Single Audit Reports
December 31, 2018



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County Commissioners Lucas County One Government Center, Suite 600 Toledo, Ohio 43604

We have reviewed the *Independent Auditor's Report* of Lucas County prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Lucas County is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

June 12, 2019



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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR

PASS THROUGH GRANTOR

FEDERAL GRANTOR				
PASS THROUGH GRANTOR		CFDA	F-41	F
Recipient Department: Program Title	Award Number	Number	Federal Expenditures	Expenditures to Subrecipients
J.S. Department of Agriculture				
Passed through Ohio Department of Education (ODE):				
Juvenile Court:				
Nutrition Cluster:				
Commodity Distribution Program	IRN: 083097	10.550	62	
National School Lunch/Afterschool Snack Program	IRN: 083097	10.555	84,189	
Breakfast Program	IRN: 083097	10.553	42,385	
Passed through Ohio State Department of Job and Family Services (ODJFS)		-	126,636	
Lucas County Job & Family Services				
State Administrative Matching Grants for the				
Supplemental Nutrition Assistance Program	(1)	10.561	5,302,001	
Cotal U.S. Department of Agriculture			5,428,637	_
			2,120,027	
J.S. Department of Housing and Urban Development (HUD) Passed through Ohio Department of Development (ODD)				
Board of County Commissioners:				
CDBG - FY16 Formula	B-F-16-1BR-1	14.228	67,708	-
Total U.S. Department of Housing and Urban Development		•	67,708	_
otal C.S. Department of Housing and Orban Development			07,708	
J.S. Department of Justice				
Passed through Criminal Justice Coordinating Council (CJCC):				
Second Chance Act Reentry Initiative	2014-BJ-SCA-1415	16.812	127,428	
Passed through Criminal Justice Coordinating Council (CJCC):				
Title II Circles & Verses	2016-JJ-DMC-2100A	16.540	30,000	
JAG Program:				
Passed through Criminal Justice Coordinating Council (CJCC):				
Sheriff:				
Edward Byrne Memorial Justice Assistance Grant Program - FY15 Round 2	2015-JG-LE-1010	16.738	25,264	
Edward Byrne Memorial Justice Assistance Grant Program - FY17	2017-JG-LE-1010	16.738	39,216	_
			64,480	
		•		
Passed through Ohio Office Of Criminal Justice Service (OCJS)				
& Criminal Justice Coordinating Council (CJCC):				
Juvenile Justice Center - Juvenile Court:				
Family Violence Intervention Program - VAWA (FY17)	2017-WF-VA5-V1083	16.588	11,026	-
Toledo/Lucas County Victim - Witness Assistance Program				
Violence Against Women Formula Grant -VAW Response Team (VAWA)	2017-WF-VA3-8839	16.588	49,263	-
Passed through Criminal Justice Coordinating Council (CJCC):				
Sheriff:				
VAWA Integrated Investigation Grant - FY17	2017-WF-VA2-8837	16.588	36,753	
VIVII Integrated investigation Grant - 1 11/	2017-W1-VA2-0037	10.500		
		•	97,042	

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR

PASS THROUGH GRANTOR

Pauset through Ohio Automey General (OAG)	Recipient Department: Program Title	Award Number	CFDA Number	Federal Expenditures	Expenditures to Subrecipients
Crime Victim Assistance (VOCA VIV)	Passed through Ohio Attorney General (OAG)				
Crime Victim Assistance (VOCA VIW) 2019-VOCA-132132950 16.755 75.530 1.0					
Total U.S. Department of Justice		2018-VOCA-109309838			
Transport Tran	Crime Victim Assistance (VOCA V/W)	2019-VOCA-132132950	16.575		
Pased through Ohio Job and Family Services (ODJES) Pased through Ohio Job Pastment of Labor Uses Published North Pased through Ohio Pastment of Labor Uses Published North Pased through Ohio Pastment of Transportation (ODOT):			-	336,535	
Passed through Ohio Job and Family Services (ODIFS) Workforce Development Agents Workforce Development Agents OMI Resource Sharing SFY18	Total U.S. Department of Justice		-	655,485	
Montanger Sharing SFV18					
OMJ Resource Sharing SFY19 (1) 17.207 16.846 OMJ Resource Sharing SFY19 (1) 17.207 16.846 OMJ Resource Sharing SFY18 (1) 17.245 2.664 OMJ Resource Sharing SFY19 (1) 17.245 2.664 Workforce Investment Act Cluster: Admitistration (1) 17.258 973.698 Admitistration (1) 17.258 140.306 14.099 OMJ Resource Sharing (1) 17.258 140.306 OMJ Resource Sharing (1) 17.258 13.85 Admitistration (1) 17.278 13.85 Admitistration (1) 17.278 44.999 Dislocated Worker 11.2728 66.813 44.999 Dislocated Worker Total (1) 17.278 20.000 Rapid Resource Sharing (1) 17.278 20.000 Rapid Response Regular (1) 17.278 20.000 Dislocated Worker Total (1) 17.278 20.000 Rapid Response Regular (1)					
OMJ Resource Sharing SFY19 (1) 17,207 16,846 1 2 664 - - 1 1 1 2 664 - - 2 664 - - 2 664 - - 2 664 - - 2 664 - - - 2 664 - - - 4 -					
March Marc	•				
OMJ Resource Sharing SFY18	OMJ Resource Sharing SFY19	(1)	17.207		
OMJ Resource Sharing SFY19			-	115,347	
Workforce Investment Act Cluster: Adult:	OMJ Resource Sharing SFY18	(1)	17.245	18,300	
Workforce Investment Act Cluster: Adult	OMJ Resource Sharing SFY19	(1)	17.245	2,664	
Adult: Program			-	20,964	
Adult: Program	Workforce Investment Act Cluster:				
Administration					
OMJ Resource Sharing (1) 17.258 15.020 3.55 3.	Program	(1)	17.258	973,698	
State Special Projects (1) 17.258 385 1.129.409 44.999	Administration	(1)	17.258	140,306	
Adult Total 1,129,409 44,999	OMJ Resource Sharing	(1)	17.258	15,020	
Dislocated Worker: Program	State Special Projects	(1)	17.258	385	
Program	Adult Total		<u>-</u>	1,129,409	44,999
Program	Dislocated Worker:				
Administration (1) 17.278 66,813 OMJ Resource Sharing (1) 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.278 20,000 17.279 20,000 17.279 20,000 17.279 20,000 17.279 20,000 17.279 20,000		(1)	17.278	747,260	
OMJ Resource Sharing					
Rapid Response Regular 10 17.278 200.000 20.000					
Dislocated Worker Total 1,034,793 365,295					
CCMEP Youth Program	Dislocated Worker Total		-	1,034,793	365,295
Total U.S. Department of Labor 3,039,751 1,206,664	Youth:				
Total U.S. Department of Labor	CCMEP Youth Program	(1)	17.259	875,549	796,370
U.S. Department of Transportation Passed through Ohio Department of Transportation (ODOT): County Engineer: Highway Planning and Construction Sylvania-Metamora Bike Path PID 95671 PID 104021 PID 104021 PID 104021 PID 106861 PID 106			-	3,039,751	1,206,664
Passed through Ohio Department of Transportation (ODOT): County Engineer: Highway Planning and Construction Sylvania-Metamora Bike Path PID 95671 120.205 14,527 TR 185 (Veler) Resurfacing PID 104021 20.205 1,399 CEAO Safety Studies (Ball Bank) CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 EXECUTE: Kilburn Road PID 98999 PID 102038 PID 102055 PI	Total U.S. Department of Labor		· -	3,176,062	1,206,664
Passed through Ohio Department of Transportation (ODOT): County Engineer: Highway Planning and Construction Sylvania-Metamora Bike Path PID 95671 120.205 14,527 TR 185 (Veler) Resurfacing PID 104021 20.205 1,399 CEAO Safety Studies (Ball Bank) CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 EXECUTE: Kilburn Road PID 98999 PID 102038 PID 102055 PI	U.S. Department of Transportation				
Highway Planning and Construction Sylvania-Metamora Bike Path PID 95671 20.205 14,527 TR 185 (Veler) Resurfacing PID 104021 20.205 1,399 CEAO Safety Studies (Ball Bank) PID 106861 20.205 6,072 CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 20.205 44,782 Kilburn Road PID 98999 20.205 44,689 McCord Road PID 98995 20.205 305,976 Old State Line PID 102038 20.205 436,885 854,330 -					
Sylvania-Metamora Bike Path					
TR 185 (Veler) Resurfacing PID 104021 20.205 1,399 CEAO Safety Studies (Ball Bank) PID 106861 20.205 6,072 CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 20.205 44,782 Kilburn Road PID 98999 20.205 44,689 McCord Road PID 98955 20.205 305,976 Old State Line PID 102038 20.205 436,885 Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI-2019-LCSO-00010 20.608 15,989 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989	Highway Planning and Construction				
CEAO Safety Studies (Ball Bank) PID 106861 20.205 6,072 CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 20.205 44,782 Kilburn Road PID 98999 20.205 44,689 McCord Road PID 98955 20.205 305,976 Old State Line PID 102038 20.205 436,885 Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI-2018-LCSO-00005 20.608 150,698 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 - 166,687 -	Sylvania-Metamora Bike Path	PID 95671	20.205	14,527	
CEAO Safety Studies (Rural and Urban Safety Sign Inventory) PID 106255 20.205 44,782 Kilburn Road PID 98999 20.205 44,689 McCord Road PID 98955 20.205 305,976 Old State Line PID 102038 20.205 436,885 Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI-2018-LCSO-00005 20.608 150,698 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 - 166,687 -	TR 185 (Veler) Resurfacing	PID 104021	20.205	1,399	
Kilburn Road PID 98999 20.205 44,689 McCord Road PID 98955 20.205 305,976 Old State Line PID 102038 20.205 436,885 854,330 - Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI-2018-LCSO-00005 20.608 150,698 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 166,687 -	CEAO Safety Studies (Ball Bank)	PID 106861	20.205	6,072	
McCord Road Old State Line PID 98955 PID 102038 20.205 20.205 305,976 436,885 854,330 - Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI - 2018-LCSO-00005 20.608 20.608 150,698 15,989 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 20.608 15,989 166,687 -	CEAO Safety Studies (Rural and Urban Safety Sign Inventory)			44,782	
Old State Line PID 102038 20.205 436,885 Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 - OVI Task Force - FY18 OVI-2018-LCSO-00005 20.608 150,698 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 166,687 -					
Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster Selective Traffic Enforcement Program - FY18 OVI Task Force - FY18 OVI-2018-LCSO-00005 OVI Task Force - FY19 OVI-2019-LCSO-00010 OVI-2019-LCSO-00010 OVI-2018-LCSO-00010					
Passed through Ohio Department of Public Safety (ODOPS) Lucas County Sheriff: Highway Safety Cluster. Selective Traffic Enforcement Program - FY18 OVI Task Force - FY18 OVI-2018-LCSO-00005 OVI-2019-LCSO-00010 20.608 15,989 OVI-2019-LCSO-00010 20.608 15,989 166,687 -	Old State Line	PID 102038	20.205		
Lucas County Sheriff: Highway Safety Cluster IDEP/STEP-2018-LCSO-00040 20.600 40,682 - Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00005 20.608 150,698 OVI Task Force - FY18 OVI-2019-LCSO-00010 20.608 15,989 OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 166,687 -			_	854,330	
Highway Safety Cluster Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 -					
Selective Traffic Enforcement Program - FY18 IDEP/STEP-2018-LCSO-00040 20.600 40,682 -	•				
OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 166,687 -		IDEP/STEP-2018-LCSO-00040	20.600	40,682	
OVI Task Force - FY19 OVI-2019-LCSO-00010 20.608 15,989 166,687 -	OVI Tech Ferre FV10	OM 2010 1 CGO 20207	20. 400	150.600	
166,687 -					
	OVI Task Force - FY 19	OV1-2019-LCSO-00010	20.608		
Total U.S. Department of Transportation 1,061,699 -			-	100,08/	
	Total U.S. Department of Transportation		-	1,061,699	

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR

PASS THROUGH GRANTOR Recinient D

Recipient Department:		CFDA	Federal	Expenditures
Program Title	Award Number	Number	Expenditures	to Subrecipients
H.C. Donatowat of Education				
U.S. Department of Education Passed through Ohio Department of Health (ODH):				
Lucas County Family and Children First Counci				
Special Education - Grants for Infants and				
and Families with Disabilities - Help Me Grow - Part ((1)	84.181	603,649	603,649
Total U.S. Department of Education		-	603,649	603,649
U.S. Department of Health and Human Services				
Medical Assistance Program:				
Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services				
Medical Assistance Program - Title XIX	(1)	93.778	151,635	
Medical Assistance Program - Enhanced Federa	(1)	93.778	3,412,211	
Medical Assistance Program - Non Emergency Transportation (NET	(1)	93.778	2,290,868	
	(-)	-	5,854,714	
Passed through Ohio Department of Developmental Disabilities (ODODD)			5,05 1,711	
Lucas County Board of Developmental Disabilities				
Medical Assistance Program - Title XIX - MAC	(1)	93.778	1,788,775	_
Medical Assistance i regiant. The AMA. Mark	(1)	75.116	1,700,773	_
Passed through Ohio Department of Job and Family Services (ODJFS)				
County Children Services:				
·	(1)	02 779	1 727	
Regional Training Child Welfare Child Welfare Medicaid Admin	(1)	93.778	1,737	
Child Welfare Medicald Adhilii	(1)	93.778	76,177	
		-	77,914	
		-	7,721,403	
Child Care and Development Block Grant				
Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services				
Childcare Administration	(1)	93.575	23,940	
Childcare 1/Childcare Non-Admin - CCDI	(1)	93.575	1,020,077	
		_	1,044,017	-
Passed through Ohio Department of Job and Family Services (ODJFS)				
Lucas County Child Support Enforcement Agency				
Visitation Access	(1)	93.597	33,527	
Social Services Block Grant:				
Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services				
Title XX-Base	(1)	93.667	1,325,935	
Title XX- Transfer Subsidy	(1)	93.667	2,700,000	
ASFS Title XX	(1)	93.667	2,622	
		-	4,028,557	508,500
Passed through Ohio Department of Developmental Disabilities (ODODD)				
Lucas County Board of Developmental Disabilities				
Social Services Block Grants - Title XX	(1)	93.667	332,096	-
			•	
Passed through Ohio Department of Mental Health and Addiction Services (OhioMHAS):				
Lucas County Mental Health and Recovery Services Board				
Social Services Block Grants - Title XX	(1)	93.667	306,166	306,166
	· /		,	200,100
Passed through Ohio Department of Job and Family Services (ODJFS)				
County Children Services:				
Regional Training Center Child Welfare	(1)	93.667	964	
Title XX TANF Transfer	(1)	93.667	2,700,000	
THE AND THAT THERSTON	(1)	95.007	2,700,964	
		-	7,367,783	814,666

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR

PASS THROUGH GRANTOR Recipient D

Recipient Department: Program Title	Award Number	CFDA Number	Federal Expenditures	Expenditures to Subrecipients
Temporary Assistance for Needy Families (TANF) Cluster Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services	(1)	02.550	E 254 270	
TANF - Program TANF - Administration	(1)	93.558 93.558	5,354,378	
Fraud Awareness	(1)	93.558	2,305,821 2,000	
Fraud Awareness	(1)	93.338	7,662,199	4,760,778
Passed through Ohio State Department of Job and Family Services (ODJFS)			7,002,133	4,700,770
Workforce Development Agency				
TANF - Program	(1)	93.558	3,494,264	
TANF - Administration	(1)	93.558	156,048	
			3,650,312	3,498,119
Passed through Ohio Department of Job and Family Services (ODJFS)				
County Children Services:	45	02.550	101.005	
TANF Independent Living	(1)	93.558	101,895	-
Passed through Ohio Department of Job and Family Services (ODJFS)				
Juvenile Court: TANF	49-19-TANF-32	02 559	20 777	
TANE	49-19-1ANF-32	93.558	28,777	8,258,897
		-		
Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services				
Refugee Cash Assistance	(1)	93.566	2,529	
Foster Care - Title IV-E:				
Passed Through Ohio Department of Job and Family Services (ODJFS)				
Juvenile Justice Center - Juvenile Court				
Title IV-E Foster Care	G-1819-06-0131	93.658	478,512	-
Passed through Ohio Department of Job and Family Services (ODJFS)				
County Children Services:	(1)	02.650	5 400 220	
Title-IV-E Foster Care Maintenance	(1)	93.658	5,408,239	
Title-IV-E Foster Care Administration	(1)	93.658	2,062,507	
Title IV-E Contracts Foster Care	(1)	93.658 93.658	32,579	
Regional Training Child Welfare	(1)	,	51,138 117,511	
Regional Training Foster Care	(1)	93.658	7,671,974	
		-	8,150,486	
		-	8,130,480	
Passed through Ohio Department of Mental Health and Addiction Services (OhioMHAS) Lucas County Mental Health and Recovery Services Board				
Projects for Assistance in Transition from Homelessness (PATH)	1800259/1900689	93.150	170,054	170,054
		-	· · · · · · · · · · · · · · · · · · ·	
Substance Abuse and Mental Health Services (CABHI)	1800661	93.243	110,524	110,524
Block Grants for Community Mental Health Services	(1)	93.958	392,144	392,144

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

YEAR ENDED DE EDERAL GRANTOR	CEMBER 31, 2018			
PASS THROUGH GRANTOR Recipient Department:		CFDA	Federal	Expenditures
Program Title	Award Number	Number	Expenditures	to Subrecipien
Passed through Ohio Department of Mental Health and				
Addiction Services (OhioMHAS):				
Lucas County Mental Health and Recovery Services Board				
ENGAGE 2.0	1800564/1900716	93.104	607,265	607,265
Opioid STR (CURES)	(1)	93.788	617,433	617,433
Block Grants for Prevention and Treatment of Substance Abuse:				
Per Capita Treatment	(1)	93.959	1,020,243	
Per Capita Prevention	(1)	93.959	576,351	
UMADAOP	(1)	93.959	222,753	
UMADAOP - Prevention	(1)	93.959	86,195	
Circle for Recovery	(1)	93.959	94,193	
DYS Aftercare	(1)	93.959	141,704	
TASC	(1)	93.959	553,497	
WSA Prevention	(1)	93.959	132,377	
WSA Treatment	(1)	93.959	357,208	
		•	3,184,521	3,184,52
and the term of th				
Passed through Ohio Department of Job and Family Services (ODJFS)				
Lucas County Child Support Enforcement Agency	(1)	02.562	5 165 105	
Federal Child Support	(1)	93.563	5,165,125	
Child Support Training Allocation	(1)	93.563	4,930	
Federal Incentive Expenditures	(1)	93.563	1,287,687	
CSEA Awareness Month Total Lucas County Child Support Enforcement Agency	(1)	93.563	3,875 6,461,617	-
Total Lucas County Clind Support Emoteement Agency		•	0,401,017	
Passed through Ohio Department of Job and Family Services (ODJFS) County Children Services:				
· · · · · ·	(1)	02.556	00.500	
Promoting Safe and Stable Families (ESAA Family Preservation Direct	(1)	93.556	80,588	
Promoting Safe and Stable Families (ESAA Family Preservation Operating	(1)	93.556	19,196	
Promoting Safe and Stable Families (ESAA Family Reunification Direct	(1)	93.556	95,215	
Promoting Safe and Stable Families (ESAA Family Reunification Operating	(1)	93.556	21,263	
Caseworker Visits	(1)	93.556	28,811	
Caseworker Visits Admin	(1)	93.556	2,883	
Post Adoption Special Services	(1)	93.556	26,961 274,917	
			274,917	
Stephanie Tubbs Jones Child Welfare Services Program				
Regional Training Child Welfare	(1)	93.645	51,995	
Regional Training Foster Care	(1)	93.645	17,249	
Title IV-B	(1)	93.645	223,483	
Title IV B Administrative	(1)	93.645	23,185	
			315,912	
Adoption Assistance				
Non Recurring Adoption Expenses	(1)	93.659	33,061	
Regional training Center Child Welfare	(1)	93.659	77,665	
Title IV-E Contract Adoption Assistance	(1)	93.659	42,656	
Title IV-E Adoption Assistance Administration	(1)	93.659	6,492,776	
•	()		6,646,158	_
Chafee Foster Care Independence Program (CFCIP - Allocation)	(1)	93.674	139,933	-
		•		
Passed through Ohio State Department of Job and Family Services (ODJFS)				
Lucas County Job & Family Services State Children Health Insurance Program -SCHIF	(1)	93.767	63,293	_
Ü	ζ-/		· · · · · · · · · · · · · · · · · · ·	
otal U.S. Department of Health and Human Services			54,746,699	14,155,504

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2018

FEDERAL GRANTOR

PASS THROUGH GRANTOR

Recipient Department: Program Title	Award Number	CFDA Number	Federal Expenditures	Expenditures to Subrecipients
U.S. Department of Homeland Security				
Homeland Security Grant Program:				
Federal Emergency Management Agency (FEMA				
Passed through Ohio Emergency Management Agency (OEMA)				
Emergency Management Agency				
SHSP Regional (FY16)	67856	97.067	314,776	
SHSP Regional (FY17)	73385	97.067	1,468	
		- -	316,244	315,450
Federal Emergency Management Agency (FEMA Passed through Ohio Emergency Management Agency (OEMA) Emergency Management Agency				
Emergency Management Performance Grant (FY17 EMPG)	72646	97.042	164,514	
		-	164,514	
Total U.S. Department of Homeland Security		-	480,758	315,450
Total Expenditures of Federal Awards		=	\$ 66,220,697	\$ 16,281,267

CFDA - Catalog of Federal Domestic Assistance

 $(1) \ No \ agency \ or \ pass-through \ from \ identifying \ number \ is \ available \ for \ this \ program.$

 $See\ accompanying\ notes\ to\ schedule\ of\ expenditures\ of\ federal\ awards.$

Notes to Schedule of Expenditures of Federal Awards

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of Lucas County under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of the Office of Management and Budget ("OMB") Uniform Administrative Requirements, Cost Principles of Audit Requirements for Federal Awards. Because the Schedule presents only a selected portion of the operations of Lucas County, it is not intended to and does not present the financial position, changes in net position or cast flows of Lucas County.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The County has elected not to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance. Passthrough entity identifying numbers are presented where available.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

To the Lucas County Board of Commissioners Toledo, Ohio:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lucas County, Ohio (the "County") as of and for the year ended December 31, 2018 and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated May 17, 2019, wherein we noted the County implemented GASB Statement No. 75. Our report includes references to other auditors who audited the financial statements of the Toledo Mud Hens Baseball Club, Inc., Preferred Properties, Inc. and Affiliates, Toledo Arena Sports, Inc., and Lucas County Land Reutilization Corporation, as described in our report on the County's financial statements. This report does not include the results of the other auditor's testing on internal controls over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the Toledo Mud Hens Baseball Club, Inc., Preferred Properties, Inc. and Affiliates, Toledo Arena Sports, Inc., and Lucas County Land Reutilization Corporation were not audited in accordance with Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Toledo, Ohio May 17, 2019



REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITORS' REPORT

To the Lucas County Board of Commissioners Toledo, Ohio:

Report on Compliance for Each Major Federal Program

We have audited Lucas County, Ohio's (the "County") compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2018. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2018.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of compliance requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lucas County, Ohio as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated May 17, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Clark, Schaefer, Hackett & Co.

Toledo, Ohio May 17, 2019

Schedule of Findings and Questioned Costs Year Ended December 31, 2018

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?
 None noted

• Significant deficiency(ies) identified not

considered to be material weaknesses?

None noted

Noncompliance material to the financial statements noted?

None noted

Federal Awards

Internal control over major programs:

Material weakness(es) identified?
 None noted

 Significant deficiency(ies) identified not considered to be material weaknesses?

None noted

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?

No

Identification of major programs:

CFDA 17.258, 17.259, 17.278 – WIOA Cluster

CFDA 93.558 – TANF Cluster

Dollar threshold to distinguish between

Type A and Type B Programs: \$1,986,621

Auditee qualified as low-risk auditee?

Section II – Financial Statement Findings

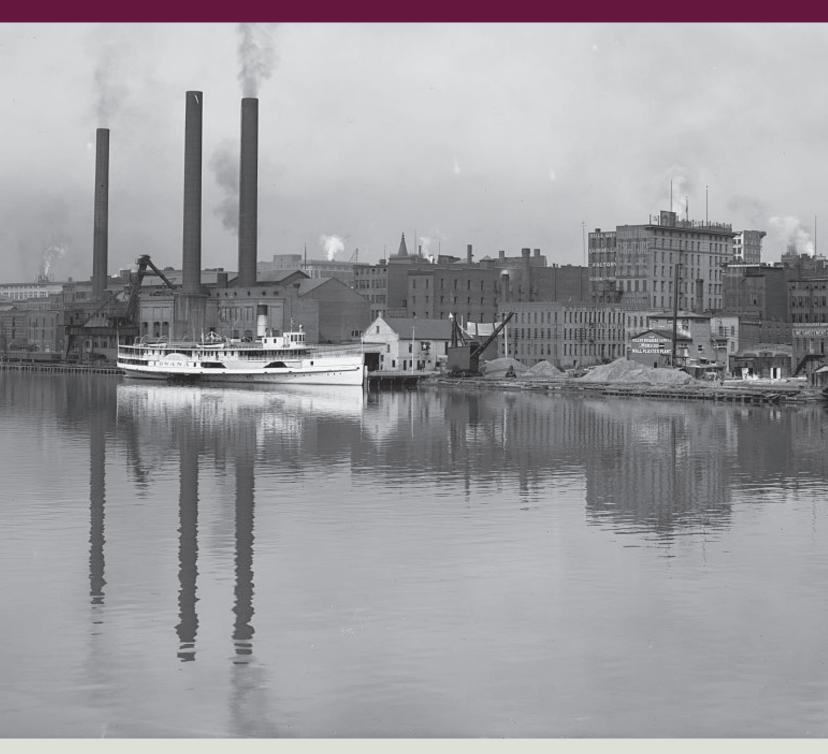
None noted

Section III - Federal Award Findings and Questioned Costs

None noted



Lucas County, Ohio 2018 Comprehensive Annual Financial Report





Issued by Anita Lopez, Esq., Lucas County Auditor For the Year Ended December 31, 2018

Lucas County, Ohio Comprehensive Annual Financial Report for the Year Ended December 31, 2018



Anita Lopez, Esq. Lucas County Auditor



CAFR and CEFS Team



Finance Department

Amy Petrus Chief Deputy Auditor

Anthony StechschulteDirector of Accounting and Internal Control

Ellen Lauderman, CPA
Chief Accountant

Public Information Department

Matthew MackowiakDirector of Workflow Management

Mely Arribas-DouglasResearch and Development Specialist

Historical map of Lucas County, Ohio. Map shows electric and steam railroads, schools, cemeteries, churches, and town. [Published circa 1920] Retrieved from the Toledo Lucas County Public Library, Local History and Genealogy, https://www.ohiomemory.org/digital/collection/p16007coll33/id/29735/rec/21.

Cover photo: Detroit Publishing Co., Publisher. Water front, Toledo, Ohio. [Between 1900 and 1915] Photograph. Retrieved from the Library of Congress, <www.loc.gov/item/2016810684/>.



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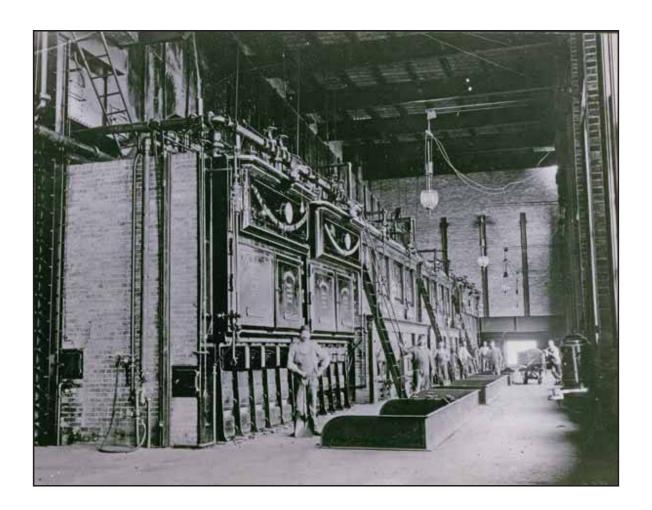
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Lucas County Architecture: Past and Present



The interior of the Toledo Edison Steam Plant on Water Street from around 1900 (photo taken by Korb). The building was designed by Chicago architect Daniel Burnham and built by Toledo Consolidated Electric Company to provide power for Toledo Traction Company trolleys.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.



Introductory Section



The Huntington Center Arena, opened in 2009, was designed as the first new Leadership in Energy and Environmental Design (LEED) sports arena in the United States.

Photo courtesy of The Collaborative.



ANITA LOPEZ LUCAS COUNTY AUDITOR

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May 17, 2019

LUCAS COUNTY BOARD OF COMMISSIONERS AND CITIZENS OF LUCAS COUNTY

As Auditor of Lucas County, I am pleased to present the Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2018.

This report contains basic financial statements, management's discussion and analysis, supplemental financial statements, and other financial and statistical information which provide a complete and full disclosure of all financial aspects material to Lucas County. This CAFR conforms to Generally Accepted Accounting Principles (GAAP) generally accepted in the United States of America as set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the data presented and the completeness and fairness of the presentation, including, all disclosures, lies with the management of the County, and in particular, the Office of the Lucas County Auditor. In fulfilling this responsibility, the Lucas County Auditor's Office has prepared the accompanying financial statements, schedules, and tables. We believe this data fairly reflects the financial position of the County and the results of its operations.

This transmittal letter should be read in conjunction with the *Management's Discussion and Analysis*, which provides a narrative introduction, overview, and analysis of the basic financial statements.

THE COUNTY

Lucas County was formed by an Act of the Ohio General Assembly on June 20, 1835, in honor of then Governor of Ohio, Robert Lucas. Lucas County's elected three-member Board of County Commissioners functions as both the legislative and executive branch of the County. Each Commissioner serves a term of four years. In addition to the County Auditor, who serves as Chief Fiscal Officer, there are seven elected administrative officials, each of which operates independently as set forth by Ohio law. These officials are: Clerk of Courts, Coroner, Engineer, Prosecutor, Recorder, Sheriff, and Treasurer. All of these officials serve four-year terms. The following judges are elected on a county-wide basis to oversee the County's judicial system: Common Pleas Court, Domestic Relations Court, Juvenile Court, Probate Court, and Court of Appeals. Judges are elected to six-year terms.

REPORTING ENTITY AND SERVICES

All governmental departments, agencies, institutions, commissions, public authorities, and other governmental organizations for which the County has significant financial accountability, are included in this CAFR for financial reporting purposes. Financial accountability is determined by the County's ability to appoint a voting majority of the Board, or financial interdependence.

The County provides general governmental services to its citizens, to include: public and health assistance, community related services, civil and criminal justice systems, road and bridge maintenance, sewer and waterline construction and maintenance, and other general legislative and administrative support services. The County also operates and maintains the water supply and wastewater treatment systems. A further discussion of the reporting entity and its services may be found in Note 2 of the Notes to the Basic Financial Statements.

ECONOMIC CONDITION AND OUTLOOK

Located in Northwest Ohio on the Lake Erie coast, Lucas County is situated in the center of a trade area comprised of 16 counties in Northwestern Ohio and Southeastern Michigan, with a population of nearly 1.5 million people. Lucas County is in the Toledo Metropolitan Statistical Area (MSA) and lies in the central portion of a triangle formed by the cities of Chicago, Detroit, and Cleveland. Approximately three-eighths of the population of the United States resides within 500 miles of Lucas County.

The County's economy, historically associated with the glass and automotive industries, has become increasingly diversified, especially in the area of solar and alternative energy. Lucas County remains the home of three of the nation's largest glass companies (Owens Corning, Libbey Glass, and Pilkington North America), and a fourth, Owens-Illinois, is located within Metro Toledo. Fiat Chrysler Automobiles (FCA), General Motors Corporation, and Dana Holding Corporation also continue to be major private sector employers in the County.

A leading publication in the economic development industry, Site Selection Magazine has recognized the City of Toledo for four consecutive years for its robust performance in development. As part of its annual Governor's Cup Awards, the magazine ranked the city third among mid-size markets for development activity in 2018. This accomplishment contributed to the remarkable ranking of the State of Ohio, which placed second nationally for the number of projects.

The success of a local economy increasingly relies on regional cooperation that transcends county borders. Through such collaboration, particular competitive advantages can be identified and supported. As a means of enhancing our global competitiveness, Lucas County joined Wood and Ottawa Counties in Ohio and Monroe County, Michigan to create a Comprehensive Economic Development Strategy (CEDS) for our region. The Northwest Ohio-Southeast Michigan CEDS, officially approved by the U.S. Economic Development Administration in December 2014, provides our region an effective means to coordinate infrastructure, workforce, business, and other capital investments and policies into a regional vision and plan of action, whereby projects, activities, and decisions are prioritized and integrated to maximize economic development outcomes. Significant strides have been taken toward achievement of the objectives included in the CEDS and the county is committed to working with partnering counties to update the document in 2019.

Hensville, a \$19 million mixed use development project which opened in spring of 2016, provides additional shopping, dining, and a concert district which increases the desirability of downtown Toledo as a place to live and work. This investment complements not only the nearby Huntington Center and Fifth Third Field, which collectively attract an estimated one million visitors to Downtown Toledo annually, but has also has been a factor in the planned redevelopment of the SeaGate Convention Centre and the former Hotel Seagate. These assets have enhanced the ability of existing Lucas County attractions such as the Toledo Zoo and the Toledo Museum of Art to draw increasing numbers of leisure and hospitality visitors, an industry which contributes over \$2 billion to the Lucas County economy annually.

In addition to increasing entertainment options, the central business district has attracted considerable corporate investment as well. ProMedica has completed the first phase of its new downtown headquarters, renovating an historic steam plant on the Maumee River. The \$45 million investment has brought 700 employees downtown, with as many as 1,500 additional to follow. The Lathrop Company, one of the area's largest construction contractors, and Directions Credit Union both completed the relocation of their respective headquarters to downtown in 2018.

Business investment has spurred a renewed interest in residential opportunities in the city's core. Currently, market rate housing downtown is nearly full, with waiting lists for several properties. To accommodate the increased interest in downtown living, private sector investors financed \$20 million to renovate the Berdan Building, which added an estimated 115 units and retail space to the market in 2018. The building was also the subject of the Preservation Merit Award the by the Ohio History Connection State Historic Preservation Office as a result of its successful rehabilitation.

A \$28 million investment in the Tower on the Maumee has returned the long vacant building in the city's core back to productive use. The mixed use building not only added an additional 105 residential units, but is also now home to exciting retail and dining options such as Balance Pan-Asian Grille and serves as the location for the aforementioned Directions Credit Union headquarters. A groundbreaking for the Marina District project is anticipated for late spring. The project will bring approximately \$70 million in residential and commercial development along the Maumee River in downtown and will be complemented by the planned adjacent public park.

The healthcare sector continues to be strong in Lucas County. In addition to the considerable investments made by ProMedica in Downtown Toledo, the company invested \$355 million to expand its flagship Toledo Hospital to construct a new 615,000 square foot tower for patient rooms and a new intensive care unit in its children's hospital. The project is near completion. For the second consecutive year, the Toledo Hospital was named as one of America's Best 50 hospitals by Healthgrades for 2019, a leading industry online resource. In 2018, ProMedica also completed its acquisition of HCR ManorCare, a home health care provider operating in thirty states. Additionally, Mercy Health Partners St. Vincent Hospital invested \$34 million in a new 29,000 square foot emergency room that became fully operational in 2018.

Automotive manufacturing remains a leading industry in Lucas County. Fiat Chrysler Automobiles (FCA) expanded production of the next generation of the Jeep Wrangler model in 2017 and renovated another part of the complex to begin production of a new Jeep pickup truck. The highly anticipated Jeep Gladiator pickup is in production and will reach dealer showrooms in spring 2019. The Gladiator will also be the centerpiece of the wildly successful Jeep Fest for 2019, which brought 60,000 visitors and an estimated \$4.5 million in economic activity to Downtown Toledo in 2018. With demand for the Wrangler consistently outpacing supply and the addition of the new product, FCA continues to add workers at the plant.

The success of the FCA operation in North Toledo has led to opportunities for several tier one auto suppliers in Lucas County. Dana, Inc. completed construction of its 300,000 square foot axle plant and Detroit Manufacturing Systems (DMS) built a 102,000 square foot plant to build interior parts for the next generation Jeep Wrangler at the Overland Industrial Park in West Toledo late in 2017. Taken together, the projects at this site are employ over 400 people. Production at Overland has been successful to such a degree that DMS has expanded its footprint at the site and expects to add another 100 jobs in 2019.

General Motors' Powertrain Division manufactures and assembles both front-wheel and rear-wheel transmissions at a 2.0-million-square-foot facility located on 151 acres in Northern Toledo. The facility has repeatedly been recognized by *Harbour Report* as the most productive powertrain plant in North America. Rear-wheel transmissions produced at the plant are used in light trucks and sport utility vehicles, and the front-wheel drive transmissions in five small, fuel-efficient vehicles. In the past ten years, General Motors has invested more than \$1.0 billion in improvements and equipment for the plant.

There are also a number of additional developments worth noting. TPAM, a Japanese prototyping company capable of handling all parts of the product-making process has committed to establishment of its first U.S. operation in north Toledo. The company will invest \$4 million and create at least 30 new jobs. Further, Kripke Enterprises will rehabilitate a vacant industrial building in Sylvania Township and add 69 new workers, more than doubling their workforce. In East Toledo, Cliffs Natural Resources Inc. will locate its first hot briquetted iron production plant at the Ironville Terminal. This project, currently under construction, will add more than 1,200 construction jobs, up to 130 permanent jobs, and represents a \$700 million investment in the Toledo Region.

The robust economic growth in Lucas County has led to shrinking availability of class A industrial space. To remedy this problem, private investors and the County have collaborated with the Regional Growth Partnership and to redevelop a large assembly of industrial land adjacent to the Toledo Express Airport in Western Lucas County. Land-Air, LLC has invested \$7,000,000 to redevelop over 200 acres and add a speculative building at the Land Air Industrial Park in Swanton Township. The project, which is near completion, features 107,000 square feet of pre-cast concrete class A space at the industrial park and a private slip onto the Ohio Turnpike. JobsOhio has provided a \$750,000 grant and a \$2,000,000 loan to provide infrastructure to the site.

In the City of Oregon, the widely anticipated Oregon Clean Energy power plant using natural gas to generate electricity opened for business in 2017. The plant represented a private capital investment of over \$600 million and employs 25 people. The abundance of affordable natural gas has led to a second investment. Oregon Clean Energy Future will begin construction in 2020 and is expected to generate \$650 million in investment and support another 22 full-time jobs.

Unemployment in Lucas County ended 2018 at 5.4%. While it was slightly higher than measured at the end of 2017, unemployment remained very low. Although the unemployment rate tends to rise and fall a few percentage points each month due to seasonal hiring, it is much improved over the 14.0% rate registered in June 2009, generally considered the end of the most recent recession.

There has been significant growth in construction, transportation and healthcare fueled by the need to add new workers, as well as replacing those leaving the workforce due to retirements and other factors. Manufacturing has also seen solid, sustained job growth. This, however, is looming as a potential challenge as the pool of skilled and experienced workers shrinks, leaving employers scrambling to fill open positions. Truck drivers, registered nurses and even retail sales persons are all in high demand with the number of jobs greatly overtaking the number of available workers in those fields. For job seekers, however, this situation creates unique opportunities for careers in growing industries with the correct levels of training.

MAJOR COUNTY INITIATIVES

Lucas County continues to provide a variety of services required to meet the needs of its constituents in the most cost-effective and efficient manner possible. The following activities have led to significant economic progress and have been made possible by Lucas County residents and their government:

- Launched in 2014, the WorkReady Lucas County initiative utilizes a comprehensive assessment called WorkKeys to measure the skills of the region's workforce. In September 2018, the program reached a major milestone and earned the County status as a Certified Work Ready Community. The designation, issued by ACT Inc., the company widely known for their college readiness assessments, illustrates not only the quality of workers in the region, but support for a skilled workforce from more than 250 area businesses. The WorkReady framework quantifies and improves the skill levels of the local workforce through a standardized skill credential that measures, identifies, and closes skill gaps, awarding an ACT National Career Readiness Certificate (NCRC) to authenticate the quality of the local workforce and the tools necessary to improve job seekers' skills.
- Building upon the WorkReady Lucas County program, Lucas County created and executed a specialized program called WorkReady Manufacturing to address potential labor shortfalls at the new manufacturing facilities opening throughout the area. A critical element to the program saw Lucas County development staff facilitating nearly 100 workshops and orientation sessions at schools, community centers and libraries in an effort to engage residents throughout the region. The program has been extremely successful, with more than 3,300 individuals earning the NCRC and demonstrating their readiness to area manufacturers with current and future job openings.

• In 2015, the Lucas County Economic Development Corporation (LCEDC) acquired the Hotel Seagate, a vacant and deteriorating structure in Downtown Toledo. The structure is of great strategic value to future downtown development, located adjacent to the SeaGate Convention Centre and across the street from ProMedica's newly opened headquarters. The site was initially slated for demolition. Citing a recently commissioned study that concluded that there was sufficient demand for an additional 200 rooms in downtown, Lucas County halted the demolition in fall of 2016 and issued a request for proposals (RFP) from qualified developer/operator teams for the planning, design, construction, and operation of a midscale to upper midscale hotel. In 2018, LCEDC reached an agreement with First Hospitality Group to operate a branded franchise hotel as the flagship hotel for the SeaGate Convention Centre. LCEDC and First Hospitality Group will collaborate to renovate the hotel. Construction on the hotel renovation is anticipated to begin in spring 2019 and with an estimated duration of 16 months. Upon completion, the hotel, along with the planned renovation of the convention center, will substantially strengthen economic activity and the viability of tourism in the heart of Downtown Toledo.

ACCOUNTING SYSTEM

The County's day-to-day accounting records are maintained on a basis other than GAAP. For financial reporting purposes, the accounting records for all governmental funds are converted to the modified accrual basis, whereby revenues are recognized, when measurable and available within the business cycle (within 60 days after year end), and expenditures are recognized when the related fund liability is incurred. The accounting records for the proprietary funds and government-wide financial statements are converted to the accrual basis, whereby revenues are recognized when measurable and earned, and expenses are recognized as incurred.

A further discussion of the three methods of accounting (non-GAAP, modified accrual, and accrual) and a reconciliation of budget basis to GAAP basis of accounting may be found in Notes 2 and 13, respectively, of the *Notes to the Basic Financial Statements*.

BUDGETARY CONTROLS

Under Ohio law, the Lucas County Board of Commissioners must adopt an appropriations budget by January 1 of each year, or adopt a temporary appropriation measure with final passage of a permanent budget by April 1. No expenditure can be made from any budgetary account without the Certificate of the County Auditor certifying that funds are available or in the process of collection. When a purchase order is issued or a contract is entered into by any County department or agency, the County Auditor encumbers the necessary funds to pay for the expenditure. Contracts or purchase orders are invalid under Ohio law if sufficient funds are not available to permit the County Auditor to certify the transaction. A further discussion of the budgetary accounting system and its controls may be found in Note 2 of the *Notes to the Basic Financial Statements*.

The County Auditor makes monthly financial reports available to the Board of Commissioners and to all departments and agencies, indicating the monthly and year-to-date expenditures, encumbrances, and cash balances, as well as unencumbered balances by fund, department and account.

LONG-TERM FINANCIAL PLANNING AND THE DISTINGUISHED BUDGET PRESENTATION AWARD

Lucas County is committed to maintaining a strong fiscal environment. To achieve this end, it is the policy of the Board of County Commissioners to maintain a minimum of 15% of the available general fund revenue as an unappropriated cash reserve. This reserve is designated as a budget stabilization tool to assist in alleviating financial stress in the event of an economic downturn and to promote a favorable bond rating for the County. In 2018, the County's uninsured outstanding general obligation bonds were rated "Aa2" by Moody's Investors Service, and "AA" by Standard & Poor's Rating Services. The County maintains significant leeway within the direct debt limitation for additional general obligation debt.

The Lucas County Office of Management and Budget prepares a five-year budget and plan, for which it has received a Distinguished Budget Presentation Award from the Government Finance Officers Association (GFOA) for the last seventeen years (2000—2018). The Distinguished Budget Presentation Award is valid for a period of one year. The County believes that the current budget presentation meets GFOA guidelines and continues to submit its budget to the GFOA to determine current eligibility for this award. The County's budget presentation is located online at www.co.lucas.oh.us/omb.

The County also prepares a Capital Improvements Plan, a flexible document that is used to prioritize, rank, and determine the annual allocation of available capital improvement funds. Rankings may move up or down within the plan, based on changing needs, assessments, and additional project information. It is the policy of the Board of County Commissioners to allocate 8% of estimated general fund revenue for capital improvement projects annually, while also to maintain an 8% unappropriated capital improvement reserve for unanticipated capital needs.

INTERNAL CONTROL

The management of the County is responsible for establishing and maintaining internal control, designed to provide reasonable, but not absolute assurance that the assets of the County are protected from loss, theft, or misuse. Management also ensures that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The design of the internal control also recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal and state financial assistance, the County is responsible for ensuring not only that adequate internal controls are in place, but also that the County has complied with applicable laws and regulations related to those programs. This internal control is subject to periodic evaluation by management.

INDEPENDENT AUDIT

As part of the annual preparation of a CAFR, the County conducts an annual independent audit of its basic financial statements. Based in part on observations of the independent auditors, the County continually strengthens the accounting, budgetary, and internal control of its financial and operational systems. Through the State of Ohio's bidding process, Clark Schaefer Hackett, located in the City of Toledo within Lucas County, was awarded a five-year audit contract beginning in 2015. The unmodified opinion of Clark Schaefer Hackett with respect to the basic financial statements of the County as of and for the year ended December 31, 2018 is included on pages 11 and 12 of this report.

EXCELLENCE IN FINANCIAL REPORTING

The County prepared its first CAFR in 1984 in accordance with the program guidelines for the Certificate of Achievement for Excellence in Financial Reporting (the Certificate), awarded by the GFOA. Each annual report must also satisfy GAAP and disclose applicable legal compliance requirements. The County has been awarded the Certificate for 34 straight years, 1984-2017. The Certificate is valid for a period of one year. We believe that our current report continues to conform to the stringent guidelines and requirements of the program, and the County continues to submit a CAFR to the GFOA to determine its current eligibility.

The County also prepares a Popular Annual Financial Report (PAFR) in accordance with GFOA guidelines. The County has been awarded a GFOA certificate for its PAFR for 21 straight years, 1997-2017. The PAFR Certificate is valid for a period of one year, and the County believes that the current PAFR meets GFOA guidelines and is submitting it to the GFOA to determine current eligibility for this award.

Both of the above financial reports can be located on the County's Auditor's website at: www.co.lucas.oh.us/auditor under the "Finance" button.

ACKNOWLEDGMENTS

This report is the result of the continued cooperation and combined services of the elected officials and management of Lucas County. I would specifically like to thank the Lucas County Commissioners for insight into the *Economic Outlook* and *County Initiatives* portion of this transmittal. Finally, I would like to express special appreciation for members of my staff who have exercised exceptional proficiency and dedication instrumental in the arduous task of issuing a publication of this magnitude and significance:

Finance Department: Amy Petrus, Tony Stechschulte, and Ellen Lauderman

Public Information Department: Mely Arribas-Douglas

Your continued interest in and support of this vital financial reporting function is much appreciated.

Sincerely,

Anita Lopez, Esq.

Lucas County Auditor

ELECTED OFFICIALS DECEMBER 31, 2018

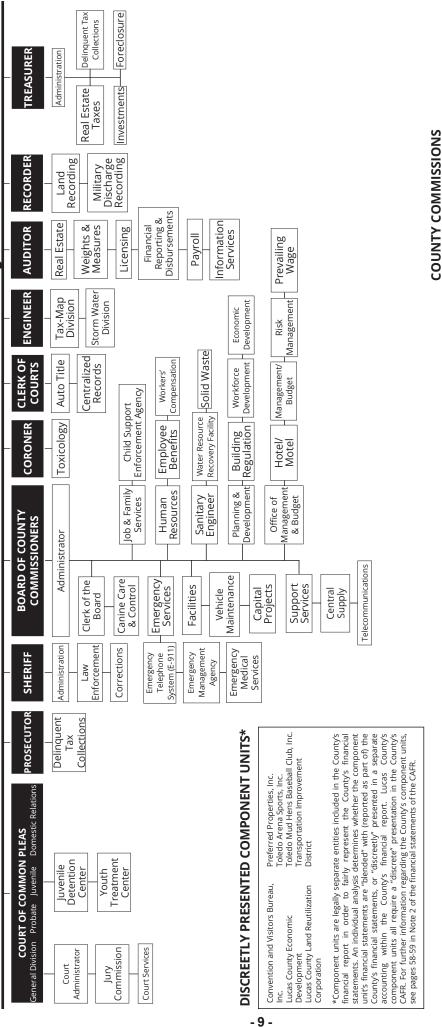
Administra	tors
Anita LopezBernie Quilter	Auditor Clerk of Courts
Pete Gerken	(President) Commissioner
Carol Contrada Tina Skeldon Wozniak	Commissioner Commissioner
James R. Patrick, M.D., D.A.B.PF.P	Coroner
Keith G. Earley Julia R. Bates	Engineer Prosecutor
Phil Copeland	
John Tharp Lindsay Webb	Sheriff Treasurer

Judges ———										
Jul	,ge3									
James D. Bates	Common Pleas Court									
Gary G. Cook										
Stacy L. Cook	Common Pleas Court									
Myron C. Duhart	Common Pleas Court									
Ian B. English	Common Pleas Court									
Michael R. Goulding	Common Pleas Court									
Linda J. Jennings	Common Pleas Court									
Dean Mandros	Common Pleas Court									
Lindsay D. Navarre	Common Pleas Court									
Gene A. Zmuda										
David E. Lewandowski	Domestic Relations Court									
Lisa D. McGowan	Domestic Relations Court									
Denise Navarre Cubbon	Juvenile Court									
	Juvenile Court									
Jack R. Puffenberger										
James D. Jensen	Sixth District Court of Appeals									
Christine E. Mayle	• • • • • • • • • • • • • • • • • • • •									
Thomas J. Osowik	· · · · · · · · · · · · · · · · · · ·									
Mark L. Pietrykowski	• • • • • • • • • • • • • • • • • • • •									
Arlene Singer	Sixth District Court of Appeals									

Your Lucas County Government

Lucas County's Board of County Commissioners functions as both the legislative and executive branch of the county. There are eight elected administrative officials, each of which operate independently as set forth by Ohio law. Judges elected on a county-wide basis include: Common Pleas Court, Domestic Relations Court, Juvenile Court, Probate Court, and Court of Appeals.

The Citizens of Lucas County



Board of Revision	Automatic Data Processing Board	County Budget
includes:	includes:	Commission
Auditor	Auditor	includes:
Treasurer	Treasurer	Auditor
President of	Recorder	Treasurer
the Board of	Clerk of Courts	Prosecutor
Commissioners	Representative of Board of	
	Commissioners	County Record
Investment Advisory	Representative of Common Pleas Court	Commission
Board	(2) Representative of Board of Elections	includes:
includes:	Representative of Domestic Relations	Auditor
Board of	Court	Recorder
Commissioners		Prosecutor
Clerk of Courts	Veteran Services Commission	Clerk of Courts
Treasurer	appointed by:	President of the Board
	The Judges of the Common Pleas Court &	of Commissioners
	General Trial Division	

AFFILIATED COUNTY AGENCIES

County provides some or all funding Administrative Jurisdiction Soil and Water Conservation District Toledo Area Metropolitan Park District Toledo Area Sanitary District ucas Metropolitan Housing Authority Lucas County Planning Commission The Olander Park System

COUNTY BOARDS

Correctional Treatment Board Law Library Resource Board Workforce Investment Board

Board of Elections

Voted levy provides Children Services Board Services Board Mental Health and Recovery Services Board OSU Cooperative Extension Regional Combined Health District Area Office on Aging

Imagination Station
Toledo/Lucas County Port Authority
Toledo/Lucas County Public Library
Toledo Zoological Society



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Lucas County Ohio

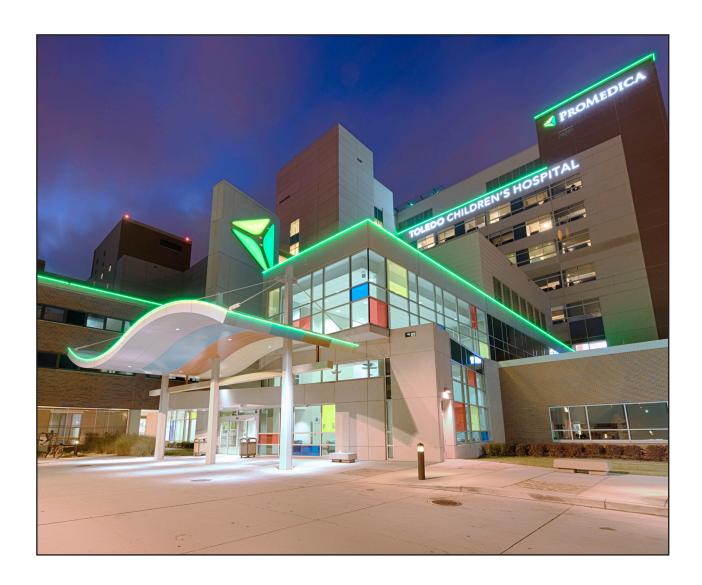
For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO

Financial Section



A part of the original Toledo Hospital facility, built in 1930, is the renovated ProMedica Toledo Children's Hospital. The region's first children's hospital, Toledo Children's Hospital, was established in 1994.

Photo and source courtesy of ProMedica.



INDEPENDENT AUDITORS' REPORT

Lucas County Board of Commissioners Toledo, Ohio:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lucas County, Ohio (the "County") as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Toledo Mud Hens Baseball Club, Inc., Preferred Properties, Inc. and Affiliates, Toledo Arena Sports, Inc., and Lucas County Land Reutilization Corporation, which represent 64 percent, 72 percent, and 76 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for these aggregates discretely presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Lucas County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General, Mental Health and Recovery, Children Services Board, and the Board of Developmental Disabilities funds, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

During the year ended December 31, 2018, The County adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions*. As a result of the implementation of GASB Statement No. 75, the County restated net position at January 1, 2018 for the change in accounting principle (See Note 9). Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, introductory section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 17, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Toledo, Ohio May 17, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

The management's discussion and analysis of the financial performance of Lucas County, Ohio (the "County") provides an overall review of the County's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2018 are as follows:

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the year ended December 31, 2018, by \$319,001 thousand (net position).
- For 2018, the County implemented GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)". As a result of the implementation, net position for the governmental activities decreased from \$346,083 thousand as previously reported to \$230,928 thousand as restated and net position for the business-type activities decreased from \$109,453 thousand as previously reported to \$106,093 thousand as restated. See Note 3A for further detail.
- The County's total net position decreased by \$18,020 thousand or 5.35%, from December 31, 2017, as restated in Note 3A.
- At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$226,778 thousand, an increase of \$28,029 thousand from the prior year. Of this amount, \$47,795 thousand is available for spending on behalf of its citizens.
- At the end of the current year, the unassigned fund balance for the General Fund was \$50,224 thousand. This amount represents 39.53% of total general fund expenditures in 2018.
- The County's total long-term liabilities (including bonds and loans) decreased by \$69,329 thousand, as restated, primarily due to the decrease of the County's net pension liability. During 2018, the County reported a net OPEB liability which restated long-term liabilities as previously reported. The County's net pension liability is discussed in Note 11 and the net pension liability is reported in Note 10. The County's net OPEB liability is discussed in Note 12 and the net OPEB liability is reported in Note 10.

