



OHIO AUDITOR OF STATE  
**KEITH FABER**





**MOGADORE LOCAL SCHOOL DISTRICT  
SUMMIT COUNTY  
JUNE 30, 2018 AND 2017**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Mogadore Local School District  
Summit County  
1 South Cleveland Ave  
Mogadore, Ohio 44260

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Mogadore Local School District, Summit County, Ohio (the District), as of and for the years ended June 30, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Mogadore Local School District, Summit County, Ohio, as of June 30, 2018 and 2017, and the respective changes in financial position and the budgetary comparison for the General funds thereof for the years then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 2 to the financial statements, during 2018, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial reporting for Postemployment Benefits other than Pensions*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State

Columbus, Ohio

May 21, 2019

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The discussion and analysis of the Mogadore Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

***Financial Highlights***

Key financial highlights for 2018 are as follows:

- Net position increased \$6,144,662 from fiscal year 2017.
- Capital assets decreased \$9,585 during fiscal year 2018 from disposals and depreciation exceeding acquisitions.
- During the fiscal year, outstanding debt decreased from \$9,132,798 to \$8,629,190 due to principal payments made by the School District.
- The School District implemented GASB 75, which reduced beginning net position as previously reported by \$3,262,910.
- A decrease in net pension liability and net OPEB liability substantially decreased extracurricular, instructional and support services expenses compared to fiscal year 2017. See further explanation after Table 1.

***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Mogadore Local School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Mogadore Local School District, the general fund and building fund are by far the most significant funds.

***Reporting the School District as a Whole***

***Statement of Net Position and the Statement of Activities***

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2018?" The *Statement*

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*of Net Position* and the *Statement of Activities* answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into accounts all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, pupil transportation, extracurricular activities, and non-instructional services, i.e., food service operations.

***Reporting the School District's Most Significant Funds***

***Fund Financial Statements***

The major funds financial statements begin on page 16. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the building fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District is the trustee, or fiduciary, for some of its scholarship and foundation programs. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in two agency funds. The School District's fiduciary activities are reported in separate *Statements of Fiduciary Net Position and Changes in Fiduciary Net Position* on pages 21 and 22. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.



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**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Because of the discussion below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows of resources and subtracting deferred outflows of resources related to pension and the net pension liability to the reported net position.

Table 1 provides a summary of the School District's net position for 2018 compared to 2017:

**Table 1**  
**Net Position**

	Governmental Activities	
	2018	Restated 2017
<b>Assets</b>		
Current and Other Assets	\$ 9,174,171	\$ 8,449,685
Capital Assets	12,031,116	12,040,701
<i>Total Assets</i>	21,205,287	20,490,386
<b>Deferred Outflows of Resources</b>		
Deferred Charges on Refunding	235,872	252,720
Pension	4,075,999	3,013,067
OPEB	189,255	18,698
<i>Total Deferred Outflows of Resources</i>	4,501,126	3,284,485
<b>Liabilities</b>		
Other Liabilities	996,712	980,919
Long-Term Liabilities:		
Due Within One Year	679,592	610,848
Due in More Than One Year:		
Net Pension Liability	12,442,224	16,764,591
Net OPEB Liability	2,632,640	3,281,608
Other Amounts	8,893,079	9,132,328
<i>Total Liabilities</i>	25,644,247	30,770,294
<b>Deferred Inflows of Resources</b>		
Property Taxes	3,737,902	3,435,921
Pension	867,391	580,679
OPEB	324,234	0
<i>Total Deferred Inflows of Resources</i>	4,929,527	4,016,600
<b>Net Position</b>		
Net Investment in Capital Assets	3,355,099	3,331,366
Restricted	1,144,883	586,645
Unrestricted	(9,367,343)	(14,930,034)
<i>Total Net Position</i>	\$ (4,867,361)	\$ (11,012,023)

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2018 and is reported pursuant to GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*. For fiscal year 2018, the School District adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the School District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from a deficit of \$7,749,113 to a deficit of \$11,012,023.

At year end, capital assets represented 57 percent of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The net investment in capital assets was \$3,355,099 at June 30, 2018. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$1,144,883, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position of \$(9,367,343) which is primarily the result of GASB 68 and 75.

Current assets increased \$724,486 due to a large receivable for insurance proceeds related to a fire at the School District's fieldhouse.

The significant decrease in net pension liability is largely the result of a change in benefit terms in which STRS reduced their COLA to zero coupled by a slight reduction in COLA benefits by SERS. The significant increase in deferred outflows and inflows related to pension/OPEB are primarily from the change of assumptions and the difference in projected and actual investments earnings, respectively. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL and are described in more detail in their respective notes.

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In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2018 and 2017.

**Table 2**  
**Changes in Net Position**

	Governmental Activities	
	2018	2017
<b>Revenues</b>		
<i>Program Revenues:</i>		
Charges for Services	\$ 1,997,170	\$ 2,150,504
Operating Grants	774,448	790,213
<i>Total Program Revenues</i>	<u>2,771,618</u>	<u>2,940,717</u>
<i>General Revenues:</i>		
Property Taxes	3,924,745	3,916,122
Grants and Entitlements Not Restricted	5,065,588	5,046,588
Other	80,153	73,211
<i>Total General Revenues</i>	<u>9,070,486</u>	<u>9,035,921</u>
Extraordinary Item	<u>596,272</u>	<u>0</u>
<i>Total Revenues and Extraordinary Item</i>	<u>12,438,376</u>	<u>11,976,638</u>
<b>Program Expenses</b>		
Instruction:		
Regular	1,423,695	4,993,851
Special	445,492	1,158,277
Vocational	32,015	172,386
Student Intervention Services	382,053	420,310
Other	216,802	232,517
Support Services:		
Pupils	403,745	544,384
Instructional Staff	380,340	528,882
Board of Education	72,324	80,627
Administration	466,327	774,392
Fiscal	309,775	407,445
Operation and Maintenance of Plant	982,702	1,004,767
Pupil Transportation	365,609	342,970
Central	62,061	69,376
Operation of Non-Instructional Services:		
Food Service Operations	252,303	271,564
Extracurricular Activities	290,283	496,055
Debt Service:		
Interest and Fiscal Charges	<u>208,188</u>	<u>301,671</u>
<i>Total Expenses</i>	<u>6,293,714</u>	<u>11,799,474</u>
<i>Increase (Decrease) in Net Position</i>	<u>\$ 6,144,662</u>	<u>\$ 177,164</u>

