



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

City Council City of Canton 218 Cleveland Avenue, SW Canton, Ohio 44702

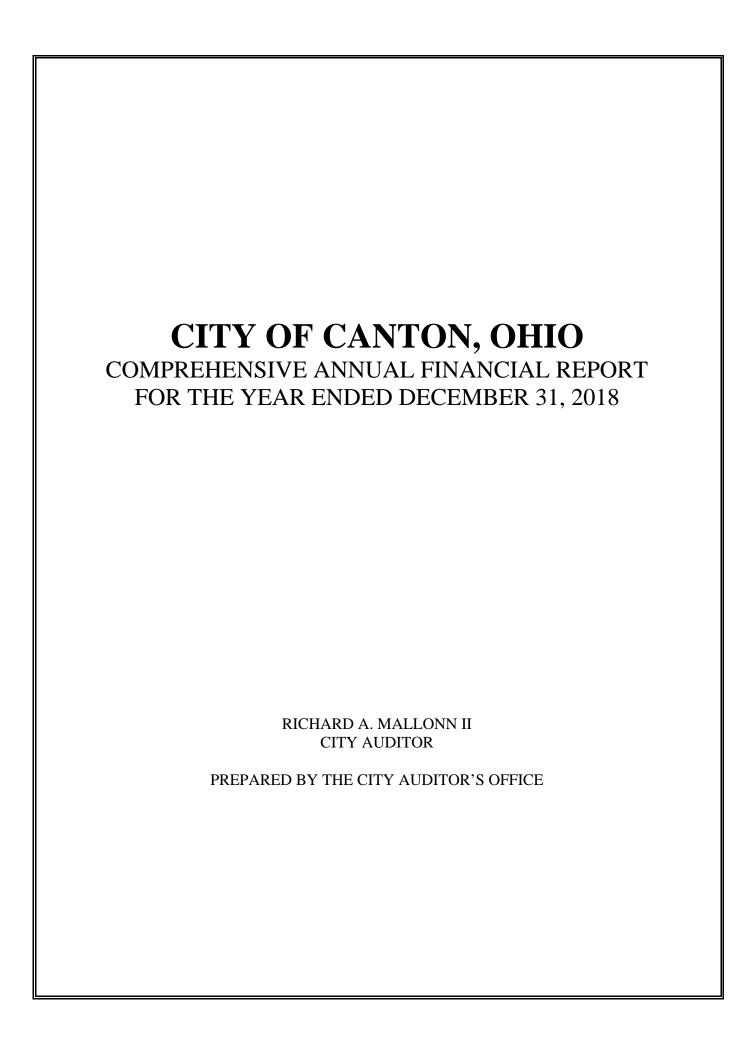
We have reviewed the *Independent Auditor's Report* of the City of Canton, Stark County, prepared by Julian & Grube, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Canton is responsible for compliance with these laws and regulations

Keith Faber Auditor of State Columbus, Ohio

September 10, 2019





### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

### TABLE OF CONTENTS

Title Page Table of Contents
INTRODUCTORY SECTION
Letter of Transmittal
Certificate of Achievement for Excellence in Financial Reporting
City Officials Organizational Chart
FINANCIAL SECTION
Independent Auditor's Report
Basic Financial Statements:
Government-Wide Financial Statements:
Statement of Net Position
Statement of Activities
Fund Financial Statements:
Balance Sheet - Governmental Funds
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities
Statement of Revenues, Expenditures and Changes in Fund
Balances - Governmental Funds
Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
Balance - Budget and Actual (Non-GAAP Budgetary Basis):
General Fund
Statement of Net Position - Proprietary Funds
Statement of Revenues, Expenses and Changes in
Net Position - Proprietary Funds
Statement of Cash Flows - Proprietary Funds
Statement of Changes in Fiduciary Net Position - Fiduciary Fund.
Notes to the Basic Financial Statements
Required Supplementary Information:
Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:
Ohio Public Employees Retirement System (OPERS)
Ohio Police and Fire Pension Fund (OP&F)
Schedule of City Pension Contributions: Ohio Public Employees Retirement System (OPERS)
Ohio Police and Fire Pension Fund (OP&F)
Schedule of the City's Proportionate Share of the Net OPEB Liability:
Ohio Public Employees Retirement System (OPERS)
Ohio Police and Fire Pension Fund (OP&F)
Schedule of City OPEB Contributions:
Ohio Public Employees Retirement System (OPERS)
Ohio Police and Fire Pension Fund (OP&F)
Notes to Required Supplementary Information

## CITY OF CANTON STARK COUNTY, OHIO COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

### TABLE OF CONTENTS (CONTINUED)

### Combining Statements and Individual Fund Schedules:

Fund Descriptions - Governmental Funds	127
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual (Non-GAAP Budgetary Basis) - Major Governmental Funds:	
General Fund	131
Community and Economic Development Fund	137
Capital Projects Fund	139
Motor Vehicle Purchase Fund	141
Combining Balance Sheet - Nonmajor Governmental Funds	143
Combining Statement of Revenues, Expenditures and Changes in	113
Fund Balances - Nonmajor Governmental Funds	144
Combining Balance Sheet - Nonmajor Special Revenue Funds	146
Combining Statement of Revenues, Expenditures and Changes in	170
Fund Balances - Nonmajor Special Revenue Funds	152
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance -	132
Budget and Actual (Non-GAAP Budgetary Basis) - Nonmajor Special Revenue Funds:	150
Street Construction, Maintenance, and Repair Fund	158
State Highway Fund	159
Municipal Road Fund	160
Cornerstone Parking Deck Fund	161
Mills Industrial Park TIF Fund	162
Gervasi 1700, LLC TIF Fund	163
Urban TIF Fund	164
Hall of Fame Village Tourism Development District	165
Lesh Rd /30 <sup>th</sup> TIF Fund	166
Health Services Fund	167
Crime Lab Fund	168
Court Computer Fund	169
Court Capital Improvement Special Project Fund	170
Legal Research Fund	171
Court GPS Cost Fund	172
Ignition Interlock/Alcohol Monitoring Fund	173
Law Department Dispute Resolution Fund	174
SARTA Area Improvement Fund	175
Park Department Fund	176
Youth Development Fund	177
Federal Forfeiture Fund	178
Probation Award Fund	179
Enforcement and Education Fund	180
Indigent Driver Alcohol Treatment Fund	181
Law Enforcement Trust Fund	182
	183
Municipal Probation Services Fund	184
Prisoner Housing Fund	185
2044 24 2more ment 2104 Crant 1 and	186
Canton Police Youth Corp Fund	187
D.A.R.E. Program Fund	188
Prob Improv and Incent Grant Fund	189
2015 CÔPS Hiring Program Grant Fund	190
2016 COPS Hiring Program Grant Fund	191
Safe Neighborhood Heroes Grant Fund	192
Police Grants and Donations Fund	193
2014 COPS Hiring Program Grant Fund	194
Byrne Memorial Recovery Act Fund	195
Use of Force Software Upgrade Grant Fund	196
FY17 Bullet Proof Vest Partners Fund	197
2017 COPS Hiring Grant Fund	198
2010 Local Solicitation Byrne Grant Fund	199
Police EMS Training and Equipment Grant Fund	200

### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

### TABLE OF CONTENTS (CONTINUED)

Combining Statements and Individual Fund Schedules (continued):

2014 Byrne Grant Fund	20
2013 Cops Hiring Program Fund	202
2012 Cops Hiring Program Fund	203
Fire Grants and Donations Fund	204
FY 16 Assist to Firefighters Grant Fund	205
2017 Assist to Firefighters Grant	200
EMS Training and Equipment Grant Fund	207
Firefighter Assistance Grant Fund	208
Fire FEMA Safer Grant 2009 Fund	209
Fire FEMA Safer Grant 2017 Fund	210
Vacant/Foreclosed Registry Fund	21
Clean Ohio Revitalization Fund	212
Canton Merchandising Fund	213
Market Square Donation Fund	214
Neighborhood Development Fund	215
Comprehensive Plan Implementation Fund	216
Employee Recognition Fund	217
City Hall Plaza Fund	218
Recycle Ohio Grant Fund	219
Guardrail/Attenuator Replacement Fund	220
Southeast Community Center Fund	221
Thurman Munson Memorial Stadium Donation Fund	222
Pagavorar Court ATD End	223
Recovery Court ATP Fund	
Justice Reinvest Grant Probation Fund	224
Court Technology Grant Fund	225
Specialized Docket Grant Fund	226
Justice Reinvestment Grant – Pretrial Fund	227
Clerk of Courts Administration Fund	228
Income Tax Fund	229
Combining Balance Sheet - Nonmajor Debt Service Funds	230
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances - Nonmajor Debt Service Funds	231
Individual Fund Schedule of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual (Non-GAAP Budgetary Basis) - Nonmajor Debt Service Fund:	
General Obligation Bond Retirement Fund	232
Combining Balance Sheet - Nonmajor Capital Projects Funds	234
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances - Nonmajor Capital Projects Funds	238
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual (Non-GAAP Budgetary Basis) - Nonmajor Capital Projects Funds:	
2015 Construction/Reconstruction Note Fund	241
2006 City Infrastructure Bond Fund	242
2006 Recreational Bond Fund	243
2006 Construction/Reconstruction Bond Fund	244
2006 Judges Facilities/City Hall Renovation Bond Fund	245
12th St. N Corridor Project Fund	246
Mahoning Rd. Corridor Project Fund	247
11 <sup>th</sup> St. NW Improvement Project Fund.	248
38th St. NW Water Main Repair and Roadway Reconstruction Fund	249
	245
Traffic Signal Comm Upgrade  Tuscarawas Street West Corridor Safety Project Fund	250 251
12th Street NW Bridge Replacement Project Fund	252
41st St. NW Roadway Reconstruction Project Fund	253
47 <sup>th</sup> Street NW Sewer Repair Project GP 1198 Fund	254
47 <sup>th</sup> Street NW Sewer Repair Project GP 1241 Fund	255
Navarre Rd. Signal Upgrade	250
SIB Loan 12 <sup>th</sup> St. N Corridor Project Fund	257
30 <sup>th</sup> Street NW Resurfacing Project Fund	258

## CITY OF CANTON

### STARK COUNTY, OHIO COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

### TABLE OF CONTENTS (CONTINUED)

Ridgewood E. Phase 1 Part 2 Roadway Reconstruction Project Fund	259
Fund Descriptions – Major Enterprise Funds	260
Budget and Actual (Non-GAAP Budgetary Basis) - Major Enterprise Funds:	
Water Operating Fund	261
Sewer Operating Fund	262
Refuse Operating Fund	263
Fund Descriptions – Nonmajor Enterprise Fund	264
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance -	-0.
Budget and Actual (Non-GAAP Budgetary Basis) – Non Major Enterprise Fund:	
Building Code Fund	265
Fund Descriptions - Internal Service Funds	266
Combining Statement of Net Position - Internal Service Funds	267
Combining Statement of Revenues, Expenses and Changes in	
Net Position - Internal Service Funds	268
Combining Statement of Cash Flows - Internal Service Funds	269
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance -	
Budget and Actual (Non-GAAP Budgetary Basis) - Internal Service Funds:	
Workers' Compensation Retrospective Fund.	270
Health Insurance Fund	271
Compensated Absences Claim Fund	272
Vehicle Self Insurance Fund	273
Motor Vehicles Department Fund	274
Fund Descriptions - Fiduciary Funds	275
Combining Statement of Changes in Assets and Liabilities - Agency Funds	276
III. STATISTICAL SECTION	
Table of Contents - Statistical Section	S
Financial Trends:	
Net Position by Component - Last Ten Years	S 1
Changes in Net Position - Last Ten Years	S 3
Fund Balances, Governmental Funds - Last Ten Years	S 7
Changes in Fund Balances, Governmental Funds - Last Ten Years	S 9
Revenue Capacity:	
	C 11
Income Tax Revenue Base and Collections - Last Ten Years	S 11 S 12
Income Tax Filers by Income Level - Tax Years 2018 and 2009	S 12
Debt Capacity:	
Ratio of Outstanding Debt by Type - Last Ten Years	S 13
Ratio of General Bonded Debt Outstanding - Last Ten Years	S 15
Direct and Overlapping Governmental Activities Debt as of December 31, 2018	S 17
Legal Debt Margin Information - Last Ten Years	S 19
Computation of Legal Debt Margin as of December 31, 2018	S 21
Pledged Revenue Coverage - Water - Last Ten Years	S 22
Pledged Revenue Coverage - Sewer - Last Ten Years	S 23
Demographic and Economic Information:	
Demographic and Economic Statistics - Last Ten Years	S 24 S 25
Operating Information:	
Full-Time Equivalent City Government Employees	
by Function/Program - Last Ten Years	S 27
Capital Assets Statistics by Function/Program - Last Ten Years	S 29
Operating Indicators by Function/Program - Last Ten Years	S 31





City Hall, Canton, Ohio 44702 Phone: (330) 489-3226

June 25, 2019

To Council Members and Citizens of the City of Canton:

The Comprehensive Annual Financial Report (CAFR) of the City of Canton as of December 31, 2018 is hereby submitted. This letter and the following report represent the City's continuing commitment to excellence in financial reporting. The purpose of this letter is to acquaint the reader with the CAFR. Responsibility for both the accuracy of the data, the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the City's financial position and results of operations. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The financial records, books of accounts and transactions of the City of Canton, Ohio, for the year ending December 31, 2018, have been audited by the certified public accounting firm of Julian & Grube, Inc. As stated in the auditor's report, the audit was conducted in accordance with Generally Accepted Government Auditing Standards and included a financial compliance evaluation, as well as a review of the internal accounting controls. The Auditor's opinion has been included in the report.

Accounting principles generally accepted in the United States of America (GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found on page 5 of this report.

### City Organization and Background

The City is located in and is the County Seat of Stark County in northeastern Ohio, approximately 58 miles southeast of Cleveland, 23 miles south of Akron, and 94 miles west of Pittsburgh, Pennsylvania. It was incorporated as a village in 1828, and became a city in 1854.

The City's 2018 population of 70,458 placed it as the largest city in the County and the eighth largest in the State.

The City operates under and is governed by the mayor-council form of government. The City operates as a Statutory Municipal Corporation as defined by the Ohio Revised Code.

The City's legislative authority is vested in a twelve-member Council of whom three are elected at-large and nine are elected from their respective ward, for a term of two years. The presiding officer is the President of Council, who is elected at-large by the voters for a two-year term. The President of Council is called upon to vote on legislation in order to break a tie vote. The Council affixes compensation of City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating business and trades, and other municipal purposes. The Council affirms, by resolution, the individuals appointed by the Mayor to serve on the various boards and commissions for the City. The City's chief executive and administrative officer is the Mayor, who is elected by the voters specifically to that office for a four-year term. The other elected officials are the City Auditor, the City Treasurer and the Law Director, each elected to a four-year term.

The Mayor appoints the directors of City departments other than the Income Tax Department. The major officials appointed by the Mayor are the Deputy Mayor, Directors of Public Service and Public Safety, the Fire Chief, the Police Chief and the City Engineer. The Mayor also appoints members to a number of boards and commissions, and appoints and removes, in accordance with civil service requirements, all appointed officers and employees, except Council, Auditor, Treasurer, and Law Director and their respective officers and employees. The City Treasurer appoints the Director of Income Tax who serves at his pleasure. The Mayor may veto any legislation passed by Council. A veto may be overridden by a two-thirds vote of all members of Council.

### City Services

General Government Functions: The City provides police protection, fire fighting and prevention, street maintenance and repairs, parks and recreation. Funding for these operations is derived primarily from taxes in addition to small amounts of revenue generated from user fees. These operations could not be sustained without a steady flow of tax revenue.

Proprietary Operations: The City operates Water, Sewer, Refuse Departments and building inspections. The revenue generated from Water, Sewer and Building Departments were sufficient to meet all expenses in 2018.

### **Reporting Entity**

The City has reviewed its reporting entity definition to ensure conformance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "<u>The Financial Reporting Entity</u>", as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations are Component Units</u>", and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus – an Amendment of GASB Statements No. 14 and 34</u>". In defining the City for financial reporting purposes, management has identified all agencies, departments and organizations making up the City of Canton the primary government and its potential component units. The City presents the Canton Community Improvement Corporation (CCIC) as a discretely presented component unit.

Neither the Canton City School District, Plain Local School District, Osnaburg School District, nor Canton Local School District has been included in the accompanying financial statements. These districts serve the citizens of Canton; however, the boards are not appointed by the City, nor are they fiscally dependent on the City.

The City is associated with the Stark Area Regional Transit Authority, the Stark Council of Governments and the Stark County Regional Planning Commission as jointly governed organizations. Canton Tomorrow, Inc. and the Downtown Canton Special Improvement District are disclosed as joint ventures.

### Financial Information

Accounting Policies and Budgetary Control

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the alternative Tax Budget, the Certificate of Estimated Resources and the Appropriations Ordinance: all are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriations Ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than the agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the account level split between salary and non-salary line items within each department within each fund. Any budgetary modifications at this level or above may only be made by resolution of the City Council. Budgetary control at this level provides some flexibility in moving appropriations within their account groups to meet expenses.

The City's fully automated financial system also maintains budgetary control through its purchase order/encumbrance feature. The purchase order, required before making purchases, creates the encumbrance against the current budget. Request for purchase orders, which would result in an overrun of budget, are not honored until additional appropriations are made available through Council ordinance. This procedure is followed when money is available to allow an increase in appropriations. If no money is available, the requisition is canceled.

The City Auditor monitors all expenditures for accuracy, appropriateness and compliance. The City Auditor monitors expenditures to encumbrances to assure that each obligation incurred was entered into after the appropriate purchase order was issued. The City Auditor will exercise his discretion to issue "then and now certificates" for obligations incurred prior to obtaining a purchase order. This certificate is authorized by the Ohio Revised Code for obligations that do not exceed three thousand dollars. This certificate simply stated means: "then" meaning at the time the obligation was made and "now" meaning as of the date of the certificate there were sufficient appropriations free from prior obligations necessary to meet this obligation in question. The City Auditor requires an ordinance from Council authorizing a "Moral Obligation", for obligations incurred prior to obtaining a purchase order that exceeds this authority.

The City Auditor continually monitors the encumbrances and expenditures against the budget appropriations and against the County Auditor's Certificate of Estimated Resources. Using the budget prepared by the City the preceding July and including the carry over cash balances less carry over encumbrances at year end, the County Auditor arrives at and issues the Certificate of Estimated Resources for the City. The City Auditor submits amendments to the Certificate of Estimated Resources to the County Auditor as deemed appropriate throughout the year. Ohio Law prohibits total fund appropriations from exceeding the amounts by fund on the County Auditor's Certificate.

### Internal Accounting and Reporting Control

As part of its continuing commitment to excellence in financial reporting, the City utilizes a computerized financial accounting and reporting system. Enhancements to present internal accounting controls and procedures are continually evaluated by the City Auditor. The City Auditor oversees the appropriateness of internal control, develops procedures to enhance internal control and consults with outside auditors to insure the City remains at a sound financial level of operation.

The City has built internal accounting controls into its financial accounting, budgeting and reporting system to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss resulting from unauthorized use or disposition; and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The internal accounting controls built into the City's system were developed using the concept of reasonable assurance. This concept recognizes the cost of a control should not exceed the benefits likely to be derived from its implementation, and the evaluation of costs and benefits should require estimates and judgments by management. We believe the City's internal accounting controls adequately safeguard the City's assets and provide reasonable assurance of proper recording and reporting of financial transactions.

### **Local Economy**

Eighteen commercial banks (branches), savings and loan associations and credit unions are located in the City. One daily newspaper serves the City. The City is within the broadcast area of fifteen television stations and one hundred thirty-five AM and FM radio stations. Spectrum, Direct TV and Dish provide TV services.

The City is home to a number of steel industrial manufacturers and suppliers. The City has benefited from the consistent financial success of the Timken Company. Although a small portion of its office operations has been moved to a location outside the city, the City remains optimistic of continued positive impact from The Timken Company and TimkenSteel resulting from the split that occurred from the Timken Company in late 2014. The City continues to benefit from the diversity of its business base including: Nationwide Insurance, M K Morse Company, Fresh Mark Incorporated, Republic Engineered Products, is essential in order to create a climate for financial stability. Unfortunately, due to an announcement from Nationwide in early 2014, the City can expect significant reduction in employment for the insurance company as Nationwide winds down the consolidation of its Canton, Ohio presence and move its services to Columbus, Ohio.

Malone University, a private four-year college, and Aultman College of Nursing are located in the City. University of Mount Union and Walsh University, private four-year schools, Stark State College of Technology, a public two-year school, and a branch of Kent State University, Ashland University and Brown Mackie College also are located in the County. Within commuting distance are several public and private two-year and four-year colleges and universities, including Kent State University in Kent and a branch of Kent State University in Tuscarawas County, Cleveland State University, Cuyahoga Community College, John Carroll University, Baldwin-Wallace College and Case Western Reserve University in the Cleveland metropolitan area, the University of Akron in Akron, the College of Wooster in Wooster, Hiram College in Hiram, Youngstown State University in Youngstown, Lake College and Lakeland Community College in Lake County and Franciscan University an Eastern Gateway Community College in Steubenville.

The City is served by two acute care hospitals located in the City: Aultman Hospital (682 beds) and Mercy Medical Center (476 beds), and two additional acute care hospitals located in the County: In 2018 Alliance Community Hospital became Aultman Alliance Community Hospital (202 beds including 78 nursing home/transition-care beds for long-term care) and Affinity Medical Center (112 beds) which closed in February 2018 with ownership transferring to the City of Massillon. Massillon Psychiatric Center, a 156-bed public adult psychiatric hospital operated by the State, is also located in the County. In 2010, Aultman Hospital completed a three year \$80 million dollar expansion project, the largest in its history. The project included a new four-story 380,000 square foot addition that houses a new Aultman Heart Program, Emergency/Trauma Program, Women's Program (including Labor & Delivery) and the Neonatal Intensive Care Unit. Aultman also operates Aultman College which is located within the campus of the Hospital. A new building housing (Aultman Center for Education) was constructed in 2012 and is utilized for the College of Nursing and Health Sciences In 2009, Mercy Medical Center unveiled its new state of the art 24-unit Mercy Intensive Care Unit. The \$20.5-million-dollar project was started in 2007 and also includes an expansion of the surgery center parking garage and relocation of the hospital's helipad to the roof of the new structure. In 2013, Mercy began a \$14.5 million renovation-expansion in the emergency department increasing the beds from 33 to 48 which opened late 2014. . Both Aultman and Mercy continues to add valuable medical resources such as state of the art equipment/procedures to its hospital campuses. Also, both Aultman Hospital and Mercy Medical Center continue to play a pivotal role in the financial stability of the City of Canton and come in as two of our top employers.

The Canton Park System (Park System) maintains 61 parks and covers approximately 825 acres. In addition, the City constructed and owns the 5,700-seat Thurman Munson Memorial Stadium. In 2013, the citizens of Canton voted on a park levy which at that time generated approximately \$2.4 million dollars annually to assist with the maintenance and capital investment into the City's 61 parks. During 2017 the levy generated approximately \$3.4 million. The renewal levy was voted on and passed by the voters of the City and included new language to combine both the Canton Parks with the Canton Joint Recreation District. The merger process of these two entities was finalized in April 2018. In 2019, the Canton Park System assumed operation of the Peel Coleman South East Community Center. The Park System continues to add valuable upgrades to its park lands to enhance the usefulness and functionality of its Park System.

The City's cultural assets include the Canton Art Institute, the Symphony Orchestra Association, the Canton Civic Opera Association and the Players Guild, all of which are housed in the Cultural Center (Center) for the Arts and host a variety of exhibits, musical and dramatic performances and other cultural events each year. The Center, a gift of the Timken Foundation, is a building complex located on 8-1/2 acres in the center of the City, which cost \$13,000,000 to build in 1971. Adjacent to the center is the City-owned auditorium, an air-conditioned arena-type facility with a seating capacity of 6,000. The Cultural Center and the auditorium accommodate conventions. The City's greater metropolitan area has approximately 36 hotels, motels and bed and breakfasts with over 3,000 rooms.

The Canton Palace Theatre is both the literal and figurative cornerstone of the Downtown Canton Arts District. Harry Harper Ink, Canton native and inventor of the patent medicine, Tonsiline, gave the one million dollars to build the Theatre in 1926. Designed by the noted theatre architect, John Eberson, The Palace is considered an atmospheric theatre, meaning as you sit in the auditorium, you feel as if you are lounging between two Spanish castles, under a Mediterranean blue sky, complete with stars, and floating clouds. The Theatre is home to its original Kilgen Theatre Pipe Organ. This 3 manual, 11 rank instrument is the last remaining Kilgen Theatre Organ still playing in its original home. The famed organist Banks Kennedy opened the theatre November 22, 1926, to a sold out crowd, with the first feature silent film, Tin Hats.

In 2013, the Palace completed a capital project totaling \$1.3 million including new plumbing, roof, windows, service doors, ADA compliant hearing system, live event sound system, and Digital Cinema Projection. The final state of the renovation was completed in 2015 by restoring the current carpet with an original replica. A vital multi-purpose entertainment facility, its marquee burns brightly sixty feet above Market Avenue, welcoming you to enter its grand foyer and become a part of Canton's nostalgic past. Hosting over 300 events a year, with an attendance of over 100,000 guests, the Palace also strives to be an important part of Canton's future as it typically hosts a free movie night during Canton's First Friday events each month.

The City's downtown is home to the National First Ladies Library housed in the former home of one time first lady Ida Saxton McKinley. The library presents a history of all the United States first ladies. In 2002, the Library added a \$5.5 million education and research center in the former National City Bank building located nearby the Saxton House. The renovations to the 110-year-old building were paid for through private donations and federal grants. The six story research center houses a 91-seat theater, meeting and exhibit rooms, research and reference materials and office space for the library personnel. In 2011 the Education and Research Center was donated to the National Park Service and then was made a part of the First Ladies National Historic Site. The National First Ladies' Library remains as the managing/operating partner of the site for the National Park Service. The First Ladies Park and the gated parking lot continue to be owned by the National First Ladies' Library.

Also located in the City's downtown area is the main branch of the Stark County District Library. The library is a 2009 winner of the prestigious National Medal for library service. The library's main branch, 9 satellite branches, 6 mobile libraries which are the largest in the state, and 24/7 digital branch holdings number more than 1.8 million items. The library serves more than 240,000 residents annually. In 2018 nearly 1.2 million visitors patronize the library and annual circulation for 2018 was 4 million items. The collection includes books, audio-visual materials and periodicals. In addition, the Library provides 8,143 programs for 151,693 attendees and provides 191,636 computer sessions on publicly available computers found in each branch. The library today reimagines itself as 'The Smart Store' where everything is free. It has emerged as a national thought-leader with innovations such as it's no overdue fines policy, the BikeSmart bike sharing network, passport services and Smart School Partnership. It is one of the nine largest library systems in Ohio and serves 12 local school districts.

The City is the home of the National Professional Football Hall of Fame, which attracts more than 200,000 visitors annually. In December 2010, the Hall of Fame's Board of Trustees announced plans for a major expansion and renovation to the museum. The project, called *Future 50 Project*, was the largest in the Hall of Fame's history, costing \$27 million and taking almost two years to complete. The museum building its self was expanded from 83,000 square feet to 115,000 square feet. The largest piece of the expansion was used for a Pro Football Research and Preservation Center. Also 38,000 square feet of existing gallery was renovated, which included a new lobby and visitor orientation theater. A new museum-quality environmental control system was installed to better ensure the safety of the museum's artifacts. The grounds surrounding the Hall of Fame were improved to provide space for special events, rental opportunities and additional parking. The Hall of Fame completed the facility improvements

in time to celebrate the museum's 50<sup>th</sup> anniversary and in time for the Class of 2013's induction ceremonies held on August 3, 2013.

In 2015, the Canton City School District, the City of Canton and the Pro Football Hall of Fame began discussions on the improvement of the district campus which includes McKinley High School, the C.T. Branin Natatorium and Fawcett Stadium for the expansion and improvement of the stadium and surrounding areas. This project has evolved into a potential multi-phase construction and expansion of the Pro Football Hall of Fame campus at an estimated cumulative value of \$400 million will include retail shopping and dining facilities. Also, a potential convention and events center will occupy these grounds. Along with an indoor waterpark and an amusement park. As of the submission of this report, the City Canton pledged and financed a bond anticipation note of \$5 million and the state has committed \$10 million in their capital budget. The Hall of Fame has received and the City Schools has agreed to accept a \$10 million donation from Tom Benson for the renaming of the Fawcett Stadium. The \$25 million cited above is expected to be a part of the phase 1, \$40 million renovation to the stadium which broke ground in 2015. The first part of the stadium renovation was completed in August 2016 and the second phase was completed in July 2017. Additional private capital will be raised to expedite the projects expected to evolve within the Hall of Fame Village as listed within the master plan. The Tom Benson Hall of Fame stadium serves as the football facility for the District High School, area colleges, the Ohio High School Athletic Association state football championship games and the annual Pro Football Hall of Fame game held annually, in conjunction with the Hall of Fame induction ceremony festivities, which sits adjacent to the stadium.

The City is an industrial rail center served by the Norfolk & Southern Railway Company, Conrail, the Wheeling and Lake Erie Railway Company and CSX. 147 motor freight truck lines and local cartage haulers serve the Canton-Massillon MSA. Rail passenger service is available through the cities of Akron and Alliance by Amtrak. In 2003, Canton became a stop on the Cuyahoga Valley Scenic Railroad. The rail system is owned by the National Park Service and provides weekend excursions between Canton and Akron. Greyhound and other independent bus lines provide more complete passenger transportation.

The Stark Area Regional Transit Authority (SARTA), a separate political subdivision, provides daily public transportation in and around the City. The bus service initially was only a citywide service, but became a countywide system with the passage of a .25 percent county sales tax in 1997. The sales tax, renewed in 2002, 2006 and 2011, serves as the primary revenue source for SARTA. On November 8, 2016, voters approved a 10 year .25 county wide sales tax renewal. In addition to the sales tax, SARTA operations are supported, in part, from payments for contract services, State and Federal operating grants, and rider fares. In addition to its regular service within Stark County, SARTA runs one bus route, multiple times, between Canton and downtown Akron connecting to Akron's Metro RTA bus system and also serves the Akron-Canton Regional Airport from both cities and one route to Cleveland starting March 4, 2013. SARTA has set on course to become the nation's third largest bus fleet running on hydrogen fuel cells and the largest east of California. The emissions from a hydrogen fuel cells are water. It expects to have 10 buses in its fuel cell fleet by 2018.

Interstate 77 (north-south) and two U.S. highways (U.S. 30 and 62) serve the City. The City is served by four state routes (S.R. 800, 43, 153 and 687).

The Akron-Canton Regional Airport (Airport), a cooperative effort of Stark County and Summit County (in and for which the City does not have any financial interest or legal obligations), has an operational area of 2,700 acres, most of which is located in Summit County, directly north of and adjacent to Stark County, on Interstate 77. The Airport has four airlines offering nonstop service and had .92 million customers in 2018 a 27.3% decrease from the Airport's 2017 numbers. In late 2006, the Airport completed its 5-year \$60 million STAR Expansion Project which included extending runways, a new baggage claim area, a new food court, a new security screening area, enlarged gathering space, additional parking, and a terminal gate renovation that will allow the Airport to handle up to 1.6 million passengers annually. In 2007, the Airport invested \$10 million in a new deicing facility. In 2008, the Airport announced its new 10-year \$110 million capital improvement plan called *CAK2018* which is now complete. The plan includes a 600 ft. runway extension and border patrol facility to allow for international flights, expanded aircraft parking, expanded auto parking, a wider entrance road, expanded ticket wing, expanded security screening area, a new aircraft rescue and fire fighting maintenance facility, expand the concourse to allow for three more gates, and partner with the nearby City of Green for a new Industrial Park. The runway extension portion of the project

was completed in 2010. The new aircraft rescue, border patrol facility, expanded parking lot, and expanded security-screening area were completed in 2011. In 2012, CAK completed the Firefighting Maintenance Facility (ARFF) and continued to add additional parking. Akron-Canton Airport is excited to embark on the final project of CAK 2018, the gate modernization program. This will include expanding the new concourse at an estimated cost of \$3.65 million, an expanded ticket wing \$2.5 million, and widening of the entrance road \$5.0 million which are in progress. In 2016, the airport unveiled a \$240 million dollar 20-year Master Plan that was approved by the Federal Aviation Administration (FAA) in 2015 which will guide capital investments and improvements at CAK and will include construction projects isolated to the years 2017 through 2019.

### **Long-Term Financial Planning**

During 2018 the City has experienced an increase in overall revenue, excluding other financing sources, for the general fund of \$3,580,596 from 2017. The City as a whole experienced an increase in GAAP-basis revenue (total of all program revenues and general revenues from the statement of activities) of \$13,957,064 from 2017. This provides the City with the seventh straight year of revenue growth for the City as a whole. The City's income tax revenue increased by \$3,441,559 and property tax revenue increased by \$345,358. Charges for service (program revenue) increased by \$1,758,760 while operating grants and contributions (program revenue) and capital grants and contributions (program revenue) increased \$3,138,814 and \$5,578,590, respectively.

The City continues to feel the effects of federal reserves interest rate reductions in the fourth quarter of 2007 through 2012 have led to net decreases in general fund interest revenue of \$1,243,235 in 2008, \$595,900 in 2009, \$444,900 in 2010, \$141,433 in 2011, and an additional \$37,396 in 2012. General fund interest revenue increased \$1,446 in 2013, \$120,885 in 2014, and \$227,300 in 2015, \$41,751 in 2016, \$206,765 in 2017 and \$50,281 in 2018 due to a more aggressive investment portfolio and improved interest rates on investments.

The immediate economic future is predicted to be relatively stable with slight declines expected in early 2018 but expected increases over the next decade. With slight downward pressure from staff relocations to facilities outside of city limits from the likes of the Timken Company, U.S. Post Office, Chesapeake Energy and Nationwide Insurance to name a few, Canton has continued to leverage off the effects of the discovery of oil/natural gas shelf in the southern parts of the area. The fact remains that these relocations continue to bode well for the regional economy and yet will provide downward pressure on City income tax collections. The City's unemployment rate has continued to decline from 5.1% at the end of 2017 to 5.0% at the end of 2018 and continues to decline in 2019 but is slightly higher than the state and national averages. The increase in income tax revenue in 2018 will allow the City to continue to work to move out of a difficult time which started in 2015 that lead to a low General Fund Cash balance at year-end, and continue to build on the cash reserve balance to address infrastructure and safety needs as well as neighborhood cleanups. In correlation to this increased tax revenue, the voters of the City approved on May 8, 2018 an income tax rate increase of .5% which will help in the efforts to address these needs of the City. City officials put a freeze on wages and salaries during 2017 and into 2018 as staffing levels remain low but will look at giving a modest cost of living adjustment to employees in 2019. A portion of the revenue generated from the additional income tax increase has been earmark for police and fire which will allow for an increase in workforce staffing levels in those areas.

### **Relevant Financial Policies**

During 2018, the City issued manuscript debt within the general fund to finance land reutilization projects and NIP acquisition and demolition; however, this balance is eliminated on a GAAP-basis See Note 21.B to the basic financial statements for further detail on the City's manuscript debt issuance and obligations.

During 2018, the City continued to make biweekly sick expense premium deposits into its compensated absences claim fund to help offset the cost of current and previous unfunded compensated absences. The City previously changed the premium calculation from 125% of the total cost of the sick leave accrued on biweekly payrolls to 105% for 2010. However, the premium returned to 125% January 1, 2011, remained 125% through 2015. During 2016 the premium was reduced again to 105% and reset to 125% during 2017. The City has not deposited additional

contributions into the compensated absences claim fund in 2018 but will review this fund to determine if additional funding may be necessary in the future.

### **Major Initiatives**

In 2018, the City annexed approximately 15.2792 acres and continues to explore further annexation options.

A Downtown Special Improvement District (District) was formed in the City's central business area in 1997 by petition of a majority of the property owners. In March 1997, Canton City Council approved the petition and the District's articles of incorporation and initial services plan. The District has the authority to assess property owners for the cost of public services and improvements that specifically benefit properties and the District. On March 3, 2016 the District filed an application with Council in accordance with Ohio Revised Code Section 4301.82(B) to have certain property designated as an outdoor refreshment area. On April 25, 2016, Council passed an ordinance establishing and designating the Downtown Canton Designated Outdoor Refreshment Area (DORA) in accordance with Revised Code Section 4301.82 which allows alcoholic beverages to be consumed outdoors within the established boundaries and in an official cup as required by law. Canton was one of the first in the state to pass such a law.

In 2017, Council passed an ordinance establishing the boundaries of a proposed Downtown Redevelopment District including an Innovation District which falls within a ten acre area within the City. The goal is to establish by 2020 an Innovation District that will attract well-paying jobs for young people from multi-state areas by providing and attracting diversified business, concentrating on providing retention an expansion outreach, recruiting technology based companies, providing high speed broadband of 100 gigabits per second within the Innovation District area and incentives to attract research and development based companies to name a few. This plan will be implemented in collaboration with the Canton Regional Chamber of Commerce, existing downtown technology companies, and all institutions that have an impact on Canton's downtown economic development including Stark State College, Stark Development Board, Special Improvement District, other agencies and organizations.

In 2015, with the idea of raising funds by collecting donations from the artistic, charitable, business and other community partners, Canton began planning to develop the downtown green space park known as Market Square which would be used as a venue for small events such as concerts, sporting rallies etc. Further exploration and ideas of these partners evolved into a larger project of Phase I, Phase 2 and even a Phase 3. Phase 1 being the design and construction which includes underground utilities, earthwork, hardscape, landscape, lighting a performance stage with cover and a restroom/storage facility. Phase 2 being reconstruction and streetscaping of 3<sup>rd</sup> Street NW and Court Avenue NW areas surrounding the plaza and a large LED screen. Phase 3 includes an iconic sculpture and additional modified features including a café. In May 2019, Council approved the renaming of "Market Square" to Centennial Plaza and to begin construction on the Centennial Plaza Project as previously approved by council at an estimated cost of \$13.2 million which will be funded in part with City Funds from Issue 13 revenues, private sector donations and state grants as set out in the plan with the hopes of having things completed in time for the September 2020 Centennial Celebration of the founding of the NFL in Canton.

In 2004, the City chose to consolidate all of its previous community reinvestment areas into one area known as the Central Neighborhoods Community Reinvestment Area. The area covers the City's central downtown business district, significant portions of the City's northeast and southeast quadrants, and portions of the southwest and northwest quadrants closest to the City's downtown. Residential properties in the Central Neighborhoods Community Reinvestment Area can receive 100 percent abatement per year for ten years on the increased value of all qualifying improvements, restoration and construction. Commercial properties in the area can receive 100 percent abatement for the increased value all qualifying improvements, restoration and construction for the first 5 years and a 20 percent reduction per year over the remaining five-year period. The construction must be over \$50,000 for commercial projects and \$5,000 for residential projects to qualify.

In 2013, the City established two HUD Neighborhood Revitalization Strategy Areas – the Eastside and Central Area NRSAs. During 2018, the City expended \$904,381 in Federal Community Development Block Grant (CDBG) Program funds on NRSA activities, including housing rehabilitation and demolition, neighborhood clean-up projects, ADA curb replacements, and youth programs and services. Forty-eight housing projects were completed in

both the Eastside and Central target areas. Since the NRSA was established in 2013, the City has invested over \$5.4 million in the NRSA areas.

In 2014, the City applied for and received a \$4.2 million grant from the State of Ohio, known as the Neighborhood Initiative Program (NIP I and NIP II). Also, during 2016, the City received an additional \$2.0 million in funding for this program and titled it the NIP III. This program is contracted through the Stark County Land Reutilization Corporation and is an acquisition for demolition program. All funding comes Ohio Housing Finance Agency (OHFA). The City demolished a total of 236 homes through the program for NIP I and NIP II. The City expended over \$3.4 million dollars in 2017. The City intends to demolish an additional 315 houses in the NIP III program and this program will run through October 2019.

The City received a \$3 million CORF grant in 2007 for remediation at the former Hercules site. Work at this site resumed in 2012 after a delay due to the weak economy. The property will be transformed into a multi-use facility with market rate housing, and a business and retail space. The project has also received a state tax credit worth \$10 million. The project experienced additional delays in 2014, but work resumed during 2016. The first phase of this project is well underway with a noticeable transformation taking place to a portion of this former factory site which is expected to have 91 market rate housing units developed during Phase I of the project. The City loaned the developers \$2.0 million of funding which came from the repayment of a loan made to another development that was paid in full at the beginning of 2017. The first phase of the project renovations has been completed and the leasing of properties has begun.

The City Engineering Department oversees all stages of street and sewer improvement projects. During 2018, the City completed: \$18.3 million of road paving, resurfacing and road stabilization projects throughout the City. Some of the larger engineering projects in various stages of planning, development, and construction include:  $41^{ST}$  St. Reconstruction, Mahoning Rd. Corridor,  $12^{th}$  Street Bridge Replacement, West Tuscarawas Corridor,  $11^{th}$  Street SE Realignment Project, Traffic Signal Communication Project,  $38^{th}$  St. project,  $30^{th}$  St and  $19^{th}$  St resurfacing. The City have also started a Road Stabilization Project that is being tested as an alternative against regular paving methods.

In 2018, there were \$4.3 million of water projects in progress. There were twelve projects for water lines in varying stages of planning, development and construction including: Avondale II, Ridgewood I and II, Sugarcreek Backwash Project, Edgefield I, 33<sup>rd</sup> St NW, 44<sup>th</sup> St Main Replacement Project. Canton South Cleveland Ave Extension Design Phase I and II and Cleveland Avenue Extension Construction Project and Fairmount Phase I and II.

In 2018, the City's Water Reclamation Department continued its progress in the \$92.0 million replacement of its Water Reclamation Facilities and membrane. The membrane purchase, installation, and corresponding construction, is estimated to continue until through 2018 and be completed in 2019. Through December 2018, the City had expended \$79.6 million of the \$92.0 million project.

### **Debt Administration**

At the end of 2018, the gross indebtedness of the City was \$112,192,496. The gross indebtedness of the City was \$111,878,355 at the end of 2017. During 2018, the City continued drawing down from two pre-existing Ohio Water Development Agency (OWDA) design loans and issued a new OWDA loan for Canton South Cleveland Ave. Waterline and Waterline Extension construction loan. In 2018, the City received \$4,254,815 from the 2010 Water Reclamation Facility (WRF) phosphorus/nitrogen removal project loan, and \$2,246,016 from the 2014 WRF phosphorus – MBR equipment loan. These projects will take almost seven years to complete at an estimated cost of over \$92 million. At December 31, 2018, the City had \$99,410,249 in; OWDA loans outstanding in the enterprise funds and business-type activities and \$35,617 in OWDA loans outstanding in the governmental activities. During 2018, the City received loan proceeds from the Ohio Public Works Commission (OPWC) to finance various projects. The City received \$0 in OPWC loan proceeds in the enterprise funds and business-type activities and \$6,938 in OPWC loan proceeds in the governmental activities. At December 31, 2018, the City had \$2,115,031 in OPWC loans outstanding in the enterprise funds and business-type activities and \$2,158,188 in OPWC loans

outstanding in the governmental activities. The City had \$2,103,214 in long-term State Infrastructure Bank (SIB) Loans outstanding as of December 31, 2018, all of which are reported in the governmental activities.

In 2018, Moody's Investor Services made no change to its stable outlook for the City. However, in 2012 Moody's Investor Services confirmed the City's rating of A1 and changed its negative outlook to stable. In 2010, Moody's downgraded the City's rating to A1 from Aa3 and gave the City a negative outlook on general obligation bond issue. Fitch Rating Service also downgraded the City from AA- to A+ but said its outlook is stable. Neither Moody's Investor Services nor Fitch Rating Services adjusted these ratings in 2018. The general obligation indebtedness of the City is subject to two statutory debt limitations referred to as the "direct debt limitation" (by Ohio Revised Code Section 133.05). The total principal amount of voted and unvoted nonexempt net indebtedness of the City may not exceed 10.5 percent of its assessed value of real and personal property, and in addition, the net principal amount of unvoted nonexempt debt may not exceed 5.5 percent of the same total assessed value. The City's overall legal debt margin was \$79,907,743 and an unvoted debt margin of \$41,886,501 as of December 31, 2018.

### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Canton for its Comprehensive Annual Financial Report as of December 31, 2017. The Certificate of Achievement is the highest form of recognition for excellence in state and local government.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized financial report whose contents conform to program standards, as well as satisfy both generally accepted accounting principles and applicable legal requirements.

### Acknowledgements

Special recognition for the preparation of this report is made to contributing department heads, Treasurer's staff, my own Auditor's office staff and City Council for their continuing support and commitment to responsible fiscal reporting. Special acknowledgement is given to my administrative staff: Christine Bagley, Heather Locke-Williams, John Slebodnik and Dwayne Knight for their continued dedication and commitment to sound financial reporting in the preparation of this report.

Sincerely.

Richard A Mallonn II

City Auditor



### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Canton Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO

### CITY OFFICIALS FOR THE YEAR ENDED DECEMBER 31, 2018

Mayor

Thomas M. Bernabei

Council Members

Allen Schulman, President

James Babcock Peter Ferguson Bill Smuckler Kevin Hall Robert Fisher Jason Scaglione Gregory Hawk Corey Minor-Smith John Mariol II Frank Morris Chris Smith Nathaniel Chester

City Auditor
Richard A. Mallonn II

City Treasurer Kim Perez

Law Director Kristen Bates-Alyward

Director of Income Tax
Cynthia Allensworth

Director of Public Service John Highman

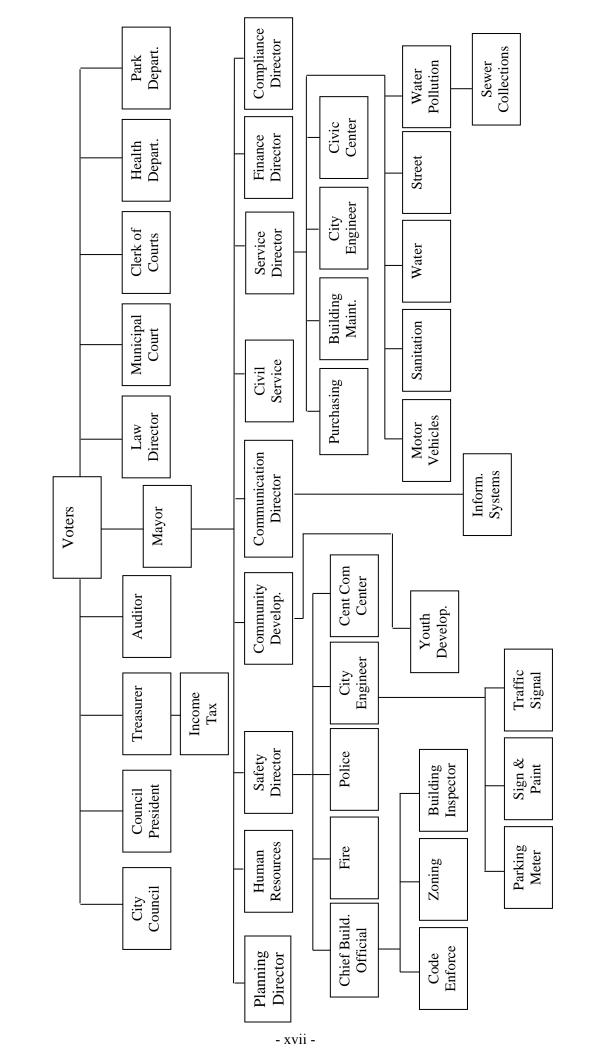
Director of Public Safety Andrea Perry

> Fire Chief Thomas Garra

Police Chief Jack Angelo

City Engineer
Dan Moeglin

# ORGANIZATIONAL CHART





333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### Independent Auditor's Report

City of Canton Stark County 218 Cleveland Avenue SW Canton, Ohio 44702

To the Members of Council and Mayor:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Canton, Stark County, Ohio, as of and for the year ended December 31, 2018 and the related notes to the financial statements, which collectively comprise the City of Canton's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Canton's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Canton's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Canton Stark County Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Canton, Stark County, Ohio, as of December 31, 2018, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General and Community and Economic Development funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during 2018, the City of Canton adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. We did not modify our opinion regarding this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include management's discussion and analysis and schedules of net pension assets, net pension and other postemployment benefit liabilities, and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the City of Canton's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Canton Stark County Independent Auditor's Report Page 3

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2019, on our consideration of the City of Canton's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Canton's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 25, 2019

TH	IIS PAGE IS INTENTIONALLY LEFT BLANK

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The management's discussion and analysis (MD&A) of the City of Canton's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

### FINANCIAL HIGHLIGHTS

- The City's net position increased \$13.1 million as a result of this year's operations. Net position of the business-type activities increased by \$6.0 million from 2017's restated net position, or 5.25 percent, and net position of governmental activities increased by \$7.1 million, or 25.25 percent from 2017's restated net position.
- General revenues accounted for \$74.4 million, or 63.76 percent, of total governmental activities revenue. Program specific revenues accounted for \$42.3 million, or 36.24 percent, of total governmental activities revenue.
- The City had \$109.6 million in expenses related to governmental activities; \$42.3 million of these expenses was offset by program specific charges for services and sales, grants or contributions. The remaining expenses of the governmental activities of \$67.3 million were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$74.4 million.
- The City's business-type activities consist of water, sewer, refuse, and building code operations. The City had \$44.8 million in expenses related to business-type activities. All of these expenses were offset by \$50.3 million of program specific charges for services and sales, grants or contributions. Program revenues were sufficient to cover expenses of the business-type activities in 2018. General revenues of the business-type activities were \$0.6 million for 2018. Overall, total revenues of the business-type activities exceeded expenses by \$6.1 million.
- The general fund had revenues and other financing sources of \$66.8 million in 2018. This represents an increase of \$3.3 million from 2017 revenues. The expenditures and other financing uses of the general fund, which totaled \$63.4 million in 2018, increased \$4.6 million from 2017. The net increase in fund balance for the general fund was \$3.5 million, or 121.81 percent.
- The City received no rating change in 2018; Moody's maintains a stable outlook on the City's debt.
- The City reported an operating loss of \$0.01 million in its compensated absences claim internal service fund. The total liability for compensated absences increased \$0.2 million from \$8.5 million at December 31, 2017 to \$8.7 million at December 31, 2018. During 2018, the City continued to deposit premiums equal to 125% of earned benefits of employees into the fund. The compensated absences claim internal service fund had a deficit net position of \$7.9 million at December 31, 2018.

### USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities. This annual financial report consists of a series of financial statements.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

### Reporting the City as a Whole

The Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City perform financially during 2018?" The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. The accrual basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental Activities: Most of the City's basic services are reported here, including the police, fire, street and highway maintenance, capital improvement, vehicle acquisition, parks and recreation, and general administrative. Income taxes, property taxes, undivided local government, ambulance user fees and state and federal grants finance most of these activities.

Business-Type Activities: The City charges a fee to customers to help cover all or most of the cost of certain services it provides. The City's water, sewer and refuse operations are reported here.

The City's statement of net position and statement of activities can be found on pages 21 through 23 of this report.

### Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. Some funds are required to be established by State law. However, City Council establishes many other funds to help it control and manage money for particular purposes (Ex. parking deck fund) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (Ex. grants received from the U.S. Department of Housing and Urban Development). The analysis of the City's major governmental and proprietary funds begins on page 15.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

### Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Governmental funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, the community and economic development fund, the capital projects fund and the motor vehicles purchase fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 24 through 33 of this report.

### Proprietary funds

When the City charges customers for the full cost of the services it provides whether to outside customers or to other units of the City, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. In fact, the City's enterprise funds (a component of business type funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as a statement of cash flows. We use internal service funds, health insurance, worker's compensation insurance, and compensated absences claim funds, (the other component of proprietary funds) to report activities that provide a service to the City's other programs and activities. The basic proprietary fund financial statements can be found on pages 34 through 41 of this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Private-purpose trust and agency funds are the City's fiduciary fund types. The basic fiduciary fund financial statements can be found on pages 42 and 43 of this report.

### Required Supplementary Information (RSI)

The RSI contains information regarding the City's proportionate share of the Ohio Public Employees Retirement System's (OPERS) and Ohio Police and Fire Retirement System (OP&F) net pension liability/net pension asset and the City's schedule of contributions to OPERS and OP&F. The RSI can be found on pages 112-124 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 45 through 110 of this report.

### **Government-Wide Financial Analysis**

The table below (Table 1) provides a summary of the City's net position at December 31, 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

Table 1
Net Position
(In Millions)

		(III MIIIIOIIS)				
	Governmental		Business-Type			
	Activities		Activities		Total	
		Restated	Restated		Restated	
	2018	2017	2018	2017	2018	2017
Assets						
Current and other assets	\$ 69.2	\$ 60.5	\$ 53.4	\$ 58.5	\$ 122.6	\$ 119.0
Capital assets, net	144.4	137.7	197.4	191.6	341.8	329.3
Total assets	213.6	198.2	250.8	250.1	464.4	448.3
Deferred outflows of resources	20.2	22.4	4.2	7.8	24.4	30.2
Liabilities						
Current and other liabilities	\$ 25.0	\$ 26.2	\$ 13.7	\$ 21.9	\$ 38.7	\$ 48.1
Long-term liabilities:						
Due in more than one year	10.7	10.4	93.7	92.5	104.4	102.9
Net pension liability	77.6	88.5	13.3	19.5	90.9	108.0
Net OPEB liability	66.6	56.7	9.2	8.7	75.8	65.4
Total liabilities	179.9	181.8	129.9	142.6	309.8	324.4
Deferred inflows of resources	18.7	10.7	4.4	0.7	23.1	11.4
Net position						
Net investment in capital assets	134.3	127.2	93.4	80.1	227.7	207.3
Restricted	19.6	20.4	-	-	19.6	20.4
Unrestricted	(118.7)	(119.5)	27.3	34.5	(91.4)	(85.0)
Total net position	\$ 35.2	\$ 28.1	\$ 120.7	\$ 114.6	\$ 155.9	\$ 142.7

The City applies Governmental Accounting Standards Board (GASB) Statement 68, "<u>Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27</u>" and GASB Statement 71, "<u>Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68</u>" which significantly revised accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability/asset to the reported net position and subtracting deferred outflows related to pension.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$84.6 million to \$28.1 million for governmental activities and \$123.2 million to \$114.6 million for business-type activities.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2018, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$155.9 million. At year-end, net position was \$35.2 million and \$120.7 million for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets, net represented 73.60 percent of total assets. Capital assets include land, construction in progress, buildings and structures, vehicles, equipment and infrastructure. The net investment in capital assets at December 31, 2018, was \$134.3 million and \$93.4 million in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets are not used to liquidate these liabilities.