Overview of the Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Lucas County as a financial whole or as an entire operating entity. The statements also provide an increasingly detailed look at specific financial conditions.

The County's basic financial statements are comprised of three components: 1) County-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, this report also contains statistical information that may assist in evaluating the County's demographics and potential economic activity.

Component units, legally separate organizations for which the County is financially accountable, are discretely presented for the Toledo Mud Hens Baseball Club, Inc., Lucas County Land Reutilization Corporation, Lucas County Transportation Improvement District, Preferred Properties, Inc. and Affiliates, Toledo Arena Sports, Inc., Toledo-Lucas County Convention and Visitors Bureau, and Lucas County Economic Development Corporation. Separate statements are prepared for each of these component units. To obtain copies of their statements, refer to Note 2.A of this document.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

County-wide Financial Statements

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business.

Statement of Net Position and the Statement of Activities

The statement of net position presents information on all of the County's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, with the difference between these reported as net position. The statement of activities presents information showing how the County's net position changed during the current year. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by private sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when the cash is received or paid. These two statements report the County's net position and the change in that position. The change in net position is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, non-financial information such as changes in the County's tax base and the condition of County capital assets will also need to be evaluated.

In the statement of net position and the statement of activities, the County is divided into three kinds of activities:

- Governmental Activities Most of the County's services are reported in this category including public safety, social services programs, administration, and all departments with the exception of the Water, Sewer and Wastewater Treatment funds.
- Business-type Activities These services have a charge based upon the amount of usage. The County charges fees to recoup the cost of the entire operation of its Water, Sewer and Wastewater Treatment Plants, as well as all capital expenses associated with these facilities.
- Component Units The County includes financial data of the various discretely presented component units. The County's component units are detailed on the previous page. The component units are separate and may buy, sell, lease, and mortgage property in their own names and can sue or be sued in their own names. More information on the component units, including contact information on how to obtain access to their individual financial statements, can be found in Note 2.A to the Basic Financial Statements.

The County-wide financial statements can be found on pages 27 - 29 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on restriction on the use of monies, the County has established many funds which account for the multitude of services provided to County residents. However, these fund financial statements focus on the County's most significant funds. In the case of Lucas County, the major funds are the General Fund, Mental Health and Recovery Fund, Children Services Board Fund, Board of Developmental Disabilities Fund, Debt Service Fund, Water Supply System Fund, Sewer System Fund, and Wastewater Treatment Fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating government's near-term financing requirements.

Because the focus of governmental funds is narrower than the County-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The governmental fund financial statements can be found on pages 30 - 36 of this report.

The County adopts an annual appropriated budget for all funds requiring a legally adopted budget. The basic financial statements present budgetary comparison statements for the General Fund and the major special revenue funds. The budgetary statements can be found on pages 37 - 40 of this report.

Proprietary Funds: The County maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water supply, sewer and wastewater treatment operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its self-insurance programs, vehicle maintenance, telecommunications, central supplies, and workers' compensation programs. Because these services predominantly benefit governmental rather than business-type functions, they have primarily been included with governmental activities in the County-wide financial statements. The proprietary fund financial statements can be found on pages 42 - 49 of this report.

Fiduciary Funds: Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The County's fiduciary funds are agency funds. The fiduciary fund financial statement can be found on page 50 of this report.

Component Units: The County has seven discretely presented component units as described in Note 2.A to the financial statements. Combining statements of the component unit information can be found on pages 52 - 55 of this report.

Notes to the Basic Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the County-wide and fund financial statements. The notes to the basic financial statements can be found on pages 57 - 124 of this report.

Required Supplementary Information (RSI): The RSI contains information regarding the County's proportionate share of the Ohio Public Employees Retirement System's (OPERS) net pension liability/net pension asset and net OPEB liability and the County's schedule of contributions to OPERS for pension and OPEB. The RSI can be found on pages 127 - 134 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

Other Information: In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules which can be found on pages 135 - 251 of this report.

County-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a County's financial position. The County's assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$319,001 thousand (\$210,307 thousand in governmental activities and \$108,694 thousand in business-type activities) as of December 31, 2018. This is a decrease of \$20,621 thousand or 8.93% for governmental activities, as restated, and an increase of \$2,601 thousand, or 2.45%, for business-type activities, as restated.

The table below provides a summary of the County's net position at December 31, 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3A.

Net Position (In Thousands)

		vernmental activities 2018	ities Activities		iness-type ctivities 2018	Bus	estated iness-type ctivities 2017		Total 2018	Restated Total 2017	
Assets					 						
Current and other assets	\$	461,099	\$	457,618	\$ 40,422	\$	38,508	\$	501,521	\$	496,126
Capital assets, net		307,787		314,061	 107,632		98,625		415,419		412,686
Total assets		768,886		771,679	148,054		137,133		916,940		908,812
Deferred outflows		60,111		113,890	 1,744		3,256		61,855		117,146
Liabilities											
Current and other liabilities		21,964		36,951	3,729		4,558		25,693		41,509
Long-term liabilities		424,609		499,994	35,726		29,670		460,335		529,664
<u> </u>		,									
Total liabilities		446,573		536,945	39,455		34,228		486,028		571,173
Deferred inflows		172,117		117,696	1,649		68		173,766		117,764
Net Position		044.004		044.040	00.07		70.001		005.000		000.004
Net investment in capital assets		214,821		211,940	80,277		78,391		295,098		290,331
Restricted		102,742		116,938	- 00 447		- 07.700		102,742		116,938
Unrestricted	_	(107,256)	_	(97,950)	 28,417	_	27,702	_	(78,839)	_	(70,248)
Total net position	\$	210,307	\$	230,928	\$ 108,694	\$	106,093	\$	319,001	\$	337,021

The net pension liability (NPL) is the largest single liability reported by the County at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the County adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

As a result of implementing GASB 75, the County is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$346,083 thousand to \$230,928 thousand for governmental activities and \$109,453 thousand to \$106,093 thousand for business-type activities.

The County's current and other assets increased \$5,395 thousand. This change is primarily due to an increase in equity in pooled cash and investments resulting from operations offset by a decrease in due from other governments resulting from the conclusion of Medicaid sales tax transition funding from the State of Ohio in 2018 and due to a settlement agreement entered into during 2018 between the County and the City of Toledo which reduced amounts previously invoiced by the County related to the Corrections Center of Northwest Ohio.

Capital assets, net increased as capital assets acquired during 2018 exceeded depreciation expense.

Deferred outflows decreased primarily due to a change in assumptions used by Ohio Public Employees Retirement System (OPERS) in the calculation of the retirement system's net pension liability and net OPEB liability.

Current and other liabilities decreased \$15,816 thousand, or 38.10%, from 2017. The decrease was primarily in short-term notes payable.

Long-term liabilities decreased approximately \$69,329 thousand primarily in the area of net pension liability (\$89,864 thousand decrease). This decrease is the result of the overall pension system's liability decrease and the County reporting its proportional share of that decrease. The decrease in the net pension liability was partially offset by (1) an increase in the County's net OPEB liability of \$6,825 thousand, (2) an increase of \$6,610 thousand in general obligation bonds, and (3) an increase of \$7,335 thousand in Ohio Water Development Authority (OWDA) loans.

Deferred inflows increased due to an increase in deferred inflows related to pension and OPEB resulting from an increase in net differences between expected and actual experience by OPERS.

As of December 31, 2018, the County is able to report positive net position in both the governmental and business-type activities of \$210,307 thousand and \$108,694 thousand, respectively. The table on page 19 provides a summary of the changes in net position for the years ended December 31, 2018 and 2017 as restated.

By far, the largest portion of the County's net position (92.50%) reflects its investment in capital assets, which includes land, construction in progress, buildings, machinery and equipment, and infrastructure, less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position (32.21%) represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted net position is a deficit balance of \$78,839 thousand (deficit 24.71%).

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

The table below shows the changes in net position for years 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3A.

Change in Net Position (In Thousands)

Revenues	_	vernmental activities 2018	_	vernmental Activities 2017	iness-type activities 2018	iness-type ctivities 2017	 Total 2018		Total 2017
Program revenues: Charges for services and sales Operating grants and contributions Capital grants and contributions Total program revenues	\$	44,803 164,172 1,586 210,561	\$	44,426 164,911 2,190 211,527	\$ 20,475 11,201 4,525 36,201	\$ 19,783 9,950 2,537 32,270	\$ 65,278 175,373 6,111 246,762	\$	64,209 174,861 4,727 243,797
General revenues: Taxes Investment income Increase (decrease) in fair value of investments		223,442 5,052 444		217,315 3,753 (840)	- -	- -	223,442 5,052 444		217,315 3,753 (840)
Grants, contributions and charges not restricted to specific programs Other Total general revenues		11,508 2,792 243,238		33,248 2,622 256,098	- 42 42	 - 192 192	 11,508 2,834 243,280		33,248 2,814 256,290
Total revenues Expenses Program expenses:		453,799		467,625	36,243	32,462	 490,042		500,087
Legislative and executive Judicial system Public safety Public works		65,781 66,933 95,758 20,840		62,125 69,612 98,253 20,206	- - -	- - -	65,781 66,933 95,758 20,840		62,125 69,612 98,253 20,206
Health Human services Conservation and recreation Interest and fiscal charges		103,919 102,793 14,367 4,029		102,345 103,304 13,809 3,587	- - -	- - -	103,919 102,793 14,367 4,029		102,345 103,304 13,809 3,587
Water supply system Wastewater treatment Sewer system Sanitary engineer		- - -		- - -	2,959 8,388 3,025 7,298	3,566 6,449 4,955 5,209	2,959 8,388 3,025 7,298		3,566 6,449 4,955 5,209
Solid waste Parking facilities					11,680 292	11,424 204	 11,680 292		11,424 204
Total expenses Change in net position		474,420 (20,621)		473,241 (5,616)	 33,642 2,601	31,807 655	 508,062 (18,020)		505,048 (4,961)
Net position at beginning of year (restated)		230,928		N/A	106,093	N/A	337,021		N/A
Net position at end of year	\$	210,307	\$	230,928	\$ 108,694	\$ 106,093	\$ 319,001	\$	337,021

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$1,595 thousand for governmental activities and \$47 thousand for business-type activities computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$9,788 thousand in the governmental activities and \$315 thousand in the business-type activities. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	vernmental Activities	ness-Type activities	Total
Total 2018 program expenses under GASB 75	\$ 474,420	\$ 33,642	\$ 508,062
OPEB expense under GASB 75 2018 contractually required contributions	 (9,788) 163	 (315) <u>5</u>	 (10,103) 168
Adjusted 2018 program expenses	464,795	33,332	498,127
Total 2017 program expenses under GASB 45 Increase (decrease) in program	 473,241	 31,807	 505,048
expenses not related to OPEB	\$ (8,446)	\$ 1,525	\$ (6,921)

Governmental Activities

Tax revenues account for \$223,442 thousand of the \$453,799 thousand total revenues for governmental activities, or 49.23%, of total revenues. Tax revenues increased \$6,127 thousand, or 2.82%, from the prior year due to an increase in property tax revenues (\$7,393 thousand).

Operating grants and contributions were the largest component of program revenues accounting for \$164,172 thousand, or 36.18%, of total governmental revenues. Operating grants and contributions remained comparable to the prior year decreasing \$739 thousand, or 0.45%. Operating grants and contributions supporting human services programs totaled \$66,499 thousand, or 40.51%, of total operating grants and contributions.

The County's direct charges to users of governmental services made up \$44,803 thousand, or 9.87%, of total governmental revenues. These charges are for fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, rent, and licenses and permits associated with building inspections. The revenues from these charges remained comparable to the previous year increasing \$377 thousand, or 0.85%.

Total expenses of the governmental activities remained comparable to the previous year increasing \$1,179 thousand, or 0.25%. Legislative and executive expenses were the primary reason for the slight increase in expenses.

The largest program is health services. Health accounts for \$103,919 thousand of the \$474,420 thousand total expenses for governmental activities, or 21.90%, of total expenses. Health expenses increased \$1,574 thousand, or 1.54%, from the prior year. The largest health programs are the operations of Mental Health and Recovery and the Board of Developmental Disabilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

Human services accounts for \$102,793 thousand, which represents 21.67% of total governmental expenses. This is a decrease of \$511 thousand, or 0.49%, from the prior year. The largest human services program is the operations of the Children Services Board.

Business-type Activities

The net position for the business-type activities for the County increased by \$2,601 thousand from the prior year. During 2018, program revenues increased \$3,931 thousand, or 12.18%. The increase in program revenues was primarily due to an increase in operating grants and contribution related to wastewater treatment and solid waste operations coupled with an increase in capital grants and contributions related to water and Sewer operations. Total expenses increased \$1,835 thousand, or 5.77%, from 2017. Wastewater treatment expenses were the primary reason for the increase in expenses, increasing \$1,939 thousand from 2017. The County assesses the rates and charges necessary to provide for these services. Net position of the business-type activities increased \$2,601 thousand and \$655 thousand, for 2018 and 2017, respectively.

Financial Analysis of the County's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

The General Fund is the chief operating fund of the County. At the end of the current year, the unassigned fund balance of the General Fund was \$50,224 thousand while total fund balance was \$60,516 thousand, an increase of 2.23%. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 39.59% of total 2018 General Fund expenditures while total fund balance represents 47.70% of total 2018 General Fund expenditures. The fund balance of the General Fund reported an increase of \$1,322 thousand from the prior year.

Key factors contributing to the increase in the General Fund follows:

- Total revenues decreased \$13,470 thousand compared to 2017. In detail, the major decrease of \$13,815 thousand occurred in intergovernmental revenue as a result of the ending of the transitional funding from the State of Ohio to aid in the lost revenue due to the termination of sales tax on Medicaid Health Insuring Corporations. Property tax revenues increased \$787 thousand due to increased collections. Investment revenue increased \$1,163 thousand from 2017 primarily due to increased interest rates.
- Expenditures decreased \$4,825 thousand, or 3.66%. The primary area of decrease was in legislative and executive operations, decreasing \$3,184 thousand. Public safety expenditures decreased \$1,733 thousand from the prior year. All other expenditure line items remained comparable to the prior year.
- Transfers out to other funds increased \$1,164 thousand from 2017 to 2018.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

The fund balance of the Mental Health and Recovery Fund increased \$3,215 thousand to \$20,963 thousand. In 2018, real property and other taxes revenue increased by \$942 thousand and intergovernmental revenues increased \$1,873 thousand. Expenditures decreased \$334 thousand in 2018 versus 2017. The decrease was primarily in operating charges and services expenditures. In 2018, total revenues exceeded total expenditures by \$3,215 thousand. For 2017, total revenues exceeded total expenditures by \$76 thousand.

The fund balance of the Children Services Board Fund increased \$1,122 thousand to \$9,502 thousand. In 2018, property tax revenues increased by 6.04% and intergovernmental revenues decreased by 4.68%. The Children Services Board Fund received less state and federal funding in 2018 versus 2017. Expenditures increased by \$1,056 thousand, or 2.31%, due to decreased costs for services provided. For 2018, total revenues exceeded total expenditures by \$1,122 thousand. This was a decrease from 2017 when total revenues exceeded total expenditures by \$2,121 thousand.

The fund balance of the Board of Developmental Disabilities Fund increased \$9,623 thousand to \$47,609 thousand. In 2018, real property and other taxes revenue increased by 6.03% while intergovernmental revenues decreased by 19.65%. The increase in property taxes was offset by the decrease in funding from the federal and state sources. Expenditures decreased by \$2,754 thousand, or 5.45%. For 2018, total revenues exceeded total expenditures by \$9,623 thousand. For 2017, total revenues exceeded expenditures by \$9,437 thousand.

The Debt Service Fund has a fund balance of \$1,823 thousand which represents a decrease of \$14 thousand from December 31, 2017. The Debt Service Fund received \$4,296 thousand of transfers in from the General Fund during 2018. For 2018, total expenditures and other financing uses exceeded revenues and other financing sources by \$14 thousand. For 2017, total revenues and other financing sources exceeded expenditures and other financing uses by \$976 thousand.

Enterprise Funds

The County's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail. Net position of the Water Supply System Fund at the end of the year amounted to \$41,965 thousand, the Wastewater Treatment Fund amounted to \$21,683 thousand, and the Sewer System Fund amounted to \$33,947 thousand. The total change in net position for these funds included an increase of \$1,723 thousand, a decrease of \$499 thousand, and an increase of \$1,831 thousand, respectively.

Operating revenues of the Water Supply System Fund, Wastewater Treatment Fund and Sewer System Fund were an increase from the prior year of \$129 thousand, an increase of \$468 thousand and a decrease of \$70 thousand, respectively. Operating expenses of the Water Supply System Fund decreased \$602 thousand, the Wastewater Treatment Fund increased \$1,778 thousand and Sewer System Fund decreased \$1,964 thousand. For 2018, the operating loss of the Water Supply System Fund was \$355 thousand which represents an increase of \$730 thousand from the operating loss of \$1,085 thousand reported for 2017. For 2018, the operating loss of the Wastewater Treatment Fund was \$1,106 thousand which represents a decrease of \$1,310 thousand from the operating income of \$204 thousand reported for 2017. For 2018, the operating loss of the Sewer System Fund was \$826 thousand which represents an increase of \$1,894 thousand from the operating loss of \$2,720 thousand reported for 2017.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

General Fund Budgetary Highlights

Final budgeted revenues and other financing sources were the same as original budget revenues and other financing sources of \$152,683 thousand. Actual revenues and other financing sources were \$2,244 thousand more than estimated in the final budget. The County received \$6,861 thousand less, \$1,166 thousand more, \$277 thousand more, and \$1,661 thousand more in sales tax revenues, intergovernmental revenues, charges for services and investment income, respectively, than in the final budget. In addition, the County received \$4,261 thousand more in transfers-in than in the final budget

Final budgeted expenditures and other financing uses were \$3,670 thousand, or 2.35%, higher than original budgeted expenditures and other financing uses. Actual expenditures and other financing uses were \$2,564 thousand less than estimated in the final budget. Legislative and executive functions reported the largest positive variance with the final budget of \$1,143 thousand, followed by judicial operations which reported a positive variance of \$969 thousand. The actual expenditures for all other functions remained comparable to the final budgeted amounts.

In the original budget, the County expected to transfer \$20,474 thousand to other funds. This amount was increased to \$26,495 thousand in the final budget. Actual transfers for 2018 were \$26,394 thousand.

The County budgets on a very conservative basis, as can be seen by the positive variance amounts within the budget.

Capital Assets and Debt Administration

Capital assets: The County's capital assets for its governmental and business-type activities as of December 31, 2018, amount to \$415,419 thousand (net of accumulated depreciation). The amount of net position, net investment in capital assets was \$295,098 thousand at December 31, 2018. Capital assets include: land, construction in progress, buildings structures and improvements, furniture, fixtures, equipment, and infrastructure. The total increase in the County's capital assets for the current year was 0.66% (a 2.00% decrease for governmental activities and a 9.13% increase for business-type activities.)

During 2018, for governmental activities, the County expended approximately \$12,991 thousand on construction projects that were in progress at year end. These projects include infrastructure projects and buildings supporting legislative, executive and judicial operations. The County completed projects of approximately \$9,088 thousand and expensed \$1,348 in non-capital related projects.

Additional information on the County's capital assets can be found in Note 8.

Long-term debt. At the end of the current year, the County had total bonded debt outstanding of \$88,511 thousand. Of this total, \$81,220 thousand is general obligation bonds backed by the full faith and credit of the County; \$6,664 thousand is special assessment bonds for which the County is liable in the event of default by the property owners subject to the assessment; and \$627 thousand is revenue bonds. Repayment of revenue bonds is secured by the revenue generated by the project. The County also had outstanding Ohio Water Development Authority (OWDA) loans of \$22,893 thousand and Ohio Public Works Commission (OPWC) loans of \$4,356 thousand.

In addition to the long-term debt above, the County has \$7,880 thousand in short-term construction notes outstanding. These notes bear interest rates of 2.00% (\$2,795 thousand) and 3.00% (\$5,085 thousand) and mature on July 10, 2019.

The County maintained 'AA' and 'Aa2' ratings from both Standard and Poor's and Moody's, respectively, for general obligation debt. The ratings for the baseball stadium bonds were maintained at 'A+' and 'Aa3' by Standard & Poor's and Moody's, respectively.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018

The County's total bonded debt increased \$5,531 thousand during the year. State statutes limit the amount of unvoted general obligation debt the County may issue to 1% of its total assessed valuation. Additional information on the County's long-term debt can be found in Note 10, information on the short-term notes can be found in Note 9, and information on the legal debt margin is located in Table 15 of the statistical section.

Economic Factors and Next Year's Budgets and Rates

The 2018 average unemployment for the County was 5.2%, which is a decrease from 5.8% for 2017. For 2018, the state average unemployment rate was 4.5%, and the national average was 3.9%.

Inflationary trends in the region compare favorably to national indices. These factors were considered in preparing the County's budget for the 2018 year.

At the end of the current year, fund balance in the General Fund, on the modified accrual basis of accounting, was \$60,576 thousand as compared to \$59,194 thousand at December 31, 2017.

Lucas County, Ohio Management's Discussion and Analysis for the Year Ended December 31, 2018

Request for Information

This financial report is designed to provide a general overview of Lucas County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Anita Lopez Esq., Lucas County Auditor One Government Center, Suite 600 Toledo, OH 43604-2255

(419) 213-4406

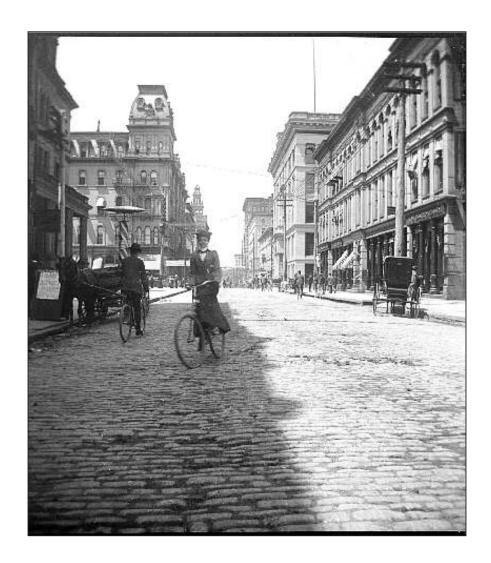


Michael V. Disalle Government Center

- The DiSalle Center was completed in 1983.
- Approximately 1,500 state, city and county employees work in the building.
- Construction costs totaled approximately \$61 million.
- The DiSalle Center contains 505,272 square feet of office space.
- The building is 327.5 feet high and has 22 stories.
- The building is named in honor of Michael V. DiSalle, who was elected Governor in 1958.

One Government Center, 1982, courtesy of the Toledo-Lucas County Public Library, obtained from http:///images2.toledolibrary.org/.

Lucas County Architecture: Past and Present



Young woman riding bicycle on Madison Avenue, 1890-1899. The woman in the foreground is bicycling on Madison Avenue towards Summit Street. The Boody House Hotel, built in 1872 and torn down in 1928, is visible in the background and on the left.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

STATEMENT OF NET POSITION DECEMBER 31, 2018

		DECEMBER 31, 20	Primary Government					
	-	Governmental Activities		usiness-type Activities		Total	C	Component Units
Assets:				71011711100				
Equity in pooled cash and investments	\$	248,916,644	\$	32,135,157	\$	281,051,801	\$	29,560,433
Cash and cash equivalents								
in segregated accounts		998,341		-		998,341		-
Receivables (net of allowance for uncollectibles):								
Sales taxes		26,383,100		-		26,383,100		-
Real property and other taxes		125,706,894		-		125,706,894		-
Accounts		3,075,480		7,868,989		10,944,469		16,256,069
Special assessments		18,823,668		-		18,823,668		-
Accrued interest		1,006,002		-		1,006,002		-
Due from other governments		29,905,901		-		29,905,901		-
Loans		2,624		-		2,624		-
Materials and supplies inventory		725,864		59,330		785,194		534,849
Prepayments		4,335,841		41,105		4,376,946		579,135
Other assets		-		-		-		14,038,620
Internal balance		(273,377)		273,377		_		,000,020
Net pension asset (see Note 11)		1,492,271		44,515		1,536,786		
•		1,492,271		44,515		1,550,760		-
Capital assets:		55,276,279		12,992,124		68,268,403		2 000 402
Nondepreciable capital assets								3,098,403
Depreciable capital assets, net		252,510,357		94,639,766		347,150,123		18,559,033
Total capital assets, net	-	307,786,636		107,631,890		415,418,526		21,657,436
Total assets		768,885,889		148,054,363		916,940,252		82,626,542
Deferred outflows of resources:								
Unamortized deferred charges on debt refunding		5,477,619		-		5,477,619		-
Pension (see Note 11)		45,390,576		1,439,898		46,830,474		_
OPEB (see Note 12)		9,242,332		304,349		9,546,681		_
Total deferred outflows of resources		60,110,527		1,744,247		61,854,774		
	-	00,110,021		1,7 11,217	-	01,001,111		
Liabilities:		0.640.604		2 200 755		10.040.400		0.070.540
Accounts payable		9,643,681		2,399,755		12,043,436		2,978,543
Accrued liabilities		-						2,955,069
Accrued wages and benefits payable		2,515,500		77,490		2,592,990		320,288
Due to other governments		2,111,246		60,720		2,171,966		914,650
Accrued interest payable		993,744		11,210		1,004,954		-
Notes payable		6,700,000		1,180,000		7,880,000		-
Unearned revenue		-		-		-		7,029,705
Long-term liabilities:								
Due within one year		21,497,374		1,718,797		23,216,171		-
Due in more than one year:								
Net pension liability (see Note 11)		181,574,582		5,416,513		186,991,095		-
Net OPEB liability (see Note 12)		123,302,568		3,678,213		126,980,781		-
Other amounts due in more than one year		98,234,499		24,913,077		123,147,576		5,664,400
Total liabilities		446,573,194		39,455,775		486,028,969		19,862,655
Deferred inflows of resources:				· · · · · · · · · · · · · · · · · · ·				
		444 500 450				444 500 450		
Property taxes		114,536,456		-		114,536,456		-
Pension (see Note 11)		46,861,351		1,351,986		48,213,337		-
OPEB (see Note 12)		10,718,765		296,961		11,015,726		
Total deferred inflows of resources		172,116,572		1,648,947		173,765,519		
Net position:								
Net investment in capital assets		214,820,846		80,277,394		295,098,240		21,657,436
Restricted for:								
Debt service		12,138,866		-		12,138,866		-
Capital projects		4,765,495		_		4,765,495		986,820
Legislative and executive operations		4,763,904		_		4,763,904		-
Judicial operations		5,195,981		_		5,195,981		_
Public safety programs		11,559,606				11,559,606		
				-				-
Public works projects		11,700,733		-		11,700,733		45 400 501
Health programs		49,229,198		-		49,229,198		15,168,504
Human services programs		747,202		-		747,202		-
Conservation and recreation programs		1,203,599		-		1,203,599		-
Community development projects		1,437,300		-		1,437,300		-
Unrestricted		(107,256,080)		28,416,494		(78,839,586)		24,951,127
Total net position	\$	210,306,650	\$	108,693,888	\$	319,000,538	\$	62,763,887

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

			Program Revenues							
			С	harges for	Ope	erating Grants	Capital Grants			
		Expenses		ces and Sales	-	Contributions		Contributions		
Governmental activities:										
General government:										
Legislative and executive	\$	65,781,372	\$	20,549,967	\$	975,327	\$	771,004		
Judicial	·	66,933,594	•	8,752,426	•	12,904,674	•	-		
Public safety		95,758,004		8,277,598		18,252,757		_		
Public works		20,839,612		3,722,596		16,553,108		_		
Health		103,919,567		3,496,195		48,131,764		_		
Human services		102,792,616		4,554		66,498,774		-		
Conservation and recreation		14,367,633		-		855,823		815,262		
Interest and fiscal charges		4,028,920		_		-		-		
Total governmental activities		474,421,318		44,803,336		164,172,227		1,586,266		
Business-type activities:										
Water supply system		2,959,151		2,496,406		73,765		2,111,534		
Wastewater treatment		8,388,077		6,757,348		1,119,108		-		
Sewer system		3,025,129		2,090,204		351,985		2,413,695		
Sanitary engineer		7,297,807		5,650,474		107,996		_		
Solid waste		11,680,114		3,192,075		9,548,596		-		
Parking facilities		292,592		288,162		-		_		
Total business-type activities		33,642,870		20,474,669		11,201,450		4,525,229		
Total Primary Government	\$	508,064,188	\$	65,278,005	\$	175,373,677	\$	6,111,495		
Component Units:										
Toledo Mud Hens Baseball Club, Inc	\$	21,899,217	\$	21,747,230	\$	-	\$	-		
Preferred Properties, Inc & Affiliates Inc		2,164,444		1,303,586		683,201		-		
Toledo Arena Sports, Inc		8,809,228		8,731,231		-		312,984		
Lucas County Land Reutilization Corporation		7,978,050		1,283,726		6,489,891		-		
Lucas County Transportation Improvement District		4,918,986		17,963		-		5,184,102		
Lucas County Economic Development Corporation		641,358		-		400,000		200,000		
Toledo-Lucas County Convention and										
Visitors Bureau		6,527,602		4,261,204		2,792,854		550,000		
Total component units	\$	52,938,885	\$	37,344,940	\$	10,365,946	\$	6,247,086		
		_	0	1	,					
				ral revenues:						
				,						
				ts and entitlemen						
			to	specific program	S					
			Invest	ment earnings						
			Incres	se in fair value o	f invest	ments				
			merea	isc iii iaii vaiac o						
			Gain o	on sale of assets.						
			Gain o	on sale of assets.						
			Gain o Misce Total o	on sale of assets. llaneousgeneral revenues	···········					
			Gain of Misce Total of Change	on sale of assets. Ilaneousgeneral revenues ge in net position.						

		Prima	ry Government			
Go	vernmental	Bu	siness-type		C	component
	Activities		Activities	 Total		Units
\$	(43,485,074)	\$	-	\$ (43,485,074)	\$	
	(45,276,494)		-	(45,276,494)		
	(69,227,649)		-	(69,227,649)		
	(563,908)		-	(563,908)		
	(52,291,608)		-	(52,291,608)		
	(36,289,288)		-	(36,289,288)		
	(12,696,548)		-	(12,696,548)		
	(4,028,920) (263,859,489)			 (4,028,920)		
	(,,,			(,,		
	-		1,722,554	1,722,554		
	-		(511,621)	(511,621)		
	_		1,830,755	1,830,755		
	_		(1,539,337)	(1,539,337)		
	_		1,060,557	1,060,557		
	_		(4,430)	(4,430)		
	-		2,558,478	2,558,478		
	(263,859,489)		2,558,478	 (261,301,011)		
	-		-	-		(151,98
	-		-	-		(177,65
	-		-	-		234,98
	-		-	-		(204,43
	-		-	-		283,07
	-		-	-		(41,35
				 -		1,076,45
	-		<u>-</u>	 <u>-</u>		1,019,08
	116,020,414		_	116,020,414		
	100,176,234		_	100,176,234		
	7,245,696		-	7,245,696		
	11,508,051		_	11,508,051		1,370,37
	5,051,685		-	5,051,685		835,27
	443,936		_	443,936		300,E1
	,		-	,		32,55
	2,791,793		41,919	 2,833,712		417,67
	243,237,809		41,919	 243,279,728		2,655,87
	(20,621,680)		2,600,397	(18,021,283)		3,674,96
	230,928,330		106,093,491	 337,021,821		59,088,92
;	210,306,650	\$	108,693,888	\$ 	\$	62,763,88

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

	General		lental Health nd Recovery	Se	Children rvices Board	Board of Developmental Disabilities		
Assets:								
Equity in pooled cash and investments	\$	42,821,828	\$ 19,957,119	\$	9,271,897	\$	46,381,093	
Cash and cash equivalents								
in segregated accounts		998,341	-		-		-	
Receivables (net of allowance for uncollectibles):								
Sales taxes		26,383,100	-		-		-	
Real property and other taxes		15,300,703	17,876,496		26,358,408		43,059,968	
Accounts		292,194	-		-		-	
Special assessments		1,080,726	-		-		-	
Accrued interest		1,006,002	-		-		-	
Due from other governments		5,732,711	5,955,880		2,054,647		5,489,336	
Loans		_	_		-		_	
Materials and supplies inventory		_	_		_		_	
Prepayments		883,142	9,087		12,810		68,744	
Total assets	\$	94,498,747	\$ 43,798,582	\$	37,697,762	\$	94,999,141	
Liabilities:								
Accounts payable	\$	1,105,731	\$ 807,190	\$	177,800	\$	77,991	
Accrued wages and benefits payable		1,170,687	17,695		323,925		237,759	
Due to other governments		997,058	15,233		250,604		192,513	
Due to other funds		44,048	643		10,911		-	
Notes payable		-	_		· -		_	
Accrued interest payable		_	_		-		_	
Total liabilities		3,317,524	 840,761		763,240		508,263	
Deferred inflows of resources:								
Property taxes		13,922,262	16,270,936		24,011,908		39,287,986	
Sales tax revenue not available		10,095,715	-		-		-	
Delinquent property tax revenue not available		1,223,585	1,418,904		2,073,855		3,330,225	
Intergovernmental revenue not available		3,733,997	4,305,373		1,347,091		4,263,878	
Special assessments revenue not available		1,079,808	-		-		-	
Accrued interest not available		571,159	-		-		-	
Miscellaneous revenue not available		38,653	-		-		-	
Total deferred inflows of resources		30,665,179	 21,995,213		27,432,854		46,882,089	
Fund balances:								
Nonspendable		2,154,846	9,087		12,810		68,744	
Restricted		294,006	20,953,521		9,488,858		47,540,045	
Committed		5,187,317	-		-		-	
Assigned		2,656,078	-		-		-	
Unassigned (deficit)		50,223,797	 					
Total fund balances		60,516,044	20,962,608		9,501,668		47,608,789	
Total liabilities, deferred inflows								
of resources and fund balances	\$	94,498,747	\$ 43,798,582	\$	37,697,762	\$	94,999,141	

	Nonmajor	Total		
Debt	Governmental	(Governmental	
Service	Funds		Funds	
\$ 1,753,504	\$ 92,534,083	\$	212,719,524	
-	-		998,341	
-	-		26,383,100	
-	23,111,319		125,706,894	
-	2,778,308		3,070,502	
13,114,324	4,628,618		18,823,668	
_	-		1,006,002	
_	10,673,327		29,905,901	
_	2,624		2,624	
_	712,434		712,434	
_	631,472		1,605,255	
\$ 14,867,828	\$ 135,072,185	\$	420,934,245	
 ,,	 ,		,,	
\$ -	\$ 7,395,346	\$	9,564,058	
_	754,046		2,504,112	
-	633,613		2,089,021	
_	39,837		95,439	
_	6,700,000		6,700,000	
_	87,804		87,804	
_	 15,610,646		21,040,434	
	, ,		, ,	
-	21,043,364		114,536,456	
-	-		10,095,715	
-	1,827,546		9,874,115	
-	5,595,548		19,245,887	
13,044,806	4,522,098		18,646,712	
_	-		571,159	
_	106,808		145,461	
13,044,806	33,095,364		173,115,505	
-	1,343,906		3,589,393	
-	58,459,690		136,736,120	
1,823,022	28,991,142		36,001,481	
-	-		2,656,078	
 -	 (2,428,563)		47,795,234	
 1,823,022	 86,366,175		226,778,306	
\$ 14,867,828	\$ 135,072,185	\$	420,934,245	

RECONCILIATION OF FUND BALANCES GOVERNMENTAL FUNDS TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total governmental fund balances		\$	226,778,306
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.			307,786,636
Other long-term assets are not available to pay for current period expenditures and therefore are deferred inflows in the governmental funds. Sales taxes receivable Delinquent property taxes receivable Accounts receivable Special assessments receivable Accrued interest receivable Intergovernmental receivable Total	\$ 10,095, 9,874, 308, 18,646, 571, 19,082,	.115 .553 .712 .159	58,579,049
Internal service funds are used by management to charge the cost of insurance and other services to individual funds. The assets, liabilities, deferred inflows and deferred outflows of the internal service funds are included in governmental activities in the statement of net position, less \$220,559 of net capital assets included above as capital assets used in governmental activities, plus \$53,849 for compensated absences included below, plus \$855,537 and \$602,058 for net pension asset/liability and net OPEB liability and related deferred inflows/outflows, respectively, included below.			33,333,405
When consolidating internal service funds, the portion of the operating income or loss allocated to business-type activities is eliminated from the governmental activities and is reported as a component of internal balance.			(274,885)
On the statement of net position, interest is accrued on outstanding bonds and notes payable, whereas in governmental funds, interest is accrued when due.			(905,940)
Unamortized deferred outflows of resources on refunding transactions are not recognized in the governmental funds.			5,477,619
Unamortized premiums on bond issuances are not recognized in governmental funds.			(2,097,734)
Unamortized discounts on bond issuances are not recognized in governmental funds.			8,772
The net pension asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/outflows are not recognized in the governmental funds. Deferred outflows of resources - pension Deferred inflows of resources - pension Net pension asset Net pension liability Total	45,390, (46,861, 1,492, (181,574,	,351) ,271	(181,553,086)
The net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not recognized in the governmental funds. Deferred outflows of resources - OPEB Deferred inflows of resources - OPEB Net OPEB liability Total	9,242, (10,718, (123,302,	,765)	(124,779,001)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Compensated absences Capital lease payable Landfill obligations Bonds payable OPWC loans payable Total	(20,987, (69, (1,405, (88,510, (1,074,	,748) ,000) ,300) ,399)	(112,046,491)
Net position of governmental activities		\$	210,306,650

Lucas County Architecture: Past and Present



A Madison Avenue street scene taken from Summit Street in Toledo, Ohio. The photograph was published by the Detroit Publishing Co. between 1900 and 1915.

Source: Retrieved from the Library of Congress Online, <www.loc.gov/item/2016810680/>.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2018

	General	Mental Health and Recovery		Children Services Board		Board of Developmental Disabilities	
Revenues:							
Sales taxes	\$ 99,829,815	\$	-	\$	-	\$	_
Real property and other taxes	13,359,450		16,505,902		24,361,032		39,854,893
Lodging taxes	-		· · · · -		-		-
Charges for services	11,523,173		_		-		65,698
Licenses and permits	26,204		_		-		· -
Fines and forfeitures	351,058		_		_		-
Intergovernmental	19,301,306		11,132,639		23,301,967		16,480,860
Special assessments	31,344		,				-
Investment income.	4,622,301		_		_		4,588
Rental income	1,527,429		_		_		1,000
Increase in fair market value of investments	443,936		_		_		
Other	1,763,615		56,459		161,281		1,013,571
Total revenues	152,779,631		27,695,000		47,824,280		57,419,610
Expenditures:	 						
Current:							
General government:							
Legislative and executive	38,610,732		_		_		_
Judicial	41,406,672		_				
Public safety	43,032,712		_		_		_
•			-		-		-
Public works	175,574		- 04 470 007		-		47 700 400
Health	1,388,295		24,479,967		-		47,796,186
Human services	1,657,421		-		46,701,957		-
Conservation and recreation	353,754		-		-		-
Other	239,578		-		-		-
Capital outlay	-		-		-		-
Debt service:							
Principal retirement	7,890		-		-		-
Interest and fiscal charges	1,019		-		-		-
Bond issuance costs	-		-		-		-
Note issuance costs	 						
Total expenditures	 126,873,647		24,479,967		46,701,957		47,796,186
Excess (deficiency) of revenues							
over (under) expenditures	 25,905,984		3,215,033		1,122,323		9,623,424
Other financing sources (uses):							
Issuance of bonds	-		-		-		-
Premium on bond issuance	-		_		_		-
Issuance of loans	-		_		-		-
Transfers in	_		_		_		_
Transfers (out)	(24,583,654)		_		-		-
Total other financing sources (uses)	(24,583,654)		-		-		-
Net change in fund balances	1,322,330		3,215,033		1,122,323		9,623,424
Fund balances at beginning of year	59,193,714		17,747,575		8,379,345		37,985,365
Fund balances at end of year	\$ 60,516,044	\$	20,962,608	\$	9,501,668	\$	47,608,789

Debt	Nonmajor Governmental	Total Governmental		
Service	Funds	Funds		
\$ -	\$ -	\$ 99,829,815		
· -	21,348,016	115,429,293		
-	7,245,696	7,245,696		
12,974	25,549,057	37,150,902		
-	2,094,922	2,121,126		
-	884,776	1,235,834		
-	110,906,606	181,123,378		
1,311,725	2,139,017	3,482,086		
-	312,438	4,939,327		
611,600	439,891	2,578,920		
-	-	443,936		
372,242	3,439,540	6,806,708		
2,308,541	174,359,959	462,387,021		
_	16,612,961	55,223,693		
_	20,183,517	61,590,189		
-	39,908,883	82,941,595		
-	17,860,923	18,036,497		
_	27,246,024	100,910,472		
-	48,048,715	96,408,093		
-	13,978,636	14,332,390		
-	-	239,578		
-	6,767,617	6,767,617		
3,724,400	187,827	3,920,117		
3,057,622	315,439	3,374,080		
35,524	178,538	214,062		
	29,327	29,327		
6,817,546	191,318,407	443,987,710		
(4,509,005)	(16,958,448)	18,399,311		
-	9,255,000	9,255,000		
199,007	178,538	377,545		
-	143,405	143,405		
4,295,945	24,242,508	28,538,453		
	(4,101,299)	(28,684,953)		
4,494,952	29,718,152	9,629,450		
(14,053)	12,759,704	28,028,761		
1,837,075	73,606,471	198,749,545		
\$ 1,823,022	\$ 86,366,175	\$ 226,778,306		

RECONCILIATION OF NET CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balances - total governmental funds			\$ 28,028,761
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the current period (excluding internal service funds): Capital outlay - nondepreciable capital assets Capital outlay - depreciable capital assets Capital outlay - construction in progress expensed Current year depreciation Total	\$	13,807,097 1,263,883 (1,348,346) (19,760,028)	(6,037,394)
Contributed capital assets are not reported in the governmental funds.			3,932
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, trade-ins, and donations) is to decrease net position (excludes internal service funds activity).			(216,482)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds: Sales tax revenue Property tax revenue Special assessment revenue Intergovernmental and other revenues Total		346,419 591,121 (1,286,069) (8,542,624)	(8,891,153)
The issuances of bonds and loans are reported as an other financing source in the funds; however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net position.			(9,398,405)
Repayment of bond, loan and capital lease principal is an expenditure in the governmental funds, but the repayment reduces liabilities on the statement of net position (excluding internal service funds activity): Bond principal payments Loan principal payments Capital lease principal payments Total		3,724,400 126,767 68,950	3,920,117
Repayment of the landfill liability is an expenditure in the funds, but the repayment reduces long-term liabilities on the statement of net position.			370,000
In the statement of activities, interest is accrued on outstanding bonds; whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities: Increase in accrued interest payable Premiums incurred in the current year Amortization of bond premiums Amortization of bond discounts Amortization of deferred outflow of resources resulting from debt refundings Total		(271,220) (377,545) 143,535 (3,007) (280,759)	(788,996)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. The following represents the increase in the compensated absences liability (excluding internal service funds).			(305,660)
The internal service fund used by management to charge insurance and other services to individual funds is not reported in the County-wide statement of activities. Governmental fund expenditures and the related internal service fund revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$14,873 and including \$101,322 and \$45,219 of net pension and net OPEB contributions/expense, respectively, reported below, is allocated among governmental activities.	es		(332,999)
Contractually required pension contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.			21,619,732
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.			(38,968,430)
Contractually required OPEB contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.			163,045
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB asset/liability are reported as OPEB expense in the statement of activities.			(9,787,748)
Change in net position of governmental activities			\$ (20,621,680)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final Budget Positive	
		Original	Final	Actual	(Negative)
Revenues:		<u> </u>			
Sales taxes	\$	105,880,256	\$ 105,880,256	\$ 99,018,887	\$ (6,861,369)
Real property and other taxes		12,720,000	12,720,000	12,899,464	179,464
Charges for services		12,559,160	12,559,160	12,835,765	276,605
Licenses and permits		32,000	32,000	26,204	(5,796)
Fines and forfeitures		313,000	313,000	351,058	38,058
Intergovernmental		16,631,310	16,631,310	17,796,823	1,165,513
Special assessments		58,735	58,735	31,440	(27,295)
Investment income		2,719,500	2,719,500	4,380,058	1,660,558
Rental income		908,060	908,060	1,527,429	619,369
Other		652,800	652,800	1,797,853	1,145,053
Total revenues		152,474,821	152,474,821	150,664,981	(1,809,840)
Expenditures:					
Current:					
General government:					
Legislative and executive		44,036,240	41,647,464	40,504,376	1,143,088
Judicial		42,932,384	42,820,850	41,851,492	969,358
Public safety		44,478,289	44,642,141	44,516,882	125,259
Public works		191,805	195,135	185,066	10,069
Health		1,510,543	1,437,437	1,437,437	-
Human services		1,827,143	1,822,814	1,671,729	151,085
Conservation and recreation		358,649	358,354	353,754	4,600
Other		246,219	 246,219	246,219	 _
Total expenditures		135,581,272	133,170,414	 130,766,955	2,403,459
Excess of revenues					
over expenditures		16,893,549	19,304,407	19,898,026	593,619
Other financing sources (uses):					
Advance in		208,000	208,000	-	(208,000)
Advances (out)		-	(60,000)	-	60,000
Transfers in		-	-	4,261,369	4,261,369
Transfers (out)		(20,474,012)	 (26,494,875)	 (26,394,233)	 100,642
Net change in fund balances		(3,372,463)	(7,042,468)	(2,234,838)	4,807,630
Fund balances at beginning of year		25,575,550	25,575,550	25,575,550	-
Prior year encumbrances appropriated		1,386,965	 1,386,965	 1,386,965	
Fund balance at end of year	\$	23,590,052	\$ 19,920,047	\$ 24,727,677	\$ 4,807,630

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MENTAL HEALTH AND RECOVERY FOR THE YEAR ENDED DECEMBER 31, 2018

	 Budgeted Original	Amou	ınts Final	 Actual	Fi	riance with nal Budget Positive Negative)
Revenues:						
Real property and other taxes	\$ 15,500,045	\$	15,500,045	\$ 15,983,661	\$	483,616
Intergovernmental	9,633,956		9,633,956	10,985,678		1,351,722
Other	25,944		25,944	56,459		30,515
Total revenues	25,159,945		25,159,945	27,025,798		1,865,853
Expenditures: Current:						
Health	 28,962,779		28,962,779	 24,444,340		4,518,439
Net change in fund balances	(3,802,834)		(3,802,834)	2,581,458		6,384,292
Fund balances at beginning of year	16,742,054		16,742,054	16,742,054		-
Fund balance at end of year	\$ 12,939,220	\$	12,939,220	\$ 19,323,512	\$	6,384,292

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CHILDREN SERVICES BOARD FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgete	d Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Real property and other taxes	\$ 23,140,870	\$ 23,327,870	\$ 23,588,070	\$ 260,200
Charges for services	800	800	-	(800)
Intergovernmental	24,375,083	24,418,206	23,929,768	(488,438)
Other	37,600	37,598	161,281	123,683
Total revenues	47,554,353	47,784,474	47,679,119	(105,355)
Expenditures:				
Current:				
Human services	47,452,531	48,262,670	47,054,019	1,208,651
Net change in fund balances	101,822	(478,196)	625,100	1,103,296
Fund balances at beginning of year	7,207,768	7,207,768	7,207,768	-
Prior year encumbrances appropriated	127,745	127,745	127,745	-
Fund balance at end of year	\$ 7,437,335	\$ 6,857,317	\$ 7,960,613	\$ 1,103,296

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL BOARD OF DEVELOPMENTAL DISABILITIES FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Original	Amou	unts Final	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:						
Real property and other taxes	\$ 40,100,149	\$	40,100,149	\$ 38,592,966	\$	(1,507,183)
Charges for services	1,615,000		1,615,000	65,698		(1,549,302)
Intergovernmental	12,973,953		12,973,953	16,917,011		3,943,058
Investment income	-		-	4,373		4,373
Other	 450,000		450,000	 1,013,571		563,571
Total revenues	 55,139,102		55,139,102	 56,593,619		1,454,517
Expenditures:						
Current:						
Health	 56,134,416		55,192,961	 49,472,689		5,720,272
Net change in fund balances	(995,314)		(53,859)	7,120,930		7,174,789
Fund balances at beginning of year	34,302,758		34,302,758	34,302,758		-
Prior year encumbrances appropriated	2,012,432		2,012,432	2,012,432		-
Fund balance at end of year	\$ 35,319,876	\$	36,261,331	\$ 43,436,120	\$	7,174,789

Lucas County Architecture: Past and Present



A view of Summit Street in Toledo, Ohio. The photograph was published by the Detroit Publishing Co. between 1900 and 1910.

Source: Retrieved from the Library of Congress Online, <www.loc.gov/item/2016814899/>.

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

			Business-type Activities -
	Water Supply System	Wastewater Treatment	Sewer System
Assets:	-		-
Current assets:			
Equity in pooled cash and investments Receivables:	\$ 6,548,686	\$ 7,021,727	\$ 5,101,714
Accounts	1,103,328	3,195,643	512,678
Due from other funds	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,,	
Materials and supplies inventory	_	59,330	_
Prepayments	35,965		_
Total current assets	7,687,979		5,614,392
Noncurrent assets:			
Net pension asset (see Note 11)	-	13,067	-
Capital assets:		, in the second	
Nondepreciable capital assets	273,290	9,572,484	3,034,437
Depreciable capital assets, net	37,652,181		32,378,722
Total capital assets, net	37,925,471		35,413,159
Total noncurrent assets	37,925,471		35,413,159
Total assets	45,613,450	41,007,558	41,027,551
Deferred outflows of resources:			
Pension (see Note 11)	-	439,866	-
OPEB (see Note 12)	-	109,687	-
Total deferred outflows of resources	-	549,553	
Liabilities:			
Current liabilities:			
Accounts payable	-	483,357	204,869
Accrued wages and benefits payable	-	21,087	-
Due to other funds	-	386	-
Due to other governments	-	18,739	-
Accrued interest payable	11,210	-	-
Notes payable	1,180,000	-	-
Compensated absences payable - current	-	77,359	-
OWDA loans payable - current	237,033	680,380	148,580
OPWC loans payable - current	45,142	98,914	152,061
Claims payable - current		<u> </u>	
Total current liabilities	1,473,385	1,380,222	505,510
Long-term liabilities:			
Compensated absences payable	-	37,218	-
OWDA loans payable	1,539,607	14,701,383	4,851,680
OPWC loans payable	635,655	626,174	1,723,834
Claims payable	-	-	-
Net pension liability (see Note 11)	-	1,589,915	-
Net OPEB liability (see Note 12)		1,079,670	
Total long-term liabilities	2,175,262	18,034,360	6,575,514
Total liabilities	3,648,647	19,414,582	7,081,024
Deferred inflows of resources:			
Pension (see Note 11)	-	379,075	-
OPEB (see Note 12)	-	80,428	
Total deferred inflows of resources	-	459,503	
Net position:			
Net investment in capital assets	34,288,034		28,537,004
Unrestricted	7,676,769		5,409,523
Total net position	\$ 41,964,803	\$ 21,683,026	\$ 33,946,527

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.