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The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$18,698 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$470,789. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Total 2018 Program Expenses under GASB 75	\$	6,293,714
Negative OPEB Expense under GASB 75		470,789
2018 Contractually Required Contribution		24,502
Adjusted 2018 Program Expenses		6,789,005
Total 2017 Program Expenses under GASB 45		11,799,474
Decrease in Program Expenses not Related to OPEB	\$	(5,010,469)

See financial highlights for explanation of fluctuations in instruction, support services, and extracurricular activities expenses.

During fiscal year 2018, the School District recorded an extraordinary item of \$596,272 due to a fire that damaged the School District's fieldhouse beyond repair.

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The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Service		Net Cost of Service	
	2018	2017	2018	2017
Instruction:				
Regular	\$ 1,423,695	\$ 4,993,851	\$ (367,895)	\$ 3,127,089
Special	445,492	1,158,277	(153,354)	514,427
Vocational	32,015	172,386	12,109	172,386
Student Intervention Services	382,053	420,310	382,053	420,310
Other	216,802	232,517	216,802	232,517
Support Services:				
Pupils	403,745	544,384	403,745	544,384
Instructional Staff	380,340	528,882	380,340	528,882
Board of Education	72,324	80,627	72,324	80,627
Administration	466,327	774,392	466,327	774,392
Fiscal	309,775	407,445	309,775	407,445
Operation and Maintenance of Plant	982,702	1,004,767	982,702	1,004,767
Pupil Transportation	365,609	342,970	365,609	342,970
Central	62,061	69,376	56,661	63,976
Operation of Non-Instructional Services:				
Food Service Operations	252,303	271,564	(5,141)	14,255
Extracurricular Activities	290,283	496,055	191,851	328,659
Debt Service:				
Interest and Fiscal Charges	208,188	301,671	208,188	301,671
<b>Total Expenses</b>	<b>\$ 6,293,714</b>	<b>\$ 11,799,474</b>	<b>\$ 3,522,096</b>	<b>\$ 8,858,757</b>

The dependence upon general revenues for governmental activities is apparent. Nearly 56 percent of governmental activities are supported through taxes and other general revenues; such revenues are 77 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

The total and net cost of services changes were primarily caused by the change in COLA related to NPL as previously discussed.

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***Governmental Funds***

Information about the School District's major funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$11,781,553 and expenditures of \$12,490,780 for fiscal year 2018. The net change in fund balances for the fiscal year was a decrease of \$273,120 for all governmental funds with the most significant decrease in the general fund.

The general fund's net change in fund balance for fiscal year 2018 was a decrease of \$198,913 due to increases in instruction and support service expenditures and revenues consistent with fiscal year 2017.

The building fund's net change in fund balance for fiscal year 2018 was an increase of \$46,419. This increase was due to insurance recovery proceeds resulting from a fire that damaged the School District's fieldhouse beyond repair. The School District also recorded a receivable for the remaining insurance recovery proceeds.

***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

The School District uses site-based budgeting. Budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, actual budget basis revenue of \$10,485,851 was \$25,395 lower than the final budget basis revenue of \$10,511,246. The final budgeted revenues were \$92,117 higher than the original budget primarily due to increased estimated intergovernmental revenues.

Final expenditure appropriations of \$10,599,845 were \$16,870 more than the actual expenditures of \$10,582,975.

There were no significant variances noted within other financing sources and uses.

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**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal year 2018, the School District had \$12,031,116 invested in capital assets. Table 4 shows fiscal year 2018 balances compared with 2017.

**Table 4**  
**Capital Assets at June 30**

	Governmental Activities	
	2018	2017
Land	\$ 183,353	\$ 183,353
Land Improvements	1,209,355	1,231,711
Buildings and Improvements	15,555,736	15,816,354
Furniture and Equipment	1,641,782	1,639,091
Vehicles	921,490	542,492
Accumulated Depreciation	(7,480,600)	(7,372,300)
<i>Totals</i>	<u>\$ 12,031,116</u>	<u>\$ 12,040,701</u>

The \$9,585 decrease in capital assets was attributable to current year disposals and depreciation expense exceeding acquisitions. See Note 8 for more information about the capital assets of the School District.

**Debt**

At June 30, 2018, the School District had \$8,629,190 in debt outstanding. See Note 13 for additional details. Table 5 summarizes debt outstanding.

**Table 5**  
**Outstanding Debt at Year End**

	Governmental Activities	
	2018	2017
2016 Refunding Certificates of Participation	\$ 1,450,000	\$ 1,535,000
2012 Refunding Bonds	6,835,000	6,835,000
2012 Capital Appreciation Bonds	0	223,280
Accretion on 2012 Capital Appreciation Bonds	0	170,743
Refunding Bonds Premium	344,190	368,775
<i>Totals</i>	<u>\$ 8,629,190</u>	<u>\$ 9,132,798</u>



**Mogadore Local School District**  
**Summit County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2018*  
*(Unaudited)*

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***Current Issues***

The School District placed an operating levy on the May 2015 special election, which passed. This levy raises approximately \$496,000 per year. The School District has managed the expenditures very well. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast and the School District's continuous improvement plan.