As of December 31, 2018, the City is not able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. A portion of the City's net position, \$19.6 million represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$91.4 million may be used to meet the government's ongoing obligations to citizens and creditors without constraints established by debt covenants, enabling legislation, or other legal requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The table below (Table 2) shows the changes in net position for fiscal year 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

Table 2
Change in Net Position
(In Millions)

		nmental vities	Busines Activ	• 1	Total			
	2010	Restated	2010	Restated	2010	Restated		
Revenues	2018	2017	2018	2017	2018	2017		
Program revenues:								
Charges for services and sales	\$ 14.5	\$ 14.1	\$ 43.3	\$ 41.9	\$ 57.8	\$ 56.0		
Operating grants and contributions	19.6	16.5	0.1	0.1	19.7	16.6		
Capital grants and contributions	8.2	7.0	6.9	2.6	15.1	9.6		
Total program revenues	42.3	37.6	50.3	44.6	92.6	82.2		
General revenues:								
City income taxes	53.5	50.0	_	_	53.5	50.0		
Property taxes	5.5	5.2	-	_	5.5	5.2		
Intergovernmental (grants								
and entitlements)	7.1	7.5	-	-	7.1	7.5		
PILOTS	0.1	-	-	-	0.1	-		
Other local taxes	0.7	-	-	-	0.7	-		
Interest and investment earnings	0.7	0.5	-	-	0.7	0.5		
Other	6.8	4.6	0.6	3.7	7.4	8.3		
Total general revenues	74.4	67.8	0.6	3.7	75.0	71.5		
Total revenues	116.7	105.4	50.9	48.3	167.6	153.7		
<u>Expenses</u>								
Program expenses:								
General government	23.8	20.6	-	-	23.8	20.6		
Security of persons and property	51.2	42.6	-	-	51.2	42.6		
Public health	9.1	7.2	-	-	9.1	7.2		
Transportation	13.2	10.9	-	-	13.2	10.9		
Community environment	6.1	8.4	-	-	6.1	8.4		
Leisure time activities	5.4	5.0	-	-	5.4	5.0		
Interest and fiscal charges	0.8	0.4	-	-	0.8	0.4		
Water	-	-	18.1	17.8	18.1	17.8		
Sewer	-	-	17.8	17.4	17.8	17.4		
Refuse	-	-	6.7	6.7	6.7	6.7		
Building	100.6	- 05.1	2.2	1.9	2.2	1.9		
Total program expenses	109.6	95.1	44.8	43.8	154.4	138.9		
Increase (decrease) in net position	7.1	10.3	6.1	4.5	13.2	14.8		
Net position at beginning of year (restated)	28.1	N/A	114.6	N/A	142.7	N/A		
Net position at end of year	\$ 35.2	\$ 28.1	\$ 120.7	\$ 114.6	\$ 155.9	\$ 142.7		

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$0.3 million for governmental activities and \$0.1 million for business-type activities computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$5.4 million in governmental activities and \$0.8 million in business-type activities.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities	Business-Type Activities
Total 2018 program expenses under GASB 75	109.6	44.8
OPEB expense under GASB 75 2018 contractually required contributions	(5.4)	(0.8)
Adjusted 2018 program expenses	104.3	44.0
Total 2017 program expenses under GASB 45	95.1	43.8
Increase (decrease) in program expenses not related to OPEB	9.2	0.2

#### **Governmental Activities**

The 2.5 percent income tax is the largest revenue source for the City. Designated by ordinance, the capital projects fund receives 18 percent of net income tax received. In addition, the motor vehicle purchase fund receives 4 percent, the neighborhood fund receives 2 percent and the comprehensive fund receives 12% of net income tax received. The remaining 64 percent is allocated to the general fund and is used for such things as police and fire protection, street maintenance, and other purposes determined by council.

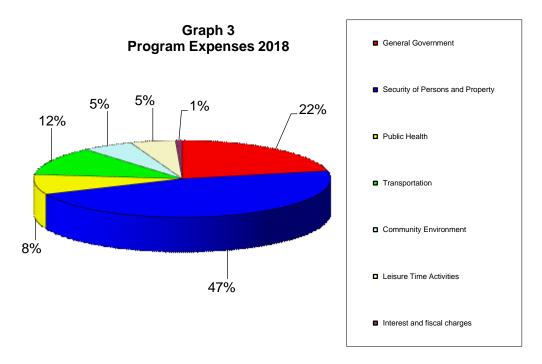
When looking at sources of income to support governmental activities, it should be noted that charges for services are only 12.37 percent of governmental activities revenue. Revenues provided by sources other than city residents in the form of operating grants and contributions, capital grants and contributions and grants and entitlements not restricted to specific programs comprise another 29.97 percent. The remaining revenues are primarily generated locally through property taxes (4.72 percent) and income taxes (45.81 percent).

Overall, governmental activities revenues increased \$11.3 million primarily due to an increase in city income tax collections (\$3.5 million) and operating grants and contributions (\$3.1 million). Income tax revenue increased primarily due to the passage of an additional 0.5 percent increase to the income tax rate, which took effect July 1, 2018. Operating grants and contributions increased due to the City receiving more monies from the federal and state governments.

Overall, governmental activities expenses increased \$14.5 million primarily due to increases in security of persons and property (\$8.6 million) and general government (\$3.2 million). Security of persons and property increased primarily due to increased expenses related to the administration of the police and fire departments of the City and an increase in the OPEB expense, which is out of the City's control. General government increased as a result of increased expenses related to the collection of the City's income taxes.

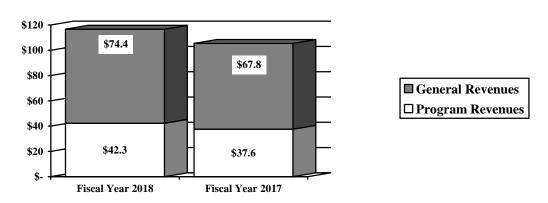
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Graph 3 represents the cost of each of the City's governmental programs: security of persons and property, general government, transportation, public health, leisure time activities, community environment, and interest and fiscal charges. The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions. The decrease in the net cost demonstrates the greater ability to recover the cost of the program under the current revenue policies. As indicated by governmental program expenses, citizen's safety, health, and well-being is emphasized.



The graph below compares the City's general revenues (which includes property taxes, income taxes and unrestricted grants and entitlements) and program revenues for fiscal year 2018 and 2017.

Graph 4
Governmental Activities – General and Program Revenues (In Millions)



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

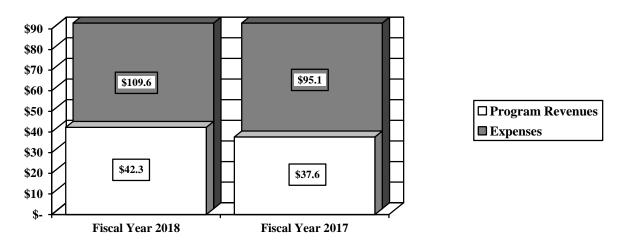
**Table 5**Governmental Activities (In Millions)

	Se	1 Cost of ervices	Se	Cost of ervices	Se	1 Cost of ervices	Se	Cost of rvices
Program expenses:								
General government	\$	23.8	\$	12.1	\$	20.6	\$	12.1
Security of persons and property		51.2		42.2		42.6		34.7
Public health		9.1		3.5		7.2		2.7
Transportation		13.2		2.9		10.9		1.3
Community environment		6.1		0.9		8.4		2.0
Leisure time activities		5.4		4.9		5.0		4.4
Interest and fiscal charges		0.8		0.8		0.4		0.4
Total	\$	109.6	\$	67.3	\$	95.1	\$	57.6

The dependence upon general revenues for governmental activities is apparent, with 61.41 percent of expenses supported through taxes and other general revenues.

The graph below compares the City's governmental activities program revenues and total governmental activities expenses for fiscal year 2018 and 2017.

Graph 6
Governmental Activities – Program Revenues vs. Total Expenses (In Millions)

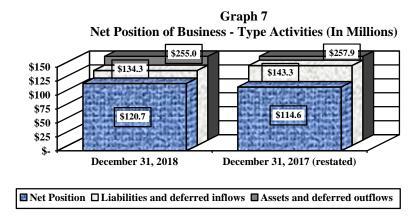


MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Business-Type Activities**

The net position of the business-type activities, include the water, sewer, refuse and building code enterprise funds. For a description of these funds, see the accompanying notes to the basic financial statements. These programs had program revenues of \$50,297,072 million and general revenues of \$0.6 million which were sufficient to support the total expenses of \$44.9 million. Total revenues exceeded total expenses by \$6.0 million in 2018. The graph below shows the business-type activities assets, liabilities and deferred inflows and net position at year-end. The net position at December 31, 2017 has been restated as described in Note 3.

#### **Net Position in Business - Type Activities**



The basic financial statements for the major funds are included in this report. Because the focus on business-type activities is a cost of service measurement or capital maintenance, we have included an assessment of the capital asset balances for the business-type activities in Graph 10 which is located on page 18.

#### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end. The City's governmental funds (as presented on the balance sheet on pages 24 and 25) reported a combined fund balance of \$30.3 million which is \$8.4 million higher than last year's total of \$21.9 million. The schedule below indicates the fund balances as of December 31, 2018 and 2017 for the governmental funds.

**Table 8**Fund Balances (deficit) (In Millions)

	12/31/18		12/31/17		Increase (Decrease)	
Major funds:						
General	\$	6.3	\$	2.8	\$	3.5
Community and economic development		1.1		1.2		(0.1)
Capital projects		6.0		5.8		0.2
Motor vehicle purchase		1.0		0.6		0.4
Nonmajor governmental funds		15.9		11.5		4.4
Total	\$	30.3	\$	21.9	\$	8.4

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### General Fund

Fund balance of the general fund increased \$3.5 million from 2017 primarily due to an increase of \$2.5 million in operating grants revenue and an increase in other revenues of \$1.0 million. Operating grants increased as the City received more monies from the federal and state governments. Other revenues increased primarily due to increased reimbursements. Expenditures of the general fund increased \$6.1 million from 2017.

#### Community and Economic Development Fund

Fund balance of the community and economic development fund decreased \$0.1 million from the prior year. Revenues decreased \$0.3 million from \$4.2 million in 2017 to \$3.9 million in 2018 primarily due to decreased operating grants. Expenditures decreased \$0.1 million from \$4.1 million in 2017 to \$4.0 million in 2018 due to decreased community environment projects. The community and economic development fund had \$0.5 million in economic development loans receivable at December 31, 2018.

#### Capital Projects Fund

Fund balance of the capital projects fund increased \$0.2 million from \$5.8 million at December 31, 2017 to \$6.0 million at December 31, 2018. Revenues and other financing sources decreased \$0.4 million from \$10.0 million in 2017 to \$9.6 million in 2018. Expenditures increased \$1.5 million from \$7.9 million in 2017 to \$9.4 million in 2018. Debt service payments decreased as debt was paid down from the prior year.

#### Motor Vehicle Purchase Fund

Fund balance of the motor vehicle purchase fund increased \$0.4 million from \$0.6 million at December 31, 2017 to \$1.0 million at December 31, 2018. Revenues and other financing sources decreased \$1.2 million from 2017 levels at \$3.5 million. Expenditures decreased \$1.5 million from \$3.3 million in 2017 to \$1.8 million in 2018 due to decreased capital purchases made by the City in 2018.

#### Nonmajor Governmental Funds

Fund balance of the nonmajor governmental funds increased \$4.3 million from \$11.5 million at December 31, 2017 to \$15.9 million at December 31, 2018. Revenues increased \$8.7 million from \$23.6 million in 2017 to \$32.3 million in 2018 due to an increase in capital grants of approximately \$3.5 million and an increase in income taxes of \$4.4 million. Expenditures increased \$2.5 million from \$30.2 million in 2017 to \$32.7 million in 2018 primarily in the area of public health. In addition, the City entered into notes SIB loan agreements in 2018. Loan proceeds in the amount of \$4.6 million were reported in the nonmajor governmental funds in 2018.

#### **General Fund Budgeting Highlights**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Alternative Tax Budget, the Certificate of Estimated Resources and the Appropriation Ordinance: all are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriations Ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the account level split between salary and non-salary line items. Any budgetary modifications above account group level may only be made by resolution of City Council.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The City's fully automated financial system also maintains budgetary control through its requisition/purchase order/encumbrance feature. Department requisitions, which if processed, would result in an overrun of budget are placed into suspense and can only be authorized when additional appropriations are made available through Council ordinance or departmental transfer. The security of the financial system prohibits commitments in excess of appropriations. Requisitions not completed are removed at the close of each month. Requisitions meeting the required criteria are processed by the City Auditor resulting in the required purchase order. The purchase order provides for the reserved encumbrance against the current budget.

The City Auditor continually monitors the encumbrances and expenditures against the budgeted appropriations and against the County Auditor's Certificate of Estimated Resources. Using the budget prepared by the City the preceding July and including the carry over balances less carry over encumbrances at year-end, the County Auditor arrives at and issues the Certificate of Estimated Resources for the City. Ohio Law prohibits total fund appropriations from exceeding the amounts by fund on the County Auditor's certificate.

The City's general fund reported a \$3.0 million increase to original estimated revenues and other financing sources of \$68.0 million to arrive at the final estimated revenues of \$71.0 million. The primary increases were in the areas of income taxes (\$1.0) and operating grants of (\$2.0 million). The actual revenue was more than final budgeted revenue by \$3.6 million.

The general fund variance from original budgeted expenditures to final budgeted expenditures was an increase of \$5.3 million. The primary areas of increase were \$2.9 million in security of persons and property and \$0.6 million in transfers out. The final budgeted expenditures of \$75.8 million exceeded actual expenditures of \$72.8 million by \$3.0 million. The actual expenditures of \$72.8 million were approximately \$2.3 million higher than the original budgeted expenditures.

#### Financial Analysis of the Proprietary Funds

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

The water operating fund, the sewer operating fund, and the building code fund (a nonmajor enterprise fund) had net position increases of \$4.7 million, \$1.8 million, and \$0.2 million, respectively. The refuse operating fund had a decrease in net position of \$0.9 million. The water operating fund experienced an increase in operating revenue of 3.76 percent while the sewer operating fund experienced a decrease in operating revenue of 15.02 percent, respectively from the prior year. The water operating fund had an increase in operating expenses of 2.42 percent from the prior year while the sewer operating fund had an increase in operating expenses of 3.57 percent from the prior year. The Refuse Fund's operating revenue increased 0.67 percent from 2017 while operating expenses remained consistent with the prior year. These two factors caused the refuse operating fund to report a decrease in net position of \$0.9 million in 2018. The building code fund (nonmajor enterprise fund) had an increase of \$0.5 million in operating revenues from 2017 while operating expenses increased \$0.3 million. These factors caused an increase in net position of \$0.2 million in 2018 as compared to a decrease in net position of \$0.01 million in 2017.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

At the end of 2018, the City had \$341.8 million invested in a variety of capital assets, including police and fire equipment, land, buildings, park facilities, roads, bridges, and water and sewer lines (see following graphs). This amount represents a net increase from prior year.

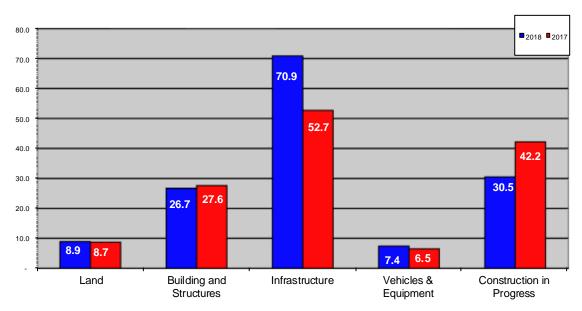
Major additions for the governmental activities include both projects completed in 2018 and removed from construction in progress as well as projects that remain construction in progress at December 31, 2018. These projects include ongoing major road and storm sewer projects, park equipment additions and renovations, and a major street lighting upgrade.

Additions to Business-Type Activities included additional water and sewer line construction, the continuation of a major renovation project at the City's Water Reclamation Plant, and ongoing restoration work at two of the City's water plants

The City's 2018 capital budget anticipates a spending level of \$3.5 million for capital projects. The City will continue to spend the balance remaining of the \$3.4 million generated from the sale of general obligation bonds during 2006 to construct a scaled back version of a scaled back version of a community water park for the youth of the City. The water park plans have been greatly reduced since its inception in 2006. In fact, in 2009, 2010, and 2011 the City spent a portion of the unspent portion of the 2006 issuance, dedicated for both Mallonn Park and the water park, to retire the corresponding years principal and interest due on the aforementioned bonds. In early 2015, the City entered into contracts for a scaled down version of the water park. The prior portion of this issuance expended was used for constructing a fire station, additional building improvement and expansion to City Hall, improve infrastructure and city parks expansion and developments

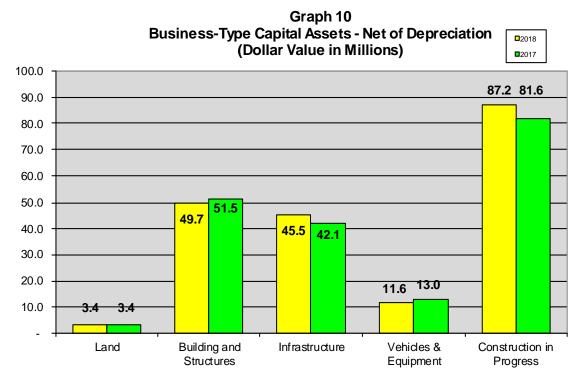
More detailed information about the City's capital assets is presented in Note 7 to the basic financial statements. The graph below reflects the City's governmental activities capital assets, net of accumulated depreciation, for December 31, 2018 and 2017:

Graph 9
Governmental Capital Assets-Net of Depreciation
(Dollar Value in Millions)



MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The graph below reflects the City's business-type activities capital assets, net of accumulated depreciation, for December 31, 2018 and 2017:



#### Debt

At December 31, 2018, the City did not have any outstanding governmental activities general obligation bonds.

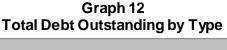
 Table 11

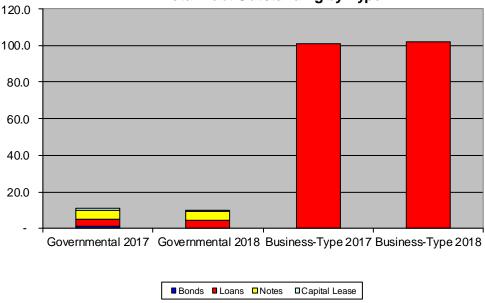
 General Obligation Bond Debt Outstanding at Year End

	 Governmen	ıtal Actıvı	ties
	 2018	2	2017
Unvoted General Obligation Bonds: 2009 Refunding Bonds	\$ _	\$	1.1
<i>C</i>	 		

At December 31, 2018, the City had outstanding long-term debt obligations in the amount of \$17.0 million down from \$18.0 million in 2017 for the governmental activities this represents a 5.32 percent decrease. The City's business-type activities debt obligation as of December 31, 2018 was \$103.9 million which is an increase from \$101.0 million in 2017. This represents an increase of 2.87 percent. The breakout on debt is presented in the graph on the following page.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)





During 2018, the City issued \$5.9 million in notes payable and retired \$6.2 million in notes payable. The balance of the City's notes payable at December 31, 2018 is \$5.9 million. See Note 11 to the basic financial statements for more information on the City's note obligations.

In 2018, no adjustments were made to the City's credit rating; however, in 2012 Moody's Investor Services confirmed the City's rating of A1 and changed its negative outlook to stable. In 2010, Moody's downgraded the City's rating to A1 from Aa3 and gave the City negative outlook on a general obligation bond issue. Fitch Rating service did not evaluate the City in 2013; however, Fitch had previously downgraded the City from AA- to A+ but said its outlook is stable. Other obligations include accrued vacation pay and sick leave. More detailed information about the City's long-term liabilities is presented in Note 9 to the basic financial statements.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Richard A. Mallonn II-City Auditor, City of Canton, 218 Cleveland Ave., Canton, Ohio 44702. (Phone 330-489-3226 or Fax 330-580-2067).

### STATEMENT OF NET POSITION DECEMBER 31, 2018

	Primary Government		Component Unit	
·	Governmental Activities	Business-type Activities	Total	CCIC
Assets:				
Equity in pooled cash and cash equivalents	\$ 36,859,719	\$ 41,323,512	\$ 78,183,231	\$ 71,564
Cash with fiscal agents	3,019	-	3,019	-
Cash in segregated accounts	-	817,388	817,388	-
Receivables:	5 002 500		5 002 500	
Income taxes	5,883,599	-	5,883,599	-
Property taxes	7,764,799	7,839,330	7,764,799 12,054,890	-
Accounts	4,215,560 141,946	7,039,330	141,946	-
Due from other governments	11,117,879	1,410,855	12,528,734	-
Loans receivable	2,211,144	1,410,033	2,211,144	
Materials and supplies inventory	381,524	2,259,743	2,641,267	_
Net pension asset	236,042	145,315	381,357	_
Internal balance	398,561	(398,561)	-	_
Capital assets:	,	(=, =,==)		
Land and construction in progress	39,400,499	90,606,044	130,006,543	789,761
Depreciable capital assets, net	104,974,806	106,813,164	211,787,970	72,826
Total capital assets, net	144,375,305	197,419,208	341,794,513	862,587
Total assets	213,589,097	250,816,790	464,405,887	934,151
Deferred outflows of resources:	-,,			
Pension	13,555,638	3,475,013	17,030,651	_
OPEB	6,649,833	759,647	7,409,480	_
Total deferred outflows of resources	20,205,471	4,234,660	24,440,131	-
Liabilities:				
Accounts payable	5,262,662	1,657,418	6,920,080	_
Contracts payable	-	1,751,895	1,751,895	-
Accrued wages and benefits payable	2,523,175	738,177	3,261,352	1,419
Due to other governments	590,005	131,271	721,276	-
Retainage payable	63,854	877,520	941,374	-
Accrued interest payable	490,228	-	490,228	-
Note payable	5,950,000	-	5,950,000	-
Claims payable	2,170,009	-	2,170,009	-
Long-term liabilities:				
Due within one year	8,013,404	8,507,396	16,520,800	-
Due greater than one year:	77.565.060	12 240 640	00.015.500	
Net Pension Liability	77,565,860	13,349,640	90,915,500	-
Net OPEB Liability	66,585,632	9,233,286	75,818,918	-
Other amounts due in more than one year	<u> </u>	93,697,257	104,357,591	
Total liabilities	179,875,163	129,943,860	309,819,023	1,419
Deferred inflows of resources:				
Property taxes levied for the next fiscal year	5,829,737	-	5,829,737	-
Pension	11,060,417	3,648,489	14,708,906	-
OPEB	1,773,762	801,477	2,575,239	
Total deferred inflows of resources	18,663,916	4,449,966	23,113,882	
Net position:				
Net investment in capital assets	134,323,608	93,402,528	227,726,136	862,587
Community development programs	9,220,477	-	9,220,477	-
Street construction, maintenance, and repair	552,759	-	552,759	_
Public health service programs	328,612	-	328,612	-
Safety and security programs and supplies	1,305,831	-	1,305,831	-
Court programs	1,274,804	-	1,274,804	-
Other purposes	988,847	-	988,847	-
City owned parking decks	214,438	-	214,438	-
Debt service	69,497	-	69,497	-
Capital projects	5,653,245	-	5,653,245	-
Unrestricted (deficit)	(118,676,629)	27,255,096	(91,421,533)	70,145
Total net position	\$ 35,255,489	\$ 120,657,624	\$ 155,913,113	\$ 932,732

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

				Prog	ram Revenues		
			Charges for		rating Grants	Ca	pital Grants
	 Expenses	Serv	rices and Sales	and	Contributions	and	Contributions
Primary Government:							
Governmental activities:							
General government	\$ 23,835,090	\$	7,771,241	\$	3,933,019	\$	-
Security of persons and property	51,177,610		5,409,948		3,605,273		-
Public health	9,104,599		1,019,334		4,609,682		-
Transportation	13,157,017		53,477		1,927,539		8,231,824
Community environment	6,073,153		-		5,143,843		-
Leisure time activities	5,396,449		183,261		367,517		-
Interest and fiscal charges	832,149		242		34,267		-
Total governmental activities	 109,576,067		14,437,503		19,621,140		8,231,824
Business-type activities:							
Water	18,111,531		19,153,280		-		3,637,490
Sewer	17,822,870		15,955,328		-		3,243,855
Refuse	6,739,833		5,817,983		75,606		-
Building Code	2,222,500		2,413,530		-		-
Total business-type activities	44,896,734		43,340,121		75,606		6,881,345
Total primary government	\$ 154,472,801	\$	57,777,624	\$	19,696,746	\$	15,113,169
Component Unit:							
CCIC	\$ 126,439	\$		\$	125,700	\$	
		Gen	eral revenues:				
		M	unicipal income	taxes l	evied for:		
		(	General purpose	s			
		(	Community deve	elopme	nt		
		(	Capital outlay				
		Pr	operty and other	taxes			
		Ot	her local taxes				
		Pa	yments in lieu o	f taxes			
		Gı	ants and entitler	nents n	ot restricted		
		1	to specific progr	ams .			
		In	terest and invest	ment ea	arnings		
		(D	ecrease) in fair	value o	f investments .		
		Ga	ain on sale of cap	oital as	sets		
		M	iscellaneous				
		Tota	al general revenu	ies			
		Cha	nge in net positi	on			
		Net	position at begi	nning	of year (restate	d)	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net (Expense) Revenue and Changes in Net Position

	and Changes in Primary Government		Component Unit		
Governmental	Business-type				Component Cint
Activities	Activities	Total	CCIC		
\$ (12,130,830)	\$ -	\$ (12,130,830)	\$ -		
(42,162,389)	-	(42,162,389)	-		
(3,475,583)	-	(3,475,583)	-		
(2,944,177)	-	(2,944,177)	-		
(929,310)	-	(929,310)	-		
(4,845,671)	-	(4,845,671)	-		
(797,640)		(797,640)			
(67,285,600)	<del></del>	(67,285,600)			
_	4,679,239	4,679,239	-		
-	1,376,313	1,376,313	-		
-	(846,244)	(846,244)	-		
-	191,030	191,030			
_	5,400,338	5,400,338	-		
(67,285,600)	5,400,338	(61,885,262)			
<u> </u>			(739)		
27.272.004		25.242.004			
37,362,894	-	37,362,894	-		
4,524,704	-	4,524,704	-		
11,569,126	-	11,569,126	-		
5,503,406 661,955	-	5,503,406 661,955			
144,666	-	144,666	-		
144,000	-	144,000	-		
7,116,496	_	7,116,496	_		
683,204	_	683,204	_		
(19,433)	_	(19,433)	-		
-	30,069	30,069	1,886		
6,846,994	582,975	7,429,969	10,693		
74,394,012	613,044	75,007,056	12,579		
7,108,412	6,013,382	13,121,794	11,840		
28,147,077	114,644,242	142,791,319	920,892		
\$ 35,255,489	\$ 120,657,624	\$ 155,913,113	\$ 932,732		

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

		General	ar	Community nd Economic Development		Capital Projects		Motor Vehicle Purchase
Assets:				<u> </u>				
Equity in pooled cash and cash equivalents Cash with fiscal agent	\$	8,391,979 -	\$	430,613	\$	6,024,944	\$	830,070
Accounts		2,869,753 61,960		344,364		315		-
Accrued interest		141,858 3,765,503 3,100,229		- - -		1,059,048		235,344
Due from other funds  Due from other governments.  Loans receivable.  Materials and supplies inventory.		308,049 3,279,458 1,743,704 344,350		3,759,769 467,440		1,214		- - -
Total assets	\$	24,006,843	\$	5,002,186	\$	7,085,521	\$	1,065,414
Liabilities:								
Accounts payable	\$	831,651	\$	368,072	\$	770,525 14,670	\$	800
Accrued wages and benefits payable		1,948,615		16,432		92,989		-
Due to other funds		218,085		35,304		4,562		_
Due to other governments		444,237		7,209		15,783		-
Note payable		5,950,000		-		-		-
Accrued interest payable		267,438						<u> </u>
Total liabilities		9,660,026		427,017		898,529		800
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		2,335,007		-		-		-
Delinquent property tax revenue not available		765,222		-		-		-
Accrued interest not available		68,268		-		-		-
Miscellaneous revenue not available		590,720		_		_		_
Income tax revenue not available		612,181		_		172,176		38,261
Charges for services revenue not available		2,137,847		344,284		-		-
Intergovernmental revenue not available		1,510,289		3,159,408		1,214		-
Total deferred inflows of resources	-	8,019,534	-	3,503,692	-	173,390	-	38,261
Fund balances:								
Nonspendable		464,494		-		-		-
Restricted		-		1,071,477		-		1,026,353
Committed		1,051,732		-		6,013,602		-
Assigned		1,637,333		-		-		-
Unassigned (deficit)		3,173,724		-		<del>-</del>		-
Total fund balances		6,327,283		1,071,477		6,013,602		1,026,353
Total liabilities, deferred inflows of resources and fund balances	\$	24,006,843	\$	5,002,186	\$	7,085,521	\$	1,065,414

	Nonmajor	Total		
$\mathbf{G}$	overnmental	G	overnmental	
	Funds	Funds		
\$	16,259,652	\$	31,937,258	
	3,019		3,019	
	151,076		3,365,508	
	-		61,960	
	88		141,946	
	823,704		5,883,599	
	4,664,570		7,764,799	
	-		308,049	
	4,010,388		11,050,829	
	<u>-</u>		2,211,144	
	37,174		381,524	
\$	25,949,671	\$	63,109,635	
\$	2,634,329	\$	4,605,377	
	49,184		63,854	
	311,149		2,369,185	
	61,960		61,960	
	281,581		539,532	
	98,985		566,214	
	-		5,950,000	
	<del>-</del>		267,438	
	3,437,188		14,423,560	
	3,494,730		5,829,737	
	1,169,840		1,935,062	
	-		68,268	
	102,581		102,581	
	9,408		600,128	
	133,915		956,533	
	6,363		2,488,494	
	1,737,003		6,407,914	
	6,653,840		18,388,717	
	37,174		501,668	
	14,600,832		16,698,662	
	2,042,395		9,107,729	
	-		1,637,333	
	(821,758)		2,351,966	
	15,858,643		30,297,358	
•	25 040 671	2	63 100 625	
\$	25,949,671	\$	63,109,635	

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total governmental fund balances		\$ 30,297,358
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		144,375,305
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds.  Delinquent property taxes receivable Income taxes receivable Accounts receivable Intergovernmental receivable Other local taxes receivable Accrued interest receivable Total	\$ 1,935,062 956,533 3,088,622 6,407,914 102,581 68,268	12,558,980
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund, including an internal balance of \$398,561, are included in governmental activities on the statement of net position.		(5,221,363)
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(222,790)
The net pension asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/ outflows are not reported in the governmental funds:  Deferred outflows of resources - pension  Deferred inflows of resources - pension  Net pension asset  Net pension liability  Total	13,555,638 (11,060,417) 236,042 (77,565,860)	(74,834,597)
The net OPEB liability is not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.  Deferred outflows of resources Deferred inflows of resources Net OPEB liability Total	6,649,833 (1,773,762) (66,585,632)	(61,709,561)
Long-term liabilities, including loans and notes payable and capital, lease obligations, are not due and payable in the current period and therefore are not reported in the funds.  Loans payable  Notes payable  Capital lease obligations	(4,303,852) (5,200,000) (483,991)	
Total		 (9,987,843)
Net position of governmental activities		\$ 35,255,489

THIS PAGE IS INTENTIONALLY LEFT BLANK

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		General	and	ommunity d Economic evelopment		Capital Projects	]	Motor Vehicle Purchase
Revenues:								
Property and other taxes	\$	1,997,554	\$	-	\$	-	\$	-
Municipal income taxes		37,786,289		-		9,488,528		2,215,354
Charges for services		10,210,370		-		-		-
Licenses, permits, and fees		824,804		-		-		-
Fines and forfeitures		357,808		-		-		-
Intergovernmental		7,316,262		-		-		-
Interest and investment income		673,227		7,137		-		-
Rental income		5,440		-		-		-
Contributions and donations		4,745		-		-		-
Operating grants		3,777,941		3,838,191		-		-
Capital grants		-		-		74,871		-
Payment in lieu of taxes		-		-		-		-
Other local taxes		-		-		-		-
Decrease in fair value of investments		(19,433)		-		-		-
Other		2,208,485		93,852		80,225		53,182
Total revenues		65,143,492		3,939,180		9,643,624		2,268,536
Expenditures:								
Current:		.=				= 40.004		
General government		17,911,921		-		748,894		214,805
Security of persons and property		37,272,514		-		289,207		588,366
Public health		1,855,431		-		-		-
Transportation		1,373,384		-		1,725,069		9,231
Community environment		1,163,715		4,038,310		-		-
Leisure time activities		370,315		-		<u>-</u>		-
Capital outlay		-		-		5,598,534		630,002
Debt service:								
Principal retirement		2,395,000		-		971,919		350,220
Interest and fiscal charges		471,166				78,757		22,104
Total expenditures		62,813,446		4,038,310		9,412,380		1,814,728
Excess (deficiency) of revenues								
over (under) expenditures		2,330,046		(99,130)		231,244		453,808
over (under) expenditures		2,330,040		(99,130)		231,244		455,808
Other financing sources (uses):								
Issuance of notes		1,700,000		_		_		-
Issuance of loans		-		_		_		-
Sale of capital assets		-		_		_		6,533
Transfers in		_		_		_		
Transfers (out)		(555,335)		_		_		-
Total other financing sources (uses)		1,144,665		-		-		6,533
Net change in fund balances		3,474,711		(99,130)		231,244		460,341
Fund halanges at hasinning of second		0.050.570		1 170 (07		E 700 250		566.010
Fund balances at beginning of year	Φ	2,852,572	•	1,170,607	•	5,782,358	•	566,012
Fund balances at end of year	\$	6,327,283	\$	1,071,477	\$	6,013,602	\$	1,026,353

Governmental Funds         Governmental Funds           \$ 3,271,986         \$ 5,269,540           4,390,789         53,880,960           1,778,873         11,989,243           420,217         1,245,021           431,259         789,067           3,413,902         10,730,164           35,414         715,778           76,667         82,107           194,418         199,163           7,637,889         15,254,021           9,486,415         9,561,286           144,666         144,666           597,512         597,512           -         (19,433)           459,129         2,894,873           32,339,136         113,333,968           1,876,827         20,752,447           3,668,088         41,818,175           6,487,728         8,343,159           3,323,782         6,431,466           682,395         5,884,420           3,960,958         4,331,273           9,073,931         15,302,467           35,13,767         7,230,906           80,744         652,771           32,668,220         110,747,084           (329,084)         2,586,884		Other	Total				
\$ 3,271,986 \$ 5,269,540 4,390,789 53,880,960 1,778,873 11,989,243 420,217 1,245,021 431,259 789,067 3,413,902 10,730,164 35,414 715,778 76,667 82,107 194,418 199,163 7,637,889 15,254,021 9,486,415 9,561,286 144,666 144,666 597,512 597,512 - (19,433) 459,129 2,894,873 32,339,136 113,333,968  1,876,827 20,752,447 3,668,088 41,818,175 6,487,728 8,343,159 3,323,782 6,431,466 682,395 5,884,420 3,960,958 4,331,273 9,073,931 15,302,467 3,513,767 7,230,906 80,744 652,771 32,668,220 110,747,084  (329,084) 2,586,884  3,500,000 5,200,000 1,108,930 1,108,930 - 6,533 55,335 - (555,335) - (5555,335) 4,664,265 5,815,463  4,335,181 8,402,347 11,523,462 21,895,011	Go	overnmental	Governmental				
4,390,789       53,880,960         1,778,873       11,989,243         420,217       1,245,021         431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         <		Funds	Funds				
4,390,789       53,880,960         1,778,873       11,989,243         420,217       1,245,021         431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         <							
1,778,873       11,989,243         420,217       1,245,021         431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       -         -       6,533         55,335       55,335         -       (555,335)         4,664,265	\$	3,271,986	\$ 5,269,540				
420,217       1,245,021         431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,1		4,390,789	53,880,960				
431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,52		1,778,873	11,989,243				
431,259       789,067         3,413,902       10,730,164         35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,52		420,217	1,245,021				
3,413,902     10,730,164       35,414     715,778       76,667     82,107       194,418     199,163       7,637,889     15,254,021       9,486,415     9,561,286       144,666     144,666       597,512     597,512       -     (19,433)       459,129     2,894,873       32,339,136     113,333,968       1,876,827     20,752,447       3,668,088     41,818,175       6,487,728     8,343,159       3,323,782     6,431,466       682,395     5,884,420       3,960,958     4,331,273       9,073,931     15,302,467       3,513,767     7,230,906       80,744     652,771       32,668,220     110,747,084       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011							
35,414       715,778         76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
76,667       82,107         194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
194,418       199,163         7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		*					
7,637,889       15,254,021         9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		,	,				
9,486,415       9,561,286         144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		,	· ·				
144,666       144,666         597,512       597,512         -       (19,433)         459,129       2,894,873         32,339,136       113,333,968         1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011			· · ·				
597,512         597,512           -         (19,433)           459,129         2,894,873           32,339,136         113,333,968           1,876,827         20,752,447           3,668,088         41,818,175           6,487,728         8,343,159           3,323,782         6,431,466           682,395         5,884,420           3,960,958         4,331,273           9,073,931         15,302,467           3,513,767         7,230,906           80,744         652,771           32,668,220         110,747,084           (329,084)         2,586,884           3,500,000         5,200,000           1,108,930         1,108,930           -         6,533           55,335         55,335           -         (555,335)           4,664,265         5,815,463           4,335,181         8,402,347           11,523,462         21,895,011							
- (19,433) 459,129 2,894,873 32,339,136 113,333,968  1,876,827 20,752,447 3,668,088 41,818,175 6,487,728 8,343,159 3,323,782 6,431,466 682,395 5,884,420 3,960,958 4,331,273 9,073,931 15,302,467  3,513,767 7,230,906 80,744 652,771 32,668,220 110,747,084  (329,084) 2,586,884  (329,084) 2,586,884  3,500,000 5,200,000 1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463  4,335,181 8,402,347  11,523,462 21,895,011							
459,129     2,894,873       32,339,136     113,333,968       1,876,827     20,752,447       3,668,088     41,818,175       6,487,728     8,343,159       3,323,782     6,431,466       682,395     5,884,420       3,960,958     4,331,273       9,073,931     15,302,467       32,668,220     110,747,084       (329,084)     2,586,884       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		377,312					
32,339,136     113,333,968       1,876,827     20,752,447       3,668,088     41,818,175       6,487,728     8,343,159       3,323,782     6,431,466       682,395     5,884,420       3,960,958     4,331,273       9,073,931     15,302,467       32,668,220     110,747,084       (329,084)     2,586,884       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		450 120					
1,876,827       20,752,447         3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		32,339,130	113,333,906				
3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
3,668,088       41,818,175         6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		1.074.027	20.752.447				
6,487,728       8,343,159         3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
3,323,782       6,431,466         682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
682,395       5,884,420         3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
3,960,958       4,331,273         9,073,931       15,302,467         3,513,767       7,230,906         80,744       652,771         32,668,220       110,747,084         (329,084)       2,586,884         3,500,000       5,200,000         1,108,930       1,108,930         -       6,533         55,335       55,335         -       (555,335)         4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011							
9,073,931     15,302,467       3,513,767     7,230,906       80,744     652,771       32,668,220     110,747,084       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011							
3,513,767     7,230,906       80,744     652,771       32,668,220     110,747,084       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011			· · ·				
80,744     652,771       32,668,220     110,747,084       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		9,073,931	15,302,467				
32,668,220     110,747,084       (329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		3,513,767	7,230,906				
(329,084)     2,586,884       3,500,000     5,200,000       1,108,930     1,108,930       -     6,533       55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		80,744	652,771				
3,500,000 5,200,000 1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011		32,668,220	110,747,084				
3,500,000 5,200,000 1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011							
1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011		(329,084)	2,586,884				
1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011		<u> </u>					
1,108,930 1,108,930 - 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011		3,500,000	5,200,000				
- 6,533 55,335 55,335 - (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011							
55,335     55,335       -     (555,335)       4,664,265     5,815,463       4,335,181     8,402,347       11,523,462     21,895,011		-					
- (555,335) 4,664,265 5,815,463 4,335,181 8,402,347 11,523,462 21,895,011		55,335					
4,664,265       5,815,463         4,335,181       8,402,347         11,523,462       21,895,011		-					
4,335,181 8,402,347 11,523,462 21,895,011	-	4,664,265					
11,523,462 21,895,011		1,004,203	3,013,703				
		4,335,181	8,402,347				
		11,523,462	21,895,011				
	\$						

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balances - total governmental funds		\$	8,402,347
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period.  Capital asset additions  Current year depreciation	\$ 15,210,537 (8,540,367)		
Total	(0,0 10,0 01)		6,670,170
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.			(6,533)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.  Property and other taxes Municipal income taxes Intergovernmental revenue Operating grants Charges for services Other local taxes Interest	233,866 (424,236) (1,844,398) 477,979 403,728 64,443 9,977		
Total	 7,711		(1,078,641)
The issuance of loans and notes are reported as an other financing source in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net position.			(6,308,930)
Repayment of bond, loan, and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.  General obligation bond principal payments  Loan principal payments  Note principal payments  Capital lease principal payments  Total	1,050,000 430,686 5,400,000 350,220		7,230,906
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.			(179,378)
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.  Pension  OPEB	7,020,604 126,297		
Total			7,146,901
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities.  Pension OPEB Total	(10,331,495) (5,414,406)		(15,745,901)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The net revenue (expense) of the internal service funds, including an internal balance activity of \$149,008, is reported with the governmental activities on the government-wide statement of not position.			
of net position.		Φ.	977,471
Change in net position of governmental activities		\$	7,108,412

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgetee	d Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other taxes	\$ 1,950,000	\$ 1,950,000	\$ 1,997,554	\$ 47,554
Municipal income taxes	31,950,000	32,865,000	34,358,473	1,493,473
Charges for services	8,203,700	8,203,700	8,680,584	476,884
Licenses, permits, and fees	736,900	736,900	826,623	89,723
Fines and forfeitures	349,500	349,500	363,729	14,229
Intergovernmental	6,828,558	6,828,558	7,327,208	498,650
Interest and investment income	420,000	420,967	592,462	171,495
Rental income	7,500	7,500	5,440	(2,060)
Operating grants	1,078,000	3,078,000	3,639,268	561,268
Contributions and donations	-	-	4,745	4,745
Other	1,396,450	1,396,450	2,361,610	965,160
Total revenues	52,920,608	55,836,575	60,157,696	4,321,121
Expenditures:				
Current:				
General government:				
Service director support administration	529,100	539,058	483,320	55,738
Service director	67,370	68,236	61,902	6,334
Purchase administration	439,148	444,017	425,774	18,243
Annexation	13,544	13,544	6,326	7,218
Building and maintenance	1,226,663	1,294,347	1,207,530	86,817
Mayor administration	420,334	574,029	553,040	20,989
Planning	153,131	153,131	146,223	6,908
Human resources	114,624	145,570	142,110	3,460
Council	692,216	692,216	683,026	9,190
Judges	2,128,343	2,138,781	1,973,555	165,226
Clerk of Courts	1,555,030	1,591,752	1,562,934	28,818
Law department	1,534,494	1,675,764	1,604,991	70,773
Auditor's office	1,854,431	1,947,798	1,838,752	109,046
Treasurer's office	452,961	679,396	555,987	123,409
Civil service	312,970	348,758	342,964	5,794
Zoning board	8,574	8,574	8,520	54
Management information systems	1,225,024	1,323,933	1,247,978	75,955
Total general government	12,727,957	13,638,904	12,844,932	793,972
Security of persons and property:				
Safety director	167,013	174,661	171,595	3,066
Code enforcement	2,025,212	3,042,690	2,669,525	373,165
Central communication	1,746,795	1,750,501	1,696,039	54,462
Police	16,935,366	18,081,206	17,460,915	620,291
Fire	14,419,271	15,150,867	14,853,802	297,065
Traffic administration	685,166	697,916	684,781	13,135
Traffic engineer/parking meters	208,024	208,024	190,619	17,405
Total security of persons and property	36,186,847	39,105,865	37,727,276	1,378,589

(Continued)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final Budget Positive
5	Original	Final	Actual	(Negative)
Public health:	755 245	771 926	754 702	17.024
Administration	755,245	771,826 571,212	754,792	17,034 38,222
Nurses	567,645 280,742	287,140	532,990 258,921	28,219
Lab	40,000	40,000	40,000	20,219
Environmental health administration	339,620	342,221	299,813	42,408
Total public health	1,983,252	2,012,399	1,886,516	125,883
Transportation:				
Engineering - daily operations	70,225	70,225	52,859	17,366
Street department	1,332,759	1,589,182	1,470,203	118,979
Total transportation	1,402,984	1,659,407	1,523,062	136,345
Community environment:				
Community development administration	1,219,647	1,574,476	1,382,520	191,956
Community Improvement Corporation	50,000	50,000	50,000	-
Land reutilization	-	3,000	-	3,000
Historic Onesto Project				
Total community environment	1,269,647	1,627,476	1,432,520	194,956
Leisure time activities:				
Civic Center administration	530,650	618,262	526,002	92,260
Total leisure time activities	530,650	618,262	526,002	92,260
Debt service:				
Principal retirement	14,895,000	14,895,000	14,895,000	-
Interest and fiscal charges	323,860	346,522	245,257	101,265
Total debt service	15,218,860	15,241,522	15,140,257	101,265
Total expenditures	69,320,197	73,903,835	71,080,565	2,823,270
Excess of expenditures over revenues	(16,399,589)	(18,067,260)	(10,922,869)	7,144,391
Other financing sources (uses):				
Issuance of notes	10,000,000	10,000,000	9,650,000	(350,000)
Issuance of manuscript debt	4,300,000	4,322,200	3,550,000	(772,200)
Transfers in	27,600	127,322	644,530	517,208
Transfers (out)	(1,063,800)	(1,665,572)	(1,582,502)	83,070
Advances in	741,484	741,484	616,166	(125,318)
Advances (out)	(50,000)	(200,910)	(150,910)	50,000
Sale of assets	13,955,284	13,324,524	1,040	1,040 (596,200)
total other financing sources (uses)	13,933,284	13,324,324		
Net change in fund balance	(2,444,305)	(4,742,736)	1,805,455	6,548,191
Fund balance at beginning of year	4,208,494	4,208,494	4,208,494	-
Prior year encumbrances appropriated	2,299,778	2,299,778	2,299,778	
Fund balance (deficit) at end of year	\$ 4,063,967	\$ 1,765,536	\$ 8,313,727	\$ 6,548,191

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY AND ECONOMIC DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:         Santa (Agentic Properting grants)         Santa (		Budgeted Amounts					Variance with Final Budget Positive		
Revenues:           Operating grants         \$ 3,976,600         \$ 8,573,163         \$ 3,873,478         \$ (4,699,685)           Other         148,600         283,674         249,470         (34,204)           Total revenues         4,125,200         8,856,837         4,122,948         (4,733,889)           Expenditures:           Current:           Community environment:           Community development administration         1,956,046         7,799,784         6,007,236         1,792,548           Federal stimulus funding         28,000         44,445         -         44,445           Community development demolition         267,000         311,368         308,031         3,337           Fair housing administration         147,184         361,950         182,421         179,529           Total expenditures         2,398,230         8,517,547         6,497,688         2,019,859           Excess (deficiency) of revenues over (under) expenditures         1,726,970         339,290         (2,374,740)         (2,714,030)           Other financing sources:           Advances (out)         (607,000)         (607,000)         (596,051)         10,949			Original		Final		Actual	(	
Other         148,600         283,674         244,470         (34,204)           Total revenues         4,125,200         8,856,837         4,122,948         (4,733,889)           Expenditures:           Current:           Community environment:           Community development administration         1,956,046         7,799,784         6,007,236         1,792,548           Federal stimulus funding         28,000         44,445         -         44,445           Community development demolition         267,000         311,368         308,031         3,337           Fair housing administration.         147,184         361,950         182,421         179,529           Total expenditures         2,398,230         8,517,547         6,497,688         2,019,859           Excess (deficiency) of revenues over (under) expenditures         1,726,970         339,290         (2,374,740)         (2,714,030)           Other financing sources:           Advances (out)         (607,000)         (607,000)         (596,051)         10,949	Revenues:		6		_				9 /
Expenditures:         4,125,200         8,856,837         4,122,948         (4,733,889)           Expenditures:         Current:           Community environment:         Community development administration         1,956,046         7,799,784         6,007,236         1,792,548           Federal stimulus funding         28,000         44,445         -         44,445           Community development demolition         267,000         311,368         308,031         3,337           Fair housing administration         147,184         361,950         182,421         179,529           Total expenditures         2,398,230         8,517,547         6,497,688         2,019,859           Excess (deficiency) of revenues over (under) expenditures         1,726,970         339,290         (2,374,740)         (2,714,030)           Other financing sources:         Advances (out)         (607,000)         (607,000)         (596,051)         10,949	Operating grants	\$	3,976,600	\$	8,573,163	\$	3,873,478	\$	(4,699,685)
Expenditures:         Current:       Community environment:         Community development administration       1,956,046       7,799,784       6,007,236       1,792,548         Federal stimulus funding       28,000       44,445       -       444,445         Community development demolition       267,000       311,368       308,031       3,337         Fair housing administration       147,184       361,950       182,421       179,529         Total expenditures       2,398,230       8,517,547       6,497,688       2,019,859         Excess (deficiency) of revenues over (under) expenditures       1,726,970       339,290       (2,374,740)       (2,714,030)         Other financing sources:         Advances (out)       (607,000)       (607,000)       (607,000)       (596,051)       10,949	Other		148,600		283,674		249,470		(34,204)
Current:         Community environment:         Community development administration       1,956,046       7,799,784       6,007,236       1,792,548         Federal stimulus funding       28,000       44,445       -       44,445         Community development demolition       267,000       311,368       308,031       3,337         Fair housing administration       147,184       361,950       182,421       179,529         Total expenditures       2,398,230       8,517,547       6,497,688       2,019,859         Excess (deficiency) of revenues over (under) expenditures       1,726,970       339,290       (2,374,740)       (2,714,030)         Other financing sources:         Advances (out)       (607,000)       (607,000)       (596,051)       10,949	Total revenues		4,125,200		8,856,837		4,122,948		(4,733,889)
Community environment:         Community development administration       1,956,046       7,799,784       6,007,236       1,792,548         Federal stimulus funding       28,000       44,445       -       44,445         Community development demolition       267,000       311,368       308,031       3,337         Fair housing administration       147,184       361,950       182,421       179,529         Total expenditures       2,398,230       8,517,547       6,497,688       2,019,859         Excess (deficiency) of revenues over (under) expenditures       1,726,970       339,290       (2,374,740)       (2,714,030)         Other financing sources:       Advances (out)       (607,000)       (607,000)       (596,051)       10,949	<b>Expenditures:</b>								
Community development administration         1,956,046         7,799,784         6,007,236         1,792,548           Federal stimulus funding         28,000         44,445         -         44,445           Community development demolition         267,000         311,368         308,031         3,337           Fair housing administration         147,184         361,950         182,421         179,529           Total expenditures         2,398,230         8,517,547         6,497,688         2,019,859           Excess (deficiency) of revenues over (under) expenditures         1,726,970         339,290         (2,374,740)         (2,714,030)           Other financing sources:         Advances (out)         (607,000)         (607,000)         (596,051)         10,949	Current:								
Federal stimulus funding         28,000         44,445         -         44,445           Community development demolition         267,000         311,368         308,031         3,337           Fair housing administration         147,184         361,950         182,421         179,529           Total expenditures         2,398,230         8,517,547         6,497,688         2,019,859           Excess (deficiency) of revenues over (under) expenditures         1,726,970         339,290         (2,374,740)         (2,714,030)           Other financing sources:           Advances (out)         (607,000)         (607,000)         (596,051)         10,949	•								
Community development demolition       267,000       311,368       308,031       3,337         Fair housing administration       147,184       361,950       182,421       179,529         Total expenditures       2,398,230       8,517,547       6,497,688       2,019,859         Excess (deficiency) of revenues over (under) expenditures       1,726,970       339,290       (2,374,740)       (2,714,030)         Other financing sources:         Advances (out)       (607,000)       (607,000)       (596,051)       10,949	Community development administration		1,956,046		7,799,784		6,007,236		1,792,548
Fair housing administration.         147,184         361,950         182,421         179,529           Total expenditures			28,000		44,445		-		44,445
Total expenditures	Community development demolition		267,000		311,368		308,031		3,337
Excess (deficiency) of revenues over (under) expenditures	Fair housing administration		147,184		361,950		182,421		179,529
over (under) expenditures       1,726,970       339,290       (2,374,740)       (2,714,030)         Other financing sources:         Advances (out)       (607,000)       (607,000)       (596,051)       10,949	Total expenditures		2,398,230		8,517,547		6,497,688		2,019,859
Other financing sources:       (607,000)       (607,000)       (596,051)       10,949	Excess (deficiency) of revenues								
Advances (out)	over (under) expenditures		1,726,970		339,290		(2,374,740)		(2,714,030)
	Other financing sources:								
(607,000) (607,000) (707,001)	Advances (out)		(607,000)		(607,000)		(596,051)		10,949
Total other financing sources	Total other financing sources		(607,000)		(607,000)		(596,051)		10,949
Net change in fund balance	Net change in fund balance		1,119,970		(267,710)		(2,970,791)		(2,703,081)
Fund balance (deficit) at beginning of year (1,719,417) (1,719,417) -	Fund balance (deficit) at beginning of year		(1,719,417)		(1,719,417)		(1,719,417)		_
<b>Prior year encumbrances appropriated</b> 2,584,820 2,584,820 -							, , ,		-
Fund balance (deficit) at end of year \$ 1,985,373 \$ 597,693 \$ (2,105,388) \$ (2,703,081)	• • • • • • • • • • • • • • • • • • • •	\$	1,985,373	\$	597,693	\$	(2,105,388)	\$	(2,703,081)

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

**Business-type Activities - Enterprise Funds** 

Water Sewer Refuse Nonmajor Operating Operating Operating Enterprise Fund Fund **Funds** Fund Assets: Current assets: Equity in pooled cash and cash equivalents . . . . \$ 16,455,643 \$ 22,415,275 \$ 854,710 \$ 1,597,884 Cash in segregated accounts . . . . . . . . . . . 817,388 Receivables: 3,138,984 3,150,089 1,550,257 Due from other funds . . . . . . . . . . . . . . . Due from other governments. . . . . . . . . 1,281,845 110,917 18,093 Materials and supplies inventory. . . . . . . . 1,068,580 1,191,163 Total current assets . . . . . . . . . . . . . . . 21,945,052 27,684,832 2,423,060 1,597,884 Non-current assets: Net pension asset . . . . . . . . . . . . . . . . 57,085 46,292 29,911 12,027 Capital assets: Land and construction in progress. . . . . . 6,659,020 83.796.095 150.929 Depreciable capital assets, net. . . . . . . . 69,090,020 35,947,896 1,268,248 507,000 Total capital assets, net. . . . . . . . . . . . . . 75,749,040 119,743,991 1,419,177 507,000 Total noncurrent assets . . . . . . . 75,806,125 119,790,283 1,449,088 519,027 147,475,115 3,872,148 Total assets . . . . . . . . . . . . 97,751,177 2,116,911 Deferred outflows of resources: 1,305,591 1,079,836 405,491 684,095 273,084 233,326 143,089 110,148 Total deferred outflows of resources . . . . . . 1,578,675 1,313,162 827,184 515,639 Liabilities: Current liabilities: Accounts payable. . . . . . . . . . . . . . . . . . 522,712 886,989 230,946 16,771 Contracts payable. . . . . . . . . . . . . . . . . 1,429,961 321,934 819,389 Retainage payable . . . . . . . . . . . . . . . . . 58,131 Accrued wages and benefits payable . . . . . 286,576 246,648 141.728 63,225 Due to other funds . . . . . . . . . . . . . . . . 27,283 10,707 7,783 Due to other governments . . . . . . . . . . 60,492 39,083 21,927 9,769 OWDA loans payable . . . . . . . . . . . . . 1,762,260 6,550,588 OPWC loans payable . . . . . . . . . . . . . . . 186,087 8,461 Compensated absences payable - current. . . . 4,333,502 8,883,799 402,384 89,765 Total current liabilities . . . . . . . . . . . . . . . . Non-current liabilities: OWDA loans payable . . . . . . . . . . . . . . . 23.478.921 67,630,596 OPWC loans payable . . . . . . . . . . . . . . . 2,553,155 34,585 Compensated absences payable . . . . . . . Claims payable . . . . . . . . . . . . . . . . . . Net Pension Liability . . . . . . . . . . . . . . . 5,244,185 4,252,720 2,747,817 1.104.918 Net OPEB Liability . . . . . . . . . . . . . . . 3,627,144 2.941.396 1.900.529 764.217 Total non-current liabilities. . . . . . . 34,903,405 74,859,297 4,648,346 1,869,135 Total liabilities . . . . . . . . . . . . . . . . 39,236,907 83,743,096 5,050,730 1,958,900 Deferred inflows of resources: 809,071 1,466,382 1,108,601 264,435 Pension . . . . . . . . . . . . . . 356,993 219.114 168,441 56,929 Total deferred inflows of resources . . . . . . . 1,823,375 1,327,715 977,512 321,364 Net position: Net investment in capital assets. . . . 46,280,525 45,195,826 1,419,177 507,000 11,989,045 (2,748,087)Unrestricted (deficit) . . . . . . . . . . . . . 18,521,640 (154,714)Total net position (deficit). . . . . . . . . . . . . . . . 58,269,570 63,717,466 (1,328,910)352,286

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.

