year</i>	984,343	984,343	984,343	0
<i>Fund Balance End of Year</i>	<u>\$1,271,284</u>	<u>\$1,276,284</u>	<u>\$1,278,740</u>	<u>\$2,456</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenses and Changes  
in Fund Equity - Budget (Non-GAAP Basis) and Actual  
Water Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Charges for Services	\$4,314,590	\$4,314,590	\$4,183,952	(\$130,638)
Other	20,541	20,541	81,707	61,166
Interest	35,000	35,000	65,548	30,548
<i>Total Revenues</i>	<u>4,370,131</u>	<u>4,370,131</u>	<u>4,331,207</u>	<u>(38,924)</u>
<b>Expenses</b>				
Personal Services	580,145	585,950	441,039	144,911
Contractual Services	2,609,475	2,618,475	1,956,937	661,538
Materials and Supplies	325,372	325,372	298,216	27,156
Capital Outlay	365,013	365,013	120,163	244,850
Other	3,000	3,000	1,074	1,926
Debt Service:				
Principal Retirement	462,127	462,127	462,127	0
Interest and Fiscal Charges	110,328	110,328	110,327	1
<i>Total Expenses</i>	<u>4,455,460</u>	<u>4,470,265</u>	<u>3,389,883</u>	<u>1,080,382</u>
<i>Net Change in Fund Equity</i>	(85,329)	(100,134)	941,324	1,041,458
<i>Fund Equity Beginning of Year</i>	7,428,116	7,428,116	7,428,116	0
Prior Year Encumbrances Appropriated	<u>75,963</u>	<u>75,963</u>	<u>75,963</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$7,418,750</u></u>	<u><u>\$7,403,945</u></u>	<u><u>\$8,445,403</u></u>	<u><u>\$1,041,458</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenses and Changes  
in Fund Equity - Budget (Non-GAAP Basis) and Actual  
Wastewater Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Charges for Services	\$2,690,700	\$2,690,700	\$2,675,071	(\$15,629)
Other	3,069	3,069	32,825	29,756
Interest	16,000	16,000	20,980	4,980
<i>Total Revenues</i>	<u>2,709,769</u>	<u>2,709,769</u>	<u>2,728,876</u>	<u>19,107</u>
<b>Expenses</b>				
Personal Services	1,141,235	1,152,650	1,085,394	67,256
Contractual Services	240,410	248,910	233,689	15,221
Materials and Supplies	578,206	598,808	554,685	44,123
Capital Outlay	265,152	266,446	150,913	115,533
Other	3,000	3,000	294	2,706
Debt Service:				
Principal Retirement	428,889	428,889	428,887	2
Interest and Fiscal Charges	146,206	146,206	146,206	0
<i>Total Expenses</i>	<u>2,803,098</u>	<u>2,844,909</u>	<u>2,600,068</u>	<u>244,841</u>
<i>Net Change in Fund Equity</i>	(93,329)	(135,140)	128,808	263,948
<i>Fund Equity Beginning of Year</i>	2,094,693	2,094,693	2,094,693	0
Prior Year Encumbrances Appropriated	249,318	249,318	249,318	0
<i>Fund Equity End of Year</i>	<u><u>\$2,250,682</u></u>	<u><u>\$2,208,871</u></u>	<u><u>\$2,472,819</u></u>	<u><u>\$263,948</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Community Development Block Grant Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
Community Development:				
CDBG Department:				
Capital Outlay	111,893	111,893	1,250	110,643
Other	24,394	24,394	14,294	10,100
<i>Total Expenditures</i>	<u>136,287</u>	<u>136,287</u>	<u>15,544</u>	<u>120,743</u>
<i>Net Change in Fund Balance</i>	(136,287)	(136,287)	(15,544)	120,743
<i>Fund Balance Beginning of Year</i>	116,587	116,587	116,587	0
Prior Year Encumbrances Appropriated	<u>19,700</u>	<u>19,700</u>	<u>19,700</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$120,743</u></u>	<u><u>\$120,743</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*First Suburbs Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	<u>\$130,738</u>	<u>\$130,738</u>	<u>\$127,967</u>	<u>(\$2,771)</u>
<b>Expenditures</b>				
Current:				
Community Development:				
First Suburbs:				
Personal Services	35,322	35,322	35,282	40
Other	<u>11,273</u>	<u>11,273</u>	<u>2,921</u>	<u>8,352</u>
<i>Total Expenditures</i>	<u>46,595</u>	<u>46,595</u>	<u>38,203</u>	<u>8,392</u>
<i>Net Change in Fund Balance</i>	84,143	84,143	89,764	5,621
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$84,143</u></u>	<u><u>\$84,143</u></u>	<u><u>\$89,764</u></u>	<u><u>\$5,621</u></u>



**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*State Highway Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$39,200	\$39,200	\$40,594	\$1,394
Interest	800	800	1,265	465
<i>Total Revenues</i>	40,000	40,000	41,859	1,859
<b>Expenditures</b>				
Current:				
Transportation:				
State Highway:				
Other	78,265	78,265	78,265	0
<i>Net Change in Fund Balance</i>	(38,265)	(38,265)	(36,406)	1,859
<i>Fund Balance Beginning of Year</i>	141,256	141,256	141,256	0
Prior Year Encumbrances Appropriated	19,805	19,805	19,805	0
<i>Fund Balance End of Year</i>	<u>\$122,796</u>	<u>\$122,796</u>	<u>\$124,655</u>	<u>\$1,859</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Indigent Drivers Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$40,000	\$40,000	\$31,630	(\$8,370)
Interest	1,000	1,000	1,635	635
<i>Total Revenues</i>	41,000	41,000	33,265	(7,735)
<b>Expenditures</b>				
Current:				
Public Health and Welfare:				
Indigent Drivers:				
Other	105,788	105,788	59,733	46,055
<i>Net Change in Fund Balance</i>	(64,788)	(64,788)	(26,468)	38,320
<i>Fund Balance Beginning of Year</i>	208,047	208,047	208,047	0
Prior Year Encumbrances Appropriated	788	788	788	0
<i>Fund Balance End of Year</i>	<u>\$144,047</u>	<u>\$144,047</u>	<u>\$182,367</u>	<u>\$38,320</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**SEALE Narcotics Fund**  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$403,549	\$403,549	\$216,581	(\$186,968)
Other	98,735	98,735	98,935	200
<i>Total Revenues</i>	<u>502,284</u>	<u>502,284</u>	<u>315,516</u>	<u>(186,768)</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police:				
SEALE Narcotics:				
Personal Services	430,272	430,272	307,403	122,869
Capital Outlay	308,484	308,484	113,987	194,497
Other	170,578	170,578	65,777	104,801
<i>Total Expenditures</i>	<u>909,334</u>	<u>909,334</u>	<u>487,167</u>	<u>422,167</u>
<i>Net Change in Fund Balance</i>	(407,050)	(407,050)	(171,651)	235,399
<i>Fund Balance Beginning of Year</i>	<u>407,050</u>	<u>407,050</u>	<u>407,050</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$235,399</u></u>	<u><u>\$235,399</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Enforcement and Education Fund*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$240	\$240	\$600	\$360
Interest	35	35	46	11
<i>Total Revenues</i>	275	275	646	371
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police:				
Enforcement and Education:				
Other	5,695	5,695	0	5,695
<i>Net Change in Fund Balance</i>	(5,420)	(5,420)	646	6,066
<i>Fund Balance Beginning of Year</i>	5,439	5,439	5,439	0
<i>Fund Balance End of Year</i>	\$19	\$19	\$6,085	\$6,066

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Lighting Fund*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Special Assessments	\$371,000	\$381,500	\$381,629	\$129
Interest	500	500	1,578	1,078
<i>Total Revenues</i>	371,500	382,000	383,207	1,207
<b>Expenditures</b>				
Current:				
Basic Utility Services:				
Street Lighting:				
Other	370,000	370,000	302,309	67,691
<i>Net Change in Fund Balance</i>	1,500	12,000	80,898	68,898
<i>Fund Balance Beginning of Year</i>	124,293	124,293	124,293	0
<i>Fund Balance End of Year</i>	<u>\$125,793</u>	<u>\$136,293</u>	<u>\$205,191</u>	<u>\$68,898</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Street Construction, Maintenance and Repair Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$485,500	\$485,500	\$501,989	\$16,489
Interest	4,170	4,170	6,040	1,870
<i>Total Revenues</i>	<u>489,670</u>	<u>489,670</u>	<u>508,029</u>	<u>18,359</u>
<b>Expenditures</b>				
Current:				
Transportation:				
Street Construction, Maintenance and Repair:				
Personal Services	213,635	221,775	212,414	9,361
Capital Outlay	194,326	194,326	229,146	(34,820)
Other	428,200	458,200	363,608	94,592
<i>Total Expenditures</i>	<u>836,161</u>	<u>874,301</u>	<u>805,168</u>	<u>69,133</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(346,491)</u>	<u>(384,631)</u>	<u>(297,139)</u>	<u>87,492</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	3,500	3,500	874	(2,626)
Transfers In	150,000	150,000	79,500	(70,500)
<i>Total Other Financing Sources (Uses)</i>	<u>153,500</u>	<u>153,500</u>	<u>80,374</u>	<u>(73,126)</u>
<i>Net Change in Fund Balance</i>	(192,991)	(231,131)	(216,765)	14,366
<i>Fund Balance Beginning of Year</i>	670,926	670,926	670,926	0
Prior Year Encumbrances Appropriated	<u>130,192</u>	<u>130,192</u>	<u>130,192</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$608,127</u></u>	<u><u>\$569,987</u></u>	<u><u>\$584,353</u></u>	<u><u>\$14,366</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Law Enforcement Trust Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$1,383	\$1,383	\$1,383	\$0
Interest	0	116	146	30
<i>Total Revenues</i>	1,383	1,499	1,529	30
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police:				
Law Enforcement:				
Capital Outlay	23,680	23,680	20,850	2,830
<i>Net Change in Fund Balance</i>	(22,297)	(22,181)	(19,321)	2,860
<i>Fund Balance Beginning of Year</i>	31,516	31,516	31,516	0
<i>Fund Balance End of Year</i>	<u>\$9,219</u>	<u>\$9,335</u>	<u>\$12,195</u>	<u>\$2,860</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Motor Vehicle License Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$88,000	\$88,000	\$86,926	(\$1,074)
Interest	775	775	1,309	534
<i>Total Revenues</i>	88,775	88,775	88,235	(540)
<b>Expenditures</b>				
Current:				
Transportation:				
Street Construction, Maintenance and Repair:				
Other	180,000	180,000	172,561	7,439
<i>Net Change in Fund Balance</i>	(91,225)	(91,225)	(84,326)	6,899
<i>Fund Balance Beginning of Year</i>	96,245	96,245	96,245	0
Prior Year Encumbrances Appropriated	90,000	90,000	90,000	0
<i>Fund Balance End of Year</i>	<u>\$95,020</u>	<u>\$95,020</u>	<u>\$101,919</u>	<u>\$6,899</u>



**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Grants Fund*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Charges for Services	\$395	\$395	\$395	\$0
Intergovernmental	156,595	156,595	147,246	(9,349)
Contributions and Donations	15,138	15,138	15,238	100
<i>Total Revenues</i>	<u>172,128</u>	<u>172,128</u>	<u>162,879</u>	<u>(9,249)</u>
<b>Expenditures</b>				
Current:				
General Government:				
NOPEC Energy Grant				
Capital Outlay	75,045	75,045	69,769	5,276
Security of Persons and Property:				
Police:				
High Visibility Enforcement:				
Personal Services	14,500	14,500	9,722	4,778
Other	24,424	24,424	18,968	5,456
Total High Visibility Enforcement	<u>38,924</u>	<u>38,924</u>	<u>28,690</u>	<u>10,234</u>
Community Diversion:				
Personal Services	4,800	4,800	0	4,800
Other	1,388	1,388	495	893
Total Community Diversion	<u>6,188</u>	<u>6,188</u>	<u>495</u>	<u>5,693</u>
Violence Against Women:				
Personal Services	31,122	31,122	31,122	0
Other	1,580	1,580	1,474	106
Total Violence Against Women	<u>\$32,702</u>	<u>\$32,702</u>	<u>\$32,596</u>	<u>\$106</u>

(continued)

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Grants Fund (continued)*  
*For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
DARE Enforcement:				
Personal Services	\$9,245	\$9,245	\$0	\$9,245
Total Police	87,059	87,059	61,781	25,278
Fire:				
Fire Department:				
Other	25,867	25,867	13,747	12,120
Total Security of Persons and Property	112,926	112,926	75,528	37,398
Leisure Time Activities:				
Soccer Donations				
Other	1,206	1,206	0	1,206
Food Bank - Recreation:				
Other	20,946	20,946	8,547	12,399
Total Leisure Time Activities	22,152	22,152	8,547	13,605
Community Development:				
Economic Development				
Personal Services	30,470	30,470	30,470	0
Transportation:				
Service Department Recycling Grant				
Other	4,861	4,861	4,660	201
<i>Total Expenditures</i>	245,454	245,454	188,974	56,480
<i>Excess of Revenues Over (Under) Expenditures</i>	(73,326)	(73,326)	(26,095)	47,231
<b>Other Financing Sources (Uses)</b>				
Advances In	49,520	49,520	0	(49,520)
Transfers In	15,000	15,000	15,000	0
<i>Total Other Financing Sources (Uses)</i>	64,520	64,520	15,000	(49,520)
<i>Net Change in Fund Balance</i>	(8,806)	(8,806)	(11,095)	(2,289)
<i>Fund Balance Beginning of Year</i>	62,519	62,519	62,519	0
Prior Year Encumbrances Appropriated	7,416	7,416	7,416	0
<i>Fund Balance End of Year</i>	\$61,129	\$61,129	\$58,840	(\$2,289)