The financial future of the School District, due to the passage of the levy and additional State funds, looks much better. The School District expects to be solvent for the next 2 to 3 years.

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Mr. Chris Adams, Treasurer of Mogadore Local School District, 1 S Cleveland Ave., Mogadore, Ohio 44260, or call 330-628-9946.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Net Position*  
*June 30, 2018*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$ 4,144,670
Cash and Cash Equivalents in Segregated Accounts	1,292
Restricted Cash and Cash Equivalents	31,768
Receivables:	
Accounts	601,910
Intergovernmental	144,788
Property Taxes	4,249,743
Nondepreciable Capital Assets	183,353
Depreciable Capital Assets (Net)	11,847,763
<i>Total Assets</i>	21,205,287
<b>Deferred Outflows of Resources</b>	
Deferred Charges on Debt Refunding	235,872
Pension	4,075,999
OPEB	189,255
<i>Total Deferred Outflows of Resources</i>	4,501,126
<b>Liabilities</b>	
Accounts Payable	88,015
Accrued Wages and Benefits	738,518
Intergovernmental Payable	170,179
Long Term Liabilities:	
Due Within One Year	679,592
Due In More Than One Year:	
Net Pension Liability (See Note 11)	12,442,224
Net OPEB Liability (See Note 12)	2,632,640
Other Amounts Due in More Than One Year	8,893,079
<i>Total Liabilities</i>	25,644,247
<b>Deferred Inflows of Resources</b>	
Property Taxes Levied for the Next Fiscal Year	3,737,902
Pension	867,391
OPEB	324,234
<i>Total Deferred Inflows of Resources</i>	4,929,527
<b>Net Position</b>	
Net Investment in Capital Assets	3,355,099
Restricted For:	
Capital Outlay	710,957
Debt Service	348,504
Set Asides	31,768
Other Purposes	53,654
Unrestricted	(9,367,343)
<i>Total Net Position</i>	\$ (4,867,361)

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2018

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$ 1,423,695	\$ 1,768,725	\$ 22,865	\$ 367,895
Special	445,492	10,259	588,587	153,354
Vocational	32,015	0	19,906	(12,109)
Student Intervention Services	382,053	0	0	(382,053)
Other	216,802	0	0	(216,802)
Support Services:				
Pupils	403,745	0	0	(403,745)
Instructional Staff	380,340	0	0	(380,340)
Board of Education	72,324	0	0	(72,324)
Administration	466,327	0	0	(466,327)
Fiscal	309,775	0	0	(309,775)
Operation and Maintenance of Plant	982,702	0	0	(982,702)
Pupil Transportation	365,609	0	0	(365,609)
Central	62,061	0	5,400	(56,661)
Operation of Non-Instructional Services:				
Food Service Operations	252,303	120,004	137,440	5,141
Extracurricular Activities	290,283	98,182	250	(191,851)
Debt Service:				
Interest and Fiscal Charges	208,188	0	0	(208,188)
<b>Total</b>	<b>\$ 6,293,714</b>	<b>\$ 1,997,170</b>	<b>\$ 774,448</b>	<b>(3,522,096)</b>

**General Revenues**

Property Taxes Levied for:

General Purposes	3,452,165
Debt Service	295,746
Capital Outlay	176,834
Grants and Entitlements Not Restricted to Specific Programs	5,065,588
Investment Earnings	445
Miscellaneous	79,708

*Total General Revenues* 9,070,486

Extraordinary Item (See Note 2) 596,272

*Total General Revenues and Extraordinary Item* 9,666,758

*Change in Net Position* 6,144,662

*Net Position Beginning of Year (Restated)* (11,012,023)

*Net Position End of Year* \$ (4,867,361)

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2018*

	General Fund	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 3,687,282	\$ 75,000	\$ 382,388	\$ 4,144,670
Cash and Cash Equivalents in Segregated Accounts	0	0	1,292	1,292
Restricted Cash and Investments	31,768	0	0	31,768
Receivables:				
Accounts	0	601,910	0	601,910
Interfund	28,236	0	0	28,236
Intergovernmental	51,945	0	92,843	144,788
Property Taxes	3,751,572	0	498,171	4,249,743
<i>Total Assets</i>	<u>\$ 7,550,803</u>	<u>\$ 676,910</u>	<u>\$ 974,694</u>	<u>\$ 9,202,407</u>
<b>Liabilities</b>				
Accounts Payable	\$ 55,208	\$ 28,581	\$ 4,226	\$ 88,015
Accrued Wages and Benefits	675,355	0	63,163	738,518
Intergovernmental Payable	166,215	0	3,964	170,179
Interfund Payable	0	0	28,236	28,236
<i>Total Liabilities</i>	<u>896,778</u>	<u>28,581</u>	<u>99,589</u>	<u>1,024,948</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes Levied for the Next Fiscal Year	3,303,309	0	434,593	3,737,902
Unavailable Revenue - Delinquent Property Taxes	80,981	0	11,501	92,482
Unavailable Revenue - Other	17,031	601,910	78,900	697,841
<i>Total Deferred Inflows of Resources</i>	<u>3,401,321</u>	<u>601,910</u>	<u>524,994</u>	<u>4,528,225</u>
<b>Fund Balances</b>				
Nonspendable	378	0	0	378
Restricted	31,768	0	429,823	461,591
Assigned	546,650	46,419	0	593,069
Unassigned	2,673,908	0	(79,712)	2,594,196
<i>Total Fund Balances</i>	<u>3,252,704</u>	<u>46,419</u>	<u>350,111</u>	<u>3,649,234</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 7,550,803</u>	<u>\$ 676,910</u>	<u>\$ 974,694</u>	<u>\$ 9,202,407</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*June 30, 2018*