Net position of business-type activities

Enterprise Funds Nonmajor Enterprise Funds			Total		Activities - Internal Service Funds
\$	13,463,030	\$	32,135,157	\$	36,197,120
	3,057,340		7,868,989		4,978
	-		-		97,622
	-		59,330		13,430
	5,140		41,105		2,730,586
	16,525,510		40,104,581		39,043,736
	31,448		44,515		7,173
	111,913		12,992,124		82,786
	3,463,556		94,639,766	_	137,773
	3,575,469		107,631,890		220,559
	3,606,917	-	107,676,405		227,732
	20,132,427		147,780,986		39,271,468
	1,000,032		1,439,898		245,540
	194,662		304,349		49,899
	1,194,694		1,744,247		295,439
	1,711,529		2,399,755		79,623
	56,403		77,490		11,388
	1,122		1,508		675
	41,981		60,720		22,22
	-		11,210		
	-		1,180,000		00.50
	219,050		296,409		28,56
	60,278		1,126,271		
	-		296,117		4,913,05
	2,090,363		5,449,480		5,055,52
	100 751		160.060		25 200
	123,751 673,775		160,969 21,766,445		25,288
	-		2,985,663		
	_		-		683,369
	3,826,598		5,416,513		872,776
	2,598,543		3,678,213		592,68
	7,222,667		34,007,803		2,174,109
	9,313,030		39,457,283		7,229,636
	972,911		1,351,986		235,474
	216,533		296,961		59,27
	1,189,444		1,648,947		294,75
	2,841,416		80,277,394		220,559
	7,983,231		28,141,609		31,821,96
\$	10,824,647		108,419,003	\$	32,042,520
			274,885		
		\$	108,693,888		

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	_			Dusine	ess-type Activities -
		Water Supply System	Wastewater Treatment		Sewer System
Operating revenues:					
Charges for services	\$	2,487,104	\$ 6,757,348	\$	2,090,204
Special assessments		9,302	-		-
Other		84	 9,952		<u>-</u>
Total operating revenues		2,496,490	6,767,300		2,090,204
Operating expenses:					
Personal services		-	2,161,988		-
Contract services		523,765	3,232,481		927,345
Materials and supplies		88,620	494,201		245,156
Heat, light and power		341,965	868,981		134,622
Employee medical benefits		-	-		-
Depreciation		1,896,415	1,112,416		1,608,860
Other		545	2,897		712
Total operating expenses		2,851,310	7,872,964		2,916,695
Operating (loss)		(354,820)	 (1,105,664)		(826,491)
Nonoperating revenues (expenses):					
Interest and fiscal charges		(101,751)	(512,020)		(102,365)
Loss on disposal of capital assets		-	-		(6,069)
Interest revenue		-	-		-
Intergovernmental		73,765	1,119,108		351,985
Note issuance costs		(6,090)	-		-
Total nonoperating revenues (expenses)		(34,076)	607,088		243,551
Income (loss) before transfers					
and capital contributions		(388,896)	(498,576)		(582,940)
Transfer in		-	-		-
Transfer out		-	-		-
Capital contributions		2,111,534	 		2,413,695
Change in net position		1,722,638	(498,576)		1,830,755
Net position at beginning of year (restated)		40,242,165	 22,181,602		32,115,772
Net position at end of year	\$	41,964,803	\$ 21,683,026	\$	33,946,527

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

Enterprise Funds Nonmajor				Governmental Activities -
	Enterprise			Internal
	Funds		Total	 Service Funds
\$	8,355,871	\$	19,690,527	\$ 44,183,897
	774,840		784,142	-
	31,883		41,919	3,354,979
	9,162,594		20,516,588	47,538,876
	5,108,014		7,270,002	1,177,349
	12,982,357		17,665,948	6,324,909
	514,281		1,342,258	696,803
	50,964		1,396,532	-
	-		-	40,260,100
	464,937		5,082,628	20,052
	91,650		95,804	 414
	19,212,203		32,853,172	 48,479,627
	(10,049,609)		(12,336,584)	(940,751)
			, , ,	
	(46,530)		(762,666)	-
	-		(6,069)	-
	-		-	303,770
	9,656,592		11,201,450	-
			(6,090)	 <u>-</u>
	9,610,062	-	10,426,625	 303,770
	(439,547)		(1,909,959)	(636,981)
	-		-	146,500
	-		-	(3,932)
			4,525,229	- _
	(439,547)		2,615,270	(494,413)
	11,264,194			32,536,933
\$	10,824,647			\$ 32,042,520
			(14,873)	
			<u> </u>	
		\$	2,600,397	

- 45 -

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

w	ater Supply	Wastewater	
	System	Treatment	Sewer System
Cash flows from operating activities:			
Cash received from sales/charges for services\$	2,391,623	\$ 6,452,615	\$ 2,099,944
Cash received from special assessments	9,302	-	-
Cash received from other operations	84	9,952	-
Cash payments to employees	-	(1,899,394)	-
Cash payments for contractual services	(829,312)	(2,962,352)	(1,469,531)
Cash payments for materials and supplies	(88,620)	(478,417)	(245,156)
Cash payments for heat, light and power	(341,965)	(868,981)	(134,622)
Cash payments for employee medical benefits	-	-	-
Cash payments for other expenses	(545)	(2,897)	(712)
Net cash provided by (used in)			
operating activities	1,140,567	250,526	249,923
Cash flows from noncapital financing activities:			
Cash received from grants and subsidies	73,765	1,119,108	351,985
Cash received from transfers in			
Net cash provided by noncapital			
financing activities	73,765	1,119,108	351,985
Cash flows from capital and related			
financing activities:			
Acquisition of capital assets	(107,089)	(8,229,039)	(3,535,175)
Capital contributions	1,282,692	-	1,028,339
Issuance of notes	1,180,000	-	-
Premium on notes	6,090	-	-
Note issuance costs	(6,090)	-	-
Proceeds from loans	870,044	5,689,570	3,371,760
Principal paid on notes	(2,285,000)	-	-
Interest paid on notes	(45,699)	-	-
Principal paid on loans	(328,831)	(958,898)	(273,512)
Interest paid on loans	(72,640)	(512,020)	(102,365)
Principal paid on capital leases	-	-	-
Interest paid on capital leases			
Net cash provided by (used in)			
financing activities	493,477	(4,010,387)	489,047
Cash flows from investing activities: Interest received	<u>-</u>	<u>-</u> _	
Net increase (decrease) in cash and cash equivalents	1,707,809	(2,640,753)	1,090,955
Cash and cash equivalents at beginning of year	4,840,877	9,662,480	4,010,759
Cash and cash equivalents at end of year\$	6,548,686	\$ 7,021,727	\$ 5,101,714

Governmental				Enterprise Funds
Activities -				Nonmajor
Internal				Enterprise
Service Funds		Total		Funds
44.045.400	•	40,000,405		Φ 0.000.000
44,345,198	\$	19,230,405	\$	\$ 8,286,223
2 254 272		784,142		774,840
3,354,979		55,486		45,450
(1,025,288)		(6,401,926)		(4,502,532)
(6,266,861)		(17,405,223)		(12,144,028)
(737,002)		(1,316,764)		(504,571)
(40, 400, 500)		(1,396,532)		(50,964)
(40,462,582)		(05.004)		(04.050)
(414)		(95,804)		(91,650)
(791,970)		(6,546,216)		(8,187,232)
-		11,201,450		9,656,592
146,500		<u> </u>		
146,500		11,201,450		9,656,592
-		(11,881,432)		(10,129)
-		2,311,031		-
-		1,180,000		-
-		6,090		-
-		(6,090)		-
-		9,931,374		-
-		(2,285,000)		-
-		(45,699)		-
-		(1,618,253)		(57,012)
-		(730,926)		(43,901)
-		(87,109)		(87,109)
-		(2,629)		(2,629)
_		(3,228,643)		(200,780)
<u> </u>		(0,220,040)	-	(200,700)
303,770		<u>-</u>		<u>-</u>
(341,700)		1,426,591		1,268,580
36,538,820		30,708,566		12,194,450
36,197,120	\$	32,135,157	\$	\$ 13,463,030

Continued

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

_			Business-type Activities -
	Water Supply System	Wastewater Treatment	Sewer System
Reconciliation of operating (loss) to net cash provided by (used in) operating activities:			
cash provided by (assa in) operating assistates.			
Operating (loss)\$	(354,820)	\$ (1,105,664)	\$ (826,491)
Adjustments:			
Depreciation	1,896,415	1,112,416	1,608,860
Changes in assets and liabilities:			
Decrease in materials and supplies inventory	-	15,784	-
(Increase) decrease in accounts receivable	(95,481)	(304,733)	9,740
Decrease in due from other funds	-	-	-
(Increase) in prepayments	(35,965)	-	-
Decrease in deferred outflows of resources - pension	-	452,423	-
(Increase) in deferred outflows of resources - OPEB	-	(96,571)	-
(Increase) in net pension asset	-	(8,161)	-
Increase (decrease) in accounts payable	(269,582)	271,250	(542,186)
(Decrease) in accrued wages and benefits	-	(4,509)	-
(Decrease) in due to other funds	-	(1,121)	-
Increase (decrease) in due to other governments	-	661	-
Increase in deferred inflows of resources - pension	-	359,965	-
Increase in deferred inflows of resources - OPEB	-	80,428	-
(Decrease) in net pension liability	-	(621,893)	-
Increase in net OPEB liability	-	119,738	-
Increase (decrease) in compensated			
absences payable	-	(19,487)	-
(Decrease) in claims payable			
Net cash provided by (used in) operating activities\$	1,140,567	\$ 250,526	\$ 249,923

Noncash Transactions:

During 2018, the Water Supply System fund received \$828,842 in contributed capital assets.

During 2018, the Sewer System fund received \$1,385,356 in contributed capital assets.

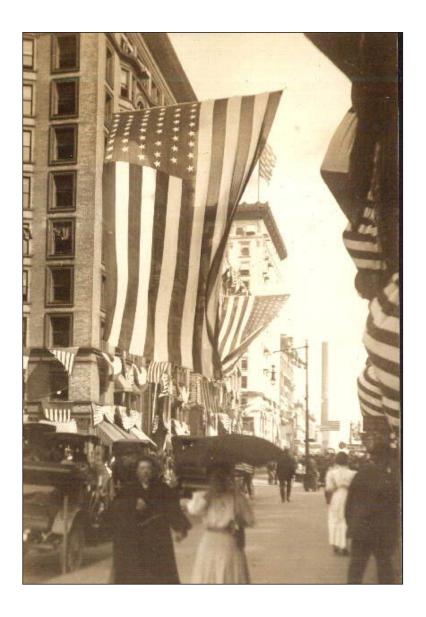
During 2018, the internal service funds contributed capital assets with a book value of \$3,932 to governmental activities.

Enterpris	se Funds		Governm	
	Nonmajor			Activities -
	Enterprise			Internal
	Funds	 Total		Service Funds
\$	(10,049,609)	\$ (12,336,584)	\$	(940,751)
	464,937	5,082,628		20,052
	-	15,784		1,908
	(56,081)	(446,555)		16,566
	-	-		146,341
	(5,140)	(41,105)		(46,652)
	1,316,823	1,769,246		309,758
	(161,232)	(257,803)		(42,185)
	(18,943)	(27,104)		(4,288)
	856,241	315,723		13,523
	(19,937)	(24,446)		(2,699)
	(3,062)	(4,183)		(1,503)
	(4,786)	(4,125)		11,945
	924,416	1,284,381		223,876
	216,533	296,961		59,277
	(1,811,089)	(2,432,982)		(428,024)
	151,767	271,505		28,127
	11,930	(7,557)		8,078
		 		(165,319)
\$	(8,187,232)	\$ (6,546,216)	\$	(791,970)

STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS DECEMBER 31, 2018

	Agency Funds			
Assets:				
Equity in pooled cash and investments	\$	24,122,539		
Cash and cash equivalents				
in segregated accounts		6,357,709		
Receivables (net of allowance for uncollectibles):				
Taxes		922,605,364		
Due from others		61		
Due from other governments		16,267,301		
Total assets	\$	969,352,974		
<u>Liabilities:</u>				
Due to other governments	\$	11,916,953		
Payroll withholdings		248,814		
Deposits		8,387,824		
Undistributed assets		948,799,383		
Total liabilities	\$	969,352,974		

Lucas County Architecture: Past and Present



Grand Army of the Republic (G.A.R.) Week, 1908. The GAR, founded in 1866, was a fraternal organization composed of veterans who served in the American Civil War.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

COMBINING STATEMENT OF NET POSITION
DISCRETELY PRESENTED COMPONENT UNITS
DECEMBER 31, 2018

	Toledo Hens Ba Club,	seball		Preferred Properties, Inc. and Affiliates		Toledo Arena Sports, Inc.		Lucas County Land Reutilization Corporation
Assets:	•	4 0 4 0 0 7 7	•	040 440	•	0.054.450	•	0.404.075
Equity in pooled cash and investments	\$	4,646,677	\$	340,416	\$	2,951,453	\$	2,424,675
Accounts		2,233,441		6,021,141		966,388		1,836,323
Materials and supplies inventory		432,965		-		101,884		-
Prepayments		409,506		-		97,576		_
Other assets	1	1,026,022		340,167		822,194		1,578,498
Capital assets:								
Nondepreciable capital assets		18,700		1,481,050		63,053		-
Depreciable capital assets	1	3,683,979		15,932,414		1,323,820		76,632
Accumulated depreciation		(8,110,110)		(6,886,326)		(547,223)		(56,895)
Total capital assets, net		5,592,569		10,527,138		839,650		19,737
Total assets	2	24,341,180		17,228,862		5,779,145		5,859,233
<u>Liabilities:</u>								
Accounts payable		1,240,251		67,217		536,716		141,256
Accrued liabilities		1,382,468		86,446		924,178		22,148
Accrued wages and benefits		-				-		8,895
Due to other governments		-		35,363		-		3,166
Unearned revenue		1,393,852		39,751		1,180,773		-
Long-term liabilities:		000 440						
Due in more than one year		383,149						<u> </u>
Total liabilities		4,399,720		228,777		2,641,667		175,465
Net position:								
Net investment in capital assets		5,592,569		10,527,138		839,650		19,737
Restricted for:								
Capital projects		-		-		-		-
Health programs		-		15,168,504		-		-
Unrestricted (deficit)	1	4,348,891		(8,695,557)		2,297,828		5,664,031
Total net position	\$ 1	9,941,460	\$	17,000,085	\$	3,137,478	\$	5,683,768

Tra	cas County nsportation provement District	D	ucas County Economic evelopment Corporation	Coi	oledo-Lucas County nvention and itors Bureau	Total				
\$	592,294	\$	10,242,554	\$	8,362,364	\$	29,560,433			
	1,380,657		2,460,527		1,357,592		16,256,069			
	1,300,037		2,400,521		1,007,002		534,849			
	_		-		72,053		579,135			
	-		271,739		-		14,038,620			
	-		-		1,535,600		3,098,403			
	-		34,518		6,221,114		37,272,477			
	-		(34,159)		(3,078,731)		(18,713,444)			
	-		359		4,677,983		21,657,436			
	1,972,951		12,975,179		14,469,992		82,626,542			
	191,657		55,105		746,341		2,978,543			
	191,007		451,123		88,706		2,955,069			
	_		-		311,393		320,288			
	876,121		-		-		914,650			
	· -		-		4,415,329		7,029,705			
			5,281,251				5,664,400			
	1,067,778		5,787,479		5,561,769		19,862,655			
	-		359		4,677,983		21,657,436			
	62,847		-		923,973		986,820			
	-		-		-		15,168,504			
	842,326		7,187,341		3,306,267		24,951,127			
\$	905,173	\$	7,187,700	\$	8,908,223	\$	62,763,887			

COMBINING STATEMENT OF ACTIVITIES
DISCRETELY PRESENTED COMPONENT UNITS
FOR THE YEAR ENDED DECEMBER 31, 2018

			Program Revenues						
		Expenses	Charges for Services and Sales		Operating Grants and Contributions			oital Grants	
Component Units:									
Toledo Mud Hens Baseball Club, Inc. Recreation	\$	21,899,217	\$	21,747,230	\$	-	\$	-	
Preferred Properties, Inc. and Affiliates Health		2,164,444		1,303,586		683,201		-	
Toledo Arena Sports, Inc. Recreation		8,809,228		8,731,231		-		312,984	
Lucas County Land Reutilization Corporation Public works		7,978,050		1,283,726		6,489,891		-	
Lucas County Transportation Improvement District Public works		4,918,986		17,963		-		5,184,102	
Lucas County Economic Development Corporation Legislative & executive		641,358		-		400,000		200,000	
Toledo-Lucas County Convention and Visitors Bureau									
Recreation Total component units	\$	6,527,602 52,938,885	\$	4,261,204 37,344,940	\$	2,792,854 10,365,946	\$	550,000 6,247,086	
	<u>-7</u>	33,033,033	General revenues: Investment earnings Grants and entitlements not restricted to specific programs						
			Gain on sale of assets Miscellaneous Total general revenues						
			Change in net position						
			Net p	osition at begini	ning of	year			
			Net p	osition at end of	f year				

 Net (Expense) Revenue and Changes in Net Position													
Toledo Mud Hens Baseball Club, Inc.		referred operties, nc. and ffiliates	s	Toledo Arena ports, Inc.	Re	cas County Land eutilization orporation	Tran Imp	as County sportation rovement District	De	cas County Economic evelopment orporation	Con	ledo-Lucas County evention and tors Bureau	 Total
\$ (151,987)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ (151,987)
-		(177,657)		-		-		-		-		-	(177,657)
-		-		234,987		-		-		-		-	234,987
-		-		-		(204,433)		-		-		-	(204,433)
-		-		-		-		283,079		-		-	283,079
-		-		-		-		-		(41,358)		-	(41,358)
 <u> </u>				<u> </u>		<u>-</u> _				<u> </u>		1,076,456	1,076,456
 (151,987)		(177,657)		234,987		(204,433)		283,079		(41,358)		1,076,456	 1,019,087
512,101		233,136		312		3,305		-		85,406		1,015	835,275
-		-		-		1,370,370		-		-		-	1,370,370
32,553		-		-		-		-		-		-	32,553
 107,333		27,953		77,685		131,186						73,520	 417,677
 651,987		261,089		77,997		1,504,861		<u> </u>		85,406		74,535	 2,655,875
500,000		83,432		312,984		1,300,428		283,079		44,048		1,150,991	3,674,962
 19,441,460		16,916,653		2,824,494		4,383,340		622,094		7,143,652		7,757,232	 59,088,925
\$ 19,941,460	\$ -	17,000,085	\$	3,137,478	\$	5,683,768	\$	905,173	\$	7,187,700	\$	8,908,223	\$ 62,763,887

Lucas County Architecture: Past and Present



The Nasby Building, built between 1891 and 1895, was the City of Toledo's first skyscraper. The cupola and steeple were copied from The Giralda, a tower in Seville, Spain. The photograph was published by the Detroit Publishing Co. in 1905.

Source: Retrieved from the Library of Congress Online, <www.loc.gov/item/2016799870/>.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 1 - DESCRIPTION OF THE COUNTY

Lucas County, Ohio (the "County") is a political subdivision of the State of Ohio. The County was formed by an act of the Ohio General Assembly in 1835. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer. In addition, there are seven other elected administrative officials, each of whom is independent as set forth by Ohio law. These officials are: Clerk of Courts, Coroner, Engineer, Prosecutor, Recorder, Sheriff, and Treasurer. There are also ten Common Pleas Court Judges, two Domestic Relations Court Judges, two Juvenile Court Judges, one Probate Court Judge and five Court of Appeals Judges elected on a County-wide basis to oversee the County's judicial system.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The most significant of the County's accounting policies are described below.

A. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Lucas County, this includes; the Board of Developmental Disabilities, the Job and Family Services Department, and all departments and activities that are operated directly by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; or (3) the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes or whose relationship with the County is such that to exclude their activity would be misleading. Based on the criteria described, the County has seven discretely presented component units whose financial activities have been reflected in the accompanying financial statements.

In addition, the County has four related organizations and is a participant in three jointly governed organizations which are described below.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

DISCRETELY PRESENTED COMPONENT UNITS

Toledo Mud Hens Baseball Club, Inc. (the "Mud Hens")

The Mud Hens were organized to own, manage, and operate a professional baseball club. Upon dissolution, any remaining net position would become the property of the Board of County Commissioners and new appointments to the Board of Directors require concurrence of the Commissioners. The County receives rent from the Mud Hens to retire non-tax revenue bonds issued to finance the construction of the baseball stadium. The Mud Hens are reported on a fiscal year ending October 31. Complete financial statements for the component unit may be obtained from its administrative office at Fifth Third Field, 406 Washington St., Toledo, Ohio 43604.

Toledo-Lucas County Convention and Visitors Bureau, Inc. (TLCCVB)

The TLCCVB operates the Seagate Centre, a convention and convocation center in the City of Toledo, and the Huntington Center, the County's multipurpose arena. The primary purpose of the TLCCVB is to encourage and promote the utilization of convention, restaurant, hotel, motel, and entertainment facilities in the County. The TLCCVB has been determined to be a discrete component unit of the County as the County appoints the TLCCVB's Board of Trustees and the County is financially accountable for, and provides significant subsidies to, the TLCCVB and its component unit, the Destination Toledo Convention and Visitors Bureau, annually. TLCCVB's year end is December 31. Complete financial statements for the component unit can be obtained from its administrative office at 401 Jefferson Avenue, Toledo. Ohio 43604.

Lucas County Land Reutilization Corporation (LCLRC)

The LCLRC is a community improvement corporation designed to strengthen neighborhoods in the County by returning vacant and abandoned properties back to the tax rolls through strategic real estate acquisitions and community partnerships in the redevelopment of Lucas County properties. Pursuant to provisions in the Ohio Revised Code, the LCLRC is a legally separate organization that receives funding through the collection of delinquent taxes. The appointing members of the LCLRC Board are, by State statute, County officeholders (namely the County Treasurer and two County Commissioners); therefore, the County appoints a voting majority of the LCLRC Board. In addition, the County is able to impose its will on the LCLRC. LCLRC's year end is December 31. Complete financial statements of the LCLRC may be obtained from its administrative office at One Government Center, #500, Toledo, Ohio 43604.

Toledo Arena Sports, Inc. (TASI)

The TASI is a nonprofit corporation organized to own, manage, and operate sports teams and thereby promotes, encourages and stimulates an interest in sports teams as recreational activities for the residents of Lucas County, Ohio. New appointments to the Board of Directors require concurrence of the Commissioners. The County receives rent from TASI in order to retire debt issued to finance the construction of the Lucas County Arena.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Due to the nature and significance of TASI's relationship with the County, it would be misleading to exclude TASI from the County's financial reporting entity and as such, TASI warrants inclusion in the County's financial statements as a discretely presented component unit. The TASI fiscal year end is June 30. Complete financial statements for the component unit may be obtained from its administrative office at 406 Washington Street, Toledo, Ohio 43604.

Preferred Properties, Inc. and Affiliates ("Preferred Properties")

Preferred Properties is a nonprofit corporation organized to provide affordable and accessible housing to persons with disabilities. One third of the board of the Preferred Properties is appointed by the LCBDD. Funds for the purchase of housing are received from the LCBDD, which come from board funds and pass-through of funds from Community Assistance Projects administered by the Ohio Department of Developmental Disabilities. Based upon the significant services and resources provided by the County to Preferred Properties and due to the material significance and general nature of the County's relationship with Preferred Properties, it would be misleading to exclude Preferred Properties from the County's financial reporting entity and, as such, Preferred Properties warrants inclusion in the County's financial statements as a discretely presented component unit. Preferred Properties fiscal year end is June 30. Complete financial statements for the component unit may be obtained from its administrative office at 5555 Airport Highway, Toledo, Ohio 43615.

<u>Lucas County Transportation Improvement District (LCTID)</u>

The LCTID is a body politic and corporate, created for the purpose of financing, constructing, maintaining, repairing, and operating selected transportation projects. The LCTID was specifically created pursuant to Chapter 5540 of the Ohio Revised Code, as amended. The LCTID was created by action of the Board of Lucas County Commissioners on April 22, 2014. The LCTID is governed by a Board of Trustees that acts as the authoritative and legislative body of the entity. The Board is comprised of seven members of whom five are voting and two are non-voting. Each Board member serves a term of two years and there are no term limits for reappointment. The five voting Board members are appointed by the Board of Lucas County Commissioners. In addition, the County is able to impose its will on the LCTID. LCTID's year end is December 31. Complete financial statements of the LCTID may be obtained from its Secretary-Treasurer at 1049 S. McCord Road, Holland, Ohio 43604.

Lucas County Economic Development Corporation (LCEDC)

The LCEDC is a legally separate organization created for the purpose of promoting, advancing and encouraging the industrial, economic, commercial and civic development of the County and the surrounding area. The LCEDC is governed by a Board of Directors that acts as the authoritative and legislative body of the entity. The Board is comprised of no less than three and no more than eleven members which are appointed by the County Commissioners. Each Board member serves a term of three years. In addition, the County is able to impose its will on the LCEDC. The LCEDC's fiscal year end is December 31. During 2018, the County contributed \$400,000 to the LCEDC. Information can be obtained from the LCEDC, 1 Government Center, Suite 800, Toledo, Ohio 43604.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

RELATED ORGANIZATIONS

Toledo-Lucas County Public Library (the "Library")

The Library is a legally separate organization that is governed by a seven-member Board of Trustees. Four of the Trustees are appointed by the Lucas County Commissioners and three are chosen by the Lucas County Common Pleas Court Judges. The Library determines and operates its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code. The Library provides no financial benefit to or burden on the County.

Toledo Area Metropolitan Park District (the "Park District")

The Park District is a legally separate organization that is governed by a three-member Board of Park Commissioners. The Lucas County Probate Court appoints all three members of the Board of Park Commissioners. Appointments are for three-year terms. The District is dedicated to the conservation of natural resources and wildlife, while providing various recreational facilities and services. These activities are directly controlled by the Board of Park Commissioners through the budgetary process. The Park District provides no financial benefit to or burden on the County.

Lucas Metropolitan Housing Authority (the "Authority")

The Authority is a legally separate organization that is governed by a five-member Board of Commissioners. Three of the five Board members are appointed by County officials. The Probate Court, Common Pleas Court, and Board of County Commissioners appoint one board member each. The remaining two Board members are appointed by the Mayor of the City of Toledo. The Authority provides no financial benefit to or burden on the County.

Toledo Area Sanitary District (the "Sanitary District")

The Sanitary District is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was established September 27, 1945, by the Common Pleas Court of Lucas County following a petition to the court for the establishment of the District for the abatement and control of mosquitoes. In accordance with the State statute, responsibility for policy determination for the District resides with the Director which is appointed by the judges of the Common Pleas Court. The Sanitary District provides no financial benefit to or burden on the County.

JOINTLY GOVERNED ORGANIZATIONS

Corrections Commission of Northwest Ohio (CCNO)

CCNO is a jointly governed organization among Defiance, Fulton, Henry, Lucas, and Williams counties. The CCNO was established to provide jail space for convicted criminals in the five counties and to provide a correctional center for the inmates. The CCNO was created in 1987 and occupancy started in 1990. The commission team consists of twelve members, including a chief law enforcement officer and one county commissioner or administrative official from each entity. The commission team exercises total control over the operation of the CCNO including budgeting, contracting, and designating management.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Each entity is responsible for a portion of the capital and operating budget as follows:

Lucas County	60.94%
Defiance County	11.32%
Fulton County	10.38%
Williams County	10.38%
Henry County	6.98%
Totals	100.00%

In 2018, the County contributed \$6,985,922 for the CCNO's operations, which represents 57.09% of total contributions. All debt for the construction of the jail was incurred by the participating governmental agencies and is not a liability of the Corrections Commission of Northwest Ohio. Lucas County has no bonds outstanding at year end for construction of the regional jail. Financial information can be obtained from Tonya Justus, Fiscal Manager, Corrections Commission of Northwest Ohio, 03151 County Road 24.25 RT. 1, Box 100-A, Stryker, Ohio 43557.

Lucas County Family and Children First Council (the "Council")

The Council is a legally separate organization whose mission is to coordinate a publicly accountable, cost effective system of services that supports health, education, and well being of families in Lucas County. The Council is a jointly governed organization. The operations of the Lucas County Family and Children First Council are controlled by an oversight committee. The oversight committee includes various officials from the County. The Lucas County Auditor is the fiscal agent for the Council and the activity of the Council is reported in an agency fund on the County's financial statements. During 2018, the County made no contributions to the Council. Financial information can be obtained from the Lucas County Auditor's Office, One Government Center, Suite 600, Toledo, Ohio 43604-2255.

Toledo-Lucas County Port Authority (the "Port Authority")

The Port Authority is a legally separate organization created under the Ohio Revised Code. The Port Authority is a jointly governed organization between Lucas County and the City of Toledo. The Port Authority conducts port operations and economic development activities. The Port Authority is governed by a thirteen-member Board of Directors, six of whom are appointed by the Mayor of the City of Toledo with approval of City Council, six by the Lucas County Commissioners, and one by joint action of the City of Toledo and Lucas County. The Board exercises total control over the operation of the corporation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. During 2018, the County made no contributions to the Port Authority. Information can be obtained from the Toledo-Lucas Port Authority, One Maritime Plaza, Suite 701, Toledo, Ohio 43604-1866.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

POTENTIAL COMPONENT UNITS REPORTED AS AGENCY FUNDS

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the following entities are presented as agency funds within the financial statements since the County acts as fiscal agent and holds monies on their behalf at year end:

Lucas County Board of Health
Lucas County Family and Children First Council (a jointly governed organization)
Lucas County Soil and Water Conservation District
The Olander Park District
Lucas County Local Emergency Planning Commission

B. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, the fund financial statements, which provide a more detailed level of financial information, and the notes to the basic financial statements.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the County as a whole. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. These statements include the financial activities of the primary government except for fiduciary funds.

The statement of net position presents the financial condition of the County at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department; therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, along with grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each function is self-financing or draws from the general revenues of the County.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the County's water and sewer function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fund Financial Statements - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at a more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are combined and presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the governmental funds is reported as fund balance.

The following are the County's major governmental funds:

<u>General Fund</u> - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund. The unassigned general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Mental Health and Recovery Fund</u> - This fund accounts for and reports a County-wide property tax levy, state grants, and reimbursements that are restricted for mental health programs and alcohol and drug recovery programs.

<u>Children Services Board Fund</u> - This fund accounts for and reports a County-wide property tax levy, state grants, and reimbursements that are restricted for County child care programs.

<u>Board of Developmental Disabilities Fund</u> - This fund accounts for and reports a County-wide property tax levy, state grants, and reimbursements that are restricted for care and services for developmentally disabled individuals.

<u>Debt Service Fund</u> - This fund accounts for and reports financial resources that are committed for expenditures of principal and interest on general long-term debt.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Proprietary Funds - The County's proprietary funds consist of enterprise funds and internal service funds. Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. These funds are used to account for operations that provide services which are financed primarily by user charges or activities where periodic measurement of income is appropriate for capital maintenance, public policy, management control or other purposes.

The County reports the following major enterprise funds:

<u>Water Supply System Fund</u> - This fund accounts for the distribution of treated water to individuals and commercial users of Lucas County.

<u>Wastewater Treatment Fund</u> - This fund accounts for wastewater treatment services provided to the Sanitary Engineer, cities of Maumee and Sylvania, Village of Waterville, Sylvania Township, other portions of Lucas County, and portions of Wood County.

<u>Sewer System Fund</u> - This fund accounts for sanitary sewer services provided to individuals and commercial users in Lucas County and portions of Wood County.

Other enterprise funds of the County are used to account for (1) sanitary engineer operations related to the administrative costs of operating the water supply system, wastewater treatment system, and sewer system, (2) administration of solid waste disposal county-wide, and (3) operation of parking facilities. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the fund financial statements.

Additionally, the County reports internal service funds which account for the goods or services provided by certain County departments to other funds, departments and other governmental units, on a cost reimbursement basis. The County's internal service funds include activities related to the following operations: imaging lab, central supplies, vehicle maintenance, telecommunications, self-funded health insurance program, centralized drug testing, risk retention insurance program, self-funded workers' compensation program, self-funded prescription drugs program, and a self-funded dental insurance program.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension and other employee benefit trust funds, investment trust funds, private-purpose trust funds and agency funds. The County only maintains agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's agency funds are primarily established to account for the collection of various taxes, as well as other intergovernmental resources that will be distributed to other taxing districts located within the County. The County's agency funds also include activity for outside entities for which the County acts as fiscal agent.

D. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the County are included on the statement of net position.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows of resources, current liabilities and current deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations that better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its enterprise and internal service funds activities.

Agency funds do not report a measurement focus as they do not report operations.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions - Revenues resulting from exchange transactions in which each party gives and receives essentially equal value are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year end.

Non-exchange transactions in which the County receives value without directly giving equal value in return include sales taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenues from sales taxes are recognized in the period in which the taxable sale takes place (see Note 7). Revenue from grants, entitlements, and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements in which the County must provide local resources to be used for a specified purpose, and expenditure requirements in which the resources are provided to the County on a reimbursement basis.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: delinquent property taxes and special assessments, sales taxes, grants, interest, fees and charges for services.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, see Notes 11 and 12 for deferred outflows of resources related the County's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the County unavailable revenue includes, but is not limited to, delinquent property taxes, special assessments, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the County, see Notes 11 and 12 for deferred inflows of resources related to the County's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Allowance for Uncollectibles - Real property and other taxes receivable are reported net of an allowance for uncollectibles. The amounts of the allowance for the County's funds are as follows:

			Mental		Children		Board of		
		Health and Se		Services	De	evelopmental		Nonmajor	
	 General		Recovery		Board		Disabilities	G	overnmental
Gross taxes receivable Less: allowance for	\$ 15,648,924	\$	18,280,009	\$	26,948,185	\$	44,006,963	\$	23,631,045
doubtful accounts	 (348,221)		(403,513)		(589,777)		(946,995)		(519,726)
Net taxes receivable	\$ 15,300,703	\$	17,876,496	\$	26,358,408	\$	43,059,968	\$	23,111,319

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

F. Budgetary Process

Under Ohio law, the Board of County Commissioners must adopt an appropriations budget by January 1st of a given year or adopt a temporary appropriation measure with final passage of a permanent budget by April 1st for all funds, except agency funds. Budgets are legally required for each organizational unit by object (personal services, materials and supplies, charges for services, and capital outlays and equipment).

The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the County Commissioners may appropriate. The appropriation resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Commissioners.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate that was in effect at the time the final appropriations were passed by the County Commissioners.

The appropriation resolution is subject to amendment by the Commissioners throughout the year with the restriction that appropriations may not exceed estimated revenues by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

Each County department prepares a budget that is approved by the Board of County Commissioners. Modifications to the original budget within expenditure objects can be made by the budget manager in the Auditor's Office. The County maintains budgetary control within an organizational unit and fund by not permitting expenditures and encumbrances to exceed appropriations at the object level (the legal level of control). Unencumbered and unexpended appropriations lapse at year end. Encumbered and unpaid appropriations (reserved for encumbrances) are carried forward to the next year as authority for expenditures.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

G. Cash Equivalents and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

During 2018, investments were limited to nonnegotiable certificates of deposit, Federal Farm Credit Bank (FFCB) securities, Federal Home Loan Bank (FHLB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, Federal National Mortgage Association (FNMA) securities, commercial paper, foreign government bonds, U.S. Treasury Notes, State Treasury Asset Reserve of Ohio (STAR Ohio), and U.S. government money market funds. Except for investments in STAR Ohio and nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

During 2018, the County invested in STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The County measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the General Fund during 2018 amounted to \$4,622,301 which includes \$4,063,239 assigned from other County funds, as not all funds of the County receive interest earnings.

For purposes of the statement of cash flows, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

H. Inventories of Materials and Supplies

Inventory is valued at cost using the first-in, first-out method. Inventory is recorded as an expenditure/expense when consumed. Governmental fund balance has been presented as nonspendable equal to the balance of the inventory at year end.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. Capital Assets

Capital assets, including property, plant, equipment, intangible assets and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

In the case of the initial capitalization of infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date. The County's intangible assets include right of way and internally generated computer software. Donated capital assets are recorded at their acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of proprietary capital assets is included as part of the capitalized value of the assets constructed.

All reported capital assets, except land, right of way and construction in progress, are depreciated using the straight-line method over the following estimated useful lives, and these estimated useful lives may be periodically reviewed:

<u>Description</u>	Estimated Useful Lives
Furniture, fixtures and equipment	5 - 20 years
Computer software	5 years
Buildings, structures, improvements	20 - 40 years
Land improvements (water and sewer lines)	40 years
Bridges and culverts (components of infrastructure)	50 years
Roads (a component of infrastructure)	20 - 40 years

J. Grants and Other Intergovernmental Revenues

Local government fund revenues are recorded as receivables and revenues when measurable and available. Assistance awards made on the basis of entitlement are recorded as intergovernmental receivables and revenues when entitlement occurs. Federal and State reimbursement-type grants for the acquisition or construction of capital assets are recorded as receivables and capital contributions revenue when the related expenses are incurred. All other Federal and State reimbursement-type grants are recorded as receivables and revenues when the related expenditures/expenses are incurred. In the governmental funds, the portion of the receivable that will not be received in the available period is reported as a deferred inflow of resources.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

K. Interfund Transactions

During the normal course of operations, the County has numerous transactions between funds. These transactions include charges for services provided by certain internal service funds to other funds and transfers. Transfers represent transfers of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental fund types and as transfers in proprietary funds.

The internal service funds record charges for services to all County funds and departments and other governmental units as operating revenue. Both governmental and proprietary funds record these payments to the internal service funds as operating expenditures/expenses. The County uses internal service funds to account for self-funded insurance programs, risk retention insurance, central supplies, vehicle maintenance, telecommunications, and centralized drug testing and imaging.

L. Compensated Absences

A liability for vacation leave, sick leave, and compensatory time is accrued if: a) the employee's rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the "vesting" method.

Normally, all vacation time is to be taken in the year available. Unused vacation is payable upon termination of employment. Unused sick time may be accumulated until retirement. Employees with a minimum of ten years of service are paid one fourth of accumulated sick time with a maximum of 30 days; however, this limit is subject to the policy of each elected office, agency board, or the collective bargaining agreement in force. In general, employees are eligible to be paid for unused compensatory time upon termination of employment. All sick, vacation, and compensatory payments are made at employees' current wage rates.

The County records accumulated unpaid vacation, overtime pay, and vested sick time benefits as accrued compensated absences payable when earned by employees. The entire compensated absences liability is reported on the governmental-wide financial statements.

M. Self-Funded Insurance

The County is self-funded for health, dental, and prescription drug benefits. Each of these activities is reported in a separate internal service fund. The programs are administered by third-party administrators that provide claims review and processing services. Each County fund is charged a proportionate share of the cost for covered employees. Payment of these benefits is accounted for in an internal service fund. The County records a liability for incurred but unreported claims at year end based upon an actuarial estimate provided by Oliver Wyman, third-party actuary. See Note 18 for further information regarding the County's self-funded health, dental, and prescription drug program.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The County's Self-Funded Workers' Compensation Fund (an internal service fund) accounts for and finances its uninsured risks of loss for workers' compensation claims. Under this program, the Self-Funded Workers' Compensation Fund provides coverage for up to a maximum of \$300,000 for each workers' compensation claim. The County will pay premiums to the State of Ohio Bureau of Workers' Compensation for claims in excess of coverage provided by the fund. In addition, the fund will pay assessments to the Bureau of Workers' Compensation for administration and payment of claims.

All funds of the County participate in the program and make payments to the Self-Funded Workers' Compensation Fund based on their program usage to cover actuarial estimates of the amounts needed to pay current-year claims. The County participated in an individual retrospective rating plan for years 2008-2014. The County began participating in a group retrospectively rated policy in 2015. A future retrospective premium liability of \$806,520 is reported in the fund at December 31, 2018 based on the requirements that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. This liability includes an amount for future retrospective premium payments related to the County's individual retrospective rating plan for years 2008-2014. The estimated future retrospective premiums approximate the claims liability.

Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Liabilities for losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their nominal value.

The County's Risk Retention Fund (an internal service fund) accounts for and manages liability insurance County-wide. County departments are billed based upon the cost of the insurance policies obtained from commercial carriers. This fund accounts for the claims and administration of the liability insurance coverage.

There have been no significant reductions in coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund, unclaimed monies and year end balances of materials and supplies inventory and prepayments.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Commissioners, which includes giving the County Auditor the authority to constrain monies for intended purposes. The Board of Commissioners has, by resolution, authorized the County Auditor to assign fund balances for encumbrances outstanding at year end.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) resources are available. Similarly, within unrestricted resources, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted resources could be used. See Note 14 for further detail on the components of fund balance classifications at year end.

O. Prepayments

Payments made to vendors for services that benefit future periods are recorded as prepayments in both government-wide and fund financial statements. A current asset for the prepaid amount is recorded at the time of purchase, and the expenditure is reported in the year in which services are consumed. Governmental fund balance has been presented as nonspendable equal to the balance of the prepayments at year end.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

P. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water Supply System Fund, the Wastewater Treatment Fund, the Sewer System Fund, the nonmajor enterprise funds, and of the County's internal service funds are charges to customers for sales and services. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Q. Interfund Balances

On fund financial statements, receivables and payables resulting from the routine lag between the dates interfund goods and services are provided or reimbursable expenditures occur are classified as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the year are referred to as "interfund receivable/interfund payable." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as a component of the internal balance reported on the statement of net position.

R. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities and deferred inflows of resources. The County's net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt are also included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use, either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

S. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only for amounts due to employees who have separated at year end. Bonds, capital leases, and long-term loans are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

T. Bond Issuance Costs, Bond Premiums and Discounts, Accounting Gain or Loss

On both the government-wide financial statements and the fund financial statements, bond issuance costs are recognized in the period in which these items are incurred.

On the government-wide financial statements, bond premiums and discounts are amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds and bond discounts are presented as a reduction to the face amount of the bonds. On the governmental fund financial statements, bond premiums and discounts are recognized in the period in which these items are incurred. The reconciliation between the face value of bonds and the amount reported on the statement of net position is presented in Note 10.

For current and advance refundings resulting in the defeasance of debt reported in the government-wide financial statements and enterprise funds, the difference between the reacquisition price and the net carrying amount of the old debt is amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred inflow of resources or a deferred outflow of resources.

U. Contributions of Capital

Contributions of capital in proprietary fund financial statements and for the business-type activities arise from contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as capital contributions revenue in the proprietary fund financial statements and as capital grants and contributions on the statement of activities.

V. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

W. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles/Restatement of Net Position

For fiscal year 2018, the County has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "<u>Certain Debt Extinguishments</u>".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the County's postemployment benefit plan disclosures, as presented in Note 12 to the basic financial statements, added required supplementary information which is presented after the notes to the basic financial statements, and resulted in a restatement to net position as previously reported.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the County.

GASB Statement No. 86 improves consistency in accounting and financial reporting for insubstance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the County.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

A net position restatement is required in order to implement GASB Statement No 75. The governmental activities and business-type activities at January 1, 2018 have been restated as follows:

	Governmental Activities	Wastewater Treatment	Nonmajor Enterprise Funds	Business-Type Activities	Internal Service
Net position as previously reported Deferred outflows - payments	\$ 346,082,628	\$ 23,128,418	\$ 13,677,540	\$ 109,453,653	\$ 33,093,772
subsequent to measurement date Net OPEB liability	1,595,168 (116,749,466)	13,116 (959,932)	33,430 (2,446,776)	46,546 (3,406,708)	7,714 (564,553)
Restated net position at January 1, 2018	\$ 230,928,330	\$ 22,181,602	\$ 11,264,194	\$ 106,093,491	\$ 32,536,933

Other than employer contributions subsequent to the measurement date, the County made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on fund balances.

B. Deficit Fund Balances

Fund balances at December 31, 2018 included the following individual fund deficits:

Nonmajor funds	Deficit
Community MR service	\$ 2,362,823
Workforce Development	65,740
Total Nonmajor funds	\$ 2,428,563

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS

State statutes classify monies held by the County into two categories, as described below.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County Treasurer has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS - (Continued)

Inactive monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value
 of the securities subject to the repurchase agreement must exceed the principal value of the
 agreement by at least two percent and be marked to market daily, and that the term of the
 agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions provided that such political subdivisions are located wholly or partly within the County;
- Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts, in any eligible institution mentioned in section 135.32 of the Revised Code;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's Asset Reserve of Ohio Investment Pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1), (2), cash, or both securities and cash, equal value for equal value;
- 9. High grade commercial paper issued by companies incorporated under the laws of the United States that are rated in the highest classification established by at least two nationally recognized standard rating services. Commercial paper notes are limited to final maturities of 270 days after the date of purchase and must not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; and
- 10. Bankers acceptances of banks that are insured by the Federal Deposit Insurance Corporation (FDIC). Bankers acceptances are limited to final maturities of 180 days after the date of purchase and must be eligible for purchase by the Federal Reserve System.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS - (Continued)

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian. Also, investments in foreign nations that are diplomatically recognized by the United States are limited to 1% of the total average portfolio.

A. Cash on Hand

At year end, the County had \$5,750 in undeposited cash on hand and \$10,350 in undeposited cash in segregated accounts held outside of the County's internal investment pool. This amount is included on the financial statements of the County as part of "equity in pooled cash and investments."

B. Cash in Segregated Accounts

At year end, the County had \$7,356,050 of cash and cash equivalents deposited separate from the County's internal investment pool. This amount is included in the amount of "Deposits with Financial Institutions" and "Investments" below.

C. Deposits with Financial Institutions

At December 31, 2018, the carrying amount of all County deposits was \$31,226,131 and the bank balance was \$38,278,845. Of the bank balance, \$15,425,383 was covered by the FDIC and \$22,853,462 was exposed to custodial credit risk described below.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS - (Continued)

Custodial credit risk is the risk that, in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the County was in the OPCS; however, certain County financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS resulting in an uninsured and uncollateralized balance. Although all statutory requirements for the deposit of money had been followed. noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

D. Investments

As of December 31, 2018, the County had the following investments and maturities:

			Investment Maturities								
Measurement/	Measurement			1 Year		1 to 2		2 to 3		More than	
Investment type		Value		or Less		Years	Years		3 Years		
Fair Value:											
FFCB	\$	31,307,364	\$	11,061,216	\$	5,789,003	\$	10,948,863	\$	3,508,282	
FHLB		31,898,225		9,089,689		6,174,328		9,495,458		7,138,750	
FHLMC		56,561,868		14,147,047		19,142,092		12,171,163		11,101,566	
FNMA		68,129,684		23,559,245		29,281,501		13,129,290		2,159,648	
Foreign Government Bonds		1,000,000		1,000,000		-		-		-	
U.S. Treasury Notes		16,198,546		985,273		6,205,496		9,007,777		-	
Commercial paper		38,162,586		38,162,586		-		-		-	
U.S. Government Money											
Market Mutual Funds		435,491		435,491		-		-		-	
Amortized Cost:											
STAR Ohio	_	37,594,395	_	37,594,395			_				
Total	\$	281,288,159	\$	136,034,942	\$	66,592,420	\$	54,752,551	\$	23,908,246	

The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS - (Continued)

The County's investments in U.S. government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The County's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA), U.S. Treasury notes, foreign government bonds, and commercial paper are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments with interest rates that are fixed for longer periods are likely to be subject to more variability in their fair values as a result of future changes in interest rates. The County's investment policy minimizes interest rate risk by diversifying assets and maturity dates while maintaining adequate liquidity to meet current obligations without a sale of securities.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality information - as commonly expressed in terms of the credit ratings issued by the nationally recognized statistical rating organizations (NRSRO's) such as Moody's Investors Service, Standard & Poor's, or Fitch Ratings, provides a current depiction of potential variable cash flows and credit risk. The County's investments in federal agency securities and U.S. Treasury Notes were rated AA+ by Standard & Poor's and Aaa by Moody's. Standard & Poor's has assigned STAR Ohio and the U.S. Government Money Market Mutual Funds an AAAm money market rating. The foreign government bonds are rated A+ by Standard & Poor's and A1 by Moody's. The investments in commercial paper were rated A-1 and A1+ by Standard & Poor's and P-1 by Moody's.

Foreign Currency Risk: Lucas County has a formal policy regarding foreign government investment, limiting this investment to one percent of the total average portfolio. Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. At December 31, 2018, the County had exposure of approximately \$1,000,000 to foreign currency risk (Israeli currency - shekel).

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counter party, the County will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. All of the County's investments are insured or registered, or the securities are held by the County or its agent in the County's name. The County's investment policy minimizes credit risk and custodial credit risk by (1) diversifying assets by issuer and (2) ensuring that required, minimum credit quality ratings exist prior to the purchase of commercial paper and bankers acceptances. At December 31, 2018, the County was not subject to custodial credit risk on investments.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 4 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS - (Continued)

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer. As of December 31, 2018, the County had the following concentrations:

Measurement/	N		
Investment type		Amount	% of Total
Fair Value:	•	04 007 004	44.4007
FFCB	\$	31,307,364	11.13%
FHLB		31,898,225	11.34%
FHLMC		56,561,868	20.11%
FNMA		68,129,684	24.21%
Foreign Government Bonds		1,000,000	0.36%
U.S. Treasury Notes		16,198,546	5.76%
Commercial Paper		38,162,586	13.57%
U.S. Government Money			
Market Mutual Funds		435,491	0.15%
Amortized Cost:			
STAR Ohio		37,594,395	<u>13.37</u> %
Total	\$	281,288,159	100.00%

E. Reconciliation of Cash and Investments Disclosed to Financial Statements

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the financial statements as of December 31, 2018:

Cash and investments per note	
Carrying amount of deposits	\$ 31,226,131
Investments	281,288,159
Cash on hand	 16,100
Total	\$ 312,530,390
Cash and investments per financial statements	
Governmental activities	\$ 249,914,985
Business-type activities	32,135,157
Agency funds	 30,480,248
Total	\$ 312,530,390

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2018, consisted of the following, as reported on the fund financial statements:

Transfer To	Transfer From General		 Transfer From Nonmajor Governmental	Total Transfers In		
Governmental Funds: Debt service Non-major governmental	\$	4,295,945 20,141,209	\$ - 4,101,299	\$	4,295,945 24,242,508	
Internal Service Funds		146,500	 <u>-</u>		146,500	
Total Transfers Out	\$	24,583,654	\$ 4,101,299	\$	28,684,953	

During 2018, the internal service funds transferred capital assets with a book value of \$3,932 to the governmental activities.

Transfers are used to (1) move revenues from the fund required by statute or budget to collect them to the fund required by statute or budget to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds.

Interfund transfers between governmental funds are eliminated for reporting on the Statement of Activities. Residual transfers between governmental activities and business-type activities are reported on the Statement of Activities.

B. Amounts "due to other funds" and "due from other funds" consisted of the following at December 31, 2018, as reported on the fund financial statements:

Due To Other Funds	Due From Other Funds	ds Am	
General	Internal Service Funds	\$	44,048
Mental Health and Recovery	Internal Service Funds		643
Children Services Board	Internal Service Funds		10,911
Nonmajor Governmental Funds	Internal Service Funds		39,837
Wastewater Treatment	Internal Service Funds		386
Nonmajor Enterprise Funds	Internal Service Funds		1,122
Internal Service Funds	Internal Service Funds		675
Total		\$	97,622

Balances due to/due from other funds resulted from the routine lag between the dates interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in accounting system, and payments between funds are made.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

Amounts due to/from other funds between governmental funds are eliminated on the Statement of Net Position. Amounts due to/from other funds between governmental activities and business-type activities are reported as a component of the internal balance reported on the Statement of Net Position.

NOTE 6 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually or semi-annually in 2018, the first payment was due February 7, 2018 and the remainder was payable by July 25, 2018.

Public utility real taxes are collected in one calendar year and levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. Public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously. Whereas collectible delinquent property taxes have been accrued as revenue on a full accrual basis, it is classified as deferred inflow of resources on a modified accrual basis.

State law eliminated the current assessment of tangible personal property after 2010. Therefore, tangible personal property tax revenues received in calendar year 2011 and beyond (other than public utility property) represent delinquent collections.

Provisions of House Bill No. 66 (HB 66) signed into law on June 30, 2005 required "reimbursement" payments through 2017 for the phase out of the tangible personal property tax. The phase-out payments associated with HB 66 were accelerated by the State through its biennial budget, passed June 30, 2011. Effects on Lucas County will include the elimination of most levy-funded reimbursements after 2012. However, reimbursements will continue in a reduced form and extend through 2030 for the following County levies and agencies: Board of Developmental Disabilities, Board of Mental Health, Children Services Board, and the Senior Services levy.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 6 - TAXES - (Continued)

The full tax rate for all County operations for the year ended December 31, 2018 was \$17.37 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2018 property tax receipts were based are as follows:

Real Property	
Residential/Agricultural	\$ 5,034,294,220
Commercial/Industrial/Mineral	1,867,741,610
Public Utility	
Real	23,960,670
Personal	 353,793,160
Total Assessed Value	\$ 7,279,789,660

Ohio law prohibits taxation of property from all taxing authorities in excess of 10.00 mills of assessed value without a vote of the people. Presently, the County levies 2.00 mills within the 10.00 mill limit for the General Fund. An additional 15.37 mills have been levied for voted millage. A summary of the voted and unvoted millage collected in 2018 is as follows:

	Voter Authorized	Effective Rate Levied for Agricultural /	Final Collection	
<u>Purpose</u>	Rate (a)	Residential	Industrial	Year
Voted Millage:				
Senior Services	0.60	0.591999	0.600000	2019
Mental Health & Recovery	2.50	2.466663	2.500000	2022/2024/2028
Developmental Disabilities	6.00	5.776731	5.902742	continuous
Children Services	3.65	3.606661	3.650000	2021/2028
Zoo Operating	0.75	0.739999	0.750000	2021
Zoo Improvements	1.00	0.986665	1.000000	2026
911 Emergency Telephone Sys.	0.70	0.690666	0.700000	2021
Science & Natural History	0.17	0.167733	0.170000	2022
Total Voted Tax Rates	15.37	15.027117	15.272742	
Inside (Unvoted) Millage:				
General Fund	2.00	2.000000	2.000000	N/A
Total Direct Tax Rates	17.37	17.027117	17.272742	

⁽a) Dollars per \$1,000 of assessed valuation.

⁽b) Ohio law provides for a reduction of certain voted levies to offset inflation in the value of real property. Levy rates are subject to change.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 6 - TAXES - (Continued)

B. Tax Abatements

As of December 31, 2018, the County provides tax abatements through two programs - Community Reinvestment Area (CRA) and Enterprise Zone (Ezone). These programs relate to the abatement of property taxes.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill.

The County has entered into agreements to abate property taxes through these programs. During 2018, the County's property tax revenues were reduced as a result of these agreements as follows:

	(County		
Tax Abatement Program	Taxes Abate			
CRA	\$	47,806		
Ezone		32,038		
Total	<u>\$</u>	79,844		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 6 - TAXES - (Continued)

The County also incurs a reduction in property taxes by agreements entered into by other governments that reduce the County's taxes. The County's property taxes were reduced by the same programs mentioned above that were entered into by other governments. During 2018, the County's property tax revenues were reduced under agreements entered into by other governments as follows:

Government Entering	 Tax Abate		County			
Into Agreement	 CRA		Ezone	Taxes Abate		
City of Toledo	\$ 1,411,675	\$	370,951	\$	1,782,626	
City of Maumee	24,629		-		24,629	
City of Oregon	8,134		25,484		33,618	
City of Sylvania	5,120		-		5,120	
Village of Holland	6,658		-		6,658	
Sylvania Township	4,846		-		4,846	
Spencer Township	 2,190				2,190	
Total	\$ 1,463,252	\$	396,435	\$	1,859,687	

NOTE 7 - PERMISSIVE SALES AND USE TAX

In 1970, the County Commissioners, by resolution, imposed a .5% tax on all retail sales, including motor vehicles, made in the County. In 1982, the County Commissioners increased the sales tax by .5% to 1%. In November 1993, Lucas County voters approved a permanent increase of .25% to 1.25% in the sales tax. In April 2015, the County Commissioners increased the sales tax by .25% to 1.50%.

Vendor collections of the tax are paid to the State Treasurer by the 23rd day of the month following collection. The State Tax Commissioner certifies to the State Office of Budget and Management (OBM) the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within 45 days after the end of each month. The OBM then has five days in which to draw the warrant payable to the County.