Net position of business-type activities

		Governmental Activities - Internal
	Total	Service Funds
\$	41,323,512	\$ 4,922,461
	817,388	-
	7 920 220	950.052
	7,839,330	850,052 277,256
	1,410,855	67,050
	2,259,743	-
	53,650,828	6,116,819
-		
	145,315	-
	90,606,044	_
	106,813,164	-
	197,419,208	
	197,564,523	
	251,215,351	6,116,819
-	201,210,001	0,110,012
	3,475,013	-
	759,647	-
	4,234,660	-
	1,657,418	657,285
	1,751,895	-
	877,520	-
	738,177	153,990
	45,773	22.701
	131,271 8,312,848	23,791
	194,548	- -
	-	2,158,081
	_	1,089,512
	13,709,450	4,082,659
	91,109,517	-
	2,587,740	-
	-	6,527,814
	12 240 640	1,080,497
	13,349,640	-
	9,233,286	7.600.211
	116,280,183	7,608,311
	129,989,633	11,690,970
	2 649 490	
	3,648,489 801,477	-
-	801,477 4,449,966	
	,,	
	93,402,528	-
	27,607,884	(5,574,151)
· <u> </u>	121,010,412	\$ (5,574,151)
	(352,788)	
\$	120,657,624	

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

**Business-type Activities - Enterprise Funds** Water Sewer Refuse Nonmajor Operating Operating **Operating** Enterprise Funds Fund Fund Fund **Operating revenues:** \$ \$ Charges for services . . . . . . . . . . . . . . . . . . \$ 19,125,872 15,944,120 5,817,983 \$ 2,413,530 27,408 11,208 59,131 506,495 Other operating revenues . . . . . . . . . . . . . . . . 12,084 5,265 5,830,067 2,418,795 19,212,411 16,461,823 **Operating expenses:** 7,721,856 6,459,097 4,179,466 1,813,080 3,561,512 5,852,582 2,022,670 327,242 Materials and supplies. . . . . . . . . . . . . . . . . . . 2,423,447 420,739 257,248 45,940 Benefit claim expenses . . . . . . . . . . . . . . . . . Insurance claims and expenses . . . . . . . . . . . . 433,754 323,127 10,360 6,899 3,221,100 1.936.526 269,374 37,109 46,644 393,439 29,320 4,987 17,408,313 6,768,438 2,235,257 Total operating expenses. . . . . . . . . . . . . . 15,385,510 Operating income (loss) . . . . . . . . . . . . . . . 1,804,098 1,076,313 (938,371)183,538 Nonoperating revenues (expenses): (761.085)(2.487.139)Gain (loss) on sale of capital assets . . . . . . . 33,405 (3,336)75,606 Total nonoperating revenues (expenses). . . . . . (727,680)(2,490,475)75,606 Income (loss) before contributions and 1,076,418 (1,414,162)(862,765)183,538 3,637,490 3,243,855 (862,765)4,713,908 1,829,693 183,538 Net position (deficit) at beginning of year (restated) . . . . . . . . 53,555,662 61,887,773 (466, 145)168,748 Net position (deficit) at end of year . . . . . . . \$ (1,328,910)\$ 352,286 \$ 58,269,570 \$ 63,717,466

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

Total	Governmental Activities - Internal Service Funds
\$ 43,301,505	\$ 15,328,778
38,616	-
582,975	4,429,152
 43,923,096	19,757,930
20,173,499	228,432
11,764,006	880,552
3,147,374	520
-	3,681,526
774,140	14,339,281
5,464,109	-
 474,390	1,140
 41,797,518	19,131,451
 2,125,578	626,479
(3,248,224) 30,069 75,606 (3,142,549)	- - - -
(1,016,971)	626,479
6,881,345	500,000
5,864,374	1,126,479
	(6,700,630)
	\$ (5,574,151)
 149,008	
\$ 6,013,382	

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Business-type Activities - Enterprise Funds						unds	
		Water Operating Fund	Sewer Operating Fund		Refuse Operating Fund		Nonmajor Enterprise Funds	
Cash flows from operating activities:								
Cash received from charges for services	\$	19,126,231	\$	15,936,198	\$	6,029,601	\$	2,413,610
Cash received from rents		27,408		11,208		-		-
Cash received from other operations		62,589		507,729		10,855		5,265
Cash payments for personal services		(7,066,770)		(5,837,131)		(3,879,146)		(1,534,875)
Cash payments for contractual services		(3,680,317)		(5,881,764)		(2,012,194)		(323,845)
Cash payments for materials and supplies		(2,284,639)		(888,374)		(264,185)		(50,021)
Cash payments for claims		(433,754)		(323,127)		(10,360)		(6,899)
Cash payments for insurance claims		-		-		-		-
Cash payments for benefits claims		-		_		-		_
Cash payments for other expenses		(32,780)		(223,544)		(17,121)		(4,487)
Net cash provided (used) by operating activities		5,717,968		3,301,195		(142,550)		498,748
Cash flows from noncapital financing activities:								
Cash received from operating grants		_		-		91,089		_
Cash received from transfers in						<u> </u>		-
Net cash provided by noncapital								
financing activities		<u> </u>				91,089		<u>-</u>
Cash flows from capital and related								
financing activities:								
Acquisition of capital assets		(3,603,133)		(16,341,343)		(32,034)		(49,511)
Capital contributions		2,907,410		4,554,728		-		-
Proceeds from sale of capital assets		36,405		3,600		-		-
Proceeds of loans		509,962		16,035,046		-		-
Principal paid on OPWC loans		(186,087)		(8,461)		-		-
Principal paid on OWDA loans		(1,730,793)		(4,082,453)		-		-
Interest paid on OWDA loans	-	(761,085)		(2,487,139)		-		
Net cash used in capital and related								
financing activities		(2,827,321)		(2,326,022)		(32,034)		(49,511)
Net increase (decrease) in cash and cash equivalents		2,890,647		975,173		(83,495)		449,237
Cash and cash equivalents at beginning of year		13,564,996		21,440,102		938,205		1,148,647
Cash and cash equivalents at end of year	\$	16,455,643	\$	22,415,275	\$	854,710	\$	1,597,884

	Total	Governmental Activities - Internal Service Funds	
\$	43,505,640	\$ 15,328,77	/8
	38,616	2 (50 21	-
	586,438	3,658,31	
	(18,317,922)	(181,21	
	(11,898,120) (3,487,219)	(1,053,73	20)
	(774,140)	(32	20)
	(774,140)	(14,108,56	- 50)
	_	(3,767,15	
	(277,932)	(1,14	
-			
	9,375,361	(125,22	27)
	01.090		
	91,089	500,00	- M
		300,00	
	91,089	500,00	00
	(20,026,021)		_
	7,462,138		_
	40,005		_
	16,545,008		_
	(194,548)		_
	(5,813,246)		-
	(3,248,224)		-
	(5,234,888)		
	(3,234,000)		_
	4,231,562	374,77	73
	37,091,950	4,547,68	38
\$	41,323,512	\$ 4,922,46	
	. ,		

- (Continued)

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

_	Business-type Activities - Enterprise Fun						Funds	
	Water Operating Fund		Sewer Operating Fund		Refuse Operating Fund		Nonmajor Enterprise Funds	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:								
Operating income (loss)	1,804,098	\$	1,076,313	\$	(938,371)	\$	183,538	
Adjustments:								
Depreciation	3,221,100		1,936,526		269,374		37,109	
Changes in assets and liabilities:								
(Increase) decrease in accounts receivable	(118,082)		(376,193)		210,389		80	
(Increase) decrease in materials and supplies inventory .	121,642		(499,508)		-		-	
(Increase) in due from other funds	-		-		-		-	
(Increase) decrease in due from other governments	-		315,307		-		-	
Increase (decrease) in accounts payable	33,906		226,688		15,845		5,060	
Increase (decrease) in accrued wages and benefits	4,474		39,550		9,133		8,874	
Increase in due to other funds	20,656		8,773		4,856		-	
Increase (decrease) in due to other governments	910		6,206		1,393		1,372	
(Increase) in net pension asset	(29,793)		(25,108)		(15,825)		(7,094)	
Decrease in deferred outflows of resources - pension	1,770,220		1,307,651		903,383		245,538	
(Increase) in deferred outflows of resources - OPEB	(219,697)		(191,886)		(115,535)		(100,498)	
Increase in deferred inflows of resources - pension	1,247,308		886,939		562,757		253,449	
Increase in deferred inflows of resources - OPEB	356,993		219,114		168,441		56,929	
(Decrease) in net pension liability	(2,621,757)		(1,852,930)		(1,311,919)		(316,949)	
Increase in net OPEB liability	125,990		223,753		93,529		131,340	
Increase in compensated absences payable	-		-		-		-	
Increase in claims payable					<u> </u>			
Net cash provided (used) by operating activities	5,717,968	\$	3,301,195	\$	(142,550)	\$	498,748	

#### **Non-Cash Transactions:**

As of December 31, 2018, the water operating fund and sewer operating fund had purchased \$1,488,092 and \$323,935, in capital assets on account, respectively.

As of December 31, 2017, the water operating fund and sewer operating fund had purchased \$808,904 and \$9,703,749, in capital assets on account, respectively.

During 2018, the Sewer fund reported a \$110,917 receivable for OWDA loan proceeds disbursed by OWDA but not received by the City by year-end.

During 2018, the Water fund reported a \$255,659 receivable for OPWC loan proceeds disbursed by OPWC but not received by the City by year-end.

During 2017, the Sewer fund reported a \$9,648,354 receivable for OWDA loan proceeds disbursed by OWDA but not received by the City by year-end.

During 2017, the Water fund reported a \$31,435 receivable for OPWC loan proceeds disbursed by OPWC but not received by the City by year-end.

 Total	A	vernmental ctivities - Internal vice Funds
\$ 2,125,578	\$	626,479
5,464,109		-
(283,806) (377,866)		(704,969)
(377,800)		(161,387)
315,307		(65,870)
281,499		(127,696)
62,031		(120,403)
34,285		-
9,881		(18,602)
(77,820)		-
4,226,792		-
(627,616)		
2,950,453		-
801,477		
(6,103,555)		-
574,612		216.500
-		216,500
 		230,721
\$ 9,375,361	\$	(125,227)

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2018

	Private-Purpose Trust		
	Hartford Houtz		Agency
Assets:			
Equity in pooled cash and cash equivalents	\$ -	\$	2,901,849
Cash and cash equivalents in segregated accounts	34,391		101,721
Investments in segregated accounts	120,070		-
Receivables:			
Accounts			7,069
Total assets	154,461	\$	3,010,639
Liabilities:			
Due to other governments	_	\$	539,880
Undistributed assets	_		101,721
Deposits held and due to others			2,369,038
T 4 11 1 12 2		ф	2.010.620
Total liabilities		3	3,010,639
Net position:			
Held in trust for individuals	154,461		
Total net position	\$ 154,461		

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Private-Purpose Trust		
	<u> Hart</u>	Hartford Houtz	
Additions:  Investment income	\$	339	
Change in net position		339	
Net position at beginning of year		154,122	
Net position at end of year	\$	154,461	

THIS PAGE IS INTENTIONALLY LEFT BLANK

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 1 - DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Canton (the "City") is a municipal corporation incorporated under the laws of the State of Ohio. The City operates under a Mayor-Council form of government. The Mayor and Council are elected. The City provides police and fire protection, emergency medical, parks and recreation, planning, zoning, street maintenance and repair, refuse collection and general administrative services to the citizens of the City.

#### **Reporting Entity**

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. A primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. The primary government of the City includes City departments and agencies that provide the following services: police protection, fire fighting and prevention, street maintenance and repairs, building inspection, parks and recreation, water, sewer and sanitation.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the City has one component unit, the Canton Community Improvement Corporation (CCIC). The City has the voting majority on the CCIC's Board with no other subdivisions having any representation, and the CCIC is completely dependent on the City for financial support. The City reports the financial status of the CCIC as a discretely presented component unit in its basic financial statements. A complete copy of the CCIC financial statements can be obtained by contacting the City's Community and Economic Development Department. See Note 18 for detail.

The City is associated with the Stark Area Regional Transit Authority, the Stark Council of Governments and the Stark County Regional Planning Commission as jointly governed organizations; Canton Tomorrow Inc., and the Downtown Canton Special Improvement District as joint ventures; and the Joint Recreation District as a related organization. See Notes 15, 16 and 17 for detail.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The most significant of the City's accounting policies are described below.

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The only exception is for contributions from the City's Water, Sewer and Refuse Departments to the City's Motor Vehicle Department, Computer Department, and the City's vehicle self insurance fund. Activities of these three divisions are included with the governmental activities, thus any contributions and corresponding expenses from other governmental funds are eliminated. This activity remains in the business-type activities in order to not distort the direct costs and program revenues reported for all of the functions involved.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Community and economic development fund</u> - To account for HUD community and economic development block grant money used for the acquisition of real property, administrative costs, public facilities, and the rehabilitation of real property.

<u>Capital projects fund</u> - To account for the City's capital projects and expenditures of 20 percent of the net income tax receipts.

<u>Motor vehicle purchase fund</u> - To account for the purchase and maintenance of the City's vehicles and expenditures of 5 percent of the net income tax receipts.

Nonmajor governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water operating fund</u> - The water operating enterprise fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City, and surrounding communities.

<u>Sewer operating fund</u> - The sewer operating enterprise fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City, and several surrounding communities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Refuse operating fund</u> - The refuse operating enterprise fund accounts for the provision of trash collection to the residents and commercial users located in the City.

The City's nonmajor enterprise fund is used to account for the provision of building code services.

*Internal Service Funds* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on a self-insurance program for employee medical benefits, compensated absences, and the City's retrospective rating worker's compensation benefits.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only trust fund is a private-purpose trust fund established to account for monies donated to assist the poor of the City. The agency funds account for building permit fees collected on behalf of the State, municipal court collections that are distributed to various local governments, insurance monies collected on behalf of property owners for fire damages, collection of property taxes to be distributed to the Special Improvement District Board, collection and disbursement of JEDD income taxes, deposits held for vacant and foreclosed homes, and the collection of payroll and employee deductions to be distributed to other governmental agencies. The City's agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### C. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (see Note 5.A). Revenue from income taxes is recognized in the period in which the income is earned (see Note 5.B). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, delinquent property tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, and fees.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 13 and 14 for deferred outflows of resources related the City's net pension liability and net OPEB liability, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 13 and 14 for deferred inflows of resources related to the City's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year, for the period January 1 to December 31. The legal level of budgetary control, established by the appropriation ordinance, fixes spending authority at the account level split between salary and non-salary line items within each department within each fund. Any budgetary modifications at this level or above may only be made by resolution of the City Council. The appropriation ordinance may be amended during the year by action of Council, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

#### F. Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not re-appropriated.

#### G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, except the private-purpose trust fund and funds requiring that interest proceeds follow the invested principal, are maintained in this pool. Individual fund integrity is maintained through the City's records.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City utilizes financial institutions to service bonded debt as principal and interest come due. At year end, the balances in these accounts are presented as "cash with fiscal agent" on the City's financial statements.

The City has segregated bank and investment accounts for monies held separate from the City's central bank account related to the private-purpose trust fund and the municipal court agency fund. These monies are presented in the statement of fiduciary net position as "cash and cash equivalents in segregated accounts" and "investments in segregated accounts" since they are not required to be deposited into the City treasury.

During 2018, investments were limited to Federal National Mortgage Association (FNMA) securities, Federal Farm Credit Bank (FFCB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, Federal Home Loan Bank (FHLB) securities, Commercial Paper, U.S. Treasury Notes, and U.S. Government Money Market Mutual Funds. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2018 amounted to \$673,227, which includes \$582,828, assigned from other City funds.

For purposes of the statement of cash flows and for presentation on the statement of net position and the balance sheet, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

#### H. Inventory

On government-wide financial statements, inventories of supplies are presented at cost and inventories held for resale are reported at the lower of cost or market. Inventories are recorded on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories held for resale of proprietary funds are stated at the lower of cost or market and supplies of proprietary funds are reported at cost. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

#### I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed. The City has no prepaid items.

### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of five thousand dollars. The City's infrastructure consists of bridges, culverts, storm sewers, streets, streetlights, traffic signals, water lines and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of enterprise capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City Engineer's interpretation of historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type		
	Activities	Activities		
Description	Estimated Lives	Estimated Lives		
Buildings and structures	10 to 45 years	10 to 45 years		
Vehicles and equipment	10 to 15 years	10 to 15 years		
Infrastructure	10 to 50 years	10 to 50 years		

# K. Interfund Balances

On fund financial statements, interfund loans are classified as "due to/from other funds" on the balance sheet. These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### L. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for unused earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loan receivable in the general fund.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. When unassigned fund balance is a deficit in the general fund, assigned fund balance may not be presented in the general fund.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed resources are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### O. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net position net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources first when an expense is incurred for the purposes for which both restricted and unrestricted net position is available.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are primarily charges for services for water services, sewer treatment, and refuse collection for the enterprise funds, and the workers compensation, health insurance, and compensated absences claims for the internal service funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

# Q. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

During 2018, the City recognized capital contributions of \$3,637,490 in the water operating fund related to capital grants funding and \$3,243,855 in the sewer fund related the phosphorus/total nitrogen removal project and the MBR equipment project.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### R. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in business-type activities. Interfund transfers are eliminated when reported in the entity wide financial statements for both the governmental and business-type activities. Transactions that constitute reimbursements to a fund for expenditures or expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund, and as a reduction of expenditures/expenses in the fund that is reimbursed.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2018.

#### T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **U.** Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension asset, net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles/Restatement of Net Position

For fiscal year 2018, the City has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "Certain Debt Extinguishments".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the City's postemployment benefit plan disclosures, as presented in Note 14 to the basic financial statements, and added required supplementary information which is presented after the notes to the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the City.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the City.

A net position restatement is required in order to implement GASB Statement No 75. The governmental activities and business-type activities at January 1, 2018 have been restated as follows:

	Governmental Activities	Business-Type Activities	Water Fund	Sewer Fund	Refuse Fund		Nonmajor Enterprise Fund
Net position as previously reported Deferred outflows - payments	\$ 84,568,529	\$ 123,170,885	\$ 57,003,429	\$ 64,563,976	\$ 1,313,301	\$	791,975
subsequent to measurement date	313,749	132,031	53,387	41,440	27,554		9,650
Net OPEB liability	(56,735,201)	(8,658,674)	(3,501,154)	(2,717,643)	(1,807,000)	_	(632,877)
Restated net position at January 1, 2018	\$ 28,147,077	\$ 114,644,242	\$ 53,555,662	\$61,887,773	\$ (466,145)	\$	168,748

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on governmental fund balances.

#### **B.** Deficit Fund Balances/Net Position

Fund balances at December 31, 2018 included the following individual fund deficits:

Nonmajor governmental funds	Deficit
Jobs Ohio Fund	\$ 5,735
Mahoning Road Corridor Project Fund	473,637
11th Street Improvement Fund	25,786
Traffic Signal Communication Upgrade Fund	241,753
Tusc. Street West Corridor Safety Project Fund 12th Street NW Bridge Replacement Project Fund	609 74,238
Total nonmajor governmental funds	\$ 821,758
Major enterprise fund	
Refuse Fund	\$1,328,910
Internal Service fund	
Compensated Absences	\$7,873,597

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current 5-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds with the City Auditor by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreements must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 6. The State Treasurer's investment pool (STAR Ohio).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Investments in stripped principal or interest obligation, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash on Hand: At year end, the City had \$1,000 in undeposited cash on hand which is included on the financial statements as part of "equity in pooled cash and cash equivalents."

Cash with Fiscal Agent and in segregated accounts: At year end, the City had \$3,019 on deposit with financial institutions to service bonded debt as principal and interest come due. This account is maintained separate from the City's internal investment pool. The balance in this account is included in "deposits with financial institutions" below. At year-end, the City had \$817,388 on deposit with financial institutions to account for retainage payments. This account is maintained separate from the City's internal investment pool. The balance in this account is included in "deposits with financial institutions" below.

Cash and Cash Equivalents in Segregated Accounts: At year end, the City had \$101,721 deposited with a financial institution for monies related to the municipal court agency fund. In addition, the City had \$1,680 deposited with a financial institution related to the private-purpose trust fund and \$32,711 of nonnegotiable certificates of deposit held in trust by financial institutions for the private-purpose trust fund. These accounts are maintained separate from the City's internal investment pool. The balances in these accounts are included in "deposits with financial institutions" below.

*Investments in Segregated Accounts:* At year end, the City had \$120,070 in municipal bond mutual funds held in trust for the private-purpose trust fund. The mutual funds are maintained separate from the City's internal investment pool. The balances of the mutual funds are included in "investments" below.

#### A. Deposits with Financial Institutions

At December 31, 2018, the carrying amount of all City deposits was \$50,679,156 and the bank balance of all City deposits was \$51,287,577. Of the bank balance, \$50,148,446 was exposed to custodial risk as discussed below because those deposits were uninsured and uncollateralized and \$1,139,131 was covered by the FDIC.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### **B.** Investments

As of December 31, 2018, the City had the following investments and maturity:

			Investment Maturity								
Measurement/ Investment type		Measurement Value		1 Year or Less		1 to 2 Years		2 to 3 Years		Greater Than 3 Years	
Fair Value:											
FFCB	\$	5,841,243	\$	1,126,075	\$	1,033,957	\$	3,193,205	\$	488,006	
FHLB		4,131,041		1,064,280		2,332,664		734,097		-	
FHLMC		7,689,019		1,534,445		2,413,848		2,202,032		1,538,694	
FNMA		6,917,902		2,965,982		1,990,835		1,471,148		489,937	
Commercial paper		3,800,005		3,800,005		-		-		-	
U.S. Treasury Notes		2,968,103		-		2,480,447		487,656		-	
U.S. Government Money											
Market Mutual Funds		134,200		134,200							
Total	\$	31,481,513	\$	10,624,987	\$1	0,251,751	\$	8,088,138	\$	2,516,637	

The weighted average of maturity of investments is 1.64 years.

Fair Value Measurements: The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investments in U.S. government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The City's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA), commercial paper, and U.S. Treasury notes are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Credit Risk: The City's investments in federal agency securities, U.S. Treasury notes and the federal agency securities that underlie repurchase agreement were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The City's investment in commercial paper was rated A-1+ and P-1 by Standard & Poor's and Moody's Investor Services, respectively. The U.S. Government Money Market Mutual Funds were rated AAAm by Standard & Poor's. The City has no policy further restricting credit risk beyond the statutory guidelines, which limit investment choices.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counter party, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The federal agency securities and U.S. Treasury notes are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2018:

Measurement/	Mea		
Investment type		Value	% of Total
Fair Value			
FFCB	\$	5,841,243	18.56
FHLB		4,131,041	13.12
FHLMC		7,689,019	24.42
FNMA		6,917,902	21.97
Commercial paper		3,800,005	12.07
U.S. Treasury Notes		2,968,103	9.43
U.S. Government Money			
Market Mutual Fund		134,200	0.43
Total	\$	31,481,513	100.00

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the financial statements as of December 31, 2018:

Cash and investments per note:	
Carrying amount of deposits	\$ 50,679,156
Investments	31,481,513
Cash on hand	1,000
Total	\$ 82,161,669

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

#### Cash, cash equivalents, and investments per statement of net position:

Governmental activities	\$ 36,862,738
Business-type activities	42,140,900
Fiduciary funds	 3,158,031
Total	\$ 82,161,669

#### **NOTE 5 - RECEIVABLES**

Receivables at December 31, 2018, consisted of taxes, accounts (billings for user charged services), interest, loans and intergovernmental receivables. All of these receivables, except loans receivable, are considered fully collectible.

No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Special assessments expected to be collected in more than one-year amount to \$1,987,440 in the general fund, \$344,284 in the community and economic development fund, and \$6,363 in the debt service fund (a nonmajor governmental fund). Special assessments are reported among accounts receivable on the statement of net position and the balance sheet and charges for services revenue on the statement of activities and the statement of revenues, expenditures, and changes in fund balance.

#### A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 5 - RECEIVABLES - (Continued)**

The County Auditor collects property taxes on behalf of all taxing districts in the County, including the City of Findlay. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2018 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources.

The tax rates per \$1,000 of assessed valuation for the year ended December 31, 2018, for all city operations applied to taxable property in the following taxing districts within the City limits was \$3.40 for District 20 - Canton City School District, \$2.00 for District 30 - Plain Local School District, \$2.60 for District 25 - Canton Local School District, and \$2.30 for District 345 - Osnaburg Local School District.

The assessed values of real and public utility property upon which 2018 property tax receipts were based are as follows:

Real property	\$	685,238,260
Real and personal public utility	_	75,186,590
Total assessed value	\$	760,424,850

#### **B.** Income Taxes

In the past, the City levied a municipal income tax of two percent on all salaries, wages, commissions and compensation, and net profits earned within the City as well as incomes of residents earned outside of the City. Effective July 1, 2018, the income tax rate levied on wages, commissions, compensations and net profits earned within the city as well as residents outside the City increased a half of a one percent and the rate became two and a half percent. Prior to July 1, 2018, the City allowed a credit of 100 percent of the tax paid to another municipality up to a maximum of 85 percent of the two percent levied by the City. With the new income tax rate as of July 1, 2018, if it be made to appear that an individual resident taxpayer has paid a municipal income tax to another municipality on the same income taxable as mentioned above, the city shall allow a credit against the new tax imposed of the amount so paid to the other municipality, equal to two and one-half (2.5%) of the amount obtained by multiplying the lower of the tax rate of such other municipality or of this municipality by the taxable income earned in or attributable to the municipality of employment or business activity, provided that such credit shall not be allowed unless the credit is claimed in a timely filed return including any extension granted.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax proceeds, after income tax department expenditures, are credited to the following funds: 75 percent to the general fund, 20 percent to the capital projects fund and 5 percent to the motor vehicle purchase fund. Effective July 1, 2018 income tax is distributed as follows, 64 percent to the general fund, 18 percent to the capital projects fund, 4 percent to the motor vehicle purchase fund, 2 percent to the neighborhood fund, and 12 percent to the comprehensive plan fund. These allocations were voted upon and approved by the voters of the City on the May 8, 2018 ballot. This requires the fund balances for these funds to be reported as restricted as seen on page 108.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 5 - RECEIVABLES - (Continued)**

#### C. Due from Other Governments

A summary of intergovernmental receivables follows:

	 Amounts			
Governmental activities				
Local government and local government				
revenue assistance	\$ 1,446,732			
Hotel tax	36,147			
Charges for services	642,402			
Fines and forfeitures	29,163			
Casino revenue	1,133,384			
Gasoline and excise tax	714,478			
\$5 license plate tax	219,285			
Motor vehicle tax	235,869			
Grants	6,660,419			
Total governmental activities	 11,117,879			
Business-type activities				
Reimbursement	12,116			
Loan proceeds	366,576			
Grants	1,032,163			
Total business-type activities	 1,410,855			
Grand total	\$ 12,528,734			

#### D. Loans Receivable

The special revenue funds reflect community development loans receivable in the amount of \$467,440. The loans receivable represents the principal owed to the City for Community Development Block Grants. The loans bear interest at annual rates between 0% and 11%. The loans will be repaid over periods up to 20 years.

The general fund has reported a loan receivable in the amount of \$1,743,704. The loan receivable represents an economic development loan made to Historic Hercules, LLC for betterments and improvements to The Historic Hercules which is being converted from a motor company facility into residential rental apartments and related facilities. The loan bears an annual interest rate of 3% with a repayment period not to exceed 10 years.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 - RISK MANAGEMENT**

#### A. Workers' Compensation

Since 1989, the City has participated in the Ohio Bureau of Workers' Compensation Retrospective Rating Plan. Under the retrospective rating plan, the City assumes a portion of the risk in return for a reduction in current premiums. Current limits for claims incurred in 2018 are \$200,000 per claim.

A minimum premium for fixed costs is charged by the Ohio Bureau of Workers' Compensation. A maximum premium, the employer's experience-rated premium multiplied by the maximum percentage selected by the employer, may be charged back to the City for a ten-year evaluation period per claim. For the policy year 2018, the City selected Tier 1 which calls for no claim limit and a 150 percent maximum premium limit.

The claims liability of \$1,669,140 reported in the workers compensation internal service fund at December 31, 2018, is estimated by the third-party administrators and is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for the past two years are as follows:

		Balance		Balance			
	Beginning			Claims	Claim		End
Year		of Year	Incurred		 Payments	of Year	
2018	\$	1,669,140	\$	1,394,270	\$ 1,394,270	\$	1,669,140
2017		1,669,140		1,227,170	1,227,170		1,669,140

#### B. Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City contracts with Affiliated FM Insurance Company for commercial property coverage, which has a \$560,000,000 limit and a \$100,000 deductible. The City also contracts with Cincinnati Insurance Company through Leonard Insurance Services Agency Inc. for boiler and machinery coverage, which has a \$2,000,000 limit and a \$2,500 deductible. The City contracts with Ohio Plan Risk Management, Inc. through Hylant Administrative Services for automobile combined coverage, which has a \$6,000,000 limit and a \$125,000 deductible. The City also contracts with Ohio Plan Risk Management, Inc. for liability coverages, which includes general liability, public officials liability and law enforcement liability. Each of these coverages has a \$6,000,000 annual limit per claim and a \$8,000,000 per year aggregate with a \$125,000 deductible.

The City's elected officials are bonded for their respective terms. In addition, several specific employees (i.e., court bailiffs) are bonded where required by Ohio Revised Code.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been significant reduction in coverage from the prior year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 - RISK MANAGEMENT - (Continued)**

#### C. Medical

The City has elected to provide employees' major medical, hospitalization, prescription and dental and vision coverage through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. The City purchases stop-loss coverage of \$150,000 specific per family. The third party administrators, Aultcare and Anthem Blue Cross, review all claims, which are then paid by the City.

The claims liability of \$500,869 reported in the Health Insurance Internal Service Fund at December 31, 2018, is estimated by the third-party administrators and is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not report claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount for the last two years follow:

		Balance				-	Balance	
Beginning			Claims		Claim	End		
Year		of Year	Incurred		Payments	of Year		
2018	\$	270,148	\$ 12,945,011	\$	12,714,290	\$	500,869	
2017		696,780	10,746,521		11,173,153		270,148	

THIS SPACE INTENTIONALLY LEFT BLANK

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 7 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Balance			A 44'4'	Daduatiana			Balance 12/31/18		
	_	12/31/17		Additions		Deductions	_	12/31/18		
<b>Governmental Activities</b>										
Capital assets,										
not being depreciated:										
Land	\$	8,716,783	\$	215,472	\$	-	\$	8,932,255		
Construction in progress		42,197,107		11,854,499		(23,583,362)		30,468,244		
Total capital assets,										
not being depreciated		50,913,890		12,069,971		(23,583,362)		39,400,499		
Capital assets, being depreciated:										
Buildings and structures		55,179,763		550,778		(19,833)		55,710,708		
Vehicles and equipment		33,971,472		2,178,487		(933,998)		35,215,961		
Infrastructure		386,380,235		23,994,663		(201,595)		410,173,303		
Total capital assets,										
being depreciated		475,531,470		26,723,928		(1,155,426)		501,099,972		
Less accumulated depreciation:										
Buildings and structures		(27,582,139)		(1,435,891)		19,576		(28,998,454)		
Vehicles and equipment		(27,425,373)		(1,315,619)		929,975		(27,811,017)		
Infrastructure		(333,726,180)		(5,788,857)		199,342		(339,315,695)		
Total accumulated depreciation		(388,733,692)		(8,540,367)		1,148,893		(396,125,166)		
Total capital assets,										
being depreciated, net		86,797,778		18,183,561		(6,533)		104,974,806		
Governmental activities										
capital assets, net	\$	137,711,668	\$	30,253,532	\$	(23,589,895)	\$	144,375,305		

Depreciation expense was charged to governmental functions as follows:

General government	\$ 467,225
Security of persons and property	1,029,207
Public health	101,230
Transportation	6,149,927
Community environment	23,378
Leisure time activities	 769,400
Total depreciation expense	\$ 8,540,367

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 7 - CAPITAL ASSETS - (Continued)**

	Balance				Balance
	 12/31/17	Additions	Deductions		12/31/18
<b>Business-type activities</b>					
Capital assets,					
not being depreciated:					
Land	\$ 3,371,564	\$ -	\$ -	\$	3,371,564
Construction in progress	81,595,928	10,414,275	(4,775,723)		87,234,480
Total capital assets,					
not being depreciated	84,967,492	10,414,275	(4,775,723)		90,606,044
Capital assets, being depreciated:					
Buildings and structures	119,538,711	-	-		119,538,711
Vehicles and equipment	24,715,091	471,643	(2,001,884)		23,184,850
Infrastructure	 172,107,118	5,215,200			177,322,318
Total capital assets,					
being depreciated	 316,360,920	5,686,843	(2,001,884)		320,045,879
Less accumulated depreciation:					
Buildings and structures	(68,018,786)	(1,869,255)	-		(69,888,041)
Vehicles and equipment	(11,762,432)	(1,798,396)	1,991,948		(11,568,880)
Infrastructure	 (129,979,336)	 (1,796,458)			(131,775,794)
Total accumulated depreciation	 (209,760,554)	 (5,464,109)	1,991,948		(213,232,715)
Total capital assets,					
being depreciated, net	 106,600,366	 222,734	(9,936)		106,813,164
Business-type activities					
capital assets, net	\$ 191,567,858	\$ 10,637,009	\$ (4,785,659)	\$	197,419,208

Depreciation expense was charged to the enterprise funds as follows:

Water operating	\$ 3,221,100
Sewer operating	1,936,526
Refuse operating	269,374
Building operating	37,109
Total depreciation expense	\$ 5,464,109

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 8 - COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave components are derived from negotiated agreements, City ordinances and State laws. Employees earn two to six weeks of vacation per year, depending upon length of service. Ten to fifteen days of vacation may be carried forward into the next year.

Employees may bank up to 75 days earned vacation time toward retirement, payable at retirement or termination. No more than 15 days of earned vacation may be banked in any one-year in minimum increments of five days. In March 2003, the City eliminated banked vacation for individuals in management and non-bargaining classifications. In lieu of, or in addition to banking vacation, an employee may request to receive cash payment for unused vacation of no more than 10 days per year in minimum increments of five days calculated at 90 percent of the current rate of pay. Employees in their 28<sup>th</sup> year or later, can be paid for 20 days at 100% or elect to receive cash payments in exchange for one to five weeks of their banked vacation time in units of one week, once per year for a single three consecutive year period. The employee may cash one to five weeks of banked vacation in each of three consecutive years. Employees must declare their desire to receive cash payment no later than November 1 of each year. Payment shall be made on the first regular pay day in December of each year. Approval of the cash payment is within the sole discretion of the appointing authority.

Employees earn sick leave at the rate 4.6 hours per 80 hours worked. Sick leave accumulation is unlimited. Upon retirement or death, an employee can be paid 100 percent to a maximum of 150 days (175 for those employees of bargaining unit 3449 and retiring in their 30<sup>th</sup> year) or 1,200 hours of accumulated, unused sick leave. Firefighters and police can be paid 100 percent to a maximum of 188.5 days or 1,500 hours.

In 2004, the City established a compensated absences claim fund for the purpose of depositing sick expense premiums from the employees' labor fund distribution to pay both current and previous unfunded compensated absences. The expense associated with current and future obligations is being charged as a direct claim against the compensated absences claim fund. The premium supporting the fund is included in the personal service charge for each fund. Prior to 2009, and the collapse of the City of Canton operational income, the premium was equal to 125% of the total cost of the sick leave accrued on biweekly payrolls. In an attempt to maintain an adequate workforce in light of this revenue decline, the premium was reduced to 105% of the total cost of the sick leave accrued on a biweekly payroll for 2009 and 2010. The premium reset to 125% effective January 1, 2011 and remained unchanged for 2012, 2013, 2014 and 2015. In 2016 the premium was reduced to 105%. The premium reset to 125% for 2017 and continued at that rate during 2018.

#### **NOTE 9 - LONG-TERM OBLIGATIONS**

#### **General Obligation Bonds**

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The City's most recent general obligation bond issuance was in 2009 for \$8,575,000. The purpose of the issuance was to refund two previous issuances, a 1998 pension refunding bond and a 1999 various purpose bond. At the time, the refinancing resulted in an economic gain of \$729,829 for the City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

The remainder of the City's general obligation bonds currently outstanding is as follows:

	Interest		
<u>Purpose</u>	Rates	<u>Orig</u>	ginal Amount
Governmental activities, 2009 various purpose improvement refunding	3.0-4.0%	\$	8,575,000

The City paid off this general obligation bond during 2018.

#### State Infrastructure Bank (SIB) Loans and Other Loans

The City has annual debt requirements for the following loans, all related to governmental activities. A SIB loan was entered into in 1998 for the Market Avenue Streetscape project. The interest rate for this loan was 4% for the period 1998 through 2008 and changed to 3% effective in 2009. The original issue amount of the SIB loan was \$1,179,031 with a scheduled maturity in 2019.

A additional SIB loan was entered into in 2014 for the 12<sup>th</sup> Street North Corridor Safety project. The interest rate for this loan is 3%. As of December 31, 2018, the City has drawn \$2,312,557 of the available borrowings. This SIB loan is not included in the schedule of annual debt service requirements to maturity below as the loan is not closed as of December 31, 2018 and a final amortization schedule is not available.

The annual debt service requirements to maturity for the 1998 SIB loan is as follows:

#### 1998 State Infrastructure Bank Loan

Year Ending		Governmental Activ					
December 31	P	rincipal	Ir	iterest			
2019	\$	46,937	\$	763			
Total	\$	46,937	\$	763			

#### Ohio Public Works Commission (OPWC) Loans

The City entered into various loan agreements with the OPWC for the purpose of improving the water pollution control system, improving storm sewer operations and installing water lines. These are interest free loans. The City has pledged future revenues, net of certain operating expenses, in the water operating fund and sewer operating fund to repay the loans reported in the water and sewer operating activities. The debt is payable from net revenues and is payable through 2044. Annual principal payments on the debt issues are expected to require 3.70 percent of net revenues for water and 0.28 percent of net revenues for sewer. The total principal remaining to be paid on the debt is \$2,739,242 for water and \$43,046 for sewer. Principal paid for the current year and total net revenues were \$186,087 and \$5,025,198, respectively, for water and \$8,461 and \$3,012,839, respectively, for sewer.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

During 2018, the City received OPWC loans proceeds for the following projects: Avondale water main replacement, the Sugar Creek Water treatment plant, the Mahoning Road Corridor, and the 38<sup>th</sup> Street Waterline & roadway replacement.

The Mahoning Road Corridor loan, 30<sup>th</sup> Street Resurfacing loan, 38<sup>th</sup> Street Waterline Roadway Replacement loan, the Avondale water main replacement loan, and the Sugar Creek Water Treatment Plant loan are not included in the schedule of annual debt service requirements to maturity below as the loans are not closed as of December 31, 2018 and a final amortization schedule is not available.

The following is a list of outstanding debt with the OPWC:

The following is a list of outstanding debt with the of we.		
	Interest	
<u>Purpose</u>	Rates	Original Amount
Governmental activities, 35th Street N.E. storm sewer reconstruction	0.00%	\$ 380,812
Governmental activities, Market Avenue North sewer replacement	0.00%	300,000
Governmental activities, 30th Street N.E. storm sewer improvement	0.00%	494,000
Governmental activities, 55th Street N.E. storm sewer improvement	0.00%	413,000
Governmental activities, 37th Street Project (street portion)	0.00%	110,457
Governmental activities, Overbrook NW Storm Sewer	0.00%	60,899
Governmental activities, 38th Street waterline roadway replacement	0.00%	600,000 *
Governmental activities, Mahoning Road corridor	0.00%	900,000 *
Governmental activities, 30th Street Resurfacing	0.00%	765,000 *
Business-type activities, Harrisburg waterline	0.00%	63,102
Business-type activities, Harmont Avenue pump station	0.00%	107,900
Business-type activities, 37th Street Project (water and sewer portions)	0.00%	264,866
Business-type activities, Avondale water main replacement	0.00%	475,000 *
Business-type activities, Sugar Creek Water Treatment Plant	0.00%	750,000 *
Business-type activities, Westmoreland water main	0.00%	750,000 *
Business-type activities, 53rd Street water storage reservoir repair	0.00%	369,923 *
Business-type activities, Faircrest Street waterline extension	0.00%	1,197,150 *
		\$ 8,002,109

<sup>\*</sup> Total permissible borrowings under the loan agreement.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

Annual debt service requirements to maturity for OPWC loans are as follows:

#### **Ohio Public Works Commission Loans**

Year Ending	Governmental Activities				Business-Type Activities			
December 31	<u> </u>	Principal	Iı	Interest		Principal	Interest	
2019	\$	67,558	\$	-	\$	194,548	\$	-
2020		67,557		-		194,548		-
2021		67,557		-		194,548		
2022		67,556		-		191,393		
2023		67,557		-		182,843		-
2024 - 2028		252,150		-		652,507		-
2029 - 2033		108,758		-		299,287		-
2034 - 2038		79,491		-		119,715		-
2039 - 2043		68,833		-		-		-
2044		6,883		-		-		-
Total	\$	853,900	\$	-	\$	2,029,389	\$	

As stated above, for the business-type activities, the schedule above does not include the Avondale water main replacement loan and the Sugar Creek Water Treatment Plant as these loans are not closed as of December 31, 2018 and a final amortization schedule is not available. For the governmental activities, the schedule above does not include the 38th Street waterline roadway replacement, Mahoning Road Corridor, and 30th Street resurfacing loans as these loans are not closed as of December 31, 2018 and a final amortization schedule is not available.

#### Ohio Water Development Authority (OWDA) Loans

The City entered into various loan agreements with the OWDA for the purpose of improving and expanding both the water and the water pollution control operations. The City has pledged future revenues, net of certain operating expenses, to repay these loans in the water operating fund and sewer operating fund. The debt is payable from net revenues and is payable through 2035. Annual principal and interest payments on the debt issues are expected to require 49.59 percent of net revenues for water and 218.05 percent of net revenues for sewer. The total principal and interest remaining to be paid on the debt is \$31,721,971 for water and \$1,474,358 for sewer not including open loans. Principal and interest paid for the current year and total net revenues were \$2,491,878 and \$5,025,198, respectively, for water and \$6,569,592 and \$3,012,839, respectively, for sewer.

The City has entered into an agreement with the City of North Canton and the Stark County Board of Commissioners whereby, these entities will reimburse the City for a portion of its Sewer OWDA debt service payments based upon assigned percentage of design capacity of thirty-nine million gallons per day in the advanced secondary treatment facilities (known as the Water Reclamation Facility). The agreement is amended as design capacity needs change for the parties involved. For 2013, the assigned percentages were 50.85% for the City, 47.00% for Stark County and 2.15% for the City of North Canton. In accordance with the agreement, reimbursements to the City will not be due more often than the City's repayments under the OWDA loan debt service schedules. The City is obligated to make all debt service payments on the OWDA loans and subsequently bills the City of North Canton and Stark County for their assigned percentage of Sewer OWDA loans debt service as stipulated in the agreements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

The City has both closed and open OWDA loans at December 31, 2018. The closed loans are those that OWDA has made the final disbursements and the City has final amortization schedules for the future debt payments. The water meter planning and design project (water fund) received the final disbursement in 2017 and was closed. An amortization schedule is now available for the loan. The following is the City's closed OWDA loans:

<u>Purpose</u>	Interest Rates	Original Amount
Governmental activities, Harmont Avenue NE improvement	3.25%	\$ 60,100
Business-type activities, Plain Township waterline extension (55th St)	4.74%	1,653,459
Business-type activities, Lake Local Schools waterline	4.64%	1,980,974
Business-type activities, Osnaburg water main extension	3.62%	1,402,001
Business-type activities, Sugarcreek water plant improvement	3.25%	3,365,682
Business-type activities, NW water plant improvement	3.52%	7,094,093
Business-type activities, NE water plant improvement	5.39%	14,903,080
Business-type activities, water pollution system	2.64%	14,230,181
Business-type activities, new water meters	3.33%	9,414,052
Business-type activities, discharge line (J.L.)	3.81%	835,606
		\$ 54,939,228

During 2018, the phosphorus/nitrogen removal project (sewer fund), the WRF phosphorus - MBR equipment project (sewer fund), the South Cleveland Avenue waterline extension project (water fund), and the Canton South waterline construction project (water fund) received OWDA loan proceeds. As of the end of the audit period, the final amount borrowed for these loans had not been determined and no final reconciliation has been completed by OWDA. Due to these issues, no payment schedules were available for either of these loans. Consequently, these loans were not included in the yearly schedule shown above nor were they used in calculating the amount due within one year in the schedule that follows. These loans are considered open since final disbursements have not been made. The total amount borrowed and the total permissible borrowing under the loan agreements are as follows:

<u>Purpose</u>	Interest Rates	Amount Borrowed as of 12/31/18	Total Permissible <u>Borrowings</u>
Business-type activities, WRF phosphorus/nitrogen			
removal project	3.38%	\$ 53,885,308	\$ 54,383,258
Business-type activities, WRF phosphorus project -			
MBR equipment	3.39%	25,518,208	30,234,835
Business-type activities, South Cleveland Avenue			
Waterline extension project	0.00%	53,824	102,091
Business-type activities, Canton South Waterline			
construction project	0.00%	11,243	139,776
		\$ 79,468,583	\$ 84,859,960

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Annual debt service requirements to maturity for closed OWDA loans are as follows:

# **Ohio Water Development Authority Loans**

Year Ending	G	Governmental Activities			Business-Typ	Business-Type Activities			
December 31	P	rincipal	I	nterest		Principal		Interest	
2019	\$	2,600	\$	1,049	\$	2,725,794	\$	729,437	
2020		2,685		971		1,819,849		657,040	
2021		2,773		889		1,879,442		602,317	
2022		2,864		8,005		1,876,680		545,706	
2023		2,958		719		1,716,596		492,566	
2024 - 2028		16,309		2,192		9,146,175		1,699,924	
2029 - 2033		5,428		164		5,740,590		546,688	
2034 - 2037						1,244,731		47,063	
Total	\$	35,617	\$	13,989	\$	26,149,857	\$	5,320,741	

THIS SPACE INTENTIONALLY LEFT BLANK

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Changes in long-term obligations of the City during the year ended December 31, 2018 were as follows. The long-term obligations at December 31, 2017 have been restated as described in Note 3.A.

	Restated Outstanding 12/31/17 Additions		Reductions	Outstanding 12/31/18	Due Within One Year
Business-type activities					
OPWC loans:					
Water operations:	Ф 20.207	Ф	Φ (6.210)	Φ 22.00ζ	Φ (210
2012 Harrisburg waterline 0%	\$ 28,396	\$ -	\$ (6,310)		\$ 6,310
2014 37th Street waterline project 0%	187,362	-	(23,420)	163,942	23,420
2016 Westmoreland Water Main	675,000	-	(75,000)	600,000	75,000
2016 53rd St Water Storage Reservoir Repair	204,238 85,642	50,925	(21,499)	182,739	21,499
2017 Avondale Water Main Replacement 2015 Faircrest Street waterline extension 0%	1,077,434	30,923	(59,858)	136,567 1,017,576	59,858
	1,077,434	616,332	(39,838)	616,332	39,838
2018 Sugar Creek Water treatment plant 0% Sewer operations:	-	010,332	-	010,332	-
2014 37th Street sewerline project 0%	24,532	_	(3,066)	21,466	3,066
2003 Harmont pump station 0%	26,975	-	(5,395)	21,580	5,395
Total OPWC loans	2,309,579	667,257	(194,548)	2,782,288	194,548
OWDA loans:			(=> 1,0 10)		
Water operations:					
2001 Plain Township waterline					
extension (55th St) 4.74%	516,755	_	(105,610)	411,145	110,675
2002 Lake School waterline 4.64%	676,166	-	(123,120)	553,046	128,899
2007 Osnaburg water main extension 3.62%	793,363	_	(71,360)	722,003	73,966
2007 SC water plant improvements 3.25%	1,853,911	_	(150,779)	1,703,132	155,719
2008 NW water plant improvements 3.52%	3,747,939	_	(255,928)	3,492,011	265,015
2009 NE water plant improvements 5.39%	10,577,658	-	(638,958)	9,938,700	655,018
2013 water meter planning and design 3.33%	8,727,137	_	(360,851)	8,366,286	372,968
2017 South Cleveland Avenue Waterline Ext	1,360	52,464	(10,209)	43,615	-
2017 South Waterline Ext	1,862	-	(1,862)	-	-
2018 S Cleveland Ave Waterline Construction	-	11,243	-	11,243	-
Sewer operations:					
1997 water pollution system 2.64%	1,786,524	-	(881,394)	905,130	905,130
1999 discharge line (J.L.) 3.81%	114,646	-	(56,242)	58,404	58,404
2010 WRF phosphorus/nitrogen					
removal project 3.38%	47,689,306	4,254,815	(2,007,354)	49,936,767	3,565,687
2014 WRF phosphorus - MBR					
equipment 3.39%	22,172,330	2,246,016	(1,137,463)	23,280,883	2,021,367
Total OWDA loans	98,658,957	6,564,538	(5,801,130)	99,422,365	8,312,848
Net pension liability	19,453,195	_	(6,103,555)	13,349,640	-
Net OPEB liability	8,658,674	574,612	-	9,233,286	_
Compensated absences	1,414,988	476,219	(225,826)	1,665,381	438,000
Total business-type activities	\$ 130,495,393	\$ 8,282,626		\$ 126,452,960	\$ 8,945,396

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

The City overpaid principal for the 2017 Canton South Waterline Extension loan by \$12,116. This amount will be reimbursed by OWDA in the following year.