<b>Total Governmental Fund Balances</b>		\$ 3,649,234
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		12,031,116
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.		
Property Taxes	\$ 92,482	
Insurance Recoveries (Extraordinary Item)	601,910	
Intergovernmental	95,931	790,323
In the statement of activities, a loss on refunding is amortized over the term of the bonds, whereas in governmental funds a refunding loss is reported when bonds are issued.		235,872
The net pension and OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	4,075,999	
Deferred Inflows - Pension	(867,391)	
Deferred Outflows - OPEB	189,255	
Deferred Inflows - OPEB	(324,234)	
Net OPEB Liability	(2,632,640)	
Net Pension Liability	(12,442,224)	(12,001,235)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds	(6,835,000)	
Certificates of Participation	(1,450,000)	
Premium on Refunding Bonds	(344,190)	
Capital Leases	(282,699)	
Compensated Absences	(660,782)	(9,572,671)
 <i>Net Position of Governmental Activities</i>		 <u><u>\$ (4,867,361)</u></u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2018*

	General Fund	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property and Other Local Taxes	\$ 3,438,078	\$ 0	\$ 471,262	\$ 3,909,340
Intergovernmental	5,107,600	0	674,175	5,781,775
Investment Income	445	0	0	445
Tuition and Fees	1,778,984	0	0	1,778,984
Extracurricular Activities	34,697	0	61,580	96,277
Charges for Services	0	0	120,003	120,003
Contributions and Donations	15,237	0	13,115	28,352
Miscellaneous	66,377	0	0	66,377
<i>Total Revenues</i>	<u>10,441,418</u>	<u>0</u>	<u>1,340,135</u>	<u>11,781,553</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,844,993	0	50,121	4,895,114
Special	930,911	0	320,012	1,250,923
Vocational	136,815	0	0	136,815
Student Intervention Services	382,050	0	0	382,050
Other	269,775	0	0	269,775
Support Services:				
Pupils	565,226	0	550	565,776
Instructional Staff	467,789	0	37,583	505,372
Board of Education	75,433	0	0	75,433
Administration	823,033	0	0	823,033
Fiscal	341,731	0	7,497	349,228
Operation and Maintenance of Plant	929,153	0	0	929,153
Pupil Transportation	766,712	0	0	766,712
Central	62,061	0	0	62,061
Extracurricular Activities	278,094	25,664	91,065	394,823
Operation of Non-Instructional Services:				
Food Service Operations	0	0	274,942	274,942
Capital Outlay	0	2,917	15,926	18,843
Debt Service:				
Principal Retirement	78,408	0	308,280	386,688
Interest and Fiscal Charges	0	0	404,039	404,039
<i>Total Expenditures</i>	<u>10,952,184</u>	<u>28,581</u>	<u>1,510,015</u>	<u>12,490,780</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(510,766)</u>	<u>(28,581)</u>	<u>(169,880)</u>	<u>(709,227)</u>
<b>Other Financing Sources (Uses)</b>				
Inception of Capital Lease	361,107	0	0	361,107
Transfers In	0	0	173,805	173,805
Transfers Out	(49,254)	0	(124,551)	(173,805)
<i>Total Other Financing Sources (Uses)</i>	<u>311,853</u>	<u>0</u>	<u>49,254</u>	<u>361,107</u>
<b>Extraordinary Item</b>				
Extraordinary Item (See Note 2)	0	75,000	0	75,000
<i>Net Change in Fund Balance</i>	(198,913)	46,419	(120,626)	(273,120)
<i>Fund Balances Beginning of Year</i>	<u>3,451,617</u>	<u>0</u>	<u>470,737</u>	<u>3,922,354</u>
<i>Fund Balances End of Year</i>	<u>\$ 3,252,704</u>	<u>\$ 46,419</u>	<u>\$ 350,111</u>	<u>\$ 3,649,234</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**

*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2018*

<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$	(273,120)
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 407,536	
Current Year Depreciation	(336,483)	71,053
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(80,638)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property Taxes	15,405	
Insurance Recoveries (Extraordinary Item)	601,910	
Intergovernmental	45,146	662,461
Repayment of principal and accreted interest on capital appreciation bonds is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net position.		
Capital Leases	78,408	
Certificates of Participation	85,000	
Capital Appreciation Bonds	223,280	
Accretion on Matured Capital Appreciation Bonds	196,720	583,408
Debt proceeds issued in the governmental funds that increase long-term in the Statement of Net Position are not reported as revenues.		
Inception of Capital Lease		(361,107)
In the statement of activities, interest is accrued on outstanding bonds, and bond premium and bond issuance costs and the gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds, an interest expenditure is reported when bonds are issued.		
Accrued Interest Payable	17,371	
Amortization of Premium on Bonds	24,585	
Amortization of Refunding Loss	(16,848)	25,108
Contractually required contributions are reported as expenditures in governmental funds; however, the net position reports these amounts as deferred outflows.		
Pension	872,975	
OPEB	24,502	897,477
Except for amount reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension/OPEB expense in the statement of activities.		
Pension	4,225,612	
OPEB	470,789	4,696,401
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences		(50,404)
Accretion on capital appreciation bonds is an expenditure in the governmental funds, but is allocated as an expense over the life of the bonds in the statement of activities.		
		(25,977)
<i>Change in Net Position of Governmental Activities</i>	<b>\$</b>	<b>6,144,662</b>

See accompanying notes to the basic financial statements.