Proceeds of the tax are credited entirely to the General Fund. Amounts that have been collected by the State and are to be received within 60 days of year end are measurable and considered to be available and are accrued as revenue. Sales tax revenue reported in the General Fund for 2018 amounted to \$99,829,815.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 8 - CAPITAL ASSETS

A. Governmental Activities

Capital asset activity for year ended December 31, 2018 follows:

Governmental Activities:		Balance 12/31/17		Increases	Decreases		Balance 12/31/18
Capital assets not being depreciated:		12/01/11	_	Inorodoco	Decreases		12/01/10
Land	\$	29,344,338	\$	816,120	\$ -	\$	30,160,458
Right of way	Ψ	6,552,717	Ψ	-	-	Ψ	6,552,717
Construction in progress		16,008,039		12,990,977	(10,435,912)		18,563,104
Total capital assets not being depreciated		51,905,094		13,807,097	(10,435,912)		55,276,279
Capital assets being depreciated:							
Buildings, structures and improvements		317,030,679		3,501,889	-		320,532,568
Furniture, fixtures and equipment		63,872,807		1,080,383	(1,530,691)		63,422,499
Computer software		11,721,818		-	-		11,721,818
Infrastructure		398,239,984	_	5,769,177			404,009,161
Total capital assets being depreciated		790,865,288	_	10,351,449	(1,530,691)		799,686,046
Accumulated depreciation:							
Buildings, structures and improvements		(148,766,218)		(7,681,748)	-	((156,447,966)
Furniture, fixtures and equipment		(49,789,840)		(3,380,633)	1,314,209		(51,856,264)
Computer software		(8,444,362)		(1,617,255)	-		(10,061,617)
Infrastructure		(321,709,398)	_	(7,100,444)		_((328,809,842)
Total accumulated depreciation		(528,709,818)	_	(19,780,080)	1,314,209	((547,175,689)
Total capital assets being depreciated, net		262,155,470	_	(9,428,631)	(216,482)	_	252,510,357
Governmental activities capital assets, net	\$	314,060,564	\$	4,378,466	\$ (10,652,394)	\$	307,786,636

Construction in progress: During 2018, the County incurred additional expenditures of \$12,990,977, with completed projects amounting to \$9,087,566. Completed projects and expenses for new construction in progress during 2018 were primarily related to the construction of infrastructure related projects and buildings supporting legislative, executive, and judicial operations. The County expensed \$1,348,346 in non-capital completed projects in 2018.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 8 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions and programs of the County as follows:

Governmental Activities:

General government:	
Legislative and executive	\$ 5,517,296
Judicial	2,185,920
Public safety	3,868,575
Public works	7,550,377
Health	334,469
Human services	299,049
Conservation and recreation	4,342
Internal service funds	 20,052
Total depreciation expense - governmental activities	\$ 19,780,080

B. Business-Type Activities

Capital asset activity for year ended December 31, 2018 follows:

Business-Type Activities:	Balance 12/31/17		Increases	Decreases		Balance 12/31/18
Capital assets, not being depreciated: Land Right of way	\$ 448,753 10,000 2,732,760	\$	11,809,536	\$ - - (2,008,925)	\$	448,753 10,000 12,533,371
Construction in progress Total capital assets, not being depreciated	3,191,513	_	11,809,536	(2,008,925)	_	12,992,124
Capital assets, being depreciated: Buildings, structures and improvements Land improvements Furniture, fixtures and equipment Computer software	 38,052,592 161,993,499 15,666,747 9,558		4,223,123 71,896	 - - (679,433) <u>-</u>		38,052,592 166,216,622 15,059,210 9,558
Total capital assets, being depreciated	 215,722,396	_	4,295,019	(679,433)	_	219,337,982
Accumulated depreciation: Buildings, structures and improvements Land improvements Furniture, fixtures and equipment Computer software	 (17,126,383) (93,552,889) (9,600,122) (9,558)		(910,858) (3,378,928) (792,842)	- 673,364 -	_	(18,037,241) (96,931,817) (9,719,600) (9,558)
Total accumulated depreciation	 (120,288,952)	_	(5,082,628)	673,364	_	(124,698,216)
Total capital assets, being depreciated net	 95,433,444	_	(787,609)	 (6,069)	_	94,639,766
Business-type activities capital assets, net	\$ 98,624,957	\$	11,021,927	\$ (2,014,994)	\$	107,631,890

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 8 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to the County's enterprise funds as follows:

Business-type Activities:

Water Supply System	\$1,896,415
Wastewater Treatment	1,112,416
Sewer System	1,608,860
Sanitary Engineer	232,202
Solid Waste	232,735
Total depreciation expense	\$5,082,628

C. Component Units

The capital asset activity for year ended December 31, 2018 follows:

	Balance			Balance
	12/31/17	Increases	Decreases	12/31/18
Capital assets not being depreciated: Land, construction in progress and parking rights	\$ 2,874,480	\$ 360,600	<u>\$ (136,677)</u>	\$ 3,098,403
Capital assets being depreciated: Buildings, structures and improvements Furniture, fixtures and equipment	28,176,107 8,698,047	749,168 484,918	(498,588) (337,175)	28,426,687 8,845,790
Total capital assets being depreciated	36,874,154	1,234,086	(835,763)	37,272,477
Accumulated depreciation	(17,154,675)	(2,394,532)	835,763	(18,713,444)
Total capital assets being depreciated, net	19,719,479	(1,160,446)		18,559,033
Governmental activities capital assets, net	\$ 22,593,959	\$ (799,846)	\$ (136,677)	\$ 21,657,436

Depreciation expense was charged to component units as follows:

Component Units:

Toledo Mud Hens Baseball Club, Inc.	\$1,228,873
Preferred Industries, Inc. and Affiliates	499,444
Toledo Arena Sports, Inc.	94,107
Lucas County Land Reutilization Corporation	14,718
Lucas County Economic Development Corporation	1,454
Toledo-Lucas Convention and Visitors Bureau	555,936
Total depreciation expense - component units	\$2,394,532

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 9 - NOTES PAYABLE

During 2018, the following note payable activity occurred:

		l	Balance				Balance
Note Issue	Rate	1	12/31/17	Issued		Redeemed	12/31/18
Various Purpose Improvements - Series 2017	2.000%	\$ 1	16,301,000	\$ -	\$	(16,301,000)	\$ -
Taxable Arena Improvement Notes - Series 2017	1.759%		5,550,000	-		(5,550,000)	-
Various Purpose Improvements - Series 2018	2.000%		-	1,615,000		-	1,615,000
Taxable Arena Improvement Notes - Series 2018	3.000%		-	 5,085,000	_	-	5,085,000
Total governmental activities		\$ 2	21,851,000	\$ 6,700,000	\$	(21,851,000)	\$ 6,700,000
Various Purpose Improvements - Series 2017	2.000%		2,285,000	-		(2,285,000)	-
Various Purpose Improvements - Series 2018	2.000%		<u>-</u>	 1,180,000	_	<u>-</u>	 1,180,000
Total business-type activities		\$	2,285,000	\$ 1,180,000	\$	(2,285,000)	\$ 1,180,000

All notes are backed by the full faith and credit of the County and mature within one year from the date of issuance. The various purpose improvements and arena improvement notes were issued in anticipation of long-term bonded financing and will be classified as long-term obligations once they are refinanced on a long-term basis.

Taxable Arena Improvement Notes - Series 2018: \$5,085,000 of outstanding taxable arena improvement notes payable are reported in the Capital Improvements Fund (a nonmajor governmental fund). These notes are liabilities of the fund which received the proceeds. The Taxable Arena Improvement Notes matures July 11, 2019.

Various Purpose Improvement Notes - Series 2018: \$2,795,000 of outstanding various purpose notes payable are reported in the Capital Improvements Fund (a nonmajor governmental fund), Motor Vehicle and Gas Tax Fund (a nonmajor governmental fund), and Water Supply Fund. These notes are liabilities of the fund which received the proceeds and matures on July 10, 2019.

The following is a schedule of the various purpose improvement notes:

Constructing, furnishing and equipping a new road maintenance facility at the McCord Road Complex for use by the County Engineer and clearing and improving the site	\$ 1,615,000
Total governmental portion	 1,615,000
Paying the County's portion of the cost of constructing Water Supply Line Numbers 1433-A, 1584, 1595, 0014, 1660, 1661, and 1665 in the Lucas	
County Metropolitan Sewer and Water District	 1,180,000
Total business-type activities portion	 1,180,000
Total Various Purpose Notes - Series 2018	\$ 2,795,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

General Obligation Bonds

General obligation bonds are secured by the County's ability to levy a voted or unvoted property tax within limitations of Ohio Law. All long-term debt issued for governmental purposes of the County and special assessment bonds are retired from the Debt Service Fund.

On June 10, 2010, the County issued \$48,860,000 in Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds to (1) finance the cost of constructing, equipping, furnishing and otherwise improving an arena, and improving the site thereof, and acquiring any real estate or interests therein in connection with the arena, and (2) finance the costs of acquisition, construction and equipping of a convention center. On December 28, 2016, the County advance refunded \$31,750,000 of the Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds through the issuance of the Series 2016 Tax-Exempt Refunding Bonds (see below). On July 27, 2017, the County advance refunded \$12,470,000 of the Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds through the issuance of the Series 2017 Various Purpose Refunding Bonds (see below). The remaining Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds matured on October 1, 2018. Principal payments are due October 1 of each year and interest payments are due April 1 and October 1 of each year.

On June 10, 2010, the County issued \$19,100,000 in Series 2010 Taxable Arena Improvement Bonds. The bonds were issued to finance the cost of constructing, equipping, furnishing and otherwise improving an arena and improving the site thereof. On December 28, 2016, the County advance refunded \$5,000,000 of the Series 2010 Taxable Arena Improvement Bonds through the issuance of the Series 2016 Tax Exempt Refunding Bonds (see below). On July 27, 2017, the County advance refunded \$13,100,000 of the Series 2010 Taxable Arena Improvement Bonds through the issuance of the Series 2017 Arena Improvement Refunding Bonds (see below). The remaining Series 2010 Taxable Arena Improvement Bonds mature October 1, 2020. Principal payments are due October 1 of each year and interest payments are due April 1 and October 1 of each year.

On September 30, 2011, the County issued \$4,395,000 of Series 2011 Court of Appeals Refunding Bonds for the purpose of currently refunding the outstanding balance of the Series 2003 Court of Appeals Bonds. The County deposited bond proceeds and other local monies in the amount of \$4,422,869 with an escrow agent to refund the bonds. The Series 2011 Court of Appeals refunding bonds bear annual interest ranging from 2.25-4.00% and mature December 1, 2023. Principal payments are due December 1 of each year and interest payments are due June 1 and December 1 of each year.

The reacquisition price exceeded the net carrying value of the old debt by \$92,869. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

On June 10, 2015, the County issued \$7,790,000 of Series 2015 Juvenile Justice Refunding Bonds for the purpose of currently refunding the outstanding balance of the Series 2007 Juvenile Justice Bonds. The County deposited bond proceeds and other local monies in the amount of \$7,817,014 with an escrow agent to refund the bonds. The refunded bonds are not included in the County's outstanding debt since the County has satisfied its obligations through the refunding. The assets held in trust as a result of the refunding are not included in the financial statements. At December 31, 2018, the balance of the refunded Series 2007 Juvenile Justice Bonds was \$3,600,000. The Series 2015 Juvenile Justice Refunding Bonds bear annual interest ranging from 1.25-4.00% and mature December 1, 2021. Principal payments are due December 1 of each year.

The reacquisition price exceeded the net carrying value of the old debt by \$37,014. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements.

On December 28, 2016, the County issued \$39,815,000 of Series 2016 Tax-Exempt Refunding Bonds for the purpose of advance refunding the callable portion of the Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds (\$31,750,000) and the Series 2010 Taxable Arena Improvement Bonds (\$5,000,000). The County deposited bond proceeds in the amount of \$40,473,384 with an escrow agent to refund the bonds. The refunded bonds are not included in the County's outstanding debt since the County has satisfied its obligations through the refunding. The assets held in trust as a result of the refunding are not included in the financial statements. At December 31, 2018, the balance of the refunded Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds and the Series 2010 Taxable Arena Improvement Bonds were \$31,750,000 and \$4,945,000, respectively. The Series 2016 Tax-Exempt Refunding Bonds bear annual interest ranging from 2.00-4.00% and mature October 1, 2040. Proceeds of the refunding bonds are reported in the Debt Service fund with principal payments due October 1 of each year and interest payments due April 1 and October 1 of each year.

The reacquisition price exceeded the net carrying value of the old debt by \$3,297,997. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements.

On July 27, 2017, the County issued \$12,240,000 of Series 2017 Various Purpose Refunding Bonds for the purpose of advance refunding the callable portion of the Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds (\$12,470,000). The County deposited bond proceeds in the amount of \$12,996,753 with an escrow agent to refund the bonds. The refunded bonds are not included in the County's outstanding debt since the County has satisfied its obligations through the refunding. The assets held in trust as a result of the refunding are not included in the financial statements. At December 31, 2018, the balance of the refunded Series 2010 Various Purpose Tax-Exempt Arena Improvement and Convention Center Bonds was \$12,470,000. The Series 2017 Various Purpose Refunding Bonds bear annual interest ranging from 1.50-4.00% and mature October 1, 2030. Proceeds of the refunding bonds are reported in the Debt Service fund with principal payments due October 1 of each year and interest payments due April 1 and October 1 of each year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

The reacquisition price exceeded the net carrying value of the old debt by \$526,753. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements. The refunding reduced future debt service payments by \$917,264 resulting in an economic gain of \$775,131.

On July 27, 2017, the County issued \$15,060,000 of Series 2017 Arena Improvement Refunding Bonds for the purpose of advance refunding the callable portion of the Series 2010 Taxable Arena Improvement Bonds (\$13,100,000). The County deposited bond proceeds in the amount of \$15,162,039 with an escrow agent to refund the bonds. The refunded bonds are not included in the County's outstanding debt since the County has satisfied its obligations through the refunding. The assets held in trust as a result of the refunding are not included in the financial statements. At December 31, 2018, the balance of the refunded Series 2010 Taxable Arena Improvement Bonds was \$13,100,000. The Series 2017 Various Purpose Refunding Bonds bear annual interest ranging from 1.50-4.00% and mature October 1, 2040. Proceeds of the refunding bonds are reported in the Debt Service fund with principal payments due October 1 of each year and interest payments due April 1 and October 1 of each year.

The reacquisition price exceeded the net carrying value of the old debt by \$2,062,039. This amount is being amortized against interest expense over the life of the refunding bonds. The unamortized balance of the deferred charge on debt refunding is reported as a deferred outflow of resources on the government-wide financial statements. The refunding reduced future debt service payments by \$3,320,187 resulting in an economic gain of \$2,108,831.

On July 10, 2018, the County issued \$9,255,000 in Series 2018 Capital Facilities Improvement Bonds. The bonds were issued to finance the cost of constructing, equipping, furnishing and otherwise improving an arena and improving the site thereof. The Series 2018 Capital Facilities Improvement Bonds mature on October 1, 2032. Principal payments are due October 1 of each year and interest payments are due April 1 and October 1 of each year.

Special Assessment Bonds with Governmental Commitment

Special assessment bonds are secured by an unvoted property tax levy; however, each bond resolution provides for principal and interest to also be paid from special assessments levied for the projects financed by those bonds and consequently those bonds are treated as "self-supporting."

Revenue Bonds

The County has pledged future revenues, net of specified operating expenses, to repay \$725,700 in Series 2006 revenue bonds. Revenue bonds do not represent a general obligation debt or a pledge of the full faith and credit or taxing power of the County. Proceeds of the bonds were used to construct a portion of sanitary sewer number 772 in Jerusalem Township. The Series 2006 sewer construction bonds are payable from S.S.772 revenues and are payable through 2046. The 2018 principal and interest payments on the bonds required 100% of net revenues. The total principal and interest remaining to be paid on the Series 2006 revenue bonds is \$1,115,205. Principal and interest paid for the current year and total net revenues were \$39,806 and \$37,697, respectively.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

Ohio Public Works Commission (OPWC) Loans

The County has issued OPWC loans to finance various road improvements (governmental activities) and various wastewater and sewer system improvements (business-type activities). The OPWC loans are interest free loans. Debt service payments on governmental activities OPWC loans are made from the Motor Vehicle and Gas Tax fund (a nonmajor governmental fund) and debt service payments from business-type activities OWPC loans are made from the Wastewater Treatment Fund, the Sewer System Fund, and the Water Supply Fund.

Ohio Water Development (OWDA) Loans

The County has issued OWDA loans to finance various construction and improvement projects related to the governmental and business-type activities. The OWDA loans bear interest rates ranging from 2.45% to 6.72%. Debt service payments on OWDA loans are made from the following enterprise funds: Water Supply System Fund, Wastewater Treatment Fund, Sewer System Fund, Sanitary Engineer Fund (a nonmajor enterprise fund) and Solid Waste Fund (a nonmajor enterprise fund).

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

In 2018, the following changes occurred in the governmental activities long-term obligations. The long-term obligations at December 31, 2017 have been restated as described in Note 3A.

Governmental Activities		Original Issued	Maturity Date		Restated Balance 12/31/17		Additions		Reductions	Balance 12/31/18	[mount Due in ne Year
General Obligation Bonds:												
2010 - 2.00% to 5.00% Convention Center												
and Arena Improvement	\$	48,860,000	10/01/18	\$	670,000	\$	-	\$	(670,000)	\$ -	\$	-
2010 - 1.25% to 6.15% - Arena Improvement		19,100,000	10/01/20		300,000		-		(100,000)	200,000		100,000
2011 - 2.25-4.00% Court of Appeals Refunding		4,395,000	12/01/23		2,415,000		-		(370,000)	2,045,000		380,000
2015 - 1.25% to 4.00% Juvenile Justice												
Refunding Bonds		7,790,000	12/01/21		4,615,000		-		(1,125,000)	3,490,000	1	,140,000
2016 - 2.00% to 4.00% Tax-Exempt Refunding Bonds		39,815,000	10/01/40		39,310,000		-		(135,000)	39,175,000		140,000
2016 - 2.00% to 4.00% Tax-Exempt Refunding Bonds		15,060,000	10/01/40		15,060,000		-		(170,000)	14,890,000		175,000
2017 - 1.50% to 4.00% Various Purpose Refunding		12,240,000	10/01/30		12,240,000		-		(75,000)	12,165,000		725,000
2018 - 2.50% to 4.00% Capital Improvement Bonds	_	9,255,000	10/01/32	_	<u>-</u>	_	9,255,000	_		 9,255,000		500,000
Total general obligation bonds	\$	156,515,000		\$	74,610,000	\$	9,255,000	\$	(2,645,000)	\$ 81,220,000	\$ 3	3,160,000
Special Assessment Bonds with Governmental Commitm	ent:											
1998 - 4.30% to 5.00% Sewers & waterlines	\$	2,460,000	12/01/18	\$	185,000	\$	-	\$	(185,000)	\$ -	\$	-
1999 - 5.15% to 6.00% Sewers & waterlines		535,000	12/01/19		85,000		-		(40,000)	45,000		45,000
2000 - 5.20% to 5.60% Sewers & waterlines		1,560,000	12/01/20		345,000		-		(110,000)	235,000		115,000
2001 - 4.10% to 5.10% Sewers & waterlines		1,585,000	12/01/21		430,000		-		(100,000)	330,000		105,000
2002 - 3.00% to 4.60% Sewers & waterlines		1,050,000	12/01/22		345,000		-		(65,000)	280,000		65,000
2003 - 2.75% to 5.00% Sewers & waterlines		990,000	12/01/23		385,000		-		(55,000)	330,000		60,000
2004 - 3.00% to 5.25% Sewers & waterlines		1,545,000	12/01/24		680,000		-		(85,000)	595,000		90,000
2005 - 3.50% to 4.25% Sewers & waterlines		1,620,000	12/01/25		800,000		-		(85,000)	715,000		90,000
2005 - 3.50% to 4.25% Technology drive		1,035,000	12/01/25		515,000		-		(55,000)	460,000		60,000
2006 - 4.25% to 4.35% Sewers & waterlines		1,230,000	12/01/26		705,000		-		(65,000)	640,000		65,000
2006 - 4.50% S.S. 772		936,100	09/01/26		521,800		-		(48,300)	473,500		50,500
2007 - 4.25% to 5.00% Water & Sewer		470,000	12/01/27		290,000		-		(25,000)	265,000		25,000
2008 - 3.00% to 4.70% SS758 Bond		730,394	12/01/28		479,873		-		(35,285)	444,588		35,285
2008 - 3.00% to 4.70% WL1569,1577,1609,1616		304,606	12/01/28		200,127		-		(14,715)	185,412		14,715
2009 - 2.20% to 7.00% various purpose imp.		1,250,000	12/01/29		870,000		-		(55,000)	815,000		60,000
2010 - 1.125% to 5.375% Sewer & waterlines		360,000	12/01/30		260,000		-		(15,000)	245,000		15,000
2014 - 1.00% to 5.00%% Sewer & waterlines		715,000	12/01/34		635,000	_	<u>-</u>		(30,000)	 605,000		30,000
Total special assessment bonds	\$	18,376,100		\$	7,731,800	\$		\$	(1,068,300)	\$ 6,663,500	\$	925,500

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

Governmental Activities - (Continued)			Restated								Amount	
	Original	Maturity	Balance						Balance	Due in		
	 Issued	Date	 12/31/17		Additions	-	Reductions		12/31/18	One Year		
Revenue Bonds:												
2006 - 4.50% S.S. 772	\$ 725,700	09/01/46	\$ 637,900	\$	<u>-</u>	\$	(11,100)	\$	626,800	\$	11,600	
OPWC Loans:												
2008 - 0% Road improvements - Wilkins Rd.	\$ 186,756	1/1/2028	\$ 93,376	\$	-	\$	(9,338)	\$	84,038	\$	9,338	
2008 - 0% Road improvements - Abon Signal	15,147	7/1/2018	757		-		(757)		-		-	
2008 - 0% Road improvements - Yawberg Bridge	99,404	1/1/2029	54,674		-		(4,970)		49,704		4,970	
2008 - 0% Road improvements - Yawberg Bridge	95,797	1/1/2029	52,694		-		(4,790)		47,904		4,790	
2009 - 0% Road improvements - Lathrop Bridge	67,096	1/1/2030	40,256		-		(3,354)		36,902		3,355	
2009 - 0% Road improvements - King Rd.	109,454	1/1/2020	21,893		-		(10,946)		10,947		10,947	
2009 - 0% Road improvements - Dorr Street	37,207	1/1/2020	7,440		-		(3,720)		3,720		3,720	
2009 - 0% Road improvements -												
Providence-Neapolis-Swanton Rd.	12,445	1/1/2020	2,492		-		(1,244)		1,248		1,248	
2013 - 0% Road improvements culverts	45,833	7/1/2023	25,206		-		(4,584)		20,622		4,584	
2014 - 0% Road improvements - Butz Turn Lane	57,785	1/1/2025	40,450		-		(5,778)		34,672		5,779	
2014 - 0% Road improvements - Crissey Rd.	39,564	1/1/2025	27,696		-		(3,956)		23,740		3,956	
2015 - 0% Road improvements - Mohler Rd.	41,129	1/1/2025	28,789		-		(4,112)		24,677		4,113	
2015 - 0% Road improvements - Resurface	275,277	1/1/2026	233,985		-		(27,528)		206,457		27,528	
2017 - 0% Road improvements -												
Bancroft St & Waterville-Monclova Rd	233,418	1/1/2027	210,076		-		(23,342)		186,734		23,342	
2017 - 0% Road improvements - Bancroft Bridge	223,566	7/1/2037	217,977		-		(11,178)		206,799		11,178	
2018 - 0% Road improvements - Holland-Sylvania	 143,405	7/1/2028	 		143,405		(7,170)		136,235		14,340	
Total OPWC loans	\$ 1,683,283		\$ 1,057,761	\$	143,405	\$	(126,767)	\$	1,074,399	\$	133,188	
Other long-term obligations												
Capital lease obligations			\$ 138,698	\$	-	\$	(68,950)	\$	69,748	\$	58,519	
Compensated absences			20,673,306		12,191,759		(11,878,021)		20,987,044		12,215,512	
Landfill obligation			1,775,000		-		(370,000)		1,405,000		80,000	
Claims payable			5,761,739		5,596,420		(5,761,739)		5,596,420		4,913,055	
Net Pension Liability			269,005,796		-		(87,431,214)		181,574,582		-	
Net OPEB Liability			 116,749,466		6,553,102		-	_	123,302,568		-	
Total other long-term obligations			 414,104,005		24,341,281		(105,509,924)	_	332,935,362		17,267,086	
Total governmental activities obligations			498,141,466		34,044,674		(109,666,079)		422,520,061		21,497,374	
Add: unamortized bond premiums			1,863,724		377,545		(143,535)		2,097,734		-	
Less: unamortized bond discounts			 (11,779)	_		_	3,007	_	(8,772)	_		
Total on statement of net position			\$ 499,993,411	\$	34,422,219	\$	(109,806,607)	\$	424,609,023	\$	21,497,374	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

During 2018, the following changes occurred in the County's business-type activities long-term obligations. The long-term obligations at December 31, 2017 have been restated as described in Note 3A.

Business-type Activities

		Original	Maturity	Restated Balance					Balance		Amount Due in
		Issued	Date	 12/31/17 Additions		F	Reductions	12/31/18	(One Year	
OWDA Loans:											
1993 - 6.16% Water supply system	\$	1,128,300	07/01/18	\$ 42,204	\$	-	\$	(42,204)	\$ -	\$	-
1994 - 6.72% Water		405,026	7/1/2019	46,633		-		(30,750)	15,883		15,883
1995 - 6.35% Water supply system		501,750	01/01/21	107,735		-		(33,724)	74,011		35,866
2001 - 5.39% Water supply system		1,268,385	01/01/21	285,663		-		(90,204)	195,459		95,131
2004 - 3.85% Wastewater treatment		15,170,142	07/01/29	8,763,709		-		(618,862)	8,144,847		642,918
2008 - 5.65% Solid Waste Project		1,200,000	07/01/28	791,065		-		(57,012)	734,053		60,278
2009 - 4.36% Water 5114		1,097,053	01/01/30	766,936		-		(49,860)	717,076		52,057
2009 - 4.36% Sewer 5113		789,485	01/01/30	551,920		-		(35,881)	516,039		37,462
2011 - 3.55% Sanitary Sewer Improvements		909,742	01/01/32	700,359		-		(39,400)	660,959		40,811
2011 - 3.55% Water Dist. System Improvements		417,174	01/01/32	321,158		-		(18,067)	303,091		18,715
2015 - 2.45% Sanitary Sewer Pumping											
Station Replacement		492,852	01/01/36	453,650		-		(20,328)	433,322		20,829
2015 - 2.45% Sanitary Sewer McCord Road											
Stabilization		1,505,267	01/01/36	1,385,539		-		(62,086)	1,323,453		63,617
2017 - 2.64% Wastewater treatment 7799		12,000,000	07/01/38	1,341,202		5,609,916		(230,241)	6,720,877		-
2018 - 2.64% Water supply system		490,000	01/01/38	-		490,000		(18,880)	471,120		19,381
2018 - 2.64% Sewer 7797		589,639	01/01/38	-		589,639		(22,719)	566,920		23,323
2018 - 2.93% Sanitary Sewer Rehabilitation 8254	_	2,995,606	07/01/39	 -		2,015,606			2,015,606		
Total OWDA loans	\$	40,960,421		\$ 15,557,773	\$	8,705,161	\$	(1,370,218)	\$ 22,892,716	\$	1,126,271

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

Business-type Activities - (Continued)

OPWC Loans:		Original Issued	Maturity Date		Restated Balance 12/31/17		Additions	Reductions			Balance 12/31/18		Amount Due in One Year
	r	255 252	07/04/05	r.	400.054	Φ.		¢.	(47.700)	Φ.	445 400	•	47.700
2005 - 0% Sewer system 2005 - 0% Sewer system	\$	355,353 432,200	07/01/25 07/01/25	\$	133,254 162,075	ф	-	\$	(17,768) (21,610)	ф	115,486 140,465	ф	17,768 21,610
2005 - 0% Sewer system		381,016	07/01/25		133,360				(19,050)		114,310		19,051
2006 - 0% Wastewater		1,215,159	07/01/26		516,443				(60,758)		455,685		60,758
2008 - 0% Sewer system		71,487	01/01/29		39,319		_		(3,574)		35,745		3,574
2010 - 0% Sewer system		482,191	07/01/30		301,369		_		(24,110)		277,259		24,110
2011 - 0% CL27M East Plant Sec. Clarifier		118,467	07/01/31		79,965		_		(5,924)		74,041		5,924
2011 - 0% River Road Waterline Replacement		153,029	01/01/32		107,120		-		(7,652)		99,468		7,652
2011 - 0% North Curtice Waterline Replacement		102,405	01/01/32		71,685		-		(5,120)		66,565		5,120
2013 - 0% Sewer system		192,007	01/01/34		153,607		-		(9,600)		144,007		9,600
2014 - 0% CL21Q		144,635	01/01/35		122,940		-		(7,232)		115,708		7,232
2014 - 0% CL12Q/13Q		439,555	01/01/35		315,375		-		(18,022)		297,353		18,022
2015 - 0% Northwest and Southwest													
Elevated Tanks		200,511	07/01/30		167,090		-		(13,368)		153,722		13,368
2018 - 0% CL30T Holland Sylvania													
Water Main Replacement		380,044	01/01/38		-		380,044		(19,002)		361,042		19,002
2018 - 0% Wastewater CL19T WRRF Digester		500,000	01/01/39		-		79,654		-		79,654		25,000
2018 - 0% Sewer CL29T Pump Station		323,226	07/01/38		-		323,226		(8,081)		315,145		16,162
2018 - 0% Sewer CL27T S-408 Relining		143,289	01/01/38		-		143,289		(7,164)		136,125		7,164
2018 - 0% Sewer CL16U S-500 Cleaning													
and Repair		300,000	01/01/39		<u>-</u>	_	300,000	_		_	300,000	_	15,000
Total OPWC loans	\$	5,934,574		\$	2,303,602	\$	1,226,213	\$	(248,035)	\$	3,281,780	\$	296,117
Other long-term obligations:													
Capital lease obligation				\$	87,109	\$	-	\$	(87,109)	\$	-	\$	-
Compensated absences					464,935		300,518		(308,075)		457,378		296,409
Net Pension Liability					7,849,495		-		(2,432,982)		5,416,513		-
Net OPEB Liability					3,406,708	_	271,505				3,678,213		<u>-</u>
Total on statement of net position				\$	29,669,622	\$	10,503,397	\$	(4,446,419)	\$	35,726,600	\$	1,718,797

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

A summary of the County's future long-term debt funding requirements as of December 31, 2018 follows:

				Bor	nds						
		0 10	S. 1.			Special As					
	General Obligation Government Commitme										
Year Ended	_	Principal	-	Interest		<u>Principal</u>		<u>Interest</u>			
2019	\$	3,160,000	\$	3,641,002	\$	925,500	\$	296,109			
2020		3,265,000		3,576,252		922,700		255,148			
2021		3,705,000		2,711,235		825,100		214,370			
2022		2,505,000		2,625,907		752,600		178,712			
2023		2,590,000		2,546,775		700,200		146,538			
2024 - 2028		12,000,000		11,649,550		2,122,400		336,090			
2029 - 2033		16,895,000		9,332,046		365,000		55,106			
2034 - 2038		25,230,000		5,398,850		50,000		2,500			
2039 - 2040	_	11,870,000	_	715,010				-			
Total	\$	81,220,000	\$	42,196,627	\$	6,663,500	\$	1,484,573			

		Bonds			Loans							
	Revenue				OWDA (1)			OPWC (2)				
Year Ended	Ended Principal Interest		Principal Interest		Interest	Principal		Interest				
2019	\$	11,600	\$	28,206	\$	1,126,271	\$	510,339	\$	429,305	\$	-
2020		12,100		27,760		1,155,603		467,007		413,390		-
2021		12,700		27,140		1,056,372		423,560		413,390		-
2022		13,300		26,568		1,097,174		383,112		413,390		-
2023		13,900		25,969		1,139,598		341,056		411,090		-
2024 - 2028		79,000		120,056		6,345,759		1,013,227		1,490,710		-
2029 - 2033		97,812		99,098		1,725,673		155,150		754,478		-
2034 - 2038		121,975		74,427		509,783		23,477		450,772		-
2039 - 2043		152,371		44,030		-		-		-		-
2044 - 2046		112,042		15,151		-			_	-	_	
Total	\$	626,800	\$	488,405	\$	14,156,233	\$	3,316,928	\$	4,776,525	\$	

OWDA loans wastewater treatment 7799 and sanitary sewer rehabilitation 8254 are not included in the future debt schedule as the loans are not closed and final disbursement have not been made. These loans will be added to the future debt schedule when future debt service payments are finalized.

OPWC wastewater treatment loan CL19T has drawn \$79,654 of the total permissible borrowing of \$500,000. The future debt schedule includes the total permissible borrowing for this loan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

Legal Debt Margin

Under the Uniform Bond Act of the Ohio Revised Code, and not taking into account the equity in the Debt Service Fund, the County has a direct legal debt limitation and an unvoted legal debt limitation of \$183.8 million and \$72.3 million, respectively. After deducting the current net indebtedness, the County has a direct legal debt margin and an unvoted legal debt margin of \$178.5 million and \$67.0 million, respectively.

Compensated Absences

Unpaid vested compensated absences at December 31, 2018 are recorded in governmental activities and business-type activities are as follows:

	Governmental		Bus	Business-type		
	Activities			Activities		
Vacation	\$	10,493,145	\$	267,828		
Sick		9,311,867		171,189		
Compensation		1,182,032		18,361		
Total	\$	\$ 20,987,044		457,378		

Accrued compensated absences will be paid from the fund from which the employee is paid. The governmental activities compensated absence liability will be paid primarily from the following governmental funds: General Fund, Children Services Board Fund, Board of Developmental Disabilities Fund, Job and Family Services Fund (a nonmajor governmental fund), and Child Support Enforcement Agency Fund (a nonmajor governmental fund). The business-type activities compensated absence liability will be paid from the following enterprise funds: Wastewater Treatment Fund, Sanitary Engineer Fund (a nonmajor enterprise fund), and Solid Waste Fund (a nonmajor enterprise fund).

Landfill Obligation

The liability for the landfill obligation is described in Note 16.

Claims Payable

The liability for the claims payable is described in Note 18.

Net Pension Liability and Net OPEB Liability

The County pays obligations related to employee compensation from the fund benefitting from their services. See Notes 11 and 12 for further information.

Capital Lease Obligations

The County has entered into certain agreements to lease equipment and other assets. Such agreements are, in substance, lease purchases (capital leases) and are classified as capital lease obligations in the financial statements. During 2018, the County did not add any new capital lease obligations and made principal payments of \$156,059.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

At December 31, 2018, equipment acquired through capital leases is capitalized as follows:

	 Total
Equipment	\$ 1,125,083
Less accumulated depreciation	 (644,254)
Net book value	\$ 480,829

The following is a schedule of the future minimum lease payments required under capital lease obligations and the present value of the minimum lease payments as of December 31, 2018.

Year Ending <u>December 31,</u>	Governme Activitie	
2019	\$	61,700
2020		7,327
2021		4,374
Total minimum lease payments		73,401
Less: amount representing interest		(3,653)
Present value of future		
minimum lease payments	\$	69,748

Payments for capital lease obligations are made from the General Fund, the Job and Family Services Fund (a nonmajor governmental fund), the Coroner Laboratory Fund (a nonmajor governmental fund), Correction Treatment Facility Fund (a nonmajor governmental fund), and the Sanitary Engineer enterprise fund (a nonmajor enterprise fund).

Component Units

The County's component units have the following long-term obligations due at December 31, 2018:

At December 31, 2018, the Toledo Mud Hens has a long-term deferred compensation liability of \$383,149. This total, \$383,149, is considered due in more than one year.

The Lucas County Economic Development Corporation has a long-term loan agreement and line of credit promissory note payable. Interest on the note accrues at 3.25% and is due quarterly. At December 31, 2018, the balance of the long-term note payable is \$5,281,251.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 10 - LONG-TERM DEBT AND OTHER OBLIGATIONS - (Continued)

Conduit Debt Obligations

From time to time, the County has issued Industrial Revenue Bonds, Hospital Facilities Bonds and Commercial Housing Revenue Bonds to provide financial assistance to private, profit and nonprofit sector entities for the acquisition and construction of industrial, hospital and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received from the private sector entities served. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State of Ohio, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2018, there were 21 conduit obligations outstanding. The aggregate principal amount payable for all conduit obligations totaled \$802,215,000, including \$772,815,000 for hospitals, \$8,320,000 for industrial development, economic, and school facilities, and \$21,080,000 for housing.

NOTE 11 - DEFINED BENEFIT PENSION PLAN

Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

State and Local

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Age and Service Requirements:

Formula

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

State and Local

Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Public Safety

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Public Safety

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Public Safety

Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 52 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

Public Safety and Law Enforcement

Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Public Safety and Law Enforcement

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Public Safety and Law Enforcement

Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Public Safety	Law Enforcement
2018 Statutory Maximum Contribution Rates Employer Employee	14.0 % 10.0 %	18.1 %	18.1 %
2018 Actual Contribution Rates Employer: Pension Post-employment Health Care Benefits	14.0 % 0.0 %	18.1 % 0.0 %	18.1 % 0.0 %
Total Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	12.0 %	13.0 %

^{*} This rate is determined by OPERS' Board and has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$22,264,667 for 2018. Of this amount, \$2,106,678 is reported as due to other governments.

Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability or asset was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities.

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^{**} This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

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NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	Total
Proportion of the net				
pension liability/asset prior measurement date	1.229434%	1.107362%	0.705562%	
Proportion of the net				
pension liability/asset current measurement date	1.202848%	1.121022%	0.710157%	
Change in proportionate share	(0.026586)%	0.013660%	0.004595%	
Change in proportionate share	(0.020300)70	0.01300070	0.00433370	
Proportionate share of the net				
pension liability	\$ 186,991,095	\$ -	\$ -	\$ 186,991,095
Proportionate share of the net				
pension asset	-	1,512,225	24,561	1,536,786
Pension expense	39,970,750	244,133	(7,979)	40,206,904

Of the County's proportionate share of the net pension liability of \$186,991,095, \$181,574,582 is reported in the governmental activities and \$5,416,513 is reported in the business-type activities.

Of the County's proportionate share of the net pension asset of \$1,536,786, \$1,492,271 is reported in the governmental activities and \$44,515 is reported in the business-type activities.

Of the County's total pension expense of \$40,206,904, \$38,968,430 is reported in the governmental activities and \$1,238,474 is reported in the business-type activities.

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS -	OPERS -	Member-	
	Traditional	Combined	Directed	Total
Deferred outflows of resources				
Differences between expected				
and actual experience	\$ 190,964	\$ -	\$ 47,771	\$ 238,735
Changes of assumptions	22,346,687	132,150	2,910	22,481,747
Changes in employer's proportionate percentage/difference between employer contributions and				
proportionate share of contributions	1,845,325	-	-	1,845,325
County contributions subsequent				
to the measurement date	21,197,312	647,581	419,774	22,264,667
Total deferred outflows of resources	\$ 45,580,288	\$ 779,731	\$ 470,455	\$46,830,474

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	Total
Deferred inflows of resources				
Differences between expected and actual experience	\$ 3,685,006	\$ 450,501	\$ -	\$ 4,135,507
Net difference between projected and actual earnings on pension				
plan investments	40,144,523	238,589	6,918	40,390,030
Changes in employer's proportionate percentage/difference between employer contributions and				
proportionate share of contributions	3,687,800			3,687,800
Total deferred inflows of resources	\$ 47,517,329	\$ 689,090	\$ 6,918	\$ 48,213,337

\$22,264,667 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019. Of the total contributions made subsequent to the measurement date, \$21,619,732 relates to governmental activities and \$644,935 relates to business-type activities.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

_ I
al
44.500
14,500
52,803)
08,988)
21,635)
39,768)
58,836)
47,530)
3

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation
Future salary increases, including inflation
COLA or ad hoc COLA

Pre 1/7/2013 retirees: 3.00%, simple
Post 1/7/2013 retirees: 3.00%, simple
through 2018, then 2.15% simple
te of return
7.50%

Investment rate of return
Actuarial cost method

7.50% Individual entry age

3.25%

3.25% to 10.75% including wage inflation

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted Average Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return (Arithmetic)
Asset Class	Allocation	(Antilinetic)
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Real estate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 11 - DEFINED BENEFIT PENSION PLAN - (Continued)

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the County's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the County's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

			Current				
	1% Decrease	D	iscount Rate	1% Increase			
	(6.50%)	(6.50%) (7.50%)					
County's proportionate share							
of the net pension liability (asset):							
Traditional Pension Plan	\$ 332,048,544	\$	186,991,095	\$ 66,056,897			
Combined Plan	(822,028)		(1,512,225)	(1,988,420)			
Member-Directed Plan	(14,074)		(24,561)	(35,186)			

NOTE 12 - POSTRETIREMENT BENEFIT PLAN

Net OPEB Liability

The net Other Post-Employment Benefits (OPEB) liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the County's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14% of earnable salary and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$167,909 for 2018. Of this amount, \$15,888 is reported as due to other governments.

Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The County's proportion of the net OPEB liability was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS
Proportion of the net	
OPEB liability	
prior measurement date	1.199629%
Proportion of the net	
OPEB liability	
current measurement date	1.180040%
Change in proportionate share	(0.019589)%
Proportionate share of the net	
OPEB liability	\$ 126,980,781
OPEB expense	\$ 10,103,275

Of the County's proportionate share of the net OPEB liability of \$126,980,781, \$123,302,568 is reported in the governmental activities and \$3,678,213 is reported in the business-type activities.

Of the County's total OPEB expense of \$10,103,275, \$9,787,748 is reported in the governmental activities and \$315,527 is reported in the business-type activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		OPERS
Deferred outflows of resources		
Differences between expected		
and actual experience	\$	98,917
Changes of assumptions		9,245,546
Changes in employer's proportionate		
percentage/difference between		
employer contributions and		
proportionate share of contributions		34,309
County contributions subsequent		
to the measurement date		167,909
Total deferred outflows of resources	\$	9,546,681
		OPERS
Deferred inflows of resources		
Net difference between		
projected and actual earnings		
on pension plan investments	\$	9,459,219
Changes in employer's proportionate		
percentage/difference between		
employer contributions and		
proportionate share of contributions		1,556,507
Total deferred inflows of resources	\$	11,015,726
	_	

\$167,909 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019. Of the total contributions made subsequent to the measurement date, \$163,045 relates to governmental activities and \$4,864 relates to business-type activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS
Year Ending December 31:	
2019	\$ 1,375,042
2020	1,375,042
2021	(2,022,236)
2022	(2,364,802)
Total	\$ (1,636,954)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	January 0, 1900
Projected Salary Increases,	3.25% to 10.75%
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85%
Prior measurement date	4.23%
Investment Rate of Return	6.50%
Municipal Bond Rate	3.31%
Health Care Cost Trend Rate	7.5%, initial
	3.25%, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2% for 2017.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

Discount Rate A single discount rate of 3.85% was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50% and a municipal bond rate of 3.31%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 12 - POSTRETIREMENT BENEFIT PLAN - (Continued)

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85%, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85%) or one-percentage-point higher (4.85%) than the current rate:

	Current						
	1% Decrease	Discount Rate	1% Increase				
	(2.85%)	(3.85%)	(4.85%)				
County's proportionate share							
of the net OPEB liability	\$ 168,699,445	\$ 126,980,781	\$ 93,230,795				

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

	Current He						
	1% Decrease	Assumption	1% Increase				
County's proportionate share							
of the net OPEB liability	\$ 121,493,535	\$ 126,980,781	\$ 132,648,957				

NOTE 13 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts and disbursements.

The statement of revenues, expenditures, and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and major special revenues funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 13 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The major differences between the budget basis and the GAAP basis are:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned, committed or restricted fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

Net Change in Fund Balance

	 General	Mental Health and Recovery		Children Services Board		Board of velopmental Disabilities
Budget basis	\$ (2,234,838)	\$ 2,581,458	\$	625,100	\$	7,120,930
Net adjustment for revenue accruals	458,011	669,202		145,161		825,991
Net adjustment for expenditure accruals	2,483,800	(35,701)		(23,791)		261,868
Net adjustment for other sources/uses	1,410,579	-		-		-
Funds budgeted elsewhere	(2,266,430)	-		-		-
Adjustment for encumbrances	 1,471,208	 74	_	375,853	_	1,414,635
GAAP basis	\$ 1,322,330	\$ 3,215,033	\$	1,122,323	\$	9,623,424

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. These include the following sub-funds of the Other Special Revenue Fund: Payroll Reserve Fund, Sick Reserve Fund, Vacation Reserve Fund, and the Comp Time Reserve Fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 14 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on the fund balances for the governmental funds are as follows:

Fund Balance		General		Mental Health and Recovery	 Children Services Board		Board of evelopmental Disabilities
Nonspendable: Materials and supplies inventory Prepayments Unclaimed monies	\$	883,142 1,271,704	\$	9,087	\$ - 12,810 -	\$	- 68,744 -
Total nonspendable		2,154,846		9,087	 12,810		68,744
Restricted: Ditch maintenance Legislative and executive operations Judicial operations Public safety programs Public works projects Health programs Human services programs Conservation and recreation programs Community development projects		294,006 - - - - - - -		- - - - 20,953,521 - -	- - - - - 9,488,858 - -		- - - - 47,540,045 - -
Capital projects Total restricted		294,006		20,953,521	 9,488,858	_	47,540,045
Committed: Legislative and executive operations Payroll Compensated absences Public safety programs Capital projects Debt service Total committed	_	2,114,736 3,072,581 - - - 5,187,317	_	- - - - -	 	_	
Assigned: Legislative and executive operations Judicial operations Public safety programs Public works projects Human service programs Subsequent year appropriations Total assigned Unassigned (deficit)	_ _ _	1,065,143 246,604 36,690 8,924 4,967 1,293,750 2,656,078 50,223,797		- - - - - -	 - - - - - - -		- - - - - - -
Total fund balances	\$	60,516,044	\$	20,962,608	\$ 9,501,668	\$	47,608,789

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 14 - FUND BALANCE - (Continued)

Fund Balance	Debt Nonmajor Service Governmental		Total Governmental Funds		
Nonspendable: Materials and supplies inventory Prepayments Unclaimed monies	\$ - - -	\$ 712,434 631,472	\$ 712,434 1,605,255 1,271,704		
Total nonspendable		1,343,906	3,589,393		
Restricted: Ditch maintenance Legislative and executive operations Judicial operations Public safety programs Public works projects Health programs Human services programs Conservation and recreation programs Community development projects Capital projects	- - - - - - -	7,908,439 13,015,299 14,119,764 10,835,327 1,606,308 1,809,348 311,828 5,114,366 3,739,011 58,459,690	294,006 7,908,439 13,015,299 14,119,764 10,835,327 70,099,874 11,298,206 311,828 5,114,366 3,739,011 136,736,120		
Total restricted Committed:		56,459,690	130,730,120		
Legislative and executive operations Payroll Compensated absences Public safety programs Capital projects Debt service Total committed	1,823,022 1,823,022	292,398 - - 6,065,199 22,633,545 - - 28,991,142	292,398 2,114,736 3,072,581 6,065,199 22,633,545 1,823,022 36,001,481		
Assigned: Legislative and executive operations Judicial operations Public safety programs Public works projects Human Service programs Subsequent year appropriations	- - - - -	- - - - -	1,065,143 246,604 36,690 8,924 4,967 1,293,750		
Total assigned		-	2,656,078		
Unassigned (deficit)		(2,428,563)	47,795,234		
Total fund balances	\$ 1,823,022	\$ 86,366,175	\$ 226,778,306		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 15 - OTHER COMMITMENTS

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds (not already included in payables) were as follows:

		Year-End
Fund	En	cumbrances
General	\$	1,362,328
Mental Health and Recovery		74
Children Services Board		329,058
Board of Developmental Disabilities		1,345,136
Nonmajor Governmental Funds		14,413,632
Total	\$	17,450,228

NOTE 16 - CONTINGENCIES

The County owns and operated a landfill site located in the western portion of the County. The site accepted solid waste from a number of private and industrial waste haulers from 1954 to its closure in 1976. A solid waste transfer station was operated from May, 1980 through July, 1991. This site is now closed and the County no longer operates a landfill. State and federal laws require the County to clean up, monitor, and maintain the site.

The County engaged a consultant to complete a study regarding the cleanup, monitoring, and maintenance of the site. This study will be subject to review by the Ohio Environmental Protection Agency (Ohio EPA). During 2016, the Ohio EPA approved the County's Work Plan for the landfill which estimates that \$1,405,000 will be required to clean up, monitor, and maintain the site. Approximately \$80,000 of the costs are to be incurred in the next year. The current liability of \$80,000 is included in the long-term liability due within a year with the remaining \$1,325,000 recorded as a long-term liability due in more than one year. The actual cost may be higher due to inflation, changes in technology, or changes in regulations. Funding is expected to be obtained from the issuance of General Obligation notes or bonds and from the State Infrastructure Bond Fund. Other potential sources of revenue include indemnification by generators for response costs incurred. The estimated costs decreased from the prior year primarily due to a decrease in estimated costs associated with engineered cap with active gas venting.

The County is a defendant in a number of other claims and lawsuits which may be classified as routine litigation. In addition, the County is a defendant in numerous other claims and lawsuits ranging from tort liability to civil rights litigation. Management believes that any settlement related to these claims and lawsuits will not have a material adverse effect on the financial position of the County.

The County participates in a number of Federal and State assisted grant programs. These programs are subject to financial and compliance audits by grantors or their representatives. The ultimate obligations that may arise from cost disallowances or noncompliance with program requirements cannot be estimated.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 17 - RECEIVABLES

Receivables at December 31, 2018 consisted of taxes, accounts, special assessments, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenue. Receivables have been recorded to the extent that they are measurable at December 31, 2018.

Intergovernmental receivables consist of the following at year end:

Fund	 Amount
General Fund:	
Local Government Fund	\$ 2,291,781
State Public Defender Reimbursement	965,388
Unrestricted Grants and Entitlements	279,109
Casino Revenue	1,310,887
Homestead and Rollback	 885,546
	 5,732,711
Mental Health and Recovery Fund:	
Grants and Entitlements	4,951,521
Homestead and Rollback	 1,004,359
	 5,955,880
Children Services Board Fund:	
Grants and Entitlements	707,556
Homestead and Rollback	 1,347,091
	 2,054,647
Board of Developmental Disabilities Fund:	
Grants and Entitlements	3,676,374
Homestead and Rollback	 1,812,962
	 5,489,336
Other Governmental Funds:	
Grants and Entitlements	3,148,983
License, Gasoline and Permissive Taxes	6,275,664
Homestead and Rollback	 1,248,680
	10,673,327
Total Intergovernmental Receivables	\$ 29,905,901

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

NOTE 18 - RISK MANAGEMENT

Self-Funded Insurance: The County is self-funded for health, dental, and prescription drug benefits. The programs are administered by a third party who provides claims, review, and processing services. Each County fund is charged for its proportionate share of the cost for covered employees. Payment of these benefits is accounted for in internal service funds. The County records a liability for incurred but unreported claims at year end based upon an actuarial estimate provided by Benefits Comprehensive, Inc., a third-party actuary. The County also maintains a Self-Funded Workers' Compensation Fund and a Risk Retention Insurance Fund to manage liability insurance County-wide. Settled claims have not materially exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The claims liability of \$5,596,420 reported in the internal service funds at December 31, 2018 is based on the requirements of GASB Statement No. 10, as amended, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be reported (see table below). Changes in the funds' claims liability amounts for 2018 and 2017 were:

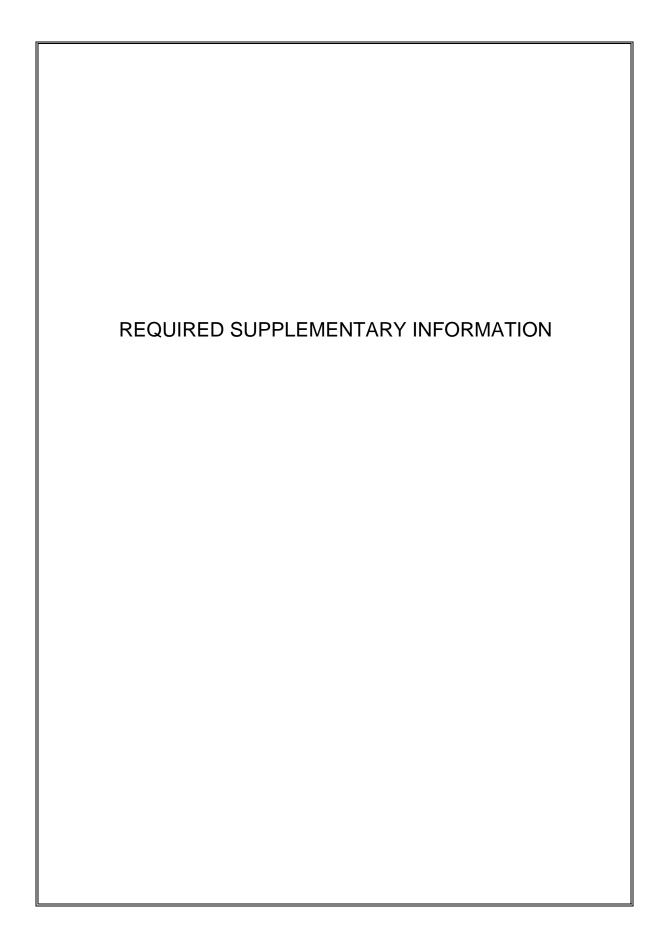
				change in ovision for			
	Balance at	Current	\	Workers'			Balance
	Beginning	Year	Cor	mpensation	Claim		at End of
	of Year	Claims		Claims	Payments	_	Year
2018	\$ 5,761,739	\$ 40,260,100	\$	37,163	\$ (40,462,582)	\$	5,596,420
2017	8,981,107	35,581,423		(579,107)	(38,221,684)		5,761,739

Effective January 1, 2016, the Ohio Bureau of Workers' Compensation transitioned to a prospective billing system for public employers. The 2018 "Change in Provision for Workers' Compensation Claims" includes a \$2,109,601 prepayment related to this transition.

The County estimates that \$4,913,055 of the claims payable liability at December 31, 2018 will be paid within one year with the remaining balance, \$683,365, due in more than one year.

NOTE 19 - OPERATING LEASES

The County is lessee in various operating leases. The County is required to make the following future lease payments under the operating lease agreements: \$52,353 in 2019, \$33,954 in 2020 and \$10,341 in 2021. The total future payments through 2021 are \$96,648.



Lucas County Architecture: Past and Present



The lobby of the 10-story Secor Hotel in Toledo, Ohio. Built in 1908 as the city's premier hotel, the building boasts 138,000 square feet and operated as a hotel until 1969. Designed by George Mills, who was one of Toledo's most prominent architects, it boasted 300 rooms, two dining rooms, and an elegant lobby decorated in modern French renaissance style. The photograph of the lobby was published by the Detroit Publishing Co. between 1908 and 1910.