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Special Programs Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and Forfeitures	\$145,000	\$145,000	\$127,764	(\$17,236)
Interest	2,000	2,500	3,575	1,075
<i>Total Revenues</i>	<u>147,000</u>	<u>147,500</u>	<u>131,339</u>	<u>(16,161)</u>
<b>Expenditures</b>				
Current:				
General Government:				
Municipal Court Special Programs:				
Capital Outlay	32,899	32,899	32,173	726
Other	50,325	55,325	53,928	1,397
<i>Total Expenditures</i>	<u>83,224</u>	<u>88,224</u>	<u>86,101</u>	<u>2,123</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	63,776	59,276	45,238	(14,038)
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(56,450)	(56,450)	(56,450)	0
<i>Net Change in Fund Balance</i>	7,326	2,826	(11,212)	(14,038)
<i>Fund Balance Beginning of Year</i>	450,970	450,970	450,970	0
Prior Year Encumbrances Appropriated	7,224	7,224	7,224	0
<i>Fund Balance End of Year</i>	<u>\$465,520</u>	<u>\$461,020</u>	<u>\$446,982</u>	<u>(\$14,038)</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Indigent Interlock and Monitoring Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and Forfeitures	\$12,000	\$12,000	\$19,849	\$7,849
Interest	500	500	746	246
<i>Total Revenues</i>	12,500	12,500	20,595	8,095
<b>Expenditures</b>				
Current:				
General Government:				
Indigent Interlock and Monitoring:				
Other	30,000	30,000	18,893	11,107
<i>Net Change in Fund Balance</i>	(17,500)	(17,500)	1,702	19,202
<i>Fund Balance Beginning of Year</i>	88,671	88,671	88,671	0
<i>Fund Balance End of Year</i>	<u>\$71,171</u>	<u>\$71,171</u>	<u>\$90,373</u>	<u>\$19,202</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Cemetery Donations Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Interest	\$25	\$75	\$259	\$184
Other	50	50	50	0
<i>Total Revenues</i>	75	125	309	184
<b>Expenditures</b>				
Current:				
Public Health and Welfare:				
Cemetery:				
Other	15,000	15,000	12,950	2,050
<i>Net Change in Fund Balance</i>	(14,925)	(14,875)	(12,641)	2,234
<i>Fund Balance Beginning of Year</i>	35,034	35,034	35,034	0
<i>Fund Balance End of Year</i>	<u>\$20,109</u>	<u>\$20,159</u>	<u>\$22,393</u>	<u>\$2,234</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Bedford Municipal Court Legal Research Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and Forfeitures	\$38,400	\$38,400	\$29,723	(\$8,677)
Interest	50	50	252	202
<i>Total Revenues</i>	38,450	38,450	29,975	(8,475)
<b>Expenditures</b>	0	0	0	0
<i>Net Change in Fund Balance</i>	38,450	38,450	29,975	(8,475)
<i>Fund Balance Beginning of Year</i>	15,329	15,329	15,329	0
<i>Fund Balance End of Year</i>	<u>\$53,779</u>	<u>\$53,779</u>	<u>\$45,304</u>	<u>(\$8,475)</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Refuse Fee Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Special Assessments	\$724,455	\$778,455	\$778,674	\$219
Interest	0	800	1,800	1,000
<i>Total Revenues</i>	724,455	779,255	780,474	1,219
<b>Expenditures</b>				
Current:				
Basic Utility Services				
Refuse Fee:				
Other	710,985	735,985	723,923	12,062
<i>Net Change in Fund Balance</i>	13,470	43,270	56,551	13,281
<i>Fund Balance Beginning of Year</i>	115,858	115,858	115,858	0
<i>Fund Balance End of Year</i>	<u>\$129,328</u>	<u>\$159,128</u>	<u>\$172,409</u>	<u>\$13,281</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Obligation Bond Retirement Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Municipal Income Taxes	\$891,675	\$891,675	\$848,980	(\$42,695)
Interest	8,000	8,000	5,064	(2,936)
<i>Total Revenues</i>	<u>899,675</u>	<u>899,675</u>	<u>854,044</u>	<u>(45,631)</u>
<b>Expenditures</b>				
Debt Service:				
Principal Retirement	1,076,975	1,076,975	1,041,850	35,125
Interest and Fiscal Charges	189,900	189,900	181,766	8,134
<i>Total Expenditures</i>	<u>1,266,875</u>	<u>1,266,875</u>	<u>1,223,616</u>	<u>43,259</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(367,200)	(367,200)	(369,572)	(2,372)
<b>Other Financing Sources (Uses)</b>				
Transfers In	367,830	367,830	367,830	0
<i>Net Change in Fund Balance</i>	630	630	(1,742)	(2,372)
<i>Fund Balance Beginning of Year</i>	<u>211,332</u>	<u>211,332</u>	<u>211,332</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$211,962</u></u>	<u><u>\$211,962</u></u>	<u><u>\$209,590</u></u>	<u><u>(\$2,372)</u></u>



**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Computer Fund*  
*For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and Forfeitures	\$85,215	\$85,215	\$146,488	\$61,273
Intergovernmental	36,140	36,140	36,140	0
Interest	300	300	1,169	869
<i>Total Revenues</i>	<u>121,655</u>	<u>121,655</u>	<u>183,797</u>	<u>62,142</u>
<b>Expenditures</b>				
Capital Outlay:				
Municipal Court Computer:				
Capital Outlay	3,000	3,000	0	3,000
Other	187,298	209,798	175,789	34,009
<i>Total Expenditures</i>	<u>190,298</u>	<u>212,798</u>	<u>175,789</u>	<u>37,009</u>
<i>Net Change in Fund Balance</i>	(68,643)	(91,143)	8,008	99,151
<i>Fund Balance Beginning of Year</i>	125,127	125,127	125,127	0
Prior Year Encumbrances Appropriated	<u>12,614</u>	<u>12,614</u>	<u>12,614</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$69,098</u></u>	<u><u>\$46,598</u></u>	<u><u>\$145,749</u></u>	<u><u>\$99,151</u></u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Northside and Rockside Fund  
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Capital Outlay	3,943	3,943	3,943	0
<i>Excess of Revenues Over (Under) Expenditures</i>	(3,943)	(3,943)	(3,943)	0
<b>Other Financing Sources (Uses)</b>				
Advances In	3,943	3,943	3,943	0
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

**City of Bedford, Ohio**  
*Schedule of Revenues, Expenses and Changes  
in Fund Equity - Budget (Non-GAAP Basis) and Actual  
Health Insurance Fund  
For the Year Ended December 31, 2018*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Charges for Services	\$2,452,320	\$2,452,320	\$2,248,086	(\$204,234)
Interest	1,000	1,000	2,858	1,858
Other	5,000	5,000	5,873	873
<i>Total Revenues</i>	<u>2,458,320</u>	<u>2,458,320</u>	<u>2,256,817</u>	<u>(201,503)</u>
<b>Expenses</b>				
Contractual Services	375,660	375,660	310,708	64,952
Claims	2,083,130	2,183,130	1,940,865	242,265
<i>Total Expenses</i>	<u>2,458,790</u>	<u>2,558,790</u>	<u>2,251,573</u>	<u>307,217</u>
<i>Net Change in Fund Equity</i>	(470)	(100,470)	5,244	105,714
<i>Fund Equity Beginning of Year</i>	<u>227,470</u>	<u>227,470</u>	<u>227,470</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$227,000</u>	<u>\$127,000</u>	<u>\$232,714</u>	<u>\$105,714</u>



City of BEDFORD, Ohio

**S** TATISTICAL

**S** ECTION





City of BEDFORD, Ohio

## Statistical Section

This part of the City of Bedford, Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

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<b>Contents</b>	<b>Pages(s)</b>
<b><i>Financial Trends</i></b> .....	<b><i>S2 – S13</i></b>
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
<b><i>Revenue Capacity</i></b> .....	<b><i>S14 – S21</i></b>
These schedules contain information to help the reader assess the City's most significant local revenue, the property tax and the municipal income tax.	
<b><i>Debt Capacity</i></b> .....	<b><i>S22 – S29</i></b>
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
<b><i>Economic and Demographic Information</i></b> .....	<b><i>S30 – S33</i></b>
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	
<b><i>Operating Information</i></b> .....	<b><i>S34 – S51</i></b>
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

**City of Bedford, Ohio**  
*Net Position By Component*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2018	2017	2016	2015
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$16,500,390	\$16,136,358	\$16,509,741	\$16,991,691
Restricted:				
Capital Projects	167,029	138,626	33,451	59,047
Debt Service	490,138	227,991	202,409	370,245
Municipal Courts	514,361	492,144	439,074	374,116
Streets	1,259,561	1,411,194	1,223,817	1,395,266
Community Development	120,743	136,287	191,351	421,106
Street Lighting	562,049	473,352	434,842	430,658
Drug Force Violations	252,622	489,069	317,081	171,906
Refuse Collections	957,473	900,418	834,340	783,552
Other Purposes	485,690	447,992	511,764	515,596
Unrestricted (Deficit)	<u>(28,713,147)</u>	<u>(26,669,129)</u>	<u>(8,611,530)</u>	<u>(6,860,164)</u>
<i>Total Governmental Activities Net Position</i>	<u>(7,403,091)</u>	<u>(5,815,698)</u>	<u>12,086,340</u>	<u>14,653,019</u>
<b>Business Type - Activities</b>				
Net Investment in Capital Assets	10,212,263	9,685,268	8,586,175	7,428,993
Unrestricted	<u>10,310,897</u>	<u>9,105,584</u>	<u>9,520,212</u>	<u>9,451,246</u>
<i>Total Business-Type Activities Net Position</i>	<u>20,523,160</u>	<u>18,790,852</u>	<u>18,106,387</u>	<u>16,880,239</u>
<b>Primary Government</b>				
Net Investment in Capital Assets	26,712,653	25,821,626	25,095,916	24,420,684
Restricted	4,809,666	4,717,073	4,188,129	4,521,492
Unrestricted (Deficit)	<u>(18,402,250)</u>	<u>(17,563,545)</u>	<u>908,682</u>	<u>2,591,082</u>
<i>Total Primary Government Net Position</i>	<u>\$13,120,069</u>	<u>\$12,975,154</u>	<u>\$30,192,727</u>	<u>\$31,533,258</u>

Note - The effects of the implementation of GASB 75 are reflected in the 2018 and 2017 amounts.  
The effects of the implementation of GASB 68 are reflected in the 2015 and 2014 amounts.



2014	2013	2012	2011	2010	2009
\$17,339,750	\$18,337,265	\$19,668,123	\$20,968,797	\$22,729,591	\$24,376,061
92,838	119,889	147,188	241,731	0	410,909
469,155	449,033	509,480	513,704	533,106	624,790
311,668	254,776	830,873	774,291	746,043	714,104
1,186,093	1,215,660	1,115,228	1,227,043	1,125,705	1,098,471
571,801	715,120	737,303	627,065	535,619	201,776
505,179	504,173	550,136	555,255	585,951	647,086
140,459	162,132	331,639	409,517	192,207	0
0	0	0	0	0	0
507,906	512,440	393,617	301,073	428,972	459,359
(3,460,721)	12,257,378	11,095,401	12,312,481	10,878,025	9,786,893
17,664,128	34,527,866	35,378,988	37,930,957	37,755,219	38,319,449
6,470,775	5,177,762	7,732,350	5,917,802	4,122,051	5,780,208
8,721,191	10,379,492	6,215,323	5,976,224	6,382,757	4,343,937
15,191,966	15,557,254	13,947,673	11,894,026	10,504,808	10,124,145
23,810,525	23,515,027	27,400,473	26,886,599	26,851,642	30,156,269
3,785,099	3,933,223	4,615,464	4,649,679	4,147,603	4,156,495
5,260,470	22,636,870	17,310,724	18,288,705	17,260,782	14,130,830
\$32,856,094	\$50,085,120	\$49,326,661	\$49,824,983	\$48,260,027	\$48,443,594

**City of Bedford, Ohio**  
*Changes in Net Position*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2018	2017	2016	2015
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services and Operating Assessments:				
General Government	\$2,422,537	\$2,624,304	\$2,091,912	\$2,005,099
Security of Persons and Property:				
Police	75,018	84,151	72,916	75,978
Fire	502,919	556,192	446,599	427,422
Public Health and Welfare	0	0	13,594	12,823
Leisure Time Activities	78,556	76,815	147,253	138,904
Community Development	346,569	383,288	330,365	315,862
Basic Utility Services	1,175,217	1,130,383	1,055,333	1,100,278
Subtotal - Charges for Services	<u>4,600,816</u>	<u>4,855,133</u>	<u>4,157,972</u>	<u>4,076,366</u>
Operating Grants and Contributions:				
General Government	421,765	424,599	599,256	693,783
Security of Persons and Property:				
Police	334,897	610,459	671,049	528,757
Fire	144,754	283,456	311,739	231,128
Public Health and Welfare	33,675	37,556	42,595	34,457
Leisure Time Activities	7,809	13,273	10,773	10,720
Community Development	157,306	0	0	0
Basic Utility Services	0	0	0	0
Transportation	635,921	630,845	617,326	655,509
Subtotal - Operating Grants and Contributions	<u>1,736,127</u>	<u>2,000,188</u>	<u>2,252,738</u>	<u>2,154,354</u>
Capital Grants and Contributions:				
General Government	41,140	158,644	0	0
Transportation	31,583	0	0	0
Subtotal - Capital Grants and Contributions	<u>72,723</u>	<u>158,644</u>	<u>0</u>	<u>0</u>
<i>Total Governmental Activities Program Revenues</i>	<u>6,409,666</u>	<u>7,013,965</u>	<u>6,410,710</u>	<u>6,230,720</u>
Business-Type Activities:				
Charges for Services:				
Water	4,206,725	4,353,737	4,203,457	4,188,578
Wastewater	2,758,535	2,646,583	2,446,549	2,359,234
Operating Grants and Contributions				
Water	0	0	0	0
Wastewater	0	0	0	0
Capital Grants and Contributions				
Water	0	0	0	0
Wastewater	0	0	0	0
<i>Total Business-Type Activities Program Revenues</i>	<u>6,965,260</u>	<u>7,000,320</u>	<u>6,650,006</u>	<u>6,547,812</u>
<i>Total Primary Government Program Revenues</i>	<u>\$13,374,926</u>	<u>\$14,014,285</u>	<u>\$13,060,716</u>	<u>\$12,778,532</u>

2014	2013	2012	2011	2010	2009
\$1,991,734	\$2,022,787	\$2,082,652	\$2,083,696	\$1,858,638	\$1,934,236
63,182	80,900	64,368	64,974	60,445	65,680
421,128	442,342	429,512	434,885	380,753	397,435
16,260	16,179	14,211	14,892	42,651	45,060
155,147	128,060	128,611	153,829	119,801	126,569
319,742	342,753	329,643	334,687	272,543	284,584
322,754	286,690	310,771	289,719	292,043	334,195
3,289,947	3,319,711	3,359,768	3,376,682	3,026,874	3,187,759
532,841	567,338	445,252	585,887	475,317	501,895
527,943	611,749	565,729	430,038	891,928	478,920
272,107	258,393	355,615	397,242	423,286	221,427
51,589	19,968	88,825	25,779	34,725	23,293
9,114	19,950	13,128	4,325	14,635	7,500
13,300	109,365	212,341	133,616	853,331	113,029
0	0	0	0	5,898	0
605,421	658,948	625,168	594,471	618,478	620,287
2,012,315	2,245,711	2,306,058	2,171,358	3,317,598	1,966,351
0	0	0	0	0	0
0	0	5,000	97,583	24,856	392
0	0	5,000	97,583	24,856	392
5,302,262	5,565,422	5,670,826	5,645,623	6,369,328	5,154,502
4,332,748	4,800,197	4,532,355	4,417,995	4,354,170	4,020,958
2,295,773	2,467,029	2,386,595	2,233,413	2,196,959	2,116,968
10,219	0	0	0	0	0
8,258	0	0	0	0	0
0	0	0	428,182	0	0
0	0	0	0	0	0
6,646,998	7,267,226	6,918,950	7,079,590	6,551,129	6,137,926
\$11,949,260	\$12,832,648	\$12,589,776	\$12,725,213	\$12,920,457	\$11,292,428