	Restated Outstanding 12/31/17	Additions	Reductions	Outstanding 12/31/18	Due Within One Year	
Governmental activities		•				
General obligation bonds:						
2009 pension refunding						
bonds 3.0%-4.0%	\$ 495,000	\$ -	\$ (495,000)	\$ -	\$ -	
2009 refunding						
bonds 3.0%-4.0%	555,000	-	(555,000)			
Total general obligation bonds	1,050,000		(1,050,000)	-		
1998 SIB loan 3.0%	138,572		(91,635)	46,937	46,937	
2014 SIB loan 3.0%	1,217,398	1,095,159	(256,280)	2,056,277	299,326	
OWDA loan:						
2010 Harmont Avenue						
sewer extension 3.25%	38,135	-	(2,518)	35,617	2,600	
OPWC loans:						
2014 55th Street NE storm sewer 0%	364,816	-	(13,767)	351,049	13,767	
2015 Mahoning Road Corridor	430,483	6,833	-	437,316	-	
2016 30th Street Resurfacing 0%	383,522	-	-	383,522	-	
2003 35th Street NE storm sewer 0%	12,695	-	(12,695)	-	-	
2004 Market Avenue sewer 0%	112,500	-	(15,000)	97,500	15,000	
2014 37th Street road project	88,365	-	(11,046)	77,319	11,046	
2017 Overbrook NW Storm Sewer	59,377	-	(3,045)	56,332	3,045	
2017 38th Street Waterline roadway						
replacement project	483,345	6,938	-	490,283	-	
2009 30th Street NE storm sewer 0%	296,400		(24,700)	271,700	24,700	
Total OPWC loans	2,231,503	13,771	(80,253)	2,165,021	67,558	
Compensated absences	7,054,407	1,428,319	(1,462,212)	7,020,514	1,720,081	
Note payable	5,400,000	5,200,000	(5,400,000)	5,200,000	5,200,000	
Net pension liability	88,505,316	-	(10,939,456)	77,565,860	_	
Net OPEB liability	56,735,201	9,850,431	-	66,585,632	-	
Capital leases	834,211		(350,220)	483,991	238,902	
Total governmental activities	163,204,743	17,587,680	(19,632,574)	161,159,849	7,575,404	
Totals	\$ 293,700,136	\$ 25,870,306	\$ (31,957,633)	\$ 287,612,809	\$ 16,520,800	

The above schedule of long-term obligations differs from liabilities reported on the government-wide statement of net position as a result of the compensated absences payable associated with the business-type activities being included with the long-term liabilities of the governmental activities. The compensated absences claim internal service fund is responsible for the payment of both the governmental and business-type compensated absences liabilities. Since governmental activities are the primary user of the internal service funds, GAAP requires that the long-term liabilities of the internal service fund be reported among the governmental activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

A reconciliation of the schedule of long-term obligations to the statement of net position at December 31, 2018 were as follows:

	Governmental Activities	Business-Type Activities	Total	
Long-term obligations per schedule above Consolidation of compensated absences claim	\$ 161,159,849	\$ 126,452,960	\$ 287,612,809	
internal service fund into governmental activities	1,665,381	(1,665,381)		
Long-term liabilities on government-wide statement of net position	\$ 162,825,230	\$ 124,787,579	\$ 287,612,809	

Of the \$1,665,381 of business-type compensated absences to be paid from the compensated absences claim internal service fund (which is consolidated with the governmental activities on the statement of net position), \$438,000 is due within one year.

#### **Notes Payable**

On April 21, 2018, the City issued \$3,500,000 of long-term notes payable for the purpose of paying the cost of acquiring, constructing, reconstructing and improving City buildings, including, without limitation, the replacement of the City Hall roof, the Civic Center roof and improvements to other City facilities. The notes bear an interest rate not to exceed 6%. These notes were refinanced on a long-term basis on April 21, 2019 and now have a stated maturity of April 21, 2020.

On April 1, 2018, the City issued a \$1,900,000 Historic Hercules note payable for the purpose of renovating and redeveloping the former Hercules Motor Company facility into market rate residential apartments and related facilities. This note matures on April 1, 2019. Of this total, \$200,000 is considered a short-term note payable (see Note 11) and \$1,700,000 is considered a long-term note payable. The long-term note payable represents the portion of the Historic Hercules note issue that was refinanced subsequent to year-end with a new maturity date greater than one year from the date of the financial statements (see Note 11). The long-term note payable matures April 1, 2020. The long-term notes are backed by the full faith and credit of the City.

#### **Net Pension Liability and Net OPEB Liability**

The City pays obligations related to employee compensation from the fund benefitting from their services. For the City's governmental activities, any net pension liability would be primarily liquidated by the general fund. See Notes 13 and 14 for further information.

# **Capital Lease Obligation**

See Note 10 for further detail on the City's capital lease obligations.

#### **Legal Debt Margin**

The City's overall legal debt margin was \$79,907,743 and an unvoted debt margin of \$41,886,501 at December 31, 2018.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 10 - CAPITAL LEASES**

In 2017, the City entered into a new capital lease agreement for the acquisition of a fire truck. In addition, in previous years, the City entered into capital lease agreements for the acquisition of police sedans, a street sweeper, an ambulance, and a salt truck. These leases meet the criteria of a capital lease which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term. Capital assets acquired by the leases have been capitalized in the amount of \$2,768,047, which represents the present value of the future minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2018 was \$1,675,662, leaving a current book value of \$1,092,385.

A corresponding liability was recorded on the statement of net position. In 2018, principal payments of \$350,220 are reflected as debt service principal retirement in the motor vehicle purchase fund. The principal payments are reported as a reduction to the long-term liabilities reported on the statement of net position. The following is a schedule of the future minimum lease payments for all of the City's capital leases and the present value of the minimum lease payments as of December 31, 2018.

Year	Governmental	
Ending	Activities	
2019	\$	251,437
2020		251,437
Total minimum lease payments		502,874
Less: amount representing interest		(18,883)
Present value of minimum lease payments	\$	483,991

### **NOTE 11 - NOTES PAYABLE**

The following is a summary of short-term note transactions for the year ended December 31, 2018 reflected in the general fund on the fund financial statements and in the governmental activities on the government-wide financial statements:

		Balance				Balance
	1	2/31/2017	Issued	Retired	1	2/31/2018
Notes Payable:						
Civil Suit Settlement	\$	1,100,000	\$ 1,000,000	\$ (1,100,000)	\$	1,000,000
Historic Hercules Project		100,000	200,000	(100,000)		200,000
Hall of Fame Village Project		5,000,000	 4,750,000	 (5,000,000)		4,750,000
	\$	6,200,000	\$ 5,950,000	\$ (6,200,000)	\$	5,950,000

The civil suit settlement note was issued on June 24, 2018 and had an outstanding balance of \$1,000,000 at December 31, 2018. This note was issued to refinance notes previously issued on June 24, 2017 which matured June 24, 2018. The note was issued at an interest rate of 6% and matures on June 24, 2019. The purpose of the issuance was to pay for the settlement of a civil suit in which the City agreed to pay the plaintiff \$1,800,000. This note is an obligation of the fund which is responsible for payment of the settlement.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - NOTES PAYABLE - (Continued)**

The Hall of Fame Village project note was issued on December 1, 2018 and had an outstanding balance of \$4,750,000 at December 31, 2018. This note was issued to refinance notes previously issued on December 1, 2017 which matured December 1, 2018. The note was issued at an interest rate of 6% and matures on December 1, 2019. The note was issued in anticipation of a long-term bond financing for improvements to Hall of Fame Village related to economic development.

On April 1, 2018, the City issued a \$1,900,000 Historic Hercules note payable to refinance notes previously issued on April 1, 2017 which matured April 1, 2018. The original issue was issued for the purpose of renovating and redeveloping the former Hercules Motor Company facility into market rate residential apartments and related facilities. Of this total, \$200,000 is considered a short-term note payable and \$1,700,000 is considered a long-term note payable (see Note 9). The short-term note payable represents the portion of the Historic Hercules note issue that will be retired when the notes are refinanced on April 1, 2019 (see Note 24 for detail). All short-term notes were backed by the full faith and credit of the City and mature within one year. The short-term note liability is reflected in the General Fund, the fund which received the proceeds. The short-term notes were issued in anticipation of long-term bond financing and will be refinanced until such funds are issued.

#### NOTE 12 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances - budget (non-GAAP basis) and actual presented for the general fund and community and economic development fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than restricted, committed, or assigned fund balance (GAAP).
- 4. Unreported cash (cash on hand) represents amounts received but not included on the budget basis operating statements. These amounts are included on the GAAP basis operating statement.
- 5. Proceeds from manuscript debt are an other financing source (budget) as opposed to a balance sheet transaction (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and the community and economic development fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

#### **Net Change in Fund Balance**

	Community and			mmunity and
	General Economic		Economic	
	Fund Developmen		elopment Fund	
Budget basis	\$ 1,805,455 \$		(2,970,791)	
Net adjustment for revenue accruals		(354,618)		(183,768)
Net adjustment for expenditure accruals		11,975,668		(76,623)
Net adjustment for other financing sources (uses) accruals		(11,744,859)		596,051
Funds budgeted elsewhere		(278,318)		-
Encumbrances		2,071,383		2,536,001
GAAP basis	\$	3,474,711	\$	(99,130)

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term net pension liability or net pension asset, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A
Eligible to retire prior to
January 7, 2013 or five years
after January 7, 2013

# State and Local

#### Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2018 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee	10.0 %
2018 Actual Contribution Rates Employer: Pension Post-employment Health Care Benefits	14.0 % 0.0 %
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$4,453,998 for 2018. Of this amount, \$279,962 is reported as due to other governments.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

#### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2018 Statutory Maximum Contribution Rates		
Employer	19.50	% 24.00 %
Employee	12.25	% 12.25 %
2018 Actual Contribution Rates		
Employer:		
Pension	19.00	% 23.50 %
Post-employment Health Care Benefits	0.50	<u>%</u> 0.50 %
Total Employer	19.50	<u>24.00 %</u>
Employee	12.25	% 12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$4,263,789 for 2018. Of this amount, \$262,952 is reported as due to other governments.

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

			OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.22447800%	0.31647200%	0.17419000%	0.89965700%	
Proportion of the net pension liability/asset current measurement date	0.22331700%	0.27561500%	0.17637800%	0.91049900%	
Change in proportionate share	- <u>0.00116100</u> %	- <u>0.04085700</u> %	0.00218800%	0.01084200%	
Proportionate share of the net pension liability	\$ 35,034,108	\$ -	\$ -	\$ 55,881,392	\$ 90,915,500
Proportionate share of the net pension asset	-	(375,201)	(6,156)	-	(381,357)
Pension expense	6,995,962	60,572	(2,000)	5,970,014	13,024,548

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Of the \$13,024,548 reported as pension expense, \$10,331,495 relates to governmental activities and \$2,693,053 relates to business-type activities.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS - Γraditional		OPERS -		OPERS - Member- Directed		OP&F		Total
Deferred outflows										
of resources										
Differences between expected and	¢	25 770	¢.		Φ	11.072	Ф	0.40,020	¢	205 701
actual experience	\$	35,779	\$	-	\$	11,973	\$	848,039	\$	895,791
Changes of assumptions Changes in employer's proportionate percentage/ difference between		4,186,809		32,789		729		2,435,049		6,655,376
employer contributions City contributions subsequent to the		151,492		-		-		610,206		761,698
measurement date Total deferred		4,205,236		145,790		102,971		4,263,789		8,717,786
outflows of resources	\$	8,579,316	\$	178,579	\$	115,673	\$	8,157,083	\$	17,030,651
Deferred inflows of resources										
Differences between expected and										
actual experience Net difference between	\$	690,412	\$	111,775	\$	-	\$	101,090	\$	903,277
projected and actual earnings on pension plan investments		7,521,363		59,194		1,734		1,933,066		9,515,357
Changes in employer's proportionate percentage/difference between										
employer contributions Total deferred		934,874		-		-		3,355,398		4,290,272
inflows of resources	\$	9,146,649	\$	170,969	\$	1,734	\$	5,389,554	\$	14,708,906

\$8,717,786 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019. Of the amount reported as contributions subsequent to the measurement date, \$7,020,604 relates to governmental activities and \$1,697,182 relates to business-type activities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	-	OPERS - Γraditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Year Ending December 31:						
2019	\$	2,473,263	\$ (18,821)	\$ 1,373	\$ 711,328	\$ 3,167,143
2020		(843,180)	(20,438)	1,332	203,110	(659,176)
2021		(3,312,007)	(33,699)	1,093	(1,795,285)	(5,139,898)
2022		(3,090,645)	(32,300)	1,132	(1,434,171)	(4,555,984)
2023		-	(11,516)	1,666	644,565	634,715
Thereafter		-	(21,406)	4,372	 174,193	157,159
Total	\$	(4,772,569)	\$ (138,180)	\$ 10,968	\$ (1,496,260)	\$ (6,396,041)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation Future salary increases, including inflation COLA or ad hoc COLA

Investment rate of return Actuarial cost method 3.25%
3.25% to 10.75% including wage inflation
Pre 1/7/2013 retirees: 3.00%, simple
Post 1/7/2013 retirees: 3.00%, simple
through 2018, then 2.15% simple
7.50%

Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Real estate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	Current					
	1% Decrease (6.50%)			1% Increase (8.50%)		
City's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$ 62,211,650	\$	35,034,108	\$12,376,228		
Combined Plan	(203,955)		(375,201)	(493,351)		
Member-Directed Plan	(3,528)		(6,156)	(8,819)		

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2017, are presented below. The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the investment rate of return from 8.25% to 8.00%, (b) projected salary increases decreased from 4.25% - 11.00% to 3.75% - 10.50%, (c) payroll increases decreased from 3.75% to 3.25%, (d) inflation assumptions decreased from 3.25% to 2.75% and (e) Cost of Living Adjustments (COLAs) decreased from 2.60% to 2.20%.

Valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost of living adjustments	2.20% and 3.00% simple

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2017 are summarized below:

	Target	10 Year Expected	30 Year Expected
Asset Class	Allocation	Real Rate of Return **	Real Rate of Return **
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.22 %	5.39 %
Non-US Equity	16.00	4.41	5.59
Private Markets	8.00	6.67	8.08
Core Fixed Income *	23.00	1.57	2.71
High Yield Fixed Income	7.00	2.94	4.71
Private Credit	5.00	6.93	7.26
Global Inflation			
Protected Securities *	17.00	0.98	2.52
Master Limited Partnerships	8.00	7.50	7.93
Real Assets	8.00	6.88	7.24
Private Real Estate	12.00	5.58	6.34
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Discount Rate - The total pension liability was calculated using the discount rate of 8.00%. A discount rate of 8.25% was used in the prior measurement period. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	Current				
	1% Decrease	1% Increase			
	(7.00%)	(8.00%)	(9.00%)		
City's proportionate share					
of the net pension liability	\$ 77,466,322	\$ 55,881,39	92 \$38,276,984		

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$41,188 for 2018. Of this amount, \$2,589 is reported as due to other governments.

#### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City's net OPEB liability is not known.

The City's contractually required contribution to OP&F was \$100,804 for 2018. Of this amount, \$6,217 is reported as due to other governments.

### Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability prior measurement date Proportion of the net	0.22463800%	0.89965700%	
OPEB liability current measurement date	<u>0.22314000</u> %	<u>0.91049900</u> %	
Change in proportionate share	- <u>0.00149800</u> %	<u>0.01084200</u> %	
Proportionate share of the net			
OPEB liability	\$ 24,231,360	\$ 51,587,558	\$ 75,818,918
OPEB expense	\$ 2,015,980	\$ 4,162,593	\$ 6,178,573

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Of the \$6,178,573 reported as OPEB expense, \$5,414,406 relates to governmental activities and \$764,167 relates to business-type activities.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred outflows			
of resources			
Differences between			
expected and			
actual experience	\$ 18,876	\$ -	\$ 18,876
Changes of assumptions	1,764,297	5,033,853	6,798,150
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	64,481	385,981	450,462
City contributions			
subsequent to the			
measurement date	41,188	100,804	141,992
Total deferred			
outflows of resources	\$ 1,888,842	\$ 5,520,638	\$ 7,409,480
Deferred inflows			
of resources			
Differences between			
expected and			
actual experience	\$ -	\$ 260,186	\$ 260,186
Net difference between			
projected and actual earnings			
on pension plan investments	1,805,074	339,573	2,144,647
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	170,406	-	170,406
Total deferred		 	
inflows of resources	\$ 1,975,480	\$ 599,759	\$ 2,575,239

\$141,992 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019. Of the amount reported as contributions subsequent to the measurement date \$126,297 relates to governmental activities and \$15,695 relates to business-type activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2019	\$	350,630	\$	669,441	\$	1,020,071
2020		350,630		669,441		1,020,071
2021		(377,817)		669,441		291,624
2022		(451,269)		669,441		218,172
2023		-		754,333		754,333
Thereafter				1,387,978		1,387,978
Total	\$	(127,826)	\$	4,820,075	\$	4,692,249

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74.

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted Average			
		Long-Term Expected			
	Target	Real Rate of Return			
Asset Class	Allocation	(Arithmetic)			
Fixed Income	34.00 %	1.88 %			
Domestic Equities	21.00	6.37			
Real Estate Investment Trust	6.00	5.91			
International Equities	22.00	7.88			
Other investments	17.00	5.39			
Total	100.00 %	4.98 %			

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(2.85%)		(4.85%)		
City's proportionate share					
of the net OPEB liability	\$ 32,192,408	\$ 24,231,360	\$17,790,952		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		C	urrent Health	
	1% Decrease	% Decrease Assumption		
City's proportionate share			_	
of the net OPEB liability	\$ 23,184,246	\$	24,231,360	\$25,313,002

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date January 1, 2017, with actuarial liabilities

rolled forward to December 31, 2017

Actuarial Cost Method Entry Age Normal

Investment Rate of Return 8.0 percent

Projected Salary Increases 3.75 percent to 10.5 percent

Payroll Growth Inflation rate of 2.75 percent plus

productivity increase rate of 0.5 percent

Single discount rate:

Current measurement date 3.24 percent
Prior measurement date 3.79 percent

Cost of Living Adjustments 3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income*	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
Total	120.00 %	

Note: Assumptions are geometric.

\*levered 2x

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	Current				
	1% Decrease (2.24%)	Discount Rate (3.24%)	1% Increase (4.24%)		
City's proportionate share					
of the net OPEB liability	\$ 64,485,119	\$ 51,587,558	\$41,663,521		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

Year	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

Current Health

		Curre	ent nearm	
	1% Decrease	Assumption		1% Increase
City's proportionate share				
of the net OPEB liability	\$ 40,074,174	\$	51,587,558	\$67,103,797

#### **NOTE 15 - JOINT VENTURES**

#### Canton Tomorrow, Inc.

The City participates in Canton Tomorrow, Inc., formed under Chapter 1702 of the Ohio Revised Code. Of the 26 member board, the City appoints three members. The degree of control exercised by any participating government is limited to its representation on the board. Canton Tomorrow, Inc., was formed to serve as a catalyst to bring together the vision, initiative and action necessary for the continuing revitalization of the City. Continued existence of Canton Tomorrow, Inc. is dependent on the City's continued participation, despite its minimal contribution to the overall budget; however, the City does not have an equity interest in Canton Tomorrow, Inc. (Agency). The Agency is not accumulating significant financial resources or experiencing fiscal stress, which would cause additional financial benefit or burden to the City. Canton Tomorrow Inc.'s funding comes from a grant given by the City through the Canton Community Improvement Corporation to the Canton Regional Chamber of Commerce. In 2018, the grant was for \$125,000. The Chamber of Commerce is responsible for dividing it up amongst is various agencies like Canton Tomorrow, Inc. Complete financial statements can be obtained from Canton Tomorrow, Inc.

#### **Downtown Canton Special Improvement District**

The City participates in the Downtown Canton Special Improvement District (District), formed under Chapter 1710 of the Ohio Revised Code. Of the 13 member board, the City appoints two members. The degree of control exercised by any participating government is limited to its representation on the board. The District was created for the purpose of developing and implementing plans for public improvements and public services. Continued existence of the District is dependent on the City's continued participation; however, the City does not have an equity interest in the District. In 2018, the City contributed \$191,124 to the District, which represents 100 percent of total contributions. Complete financial statements can be obtained from the Downtown Canton Special Improvement District.

#### NOTE 16 - RELATED ORGANIZATION

#### **Joint Recreation District**

On April 30, 2018 the Joint Recreation District (District) was dissolved pursuant to Ohio Law and no longer exist as a legal entity. The functions performed by the District are now functions of the Canton City Park Commission a legal fund on the City's financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS

#### **Stark Area Regional Transit Authority**

The City participates in the Stark Area Regional Transit Authority (Authority), which is a jointly governed organization between Stark County and the cities of Canton, Massillon and Alliance. A nine-member board of trustees oversees the operation of the Authority whose purpose is to provide a low cost mass transportation system for Stark County. The City appoints three of the nine members. Each member's control over the operation of the Authority is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of the Authority, which include budgeting, appropriating, contracting and designating management. The City has no financial responsibility for any of the Authority's liabilities. The City made no monetary contributions to assist in the operational expenses of the Authority during 2018. Complete financial statements may be obtained from the Stark Area Regional Transit Authority.

#### **Stark Council of Governments**

The Stark Council of Governments (SCOG) is a jointly governed organization. SCOG is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. Currently, SCOG's functions include the funding and operation of the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab. SCOG is governed by the membership, including Stark County, and other cities and villages and townships. The membership elects a nine member executive committee. Based on recommendations of the executive committee, the membership approves its own budget, appoints personnel and performs accounting and finance related activities. Continued existence of the agency is dependent on the City's continued participation; however, the City does not have an equity interest in the agency. The agency is not accumulating significant financial resources or experiencing fiscal stress, which would cause additional financial benefit or burden to the City. The City contributed \$423,488 from the general fund for 2018 for the operation of SCOG. Complete financial statements may be obtained from the Stark Council of Governments.

#### **Stark County Regional Planning Commission**

The City participates in the Stark County Regional Planning Commission (Commission), which is a statutorily created political subdivision of the State. The commission is jointly governed among Stark County, and other cities, villages, and townships. Of the 88-member board, the City appoints 5 members.

The degree of control exercised by any participating government is limited to its representation on the board. The principal aim of the Commission is to provide comprehensive planning, both long and short-term range, dealing with the economic and physical environment of Stark County. The board exercises total authority for the day-to-day operations of the Commission. These include budgeting, appropriating, contracting, and designating management. The City has no financial responsibility for any of the Commission's liabilities. In 2018, the City contributed \$112 to the Commission. Complete financial statements can be obtained from the Stark County Regional Planning Commission, Stark County, Ohio.

#### NOTE 18 - DISCRETELY PRESENTED COMPONENT UNIT

The component unit column in the government-wide financial statements identifies the financial data of the City's component unit, the Canton Community Improvement Corporation (CCIC). It is reported separately to emphasize that it is legally separate from the City. A summary of the CCIC more significant accounting policies and activities are disclosed below.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 18 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)

#### **Canton Community Improvement Corporation**

The CCIC is a legally separate, not-for-profit, community improvement corporation, as authorized under Chapter 1724 of the Ohio Revised Code. The seven-member board is comprised of the following; the City's Mayor, three appointed or elected officials, chosen by the Mayor, and three recommended by the Mayor and approved by the other three board members. The CCIC was organized for the purpose of advancing, encouraging, and promoting the industrial, economic, and commercial and civic development of the community. The City's Community and Economic Development Department, as authorized by City Council, provides an annual grant to pay for all operational costs associated with the CCIC. Complete financial statements can be obtained from the Canton Community Improvement Corporation.

#### A. Summary of Significant Accounting Policies

The financial statements of CCIC have been prepared using the accrual basis of accounting in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Restricted Cash - CCIC received a grant award for economic development. Terms of the grant require specific uses of the funds.

Community Development Loans - CCIC issues loans to various businesses for the purpose of assisting the establishment of a new business enterprise in the City of Canton and/or continuing or expanding existing business activity.

Capital Assets - Capital assets represent land and buildings donated to or transferred to CCIC by the City of Canton to be used in future economic development projects as well as land currently being utilized for an economic development project. The land and buildings have been recorded at their fair value as of the date of the contribution, or at cost if purchased. Depreciation is computed using the straight-line method over the estimated useful life of the asset.

*Grant Revenue* - Grant revenue is derived from a grant passed through the City of Canton. The grant funds received provide economic development loans and façade improvement grants, as well as administrative expenses of CCIC. Grant revenue is recognized to the extent that expenses eligible for reimbursement under the grant agreement have been incurred during the period.

Federal Income Tax - CCIC is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code.

*Net Position* - Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources on the statement of net position. CCIC's net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any debt used to acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, laws, or regulations. CCIC had no restricted net position as of December 31, 2018.

*Estimates* - The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 18 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)

#### **B.** Cash and Investments

At December 31, 2018, the carrying value of the CCIC's deposits was \$71,564. The entire bank balance of \$92,064 was covered by the Federal Deposit Insurance Corporation. CCIC has not experienced any losses on this account and management of CCIC believes it is not exposed to any significant credit risk.

At December 31, 2018, CCIC had no investments.

#### C. Capital Assets

Capital asset activity for the year ended December 31, 2018, is as follows:

	]	Balance					]	Balance
	1	12/31/17	A	dditions	Dedu	ctions	1	2/31/18
Capital assets,								
not being depreciated:								
Land	\$	130,400	\$	-	\$	-	\$	130,400
Land improvements		172,400		-		-		172,400
Land held for future use		486,961						486,961
Total capital assets, not being depreciated		789,761				-		789,761
Capital assets, being depreciated								
Buildings		107,500						107,500
Total capital assets, being depreciated		107,500						107,500
Less accumulated depreciation								
Buildings		(31,994)		(2,680)		_		(34,674)
Total accumulated depreciation		(31,994)		(2,680)				(34,674)
Total capital assets,								
being depreciated, net		75,506		(2,680)				72,826
Governmental activities total capital assets, net	\$	865,267	\$	(2,680)	\$		\$	862,587

#### **D.** Community Development Loans

CCIC awards loans through the Community Development Block Grant program provided by the City of Canton. If the business has been awarded a Performance Loan and has maintained all of the terms and conditions of the agreement, CCIC shall forgive and cancel the unpaid balance for the specified time stated in the agreement. For all loan types, the borrowers must meet certain criteria documented in the loan agreements for receiving these funds. Jobs must be created as a result of the loan. Fifty-one percent or more of the new employees must be in the low to moderate income category. The City of Canton retains the loans and is responsible for the collection of these loans; these loans are therefore not recorded in the financial statements of CCIC.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 18 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)

#### E. Commitments

In 2018, there were no loans or grants committed to or approved by the Board of Directors

#### F. In-Kind Contributions, Donated Facilities and Services

The City of Canton provides CCIC with office space and various office services without charge. The value of the donated facilities is not recognized in the financial statements because no objective basis is available to measure the value of the donated facilities. No in-kind wages were received from the City of Canton in 2018.

#### **NOTE 19 - CONTINGENCIES**

#### A. Grants

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City.

#### B. Litigation

The City is a party to various other legal proceedings. The City management is of the opinion that ultimate disposition of those subsequent pending claims and legal proceedings will likely not have a material adverse effect, if any, on the financial condition of the City. However any pending litigation that could be successful against the City would in all likelihood not exceed a maximum exposure of \$250,000.

#### **NOTE 20 - COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance to the extent fund balance is available. For the general fund, fund balance is not reported as assigned for encumbrances as unassigned fund balance is negative. At year end, the City's commitments for encumbrances (less amounts already reported as payables) in the governmental funds were as follows:

	 Encumbrances as of 12/31/18			
Major Funds	 			
General Fund	\$ 1,810,272			
Community and Economic Development Fund	2,297,125			
Capital Project Fund	4,002,157			
Motor Vehicle Purchase Fund	68,284			
Nonmajor Governmental Funds	 10,250,277			
Total	\$ \$ 18,428,115			

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 20 - COMMITMENTS - (Continued)**

As of December 31, 2018, the City had significant contractual commitments as follows:

		Amount Remaining
Company	Project	On Contract
Lockhart Concrete	Allendale	\$ 11,271
Dominion	Mahoning Road Phase II	761,422
Michael Baker, Jr.	Mahoning Road Phase II	727,512
Charter Comm	Mahoning Road Phase II	54,122
ATT	Mahoning Road Phase II	310,340
AEP	Mahoning Road Phase II	2,075,925
S.E.T. Inc.	Mahoning Road Phase II	10,799,640
GPD	Mahoning Road Phase II	1,172,072
Transystems RE Consulting	Mahoning Road Phase II	432,750
Perram Electric	Traffic Signal Upgrade	722,273
Liberta Construction	38th Street Paving	51,821
OVIVO USA LLL	Water Reclamation Facility Membrane	2,015,655
Hobs Industrial Roofing	Roof Repairs Buildings	20,000
Hobbs	WRF Roof Repair	190,000
Wenger	Canton South Cleveland Ave Water Line Ext	1,429,926
Wenger	Avondale Waterline Phase I	165,181
Wenger	Avondale Phase II	1,076,342
CT Consultants	Avondale Water Main Replacement Phase II	134,867
Arcadis	Edgefield Water Main Repplacement	67,022
Burgess and Nipples	Sugarcreek WT Backwash Sludge	20,192
Burgess and Nipples	AM & CMOM Plan Development Project	549,290
Stanley Miller	Sugarcreek WT Backwash Sludge	123,087
Kokosing Industrial Inc	Sludge Processing Modification Project	3,524,000
Insituform Technologies Inc	47th & Packard NW Storm Sewer Proj	770,129
Insituform Technologies Inc	47th ST Storm Sewer Repair	452,889
Arcadis	WRF Sludge Projecessing	171,479
CT Consultants	Fairmont Area Phase II	32,275
CT Consultants	Avondale Area Phase II	21,527
Omni Pro Services	Canton South Cleveland Ave Water Line Ext	185,510
Beaver Excavating	12st St Bridge	271,622
Total		\$ 28,340,141

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 21 - INTERFUND TRANSACTIONS AND INTERFUND BALANCES

#### A. Interfund Transfers

Interfund transfers for the year ended December 31, 2018, consisted of the following, as reported on the fund financial statements:

Transfers Out	Transfer In	 Amount
General fund General fund	Nonmajor governmental funds Internal service funds	\$ 55,335 500,000
Total		\$ 555,335

Transfers are used to 1) move revenues from the fund required by statute or budget to collect them to the fund required by statute or budget to expend them, 2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and 3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds.

Interfund transfers between governmental funds are eliminated for reporting on the statement of activities.

#### **B.** Interfund Loans and Manuscript Debt

Interfund loans receivable/payable consisted of the following at December 31, 2018, as reported on the fund financial statements:

	Inter	fund loan
	Re	ceivable
Interfund Loan Payable	Gen	eral Fund
Nonmajor governmental funds	\$	61,960

In 2015, the health services fund (a nonmajor governmental fund) received a \$61,960 advance in from the general fund.

On April 1, 2018, the general fund issued \$1,050,000 in manuscript notes which were purchased by the land reutilization and note fund (a component of the general fund on a GAAP basis). The manuscript notes bear an interest rate of 1.0 percent and matured on April 1, 2019.

On June 1, 2018, the general fund issued \$500,000 in manuscript notes which were purchased by the NIP acquisition demo debt fund (a component of the general fund on a GAAP basis). The manuscript notes bear an interest rate of 1.0 percent and matured on June 1, 2019.

On August 1, 2018, the general fund issued \$2,000,000 in manuscript notes which were purchased by the NIP acquisition demo debt fund (a component of the general fund on a GAAP basis). The manuscript notes bear an interest rate of 1.0 percent and matured on August 1, 2019.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 21 - INTERFUND TRANSACTIONS AND INTERFUND BALANCES - (Continued)

On a GAAP basis, manuscript debt is reported as an interfund loan receivable in the issuing fund and an interfund loan payable in the purchasing fund. In accordance with GASB Statements No. 54, the land reutilization and note fund and the NIP acquisition demo debt fund are considered part of the City's general fund for financial reporting purposes. As such, the interfund balances are eliminated in the general fund for reporting on the balance sheet and for reporting in the governmental activities statement of net position.

Interfund receivables and payables between governmental activities are eliminated for reporting on the government-wide statement of net position. Interfund receivables and payables between governmental activities and business-type activities are reported as a component of internal balance on the government-wide statement of net position.

#### C. Interfund Balances

	Due From Other Funds (Receivable)									
Due To Other Funds (Payable)	Internal General Service Fund Funds Total									
General fund	\$ - \$ 218,085				\$	218,085				
Community and economic										
development fund		35,304		-		35,304				
Capital projects fund		-		4,562		4,562				
Water operating fund		-		27,283		27,283				
Sewer operating fund		-		10,707		10,707				
Refuse operating fund		-		7,783						
Nonmajor governmental funds	272,745 8,836 281,5									
Total	\$	308,049	\$	277,256	\$	585,305				

Balances due among the governmental activities and internal service funds are eliminated on the government-wide statement of net position. Balances due from the enterprise funds to the governmental activities and internal service funds are reported on the statement of net position as a component of internal balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 22 - FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund		1		-		Motor Vehicle Purchase	Nonmajor Governmental Funds			Total	
Nonspendable: Materials & supplies Unclaimed monies	\$	344,350 120,144	\$	- -	\$	- -	\$	- -	\$	37,174	\$	381,524 120,144
Total nonspendable		464,494		=		-		-		37,174		501,668
Restricted for:												
Road improvements		-		-		-		-	1	,502,381		1,502,381
Community development												
grants & programs		-	1,	071,477		-		-	4	1,477,626		5,549,103
Public health service												
grants & programs		-		-		-		-	3	3,309,923		3,309,923
Police department grants,										054 027		054.027
donations & programs		-		-		-		-		854,037		854,037
Fire department grants, donations & programs										348,703		348,703
Judicial system		-		-		-		-		340,703		340,703
grants & programs		_		_		_		_	2	2,080,234		2,080,234
Market square		_		_		_		_	_	9,242		9,242
Cornerstone parking										- ,		- ,
deck operations		_		_		_		_		738,223		738,223
Youth development												
donations & programs		-		-		-		-		5,332		5,332
Employee recognition												
program		-		-		-		-		143		143
Debt service payments		-		-		-		-		63,134		63,134
Park donations		-		-		-		-		21,114		21,114
Infrastructure										101 207		101 207
improvements		-		-		-		-		181,387		181,387
Recreational facility improvements										450,004		450,004
Construction projects		-		-		-		-		545,309		545,309
City hall renovations		_		_		_		_		1,744		1,744
Canton merchandising		_		_		_		_		12,296		12,296
Motor vehicle purchases		_		_		_		1,026,353		,-> 0		1,026,353
•	Ф		ф 1	071 477	Φ.		Φ.		Ф 1 4	1,600,022	ф 1	
Total restricted	\$		\$ 1,	071,477	\$	-	\$	1,026,353	\$ 14	1,600,832	<b>\$</b> I	6,698,662

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 22 - FUND BALANCES - (Continued)**

Fund Balances	General Fund	Community and Economic Capital Development Projects		Motor Vehicle Purchase	Nonmajor Governmental Funds	Total
Committed to:						
Vehicle self-insurance	\$ 730,805	\$ -	\$ -	\$ -	\$ -	\$ 730,805
Motor vehicle	, ,,,,,,,	*	7	7	7	, ,,,,,,,
maintenance	320,927	_	_	_	_	320,927
Park department	020,527					220,221
operations	=	-	-	-	1,802,552	1,802,552
Community environment	-	-	-	-	-	-
Capital improvements	-	-	6,013,602	-	-	6,013,602
Other purposes	-	-	-	-	239,843	239,843
Total committed	1,051,732		6,013,602		2,042,395	9,107,729
Assigned to:						
General government						
operations	365,731	-	-	-	-	365,731
Security of persons and						
property programs	336,470	-	-	-	-	336,470
Public health programs	150,419	-	-	-	-	150,419
Transportation projects	250,635	-	-	-	-	250,635
Community environment						
projects	282	-	-	-	-	282
Leisure time activities	95,412	-	-	-	-	95,412
Sub. Year appropriations	369,880	-	-	-	-	369,880
Income tax department						
operations	68,504	-				68,504
Total assigned	1,637,333					1,637,333
Unassigned (deficit)	3,173,724				(821,758)	2,351,966
Total fund balances	\$ 6,327,283	\$ 1,071,477	\$ 6,013,602	\$ 1,026,353	\$ 15,858,643	\$ 30,297,358

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 23 - TAX ABATEMENTS**

As of December 31, 2018, the City provides tax abatements through two programs - Community Reinvestment Area (CRA) and Enterprise Zone (Ezone). These programs relate to the abatement of property taxes.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill.

The City has entered into agreements to abate property taxes through these programs. During 2018, the City's property tax revenues were reduced as a result of these agreements as follows:

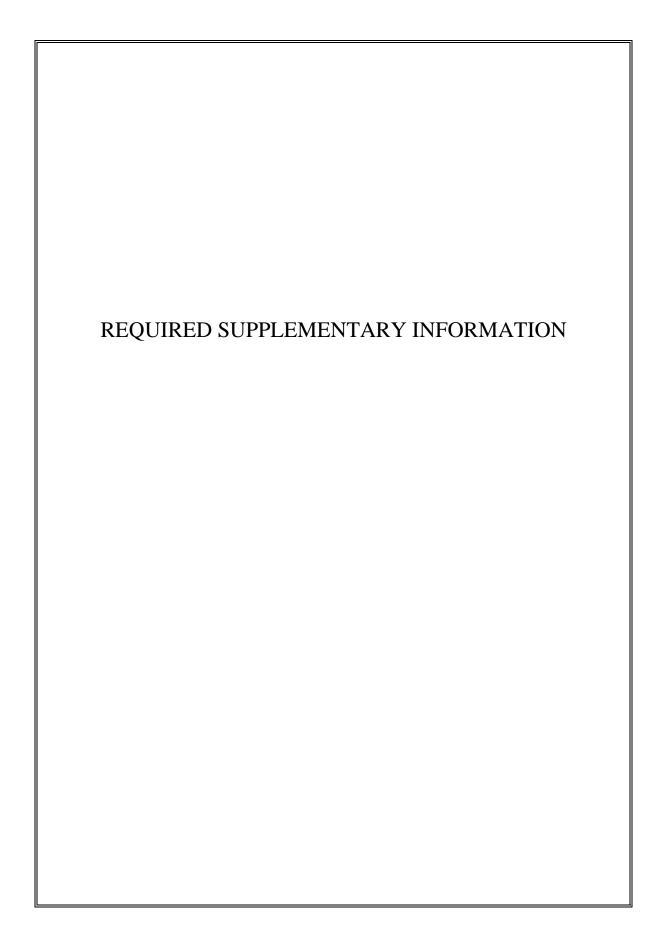
	City					
Tax Abatement Program	Tax	es Abated				
CRA Ezone	\$	4,599 49,026				
Total	\$	53,625				

During 2018, the City did not incur a reduction in taxes by agreements entered into by other governments that reduced the City's taxes.

#### **NOTE 24 - SIGNIFICANT SUBSEQUENT EVENT**

On April 1, 2019, the Village retired the \$1,900,000 Historic Hercules Note through the issuance of a \$1,700,000 Historic Hercules Refunding Note. The Historic Hercules Refunding Note bears an interest rate of 5.00% and matures April 1, 2020.

On April 21, 2019, the Village retired the \$3,500,000 City Improvements Note through the issuance of a \$3,500,000 City Improvements Refunding Note. The City Improvements Refunding Note bears an interest rate of 6.00% and matures April 21, 2020.



#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST FIVE YEARS

	2018	2017		 2016		2015		2014	
Traditional Plan:									
City's proportion of the net pension liability	0.223317%		0.224478%	0.239094%		0.238157%		0.238157%	
City's proportionate share of the net pension liability	\$ 35,034,108	\$	50,975,135	\$ 41,414,095	\$	28,724,397	\$	28,075,608	
City's covered payroll	\$ 29,602,038	\$	29,259,467	\$ 29,866,883	\$	29,295,150	\$	28,672,100	
City's proportionate share of the net pension liability as a percentage of its covered payroll	118.35%		174.22%	138.66%		98.05%		97.92%	
Plan fiduciary net position as a percentage of the total pension liability	84.66%		77.25%	81.08%		86.45%		86.36%	
Combined Plan:									
City's proportion of the net pension asset	0.275615%		0.316472%	0.327300%		0.336465%		0.336465%	
City's proportionate share of the net pension asset	\$ 375,201	\$	176,139	\$ 159,271	\$	129,546	\$	35,305	
City's covered payroll	\$ 1,128,777	\$	1,231,883	\$ 1,182,483	\$	1,229,908	\$	1,194,669	
City's proportionate share of the net pension asset as a percentage of its covered payroll	33.24%		14.30%	13.47%		10.53%		2.96%	
Plan fiduciary net position as a percentage of the total pension asset	137.28%		116.55%	116.90%		114.83%		104.56%	
Member Directed Plan:									
City's proportion of the net pension asset	0.176378%		0.174190%	0.181591%		n/a		n/a	
City's proportionate share of the net pension asset	\$ 6,156	\$	726	\$ 694		n/a		n/a	
City's covered payroll	\$ 966,700	\$	715,867	\$ 1,011,317		n/a		n/a	
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.64%		0.10%	0.07%		n/a		n/a	
Plan fiduciary net position as a percentage of the total pension asset	124.46%		103.40%	103.91%		n/a		n/a	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST FIVE YEARS

	 2018	 2017	 2016	 2015	 2014
City's proportion of the net pension liability	0.91049900%	0.89965700%	0.99237900%	0.98849140%	0.98849140%
City's proportionate share of the net pension liability	\$ 55,881,392	\$ 56,983,376	\$ 63,840,446	\$ 51,207,977	\$ 48,142,632
City's covered payroll	\$ 19,960,909	\$ 19,548,776	\$ 19,839,596	\$ 19,409,588	\$ 21,641,256
City's proportionate share of the net pension liability as a percentage of its covered payroll	279.95%	291.49%	321.78%	263.83%	222.46%
Plan fiduciary net position as a percentage of the total pension liability	70.91%	68.36%	66.77%	72.20%	73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST SIX YEARS (1)

	2018	2017	2016	2015
Traditional Plan:	_		 	 
Contractually required contribution	\$ 4,205,236	\$ 3,848,265	\$ 3,511,136	\$ 3,584,026
Contributions in relation to the contractually required contribution	 (4,205,236)	(3,848,265)	(3,511,136)	(3,584,026)
Contribution deficiency (excess)	\$ 	\$ -	\$ 	\$ -
City's covered payroll	\$ 30,037,400	\$ 29,602,038	\$ 29,259,467	\$ 29,866,883
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Combined Plan:				
Contractually required contribution	\$ 145,790	\$ 146,741	\$ 147,826	\$ 141,898
Contributions in relation to the contractually required contribution	 (145,790)	(146,741)	(147,826)	(141,898)
Contribution deficiency (excess)	\$ 	\$ <u>-</u>	\$ 	\$ 
City's covered payroll	\$ 1,041,357	\$ 1,128,777	\$ 1,231,883	\$ 1,182,483
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Member Directed Plan:				
Contractually required contribution	\$ 102,971	\$ 96,670	\$ 85,904	\$ 121,358
Contributions in relation to the contractually required contribution	 (102,971)	(96,670)	(85,904)	(121,358)
Contribution deficiency (excess)	\$ <u> </u>	\$ <u> </u>	\$ <u> </u>	\$ <u> </u>
City's covered payroll	\$ 1,029,710	\$ 966,700	\$ 715,867	\$ 1,011,317
Contributions as a percentage of covered payroll	10.00%	10.00%	12.00%	12.00%

<sup>(1)</sup> Information prior to 2013 is not available for the Traditional and Combined Plans and information for the Member Directed Plan is not available prior to 2015. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2014	2013
\$ 3,515,418	\$ 3,727,373
 (3,515,418)	 (3,727,373)
\$ 	\$ 
\$ 29,295,150	\$ 28,672,100
12.00%	13.00%
\$ 147,589	\$ 155,307
 (147,589)	 (155,307)
\$ 	\$ -
\$ 1,229,908	\$ 1,194,669
12.00%	13.00%

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TEN YEARS

	 2018	 2017	 2016	 2015
Police:				
Contractually required contribution	\$ 2,001,228	\$ 1,985,253	\$ 1,957,745	\$ 1,915,238
Contributions in relation to the contractually required contribution	(2,001,228)	(1,985,253)	(1,957,745)	(1,915,238)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 10,532,779	\$ 10,448,700	\$ 10,303,921	\$ 10,080,200
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%
Fire:				
Contractually required contribution	\$ 2,262,561	\$ 2,235,369	\$ 2,172,541	\$ 2,293,458
Contributions in relation to the contractually required contribution	(2,262,561)	 (2,235,369)	(2,172,541)	(2,293,458)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 9,627,919	\$ 9,512,209	\$ 9,244,855	\$ 9,759,396
Contributions as a percentage of covered payroll	23.50%	23.50%	23.50%	23.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2014		2013		2012	 2011		2010	 2009
\$ 1,925,993	\$	1,781,676	\$	1,766,663	\$ 1,928,444	\$	1,936,464	\$ 1,992,982
 (1,925,993)	_	(1,781,676)	_	(1,766,663)	 (1,928,444)	_	(1,936,464)	 (1,992,982)
\$ -	\$		\$		\$ 	\$		\$ 
\$ 10,136,805	\$	11,217,268	\$	13,856,180	\$ 15,125,051	\$	15,187,953	\$ 15,631,231
19.00%		15.88%		12.75%	12.75%		12.75%	12.75%
\$ 2,179,104	\$	2,123,929	\$	2,188,878	\$ 2,257,140	\$	2,452,065	\$ 2,412,232
 (2,179,104)		(2,123,929)		(2,188,878)	 (2,257,140)		(2,452,065)	 (2,412,232)
\$ 	\$		\$		\$ 	\$		\$ 
\$ 9,272,783	\$	10,419,930	\$	12,689,148	\$ 13,084,870	\$	14,214,870	\$ 13,983,954
23.50%		20.38%		17.25%	17.25%		17.25%	17.25%

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST TWO YEARS

		2018		2017
City's proportion of the				
net OPEB liability		0.223140%		0.224638%
City's proportionate share of the	\$	24.231.360	\$	22.689.180
net OPEB liability	Ф	24,231,300	Ф	22,089,180
City's covered payroll	\$	31,697,515	\$	31,207,217
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		76.45%		72.70%
Plan fiduciary net position as a percentage of the total OPEB liability		54.14%		54.04%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TWO YEARS

	2018		2017	
City's proportion of the net OPEB liability		0.91049900%		0.89965700%
City's proportionate share of the net OPEB liability	\$	51,587,558	\$	42,704,695
City's covered payroll	\$	19,960,909	\$	19,548,776
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		258.44%		218.45%
Plan fiduciary net position as a percentage of the total OPEB liability		14.13%		15.96%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

## LAST SIX YEARS (1)

	 2018	 2017	 2016	 2015
Contractually required contribution	\$ 41,188	\$ 345,976	\$ 650,519	\$ 620,986
Contributions in relation to the contractually required contribution	 (41,188)	 (345,976)	 (650,519)	 (620,986)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 32,108,467	\$ 31,697,515	\$ 31,207,217	\$ 32,060,683
Contributions as a percentage of covered payroll	0.13%	1.09%	2.08%	1.94%

(1) Information prior to 2013 not available.

 2014	 2013
\$ 623,331	\$ 41,532
 (623,331)	 (41,532)
\$ 	\$ 
\$ 30,525,058	\$ 29,866,769
2.04%	0.14%

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TEN YEARS

D. V.	 2018	 2017	 2016	 2015
Police:				
Contractually required contribution	\$ 52,664	\$ 52,244	\$ 51,520	\$ 51,763
Contributions in relation to the contractually required contribution	 (52,664)	 (52,244)	(51,520)	 (51,763)
Contribution deficiency (excess)	\$ 	\$ <u> </u>	\$ <u> </u>	\$ <u> </u>
City's covered payroll	\$ 10,532,779	\$ 10,448,700	\$ 10,303,921	\$ 10,080,200
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%
Fire:				
Contractually required contribution	\$ 48,140	\$ 47,561	\$ 46,224	\$ 48,797
Contributions in relation to the contractually required contribution	 (48,140)	 (47,561)	(46,224)	(48,797)
Contribution deficiency (excess)	\$ 	\$ <u> </u>	\$ <u> </u>	\$ <u> </u>
City's covered payroll	\$ 9,627,919	\$ 9,512,209	\$ 9,244,855	\$ 9,759,396
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

 2014	 2013		2012		2011	 2010	 2009
\$ 49,794	\$ 347,422	\$	641,941	\$	681,283	\$ 670,404	\$ 689,970
 (49,794)	(347,422)		(641,941)		(681,283)	 (670,404)	 (689,970)
\$ -	\$ 	\$	-	\$	_	\$ 	\$ -
\$ 10,136,805	\$ 11,217,268	\$	13,856,180	\$	15,125,051	\$ 15,187,953	\$ 15,631,231
0.50%	3.62%		6.75%		6.75%	6.75%	6.75%
\$ 47,212	\$ 316,280	\$	584,399	\$	620,215	\$ 689,766	\$ 678,561
 (47,212)	 (316,280)	-	(584,399)	-	(620,215)	 (689,766)	 (678,561)
\$ 	\$ 	\$		\$		\$ 	\$ 
\$ 9,272,783	\$ 10,419,930	\$	12,689,148	\$	13,084,870	\$ 14,214,870	\$ 13,983,954
0.50%	3.62%		6.75%		6.75%	6.75%	6.75%

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2018

#### PENSION

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25%, (e) payroll growth was reduced from 3.75% to 3.25%, and (f) the discount rate (interest rate) was reduced from 3.79% to 3.24%.

# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

THIS PAGE IS INTENTIONALLY LEFT BLANK.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### **Major Governmental Funds**

#### General Fund

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### Community and Economic Development Fund

The community and economic development fund is a major special revenue fund that accounts for HUD community and economic development block grant money used for the acquisition of real property, administrative costs, public facilities, and the rehabilitation of real property.

#### Capital Projects Fund

The capital projects fund is a major capital projects fund that accounts for the City's capital projects and expenditures of 20 percent of net income tax receipts.

#### Motor Vehicle Purchase Fund

The motor vehicle purchase fund is a major capital projects fund that accounts for the purchase and maintenance of the City's vehicles and expenditures of 5 percent of net income tax receipts.

#### **Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Canton operates:

#### Street Construction, Maintenance and Repair Fund

Required by the Ohio Revised Code to account for that portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City.

#### State Highway Fund

Required by the Ohio Revised Code to account for that portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

#### Municipal Road Fund

To account for County grant money used for various street projects approved through the county's municipal road fund.

#### Cornerstone Parking Deck Fund

To account for parking fees collected at City owned parking facilities.

#### Mills Industrial Park TIF Fund

To account for tax incremental financing (TIF) revenues associated with the Mills Industrial Park.

#### Gervasi 1700, LLC TIF Fund

To account for tax incremental financing (TIF) revenues associated with Gervasi 1700. LLC.

#### Urban TIF Fund

To account for tax increment financing (TIF) associated with the development of luxury lofts at the Historic Onesto Hotel.

#### Lesh Rd./30th St. TIF Fund

To account for tax incremental financing (TIF) revenues associated with the City's Lesh Rd./30th St. TIF agreement.

#### Health Services Fund

To account for State and Federal grant funds used for various health education, prevention, and treatment programs in the City.

#### Crime Lab Fund

To account for monies received for the operational costs of the City's crime lab.

#### Court Computer Fund

To account for monies used to maintain court computer systems.

#### Court Funds

To account for special revenues received from Canton Municipal Court fines. These include the court capital improvement special projects, legal research, court GPS cost, and ignition interlock/alcohol monitoring funds.

#### Law Department Dispute Resolution Fund

To provide for the receipt of fees charged for discretionary public services provided to resolve various types of disputes.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS (CONTINUED)

#### SARTA Area Improvement Fund

To account for contributions and donations for Stark Area Regional Transit Authority (SARTA) operations and improvements.

#### Park Department Fund

To account for park donations and operational fees charged by the department.

#### Youth Development Fund

To account for grant monies used for summer youth employment programs.

#### Federal Forfeiture Fund

To account for the proceeds from seizures in federal cases.

#### **Probation Award Fund**

To account for the costs associated with the probation program ran by the municipal court.

#### **Enforcement and Education Fund**

To account for fines which are used for educating the public on the dangers of driving while under the influence of alcohol and the laws governing the operation of a motor vehicle while under the influence of alcohol.

#### Indigent Driver Alcohol Treatment Fund

To account for fines collected by the municipal court from persons whose driver's license or permit was suspended for driving under the influence of alcohol. By order of the court, this fund will provide for the cost of rehabilitation for those deemed to be indigent.

#### Law Enforcement Trust Fund

To account for monies received from the sale or disposition of seized contraband. Expenditures from this fund are made for law enforcement purposes.