**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balance -*  
*Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2018*

	Budgeted Amounts			Variance with Final Budget Over (Under)
	Original	Final	Actual	
<b>Revenues</b>				
Property and Other Local Taxes	\$ 3,367,837	\$ 3,399,294	\$ 3,580,723	\$ 181,429
Intergovernmental	5,147,057	5,191,620	5,072,686	(118,934)
Investment Income	4,366	4,515	16,978	12,463
Tuition and Fees	1,839,998	1,855,378	1,750,743	(104,635)
Miscellaneous	59,871	60,439	64,721	4,282
<i>Total Revenues</i>	<u>10,419,129</u>	<u>10,511,246</u>	<u>10,485,851</u>	<u>(25,395)</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,911,880	4,911,880	4,842,340	69,540
Special	792,402	807,402	919,582	(112,180)
Vocational	155,834	155,834	150,426	5,408
Student Intervention Services	407,726	348,126	382,185	(34,059)
Other	219,158	219,158	269,775	(50,617)
Support Services:				
Pupils	554,009	554,009	567,912	(13,903)
Instructional Staff	456,492	450,492	457,772	(7,280)
Board of Education	84,638	84,638	83,887	751
Administration	833,548	833,548	823,028	10,520
Fiscal	416,022	416,022	336,459	79,563
Operation and Maintenance of Plant	1,081,988	1,082,588	942,531	140,057
Pupil Transportation	333,125	333,125	415,889	(82,764)
Central	58,213	58,213	62,061	(3,848)
Extracurricular Activities	266,402	266,402	250,720	15,682
Debt Service:				
Principal Retirement	78,408	78,408	78,408	0
<i>Total Expenditures</i>	<u>10,649,845</u>	<u>10,599,845</u>	<u>10,582,975</u>	<u>16,870</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(230,716)</u>	<u>(88,599)</u>	<u>(97,124)</u>	<u>(8,525)</u>
<b>Other Financing Sources (Uses)</b>				
Refund of Prior Year Expenditures	0	0	1,350	1,350
Transfers Out	(10,801)	(60,801)	(56,187)	4,614
<i>Total Other Financing Sources (Uses)</i>	<u>(10,801)</u>	<u>(60,801)</u>	<u>(54,837)</u>	<u>5,964</u>
<i>Net Change in Fund Balance</i>	(241,517)	(149,400)	(151,961)	(2,561)
<i>Fund Balance Beginning of Year</i>	3,452,670	3,452,670	3,452,670	0
Prior Year Encumbrances Appropriated	253,733	253,733	253,733	0
<i>Fund Balance End of Year</i>	<u>\$ 3,464,886</u>	<u>\$ 3,557,003</u>	<u>\$ 3,554,442</u>	<u>\$ (2,561)</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2018*

	Private Purpose Trust	Agency
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$ 9,907	\$ 68,061
<b>Liabilities</b>		
Due to Students	0	\$ 68,061
<b>Net Position</b>		
Held in Trust for Scholarships	\$ 9,907	

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Private Purpose Trust Fund*  
*For the Fiscal Year Ended June 30, 2018*

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	Private Purpose Trust
<b>Additions</b>	
Gifts and Contributions	\$ 5,805
<b>Deductions</b>	
Payments in Accordance with Trust Agreements	4,500
<i>Change in Net Position</i>	1,305
<i>Net Position Beginning of Year</i>	8,602
<i>Net Position End of Year</i>	\$ 9,907

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See accompanying notes to the basic financial statements.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 1 - Description of the School District and Reporting Entity**

Mogadore Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or Federal guidelines.

The School District was established through the consolidation of existing land areas and school districts. The School District serves an area of approximately four square miles. It is located in Summit and Portage Counties, and includes the entire Village of Mogadore and portions of Suffield Township. The School District operates three instructional buildings and one bus garage.

**Reporting Entity**

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Mogadore Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the School District.

The School District is associated with organizations which are defined as a jointly governed organizations and public entity risk pools. These organizations include the Northeast Ohio Network for Educational Technology, the Maplewood Career Center, the Ohio School Boards Association Workers' Compensation Group Rating Program and the Stark County Schools Council of Governments. These organizations are presented in Notes 15 and 16 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of Mogadore Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Following are the more significant of the School District's accounting policies.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

**Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

***General Fund*** The general fund is the general operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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***Building Fund*** The building fund is a capital projects fund used to account for financial resources to be used for the construction of a new fieldhouse.

The other governmental funds of the School District account for grants and other resources of the School District to which the School District is bound to observe constraints imposed upon the use of the sources.

***Fiduciary Funds*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's fiduciary funds include agency funds, which reflect resources that belong to the student bodies of the various schools, accounting for sales and other revenue generating activities; and a private purpose trust fund that disburses scholarships to students.

### **Measurement Focus**

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private purpose trust funds are reported using the economic resources measurement focus and are excluded from the government-wide financial statements. Agency funds do not report a measurement focus as they do not report operations.

### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and the fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

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***Revenues - Exchange and Non-exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, grants, investment earnings, tuition, rentals and fees.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 11 and 12).



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***Expenditures/Expenses*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2018, a fire damaged the School District's fieldhouse beyond repair. The net book value of the building and contents was \$80,638. The School District received \$75,000 of insurance recoveries during fiscal year 2018 and will receive an additional \$601,910 in fiscal year 2019.

**Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the Certificate of Estimated Resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The Certificate of Estimated Revenues establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board of Education's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control set by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The Certificate of Estimated Resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final Certificate of Estimated Resources issued during fiscal year 2018.