Sources: The Toledo Blade. Photograph retrieved from the Library of Congress Online, <www.loc.gov/item/2016814908/>

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST FIVE YEARS

	2018		2017		 2016		2015	 2014	
Traditional Plan:									
County's proportion of the net pension liability		1.202848%		1.229434%	1.181053%		1.180313%	1.180313%	
County's proportionate share of the net pension liability	\$	186,991,095	\$	276,855,291	\$ 203,035,355	\$	141,469,196	\$ 138,273,878	
County's covered payroll	\$	149,636,377	\$	151,954,175	\$ 139,867,408	\$	143,579,375	\$ 141,893,915	
County's proportionate share of the net pension liability as a percentage of its covered payroll		124.96%		182.20%	145.16%		98.53%	97.45%	
Plan fiduciary net position as a percentage of the total pension liability		84.66%		77.25%	81.08%		86.45%	86.36%	
Combined Plan:									
County's proportion of the net pension asset		1.121022%		1.107362%	0.882170%		0.859879%	0.859879%	
County's proportionate share of the net pension asset	\$	1,512,225	\$	611,183	\$ 426,055	\$	329,004	\$ 89,662	
County's covered payroll	\$	4,552,838	\$	3,712,750	\$ 3,034,175	\$	3,143,175	\$ 1,952,238	
County's proportionate share of the net pension asset as a percentage of its covered payroll		33.21%		16.46%	14.04%		10.47%	4.59%	
Plan fiduciary net position as a percentage of the total pension asset		137.28%		116.55%	116.90%		114.83%	104.56%	
Member Directed Plan:									
County's proportion of the net pension asset		0.710157%		0.705562%	0.674480%		n/a	n/a	
County's proportionate share of the net pension asset	\$	24,561	\$	2,914	\$ 2,578		n/a	n/a	
County's covered payroll	\$	3,839,170	\$	2,630,267	\$ 3,746,242		n/a	n/a	
County's proportionate share of the net pension asset as a percentage of its covered payroll		0.64%		0.11%	0.07%		n/a	n/a	
Plan fiduciary net position as a percentage of the total pension asset		124.46%		103.40%	103.91%		n/a	n/a	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF COUNTY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST NINE YEARS

	 2018	2017	 2016	2015
Traditional Plan:				
Contractually required contribution	\$ 21,197,312	\$ 19,452,729	\$ 18,234,501	\$ 16,784,089
Contributions in relation to the contractually required contribution	 (21,197,312)	 (19,452,729)	 (18,234,501)	 (16,784,089)
Contribution deficiency (excess)	\$ 	\$ -	\$ <u>-</u>	\$
County's covered payroll	\$ 151,409,371	\$ 149,636,377	\$ 151,954,175	\$ 139,867,408
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Combined Plan:				
Contractually required contribution	\$ 647,581	\$ 591,869	\$ 445,530	\$ 364,101
Contributions in relation to the contractually required contribution	 (647,581)	(591,869)	 (445,530)	(364,101)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$
County's covered payroll	\$ 4,625,579	\$ 4,552,838	\$ 3,712,750	\$ 3,034,175
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
Member Directed Plan:				
Contractually required contribution	\$ 419,774	\$ 383,917	\$ 315,632	\$ 449,549
Contributions in relation to the contractually required contribution	 (419,774)	(383,917)	 (315,632)	(449,549)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 4,197,740	\$ 3,839,170	\$ 2,630,267	\$ 3,746,242
Contributions as a percentage of covered payroll	10.00%	10.00%	12.00%	12.00%

Note: Information prior to 2010 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2014	 2013	 2012	2011		 2010
\$ 17,229,525	\$ 18,446,209	\$ 14,564,979	\$	15,513,936	\$ 13,997,376
(17,229,525)	 (18,446,209)	(14,564,979)		(15,513,936)	(13,997,376)
\$ 	\$ 	\$ 	\$		\$
\$ 143,579,375	\$ 141,893,915	\$ 145,649,790	\$	155,139,360	\$ 156,921,256
12.00%	13.00%	10.00%		10.00%	8.92%
\$ 377,181	\$ 253,791	\$ 135,021	\$	128,921	\$ 147,195
 (377,181)	 (253,791)	 (135,021)		(128,921)	 (147,195)
\$ -	\$ -	\$ -	\$	-	\$
\$ 3,143,175	\$ 1,952,238	\$ 1,698,377	\$	1,621,648	\$ 1,519,040
12.00%	13.00%	7.95%		7.95%	9.69%

Lucas County Architecture: Past and Present



The Secor Hotel, 1920, named in honor of Toledo banker and businessman Jay K. Secor (1872-1921), was placed on the National Register of Historic Places in 1976. A tax credit from the Ohio Development Services Agency as part of a statewide historic building rehabilitation project was awarded in 2016 for restoration purposes. The Secor Hotel photograph was taken in 1920.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TWO YEARS

	 2018	 2017
County's proportion of the net OPEB liability	1.180040%	1.199629%
County's proportionate share of the net OPEB liability	\$ 126,980,781	\$ 121,166,648
County's covered payroll	\$ 158,028,385	\$ 158,297,192
County's proportionate share of the net OPEB liability as a percentage of its covered payroll	80.35%	76.54%
Plan fiduciary net position as a percentage of the total OPEB liability	54.14%	54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF COUNTY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST NINE YEARS

	 2018		2017	 2016	2015	
Contractually required contribution	\$ 167,909	\$	1,642,520	\$ 3,200,000	\$	2,800,000
Contributions in relation to the contractually required contribution	 (167,909)		(1,642,520)	(3,200,000)		(2,800,000)
Contribution deficiency (excess)	\$ <u>-</u>	\$		\$ <u>-</u>	\$	
County's covered payroll	\$ 160,232,690	\$	158,028,385	\$ 158,297,192	\$	146,647,825
Contributions as a percentage of covered payroll	0.10%		1.04%	2.02%		1.91%

Note: Information prior to 2010 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2014	 2013	 2012	 2011	 2010
\$ 2,900,000	\$ 1,400,000	\$ 5,700,000	\$ 6,100,000	\$ 7,500,000
 (2,900,000)	 (1,400,000)	 (5,700,000)	 (6,100,000)	 (7,500,000)
\$ 	\$ 	\$ 	\$ 	\$
\$ 146,722,550	\$ 143,846,153	\$ 147,348,167	\$ 156,761,008	\$ 158,440,296
1.98%	0.97%	3.87%	3.89%	4.73%

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2018

PENSION

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 Budgeted	d Amo	unts			ariance with inal Budget Positive	
	 Original		Final	 Actual	(Negative)		
Revenues:							
Sales taxes	\$ 105,880,256	\$	105,880,256	\$ 99,018,887	\$	(6,861,369)	
Real property and other taxes	12,720,000		12,720,000	12,899,464		179,464	
Charges for services	12,559,160		12,559,160	12,835,765		276,605	
Licenses and permits	32,000		32,000	26,204		(5,796)	
Fines and forfeitures	313,000		313,000	351,058		38,058	
Intergovernmental	16,631,310		16,631,310	17,796,823		1,165,513	
Special assessments	58,735		58,735	31,440		(27,295)	
Investment income	2,719,500		2,719,500	4,380,058		1,660,558	
Rental income	908,060		908,060	1,527,429		619,369	
Other	652,800		652,800	1,797,853		1,145,053	
Total revenues	152,474,821		152,474,821	150,664,981		(1,809,840)	
Expenditures: General Government - Legislative and Executive Auditor Accounting Personal services	1,339,531		1,158,119	1,132,714		25,405	
Materials and supplies	54,578		75,667	73,845		1,822	
Charges and services	72,967		109,518	79,807		29,711	
Other	11,278		32,631	32,631		23,711	
Capital outlay and equipment	26,688		45,635	42,294		3,341	
Real Estate Support Staff							
Personal services	578,438		578,478	575,159		3,319	
Charges and services	2,270		2,090	1,864		226	
Other	-		140	140		-	
Budget Commission							
Personal services	48,507		48,507	48,507		-	
Board of Revision							
Personal services	60,958		60,958	60,958		-	
Materials and supplies	17,986		18,565	18,447		118	
Charges and services	1,078		18	18		-	
Capital outlay and equipment	541		541	534		7	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	 Budgeted	l Amou	unts		ariance with Final Budget Positive
	Original		Final	Actual	(Negative)
Legislative and Executive - continued				 	` ' '
Information Services					
Personal services	\$ 1,800,695	\$	1,874,445	\$ 1,874,445	\$ -
Materials and supplies	8,237		7,359	7,160	199
Charges and services	123,146		116,837	116,188	649
Capital outlay and equipment	5,457		4,359	4,359	-
Commissioners					
Personal services	525,280		525,407	508,418	16,989
Materials and supplies	3,423		2,111	1,461	650
Charges and services	49,758		50,922	46,420	4,502
County Administrator					
Personal services	581,120		503,810	468,596	35,214
Materials and supplies	12,422		9,844	3,898	5,946
Charges and services	83,187		115,955	109,155	6,800
Other	2,700		872	295	577
Capital outlay and equipment	20,118		21,067	17,849	3,218
Facilities					
Personal services	2,396,685		2,348,935	2,260,751	88,184
Materials and supplies	353,594		276,254	275,009	1,245
Charges and services	1,274,643		1,429,450	1,435,149	(5,699)
Other	50		-	-	-
Capital outlay and equipment	88,000		92,600	92,517	83
Department of Personnel					
Personal services	756,588		778,280	775,819	2,461
Materials and supplies	12,242		6,287	4,702	1,585
Charges and services	35,738		19,700	13,794	5,906
Capital outlay and equipment	14,000		14,000	13,480	520
Treasurer					
Personal services	963,151		918,774	893,493	25,281
Materials and supplies	24,500		24,000	18,669	5,331
Charges and services	266,382		261,491	225,734	35,757
Other	1,200		-	-	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	l Amo	unts				ance with al Budget
		Original		Final		Actual		ositive egative)
Legislative and Executive - continued		Original		I IIIai		Actual		egative)
Office of Management and Budget								
Personal services	\$	254,264	\$	243,664	\$	231,356	\$	12.308
Materials and supplies	*	2,380	•	2,380	*	2,152	•	228
Charges and services		19,483		19,483		12,345		7,138
Other		790		790		-		790
Capital outlay and equipment		6,317		1,317		1,317		-
Board of Elections								
Personal services		1,490,462		1,521,026		1,520,852		174
Materials and supplies		236,634		170,451		170,436		15
Charges and services		1,223,003		1,264,237		1,248,716		15,521
Other		9,504		1,514		1,514		-
Capital outlay and equipment		47,681		61,935		61,934		1
Support Services								
Personal services		272,528		257,303		253,598		3,705
Materials and supplies		3,004		1,890		1,587		303
Charges and services		39,900		21,705		21,219		486
Other		200		200		60		140
Capital outlay and equipment		4,800		4,628		4,151		477
Centralized Records Center								
Personal services		181,718		181,718		156,580		25,138
Materials and supplies		8,000		8,000		4,181		3,819
Charges and services		92,425		92,675		85,049		7,626
Other		2,500		2,250		-		2,250
Capital outlay and equipment		4,500		4,500		2,203		2,297
Recorder								
Personal services		596,687		586,087		567,936		18,151
Materials and supplies		6,099		6,299		6,178		121
Charges and services		12,884		12,684		8,555		4,129
Annual Audit								
Charges and services		173,420		156,620		139,400		17,220
Other		2,500		2,500		492		2,008
Plan Commission								
Charges and services		232,470		232,470		232,470		-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted Amounts					Variance with Final Budget	
		Original		Final		Actual	Positive (Negative)	
Legislative and Executive - continued		Original				Actual		(Negative)
Building Operations								
Charges and services	\$	4,793,730	\$	5,135,056	\$	4,930,987	\$	204,069
Other	·	190,230		178,645		146,775		31,870
Capital outlay and equipment		8,000		18,000		13,579		4,421
Real Estate Taxes								
Other		220,000		227,586		227,586		-
Insurance								
Personal services		16,964,938		15,403,735		15,137,479		266,256
Charges and services		1,165,000		1,065,000		1,016,796		48,204
Other		5,000		5,000		-		5,000
Miscellaneous								
Materials and supplies		5,000		8,826		8,823		3
Charges and services		2,851,539		2,378,064		2,272,804		105,260
Other		511,914		56,000		6,000		50,000
LCIS Enterprise								
Charges and services		209,295		209,295		205,112		4,183
Capital outlay and equipment		570,305		570,305		569,875		430
Total General Government -								
Legislative and Executive		44,036,240		41,647,464		40,504,376		1,143,088
Judicial								
Juvenile Court								
Personal services		5,932,518		5,867,518		5,850,099		17,419
Materials and supplies		210,657		217,397		206,313		11,084
Charges and services		299,547		300,784		292,955		7,829
Capital outlay and equipment		76,932		130,729		130,662		67
Juvenile Detention Center								
Personal services		3,148,993		3,181,637		3,179,455		2,182
Materials and supplies		48,624		60,054		48,709		11,345
Charges and services		369,036		321,293		313,512		7,781
Capital outlay and equipment		19,218		21,700		21,032		668
Prosecutor								
Personal services		5,498,778		5,651,584		5,562,250		89,334
Materials and supplies		72,869		79,861		68,806		11,055
Charges and services		38,454		32,454		29,704		2,750
Other		9,892		-		-		-
Domestic Relations Court								
Personal services		2,383,018		2,383,018		2,347,700		35,318
Materials and supplies		28,076		24,260		18,830		5,430
Charges and services		233,954		235,043		210,839		24,204
Capital outlay and equipment		12,055		8,893		4,779		4,114

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	l Amoı	unts			Variance with Final Budget Positive	
	Original		Final		Actual		(Negative)	
Judicial - continued								
Clerk of Courts								
Personal services	\$	1,690,131	\$	1,690,131	\$	1,682,196	\$	7,935
Materials and supplies		268,922		274,250		266,208		8,042
Charges and services		60,050		54,050		46,515		7,535
Capital outlay and equipment		2,850		2,850		2,101		749
Probate Court								
Personal services		1,910,440		1,911,853		1,911,746		107
Materials and supplies		31,246		31,164		31,164		-
Charges and services		18,030		16,699		16,699		-
Common Pleas Court								
Personal services		5,783,394		5,823,581		5,817,981		5,600
Materials and supplies		56,188		71,688		58,053		13,635
Charges and services		543,561		503,018		434,603		68,415
Capital outlay and equipment		26,500		11,356		4,130		7,226
Regional Court Services								
Personal services		3,788,438		3,786,373		3,695,579		90,794
Materials and supplies		319,493		308,458		305,782		2,676
Charges and services		544,618		494,481		453,580		40,901
Other		3,402		3,100		2,793		307
Capital outlay and equipment		9,900		9,570		9,561		9
Adult Probation								
Personal services		2,176,470		2,176,470		2,052,434		124,036
Materials and supplies		15,600		15,600		14,029		1,571
Charges and services		25,000		25,000		21,937		3,063
Other		300		300		-		300
Capital outlay and equipment		3,000		3,000		578		2,422

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted Amounts					Fin	iance with nal Budget Positive
	Original Final		Final	Actual		(Negative)		
Judicial - continued					-			
Maumee Municipal Court								
Personal services	\$	133,382	\$	141,562	\$	139,445	\$	2,117
Charges and services		17,500		17,320		15,504		1,816
Oregon Municipal Court								
Personal services		170,506		170,506		140,722		29,784
Charges and services		15,900		15,900		13,500		2,400
Sylvania Municipal Court								
Personal services		169,060		185,292		179,950		5,342
Charges and services		42,500		40,968		40,000		968
Toledo Municipal Court								
Personal services		372,721		368,824		367,189		1,635
Charges and services		44,275		63,172		63,172		-
Integrated Justice System								
Personal services		585,581		589,341		586,597		2,744
Materials and supplies		700		700		696		4
Charges and services		168,503		150,117		139,497		10,620
Capital outlay and equipment		2,019		16,645		16,115		530
Attorney Fees Public Defender								
Materials and supplies		400		400		282		118
Charges and services		4,835,701		4,657,914		4,437,301		220,613
Other		25,000		-		-		-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgete	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Judicial - continued				(regaine)	
Court of Appeals					
Materials and supplies	\$ 9,800	\$ 9,662	\$ 8,982	\$ 680	
Charges and services	612,804	597,432	540,709	56,723	
Other	500	500	-	500	
Capital outlay and equipment	65,378	65,378	48,517	16,861	
Total General Government -					
Judicial	42,932,384	42,820,850	41,851,492	969,358	
Public Safety					
Coroner					
Personal services	1,573,642	1,600,092	1,581,850	18,242	
Public Safety Court Security					
Personal services	2,873,654	3,056,680	3,052,608	4,072	
Sheriff Law Enforcement					
Personal services	5,579,168	6,136,819	6,110,056	26,763	
Materials and supplies	177,727	205,209	205,209	-	
Charges and services	210,500	203,495	203,495	-	
Capital outlay and equipment	29,286	16,637	16,637	-	
Sheriff Administration					
Personal services	2,537,030	2,592,848	2,583,648	9,200	
Materials and supplies	35,000	34,628	21,894	12,734	
Charges and services	226,740	197,875	156,725	41,150	
Capital outlay and equipment	21,938	53,365	48,365	5,000	
Sheriff Correction Center					
Personal services	20,095,014	20,731,694	20,723,596	8,098	
Materials and supplies	386,894	360,110	360,110	-	
Charges and services	1,023,631	1,017,889	1,017,889	-	
Capital outlay and equipment	23,636	32,028	32,028	-	
Medical Correction Center					
Personal services	1,297,930	1,194,643	1,194,643	-	
Materials and supplies	14,000	13,737	13,737	-	
Charges and services	217,460	195,893	195,893	-	
Capital outlay and equipment	1,000	610	610	-	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	d Amounts		Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)		
Public Safety - continued						
Correction Center NW Ohio						
Charges and services	\$ 8,154,039	\$ 6,997,889	\$ 6,997,889	\$ -		
Total Public Safety	44,478,289	44,642,141	44,516,882	125,259		
Public Works						
County Engineer Tax Map						
Personal services	149,992	145,427	144,052	1,375		
Materials and supplies	1,000	1,000	815	185		
Charges and services	15,193	14,384	14,377	7		
Capital outlay and equipment	5,000	5,000	4,094	906		
Ditch Maintenance Projects						
Charges and services	20,620	29,324	21,728	7,596		
Total Public Works	191,805	195,135	185,066	10,069		
Health						
Health Services						
Charges and services	725,000	606,708	606,708	-		
Other	785,543	830,729	830,729			
Total Health	1,510,543	1,437,437	1,437,437			
Human Services						
Veterans Services Commission						
Personal services	818,185	818,185	807,884	10,301		
Materials and supplies	18,870	19,240	17,802	1,438		
Charges and services	952,588	948,466	812,018	136,448		
Other	2,500	1,923	-	1,923		
Capital outlay and equipment	6,000	6,000	5,025	975		
Veteran Services						
Charges and services	29,000	29,000	29,000	-		
Total Human Services	1,827,143	1,822,814	1,671,729	151,085		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgete	d Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Conservation and Recreation					
Agriculture					
Charges and services	\$ 41,649	\$ 41,354	\$ 36,754	\$ 4,600	
Other	317,000	317,000	317,000		
Total Conservation					
and Recreation	358,649	358,354	353,754	4,600	
Miscellaneous					
Miscellaneous					
Other	246,219	246,219	246,219		
Total expenditures	135,581,272	133,170,414	130,766,955	2,403,459	
Excess of revenues					
over expenditures	16,893,549	19,304,407	19,898,026	593,619	
Other financing (uses):					
Advances in	208,000	208,000	-	(208,000)	
Advances (out) and not repaid	-	(60,000)	-	60,000	
Transfers in	-	-	4,261,369	4,261,369	
Transfers (out)	(20,474,012)	(26,494,875)	(26,394,233)	100,642	
Total other financing sources (uses)	(20,266,012)	(26,346,875)	(22,132,864)	4,214,011	
Net change in fund balance	(3,372,463)	(7,042,468)	(2,234,838)	4,807,630	
Fund balance at beginning of year	25,575,550	25,575,550	25,575,550	-	
Prior year encumbrances appropriated	1,386,965	1,386,965	1,386,965		
Fund balance at end of year	\$ 23,590,052	\$ 19,920,047	\$ 24,727,677	\$ 4,807,630	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MENTAL HEALTH AND RECOVERY FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget		
	Original			Final		Actual		Positive (Negative)	
Revenues:	-								
Real property and other taxes	\$	15,500,045	\$	15,500,045	\$	15,983,661	\$	483,616	
Intergovernmental		9,633,956		9,633,956		10,985,678		1,351,722	
Other		25,944		25,944		56,459		30,515	
Total revenues		25,159,945		25,159,945		27,025,798		1,865,853	
Expenditures:									
Health									
Personal services		1,557,283		1,557,283		1,513,811		43,472	
Materials and supplies		11,800		14,800		14,002		798	
Charges and services		27,344,296		27,341,296		22,885,864		4,455,432	
Other		27,400		27,400		11,708		15,692	
Capital outlay and equipment		22,000		22,000		18,955		3,045	
Total Health		28,962,779		28,962,779		24,444,340		4,518,439	
Net change in fund balance		(3,802,834)		(3,802,834)		2,581,458		6,384,292	
Fund balance at beginning of year		16,742,054		16,742,054		16,742,054		-	
Fund balance at end of year	\$	12,939,220	\$	12,939,220	\$	19,323,512	\$	6,384,292	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CHILDREN SERVICES BOARD FOR THE YEAR ENDED DECEMBER 31, 2018

	 Budgeted	Amou	unts		Fir	riance with nal Budget
	Original		Final	Actual		Positive Negative)
Revenues:	 					
Real property and other taxes	\$ 23,140,870	\$	23,327,870	\$ 23,588,070	\$	260,200
Charges for services	800		800	-		(800)
Intergovernmental	24,375,083		24,418,206	23,929,768		(488,438)
Other	37,600		37,598	161,281		123,683
Total revenues	 47,554,353		47,784,474	 47,679,119		(105,355)
Expenditures:						
Human Services						
Personal services	25,727,275		26,274,533	26,013,416		261,117
Materials and supplies	690,079		734,618	691,571		43,047
Charges and services	20,736,427		21,067,875	20,185,054		882,821
Capital outlay and equipment	 298,750		185,644	 163,978		21,666
Total Human Services	 47,452,531		48,262,670	 47,054,019		1,208,651
Net change in fund balance	101,822		(478,196)	625,100		1,103,296
Fund balance at beginning of year	7,207,768		7,207,768	7,207,768		-
Prior year encumbrances appropriated	127,745		127,745	127,745		-
Fund balance at end of year	\$ 7,437,335	\$	6,857,317	\$ 7,960,613	\$	1,103,296

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL BOARD OF DEVELOPMENTAL DISABILITIES FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amou	ınts			riance with nal Budget
	Original		Final	Actual	(Positive Negative)
Revenues:			_	 		, , , , , , , , , , , , , , , , , , ,
Real property and other taxes	\$ 40,100,149	\$	40,100,149	\$ 38,592,966	\$	(1,507,183)
Charges for services	1,615,000		1,615,000	65,698		(1,549,302)
Intergovernmental	12,973,953		12,973,953	16,917,011		3,943,058
Investment income	-		-	4,373		4,373
Other	450,000		450,000	1,013,571		563,571
Total revenues	 55,139,102		55,139,102	 56,593,619		1,454,517
Expenditures:						
Health						
Personal services	25,116,370		25,109,942	22,008,994		3,100,948
Materials and supplies	488,584		436,721	308,086		128,635
Charges and services	9,728,426		8,493,596	6,157,276		2,336,320
Other	20,028,250		20,012,938	20,005,858		7,080
Capital outlay and equipment	 772,786		1,139,764	 992,475		147,289
Total Health	 56,134,416		55,192,961	 49,472,689		5,720,272
Net change in fund balance	(995,314)		(53,859)	7,120,930		7,174,789
Fund balance at beginning of year	34,302,758		34,302,758	34,302,758		-
Prior year encumbrances appropriated	2,012,432		2,012,432	2,012,432		-
Fund balance at end of year	\$ 35,319,876	\$	36,261,331	\$ 43,436,120	\$	7,174,789

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	_	ariance with Final Budget Positive (Negative)
Revenues:	 			
Charges for services	\$ 12,974	\$ 12,974	\$	-
Special assessments	1,349,382	1,349,382		-
Rental income	611,600	611,600		-
Other	373,546	373,546		-
Total revenues	2,347,502	2,347,502		-
Expenditures:				
Debt service:				
Principal retirement	3,724,400	3,724,400		-
Interest and fiscal charges	3,057,622	3,057,622		-
Bond issuance costs	 35,524	 35,524		-
Total expenditures	 6,817,546	 6,817,546		-
(Deficiency) of revenues				
(under) expenditures	 (4,470,044)	 (4,470,044)		-
Other financing sources (uses):				
Transfers in	4,295,945	4,295,945		-
Premium on bond issuance	199,007	199,007		-
Total other financing sources (uses)	4,494,952	4,494,952		-
Net change in fund balance	24,908	24,908		-
Fund balance at beginning of year	1,728,594	1,728,594		-
Fund balance at end of year	\$ 1,753,502	\$ 1,753,502	\$	-

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL WATER SUPPLY SYSTEM FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fin	iance with al Budget Positive legative)
Operating revenues:				
Charges for services	\$ 2,130,000	\$ 2,391,623	\$	261,623
Special assessments	10,302	9,302		(1,000)
Other	84	84		-
Total operating revenues	 2,140,386	2,401,009		260,623
Operating expenses:				
Contract services	1,856,601	1,346,625		509,976
Materials and supplies	134,467	90,963		43,504
Other	2,000	546		1,454
Total operating expenses	1,993,068	1,438,134		554,934
Operating income	 147,318	 962,875		815,557
Nonoperating revenues (expenses):				
Principal retirement	(2,668,000)	(2,613,830)		54,170
Interest and fiscal charges	(118,700)	(118,339)		361
Intergovernmental	1,347,693	1,356,457		8,764
Note issuance	1,180,000	1,180,000		-
OPWC loan proceeds	380,044	380,044		-
OWDA loan proceeds	 490,000	490,000		-
Total nonoperating revenues (expenses)	611,037	674,332		63,295
Income before transfers	758,355	1,637,207		878,852
Transfer out	 (5,000)	 		5,000
Net change in net position	753,355	1,637,207		883,852
Net position at beginning of year	4,760,845	4,760,845		-
Prior year encumbrances appropriated	80,034	80,034		-
Net position at end of year	\$ 5,594,234	\$ 6,478,086	\$	883,852

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL WASTEWATER TREATMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
Operating revenues:						
Charges for services	\$ 6,165,000	\$ 6,451,398	\$	286,398		
Other	 43,000	 11,169		(31,831)		
Total operating revenues	 6,208,000	 6,462,567		254,567		
Operating expenses:						
Personal services	2,002,051	1,899,395		102,656		
Contract services	7,460,818	6,616,314		844,504		
Materials and supplies	519,673	495,867		23,806		
Other	2,897	2,897		-		
Capital outlay and equipment	5,621,171	5,621,171		-		
Total operating expenses	15,606,610	14,635,644		970,966		
Operating (loss)	 (9,398,610)	 (8,173,077)		1,225,533		
Nonoperating revenues (expenses):						
Principal retirement	(1,187,980)	(958,898)		229,082		
Interest and fiscal charges	(512,020)	(512,020)		-		
Intergovernmental	1,119,108	1,119,108		-		
OWDA loans	5,609,916	5,609,916		-		
OPWC loans	 79,654	79,654		-		
Total nonoperating revenues (expenses)	5,108,678	 5,337,760		229,082		
Net change in net position	(4,289,932)	(2,835,317)		1,454,615		
Net position at beginning of year	9,279,793	9,279,793		-		
Prior year encumbrances appropriated	382,686	382,686				
Net position at end of year	\$ 5,372,547	\$ 6,827,162	\$	1,454,615		

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SEWER SYSTEM FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Operating revenues:			
Charges for services	\$ 2,079,000	\$ 2,099,944	\$ 20,944
Special assessments	1,000	-	(1,000)
Total operating revenues	2,080,000	2,099,944	19,944
Operating expenses:			
Contract services	5,790,864	5,421,176	369,688
Materials and supplies	279,653	261,868	17,785
Other	2,000	711	1,289
Total operating expenses	6,072,517	5,683,755	388,762
Operating (loss)	(3,992,517)	(3,583,811)	408,706
Nonoperating revenues (expenses):			
Principal retirement	(296,394)	(273,513)	22,881
Interest and fiscal charges	(111,606)	(102,365)	9,241
Intergovernmental	1,319,768	1,380,324	60,556
Issuance of OWDA loans	2,589,639	2,605,245	15,606
Issuance of OPWC loans	766,515	766,515	-
Total nonoperating revenues (expenses)	4,267,922	4,376,206	108,284
Net change in net position	275,405	792,395	516,990
Net position at beginning of year	1,938,175	1,938,175	-
Prior year encumbrances appropriated	904,018	904,018	
Net position at end of year	\$ 3,117,598	\$ 3,634,588	\$ 516,990

Nonmajor Governmental Funds – Fund Descriptions

Special revenue funds are used to account for the proceeds of specific revenue sources (other than for major capital projects or expendable trusts) that are legally restricted to expenditures for specific purposes. Following is a description of the County's nonmajor special revenue funds:

Special Elections Fund

To account for monies held to conduct special elections held within the County.

Job and Family Services Fund

To account for various federal and state grants and reimbursements as well as transfers from the General Fund used for human service programs.

Real Estate Assessment Fund

To account for state mandated county-wide real estate reappraisals that are funded by charges to the County's political subdivisions.

Motor Vehicle and Gas Tax Fund

To account for revenues derived from the sale of motor vehicle licenses and gasoline taxes. Expenditures are restricted by state law to county road and bridge repair/improvement programs.

Emergency Medical Services Fund

To account for emergency medical care financed by a county-wide sales tax.

Emergency Telephone Service Fund

To account for a property tax levy used for emergency telephone assistance.

Child Support Enforcement Fund

To account for poundage fees on child support payments and other local, state, and federal revenues used to administer the County Child Support Enforcement Agency.

Zoo Operating Fund

To account for a property tax levy. Monies are distributed to the Toledo Zoological Society.

Law Library Resources Fund

This accounts for the advancement of legal knowledge and better and more convenient discharge of professional duties. Major funding comes from court fines and penalties.

Senior Services Fund

To account for a property tax levy used for senior services.

Workforce Development Fund

To account for revenues and expenditures associated with the Workforce Investment Act of 1998.

Community Development Grant Fund

To account for grant revenues used for community development.

Stormwater Utility Fund

To account for stormwater utility operations. Prior to 2011, these operations were reported in a enterprise fund.

Disaster Services Emergency Management Agency (EMA) Fund

To account for state monies and local revenues used to operate the County emergency program.

Dog and Kennel Fund

To account for the dog warden's operation that is financed by sales of dog tags and kennel permits, and fine collections.

Hotel Lodging Tax Fund

To account for monies collected and distributed related to the "County Bed Tax."

Domestic Violence Prevention Fund

To account for monies collected for marriage licenses.

Indigent Guardianship Fund

To account for court fees charged according to Section 2101.16(B) of the Ohio Revised Code. These monies are used for attorney fees, evaluations, and investigation expenditures related to indigent individuals.

Nonmajor Governmental Funds – Fund Descriptions (Continued)

Domestic Relations Court Special Fund

To account for monies collected for special projects.

Coroner Laboratory Fund

To account for revenues received and expenses associated with the laboratory.

Toxicology Lab Fund

To account for revenues received and expenses associated with the laboratory.

Motor Vehicle Enforcement and Education Fund

To account for elimination and prevention of motor accidents through inspections, rules and regulations for operation.

Indigent Drivers Alcohol Treatment Fund

These are court fines from conviction for operating a motor vehicle under the influence. Such monies are used for treatment of offenders charged with OVI who would otherwise not be able to afford such services.

Sheriff Policing Fund

To account for contract fees collected for services which include patrols and dispatching.

Concealed Handgun Fund

To account for fees collected and expenses for the concealed handgun program.

Countywide Communication System Fund

To account for the operation of the county's enhanced 911 system.

DETAC Fund

To account for all fees collected for delinquent real estate taxes, personal property taxes, and manufactured home taxes for the purpose of collecting delinquent real estate taxes.

Tax Certificate Administration Fund

To account for all monies collected by the Treasurer for subsequent transfer of tax certificates or issuing a duplicate.

T.I.P.P. Fund

To account for revenues and expenses associated with the tax installment payment plan.

Community MR/RES Services Fund

To account for grant revenue of ODMH and HUD and all related expenses for providing rental housing to qualified clients.

Imagination Station Fund

To account for property taxes collected for the purpose of encouraging and promoting the sciences and natural history, as provided for in 307.761 of the Ohio Revised Code.

Building Regulations Fund

To account for fee revenues for permits and inspections.

Certificate of Title Administration Fund

To account for fees collected by the Clerk of Courts. These monies are used for costs associated with the processing of titles.

Recorder Equipment Fund

This sets aside funding for the maintenance, repairs, and future replacement of the recorder's equipment.

Juvenile Treatment Center Fund

To account for state monies used for the treatment and rehabilitation of juvenile offenders.

Juvenile Felony Delinquency Care Fund

To account for the purchase of a range of community based options to meet the needs of each juvenile offender or youth at risk of offending. Major funding comes in through grants.

Nonmajor Governmental Funds – Fund Descriptions (Continued)

Juvenile Court Indigent Drivers Treatment Fund

This is used to pay for the cost of alcohol and drug addiction treatment when the individual convicted is a juvenile traffic offender. Funding is from the indigent alcohol treatment fund.

Felony Diversion Program Fund

To account for the cost of avoiding a criminal conviction, facilitate rehabilitation, payment of restitution to victims, and, in some cases treatment for first time criminal offenders.

Correction Treatment Facility Fund

To account for state monies used for the operating treatment facility.

Common Pleas Civil Mediation Fund

To account for fee revenues and expenditures for mediation services.

Administration of Justice Fund

This accounts for monies used by the prosecutor and sheriff in the performance of their duties and in the furtherance of justice.

Probation Service Fund

To account for the cost of helping reintegrate an offender into the community as a responsible law abiding individual.

Foreclosure Magistrate Program Fund

To account for all the court costs associated with foreclosure and its prevention.

Other Special Revenue Fund

To account for the receipt of local, state, and federal funds as well as miscellaneous other sources by County departments that alone are not significant enough to require the establishment of their own fund.

Economic Development Fund

To account for revenues and expenditures associated with County development.

County Medicaid Sales Tax Fund

To account for the receipt of Medicaid sales tax transitional payments from the State of Ohio. This fund is included in the General Fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor governmental funds since it is reported in the General Fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

Zoo Capital Improvements Fund

To account for the pass through of a property tax levy used for renovation and construction of buildings, facilities, and infrastructure for the Toledo Zoo (a separate organization from the County).

Capital Improvements Fund

To account for and report financial resources that are restricted or committed for the renovation and construction of County-owned buildings and facilities, and the construction of special assessment projects.

The following sub-funds of the Other Special Revenue Fund have been included in the general fund on a GAAP basis, but have been budgeted as part of the Other Special Revenue Fund in the budgetary schedule:

Payroll Reserve Fund

To establish a reserve for payroll fluctuations.

Sick Reserve Fund

To establish a reserve for payment of sick leave benefits.

Vacation Reserve Fund

To establish a reserve for payment of vacation benefits.

Comp Time Reserve Fund

To establish a reserve for payment of comp time benefits.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2018

	 Special Elections		and Family Services	Real Estate Assessment			otor Vehicle nd Gas Tax	Emergency Medical Services		
Assets:										
Equity in pooled cash and investments	\$ 165,359	\$	2,518,334	\$	979,584	\$	7,849,160	\$	5,577,547	
Receivables (net of allowances for uncollectibles):										
Real property and other taxes	-		-		-		-		-	
Accounts	-		-		-		-		677,099	
Special assessments	-		-		-		-		-	
Due from other governments	-		304,078		-		7,032,517		-	
Loans receivable	-		-		-		-		-	
Materials and supplies inventory	-		-		-		712,434		-	
Prepayments	 -		30,619		56,731		449		55,984	
Total assets	\$ 165,359	\$	2,853,031	\$	1,036,315	\$	15,594,560	\$	6,310,630	
<u>Liabilities:</u>										
Accounts payable	\$ -	\$	809,825	\$	-	\$	159,933	\$	82,410	
Accrued wages and benefits payable	-		213,270		41,367		68,232		26,076	
Due to other governments	-		185,075		37,921		54,203		20,653	
Due to other funds	-		19,212		1,331		1,546		3,088	
Notes payable	-		-		-		1,615,000		_	
Accrued interest payable	-		-		-		15,343		_	
Total liabilities	-		1,227,382		80,619		1,914,257		132,227	
Deferred inflows of resources:										
Property taxes	-		-		-		-		-	
Delinquent property tax revenue not available	-		-		-		-		-	
Special assessments revenue not available	-		-		-		-		-	
Intergovernmental revenue not available	_		_		_		4,183,776		_	
Miscellaneous revenue not available	_		_		_		-		57,220	
Total deferred inflows of resources						_	4,183,776	_	57,220	
Fund balances:										
Nonspendable	-		30,619		56,731		712,883		55,984	
Restricted	165,359		1,595,030		898,965		8,783,644		-	
Committed	-		-		-		-		6,065,199	
Unassigned (deficit)	 				<u>-</u>				-	
Total fund balances (deficit)	 165,359		1,625,649		955,696		9,496,527		6,121,183	
Total liabilities, deferred inflows										
of resources and fund balances	\$ 165,359	\$	2,853,031	\$	1,036,315	\$	15,594,560	\$	6,310,630	

Emergency Child Telephone Support Service Enforcement		Support	port Zoo ement Operating			Law Library esources	 Senior Services	Vorkforce velopment	Community Development Grant		
\$ 4,064,044	\$	2,490,060	\$	195,060	\$	337,267	\$ 160,576	\$ 241,564	\$	4,699,189	
5,005,412		-		5,362,963		-	4,376,748	-		_	
-		168,473		-		-	-	-		137,121	
- 281,221		- 1,202,561		301,307		-	- 196,113	-		537,420	
-		-		-		-	-	-		2,624	
-		-		-		-	-	-		-	
\$ 9,373,583	\$	3,861,094	\$	5,859,330	\$	6,101 343,368	\$ 4,733,437	\$ 241,564	\$	2,143 5,378,497	
<u> </u>				<u> </u>		· · ·	<u> </u>	· · · · · · · · · · · · · · · · · · ·			
\$ 44,364	\$	361,174	\$	-	\$	12,899	\$ -	\$ 287,175	\$	99,082	
10,563		71,279		-		2,726	-	10,954		28,708	
8,477		59,815		-		2,361	-	9,173		24,998	
522		-		-		198	-	2		3,286	
_		- -		-		-	- -	-		_	
63,926		492,268		-		18,184	-	307,304		156,074	
4,555,862		_		4,881,282		_	3,991,424	_		_	
397,286		-		425,686		-	340,529	-		_	
-		-		-		-	-	-		-	
281,221		-		301,307		-	196,113	-		105,914	
 5,234,369		-		5,608,275		-	 4,528,066	 -		105,914	
							, , , , , , , ,			, -	
22,906		-		-		6,101	-	-		2,143	
4,052,382		3,368,826		251,055		319,083	205,371	-		5,114,366	
-		-		-		-	-	- (65,740)		-	
 4,075,288		3,368,826		251,055		325,184	 205,371	 (65,740)		5,116,509	
				,			· · · ·	, , ,		, ,,,,,,	
\$ 9,373,583	\$	3,861,094	\$	5,859,330	\$	343,368	\$ 4,733,437	\$ 241,564	\$	5,378,497	

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) DECEMBER 31, 2018

	s	tormwater Utility	Disaster Services EMA	ı	Dog and Kennel	Hotel Lodging Tax	V	omestic iolence evention
Assets:			_					
Equity in pooled cash and investments	\$	1,985,792	\$ 237,746	\$	516,649	\$ 3,576,138	\$	96,065
Receivables (net of allowances for uncollectibles):								
Real property and other taxes		-	-		-	-		-
Accounts		-	-		95,575	381,513		2,661
Special assessments		4,628,618	-		-	-		-
Due from other governments		-	87,480		-	-		-
Loans receivable		-	-		-	-		-
Materials and supplies inventory		-	-		-	-		-
Prepayments		-	40,500		1,115	-		-
Total assets	\$	6,614,410	\$ 365,726	\$	613,339	\$ 3,957,651	\$	98,726
Liabilities:								
Accounts payable	\$	65,375	\$ -	\$	11,300	\$ -	\$	-
Accrued wages and benefits payable		6,859	3,603		21,687	1,019		-
Due to other governments		5,225	3,145		16,668	896		-
Due to other funds		-	292		1,231	23		-
Notes payable		-	-		-	-		-
Accrued interest payable		-	-		-	-		-
Total liabilities		77,459	7,040		50,886	 1,938		
Deferred inflows of resources:								
Property taxes		-	-		-	-		-
Delinquent property tax revenue not available		-	-		-	-		-
Special assessments revenue not available		4,522,098	-		-	-		-
Intergovernmental revenue not available		-	-		-	-		-
Miscellaneous revenue not available		-	-		-	-		2,661
Total deferred inflows of resources		4,522,098	-		-			2,661
Fund balances:								
Nonspendable		-	40,500		1,115	-		-
Restricted		2,014,853	318,186		561,338	3,955,713		96,065
Committed		-	-		-	-		-
Unassigned (deficit)			 			 <u>-</u>		
Total fund balances (deficit)		2,014,853	 358,686		562,453	 3,955,713		96,065
Total liabilities, deferred inflows								
of resources and fund balances	\$	6,614,410	\$ 365,726	\$	613,339	\$ 3,957,651	\$	98,726

ndigent ardianship	Relat	omestic tions Court Special	Coroner aboratory	т	oxicology Lab	Enf	or Vehicle orcement Education		gent Drivers Alcohol reatment	 Sheriff Policing
\$ 197,010	\$	58,348	\$ 703,705	\$	146,814	\$	92,779	\$	169,693	\$ 685,009
_		_	-		-		-		-	_
-		6,520	160,542		61,520		-		-	-
-		-	-		-		-		-	-
-		-	-		-		-		-	203,413
-		-	-		-		-		-	-
-		-	- 11,358		- 7,919		-		-	-
\$ 197,010	\$	64,868	\$ 875,605	\$	216,253	\$	92,779	\$	169,693	\$ 888,422
\$ -	\$	-	\$ 92,149	\$	-	\$	-	\$	-	\$ -
-		-	1,003		4,849		-		-	37,631
-		824	857		4,144		-		-	37,436
-		-	3,198		156		-		-	-
-		-	-		-		-		-	-
 <u>-</u>		824	 97,207		9,149					 75,067
 		021	 01,201		0,110					 10,001
-		-	-		-		-		-	-
-		-	-		-		-		-	-
-		-	-		-		-		-	-
-		- 0.500	-		47.000		-		-	-
 		6,520 6,520	 		17,320 17,320		-		-	
 		0,320			17,320					
-		-	11,358		7,919		-		-	-
197,010		57,524	767,040		181,865		92,779		169,693	813,355
-		-	-		-		-		-	-
197,010		57,524	778,398		189,784		92,779		169,693	813,355
 ,		,	 				,	-		 2.2,300
\$ 197,010	\$	64,868	\$ 875,605	\$	216,253	\$	92,779	\$	169,693	\$ 888,422

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) DECEMBER 31, 2018

	oncealed landgun	ountywide mmunication System	 DETAC	Certificate ninistration	 T.I.P.P.
Assets:					
Equity in pooled cash and investments	\$ 401,342	\$ 1,876,328	\$ 1,686,309	\$ 11,780	\$ 125,553
Receivables (net of allowances for uncollectibles):					
Real property and other taxes	-	-	-	-	-
Accounts	-	-	1,199	-	-
Special assessments	-	-	-	-	-
Due from other governments	-	-	-	-	-
Loans receivable	-	-	-	-	-
Materials and supplies inventory	-	-	-	-	-
Prepayments	-	15,267	-	-	-
Total assets	\$ 401,342	\$ 1,891,595	\$ 1,687,508	\$ 11,780	\$ 125,553
Liabilities:					
Accounts payable	\$ -	\$ -	\$ 57,925	\$ -	\$ -
Accrued wages and benefits payable	1,023	3,208	16,525	-	-
Due to other governments	728	2,742	13,854	-	-
Due to other funds	_	95	597	-	-
Notes payable	_	_	_	-	-
Accrued interest payable	-	_	_	-	_
Total liabilities	1,751	6,045	88,901	 -	 -
Deferred inflows of resources:					
Property taxes	_	_	_	-	_
Delinquent property tax revenue not available	-	_	_	-	_
Special assessments revenue not available	-	_	_	-	_
Intergovernmental revenue not available	_	_	_	_	_
Miscellaneous revenue not available	_	_	1,199	_	_
Total deferred inflows of resources			1,199		-
Fund balances:					
Nonspendable	-	15,267	-	-	_
Restricted	399,591	1,870,283	1,597,408	11,780	125,553
Committed		-,1:0,200	-,,	, . 50	
Unassigned (deficit)		 	 	 -	 -
Total fund balances (deficit)	399,591	1,885,550	1,597,408	 11,780	 125,553
Total liabilities, deferred inflows					
of resources and fund balances	\$ 401,342	\$ 1,891,595	\$ 1,687,508	\$ 11,780	\$ 125,553

	Community MR/RES Services	In	nagination Station		Building egulations		Certificate of Title ministration		Recorder Equipment		Juvenile reatment Center		renile Felony elinquency Care
\$	2,027,097	\$	48,080	\$	796,978	\$	6,410,889	\$	380,544	\$	172,710	\$	3,032,707
	_		1,215,597		_		_		_		-		_
	-		-		203,973		218,851		-		-		-
	-		-		-		-		-		-		-
	-		68,296		-		-		-		-		-
	-		-		-		-		-		-		-
	-		-		-		-		-		-		3,978
\$	2,027,097	\$	1,331,973	\$	1,000,951	\$	6,629,740	\$	380,544	\$	172,710	\$	3,036,685
\$	4,389,920	\$		\$	6,359	\$	_	\$	_	\$		\$	160,912
Ψ	-,509,920	Ψ	-	Ψ	12,597	Ψ	20,063	Ψ	607	Ψ	37,551	Ψ	11,997
	-		-		11,254		16,487		520		27,405		10,391
	-		-		412		1,181		-		1,229		-
	-		-		-		-		-		-		-
	4,389,920				30,622		37,731		1,127		66,185		183,300
	4,309,920				30,022		31,131		1,121		00,103		103,300
	-		1,106,422		-		-		-		-		-
	-		96,482		-		-		-		-		-
	-		68,296		-		-		-		-		-
	-		-		-		-		-		_		-
	<u>-</u>		1,271,200		<u>-</u>		-		<u>-</u>		-		-
	-		-		-		-		-		-		3,978
	-		60,773		970,329		6,592,009		379,417		106,525		2,849,407
	(2,362,823)		-		<u>-</u>		<u> </u>		<u>-</u>		<u>-</u>		-
	(2,362,823)	-	60,773		970,329		6,592,009		379,417	-	106,525		2,853,385
\$	2,027,097	\$	1,331,973	\$	1,000,951	\$	6,629,740	\$	380,544	\$	172,710	\$	3,036,685
Ψ	2,021,031	Ψ	1,001,810	Ψ	1,000,351	Ψ	0,023,140	Ψ	300,344	Ψ	112,110	Ψ	3,030,003

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) DECEMBER 31, 2018

	Juvenile Court Indigent Drivers Treatment		Felony Diversion Program	Т	orrection reatment Facility	Common Pleas Civil Mediation	
Assets:							
Equity in pooled cash and investments	\$	5,426	\$ 41,528	\$	332,897	\$	366
Receivables (net of allowances for uncollectibles):							
Real property and other taxes		-	-		-		-
Accounts		-	-		-		-
Special assessments		-	-		-		-
Due from other governments		-	-		-		-
Loans receivable		-	-		-		-
Materials and supplies inventory		-	-		-		-
Prepayments		-	-		-		-
Total assets	\$	5,426	\$ 41,528	\$	332,897	\$	366
Liabilities:							
Accounts payable	\$	-	\$ -	\$	29,522	\$	_
Accrued wages and benefits payable		-	11,318		45,458		-
Due to other governments		_	9,850		35,564		-
Due to other funds		_	338		1,408		-
Notes payable		_	-		-		_
Accrued interest payable		_	-		_		_
Total liabilities		-	21,506		111,952		-
Deferred inflows of resources:							
Property taxes		_	-		-		_
Delinquent property tax revenue not available		_	_		_		_
Special assessments revenue not available		_	_		_		_
Intergovernmental revenue not available		_	_		_		_
Miscellaneous revenue not available		-	-		-		-
Total deferred inflows of resources			 				
Total deletted lilliows of resources			 <u> </u>				
Fund balances:							
Nonspendable		-	-		-		-
Restricted		5,426	20,022		220,945		366
Committed		-	-		-		-
Unassigned (deficit)			 -		-		
Total fund balances (deficit)		5,426	 20,022		220,945		366
Total liabilities, deferred inflows							
of resources and fund balances	\$	5,426	\$ 41,528	\$	332,897	\$	366

Administration of Justice		Probation Service		Foreclosure Magistrate Program			Other Special Revenue		conomic velopment	Zoo Capital Improvements	
\$	4,832	\$	186,274	\$	25,263	\$	4,804,215	\$	324,131	\$	258,413
	-		-		-		-		-		7,150,599
	-		13,203		-		650,058		-		-
	-		-		-		-		-		-
	-		-		-		-		-		401,743
	-		-		-		-		-		-
	-		-		-		-		-		-
\$	4,832	\$	199,477	\$	25,263	\$	351,833 5,806,106	\$	4,602 328,733	\$	7,810,755
Ψ	4,002	Ψ	100,417	Ψ	20,200	Ψ	0,000,100	Ψ	020,700	Ψ	7,010,700
\$	-	\$	-	\$	-	\$	77,495	\$	15,000	\$	-
	-		1,802		-		29,473		8,633		-
	-		1,540		-		20,191		7,832		-
	-		-		-		113		268		-
	-		-		-		-		-		-
					-	-	- 107.070				-
			3,342	-	<u> </u>		127,272		31,733		-
	-		-		-		-		-		6,508,374
	-		-		-		-		-		567,563
	-		-		-		-		-		-
	-		-		-		-		-		401,743
			3,044				18,844		-		-
-	-		3,044		-		18,844		<u> </u>		7,477,680
	-		-		-		351,833		4,602		-
	4,832		193,091		25,263		5,308,157		, -		333,075
	-		-		-		-		292,398		-
-	-		-		<u>-</u>				<u>-</u>		-
	4,832		193,091		25,263		5,659,990		297,000		333,075
\$	4,832	\$	199,477	\$	25,263	\$	5,806,106	\$	328,733	\$	7,810,755

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) DECEMBER 31, 2018

	lm	Capital provements	G	Total Nonmajor overnmental Funds
Assets:		·		
Equity in pooled cash and investments	\$	31,836,929	\$	92,534,083
Real property and other taxes		-		23,111,319
Accounts		-		2,778,308
Special assessments		-		4,628,618
Due from other governments		57,178		10,673,327
Loans receivable		-		2,624
Materials and supplies inventory		-		712,434
Prepayments		19,967		631,472
Total assets	\$	31,914,074	\$	135,072,185
Liabilities:				
Accounts payable	\$	632,527	\$	7,395,346
Accrued wages and benefits payable		3,965		754,046
Due to other governments		3,384		633,613
Due to other funds		111		39,837
Notes payable		5,085,000		6,700,000
Accrued interest payable		72,461		87,804
Total liabilities		5,797,448		15,610,646
Deferred inflows of resources:				
Property taxes		-		21,043,364
Delinquent property tax revenue not available		-		1,827,546
Special assessments revenue not available		-		4,522,098
Intergovernmental revenue not available		57,178		5,595,548
Miscellaneous revenue not available		-		106,808
Total deferred inflows of resources		57,178		33,095,364
Fund balances:				
Nonspendable		19,967		1,343,906
Restricted		3,405,936		58,459,690
Committed		22,633,545		28,991,142
Unassigned (deficit)				(2,428,563)
Total fund balances (deficit)		26,059,448		86,366,175
Total liabilities, deferred inflows				
of resources and fund balances	\$	31,914,074	\$	135,072,185

Lucas County Architecture: Past and Present



Toledo Hospital, 1940, showing the front and side facades of the Art Deco style Toledo Hospital, located at 2142 North Cove Boulevard in Toledo, Ohio. The building opened on January 2, 1930 and replaced the City Hospital on North 12th Street that operated since 1874.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Special Elections	Job and Family Services	Real Estate Assessment	Motor Vehicle and Gas Tax	Emergency Medical Services	
Revenues:						
Real property and other taxes\$	-	\$ -	\$ -	\$ -	\$ -	
Lodging taxes	-	-	=	-	-	
Charges for services	165,359	-	4,596,930	50,678	3,765,618	
Licenses and permits	-	-	-	43,512	-	
Fines and forfeitures	-	-	-	292,625	-	
Intergovernmental	-	34,104,570	265,329	15,677,335	-	
Special assessments	-	-	=	-	-	
Investment income	-	-	-	208,345	-	
Rental income	-	-	-	3,000	-	
Other	-	366,556	21,264	286,767	11,445	
Total revenues	165,359	34,471,126	4,883,523	16,562,262	3,777,063	
Expenditures:						
Current:						
General government:						
Legislative and executive	-	-	8,834,938	-	-	
Judicial	-	-	-	-	-	
Public safety	_	_	-	-	13,072,627	
Public works	_	_	-	15,845,239	-	
Health	_	_	_	-	-	
Human services	_	35,835,053	-	-	-	
Conservation and recreation	_	-	-	_	_	
Capital outlay	_	_	-	_	_	
Debt service:						
Principal retirement	_	7,791	_	126,767	_	
Interest and fiscal charges	_	798	_	36,553	_	
Bond issuance costs	_	-	_	-	_	
Note issuance costs	_	_	_	8,335	_	
Total expenditures	-	35,843,642	8,834,938	16,016,894	13,072,627	
Excess (deficiency) of revenues						
over (under) expenditures	165,359	(1,372,516)	(3,951,415)	545,368	(9,295,564)	
over (under) experiances	100,009	(1,372,310)	(3,931,413)	343,300	(9,293,304)	
Other financing sources (uses):						
Issuance of bonds	-	-	-	-	-	
Transfers in	-	2,103,717	-	-	9,182,930	
Transfers (out)	-	-	-	-	-	
Premium on bond issuance	-	-	-	-	-	
Issuance of loans				143,405		
Total other financing sources (uses)	<u>-</u>	2,103,717		143,405	9,182,930	
Net change in fund balances	165,359	731,201	(3,951,415)	688,773	(112,634)	
Fund balances (deficit) at beginning of year	-	894,448	4,907,111	8,807,754	6,233,817	
Fund balances (deficit) at end of year\$	165,359	\$ 1,625,649	\$ 955,696	\$ 9,496,527	\$ 6,121,183	

mergency elephone Service	Child Support Enforcement	Zoo Operating	Law Library Resources	Senior Services	Workforce Development	Community Development Grant
\$ 4,621,656	\$ -	\$ 4,951,770	\$ -	\$ 4,049,830	\$ -	\$ -
-	4 500 400	-	-	-	-	-
-	1,590,498	-	-	-	-	-
-	- -	- -	440,615	- -	- -	-
576,507	9,232,752	617,686	-	405,107	6,746,720	6,237,816
-	-	-	-	-	-	-
-	-	-	=	-	=	=
-	-	-	-	-	-	-
 67,599	231,576	166	1,291	133	5,788	939,616
 5,265,762	11,054,826	5,569,622	441,906	4,455,070	6,752,508	7,177,432
-	-	-	-	-	-	238,617
-	10,269,732	-	525,479	-	-	2,962,165
5,734,876	-	-	-	-	-	2,819,170
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-		-	4,326,205	6,347,294	1,534,448
-	-	5,417,951	-	-	-	111,484
_	_	_	_	_	_	_
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	=	-	=	=
 -					=	=
 5,734,876	10,269,732	5,417,951	525,479	4,326,205	6,347,294	7,665,884
 (469,114)	785,094	151,671	(83,573)	128,865	405,214	(488,452)
-	-	-	-	-	-	-
-	-	-	52,000	-	-	589,900
-	-	-	-	-	-	-
-	-	-	-	-	=	-
 -						-
 			52,000			589,900
(469,114)	785,094	151,671	(31,573)	128,865	405,214	101,448
4,544,402	2,583,732	99,384	356,757	76,506	(470,954)	5,015,061
\$ 4,075,288	\$ 3,368,826	\$ 251,055	\$ 325,184	\$ 205,371	\$ (65,740)	\$ 5,116,509

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Stormwater Utility	Disaster Services EMA	Dog and Kennel	Hotel Lodging Tax	Domestice Violence Prevention
Revenues:					
Real property and other taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging taxes	-	-	-	7,245,696	-
Charges for services	-	-	1,545,507	-	100,243
Licenses and permits	-	-	-	-	-
Fines and forfeitures	-	-	97,106	-	-
Intergovernmental	1,245	500,905	820	-	-
Special assessments	2,139,017	-	-	-	-
Investment income	-	-	-	-	-
Rental income	-	-	-	-	-
Other	5,722	4,332	93,298	569	-
Total revenues	2,145,984	505,237	1,736,731	7,246,265	100,243
Expenditures:					
Current:					
General government:					
Legislative and executive	-	-	-	3,217,426	-
Judicial	-	-	-	-	-
Public safety	-	480,521	-	-	-
Public works	1,933,039	-	-	-	-
Health	-	-	2,394,487	-	44,937
Human services	-	-	-	-	· •
Conservation and recreation	-	-	-	-	_
Capital outlay	-	-	-	-	-
Debt service:					
Principal retirement	-	-	-	-	_
Interest and fiscal charges	-	-	-	-	_
Bond issuance costs	-	_	-	-	_
Note issuance costs	-	-	-	-	-
Total expenditures	1,933,039	480,521	2,394,487	3,217,426	44,937
Excess (deficiency) of revenues					
over (under) expenditures	212,945	24,716	(657,756)	4,028,839	55,306
Other financing sources (uses):					
Issuance of bonds	-	-	-	-	-
Transfers in	-	113,194	692,777	-	-
Transfers (out)	-	-	-	(4,093,349)	-
Premium on bond issuance	-	-	-	-	-
Issuance of loans	-	-	-	-	-
Total other financing sources (uses)		113,194	692,777	(4,093,349)	
Net change in fund balances	212,945	137,910	35,021	(64,510)	55,306
Fund balances (deficit) at beginning of year	1,801,908	220,776	527,432	4,020,223	40,759
Fund balances (deficit) at end of year	\$ 2,014,853	\$ 358,686	\$ 562,453	\$ 3,955,713	\$ 96,065