(continued)

**City of Bedford, Ohio**  
*Changes in Net Position (continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2018	2017	2016	2015
<b>Expenses</b>				
Governmental Activities:				
General Government	\$5,737,793	\$5,898,647	\$5,633,886	\$4,903,243
Security of Persons and Property:				
Police	6,834,696	6,174,284	5,870,246	5,453,464
Fire	4,624,289	4,372,079	4,485,723	4,305,885
Public Health and Welfare	260,054	237,521	208,978	207,634
Leisure Time Activities	1,331,956	1,296,875	1,351,664	1,353,647
Community Development	779,011	751,443	802,316	954,588
Basic Utility Services	1,033,462	1,028,879	1,002,418	1,037,997
Transportation	3,634,001	3,488,901	3,484,480	4,282,467
Interest and Fiscal Charges	233,797	280,639	351,868	378,656
<i>Total Governmental Activities Expenses</i>	<u>24,469,059</u>	<u>23,529,268</u>	<u>23,191,579</u>	<u>22,877,581</u>
Business-Type Activities				
Water	3,033,587	3,438,819	3,312,714	3,131,099
Wastewater	2,422,411	2,184,316	2,190,291	1,832,603
<i>Total Business-Type Activities Expenses</i>	<u>5,455,998</u>	<u>5,623,135</u>	<u>5,503,005</u>	<u>4,963,702</u>
<i>Total Primary Government Program Expenses</i>	<u>29,925,057</u>	<u>29,152,403</u>	<u>28,694,584</u>	<u>27,841,283</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	(18,059,393)	(16,515,303)	(16,780,869)	(16,646,861)
Business-Type Activities	1,509,262	1,377,185	1,147,001	1,584,110
<i>Total Primary Government Net Expense</i>	<u>(\$16,550,131)</u>	<u>(\$15,138,118)</u>	<u>(\$15,633,868)</u>	<u>(\$15,062,751)</u>

2014	2013	2012	2011	2010	2009
\$5,075,154	\$4,922,271	\$5,451,587	\$5,091,308	\$4,908,785	\$4,928,374
5,453,595	5,560,147	5,660,332	5,290,725	5,247,617	5,359,101
4,091,826	3,976,171	4,106,403	3,779,111	3,755,520	3,598,515
192,212	176,774	180,994	194,643	177,865	166,753
1,348,774	1,316,269	1,343,654	1,324,108	1,391,675	1,386,520
867,243	753,096	746,201	843,855	949,599	912,620
1,035,156	1,036,719	1,015,825	1,010,797	1,054,778	1,046,474
3,700,311	4,343,828	4,363,978	4,303,602	4,685,770	4,447,747
425,081	379,698	735,190	560,422	509,591	566,322
22,189,352	22,464,973	23,604,164	22,398,571	22,681,200	22,412,426
3,785,358	3,853,350	3,234,955	4,131,949	4,515,808	3,854,565
2,340,584	2,175,580	2,040,179	1,958,932	2,051,038	2,024,262
6,125,942	6,028,930	5,275,134	6,090,881	6,566,846	5,878,827
28,315,294	28,493,903	28,879,298	28,489,452	29,248,046	28,291,253
(16,887,090)	(16,899,551)	(17,933,338)	(16,752,948)	(16,311,872)	(17,257,924)
521,056	1,238,296	1,643,816	988,709	(15,717)	259,099
<u>(\$16,366,034)</u>	<u>(\$15,661,255)</u>	<u>(\$16,289,522)</u>	<u>(\$15,764,239)</u>	<u>(\$16,327,589)</u>	<u>(\$16,998,825)</u>

(continued)

**City of Bedford, Ohio**  
*Changes in Net Position (continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2018	2017	2016	2015
<b>General Revenues and Other</b>				
<b>Changes in Net Position</b>				
Governmental Activities				
Taxes:				
Property and Taxes Levied For:				
General Purposes	\$1,760,677	\$1,830,637	\$1,899,363	\$1,892,764
Debt Service	0	0	0	0
Public Safety	2,301,260	2,392,770	2,482,983	2,474,584
Municipal Income Taxes levied for:				
General Purposes	9,775,338	7,584,295	7,998,584	7,552,029
Debt Service	1,106,523	870,034	853,939	835,265
Grants and Entitlements not Restricted to				
Specific Programs	638,922	291,638	616,412	638,689
Investment Income	85,694	86,161	58,552	56,884
Gain on Sale of Capital Assets	598,998	25,733	20,257	21,898
Miscellaneous	204,588	346,412	284,100	163,639
<i>Total Governmental Activities</i>	<u>16,472,000</u>	<u>13,427,680</u>	<u>14,214,190</u>	<u>13,635,752</u>
Business-Type Activities				
Municipal Income Taxes levied for:				
Other Purpose - Wastewater	0	0	0	0
Investment Income	108,514	74,119	27,237	69,286
Gain on Sale of Capital Assets	0	0	0	0
Miscellaneous	114,532	56,302	51,910	34,877
<i>Total Business-Type Activities</i>	<u>223,046</u>	<u>130,421</u>	<u>79,147</u>	<u>104,163</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>16,695,046</u>	<u>13,558,101</u>	<u>14,293,337</u>	<u>13,739,915</u>
<b>Change in Net Position</b>				
Governmental Activities	(1,587,393)	(3,087,623)	(2,566,679)	(3,011,109)
Business-Type Activities	1,732,308	1,507,606	1,226,148	1,688,273
<i>Total Primary Government Change in Net Position</i>	<u>\$144,915</u>	<u>(\$1,580,017)</u>	<u>(\$1,340,531)</u>	<u>(\$1,322,836)</u>

- (1) Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in year 2015  
(2) Expenses are first impacted by the implementation of GASB Statement No. 75 beginning in year 2018

2014	2013	2012	2011	2010	2009
\$1,925,157	\$1,831,056	\$1,898,877	\$2,263,682	\$2,306,766	\$2,340,611
0	201,493	225,894	32,714	0	0
2,507,739	2,657,842	2,778,562	3,003,234	3,016,795	943,569
9,379,819	9,668,374	8,904,771	9,277,242	8,145,582	7,616,052
1,069,643	710,925	720,216	680,703	657,234	626,789
777,765	675,467	632,800	1,131,551	1,406,412	950,510
42,732	26,397	20,824	108,763	37,698	172,163
644	5,645	32,484	17,041	4,957	145,395
267,595	271,230	166,941	413,756	172,198	311,302
15,971,094	16,048,429	15,381,369	16,928,686	15,747,642	13,106,391
17	304,759	309,255	291,679	276,601	250,344
48,047	49,334	67,547	81,581	31,346	90,936
0	1,074	0	0	21,696	0
36,285	16,118	33,029	27,249	66,737	45,058
84,349	371,285	409,831	400,509	396,380	386,338
16,055,443	16,419,714	15,791,200	17,329,195	16,144,022	13,492,729
(915,996)	(851,122)	(2,551,969)	175,738	(564,230)	(4,151,533)
605,405	1,609,581	2,053,647	1,389,218	380,663	645,437
(\$310,591)	\$758,459	(\$498,322)	\$1,564,956	(\$183,567)	(\$3,506,096)

**City of Bedford, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
General Fund				
Nonspendable	\$309,984	\$189,233	\$209,918	\$217,793
Committed	10,355	42,575	49,682	80,219
Assigned	213,826	1,284,897	1,494,492	1,122,196
Unassigned	<u>5,541,621</u>	<u>4,761,381</u>	<u>6,186,875</u>	<u>7,648,848</u>
<i>Total General Fund</i>	<u>6,075,786</u>	<u>6,278,086</u>	<u>7,940,967</u>	<u>9,069,056</u>
All Other Governmental Funds				
Nonspendable	61,515	36,390	39,676	4,970
Restricted	3,361,637	3,483,206	2,912,679	3,358,301
Committed	25,449	0	27,350	20,150
Assigned	207,386	0	0	0
Unassigned (Deficit)	<u>(3,943)</u>	<u>(367,092)</u>	<u>(429,515)</u>	<u>(427,549)</u>
Total All Other Governmental Funds	<u>3,652,044</u>	<u>3,152,504</u>	<u>2,550,190</u>	<u>2,955,872</u>
<i>Total Governmental Funds</i>	<u><u>\$9,727,830</u></u>	<u><u>\$9,430,590</u></u>	<u><u>\$10,491,157</u></u>	<u><u>\$12,024,928</u></u>

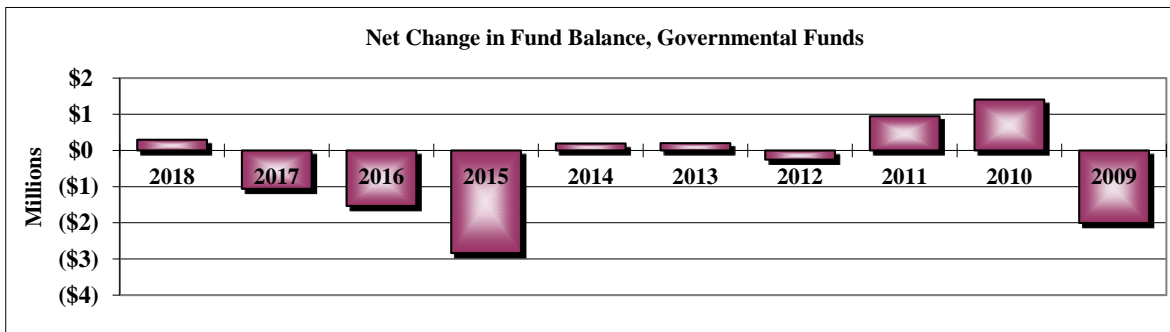
Note: The City implemented GASB 54 in 2009 resulting in a restatement to the 2008 balances.



2014	2013	2012	2011	2010	2009
\$274,070	\$219,643	\$180,077	\$201,231	\$140,994	\$166,953
74,017	198,997	24,374	16,033	12,216	517
384,937	306,154	74,306	61,663	45,607	66,615
10,580,613	10,194,477	10,193,528	10,019,811	8,974,991	8,431,130
11,313,637	10,919,271	10,472,285	10,298,738	9,173,808	8,665,215
0	7,623	7,623	7,583	98,803	127,351
3,294,744	3,390,016	3,834,556	3,979,152	3,729,801	3,268,902
1,000	15,091	79,064	311,465	80,540	6,158
368,211	411,139	96,367	145,418	690,032	297,817
(115,499)	(74,710)	(23,847)	(22,443)	0	0
3,548,456	3,749,159	3,993,763	4,421,175	4,599,176	3,700,228
\$14,862,093	\$14,668,430	\$14,466,048	\$14,719,913	\$13,772,984	\$12,365,443

**City of Bedford, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2018	2017	2016	2015
<b>Revenues</b>				
Property Taxes	\$4,126,376	\$4,216,562	\$4,386,786	\$4,392,595
Municipal Income Taxes	10,873,977	8,614,846	8,501,776	8,386,622
Charges for Services	748,545	822,464	782,465	774,248
Fees, Licenses and Permits	281,416	188,598	226,107	231,680
Fines and Forfeitures	2,297,743	2,688,635	1,938,316	1,807,734
Intergovernmental	2,424,016	2,340,145	2,897,135	2,765,672
Special Assessments	1,177,531	1,121,031	1,055,304	425,339
Contributions and Donations	15,238	12,855	12,600	14,860
Interest	82,836	85,700	57,555	55,625
Rentals	62,356	55,346	96,142	108,498
Other	198,715	341,429	284,100	163,639
<i>Total Revenues</i>	<u>22,288,749</u>	<u>20,487,611</u>	<u>20,238,286</u>	<u>19,126,512</u>
<b>Expenditures</b>				
Current:				
General Government	5,136,330	5,077,822	5,122,688	5,118,077
Security of Persons and Property:				
Police	5,871,049	5,747,521	5,520,532	5,293,746
Fire	3,810,212	3,838,863	3,931,121	3,865,897
Public Health and Welfare	248,902	221,430	213,497	206,858
Leisure Time Activities	1,197,268	1,196,561	1,257,864	1,283,579
Community Development	710,806	687,946	777,336	945,958
Basic Utilities Services	1,032,843	1,028,260	1,001,800	1,037,379
Transportation	2,482,998	2,383,539	2,440,812	2,296,232
Capital Outlay	884,120	112,820	114,405	672,342
Debt Service:				
Principal Retirement	1,064,448	992,011	940,539	969,929
Interest and Fiscal Charges	188,609	240,474	345,957	366,788
Payment to Refunded Bond Escrow Agent	0	0	127,058	0
Bond Issuance Costs	0	0	42,725	0
<i>Total Expenditures</i>	<u>22,627,585</u>	<u>21,527,247</u>	<u>21,836,334</u>	<u>22,056,785</u>
<i>Excess of Revenues Over</i> <i>(Under) Expenditures</i>	<u>(338,836)</u>	<u>(1,039,636)</u>	<u>(1,598,048)</u>	<u>(2,930,273)</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	616,759	129,069	21,552	21,898
OPWC Loans Issued	0	0	0	0
General Obligation Bonds Issued	0	0	6,035,268	0
Premium on Bonds Issued	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	(5,992,543)	0
Inception of Capital Lease	19,317	0	0	71,210
Transfers In	5,517,797	4,514,738	4,302,330	4,310,932
Transfers Out	(5,517,797)	(4,664,738)	(4,302,330)	(4,310,932)
<i>Total Other Financing Sources (Uses)</i>	<u>636,076</u>	<u>(20,931)</u>	<u>64,277</u>	<u>93,108</u>
<i>Net Change in Fund Balances</i>	<u>\$297,240</u>	<u>(\$1,060,567)</u>	<u>(\$1,533,771)</u>	<u>(\$2,837,165)</u>
Debt Service as a Percentage of Noncapital Expenditures	5.8%	5.8%	6.0%	6.3%