#### Municipal Probation Services Fund

To account for fines and forfeitures used for various probation projects.

#### Misdemeanor Community Sanction Grant Fund

To account for grant dollars from the Department of Rehabilitation and Correction to be used to meet the needs of low level offenders, divert additional offenders from prison and enhance public safety

#### Prisoner Housing Fund

To account for fines collected used for the housing and/or treatment of indigent offenders.

#### Local Law Enforcement Block Grant Fund

To account for block grant monies used for law enforcement purposes.

#### Supplementary Police Forces Funds

To account for the receipts and expenditures of the Canton police youth corp fund and Canton auxiliary police funds.

#### Police Funds

To account for the receipt and expenditure of various grants and donations received by the City's police department. These include the D.A.R.E. program fund, probation improvement and incentive grant fund, 2015 COPS hiring program grant, 2016 COPS hiring program grant, safe neighborhood heroes grant fund, police grants and donations fund, 2014 COPS hiring program grant, Byrne memorial recovery act fund, use of force software upgrade grant, FY17 bullet proof vest partners grant, 2017 COPS hiring program grant, 2010 local solicitation Byrne grant fund, police EMS training and equipment grant fund, 2014 Byrne grant fund, 2013 cops hiring program fund, and the 2012 cops hiring program fund.

#### Fire Funds

To account for the receipts and expenditures of various grants and donations received by the City's fire department. These include the fire grants and donation fund, FY16 assist to firefighters grant, 2017 assist to firefighters grant, the EMS training and equipment grant fund, the firefighter assistance grant fund, the Fire FEMA SAFER grant 2009 fund, and the Fire FEMA SAFER Grant 2017 fund.

#### Vacant/Foreclosed Registry Fund

To account for registration fees, penalties and interest levied as established in Chapter 1353 of the Codified Ordinances and the administrative fee withheld from the maintenance bond used to enforce laws regarding foreclosed and/or vacant properties.

#### Clean Ohio Revitalization Fund

To account for the receipts and expenditures associated with the Clean Ohio Revitalization Grant received by the City for asbestos abatement projects.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS (CONTINUED)

#### Canton Merchandising Fund

To account for the receipts and expenditures associated with activity resulting from the sale of various City of Canton merchandise.

#### Market Square Donation Fund

To account for the receipts and expenditures associated with donations to the market square.

#### Jobs Ohio Fund

To account for the receipts and expenditures associated with the Jobs Ohio program.

#### Hall of Fame Village

To account for the costs associated with the development and upkeep of the Hall of Fame Village.

#### Neighborhood Development Fund

To account for income tax revenues associated with the demolition of vacant properties and improvements of blighted neighborhoods for the enhancement of city residents.

#### Comprehensive Plan Implementation Fund

To account for income tax revenues associated for economic and downtown area development, job creation, and expansion and retention.

#### Other

Other funds operated by the City are subsidized in part by local, state and Federal monies as well as miscellaneous sources. These include the employee recognition, city hall plaza, recycle Ohio grant, guardrail/attenuator replacement, southeast community center, Thurman Munson Memorial Stadium donation, recovery court ATP fund, justice reinvest grant prob., court technology grant, specialized docket grant, justice reinvest grant - pretrial, and clerk of courts administration funds.

#### Income Tax Fund

To account for the receipts from the assessment of an income tax. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule is presented in this section.

#### **Nonmajor Debt Service Funds**

To account for the accumulation of resources for, and the payment of, general obligation debt principal and interest.

#### General Obligation Bond Retirement Fund

To account for the accumulation of resources to pay principal and interest on general obligation debt.

#### Special Assessment Bond Retirement Fund

To account for the collection of special assessments levied against properties for the payment of special assessment bonds and related interest costs. No budgetary schedule is presented for this fund as no revenues or expenditures were budgeted in 2018.

#### Nonmajor Capital Projects Funds

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds.

#### 2015 Construction/Reconstruction Note Fund

To account for the portions of a 2015 City note for building renovations and construction being done throughout the City.

#### 2006 City Infrastructure Bond Fund

To account for the portions of a 2006 City bond issue spent for roadway, storm sewer, and other infrastructure improvements.

#### 2006 Recreational Bond Fund

To account for the portions of a 2006 City bond issue spent for a water park, baseball field upgrades and other recreational facility improvements.

#### 2006 Construction/Reconstruction Bond Fund

To account for the portions of a 2006 City bond issue for building renovations and construction being done throughout the City.

#### 2006 Judges Facilities/City Hall Renovation Bond Fund

To account for the portions of a 2006 City bond issue spent on a renovation project being undertaken at City Hall.

#### 12th St. N Corridor Project Fund

To account for capital grants and all costs associated with infrastructure improvements related to the 12th St. North Corridor project.

#### Mahoning Rd. Corridor Project Fund

To account for capital grants and all costs associated with infrastructure improvements to the Mahoning Road Corridor.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS (CONTINUED)

#### 11th St. NW Improvement Project Fund

To account for capital grants and all costs associated with the 11th Street NW infrastructure road project.

#### 38th St. NW Water Main Repair and Roadway Reconstruction Fund

To account for capital grants and all costs associated with the 38th St. NW water main repair and roadway reconstruction project.

#### Traffic Signal Comm. Upgrade

To account for capital grants and all costs associated with the traffic signal communications upgrade project.

#### Fulton Rd. Resurfacing

To account for capital grants and all costs associated with the Fulton Road Resurfacing project.

#### Tuscarawas Street W. Corridor Safety Project Fund

To account for loan proceeds and all costs related to the Tuscarawas Street West Corridor Safety project.

#### 12th Street NW Bridge Replacement Project

To account for capital grants and all costs related to the 12th Street NW Bridge Replacement project.

#### 41st Street NW Roadway Reconstruction Project Fund

To account for capital grants and all costs related to the 41st Street NW Roadway Reconstruction project.

#### 47th Street NW Sewer Repair Project GP 1198 Fund

To account for capital grants and all costs related to the 47th Street NW Sewer Repair GP1198 project.

## 47th Street NW Sewer Repair Project GP 1241 Fund

To account for capital grants and all costs related to the 47th Street NW Sewer Repair GP1241 project.

#### Navarre Rd. Signal Upgrade

To account for capital grants and all costs associated with the Navarre Road upgrade project.

#### SIB Loan 12th Street N. Corridor Project Fund

To account for the proceeds of the SIB loan and costs associated with the 12th Street N. corridor project.

#### 30th Street NW Resurfacing Project Fund

To account for capital grants and all costs related to the 30th Street NW Resurfacing project.

#### Ridgewood Phase 1 Part 2 Roadway Reconstruction Project Fund

To account for capital grants and all costs related to the Ridgewood Phase 1 part 2 Roadway Reconstruction project.

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property and other taxes  Municipal income taxes  Charges for services  Licenses, permits, and fees  Fines and forfeitures  Intergovernmental.  Interest and investment income.	\$ 1,950,000 32,865,000 8,203,700 736,900 349,500 6,828,558 420,967	\$ 1,997,554 34,358,473 8,680,584 826,623 363,729 7,327,208 592,462	\$ 47,554 1,493,473 476,884 89,723 14,229 498,650 171,495
Rental income.	7,500	5,440	(2,060)
Contributions and donations	-	4,745	4,745
Operating grants	3,078,000	3,639,268	561,268
Other	1,396,450	2,361,610	965,160
Total revenues	55,836,575	60,157,696	4,321,121
Expenditures:			
Current:			
General Government:			
General Government - Support Administration:			
Materials and supplies	3,200	1,403	1,797
Contractual services	525,958	477,577	48,381
Capital outlay	3,400	3,360	40
Other	6,500	980	5,520
Total General Government - Support Administration	539,058	483,320	55,738
Service Director - Service Director Administration:			
Personal services	54,700	49.816	4.884
Materials and supplies	595	523	72
Contractual services	9,702	8,805	897
Other	3,239	2,758	481
Total Service Director - Service Director Administration	68,236	61,902	6,334
Service Director - Purchase Administration:			
Personal services	242,933	229,134	13,799
Materials and supplies	187,103	184,775	2,328
Contractual services	5,591	4,931	660
Other	8,390	6,934	1,456
Total Service Director - Purchase Administration	444,017	425,774	18,243
Service Director - Annexation:			
Personal services	6,044	6,026	18
Contractual services	7,500	300	7,200
Total Service Director - Annexation	13,544	6,326	7,218
Building and Maintenance - Other Building:			
Personal services	737,357	651,758	85,599
Materials and supplies	59,315	58,407	908
Contractual services	484,694	484,390	304
Capital outlay	8,419	8,419	-
Other	4,562	4,556	6
Total Building and Maintenance - Other Building	1,294,347	1,207,530	86,817

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Mayor - Administration:			(= + = = + = + = /
Personal services	404,139	392,988	11,151
Materials and supplies	4,059	2,863	1,196
Contractual services	38,781	35,048	3,733
Other	127,050	122,141	4,909
Total Mayor - Administration	574,029	553,040	20,989
Mayor - Planning Department:			
Personal services	150,006	145,079	4,927
Materials and supplies	2,400	789	1,611
Contractual services	625	260	365
Other	100	95	5
Total Mayor - Planning Department	153,131	146,223	6,908
Marrie Hammer Danisman Administration			
Mayor - Human Resources Administration:  Personal services	120,867	119,023	1,844
Materials and supplies	3,200	2,797	403
Contractual services	18,822	18,822	-
Capital outlay	2,681	1,468	1,213
Total Mayor - Human Resources Administration	145,570	142,110	3,460
Council - Council Administration:  Personal services	648,866	641,790	7,076
Materials and supplies	3,098	2,368	7,070
Contractual services	38,277	37,274	1,003
Other	1,975	1,594	381
Total Council - Council Administration	692,216	683,026	9,190
		· · · · · · · · · · · · · · · · · · ·	,
Courts/Judge - Judge Administration:			
Personal services	1,968,404	1,859,273	109,131
Materials and supplies	51,842	42,001	9,841
Contractual services	105,945	72,175	33,770
Capital outlay	12,000 590	106	12,000
Other	2,138,781	1,973,555	484 165,226
		· · · · · · · · · · · · · · · · · · ·	,
Courts/Clerk - Clerk of Courts Administration:	1.520.145	1.512.000	25.212
Personal services	1,538,145	1,512,832	25,313
Materials and supplies	27,864	26,209	1,655
Contractual services	24,853	23,328	1,525
Other	890 1,591,752	565 1,562,934	325 28,818
Total country close of close of country and country close of close	1,0>1,102	1,002,001	20,010
Law Director - Law Administration:			
Personal services	1,407,192	1,396,078	11,114
Materials and supplies	11,932	9,608	2,324
Contractual services	11,352	7,743	3,609
Other	36,269 1,466,745	35,339 1,448,768	930 17,977
Total Law Director - Law Auministration	1,400,743	1,446,706	17,977
Law - Non Operational Legal Exp:			
Materials and supplies	5,157	4,241	916
Contractual services	25,403	24,042	1,361
Other	178,459	127,940	50,519
Total Law - Non Operational Legal Exp	209,019	156,223	52,796
Auditor - Auditor Administration:			
Personal services	1,048,636	1,033,088	15,548
Materials and supplies	25,047	20,600	4,447
Contractual services	19,792	14,571	5,221
Other	201,500	201,391	109
Total Auditor - Auditor Administration	1,294,975	1,269,650	25,325
Auditor - Legally Binding Expenses:			
Contractual services	609,323	532,614	76,709
Other	43,500	36,488	7,012
Total Auditor - Legally Binding Expenses	652,823	569,102	83,721
		,	~~,

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Treasurer - Administration & Operations:	Duaget	Actual	(Negative)
Personal services	283,251	270,313	12,938
Materials and supplies	667	429	238
Contractual services	32,987	31,432	1,555
Other	362.491	253,813	108,678
Total Treasurer - Administration & Operations	679,396	555,987	123,409
Board of Commission - Civil Service:			
Personal services	291,220	285,744	5,476
Materials and supplies	1,860	1,845	15
Contractual services	54,974	54,686	288
Other	704	689	15
Total Board of Commission - Civil Service	348,758	342,964	5,794
Board of Commission - Zoning Board:			
Personal services	8,574	8,520	54
Management Information Systems:			
Personal services	1,051,706	1,038,603	13,103
Materials and supplies	10,255	9,854	401
Contractual services	260,447	197,996	62,451
Other	1,525	1,525	
Total Management Information Systems	1,323,933	1,247,978	75,955
Total General Government	13,638,904	12,844,932	793,972
Security of Persons and Property:			
Safety Director - Safety Director Administration:			
Personal services	173,428	170,558	2,870
Materials and supplies	220	199	21
Contractual services	838	838	-
Other	175	-	175
Total Safety Director - Safety Director Administration	174,661	171,595	3,066

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Safety Director - Code Enforcement Administration:	Duuger		(Treguerre)
Materials and supplies	9,912 3,032,121	7,000 2,661,868	2,912 370,253
Other	3,042,690	2,669,525	373,165
Safety Director Control Communication Administration			
Safety Director - Central Communication Administration: Personal services	1,679,745	1,627,402	52,343
Materials and supplies	6,460	5,950	510
Contractual services	61,346	60,670	676
Capital outlay	700	700	-
Other	2,250	1,317	933
Total Safety Director - Central Communication Administration	1,750,501	1,696,039	54,462
Police Administration:			
Personal services	15,976,382	15,373,431	602,951
Materials and supplies	366,601	365,878	723
Contractual services	730,318	730,114	204
Capital outlay	942,728	942,667	61
Other	65,177	48,825	16,352
Total Police Administration	18,081,206	17,460,915	620,291
Fire Administration:			
Personal services	14,279,898	13,985,370	294,528
Materials and supplies	378,783	378,068	715
Contractual services	425,270	423,804	1,466
Capital outlay	2,928	2,928	-
Other	63,988	63,632	356
Total Fire Administration	15,150,867	14,853,802	297,065
Traffic Administration:			
Personal services	697,916	684,781	13,135
Traffic Divisions - Traffic Engineer/Parking Meter:			
Personal services	194,324	177,021	17,303
Materials and supplies	7,900	7,798	102
Contractual services	5,800	5,800	-
Total Traffic Divisions - Traffic Engineer/Parking Meter	208,024	190,619	17,405
Total Security of Persons and Property	39,105,865	37,727,276	1,378,589
Public Health:			
Health - Administration:			
Personal services	378,367	371,796	6,571
Materials and supplies	35,531	30,663	4,868
Contractual services	132,645	128,077	4,568
Capital outlay	4,299	4,299	-
Other	220,984	219,957 754,792	1,027
	771,826	134,192	17,034
Health - Nurses:			
Personal services	542,041	509,166	32,875
Materials and supplies	2,243	1,272	971
Contractual services	24,699	21,454	3,245
Other	2,229	1,098	1,131
Total Health - Nurses	571,212	532,990	38,222

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Health - Lab:	Duaget	Actual	(ricgative)
Personal services	215,192 42,220	203,050 30,125	12,142 12,095
Contractual services	25,195	22,496	2,699
Capital outlay	1,996	1,996	-
Other	2,537	1,254	1,283
Total Health - Lab	287,140	258,921	28,219
Health - Air Pollution:			
Other	40,000	40,000	-
Health - Environmental Health Administration:			
Personal services	332,353	291,855	40,498
Materials and supplies	5,538	4,822	716
Contractual services	879	108	771
Other	3,451	3,028	423
Total Health - Environmental Health Administration	342,221	299,813	42,408
Total Public Health	2,012,399	1,886,516	125,883
Transportation:			
Engineering - Daily Operations:			
Personal services	63,375	48,017	15,358
Materials and supplies	1,825	775	1,050
Contractual services	5,025	4,067	958
Total Engineering - Daily Operations	70,225	52,859	17,366
Street - Maintenance:			
Personal services	411,365	343,783	67,582
Materials and supplies	33,216	31,240	1,976
Contractual services	1,138,657	1,090,914	47,743
Other	5,944	4,266	1,678
Total Street - Maintenance	1,589,182	1,470,203	118,979
Total Transportation	1,659,407	1,523,062	136,345
Community Environment:			
Community Development - Community Development Administration:			
Personal services	1,004,347	831,295	173,052
Materials and supplies	2,337	2,187	150
Contractual services	388,792	370,038	18,754
Other	179,000	179,000	-
$Total\ Community\ Development\ -\ Community\ Development\ Administration\ .$	1,574,476	1,382,520	191,956
Land Reutilization:			
Contractual services	3,000	-	3,000
Community Improvement Corporation:			
Other	50,000	50,000	
Total Community Environment	1,627,476	1,432,520	194,956
	1,027,770	1,.52,520	17.,750

	Final		Variance with Final Budget Positive
	Budget	Actual	(Negative)
Leisure Time Activities:			
Civic Center - Civic Center Administration:			
Materials and supplies	150	150	-
Contractual services	609,862	517,612	92,250
Capital outlay	8,250	8,240	10
Total Civic Center - Civic Center Administration	618,262	526,002	92,260
Debt Service:			
Principal retirement	14,895,000	14,895,000	-
Interest and fiscal charges	346,522	245,257	101,265
Total Debt Service	15,241,522	15,140,257	101,265
Total expenditures	73,903,835	71,080,565	2,823,270
Excess of expenditures over revenues.	(18,067,260)	(10,922,869)	7,144,391
Other financing sources (uses):			
Sale of capital assets	-	1,040	1,040
Issuance of notes	10,000,000	9,650,000	(350,000)
Issuance of manuscript debt	4,322,200	3,550,000	(772,200)
Transfers in	127,322	644,530	517,208
Transfers (out)	(1,665,572)	(1,582,502)	83,070
Advances in	741,484	616,166	(125,318)
Advances (out)	(200,910)	(150,910)	50,000
Total other financing sources (uses)	13,324,524	12,728,324	(596,200)
Net change in fund balance	(4,742,736)	1,805,455	6,548,191
Fund balance at beginning of year	4,208,494	4,208,494	_
Prior year encumbrances appropriated	2,299,778	2,299,778	-
Fund balance at end of year	\$ 1,765,536	\$ 8,313,727	\$ 6,548,191

## CITY OF CANTON

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY AND ECONOMIC DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Operating grants	\$ 8,573,163	\$ 3,873,478	\$ (4,699,685)
Other	283,674	249,470	(34,204)
Total revenues	8,856,837	4,122,948	(4,733,889)
Expenditures:			
Current:			
Community Environment:			
Community Development Administration:			
Materials and supplies	24,234	10,706	13,528
Contractual services	295,703	187,411	108,292
Capital outlay	15,318	11,674	3,644
Other	7,464,529	5,797,445	1,667,084
Total Community Development Administration	7,799,784	6,007,236	1,792,548
Federal Stimulus Funding:			
Contractual services	9,000	-	9,000
Other	35,445		35,445
Total Federal Stimulus Funding	44,445		44,445
Community Development Demolition:			
Contractual services	303,872	300,535	3,337
Other	7,496	7,496	-
Total Community Development Demolition	311,368	308,031	3,337
Fair Housing Administration:			
Personal services	146,098	110,119	35,979
Materials and supplies	8,700	500	8,200
Contractual services	75,620	4,985	70,635
Other	131,532	66,817	64,715
Total Fair Housing Administration	361,950	182,421	179,529
		·	

## CITY OF CANTON

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY AND ECONOMIC DEVELOPMENT FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Total expenditures	8,517,547	6,497,688	2,019,859
Excess of revenues over (under) expenditures	339,290	(2,374,740)	(2,714,030)
Other financing (uses): Advances out	(607,000)	(596,051)	10,949
Net change in fund balance	(267,710)	(2,970,791)	(2,703,081)
Fund balance (deficit) at beginning of year	(1,719,417) 2,584,820 \$ 597,693	(1,719,417) 2,584,820 \$ (2,105,388)	\$ (2.703.081)
	<del>-</del> 371,070	+ (=,100,000)	+ (2,700,001)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN

# FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CAPITAL PROJECTS FUND

## FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:  Municipal income taxes	\$ 9,173,463	\$ 9,406,455	\$ 232,992
Capital grants	1,900,000 157,000	74,871 96,512	(1,825,129) (60,488)
Total revenues	11,230,463	9,577,838	(1,652,625)
Expenditures: Capital Outlay:			
Safety Director:  Central Communication Administration	18,000 280,037 299,858	17,659 271,758 237,153	341 8,279 62,705
Total Safety Director	597,895	526,570	71,325
Traffic Divisions:  Engineer Administration.  Traffic Signal.  Total Traffic Divisions	26,360 48,000 74,360	26,360 43,634 69,994	4,366 4,366
Service Director: Service Director Administration	545,187	475,019	70,168
Engineering Administration	1,871,542 74,461	1,775,738 74,461	95,804
Purchasing Administration.  Engineering - 30th St NW Resurface Project	24,787 3,203 49,168	23,919 3,203 49,168	868
Engineering - STA IR77	120,000 130,000	120,000	130,000
Engineering - 11th Street Improvement Project	30,367 100,000	30,366 98,900	1,100
Engineering - Tuscarawas Street W. Corridor Safety Project	67,254 1,072,622 4,588,717	29,904 909,419 4,300,632	37,350 163,203 288,085
AOC Compliance Organization	35,550 325,740	35,550 320,088	5,652
Collection System Department	421,380 75,422 217,833	316,467 63,925 66,997	104,913 11,497 150,836
Engineering - Mahoning Rd. Corridor Project	3,420,483 13,173,716	2,414,019 11,107,775	1,006,464 2,065,941
Water: 37th Street Water Sewer Street Improvement Project	110,458	110,458	-
Ridgewood East Water Main Replacement	2,100 112,558	2,100 112,558	
Health: Health Administration	26,900	26,900	-
Human Resources: Human Resources	11,000	5,845	5,155
Mayor: Information Technology Manager	1,244,826	608,629	636,197
Council: Council Administration	1,500	1,473	27
Auditor: Auditor Administration	321,709	317,658	4,051
			(Continued)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Law:			
Law - Administration	8,700	4,409	4,291
Income Tax: Income Tax - Administration	142,560	71,280	71,280
Treasurer:			
Treasurer - Administration	11,500	<u> </u>	11,500
Total Capital Outlay	15,727,224	12,853,091	2,874,133
Debt Service:			
Principal retirement:			
Various purpose loans	416,918	416,918	-
General obligation various improvement bonds	555,000	555,000	
Total Principal Retirement	971,918	971,918	-
Interest and Fiscal Charges:			
Various purpose loans	56,559	56,557	2
General obligation various improvement bonds	22,200	22,200	-
Total Interest and Fiscal Charges	78,759	78,757	2
Total Debt Service	1,050,677	1,050,675	2
Total expenditures	16,777,901	13,903,766	2,874,135
Excess of expenditures over revenues	(5,547,438)	(4,325,928)	1,221,510
Other financing sources:			
Sale of assets	-	12,667	12,667
Loan proceeds - OPWC	255,000	110,458	(144,542)
Transfers in	323,000	-	(323,000)
Total other financing sources	578,000	123,125	(454,875)
Net change in fund balance	(4,969,438)	(4,202,803)	766,635
Fund balance at beginning of year	2,270,390	2,270,390	-
Prior year encumbrances appropriated	3,403,370	3,403,370	-
Fund balance at end of year.	\$ 704,322	\$ 1,470,957	\$ 766,635
·	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE PURCHASE FUND

FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:	Φ.	1.025.620	Φ.	2 220 025	Φ.	205 200	
Municipal income taxes	\$	1,825,639	\$	2,220,937	\$	395,298	
Expenditures:							
Capital Outlay:							
Safety Director:							
Code Enforcement Administration		72,000		-		72,000	
Central Communication Administration		254,750		131,064		123,686	
Police Department - Police Administration		298,847		269,076		29,771	
Fire Department - Fire Administration		698,911		698,910		1	
Total Safety Director		1,324,508		1,099,050		225,458	
Traffic Divisions:							
Traffic Divisions - Engineer Administration		8,702		8,702		_	
Traffic Divisions - Traffic Sign & Paint		10,466		10,466		_	
Traffic Divisions - Traffic Signal		20,000		20.000		_	
Total Traffic Divisions		39,168		39,168		_	
Service Director:							
		0.221		9,231			
Engineering Administration.		9,231		,		22.010	
Street Administration		513,119		480,100		33,019	
Street Paving		223,329		223,329		1 525	
Service and Repair		26,000 3,059		24,475 3,059		1,525	
Building Maintenance Administration		8,852		8,852		-	
Collection System Department		783,590		749,046		34,544	
Total Service Director	_	763,390		749,040		34,344	
Health:							
Health Administration		61,000		59,200		1,800	
Mayor:							
Mayor Administration		9,431		931		8,500	
Management Information Systems:							
Information Technology Manager		1,712		1,712		-	
Judges:							
Judge Administration		33,606		31,316		2,290	
		22,230		,-10		_,	

## CITY OF CANTON

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE PURCHASE FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

		nal lget	A0	ctual	Fin:	ance with al Budget cositive egative)
Total expenditures	2,2	253,015	1	,980,423		272,592
Excess of revenues over (under) expenditures	(4	127,376)		240,514		667,890
Other financing sources: Sale of assets				59,715		59,715
Net change in fund balance	(4	127,376)		300,229		727,605
Fund balance at beginning of year	2	248,846 200,176 21,646	\$	248,846 200,176 749,251	\$	727,605
•						

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

DECEMBER 31, 2018

	Nonmajor Special Revenue Funds	I	Nonmajor Debt Service Funds	I	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds		
Assets:	_		_				_	
Equity in pooled cash and cash equivalents	\$ 15,021,175	\$	60,115 3,019	\$	1,178,362	\$	16,259,652 3,019	
Receivables: Property and other local taxes	4,664,570						4,664,570	
Municipal income taxes	823,704		_				823,704	
Accounts	144,713		6,363		_		151,076	
Accrued interest	6		-		82		88	
Due from other governments	2,619,026		-		1,391,362		4,010,388	
Materials and supplies inventory	37,174		-		-		37,174	
Total assets	\$ 23,310,368	\$	69,497	\$	2,569,806	\$	25,949,671	
Liabilities:								
Accounts payable	\$ 1,055,330	\$	-	\$	1,578,999	\$	2,634,329	
Accrued wages and benefits payable	311,149		-		-		311,149	
Due to other funds	281,581		-		-		281,581	
Interfund loans payable	61,960		-		-		61,960	
Due to other governments	98,985		-		-		98,985	
Retainage payable	 10,611				38,573		49,184	
Total liabilities	 1,819,616				1,617,572		3,437,188	
Deferred inflows of resources:								
Property taxes levied for the next fiscal year	3,494,730		-		-		3,494,730	
Delinquent property tax revenue not available	1,169,840		-		-		1,169,840	
Income tax revenue not available	133,915		-		-		133,915	
Other local taxes not available	102,581		-		-		102,581	
Intergovernmental revenue not available	1,147,190		-		589,813		1,737,003	
Charges for services revenue not available	-		6,363		-		6,363	
Miscellaneous revenue not available	 9,408						9,408	
Total deferred inflows of resources	 6,057,664		6,363		589,813		6,653,840	
Fund balances:								
Nonspendable	37,174		-		-		37,174	
Restricted	13,359,254		63,134		1,178,444		14,600,832	
Committed	2,042,395		-		-		2,042,395	
Unassigned (deficit)	 (5,735)				(816,023)		(821,758)	
Total fund balances	 15,433,088		63,134		362,421		15,858,643	
Total liabilities, deferred inflows of resources, and fund balances	\$ 23,310,368	\$	69,497	\$	2,569,806	\$	25,949,671	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Property and other local taxes	\$ 3,271,986	\$ -	\$ -	\$ 3,271,986
Municipal income taxes	4,390,789	-	-	4,390,789
Charges for services	1,778,873	-	-	1,778,873
Licenses, permits, and fees	420,217	-	-	420,217
Fines and forfeitures	431,259	-	-	431,259
Intergovernmental	3,413,902	-	-	3,413,902
Interest and investment income	122	34,267	1,025	35,414
Rental income	76,667	-	-	76,667
Contributions and donations	194,418	-	-	194,418
Operating grants	7,637,889	-	-	7,637,889
Capital grants	679,889	-	8,806,526	9,486,415
Payment in lieu of taxes	144,666	-	-	144,666
Other local taxes	597,512	-	-	597,512
Other	459,129			459,129
Total revenues	23,497,318	34,267	8,807,551	32,339,136
Expenditures:				
Current:				
General government	1,876,827	-	-	1,876,827
Security of persons and property	3,668,088	-	-	3,668,088
Public health	6,487,728	-	-	6,487,728
Transportation	3,323,782	-	-	3,323,782
Community environment	682,395	-	-	682,395
Leisure time activities	3,960,958	-	-	3,960,958
Capital outlay	166,894	-	8,907,037	9,073,931
Principal retirement	13,767	-	3,500,000	3,513,767
Interest and fiscal charges			80,744	80,744
Total expenditures	20,180,439		12,487,781	32,668,220
Excess (deficiency) of revenues over (under) expenditures	3,316,879	34,267	(3,680,230)	(329,084)
Other financing sources:				
Issuance of notes	_	_	3,500,000	3,500,000
Issuance of loans	_	_	1,108,930	1,108,930
Transfers in.	55,335	-	-	55,335
Total other financing sources	55,335		4,608,930	4,664,265
Net change in fund balances	3,372,214	34,267	928,700	4,335,181
Fund balances (deficit) at beginning of year	12,060,874	28,867	(566,279)	11,523,462
Fund balances at end of year	\$ 15,433,088	\$ 63,134	\$ 362,421	\$ 15,858,643

THIS PAGE IS INTENTIONALLY LEFT BLANK.

# CITY OF CANTON STARK COUNTY, OHIO COMBINING BALANCE SHEET

#### NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2018

	Ma	Street nstruction, nintenance, nd Repair	H	State lighway	N	Iunicipal Road	rnerstone Parking Deck	Mills Industrial Park TIF		
Assets:		00 - 10 -		100.001		505.101	245 207		102.025	
Equity in pooled cash and cash equivalents	\$	836,425	\$	109,904	\$	586,134	\$ 246,207	\$	182,935	
Accounts		605		-		-	-		-	
Accrued interest		-		-		-	-		-	
Income taxes		-		-		_	_		-	
Due from other governments		1,118,211		70,710		108,177	-		-	
Materials and supplies inventory		22,827					 			
Total assets	\$	1,978,068	\$	180,614	\$	694,311	\$ 246,207	\$	182,935	
Liabilities:										
Accounts payable	\$	375,931	\$	10,119	\$	166,495	\$ 5,832	\$	-	
Retainage payable		66,128		5,443		-	8,218		-	
Due to other funds		1,857		620		-	- 0,210		-	
Interfund loan payable		-		-		-	-		-	
Due to other governments		10,217		841			 48,792			
Total liabilities		454,133		17,023		166,495	 62,842			
Deferred inflows of resources:										
Property taxes levied for the next fiscal year		-		-		-	-		-	
Delinquent property tax revenue not available		-		-		-	-		-	
Intergovernmental revenue not available		639,285		37,456		13,393	-		-	
Income tax revenue not available		-		-		-	-		-	
Miscellaneous revenue not available		_		-		_	 _		_	
Total deferred inflows of resources		639,285		37,456		13,393	 			
Fund balances:										
Nonspendable		22,827		-		_	-		-	
Restricted		861,823		126,135		514,423	183,365		182,935	
Committed		- -		- -		<u>-</u>	 -		<u>-</u>	
Total fund balances (deficit)		884,650		126,135		514,423	 183,365		182,935	
Total liabilities, deferred inflows										
of resources, and fund balances	\$	1,978,068	\$	180,614	\$	694,311	\$ 246,207	\$	182,935	

vasi 1700, LC TIF	h Rd./30th St. TIF	Health Services	 Crime Lab	Court omputer				Law Department Dispute Resolution		ΓA Area
\$ 37,395	\$ 45,479	\$ 3,138,001	\$ 67,776	\$ 271,777	\$	1,211,815	\$	1,009	\$	642
-	-	19,821	-	-		-		-		-
-	-	-	-	-		-		-		-
-	-	768,216	- 476	16,400		40,322		-		-
\$ 37,395	\$ 45,479	\$ 3,926,038	\$ 68,252	\$ 288,177	\$	1,252,137	\$	1,009	\$	642
\$ -	\$ -	\$ 113,946	\$ -	\$ 2,712	\$	23,192	\$	-	\$	-
-	-	107,203	-	3,789		11,391		-		-
-	-	61,960	-	-		-		-		-
 	 	 16,563	 	 585		1,760				<u>-</u>
 	 	 299,672	 	 7,086		36,343				-
-	-	-	-	-		-		-		-
- -	-	316,443	- -	-		-		-		-
-	-	· -	-	-		-		-		-
-	-	-	-	-		-		-		-
		316,443								-
-	-	-	-	-		-		-		-
37,395	45,479	3,309,923	68,252	281,091		1,215,794		1,009		642
 37,395	45,479	3,309,923	 68,252	 281,091	_	1,215,794		1,009		642
\$ 37,395	\$ 45,479	\$ 3,926,038	\$ 68,252	\$ 288,177	\$	1,252,137	\$	1,009	\$	642

# CITY OF CANTON STARK COUNTY, OHIO COMBINING BALANCE SHEET

## NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2018

	<u>D</u>	Park epartment	outh lopment	Federal orfeiture	obation Award	orcement and lucation	A	gent Driver Alcohol eatment
Assets:								
Equity in pooled cash and cash equivalents Receivables:	\$	1,999,154	\$ 4,470	\$ 390,853	\$ 22,246	\$ 22,011	\$	42,430
Accounts		1,338	-	-	-	-		-
Accrued interest		4,664,570	-	6	-	-		-
Income taxes		4,004,370	_	-	-	-		_
Due from other governments		-	-	-	-	200		1,813
Materials and supplies inventory			 	 	 	 		
Total assets	\$	6,665,062	\$ 4,470	\$ 390,859	\$ 22,246	\$ 22,211	\$	44,243
Liabilities:								
Accounts payable	\$	77,432	\$ -	\$ 16,867	\$ 676	\$ 100	\$	-
Retainage payable		-	-	-	-	-		-
Accrued wages and benefits payable		73,857 10,184	-	-	-	-		-
Interfund loan payable		10,164	_	-	-	-		-
Due to other governments		15,353	-	-	-	-		-
Total liabilities		176,826	-	16,867	676	100		
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		3,494,730	-	-	-	-		-
Delinquent property tax revenue not available		1,169,840	-	-	-	-		-
Intergovernmental revenue not available		-	-	-	-	-		-
Other local taxes not available		-	-	-	-	-		-
Income tax revenue not available		_	-	-	-	-		-
		<del>-</del>	 	 		 		
Total deferred inflows of resources	-	4,664,570	 	 		 		
Fund balances:								
Nonspendable		<del>-</del>	<del>-</del>	-	-	-		-
Restricted		21,114	4,470	373,992	21,570	22,111		44,243
Committed		1,802,552	-	-	-	-		-
Total fund balances (deficit)		1,823,666	4,470	373,992	21,570	22,111		44,243
Total liabilities, deferred inflows								
of resources, and fund balances	\$	6,665,062	\$ 4,470	\$ 390,859	\$ 22,246	\$ 22,211	\$	44,243

Law Enforcement Trust		Municipal Probation Services		Misdemeanor Community Sanction Grant		Prisoner Housing		Local Law Enforcement Block Grant		Supplementary Police Forces		Police		Fire	
\$	20,398	\$	338,513	\$	65,064	\$	89,568	\$	46,011	\$	108	\$	310,000	\$	353,991
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	5,142		18,554		42,650		921		37,434		-		219,967		94,789
\$	25,540	\$	357,067	\$	107,714	\$	90,489	\$	83,445	\$	108	\$	529,967	\$	448,780
\$	997	\$	399	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	-		9,730		4,799		-		-		-		3,752		-
	-		-		-		-		14,517		-		148,591		100,077
			1,503		742								<u>-</u>		<u>-</u>
	997		11,632		5,541				14,517				152,343		100,077
	-		-		-		-		-		-		-		-
	-		-		-		-		37,434		-		65,657		-
	-		-		-		-		-		-		-		-
	<u> </u>		<u> </u>		<u> </u>		<u> </u>				<u> </u>		<u>-</u>		-
									37,434				65,657		
	-		-		-		-		-		-		-		-
	24,543		345,435		102,173		90,489		31,494		108		311,967		348,703
	24,543		345,435		102,173		90,489		31,494		108		311,967		348,703
\$	25,540	\$	357,067	\$	107,714	\$	90,489	\$	83,445	\$	108	\$	529,967	\$	448,780

# CITY OF CANTON STARK COUNTY, OHIO COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2018

	Vacant/ Foreclosed Registry		Canton Merchandising		Market Square Donation		Jobs Ohio		HOF Village	
Assets:										
Equity in pooled cash and cash equivalents	\$	483,402	\$	12,324	\$	53,242	\$	-	\$	83,896
Accounts		_		_		_		_		110,948
Accrued interest		-		-		-		-		-
Property and other taxes		-		-		-		-		-
Income taxes		-		-		-		-		-
Due from other governments		-		14,347		-		-		-
Total assets	\$	483,402	\$	26,671	\$	53,242	\$		\$	194,844
Liabilities:										
Accounts payable	\$	19,421	\$	-	\$	44,000	\$	-	\$	-
Retainage payable		-		-		-		-		-
Accrued wages and benefits payable		1,201		-		-		- 725		-
Due to other funds		-		_		-		5,735		-
Due to other governments		185		28		-		-		-
Total liabilities		20,807		28		44,000		5,735		_
Deferred inflows of resources:										
Property taxes levied for the next fiscal year		_		_		_		-		_
Delinquent property tax revenue not available		-		-		-		-		-
Intergovernmental revenue not available		-		-		-		-		-
Other local taxes not available		-		-		-		-		102,581
Income tax revenue not available		-		-		-		-		-
Total deferred inflows of resources		-				-				102,581
Fund balances:										
Nonspendable		-		14,347		-		-		-
Restricted		462,595		12,296		9,242		-		92,263
Committed		<u>-</u>		<u>-</u>		<u>-</u>		(5,735)		<u>-</u>
Total fund balances (deficit)		462,595		26,643		9,242		(5,735)		92,263
Total liabilities, deferred inflows										
of resources, and fund balances	\$	483,402	\$	26,671	\$	53,242	\$		\$	194,844

Neighborhood Development			omp. Plan mplement.		Other	Total Nonmajor Special Revenue Funds		
\$	529,571	\$	3,169,909	\$	248,515	\$	15,021,175	
	_		_		12,001		144,713	
	-		-		-		6	
	-		_		-		4,664,570	
	117,672		706,032		-		823,704	
	-		-		75,044		2,619,026	
	-						37,174	
\$	647,243	\$	3,875,941	\$	335,560	\$	23,310,368	
\$	156 202	\$	11,200	\$	20.729	\$	1.055.220	
Ф	156,283 10,611	Ф	11,200	Ф	29,728	Ф	1,055,330 10,611	
	10,011		_		15,638		311,149	
	_		_		13,030		281,581	
	_		_		_		61,960	
	-		-		2,416		98,985	
	166,894		11,200		47,782		1,819,616	
	_		_		_		3,494,730	
	-		_		_		1,169,840	
	-		-		37,522		1,147,190	
	-		_		-		102,581	
	19,131		114,784		-		133,915	
			-		9,408		9,408	
	19,131		114,784		46,930		6,057,664	
	_		_		_		37,174	
	461,218		3,749,957		1,005		13,359,254	
	-		-		239,843		2,042,395	
	-		-		-		(5,735)	
	461,218		3,749,957		240,848		15,433,088	
\$	647,243	\$	3,875,941	\$	335,560	\$	23,310,368	

# CITY OF CANTON STARK COUNTY, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2018

	Street Construction, Maintenance, and Repair	State Highway	Municipal Road	Cornerstone Parking Deck	Mills Industrial Park TIF	
Revenues:						
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	
Income taxes	-	-	-	-	-	
Charges for services	-	-	-	265,087	-	
Licenses, permits, and fees	-	-	-	-	-	
Fines and forfeitures	-	-	-	-	-	
Intergovernmental	2,958,516	204,676	-	-	-	
Interest and investment income	-	-	-		-	
Rental income	-	-	-	7,330	-	
Contributions and donations	-	-	-	-	-	
Capital grants	-	-	679,889	-	-	
Payment in lieu of taxes	_	_	079,869	_	49,348	
Other local taxes.	_	_	_	_	-	
Other	18,099	306	121,475	188,731		
Total revenues	2,976,615	204,982	801,364	461,148	49,348	
Expenditures: Current:						
General government	1 202 770	-	-	204.248	-	
Security of persons and property	1,303,778	-	-	294,248	-	
Public health	2,219,299	203,769	795,710	-	-	
Community environment.	2,219,299	203,709	793,710	_	_	
Leisure time activities	_	_	_	_	_	
Capital outlay	-	-	-	-	-	
Debt service:						
Principal retirement						
Total expenditures	3,523,077	203,769	795,710	294,248		
Excess of revenues						
over (under) expenditures	(546,462)	1,213	5,654	166,900	49,348	
Other financing sources:						
Transfers in						
Net change in fund balance	(546,462)	1,213	5,654	166,900	49,348	
Fund balances (deficit) at beginning of year	1,431,112	124,922	508,769	16,465	133,587	
Fund balances (deficit) at end of year	\$ 884,650	\$ 126,135	\$ 514,423	\$ 183,365	\$ 182,935	

Gervasi 1700, Urban LLC TIF TIF		Lesh Rd./30th St. TIF	Health Services	Crime Lab	Court Computer	Court	Law Department Dispute Resolution	SARTA Area Improvement
\$ -	\$ -	. \$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
- -	-	- - -	269,947 306,293	18,345	242,670	604,421	- -	- -
-	-	-	-	-	-	106	-	-
-	-	- 	-	-	-	-	-	-
-	-	- -	-	-	-	-	-	-
-	-	- -	6,150 4,309,188	-	-	-	-	-
24,006	66,056	5,256	-	-	-	-	-	-
			3,723		48,709	10,367	135	40
 24,006	66,056	5,256	4,895,301	18,345	291,379	614,894	135	40
_	66,056		_	_	232,088	518,687	_	_
-	-	-	-	-	-	-	-	-
-	-	-	6,487,728	-	-	-	-	-
-	-	- -	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
 13,767		<u> </u>		-				
 13,767	66,056	<u>-</u>	6,487,728		232,088	518,687		
10,239		5,256	(1,592,427)	18,345	59,291	96,207	135	40
 		·		·				
10,239	-	5,256	(1,592,427)	18,345	59,291	96,207	135	40
 27,156		40,223	4,902,350	49,907	221,800	1,119,587	874	602
\$ 37,395	\$	\$ 45,479	\$ 3,309,923	\$ 68,252	\$ 281,091	\$ 1,215,794	\$ 1,009	\$ 642

(Continued)

# CITY OF CANTON STARK COUNTY, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

	Park Department	Youth Development	Federal Forfeiture	Probation Award	Enforcement and Education	Indigent Driver Alcohol Treatment
Revenues:						
Property and other local taxes	\$ 3,271,986	\$ -	\$ -	\$ -	\$ -	\$ -
Income taxes	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Licenses, permits, and fees	113,924	-	-	-	-	-
Fines and forfeitures	-	-	347,638	-	5,184	46,023
Intergovernmental	176,118	-	-	-	-	-
Interest and investment income	-	-	122	-	-	-
Rental income	69,337	-	-	-	-	-
Contributions and donations	186,668	-	-	-	-	-
Operating grants	-	-	-	-	-	-
Capital grants	-	-	-	-	-	-
Payment in lieu of taxes	-	-	-	-	-	-
Other local taxes	-	-	-	-	-	-
Other	5,548				325	
Total revenues	3,823,581		347,760		5,509	46,023
Expenditures:						
Current:						
General government	-	-	_	1,430	-	68,243
Security of persons and property	-	-	186,588	-	12,685	-
Public health	_	_	_	-	_	_
Transportation	_	_	_	-	_	_
Community environment	_	_	_	-	-	_
Leisure time activities	3,404,751	-	_	-	-	_
Capital outlay	· · · · -	-	_	-	-	_
Debt service:						
Principal retirement	-	-	_	-	-	_
Total expenditures	3,404,751		186,588	1,430	12,685	68,243
r						
Excess (deficiency) of revenues						
over (under) expenditures	418,830	<u> </u>	161,172	(1,430)	(7,176)	(22,220)
Other financing sources:						
Transfers in						
Net change in fund balance	418,830	-	161,172	(1,430)	(7,176)	(22,220)
Fund balances (deficit) at beginning of year	1,404,836	4,470	212,820	23,000	29,287	66,463
	\$ 1,823,666	\$ 4,470	\$ 373,992	\$ 21,570	\$ 22,111	\$ 44,243
		· <del></del>				

Enf	Law Forcement	Municipal Probation Services	Misdemeanor Community Sanction Grant	Prisoner Housing	** v		Police	Fire	
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
	-	213,153	-	-	-	-	-	-	
	18,032	- -	- - -	14,276	- - 74,592	- - -	- - -	-	
	-	-	-	-	-	-	-	-	
	-	7,767	213,251	-	-	-	1,600 1,312,814	786,837	
	- - -	- - -	- - -	- -	- - -	- -	- - -	- - -	
	18,032	220,986	213,251	14,276	74,592		1,314,414	786,837	
	52,758	272,290	156,536	-	64,557	-	949 1,127,659	457,620	
	-	-	-	<del>-</del>		-			
	-	-	-	-	-	-	-	-	
	-	-	-	-	-	-	-	-	
	52,758	272,290	156,536		64,557		1,128,608	457,620	
	(34,726)	(51,304)	56,715	14,276	10,035		185,806	329,217	
	<u> </u>						40,245	15,090	
	(34,726)	(51,304)	56,715	14,276	10,035	-	226,051	344,307	
\$	59,269 24,543	396,739 \$ 345,435	\$ 45,458 \$ 102,173	76,213 \$ 90,489	\$ 21,459 \$ 31,494	\$ 108 \$ 108	\$5,916 \$ 311,967	\$ 348,703	
4	2 .,0 .0	- 0.0,100	- 102,173	- ,0,10)	- 51,171	- 100	- 511,707	- 5.0,705	

(Continued)

# CITY OF CANTON STARK COUNTY, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

	Vacant/ Foreclosed Clean Ohio Canton Registry Revitalization Merchandisi		Canton Merchandising	Market Square Donation	Jobs Ohio		
Revenues:							
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	\$ -		
Income taxes	-	-	-	-	-		
Charges for services	165,250	-	-	-	-		
Licenses, permits, and fees	-	-	-	-	-		
Fines and forfeitures	-	-	-	-	-		
Intergovernmental	-	-	-	-	-		
Interest and investment income	-	-	-	-	-		
Rental income	-	-	-	-	-		
Contributions and donations	-	-	-	-	-		
Operating grants	-	682,387	-	-	-		
Capital grants	-	-	-	-	-		
Payment in lieu of taxes	-	-	-	-	-		
Other local taxes	-	-	-	-	-		
Other	4,136		505				
Total revenues	169,386	682,387	505				
Expenditures: Current: General government	49,426		359	100,000			
Security of persons and property	154,029	_	337	100,000			
Public health	134,029	_	_	_	_		
Transportation	55,820	_		_			
Community environment.	55,020	682,395	_	_	_		
Leisure time activities	_	-	_	_	_		
Capital outlay	-	-	-	-	-		
Principal retirement	-	-	-	-	-		
Total expenditures	259,275	682,395	359	100,000			
Excess (deficiency) of revenues							
over (under) expenditures	(89,889)	(8)	146	(100,000)			
Other financing sources:							
Transfers in	<u>-</u> .						
Net change in fund balance	(89,889)	(8)	146	(100,000)	-		
Fund balances (deficit) at beginning of year	552,484	8	26,497	109,242	(5,735)		
	\$ 462,595	\$ -	\$ 26,643	\$ 9,242	\$ (5,735)		
!							