The appropriation resolution is subject to amendment by the Board of Education throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during fiscal year 2018.

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**Cash and Investments**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The School District has segregated bank accounts for monies held separately from the School District's central bank account for athletics. These depository accounts are presented on the financial statements as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the School District's treasury.

During fiscal year 2018, investments were limited to money markets and US treasury notes.

As authorized by State statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2018 amounted to \$445, which includes \$69 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as "equity in pooled cash and investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

**Premiums**

In governmental fund types, note and bond premiums are recognized in the period in which debt is issued. On the Statement of Net Position, note and bond premiums are amortized over the term of the notes and bonds using the straight-line method, which is not significantly different than the bonds outstanding method, which approximates the effective interest method. Note and bond premiums are presented as an addition to the face amount of notes and bonds payable.

**Restricted Assets**

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. Restricted assets include amounts required by statute to be set-aside as a reserve for budget stabilization and for capital improvements. See Note 18 for additional information regarding set-asides.

**Capital Assets**

The School District's only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported on the fund financial statements.

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All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value as of the date received. The School District capitalization threshold is \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, other than land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	5 Years
Buildings and Improvements	20 - 50 Years
Furniture and Equipment	5 - 20 Years
Vehicles	10 Years

**Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the Statement of Net Position.

**Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will be paid as a termination benefit.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

**Pensions and Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

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**Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At June 30, 2018, there was no net position restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources.

The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

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*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

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**Implementation of New Accounting Principles and Restatement of Net Position**

For the fiscal year ended June 30, 2018, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial reporting for Postemployment Benefits other than Pensions*, GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, GASB Statement No. 85, *Omnibus 2017* and GASB Statement No. 86, *Certain Debt Extinguishments*.

GASB Statement No. 75 requires recognition of the entire net postemployment benefits other than pensions (other postemployment benefits or OPEB) liability and a more comprehensive measure of postemployment benefits expense for OPEB provided to the employees of state and local governmental employers through OPEB plans that are administered through trusts or equivalent arrangements. The implementation of GASB Statement No. 75 resulted in the inclusion of net OPEB liability and OPEB expense components on the accrual financial statements. See below for the effect on net position as previously reported.

GASB Statement No. 81 requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, it requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement also requires that a government recognize revenue when the resources become applicable to the reporting period. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the School District.

GASB Statement No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 86 addresses the reporting and disclosure requirements of certain debt extinguishments including in-substance defeasance transactions and prepaid insurance associated with debt that is extinguished. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the School District.

Net Position, June 30, 2017	\$ (7,749,113)
Adjustments:	
Net OPEB Liability	(3,281,608)
Deferred Outflow-Payments Subsequent to Measurement Date	18,698
Restated Net Position, July 1, 2017	\$ (11,012,023)

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

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**Note 3 – Fund Balance**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	<u>General</u>	<u>Building</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Nonspendable:				
Unclaimed Monies	\$ 378	\$ 0	\$ 0	\$ 378
Restricted for:				
Budget Stabilization - BWC Refund	31,768	0	0	31,768
Capital Outlay	0	0	58,342	58,342
Federal Grant Programs	0	0	2,327	2,327
Debt Service	0	0	341,289	341,289
Athletics	0	0	18,629	18,629
Other Grants	0	0	9,236	9,236
Total Restricted	<u>31,768</u>	<u>0</u>	<u>429,823</u>	<u>461,591</u>
Assigned for:				
Encumbrances:				
Instruction	4,939	0	0	4,939
Support Services	48,430	0	0	48,430
Assigned for Subsequent Year Appropriations	370,773	0	0	370,773
Other Purposes	122,508	46,419	0	168,927
Total Assigned	<u>546,650</u>	<u>46,419</u>	<u>0</u>	<u>593,069</u>
Unassigned	<u>2,673,908</u>	<u>0</u>	<u>(79,712)</u> *	<u>2,594,196</u>
Total Fund Balance	<u>\$ 3,252,704</u>	<u>\$ 46,419</u>	<u>\$ 350,111</u>	<u>\$ 3,649,234</u>

\* Unassigned fund balance included the following individual fund deficits:

	<u>Fund Balance</u>
Nonmajor Governmental Funds:	
Food Service	\$ 7,708
Title VI-B	30,577
Title I	35,759
Title VI-R	5,668

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The deficit fund balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and provides transfers when cash is required, rather than when accruals occur.

**Note 4 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the modified accrual basis of generally accepted accounting principles are that:

1. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as assigned, committed or restricted fund balance (GAAP basis).
4. Some funds are included in the General Fund (GAAP Basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the General Fund.

GAAP Basis	\$	(198,913)
Net Adjustment for Revenue Accruals		(236,843)
Net Adjustment for Expenditure Accruals		386,720
Funds Budgeted Elsewhere**		(10,054)
Adjustment for Encumbrances		<u>(92,871)</u>
Budget Basis	<u>\$</u>	<u>(151,961)</u>

\*\*As part of Governmental Accounting Standards Board No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the unclaimed monies, uniform school supplies and public school support funds.

**Note 5 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.



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Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);

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7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred and eighty days and two hundred and seventy days, respectively, from the purchase date in the amount not to exceed forty percent of the interim moneys available for investment at any one time; and,
8. Under limited circumstances, corporate notes interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Investments** As of June 30, 2018 the School District had the following investments and maturities:

Ratings	Investment	Measurement Amount	Investment Maturities (in months)			% Total Investments
			0 - 12	13-36	Over 36	
	Net Asset Value (NAV):					
AAA	Federated Money Market Account	\$ 18,466	\$ 18,466	\$ 0	\$ 0	1.09%
	Fair Value:					
AA+	US Treasury Notes	1,670,652	572,628	439,949	658,075	98.91%
	Totals	\$ 1,689,118	\$ 591,094	\$ 439,949	\$ 658,075	100.00%

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2018. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk** The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy indicates that the investments must mature within five years, unless matched to a specific obligation or debt of the School District.