2014	2013	2012	2011	2010	2009
\$4,405,478	\$4,723,597	\$5,079,292	\$5,136,936	\$5,174,321	\$3,311,558
10,577,142	9,905,568	9,928,119	9,671,215	8,819,439	8,528,730
809,192	795,226	646,510	1,024,848	748,132	1,029,766
206,441	243,858	210,796	248,260	211,116	162,453
1,846,563	1,909,110	1,948,751	1,761,228	1,695,770	1,746,097
2,819,122	3,007,667	3,051,857	3,417,329	4,455,400	2,908,431
402,243	392,386	427,208	387,548	416,092	425,542
1,430	60,297	14,708	48,317	83,320	40,855
41,413	26,012	19,645	106,187	33,409	158,561
94,528	98,701	242,940	24,632	24,090	15,480
225,746	236,534	139,610	389,241	146,708	348,026
21,429,298	21,398,956	21,709,436	22,215,741	21,807,797	18,675,499
4,723,290	4,651,606	5,033,052	4,638,074	4,432,001	4,652,214
5,324,905	5,452,264	5,471,831	5,303,242	5,081,196	5,265,227
4,147,726	3,807,815	3,897,559	3,643,979	3,637,500	3,421,428
191,430	177,384	179,563	193,914	175,806	161,799
1,267,915	1,206,358	1,265,328	1,316,961	1,686,229	1,313,051
882,144	880,795	852,251	859,349	1,255,407	911,782
1,040,927	1,036,719	1,015,825	1,010,797	1,054,778	1,046,474
2,099,274	2,325,768	2,425,410	2,390,859	2,200,388	2,362,348
202,915	1,401,483	473,374	1,230,803	1,841,744	534,808
946,462	845,150	899,520	722,062	690,481	665,084
410,107	383,517	482,024	526,162	466,198	493,363
0	0	0	0	0	0
29,459	67,270	0	0	55,200	0
21,266,554	22,236,129	21,995,737	21,836,202	22,576,928	20,827,578
162,744	(837,173)	(286,301)	379,539	(769,131)	(2,152,079)
6,820	5,645	32,896	49,041	4,387	147,670
0	0	0	518,349	0	0
835,000	2,314,300	0	0	2,145,000	0
39,099	66,577	0	0	23,710	0
(850,000)	(1,346,967)	0	0	0	0
0	0	39,540	0	3,575	0
4,104,476	4,677,313	3,870,767	4,018,869	3,858,052	3,554,148
(4,104,476)	(4,677,313)	(3,910,767)	(4,018,869)	(3,858,052)	(3,554,148)
30,919	1,039,555	32,436	567,390	2,176,672	147,670
\$193,663	\$202,382	(\$253,865)	\$946,929	\$1,407,541	(\$2,004,409)
6.5%	5.9%	6.5%	6.1%	5.9%	5.8%

**City of Bedford, Ohio**  
*Assessed Valuation and Estimated True Values of Taxable Property*  
*Last Ten Years*

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial Industrial/PU		Assessed Value	Estimated Actual Value
2018	\$120,819,240	\$94,460,270	\$615,084,314	\$10,936,610	\$12,427,966
2017	121,543,410	89,088,210	601,804,629	10,140,900	11,523,750
2016	121,809,130	93,787,530	615,990,457	9,514,510	10,811,943
2015	127,486,620	100,406,370	651,122,829	9,271,900	10,536,250
2014	127,867,150	99,086,210	648,438,171	8,776,990	9,973,852
2013	128,477,170	101,592,750	657,342,629	8,103,300	9,208,295
2012	150,782,510	110,000,870	745,095,371	7,358,540	8,361,977
2011	151,467,810	109,940,100	746,879,743	7,037,960	7,997,682
2010	151,771,630	115,119,760	762,546,829	6,869,490	7,806,239
2009	172,280,760	108,449,470	802,086,371	6,468,910	7,351,034

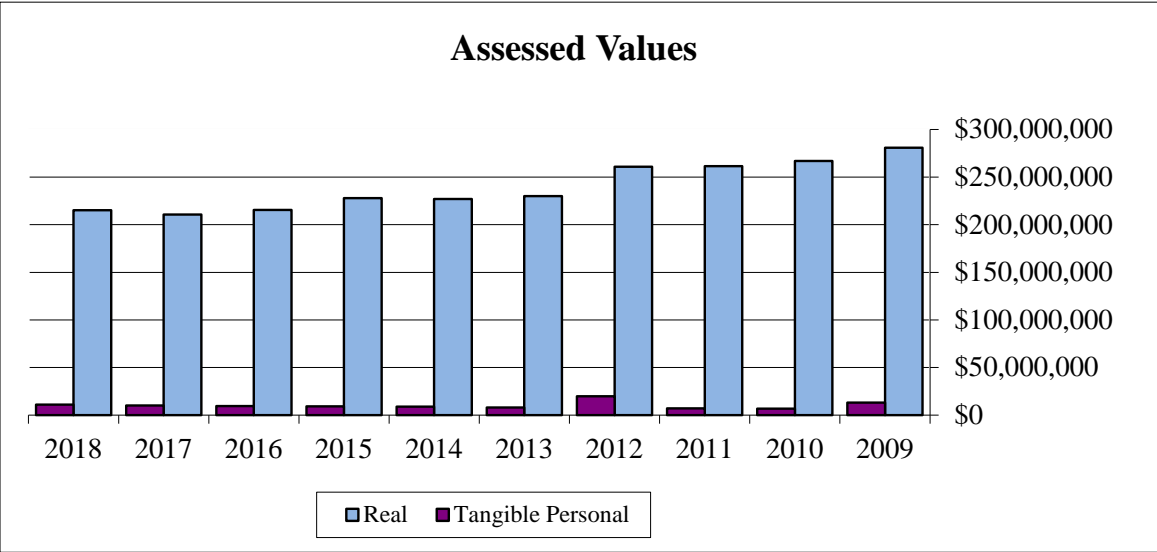
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property tax has been phased out, and during the phase out period, all general business tangible personal property was assessed at 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers, (except telephone companies whose last year to pay tangible personal property tax was 2010).

The tangible personal property values associated with each year were the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

Source: Ohio Department of Taxation

<b>Tangible Personal Property</b>						
<b>General Business</b>			<b>Total</b>			
<b>Assessed Value</b>	<b>Estimated Actual Value</b>	<b>Assessed Value</b>	<b>Estimated Actual Value</b>	<b>Ratio</b>	<b>Tax Rate</b>	
\$0	\$0	\$226,216,120	\$627,512,280	36.05%	\$21.70	
0	0	220,772,520	613,328,379	36.00	21.70	
0	0	225,111,170	626,802,400	35.91	21.70	
0	0	237,164,890	661,659,079	35.84	21.70	
0	0	235,730,350	658,412,024	35.80	21.70	
0	0	238,173,220	666,550,924	35.73	21.70	
0	0	268,141,920	753,457,349	35.59	21.70	
0	0	268,445,870	754,877,425	35.56	21.70	
0	0	273,760,880	770,353,067	35.54	21.70	
6,746,990	107,951,840	293,946,130	917,389,246	32.04	12.80	



**City of Bedford, Ohio**  
*Property Tax Rates - Direct and Overlapping Governments*  
*(Per \$1,000 of Assessed Valuation)*  
*Last Ten Years*

	2018	2017	2016	2015	2014
<b>Unvoted Millage</b>					
Operating	\$3.2800	\$3.2800	\$3.2800	\$3.2800	\$3.2800
Fire Pension	0.3000	0.3000	0.3000	0.3000	0.3000
Police Pension	0.3000	0.3000	0.3000	0.3000	0.3000
<i>Total Unvoted Millage</i>	<u>3.8800</u>	<u>3.8800</u>	<u>3.8800</u>	<u>3.8800</u>	<u>3.8800</u>
<b>Voted Millage - by levy</b>					
1976 Charter/Current Expense	6.1200	6.1200	6.1200	6.1200	6.1200
1994 Charter/Fire	2.8000	2.8000	2.8000	2.8000	2.8000
2009 Charter/Safety Forces Levy	8.9000	8.9000	8.9000	8.9000	8.9000
<i>Total Voted Millage</i>	<u>17.8200</u>	<u>17.8200</u>	<u>17.8200</u>	<u>17.8200</u>	<u>17.8200</u>
<b>Total Millage</b>	<u>\$21.7000</u>	<u>\$21.7000</u>	<u>\$21.7000</u>	<u>\$21.7000</u>	<u>\$21.7000</u>

**Overlapping Rates by Taxing District**

<b>Bedford City School District</b>					
Residential/Agricultural Real	\$45.3116	\$45.2045	\$45.1652	\$44.7465	\$44.7465
Commercial/Industrial and Public Utility Real	56.8010	56.3835	56.4607	54.2630	54.2631
General Business and Public Utility Personal	75.7200	75.7200	75.7200	75.7200	75.7200
<b>Cuyahoga County</b>					
Residential/Agricultural Real	13.9140	13.8802	13.8698	14.0500	14.0500
Commercial/Industrial and Public Utility Real	14.0061	14.0124	14.0500	14.0195	14.0195
General Business and Public Utility Personal	14.0500	14.0500	14.0500	14.0500	14.0500
<b>Special Taxing Districts (1)</b>					
Residential/Agricultural Real	9.7638	9.2408	9.2368	9.3643	9.3643
Commercial/Industrial and Public Utility Real	9.8423	9.3438	9.3676	9.3401	9.3401
General Business and Public Utility Personal	9.8800	9.3800	9.3800	9.3800	9.3800

Source: Cuyahoga County Fiscal Officer

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Charter millage is consistently applied to all types of property as opposed to the voted levies of the overlapping taxing districts.

Overlapping rates are those of local and county governments that apply to property owners within the City.

(1) Metro Parks, Port Authority, County Library, Community College

2013	2012	2011	2010	2009
\$3.2800	\$3.2800	\$3.2800	\$3.2800	\$3.2800
0.3000	0.3000	0.3000	0.3000	0.3000
0.3000	0.3000	0.3000	0.3000	0.3000
3.8800	3.8800	3.8800	3.8800	3.8800
6.1200	6.1200	6.1200	6.1200	6.1200
2.8000	2.8000	2.8000	2.8000	2.8000
8.9000	8.9000	8.9000	8.9000	0.0000
17.8200	17.8200	17.8200	17.8200	8.9200
\$21.7000	\$21.7000	\$21.7000	\$21.7000	\$12.8000

\$39.7646	\$40.1211	\$37.5823	\$38.6990	\$38.6966
49.0798	49.2110	47.2052	48.2579	48.1831
70.8200	71.3000	71.3000	72.5000	72.5000

14.0500	13.2200	13.1182	13.1866	13.1789
13.9495	12.9968	12.7845	12.8412	12.8457
14.0500	13.2200	13.2200	13.3200	13.3200

8.4639	7.5635	7.5041	7.4900	7.0069
8.3843	7.4621	7.3648	7.3450	6.9119
8.4800	7.5800	7.5800	7.5800	7.2800

**City of Bedford, Ohio**  
*Property Tax Levies And Collections*  
*Last Ten Years*

<u>Year</u>	<u>Total Tax Levy</u>	<u>Current Tax Collections</u>	<u>Percent of Current Tax Collections To Tax Levy</u>	<u>Delinquent Tax Collections</u>	<u>Total Tax Collections (1)</u>
2018	\$4,836,158	\$4,333,334	89.60%	\$246,031	\$4,579,365
2017	4,831,677	4,426,136	91.61	246,486	4,672,622
2016	4,963,794	4,610,944	92.89	238,318	4,849,262
2015	5,270,491	4,656,449	88.35	221,091	4,877,540
2014	5,143,389	4,615,212	89.73	264,398	4,879,610
2013	5,366,546	5,020,201	93.55	200,460	5,220,661
2012	5,832,805	5,353,259	91.78	467,976	5,821,235
2011	5,861,322	5,301,685	90.45	283,869	5,585,554
2010	5,838,928	5,509,756	94.36	185,339	5,695,095
2009	3,695,369	3,465,784	93.79	152,322	3,618,105

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) State reimbursement of rollback and homestead exemptions are included.

Note: The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.



<u>Percent of Total Tax Collections To Tax Levy</u>	<u>Accumulated Outstanding Delinquent Taxes</u>	<u>Percentage of Delinquent Taxes to Total Tax Levy</u>
94.69%	\$883,926	18.28%
96.71	875,583	18.12
97.69	844,693	17.02
92.54	1,030,707	19.56
94.87	1,003,154	19.50
97.28	891,107	16.60
99.80	818,604	14.03
95.30	908,736	15.50
97.54	670,034	11.48
97.91	435,233	11.78

**City of Bedford, Ohio**  
*Principal Real Property Taxpayers*  
 2018 and 2009

2018		
Taxpayer	Real Property Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Cleveland Electric Illuminating Company	\$8,043,360	3.74 %
Xellia Pharmaceuticals	6,698,910	3.11
Bedford Colony Club Apartments	5,015,830	2.33
American Transmission System	2,544,320	1.18
Bedford Senior Living Real Estate LLC	2,516,610	1.17
Bedford Rockside LLC & Holdings	2,114,290	0.98
Tomken Incorporated	1,936,040	0.90
Light of Hearts Villa, Incorporated	1,913,100	0.89
Sovrain Acquisitions Ltd.	1,816,300	0.84
West-ward Injectables Incorporated	1,808,620	0.84
<b>Total</b>	<b>\$34,407,380</b>	<b>15.98 %</b>
<b>Total Real Property Assessed Valuation</b>	<b>\$215,279,510</b>	

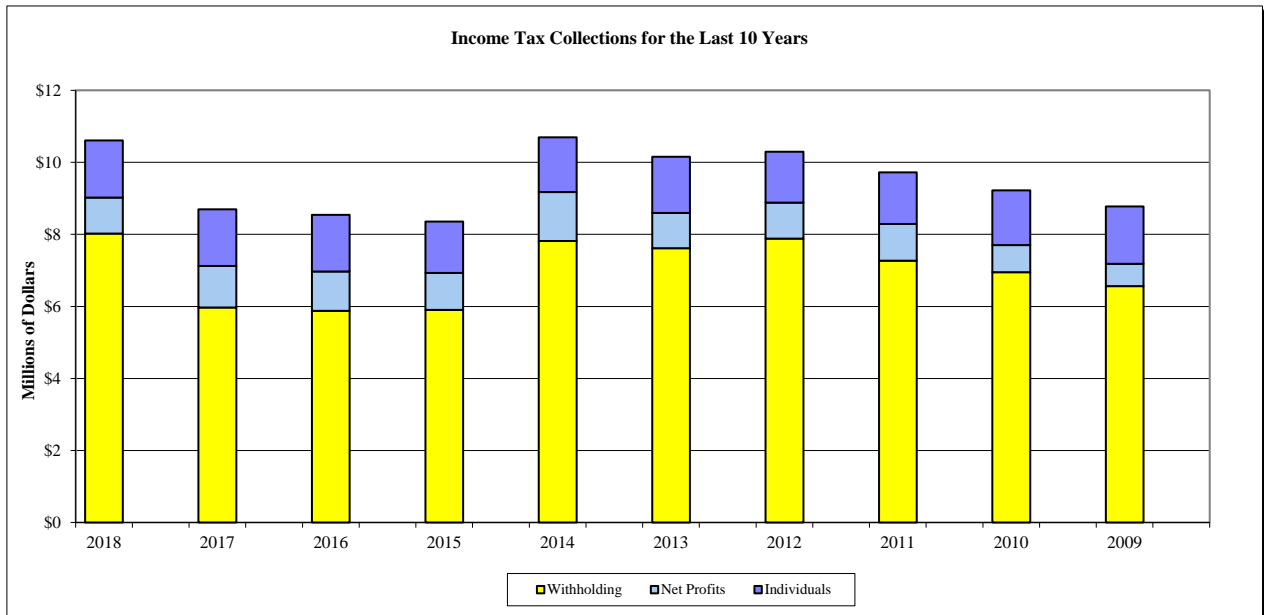
2009		
Taxpayer	Real Property Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Ben Venue Laboratories Incorporated	\$12,788,910	4.56 %
Bear Creek Property Company	7,259,170	2.59
Wal-Mart Associates Incorporated	6,610,700	2.35
Cleveland Electric Illuminating Company	5,779,450	2.06
Bedford Colony Club Apartments	4,571,110	1.63
University Hospitals Health Systems	3,479,780	1.24
CSH-ING Woodside Village	3,164,040	1.13
HIN, LLC	2,800,010	1.00
Nextgen Group, LTD	2,141,170	0.76
Colony Club Apartments II	1,868,860	0.66
<b>Total</b>	<b>\$50,463,200</b>	<b>17.98 %</b>
<b>Total Real Property Assessed Valuation</b>	<b>\$280,730,230</b>	

Source: Cuyahoga County Fiscal Officer

**City of Bedford, Ohio**  
*Income Tax Revenue Base and Collections*  
*Last Ten Years*

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals
2018	3.00%	\$10,608,555	\$8,026,012	75.66%	\$995,722	9.39%	\$1,586,821	14.96%
2017	2.25	8,697,922	5,972,191	68.66	1,150,153	13.22	1,575,578	18.11
2016	2.25	8,542,762	5,874,905	68.77	1,096,691	12.84	1,571,166	18.39
2015	2.25	8,353,995	5,906,190	70.70	1,021,640	12.23	1,426,165	17.07
2014	2.25	10,697,349	7,818,943	73.09	1,359,219	12.71	1,519,187	14.20
2013	2.25	10,157,319	7,613,014	74.95	981,622	9.66	1,562,683	15.39
2012	2.25	10,294,837	7,885,409	76.60	995,553	9.67	1,413,875	13.73
2011	2.25	9,725,086	7,268,751	74.74	1,020,089	10.49	1,436,246	14.77
2010	2.25	9,222,515	6,948,561	75.34	752,013	8.15	1,521,941	16.51
2009	2.25	8,778,810	6,564,851	74.78	621,519	7.08	1,592,440	18.14

Note: The City is statutorily prohibited from presenting individual taxpayer information.