	HOF illage			omp. Plan nplement.		Other		Total Nonmajor cial Revenue Funds	
		•		•		Φ.		Ф	2.251.004
\$	-	\$	628,112	\$	3,762,677	\$	-	\$	3,271,986 4,390,789
	-		028,112		3,762,677		-		1,778,873
	-		-		-		-		420,217
	-		-		-		-		420,217
	-		-		-		-		3,413,902
	_		_		_		-		122
	-		-		-		-		76,667
	_		_		_		_		194,418
	_						325,645		7,637,889
	_		_		_		323,043		679,889
	_		_		_		_		144,666
	597,512		_		_		_		597,512
	-		_		_		56,964		459,129
-	597,512		628,112		3,762,677		382,609		23,497,318
	-		-		12,720		398,043		1,876,827
	-		-		-		14,166		3,668,088
	-		-		-		-		6,487,728
	-		-		-		49,184		3,323,782
	-		-		-		-		682,395
	556,207		-		-		-		3,960,958
	-		166,894		-		-		166,894
									13,767
	556,207		166,894		12,720		461,393		20,180,439
	41,305		461,218		3,749,957		(78,784)		3,316,879
								-	55,335
	41,305		461,218		3,749,957		(78,784)		3,372,214
	50,958		_		-		319,632		12,060,874
\$	92,263	\$	461,218	\$	3,749,957	\$	240,848	\$	15,433,088

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION, MAINTENANCE, AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual		iance with al Budget Positive Jegative)
Revenues:	<u> </u>				<u> </u>
Intergovernmental	\$	3,000,000	\$ 2,963,203 19,506	\$	(36,797) 19,506
Total revenues		3,000,000	 2,982,709		(17,291)
Expenditures:					
Current:					
Security of Persons and Property:  Traffic Divisions - Traffic Engineer/Parking Meter:					
Personal services		326,967	303,561		23 406
Materials and supplies		16,435	15,247		23,406 1,188
Contractual services		21,082	20,871		211
Capital outlay		19,262	19,129		133
Other		343	342		133
Total Traffic Divisions - Traffic Engineer/Parking Meter	-	384,089	 359,150		24.939
Total Traffic Divisions - Traffic Engineer/T arking meter		304,007	 337,130		24,737
Traffic Divisions - Traffic Sign and Paint:					
Personal services		262,573	227,672		34,901
Materials and supplies		131,101	129,581		1,520
Contractual services		55,822	54,236		1,586
Other		1,797	1,795		2
Total Traffic Divisions - Traffic Sign and Paint		451,293	413,284		38,009
Traffic Divisions - Traffic Signal:					
Personal services		293,140	286,490		6,650
Materials and supplies		79,023	78,916		107
Contractual services		135,065	135,110		(45)
Capital outlay		193,678	193,678		-
Other		8,438	8,438		_
Total Traffic Divisions - Traffic Signal	-	709,344	 702,632		6,712
		,	 ,		
Total Security of Persons and Property		1,544,726	 1,475,066		69,660
Transportation:					
Engineering - Daily Operations:					
Personal services		31,890	26,371		5,519
Materials and supplies		500	276		224
Contractual services		30,000	29,996		4
Capital outlay		500			500
Total Engineering - Daily Operations		62,890	 56,643		6,247
Total Zilgareering Zuny Operations 111111111111111111111111111111111111		02,070	 50,015		
Street Maintenance:					
Personal services		922,113	839,235		82,878
Materials and supplies		443,692	431,004		12,688
Contractual services		75,641	71,184		4,457
Capital outlay		985,440	947,587		37,853
Other		15,503	11,258		4,245
Total Street Maintenance		2,442,389	 2,300,268		142,121
			 _,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Total Transportation		2,505,279	2,356,911		148,368
Total expenditures		4,050,005	 3,831,977		218,028
Net change in fund balance	(	(1,050,005)	(849,268)		200,737
Fund balance at beginning of year.		617,200	617,200		_
Prior year encumbrances appropriated		550,409	550,409		-
Fund balance at end of year	\$	117,604	\$ 318,341	\$	200,737
		.,~~.	 ,	_	, ,

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STATE HIGHWAY FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:				
Intergovernmental.	\$ 210,000	\$ 205,155	\$ (4,845)	
Other		306	306	
Total revenues	210,000	205,461	(4,539)	
Expenditures:				
Current:				
Security of Persons and Property:				
Traffic Divisions - Traffic Signal:				
Materials and supplies	10,000	9,950	50	
Transportation:				
Street Maintenance:				
Personal services	131,689	114,451	17,238	
Materials and supplies	35,250	33,438	1,812	
Contractual services	45,000	45,000	-	
Capital outlay	1,000		1,000	
Total Street Maintenance	212,939	192,889	20,050	
Total expenditures	222,939	202,839	20,100	
Net change in fund balance	(12,939)	2,622	15,561	
Fund balance at beginning of year	68,633	68,633	-	
Prior year encumbrances appropriated	27,898	27,898	-	
Fund balance at end of year	\$ 83,592	\$ 99,153	\$ 15,561	

# STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MUNICIPAL ROAD FUND

Capital grants.         \$823,943         \$700,105         \$(123,838)           Other         220,000         121,475         (98,525)           Intergovernmental-federal         290,000         -         (290,000)           Total revenues         1,333,943         821,580         (512,363)           Expenditures:           Current:           Transportation:           Engineering - Daily Operations:           Materials and supplies.         629,235         615,417         13,818           Contractual services         78,309         63,804         14,505           Capital outlay         1,177,176         638,876         538,300           Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -           Fund balance at end of year         \$31,053         \$85,313         \$54,260		Final Budget	Actual	Variance with Final Budget Positive (Negative)
Other         220,000         121,475         (98,525)           Intergovernmental-federal         290,000         -         (290,000)           Total revenues         1,333,943         821,580         (512,363)           Expenditures:           Current:           Transportation:           Engineering - Daily Operations:         8         629,235         615,417         13,818           Contractual services         78,309         63,804         14,505           Capital outlay         1,177,176         638,876         538,300           Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -	Revenues:		. =00.40=	<b>*</b> (4.00.000)
Intergovernmental-federal         290,000         - (290,000)           Total revenues         1,333,943         821,580         (512,363)           Expenditures:           Current:           Transportation:           Engineering - Daily Operations:           Materials and supplies.         629,235         615,417         13,818           Contractual services         78,309         63,804         14,505           Capital outlay         1,177,176         638,876         538,300           Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -			+,	, ,
Expenditures:         Current:       Transportation:         Engineering - Daily Operations:         Materials and supplies.       629,235       615,417       13,818         Contractual services.       78,309       63,804       14,505         Capital outlay.       1,177,176       638,876       538,300         Total Engineering - Daily Operations       1,884,720       1,318,097       566,623         Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -		,	121,475	
Current:         Transportation:         Engineering - Daily Operations:         Materials and supplies.       629,235       615,417       13,818         Contractual services       78,309       63,804       14,505         Capital outlay       1,177,176       638,876       538,300         Total Engineering - Daily Operations       1,884,720       1,318,097       566,623         Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -	Total revenues	1,333,943	821,580	(512,363)
Transportation:         Engineering - Daily Operations:         Materials and supplies.       629,235       615,417       13,818         Contractual services       78,309       63,804       14,505         Capital outlay       1,177,176       638,876       538,300         Total Engineering - Daily Operations       1,884,720       1,318,097       566,623         Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -	Expenditures:			
Engineering - Daily Operations:         Materials and supplies.       629,235       615,417       13,818         Contractual services       78,309       63,804       14,505         Capital outlay       1,177,176       638,876       538,300         Total Engineering - Daily Operations       1,884,720       1,318,097       566,623         Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -				
Materials and supplies.       629,235       615,417       13,818         Contractual services.       78,309       63,804       14,505         Capital outlay.       1,177,176       638,876       538,300         Total Engineering - Daily Operations       1,884,720       1,318,097       566,623         Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -	<u>.</u>			
Contractual services         78,309         63,804         14,505           Capital outlay         1,177,176         638,876         538,300           Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -	Engineering - Daily Operations:			
Capital outlay         1,177,176         638,876         538,300           Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -	Materials and supplies	629,235	615,417	13,818
Total Engineering - Daily Operations         1,884,720         1,318,097         566,623           Net change in fund balance         (550,777)         (496,517)         54,260           Fund balance at beginning of year         76,540         76,540         -           Prior year encumbrances appropriated         505,290         505,290         -	Contractual services	78,309	63,804	14,505
Net change in fund balance       (550,777)       (496,517)       54,260         Fund balance at beginning of year       76,540       76,540       -         Prior year encumbrances appropriated       505,290       505,290       -	Capital outlay	1,177,176	638,876	538,300
Fund balance at beginning of year	Total Engineering - Daily Operations	1,884,720	1,318,097	566,623
Prior year encumbrances appropriated         505,290         505,290         -	Net change in fund balance	(550,777)	(496,517)	54,260
	Fund balance at beginning of year	76,540	76,540	-
Fund balance at end of year         \$ 31,053         \$ 85,313         \$ 54,260	Prior year encumbrances appropriated	505,290	505,290	
	Fund balance at end of year	\$ 31,053	\$ 85,313	\$ 54,260

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CORNERSTONE PARKING DECK FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Charges for services	\$ 280,141	\$ 265,513	\$ (14,628)
Rental income	18,500	7,330 188,731	(11,170) 188,731
Total revenues	298,641	461,574	162,933
Expenditures: Current: Security of Persons and Property:			
Traffic Division - Traffic Engineer/Parking Meter:			
Personal services	156,377	146,656	9,721
Materials and supplies	14,269	13,407	862
Contractual services	145,320	105,428	39,892
Capital outlay	2,643	2,643	-
Other	1,170	838	332
Total Traffic Division - Traffic Engineer/Parking Meter	319,779	268,972	50,807
Net change in fund balance	(21,138)	192,602	213,740
Fund balance at beginning of year	11,803	11,803	-
Prior year encumbrances appropriated	19,869	19,869	-
Fund balance at end of year	\$ 10,534	\$ 224,274	\$ 213,740

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MILLS INDUSTRIAL PARK TIF FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Variance with Final Budget Positive (Negative)	
Revenues: Payment in lieu of taxes	\$	50,000	\$	49,348	\$	(652)
Net change in fund balance		50,000		49,348		(652)
Fund balance at beginning of year	\$	133,587 183,587	\$	133,587 182,935	\$	(652)

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GERVASI 1700, LLC TIF FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_			Final Budget Actual			Variance with Final Budget Positive (Negative)	
Revenues:	_		_		_			
Payment in lieu of taxes	\$	20,000	\$	24,006	\$	4,006		
Expenditures:								
Debt Service:								
Principal retirement		13,767		13,767				
Net change in fund balance		6,233		10,239		4,006		
Fund balance at beginning of year		27,155		27,155		-		
Fund balance at end of year	\$	33,388	\$	37,394	\$	4,006		

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) URBAN TIF FUND

	Final Budget Actual				Variance with Final Budget Positive (Negative)	
Revenues: Payment in lieu of taxes	\$	66,056	\$	66,056	\$	-
Expenditures: Current: General Government Mayor - Administration: Other		66.056		66.056		_
Net change in fund balance		-		-		-
Fund balance at beginning of year	\$	-	\$	-	\$	

# CITY OF CANTON STARK COUNTY, OHIO

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HALL OF FAME VILLAGE TOURISM DEVELOPMENT DISTRICT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget					F		ance with al Budget Positive egative)
Revenues:								
Other local taxes	\$	582,377	\$	640,103	\$	57,726		
Expenditures:								
Current:								
Leisure Time Activities:								
Hall of Fame Village - Tourism Development District:								
Other		560,000		556,207		3,793		
Net change in fund balance		22,377		83,896		61,519		
Fund balance at beginning of year	\$	22,377	\$	83,896	\$	61,519		

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LESH RD./30TH ST. TIF FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues: Payment in lieu of taxes	\$	4,500	\$	5,256	\$	756	
Net change in fund balance		4,500		5,256		756	
Fund balance at beginning of year	\$	40,223 44,723	\$	40,223 45,479	\$	756	

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HEALTH SERVICES FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	Φ 1.505.212	Ф 277.220	ф (1.207.002)
Charges for services	\$ 1,585,212	\$ 277,320	\$ (1,307,892)
Licenses, permits, and fees	237,400 15,700	306,293 3.183	68,893 (12,517)
Intergovernmental	3,401,636	4,013,290	611,654
Contributions and donations	5,401,030	6,150	6,150
Other		3,738	3,738
Total revenues	5,239,948	4,609,974	(629,974)
Expenditures:			
Current:			
Public Health:			
Health Administration:			
Personal services	2,763,874	2,601,502	162,372
Materials and supplies	324,201	230,900	93,301
Contractual services	4,122,730	3,782,991	339,739
Capital outlay	21,411	11,690	9,721
Other	95,283	78,292	16,991
Total Health Administration	7,327,499	6,705,375	622,124
Excess of expenditures over revenues	(2,087,551)	(2,095,401)	(7,850)
Other financing sources:			
Transfers in	40,000		(40,000)
Net change in fund balance	(2,047,551)	(2,095,401)	(47,850)
Fund balance at beginning of year	4,773,639	4,773,639	-
Prior year encumbrances appropriated	215,956	215,956	
Fund balance at end of year	\$ 2,942,044	\$ 2,894,194	\$ (47,850)

# STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CRIME LAB FUND

	Final Budget			Actual		ance with al Budget ositive egative)
Revenues:						
Charges for services	\$	20,000	\$	19,157	\$	(843)
Expenditures:						
Current:						
Security of Persons and Property:						
Police Administration:						
Capital outlay		43,185		-		43,185
Net change in fund balance		(23,185)		19,157		42,342
Fund balance at beginning of year		48,619		48,619		-
Fund balance at end of year	\$	25,434	\$	67,776	\$	42,342

# CITY OF CANTON STARK COUNTY, OHIO

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT COMPUTER FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for services	\$ 225,000	\$ 242,716	\$ 17,716
Other		48,709	48,709
Total revenues	225,000	291,425	66,425
Expenditures:			
Current:			
General Government:			
Courts/Clerk - Clerk of Courts Administration:			
Personal services	200,400	99,689	100,711
Materials and supplies	70,399	57,587	12,812
Contractual services	85,641	80,313	5,328
Capital outlay	40,000	9,066	30,934
Other	20,000	-	20,000
Total Courts/Clerk - Clerk of Courts Administration	416,440	246,655	169,785
Net change in fund balance	(191,440)	44,770	236,210
Fund balance at beginning of year	190,345	190,345	-
Prior year encumbrances appropriated	20,275	20,275	-
Fund balance at end of year	\$ 19,180	\$ 255,390	\$ 236,210

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT CAPITAL IMPROVEMENT SPECIAL PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for services	\$ 470,000	\$ 506,843 10,856	\$ 36,843 10,856
Total revenues	470,000	517,699	47,699
Expenditures:			
Current:			
General Government:			
Courts/Judge - Judge Administration:			
Personal services	246,827	229,620	17,207
Materials and supplies	44,714	36,108	8,606
Contractual services	171,059	80,620	90,439
Capital outlay	177,225	169,781	7,444
Other	40,980	13,266	27,714
Total Courts/Judge - Judge Administration	680,805	529,395	151,410
Net change in fund balance	(210,805)	(11,696)	199,109
Fund balance at beginning of year	678,493	678,493	-
Prior year encumbrances appropriated	41,280	41,280	
Fund balance at end of year	\$ 508,968	\$ 708,077	\$ 199,109

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LEGAL RESEARCH FUND

	Final Budget	 Actual	Fin:	ance with al Budget ositive egative)
Revenues:				
Charges for services	\$ 20,500	\$ 26,620	\$	6,120
Expenditures:				
Current:				
General Government:				
Courts/Judge- Judge Administration:				
Materials and supplies	4,191	4,182		9
Contractual services	24,497	4,080		20,417
Capital outlay	25,808	4,760		21,048
Total Courts/Judge - Judge Administration	54,496	13,022		41,474
Net change in fund balance	(33,996)	13,598		47,594
Fund balance at beginning of year	33,996	33,996		-
Fund balance at end of year	\$ -	\$ 47,594	\$	47,594

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT GPS COST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Variance w Final Budş Positive (Negative	
Revenues:						
Charges for services	\$	2,500	\$	958	\$	(1,542)
Expenditures:						
Current:						
General Government						
Courts/Judge - Judge Administration:						
Contractual services		11,300		2,676		8,624
Net change in fund balance		(8,800)		(1,718)		7,082
Fund balance at beginning of year		9,491		9,491		_
Fund balance at end of year	\$	691	\$	7,773	\$	7,082

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) IGNITION INTERLOCK/ALCOHOL MONITORING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for services	\$ 75,000	\$ 70,627	\$ (4,373)
Expenditures:			
Current:			
General Government:			
Courts/Judge- Judge Administration:			
Contractual services	50,000	23,077	26,923
Other	125,000	-	125,000
Total Courts/Judge- Judge Administration	175,000	23,077	151,923
Excess of revenues			
over (under) expenditures	(100,000)	47,550	147,550
over (under) experiantures	(100,000)	47,330	147,330
Other financing (uses):			
Transfers out	(75,000)		75,000
Net change in fund balance	(175,000)	47.550	222,550
	(,-00)	,	,_0
Fund balance at beginning of year	342,971	342,971	
Fund balance at end of year	\$ 167,971	\$ 390,521	\$ 222,550

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW DEPARTMENT DISPUTE RESOLUTION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 nal dget	A	ctual	Variance Final Bud Positiv (Negativ	
Revenues:					
Other	\$ -	\$	135	\$	135
Expenditures:					
Current:					
General Government:					
Law Director - Administration:					
Contractual services	 400				400
Net change in fund balance	(400)		135		535
Fund balance at beginning of year	874		874		-
Fund balance at end of year	\$ 474	\$	1,009	\$	535

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SARTA AREA IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual			ctual	Final l Posi	ce with Budget itive ative)
Fund balance at beginning of year	\$	642	\$	642	\$	-
Fund balance at end of year	\$	642	\$	642	\$	-

# STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARK DEPARTMENT FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property taxes	\$ 3,137,750	\$ 3,271,986	\$ 134,236
Intergovernmental	175,000	176,118	1,118
Licenses and permits	128,750	114,102	(14,648)
Rental income	67,500	69,337	1,837
Contributions and donations	1,500	186,668	185,168
Other	4,750	5,445	695
Total revenues	3,515,250	3,823,656	308,406
Expenditures: Current: Leisure Time Activities:			
Park Division - Special Parks Funds:			
Personal services	2,257,880	1,997,125	260,755
Materials and supplies	362,085	322,331	39,754
Contractual services	1,245,712	1,026,652	219,060
Capital outlay	609,858	406,300	203,558
Other	108,650	77,809	30,841
Total Park Division - Special Parks Funds	4,584,185	3,830,217	753,968
Net change in fund balance	(1,068,935)	(6,561)	1,062,374
Fund balance at beginning of year	1,055,623	1,055,623	-
Prior year encumbrances appropriated	608,771	608,771	-
Fund balance at end of year.	\$ 595,459	\$ 1,657,833	\$ 1,062,374

### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) YOUTH DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final Sudget	A	Actual	Varianc Final B Posit (Negar	udget ive
Fund balance at beginning of year	\$	4,470	\$	4,470	\$	-
Fund balance at end of year	\$	4,470	\$	4,470	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FEDERAL FORFEITURE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			
Revenues:				
Fines and forfeitures	\$ 25,000	\$ 347,638	\$ 322,638	
Investment income	-	136	136	
Other	21,175		(21,175)	
Total revenues	46,175	347,774	301,599	
Expenditures:				
Current:				
Security of Persons and Property:				
Police Administration:				
Personal services	21,175	4,438	16,737	
Materials and supplies	112,832	108,967	3,865	
Contractual services	41,725	39,965	1,760	
Capital outlay	69,956	67,454	2,502	
Other	13,725	6,171	7,554	
Total Police Administration	259,413	226,995	32,418	
Net change in fund balance	(213,238)	120,779	334,017	
Fund balance at beginning of year	183,963	183,963	-	
Prior year encumbrances appropriated	46,553	46,553		
Fund balance at end of year	\$ 17,278	\$ 351,295	\$ 334,017	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PROBATION AWARD FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget					
Revenues:						
Operating grants	\$	23,000	\$	-	\$	(23,000)
Expenditures:						
Current:						
General Government:						
Courts/Judge- Judge Administration:						
Personal services		13,000		-		13,000
Other		10,000		5,254		4,746
Total Courts/Judge- Judge Administration		23,000		5,254		17,746
Net change in fund balance		-		(5,254)		(5,254)
Fund balance at beginning of year		23,000		23,000		-
Fund balance at end of year	\$	23,000	\$	17,746	\$	(5,254)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ENFORCEMENT AND EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual			Actual	Variance Final Bu Positiv (Negati		
Revenues:	ф		<b>. .</b>	Φ.	5 1 40	Φ.	1.10
Fines and forfeitures	\$	5,000	\$	5,143	\$	143	
Other				325		325	
Total revenues		5,000		5,468		468	
Expenditures: Current: Security of Persons and Property: Police Administration: Other		15,000		13,625		1,375	
Net change in fund balance		(10,000)		(8,157)		1,843	
Fund balance at beginning of year		26,033 3,095		26,033 3,095		-	
Fund balance at end of year	\$	19,128	\$	20,971	\$	1,843	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INDIGENT DRIVER ALCOHOL TREATMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Variance with Final Budget
Final	Positive
Budget Actual	(Negative)
Revenues:	
Fines and forfeitures	\$ (4,777)
Expenditures:	
Current:	
General Government:	
Courts/Judge - Judge Administration:	
Contractual services	20,657
Excess of expenditures over revenues	15,880
Other financing sources:	
Transfers in	(33,000)
Net change in fund balance	(17,120)
Fund balance at beginning of year	-
Prior year encumbrances appropriated	-
Fund balance at end of year	\$ (17,120)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual			Fin	iance with al Budget Positive Jegative)
Revenues:					
Fines and forfeitures	\$ 33,185	\$	13,388	\$	(19,797)
Expenditures:					
Current:					
Security of Persons and Property:					
Police Administration:					
Materials and supplies	19,060		16,835		2,225
Contractual services	31,040		24,747		6,293
Capital outlay	23,158		22,652		506
Other	6,116		76		6,040
Total Police Administration	79,374		64,310		15,064
Net change in fund balance	(46,189)		(50,922)		(4,733)
Fund balance at beginning of year	37,421		37,421		-
Prior year encumbrances appropriated	25,866		25,866		-
Fund balance at end of year	\$ 17,098	\$	12,365	\$	(4,733)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MUNICIPAL PROBATION SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	\$ 205,000	\$ 208.156	\$ 3.156
Charges for services	\$ 203,000	3 208,130 7.767	3,130 7,767
Other	20,000	66	(19,934)
Total revenues	225,000	215,989	(9,011)
Expenditures:			
Current:			
General Government:			
Courts/Judge - Judge Administration:			
Personal services	257,682	228,997	28,685
Materials and supplies	23,982	23,936	46
Contractual services	5,570	4,163	1,407
Capital outlay	27,362	25,862	1,500
Other	28,500	18,432	10,068
Total Courts/Judge - Judge Administration	343,096	301,390	41,706
Net change in fund balance	(118,096)	(85,401)	32,695
Fund balance at beginning of year	382,783	382,783	-
Prior year encumbrances appropriated	18,625	18,625	
Fund balance at end of year	\$ 283,312	\$ 316,007	\$ 32,695

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MISDEMEANOR COMMUNITY SANCTION GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:         Operating grants       \$ 165,000       \$ 170,601       \$ 5,601         Expenditures:         Current:       General Government:         Courts/Judge - Judge Administration:         Personal services       163,023       155,494       7,529         Contractual services       1,174       1,174       -         Other       6,402       4,372       2,030         Total Courts/Judge- Judge Administration       170,599       161,040       9,559         Net change in fund balance       (5,599)       9,561       15,160         Fund balance at beginning of year       55,503       55,503       -         Fund balance at end of year       \$ 49,904       \$ 65,064       \$ 15,160		Final Budget Actual						
Expenditures:         Current:       General Government:         Courts/Judge - Judge Administration:         Personal services.       163,023       155,494       7,529         Contractual services.       1,174       1,174       -         Other.       6,402       4,372       2,030         Total Courts/Judge- Judge Administration.       170,599       161,040       9,559         Net change in fund balance       (5,599)       9,561       15,160         Fund balance at beginning of year       55,503       55,503       -	Revenues:							
Current:         General Government:         Courts/Judge - Judge Administration:         Personal services.       163,023       155,494       7,529         Contractual services.       1,174       1,174       -         Other.       6,402       4,372       2,030         Total Courts/Judge- Judge Administration.       170,599       161,040       9,559         Net change in fund balance       (5,599)       9,561       15,160         Fund balance at beginning of year       55,503       55,503       -	Operating grants	\$	165,000	\$	170,601	\$	5,601	
General Government:         Courts/Judge - Judge Administration:         Personal services.       163,023       155,494       7,529         Contractual services.       1,174       1,174       -         Other.       6,402       4,372       2,030         Total Courts/Judge- Judge Administration.       170,599       161,040       9,559         Net change in fund balance       (5,599)       9,561       15,160         Fund balance at beginning of year       55,503       55,503       -	Expenditures:							
Courts/Judge - Judge Administration:           Personal services.         163,023         155,494         7,529           Contractual services.         1,174         1,174         -           Other.         6,402         4,372         2,030           Total Courts/Judge- Judge Administration.         170,599         161,040         9,559           Net change in fund balance         (5,599)         9,561         15,160           Fund balance at beginning of year         55,503         55,503         -	Current:							
Personal services.         163,023         155,494         7,529           Contractual services         1,174         1,174         -           Other.         6,402         4,372         2,030           Total Courts/Judge- Judge Administration.         170,599         161,040         9,559           Net change in fund balance         (5,599)         9,561         15,160           Fund balance at beginning of year         55,503         55,503         -	General Government:							
Contractual services         1,174         1,174         -           Other.         6,402         4,372         2,030           Total Courts/Judge- Judge Administration.         170,599         161,040         9,559           Net change in fund balance         (5,599)         9,561         15,160           Fund balance at beginning of year         55,503         55,503         -	Courts/Judge - Judge Administration:							
Other.         6,402         4,372         2,030           Total Courts/Judge- Judge Administration.         170,599         161,040         9,559           Net change in fund balance         (5,599)         9,561         15,160           Fund balance at beginning of year         55,503         55,503         -	Personal services		163,023		155,494		7,529	
Total Courts/Judge- Judge Administration.         170,599         161,040         9,559           Net change in fund balance         (5,599)         9,561         15,160           Fund balance at beginning of year         55,503         55,503         -	Contractual services		1,174		1,174		-	
Net change in fund balance       (5,599)       9,561       15,160         Fund balance at beginning of year       55,503       55,503       -	Other		6,402		4,372		2,030	
Fund balance at beginning of year	Total Courts/Judge- Judge Administration		170,599		161,040		9,559	
	Net change in fund balance		(5,599)		9,561		15,160	
Fund balance at end of year.         \$ 49,904         \$ 65,064         \$ 15,160	Fund balance at beginning of year		55,503		55,503		-	
	Fund balance at end of year	\$	49,904	\$	65,064	\$	15,160	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PRISONER HOUSING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget					
Revenues:						
Fines and forfeitures	\$	15,000	\$	14,054	\$	(946)
Expenditures:						
Current:						
General Government:						
Courts/Judge - Judge Administration:						
Contractual services		60,000				60,000
Net change in fund balance		(45,000)		14,054		59,054
Fund balance at beginning of year		75,514		75,514		-
Fund balance at end of year	\$	30,514	\$	89,568	\$	59,054

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LOCAL LAW ENFORCEMENT BLOCK GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget					
Revenues:						
Intergovernmental	\$	149,026	\$	74,592	\$	(74,434)
Expenditures:						
Current:						
Security of Persons and Property:						
Police Administration:						
Materials and supplies		20,155		4,170		15,985
Capital outlay		4,680		509		4,171
Other		143,216		112,722		30,494
Total Police Administration		168,051		117,401		50,650
Net change in fund balance		(19,025)		(42,809)		(23,784)
Fund balance at beginning of year		84,650		84,650		_
Prior year encumbrances appropriated	4,170			4,170		-
Fund balance at end of year	\$	69,795	\$	46,011	\$	(23,784)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CANTON POLICE YOUTH CORP FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget Actual			Variance with Final Budget Positive (Negative)		
Expenditures:						
Current:						
Security of Persons and Property:						
Police Administration:						
Materials and supplies	\$ 108	\$		\$	108	
Net change in fund balance	(108)		-		108	
Fund balance at beginning of year	108		108		-	
Fund balance at end of year	\$ -	\$	108	\$	108	

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) D.A.R.E. PROGRAM FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Expenditures:					
Current:					
Security of Persons and Property:					
Police Administration:					
Materials and supplies	\$	151	\$ _	\$	151
Net change in fund balance		(151)	-		151
Fund balance at beginning of year		151	151		_
Fund balance at end of year	\$	-	\$ 151	\$	151

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PROB IMPROV AND INCENT GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fin	iance with al Budget Positive legative)
Revenues:						
Operating Grants	\$	40,000	\$	-	\$	(40,000)
Expenditures:						
Current:						
General Government:						
Courts/Judge - Judge Administration:						
Personal services		847		847		-
Other		17,503		4,826		12,677
Total Courts/Judge - Judge Administration		18,350		5,673		12,677
Net change in fund balance		21,650		(5,673)		(27,323)
Fund balance at beginning of year		5,673		5,673		-
Fund balance at end of year	\$	27,323	\$		\$	(27,323)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2015 COPS HIRING PROGRAM GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Variance with Final Budget Positive (Negative)		
Revenues:							
Operating grants	\$	348,000	\$	406,671	\$	58,671	
Expenditures:							
Current:							
Security of Persons and Property:							
Police Administration:							
Other		348,000		326,082		21,918	
Net change in fund balance		-		80,589		80,589	
Fund balance at beginning of year	\$	<u>-</u>	\$	80,589	\$	80,589	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2016 COPS HIRING PROGRAM GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Variance with Final Budget Positive (Negative)		
Revenues:							
Operating grants	\$	375,000	\$	476,100	\$	101,100	
Expenditures:							
Current:							
Security of Persons and Property:							
Police Administration:							
Other		375,000		370,624		4,376	
Net change in fund balance		-		105,476		105,476	
Fund balance at beginning of year				-			
Fund balance at end of year	\$	-	\$	105,476	\$	105,476	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SAFE NEIGHBORHOOD HEROES GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	 Actual	Final Pos	nce with Budget sitive (ative)
Fund balance at beginning of year	\$	1,000	\$ 1,000	\$	-
Fund balance at end of year	\$	1,000	\$ 1,000	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE GRANTS AND DONATIONS FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual			Fina P	ance with al Budget ositive egative)	
Revenues:						
Contributions and donations	\$	10,000	\$	1,600	\$	(8,400)
Expenditures:						
Current:						
Security of Persons and Property:						
Police Administration:						
Materials and supplies		6,175		550		5,625
Contractual services		14,125		10,355		3,770
Capital outlay		7,250		5,297		1,953
Total Police Administration		27,550		16,202		11,348
Net Change in Fund Balance		(17,550)		(14,602)		2,948
Fund balance at beginning of year		28,212		28,212		-
Prior year encumbrances appropriated		2,138		2,138		_
Fund balance at end of year	\$	12,800	\$	15,748	\$	2,948

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2014 COPS HIRING PROGRAM GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Variance with Final Budget Positive (Negative)		
Revenues:							
Operating grants	\$	215,195	\$	165,460	\$	(49,735)	
Expenditures:							
Current:							
Security of Persons and Property:							
Police Administration:							
Other		215,195		165,480		49,715	
Net change in fund balance		-		(20)		(20)	
Fund balance at beginning of year		20		20			
Fund balance at end of year	\$	20	\$	-	\$	(20)	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BYRNE MEMORIAL RECOVERY ACT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 inal dget	Actual	Fina P	ance with al Budget ositive egative)
Expenditures:	 			
Current:				
Security of Persons and Property:				
Police Administration:				
Other	\$ 7,442	\$ 	\$	7,442
Net change in fund balance	(7,442)	-		7,442
Fund balance at beginning of year	7,442	7,442		-
Fund balance at end of year	\$ -	\$ 7,442	\$	7,442

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) USE OF FORCE SOFTWARE UPGRADE GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Variance with Final Budget Positive (Negative)	
Revenues: Operating grants	\$	70,500	\$	70,500	\$ -
Net change in fund balance		70,500		70,500	-
Fund balance at beginning of year	\$	70,500	\$	70,500	\$ -

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FY17 BULLET PROOF VEST PARTNERS FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final		Variance with Final Budget Positive
n	Budget	Actual	(Negative)
Revenues: Operating grants	\$ 20,115	\$ -	\$ (20,115)
Excess of revenues over expenditures	20,115		(20,115)
Other financing (uses): Advances out	(20,115)	(20,115)	
Net change in fund balance	-	(20,115)	(20,115)
Fund balance at beginning of year	20,115 \$ 20,115	\$ -	\$ (20,115)

## CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2017 COPS HIRING GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Variance with Final Budget Positive (Negative)		
Revenues:				
Operating grants	\$ 1,000,000	\$ 148,448	\$ (851,552)	
Expenditures:				
Current:				
Security of Persons and Property:				
Police Administration:				
Other	375,000	129,722	245,278	
Net change in fund balance	625,000	18,726	(606,274)	
Fund balance at beginning of year				
Fund balance at end of year	\$ 625,000	\$ 18,726	\$ (606,274)	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2010 LOCAL SOLICITATION BYRNE GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 nal dget	A0	etual	Variance v Final Bud Positive (Negative	lget e
Fund balance at beginning of year	\$ 21	\$	21	\$	-
Fund balance at end of year	\$ 21	\$	21	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE EMS TRAINING AND EQUIPMENT GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	 Actual	Variance Final Bu Positi (Negat	udget ive
Fund balance at beginning of year	\$	1,500	\$ 1,500	\$	-
Fund balance at end of year	\$	1,500	\$ 1,500	\$	

#### CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2014 BYRNE GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Sudget	Actual	Final Po	nce with Budget sitive gative)
Expenditures:				
Current:				
Security of Persons and Property:				
Police Administration:				
Other	\$ 20,207	\$ 20,207	\$	
Net change in fund balance	(20,207)	(20,207)		-
Fund balance at beginning of year	20,207	20,207		
Fund balance at end of year	\$ -	\$ -	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2013 COPS HIRING PROGRAM FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variand Final B Posit (Nega	Budget tive
Expenditures:				
Current:				
Security of Persons and Property:				
Police Administration:				
Other	\$ 111,842	\$ 111,842	\$	
Net change in fund balance	(111,842)	(111,842)		-
Fund balance at beginning of year	111,842	111,842		_
Fund balance at end of year	\$ -	\$ -	\$	_

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2012 COPS HIRING PROGRAM FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual					iance with al Budget Positive Jegative)
Expenditures:						
Current:						
Security of Persons and Property:						
Police Administration:						
Other	\$	57,687	\$	57,687	\$	
Excess of expenditures over revenues		(57,687)		(57,687)		
Other financing sources:						
Transfers in		57,687		40,245		(17,442)
Net change in fund balance		-		(17,442)		(17,442)
Fund balance at beginning of year		17,442		17,442		_
Fund balance at end of year	\$	17,442	\$	-	\$	(17,442)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE GRANTS AND DONATIONS FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Fir Buc		Act	tual	Final Pos	Budget itive ative)
Fund balance at beginning of year	\$	1	\$	1	\$	-
Fund balance at end of year	\$	1	\$	1	\$	-

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FY16 ASSIST TO FIREFIGHTERS GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Operating grants	\$ 134,484	\$ 128,944	\$ (5,540)
Expenditures:			
Current:			
Security of Persons and Property:			
Fire Administration:			
Contractual services	29,775	22,987	6,788
Capital outlay	105,620	105,620	
Total Fire Administration	135,395	128,607	6,788
Excess of revenues			
over (under) expenditures	(911)	337	1,248
Other financing (uses):			
Advances out	(127,696)		127,696
Net change in fund balance	(128,607)	337	128,944
Fund balance at beginning of year	8,180	8,180	-
Prior year encumbrances appropriated	121,819	121,819	-
Fund balance at end of year	\$ 1,392	\$ 130,336	\$ 128,944

## CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2017 ASSIST TO FIREFIGHTERS GRANT

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget				riance with nal Budget Positive Negative)
Revenues:					
Operating grants	\$ 166,000	\$	-	\$	(166,000)
Expenditures:					
Current:					
Security of Persons and Property:					
Fire Administration:					
Capital outlay	 166,000				166,000
Excess of revenues over expenditures	 				
Other financing sources:					
Transfers in	-		15,090		15,090
Advances in	-		150,910		150,910
Total other financing sources	 -		166,000		166,000
Net change in fund balance	-		166,000		166,000
Fund balance at beginning of year	 				
Fund balance at end of year	\$ 	\$	166,000	\$	166,000

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS TRAINING AND EQUIPMENT GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	Actual	Fin I	iance with al Budget Positive [egative]
Expenditures:					
Current:					
Security of Persons and Property:					
Fire Administration:					
Materials and supplies	\$	7,713	\$ 	\$	7,713
Net change in fund balance		(7,713)	-		7,713
Fund balance at beginning of year		7,713	7,713		
Fund balance at end of year	\$	-	\$ 7,713	\$	7,713

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIREFIGHTER ASSISTANCE GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 nal dget	Actual	Fina P	ance with al Budget ositive egative)
Expenditures:				
Current:				
Security of Persons and Property:				
Fire Administration:				
Other	\$ 1,167	\$ 	\$	1,167
Net change in fund balance	(1,167)	-		1,167
Fund balance at beginning of year	1,167	1,167		-
Fund balance at end of year	\$ 	\$ 1,167	\$	1,167

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE FEMA SAFER GRANT 2009 FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual					Variance with Final Budget Positive (Negative)		
Revenues:								
Operating grants	\$	819,000	\$	671,844	\$	(147,156)		
Expenditures:								
Current:								
Security of Persons and Property:								
Fire Administration:								
Other		819,000		624,209		194,791		
Net change in fund balance		-		47,635		47,635		
Fund balance at beginning of year				-		-		
Fund balance at end of year	\$	-	\$	47,635	\$	47,635		

## CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE FEMA SAFER GRANT 2017 FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Variance with Final Budget Positive (Negative)			
Revenues:					
Operating grants	\$ 160,000	\$ -	\$ (160,000)		
Expenditures:					
Current:					
Security of Persons and Property:					
Fire Administration:					
Other	160,000	-	160,000		
Net change in fund balance	-	-	-		
Fund balance at beginning of year		<u> </u>			
Fund balance at end of year	\$ -	\$ -	\$ -		

#### CITY OF CANTON STARK COUNTY, OHIO

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) VACANT/FORECLOSED REGISTRY FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Paramea	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues: Charges for services	\$ 119,500 5,500	\$ 165,250 4,284	\$	45,750 (1,216)
Total revenues	125,000	169,534		44,534
Expenditures:	·			
Current:				
General Government:				
Courts/Judge - Judge Administration: Personal services	31,263	30,782		481
Tolsonal services	31,203	30,702		101
Security of Persons and Property:				
Safety Director - Code Enforcement Administration:				
Materials and supplies	64,285	54,699		9,586
Contractual services	131,215	120,000		11,215
Other	 23,500	22,095		1,405
Total Safety Director - Code Enforcement Administration	 219,000	 196,794		22,206
Transportation:				
Street - Maintenance:				
Contractual services	102,204	60,820		41,384
Community Environment:				
Community Development - Fair Housing:				
Contractual services	 4,300	 -		4,300
Total expenditures	 356,767	 288,396		68,371
Net change in fund balance	(231,767)	(118,862)		112,905
Fund balance at beginning of year	509,865	509,865		_
Prior year encumbrances appropriated	44,634	44,634		_
Fund balance at end of year	\$ 322,732	\$ 435,637	\$	112,905

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CLEAN OHIO REVITALIZATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual					Variance with Final Budget Positive (Negative)	
Revenues:							
Operating grants	\$	1,634,894	\$	682,387	\$	(952,507)	
Expenditures:							
Current:							
Community Environment:							
Community Development Administration:							
Capital outlay		1,213,907		682,395		531,512	
Net change in fund balance		420,987		(8)		(420,995)	
Fund balance (deficit) at beginning of year		(606,899)		(606,899)		-	
Prior year encumbrances appropriated		606,907		606,907			
Fund balance at end of year	\$	420,995	\$	-	\$	(420,995)	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CANTON MERCHANDISING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:         Other       \$ 1,000 \$ 505 \$ (495)         Expenditures:         Current:       Separal Government:         General Government:       2,000 - 2,000         Council Administration:       858 358 500         Contractual services.       858 358 2,500         Net change in fund balance.       (1,858) 147 2,005         Fund balance at beginning of year       11,507 11,507 - 1,507         Prior year encumbrances appropriated.       358 358 - 5         Fund balance at end of year.       \$ 10,007 \$ 12,012 \$ 2,005		Final Budget Actual			Fina Po	ance with I Budget ositive egative)	
Expenditures:         Current:       General Government:         Council Administration:         Materials and supplies.       2,000       -       2,000         Contractual services.       858       358       500         Total Council Administration       2,858       358       2,500         Net change in fund balance       (1,858)       147       2,005         Fund balance at beginning of year       11,507       11,507       -         Prior year encumbrances appropriated.       358       358       -	Revenues:						
Current:         General Government:       Council Administration:         Materials and supplies.       2,000       -       2,000         Contractual services.       858       358       500         Total Council Administration       2,858       358       2,500         Net change in fund balance       (1,858)       147       2,005         Fund balance at beginning of year       11,507       11,507       -         Prior year encumbrances appropriated.       358       358       -	Other	\$	1,000	\$	505	\$	(495)
General Government:         Council Administration:         Materials and supplies.       2,000       -       2,000         Contractual services.       858       358       500         Total Council Administration       2,858       358       2,500         Net change in fund balance       (1,858)       147       2,005         Fund balance at beginning of year       11,507       11,507       -         Prior year encumbrances appropriated.       358       358       -	Expenditures:						
Council Administration:           Materials and supplies.         2,000         -         2,000           Contractual services.         858         358         500           Total Council Administration         2,858         358         2,500           Net change in fund balance         (1,858)         147         2,005           Fund balance at beginning of year         11,507         11,507         -           Prior year encumbrances appropriated.         358         358         -	Current:						
Materials and supplies.         2,000         -         2,000           Contractual services.         858         358         500           Total Council Administration         2,858         358         2,500           Net change in fund balance         (1,858)         147         2,005           Fund balance at beginning of year         11,507         11,507         -           Prior year encumbrances appropriated.         358         358         -	General Government:						
Contractual services.         858         358         500           Total Council Administration         2,858         358         2,500           Net change in fund balance         (1,858)         147         2,005           Fund balance at beginning of year         11,507         11,507         -           Prior year encumbrances appropriated.         358         358         -	Council Administration:						
Total Council Administration         2,858         358         2,500           Net change in fund balance         (1,858)         147         2,005           Fund balance at beginning of year         11,507         11,507         -           Prior year encumbrances appropriated.         358         358         -	Materials and supplies		2,000		-		2,000
Net change in fund balance       (1,858)       147       2,005         Fund balance at beginning of year       11,507       11,507       -         Prior year encumbrances appropriated       358       358       -	Contractual services		858		358		500
Fund balance at beginning of year	Total Council Administration		2,858		358		2,500
Prior year encumbrances appropriated	Net change in fund balance		(1,858)		147		2,005
	Fund balance at beginning of year		11,507		11,507		-
Fund balance at end of year.         \$ 10,007         \$ 12,012         \$ 2,005	Prior year encumbrances appropriated		358		358		-
	Fund balance at end of year	\$	10,007	\$	12,012	\$	2,005

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MARKET SQUARE DONATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Fin:	ance with al Budget ositive egative)
Expenditures:						
Current:						
General Government:						
Service Director Administration:						
Contractual services	\$	100,000	\$	100,000	\$	
Net change in fund balance		(100,000)		(100,000)		-
Fund balance at beginning of year		109,242		109,242		-
Fund balance at end of year	\$	9,242	\$	9,242	\$	-

## CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) NEIGHBORHOOD DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Fin I	iance with al Budget Positive Jegative)
Revenues:						
Municipal income taxes	\$	515,000	\$	523,704	\$	8,704
Expenditures:						
Current:						
General Government:						
Mayor - Administration:						
Materials and supplies		250,000		239,508		10,492
Contractual services		265,000		-		265,000
Total Mayor - Administration		515,000		239,508		275,492
Net change in fund balance		-		284,196		284,196
Fund balance at beginning of year		_		_		-
Fund balance at end of year	\$		\$	284,196	\$	284,196

#### CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMPREHENSIVE PLAN IMPLEMENTATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget	 Actual	Variance with Final Budget Positive (Negative)
Revenues:  Municipal income taxes	\$ 3,090,000	\$ 3,136,225	\$ 46,225
Expenditures: Current: General Government: Mayor - Administration:			
Contractual services	3,090,000	 361,250	 2,728,750
Net change in fund balance	-	2,774,975	2,774,975
Fund balance at beginning of year	\$ -	\$ 2,774,975	\$ 2,774,975

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMPLOYEE RECOGNITION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	inal ıdget	A	Actual	Variance wi Final Budg Positive (Negative)		
Expenditures:							
Current:							
General Government							
Mayor Administration:							
Contractual services	\$	143	\$	-	\$	143	
Net change in fund balance		(143)		-		143	
Fund balance at beginning of year		143		143		-	
Fund balance at end of year	\$	-	\$	143	\$	143	

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CITY HALL PLAZA FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	 inal ıdget	A	ctual	Variance wi Final Budge Positive (Negative)		
Fund balance at beginning of year	\$ 173	\$	173	\$		
Fund balance at end of year	\$ 173	\$	173	\$	-	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) RECYCLE OHIO GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	A	Actual	Final l Posi	ce with Budget itive ative)
Fund balance at beginning of year	\$	7,515	\$	7,515	\$	-
Fund balance at end of year	\$	7,515	\$	7,515	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GUARDRAIL/ATTENUATOR REPLACEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	Fina P	ance with al Budget ositive egative)
Revenues:	Φ.	60.000	ф	55.465	Φ.	(2.522)
Other	\$	60,000	\$	57,467	\$	(2,533)
Expenditures:						
Current:						
General Government						
Law Director - Law Administration:						
Capital outlay		19,045		19,045		-
Other		58,760		33,960		24,800
Total Law Director - Law Administration		77,805		53,005		24,800
Transportation:						
Street Maintenance:						
Contractual services		400		_		400
Capital outlay		67,500		49,809		17,691
Other		2,500		· -		2,500
Total Street Maintenance		70,400		49,809		20,591
Total Expenditures		148,205		102,814		45,391
Net change in fund balance		(88,205)		(45,347)		42,858
Fund balance at beginning of year		88,486		88,486		-
Prior year encumbrances appropriated		6,619		6,619		-
Fund balance at end of year	\$	6,900	\$	49,758	\$	42,858

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SOUTHEAST COMMUNITY CENTER FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 inal dget	A	ctual	Final l Posi	ce with Budget itive ative)
Fund balance at beginning of year	\$ 862	\$	862	\$	-
Fund balance at end of year	\$ 862	\$	862	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) THURMAN MUNSON MEMORIAL STADIUM DONATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	A	Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	1,566	\$	1,566	\$ -	
Fund balance at end of year	\$	1,566	\$	1,566	\$ -	_

## CITY OF CANTON STARK COUNTY, OHIO

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) RECOVERY COURT ATP FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual		Fina P	ance with al Budget ositive egative)
Revenues:					
Operating grants	\$ 20,513	\$	20,513	\$	-
Expenditures:					
Current:					
General Government:					
Courts/Judge - Judge Administration:					
Materials and supplies	10,000		-		10,000
Contractual services	10,513		-		10,513
Total Courts/Judge - Judge Administration	20,513		-		20,513
Net change in fund balance	-		20,513		20,513
Fund balance at beginning of year	-		-		-
Fund balance at end of year	\$ -	\$	20,513	\$	20,513

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) JUSTICE REINVEST GRANT PROBATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	Variance v Final Bud Positivo l (Negativ			
Revenues:						
Operating grants	\$ 62,943	\$ 44,959	\$	(17,984)		
Expenditures:						
Current:						
General Government:						
Courts/Judge - Judge Administration:						
Personal services	 88,198	 55,935		32,263		
Net change in fund balance	(25,255)	(10,976)		14,279		
Fund balance at beginning of year	25,255	25,255		-		
Fund balance at end of year	\$ -	\$ 14,279	\$	14,279		

## CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT TECHNOLOGY GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		nal lget	 Actual	Varian Final I Posi (Nega	Budget tive
Expenditures:					
Current:					
General Government:					
Courts/Judge - Judge Administration:					
Capital outlay	\$	27,638	\$ 27,638	\$	
Net change in fund balance	(	27,638)	(27,638)		-
Fund balance at beginning of year		-	-		-
Prior year encumbrances appropriated		27,638	27,638		-
Fund balance at end of year	\$	-	\$ -	\$	-

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIALIZED DOCKET GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fin:	ance with al Budget ositive egative)
Revenues:						
Operating grants	\$	80,000	\$	80,000	\$	-
Expenditures:						
Current:						
General Government:						
Courts/Judge - Judge Administration:						
Personal services		154,347		96,124		58,223
Net change in fund balance		(74,347)		(16,124)		58,223
Fund balance at beginning of year		79,755		79,755		-
Fund balance at end of year	\$	5,408	\$	63,631	\$	58,223

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) JUSTICE REINVESTMENT GRANT - PRETRIAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fin	iance with all Budget Positive
Revenues:						-
Operating grants	\$	199,711	\$	142,651	\$	(57,060)
Expenditures:						
Current:						
General Government:						
Courts/Judge - Judge Administration:						
Personal services		280,301		164,363		115,938
Contractual services		5,000		4,821		179
Total Courts/Judge - Judge Adminstration		285,301		169,184		116,117
Net change in fund balance		(85,590)		(26,533)		59,057
Fund balance at beginning of year		85,590		85,590		-
Fund balance at end of year	\$	-	\$	59,057	\$	59,057

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CLERK OF COURTS ADMINISTRATION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final Sudget	 Actual	Final Budget Positive (Negative)
Fund balance at beginning of year	\$	1,229	\$ 1,229	\$ -
Fund balance at end of year	\$	1,229	\$ 1,229	\$ -

### CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INCOME TAX FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	¢ 2.400.000	Ф 2211 000	Φ (100 <b>2</b> 00)
Municipal income taxes	\$ 3,400,000	\$ 3,211,800	\$ (188,200)
Other		13,937	13,937
Total revenues	3,400,000	3,225,737	(174,263)
Expenditures:			
Current:			
General Government			
Law Administration:			
Personal services	63,746	62,579	1,167
Income Tax Administration:			
Personal services	974,488	936,172	38,316
Materials and supplies	104,473	95,882	8,591
Contractual services	98,885	91,992	6,893
Capital outlay	41,594	40,690	904
Other	2,326,761	2,264,347	62,414
Total Income Tax Administration	3,546,201	3,429,083	117,118
Total Expenditures	3,609,947	3,491,662	118,285
Net change in fund balance	(209,947)	(265,925)	(55,978)
Fund balance at beginning of year	-	-	_
Prior year encumbrances appropriated	265,925	265,925	-
Fund balance at end of year	\$ 55,978	\$ -	\$ (55,978)

#### COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS DECEMBER 31, 2018

	General Obligation Bond A Retirement		Special Assessment Bond Retirement		Del	Nonmajor ot Service Funds
Assets:						
Equity in pooled cash and cash equivalents	\$	60,115	\$	-	\$	60,115
Cash with fiscal agent		3,019		-		3,019
Receivables:				( 2 ( 2		6.262
Accounts				6,363		6,363
Total assets	\$	63,134	\$	6,363	\$	69,497
Deferred inflows of resources:						
Charges for services revenue not available	\$		\$	6,363	\$	6,363
Fund balances:						
Restricted		63,134		_		63,134
		, -				, -
Total deferred inflows						
of resources and fund balances	\$	63,134	\$	6,363	\$	69,497

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Oblig	General ation Bond tirement	No	Total n Major ot Service
Revenues: Interest and investment income	\$	34,267	\$	34,267
Net change in fund balances		34,267		34,267
Fund balances at beginning of year	\$	28,867 63,134	\$	28,867 63,134

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL OBLIGATION BOND RETIREMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	Fin:	iance with al Budget Positive egative)
Revenues:				
Interest and investment income	\$ 15,000	\$ 34,267	\$	19,267
Other	 4,500	-		(4,500)
Total revenues	 19,500	 34,267		14,767
Expenditures:				
Current:				
Debt Service:				
Interest and fiscal charges	 20,000	 _		20,000
Net change in fund balance	(500)	34,267		34,767
Fund balance at beginning of year	25,848	 25,848		_
Fund balance at end of year	\$ 25,348	\$ 60,115	\$	34,767

THIS PAGE IS INTENTIONALLY LEFT BLANK.

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2018

		Construction Construction Infras		ction Infrastructure		2006 creational Bond	Reco	2006 astruction/ onstruction Bond
Assets:	Ф	524.561	ф	175 744	Φ.	440.070	ф	10.601
Equity in pooled cash and cash equivalents Receivables:	\$	534,561	\$	175,744	\$	449,979	\$	10,691
Accrued interest		57		-		25		-
Due from other governments						<u>-</u>		
Total assets	\$	534,618	\$	175,744	\$	450,004	\$	10,691
Liabilities:								
Accounts payable		- -	\$	<u>-</u>	\$	- -	\$	- -
Total liabilities						-		
Deferred inflows of resources:  Intergovernmental revenue not available								<u>-</u>
Fund balances:  Restricted		534,618		175,744 -		450,004 -		10,691
Total fund balances (deficit)		534,618		175,744		450,004		10,691
Total liabilities, deferred inflows of resources, and fund balances	\$	534,618	\$	175,744	\$	450,004	\$	10,691

2006 Judges Facilities/ City Hall Renovation Bond		Co	12th St. N Mahoning Rd. Corridor Corridor Project Project			Imp	h St. NW provement Project	Traffic Signal Comm. Upgrade		
\$	1,744	\$	5,643	\$	-	\$	-	\$	-	
	-		-		-		-		-	
					646,102		32,565		284,929	
\$	1,744	\$	5,643	\$	646,102	\$	32,565	\$	284,929	
\$	- -	\$	- -	\$	607,529 38,573	\$	32,564	\$	511,140	
					646,102		32,564		511,140	
	<u>-</u>		<u>-</u>		473,637		25,787		15,542	
	1,744		5,643		- (473,637)		(25,786)		(241,753)	
	1,744		5,643		(473,637)		(25,786)		(241,753)	
\$	1,744	\$	5,643	\$	646,102	\$	32,565	\$	284,929	

(Continued)

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS (CONTINUED) DECEMBER 31, 2018

	Tuscarawas Street West Corridor Safety Project		Rej	ch St. NW Bridge placement eet Project		Totals Nonmajor Dital Projects Funds
Assets: Equity in pooled cash and cash equivalents		_	\$	_	\$	1,178,362
Receivables: Accrued interest	•	-	•	-	T	82
Due from other governments		609		427,157		1,391,362
Total assets	\$	609	\$	427,157	\$	2,569,806
Liabilities:						
Accounts payable		609	\$	427,157	\$	1,578,999 38,573
Total liabilities		609		427,157		1,617,572
Deferred inflows of resources:						
Intergovernmental revenue not available	·	609		74,238		589,813
Fund balances: Restricted		_		_		1,178,444
Unassigned (deficit)		(609)		(74,238)		(816,023)
Total fund balances (deficit)		(609)		(74,238)		362,421
Total liabilities, deferred inflows of resources, and fund balances	\$	609	\$	427,157	\$	2,569,806

THIS PAGE IS INTENTIONALLY LEFT BLANK.