Sheriff Policing	cohol	Indigent Drivers Alcohol Treatment		Motor Vehicle Enforcement and Education		-	Coroner aboratory	 tions Court	Domestic Relations Court Special		Indigent Guardianship	
\$ -	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	
-	- 1,455		-		- 477,817		- 1,233,276	91,354		- 52,671		
-	-		-		-		-	-		-		
-	51,149		2,839		-		-	-		-		
3,566,215	-		-		-		-	-		-		
-	-		-		-		-	-		-		
-	-		-		-		-	-		-		
25,164	-				2,083		<u>-</u>	-				
3,591,379	52,604		2,839		479,900		1,233,276	 91,354		52,671		
-	-		-		-		-	-		-		
-	38,098		-		-		-	144,688		33,605		
3,367,015	-		-		-		-	-		-		
-	-		-		-		-	-		-		
-	-		_		541,049		1,061,704	-		-		
-	-		_		_		- -	_		_		
-	-		-		-		-	-		-		
-	-		-		-		2,496	-		-		
-	-		_		-		-	-		_		
_	-		-		-		_	-		-		
3,367,015	38,098		-		541,049		1,064,200	144,688		33,605		
224,364	14,506		2,839		(61,149)		169,076	(53,334)		19,066		
	_		_		_		_	_		_		
-	-		-		150,000		-	-		-		
-	-		-		-		-	-		-		
-	-		-		-		-	-		-		
	-				450,000			 				
-	-				150,000			 				
224,364	14,506		2,839		88,851		169,076	(53,334)		19,066		
588,991	155,187		89,940		100,933		609,322	110,858		177,944		
\$ 813,355	169,693	\$	92,779	\$	189,784	\$	778,398	\$ 57,524	\$	197,010	\$	

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

		Countywide			
	Concealed	Communication		Tax Certificate	
	Handgun	System	DETAC	Administration	T.I.P.P.
Revenues:					
Real property and other taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging taxes	Ψ -	· -	· -	Ψ -	_
Charges for services	197,268	1,509,120	1,458,916	1,500	_
Licenses and permits	101,200	1,000,120	- 1,100,010	-	_
Fines and forfeitures	_	_	_	_	_
Intergovernmental	_	_	_	_	_
Special assessments	_	_	_	_	_
Investment income	_	_	_	_	26,939
Rental income	_			_	20,939
Other	515	2,436	606,451	_	_
Total revenues				1,500	26.020
Total revenues	197,783	1,511,556	2,065,367	1,500	26,939
Expenditures:					
Current:					
General government:					
Legislative and executive	-	-	982,648	-	11,027
Judicial	-	-	973,306	-	-
Public safety	148,632	1,340,815	-	-	-
Public works	· •	-	-	-	-
Health	=	-	-	_	-
Human services	=	-	-	_	-
Conservation and recreation	-	-	-	_	-
Capital outlay	=	-	-	_	-
Debt service:					
Principal retirement	-	-	-	_	_
Interest and fiscal charges	_	-	-	_	-
Bond issuance costs	-	-	-	_	-
Note issuance costs	_	-	-	_	-
Total expenditures	148,632	1,340,815	1,955,954		11,027
Excess (deficiency) of revenues	40.454	470 744	400.440	4.500	45.040
over (under) expenditures	49,151	170,741	109,413	1,500	15,912
Other financing sources (uses):					
Issuance of bonds	-	-	-	-	-
Transfers in	-	-	-	-	-
Transfers (out)	-	-	-	-	-
Premium on bond issuance	-	-	-	-	-
Issuance of loans	-	=	-	-	-
Total other financing sources (uses)	-				-
Net change in fund balances	49,151	170,741	109,413	1,500	15,912
Fund balances (deficit) at beginning of year	350,440	1,714,809	1,487,995	10,280	109,641
Fund balances (deficit) at end of year	\$ 399,591	\$ 1,885,550	\$ 1,597,408	\$ 11,780	\$ 125,553
i una salamoes (uenou) al ena oi year	Ψ 333,331	Ψ 1,000,000	Ψ 1,001,400	Ψ 11,760	Ψ 120,000

Community MR/RES Services	lı	magination Station	Building Regulations	Certificate of Title Recorder Administration Equipment		Juvenile Treatment Center	Juvenile Felony Delinquency Care
\$ -	\$	1,122,401	\$ -	\$ -	\$	- \$ -	\$ -
-		-	-	3,094,186	251,79		-
-		-	2,051,410	3,094,100	251,79		-
-		_	-	-			_
20,000,000		140,009	-	-		- 2,968,236	1,594,510
-		-	-	-			-
-		-	-	3,541			-
-		-	-	=			-
		38	4,410	11,281	31		939
20,000,000		1,262,448	2,055,820	3,109,008	252,11	0 2,984,475	1,595,449
-		-	1,390,458	-	137,84		-
-		-	-	2,061,070		- 1,442,168	
-		-	-	-		- 1,543,379	2,798,828
23,203,847		-	-	-		-	-
23,203,647		_	- -	- -		-	-
-		1,226,935	-	_		_	-
-		-	-	-			-
_		-	46,142	-			-
-		-	4,686	-			-
-		-	-	-			-
		4 000 005	4 444 000	- 0.004.070	407.04		- 200,000
23,203,847		1,226,935	1,441,286	2,061,070	137,84	0 2,985,547	2,798,828
(3,203,847)		35,513	614,534	1,047,938	114,27	0 (1,072)	(1,203,379)
-		-	-	-			-
-		-	-	-		- 73,327	-
-		-	-	-			-
-		-	-	-		-	-
		-				72 227	
	. —	<u> </u>		-		73,327	
(3,203,847)		35,513	614,534	1,047,938	114,27	0 72,255	(1,203,379)
841,024		25,260	355,795	5,544,071	265,14		4,056,764
\$ (2,362,823)	\$	60,773	\$ 970,329	\$ 6,592,009	\$ 379,41	7 \$ 106,525	\$ 2,853,385

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Juvenile Court Indigent Drivers Treatment	Felony Diversion Program	Correction Treatment Facility	Common Pleas Civil Mediation	Administration of Justice	
Revenues:						
Real property and other taxes	\$ -	\$ -	\$ -	\$ -	\$ -	
Lodging taxes	- -	· -	-	· -	-	
Charges for services	-	-	-	-	-	
Licenses and permits	-	-	-	-	-	
Fines and forfeitures	442	-	-	-	-	
Intergovernmental	-	1,196,984	4,437,613	-	-	
Special assessments	-	, , , ₌	-	-	-	
Investment income	-	-	-	_	-	
Rental income	-	_	-	_	-	
Other	-	5,373	22,327	_	1,955	
Total revenues	442	1,202,357	4,459,940		1,955	
Expenditures:						
Current:						
General government:						
Legislative and executive	-	-	-	-	-	
Judicial	-	-	-	-	5,306	
Public safety	-	1,168,991	4,499,294	-	-	
Public works	-	-	-	-	-	
Health	-	-	-	-	-	
Human services	-	-	-	-	-	
Conservation and recreation	-	=	-	-	-	
Capital outlay	-	=	-	-	-	
Debt service:						
Principal retirement	-	-	4,631	_	-	
Interest and fiscal charges	-	-	-	_	-	
Bond issuance costs	-	_	-	_	_	
Note issuance costs	-	-	-	_	-	
Total expenditures		1,168,991	4,503,925		5,306	
Excess (deficiency) of revenues						
over (under) expenditures	442	33,366	(43,985)		(3,351)	
Other financing sources (uses):						
Issuance of bonds	-	-	-	-	-	
Transfers in	-	-	-	-	-	
Transfers (out)	-	_	-	_	-	
Premium on bond issuance	-	_	-	_	-	
Issuance of loans	-	_	-	_	_	
Total other financing sources (uses)						
Net change in fund balances	442	33,366	(43,985)	-	(3,351)	
Fund balances (deficit) at beginning of year	4,984	(13,344)	264,930	366	8,183	
Fund balances (deficit) at end of year	\$ 5,426	\$ 20,022	\$ 220,945	\$ 366	\$ 4,832	

Probation Service		Foreclosure Magistrate Program	Other Special Revenue		Econom Developm		Zoo Capital Improvements		Capital Improvements			Total Nonmajor Governmental Funds	
\$	-	\$ -	- \$ -		\$ -		\$	6,602,359	\$ -		\$	21,348,016	
	-	-		-		-		=		-		7,245,696	
	199,213	-		3,707,249	1,410	0,579		-		47,821		25,549,057	
	-	-		-		-		-		-		2,094,922	
	-	-		=		-		-		-		884,776	
	-	=		1,040,676		986		823,581		771,004		110,906,606	
	-	=		-		-		=		-		2,139,017	
	-	=		13,007		-		=		60,606		312,438	
	-	-		15,940		-		-		420,951		439,891	
	488			25,022		7,706		222		620,458		3,439,540	
	199,701			4,801,894	1,469	9,271		7,426,162		1,920,840		174,359,959	
	-	-		291,392	1,50	8,615		-		-		16,612,961	
	362,237	-		1,365,663		-		-		-		20,183,517	
	-	-		2,934,735		-		-		-		39,908,883	
	-	-		82,645		-		-		-		17,860,923	
	-	-		-		-		-		-		27,246,024	
	-	-		5,715		-		-		-		48,048,715	
	-	-		-		-		7,222,266		-		13,978,636	
	-	-		-		-		-		6,767,617		6,767,617	
	-	-		-		-		-		-		187,827	
	-	-		-		-		-		273,402		315,439	
	-	-		-		-		-		178,538		178,538	
	-			-		-		-		20,992		29,327	
	362,237			4,680,150	1,50	8,615		7,222,266		7,240,549		191,318,407	
	(162,536)	<u> </u>		121,744	(3:	9,344)		203,896		(5,319,709)		(16,958,448)	
	-	-		-		_		-		9,255,000		9,255,000	
	-	-		-		-		-		11,284,663		24,242,508	
	-	-		(7,950)		-		-		-		(4,101,299)	
	-	-		-		-		-		178,538		178,538	
	-	-		-		-		-		-		143,405	
	-	-		(7,950)		-		-		20,718,201		29,718,152	
	(162,536)	-		113,794	(3:	9,344)		203,896		15,398,492		12,759,704	
	355,627	25,263		5,546,196	331	6,344		129,179		10,660,956		73,606,471	
\$	193,091	\$ 25,263	\$	5,659,990		7,000	\$	333,075	\$	26,059,448	\$	86,366,175	
Ψ	100,001	ψ 25,203	Ψ	0,000,000	ψ 29	,,,,,,,,,	Ψ	000,010	Ψ	20,000,770	Ψ	00,000,170	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SPECIAL ELECTIONS FOR THE YEAR ENDED DECEMBER 31, 2018

	 nal dget	Actual	Fin F	iance with al Budget Positive legative)
Revenues: Charges for services	\$	\$ 165,359	\$	165,359
Net change in fund balance	-	165,359		165,359
Fund balance at beginning of year	 	 		
Fund balance at end of year	\$ 	\$ 165,359	\$	165,359

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL JOB AND FAMILY SERVICES FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget				Variance with Final Budget Positive (Negative)		
Revenues:							
Intergovernmental	\$ 37,190,996	\$	34,066,446	\$	(3,124,550)		
Other	375,056		366,556		(8,500)		
Total revenues	 37,566,052		34,433,002		(3,133,050)		
Expenditures:							
Human Services							
Personal services	21,670,625		20,332,803		1,337,822		
Materials and supplies	538,615		308,172		230,443		
Charges and services	18,309,558		16,299,353		2,010,205		
Other	11,750		6,151		5,599		
Capital outlay and equipment	 234,635		82,682		151,953		
Total Human Services	 40,765,183		37,029,161		3,736,022		
Total expenditures	 40,765,183	-	37,029,161		3,736,022		
(Deficiency) of revenues							
(under) expenditures	 (3,199,131)		(2,596,159)		602,972		
Other financing sources:							
Transfers in	 2,114,595		2,103,717	-	(10,878)		
Net change in fund balance	(1,084,536)		(492,442)		592,094		
Fund balance at beginning of year	1,020,784		1,020,784		-		
Prior year encumbrances appropriated	1,266,474		1,266,474		-		
Fund balance at end of year	\$ 1,202,722	\$	1,794,816	\$	592,094		
	 -	_	-				

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL REAL ESTATE ASSESSMENT FOR THE YEAR ENDED DECEMBER 31, 2018

_		Final Budget <i>F</i>		Actual	Fir	riance with nal Budget Positive Negative)
Revenues:	•	4.500.000	•	4 500 000	•	00.000
Charges for services	\$	4,500,000	\$	4,596,930	\$	96,930
Intergovernmental		155,000		265,329		110,329
Other		500		21,264		20,764
Total revenues		4,655,500		4,883,523		228,023
Expenditures:						
General Government -						
Legislative and Executive						
Personal services		4,115,870		3,826,821		289,049
Materials and supplies		149,102		129,101		20,001
Charges and services		570,825		461,412		109,413
Other		4,177,311		4,000,330		176,981
Capital outlay and equipment		496,832		453,632		43,200
Total General Government -						
Legislative and Executive		9,509,940		8,871,296		638,644
Total expenditures		9,509,940		8,871,296		638,644
Net change in fund balance		(4,854,440)		(3,987,773)		866,667
Fund balance at beginning of year		4,818,245		4,818,245		-
Prior year encumbrances appropriated		127,077		127,077		-
Fund balance at end of year	\$	90,882	\$	957,549	\$	866,667
-						

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MOTOR VEHICLE AND GAS TAX FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:		_		
Charges for services	\$ 74,278	\$ 76,062	\$	1,784
Licenses and permits	43,512	43,512		-
Fines and forfeitures	260,000	292,625		32,625
Intergovernmental	14,514,839	15,102,118		587,279
Investment income	120,000	208,345		88,345
Rental income	3,000	3,000		-
Other	249,319	278,432		29,113
Total revenues	15,264,948	16,004,094		739,146
Expenditures: Public Works				
Personal services	5,197,473	5,185,859		11,614
Materials and supplies	1,076,888	1,039,031		37,857
Charges and services	12,931,438	11,165,736		1,765,702
Other	5,241	4,768		473
Capital outlay and equipment	66,604	66,604		-
Debt service:	,	,		
Principal retirement	2,146,767	2,146,767		_
Interest and fiscal charges	40,400	 40,400		-
Total Public Works	 21,464,811	 19,649,165		1,815,646
Total expenditures	 21,464,811	19,649,165		1,815,646
(Deficiency) of revenues				
(under) expenditures	 (6,199,863)	 (3,645,071)		2,554,792
Other financing sources:				
Note issuance	1,615,000	1,615,000		-
Issuance of OPWC loans	143,405	143,405		-
Total other financing sources	1,758,405	1,758,405		-
Net change in fund balance	(4,441,458)	(1,886,666)		2,554,792
Fund balance at beginning of year	6,659,760	6,659,760		-
Prior year encumbrances appropriated	1,975,335	1,975,335		-
Fund balance at end of year	\$ 4,193,637	\$ 6,748,429	\$	2,554,792

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL EMERGENCY MEDICAL SERVICES FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual			Variance with Final Budget Positive (Negative)		
Revenues:							
Charges for services	\$ 3,800,000	\$	3,757,163	\$	(42,837)		
Other	 -		11,445		11,445		
Total revenues	 3,800,000		3,768,608		(31,392)		
Expenditures:							
Public Safety							
Personal services	2,164,681		2,066,689		97,992		
Materials and supplies	1,325,591		1,288,401		37,190		
Charges and services	10,122,979		9,969,059		153,920		
Other	5,000		74		4,926		
Capital outlay and equipment	 151,519		131,213		20,306		
Total Public Safety	 13,769,770		13,455,436		314,334		
Total expenditures	 13,769,770		13,455,436		314,334		
(Deficiency) of revenues							
(under) expenditures	 (9,969,770)		(9,686,828)		282,942		
Other financing sources:							
Transfers in	 9,182,930		9,182,930				
Net change in fund balance	(786,840)		(503,898)		282,942		
Fund balance at beginning of year	5,095,588		5,095,588		-		
Prior year encumbrances appropriated	 597,457		597,457				
Fund balance at end of year	\$ 4,906,205	\$	5,189,147	\$	282,942		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL EMERGENCY TELEPHONE SERVICE FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget	 Actual	Fi	riance with nal Budget Positive Negative)
Revenues:				
Real property and other taxes	\$ 4,366,316	\$ 4,475,427	\$	109,111
Intergovernmental	579,170	576,507		(2,663)
Other	2,000	67,599		65,599
Total revenues	4,947,486	 5,119,533		172,047
Expenditures: Public Safety Personal services	 997,055 52,244 5,268,768 350,000 6,668,067	 868,431 44,322 5,097,360 293,677 6,303,790		128,624 7,922 171,408 56,323 364,277
Total expenditures	6,668,067	6,303,790		364,277
Net change in fund balance	(1,720,581)	(1,184,257)		536,324
Fund balance at beginning of year	2,915,136	2,915,136		-
Prior year encumbrances appropriated	1,529,616	 1,529,616		
Fund balance at end of year	\$ 2,724,171	\$ 3,260,495	\$	536,324

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CHILD SUPPORT ENFORCEMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	_	ariance with Final Budget Positive (Negative)
Revenues:				
Charges for services	\$ 1,665,050	\$ 1,705,576	\$	40,526
Intergovernmental	9,834,016	8,996,948		(837,068)
Other	 150,000	217,671		67,671
Total revenues	11,649,066	 10,920,195		(728,871)
Expenditures:				
General Government -				
Judicial				
Personal services	7,109,509	6,503,094		606,415
Charges and services	4,518,073	3,805,251		712,822
Capital outlay and equipment	 10,000	 -		10,000
Total General Government -				
Judicial	 11,637,582	 10,308,345		1,329,237
Total expenditures	 11,637,582	 10,308,345		1,329,237
Net change in fund balance	11,484	611,850		600,366
Fund balance at beginning of year	1,857,438	1,857,438		-
Prior year encumbrances appropriated	237	237		-
Fund balance at end of year	\$ 1,869,159	\$ 2,469,525	\$	600,366

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ZOO OPERATING FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual		Fina P	ance with al Budget ositive egative)
Revenues:					
Real property and other taxes	\$ 4,792,733	\$	4,795,099	\$	2,366
Intergovernmental	618,882		617,686		(1,196)
Other	166		166		-
Total revenues	 5,411,781		5,412,951		1,170
Expenditures:					
Conservation and Recreation					
Charges and services	 5,421,500		5,417,950		3,550
Net change in fund balance	(9,719)		(4,999)		4,720
Fund balance at beginning of year	9,999		9,999		-
Fund balance at end of year	\$ 280	\$	5,000	\$	4,720

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL LAW LIBRARY RESOURCES FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Fines and forfeitures	\$ 442,486	\$	440,615	\$	(1,871)	
Other	 		1,291		1,291	
Total revenues	 442,486		441,906		(580)	
Expenditures:						
General Government -						
Judicial						
Personal services	242,431		238,419		4,012	
Materials and supplies	2,500		702		1,798	
Charges and services	296,603		279,762		16,841	
Capital outlay and equipment	 408				408	
Total General Government -						
Judicial	 541,942		518,883		23,059	
Total expenditures	 541,942		518,883		23,059	
(Deficiency) of revenues						
(under) expenditures	 (99,456)		(76,977)		22,479	
Other financing sources:						
Transfers in	 52,000		52,000			
Net change in fund balance	(47,456)		(24,977)		22,479	
Fund balance at beginning of year	309,984		309,984		_	
Prior year encumbrances appropriated	49,972		49,972		-	
Fund balance at end of year	\$ 312,500	\$	334,979	\$	22,479	
•		====				

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SENIOR SERVICES FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fina P	ance with al Budget ositive egative)
Revenues:				
Real property and other taxes	\$ 3,919,014	\$ 3,920,965	\$	1,951
Intergovernmental	406,739	405,107		(1,632)
Other	133	133		-
Total revenues	 4,325,886	4,326,205		319
Expenditures:				
Human Services				
Charges and services	 4,329,500	 4,326,205		3,295
Net change in fund balance	(3,614)	-		3,614
Fund balance at beginning of year	5,000	5,000		-
Fund balance at end of year	\$ 1,386	\$ 5,000	\$	3,614

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL WORKFORCE DEVELOPMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	\$ 7,493,786	\$ 6,764,308	\$ (729,478)
Other	1,000	5,788	4,788
Total revenues	7,494,786	6,770,096	(724,690)
Expenditures: Human Services			
Personal services	1.070.144	1,013,409	56.735
	1,070,144	, ,	,
Materials and supplies	7,525	2,995	4,530
Charges and services	6,387,860	5,795,136	592,724
Other	2,617	-	2,617
Capital outlay and equipment	26,000	25,653	347
Total Human Services	7,494,146	6,837,193	656,953
Total expenditures	7,494,146	6,837,193	656,953
Net change in fund balance	640	(67,097)	(67,737)
Fund balance at beginning of year	282,827	282,827	-
Prior year encumbrances appropriated	4,326	4,326	-
Fund balance at end of year	\$ 287,793	\$ 220,056	\$ (67,737)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COMMUNITY DEVELOPMENT GRANT FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	Variand Final E Posi (Nega	udget tive
Revenues:		Buugei		Actual	(Nega	ilive)
Intergovernmental	\$	6,234,635	\$	6,234,635	\$	_
Other	Ψ	942,201	Ψ	942,201	Ψ	_
Total revenues		7,176,836		7,176,836		-
Expenditures:						
General Government -						
Legislative and Executive						
Charges and services		319,830		319,830		_
Capital outlay and equipment		1,814		1,814		_
Capital Outlay and equipment		1,014		1,014		
Total General Government -						
Legislative and Executive		321,644		321,644		-
Judicial						
Personal services		1,005,958		1,005,958		-
Materials and supplies		20,161		20,161		-
Charges and services		1,730,456		1,730,456		-
Other		312,014		312,014		-
Capital outlay and equipment		35,063		35,063		-
Total General Government -						
Judicial	-	3,103,652		3,103,652		-
Public Safety						
Personal services		1,608,401		1,608,401		-
Materials and supplies		23,180		23,180		-
Charges and services		814,835		814,835		-
Capital outlay and equipment		389,490		389,490	-	-
Total Public Safety		2,835,906		2,835,906		-
Human Services						
Personal services		261,057		261,057		-
Materials and supplies		31,210		31,210		-
Charges and services		1,860,699		1,860,699		-
Other		3,395		3,395		-
Capital outlay and equipment		7,368		7,368		-
Total Human Services		2,163,729		2,163,729		-
		_	· <u> </u>	_	C	ONTINUED

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COMMUNITY DEVELOPMENT GRANT (continued) FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	F	ariance with inal Budget Positive (Negative)
Expenditures (continued):				
Conservation and Recreation				
Materials and supplies	\$ 5,309	\$ 5,309	\$	-
Charges and services	 106,175	 106,175		-
Total Conservation				
and Recreation	 111,484	 111,484		-
Total expenditures	 8,536,415	 8,536,415		
(Deficiency) of revenues				
(under) expenditures	 (1,359,579)	 (1,359,579)		
Other financing sources:				
Transfers in	 589,900	 589,900		-
Net change in fund balance	(769,679)	(769,679)		-
Fund balance at beginning of year	3,798,751	3,798,751		-
Prior year encumbrances appropriated	 1,040,310	 1,040,310		-
Fund balance at end of year	\$ 4,069,382	\$ 4,069,382	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL STORMWATER UTILITY FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	_	ariance with Final Budget Positive (Negative)
Revenues:	_		_			
Intergovernmental	\$	6,000	\$	1,245	\$	(4,755)
Special assessments		2,136,521		2,145,583		9,062
Other				5,722		5,722
Total revenues		2,142,521		2,152,550		10,029
Expenditures:						
Public Works						
Personal services		513,705		500,024		13,681
Materials and supplies		2,000		1,500		500
Charges and services		1,820,612		1,725,180		95,432
Other		1,500		1,356		144
Capital outlay		10,000		8,911		1,089
Total Public Works		2,347,817		2,236,971		110,846
Total expenditures		2,347,817		2,236,971		110,846
Net change in fund balance		(205,296)		(84,421)		120,875
Fund balance at beginning of year		1,589,924		1,589,924		-
Prior year encumbrances appropriated		192,302		192,302		-
Fund balance at end of year	\$	1,576,930	\$	1,697,805	\$	120,875

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DISASTER SERVICES EMA FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues:								
Intergovernmental	\$	477,818	\$	413,425	\$	(64,393)		
Other		8,424		4,332		(4,092)		
Total revenues		486,242		417,757		(68,485)		
Expenditures:								
Public Safety								
Personal services		400,714		314,970		85,744		
Materials and supplies		4,700		3,342		1,358		
Charges and services		216,764		172,293		44,471		
Other		2,348		657		1,691		
Capital outlay and equipment		21,000		4,158		16,842		
Total Public Safety	-	645,526		495,420	-	150,106		
Total expenditures		645,526		495,420		150,106		
(Deficiency) of revenues								
(under) expenditures		(159,284)		(77,663)		81,621		
Other financing sources:								
Transfers in		159,725		113,194		(46,531)		
Net change in fund balance		441		35,531		35,090		
Fund balance at beginning of year		172,419		172,419		-		
Prior year encumbrances appropriated		17,320		17,320				
Fund balance at end of year	\$	190,180	\$	225,270	\$	35,090		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DOG AND KENNEL FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget	Actual	Fir	iance with nal Budget Positive legative)
Revenues:				
Charges for services	\$ 1,590,300	\$ 1,587,291	\$	(3,009)
Fines and forfeitures	81,250	97,106		15,856
Intergovernmental	-	820		820
Other	 87,500	 93,299		5,799
Total revenues	 1,759,050	 1,778,516		19,466
Expenditures:				
Health	4 040 500	4 004 000		0.450
Personal services	1,910,536	1,901,386		9,150
Materials and supplies	226,506	223,552		2,954
Charges and services	283,907	254,560		29,347
Other	8,374	7,192		1,182
Capital outlay and equipment	 68,154	 67,833		321
Total Health	 2,497,477	 2,454,523		42,954
Total expenditures	 2,497,477	 2,454,523		42,954
(Deficiency) of revenues				
(under) expenditures	 (738,427)	 (676,007)		62,420
Other financing sources: Transfers in	 652,777	692,777		40,000
Net change in fund balance	(85,650)	16,770		102,420
Fund balance at beginning of year	270,403	270,403		-
Prior year encumbrances appropriated	88,458	88,458		-
Fund balance at end of year	\$ 273,211	\$ 375,631	\$	102,420

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL HOTEL LODGING TAX FOR THE YEAR ENDED DECEMBER 31, 2018

Budget Actual (Neg	jative)
Revenues:	
Lodging taxes\$ 6,600,000 \$ 7,259,514 \$	659,514
Other	569
Total revenues 6,600,000 7,260,083	660,083
Expenditures:	
General Government -	
Legislative and Executive	
Personal services	89,118
Materials and supplies	100
Charges and services	11,596
Other	3,842
Capital outlay and equipment 2,801 2,801	
Total General Government -	
Legislative and Executive	104,656
Total expenditures	104,656
Excess of revenues	
over expenditures	764,739
Other financing (uses):	
Transfers (out)	118,197
Net change in fund balance	882,936
Fund balance at beginning of year 3,625,971 3,625,971	-
Prior year encumbrances appropriated 1,200 1,200	-
Fund balance at end of year \$ 2,676,202 \$ 3,559,138 \$	882,936

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DOMESTIC VIOLENCE PREVENTION FOR THE YEAR ENDED DECEMBER 31, 2018

						ance with al Budget
		Final			P	ositive
	E	Budget		Actual	(Ne	egative)
Revenues:						
Charges for services	\$	107,000	\$	100,243	\$	(6,757)
Expenditures:						
Health						
Health Services						
Charges and services		1,000		684		316
Other		106,000		91,308		14,692
Total Health		107,000	-	91,992		15,008
Total expenditures		107,000		91,992		15,008
Net change in fund balance		-		8,251		8,251
·				,		3,
Fund balance at beginning of year		87,814		87,814		
Fund balance at end of year	\$	87,814	\$	96,065	\$	8,251

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL INDIGENT GUARDIANSHIP FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget Actual			Variance with Final Budget Positive (Negative)		
Revenues:						
Charges for services	\$ 48,000	\$	52,671	\$	4,671	
Expenditures:						
General Government -						
Judicial						
Personal services	9,200		7,662		1,538	
Charges and services	 47,000		25,944		21,056	
Total General Government -						
Judicial	 56,200		33,606		22,594	
Total expenditures	56,200		33,606		22,594	
Net change in fund balance	(8,200)		19,065		27,265	
Fund balance at beginning of year	177,495		177,495		-	
Prior year encumbrances appropriated	450		450		-	
Fund balance at end of year	\$ 169,745	\$	197,010	\$	27,265	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DOMESTIC RELATIONS COURT SPECIAL FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actua	al	Variance Final Bud Positiv (Negativ	lget e
Revenues:					
Charges for services	\$ 92,	000 \$	91,354	\$	(646)
Expenditures:					
General Government -					
Judicial					
Juvenile Court					
Personal services	94,	420	93,540		880
Charges and services	56,	400	52,000		4,400
Total General Government -					
Judicial	150,	820 1	45,540		5,280
Total expenditures	150,	820 1	45,540		5,280
Net change in fund balance	(58,	820) (54,186)		4,634
Fund balance at beginning of year	112,	534 1	12,534		-
Fund balance at end of year	\$ 53,	714 \$	58,348	\$	4,634

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CORONER LABORATORY FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Fir	riance with nal Budget Positive Negative)
Revenues:	,		 		
Charges for services	\$	1,065,997	\$ 1,233,434	\$	167,437
Other		73,845	-		(73,845)
Total revenues		1,139,842	1,233,434		93,592
Expenditures:					
Health					
Health Services					
Personal services		74,985	74,985		-
Materials and supplies		74,099	72,922		1,177
Charges and services		1,007,939	1,005,997		1,942
Capital outlay and equipment		66,820	 66,315		505
Total Health		1,223,843	 1,220,219		3,624
Total expenditures		1,223,843	 1,220,219		3,624
Excess (deficiency) of revenues					
over (under) expenditures		(84,001)	 13,215		97,216
Other financing uses:					
Transfers (out)		(75,000)	 		75,000
Net change in fund balance		(159,001)	13,215		172,216
Fund balance at beginning of year		532,260	532,260		-
Prior year encumbrances appropriated		57,904	57,904		-
Fund balance at end of year	\$	431,163	\$ 603,379	\$	172,216

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL TOXICOLOGY LAB FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:			 			
Charges for services	\$	467,000	\$ 494,202	\$	27,202	
Intergovernmental		38,205	-		(38,205)	
Other		-	2,083		2,083	
Total revenues		505,205	496,285		(8,920)	
Expenditures: Health						
Personal services		432,300	409,051		23,249	
Materials and supplies		92,239	90,120		2,119	
Charges and services		64,782	 64,406		376	
Total Health		589,321	563,577		25,744	
Total expenditures		589,321	 563,577		25,744	
(Deficiency) of revenues						
(under) expenditures		(84,116)	 (67,292)		16,824	
Other financing sources:						
Transfers in		110,500	 150,000	-	39,500	
Net change in fund balance		26,384	82,708		56,324	
Fund balance at beginning of year		46,355	46,355		_	
Prior year encumbrances appropriated		3,283	3,283		-	
Fund balance at end of year	\$	76,022	\$ 132,346	\$	56,324	
-						

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MOTOR VEHICLE ENFORCEMENT AND EDUCATION FOR THE YEAR ENDED DECEMBER 31, 2018

		Final udget	,	Actual	Variance with Final Budget Positive (Negative)		
Revenues: Fines and forfeitures	\$	2,000	\$	2,839	\$	839	
i iles and fortetures	Ψ	2,000	Ψ	2,009	Ψ	009	
Expenditures:							
Public Safety							
Other		2,000				2,000	
Total Public Safety		2,000		-		2,000	
Total expenditures		2,000		_		2,000	
		_,000					
Net change in fund balance		-		2,839		2,839	
Fund balance at beginning of year		89,941		89,941		_	
Fund balance at end of year	\$	89,941	\$	92,780	\$	2,839	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL INDIGENT DRIVERS ALCOHOL TREATMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Charges for services	\$	1,500	\$ 1,455	\$	(45)	
Fines and forfeitures		49,000	51,149		2,149	
Total revenues		50,500	 52,604	-	2,104	
Expenditures: General Government - Judicial						
Charges and services		100,000	 38,099		61,901	
Net change in fund balance		(49,500)	14,505		64,005	
Fund balance at beginning of year		155,188	 155,188		<u>-</u>	
Fund balance at end of year	\$	105,688	\$ 169,693	\$	64,005	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SHERIFF POLICING FOR THE YEAR ENDED DECEMBER 31, 2018

_		Final Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Intergovernmental	\$	3,552,788	\$ 3,559,500	\$	6,712	
Other			 25,164		25,164	
Total revenues	-	3,552,788	 3,584,664		31,876	
Expenditures: Public Safety Personal services Materials and supplies Charges and services Total Public Safety		3,465,229 28,273 59,286 3,552,788	 3,308,205 28,273 59,113 3,395,591		157,024 - 173 157,197	
Total expenditures		3,552,788	3,395,591		157,197	
Net change in fund balance		-	189,073		189,073	
Fund balance at beginning of year		495,936	495,936		-	
Fund balance at end of year	\$	495,936	\$ 685,009	\$	189,073	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CONCEALED HANDGUN FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget					riance with nal Budget Positive Negative)
Revenues:					· ·	_
Charges for services	\$	195,000	\$	197,268	\$	2,268
Other		=		515		515
Total revenues		195,000		197,783		2,783
Expenditures: Public Safety						
Personal services		86,253		77,973		8,280
Materials and supplies		9,816		9,726		90
Charges and services		95,000		63,576		31,424
Capital outlay and equipment		5,000				5,000
Total Public Safety		196,069		151,275		44,794
Total expenditures		196,069		151,275		44,794
Net change in fund balance		(1,069)		46,508		47,577
Fund balance at beginning of year		349,319		349,319		-
Prior year encumbrances appropriated		3,816		3,816		
Fund balance at end of year	\$	352,066	\$	399,643	\$	47,577

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COUNTYWIDE COMMUNICATION SYSTEM FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fir	iance with al Budget Positive legative)
Revenues:				
Charges for services	\$ 1,573,535	\$ 1,509,120	\$	(64,415)
Intergovernmental	8,760	-		(8,760)
Other	-	2,436		2,436
Total revenues	1,582,295	1,511,556		(70,739)
Expenditures: Public Safety Personal services Materials and supplies Charges and services Capital outlay and equipment	354,044 10,419 1,850,548 41,680	270,597 3,810 1,836,550 29,494		83,447 6,609 13,998 12,186
Total Public Safety	2,256,691	2,140,451		116,240
Total expenditures	 2,256,691	 2,140,451		116,240
Net change in fund balance	(674,396)	(628,895)		45,501
Fund balance at beginning of year	1,013,352	1,013,352		-
Prior year encumbrances appropriated	734,002	 734,002		
Fund balance at end of year	\$ 1,072,958	\$ 1,118,459	\$	45,501

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL DETAC

FOR THE YEAR ENDED DECEMBER 31, 2018

Pavanuas		Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:	_			_		
Charges for services	\$	1,250,000	\$ 1,458,916	\$	208,916	
Other		525,200	 606,451		81,251	
Total revenues		1,775,200	2,065,367		290,167	
Expenditures:						
General Government -						
Legislative and Executive						
Personal services		689,512	596,225		93,287	
Materials and supplies		33,958	1,169		32,789	
Charges and services		461,000	362,847		98,153	
Capital outlay and equipment		5,200	 63		5,137	
Total General Government -						
Legislative and Executive		1,189,670	 960,304		229,366	
Judicial						
Personal services		791,341	738,288		53,053	
Materials and supplies		11,300	7,590		3,710	
Charges and services		374,750	224,867		149,883	
Capital outlay and equipment		24,700	 4,241		20,459	
Total General Government -						
Judicial		1,202,091	 974,986		227,105	
Total expenditures		2,391,761	 1,935,290		456,471	
Net change in fund balance		(616,561)	130,077		746,638	
Fund balance at beginning of year		1,552,739	1,552,739		-	
Prior year encumbrances appropriated		1,811	1,811		-	
Fund balance at end of year	\$	937,989	\$ 1,684,627	\$	746,638	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL TAX CERTIFICATE ADMINISTRATION FOR THE YEAR ENDED DECEMBER 31, 2018

Final Budget			Actual	Fina Po	ince with I Budget ositive egative)
Revenues: Charges for services	\$	<u>-</u>	\$ 1,500	\$	1,500
Net change in fund balance		-	1,500		1,500
Fund balance at beginning of year		10,280	10,280		-
Fund balance at end of year	\$	10,280	\$ 11,780	\$	1,500

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL T.I.P.P.

FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	Fina P	ance with al Budget ositive egative)
Revenues:				
Investment income	\$ 15,000	\$ 26,939	\$	11,939
Expenditures:				
General Government -				
Legislative and Executive				
Personal service	20,000	-		20,000
Materials and supplies	5,600	104		5,496
Charges and services	19,400	11,331		8,069
Other	 500	 		500
Total General Government -				
Legislative and Executive	 45,500	 11,435		34,065
Total expenditures	 45,500	 11,435		34,065
Net change in fund balance	(30,500)	15,504		46,004
Fund balance at beginning of year	 109,641	 109,641		
Fund balance at end of year	\$ 79,141	\$ 125,145	\$	46,004

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COMMUNITY MR/RES SERVICES FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Intergovernmental	\$	20,000,000	\$ 20,000,000	\$	-	
Expenditures: Health						
Charges and services		20,112,963	 19,372,965		739,998	
Net change in fund balance		(112,963)	627,035		739,998	
Fund balance at beginning of year		349,206	349,206		-	
Prior year encumbrances appropriated		824,220	824,220		-	
Fund balance at end of year	\$	1,060,463	\$ 1,800,461	\$	739,998	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL IMAGINATION STATION FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual		ance with al Budget ositive egative)
Revenues:					
Real property and other taxes	\$	1,086,353	\$ 1,086,888	\$	535
Intergovernmental		141,787	140,009		(1,778)
Other		38	38		-
Total revenues		1,228,178	1,226,935		(1,243)
Expenditures:					
Conservation and Recreation					
Charges and services		1,230,500	 1,226,935		3,565
Net change in fund balance		(2,322)	-		2,322
Fund balance at beginning of year		5,000	5,000		
Fund balance at end of year	\$	2,678	\$ 5,000	\$	2,322

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL BUILDING REGULATIONS FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Licenses and permits	\$	1,700,000	\$ 1,927,269	\$	227,269	
Other			 4,410		4,410	
Total revenues		1,700,000	 1,931,679		231,679	
Expenditures:						
General Government -						
Legislative and Executive						
Personal services		1,126,293	1,125,355		938	
Materials and supplies		24,305	23,776		529	
Charges and services		302,764	301,860		904	
Capital outlay and equipment		8	 8			
Total General Government -						
Legislative and Executive		1,453,370	1,450,999		2,371	
Total expenditures		1,453,370	 1,450,999		2,371	
Net change in fund balance		246,630	480,680		234,050	
Fund balance at beginning of year		296,554	296,554		-	
Prior year encumbrances appropriated		9,628	9,628		-	
Fund balance at end of year	\$	552,812	\$ 786,862	\$	234,050	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CERTIFICATE OF TITLE ADMINISTRATION FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:	•		•		•	04.000	
Charges for services	\$	3,025,000	\$	3,086,633	\$	61,633	
Investment income		-		3,541		3,541	
Other		2,000		11,281		9,281	
Total revenues		3,027,000	-	3,101,455	-	74,455	
Expenditures:							
General Government -							
Judicial							
Personal services		1,877,237		1,789,695		87,542	
Materials and supplies		93,250		69,633		23,617	
Charges and services		255,100		207,721		47,379	
Other		93,200		-		93,200	
Capital outlay and equipment		58,000		6,019		51,981	
Total General Government -							
Judicial		2,376,787		2,073,068		303,719	
Total expenditures	-	2,376,787		2,073,068		303,719	
Net change in fund balance		650,213		1,028,387		378,174	
Fund balance at beginning of year		5,375,391		5,375,391		-	
Prior year encumbrances appropriated		3,771		3,771		-	
Fund balance at end of year	\$	6,029,375	\$	6,407,549	\$	378,174	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL RECORDER EQUIPMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	 Actual	Fin	iance with al Budget Positive legative)
Revenues:				
Charges for services	\$ 200,000	\$ 251,799	\$	51,799
Other		311		311
Total revenues	 200,000	 252,110		52,110
Expenditures:				
General Government -				
Legislative and Executive				
Personal services	70,557	69,558		999
Materials and supplies	9,439	8,851		588
Charges and services	130,029	56,824		73,205
Capital outlay and equipment	 4,979	4,979		
Total General Government -				
Legislative and Executive	 215,004	 140,212		74,792
Total expenditures	 215,004	 140,212		74,792
Net change in fund balance	(15,004)	111,898		126,902
Fund balance at beginning of year	258,739	258,739		-
Prior year encumbrances appropriated	8,213	8,213		-
Fund balance at end of year	\$ 251,948	\$ 378,850	\$	126,902

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL JUVENILE TREATMENT CENTER FOR THE YEAR ENDED DECEMBER 31, 2018

	Final		Final Pos	ice with Budget sitive
	 Budget	 Actual	(Negative)	
Revenues:				
Intergovernmental	\$ 2,968,236	\$ 2,968,236	\$	-
Other	 16,239	 16,239		
Total revenues	 2,984,475	 2,984,475	-	<u> </u>
Expenditures:				
General Government -				
Judicial				
Personal services	1,326,403	1,326,403		-
Materials and supplies	17,282	17,282		-
Charges and services	 98,483	 98,483		
Total General Government -				
Judicial	 1,442,168	 1,442,168		-
Dublic Sefety				
Public Safety Personal services	1,431,794	1,431,794		
Materials and supplies	24,859	24,859		_
Charges and services	97,066	97,066		_
Capital outlay and equipment	6,171	6,171		_
Suprici Sullay and Equipment	 0,171	 0,171	-	
Total Public Safety	1,559,890	 1,559,890		-
Total expenditures	3,002,058	3,002,058		
(Deficiency) of revenues				
(under) expenditures	 (17,583)	 (17,583)		
Other financing sources:				
Transfers in	73,327	73,327		_
	 . 0,021	 . 0,021	-	
Net change in fund balances	55,744	55,744		-
Fund balance at beginning of year	86,509	86,509		_
Prior year encumbrances appropriated	22,879	22,879		_
Fund balance at end of year	\$ 165,132	\$ 165,132	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL JUVENILE FELONY DELINQUENCY CARE FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Fina P	ance with al Budget ositive egative)
Revenues:					
Intergovernmental	\$	2,045,075	\$ 2,045,075	\$	-
Other		939	 939		
Total revenues	·	2,046,014	2,046,014		-
Expenditures: Public Safety Personal services		1,046,859	1,046,859		-
Materials and supplies		4,017	4,017		-
Charges and services		3,664,366	3,664,366		-
Capital outlay and equipment		6,774	 6,774		
Total Public Safety		4,722,016	4,722,016		
Total expenditures		4,722,016	 4,722,016		-
Net change in fund balance		(2,676,002)	(2,676,002)		-
Fund balance at beginning of year		2,272,270	2,272,270		-
Prior year encumbrances appropriated		1,474,123	 1,474,123		-
Fund balance at end of year	\$	1,070,391	\$ 1,070,391	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL JUVENILE COURT INDIGENT DRIVERS TREATMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Sudget	A	actual	Fina Po	nce with I Budget ositive gative)
Revenues:					
Fines and forfeitures	\$ 400	\$	442	\$	42
Expenditures: General Government - Judicial Charges and services	1,000				1,000
Net change in fund balance	(600)		442		1,042
Fund balance at beginning of year	 4,983		4,983		
Fund balance at end of year	\$ 4,383	\$	5,425	\$	1,042

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FELONY DIVERSION PROGRAM FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	\$ 1,196,984	\$ 1,196,984	\$ -
Other	5,373	5,373	
Total revenues	1,202,357	1,202,357	-
Expenditures: Public Safety Personal services	1,060,970 13,282 104,209 1,178,461	1,060,970 13,282 104,209 1,178,461	- - -
Total expenditures	1,178,461	1,178,461	
Net change in fund balance	23,896	23,896	-
Fund balance at beginning of year	17,502	17,502	
Fund balance at end of year	\$ 41,398	\$ 41,398	\$ -

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CORRECTION TREATMENT FACILITY FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Fina P	ance with I Budget ositive egative)
Revenues:	·	_	_		
Intergovernmental	\$	4,437,613	\$ 4,437,613	\$	-
Other		22,327	22,327		-
Total revenues		4,459,940	4,459,940		-
Expenditures: Public Safety Personal services Materials and supplies Charges and services Capital outlay and equipment Total Public Safety		3,739,168 269,981 431,444 182,266 4,622,859	3,739,168 269,981 431,444 182,266 4,622,859		- - - -
Total expenditures		4,622,859	 4,622,859		-
Net change in fund balance		(162,919)	(162,919)		-
Fund balance at beginning of year		319,782	319,782		-
Prior year encumbrances appropriated		61,814	 61,814		
Fund balance at end of year	\$	218,677	\$ 218,677	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COMMON PLEAS CIVIL MEDIATION FOR THE YEAR ENDED DECEMBER 31, 2018

	=	inal udget	 actual	Fir	riance with nal Budget Positive Negative)
Fund balance at beginning of year	\$	366	\$ 366	\$	-
Fund balance at end of year	\$	366	\$ 366	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ADMINISTRATION OF JUSTICE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:					
Other	\$ 2,800	\$ 1,955	\$ (845)		
Expenditures:					
General Government -					
Judicial					
Charges and services	4,000	2,825	1,175		
Other	500	-	500		
Capital outlay and equipment	4,520	4,490	30		
Total General Government -					
Judicial	9,020	7,315	1,705		
Total expenditures	9,020	7,315	1,705		
Net change in fund balance	(6,220)	(5,360)	860		
Fund balance at beginning of year	8,182	8,182	-		
Fund balance at end of year	\$ 1,962	\$ 2,822	\$ 860		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL PROBATION SERVICE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fir	iance with al Budget Positive legative)
Revenues:				
Charges for services	\$ 215,000	\$ 201,006	\$	(13,994)
Other	 -	 488		488
Total revenues	 215,000	 201,494		(13,506)
Expenditures:				
General Government -				
Judicial				
Personal services	212,394	205,893		6,501
Charges and services	165,347	154,849		10,498
Capital outlay and equipment	 2,000	 		2,000
Total General Government -				
Judicial	 379,741	 360,742		18,999
Total expenditures	 379,741	 360,742		18,999
Net change in fund balance	(164,741)	(159,248)		5,493
Fund balance at beginning of year	331,681	331,681		-
Prior year encumbrances appropriated	13,841	 13,841		
Fund balance at end of year	\$ 180,781	\$ 186,274	\$	5,493

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FORECLOSURE MAGISTRATE PROGRAM FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Fund balance at beginning of year	\$ 25,263	\$ 25,263	\$	-
Fund balance at end of year	\$ 25,263	\$ 25,263	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL OTHER SPECIAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:					
Charges for services	\$	3,694,263	\$ 3,120,474	\$	(573,789)
Intergovernmental		981,500	1,040,676		59,176
Investment income		2,400	13,007		10,607
Rental income		20,000	15,940		(4,060)
Other		-	25,002		25,002
Total revenues		4,698,163	4,215,099		(483,064)
Expenditures:					
General Government -					
Legislative and Executive		400.000	04.700		00.000
Personal services		100,000	61,700		38,300
Other		910,886	- 		910,886
Capital outlay and equipment		578,582	 564,222		14,360
Total General Government -		4 500 400	COE 000		002 540
Legislative and Executive		1,589,468	 625,922		963,546
Judicial					
Personal services		588,601	423,004		165,597
Materials and supplies		138,935	83,287		55,648
Charges and services		622,035	348,972		273,063
Other		125,136	737		124,399
Capital outlay and equipment		674,204	 531,691		142,513
Total General Government - Judicial		2,148,911	 1,387,691		761,220
Public Safety					
Personal services		1,953,256	1,572,719		380,537
Materials and supplies		143,380	37,344		106,036
Charges and services		1,323,391	1,237,257		86,134
Other		251,978	5,298		246,680
Capital outlay and equipment		391,888	307,788		84,100
Total Public Safety		4,063,893	3,160,406		903,487
Public Works					
Charges and services		100,000	82,645		17,355
Other		10,000	-		10,000
Total Public Works		110,000	 82,645		27,355
Human Services	-	,	 ,- :-		
Charges and services		8,000	5,715		2,285
Total expenditures		7,920,272	5,262,379		2,657,893
(Deficiency) of revenues (under) expenditures		(3,222,109)	(1,047,280)		2,174,829
Other financing sources (uses):					
Transfers in		650,000	600,000		(50,000)
Transfers (out)		(207,950)	(207,950)		-
Total other financing sources (uses)		442,050	392,050		(50,000)
Net change in fund balance		(2,780,059)	(655,230)		2,124,829
Fund balance at beginning of year		9,687,944	9,687,944		-
Prior year encumbrances appropriated	_	306,807	 306,807		
Fund balance at end of year	\$	7,214,692	\$ 9,339,521	\$	2,124,829

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ECONOMIC DEVELOPMENT FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:				
From local sources:				
Charges for services	\$ 1,263,019	\$ 1,410,579	\$	147,560
Intergovernmental	-	986		986
Other	 -	 57,706		57,706
Total revenues	 1,263,019	 1,469,271		206,252
Expenditures:				
General Government -				
Legislative and Executive				
Personal services	849,137	843,297		5,840
Materials and supplies	3,765	2,629		1,136
Charges and services	552,594	542,923		9,671
Other	119,320	108,098		11,222
Capital outlay and equipment	 5,658	 4,721		937
Total General Government -				
Legislative and Executive	 1,530,474	 1,501,668		28,806
Total expenditures	 1,530,474	 1,501,668		28,806
Net change in fund balance	(267,455)	(32,397)		235,058
Fund balance at beginning of year	354,435	354,435		-
Prior year encumbrances appropriated	 1,703	 1,703		
Fund balance at end of year	\$ 88,683	\$ 323,741	\$	235,058

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL COUNTY MEDICAID SALES TAX FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
Revenues: Intergovernmental	\$ -	\$ 10,447,003	\$	10,447,003		
Excess of revenues over expenditures	<u>-</u>	10,447,003		10,447,003		
Other financing (uses): Transfers (out)	(4,261,369)	 (4,261,369)		<u>-</u>		
Net change in fund balance	(4,261,369)	6,185,634		10,447,003		
Fund balance at beginning of year Fund balance at end of year	\$ 6,029,300 1,767,931	\$ 6,029,300 12,214,934	\$	10,447,003		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ZOO CAPITAL IMPROVEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget		Actual	Final Pos	nce with Budget sitive gative)
Revenues:	 	'	_		
Real property and other taxes	\$ 6,393,463	\$	6,393,463	\$	-
Intergovernmental	823,581		823,581		-
Other	222		222		-
Total revenues	7,217,266		7,217,266		-
Expenditures:					
Conservation and Recreation					
Charges and services	 7,222,266		7,222,266		
Net change in fund balance	(5,000)		(5,000)		-
Fund balance at beginning of year	10,001		10,001		-
Fund balance at end of year	\$ 5,001	\$	5,001	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CAPITAL IMPROVEMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget	 Actual	Final Pos	nce with Budget sitive pative)
Revenues:				
Charges for services	\$ 47,821	\$ 47,821	\$	-
Intergovernmental	771,004	771,004		-
Investment income	60,606	60,606		-
Rental income	420,951	420,951		-
Other	 598,161	598,161		-
Total revenues	 1,898,543	 1,898,543	-	-
Expenditures:				
Capital outlay:				
Personal services	744,182	744,182		-
Materials and supplies	4,149	4,149		_
Charges and services	12,939,443	12,939,443		-
Other	5,388	5,388		-
Capital outlay and equipment	1,065,749	1,065,749		-
Debt service:				
Principal retirement	19,831,000	19,831,000		_
Interest and fiscal charges	 382,745	 382,745		-
Total expenditures	 34,972,656	 34,972,656		-
(Deficiency) of revenues				
(under) expenditures	 (33,074,113)	 (33,074,113)		-
Other financing sources:				
Issuance of bonds	9,255,000	9,255,000		-
Issuance of notes	5,085,000	5,085,000		-
Transfers in	11,284,663	11,284,663		-
Total other financing sources	25,624,663	25,624,663		-
Net change in fund balance	(7,449,450)	(7,449,450)		-
Fund balance at beginning of year	29,863,152	29,863,152		-
Prior year encumbrances appropriated	2,009,845	2,009,845		-
Fund balance at end of year	\$ 24,423,547	\$ 24,423,547	\$	-

Nonmajor Enterprise Funds – Fund Descriptions

Enterprise funds are established to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public be financed or recovered primarily through user charges.

The County operates the following Nonmajor Enterprise Funds:

Sanitary Engineer Fund

To account for the administrative costs of operating water supply system, wastewater treatment system, and sewer system.

Solid Waste Fund

To account for the administrative costs of County-wide solid waste disposal.

Parking Facilities Fund

To account for the operation of the parking facilities.

COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2018

	Sanitary Engineer	Solid Waste	Parking Facilities	Total Nonmajor Enterprise Funds
Assets:				
Current assets:				
Equity in pooled cash and investments	\$ 4,054,884	\$ 8,640,098	\$ 768,048	\$ 13,463,030
Receivables (net of allowances for uncollectibles):				
Accounts	2,012,700	1,019,154	25,486	3,057,340
Prepayments	5,140			5,140
Total current assets	6,072,724	9,659,252	793,534	16,525,510
Noncurrent assets:				
Net pension asset	25,757	5,691	-	31,448
Capital assets:				
Nondepreciable capital assets	36,250	75,663	-	111,913
Depreciable capital assets, net	1,751,324	1,712,232		3,463,556
Total capital assets, net	1,787,574	1,787,895		3,575,469
Total noncurrent assets	1,813,331	1,793,586		3,606,917
Total assets	7,886,055	11,452,838	793,534	20,132,427
	, , , , , , , , , , , , , , , , , , , ,			-, -,
Deferred outflows of resources:				
Pension	811,947	188,085	-	1,000,032
OPEB	159,433	35,229	-	194,662
Total deferred outflows of resources	971,380	223,314	-	1,194,694
1.1.1.1.1.1.				
Liabilities:				
Current liabilities:	5 40 4	4 700 005		4 744 500
Accounts payable	5,434	1,706,095	-	1,711,529
Accrued wages and benefits payable	40,583	15,820	-	56,403
Due to other funds	919	203	=	1,122
Due to other governments	33,122	8,859	-	41,981
Compensated absences payable - current	175,772	43,278	-	219,050
OWDA loans payable - current	-	60,278		60,278
Total current liabilities	255,830	1,834,533		2,090,363
Long-term liabilities:				
Compensated absences payable	102,703	21,048	-	123,751
OWDA loans payable	-	673,775	-	673,775
Net pension liability	3,134,077	692,521	-	3,826,598
Net OPEB liability	2,128,270	470,273		2,598,543
Total long-term liabilities	5,365,050	1,857,617		7,222,667
Total liabilities	5,620,880	3,692,150		9,313,030
Deferred inflows of resources:	_	_	_	
Pension	791,721	181,190	<u>-</u>	972,911
OPEB.	174,073	42,460	_	216,533
Total deferred inflows of resources	965,794	223,650		1,189,444
Net position:				
Net investment in capital assets	1,787,574	1,053,842	-	2,841,416
Unrestricted	483,187	6,706,510	793,534	7,983,231
Total net position	\$ 2,270,761	\$ 7,760,352	\$ 793,534	\$ 10,824,647

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Sanitary Engineer	Solid Waste	Parking Facilities	Total Nonmajor Enterprise Funds
Operating revenues:				
Charges for services	\$ 5,650,474	\$ 2,417,235	\$ 288,162	\$ 8,355,871
Special assessments	-	774,840	-	774,840
Other	26,509	5,374		31,883
Total operating revenues	5,676,983	3,197,449	288,162	9,162,594
Operating expenses:				
Personal services	4,188,944	919,070	-	5,108,014
Contract services	2,496,720	10,283,780	201,857	12,982,357
Materials and supplies	327,981	186,300	-	514,281
Depreciation	232,202	232,735	-	464,937
Heat, light and power	38,535	12,429	-	50,964
Other	10	905	90,735	91,650
Total operating expenses	7,284,392	11,635,219	292,592	19,212,203
Operating (loss)	(1,607,409)	(8,437,770)	(4,430)	(10,049,609)
Nonoperating revenues (expenses):				
Interest and fiscal charges	(2,629)	(43,901)	-	(46,530)
Intergovernmental	107,996	9,548,596	-	9,656,592
Total nonoperating revenues (expenses)	105,367	9,504,695		9,610,062
Change in net position	(1,502,042)	1,066,925	(4,430)	(439,547)
Net position at beginning of year (restated)	3,772,803	6,693,427	797,964	11,264,194
Net position at end of year	\$ 2,270,761	\$ 7,760,352	\$ 793,534	\$ 10,824,647

COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

FOR THE TE		Sanitary Engineer		Solid Waste		Parking Facilities		Total Nonmajor Enterprise Funds
Cash flows from operating activities:								
Cash received from sales/charges for services	\$	5,578,924	\$	2,416,818	\$	290,481	\$	8,286,223
Cash received from special assessments		-		774,840		-		774,840
Cash received from other operations		40,076		5,374		-		45,450
Cash payments to employees		(3,696,301)		(806,231)		(204.057)		(4,502,532)
Cash payments for contractual services		(2,498,886)		(9,443,285)		(201,857)		(12,144,028)
Cash payments for materials and supplies		(327,981)		(176,590)		-		(504,571)
Cash payments for heat, light and power Cash payments for other expenses		(38,535)		(12,429) (905)		(90,735)		(50,964) (91,650)
Cash payments for other expenses		(10)		(303)		(30,733)		(31,030)
Net cash (used in)								
operating activities		(942,713)		(7,242,408)		(2,111)		(8,187,232)
Cash flows from noncapital financing activities:								
Cash received from grants and subsidies		107,996		9,548,596			_	9,656,592
Cash flows from capital and related								
financing activities:								
Acquisition of capital assets		(10,129)		-		-		(10,129)
Principal paid on capital leases		(87,109)		-		-		(87,109)
Interest paid on capital leases		(2,629)		-		-		(2,629)
Principal paid on loans		-		(57,012)		-		(57,012)
Interest paid on loans				(43,901)		-		(43,901)
Net cash used in capital and related								
financing activities		(99,867)		(100,913)		-		(200,780)
Net increase (decrease) in cash and								
cash equivalents		(934,584)		2,205,275		(2,111)		1,268,580
•								
Cash and cash equivalents at beginning of year	_	4,989,468		6,434,823		770,159	_	12,194,450
Cash and cash equivalents at end of year	\$	4,054,884	\$	8,640,098	\$	768,048	\$	13,463,030
Reconciliation of operating (loss) to net cash (used in) operating activities:								
Operating (loss)	\$	(1,607,409)	\$	(8,437,770)	\$	(4,430)	\$	(10,049,609)
Adjustments:								
Depreciation		232,202		232,735		-		464,937
Changes in assets and liabilities								
Changes in assets and liabilities: (Increase) decrease in accounts receivable		(57,983)		(417)		2,319		(56,081)
(Increase) in prepayments		(57,963)		(417)		2,319		(50,081)
Decrease in deferred outflows of resources - pension		1,067,687		249,136		_		1,316,823
(Increase) in deferred outflows of resources - OPEB		(132,119)		(29,113)		_		(161,232)
(Increase) in net pension asset		(15,540)		(3,403)		_		(18,943)
Increase in accounts payable		5,434		850,807		_		856,241
(Decrease) in accrued wages and benefits		(16,504)		(3,433)		_		(19,937)
(Decrease) in due to other funds		(2,460)		(602)		_		(3,062)
(Decrease) in due to other governments		(3,991)		(795)		_		(4,786)
Increase in deferred inflows of resources - pension		752,032		172,384		-		924,416
Increase in deferred inflows of resources - OPEB		174,073		42,460		-		216,533
(Decrease) in net pension liability		(1,472,179)		(338,910)		-		(1,811,089)
Increase in net OPEB liability		129,139		22,628		-		151,767
Increase in compensated absences payable		10,045		1,885				11,930
Net cash (used in)	æ	(042.742)	æ	(7.242.400)	¢	(0.444)	ď	(0.107.000)
operating activities	\$	(942,713)	\$	(7,242,408)	\$	(2,111)	\$	(8,187,232)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SANITARY ENGINEER FOR THE YEAR ENDED DECEMBER 31, 2018

Intergovernmental	20,788 32,996 35,076 88.860
Intergovernmental	32,996 35,076
	35,076
0.00	
Other	88 860
Total operating revenues 5,196,000 5,684,860 4	55,000
Contract services	40,087 65,049 10,615 2,490 5,515 23,756
Net change in net position	12,616
Net position at beginning of year 4,921,746 4,921,746	-
Prior year encumbrances appropriated	-
Net position at end of year	12,616

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SOLID WASTE

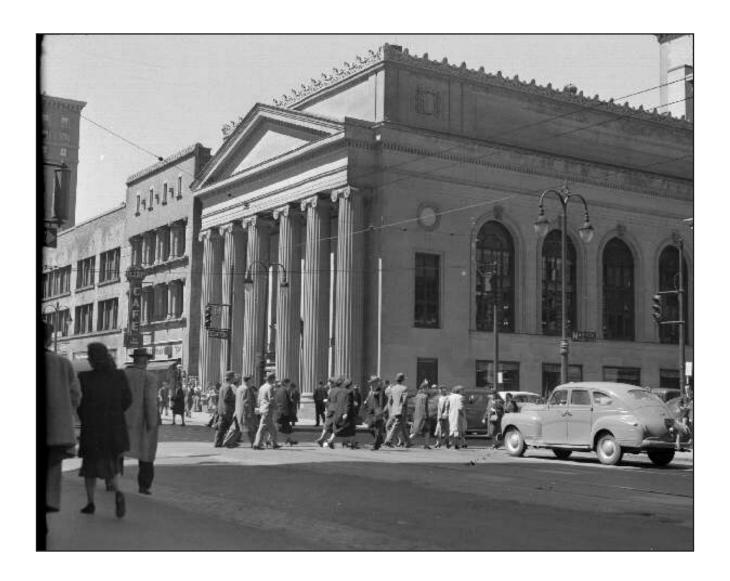
FOR THE YEAR ENDED DECEMBER 31, 2018

					ariance with inal Budget
	Final			_	Positive
	Budget		Actual		(Negative)
Operating revenues:					
Charges for services	\$ 2,349,000	\$	2,416,818	\$	67,818
Special assessments	745,000		774,840		29,840
Other	 <u>-</u>		5,374		5,374
Total operating revenues	 3,094,000		3,197,032		103,032
Operating expenses:					
Personal services	866,404		806,231		60,173
Contract services	11,122,166		10,869,773		252,393
Materials and supplies	287,519		195,649		91,870
Other	11,200		905		10,295
Capital outlay and equipment	 119,454		42,359		77,095
Total operating expenses	 12,406,743		11,914,917		491,826
Operating (loss)	 (9,312,743)	-	(8,717,885)		594,858
Nonoperating revenues (expenses):					
Principal retirement	(57,012)		(57,012)		-
Interest and fiscal charges	(43,901)		(43,901)		-
Intergovernmental	 9,530,000		9,548,596		18,596
Total nonoperating revenues (expenses)	9,429,087		9,447,683		18,596
Net change in net position	116,344		729,798		613,454
Net position at beginning of year	5,221,054		5,221,054		-
Prior year encumbrances appropriated	 1,213,770		1,213,770		
Net position at end of year	\$ 6,551,168	\$	7,164,622	\$	613,454

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL PARKING FACILITIES FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Operating revenues:					
Rental income	\$ 195,000	\$ 211,634	\$	16,634	
Other	 45,720	 78,847		33,127	
Total operating revenues	240,720	 290,481		49,761	
Operating expenses:					
Contract services	242,066	213,144		28,922	
Other	95,000	90,737		4,263	
Total operating expenses	 337,066	 303,881		33,185	
Net change in net position	(96,346)	(13,400)		82,946	
Net position at beginning of year	658,093	658,093		-	
Prior year encumbrances appropriated	112,066	112,066		-	
Net position at end of year	\$ 673,813	\$ 756,759	\$	82,946	

Lucas County Architecture: Past and Present



The building in the foreground is of the Toledo Trust Company, established in 1868. The photograph, taken in 1948, is from the Charles F. Mensing Collection of the Toledo Lucas County Public Library. The building is located on Superior Street and Madison Avenue in Downtown Toledo.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

Internal Service Funds – Fund Descriptions

Internal service funds account for the financing of goods or services provided by one department to other departments of the government unit, or to other governmental units and agencies on a cost reimbursement basis. The following are the internal service funds which Lucas County operates:

Imaging Lab Fund

To account for salaries, fringe benefits, and various operating costs associated with the conversion of old paper files to more permanent digital files. Users are billed for costs incurred.

Central Supplies Fund

To account for supplies, mailing, and copying services provided to County departments and other governmental units. Users are billed for costs incurred.

Vehicle Maintenance Fund

To account for vehicle maintenance services provided to various County departments and other governmental units. Users are billed for costs incurred.

Telecommunications Fund

To account for interdepartmental charges for the use of the telephone system. Users are billed for costs incurred.

Self-Funded Health Insurance Fund

To account for claims and administration of the health insurance program for covered County employees and eligible dependents. County departments are billed according to the employee's coverage selection.

Self-Funded Dental Insurance Fund

To account for claims and administration of the dental insurance program for covered County employees and eligible dependents. County departments are billed according to the employee's coverage selection.

Risk Retention Insurance Fund

To account for the claims and administration of liability insurance for County departments. The departments are billed based on the cost of the insurance policies.

Self-Funded Workers' Compensation Fund

To account for the claims and administration of workers' compensation for county departments. The departments are billed based on their portion of total covered payroll and usage of the program.

Self-Funded Prescription Drug Fund

To account for claims and administration of the prescription drug program for covered County employees and eligible dependents. County departments are billed according to the employee's coverage selection.

Centralized Drug Testing Fund

To account for drug testing charges incurred by the jail and other criminal justice system departments.

COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2018

	 maging Lab		Central Supplies	/ehicle intenance	Teleco	ommunications
Assets:						
Current assets:						
Equity in pooled cash and investments	\$ 32,877	\$	146,984	\$ 192,056	\$	3,230,125
Receivables (net of allowances for uncollectibles):						
Accounts	-		262	38		4,678
Due from other funds	-		6,825	14,349		76,448
Materials and supplies inventory	-		5,256	8,174		-
Prepayments	 		92,797	 		-
Total current assets	 32,877		252,124	 214,617		3,311,251
Noncurrent assets:						
Net pension asset	-		164	1,803		569
Capital assets:						
Nondepreciable capital assets	-		-	82,786		-
Depreciable capital assets, net	-		-	90,865		46,908
Total capital assets, net			<u> </u>	173,651		46,908
Total noncurrent assets	-		164	175,454		47,477
Total assets	32,877		252,288	390,071		3,358,728
Deferred outflows of resources:						
Pension	-		4,809	59,098		22,302
OPEB	 -		1,017	 12,182		3,523
Total deferred outflows of resources	 		5,826	 71,280		25,825
Linkilisiaa						
Liabilities:						
Current liabilities:						0.000
Accounts payable	-		-	- 0.040		6,603
Accrued wages and benefits payable	-		236	2,846		888
Due to other funds	-		66	198		700
Due to other governments	-		240	2,436		799
Compensated absences payable - current	-		-	7,965		-
Claims payable - current	 		<u> </u>	 		
Total current liabilities	 <u>-</u>		542	 13,445		8,290
Long-term liabilities:						
Compensated absences payable	-		_	1,460		-
Claims payable	-		-	-,		-
Net pension liability	_		19,987	219,414		69,247
Net OPEB liability	_		13,573	148,998		47,024
Total long-term liabilities	 		33,560	 369,872	-	116,271
Total liabilities			34,102	 383,317		124,561
	 		04,102	 300,017		124,501
Deferred inflows of resources:				== -:-		a
Pension	-		9,244	52,315		34,978
OPEB	 -		3,629	 11,099		15,015
Total deferred outflows of resources	 		12,873	 63,414		49,993
Net position:						
Investment in capital assets	-		-	173,651		46,908
Unrestricted	 32,877		211,139	 (159,031)		3,163,091
Total net position	\$ 32,877	\$	211,139	\$ 14,620	\$	3,209,999
	 	_		 		

elf-Funded Health Insurance	elf-Funded Dental Insurance	Risk Retention Insurance		V	Self-Funded Workers' Compensation		Self-Funded Centralized Prescription Drug Drug Testing		Prescription		Drug		Drug		Total Internal Service Funds	
\$ 8,103,287	\$ 2,567,910	\$	11,411,246	\$	7,240,111	\$	3,270,272	\$	2,252	\$	36,197,120					
-	-		-		_		-		_		4,978					
-	-		-		-		-		-		97,622					
-	-		-		-		=		-		13,430					
 934	 -		527,254		2,109,601		-		-		2,730,586					
 8,104,221	 2,567,910	_	11,938,500		9,349,712		3,270,272		2,252		39,043,736					
2,957	-		725		955		-		-		7,173					
_	_		_		_		-		_		82,786					
-	_		-				<u>-</u>				137,773					
 <u>-</u>	<u>-</u>								-		220,559					
2,957	 	_	725		955						227,732					
 8,107,178	 2,567,910	_	11,939,225		9,350,667		3,270,272		2,252		39,271,468					
99,888	-		22,204		37,239		-		-		245,540					
 18,300	 		4,485		10,392						49,899					
 118,188	 -		26,689		47,631				-		295,439					
73,020	-		-		-		-		_		79,623					
4,786	-		1,119		1,513		-		-		11,388					
357	-		31		23		-		-		675					
4,261	-		1,136		13,353		-		-		22,225					
13,562	-		7,034		-		-		=		28,561					
 4,213,700	 189,700		-		123,155		386,500				4,913,055					
 4,309,686	 189,700	_	9,320		138,044		386,500		-		5,055,527					
19,889	-		3,939		-		-		-		25,288					
-	-		-		683,365		-		-		683,365					
359,746	-		88,161		116,221		-		-		872,776					
 244,294	 -		59,868		78,923						592,680					
 623,929	 		151,968		878,509				-		2,174,109					
 4,933,615	 189,700		161,288		1,016,553		386,500		-		7,229,636					
89,108	_		22,123		27,706		_		-		235,474					
 18,855	 -		4,800		5,879		-				59,277					
 107,963	 <u>-</u>		26,923		33,585		-		-		294,751					
-	-		-		-		-		-		220,559					
3,183,788	 2,378,210		11,777,703		8,348,160		2,883,772		2,252		31,821,961					
\$ 3,183,788	\$ 2,378,210	\$	11,777,703	\$	8,348,160	\$	2,883,772	\$	2,252	\$	32,042,520					

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Imaging Lab		Central upplies	/ehicle intenance	Teleco	ommunications
Operating revenues:				 		
Charges for services	\$ -	\$	391,542	\$ 481,817	\$	983,348
Other	-		1,066	1,644		505
Total operating revenues	-		392,608	 483,461		983,853
Operating expenses:						
Personal services	-		19,780	300,198		94,265
Contract services	-		13,034	31,143		1,139,510
Materials and supplies	-		383,449	294,123		-
Depreciation	-		-	4,898		15,154
Employee medical benefits	-		-	-		-
Other	-		-	414		-
Total operating expenses	-		416,263	630,776		1,248,929
Operating income (loss)		. <u></u>	(23,655)	 (147,315)		(265,076)
Nonoperating revenue:						
Interest income			-	 -		
Total nonoperating revenue	-			 		-
Income (loss) before						
transfers	-		(23,655)	(147,315)		(265,076)
Transfer in	-		65,000	81,500		_
Transfer out			(3,932)	 		
Change in net position	-		37,413	(65,815)		(265,076)
Net position at beginning of year (restated)	32,877		173,726	 80,435		3,475,075
Net position at end of year	\$ 32,877	\$	211,139	\$ 14,620	\$	3,209,999

elf-Funded Health Insurance	Self-Funded Dental Insurance		Risk Retention Insurance	Self-Funded Workers' Compensation			elf-Funded rescription Drug	ntralized Drug esting	Se	Total Internal rvice Funds
\$ 29,083,478	\$ 2,542,525	\$	-	\$	2,680,795	\$	8,020,392	\$ -	\$	44,183,897
 231,334	 		1,806,888		41,650		1,271,892	 		3,354,979
 29,314,812	 2,542,525		1,806,888		2,722,445	-	9,292,284	 -		47,538,876
487,063	-		128,606		147,437		-	-		1,177,349
1,974,728	311,036		1,536,187		119,131		1,200,140	-		6,324,909
15,670	-		877		2,684		-	-		696,803
-	-		-		-		-	-		20,052
28,783,669	1,879,616		-		1,719,818		7,876,997	-		40,260,100
 	-				-		-	 		414
 31,261,130	 2,190,652		1,665,670		1,989,070		9,077,137	 		48,479,627
 (1,946,318)	 351,873		141,218		733,375		215,147	 		(940,751)
303,770	_		-				_	_		303,770
303,770								 -		303,770
(1,642,548)	351,873		141,218		733,375		215,147	-		(636,981)
-	-		-		-		-	-		146,500
 -	 -		-				-	 -	-	(3,932)
(1,642,548)	351,873		141,218		733,375		215,147	-		(494,413)
 4,826,336	 2,026,337		11,636,485		7,614,785		2,668,625	 2,252		32,536,933
\$ 3,183,788	\$ 2,378,210	\$	11,777,703	\$	8,348,160	\$	2,883,772	\$ 2,252	\$	32,042,520

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Imaging Lab	Central Supplies	Vehicle nintenance	Telec	ommunications
Cash flows from operating activities:			_	 _		_
Cash received from sales/charges for services	\$	-	\$ 390,697	\$ 500,271	\$	1,127,040
Cash received from other operations		-	1,066	1,644		505
Cash payments to employees		-	(19,839)	(258,715)		(90,725)
Cash payments for contractual services		-	(13,232)	(31,737)		(1,150,670)
Cash payments for materials and supplies		-	(425,219)	(292,552)		-
Cash payments for employee medical benefits		-	-	-		-
Cash payments for other expenses			 	 (414)		
Net cash provided by (used in) operating activities			(66,527)	(81,503)		(113,850)
Cash flows from noncapital financing activities:						
Cash received from transfers in			 65,000	 81,500		
Cash flows from investing activities: Interest received	-	-	 	 		
Net increase (decrease) in cash and						
cash equivalents		-	(1,527)	(3)		(113,850)
Cash and cash equivalents at beginning of year		32,877	 148,511	192,059		3,343,975
Cash and cash equivalents at end of year	\$	32,877	\$ 146,984	\$ 192,056	\$	3,230,125
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$	-	\$ (23,655)	\$ (147,315)	\$	(265,076)
Adjustments: Depreciation		-	-	4,898		15,154
Changes in assets and liabilities:						
-			(22)	10		14.064
(Increase) decrease in accounts receivable (Increase) decrease in due from other funds		-	(22) (823)	18 18,436		14,964
(Increase) decrease in prepayments		-	(42,107)	10,430		128,728
Decrease in materials supplies inventory			337	1,571		
Decrease in deferred outflows of resources - pension		_	9,761	73,708		42,211
(Increase) in deferred outflows of resources - OPEB		_	(792)	(10,312)		(2,694)
(Increase) in net pension asset		_	(80)	(1,104)		(259)
(Decrease) in due to other funds		_	(198)	(594)		(200)
Increase (decrease) in accounts payable		_	(.00)	-		(11,160)
(Decrease) in accrued wages and benefits		_	(111)	(694)		(264)
Increase (decrease) in due to other governments		_	(48)	(75)		(57)
(Decrease) in net pension liability		_	(17,966)	(95,888)		(70,567)
Increase (decrease) in net OPEB liability		-	(2,899)	12,156		(13,656)
Increase in deferred			, ,			, ,
inflows of resources - pension		-	8,447	49,596		33,811
Increase in deferred						
inflows of resources - OPEB		-	3,629	11,099		15,015
Increase in compensated absences		-	-	2,997		-
Increase (decrease) in claims payable			 -	 -		-
Net cash provided by (used in)						
operating activities	\$		\$ (66,527)	\$ (81,503)	\$	(113,850)

elf-Funded Health Insurance	elf-Funded Dental Insurance	Risk Retention Insurance	,	elf-Funded Workers' mpensation	elf-Funded rescription Drugs	Centralized Drug Testing	Se	Total Internal ervice Funds
\$ 29,083,478	\$ 2,542,525	\$ _	\$	2,680,795	\$ 8,020,392	\$ -	\$	44,345,198
231,334	-	1,806,888		41,650	1,271,892	-		3,354,979
(419,493)	-	(113,548)		(122,968)	-	-		(1,025,288)
(1,951,561)	(92,036)	(1,708,287)		(119,198)	(1,200,140)	-		(6,266,861)
(15,670)	-	(877)		(2,684)	-	-		(737,002)
(28,327,469)	(1,886,516)	-		(2,346,800)	(7,901,797)	-		(40,462,582)
 <u> </u>	 	 			 	 		(414)
 (1,399,381)	 563,973	 (15,824)		130,795	190,347	 <u> </u>		(791,970)
 	 <u>-</u>	 			 	 		146,500
 303,770	<u>-</u>	 <u>-</u>		<u>-</u>	<u>-</u>	 <u>-</u>		303,770
(1,095,611)	563,973	(15,824)		130,795	190,347	-		(341,700)
9,198,898	2,003,937	11,427,070		7,109,316	3,079,925	2,252		36,538,820
\$ 8,103,287	\$ 2,567,910	\$ 11,411,246	\$	7,240,111	\$ 3,270,272	\$ 2,252	\$	36,197,120
\$ (1,946,318)	\$ 351,873	\$ 141,218	\$	733,375	\$ 215,147	\$ -	\$	(940,751)
-	-	-		-	-	-		20,052
-	-	-		1,606	-	-		16,566
-	-	-		-	-	-		146,341
(934)	219,000	(172,038)		(50,573)	-	-		(46,652)
-	-	-		-	-	-		1,908
127,247	-	29,319		27,512	-	-		309,758
(15,187)	-	(3,719)		(9,481)	-	-		(42,185)
(1,793)	-	(438)		(614)	-	-		(4,288)
(582)	-	(62)		(67)	-	-		(1,503)
24,683	-	-		-	-	-		13,523
(1,069)	-	(219)		(342)	-	-		(2,699)
126	-	(32)		12,031	-	-		11,945
(165,151)	-	(41,081)		(37,371)	-	-		(428,024)
16,487	-	3,776		12,263	-	-		28,127
84,640	-	20,986		26,396	-	-		223,876
18,855	-	4,800		5,879	-	-		59,277
3,415	-	1,666		-	-	-		8,078
 456,200	 (6,900)	 		(589,819)	 (24,800)	 -		(165,319)
\$ (1,399,381)	\$ 563,973	\$ (15,824)	\$	130,795	\$ 190,347	\$ 	\$	(791,970)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL IMAGING LAB FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final 3udget	 Actual	Final I Pos	ce with Budget sitive ative)
Net position at beginning of year	\$ 32,877	\$ 32,877	\$	
Net position at end of year	\$ 32,877	\$ 32,877	\$	-

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CENTRAL SUPPLIES FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	F	ariance with inal Budget Positive (Negative)
Operating revenues:	 	 		
Charges for services	\$ 459,100	\$ 390,697	\$	(68,403)
Other operating revenues	 	1,066		1,066
Total operating revenues	459,100	391,763		(67,337)
Operating expenses:				
Personal services	33.668	19.839		13,829
Contract services	15,226	13,454		1,772
Materials and supplies	475,163	432,132		43,031
Capital outlay and equipment	1,300	554		746
Total operating expenses	 525,357	 465,979		59,378
Operating (loss)	 (66,257)	 (74,216)		(7,959)
Nonoperating revenues:				
Transfer in	 65,000	 65,000		-
Net change in net position	(1,257)	(9,216)		(7,959)
Net position at beginning of year	141,140	141,140		-
Prior year encumbrances appropriated	 7,372	 7,372		
Net position at end of year	\$ 147,255	\$ 139,296	\$	(7,959)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL VEHICLE MAINTENANCE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Operating revenues:			
Charges for services	\$ 476,00	,	\$ 24,271
Other	50		1,144
Total operating revenues	476,50	0 501,915	25,415
Operating expenses:			
Personal services	268,16	8 258,715	9,453
Contract services	64,12	2 36,931	27,191
Materials and supplies	339,57	1 319,031	20,540
Other	60	0 414	186
Capital outlay and equipment	33,30	4 20,689	12,615
Total operating expenses	705,76	5 635,780	69,985
Operating loss	(229,26	5) (133,865)	95,400
Nonoperating revenues:			
Transfer in	223,71	4 81,500	(142,214)
Net change in net position	(5,55	1) (52,365)	(46,814)
Net position at beginning of year	163,43	6 163,436	-
Prior year encumbrances appropriated	28,62	3 28,623	-
Net position at end of year	\$ 186,50	8 \$ 139,694	\$ (46,814)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL TELECOMMUNICATIONS FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Operating revenues:	_	 		_
Charges for services	\$ 965,000	\$ 1,127,040	\$	162,040
Other	<u>-</u>	 505		505
Total operating revenues	 965,000	 1,127,545		162,545
Operating expenses:				
Personal services	95,378	90,725		4,653
Contract services	3,439,256	2,614,939		824,317
Materials and supplies	700	-		700
Capital outlay and equipment	25,972	13,866		12,106
Total operating expenses	 3,561,306	 2,719,530		841,776
Net change in net position	(2,596,306)	(1,591,985)		1,004,321
Net position at beginning of year	3,302,419	3,302,419		-
Prior year encumbrances appropriated	41,556	41,556		-
Net position at end of year	\$ 747,669	\$ 1,751,990	\$	1,004,321

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SELF-FUNDED HEALTH INSURANCE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	F	ariance with inal Budget Positive (Negative)
Operating revenues:	 _			_
Charges for services	\$ 27,248,759	\$ 29,083,478	\$	1,834,719
Investment Income	120,000	303,770		183,770
Other	50,000	 231,334		181,334
Total operating revenues	27,418,759	 29,618,582		2,199,823
Operating expenses: Personal services	423,342 15,906 33,866,689 927 14,048 34,320,912	419,493 15,671 33,464,299 - 7,953 33,907,416		3,849 235 402,390 927 6,095 413,496
Net change in net position	(6,902,153)	(4,288,834)		2,613,319
Net position at beginning of year	4,733,172	4,733,172		-
Prior year encumbrances appropriated	4,465,725	4,465,725		<u>-</u>
Net position at end of year	\$ 2,296,744	\$ 4,910,063	\$	2,613,319

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SELF-FUNDED DENTAL INSURANCE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Fin F	iance with al Budget Positive legative)
Operating revenues:	 			
Charges for services	\$ 2,576,264	\$ 2,542,525	\$	(33,739)
Operating expenses: Employee medical benefits	2,700,830	 2,681,297		19,533
Net change in net position	(124,566)	(138,772)		(14,206)
Net position at beginning of year	1,502,588	1,502,588		-
Prior year encumbrances appropriated	501,348	501,348		-
Net position at end of year	\$ 1,879,370	\$ 1,865,164	\$	(14,206)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL RISK RETENTION INSURANCE FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Operating revenues:					
Other	\$ 2,000,000	\$ 1,806,888	\$	(193,112)	
Operating expenses:					
Personal services	114,616	113,548		1,068	
Contract services	2,637,692	1,910,213		727,479	
Materials and supplies	921	877		44	
Capital outlay	1,151	1,151		-	
Total operating expenses	2,754,380	2,025,789		728,591	
Net change in net position	(754,380)	(218,901)		535,479	
Net position at beginning of year	11,283,019	11,283,019		-	
Prior year encumbrances appropriated	 144,051	 144,051			
Net position at end of year	\$ 10,672,690	\$ 11,208,169	\$	535,479	

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SELF-FUNDED WORKERS' COMPENSATION FOR THE YEAR ENDED DECEMBER 31, 2018

	 Final Budget	 Actual	Fi	riance with nal Budget Positive Negative)
Operating revenues:				
Charges for services	\$ 2,300,000	\$ 2,680,795	\$	380,795
Other	 -	41,650		41,650
Total operating revenues	 2,300,000	 2,722,445		422,445
Operating expenses:				
Personal services	124,903	124,198		705
Materials and supplies	650	561		89
Employee medical benefits	2,608,331	2,466,429		141,902
Other	171	-		171
Capital outlay	2,123	2,123		-
Total operating expenses	 2,736,178	2,593,311		142,867
Operating income (loss)	 (436,178)	 129,134		565,312
Nonoperating revenues:				
Intergovernmental	 <u>-</u>	 1,230		1,230
Net change in net position	(436,178)	130,364		566,542
Net position at beginning of year	7,108,081	7,108,081		-
Prior year encumbrances appropriated	1,233	1,233		-
Net position at end of year	\$ 6,673,136	\$ 7,239,678	\$	566,542

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL SELF-FUNDED PRESCRIPTION DRUG FOR THE YEAR ENDED DECEMBER 31, 2018

	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Operating revenues:					
Charges for services	\$ 8,140,466	\$ 8,020,392	\$	(120,074)	
Other	1,000,000	1,271,892		271,892	
Total operating revenues	 9,140,466	9,292,284		151,818	
Operating expenses:					
Employee medical benefits	 10,620,658	 10,620,656	-	2	
Net change in net position	(1,480,192)	(1,328,372)		151,820	
Net position at beginning of year	2,669,267	2,669,267		-	
Prior year encumbrances appropriated	410,658	410,658		-	
Net position at end of year	\$ 1,599,733	\$ 1,751,553	\$	151,820	

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL CENTRALIZED DRUG TESTING FOR THE YEAR ENDED DECEMBER 31, 2018

		Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Net position at beginning of year	\$	2,252	\$	2,252	\$	-
Net position at end of year	\$	2,252	\$	2,252	\$	-

Agency Funds - Fund Descriptions

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, other governmental units, and/or other funds. Agency funds are purely custodial and thus do not involve the measurement of operations.

Payroll Fund

To maintain and account for the accumulation of payroll withholdings until payment is remitted to third parties.

Undivided Taxes Fund

To account for the collection of various taxes. These taxes are periodically distributed to local governments in the County including Lucas County itself.

Estate Tax Fund

To account for the collection of estate taxes. These taxes are periodically distributed to local governments in the County including Lucas County itself.

Local Government Fund

To maintain and account for the accumulation and disbursement of state revenue sharing monies.

Subdivision Advance Fund

To maintain and account for tax advance distributions to subdivisions within Lucas County.

Recorder's Housing Trust Fees Fund

This accounts for the collection of low and moderate income housing trust fund fees as specified by the ORC. Such fees shall be paid to the Treasurer of State pursuant to section 319.63 of ORC.

Undivided Interest Fund

To account for the collection and distribution of the County investment earnings.

Other Agency Funds

To maintain and account for resources and uses for: taxes, research, deposits, licenses, and estate. Other Agency funds include:

Payment in lieu of Taxes

Grain Tax Escheated Estates Coroner Escrow

Recorder's Housing Trust Fee

Candidacy Fees

Security and Annexation Deposits

Intangibles Miscellaneous Bankruptcy Claims Cigarette Licenses Children's Trust

Mileage Reimbursement Advance Payments

Clerk of Courts Fund

This is to account for auto title, domestic relations, and civil and criminal division collections.

Juvenile Court Fund

This is to account for restitution payments made by youth.

Agency Funds - Fund Descriptions (Continued)

Common Pleas Court - Probate Fund

This is to account for all monies for filings and hearings for the admission of wills, the administration of estates, applications for and administration of guardianships and conservatorships, adult protective services actions, administration of mental illness cases, adoptions, name changes, minor settlement cases, and wrongful death cases.

Children Services Fund

This is to account for collections of custodial, donations, SS/SSI custodial monies, and executive director spending.

Sheriff Fund

This is to account for inmate accounts, prisoner support, furtherance of justice, law enforcement trust, mandatory fines, and the civil branch monies.

Tax Installment Payment Plan (T.I.P.P.) Fund

To account for real estate taxes paid on an installment basis until they can be applied to a current tax bill.

Lucas County Family and Children First Council Fund

To process the accounting transactions as the administrative agent for the council.

Lucas County Board of Health Fund

To process the accounting transactions as the administrative agent for the board of health.

Lucas County Soil and Water Conservation District Fund

To process the accounting transactions as the administrative agent for the soil and water conservation district.

The Olander Park District Fund

To process the accounting transactions as the administrative agent for the park district.

Lucas County Local Emergency Planning Commission Fund

To process the accounting transactions as the administrative agent for the local emergency planning commission.

P-Card Fund

To account for transactions associated with the County's purchase card.

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Balance 12/31/2017	Additions		Reductions		Balance 12/31/2018	
Payroll Fund		_		_				_
Assets:					_			
Equity in pooled cash and investments	\$	1,417,082	\$	193,453,921	\$	194,622,189	\$	248,814
Liabilities:								
Payroll withholdings	\$	1,417,082	\$	193,453,921	\$	194,622,189	\$	248,814
Undivided Taxes Fund								
Assets:								
Equity in pooled cash and investments	\$	25,817,335	\$	643,233,325	\$	651,522,946	\$	17,527,714
Receivables (net of allowances for uncollectibles):		000 404 000		000 005 004		000 101 000		000 005 004
Taxes		839,164,980		922,605,364		839,164,980		922,605,364
Due from other governments Total assets	\$	8,161,539 873,143,854	\$	8,494,895 1,574,333,584	\$	8,161,539 1,498,849,465	\$	8,494,895 948,627,973
Total assets	Ψ	673,143,634	Φ	1,574,555,564	Φ	1,490,049,403	Ψ	940,027,973
<u>Liabilities:</u>								
Undistributed assets	\$	873,143,854	\$	1,574,333,584	\$	1,498,849,465	\$	948,627,973
Estate Tax Fund								
Assets:								
Equity in pooled cash and investments	\$	39,433	\$	500	\$	39,212	\$	721
Liabilities:								
Undistributed assets	\$	39,433	\$	500	\$	39,212	\$	721
Local Government Fund								
Assets:								
Equity in pooled cash and investments	\$	-	\$	30,692,230	\$	30,692,230	\$	-
Receivables (net of allowances for uncollectibles):								
Due from other governments		7,835,313	_	7,772,406	_	7,835,313		7,772,406
Total assets	\$	7,835,313	\$	38,464,636	\$	38,527,543	\$	7,772,406
<u>Liabilities:</u>								
Due to other governments	\$	7,835,313	\$	38,464,636	\$	38,527,543	\$	7,772,406
Subdivision Advance Fund								
Assets:								
Equity in pooled cash and investments	\$		\$	531,232,344	\$	531,231,844	\$	500
<u>Liabilities:</u>								
Undistributed assets	\$		\$	531,232,344	\$	531,231,844	\$	500

Continued

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Balance 2/31/2017	Additions		Reductions		Balance 12/31/2018	
Recorder's Housing Trust Fees Fund						_		_
Assets:								
Equity in pooled cash and investments	\$	337,463	\$	1,362,778	\$	1,406,264	\$	293,977
Liabilities:								
Deposits	\$	337,463	\$	1,362,778	\$	1,406,264	\$	293,977
Undivided Interest Fund								
Assets:								
Equity in pooled cash and investments	\$		\$	5,032,482	\$	5,032,482	\$	
Liabilities:								
Undistributed assets	\$		\$	5,032,482	\$	5,032,482	\$	-
Other Agency Funds								
Assets:								
Equity in pooled cash and investments	\$	16,155	\$	3,504,534	\$	3,352,183	\$	168,506
Cash and cash equivalents in segregated accounts	•	1,622	•	-	•	-	•	1,622
Receivables (net of allowances for uncollectibles):		,-						,-
Due from others		53		61		53		61
Total assets	\$	17,830	\$	3,504,595	\$	3,352,236	\$	170,189
Liabilities:								
Undistributed assets	\$	17,830	\$	3,504,595	\$	3,352,236	\$	170,189
Clerk of Courts Fund								
Assets:								
Equity in pooled cash and investments	\$	1,450,000	\$	-	\$	-	\$	1,450,000
Cash and cash equivalents in segregated accounts		3,354,206		4,492,920		3,354,206		4,492,920
Total assets	\$	4,804,206	\$	4,492,920	\$	3,354,206	\$	5,942,920
Liabilities:								
Deposits	\$	4,804,206	\$	4,492,920	\$	3,354,206	\$	5,942,920
Juvenile Court Fund								
Assets:								
Cash and cash equivalents in segregated accounts	\$	329,626	\$	344,515	\$	329,626	\$	344,515
<u>Liabilities:</u>								
Deposits	\$	329,626	\$	344,515	\$	329,626	\$	344,515

Continued

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

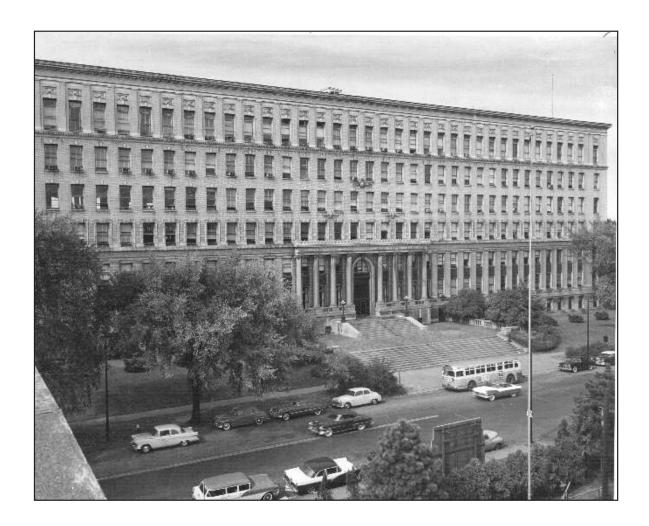
		Balance 2/31/2017	Additions		Reductions		Balance 12/31/2018	
Common Pleas Court - Probate Fund								
Assets:								
Cash and cash equivalents in segregated accounts	\$	207,298	\$	282,786	\$	207,298	\$	282,786
Liabilities:								
Deposits	\$	207,298	\$	282,786	\$	207,298	\$	282,786
Children Services Fund								
Assets:								
Cash and cash equivalents in segregated accounts	\$	1,276,349	\$	1,212,248	\$	1,276,349	\$	1,212,248
Liabilities:								
Deposits	\$	1,276,349	\$	1,212,248	\$	1,276,349	\$	1,212,248
a								
Sheriff Fund								
Assets: Cash and cash equivalents in segregated accounts	\$	27,934	\$	_	\$	4,316	\$	23,618
	Ψ	27,004	<u> </u>		Ψ	4,010	Ψ	20,010
<u>Liabilities:</u>	œ.	27.024	æ		æ	4 24 0	œ.	22.040
Deposits	\$	27,934	\$		\$	4,316	\$	23,618
T.I.P.P. Program Fund								
Assets:								
Equity in pooled cash and investments	\$		\$	11,245,928	\$	11,245,928	\$	-
<u>Liabilities:</u>								
Deposits	\$	-	\$	11,245,928	\$	11,245,928	\$	-
Lucas County Family and Children First Council Fund								
Assets:								
Equity in pooled cash and investments	\$	214,382	\$	6,196,146	\$	6,122,768	\$	287,760
Liabilities:	-		-					
Deposits	\$	214,382	\$	6,196,146	\$	6,122,768	\$	287,760

Continued

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Balance 12/31/2017	Additions			Reductions		Balance 12/31/2018	
Lucas County Board of Health Fund		_		·				_	
Assets:	_		_		_				
Equity in pooled cash and investments	\$	1,618,088	\$	16,522,594	\$	15,078,129	\$	3,062,553	
<u>Liabilities:</u>									
Due to other governments	\$	1,618,088	\$	16,522,594	\$	15,078,129	\$	3,062,553	
Lucas County Soil and Water Conservation District Fund									
Assets:	•	000 404	•	000 004	•	057.077	•	044.004	
Equity in pooled cash and investments	\$	200,434	\$	298,634	\$	257,377	\$	241,691	
<u>Liabilities:</u>									
Due to other governments	\$	200,434	\$	298,634	\$	257,377	\$	241,691	
The Olander Park District Fund									
Assets:	Φ.	454.044	•	4 505 404	Φ.	4 000 000	Φ.	000 540	
Equity in pooled cash and investments	\$	154,344	\$	1,565,431	\$	1,033,229	\$	686,546	
<u>Liabilities:</u>									
Due to other governments	\$	154,344	\$	1,565,431	\$	1,033,229	\$	686,546	
Lucas County Local Emergency Planning Commission Fund									
Assets:	œ	140 140	æ	70.007	¢	72.200	æ	450 757	
Equity in pooled cash and investments	\$	146,149	\$	79,897	\$	72,289	\$	153,757	
<u>Liabilities:</u>									
Due to other governments	\$	146,149	\$	79,897	\$	72,289	\$	153,757	
P-Card Fund									
Assets:	Φ.		•	4 000 700	Φ.	4 000 700	Φ.		
Equity in pooled cash and investments	\$		\$	1,883,792	\$	1,883,792	\$		
<u>Liabilities:</u>									
Deposits	\$		\$	1,883,792	\$	1,883,792	\$	<u>-</u>	
Total Agency Funds									
Assets:									
Equity in pooled cash and investments	\$	31,410,865	\$	1,446,304,536	\$	1,453,592,862	\$	24,122,539	
Cash and cash equivalents in segregated accounts Receivables (net of allowances for uncollectibles):		5,197,035		6,332,469		5,171,795		6,357,709	
Taxes		839,164,980		922,605,364		839,164,980		922,605,364	
Due from others		53		61		53		61	
Due from other governments		15,996,852		16,267,301		15,996,852		16,267,301	
Total assets	\$	891,769,785	\$	2,391,509,731	\$	2,313,926,542	\$	969,352,974	
Liabilities:									
Due to other governments	\$	9,954,328	\$	56,931,192	\$	54,968,567	\$	11,916,953	
Payroll withholdings		1,417,082		193,453,921		194,622,189		248,814	
Deposits		7,197,258		27,021,113		25,830,547		8,387,824	
Undistributed assets		873,201,117		2,114,103,505		2,038,505,239		948,799,383	
Total liabilities	\$	891,769,785	\$	2,391,509,731	\$	2,313,926,542	\$	969,352,974	

Lucas County Architecture: Past and Present



The Willys-Overland Administration Building, 1950. A photo of the Georgian Revival Style Administration Building of the Willys-Overland Company at Jeep Parkway in Toledo, Ohio. The Parkway Annex's use as an automobile assembly plant dates from 1910, when it was purchased by Willys-Overland. The plant began producing the Jeep in the 1940s and was renamed the Toledo Assembly Plant when Chrysler purchased American Motors (AMC) in 1987. Basic assembly and painting of the Wrangler body was done at the Parkway plant through 2006, when it was closed.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.

Statistical Section



The front facade of the Historic Hillcrest building, which reopened in 1999 as an apartment building. Built in 1929, the building was also known as the Hillcrest Arms Apartment Hotel.

Photo courtesy of the Historic Hillcrest.

Statistical Section

This part of the Lucas County's Comprehensive Annual Financial Report presents detailed information as a context for understanding the County's financial statements, note disclosures, and required supplementary information as it relates to the County's overall financial position.

Contents	<u>Page</u>
Financial Trends	254
These tables contain trend information that summarizes how the County's financial performance has changed over time.	
Revenue Capacity	264
These tables contain information that assists in understanding the County's revenue sources and tax structure.	
Debt Capacity	278
These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Demographic and Economic Information	287
These tables indicate demographic and economic indicators that assist in understanding the County's overall economic environment as is relates to the County's financial position.	
Operating Information	290
These tables contain service and infrastructure data which assists in evaluating the County's financial reports relative to the services the County provides.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Report of the corresponding year.

TABLE 1 LUCAS COUNTY, OHIO

NET POSITION BY COMPONENT LAST TEN YEARS (Amounts in 000's)

	 2018	2017 ⁽¹⁾	 2016		2015
Governmental Activities:			_	·-	
Net investment in capital assets	\$ 214,821	\$ 211,940	\$ 213,982	\$	211,446
Invested in capital assets, net of related debt	-	-	-		-
Restricted	102,742	116,938	106,148		103,579
Unrestricted	 (107,256)	 (97,950)	 31,570		17,443
Total Governmental Activities Net Position	 210,307	 230,928	 351,700		332,468
Business-type Activities:					
Net investment in capital assets	80,277	78,391	78,880		81,791
Invested in capital assets, net of related debt	-	-	-		-
Unrestricted	 28,417	 27,702	 29,918	-	25,075
Total Business-type Activities Net Position	 108,694	 106,093	 108,798	-	106,866
Primary Government:					
Net investment in capital assets	295,098	290,331	292,862		293,237
Invested in capital assets, net of related debt	-	-	-		-
Restricted	102,742	116,938	106,148		103,579
Unrestricted	 (78,839)	(70,248)	 61,488		42,518
Total Primary Government Net Position	\$ 319,001	\$ 337,021	\$ 460,498	\$	439,334

¹ 2017 amounts were restated to reflect the implementation of GASB Statement No. 75.

 2014	 2013	 2012	2011		 2010	 2009
\$ 210,484	\$ 200,849	\$ 188,730	\$	183,061	\$ -	\$ -
-	-	-		-	175,462	156,501
92,712	98,567	109,189		144,680	173,835	162,436
(6,551)	84,283	79,494		69,972	 45,766	 41,451
296,645	 383,699	 377,413		397,713	 395,063	 360,388
82,152	81,615	81,774		83,570	_	-
-	-	-		-	80,659	79,710
23,393	23,504	21,637		18,037	15,105	15,580
 105,545	 105,119	 103,411		101,607	 95,764	95,290
292,636	282,464	270,504		266,631	-	-
-	-	-		-	256,121	236,211
92,712	98,567	109,189		144,680	173,835	162,436
16,842	 107,787	 101,131		88,009	 60,871	 57,031
\$ 402,190	\$ 488,818	\$ 480,824	\$	499,320	\$ 490,827	\$ 455,678

TABLE 2 LUCAS COUNTY, OHIO

CHANGES IN NET POSITION LAST TEN YEARS (Amounts in 000's)

Program Revenues:		2018	2017	2016	2015	
Primary Government			 _	 		
Governmental activities: Charges for Services						
General government -						
Legislative and executive	\$	20,550	\$ 19,267	\$ 16,769	\$	16,411
Judicial		8,752	8,412	9,363		9,820
Public safety		8,278	6,963	6,419		6,763
Public works		3,723	2,810	2,817		4,455
Health		3,496	4,549	5,521		5,859
Human services		4	10	3		6
Conservation and recreation		-	-	-		-
Interest and fiscal charges		-	2,415	54		1,500
Operating grants and contributions		164,172	164,911	167,255		168,288
Capital grants and contributions		1,586	2,190	1,400		1,982
Total Governmental Activities Program Revenues		210,561	211,527	209,601		215,084
Business-type activities: Charges for Services						
Water supply		2,496	2,368	2,273		2,034
Wastewater treatment		6,757	6,293	6,056		6,213
Sewer system		2,090	2,061	1,946		2,079
Sanitary engineer		5,651	5,559	5,421		5,049
Solid waste		3,193	3,266	4,018		3,053
Parking facilities		288	236	194		209
Operating grants and contributions		11,201	9,950	9,612		9,360
Capital grants and contributions		4,525	 2,537	 2,118		1,731
Total Business-type Activities Program Revenues		36,201	 32,270	 31,638		29,728
Total Primary Government Program Revenues		246,762	 243,797	 241,239		244,812
Expenses:						
Governmental activities: Charges for Services						
General government -						
Legislative and executive		65,781	62,125	66,737		59,538
Judicial		66,933	69,612	60,063		56,315
Public safety		95,758	98,253	87,127		81,589
Public works		20,840	20,206	14,997		17,328
Health		103,919	102,345	102,827		96,919
Human services		102,793	103,304	91,813		87,537
Conservation and recreation		14,367	13,809	14,560		14,378
Other		,		,,,,,,		,
Interest and fiscal charges		4,029	3,587	4,134		4,552
Note issuance costs		- 1,020	-	-		1,002
Total Governmental Activities Expense		474,420	473,241	442,258		418,156
Business-type activities:			_			
Water supply		2,959	3,566	3,114		3,115
Wastewater treatment		8,388	6,449	5,942		5,482
Sewer system		3,025	4,955	5,438		3,434
Sanitary engineer		7,298	5,209	4,436		5,081
Stormwater utility		-	-	-		-
Solid waste		11,680	11,424	10,634		11,220
Parking facilities		292	204	152		225
Total Business-type Activities Program Expense		33,642	31,807	29,716		28,557
Total Primary Government Program Expense		508,062	 505,048	 471,974		446,713
						

\$ 16,622 \$ 17,444 \$ 18,097 \$ 15,325 \$ 9,264 8,518 8,367 8,547 5,294 4,867 4,979 4,042 3,495 3,370 3,099 684 5,281 5,249 6,830 7,126 4 7 17 22	8,994 5,345	\$ 16,824 9,859
9,264 8,518 8,367 8,547 5,294 4,867 4,979 4,042 3,495 3,370 3,099 684 5,281 5,249 6,830 7,126	8,994 5,345	
5,294 4,867 4,979 4,042 3,495 3,370 3,099 684 5,281 5,249 6,830 7,126	5,345	9,859
3,495 3,370 3,099 684 5,281 5,249 6,830 7,126		
5,281 5,249 6,830 7,126		1,522
	2,931	283
4 7 17 22	7,446	7,552
	31	27
56 5	-	1,847
2,943 2,214 17 187	-	-
184,381 161,413 157,989 194,806	222,284	218,008
1,039 907 4,129 6,187	6,362	3,938
228,323 203,989 203,580 236,931	269,156	259,860
2,137 1,989 1,895 1,228	713	184
5,884 6,850 5,894 6,089	6,688	4,190
2,101 1,835 1,541 1,128	351	305
4,853 4,878 5,334 4,833	1,278	567
3,050 2,293 2,364 1,880	1,619	1,342
146 204 232 160	247	169
9,628 9,770 9,020 4,984	151	7
2,036 2,000 1,474 3,940	548	
29,835 29,819 27,754 24,242	11,595	6,764
258,158 233,808 231,334 261,173	280,751	266,624
54,548 48,338 51,782 42,123 55,723 53,952 52,654 59,855 78,649 70,485 71,705 73,539 29,105 23,577 19,921 14,041 108,120 102,362 127,667 140,443 90,948 86,005 85,990 89,826 14,176 14,209 15,946 17,604 - - - - 4,595 4,669 4,942 5,408 - 48 - - 435,864 403,645 430,607 442,839	43,523 57,514 75,891 22,753 134,794 102,068 16,715 - 5,714 - 458,972	50,480 59,233 73,038 15,936 139,889 132,053 9,266 2,656 5,620
0.000		
3,032 3,435 2,618 3,246	4,266	2,872
4,842 4,848 4,952 6,125	5,221	4,699
3,428 3,726 3,101 2,938	2,905	3,097
4,569 5,064 4,550 4,369	4,531	4,417
10.076 40.025 40.440 5.000	66 1.767	259
10,976 10,825 10,442 5,300 147 265 558 258	1,767 506	2,662 570
147 265 558 258 26,994 28,163 26,221 22,236	19,262	18,576
462,858 431,808 456,828 465,075	478,234	506,747

TABLE 2 LUCAS COUNTY, OHIO

CHANGES IN NET POSITION (continued) LAST TEN YEARS (Amounts in 000's)

	2018	2017	2016	2015	
Net (Expense)/Revenue:					
Governmental Activities	\$ (263,859)	\$ (261,714)	\$ (232,657)	\$ (203,072)	
Business-type Activities	2,559	463	1,922	1,171	
Total Primary Government Net Expense	(261,300)	(261,251)	(230,735)	(201,901)	
General Revenues:					
Property Tax	116,020	108,627	109,509	105,616	
Sales Tax	100,176	102,017	106,284	100,294	
Other Tax	7,246	6,671	6,422	5,720	
Grant and Entitlements not restricted to specific					
programs	11,508	33,248	21,894	19,495	
Investment Income	5,052	3,753	2,497	2,022	
Increse (decrease) in fair value of investments	444	(840)	(592)	(261)	
Other	2,792	2,622	5,774	6,009	
Transfers					
Total Governmental Activities	243,238	256,098	251,788	238,895	
Business-type Activities					
Other	42	192	10	151	
Transfers					
Total Business-type Activities	42	192	10	151	
Total Primary Government	243,280	256,290	251,798	239,046	
Change in Net Position:					
Governmental Activities	(20,621)	(5,616)	19,131	35,823	
Business-type Activities	2,601	655	1,932	1,322	
Total Primary Government Change in Net Position	\$ (18,020)	\$ (4,961)	\$ 21,063	\$ 37,145	

 2014	 2013	 2012 2011		2011	 2010		2009	
\$ (207,541) 2,841	\$ (199,656) 1,656	\$ (227,027) 1,533	\$	(205,908) 2,006	\$ (189,816) (7,667)	\$	(228,311) (11,812)	
 (204,700)	(198,000)	(225,494)		(203,902)	(197,483)		(240,123)	
99,531	88,559	90,098		91,425	92,211		98,145	
82,062	76,916	75,013		72,654	68,196		64,431	
5,348	5,000	5,114		4,881	4,486		4,160	
21,811	23,077	21,394		21,871	26,653		43,127	
1,564	1,229	1,923		3,087	4,958		5,057	
(7)	(1,028)	-		-	-		-	
5,144	12,189	13,185		15,939	27,987		31,997	
 	 	 		(114)	 -		(784)	
 215,453	205,942	 206,727		209,743	224,491		246,133	
942	52	271		2,059	8,141		4,626	
 	 	 		114	 		784	
 942	 52	 271		2,173	 8,141		5,410	
 216,395	 205,994	 206,998		211,916	 232,632		251,543	
7,912	6,286	(20,300)		3,835	34,675		17,822	
 3,783	 1,708	 1,804		4,179	 474		(6,402)	
\$ 11,695	\$ 7,994	\$ (18,496)	\$	8,014	\$ 35,149	\$	11,420	

TABLE 3 LUCAS COUNTY, OHIO

FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS (Amounts in 000's)

	2018		2017	2016	2015
General Fund:					
Nonspendable	\$ 2,155	\$	1,935	\$ 1,526	\$ 1,416
Restricted	294		276	266	276
Committed	5,187		4,849	4,808	5,870
Assigned	2,656		2,984	8,385	1,634
Unassigned	50,224		49,149	33,077	41,176
Reserved	-		-	-	-
Unreserved	 -	-	-	 	
Total General Fund	 60,516		59,193	 48,062	 50,372
All Other Governmental Funds: Nonspendable	1,435		1,874	2,160	2,056
Restricted	136,442		119,426	102,994	89,990
Committed	30,814		18,740	12,707	8,502
Unassigned (deficit)	(2,429)		(484)	(191)	(346)
Reserved	-		-	-	-
Unreserved, Undesignated, Reported in:					
Special Revenue funds	-		-	-	-
Debt Service funds	-		-	-	-
Capital Projects funds	 		<u>-</u>	 <u>-</u>	
Total All Other Governmental Funds	 166,262		139,556	 117,670	 100,202
Total Governmental Funds	\$ 226,778	\$	198,749	\$ 165,732	\$ 150,574

Note: The County implemented GASB Statement No. 54 in 2011.