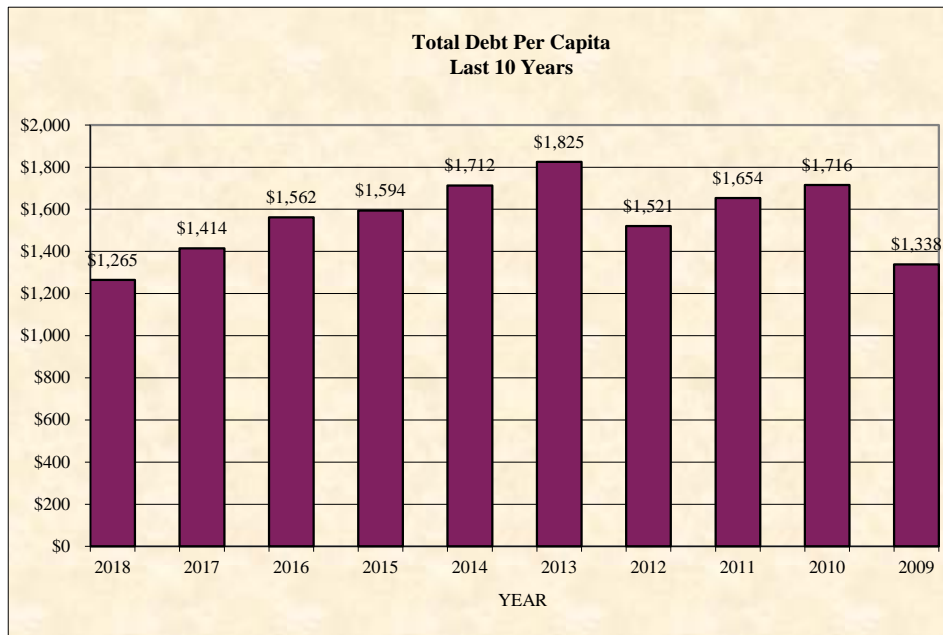
**City of Bedford, Ohio**  
*Ratio of Outstanding Debt to  
Total Personal Income and Debt Per Capita  
Last Ten Years*

Year	Governmental Activities			
	General Obligation Bonds	Special Assessment Bonds	OPWC Loans	Capital Leases
2018	\$6,911,619	\$0	\$388,787	\$42,411
2017	7,911,134	0	440,633	39,728
2016	8,832,323	0	492,479	61,996
2015	9,673,174	0	544,325	85,006
2014	10,525,186	60,000	596,171	27,222
2013	11,330,105	115,000	659,147	31,164
2012	10,984,030	170,000	733,253	44,475
2011	11,729,474	240,000	807,359	12,915
2010	11,963,792	310,000	337,199	22,845
2009	10,341,088	370,000	385,388	31,102

Note: Population and Personal Income data are presented on page S32.

**Business-Type Activities**

General Obligation Bonds	OWDA Loans	OPWC Loans	Total Debt	Percentage of Personal Income	Per Capita
\$7,513,440	\$792,048	\$888,869	\$16,537,174	4.93%	\$1,265
8,182,525	932,915	982,700	18,489,635	5.88	1,414
8,888,909	1,068,445	1,076,532	20,420,684	6.86	1,562
8,172,090	1,198,841	1,170,364	20,843,800	6.86	1,594
8,591,978	1,324,296	1,264,195	22,389,048	7.63	1,712
8,916,167	1,444,998	1,362,192	23,858,773	7.63	1,825
4,095,413	2,393,182	1,460,186	19,880,539	6.63	1,521
4,439,170	3,298,229	1,092,830	21,619,977	6.82	1,654
4,652,674	3,977,893	1,168,124	22,432,527	7.23	1,716
1,919,316	4,729,073	1,243,418	19,019,385	6.73	1,338



**City of Bedford, Ohio**  
*Ratio of General Obligation Bonded Debt to Estimated True  
 Values of Taxable Property and Bonded Debt Per Capita  
 Last Ten Years*

Year	Population (1)	Estimated True Values of Taxable Property (2)	Gross Bonded Debt (3) (4)	Ratio of Bonded Debt to Estimated True Values of Taxable Property	Bonded Debt Per Capita
2018	13,074    b	\$627,512,280	\$14,425,059	2.30 %	\$1,103
2017	13,074    b	613,328,379	16,093,659	2.62	1,231
2016	13,074    b	626,802,400	17,721,232	2.83	1,355
2015	13,074    b	661,659,079	17,845,264	2.70	1,365
2014	13,074    b	658,412,024	19,117,164	2.90	1,462
2013	13,074    b	666,550,924	20,246,272	3.04	1,549
2012	13,074    b	753,457,349	15,079,443	2.00	1,153
2011	13,074    b	754,877,425	16,168,644	2.14	1,237
2010	13,074    b	770,353,067	16,616,466	2.16	1,271
2009	14,214    a	917,389,246	12,260,404	1.34	863

Sources:

(1) U. S. Bureau of Census, Census of Population.  
 (a) 2000 Federal Census  
 (b) 2010 Federal Census

(2) Cuyahoga County Fiscal Officer

(3) Includes all general obligation bonded debt with the exception  
 of Special Assessment debt.

(4) Although the general obligation bond retirement fund is restricted for debt service, it is not  
 specifically restricted to the payment of principal. Therefore, these resources are not  
 shown as a deduction from general obligation bonded debt.

**City of Bedford, Ohio**  
*Computation of Direct and Overlapping Governmental Activities Debt*  
 December 31, 2018

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Bedford
<b>Direct - City of Bedford</b>			
General Obligation Bonds	\$6,911,619	100.00%	\$6,911,619
OPWC Loans	388,787	100.00%	388,787
Capital Leases	42,411	100.00%	42,411
<i>Total Direct Debt</i>	<u>7,342,817</u> *		<u>7,342,817</u>
<b>Overlapping</b>			
Bedford School District			
General Obligation Bonds	880,843	43.53%	383,431
Cuyahoga County			
General Obligation Bonds	200,766,146	0.08%	160,613
Revenue Bonds	681,206,878	0.08%	544,966
Certificates of Participation	235,169,929	0.08%	188,136
Loans Payable	1,416,331	0.08%	1,133
Capital Leases	335,053,352	0.08%	268,043
Greater Cleveland Regional Transit Authority			
	<u>114,931,963</u>	0.08%	<u>91,946</u>
<i>Total Overlapping Debt</i>	<u>1,569,425,442</u>		<u>1,638,266</u>
<b>Total</b>	<u><u>\$1,576,768,259</u></u>		<u><u>\$8,981,083</u></u>

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation. The debt outstanding includes general obligation bonds.

\* \$13,909,780 of the total \$14,171,780 of total outstanding general obligation bonds is backed by two revenue sources.

\$9,004,612 of general obligation bonds are backed by water and sewer rates as approved by City Council.

\$3,095,409 of general obligation bonds for the construction of the Municipal Complex is backed by a 1/4 percent municipal income tax, effective for collections on 1/1/2000.

\$959,403 of general obligation bonds is backed by a municipal court fee which is added to court cases.

**City of Bedford, Ohio**

*Legal Debt Margin  
Last Ten Years*

	2018	2017	2016	2015
Population	13,074	13,074	13,074	13,074
Total Assessed Property Value	<u>\$226,216,120</u>	<u>\$220,772,520</u>	<u>\$225,111,170</u>	<u>\$237,164,890</u>
General Bonded Debt Outstanding:				
General Obligation Notes/Bonds	\$14,171,780	\$15,818,100	\$17,422,750	\$17,515,000
Special Assessment Bonds	0	0	0	0
OPWC Loans	1,277,656	1,423,333	1,569,011	1,714,689
OWDA Loans	<u>792,048</u>	<u>932,915</u>	<u>1,068,445</u>	<u>1,198,841</u>
Total Gross Indebtedness	16,241,484	18,174,348	20,060,206	20,428,530
Less:				
General Obligation Notes/Bonds	(10,978,965)	(11,925,775)	(12,861,677)	(10,401,500)
Special Assessment Bonds	0	0	0	0
OPWC Loans	(1,277,656)	(1,423,333)	(1,569,011)	(1,714,689)
OWDA Loans	(792,048)	(932,915)	(1,068,445)	(1,198,841)
General Obligation Bond Retirement Fund Balance	<u>(289,882)</u>	<u>(211,332)</u>	<u>(172,668)</u>	<u>(221,147)</u>
Total Net Debt Applicable to Debt Limit	<u>2,902,933</u>	<u>3,680,993</u>	<u>4,388,405</u>	<u>6,892,353</u>
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	<u>23,752,693</u>	<u>23,181,115</u>	<u>23,636,673</u>	<u>24,902,313</u>
Legal Debt Margin Within 10 ½ % Limitations	<u>\$20,849,760</u>	<u>\$19,500,122</u>	<u>\$19,248,268</u>	<u>\$18,009,960</u>
Legal Debt Margin as a Percentage of the Debt Limit	87.78%	84.12%	81.43%	72.32%
Unvoted Debt Limitation 5 ½ % of Assessed Valuation	<u>\$12,441,887</u>	<u>\$12,142,489</u>	<u>\$12,381,114</u>	<u>\$13,044,069</u>
Total Gross Indebtedness	16,241,484	18,174,348	20,060,206	20,428,530
Less:				
General Obligation Notes/Bonds	(10,978,965)	(11,925,775)	(12,861,677)	(10,401,500)
Special Assessment Bonds	0	0	0	0
OPWC Loans	(1,277,656)	(1,423,333)	(1,569,011)	(1,714,689)
OWDA Loans	(792,048)	(932,915)	(1,068,445)	(1,198,841)
General Obligation Bond Retirement Fund Balance	<u>(289,882)</u>	<u>(211,332)</u>	<u>(172,668)</u>	<u>(221,147)</u>
Net Debt Within 5 ½ % Limitations	<u>2,902,933</u>	<u>3,680,993</u>	<u>4,388,405</u>	<u>6,892,353</u>
Unvoted Legal Debt Margin Within 5 ½ % Limitations	<u>\$9,538,954</u>	<u>\$8,461,496</u>	<u>\$7,992,709</u>	<u>\$6,151,716</u>
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation	76.67%	69.69%	64.56%	47.16%

Source: City Financial Records



2014	2013	2012	2011	2010	2009
13,074	13,074	13,074	13,074	13,074	14,214
<u>\$235,730,350</u>	<u>\$238,173,220</u>	<u>\$268,141,920</u>	<u>\$268,445,870</u>	<u>\$273,760,880</u>	<u>\$293,946,130</u>
\$18,760,000	\$20,040,000	\$15,045,000	\$16,130,000	\$16,970,000	\$12,680,000
60,000	115,000	170,000	240,000	310,000	370,000
1,860,366	2,021,339	2,193,739	1,900,189	1,505,323	1,628,806
1,324,296	1,444,998	2,393,182	3,298,229	4,162,292	4,991,234
22,004,662	23,621,337	19,801,921	21,568,418	22,947,615	19,670,040
(11,057,100)	(15,766,000)	(10,538,200)	(11,360,400)	(12,075,900)	(9,809,700)
(60,000)	(115,000)	(170,000)	(240,000)	(310,000)	(370,000)
(1,860,366)	(2,021,339)	(2,193,739)	(1,900,189)	(1,505,323)	(1,628,806)
(1,324,296)	(1,444,998)	(2,393,182)	(3,298,229)	(4,162,292)	(4,991,234)
(222,155)	(138,356)	(112,729)	(42,256)	(5,458)	(527)
7,480,745	4,135,644	4,394,071	4,727,344	4,888,642	2,869,773
24,751,687	25,008,188	28,154,902	28,186,816	28,744,892	30,864,344
<u>\$17,270,942</u>	<u>\$20,872,544</u>	<u>\$23,760,831</u>	<u>\$23,459,472</u>	<u>\$23,856,250</u>	<u>\$27,994,571</u>
69.78%	83.46%	84.39%	83.23%	82.99%	90.70%
<u>\$12,965,169</u>	<u>\$13,099,527</u>	<u>\$14,747,806</u>	<u>\$14,764,523</u>	<u>\$15,056,848</u>	<u>\$16,167,037</u>
22,004,662	23,621,337	19,801,921	21,568,418	22,947,615	19,670,040
(11,057,100)	(15,766,000)	(10,538,200)	(11,360,400)	(12,075,900)	(9,809,700)
(60,000)	(115,000)	(170,000)	(240,000)	(310,000)	(370,000)
(1,860,366)	(2,021,339)	(2,193,739)	(1,900,189)	(1,505,323)	(1,628,806)
(1,324,296)	(1,444,998)	(2,393,182)	(3,298,229)	(4,162,292)	(4,991,234)
(222,155)	(138,356)	(112,729)	(42,256)	(5,458)	(527)
7,480,745	4,135,644	4,394,071	4,727,344	4,888,642	2,869,773
<u>\$5,484,424</u>	<u>\$8,963,883</u>	<u>\$10,353,735</u>	<u>\$10,037,179</u>	<u>\$10,168,206</u>	<u>\$13,297,264</u>
42.30%	68.43%	70.21%	67.98%	67.53%	82.25%

**City of Bedford, Ohio**  
*Pledged Revenue Coverage*  
*Revenue Debt - Water Fund*  
*Last Ten Years*

Year	Water Service Charges and Interest	Direct Operating Expenses (2)	Net Available Revenue	<u>Debt Service (1)</u> Principal	Coverage
2018	\$4,289,436	\$2,697,591	\$1,591,845	\$42,700	37.28
2017	4,408,845	3,101,594	1,307,251	42,700	30.61
2016	4,223,537	2,988,410	1,235,127	42,700	28.93
2015	4,229,352	2,839,417	1,389,935	42,700	32.55
2014	4,358,698	3,479,063	879,635	42,700	20.60
2013	4,827,079	3,580,722	1,246,357	42,700	29.19
2012	4,606,712	2,909,601	1,697,111	31,350	54.13
2011	4,491,419	3,871,249	620,170	20,000	31.01
2010	4,439,060	4,317,927	121,133	20,000	6.06
2009	4,122,298	3,687,421	434,877	10,000	43.49

(1) Revenue debt includes OPWC loans payable solely from net revenues in the City of Bedford water enterprise fund.