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	2015 Construction Reconstruction Note	2006 City 2006 Infrastructure Recreational Bond Bond		2006 Construction/ Reconstruction Bond
Revenues:				
Interest and investment income		\$ - 236,000	\$ 300	\$ - -
Total revenues	725	236,000	300	<del>_</del> _
Expenditures:				
Capital outlay	39,840	121,304	-	-
Principal retirement	3,500,000	-	-	-
Interest and fiscal charges	80,744			
Total expenditures	3,620,584	121,304		
Excess of revenues over (under) expenditures	(3,619,859)	114,696	300	<u> </u>
Other financing sources:				
Note issuance	3,500,000	-	-	-
Issuance of loans				
Total other financing sources	3,500,000			
Net change in fund balances	(119,859)	114,696	300	-
Fund balances (deficit) at beginning of year	654,477	61,048	449,704	10,691
Fund balances (deficit) at end of year	\$ 534,618	\$ 175,744	\$ 450,004	\$ 10,691

Ju Fac City	2006 Judges Facilities/ City Hall enovation Bond		2th St. N Corridor Project	(	honing Rd. Corridor Project	Imp	n St. NW rovement Project	W 1	oth St. NW Vater Main Repair & Roadway	Traffic Signal m. Upgrade	Res	ton Road surfacing Project
\$	-	\$	52,100	\$	1,731,856	\$	- 6,778	\$	1,086,895	\$ - 458,959	\$	-
	-		52,100		1,731,856		6,778		1,086,895	458,959		-
	-		9,595		1,939,539		32,564		1,086,895	700,712		6,938
	-		-		-		-		-	-		-
	-		9,595		1,939,539		32,564		1,086,895	700,712		6,938
			42,505		(207,683)		(25,786)			 (241,753)		(6,938)
	-		-		6,833		-		-	-		- 6,938
					6,833					 		6,938
	-		42,505		(200,850)		(25,786)		-	(241,753)		-
	1,744		(36,862)		(272,787)					 		
\$	1,744	\$	5,643	\$	(473,637)	\$	(25,786)	\$	_	\$ (241,753)	\$	

(Continued)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS (CONTINUED) FOR THE YEAR ENDING DECEMBER 31, 2018

	Tuscarawas Street West Corridor Safety Project	12th St. NW Bridge Replacement Street Project	SIB Loan 12th St. N Cooridor Project	Total Nonmajor Capital Projects Funds
Revenues:  Interest and investment income		\$ - 5,164,846	\$ -	\$ 1,025 8,806,526
Total revenues	69,092	5,164,846		8,807,551
Expenditures: Capital outlay	64,542	3,809,949	1,095,159	8,907,037
Principal retirement		<u> </u>		3,500,000 80,744
Total expenditures	64,542	3,809,949	1,095,159	12,487,781
Excess of revenues over (under) expenditures	4,550	1,354,897	(1,095,159)	(3,680,230)
Other financing sources:				
Note issuance	<u> </u>		1,095,159	3,500,000 1,108,930
Total other financing sources			1,095,159	4,608,930
Net change in fund balances	4,550	1,354,897	-	928,700
Fund balances (deficit) at beginning of year	(5,159)	(1,429,135)		(566,279)
Fund balances (deficit) at end of year	\$ (609)	\$ (74,238)	\$ -	\$ 362,421

## STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2015 CONSTRUCTION/RECONSTRUCTION NOTE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Interest and investment income	\$ -	\$ 740	\$ 740
Expenditures:			
Capital Outlay:			
Service Director: Service Director Administration	2,041,130	85,146	1,955,984
Debt Service:			
Principle Retirement: Various purpose loans	3,500,000	3,500,000	-
Various purpose loans	95,000	80,744	14,256
Total Debt Service	3,595,000	3,580,744	14,256
Total expenditures	5,636,130	3,665,890	1,970,240
Excess of expenditures over revenues	(5,636,130)	(3,665,150)	1,970,980
Other financing sources:			
Note issuance	4,982,212	3,500,000	(1,482,212)
Net change in fund balance	(653,918)	(165,150)	488,768
Fund balance at beginning of year	652,788	652,788	_
Prior year encumbrances appropriated	2,747	2,747	
Fund balance at end of year	\$ 1,617	\$ 490,385	\$ 488,768

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2006 CITY INFRASTRUCTURE BOND FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Fin I	iance with al Budget Positive (egative)		
Revenues:						<u>.</u>
Capital grants	\$	241,449	\$	236,000	\$	(5,449)
Expenditures:						
Capital Outlay:						
Service Director:						
Engineering Administration		533,048		371,626		161,422
Engineering - 12th Street N. Corridor Project		5,449		5,449		-
Total Service Director		538,497		377,075		161,422
Net change in fund balance		(297,048)		(141,075)		155,973
Fund balance at beginning of year		55,599		55,599		-
Prior year encumbrances appropriated		241,449		241,449		
Fund balance at end of year	\$	-	\$	155,973	\$	155,973

# CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2006 RECREATIONAL BOND FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual	Final Pos	nce with Budget sitive gative)
Revenues: Interest and investment income	\$	_ \$	301	\$	301
Net change in fund balance		-	301		301
Fund balance at beginning of year	\$ 449,67		449,678 449,979	\$	301

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2006 CONSTRUCTION/RECONSTRUCTION BOND FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	Variance with Final Budget Positive (Negative)
Fund balance at beginning of year	\$ 10,691	\$ 10,691	\$ -
Fund balance at end of year	\$ 10,691	\$ 10,691	\$ -

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2006 JUDGES FACILITIES/CITY HALL RENOVATION BOND FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	_	Final udget	A	Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	1,744	\$	1,744	\$ -	
Fund balance at end of year	\$	1,744	\$	1,744	\$ -	_