	2014	 2013	-	2012	2011		2010		2009	
\$	1,161	\$ 1,110	\$	1,596	\$	1,709	\$	_	\$	-
	268	260		259		281		-		-
	6,698	6,105		5,714		4,933		-		-
	4,214	978		472		582		-		-
	32,808	36,895		31,508		26,998		-		-
	-	-		-		-		478		996
		 <u> </u>				<u>-</u>		27,887		28,045
	45,149	 45,348		39,549		34,503		28,365		29,041
	721	771		916		726		-		-
	76,224	75,982		87,618		105,760		-		-
	9,766	9,388		8,427		7,337		-		-
	(4,035)	(5,126)		(4,223)		(7,166)		-		-
	-	-		-		-		19,009		25,071
	-	-		-		-		96,284		84,373
	-	-		-		-		8,400		(520)
-		 -		-		-		(13,935)		(83,946)
	82,676	 81,015		92,738		106,657		109,758		24,978
\$	127,825	\$ 126,363	\$	132,287	\$	141,160	\$	138,123	\$	54,019

TABLE 4 LUCAS COUNTY, OHIO

CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS LAST TEN YEARS (Amounts in 000's)

	2	018	 2017	 2016	 2015
Revenues:					
Taxes	\$	222,505	\$ 218,665	\$ 220,767	\$ 208,025
Charges for services		37,151	36,129	35,527	36,615
Licenses and permits		2,121	1,259	1,062	1,098
Fines and forfeitures		1,236	1,160	1,089	1,069
Intergovernmental		181,123	195,555	181,248	181,449
Special assessments		3,482	3,622	3,722	3,761
Investment income		5,383	2,793	2,456	3,083
Rental income and other revenue		9,386	9,198	13,749	12,194
Total revenues		462,387	468,381	 459,620	447,294
Expenditures:					
Current:					
General government:					
Legislative and executive		55,224	54,112	65,890	55,381
~		,	•	,	,
Judicial		61,590	60,559	58,159	55,859
Public safety		82,942	82,842	81,292	78,966
Public works		18,036	16,884	18,963	19,382
Health		100,911	98,281	102,247	96,382
Human services		96,408	95,240	89,913	88,737
Conservation and recreation		14,332	13,933	7,546	14,467
Capital outlay		6,768	6,366	10,327	5,377
Miscellaneous		240	190	494	1
Debt service:					
Principal retirement		3,920	4,015	5,369	5,635
Interest and fiscal charges		3,374	3,064	4,309	4,456
Bond issuance costs		214	396	425	114
Note issuance costs		29	55	69	55
Total expenditures		443,988	435,937	445,003	424,812
Excess (deficiency) of revenues					
over (under) expenditures		18,399	 32,444	 14,617	 22,482
Other financing sources (uses):					
Issuance of loans		143	457	16	300
Bond issuance		9,255	27,300	39,815	7,790
Refunded bonds redeemed		· -	(28,159)	(40,048)	(7,817)
Debt issued, net of premium/(discount)		_	(==,:==,	-	(-,,
Special assessment bonds issued		_	_	_	_
Premium on bonds issued		378	778	658	141
Premium on notes issued		570	179	251	1-71
		_		23	39
Capital lease transaction		-	138		
Transfers in		28,538	26,582	24,764	19,243
Transfers (out)		(28,685)	 (26,702)	 (24,939)	 (19,428)
Total other financing sources (uses)		9,629	 573	540	268
Net change in fund balances	\$	28,028	\$ 33,017	\$ 15,157	\$ 22,750
Debt service as a percentage of noncapital					
expenditures		1.7%	1.7%	2.3%	2.5%

2014	2013	2012	2011	2010	2009
\$ 187,059	\$ 169,051	\$ 170,468	\$ 167,847	\$ 164,434	\$ 166,056
35,123	34,805	34,894	32,535	35,914	32,723
1,104	940	910	840	810	727
768	708	577	539	674	973
199,088	184,641	200,570	224,174	246,625	258,441
3,857	3,957	3,841	1,963	3,193	2,137
1,608	1,264	2,024	3,088	4,695	5,057
14,279	13,080	15,125	18,219	30,894	36,158
442,886	408,446	428,409	449,205	487,239	502,272
49,475	45,409	49,267	37,123	37,480	39,810
54,177	53,906	52,250	57,839	60,479	58,413
79,739	70,650	74,187	75,257	76,059	71,442
31,231	28,338	17,161	13,289	21,996	15,048
107,565	102,213	127,742	140,159	134,703	138,186
90,835	85,871	86,038	89,493	101,560	130,007
14,135	14,199	15,958	17,322	16,547	9,131
3,691	2,600	3,405	2,218	7,489	69,684
1,445	719	451	638	567	2,639
5,358	5,808	5,770	6,898	5,458	5,469
4,687	4,810	5,111	5,452	4,818	7,007
34	-	-	70	635	-
46	48	61	55	67	
442,418	414,571	437,401	445,813	467,858	546,836
468_	(6,125)	(8,992)	3,392	19,381	(44,564)
97	47	-	-	<u>-</u>	1,204
715	-	-	-	_	-
-	-	-	(4,423)	(14,210)	_
-	-	147	4,461	78,757	215
-	-	-	-	-	1,250
35	-	-	-	-	, -
144	155	-	99	158	_
42	62	22	124	68	128
18,597	17,167	16,586	23,670	26,860	23,692
(18,637)	(17,229)	(16,636)	(24,286)	(26,910)	(25,040)
993	202	119	(355)	64,723	1,449
\$ 1,461	\$ (5,923)	\$ (8,873)	\$ 3,037	\$ 84,104	\$ (43,115)
2.4%	2.7%	2.6%	2.9%	2.3%	2.6%

TABLE 5 LUCAS COUNTY, OHIO

GOVERNMENTAL REVENUES BY SOURCE LAST TEN YEARS (Amounts in 000's)

Year	Tangible	General & Tangible Personal Property Tax		Sales Tax		Lodging Tax		Investment Income		Charges for Services		Fines & Forfeitures	
2009	\$	97,555	\$	64,341	\$	4,160	\$	5,057	\$	32,723	\$	973	
2010		91,873		68,074		4,487		4,695		35,914		674	
2011		90,931		72,035		4,881		3,088		32,535		539	
2012		90,163		75,190		5,114		2,024		34,894		578	
2013		87,395		76,656		5,000		1,264		34,805		708	
2014		100,230		81,481		5,348		1,608		35,123		768	
2015		104,326		97,979		5,720		1,931		36,615		1,069	
2016		108,091		106,254		6,422		2,456		35,527		1,089	
2017		108,825		103,169		6,671		2,793		36,129		1,160	
2018		115,429		99,830		7,246		5,383		37,151		1,236	

Licenses & Permits		Special Assessments		ntergov- rnmental Revenue	 Other	Total		
\$ 727	\$	2,137	\$	258,441	\$ 36,158	\$	502,272	
810		3,193		246,625	30,894		487,239	
840		1,963		224,174	18,219		449,205	
910		3,841		200,570	15,125		428,409	
940		3,957		184,641	13,080		408,446	
1,104		3,857		199,088	14,279		442,886	
1,098		3,761		182,601	12,194		447,294	
1,062		3,722		181,248	13,749		459,620	
1,259		3,622		195,555	9,198		468,381	
2,121		3,482		181,123	9,386		462,387	

TABLE 6 LUCAS COUNTY, OHIO

ASSESSED AND ACTUAL VALUE OF REAL PROPERTY LAST TEN YEARS (Amounts in 000's)

Tax/Levy Collection Year	A	idential and gricultural erty Assessed Value	li	nmercial and ndustrial erty Assessed Value	blic Utility ssessed Value	Fotal Real Assessed Value	 al Direct x Rate
2008/2009	\$	6,562,532	\$	2,123,771	\$ 8,555	\$ 8,694,858	\$ 14.07
2009/2010		5,739,765		2,095,040	10,994	7,845,799	14.07
2010/2011		5,726,573		2,046,868	11,472	7,784,913	14.07
2011/2012		5,705,432		1,989,810	12,548	7,707,790	14.07
2012/2013		4,896,533		1,876,834	12,720	6,786,086	15.07
2013/2014		4,885,553		1,857,161	12,150	6,754,864	16.92
2014/2015		4,900,579		1,865,350	12,795	6,778,724	17.07
2015/2016		4,997,756		1,852,208	15,941	6,865,905	17.07
2016/2017		5,017,167		1,866,701	18,606	6,902,474	17.37
2017/2018		5,034,294		1,867,742	23,961	6,925,997	17.37

Residential and Agricultural Effective Tax Rate	Commercial and Industrial Effective Tax Rate	 Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
12.685674	13.150161	\$ 24,842,451	35.0%
13.177727	13.275849	22,416,569	35.0%
13.184499	13.375904	22,242,609	35.0%
13.192758	13.461358	22,022,257	35.0%
14.342377	14.565695	19,388,818	35.0%
16.774767	16.821007	19,299,611	35.0%
16.924865	16.971050	19,367,783	35.0%
16.695456	16.972031	19,616,871	35.0%
17.005977	17.272290	19,721,354	35.0%
17.027117	17.272742	19,788,563	35.0%

TABLE 7 LUCAS COUNTY, OHIO

PROPERTY TAX RATES-DIRECT AND OVERLAPPING GOVERNMENTS¹ LAST TEN YEARS

(Per \$1,000 of Assessed Valuation)

Taxable Year/Collection Year:	2	017/2018	2016/2017		2015/2016		2014/2015	
Lucas County Levied Funds:								
General Fund	\$	2.00	\$	2.00	\$	2.00	\$	2.00
Board of Developmental Disabilities		6.00		6.00		6.00		6.00
Children Sevices Board		3.65		3.65		3.25		3.25
Mental Health & Recovery		2.50		2.50		2.50		2.50
Senior Services		0.60		0.60		0.60		0.60
Science & Natural History		0.17		0.17		0.17		0.17
9-1-1 Emergency Telephone Sys.		0.70		0.70		0.70		0.70
Zoo Improvement		1.00		1.00		1.00		1.00
Zoo Operating		0.75		0.75		0.85		0.85
Total Lucas County Direct Tax Rate		17.37		17.37		17.07		17.07
Other Countywide Taxes:								
Metroparks		2.30		2.30		2.30		2.30
Toledo-Lucas County Port Authority		0.40		0.40		0.40		0.40
Total Countywide Rates	\$	20.07	\$	20.07	\$	19.77	\$	19.77
Other Area-wide Taxes:								
Toledo Area Regional Transportation Authority								
(TARTA) ²	\$	2.50	\$	2.50	\$	2.50	\$	2.50
Toledo-Lucas County Library ³	\$	3.70	\$	2.90	\$	2.90	\$	2.90

¹⁾ Represents gross property tax rates, with totals determined by a combination of the County-wide rates and the applicable tax rates for the school district, township, and municipality in which property is located.

2) TARTA is not levied in every County taxing district, but is levied in:

City of Maumee Village of Ottawa Hills City of Sylvania City of Toledo City of Waterville Sylvania Township

3) The Toledo-Lucas County Public Library levy is in all Lucas County taxing districts except the Swanton School District, which is served by the Swanton Public Library.

201	2013/2014		2012/2013		2011/2012		2010/2011		2009/2010		2008/2009	
\$	2.00	\$	2.00	\$	2.00	\$	2.00	\$	2.00	\$	2.00	
	6.00		5.00		5.00		5.00		5.00		5.00	
	3.25		2.40		2.40		2.40		2.40		2.40	
	2.50		2.50		1.50		1.50		1.50		1.50	
	0.45		0.45		0.45		0.45		0.45		0.45	
	0.17		0.17		0.17		0.17		0.17		0.17	
	0.70		0.70		0.70		0.70		0.70		0.70	
	1.00		1.00		1.00		1.00		1.00		1.00	
	0.85		0.85		0.85		0.85		0.85		0.85	
	16.92		15.07		14.07		14.07		14.07		14.07	
	2.30		2.30		1.70		1.70		1.70		1.70	
	0.40		0.40		0.40		0.40		0.40		0.40	
\$	19.62	\$	17.77	\$	16.17	\$	16.17	\$	16.17	\$	16.17	
\$	2.50	\$	2.50	\$	2.50	\$	2.50	\$	2.50	\$	2.50	
\$	2.90	\$	2.90	\$	2.00	\$	2.00	\$	2.00	\$	2.00	

Continued

TABLE 7 LUCAS COUNTY, OHIO

PROPERTY TAX RATES-DIRECT AND OVERLAPPING GOVERNMENTS (Continued) LAST TEN YEARS

(per \$1,000 of Assessed Valuation)

Taxable Year/Collection Year:	<u>2017/2018</u> <u>2016/2017</u>		<u>6/2017</u>	2015/2016		<u>2</u>	<u>014/2015</u>	
School Districts:								
Anthony Wayne	\$	73.77	\$	73.78	\$	71.30	\$	71.30
Evergreen		43.60		44.10		44.20		44.40
Maumee		88.65		88.65		88.65		88.75
Oregon		69.70		69.75		69.65		65.60
Otsego		46.20		46.20		47.00		46.85
Ottawa Hills		139.05		139.05		140.05		142.65
Springfield		78.55		80.32		80.53		74.75
Swanton		60.30		62.75		62.56		62.64
Swanton Public Library ³		1.50		1.50		1.50		1.50
Sylvania		88.56		88.45		83.30		83.50
Sylvania Area Joint Rec Dist1		2.11		2.11		2.10		2.10
Toledo		73.58		73.58		73.10		73.10
Washington		83.50		83.50		83.50		83.50
Career Centers:								
Four County		4.20		4.20		3.20		3.20
Penta County		3.20		3.20		3.20		3.20
Townships:								
Harding		5.05		5.05		5.05		5.05
Jerusalem		10.75		10.75		10.75		9.75
Monclova		7.50		7.50		7.50		7.50
Providence		6.95		6.95		6.95		6.95
Richfield		8.40		8.40		8.40		8.30
Spencer		4.50		4.50		8.00		8.00
Springfield		11.20		11.20		11.20		11.20
Swanton		6.10		6.10		6.10		6.10
Sylvania		23.07		23.07		23.07		22.97
Olander Park ²		1.00		0.20		0.70		0.70
Washington		30.50		30.50		30.50		30.50
Waterville		14.60		14.60		14.60		14.60
Municipalities:								
Village of Berkey		4.00		4.00		4.00		4.00
Village of Harbor View		7.00		7.00		7.00		7.00
Village of Holland		0.80		0.80		0.80		0.80
City of Maumee		3.70		3.70		3.70		3.70
City of Oregon		2.50		2.50		2.50		2.50
Village of Ottawa Hills		8.00		8.00		8.00		8.00
Village of Swanton		5.00		5.00		5.00		5.00
City of Sylvania		5.10		5.10		5.10		5.10
City of Toledo		4.40		4.40		4.40		4.40
City of Waterville		3.70		3.70		3.50		3.50
Village of Whitehouse		3.50		3.50		3.50		3.50

¹⁾ The Sylvania Area Joint Recreation District is levied in the same districts as the Sylvania Schools.

²⁾ The Olander Park System System is levied in the same taxing districts as Sylvania Township.

³⁾ The Swanton Public Library is levied in the same districts as the Swanton Public School System.

2013/2014	2012/2013	2011/2012	2010/2011	2009/2010	2008/2009
\$ 71.60	\$ 67.10	\$ 66.80	\$ 66.80	\$ 66.80	\$ 66.70
46.05	46.05	46.35	46.45	46.45	46.85
84.95	84.55	84.65	79.45	79.45	75.25
65.60	66.30	65.40	65.40	65.40	65.40
49.20	46.60	47.15	47.35	47.35	48.65
142.65	135.65	134.75	133.05	126.05	125.85
75.15	75.15	75.05	75.05	70.85	70.85
63.19	64.13	64.15	63.69	63.39	63.39
1.50	1.50	1.50	0.50	0.50	0.50
83.60	83.60	83.00	78.30	77.70	77.69
2.10	2.10	1.65	1.65	1.62	1.62
67.40	67.40	65.90	65.70	67.70	66.90
78.60	78.60	78.60	73.70	73.70	73.70
3.20	3.20	3.20	3.20	3.20	3.20
3.20	3.20	3.20	3.20	3.20	3.20
5.05	5.05	5.05	3.30	4.80	4.80
9.75	9.75	9.75	9.75	9.75	9.75
7.50	7.50	6.70	5.20	5.20	5.20
6.95	6.95	6.95	6.95	6.95	6.95
8.20	8.10	8.30	8.30	8.30	8.00
8.00	8.00	8.00	8.00	8.00	8.00
11.20	8.10	8.10	8.10	8.10	8.10
5.30	4.90	4.90	4.90	4.90	4.90
21.47	21.47	20.72	19.97	19.97	19.97
0.70	0.70	0.70	0.70	0.70	0.70
26.75	26.75	26.75	26.75	26.75	24.25
14.00	10.50	10.50	10.50	10.50	10.50
4.00	4.00	2.50	2.50	4.50	4.50
7.00	7.00	7.00	7.00	7.00	7.00
0.80	0.80	0.80	0.80	0.80	0.80
3.70	3.70	3.70	3.70	3.70	3.70
4.00	3.50	3.50	3.50	3.50	3.50
4.10	4.10	4.10	4.10	4.10	4.10
4.50	4.50	4.50	4.50	4.50	4.50
5.10	5.10	5.10	3.60	3.60	3.60
4.40	4.40	4.40	4.40	4.40	4.40
3.50	3.50	3.50	3.50	3.50	3.50
3.50	3.50	3.50	3.50	3.50	3.50

TABLE 8 LUCAS COUNTY, OHIO

TOP TEN PRIVATE SECTOR PRINCIPAL TAXPAYERS
AS OF DECEMBER 31, 2018 AND DECEMBER 31, 2009
(Amounts in 000's)

<u>Firm</u>	8 Assessed Real state Values	2018 Percent Assessed Value to Total 2018 Assessed Property Values		
GLP Capital LP	\$ 56,561	0.82%		
DFG	18,263	0.26%		
Kroger Co/Topvalco	15,193	0.22%		
Seagate Land Partners LLC	11,422	0.16%		
Wal Mart Real Estate Business Trust	10,050	0.15%		
Star-West Franklin Park Mall LLC	9,463	0.14%		
Meijer Stores	9,409	0.14%		
Ramco	9,246	0.13%		
Realty Income Properties 25 LLC	9,086	0.13%		
The Andersons LLC	8,302	0.12%		
Totals	\$ 156,995	2.27%		

^a Does not include hospitals, governments, or other non-profits whose property is typically exempted upon application with the State of Ohio. It also does not include property held in the name of title companies, who generally hold title to property with a beneficiary distinctly different from the title company. Also, based on the 2017 property values, collected during 2018.

	 sessed Real te Values	2009 Percent Assessed Value to Total 2009 Assessed Property Values
Empirian CKT LLC	\$ 15,711	0.18%
Westfield/Franklin Park Mall	14,991	0.17%
Meijer Stores	14,099	0.16%
Wal Mart/Scott Lee	13,186	0.15%
One Seagate Partners LLC	12,950	0.15%
The Andersons	11,975	0.14%
Harvey Tolson/Fordmau LLC	10,239	0.12%
Reynolds Road Fitness Center	8,861	0.10%
National Amusements	8,735	0.10%
R.J. Lloyd & Co., LTD	 6,260	0.07%
Totals	\$ 117,007	1.35%

TABLE 9 LUCAS COUNTY, OHIO

TOP FIVE PUBLIC UTILITY TAXPAYERS AS OF DECEMBER 31, 2018 AND DECEMBER 31, 2009 (Amounts in 000's)

Utility	Pul	Assessed blic Utility Values	2018 Percent of Utilities Assessed Value to Total 2018 Assessed Value
Toledo Edison/First Energy	\$	171,036	2.35%
American Transmission		99,371	1.20%
Columbia Gas of Ohio, Inc.		70,166	0.86%
Norfolk Southern Combined		15,695	0.14%
CSX Transportation		7,178	0.10%
Totals	\$	363,446	4.65%

Source: Lucas County Auditor

Utility	Pu	9 Assessed blic Utility Values	2009 Percent of Utilities Assessed Value to Total 2009 Assessed Value
Toledo Edison	\$	267,758	3.00%
First Energy		55,207	0.62%
Columbia Gas of Ohio, Inc.		54,555	0.61%
American Transmission		25,264	0.28%
CSX Transportation		14,093	0.16%
Totals	\$	416,877	4.67%

TABLE 10 LUCAS COUNTY, OHIO

PROPERTY TAX LEVIES AND COLLECTIONS ¹ - REAL AND PUBLIC UTILITY

LAST TEN YEARS

(Amounts in 000's)

Tax Levy Year	Collection Year	 rrent Tax Levied	Adj	ustments	Tota	l Adjusted Levy	cted During evy Year
2008	2009	\$ 114,299	\$	10,797	\$	125,096	\$ 109,544
2009	2010	106,803		10,195		116,998	102,152
2010	2011	106,355		10,722		117,077	103,075
2011	2012	105,551		10,565		116,116	102,244
2012	2013	101,570		12,364		113,934	98,479
2013	2014	117,920		11,645		129,565	114,094
2014	2015	119,635		12,911		132,546	117,604
2015	2016	120,080		12,410		132,490	119,477
2016	2017	123,626		12,379		136,005	121,747
2017	2018	124,523		13,470		137,993	123,607

¹⁾ Includes property tax rollbacks and homestead revenue levied that are part of the County's primary government which include: General Fund, Senior Services, Mental Health & Recovery, Board of Developmental Disabilities, Children Services Board, Science & Natural History, Toledo Zoo (operation & capital funds), and 9-1-1 Emergency Telephone System.

Percent Collected During Levy Year	sequent Collections	-	Total Tax Collected	Percent Collected of Adjusted Levy
87.57%	\$ 4,686	\$	114,230	91.31%
87.31%	4,272		106,424	90.96%
88.04%	4,769		107,844	92.11%
88.05%	4,231		106,475	91.70%
86.44%	4,531		103,010	90.41%
88.06%	5,004		119,098	91.92%
88.73%	6,790		124,394	93.85%
90.18%	4,126		123,603	93.29%
89.52%	5,752		127,499	93.75%
89.57%	4,353		127,960	92.73%

TABLE 11 LUCAS COUNTY, OHIO

SPECIAL ASSESSMENT LEVIES AND COLLECTIONS LAST TEN YEARS (Amounts in 000's)

Year Levied	Year Collected	Ass	urrent essment .evies	Asse	urrent essments ellected	Current Assessments Collected as a Percent of Assessment Levies	Asse	nquent ssments ected ¹	Delinquent Assessments Collected as a Percent of Assessment Levies
2008	2009	\$	2,022	\$	1,864	92.19%	\$	128	6.33%
2009	2010		2,025		1,826	90.17%		124	6.12%
2010	2011		2,023		1,819	89.92%		205	10.13%
2011	2012		4,081		3,732	91.45%		227	5.56%
2012	2013		3,908		3,671	93.94%		263	6.73%
2013	2014		4,703		4,349	92.47%		275	5.85%
2014	2015		4,645		4,347	93.58%		314	6.76%
2015	2016		4,599		4,320	93.93%		280	6.09%
2016	2017		4,451		4,158	93.42%		241	5.41%
2017	2018		4,364		3,967	90.90%		253	5.80%

¹⁾ Penalties and interest are considered part of the tax obligation by Ohio law, and thus are included in delinquent assessments collected.

Total Collections as a Percent

A	Total assessments Collected	of Current Assessments Levies	 mulated quencies
\$	1,992	98.52%	\$ 239
	1,950	96.30%	341
	2,024	100.05%	369
	3,959	97.01%	532
	3,934	100.67%	488
	4,624	98.32%	623
	4,661	100.34%	632
	4,600	100.02%	730
	4,399	98.83%	866
	4,220	96.70%	897

TABLE 12 LUCAS COUNTY, OHIO

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS (Amounts in 000's)

	 2018	 2017	 2016	 2015
Governmental Activities:				
General obligation bonds	\$ 81,220	\$ 74,610	\$ 75,575	\$ 74,665
Unamortized bond premiums	2,098	1,864	1,184	572
Unamortized bond discounts	(9)	(12)	(15)	(18)
Special assessment bonds with				
governmental commitment	6,664	7,732	8,848	10,157
Revenue bonds	627	638	649	2,424
OWDA loans ¹	-	-	-	-
OPWC loans	1,074	1,058	716	796
Capital lease obligations	70	140	78	88
Subtotal	91,744	86,030	87,035	88,684
Business-type Activities:				
OWDA loans	22,893	15,558	15,452	15,274
OPWC loans	3,282	2,304	2,524	2,752
Capital lease obligations	 -	 87	 260	 428
Subtotal	26,175	17,949	 18,236	18,454
Total	\$ 117,919	\$ 103,979	\$ 105,271	\$ 107,138
Percentage of personal income ²	N/A	0.54%	0.56%	0.59%
Amount per capita (not thousands) ³	\$ 273.67	\$ 241.31	\$ 243.41	\$ 247.04

¹⁾ Certain loans were reclassified as business-type activities in 2010.

²⁾ **Source:** Income Data from Bureau of Economic Analysis.

 $^{^{\}rm 3)}\,\text{\bf Source:}$ Population Data provided from U.S. Census Bureau.

 2014	 2013	 2012	2011		 2010	 2009
\$ 77,035	\$ 79,295	\$ 81,490	\$	83,950	\$ 87,500	\$ 22,435
467	455	478		500	454	72
(21)	(24)	(27)		(30)	(33)	(36)
11,480	12,085	13,424		14,796	16,117	17,021
4,183	5,784	7,547		9,175	10,748	15,756
-	-	317		366	-	1,443
605	629	729		944	1,194	1,565
 114	 130	 123		156	 106	 119
93,863	98,354	104,081		109,857	116,086	58,375
16,430	18,512	20,764		21,831	24,388	24,634
2,407	2,358	2,449		2,505	2,437	2,113
 592	 341	 			 	
 19,429	 21,211	 23,213		24,336	 26,825	 26,747
\$ 113,292	\$ 119,565	\$ 127,294	\$	134,193	\$ 142,911	\$ 85,122
0.64%	0.71%	0.75%		0.81%	0.91%	0.56%
\$ 260.27	\$ 273.98	\$ 291.16	\$	305.14	\$ 323.46	\$ 192.32

TABLE 13 LUCAS COUNTY, OHIO

COMPUTATION OF DIRECT AND OVERLAPPING DEBT AS OF DECEMBER 31, 2018 (Amounts in 000's)

	General Obligation (GO) Debt ¹ Outstanding	Percent Applicable to County ⁵	Amount Applicable to County
Direct Debt ¹			
Lucas County	\$ 91,744	100.0%	\$ 91,744
Overlapping Debt Municipalities ² and townships ³ wholly located in Lucas County	119,025	100.0%	119,025
Swanton Village	800	7.2%	58
School Districts ⁴ wholly located in Lucas County Anthony Wayne	247,615 57,058	100.0% 96.6%	247,615 55,118
Evergreen	6,195	25.8%	1,598
Four County Career Center	2,380	1.8%	43
Otsego	12,005	12.0%	1,441
Swanton LSD	4,915	33.9%	1,666
Sylvania Area Joint Rec District	6,580	100.0%	6,580
Total Overlapping Debt	456,573		433,144
Total direct and overlapping debt	\$ 548,317		\$ 524,888

¹⁾ Includes General Obligation (GO) debt exempted from statutory debt limitations but nevertheless included in this table as outstanding GO debt of the County and other local subdivisions, and excludes defeased obligation of \$5,000 in SS#84.

Source: Ohio Municipal Advisory Council (Debt), & Fulton, Lucas, & Wood County Auditors (Most Current Valuations)

²⁾ Municipalities wholly located within Lucas County are: Berkey, Harbor View, Holland, Maumee, Oregon, Ottawa Hills, Sylvania, Toledo, Waterville, and Whitehouse.

³⁾ Townships wholly located within Lucas County are: Harding, Jerusalem, Monclova, Providence, Richfield, Spencer, Springfield, Swanton, Sylvania, Washington, and Waterville.

⁴⁾ School districts wholly located within the legal boundaries of Lucas County are Maumee (CSD), Oregon (CSD), Ottawa Hills (LSD), Springfield (LSD), Sylvania (CSD), Toledo (CSD), and Washington (LSD).

⁵⁾ Percent based on most current assessed value within the County in effect as of December 31st.

TABLE 14 LUCAS COUNTY, OHIO

Pledged Revenue - Last Ten Years (Amounts in 000's)

2006 Sanitary Sewer Bond 772¹

Debt Service

Year	ssessments lected	Drie	ncipal	le.	nterest	Coverage
 i eai	 iecieu		Ісіраі		ilerest	Coverage
2009	\$ 40	\$	8	\$	32	1.00
2010	38		8		32	0.95
2011	40		8		32	1.00
2012	39		9		31	0.98
2013	38		9		31	0.95
2014	40		9		31	1.00
2015	40		10		30	1.00
2016	39		10		30	0.98
2017	39		11		29	0.98
2018	38		11		29	0.95

¹ Only revenues and assessments attributable to this project are identified.

Note: Details regarding the County's outstanding debt are included in Note 10 of the Basic Financial Statements.

TABLE 15 LUCAS COUNTY, OHIO

Legal Debt Margin Information Last Ten Years (Amounts in 000's)

		2018		2017		2016		2015		2014
Debaline	•	400.000	Φ.	400 405	c	470.044	Φ.	477.007	Φ.	474.754
Debt Limit Total net debt applicable to limit	\$	183,836	\$	180,495	\$	179,344	\$	177,397	\$	174,751
Legal Debt Margin	\$	5,314 178,522	\$	11,373 169,122	\$	11,038 168,306	\$	6,829 170,568	\$	11,387 163,364
Legai Debt Margin	Ψ	170,322	Ψ	109,122	Φ	100,300	Ψ	170,308	Ψ	103,304
Total net debt applicable to the limit as a percentage of debt limit		2.89%		6.30%		6.15%		3.85%		6.52%
Legal Debt Margin Calculation for 2017	•									
Direct legal debt limitation ¹ :										
3% of the first \$100,000 assessed valuation	on								\$	3,000
1.5% on excess of the \$100,000-not in ex	cess of \$	300,000								3,000
2.5% on the amount in excess of \$300,00	004									177,836
-	Total dire	ct legal debt lin	nitation							183,836
•	Total of al	I county debt of	outstandi	ng²			\$	95,764		
Less: ³										
Special assessment bonds					\$	6,664				
Less: nonexempt special assessment	debt					(474)				
Exempt general obligation debt:										
2018 Taxable arena improvement no	otes					5,085				
2018 Tax exempt arena improvemer	nt notes ⁵					9,255				
2017 Convention center and arena in		ent refunding b	onds			12,165				
2017 Arena improvement bonds						14,890				
2016 Tax exempt arena and conven-	tion cente	r refunding bo	nds			39,175				
2010 Arena improvement bonds						200				
2007 Juvenile center refunding bond	ls ⁶					3,490				
•	Total exer	npt debt						(90,450)		
-	Total net i	ndebtedness (voted an	d unvoted) sub	ject					
1	to the dire	ct debt limitati	on	r	•					5,314
1	Direct leg	al debt margin							\$	178,522
Unvoted debt limitation (subject to 1% of	County as	sessed valuat	ion)				\$	72,338		
Total net indebtedness (unvoted-subject t	o the 1%	legal debt limit	tation)					(5,314)		
	Total unvo	oted legal debt	margin						\$	67,024

- 1) Direct legal debt limitation as outlined by Ohio Revised Code codifications 133.04 and 133.07, not including available equity in the debt service fund.
- 2) Excludes Ohio Water Development Authority (OWDA), Ohio Public Works Commission (OPWC) loans, SS 772 revenue bonds, and non-tax revenue bonds. Refer to Note 9 Notes Payable; and to Note 10 Long-term Debt and Other Obligations in the Notes to the Basic Financial Statements.
- 3) Excluded by state statute: special assessment bonds (excluding nonexempt portion), correctional facility, convention center & arena bonds and notes.
- 4) Uses values for 2018/2019 collection year, as they are in effect by December 31, 2018.
- 5) Component of the \$2,795,000 series 2018 various purpose improvement notes (see Note 9 to the Basic Financial Statements).
- 6) 2015 refunding bonds (outstanding balance of \$3,490,000 at December 31, 2018 See Note 10 to the Basic Financial Statements).

 2013	 2012	 2011	 2010	 2009
\$ 173,745	\$ 174,132	\$ 196,841	\$ 198,660	\$ 200,340
16,488	18,194	13,003	14,028	17,861
\$ 157,257	\$ 155,938	\$ 183,838	\$ 184,632	\$ 182,479
9.49%	10.45%	6.61%	7.06%	8.92%

TABLE 16 LUCAS COUNTY, OHIO

RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN YEARS (Amounts in 000's)

Year	Total Population	Per	sonal Income	Per C	apita Income	 al Assessed Value ^(iv)	 ss General nded Debt	 ebt Service I Balance
2009	442,603	\$	14,958,677	\$	33,797	\$ 8,073,606	\$ 22,267	\$ (520)
2010	441,815		15,162,947		34,337	8,006,406	87,920	8,415
2011	439,770		16,066,970		36,535	7,933,657	84,331	7,262
2012	437,201		16,560,784		37,879	7,025,261	81,941	2,647
2013	436,393		16,846,330		38,604	7,009,816	79,726	2,936
2014	435,286		17,717,149		40,702	7,050,027	77,481	2,295
2015	433,689		18,247,305		42,075	7,155,866	75,219	1,358
2016	432,488		18,561,087		42,917	7,223,772	76,745	861
2017	430,887		19,356,004		44,921	7,279,790	76,462	1,837
2018	430,887		NA		NA	7,413,428	83,309	1,823

⁽i): Not in thousands

⁽ii): Source: U.S. Census Bureau

⁽iii): Source: Bureau of Economic Analysis.

⁽iv): Total assessed value includes public utility personal property in addition to total real property.

: General ided Debt	Ratio of Net General Bonded Debt to Assessed Value		•	Year
22,787	0.282%	\$	51.48	2009
79,505	0.993%		179.95	2010
77,069	0.971%		175.25	2011
79,294	1.129%		181.37	2012
76,790	1.095%		175.97	2013
75,186	1.066%		172.73	2014
73,861	1.032%		170.31	2015
75,884	1.050%		175.46	2016
74,625	1.025%		173.19	2017
81,486	1.099%		189.11	2018
	22,787 79,505 77,069 79,294 76,790 75,186 73,861 75,884 74,625	General ided Debt Bonded Debt to Assessed Value 22,787 0.282% 79,505 0.993% 77,069 0.971% 79,294 1.129% 76,790 1.095% 75,186 1.066% 73,861 1.032% 75,884 1.050% 74,625 1.025%	General ided Debt Bonded Debt to Assessed Value Gene 22,787 0.282% \$ 79,505 0.993% 77,069 79,294 1.129% 76,790 75,186 1.066% 73,861 75,884 1.050% 74,625 1.025%	General ided Debt Bonded Debt to Assessed Value General Bonded Debt 22,787 0.282% \$ 51.48 79,505 0.993% 179.95 77,069 0.971% 175.25 79,294 1.129% 181.37 76,790 1.095% 175.97 75,186 1.066% 172.73 73,861 1.032% 170.31 75,884 1.050% 175.46 74,625 1.025% 173.19

TABLE 17 LUCAS COUNTY, OHIO

RATIO OF ANNUAL DEBT SERVICE FOR GENERAL BONDED DEBT TO TOTAL GENERAL EXPENDITURES LAST TEN YEARS (Amounts in 000's)

Year	General Obligation Principal		General Obligation Interest		Total General Obligation Debt Service		Total General Governmental Expenditures ¹		Ration of Total Debt Service to General Governmental Expenditures
2009	\$	2,795	\$	1,091	\$	3,886	\$	546,836	0.71%
2010		2,895		1,941		4,836		467,858	1.03%
2011		7,945		4,109		12,054		445,813	2.70%
2012		2,460		3,871		6,331		437,401	1.45%
2013		2,195		3,782		5,977		414,571	1.44%
2014		2,260		3,708		5,968		442,418	1.35%
2015		10,160		3,551		13,711		424,812	3.23%
2016		38,905		3,420		42,325		445,003	9.51%
2017		28,265		2,866		31,131		435,937	7.14%
2018		2,645		3,956		6,601		443,988	1.49%

¹⁾ Refer to: "Table 4 - Changes in Fund Balances Government Funds".

TABLE 18 LUCAS COUNTY, OHIO

DEMOGRAPHIC STATISTICS
AS OF DECEMBER 31, 2018

POPULATION DENSITY

*Square	Population in	Population
Miles	Lucas County	Density
343.3	483,551	1,408.5
343.3	471,741	1,383.4
341.0	462,361	1,355.9
340.5	455,054	1,336.6
340.9	441,815	1,296.2
	Miles 343.3 343.3 341.0 340.5	Miles Lucas County 343.3 483,551 343.3 471,741 341.0 462,361 340.5 455,054

Source: Bureau of Census-United States Department of Commerce *Erosion along the Lake Erie shoreline & its corresponding tributaries accounts for periodic adjustments in the County's square miles.

EMPLOYMENT TRENDS

Ten Year Average Employment

County		County	Ur	nemployment Rate	
Year	Employed	Unemployed	County	Ohio	U.S.
2009	194,800	26,900	12.1%	10.3%	9.3%
2010	192,300	25,100	11.5%	10.3%	9.6%
2011	192,200	21,100	9.9%	8.8%	8.9%
2012	192,900	17,600	8.3%	7.4%	8.1%
2013	192,900	18,300	8.7%	7.5%	7.4%
2014	195,900	13,200	6.3%	5.7%	6.2%
2015	198,000	11,000	5.3%	4.9%	5.3%
2016	202,100	10,900	5.1%	4.9%	4.9%
2017	201,000	12,400	5.8%	5.0%	4.4%
2018	198,800	10,900	5.2%	4.5%	3.9%

2018 Monthly Employment

	County	County	Un	Unemployment Rate				
Month	Employed	Unemployed	County	Ohio	U.S.			
January	195,900	11,700	5.6%	5.1%	4.5%			
February	197,700	11,000	5.3%	4.8%	4.4%			
March	199,400	10,000	4.8%	4.3%	4.1%			
April	200,300	9,500	4.5%	4.0%	3.7%			
May	200,800	10,700	5.1%	4.1%	3.6%			
June	201,400	12,900	6.0%	5.3%	4.2%			
July	199,300	11,700	5.6%	4.9%	4.1%			
August	196,300	11,000	5.3%	4.5%	3.9%			
September	197,500	10,100	4.9%	4.1%	3.6%			
October	199,500	10,800	5.1%	4.3%	3.5%			
November	199,400	10,400	4.9%	4.1%	3.5%			
December	198,600	11,400	5.4%	4.8%	3.7%			

Sources: Bureau of Labor Market Information.

Note: All sources above continuously update prior data, the latest of which is reflected above.

TABLE 19 LUCAS COUNTY, OHIO

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

Top 2018 Private & Public Employers

Top 2018 Private & Public Employers								
Employer	Number of Employees	Primary Type of Product/Service	Percentage of Total Employment					
Promedica Health Systems	11,368	Health Care	5.72%					
University of Toledo	10,682	Education (advanced)/Health Care	5.37%					
Mercy Health Partners	5,880	Health Care	2.96%					
Fiat Chrysler - Toledo North Plant; Toledo								
South Plant	5,696	Automotive Manufacturing	2.87%					
Toledo Public Schools	4,283	Education (primary-secondary)	2.15%					
Lucas County ¹	2,857	Government	1.44%					
City of Toledo	2,716	Government	1.37%					
Kroger	2,300	Retail Grocery	1.16%					
Wal-Mart	1,954	Retail Grocery	0.98%					
General Motors-Powertrain	1,722	Automotive Manufacturing	0.87%					
Meijer, Inc.	1,591	Retail Grocery	0.80%					
State of Ohio	1,577	Government	0.79%					
United Parcel Service	1,573	Delivery and Supply Chain Management	0.79%					
Libbey Glass	1,481	Glass Manufacturing	0.74%					
St. Luke's Hospital	1,428	Health Care	0.72%					
Top fifteen total employed	57,108	Percent of total county employment	28.73%					
Total County Employment	198,800							
Percent of total county employment	28.73%							

Top 2009 Private & Public Employers

	TOP 2003 Filvate &	Fublic Lilipioyers	
Employer	Number of Employees	Primary Type of Product/Service	Percentage of Total Employment
Promedica Health Systems	9,810	Health Care	5.08%
Mercy Health Partners	6,675	Health Care	3.46%
University of Toledo	4,963	Education (advanced)	2.57%
Toledo Public Schools	4,500	Education (primary-secondary)	2.33%
U.T. Health Science Campus	3,645	Health Care	1.89%
Lucas County ¹	3,282	Government	1.70%
Kroger	2,747	Retail/Grocery	1.42%
City of Toledo	2,745	Government	1.42%
State of Ohio	1,941	Government	1.01%
Lott Industries	1,897	Packaging Services	0.98%
The Andersons, Inc	1,793	Grain Storage/Processing, & Retail	0.93%
United Parcel Service	1,776	Mail Services	0.92%
HCR Manor Care	1,736	Health Care	0.90%
Meijer, Inc.	1,586	Retail/Grocery	0.82%
Chrysler Holdings - Toledo Jeep	1,511	Automotive Manufacturing	0.78%
Top fifteen total employed	50,607	Percent of total county employment	26.21%
Total County Employment	193,000		
Percent of total county employment	26.21%		

Sources: ReferenceUSA database (Toledo Public Library), Ohio Labor Market Information website, and contact with Employer.

¹ From the records of the Lucas County Auditor, including organizations for which Lucas County is the common paymaster.

TABLE 20 LUCAS COUNTY, OHIO

COUNTY GOVERNMENT EMPLOYEES BY FUNCTION/ACTIVITY LAST TEN YEARS

Function/Program										
General Government	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Auditor ¹	100	110	112	114	114	112	112	109	119	127
Board of Elections	65	33	34	38	48	36	49	46	30	30
Building Regulation	11	10	9	10	7	6	6	6	6	11
Clerk of Courts	71	72	70	71	71	72	75	73	71	73
Commissioners ²	102	95	93	86	71	60	58	52	52	68
Facilities	45	45	40	38	37	37	44	43	43	65
Recorder	12	14	13	13	12	13	13	13	14	15
Treasurer	25	24	25	25	26	26	26	25	28	30
Judicial										
Common Pleas Court ³	344	310	310	307	293	285	274	268	268	277
Domestic Relations Court	44	41	42	41	42	38	38	42	42	47
Juvenile Court	213	211	216	207	210	210	207	216	245	245
Law Library ⁴	4	4	3	3	3	3	3	3	3	NA
Probate Court	34	36	35	33	33	33	29	34	34	37
Prosecutors Office	100	98	100	102	97	96	97	100	98	104
Public Safety										
Coroner	22	21	22	20	18	17	18	20	15	16
Emergency Management Agency	5	6	6	6	5	5	6	6	5	5
Emergency Medical Services	37	36	37	38	39	35	31	33	34	34
Emergency Telephone	9	9	8	9	10	10	9	9	8	8
Sheriff	510	502	523	509	499	522	497	453	476	520
Human Services										
Child Support Enforcement	90	93	94	92	92	99	105	127	138	142
Children Services	358	350	338	342	349	370	373	376	375	387
Jobs and Family Services	312	321	322	320	327	332	338	334	377	380
Veterans Service Commission	17	18	18	17	19	16	16	15	17	17
Health										
Developmental Disabilities	296	339	449	509	566	588	622	658	677	692
Dog Warden	24	25	22	24	25	25	24	24	21	19
Mental Health & Recovery	18	18	17	18	16	16	14	14	14	15
Public Works										
Engineer/Road Maintenance	71	66	67	66	66	63	67	67	73	75
Sanitary Engineer	41	42	41	41	42	42	40	43	43	47
Solid Waste	10	10	10	10	10	9	9	10	10	10
Vehicle Maintenance	3	3	3	3	3	3	3	3	3	5
Water & Sewer Operations	22	21	21	19	20	20	21	20	21	20
Totals	3,015	2,983	3,100	3,131	3,170	3,199	3,224	3,242	3,360	3,521

¹⁾ Includes Lucas County Information Systems.

Source: Lucas County Payroll Department

²⁾ Includes Family Council.

³⁾ Includes Correctional Treatment Facility.

⁴⁾ The Law Library was not considered a part of the County's Primary Government until 2010.

TABLE 21 LUCAS COUNTY, OHIO

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Operating Indicators and Capital Asset Statistics

Function/Program	 2018	2017	 2016	 2015
General government:		_	_	
<u>Auditor</u>				
Real Estate Transfers	10,383	9,981	9,106	8,422
Parcels on File	205,620	205,940	205,565	206,969
Dog licenses sold	53,205	54,211	54,705	58,142
Weights & Measures - Number of Inspections	798	754	1,022	842
Weights & Measures - Devices Tested	7,673	5,611	8,242	6,338
Weights & Measures - Locations Visited	487	490	509	511
<u>Commissioners</u>				
Resolutions presented	1,128	1,114	1,067	1,066
Purchasing				
Bid contracts awarded	23	29	26	21
Purchase orders issued	3,965	4,266	6,485	6,181
r dichase diders issued	3,903	4,200	0,403	0,101
Recorder	۰ د م			
Deeds recorded	21,172	21,606	20,642	18,735
Mortgages recorded	15,445	13,962	13,869	12,435
<u>Treasurer</u>				
Net portfolio earnings	\$ 5,032,481	\$ 3,638,406	\$ 2,235,507	\$ 1,771,601
Board of Elections				
Registered voters	307,230	301,806	300,997	287,382
Voters last general election	154,622	91,264	200,973	114,294
Percentage of registered voters that voted	50.33%	30.24%	66.77%	39.77%
Risk Management				
Workers comp claims	122	149	151	173
Clerk of Courts				
Titles processed	339,858	344,978	361,775	370,668
Judicial				
Court of Appeals				
Cases filed (Total - All Counties)	568	591	615	621
Cases filed - Lucas County	270	318	321	328
Common Pleas Court				
Civil cases filed	3,973	4,543	4,976	4,780
Criminal cases filed	1,950	2,020	2,215	2,128
Domostic Polations Court				
<u>Domestic Relations Court</u> Cases filed	1 157	4 470	1 625	1 EEO
Cases med	1,457	1,478	1,635	1,559
Juvenile Court				
Cases filed	11,743	12,045	9,179	8,978
Probate Court				
Cases filed	6,740	7,258	7,525	7,575

	2014	 2013		2012	 2011		2010	 2009
	7,894	9,043		8,630	8,841		7,964	8,457
	206,900	207,062		207,338	207,434		208,560	208,749
	60,668	61,850		64,807	63,314		63,414	62,683
	842	920		989	937		990	1,151
	7,539	6,038		6,504	6,273		6,060	5,913
	581	594		594	586		593	610
	1,156	1,106		1,092	1,075		1,018	1,286
	19	22		30	29		28	51
	4,300	5,632		3,515	3,282		2,492	3,523
	18,494	21,892		19,762	16,783		15,686	16,380
	12,031	17,215		16,587	13,013		13,589	14,946
_			_			_		
\$	1,256,431	\$ 1,169,584	\$	2,122,824	\$ 3,872,344	\$	6,490,464	\$ 6,893,090
	312,568	311,647		310,123	295,409		317,046	314,632
	109,449	81,625		211,824	129,394		147,029	117,982
	35.02%	26.19%		68.30%	43.80%		46.30%	37.50%
	162	183		148	165		195	200
	337,394	317,869		291,990	246,158		178,478	168,630
	642	608		666	651		708	644
	280	284		367	321		NA	NA
	4,138	5,480		7,372	7,151		8,611	8,446
	2,045	2,072		2,160	1,985		2,270	2,317
	1,571	1,649		1,761	1,835		1,823	1,782
	8,278	7,918		9,092	9,950		10,293	11,098
	7,828	7,958		7,993	7,885		7,942	8,435

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TABLE 21 LUCAS COUNTY, OHIO

OPERATING INDICATORS BY FUNCTION/PROGRAM (Continued) LAST TEN YEARS

_	2018	2017	2016	2015
Public Safety			_	
Sheriff: Jail Operations & Enforcement				
Average daily jail census	401	430	448	394
Prisoners booked	16,453	15,485	16,464	17,535
Incidents reported	37,702	43,395	34,491	36,831
Civil papers served	15,779	17,543	18,181	16,946
Emergency Services				
911 calls received	388,583	402,783	417,729	434,324
EMS calls for service	76,123	74,855	73,991	65,681
Animal Care & Control				
Service requests	5,894	5,568	5,885	6,470
Dogs adopted	1,122	1,034	899	766
Human Services				
Veterans Service Commission				
Financial claims filed	4,842	6,124	6,645	5,508
Job and Family Services				
Clients-food stamps	80,745	105,829	112,173	92,013
Clients-Medicaid	137,132	146,398	117,630	136,738
Children Services				
Children placed in adoptive homes	98	88	117	58
Child welfare investigations	4,558	4,830	4,564	4,517
Children in foster home care	436	475	428	400
Children served in paid placement	465	500	466	426
Child Support Enforcement Agency				
Active support orders	56,411	57,991	59,678	60,811
Percentage of collected support				
orders	66.90%	66.12%	66.76%	67.01%
Health				
Board of Developmental Disabilities				
Adults served county wide	2,087	2,128	2,079	2,019
Children served county wide	2,105	1,968	2,366	2,204
Public Works				
Engineer				
Miles of road resurfaced	18	19	14	11
Culverts built or replaced	0	0	2	3
County bridges repaired or replaced	3	2	2	2
Water and Sewer Operations				
Permits/taps	578	493	573	534
Emergency/maintained responses Million of gallons per day - average	321	489	434	474
daily flow	15.1	14.9	15.4	16.3

Sources: The respective County agency or department

2014	2013	2012	2011	2010	2009
426	439	418	382	389	381
19,339	20,992	20,539	18,127	18,318	18,905
33,319	33,773	32,113	32,227	29,948	33,764
16,585	16,345	16,395	14,188	7,547	20,926
425,997	432,362	412,476	331,245	366,983	348,231
62,114	64,427	66,236	63,690	61,860	58,226
6,656	6,027	5,362	5,194	5,427	5,265
755	552	711	597	472	322
4,270	4,193	8,328	13,222	11,453	14,441
93,980	97,229	122,330	96,121	95,041	76,863
133,247	112,781	115,444	98,733	98,718	94,470
130	105	108	99	114	120
4,271	4,840	4,959	4,148	4,487	4,362
391	416	389	382	434	432
432	454	421	423	473	475
51,592	61,793	62,699	54,937	53,228	52,019
66.43%	65.13%	61.97%	61.44%	61.71%	62.53%
1,976	1,915	1,901	1,870	1,844	1,828
1,866	1,777	2,164	2,496	2,320	1,990
9	18	10	14	16	11
1	1	4	2	1	1
3	1	2	2	9	3
539	525	349	285	272	257
234	286	456	584	455	268
15.9	15.3	15.1	18.0	15.2	15.9

TABLE 22 LUCAS COUNTY, OHIO

CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN YEARS

Function	2018	2017	2016	2015
Governmental activities:				
General government:				
Legislative and executive				
Office buildings	14	14	13	14
Motor vehicles	37	45	43	35
<u>Judicial</u>				
Office buildings	8	8	8	8
Motor vehicles	18	16	15	15
Public safety				
Jails	1	1	1	1
Square footage of building	194,496	194,496	194,496	194,496
Motor vehicles	119	121	115	112
Public works				
Bridges	162	162	162	162
Miles of roads	303	303	303	303
Vehicles	52	50	52	54
Health and human services				
Buildings	6	6	6	6
Motor vehicles	46	48	60	77
Conservation and recreation				
Parks	9	9	9	9
Sports Venues	3	3	3	3
Business-type activities:				
Water supply system				
Miles of water lines	440	437	435	351
Pumping stations	3	3	3	3
Wastewater treatment				
Treatment plants	1	1	1	1
Vehicles	7	8	9	9
Sewer system				
Miles of sewer lines	288	286	284	245
Sanitary engineer				
Buildings	1	1	1	1
Vehicles	38	44	40	40
Solid waste				
Buildings	1	1	1	1
Vehicles	7	5	2	3

Source: Respective County agency or department

2014	2014 2013		2011	2010	2009
14	14	14	13	12	9
34	35	31	31	31	39
8	8	8	8	8	8
15	15	14	15	14	15
1	1	1	1	1	1
194,496	194,496	194,496	194,496	194,496	194,496
117	115	118	130	130	143
162	162	162	162	162	162
303	289	289	282	282	282
54	53	56	58	61	60
7	7	7	7	7	6
83	76	86	98	101	101
9	9	9	9	9	9
3	3	3	3	2	2
350	430	428	426	422	418
3	3	3	3	3	3
1	1	1	1	1	1
8	8	8	8	10	8
279	279	278	277	275	274
1	1				
42	41	40	44	39	57
1	1	1	1	1	1
3	3	3	3	5	5

Lucas County Architecture: Past and Present



Willys-Overland - Jeepster at Administration Building, 1955. An adverting photo of a Jeepster with three models outside the Willys-Overland Administration Building on Jeep Parkway in Toledo, Ohio. The accompanying literature follows. The snappiest version yet of the hard-working Jeep is this latest member of the Willys-Overland line, the Jeep Sports Phaeton. Designed for youth, this pilot model of the car was previewed by the press and prominent industrialists at the company's recent second annual Institutional Day here. The racy body is painted fire-wagon red with cream trim. It is powered by the 4-cylinder Jeep engine and equipped with a fast gear ratio. Willys-Overland plans to produce it in the spring.

Source: Retrieved from the Toledo-Lucas County Public Library, http:///images2.toledolibrary.org/.



ANITA LOPEZ, ESQ. Lucas County Auditor

One Government Center, Suite 600 Toledo, OH 43604-2255

For questions, please call: Department of Education and Outreach (419) 213-4406

www.co.lucas.oh.us/auditor



LUCAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 25, 2019