(2) Direct operating expenses do not include depreciation.

Source: City Financial Records

**City of Bedford, Ohio**  
*Pledged Revenue Coverage*  
*Revenue Debt - Wastewater Fund*  
*Last Ten Years*

Year	Wastewater Service Charges and Interest	Direct Operating Expenses (2)	Net Available Revenue	Debt Service (1)		Coverage
				Principal	Interest	
2018	\$2,784,338	\$1,930,064	\$854,274	\$191,998	\$35,024	3.76
2017	2,665,594	1,660,033	1,005,561	186,662	31,047	4.62
2016	2,453,706	1,678,740	774,966	181,528	45,495	3.41
2015	2,387,746	1,345,631	1,042,115	176,586	50,436	4.59
2014	2,317,870	1,748,783	569,087	175,999	55,189	2.46
2013	2,489,481	1,571,586	917,895	1,003,478	89,638	0.84
2012	2,412,814	1,400,579	1,012,235	960,341	135,242	0.92
2011	2,268,819	1,334,752	934,067	919,357	173,759	0.85
2010	2,210,152	1,437,937	772,215	900,236	236,069	0.68
2009	2,151,622	1,375,304	776,318	837,884	250,222	0.71

(1) Revenue debt includes OWDA loans and OPWC loans payable solely from net revenues in the City of Bedford wastewater enterprise fund.

(2) Direct operating expenses do not include depreciation.

Source: City Financial Records

**City of Bedford, Ohio**  
*Principal Employers*  
*Current Year and Nine Years Ago*

<b>2018</b>		
Employer	Employees	Percentage of Total City Employment
University Hospitals Health Systems	1,055	8.19%
Bedford City School District	448	3.48
Motorcars Acquisitions	398	3.09
City of Bedford	365	2.83
Ganley Bedford Imports Incorporated	358	2.78
US Bank National Association	341	2.65
Renhill Group Incorporated	234	1.82
Xellia Pharmaceuticals	213	1.65
Senior Suites at Woodside	212	1.64
Jay Pontiac Inc.	201	1.55
Total	<u>3,825</u>	<u>29.68%</u>
Total Employment within the City	<u>12,888</u>	

<b>2009</b>		
Employer	Employees	Percentage of Total City Employment
Ben Venue Laboratories Incorporated	1,340	9.47%
University Hospital Health Systems	1069	7.55
Walmart Associates Incorporated	746	5.27
Bedford City School District	583	4.12
City of Bedford	337	2.38
US Bank National Association	302	2.13
Riser Foods Company	219	1.55
Target Department Stores	201	1.42
Jay Pontiac Inc.	170	1.20
Ace Home Health Care	152	1.07
Total	<u>5,119</u>	<u>36.16%</u>
Total Employment within the City	<u>14,156</u>	

Source: Number of employees obtained from the W2's  
from our Tax Department



*City of BEDFORD, Ohio*

**City of Bedford, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (5)</u>	<u>Personal Income Per Capita (1)</u>	<u>Median Household Income (1)</u>	<u>Median Age (1)</u>
2018	13,074	\$335,570,358	\$25,667	\$43,282	41
2017	13,074	314,364,330	24,045	39,820	40
2016	13,074	314,364,330	24,045	39,820	40
2015	13,074	303,905,130	23,245	39,820	40
2014	13,074	303,525,984	23,216	40,417	42
2013	13,074	303,499,836	23,214	40,860	42
2012	13,074	302,597,730	23,145	42,474	42
2011	13,074	312,808,524	23,926	42,171	42
2010	13,074	312,808,524	23,926	42,171	42
2009	14,214	285,360,264	20,076	36,943	39

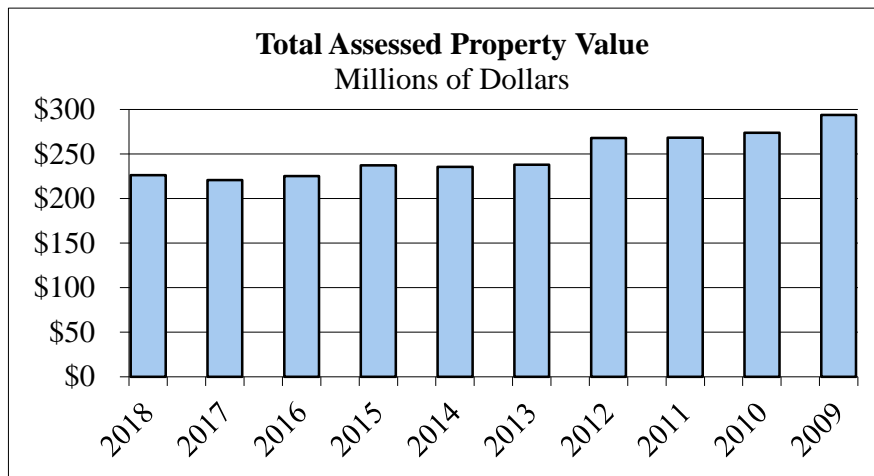
(1) Source: U. S. Census

(2) Source: Ohio Department of Education Website: "<http://www.ode.state.oh.us/data/>"

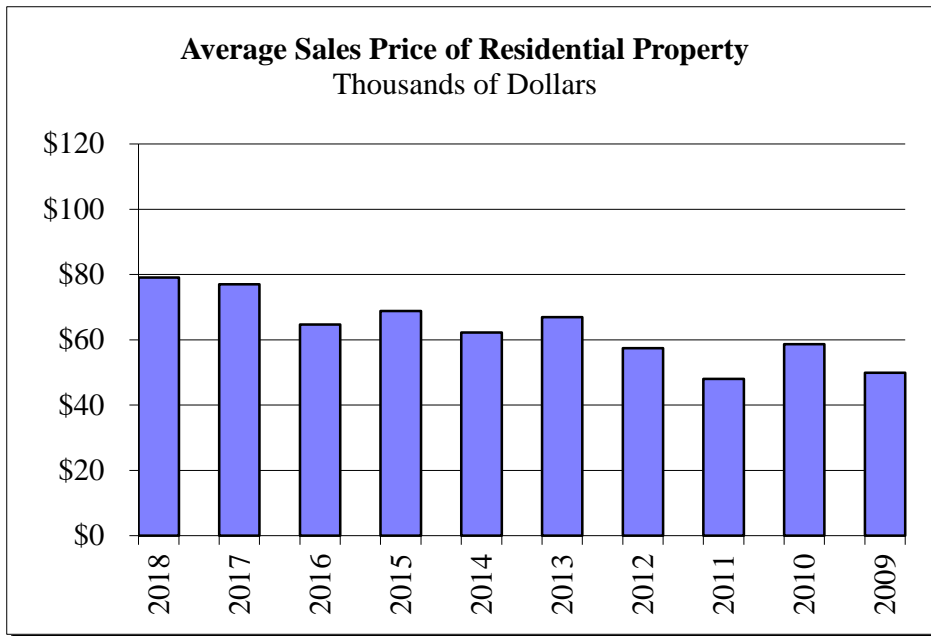
(3) Source: Ohio Department of Job and Family Services. Unemployment rate for City of Bedford unavailable.

(4) Source: Cuyahoga County Fiscal Officer

(5) Computation of per capita personal income multiplied by population



Educational Attainment: Bachelor's Degree or Higher (1)	School Enrollment (2)	Cuyahoga County Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
20.0%	3,189	5.0%	\$79,100	\$226,216,120
21.3	3,161	4.8	77,008	220,772,520
21.3	3,295	5.3	64,716	225,111,170
14.3	3,331	4.0	68,865	237,164,890
13.9	3,437	6.0	62,191	235,730,350
13.5	3,700	7.2	66,945	238,173,220
18.0	3,529	7.3	57,479	268,141,920
18.0	4,011	7.1	48,000	268,445,870
18.2	4,011	8.6	58,663	273,760,880
18.2	4,170	9.0	49,900	293,946,130



**City of Bedford, Ohio**  
*Full-Time Equivalent City Government Employees by Function/Program*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015
<b>General Government</b>				
Council	8.00	8.00	8.00	8.00
Finance	5.00	5.00	5.00	5.00
Tax	3.50	3.50	3.00	3.00
City Manager	1.00	1.00	1.00	1.00
Law	1.50	1.50	1.50	1.00
Administration	2.50	2.50	2.00	2.50
Engineer	0.50	0.50	0.50	0.50
Planning	2.00	2.00	2.00	2.00
Civil Service	2.50	2.50	2.50	2.50
Court	34.00	35.00	31.00	34.00
Public Building	3.50	4.00	4.00	4.00
<b>Security of Persons and Property</b>				
Police	35.00	30.00	31.00	30.00
Police - Auxiliary/Guards	11.00	11.00	12.00	10.50
Police - Dispatchers/Office/Other	5.00	6.50	5.50	5.50
Police - Jailers	3.00	3.00	3.50	3.50
Police - Animal Wardens	1.00	1.00	1.50	1.50
Fire	27.00	27.00	29.00	29.00
Fire - Secretary - Other	1.00	1.00	1.00	1.00
<b>Public Health Services</b>				
Cemetery	1.50	1.50	1.50	1.50
<b>Leisure Time Activities</b>				
Recreation	27.00	27.00	27.00	29.50
Municipal Pool	18.50	18.50	18.50	17.50
Ellenwood Center	4.00	5.00	5.00	5.00
<b>Community Development</b>				
Building	5.00	5.00	5.00	5.00
Economic Development	1.00	1.00	0.00	1.00
<b>Transportation</b>				
Service	19.00	19.00	19.00	17.50
Street Maintenance and Repair	1.00	2.50	5.50	5.50
<b>Basic Utility Services</b>				
Water	6.50	8.00	8.00	8.00
Wastewater	10.50	10.50	10.50	10.50
<b>Totals:</b>	<u>241.00</u>	<u>243.00</u>	<u>244.00</u>	<u>245.50</u>

**Source:** City of Bedford, Ohio Payroll Department W2 Audit Listing

**Method:** Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee at year end.



2014	2013	2012	2011	2010	2009
8.00	8.00	8.00	8.00	8.00	8.00
5.00	5.00	5.00	5.00	5.50	5.50
3.00	3.00	3.50	3.50	3.50	3.00
1.00	1.00	1.00	1.00	1.00	0.00
1.00	1.00	1.50	1.00	1.00	1.50
2.50	2.50	2.50	2.00	3.00	2.50
0.50	0.50	0.50	0.50	0.50	0.50
2.00	2.00	2.00	2.00	2.00	2.00
2.50	2.50	2.50	2.50	2.50	2.50
32.50	32.50	34.00	33.50	33.50	31.50
4.00	4.00	4.00	5.00	5.00	3.50
30.00	31.00	31.00	31.00	32.00	31.00
13.00	12.50	12.50	16.50	14.50	14.50
13.50	12.00	14.00	13.50	14.00	15.00
2.50	2.50	2.50	2.50	2.50	2.50
1.50	1.50	1.50	3.00	2.00	2.00
29.00	29.00	27.00	27.00	26.00	27.00
1.00	1.00	1.00	1.00	1.00	1.00
1.50	1.50	1.50	2.00	2.00	1.00
33.50	30.00	15.00	18.50	17.50	14.50
16.00	18.50	17.00	16.00	16.00	15.50
4.00	4.50	3.50	3.50	3.50	5.50
4.50	5.50	4.50	5.50	5.50	5.50
1.00	1.00	1.00	1.00	1.00	1.00
17.00	19.50	19.50	19.00	17.50	19.50
5.50	5.50	5.50	8.00	8.00	2.00
8.00	8.50	8.50	8.50	8.50	8.50
10.50	10.50	10.50	10.50	10.50	10.00
<u>254.00</u>	<u>256.50</u>	<u>240.50</u>	<u>251.00</u>	<u>247.50</u>	<u>236.50</u>

**City of Bedford, Ohio**  
*Operating Indicators by Function/Program (1)*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015
<b>General Government</b>				
<i>Council &amp; Clerk</i>				
Number of Ordinances Passed	108	89	112	117
Number of Resolutions Passed	10	12	9	11
<i>Finance Department</i>				
Number of checks/ vouchers issued	2,965	2,950	3,118	3,223
Amount of checks written	\$7,744,609	\$8,370,768	\$17,510,364	\$19,939,028
Interest earnings for fiscal year (cash basis)	\$171,492	\$158,597	\$121,599	\$93,411
Number of Receipts issued	2,243	2,223	2,157	1,978
Number of Journal Entries issued	1,410	1,391	1,397	1,426
Number of Budget Adjustments issued	59	20	53	92
Agency Ratings - Standard & Poors	AA-	AA-	AA-	AA
Agency Ratings - Moody's Financial Services	A1	A1	A1	Aa3
Health Insurance Costs vs General Fund Expenditures %	21.00%	22.00%	23.33%	15.60%
General Fund Receipts (cash basis in thousands)	\$16,446	\$15,196	\$19,731	\$19,344
General Fund Expenditures (cash basis in thousands)	\$16,830	\$15,913	\$14,615	\$15,483
General Fund Cash Balances (in thousands)	\$4,787	\$5,171	\$6,922	\$7,606
<i>Income Tax Department</i>				
Number of Individual Returns	7,782	7,146	6,600	6,398
Number of Business Returns	2,973	2,762	2,499	2,360
Number of business withholding accounts	1,246	1,089	1,083	1,000
Amount of Penalties and Interest Collected	\$226,109	\$106,225	\$143,184	\$140,676
Annual number of Corporate withholding forms processed	5,712	5,140	5,164	4,880
Annual number of balance due statements forms processed	18,457	19,179	17,305	17,963
Annual number of estimated payment forms processed	9,427	8,715	8,576	8,438
Annual number of reconciliations of withholdings processed	6,488	5,892	6,048	1,162
<i>Engineer Contracted Services</i>				
Dollar amount of Construction overseen by Engineer	\$609,069	\$914,418	\$2,041,941	\$1,041,557
<i>Municipal Court</i>				
Number of Civil Cases	4,947	6,358	5,948	5,936
Number of Criminal cases	10,649	13,922	12,374	11,259
<i>Vital Statistics - Office Closed at end of 2014</i>				
Certificates Filed				
Number of Births	0	0	0	0
Number of Deaths	0	0	0	0
Certificates Issued				
Number of Births	0	0	0	0
Number of Deaths	0	0	0	0
Burial Permits Issued	0	0	0	0
<i>Civil Service</i>				
Number of police entry tests administered	0	0	0	1
Number of fire entry tests administered	0	0	0	0
Number of police promotional tests administered	0	0	0	0
Number of fire promotional tests administered	0	0	0	0
Number of hires of Police Officers from certified lists	0	0	0	4
Number of hires of Fire/Medics from certified lists	0	0	0	1
Number of promotions from police certified lists	0	0	0	0
Number of promotions from fire certified lists	0	0	0	0