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 12TH ST. N CORRIDOR PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fin	riance with nal Budget Positive Negative)
Revenues:						
Capital grants	\$	887,000	\$	52,100	\$	(834,900)
Expenditures:						
Capital Outlay: Service Director:						
~~~~~~		154 700		140.004		14704
Engineering - 12th Street N. Corridor Project		154,728		140,004		14,724
Net change in fund balance		732,272		(87,904)		(820,176)
Fund balance (deficit) at beginning of year		(357,152)		(357,152)		-
Prior year encumbrances appropriated		372,390		372,390		-
Fund balance (deficit) at end of year	\$	747,510	\$	(72,666)	\$	(820,176)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MAHONING RD. CORRIDOR PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Final Budget	Actual	Variance with Final Budget Positive (Negative)				
\$ 9,221,258	\$ 1,798,047	\$ (7,423,211)				
0.565.012	0.100.212					
8,565,013	8,180,312	384,701				
656,245	(6,382,265)	(7,038,510)				
	6,833	6,833				
656,245	(6,375,432)	(7,031,677)				
(8,574,559) 8,648,092 \$ 729,778	(8,574,559) 8,648,092 \$ (6,301,899)	\$ (7,031,677)				
	8,565,013  8,565,013  656,245  (8,574,559) 8,648,092	Budget         Actual           \$ 9,221,258         \$ 1,798,047           8,565,013         8,180,312           656,245         (6,382,265)           -         6,833           656,245         (6,375,432)           (8,574,559)         (8,574,559)           8,648,092         8,648,092				

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 11TH ST. NW IMPROVEMENT PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fir	riance with nal Budget Positive Negative)
Revenues:						
Capital grants	\$	122,193	\$	1,093	\$	(121,100)
Expenditures:						
Capital Outlay:						
Service Director:						
Engineering - 11th St. NW Improvement Project		122,193		122,193		
Net change in fund balance		-		(121,100)		(121,100)
Fund balance (deficit) at beginning of year		(122,193)		(122,193)		-
Prior year encumbrances appropriated		122,193		122,193		-
Fund balance (deficit) at end of year	\$	-	\$	(121,100)	\$	(121,100)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 38TH ST. NW WATER MAIN REPAIR AND ROADWAY RECONSTRUCTION FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual				Fi	riance with nal Budget Positive Negative)
Revenues:						
Capital grants	\$	116,655	\$	-	\$	(116,655)
Expenditures:						
Capital Outlay:						
Service Director:						
Engineering - 38th St NW Improvement Project		116,655		58,759		57,896
Excess of expenditures over revenues				(58,759)		(58,759)
Other financing sources:						
Issuance of loans			_	6,938		6,938
Net change in fund balance		-		(51,821)		(51,821)
Fund balance (deficit) at beginning of year		(58,759)		(58,759)		-
Prior year encumbrances appropriated		58,759		58,759		_
Fund balance (deficit) at end of year	\$	-	\$	(51,821)	\$	(51,821)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) TRAFFIC SIGNAL COMM UPGRADE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual						Fin	riance with nal Budget Positive Negative)
Revenues:								
Capital grants	\$	631,780	\$	189,572	\$	(442,208)		
Expenditures:								
Capital Outlay:								
Service Director:								
Engineering - Traffic Signal Comm Upgrade Project	1	,159,035		1,054,964		104,071		
Excess of expenditures over revenues		(527,255)		(865,392)		(338,137)		
Other financing sources:								
Issuance of loans		527,255		-		(527,255)		
Net change in fund balance		-		(865,392)		(865,392)		
Fund balance at beginning of year				-				
Fund balance (deficit) at end of year	\$	_	\$	(865,392)	\$	(865,392)		

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) TUSCARAWAS STREET WEST CORRIDOR SAFETY PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	1	Final Budget	 Actual	Fin I	iance with al Budget Positive [egative]
Revenues:					
Capital grants	\$	118,064	\$ 79,209	\$	(38,855)
Expenditures:					
Capital Outlay:					
Service Director:					
Engineering - Tusc St W Corr Safety Project 92562		118,064	 118,064		
Net change in fund balance		-	(38,855)		(38,855)
Fund balance (deficit) at beginning of year		(118,064)	(118,064)		-
Prior year encumbrances appropriated		118,064	118,064		-
Fund balance (deficit) at end of year	\$		\$ (38,855)	\$	(38,855)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 12th STREET NW BRIDGE REPLACEMENT PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget Actual							Variance with Final Budget Positive (Negative)
\$	6.434.172	\$	5.178.336	\$	(1,255,836)			
	6,433,607		5,945,489		488,118			
	565		(767,153)		(767,718)			
\$	(5,757,423) 5,757,423 565	\$	(5,757,423) 5,757,423 (767,153)	\$	(767,718)			
	\$	Budget  \$ 6,434,172  6,433,607  565  (5,757,423) 5,757,423	Budget  \$ 6,434,172 \$  6,433,607  565  (5,757,423) 5,757,423	Budget         Actual           \$ 6,434,172         \$ 5,178,336           6,433,607         5,945,489           565         (767,153)           (5,757,423)         (5,757,423)           5,757,423         5,757,423	Final Budget         Actual           \$ 6,434,172         \$ 5,178,336         \$           6,433,607         5,945,489           565         (767,153)           (5,757,423)         (5,757,423)           5,757,423         5,757,423			

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 41ST ST. NW ROADWAY RECONSTRUCTION PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Fin	iance with al Budget Positive Regative)
Revenues:						
Capital grants	\$	51,103	\$	-	\$	(51,103)
Expenditures:						
Capital Outlay:						
Service Director:						
Engineering - 41th St. NW Roadway Reconstruction Project		51,103		51,103		
Net change in fund balance		-		(51,103)		(51,103)
Fund balance (deficit) at beginning of year		(51,103)		(51,103)		-
Prior year encumbrances appropriated		51,103		51,103		-
Fund balance (deficit) at end of year	\$	-	\$	(51,103)	\$	(51,103)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 47TH STREET NW SEWER REPAIR PROJECT GP 1198 FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 538,062	\$ -	\$ (538,062)
896,770	770,129	126,641
(358,708)	(770,129)	(411,421)
358,708		(358,708)
-	(770,129)	(770,129)
-	-	-
\$ -	\$ (770,129)	\$ (770,129)
	896,770 (358,708)	Budget         Actual           \$ 538,062         \$ -           896,770         770,129           (358,708)         (770,129)           -         (770,129)           -         (770,129)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 47TH STREET NW SEWER REPAIR PROJECT GP 1241 FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Final Budget Actual	Variance with Final Budget Positive (Negative)
Revenues:	
Capital grants	\$ (352,002)
Expenditures:	
Capital Outlay:	
Water:	
47th Street NW Storm SWR Rep GP 1241	49,971
Excess of expenditures over revenues	(302,031)
Other financing sources:	
Issuance of loans         150,858         -	(150,858)
Net change in fund balance	(452,889)
Fund balance at beginning of year	-
Fund balance (deficit) at end of year	\$ (452,889)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) NAVARRE RD. SIGNAL UPGRADE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	¢ 1.096.905	¢ 1.096.905	\$ -
Capital grants	\$ 1,086,895	\$ 1,086,895	<b>5</b> -
Expenditures: Capital Outlay: Service Director:			
Engineering - Navarre Road Signal Upgrade	1,086,895	1,086,895	-
Water:			
37th St Water Sewer Str improvement project	(181,556)	(181,556)	
Total Expenditures	905,339	905,339	-
Excess of revenues over expenditures	181,556	181,556	
Other financing sources:  Issuance of loans	(255,000)	(181,556)	73,444
Net change in fund balance	(73,444)	-	73,444
Fund balance at beginning of year	\$ (73,444)	\$ -	\$ 73,444

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SIB LOAN 12TH ST. N CORRIDOR PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Variance with Final Budget Positive (Negative)	
Expenditures:			
Capital Outlay:			
Service Director:			
Engineering - 12th St. N Corridor Project	\$ 1,099,556	\$ 1,099,556	\$ -
Excess of expenditures over revenues	(1,099,556)	(1,099,556)	-
Other financing sources:			
Issuance of loans	1,200,000	1,095,159	(104,841)
Net change in fund balance	100,444	(4,397)	(104,841)
Fund balance (deficit) at beginning of year	(834,965)	(834,965)	-
Prior year encumbrances appropriated	834,965	834,965	
Fund balance (deficit) at end of year	\$ 100,444	\$ (4,397)	\$ (104,841)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 30th STREET NW RESURFACING PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget			Actual	Fi	riance with nal Budget Positive Negative)
Revenues:						
Capital grants	\$	381,460	\$	-	\$	(381,460)
Expenditures:						
Capital Outlay:  Service Director:						
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		60.957		60.957		
Engineering - 30th Street NW Resurfacing Project		60,857		60,857		
Net change in fund balance		320,603		(60,857)		(381,460)
Fund balance (deficit) at beginning of year		(60,857)		(60,857)		-
Prior year encumbrances appropriated		60,857		60,857		-
Fund balance (deficit) at end of year	\$	320,603	\$	(60,857)	\$	(381,460)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) RIDGEWOOD E. PHASE 1 PART 2 ROADWAY RECONSTRUCTION PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual			Variance w Final Budg Positive (Negative				
Revenues:										
Capital grants	\$	150,000	\$		-	\$	(150,000)			
Expenditures:										
Capital Outlay:										
Service Director:										
Engineering - Ridgewood Phase 1 Part 2 Roadway Reconstruction		632,625					632,625			
Excess of expenditures over revenues		(482,625)					482,625			
Other financing sources:										
Issuance of loans		482,625					(482,625)			
Net change in fund balance		-			-		-			
Fund balance at beginning of year		_			_		_			
Fund balance at end of year	\$		\$		_	\$				

#### **Fund Description - Major Enterprise Funds**

Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

The City operates three Major enterprise funds:

#### Water Operating Fund

The water operating enterprise fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City and surrounding communities.

#### Sewer Operating Fund

The sewer operating enterprise fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City and several surrounding communities.

#### Refuse Operating Fund

The refuse operating enterprise fund accounts for the provision of trash collection to the residents and commercial users located in the City.

### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WATER OPERATING FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for services	\$ 17,835,377	\$ 19,003,973	\$ 1,168,596
Rental income	29,340	27,408	(1,932)
Capital grants	2,606,079	1,345,401	(1,260,678)
Other		62,589	62,589
Total revenues	20,470,796	20,439,371	(31,425)
Expenses:			
Personal services	7,762,094	7,066,770	695,324
Materials and supplies	1,819,098	1,712,995	106,103
Contractual services	5,751,776	4,870,558	881,218
Capital outlay	9,758,338	7,564,372	2,193,966
Claims	568,071	451,378	116,693
Other	62,715	38,054	24,661
Debt service:			
Principal retirement	2,052,198	1,916,880	135,318
Interest and fiscal charges	761,090	761,085	5
Total expenses	28,535,380	24,382,092	4,153,288
Excess of expenses over revenues	(8,064,584)	(3,942,721)	4,121,863
Nonoperating revenues (expenses):			
Sale of assets	5,000	36,405	31,405
Transfer in	181,330	209,965	28,635
Transfer (out)	(282,826)	(252,665)	30,161
Loan proceeds	5,677,365	744,164	(4,933,201)
Capital contributions		1,562,009	1,562,009
Total nonoperating revenues (expenses)	5,580,869	2,299,878	(3,280,991)
Net change in fund balance	(2,483,715)	(1,642,843)	840,872
Fund balance at beginning of year	8,232,670	8,232,670	_
Prior year encumbrances appropriated	5,331,549	5,331,549	-
Fund balance at end of year	\$ 11,080,504	\$ 11,921,376	\$ 840,872

## CITY OF CANTON STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER OPERATING FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for services	\$ 15,844,604	\$ 15,889,922	\$ 45,318
Intergovernmental	3,438,481	4,554,728	1,116,247
Rental income.	600	11,208	10,608
Other	6,386,818	507,729	(5,879,089)
Total revenues	25,670,503	20,963,587	(4,706,916)
Expenses:			
Personal services	6,956,698	5,837,131	1,119,567
Materials and supplies	1,598,332	1,256,219	342,113
Contractual services	11,194,006	7,041,605	4,152,401
Capital outlay	59,734,039	25,811,849	33,922,190
Claims	750,010	482,983	267,027
Other	645,249	358,760	286,489
Principal retirement	4,090,918	4,090,914	4
Interest and fiscal charges	2,487,141	2,487,139	2
Total expenses	87,456,393	47,366,600	40,089,793
Excess of expenses over revenues	(61,785,890)	(26,403,013)	35,382,877
Nonoperating revenues (expenses):			
Sale of assets	-	3,600	3,600
Transfer in	2,344,383	1,520,000	(824,383)
Transfer (out)	(1,553,300)	(1,553,300)	-
Issuance of loans	44,490,000	16,037,161	(28,452,839)
Total nonoperating revenues (expenses)	45,281,083	16,007,461	(29,273,622)
Net change in fund balance	(16,504,807)	(10,395,552)	6,109,255
Fund balance (deficit) at beginning of year	(2,230,592)	(2,230,592)	-
Prior year encumbrances appropriated	23,657,561	23,657,561	-
Fund balance at end of year	\$ 4,922,162	\$ 11,031,417	\$ 6,109,255
·			

### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) REFUSE OPERATING FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues: Charges for services	\$ 6,273,000 - -	\$ 6,037,610 91,089 29,402	\$ (235,390) 91,089 29,402	
Total revenues	6,273,000	6,158,101	(114,899)	
Expenses:  Personal services	4,282,170 318,618 2,235,785 213,042 15,750	3,879,146 297,137 2,202,221 64,031 10,360	403,024 21,481 33,564 149,011 5,390	
Other	41,509	38,941	2,568	
Total expenses	7,106,874	6,491,836	615,038	
Excess of expenses over revenues	(833,874)	(333,735)	500,139	
Nonoperating revenues (expenses): Sale of assets	(50,000)	(18,547) (50,000)	(18,547)	
Transfer (out)	(50,000)	(68,547)	(18,547)	
Net change in fund balance	(883,874)	(402,282)	481,592	
Fund balance at beginning of year	540,791	540,791	-	
Prior year encumbrances appropriated	382,788	382,788	- 401.503	
Fund balance at end of year	\$ 39,705	\$ 521,297	\$ 481,592	

#### Fund Descriptions - Non Major Enterprise Fund

Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

The City operates one Nonmajor Enterprise Fund:

#### **Building Code Fund**

The building code enterprise fund accounts for the provision of license and permit fees collection related to the enforcement of the city building code.

The budgetary statement is only shown, since the building code fund is the City's only nonmajor enterprise fund.

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BUILDING CODE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Licenses, permits, and fees	\$ 1,994,400	\$ 2,415,688	\$ 421,288
Other	5,600	5,265	(335)
Total revenues	2,000,000	2,420,953	420,953
Expenses:			
Personal services	1,636,824	1,534,875	101,949
Materials and supplies	60,269	56,727	3,542
Contractual services	345,533	326,675	18,858
Capital outlay	136,924	133,955	2,969
Claims	9,000	6,899	2,101
Other	7,105	5,343	1,762
Total expenses	2,195,655	2,064,474	131,181
Net change in fund balance	(195,655)	356,479	552,134
Fund balance at beginning of year	1,076,817	1,076,817	-
Prior year encumbrances appropriated	64,674	64,674	
Fund balance at end of year	\$ 945,836	\$ 1,497,970	\$ 552,134

#### **Fund Description - Internal Service Funds**

Internal Service Funds are established to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

#### Workers' Compensation Retrospective Fund

To account for the charges to the operating funds on a percentage of payroll basis and the payment of premiums and claims under the retrospective rating plan as provided by the Ohio Bureau of Workers' Compensation.

#### Health Insurance Fund

To account for charges to the operating funds on a per employee basis for the health and hospitalization self insurance, eye and dental insurance and for payments to AFSCME for the unions' administered employees' eye and dental premiums. This fund also pays the salaries and fringe benefits of the employees responsible for administering and processing claims.

#### Compensated Absences Claim Fund

To account for charges to the operating funds on a per employee basis for the claims associated with and mandated by local and state fringe benefit provisions including accumulated sick time, continuing disability, banked vacation, and termination pay.

#### Vehicle Self Insurance Fund

To account for charges to the operating funds on a per fund basis for the claims associated with a vehicle self insurance fund. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the internal service funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

#### Motor Vehicles Department Fund

To account for charges to the operating funds on a per fund basis for the department of motor vehicles. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the internal service funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

#### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2018

	Co	Workers' Compensation Retrospective		Health Insurance				Absences		Total Nonmajor Internal Service
Assets:										
Current assets:										
Equity in pooled cash and cash equivalents Receivables:	\$	2,932,494	\$	1,497,956	\$	492,011	\$	4,922,461		
Accounts		308,711		407,793		133,548		850,052		
Due from other funds		-		-		277,256		277,256		
Due from other governments				_		67,050		67,050		
Total assets	-	3,241,205		1,905,749		969,865	-	6,116,819		
Liabilities:										
Current liabilities:										
Accounts payable		141,630		515,655		-		657,285		
Accrued wages and benefits payable		3,666		3,666		146,658		153,990		
Due to other governments		566		566		22,659		23,791		
Compensated absences payable		-		-		2,158,081		2,158,081		
Claims payable		588,643		500,869		-		1,089,512		
Total current liabilities		734,505		1,020,756		2,327,398		4,082,659		
Non-current liabilities:										
Compensated absences payable		-		-		6,527,814		6,527,814		
Claims payable		1,080,497		-		-		1,080,497		
Total non-current liabilities		1,080,497				6,527,814		7,608,311		
Total liabilities		1,815,002		1,020,756		8,855,212		11,690,970		
Net position:										
Unrestricted (deficit)	\$	1,426,203	\$	884,993	\$	(7,885,347)	\$	(5,574,151)		

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Workers' Compensation Retrospective	Health Insurance	Compensated Absences Claim	Total Nonmajor Internal Service
Operating revenues:				
Charges for services	\$ 1,334,233	\$ 10,513,894	\$ 3,480,651	\$ 15,328,778
Other	1,638,908	2,583,302	206,942	4,429,152
Total operating revenues	2,973,141	13,097,196	3,687,593	19,757,930
Operating expenses:				
Personal services	228,432	-	-	228,432
Contract services	100,102	762,633	17,817	880,552
Materials and supplies	270	250	-	520
Benefit claims and expenses	-	-	3,681,526	3,681,526
Insurance claims and expenses	1,394,270	12,945,011	-	14,339,281
Other	390	750		1,140
Total operating expenses	1,723,464	13,708,644	3,699,343	19,131,451
Operating income (loss)	1,249,677	(611,448)	(11,750)	626,479
Transfer in		500,000		500,000
Operating income (loss) / change in net position	. 1,249,677	(111,448)	(11,750)	1,126,479
Net position (deficit) at beginning of year	176,526	996,441	(7,873,597)	(6,700,630)
Net position (deficit) at end of year	\$ 1,426,203	\$ 884,993	\$ (7,885,347)	\$ (5,574,151)

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Workers' Compensation Retrospective		Health Insurance				ompensated Absences Claim		Total Nonmajor Internal Service
Cash flows from operating activities:				10.713.001			4.5.000.550		
Cash received from charges for services	\$	1,334,233	\$	10,513,894	\$ 3,480,651	\$	15,328,778		
Cash received from other operations		1,330,197		2,320,467	7,649		3,658,313		
Cash payments for personal services		(89,529)		(91,685)	- (17.017)		(181,214)		
Cash payments for contractual services		(100,102)		(935,811)	(17,817)		(1,053,730)		
Cash payments for materials and supplies		(270)		(250)	-		(520)		
Cash payments for insurance claims		(1,394,270)		(12,714,290)	(2.767.154)		(14,108,560)		
Cash payments for other currents		(390)		(750)	(3,767,154)		(3,767,154)		
Cash payments for other expenses		(390)		(730)	 		(1,140)		
Net cash provided by (used in) operating activities		1,079,869		(908,425)	(296,671)		(125,227)		
Cash flows from noncapital financial activities:									
Cash received from transfers in				500,000	 	-	500,000		
Net increase (decrease) in cash and cash equivalents		1,079,869		(408,425)	(296,671)		374,773		
Cash and cash equivalents at beginning of year		1,852,625		1,906,381	788,682		4,547,688		
Cash and cash equivalents at end of year	\$	2,932,494	\$	1,497,956	\$ 492,011	\$	4,922,461		
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:									
Operating income (loss)	\$	1,249,677	\$	(611,448)	\$ (11,750)	\$	626,479		
Changes in assets and liabilities:									
(Increase) in accounts receivable		(308,711)		(262,835)	(133,423)		(704,969)		
(Increase) in due from other governments		-		-	(65,870)		(65,870)		
(Increase) in due from other funds		_		_	(161,387)		(161,387)		
Increase (decrease) in accounts payable		139,135		(264,631)	(2,200)		(127,696)		
(Decrease) in accrued wages and benefits		(201)		(201)	(120,001)		(120,403)		
(Decrease) in due to other governments		(31)		(31)	(18,540)		(18,602)		
Increase in compensated absences payable		-		-	216,500		216,500		
Increase in claims payable				230,721			230,721		
Net cash provided by (used in) operating activities	\$	1,079,869	\$	(908,425)	\$ (296,671)	\$	(125,227)		

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WORKERS' COMPENSATION RETROSPECTIVE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

			Variance with Final Budget
	Final		Over
	Budget	(Under)	
Revenues:		_	
Charges for services	\$ 1,500,000	\$ 1,334,233	\$ (165,767)
Other		1,330,197	1,330,197
Total revenues	1,500,000	2,664,430	1,164,430
Expenses:			
Personal services	104,768	89,529	15,239
Materials and supplies	3,120	270	2,850
Contractual services	219,727	127,743	91,984
Benefit claims and expenses	2,200,000	1,394,270	805,730
Other	2,930	390	2,540
Total expenses	2,530,545	1,612,202	918,343
Net change in fund balance	(1,030,545)	1,052,228	2,082,773
Fund balance at beginning of year	1,845,140	1,845,140	-
Prior year encumbrances appropriated	7,485	7,485	
Fund balance at end of year	\$ 822,080	\$ 2,904,853	\$ 2,082,773

# STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### HEALTH INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Over (Under)
Revenues:			
Charges for services	\$ 10,500,000	\$ 10,513,894	\$ 13,894
Other	2,144,234	2,320,864	176,630
Total revenues	12,644,234	12,834,758	190,524
Expenses:			
Personal services	104,596	91,685	12,911
Materials and supplies	890	250	640
Contractual services	984,722	984,275	447
Insurance claims and expenses	13,236,361	13,077,944	158,417
Other	1,750	750	1,000
Total expenses	14,328,319	14,154,904	173,415
Excess of expenses over revenues	(1,684,085)	(1,320,146)	363,939
Other financing sources:			
Transfers in		500,000	500,000
Net change in fund balance	(1,684,085)	(820,146)	863,939
Fund balance at beginning of year	1,650,375	1,650,375	-
Prior year encumbrances appropriated	255,609	255,609	
Fund balance at end of year	\$ 221,899	\$ 1,085,838	\$ 863,939

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMPENSATED ABSENCES CLAIM FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget A			Actual	Variance with Final Budget Over (Under)	
Revenues:						
Charges for services	\$	3,600,000	\$	3,480,651	\$	(119,349)
Other				7,649		7,649
Total revenues		3,600,000		3,488,300		(111,700)
Expenses:						
Contractual services		23,717		18,387		5,330
Benefit claim expenses		3,777,086		3,767,154		9,932
Total expenses		3,800,803		3,785,541		15,262
Net change in fund balance		(200,803)		(297,241)		(96,438)
Fund balance at beginning of year		781,031		781,031		-
Prior year encumbrances appropriated		7,651		7,651		-
Fund balance at end of year	\$	587,879	\$	491,441	\$	(96,438)

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) VEHICLE SELF INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Over (Under)	
Revenues:				
Interest	\$ -	\$ 796	\$ 796	
Other	25,000	2,882	(22,118)	
Total revenues	25,000	3,678	(21,322)	
Expenses:				
Personal services	31,247	30,437	810	
Materials and supplies	142	-	142	
Contractual services	80,800	55,682	25,118	
Insurance claim expenses	378,013	195,623	182,390	
Total expenses	490,202	281,742	208,460	
Excess of expenses over revenues	(465,202)	(278,064)	187,138	
Nonoperating revenue:				
Transfers in	275,000	287,200	12,200	
Net change in fund balance	(190,202)	9,136	199,338	
Fund balance at beginning of year	678,992	678,992	-	
Prior year encumbrances appropriated	11,821	11,821		
Fund balance at end of year	\$ 500,611	\$ 699,949	\$ 199,338	

#### STARK COUNTY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLES DEPARTMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Over (Under)		
Revenues:					
Charges for services	\$ 2,224,345	\$ 2,040,455	\$ (183,890)		
Other	100,000	55,846	(44,154)		
Total revenues	2,324,345	2,096,301	(228,044)		
Expenses:					
Personal services	1,224,165	1,181,563	42,602		
Materials and supplies	1,148,335	1,130,989	17,346		
Contractual services	345,744	265,592	80,152		
Capital outlay	10,676	3,976	6,700		
Insurance claim expenses	100	-	100		
Other	9,025	8,025	1,000		
Total expenses	2,738,045	2,590,145	147,900		
Net change in fund balance	(413,700)	(493,844)	(80,144)		
Fund balance at beginning of year	284,691	284,691	_		
Prior year encumbrances appropriated	384,591	384,591	-		
Fund balance at end of year	\$ 255,582	\$ 175,438	\$ (80,144)		

#### **Fund Descriptions - Fiduciary Funds**

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. The following are the City's fiduciary fund types:

#### **Agency Funds**

Agency funds are custodial in nature, and thus, do not recognize revenues or expenditures, only changes in assets and liabilities. These funds are used to record the collection and payment of refundable deposits, taxes collected for other governments, and municipal court.

#### **Building Escrow Fund:**

To account for receipts from insurance companies, under City and State statutes, necessary to ensure compliance with building codes after a structure fire. Disbursements are normally to property owners upon release from the code

#### Payroll Clearing Fund:

To account for payroll taxes and other related payroll deductions accumulated from the funds for distribution to other governmental units and private organizations.

#### Auditor's Transfer Fund:

To account for and hold receipts from various entities until proper disbursement.

#### Municipal Court Fund:

To account for municipal court activities, including the civil division and trusteeship accounts not currently reflected on the City's records.

#### **Building Department State Assessment Fund:**

To account for assessments that are collected by the City on building projects on behalf of the state.

#### Downtown Special Improvement District Fund:

To keep track of property taxes collect by the City for a Special Improvement District. Once the City receives the money it is immediately reimbursed to the board of the district.

#### Jackson-Canton JEDD Clearing Fund:

To account for the receipt and disbursement of JEDD income taxes.

#### Vacant/Foreclosure Depository Fund:

This fund accounts for deposits held for vacant and foreclosed upon homes.

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2018

		<b>Balance</b> 2/31/17		Additions	I	Reductions	Balance 12/31/20118		
Building Escrow:									
Assets:	_				_		_		
Equity in pooled cash and cash equivalents	\$	95,747	\$	205,518	\$	223,360	\$	77,905	
Total assets	\$	95,747	\$	205,518	\$	223,360	\$	77,905	
Liabilities:									
Deposits held and due to others	\$	95,747	\$	205,518	\$	223,360	\$	77,905	
Total liabilities	\$	95,747	\$	205,518	\$	223,360	\$	77,905	
Total natifices	Ψ	93,141	Ψ	203,316	Ψ	223,300	Ψ	11,903	
Payroll Clearing:									
Assets:				40.000.00		40.050.000		<b>**</b>	
Equity in pooled cash and cash equivalents	\$	320,691	\$	18,289,579	\$	18,070,390	\$	539,880	
Total assets	\$	320,691	\$	18,289,579	\$	18,070,390	\$	539,880	
Liabilities:									
Due to other governments	\$	320,691	\$	18,289,579	\$	18,070,390	\$	539,880	
Total liabilities	\$	320,691	\$	18,289,579	\$	18,070,390	\$	539,880	
		,		23,237,617		23,0.3,000			
Auditor's Transfer:									
Assets:	Φ.	00.060	Φ.	55 156	Φ.	55.205	Φ.	00.020	
Equity in pooled cash and cash equivalents	\$	90,969	\$	75,156	\$	75,295	\$	90,830	
Total assets	\$	90,969	\$	75,156	\$	75,295	\$	90,830	
Liabilities:									
Deposits held and due to others	\$	90,969	\$	75,156	\$	75,295	\$	90,830	
Total liabilities	\$	90,969	\$	75,156	\$	75,295	\$	90,830	
Municipal Court:									
Assets:  Cash and cash equivalents in segregated accounts	¢	56 250	¢	101 721	¢	56 250	¢	101 721	
Total assets	<u>\$</u> \$	56,359	<u>\$</u> \$	101,721 101,721	\$	56,359 56,359	\$	101,721	
1044 40000	Ψ	30,337	Ψ	101,721	Ψ	30,337	Ψ	101,721	
Liabilities:									
Undistributed assets	\$	56,359	\$	101,721	\$	56,359	\$	101,721	
Total liabilities	\$	56,359	\$	101,721	\$	56,359	\$	101,721	

(Continued)

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONTINUED)

		Balance 12/30/17		Additions		Reductions	Balance 12/30/18		
Building Department State Assessment: Assets:									
Equity in pooled cash and cash equivalents	\$	246	\$	10,535	\$	9,830	\$	951	
Total assets	\$	246	\$	10,535	\$	9,830	\$	951	
Liabilities:									
Deposits held and due to others	\$	246	\$	10,535	\$	9,830	\$	951	
Total liabilities	\$	246	\$	10,535	\$	9,830	\$	951	
Downtown Special Improvement District:									
Assets:									
Equity in pooled cash and cash equivalents	\$	-	\$	191,124	\$	191,124	\$	-	
Accounts.	ф.	6,447	Ф.	7,069	Ф.	6,447	Ф.	7,069	
Total assets	\$	6,447	\$	198,193	\$	197,571	\$	7,069	
Liabilities:									
Deposits held and due to others	\$	6,447	\$	198,193	\$	197,571	\$	7,069	
Total liabilities	\$	6,447	\$	198,193	\$	197,571	\$	7,069	
Jackson-Canton JEDD Clearing Fund:									
Assets:  Equity in pooled cash and cash equivalents	Φ.	7,000	\$	240,107	¢	157,223	¢	89,884	
Total assets	<u>\$</u> \$	7,000	\$	240,107	<u>\$</u> \$	157,223	<u>\$</u> \$	89,884	
Total assets	Ψ	7,000	Ψ	240,107	Ψ	137,223	Ψ	07,004	
Liabilities:	Ф	7.000	Ф	240 107	Ф	157 222	Ф	00.004	
Deposits held and due to others	\$	7,000	\$	240,107	\$	157,223	\$	89,884	
Total liabilities	\$	7,000	\$	240,107	\$	157,223	\$	89,884	
Vacant/Forclosure Depository Fund: Assets:									
Equity in pooled cash and cash equivalents	\$	2,609,236	\$	1,310,000	\$	1,816,837	\$	2,102,399	
Total assets	\$	2,609,236	\$	1,310,000	\$	1,816,837	\$	2,102,399	
Liabilities:									
Deposits held and due to others	\$	2,609,236	\$	1,310,000	\$	1,816,837	\$	2,102,399	
Total liabilities	\$	2,609,236	\$	1,310,000	\$	1,816,837	\$	2,102,399	
Total Agency Funds Assets:									
Equity in pooled cash and cash equivalents	\$	3,123,889 56,359	\$	20,322,019 101,721	\$	20,544,059 56,359	\$	2,901,849 101,721	
Receivables:		,		. ,				,	
Accounts		6,447		7,069		6,447		7,069	
Total assets	\$	3,186,695	\$	20,430,809	\$	20,606,865	\$	3,010,639	
Liabilities:									
Due to other governments	\$	320,691 56,359	\$	18,289,579 101,721 2,039,509	\$	18,070,390 56,359	\$	539,880 101,721 2 369 038	
Total liabilities	\$	2,809,645 3,186,695	\$	2,039,509	\$	2,480,116	\$	2,369,038 3,010,639	
Total natifices	Ψ	3,100,073	φ	20,430,007	Ф	20,000,003	Ф	3,010,039	

THIS PAGE IS INTENTIONALLY LEFT BLANK.



#### CITY OF CANTON STARK COUNTY, OHIO STATISTICAL SECTION

This part of the City of Canton Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial well-being have changed over time.	S1 - S10 al performance and
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local municipal income taxes.	S11 - S12 al revenue sources,
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's outstanding debt and the City's ability to issue additional debt in the future.	S13 - S23 s current levels of
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the which the City's financial activities take place.	S24 - S25 environment within
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the City's financial report relates to the services the City provides and the activities it performs.	S27 - S32 information in the
<b>Sources:</b> Unless otherwise noted, the information in these schedules is derived from the Compre	chensive Annual Financial Reports

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

## NET POSITION BY COMPONENT LAST TEN YEARS

#### (ACCRUAL BASIS OF ACCOUNTING)

	2018		2017		2016		2015
<b>Governmental Activities</b>							
Net investment in capital assets	\$ 134,323,608	\$	127,232,203	\$	120,105,838	\$	114,318,575
Restricted	19,608,510		20,359,389		17,870,574		21,643,804
Unrestricted	(118,676,629)		(119,444,515)		(63,674,938)		(62,270,207)
Total Governmental							
Activities Net Position	\$ 35,255,489	\$	28,147,077	\$	74,301,474	\$	73,692,172
<b>Business-Type Activities</b>							
Net investment in capital assets	\$ 93,402,528	\$	80,091,786	\$	81,244,719	\$	75,533,187
Unrestricted	27,255,096		34,552,456		37,500,121		33,635,250
Total Business-Type							
Activities Net Position	\$ 120,657,624	\$	114,644,242	\$	118,744,840	\$	109,168,437
Primary Government							
Net investment in capital assets	\$ 227,726,136	\$	207,323,989	\$	201,350,557	\$	189,851,762
Restricted	19,608,510		20,359,389		17,870,574		21,643,804
Unrestricted	(91,421,533)		(84,892,059)		(26,174,817)		(28,634,957)
<b>Total Primary Government</b>							
Net Position	\$ 155,913,113	\$	142,791,319	\$	193,046,314	\$	182,860,609

Note: The City has implemented GASB Statements No. 63 & 65 in fiscal year 2012.

Note: The City has implemented GASB Statements No. 75 in fiscal year 2018 and restated fiscal year 2017.

 2014	 2013	2012		 2011	 2010	 2009
\$ 106,702,688 19,038,897 10,069,695	\$ 99,188,330 20,669,995 8,055,536	\$	96,544,493 25,988,085 5,978,878	\$ 97,348,306 30,727,668 807,948	\$ 96,658,405 34,583,408 (4,901,157)	\$ 93,997,414 38,133,687 (3,439,285)
\$ 135,811,280	\$ 127,913,861	\$	128,511,456	\$ 128,883,922	\$ 126,340,656	\$ 128,691,816
\$ 70,635,102 42,265,775	\$ 70,583,131 40,577,502	\$	68,382,938 37,550,898	\$ 64,432,996 35,129,231	\$ 65,466,731 31,989,581	\$ 65,271,828 24,386,522
\$ 112,900,877	\$ 111,160,633	\$	105,933,836	\$ 99,562,227	\$ 97,456,312	\$ 89,658,350
\$ 177,337,790 19,038,897 52,335,470	\$ 169,771,461 20,669,995 48,633,038	\$	164,927,431 25,988,085 43,529,776	\$ 161,781,302 30,727,668 35,937,179	\$ 162,125,136 34,583,408 27,088,424	\$ 159,269,242 38,133,687 20,947,237
\$ 248,712,157	\$ 239,074,494	\$	234,445,292	\$ 228,446,149	\$ 223,796,968	\$ 218,350,166

### CHANGES IN NET POSITION LAST TEN YEARS

#### (ACCRUAL BASIS OF ACCOUNTING)

		2018		2017		2016		2015
Expenses								
Governmental activities:								
General government	\$	23,835,090	\$	20,575,714	\$	21,401,267	\$	20,813,879
Security of persons								
and property		51,177,610		42,659,988		45,317,984		42,879,044
Public health		9,104,599		7,188,358		6,627,161		6,186,052
Transportation		13,157,017		10,885,075		14,177,868		14,538,968
Community environment		6,073,153		8,408,420		6,829,268		12,051,165
Leisure time activities		5,396,449		5,003,179		3,703,459		3,417,987
Economic development		922 140		412.460		261.060		263,186
Interest and fiscal charges		832,149		412,469		361,969		386,900
Total governmental	-	100 576 067		05 122 202		09 419 076		100 527 191
activities expenses		109,576,067	-	95,133,203		98,418,976	-	100,537,181
Business-type activities:								
Water		18,111,531		17,763,510		14,639,812		14,174,629
Sewer		17,822,870		17,427,064		12,423,601		14,155,798
Refuse		6,739,833		6,717,023		6,892,183		6,354,269
Building		2,222,500		1,903,631		1,768,265		-
Total business-type								
activities expenses		44,896,734		43,811,228		35,723,861		34,684,696
Total Primary								
Government Expenses	\$	154,472,801	\$	138,944,431	\$	134,142,837	\$	135,221,877
Program Revenues  Governmental activities:  Charges for services:  EMS charges	\$	2,271,759	\$	1,879,750	\$	1,721,128	\$	954,809
Leisure time activities	Ф	183,261	Ф	1,879,730	Ф	46,712	Ф	45,781
Licenses, permits, and fees		824,804		706,182		1,083,886		1,499,109
Municipal court revenue		3,652,096		3,527,414		3,397,151		2,765,518
Other activities		7,505,583		7,762,803		4,821,212		8,727,538
Operating grants		7,303,303		7,702,003		4,021,212		0,727,550
and contributions		19,621,140		16,479,341		16,591,905		9,787,441
Capital grants and contributions		8,231,824		6,972,483		11,438,948		13,910,356
Total governmental activities		0,201,021		0,572, .00		11, 100,5 10		10,510,000
program revenues	-	42,290,467		37,524,846		39,100,942		37,690,552
	-			, , ,		, ,		
Business-type activities:								
Charges for services:		10 152 200		19 460 570		17.025.050		17 576 610
Water Sewer		19,153,280		18,460,579		17,025,059		17,576,612
Refuse		15,955,328 5,817,983		15,804,202 5,787,333		14,340,312		14,925,552
Building		2,413,530		1,893,728		5,849,351 2,011,319		5,762,077
Operating grants		2,413,330		1,093,720		2,011,319		-
and contributions		75,606		78,591		47,971		121,130
Capital grants and contributions		6,881,345		2,562,096		4,854,422		9,770
		0,001,343		2,302,090		4,034,422		9,770
Total business-type activities program revenues		50,297,072		44,586,529		44,128,434		38,395,141
Total Primary Government		50,291,012		++,500,529		77,120,434		50,575,141
Program Revenues	\$	92,587,539	\$	82,111,375	\$	83,229,376	\$	76,085,693
S	Ψ	7=,001,007	4	02,111,070	=	00,227,570		. 0,000,075

38,759,803         37,209,092         37,355,205         39,761,690         38,021,732         1           6,196,761         5,948,698         5,867,708         6,371,348         6,789,047         12,065,377         13,253,789         12,752,256         12,218,799         12,594,651         8,106,584         6,012,767         5,080,295         8,563,514         9,206,391         3,549,040         3,329,290         2,101,343         2,361,904         2,919,500         442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513         34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 11,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 30,379         29,550         <	2009		2010	 2011		2012	2013	2014	
38,759,803         37,209,092         37,355,205         39,761,690         38,021,732         1           6,196,761         5,948,698         5,867,708         6,371,348         6,789,047         12,065,377         13,253,789         12,752,256         12,218,799         12,594,651         8,106,584         6,012,767         5,080,295         8,563,514         9,206,391         3,549,040         3,329,290         2,101,343         2,361,904         2,919,500         442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513         3           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         7           \$ 123,170,387         \$ 114,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,342,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 30,379									
6,196,761         5,948,698         5,867,708         6,371,348         6,789,047           12,065,377         13,253,789         12,752,256         12,218,799         12,594,651         8,106,584         6,012,767         5,080,295         8,563,514         9,206,391         3,549,040         3,329,290         2,101,343         2,361,904         2,919,500         2,919,500         442,388         542,745         573,423         791,471         815,188         88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         3           \$ 123,170,387         \$ 1,790,137         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 30,379         29,550         10,890         230,691         593,174         1,512,407         1,510,822         2,	21,447,525	\$	17,916,837	\$ 18,507,298	\$	18,204,815	\$ 16,648,538	\$ 19,609,570	\$
12,065,377         13,253,789         12,752,256         12,218,799         12,594,651           8,106,584         6,012,767         5,080,295         8,563,514         9,206,391           3,549,040         3,329,290         2,101,343         2,361,904         2,919,500           442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 114,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,10,822         2,014,416         1,496,552         1,540,878         2,867,661         3,401,332         3,458,555         3,561,424	39,741,822		38,021,732	39,761,690		37,355,205	37,209,092	38,759,803	
8,106,584         6,012,767         5,080,295         8,563,514         9,206,391           3,549,040         3,329,290         2,101,343         2,361,904         2,919,500           442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 1,790,137         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,661         3,401,332         3,458,555         3,561,424         4,091,161         7,497,735         6,496,325         8,477,516         7,020,751         6,949,537           \$ 12,203,279         9,361,804         6,951,732         11,296,786	6,503,089		6,789,047	6,371,348		5,867,708	5,948,698	6,196,761	
3,549,040         3,329,290         2,101,343         2,361,904         2,919,500           442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         11,135,229           6,257,256         5,924,125         5,342,650         5,532,632         4,948,513         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 114,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 30,379         29,550         10,890         230,691         593,174         1,512,407         1,510,822         2,014,416         1,496,552         1,540,878         2,867,661         3,401,332         3,458,555         3,561,424         4,091,161         7,497,735         6,496,325         8,477,516         7,020,751         6,949,537         12,203,279         9,361,804         6,951,732         11,296,786         11,304,031	14,551,954		12,594,651	12,218,799		12,752,256	13,253,789	12,065,377	
442,388         542,745         573,423         791,471         815,188           88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         11,135,229           6,257,256         5,924,125         5,342,650         5,532,632         4,948,513         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 114,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 1,512,407         1,510,822         2,014,416         1,496,552         1,540,878         1,540,878           2,867,661         3,401,332         3,458,555         3,561,424         4,091,161         7,497,735         6,496,325         8,477,516         7,020,751         6,949,537           12,203,279         9,361,804         6,951,732         11,296,786         11,304,031         5,755,827         3,956,443         759,525         5,146,994         6,681,818           32,831,165 <td>5,393,621</td> <td></td> <td>9,206,391</td> <td>8,563,514</td> <td></td> <td>5,080,295</td> <td>6,012,767</td> <td>8,106,584</td> <td></td>	5,393,621		9,206,391	8,563,514		5,080,295	6,012,767	8,106,584	
88,729,523         82,944,919         81,935,045         88,576,024         88,263,346         9           15,387,377         13,029,402         12,706,700         12,478,010         10,975,361         12,796,231         12,516,730         12,705,127         13,239,984         11,135,229         6,257,256         5,924,125         5,342,650         5,532,632         4,948,513           34,440,864         31,470,257         30,754,477         31,250,626         27,059,103         2           \$ 123,170,387         \$ 114,415,176         \$ 112,689,522         \$ 119,826,650         \$ 115,322,449         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$ 990,133         \$ 12           \$ 2,963,877         \$ 1,790,137         \$ 1,989,838         \$ 1,538,870         \$	2,943,691		2,919,500	2,361,904		2,101,343	3,329,290	3,549,040	
15,387,377       13,029,402       12,706,700       12,478,010       10,975,361         12,796,231       12,516,730       12,705,127       13,239,984       11,135,229         6,257,256       5,924,125       5,342,650       5,532,632       4,948,513         34,440,864       31,470,257       30,754,477       31,250,626       27,059,103         \$ 123,170,387       \$ 114,415,176       \$ 112,689,522       \$ 119,826,650       \$ 115,322,449       \$ 17         \$ 2,963,877       \$ 1,790,137       \$ 1,989,838       \$ 1,538,870       \$ 990,133       \$ 30,379       29,550       10,890       230,679       593,174       1,510,822       2,014,416       1,496,552       1,540,878       2,867,661       3,401,332       3,458,555       3,561,424       4,091,161       7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         \$ 12,203,279       9,361,804       6,951,732       11,296,786       11,304,031       5,755,827       3,956,443       759,525       5,146,994       6,681,818         \$ 32,831,165       26,546,413       23,662,472       30,292,068       32,150,732       3         \$ 15,545,481       14,919,158       14,564,110       13,688,619       14,679,276       13,061,066         \$ 5,962	925,828		815,188	791,471		573,423	542,745	442,388	
12,796,231       12,516,730       12,705,127       13,239,984       11,135,229         6,257,256       5,924,125       5,342,650       5,532,632       4,948,513         34,440,864       31,470,257       30,754,477       31,250,626       27,059,103         \$ 123,170,387       \$ 114,415,176       \$ 112,689,522       \$ 119,826,650       \$ 115,322,449       \$ 12         \$ 2,963,877       \$ 1,790,137       \$ 1,989,838       \$ 1,538,870       \$ 990,133       \$ 30,379       29,550       10,890       230,691       593,174       1,512,407       1,510,822       2,014,416       1,496,552       1,540,878       2,867,661       3,401,332       3,458,555       3,561,424       4,091,161       7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         \$ 12,203,279       9,361,804       6,951,732       11,296,786       11,304,031       5,755,827       3,956,443       759,525       5,146,994       6,681,818         \$ 32,831,165       26,546,413       23,662,472       30,292,068       32,150,732       15,545,481       14,919,158       14,564,110       13,688,619       14,679,276       13,061,066       5,962,885       5,801,598       6,002,093       6,030,792       6,511,534       -         69,919       67,02	91,507,530		88,263,346	 88,576,024		81,935,045	 82,944,919	 88,729,523	
12,796,231       12,516,730       12,705,127       13,239,984       11,135,229         6,257,256       5,924,125       5,342,650       5,532,632       4,948,513         34,440,864       31,470,257       30,754,477       31,250,626       27,059,103         \$ 123,170,387       \$ 114,415,176       \$ 112,689,522       \$ 119,826,650       \$ 115,322,449       \$ 12         \$ 2,963,877       \$ 1,790,137       \$ 1,989,838       \$ 1,538,870       \$ 990,133       \$ 30,379       29,550       10,890       230,691       593,174       1,512,407       1,510,822       2,014,416       1,496,552       1,540,878       2,867,661       3,401,332       3,458,555       3,561,424       4,091,161       7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         \$ 12,203,279       9,361,804       6,951,732       11,296,786       11,304,031       5,755,827       3,956,443       759,525       5,146,994       6,681,818         \$ 32,831,165       26,546,413       23,662,472       30,292,068       32,150,732       15,545,481       14,919,158       14,564,110       13,688,619       14,679,276       13,407,709       13,914,466       14,487,135       13,232,669       13,061,066       5,962,885       5,801,598       6,002,093       6,030,792	11 700 250		10.075.261	12 479 010		12 706 700	12 020 402	15 207 277	
6,257,256       5,924,125       5,342,650       5,532,632       4,948,513         34,440,864       31,470,257       30,754,477       31,250,626       27,059,103       2         \$ 123,170,387       \$ 114,415,176       \$ 112,689,522       \$ 119,826,650       \$ 115,322,449       \$ 12         \$ 2,963,877       \$ 1,790,137       \$ 1,989,838       \$ 1,538,870       \$ 990,133       \$ 30,379       29,550       10,890       230,691       593,174       1,512,407       1,510,822       2,014,416       1,496,552       1,540,878       2,867,661       3,401,332       3,458,555       3,561,424       4,091,161       7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         \$ 12,203,279       9,361,804       6,951,732       11,296,786       11,304,031       5,755,827       3,956,443       759,525       5,146,994       6,681,818         \$ 32,831,165       26,546,413       23,662,472       30,292,068       32,150,732       32,150,732         \$ 15,545,481       14,919,158       14,564,110       13,688,619       14,679,276       13,407,709       13,914,466       14,487,135       13,232,669       13,061,066       5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,	11,789,359 11,586,485								
34,440,864       31,470,257       30,754,477       31,250,626       27,059,103       2         \$ 123,170,387       \$ 114,415,176       \$ 112,689,522       \$ 119,826,650       \$ 115,322,449       \$ 12         \$ 2,963,877       \$ 1,790,137       \$ 1,989,838       \$ 1,538,870       \$ 990,133       \$ 30,379       29,550       10,890       230,691       593,174         1,512,407       1,510,822       2,014,416       1,496,552       1,540,878       2,867,661       3,401,332       3,458,555       3,561,424       4,091,161       7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031       5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>									
\$ 123,170,387 \$ 114,415,176 \$ 112,689,522 \$ 119,826,650 \$ 115,322,449 \$ 12  \$ 2,963,877 \$ 1,790,137 \$ 1,989,838 \$ 1,538,870 \$ 990,133 \$ 30,379 29,550 10,890 230,691 593,174  1,512,407 1,510,822 2,014,416 1,496,552 1,540,878  2,867,661 3,401,332 3,458,555 3,561,424 4,091,161  7,497,735 6,496,325 8,477,516 7,020,751 6,949,537  12,203,279 9,361,804 6,951,732 11,296,786 11,304,031  5,755,827 3,956,443 759,525 5,146,994 6,681,818  32,831,165 26,546,413 23,662,472 30,292,068 32,150,732 3  15,545,481 14,919,158 14,564,110 13,688,619 14,679,276  13,407,709 13,914,466 14,487,135 13,232,669 13,061,066  5,962,885 5,801,598 6,002,093 6,030,792 6,511,534  69,919 67,026 140,855 189,868 87,506	5,359,103		4,948,313	3,332,032		3,342,630	3,924,123	0,237,230	
\$ 123,170,387 \$ 114,415,176 \$ 112,689,522 \$ 119,826,650 \$ 115,322,449 \$ 12  \$ 2,963,877 \$ 1,790,137 \$ 1,989,838 \$ 1,538,870 \$ 990,133 \$ 30,379 29,550 10,890 230,691 593,174  1,512,407 1,510,822 2,014,416 1,496,552 1,540,878  2,867,661 3,401,332 3,458,555 3,561,424 4,091,161  7,497,735 6,496,325 8,477,516 7,020,751 6,949,537  12,203,279 9,361,804 6,951,732 11,296,786 11,304,031  5,755,827 3,956,443 759,525 5,146,994 6,681,818  32,831,165 26,546,413 23,662,472 30,292,068 32,150,732 3  15,545,481 14,919,158 14,564,110 13,688,619 14,679,276  13,407,709 13,914,466 14,487,135 13,232,669 13,061,066  5,962,885 5,801,598 6,002,093 6,030,792 6,511,534  69,919 67,026 140,855 189,868 87,506	-		-	-		-	-	-	
\$ 2,963,877 \$ 1,790,137 \$ 1,989,838 \$ 1,538,870 \$ 990,133 \$ 30,379 29,550 10,890 230,691 593,174 1,512,407 1,510,822 2,014,416 1,496,552 1,540,878 2,867,661 3,401,332 3,458,555 3,561,424 4,091,161 7,497,735 6,496,325 8,477,516 7,020,751 6,949,537 12,203,279 9,361,804 6,951,732 11,296,786 11,304,031 5,755,827 3,956,443 759,525 5,146,994 6,681,818 32,831,165 26,546,413 23,662,472 30,292,068 32,150,732 15,545,481 14,919,158 14,564,110 13,688,619 14,679,276 13,407,709 13,914,466 14,487,135 13,232,669 13,061,066 5,962,885 5,801,598 6,002,093 6,030,792 6,511,534 69,919 67,026 140,855 189,868 87,506	28,734,947	-	27,059,103	31,250,626		30,754,477	 31,470,257	 34,440,864	-
30,379       29,550       10,890       230,691       593,174         1,512,407       1,510,822       2,014,416       1,496,552       1,540,878         2,867,661       3,401,332       3,458,555       3,561,424       4,091,161         7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506	120,242,477	\$	115,322,449	\$ 119,826,650	\$	112,689,522	\$ 114,415,176	\$ 123,170,387	\$
30,379       29,550       10,890       230,691       593,174         1,512,407       1,510,822       2,014,416       1,496,552       1,540,878         2,867,661       3,401,332       3,458,555       3,561,424       4,091,161         7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506									
1,512,407       1,510,822       2,014,416       1,496,552       1,540,878         2,867,661       3,401,332       3,458,555       3,561,424       4,091,161         7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506	370,403	\$	990,133	\$ 1,538,870	\$	1,989,838	\$ 1,790,137	\$ 2,963,877	\$
2,867,661       3,401,332       3,458,555       3,561,424       4,091,161         7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506	323,320		593,174	230,691		10,890	29,550	30,379	
7,497,735       6,496,325       8,477,516       7,020,751       6,949,537         12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506	1,544,394		1,540,878	1,496,552		2,014,416	1,510,822	1,512,407	
12,203,279       9,361,804       6,951,732       11,296,786       11,304,031         5,755,827       3,956,443       759,525       5,146,994       6,681,818         32,831,165       26,546,413       23,662,472       30,292,068       32,150,732         15,545,481       14,919,158       14,564,110       13,688,619       14,679,276         13,407,709       13,914,466       14,487,135       13,232,669       13,061,066         5,962,885       5,801,598       6,002,093       6,030,792       6,511,534         69,919       67,026       140,855       189,868       87,506	3,458,692		4,091,161	3,561,424		3,458,555	3,401,332	2,867,661	
5,755,827     3,956,443     759,525     5,146,994     6,681,818       32,831,165     26,546,413     23,662,472     30,292,068     32,150,732       15,545,481     14,919,158     14,564,110     13,688,619     14,679,276       13,407,709     13,914,466     14,487,135     13,232,669     13,061,066       5,962,885     5,801,598     6,002,093     6,030,792     6,511,534       69,919     67,026     140,855     189,868     87,506	7,094,576		6,949,537	7,020,751		8,477,516	6,496,325	7,497,735	
5,755,827     3,956,443     759,525     5,146,994     6,681,818       32,831,165     26,546,413     23,662,472     30,292,068     32,150,732       15,545,481     14,919,158     14,564,110     13,688,619     14,679,276       13,407,709     13,914,466     14,487,135     13,232,669     13,061,066       5,962,885     5,801,598     6,002,093     6,030,792     6,511,534       69,919     67,026     140,855     189,868     87,506	15,211,394		11,304,031	11,296,786		6,951,732	9,361,804	12,203,279	
15,545,481 14,919,158 14,564,110 13,688,619 14,679,276 13,407,709 13,914,466 14,487,135 13,232,669 13,061,066 5,962,885 5,801,598 6,002,093 6,030,792 6,511,534  69,919 67,026 140,855 189,868 87,506	4,334,246					759,525	3,956,443	5,755,827	
13,407,709     13,914,466     14,487,135     13,232,669     13,061,066       5,962,885     5,801,598     6,002,093     6,030,792     6,511,534       -     -     -     -     -       69,919     67,026     140,855     189,868     87,506	32,337,025		32,150,732	 30,292,068	·	23,662,472	 26,546,413	 32,831,165	
13,407,709     13,914,466     14,487,135     13,232,669     13,061,066       5,962,885     5,801,598     6,002,093     6,030,792     6,511,534       -     -     -     -     -       69,919     67,026     140,855     189,868     87,506									
13,407,709     13,914,466     14,487,135     13,232,669     13,061,066       5,962,885     5,801,598     6,002,093     6,030,792     6,511,534       -     -     -     -     -       69,919     67,026     140,855     189,868     87,506	11,602,884		14,679,276	13,688,619		14,564,110	14,919,158	15,545,481	
5,962,885 5,801,598 6,002,093 6,030,792 6,511,534 	10,696,780								
	5,360,417							5,962,885	
	-		-	-		-	-	-	
	119,426		87 506	189 868		140 855	67 026	69 919	
000,702 1,000,000 1,000,000 12,000 201,700	2,942,090		207,969	12,655		1,869,089	1,943,958	600,402	
35,586,396 36,646,206 37,063,282 33,154,603 34,547,351	30,721,597		34,547,351	33,154,603		37,063,282	36,646,206	35,586,396	
\$ 68,417,561 \$ 63,192,619 \$ 60,725,754 \$ 63,446,671 \$ 66,698,083 \$	63,058,622	\$	66,698,083	\$ 63,446,671	\$	60,725,754	\$ 63,192,619	\$ 68,417,561	\$

- (Continued)

## CHANGES IN NET POSITION (CONTINUED) LAST TEN YEARS

(ACCRUAL BASIS OF ACCOUNTING)

	2018	2017	2016	2015
Net (Expenses)/Revenues	 			
Governmental Activities	\$ (67,285,600)	\$ (57,608,357)	\$ (59,318,034)	\$ (62,846,629)
Business-Type Activities	5,400,338	775,301	8,404,573	3,710,445
<b>Total Primary Government</b>				 
Net Expense	\$ (61,885,262)	\$ (56,833,056)	\$ (50,913,461)	\$ (59,136,184)
General Revenues and				
Other Changes in Net Position				
Governmental activities:				
Taxes:				
Municipal income taxes	\$ 53,456,724	\$ 50,015,065	\$ 44,357,696	\$ 45,014,757
Property and other taxes	5,503,406	5,158,048	4,746,457	4,463,752
Grants and entitlements not				
restricted to specific programs	7,116,496	7,470,873	6,728,791	6,815,424
Payment in lieu of taxes	144,666	101,910	120,375	43,687
Other local taxes	661,955	89,096	-	-
Interest and investment earnings	663,771	490,540	425,963	433,892
Other	6,846,994	4,549,880	4,057,189	-
Proceeds on sale				
of capital assets	-	-	-	4,060,560
Transfers	 -	 	 (509,135)	 -
Total governmental activities	 74,394,012	 67,875,412	 59,927,336	 60,832,072
Business-type activities:				
Interest and investment earnings	-	-	-	-
Other	582,975	3,635,391	652,386	877,805
Gain on sale				
of capital assets	30,069	15,353	10,309	(10,410)
Transfers	 	 	 509,135	 
Total business-type activities	 613,044	 3,650,744	 1,171,830	 867,395
<b>Total Primary Government</b>	\$ 75,007,056	\$ 71,526,156	\$ 61,099,166	\$ 61,699,467
Change in Net Position				
Governmental activities	\$ 7,108,412	\$ 10,267,055	\$ 609,302	\$ (2,014,557)
Business-type activities	6,013,382	4,426,045	9,576,403	4,577,840
Total Primary Government	\$ 13,121,794	\$ 14,693,100	\$ 10,185,705	\$ 2,563,283

 2014	 2013	2012	 2011	 2010	2009
\$ (55,898,358) 1,145,532	\$ (56,398,506) 5,175,949	\$ (58,272,573) 6,308,805	\$ (58,283,956) 1,903,977	\$ (56,112,614) 7,488,248	\$ (59,170,505) 1,986,650
\$ (54,752,826)	\$ (51,222,557)	\$ (51,963,768)	\$ (56,379,979)	\$ (48,624,366)	\$ (57,183,855)
\$ 50,699,714 4,916,636	\$ 45,912,805 2,473,315	\$ 44,311,327 3,769,181	\$ 42,597,239 2,691,214	\$ 38,633,612 3,711,729	\$ 40,915,298 3,619,130
5,040,384 25,948	5,356,271 35,312	8,245,851	9,021,156	8,796,360	8,936,287
206,592 2,906,503	58,749 1,964,459	56,735 1,503,350	88,038 6,412,177	235,190 2,384,563	662,192 3,911,451
-	-	13,663	17,398	-	111,217
63,795,777	 55,800,911	 57,900,107	 60,827,222	 53,761,454	 58,155,575
558,770	1 50,847	3 22,840	15 169,404	55 306,861	196 989,811
35,942	-	39,961	32,519	2,798	8,731
 594,712	 50,848	 62,804	 201,938	 309,714	998,738
\$ 64,390,489	\$ 55,851,759	\$ 57,962,911	\$ 61,029,160	\$ 54,071,168	\$ 59,154,313
\$ 7,897,419 1,740,244	\$ (597,595) 5,226,797	\$ (372,466) 6,371,609	2,543,266 2,105,915	\$ (2,351,160) 7,797,962	\$ (1,014,930) 2,985,388
\$ 9,637,663	\$ 4,629,202	\$ 5,999,143	\$ 4,649,181	\$ 5,446,802	\$ 1,970,458

### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

(MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2018		2017	2016	2015	
General Fund						
Nonspendable	\$	464,494	\$ 459,000	\$ 471,541	\$	409,573
Restricted		-	-	_		-
Committed		1,051,732	1,166,310	1,091,198		836,374
Assigned		1,637,333	1,227,262	-		-
Unassigned		3,173,724	-	(3,376,238)		(4,470,003)
Reserved		-	-	-		-
Unreserved		-	-	-		-
Total General Fund	\$	6,327,283	\$ 2,852,572	\$ (1,813,499)	\$	(3,224,056)
All Other						
Governmental Funds						
Nonspendable	\$	37,174	\$ 38,603	\$ 36,881	\$	102,984
Restricted		16,698,662	13,268,417	13,633,249		12,525,422
Committed		8,055,997	7,485,097	6,374,838		4,479,326
Unassigned (deficit)		(821,758)	(1,749,678)	(1,917,973)		(938,552)
Reserved		-	-	-		-
Unreserved, reported in:						
Special Revenue						
Funds		-	-	-		-
Capital Projects						
Funds		-	-	-		-
Debt Service Funds		-	-	-		-
Total All Other			 			
<b>Governmental Funds</b>	\$	23,970,075	\$ 19,042,439	\$ 18,126,995	\$	16,169,180

Note: Fund balance classifications beginning in 2009 reflect the City's implementation of GASB Statement No. 54.

2014	 2013	2012		2011	2010	2009
\$ 400,706 - 772,068 3,471,995	\$ 382,303 - 950,255 550,226	\$	289,197 89,191 1,081,844	\$ 281,811 62,514 711,295	\$ 262,064 50,320 620,913	\$ 176,964 281,200 808,009
1,435,402	6,502,030		7,602,998 - -	5,235,907	3,797,436	3,406,438
\$ 6,080,171	\$ 8,384,814	\$	9,063,230	\$ 6,291,527	\$ 4,730,733	\$ 4,672,611
\$ 130,508 10,153,844 4,044,125 (97,954)	\$ 41,347 12,031,197 3,395,680 (193,112)	\$	1,649,712 9,947,224 3,670,094 (5,810)	\$ 1,726,284 11,534,643 3,693,165 (215,388)	\$ 1,864,369 16,648,605 2,744,056	\$ 1,783,687 19,478,655 3,433,796 (3,648)
-	-		-	-	-	-
 -	- -		-	-	-	-
\$ 14,230,523	\$ 15,275,112	\$	15,261,220	\$ 16,738,704	\$ 21,257,030	\$ 24,692,490

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

#### (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2018		2017		2016	2015
Revenues:		_	_			
Property and other taxes		269,540	\$ 5,209,704	\$	4,481,612	\$ 4,316,978
Municipal income taxes		880,960	49,666,607		45,247,080	46,693,386
Charges for services	11,	989,243	11,980,318		11,607,591	11,038,335
Licenses, permits, and fees		245,021	1,164,527		945,545	1,499,109
Fines and forfeitures		789,067	603,176		569,407	463,574
Intergovernmental	10,	730,164	11,059,243		10,338,129	10,575,834
Interest		696,345	511,078		413,629	426,685
Rental income		82,107	96,253		73,504	69,812
Contributions and donations		199,163	35,736		267,628	29,356
Operating grants	15,	254,021	13,051,518		12,285,017	8,855,961
Capital grants	9,	561,286	6,071,653		10,405,265	13,546,094
Payment in lieu of taxes		144,666	101,910		120,375	43,687
Other		492,385	 1,899,292		2,064,772	 1,971,568
Total revenues	113,	333,968	 101,451,015		98,819,554	 99,530,379
Expenditures:						
General government	20,	752,447	17,550,219		19,467,660	19,845,271
Security of persons and property	41,	818,175	37,561,425		37,688,666	40,092,514
Public health	8,	343,159	6,288,435		6,124,178	5,976,475
Transportation	6,	431,466	4,358,155		5,553,419	6,540,963
Community environment		884,420	8,182,275		6,689,550	12,031,983
Leisure time activities	4,	331,273	3,894,076		2,857,130	2,685,847
Capital outlay	15,	302,467	18,790,506		14,745,973	20,336,052
Economic development		-	-		-	263,186
Debt service						
Principal	7,	230,906	5,288,125		5,893,021	3,000,277
Interest and fiscal charges		652,771	 403,894		370,289	 375,133
Total expenditures	110,	747,084	 102,317,110		99,389,886	 111,147,701
Excess (deficiency) of revenues over						
(under) expenditures	2,	586,884	(866,095)		(570,332)	(11,617,322)
Other financing sources (uses):						
Sale of assets		6,533	70,168		31,257	78,017
Issuance of refunding bonds		-	-		-	-
Refunded bonds redeemed		-	-		-	-
Bond issuance costs		-	-		-	-
Bond premiums		-	-		-	-
Issuance of notes/loans/capital leases	6,	308,930	8,127,442		3,907,447	4,173,735
Transfers in		55,335	367,442		40,000	80,000
Transfers out	(	555,335)	(2,117,442)		(40,000)	(80,000)
Total other financing sources (uses)	5,	815,463	6,447,610		3,938,704	4,251,752
Net change in fund balances	\$ 8,	402,347	\$ 5,581,515	\$	3,368,372	\$ (7,365,570)
Debt service as a percentage of						
noncapital expenditures		8.25%	6.79%		7.18%	3.63%

 2014		2013	 2012		2011	2010	2009	
\$ 4,192,204 48,536,712	\$	2,574,747 45,921,847	\$ 3,392,212 44,401,532	\$	2,679,060 42,268,045	\$ 3,692,536 39,995,514	\$	3,710,390 41,105,833
11,414,960		10,974,528	12,025,673		11,672,616	12,277,821		11,428,095
1,530,879		1,510,822	1,558,750		1,496,552	1,540,878		1,544,393
427,981		1,110,272	484,718		387,942	548,171		443,673
8,827,418		8,321,048	8,442,716		9,022,823	9,246,604		9,521,398
206,936		58,749	56,735		88,038	235,190		662,192
54,916		51,364	78,507		230,131	414,189		450,788
2,984		50,525	-		-	-		-
9,381,059		8,849,719	8,636,489		11,768,162	11,635,287		9,664,268
5,514,695		2,937,038	796,834		4,731,620	6,639,897		4,447,416
25,948		35,312	-		-	-		-
 1,860,401		902,642	 3,101,659		4,704,783	 2,200,776		1,874,355
 91,977,093		83,298,613	 82,975,825		89,049,772	 88,426,863		84,852,801
19 764 120		15 972 077	17 779 097		17 472 969	16 061 740		19 507 201
18,764,120 37,200,157		15,873,077 35,303,024	17,778,987 35,807,944		17,472,868 37,583,710	16,961,740 35,892,847		18,597,391 35,973,764
6,002,662		5,756,640	5,850,491		6,201,749	6,631,976		6,136,493
4,487,506		3,726,545	3,309,625		3,762,830	3,730,733		3,826,361
8,087,672		5,998,243	5,160,101		8,534,770	9,176,385		5,289,321
2,759,895		2,629,571	1,436,169		1,688,857	2,243,340		2,204,394
15,709,827		11,532,622	9,010,943		12,357,459	13,286,944		13,859,942
13,707,027		-	7,010,743		12,337,437	13,200,744		13,037,742
3,095,171		2,681,335	2,775,078		3,659,941	3,159,790		3,039,749
453,690		500,053	592,355		791,471	815,188		925,828
 96,560,700		84,001,110	 81,721,693		92,053,655	 91,898,943		89,853,243
 70,300,700	. ——	04,001,110	 61,721,073	-	72,033,033	 71,070,743		67,633,243
(4,583,607)		(702,497)	1,254,132		(3,003,883)	(3,472,080)		(5,000,442)
97,758		37,973	40,087		46,351	40,101		223,066
-		-	-		-	-		8,575,000
-		-	-		-	-		(8,560,000)
-		-	-		-	-		(433,203)
-		-	-		-	-		418,203
1,136,617		-	-		-	54,641		1,415,910
-		40,000	65,000		44,000	40,000		40,000
 		(40,000)	 (65,000)		(44,000)	 (40,000)		(40,000)
 1,234,375		37,973	 40,087		46,351	 94,742		1,638,976
\$ (3,349,232)	\$	(664,524)	\$ 1,294,219	\$	(2,957,532)	\$ (3,377,338)	\$	(3,361,466)
4.28%		4.21%	4.38%		5.36%	4.82%		4.89%
/ 0		/ 0			/0			

#### 

Tax Year	Tax Rate (1)	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes from Corporations	Percentage of Taxes from Corporations	Taxes from Individuals	Percentage of Taxes from Individuals	Taxes From Delinquent Accounts	Percentage of Taxes from Delinquent Accounts
2018	2.50%	\$ 54,531,663	\$ 42,906,957	78.68%	\$ 5,531,988	10.14%	\$ 3,619,871	6.64%	\$ 2,472,847	4.53%
2017	2.00%	53,106,892	39,776,565	74.90%	5,667,557	10.67%	3,535,200	6.66%	4,127,570	7.77%
2016	2.00%	51,223,298	38,385,018	74.94%	4,606,635	8.99%	3,352,182	6.54%	4,879,463	9.53%
2015	2.00%	46,385,997	36,254,046	78.16%	5,122,365	11.04%	3,131,067	6.75%	1,878,519	4.05%
2014	2.00%	49,024,719	38,010,089	77.53%	6,653,764	13.57%	2,641,532	5.39%	1,719,334	3.51%
2013	2.00%	47,631,995	38,100,594	79.99%	4,732,915	9.94%	2,402,215	5.04%	2,396,271	5.03%
2012	2.00%	45,526,540	38,425,049	84.40%	2,937,793	6.45%	2,270,644	4.99%	1,893,054	4.16%
2011	2.00%	43,473,316	36,650,553	84.31%	2,742,054	6.31%	2,248,487	5.17%	1,832,222	4.21%
2010	2.00%	40,464,283	34,373,674	84.95%	2,434,182	6.02%	2,315,207	5.72%	1,341,220	3.31%
2009	2.00%	42,313,527	35,240,263	83.28%	3,341,617	7.90%	2,530,425	5.98%	1,201,222	2.84%

<sup>(1)</sup> Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

## INCOME TAX FILERS BY INCOME LEVEL TAX YEARS 2018 AND 2009

Tax Year 2018

Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
Over \$100,000	568	5.67%	\$ 89,982,818	25.41%
\$75,001-\$100,000	564	5.63%	48,716,476	13.76%
\$50,001-\$75,000	1,128	11.26%	68,868,551	19.45%
\$25,001-\$50,000	2,629	26.24%	94,401,427	26.67%
Under \$25,000	5,130	51.20%	52,097,436	14.71%
Total	10,019	100.00%	\$ 354,066,708	100.00%

#### Tax Year 2009

Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income		
Over \$100,000	706	2.65%	\$ 103,237,141	14.90%		
\$75,001-\$100,000	984	3.70%	84,514,110	12.20%		
\$50,001-\$75,000	2,667	10.03%	161,620,630	23.33%		
\$25,001-\$50,000	5,925	22.27%	209,641,720	30.26%		
Under \$25,000	16,322	61.35%	133,749,581	19.31%		
Total	26,604	100.00%	\$ 692,763,182	100.00%		

Source: City of Canton Income Tax Department

## RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

			Governme	ental A	Activities	Business-Type Activities								
	General Obligation Bonds		Loans		Long-term Notes Payable		Capital Lease		General Obligation Bonds		Loans		Capital Lease	
2018	\$	- \$	4,303,852	\$	5,200,000	\$	483,991	\$	-	\$	102,204,653	\$	-	
2017	1,050,00	0	3,625,608		5,400,000		834,211		-		100,968,536		-	
2016	2,065,00	0	2,245,869		3,500,000		259,633		-		86,886,192		-	
2015	4,142,22	9	2,016,596		3,500,000		397,251		772,770		75,025,996		-	
2014	6,696,77	0	1,655,482		-		530,366		1,908,230		38,906,893		-	
2013	9,164,58	7	1,497,214		-		179,371		3,000,414		30,499,920		-	
2012	11,540,16	5	1,784,735		-		197,607		4,049,322		32,620,563		-	
2011	13,835,41	1	2,056,306		-		424,800		5,059,076		32,617,686		-	
2010	16,714,81	0	2,323,489		-		938,159		6,029,677		23,630,645		13,124	
2009	19,483,36	3	2,527,704		-		1,070,540		6,961,124		21,736,915		24,227	

(1) Source: US Census Bureau.

Total Primary Government		Total Personal Income	Percent of Personal Income	Population (1)	 Per Capita		
\$ 112,192,496	\$	1,861,073,120	6.03%	70,458	\$ 1,592		
111,878,355		2,165,588,250	5.17%	70,909	1,578		
94,956,694		2,086,860,000	4.55%	71,323	1,331		
85,854,842		1,969,255,650	4.36%	73,007	1,176		
49,697,741		2,032,581,050	2.45%	72,297	687		
44,341,506		2,025,140,466	2.19%	72,683	610		
50,192,392		2,034,784,650	2.47%	73,007	688		
53,993,279		1,834,444,050	2.94%	73,007	740		
49,649,904		1,834,444,050	2.71%	73,007	680		
51,803,873		2,004,784,350	2.58%	78,362	661		

### RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING (2) LAST TEN YEARS

General Bonded Debt Outstanding

	_	overnmental Obligation	Business-Type Obligation		Total		Res	et Position stricted for bt Service	Net General Bonded Debt Outstanding		
2018	\$	_	\$	_	\$	_	\$	69,497	\$	(69,497)	
2017	Ψ	1,050,000	Ψ	_	Ψ	1,050,000	Ψ	34,988	Ψ	1,015,012	
2016		2,065,000		_		2,065,000		28,314		2,036,686	
2015		4,142,229		772,770		4,914,999		54,923		4,860,076	
2014		6,696,770		1,908,230		8,605,000		26,856		8,578,144	
2013		9,164,587		3,000,414		12,165,001		19,617		12,145,384	
2012		11,540,165		4,049,322		15,589,487		14,349		15,575,138	
2011		13,835,411		5,059,076		18,894,487		11,760		18,882,727	
2010		16,714,810		6,029,677		22,744,487		22,586		22,721,901	
2009		19,483,363		6,961,124		26,444,487		21,245		26,423,242	

<sup>(1)</sup> Stark County Auditor's Office.

<sup>(2)</sup> This schedule has been revised in 2016 to include amounts externally restricted for the repayment of the principal of general bonded debt.

	Ratio of Net		
<b>Estimated True</b>	Bonded Debt to		Net
Value of	<b>Estimated True</b>	В	onded
Taxable	Value of Taxable	D	ebt per
Property (1)	Property	(	Capita
			_
\$ 2,258,567,280	0.00%	\$	(0.99)
2,131,095,629	0.05%		14.31
2,100,573,771	0.10%		28.56
2,148,602,349	0.23%		66.57
2,069,026,657	0.41%		118.65
2,122,120,589	0.57%		167.10
2,538,698,983	0.61%		213.34
2,526,352,211	0.75%		258.64
2,570,000,309	0.88%		311.23
2,754,356,786	0.96%		337.19

### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2018

	General Obligation Debt Outstanding (1)		Percentage Applicable to City (2)	Amount Applicable to City of Canton	
Direct					
City of Canton	\$	9,987,843	100.00%	\$	9,987,843
Overlapping Debt					
Stark County		21,550,001	10.31%		2,221,805
Canton City Schools		17,890,000	90.48%		16,186,872
Plain Local Schools		7,380,000	21.19%		1,563,822
Canton Local Schools		29,909,453	8.35%		2,497,439
Osnaburg Local Schools		6,629,752	5.37%		356,018
<b>Total Overlapping Debt</b>		83,359,206			22,825,956
Total	\$	93,347,049		\$	32,813,799

Source: Stark County, Ohio; County Auditor

- (1) Includes general obligation debt except for those payable from enterprise funds
- (2) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the assessed valuation of the political subdivision.

THIS PAGE IS INTENTIONALLY LEFT BLANK.

### LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

	 2018	 2017	 2016	 2015
Overall Debt Limitation (10.5% of Assessed Valuation)	\$ 79,844,609	\$ 78,317,764	\$ 76,590,382	\$ 76,590,382
Net Debt Within 10.5% Limitations	 (63,134)	 1,021,133	 2,042,627	 4,093,073
Overall Legal Debt Margin Within 10.5% Limitations	\$ 79,907,743	\$ 77,296,631	\$ 74,547,755	\$ 72,497,309
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	-0.08%	1.30%	2.67%	5.34%
Unvoted Debt Limitation (5.5% of Assessed Valuation)	\$ 41,823,367	\$ 41,023,591	\$ 40,118,772	\$ 40,118,772
Net Debt Within 5.5% Limitations	 (63,134)	 1,021,133	2,042,627	 4,093,073
Unvoted Legal Debt Margin Within 5.5% Limitations	\$ 41,886,501	\$ 40,002,458	\$ 38,076,145	\$ 36,025,699
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	-0.15%	2.49%	5.09%	10.20%

Note: Under State of Ohio finance law, the City of Canton's outstanding general obligation debt should not exceed 10.5% of total assessed property value. In addition, the outstanding general obligation debt net voted debt should not exceed 5.5% of total assessed property value. By law, the general obligation debt subject to the limitation is offset by amounts set aside for repaying general obligation bonds.

 2014	 2013	 2012	 2011	 2010	 2009
\$ 76,036,730	\$ 75,406,074	\$ 77,280,680	\$ 90,978,118	\$ 91,928,124	\$ 98,857,297
10,078,532	10,653,423	12,329,784	15,583,224	18,567,954	19,483,363
\$ 65,958,198	\$ 64,752,651	\$ 64,950,896	\$ 75,394,894	\$ 73,360,170	\$ 79,373,934
13.25%	14.13%	15.95%	17.13%	20.20%	19.71%
\$ 39,828,763	\$ 39,498,420	\$ 40,480,356	\$ 47,655,205	\$ 48,152,827	\$ 51,782,394
10,078,532	10,653,423	12,329,784	15,583,224	18,567,954	19,483,363
\$ 29,750,231	\$ 28,844,997	\$ 28,150,572	\$ 32,071,981	\$ 29,584,873	\$ 32,299,031
25.30%	26.97%	30.46%	32.70%	38.56%	37.63%

# COMPUTATION OF LEGAL DEBT MARGIN AS OF DECEMBER 31, 2018

Total Asse	\$	760,424,850	
Overall De	\$	79,844,609	
Gross Inde	btedness		112,192,496
Less:		(99,457,982) (4,947,309) (2,103,214) (5,200,000) (483,991) (63,134)	
Legal Deb	t Margin Within 10 1/2 % Limitations	\$	79,907,743
Unvoted D	bebt Limitation (5 1/2 % of Assessed Valuation)	\$	41,823,367
Gross Inde	btedness		112,192,496
Less:	Enterprise Funds' G.O. Bonds OWDA Loans OPWC Loan SIB Loans Long-Term Notes Payable Capital Lease Debt Service Fund Balance Within 5 1/2 % Limitations	_	(99,457,982) (4,947,309) (2,103,214) (5,200,000) (483,991) (63,134) (63,134)
Legal Deb	\$	41,886,501	

Source: Stark County, Ohio: County Auditor

# PLEDGED REVENUE COVERAGE - WATER LAST TEN YEARS

	Water	Water	Net	Debt Service (2)		
Year	Operating Revenues	Operating Expenses (1)	Available Revenues	Principal	Interest	Coverage
2018	\$ 19,212,411	\$ 14,187,213	\$ 5,025,198	\$ 1,916,880	\$ 761,085	1.88
2017	18,516,422	13,895,418	4,621,004	1,828,154	810,532	1.75
2016	17,077,822	11,864,387	5,213,435	1,690,414	858,350	2.05
2015	17,635,080	10,489,977	7,145,103	1,230,068	655,415	3.79
2014	15,558,604	12,561,631	2,996,973	1,207,800	693,767	1.58
2013	14,966,698	10,773,779	4,192,919	1,226,158	292,830	2.76
2012	14,585,591	10,128,499	4,457,092	1,352,707	872,374	2.00
2011	13,842,633	10,139,601	3,703,032	872,673	518,539	2.66
2010	14,722,587	8,710,422	6,012,165	877,648	554,061	4.20
2009	12,012,071	9,739,900	2,272,171	639,403	423,296	2.14

<sup>(1)</sup> Direct operating expenses do not include depreciation expense.

<sup>(2)</sup> Debt service only includes OWDA and OPWC loans payable solely from net revenues in the water enterprise fund.

# PLEDGED REVENUE COVERAGE - SEWER LAST TEN YEARS

	Sewer	Sewer	Net	Debt Service (2)		
Year	Operating Revenues	Operating Expenses (1)	Available Revenues	Principal	Interest	Coverage
2018	\$ 16,461,823	\$ 13,448,984	\$ 3,012,839	\$ 4,090,914	\$ 2,487,139	0.46
2017	19,372,303	12,979,807	6,392,496	3,961,951	2,603,864	0.97
2016	14,905,867	10,696,474	4,209,393	896,391	92,616	4.26
2015	15,744,326	11,804,564	3,939,762	869,478	119,325	3.98
2014	13,952,785	10,399,217	3,553,568	846,280	142,524	3.59
2013	13,914,466	9,639,001	4,275,465	1,370,935	234,030	2.66
2012	14,490,594	9,797,750	4,692,844	1,324,728	273,002	2.94
2011	13,371,229	10,313,864	3,057,365	780,387	208,417	3.09
2010	13,314,535	8,234,557	5,079,978	759,602	229,202	5.14
2009	11,713,312	8,767,929	2,945,383	762,748	249,423	2.91

<sup>(1)</sup> Direct operating expenses do not include depreciation expense.

<sup>(2)</sup> Debt service only includes OWDA and OPWC loans payable solely from net revenues in the sewer enterprise fund.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

			Per	
		Total Personal	Capita	Unemployment
	Population (1)	Income	Income	Rate (2)
2018	70,458	\$ 1,861,073,120	\$ 26,414	5.0%
2017	70,909	2,165,588,250	30,540	5.1%
2016	71,323	2,086,860,000	29,259	5.9%
2015	73,007	1,969,255,650	26,974	5.8%
2014	72,297	2,032,581,050	28,114	4.7%
2013	72,683	2,025,140,450	27,863	6.9%
2012	73,007	2,034,784,650	27,871	6.9%
2011	73,007	1,834,444,050	25,127	9.3%
2010	73,007	1,834,444,050	25,127	11.2%
2009	78,362	1,888,534,400	24,100	11.4%

(1) Source: US Census Bureau.

(2) Source: U.S. Dept. of Labor

### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

### 2018

			Percentage of Total City
Employer	Nature of Activity	Employees	Employment
Aultman Hospital	Health Service	7,300	16.64%
Mercy Medical	Health Service	2,784	6.34%
Canton City School	Education	2,299	5.24%
Stark County	Government	1,894	4.32%
Fresh Mark Inc	Meat processing	1,744	3.97%
Timken Steel	Steel	1,384	3.15%
City of Canton	Municipal Government	925	2.11%
Nationwide	Insurance Provider	549	1.25%
MK Morse Co	Saw Blades and Accessories	537	1.22%
Republic Engineer	Hot-rolled and cold finisher steel bars		
	and specialty steels	529	1.21%
Total		19,945	45.45%
Estimated Total Employment within	the City	43,881	

2009

			Percentage of Total City
Employer	Nature of Activity	Employees	Employment
Aultman Hospital	Health Service	5,220	19.62%
The Timken Co.	Tapered roller bearings and steel	2,753	10.35%
Stark County	County Government	2,649	9.96%
Mercy Medical Center	Health Service	2,624	9.86%
Canton City School District	Education	2,177	8.18%
City of Canton	Municipal Government	1,086	4.08%
Fresh Mark Inc.	Meat Processing	800	3.01%
Nationwide Insurance	Insurance Provider	780	2.93%
Republic Engineered Steels, Inc.	Hot-rolled and cold finished steel bars		
	and specialty steels	644	2.42%
United States Postal Service	Federal Government	435	1.64%
Total		19,168	72.05%
Estimated Total Employment within	n the City	26,604	

Source: Survey of Employers performed by City Community Development Department and City Income Tax Department

THIS PAGE IS INTENTIONALLY LEFT BLANK.

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015	2014	2013
Governmental Employees						
General government	179	178	182	183	188	183
Security of persons and property	361	347	372	380	379	361
Public health	51	47	51	52	53	52
Transportation	46	38	47	47	50	46
Community development	15	13	16	16	16	15
Leisure time activities	27	28	17	21	21	14
<b>Total Governmental Employees</b>	679	651	685	699	707	671
<b>Business-Type Employees</b>						
Water	85	89	86	90	85	85
Sewer	80	72	74	75	73	76
Refuse	60	62	61	67	63	61
Building Code	21	23	_	-	-	-
<b>Total Business-Type Employees</b>	246	246	221	232	221	222
Total Employees	925	897	906	931	928	893

Method: Part-time and seasonal employees are not included

Source: City of Canton Auditor's Office

2012	2011	2010	2009
175	181	183	181
367	375	396	409
49	47	51	50
44	46	45	50
14	19	23	23
14	16	21	21
663	684	719	734
84	88	87	91
75	71	73	80
56	57	54	58
_	_	_	-
215	216	214	229
878	900	933	963

### CITY OF CANTON

#### STARK COUNTY, OHIO

#### CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015	2014	2013
<b>General Government</b>						
Departmental vehicles	48	43	38	43	38	38
<b>Security of Persons and Property</b>						
Police stations	5	5	5	5	5	5
Police department vehicles	118	125	132	129	124	122
Fire stations	7	7	7	7	7	8
Fire department vehicles	49	46	48	48	46	44
Intersections with						
traffic lights	199	200	200	200	203	236
Traffic department vehicles	17	17	17	16	15	16
Public Health						
Departmental vehicles	27	24	24	24	21	19
Transportation						
Area (in square miles)	25.70	25.70	25.70	25.70	25.70	25.70
Miles of streets	414.31	414.11	413.73	413.44	413.44	414.11
Bridges	24	24	24	24	24	24
Miles of storm sewers	219.35	219.35	219.15	218.96	218.96	217.48
Departmental vehicles	98	96	103	108	99	102
Leisure Time Activities						
Number of parks	61	61	61	61	61	61
Park acreage	825	825	825	812	812	812
Number of shelters	25	25	25	25	25	24
Number of baseball fields	41	41	43	43	43	43
Walking tracks	4	4	4	4	4	4
Walking bridges	17	17	17	17	17	17
Play equipment sets	43	43	43	41	41	39
Restrooms	20	20	21	20	20	19
Number of tennis courts	8	8	8	8	8	8
Swimming pools	1 1	1 1	1 1	1 1	1	1
Community centers Departmental vehicles	51	50	50	49	46	45
Departmental venicles	31	30	30	72	40	43
Water	666.20	666.65	664.22	662.00	661.24	660.22
Miles of water mains	666.28	666.65	664.23	663.99	661.24	668.32
Water treatment plants	3	3	1	3	3	3
Maximum daily capacity in gallons (in millions)	40,500	40,500	40,500	40,500	40,500	40,500
Number of fire hydrants	5,449	5,430	3,321	3,309	3,274	3,258
Departmental vehicles	92	90	89	3,309 87	81	3,238
_	,2	,,,	0)	0,	01	01
Sewer Miles of sanitary sewers	363.25	364.25	363.00	363.00	363.00	360.00
Sewer treatment plants	1	1	1	303.00	1	1
Maximum daily capacity	1	1	1	1	1	1
in gallons (in millions)						
Wet weather	88,000	88,000	67,000	67,000	67,000	67,000
Dry weather	39,000	39,000	39,000	39,000	39,000	39,000
Departmental vehicles	69	71	69	71	67	68
Refuse						
Departmental vehicles	27	27	26	26	29	28
<b>Building Code</b>						
Departmental vehicles	4	2	-	-	-	-

Source: Various City of Canton Departments

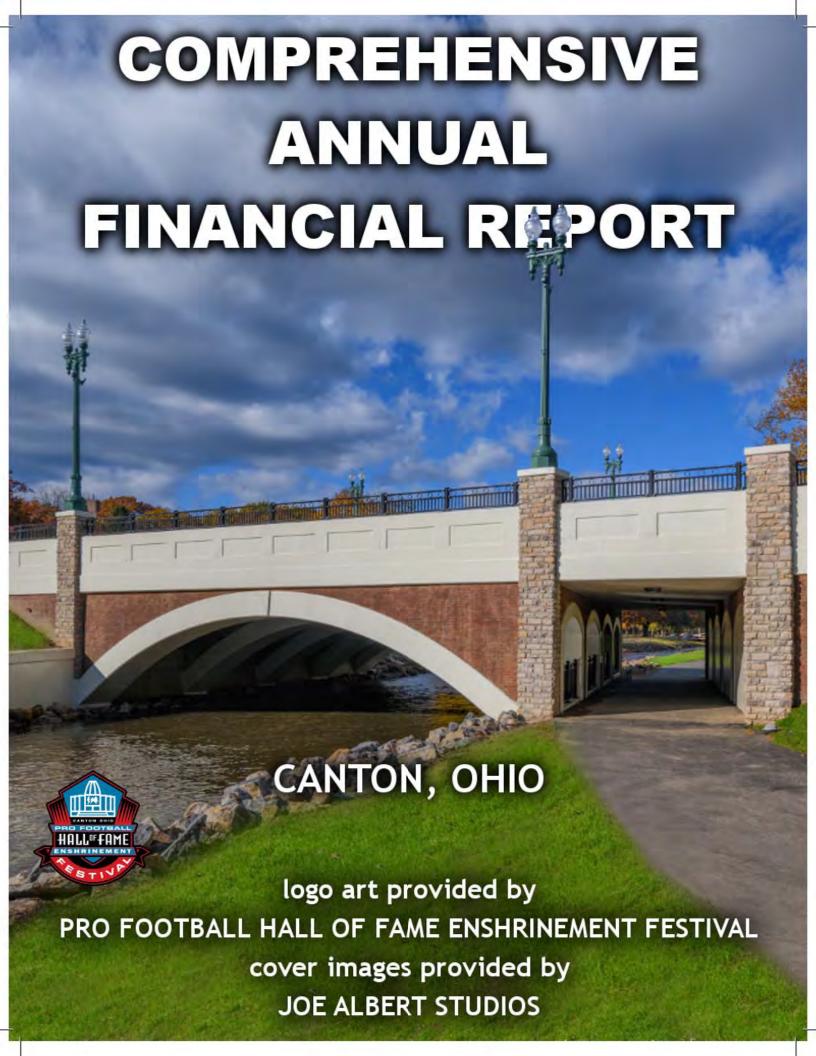
2012	2011	2010	2009
22		22	22
22	22	22	22
5	5	5	5
123	123	124	129
8	8	8	8
39	39	40	40
213	213	224	226
17	17	17	19
12	12	12	14
25.70	25.70	25.70	25.50
414.11	414.11	414.30	414.40
23	23	23	23
217.48	217.48	217.40	214.56
110	110	112	114
110	110	112	117
61	61	61	61
812	812	812	812
23	23	23	22
43	43	43	43
4	4	4	4
16	16	16	14
39	39	37	37
19	19	19	19
8 -	8 -	8	8
1	1	1	1
45	45	46	47
660.03	660.03	658.80	658.69
3	3	3	3
40,500	40,500	40,500	40,500
3,258	3,258	3,252	3,252
71	71	68	62
71	71	00	02
360.00	360.00	363.00	362.83
1	1	1	1
67,000	67,000	67,000	67,000
39,000	39,000	39,000	39,000
63	63	63	52
03	03	03	32
20	20	22	25
20	20	23	25
_			
-	-	-	-

### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015
General Government				
Auditor				
Purchase orders issued	6,974	6,182	6,677	7,754
Checks issued	14,830	14,430	15,420	16,682
Payroll checks issued	34,193	34,407	-	27,952
Civil service	21	21	21	27
Tests administered	31	31	21	27
Courts Cases heard	28,372	20.592	27,066	27.051
Trials held	108	29,582		27,051 169
Probation cases	285	122 362	162 381	425
Community service	203	302	301	723
Cases	2,215	2,108	2,166	2,250
House arrest cases	2,213	2,100	2,100	2,230
Income tax				
Refunds issued	1,811	1,606	2,652	2,526
Tax notifications mailed	39,160	36,685	36,681	33,978
Law department	,	,		,-
Claims	306	214	115	422
Trials conducted	137	73	68	284
Pretrials conducted	5,114	9,474	7,660	7,961
Prosecutor hearings	101	323	132	212
Criminal intakes	1,677	430	1,772	1,190
Security of Persons and Property				
Code enforcement				
Building permits issued	899	903	3,131	641
Building permits estimated	0,,	, , ,	0,101	0.1
value (in millions)	\$39,526	\$23,256	\$164,796	\$107,339
Police	,	,	, ,,,,,	,,
Physical arrests	3,594	2,544	2,191	_
Traffic violations	7,827	5,545	3,065	_
Parking violations	7,891	7,116	-	9,800
Fire				
Calls answered	15,175	16,681	15,529	15,350
Public Health				
Birth certificates issued	9,280	9,723	9,650	9,411
Death certificates issued	6,881	6,492	6,667	6,653
Nursing	2,222	-,	-,	-,
Home visits	329	266	-	329
Air pollution complaints				
Investigated	258	274	199	266
Food service inspections	1,159	1,309	553	2,019
Transportation				
Road salt expense	\$389,807	\$354,748	\$528,478	\$590,690
•	\$389,807	\$334,740	\$320,476	\$390,090
Leisure Time Activities				
Shelter/building permits issued	738	746	858	879
Water				
Number of service				
connections	44,543	44,509	44,480	44,431
Daily average consumption				
in gallons (in millions)	21.869	19.467	21.988	21.147
Sewer				
Number of active				
sewer accounts	25,981	25,981	26,433	26,510
Daily average treatment	25,701	20,201	20,.55	20,510
in gallons (in millions)	30.06	29.06	28.46	30.04
Source: Various City of Canton Departments	- S 31 -			

2014	2013	2012	2011	2010	2009
7,143	6,924	6,608	6,666	7,228	6,988
16,953	15,946	16,156	16,542	16,431	16,817
28,402	27,335	26,963	28,285	29,027	30,031
34	30	28	15	12	12
26,761	25,745	27,027	30,649	39,557	32,403
198	180	180	215	290	217
465	442	427	418	395	423
2,171	1,971	2,021	2,080	2,681	2,578
109	107	216	164	120	183
2,564	2,718	2,934	2,935	2,870	3,182
30,604	31,650	40,471	34,908	32,693	35,484
487	180	139	245	176	127
299	119	83	84	22	44
6,489	7,218	6,572	6,829	7,735	7,428
67	76	103	55	121	109
1,872	1,919	1,952	1,966	2,107	2,241
638	685	706	1,071	819	4,097
\$47,834	\$75,616	\$42,528	\$68,127	\$42,510	\$73,781
2.200					
2,390	2,013	2,613	3,471	4,201	4,466
3,086	2,074	3,726	8,850	15,328	6,162
9,145	10,100	10,104	8,556	10,422	10,789
13,835	14,276	13,789	13,429	20,687	12,602
9,553	9,619	3,950	10,263	12,413	14,859
6,678	6,798	1,822	8,144	7,875	9,715
322	307	350	395	408	425
276	249	220	282	63	167
2,278	2,539	878	946	971	1,240
\$270,154	\$500,693	\$465,348	\$817,201	\$516,835	\$681,366
708	450	529	473	453	520
/08	450	529	4/3	453	520
44,367	44,360	44,292	44,184	44,171	44,179
20.089	17.897	19.150	19,106	19,970	19,983
26,514	27,763	26,815	26,804	27,000	27,178
30.14	27.18	27.82	34,030	30,326	27,800

THIS PAGE IS INTENTIONALLY LEFT BLANK.



SUPPLEMENTAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2018

### TABLE OF CONTENTS

	<u>PAGES</u>
Schedule of Expenditures of Federal Awards	1 - 2
Independent Auditor's Report on Internal Control Over Financial	
Reporting and on Compliance and Other Matters	
Required by Government Auditing Standards	3 - 4
Independent Auditor's Report on Compliance with Requirements Applicable	
to Each Major Federal Program and on Internal Control Over Compliance	
and the Schedule of Expenditures of Federal Awards	
Required by the <i>Uniform Guidance</i>	5 - 7
Schedule of Findings 2 CFR § 200.515	8
Summary Schedule of Prior Audit Findings 2 CFR § 200.515	9

#### CITY OF CANTON STARK COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	(B) PASSED THROUGH TO SUBRECIPIENTS	(A),(E) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE				
Passed through Ohio Department of Health:  WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	76-2-0011-WA0916	\$ 639,169	\$ 1,324,674
Total U.S. Department of Agriculture	10.557	/0-2-0011-WA0910	639,169	1,324,674
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			039,109	1,324,07
Passed Through N/A:				
CDBG- Entitlement Grants Cluster: ) Community Development Block Grants/Entitlement Grants Total CDBG- Entitlement Grants Cluster	14.218	N/A		3,186,842 3,186,842
Emergency Solutions Grants Program	14.231	N/A		181,525
Home Investment Partnerships Program	14.239	N/A		397,58
Fair Housing Assistance Program State and Local: Fair Housing Assistance Program State and Local Fair Housing Assistance Program State and Local Fair Housing Assistance Program_State and Local Total Fair Housing Assistance Program State and Local	14.401 14.401 14.401	N/A N/A N/A		4 68,85; 97,84 166,73;
Total U.S. Department of Housing and Urban Development				3,932,694
U.S. DEPARTMENT OF JUSTICE  Passed Through N/A:				
Violence Against Women Formula Grants	16.588	N/A		80,233
Public Safety Partnership and Community Policing Grants				
2012 Public Safety Partnership and Community Policing Grants 2013 Public Safety Partnership and Community Policing Grants	16.710 16.710	N/A N/A		111,84 165,48
2014 Public Safety Partnership and Community Policing Grants 2015 Public Safety Partnership and Community Policing Grants	16.710 16.710	N/A N/A		326,08 370,62
2016 Public Safety Partnership and Community Policing Grants  Total Public Safety Partnership and Community Policing Grants	16.710	N/A		17,88 991,90
Edward Byrne Memorial Justice Assistance Grant Program:  1) Edward Byrne Memorial Justice Assistance Grant Program  1) Edward Byrne Memorial Justice Assistance Grant Program  1) Edward Byrne Memorial Justice Assistance Grant Program  Total Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738 16.738	2015-DJ-BX-0032 2016-DJ-BX-0834 2017-DJ-BX-0135		50,199 29,900 37,290 117,40
Total U.S. Department of Justice				1,189,54
U.S. DEPARTMENT OF TRANSPORTATION				1,107,54
Passed Through Ohio Department of Transportation:				
Highway Planning and Construction Cluster: Highway Planning and Construction	20.205 20.205	PID-85299 PID-91594/ PID - 90365		145,35
Highway Planning and Construction Highway Planning and Construction	20.205	PID-90268/PID - 90361		1,417,06 75,61
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	PID-90671 PID-90465		4,917,27: 364
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	PID-92562 PID-99897		79,20 337,62
Total Highway Planning and Construction Cluster				6,972,50
Highway Safety Cluster: State and Community Highway Safety Total Highway Safety Cluster	20.600	2009-SC-N/I		28,79 28,79
Total U.S. Department of Transportation				7,001,29
U.S. ENVIRONMENTAL PROTECTION AGENCY Passed Through the Ohio Environmental Protection Agency:				
Air Pollution Control Program Support	66.001	AP-19-91-76-020007		233,679
Total U.S. Environmental Protection Agency				233,67
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Health:				
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	93.074	76-2-001-2-PH0110		95,95
Affordable Care Act (ACA) Personal Responsibility Education Program	93.092	76-2-001-2-PR0112		142,576
Immunization Cooperative Agreements	93.268	76-2-001-2-GV0119	21,427	58,35
PPHF Capacity Building Assistance to Strengthen Public Health Immunization Infractructure and Performance financed in part by Prevention and Public Health Funds	93.539	76-2-001-2-IM1017	43,868	48,11
Medicaid Cluster: ) Medical Assistance Program	93.778	N/A		51,10
Total Medicaid Cluster				51,102
Head Start	93.600	N/A	155.070	5,013
HIV Prevention Activities - Health Department Based	93.940	76-2-0012-HP0916	155,073	252,27
Sexually Transmitted Diseases (STD) Prevention and Control Grants	93.977	76-2-0012-ST0816	9,025	26,74
Maternal and Child Health Services Block Grant to the States  Maternal and Child Health Services Block Grant to the States  Total Maternal and Child Health Services Block Grant to the States	93.994 93.994	76-2-001-1-DS0916 76001-1-MC0916		50,09: 120,57 170,66
Total U.S. Department of Health and Human Services			229,393	850,80
U.S. DEPARTMENT OF HOMELAND SECURITY Passed Through N/A:				
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	N/A		624,20
Assistance to Firefighters Grant	97.044	N/A		127,46
Total U.S. Department of Homeland Security				751,67

#### CITY OF CANTON STARK COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

- (A) This schedule includes the federal award activity of the City of Canton under programs of the federal government for the year ended December 31, 2018 and is prepared in accordance with the cash basis of accounting. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City of Canton, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Canton.
- (B) The City passes certain federal awards received from various agencies to other governments or not-for-profit agencies (subrecipients). As Note A describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

(C) The City has a revolving loan program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. This schedule reports loans made and administrative costs as disbursements. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans, however are not included as disbursements on this schedule.

These loans are collateralized by mortgages on the property or asset acquired.

Activity in the Community Development Block Grant revolving loan fund during 2018 is as follows:

Beginning loans receivable balance as of January 1, 2018	\$	662,219
Loans Disbursed		-
Loans Repaid		194,779
Ending loans receivable balance as of December 31, 2018	\$	467,440
	_	
Cash balance on hand in the revolving loan fund as of December 31, 2018	\$	73,501

- (D) Pass-through grant numbers were unable to be obtained for these grants.
- (E) Certain federal programs require the City contribute non-federal funds (matching funds) to support the federally funded programs. The City has complied with the matching requirements. The expenditure of non-federal matching funds are not included on this schedule.
- (F) CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimus rate of 10% of modified total direct costs to indirect costs. The City has not elected to use the 10% de minimus indirect cost rate.
- (G) Passed through Stark County Family Council
- (H) Passed through the State of Ohio Office of Criminal Justice Services



### Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

City of Canton Stark County 218 Cleveland Avenue SW Canton, Ohio 44702

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Canton, Stark County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Canton's basic financial statements and have issued our report thereon dated June 25, 2019, wherein we noted as discussed in Note 3, the City of Canton adopted Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Canton's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Canton's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Canton's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Canton Stark County Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City of Canton's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Canton's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Canton's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, the.

June 25, 2019

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance and the Schedule of Expenditures of Federal Awards Required by the *Uniform Guidance* 

City of Canton Stark County 218 Cleveland Avenue SW Canton, Ohio 44702

To the Members of Council and Mayor:

#### Report on Compliance for Each Major Federal Program

We have audited the City of Canton's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of the City of Canton's major federal programs for the year ended December 31, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the City of Canton's major federal programs.

#### Management's Responsibility

The City of Canton's Management is responsible for complying with federal statues, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the City of Canton's compliance for each of the City of Canton's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Canton's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the City of Canton's major programs. However, our audit does not provide a legal determination of the City of Canton's compliance.

City of Canton
Stark County
Independent Auditor's Report on Compliance with Requirements Applicable
to Each Major Federal Program and on Internal Control Over Compliance and the Schedule of
Expenditures of Federal Awards Required by the *Uniform Guidance*Page 2

#### Opinion on Each Major Federal Program

In our opinion, the City of Canton complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2018.

#### Report on Internal Control Over Compliance

The City of Canton's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the City of Canton's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City of Canton's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

City of Canton
Stark County
Independent Auditor's Report on Compliance with Requirements Applicable
to Each Major Federal Program and on Internal Control Over Compliance and the Schedule of
Expenditures of Federal Awards Required by the *Uniform Guidance*Page 3

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Canton as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Canton's basic financial statements. We issued our unmodified report thereon dated June 25, 2019. Our opinion also explained that the City of Canton adopted Governmental Accounting Standard No. 75 during the year. We conducted our audit to opine on the City of Canton's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Julian & Grube, Inc.

Julian & Sube, the.

June 25, 2019



### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2018

	1. SUMMARY OF AUDITORS' RESULTS			
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified		
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No		
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified		
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No		
(d)(1)(vii)	Major Programs:	Public Safety Partnership and Community Policing Grants, CFDA #16.710; Highway Planning and Construction Cluster		
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$750,000 Type B: all others		
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No		

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENT REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None



None



### RICHARD A. MALLONN II

### CANTON CITY AUDITOR

City Hall, Canton, Ohio 44702 Phone: (330) 489-3226

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR § 200.515 DECEMBER 31, 2018

Finding Number	Year Initially Occurred	Finding Summary	Status	Additional Information
2017-001	2014	Noncompliance - Reporting/Significant Deficiency - Office of Management and Budget No. 0348-0061 indicates recipients should submit interim SF-425 Federal Financial Reports (FFRs) on a quarterly, semi-annual or annual basis as directed by the federal awarding agency. The City did not complete the SF-425 Federal Financial Reports for the CDBG grant program during 2017.	Partially Corrected	Moved to Management Letter



#### **CITY OF CANTON**

**STARK COUNTY** 

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 24, 2019