2014	2013	2012	2011	2010	2009
103	103	109	140	231	276
13	9	13	13	25	17
3,238	3,584	3,962	4,029	4,158	4,089
\$19,871,636	\$21,519,508	\$19,835,510	\$22,586,194	\$22,247,906	\$22,593,479
\$72,883	\$51,348	\$56,610	\$78,405	\$80,918	\$261,084
2,021	2,140	2,160	2,088	1,798	1,802
1,451	1,394	1,139	1,078	1,043	1,015
87	96	108	102	93	88
AA	AA	AA	AA	AA	AA-
Aa3	Aa2	Aa2	Aa2	Aa2	A1
16.41%	17.25%	17.47%	13.75%	11.33%	12.98%
\$21,539	\$21,168	\$21,284	\$21,682	\$20,947	\$20,887
\$14,988	\$14,998	\$14,878	\$14,663	\$14,832	\$17,007
\$9,545	\$8,794	\$8,242	\$7,818	\$6,598	\$6,283
6,372	6,336	6,446	6,474	6,509	6,324
2,623	2,550	2,365	2,739	2,689	2,784
926	862	880	872	1,015	1,249
\$131,146	\$128,946	\$102,127	\$114,277	\$158,390	\$134,751
4,664	4,424	4,560	4,568	6,598	7,332
18,439	17,467	15,287	13,272	13,754	16,407
8,990	8,198	7,785	7,610	8,622	9,835
1,078	1,005	1,013	1,011	1,154	1,026
\$1,292,838	\$3,128,387	\$1,721,452	\$1,969,866	\$2,302,984	\$377,787
6,251	6,318	6,155	6,225	4,558	4,664
11,759	11,442	10,923	9,610	9,869	10,675
1	3	1	2	4	1
163	216	217	228	242	233
923	548	340	347	535	685
714	828	886	1,044	1,112	1,104
528	482	609	757	668	646
0	1	0	1	0	0
1	0	0	0	1	0
0	0	1	0	1	0
0	0	1	0	0	0
2	0	2	2	0	0
2	3	1	0	0	0
1	3	1	1	0	1
1	1	0	0	0	0

(continued)

**City of Bedford, Ohio**  
*Operating Indicators by Function/Program (continued) (1)*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015
<b><i>Building Department Indicators</i></b>				
Construction Permits Issued	122	114	124	129
Estimated Value of Construction	\$2,896,090	\$11,830,500	\$6,978,300	\$1,342,297
Number of all permits issued	748	758	844	943
Amount of Revenue generated from permits	\$117,596	\$76,097	\$72,427	\$63,308
Number of contract registrations issued	495	454	531	506
Number of rental inspections performed	420	461	465	495
Number of point of sale inspections	0	7	98	284
Annual Apartment/Rooming House License Fees	\$41,750	\$38,680	\$38,225	\$37,535
Revenue generated from inspections	\$68,729	\$58,855	\$140,655	\$70,477
<b>Security of Persons &amp; Property</b>				
<b><i>Police</i></b>				
Total Calls for Services	22,615	19,876	17,418	16,338
Number of traffic citations issued	2,555	2,376	1,970	1,454
Number of parking citations issued	764	1,113	1,169	863
Number of criminal arrests	2,476	1,405	1,584	1,665
Number of accident reports completed	249	352	319	335
Part I Offenses (major offenses)	229	308	341	569
Animal Warden service calls responded to per annual report	931	932	932	834
Police Dept. Auxiliary hours worked	2,873	2,953	3,015	2,387
Prisoner meal costs	\$17,222	\$23,899	\$25,654	\$17,179
Juvenile Arrests	77	118	76	91
Motor Vehicle Accidents	404	352	319	343
Property damage accidents	27	45	75	132
Fatalities from Motor Vehicle Accidents	0	0	0	0
Gasoline costs of fleet	\$72,467	\$67,966	\$63,642	\$67,829
Community Diversion Program Youths	13	16	21	3
Community Diversion Program - community service hours	138	326	280	72
<b><i>Fire</i></b>				
EMS Calls	1,712	1,961	1,944	1,980
Ambulance Billing Collections (net)	\$401,322	\$417,404	\$423,967	\$432,015
Fire Calls	705	720	521	505
Fires with Loss	16	18	21	13
Fires with Losses exceeding \$25K	5	4	6	2
Fire Losses \$	\$226,800	\$305,050	\$529,500	\$258,050
Fire Safety Inspections	293	306	306	313
Number of times Mutual Aid given to Fire and EMS	110	103	85	109
Number of times Mutual Aid received for Fire and EMS	123	139	60	99
<b>Public Health &amp; Welfare</b>				
Cemetery burials	27	38	29	34
Cemetery cremations	24	13	14	14
Cemetery sale of lots	29	32	31	22
Cemetery receipts	\$48,650	\$47,625	\$34,345	\$37,275

2014	2013	2012	2011	2010	2009
116	121	116	132	129	145
\$4,112,496	\$12,323,104	\$4,872,989	\$2,608,998	\$20,457,039	\$1,438,179
820	806	768	820	806	759
\$62,586	\$76,997	\$47,651	\$47,116	\$60,187	\$29,842
470	484	475	463	471	495
533	480	549	590	564	475
275	286	227	221	228	227
\$37,990	\$39,010	\$38,200	\$36,190	\$37,830	\$38,900
\$66,052	\$80,699	\$88,175	\$80,795	\$82,905	\$83,120
16,088	19,210	22,943	22,236	22,378	23,467
1,293	1,139	1,421	1,329	1,887	2,233
658	759	1,027	942	1,493	1,447
1,665	1,957	2,622	2,233	1,978	2,367
248	243	254	309	307	336
520	572	614	703	571	669
1,058	1,149	1,473	1,549	1,469	1,532
2,504	2,617	2,798	3,566	3,303	4,315
\$15,420	\$23,363	\$25,729	\$17,798	\$16,013	\$30,929
162	156	195	188	289	349
324	307	254	308	302	323
153	208	7	5	18	30
0	4	0	1	1	0
\$72,754	\$77,037	\$77,141	\$72,985	\$46,347	\$55,521
15	19	25	24	38	64
260	352	364	348	408	548
1,893	1,802	1,865	1,849	1,776	1,673
\$414,024	\$418,560	\$436,301	\$459,828	\$359,515	\$400,528
516	515	490	716	917	583
16	15	13	16	14	13
7	5	2	0	1	6
\$429,100	\$293,450	\$227,150	\$181,800	\$112,650	\$299,000
322	333	332	363	369	392
111	114	89	78	70	105
73	103	118	127	123	89
39	43	29	33	37	289
20	20	24	13	9	17
38	26	34	121	20	45
\$55,465	\$48,362	\$41,320	\$75,588	\$32,865	\$45,120

(continued)

**City of Bedford, Ohio**  
*Operating Indicators by Function/Program (continued) (1)*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015
<b>Leisure Time Activities</b>				
<i>Recreation</i>				
Recreation Swimming pool receipts	\$36,284	\$34,363	\$39,594	\$31,087
Recreation Mens & Womens Leagues receipts	42,273	40,120	40,138	35,528
Senior Van Fees	3,021	2,799	2,558	2,505
Playground Registration	49,407	33,185	21,345	23,880
Ellenwood Facilities rentals	5,685	33,794	40,684	37,641
	<u>\$136,670</u>	<u>\$144,261</u>	<u>\$144,319</u>	<u>\$130,641</u>
<b>Community Development</b>				
Grant amounts received due to Economic Development Dept.	\$503,623	\$0	\$175,110	\$14,730
<b>Basic Utility Services</b>				
Refuse disposal per year (in tons) August through July	5,189	5,238	5,001	4,675
Refuse disposal costs per year August through July	\$708,751	\$688,094	\$683,197	\$712,512
Cost per household per month	\$12	\$12	\$12	\$12
Annual recycling tonnage (excluding leaf, and compost items)	904	1,046	892	349
Percentage of waste recycled	14.83%	16.64%	15.14%	6.95%
<b>Transportation</b>				
Street Improvements - asphalt overlay (linear feet)	385,519	0	0	0
Crackseal Coating Program (Miles)	0.00	7.20	7.20	7.20
Street Repair (Curbs, aprons, berms, asphalt) (hours)	4,356	4,454	4,403	4,825
Guardrail Repair (hours)	20	20	8	28
Paint Striping (hours)	690	720	815	812
Street Sweeper (hours)	331	320	434	323
Cold Patch (hours)	2,148	1,455	1,354	1,659
Snow & Ice Removal regular hours	1,036	940	688	1,148
Snow & Ice Removal overtime hours	834	1,013	825	922
Sewer and Sanitary calls for service	429	465	484	568
After hours Sewer Calls (hours)	28	28	28	28
Sewer Crew (hours)	952	986	1,112	1,312
Sewer jet, Vac-all, other services (hours)	456	3,951	3,828	278
Landscaping Stump-Chipper service (hours)	3,163	2,860	3,906	3,544
Leaf collection (hours)	2,016	2,087	1,882	1,755
Holiday lights setup (hours)	1,506	1,501	1,597	1,685
Downtown Square Repair after events (hours)	1,276	1,040	735	580
Equipment repair/body shop (hours)	5,464	5,587	6,009	5,077
Sign department (hours)	1,561	1,047	1,269	946
Number of Trees Planted per year	60-80	60-80	60-80	60-80
Tons of snow melting salt purchased (Nov-Mar)	3,403	3,824	4,061	4,233
Cost of salt purchased	\$99,071	\$146,982	\$218,501	\$219,199
Tons of road traction ice grits purchased	0	0	0	0
Cost of ice grits purchased	\$0	\$0	\$0	\$0
<b>Water Department</b>				
Water Rates per 1st 300 Cu ft of water used	\$28	\$28	\$28	\$28
Avg. number of water accounts billed monthly (Cu. Ft.)	5,012	5,012	4,989	4,998
Total Water Collections Annually (Including P&I)	\$4,183,952	\$4,342,613	\$4,129,600	\$4,195,268
Payments to Cleveland for bulk water purchases	\$1,902,854	\$2,130,031	\$2,256,791	\$2,211,920
<b>Wastewater Department</b>				
Wastewater Rates per 1st 300 Cu ft of water used	\$22.00	\$22.00	\$21.00	\$20.00
Total flow of wastewater treatment plant (Billions of Gallons)	0.837	0.788	0.733	0.726
Average daily flow (Millions of gallons per day)	2.292	2.159	2.002	1.988
Tons of dry sludge removed	257.25	177.00	375.00	196.30

(1) Information compiled from the various City of Bedford Departments.

2014	2013	2012	2011	2010	2009
\$34,139	\$32,364	\$39,798	\$40,704	\$40,128	\$35,152
32,968	39,766	41,511	40,960	41,249	45,542
2,239	2,577	2,536	2,766	2,804	2,793
34,650	24,900	18,910	15,325	21,027	19,930
34,068	27,110	26,006	25,418	26,504	24,278
<u>\$138,064</u>	<u>\$126,717</u>	<u>\$128,761</u>	<u>\$125,173</u>	<u>\$131,712</u>	<u>\$127,695</u>
\$27,408	\$232,062	\$106,145	\$586,562	\$664,367	\$11,913
4,602	4,368	4,622	4,667	4,717	4,769
\$707,790	\$700,186	\$696,183	\$669,194	\$715,970	\$723,149
\$12	\$12	\$12	\$12	\$13	\$13
346	338	341	388	347	379
6.99%	7.21%	6.87%	7.68%	6.85%	7.36%
0	26,050	0	9,650	36,900	0
7.20	7.20	7.20	7.20	7.20	7.20
3,800	4,094	4,323	3,832	3,410	4,049
48	48	48	48	48	48
637	1,164	1,275	808	680	1,013
396	381	511	448	808	702
1,408	1,644	1,300	1,800	1,392	2,729
1,166	874	413	946	1,558	760
1,112	1,088	929	987	1,864	855
768	909	899	974	894	956
56	209	296	371	331	416
1,759	2,227	2,179	2,168	2,494	3,718
202	2,308	2,638	3,249	2,423	1,993
3,731	3,647	5,154	5,406	4,947	4,190
2,108	2,148	2,024	2,083	2,313	2,424
1,630	1,115	1,407	1,644	1,636	1,444
996	1,516	42	69	60	340
5,568	5,595	5,383	5,734	6,391	6,945
2,135	2,603	2,530	789	856	456
60-80	60-80	60-80	60-80	60-80	60-80
5,027	4,232	3,439	5,838	5,821	5,793
\$120,101	\$155,263	\$126,869	\$261,845	\$261,002	\$252,186
0	0	0	0	0	0
\$0	\$0	\$0	\$0	\$0	\$0
\$27	\$25	\$25	\$24	\$23	\$21
5,006	5,004	5,004	5,005	5,003	5,008
\$4,366,295	\$4,384,856	\$4,643,270	\$4,021,989	\$4,341,474	\$3,954,828
\$2,699,458	\$2,665,054	\$2,497,967	\$2,810,055	\$3,447,605	\$2,868,742
\$20.00	\$17.00	\$17.00	\$15.00	\$15.00	\$14.00
0.827	0.824	0.816	0.975	0.868	0.879
2.267	2.258	2.231	2.910	2.379	2.407
272.63	230.40	258.56	251.70	250.40	242.73

**City of Bedford, Ohio**  
*Capital Assets Statistics by Function/Program*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015	2014
<b>General Government</b>					
Square Footage Occupied	44,035	44,035	44,035	44,035	44,035
Administrative Vehicles	2	2	2	2	2
Inspection Vehicles	2	2	3	3	3
Municipal Court Vehicles	2	2	2	2	2
Lands & Buildings Vehicles	1	1	2	2	2
<b>Police</b>					
Stations	1	1	1	1	1
Square Footage of Building	21,667	21,667	21,667	21,667	21,667
Vehicles	23	23	22	22	22
<b>Fire</b>					
Stations	1	1	1	1	1
Square Footage of Building	14,774	14,774	14,774	14,774	14,774
Vehicles	12	12	12	12	12
<b>Recreation</b>					
Number of Parks	4	4	4	4	4
Number of Pools	1	1	1	1	1
Number of Skateboarding Areas	1	1	1	1	1
Number of Baseball Diamonds	7	7	7	7	7
Number of Tot Lots	4	4	4	4	4
Number of Soccer Fields	1	1	1	1	1
Square Footage of Ellenwood Building	25,433	25,433	25,433	25,433	25,433
Vehicles	13	13	13	13	14
<b>Other Public Works</b>					
Streets (miles)	48	48	48	48	48
Service Vehicles	54	54	56	55	58
<b>Wastewater</b>					
Sanitary Sewers (miles)	41.80	41.80	41.80	41.80	41.80
Storm Sewers (miles)	48.70	48.70	48.70	48.70	48.70
Vehicles	5	5	5	5	5
<b>Water Department</b>					
Water Lines (miles)	100	100	100	100	100
Vehicles	10	10	8	8	7

Source: City of Bedford



2013	2012	2011	2010	2009
44,035	44,035	44,035	44,035	44,035
2	2	2	2	2
3	3	2	3	3
2	2	2	1	1
2	2	2	2	2
1	1	1	1	1
21,667	21,667	21,667	21,667	21,667
22	22	22	22	22
1	1	1	1	1
14,774	14,774	14,774	14,774	14,774
12	12	12	13	12
4	4	4	4	4
1	1	1	1	1
1	1	1	1	1
7	7	7	7	7
4	4	4	4	4
1	1	1	1	1
25,433	25,433	25,433	25,433	25,433
14	13	13	13	13
48	48	48	48	48
58	58	60	60	57
41.80	41.80	41.80	41.80	41.80
48.70	48.70	48.70	48.70	48.70
5	7	6	6	7
100	100	100	100	100
7	7	7	7	8

**City of Bedford, Ohio**  
*Major Assets and Current Appraised Replacement Costs*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015	2014
<b>General Government</b>					
Municipal Complex					
City Hall Building	\$3,412,437	\$3,308,094	\$3,258,962	\$3,231,180	\$3,150,774
City Hall Miscellaneous Equipment	745,527	730,925	703,535	675,456	707,310
Garage	46,514	45,059	44,393	44,033	43,576
Radio Building	14,674	14,222	14,012	13,888	13,750
Radio Tower	46,501	44,994	44,329	44,056	43,745
<b>Police</b>					
Municipal Complex					
Justice Center Building	15,877,157	15,389,315	15,151,136	15,019,269	14,857,685
Justice Center Miscellaneous Equipment	2,534,227	2,435,136	2,342,847	2,238,977	2,141,855
<b>Fire</b>					
Municipal Complex					
Station Building	3,638,160	3,526,959	3,474,564	3,444,996	3,410,159
Station Miscellaneous Equipment	875,136	823,757	797,187	779,652	743,675
<i>Total Municipal Complex</i>	<u>\$27,190,333</u>	<u>\$26,318,461</u>	<u>\$25,830,965</u>	<u>\$25,491,507</u>	<u>\$25,112,529</u>
<b>Recreation</b>					
Ellenwood Rec Center					
Building	\$5,335,547	\$4,963,697	\$4,890,182	\$4,845,929	\$4,772,769
Municipal Pool					
Bathhouse Building	323,875	314,144	309,428	274,396	271,654
Swimming Pool	1,183,625	1,153,519	1,136,473	1,123,330	1,111,548
<b>Other Public Works</b>					
Service					
Garage - Solon Road	1,835,865	1,779,298	1,752,998	1,737,550	1,720,335
Garage - Salt Storage	102,265	99,114	97,649	96,788	95,829
Administration Building	1,234,464	1,196,523	1,178,809	1,168,533	1,156,881
Cemetery					
Storage Building	183,019	177,378	174,757	173,215	171,500

2013	2012	2011	2010	2009	Year Asset Completed, Constructed or Received	Construction Costs	Replacement Factor Increase
\$3,054,068	\$2,955,970	\$2,893,238	\$2,790,117	\$2,765,189	2003	\$2,030,818	68.03 %
867,386	831,178	807,330	770,765	771,779	Various	561,893	32.68
40,737	39,200	38,655	37,026	36,674	2003	27,419	69.64
12,878	12,486	12,254	11,810	11,701	1997	7,317	100.55
42,484	41,271	40,490	39,549	39,348	2003	27,378	69.85
14,437,761	13,998,601	13,720,291	13,232,422	13,089,869	2003	9,573,704	65.84
2,219,559	2,171,894	2,118,607	2,052,055	2,018,069	Various	1,245,745	103.43
3,267,282	3,169,384	3,095,396	2,985,454	2,958,158	2003	2,162,658	68.23
1,118,003	1,066,317	938,759	843,619	816,287	Various	502,303	74.22
<u>\$25,060,158</u>	<u>\$24,286,301</u>	<u>\$23,665,020</u>	<u>\$22,762,817</u>	<u>\$22,507,074</u>		<u>\$16,139,235</u>	68.47
\$4,594,985	\$4,456,186	\$4,371,021	\$4,214,709	\$4,176,817	1964, 1984, 1998	\$780,688	583.44
293,738	285,506	275,905	266,485	264,044	1969	58,986	449.07
1,056,348	1,027,574	1,001,340	968,039	960,261	1969, 1993	817,542	44.78
1,919,343	1,864,429	1,825,956	1,756,094	1,690,926	1953, 1972, 1979	545,316	236.66
89,426	86,053	84,856	81,280	80,507	1992	45,585	124.34
467,808	450,161	443,286	414,777	410,833	2009	389,322	217.08
162,216	156,143	153,928	147,480	146,091	1985	67,414	171.49

(continued)

**City of Bedford, Ohio**  
*Major Assets and Current Appraised Replacement Costs (continued)*  
*Last Ten Years*

Function/Program	2018	2017	2016	2015	2014
<b>Wastewater</b>					
Sewage Treatment Plant					
Administration Building	\$190,302	\$184,437	\$181,712	\$180,108	\$178,325
Administration Miscellaneous Equipment	208,149	193,610	190,374	190,183	187,300
Laboratory Building	349,140	338,734	333,625	331,096	327,538
Laboratory Miscellaneous Equipment	193,706	183,238	180,206	180,027	172,405
Filter Building	303,754	294,392	290,042	287,483	284,637
Filter Miscellaneous Equipment	600,595	585,946	576,151	485,844	478,475
Primary Settling Tanks	869,831	847,706	835,178	825,521	816,862
Primary Settling Tanks - Miscellaneous Equipment	630,426	615,049	604,768	604,163	595,000
Oxidation Tower East Building	673,495	656,365	646,665	639,186	632,483
Oxidation Tower East - Miscellaneous Equipment	1,056,358	1,030,593	1,013,366	1,012,354	997,000
Oxidation Tower West Building	673,495	656,365	646,665	639,186	632,483
Oxidation Tower West - Miscellaneous Equipment	1,056,358	1,030,593	1,013,366	1,012,354	997,000
Equalization Basin Building	1,789,500	1,744,070	1,718,297	1,698,425	1,680,610
Rapid Sand Filter Building	863,997	842,020	829,576	819,982	811,383
Rapid Sand Filter - Miscellaneous Equipment	1,283,742	1,252,488	1,231,592	1,230,364	1,211,740
Final Settling Tank #2 Building	446,467	435,111	428,681	423,723	419,279
Final Settling Tank #2 - Miscellaneous Equipment	259,586	253,255	249,022	248,773	245,000
* Total Buildings	39,394,084	38,011,516	37,438,133	37,061,873	36,603,805
** Total Miscellaneous Equipment	9,443,810	9,134,590	8,902,414	8,658,147	8,476,760

**Source:** Industrial Appraisal Company: *Property Inventory & Accounting Cost Record Report - City of Bedford, Ohio*  
Industrial Appraisal Company: *Summary Revaluation Report - City of Bedford, Ohio*

\* All unlisted buildings included

\*\* All unlisted Miscellaneous equipment included (excludes vehicles)

2013	2012	2011	2010	2009	Year Asset Completed, Constructed or Received	Construction Costs	Replacement Factor Increase
\$166,135	\$161,077	\$158,089	\$152,361	\$150,957	1973	\$30,639	521.11 %
906,593	892,105	383,650	372,129	371,759	Various	479,908	(56.63)
315,445	306,889	300,058	290,131	287,887	1986	130,207	168.14
157,498	147,919	142,306	139,761	139,626	Various	70,769	173.72
269,177	260,982	256,142	246,860	244,585	1973	49,644	511.86
488,972	483,221	464,323	455,754	455,298	Various	238,373	151.96
782,419	761,108	741,676	717,011	711,251	1985	145,706	496.98
610,086	602,912	579,333	568,642	568,074	Various	313,461	101.12
602,200	585,797	570,842	551,859	547,425	1973, 2001	105,767	536.77
1,017,716	1,005,748	966,415	948,582	647,634	Various	724,950	45.71
602,200	585,797	570,842	551,859	547,425	1973, 2001	103,842	548.58
1,017,716	1,005,748	966,415	948,582	947,634	Various	724,950	45.71
1,605,203	1,561,482	1,521,616	1,471,013	1,459,194	1992, 1993, 1997	1,827,056	(2.06)
685,650	664,775	652,443	628,800	623,007	2001	436,529	97.92
1,176,005	1,162,203	1,116,845	1,096,280	1,091,302	Various	806,377	59.20
401,242	390,313	380,349	367,700	364,746	1973	68,666	550.20
151,979	150,192	144,318	141,655	141,513	Various	32,682	694.28
34,868,745	33,821,184	33,108,673	31,922,836	31,566,895		19,432,203	102.73
9,731,513	9,519,437	8,628,301	8,337,824	7,968,975		5,701,411	65.64

**City of Bedford, Ohio**  
*Vehicle/Transportation Cost Analysis*  
*Last Ten Years*

Vehicle/Program	Current Replacement Costs	2018	2017	2016	2015
<b>Police</b>					
Cost Per Patrol Car	\$35,987	\$35,987	\$0	\$39,527	\$29,929
Cost of Additional Equipment	0	12,038	0	0	0
<b>Fire</b>					
Cost Per Fire Pumper (1)	675,000	0	0	0	0
Cost Per Ambulance	285,000	0	0	0	0
<b>Recreation</b>					
Senior Transport Bus/Van	0	0	0	59,057	0
<b>Service</b>					
Mini-Excavator	0	0	0	43,628	0
Cost Per Vac All (2)	340,000	0	0	0	0
Cost Per Street Sweeper	0	0	0	0	0
Cost Per Salt Truck	0	0	0	125,693	0
Cost Per Water Utility Truck	0	0	0	0	0
Loader	0	0	0	0	0
2500 HD Chevy 4X4 Pick up	29,142	0	0	26,443	0
2018 Ford F-150	30,611	30,611	0	0	0
2019 Ford F-250	27,079	27,079	0	0	0
2001 Utility Bucket Truck	23,500	23,500	0	0	0
John Deer Gator	0	0	0	9,425	0
Dump Truck	64,224	64,224	0	0	0
<b>Road Construction</b>					
Ohio Department of Transportation Construction Cost Composite Index (3)	110.2	110.2	106.5	107.3	108.7

**Sources:** City of Bedford Finance Department

Ohio Department of Transportation

(1) Last purchase made in 1996 for \$292,362

(2) Last purchase made in 1991 for \$107,000

(3) Calculated indicator provided by the Ohio Department of Transportation for construction cost trends.

Significant increases due to crude oil, diesel, basic commodity prices for construction materials, energy costs, and raw material production.

2014	2013	2012	2011	2010	2009
\$29,149	\$0	\$0	\$25,472	\$22,509	\$26,613
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	210,878	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	41,021
0	0	0	125,017	0	0
0	0	0	23,875	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	100,527	0	0
105	101	104.3	97.4	90.6	88.1

**City of Bedford, Ohio**  
*Water Utility Statistics*  
*Last Ten Years*

	2018	2017	2016	2015
Gallons of Water Purchased from Cleveland	56,913.20	63,751.30	66,547.47	66,345.60
Gallons of Water Sold (Billed) to Users	45,229.64	47,978.11	46,694.88	45,896.38
Percent of Water Billed	79.47%	75.26%	70.17%	69.18%
Water Billings	\$4,085,739	\$3,884,238	\$3,711,908	\$4,076,032
Water Collections	\$4,184,789	\$4,364,065	\$4,104,048	\$4,195,268
Percentage Collected from Billings	102.42%	112.35%	110.56%	102.93%
Payments to City of Cleveland	\$1,902,339	\$2,130,031	\$2,222,992	\$2,211,920
Percentage of payments to the City of Cleveland compared to total water collections	45.46%	48.81%	54.17%	52.72%
Collections over Cost of Water	54.54%	51.19%	45.83%	47.28%

Source: City of Bedford Water Department



2014	2013	2012	2011	2010	2009
83,279.73	84,388.60	79,091.76	98,281.42	110,165.44	96,955.60
52,833.56	64,987.49	64,457.77	61,514.58	64,072.93	62,823.09
63.44%	77.01%	81.50%	62.59%	58.16%	64.80%
\$4,308,043	\$4,763,874	\$4,615,802	\$3,949,865	\$4,288,675	\$3,896,479
\$4,366,295	\$4,828,534	\$4,643,270	\$4,381,620	\$4,341,474	\$3,954,828
101.35%	101.36%	100.60%	110.93%	101.23%	101.50%
\$2,699,458	\$2,665,054	\$2,497,967	\$2,810,055	\$3,447,605	\$2,868,742
61.82%	55.19%	53.80%	64.13%	79.41%	72.54%
38.18%	44.81%	46.20%	35.87%	20.59%	27.46%



**CITY OF BEDFORD  
CUYAHOGA COUNTY, OHIO**

*SUPPLEMENTAL REPORT*

FOR THE YEAR ENDED  
DECEMBER 31, 2018

**CITY OF BEDFORD  
CUYAHOGA COUNTY, OHIO**

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## **Julian & Grube, Inc.**

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### **Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards***

City of Bedford  
Cuyahoga County  
165 Center Road  
Bedford, Ohio 44146

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bedford, Cuyahoga County, Ohio as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Bedford's basic financial statements and have issued our report thereon dated May 31, 2019, wherein we noted as discussed in Note 19, the City of Bedford adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

#### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the City of Bedford's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Bedford's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Bedford's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the City of Bedford's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Bedford's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Bedford's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.  
May 31, 2019

# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF BEDFORD**

**CUYAHOGA COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
AUGUST 8, 2019**