**Credit Risk** The School District's investments at June 30, 2018 are rated as shown above by S&P Global Ratings. The School District's policy on Credit Risk allows only for those investments as stated within the Ohio Revised Code.

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*Concentration of Credit Risk.* The School District places no limit on the amount that may be invested to any one issuer. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

**Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien December 31, 2016, were levied after April 1, 2017 and are collected in 2018 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Summit and Portage Counties. The County Fiscal Officer and County Auditor periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2018 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2018, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

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The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 Second Half Collections		2018 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$ 80,881,930	95.54%	\$ 85,480,990	94.93%
Public Utility Personal Property	3,773,860	4.46%	4,565,770	5.07%
Total	\$ 84,655,790	100.00%	\$ 90,046,760	100.00%
 Tax rate per \$1,000 of assessed valuation	 \$86.28		 \$85.69	

**Note 7 - Receivables**

Receivables at June 30, 2018 consisted of property taxes, accounts, interfund and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current guarantee of federal funds. All receivables, except property taxes, are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

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**Note 8 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	<u>Balance</u> <u>6/30/2017</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>6/30/2018</u>
<b>Governmental Activities</b>				
Land	\$ 183,353	\$ 0	\$ 0	\$ 183,353
<b>Capital Assets, being depreciated:</b>				
Land Improvements	1,231,711	0	(22,356)	1,209,355
Building and Improvements	15,816,354	0	(260,618)	15,555,736
Furniture and Equipment	1,639,091	28,538	(25,847)	1,641,782
Vehicles	542,492	378,998	0	921,490
<b>Total Capital Assets, being depreciated</b>	<u>19,229,648</u>	<u>407,536</u>	<u>(308,821)</u>	<u>19,328,363</u>
<b>Less Accumulated Depreciation:</b>				
Land Improvements	(1,189,673)	0	22,356	(1,167,317)
Building and Improvements	(4,310,162)	(287,612)	180,498	(4,417,276)
Furniture and Equipment	(1,351,677)	(26,451)	25,329	(1,352,799)
Vehicles	(520,788)	(22,420)	0	(543,208)
<b>Total Accumulated Depreciation</b>	<u>(7,372,300)</u>	<u>(336,483)</u>	<u>228,183</u>	<u>(7,480,600)</u>
<b>Total Capital Assets being depreciated, Net</b>	<u>11,857,348</u>	<u>71,053</u>	<u>(80,638)</u>	<u>11,847,763</u>
<b>Governmental Activities Capital Assets, Net</b>	<u>\$ 12,040,701</u>	<u>\$ 71,053</u>	<u>\$ (80,638)</u>	<u>\$ 12,031,116</u>

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 94,672
Special	10,672
Support Services:	
Pupils	149
Instructional Staff	4,173
Administration	12,027
Fiscal	187
Operation and Maintenance of Plant	126,200
Pupil Transportation	20,234
Food Service Operations	1,351
Extracurricular Activities	66,818
	<u>66,818</u>
<b>Total Depreciation</b>	<u>\$ 336,483</u>

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**Note 9 - Risk Management**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2018, the School District contracted with the Bowers Insurance and Financial Services, Inc. for fleet, property and inland marine insurance coverage and liability coverage.

The School District has contracted with the Stark County Schools Council's Health Benefits Program to provide employee medical/surgical and dental benefits. Rates are set through an annual calculation process. The School District pays a monthly contribution which is paid in a common fund from which claim payments are made for all participants regardless of claims flow. The board of directors has the right to return monies to an exiting school district subsequent to the settlements of all expenses and claims.

**Note 10 - Employee Benefits**

**Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified, full-time administrators and non-bargaining unit employees earn 10 to 25 days of vacation per year, depending upon length of service and hours worked. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and elementary principals do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. There is no limit as to the amount of sick leave that may be accumulated. Upon retirement employees receive payment for one-fourth of the total sick leave accumulation, up to a maximum accumulation of 60 days.

**Life Insurance**

The School District provides life insurance and accidental death and dismemberment insurance to most employees. Life insurance is provided through the Stark County Schools Council of Governments Health Benefits Program.

**Note 11 - Defined Benefit Pension Plans**

**Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical

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long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**Plan Description - School Employees Retirement System (SERS)**

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\*Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

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When a benefit recipient has received benefits for 12 months, an annual COLA is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a three percent simple annual COLA. For those retiring after January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at three percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 14 percent. SERS allocated 0.5 percent of employer contributions to the Health Care Fund for fiscal year 2018.

The School District's contractually required contribution to SERS was \$153,080 for fiscal year 2018. Of this amount, \$10,642 is reported as an intergovernmental payable.

**Plan Description - State Teachers Retirement System (STRS)**

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation was 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member,



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and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$719,895 for fiscal year 2018. Of this amount, \$129,560 is reported as an intergovernmental payable.

**Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions**

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's employer allocation percentage of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.03381740%	0.04387125%	
Prior Measurement Date	<u>0.03499180%</u>	<u>0.04243273%</u>	
Change in Proportionate Share	<u>-0.00117440%</u>	<u>0.00143852%</u>	
Proportionate Share of the Net			
Pension Liability	\$ 2,020,515	\$ 10,421,709	\$ 12,442,224
Pension Expense	\$ (159,511)	\$ (4,066,101)	\$ (4,225,612)

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Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2018 the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 86,959	\$ 402,438	\$ 489,397
Changes of Assumptions	104,483	2,279,342	2,383,825
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	0	329,802	329,802
School District Contributions Subsequent to the Measurement Date	<u>153,080</u>	<u>719,895</u>	<u>872,975</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>\$ 344,522</u></b>	<b><u>\$ 3,731,477</u></b>	<b><u>\$ 4,075,999</u></b>
<b>Deferred Inflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 0	\$ 83,995	\$ 83,995
Net Difference between Projected and Actual Earnings on Pension Plan Investments	9,592	343,930	353,522
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	<u>127,057</u>	<u>302,817</u>	<u>429,874</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>\$ 136,649</u></b>	<b><u>\$ 730,742</u></b>	<b><u>\$ 867,391</u></b>

\$872,975 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2019	\$ (5,874)	\$ 426,973	\$ 421,099
2020	89,083	894,837	983,920
2021	18,688	694,520	713,208
2022	(47,104)	264,510	217,406
	<u>\$ 54,793</u>	<u>\$ 2,280,840</u>	<u>\$ 2,335,633</u>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.50 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates among active members were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

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The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period ending July 1, 2010 to June 30, 2015. The assumed rate of inflation, payroll growth assumption and assumed real wage growth were reduced in the most recent actuarial valuation. The rates of withdrawal, retirement and disability updated to reflect recent experience and mortality rates were also updated.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

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	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's Proportionate Share of the Net Pension Liability	\$ 2,803,950	\$ 2,020,515	\$ 1,364,229

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Cost-of-Living Adjustments	0.00 percent effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long Term Expected Real Rate of Return**
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

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\*The target allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2017.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability as of June 30, 2017, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current assumption:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's Proportionate Share of the Net Pension Liability	\$ 14,939,166	\$ 10,421,709	\$ 6,616,430

**Assumption Changes since the Prior Measurement Date**

The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

**Benefit Term Changes since the Prior Measurement Date**

Effective July 1, 2017, the COLA was reduced to zero.

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**Note 12 – Defined Benefit OPEB Plans**

**Net OPEB Liability**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the School District’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**Plan Description - School Employees Retirement System (SERS)**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS’ Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS’ health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS’ health care coverage. Most retirees and dependents choosing SERS’ health care coverage are over the age of 65 and therefore

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enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$18,832.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$24,502 for fiscal year 2018. Of this amount \$19,226 is reported as an intergovernmental payable.

**Plan Description - State Teachers Retirement System (STRS)**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer



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contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability			
Current Measurement Date	0.03431580%	0.04387125%	
Prior Measurement Date	<u>0.03551451%</u>	<u>0.04243273%</u>	
Change in Proportionate Share	<u>-0.00119871%</u>	<u>0.00143852%</u>	
Proportionate Share of the Net OPEB Liability	\$ 920,946	\$ 1,711,694	\$ 2,632,640
OPEB Expense	\$ 40,538	\$ (511,327)	\$ (470,789)

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 0	\$ 98,810	\$ 98,810
Changes in Proportionate Share and Differences between School District Contributions and Proportionate Share of Contributions	0	65,943	65,943
School District Contributions Subsequent to the Measurement Date	<u>24,502</u>	<u>0</u>	<u>24,502</u>
<b>Total Deferred Outflows of Resources</b>	<u>\$ 24,502</u>	<u>\$ 164,753</u>	<u>\$ 189,255</u>
<b>Deferred Inflows of Resources</b>			
Net Difference between Projected and Actual Earnings on OPEB Plan Investments	\$ 2,432	\$ 73,162	\$ 75,594
Changes of Assumptions	87,393	137,883	225,276
Changes in Proportionate Share and Differences between School District Contributions and Proportionate Share of Contributions	<u>23,364</u>	<u>0</u>	<u>23,364</u>
<b>Total Deferred Inflows of Resources</b>	<u>\$ 113,189</u>	<u>\$ 211,045</u>	<u>\$ 324,234</u>

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\$24,502 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2019	\$ (40,737)	\$ (13,812)	\$ (54,549)
2020	(40,737)	(13,812)	(54,549)
2021	(31,107)	(13,812)	(44,919)
2022	(608)	(13,814)	(14,422)
2023	0	4,478	4,478
Thereafter	0	4,480	4,480
	\$ (113,189)	\$ (46,292)	\$ (159,481)

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

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Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate	
Measurement Date	3.56 percent
Prior Measurement Date	2.92 percent
Single Equivalent Interest Rate	
Measurement Date	3.63 percent, net of plan investment expense, including price inflation
Prior Measurement Date	2.98 percent, net of plan investment expense, including price inflation
Medical Trend Assumption	
Medicare	5.50 percent - 5.00 percent
Pre-Medicare	7.50 percent - 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	<u>10.00</u>	3.00
Total	<u>100.00 %</u>	

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**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63 percent) and higher (4.63 percent) than the current discount rate (3.63 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5 percent decreasing to 4.0 percent) and higher (8.5 percent decreasing to 6.0 percent) than the current rate.

	1% Decrease (2.63%)	Current Discount Rate (3.63%)	1% Increase (4.63%)
School District's Proportionate Share of the Net OPEB Liability	\$ 1,112,159	\$ 920,946	\$ 769,456
		Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$ 747,279	\$ 920,946	\$ 1,150,798

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.00 percent effective July 1, 2017
Blended Discount Rate of Return	4.13 percent
Health Care Cost Trends	6.00 percent to 11.00 percent, initial, 4.50 percent ultimate

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Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under *GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return*</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
	<u>100.00 %</u>	

\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

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**Discount Rate** The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)	Current Discount Rate (4.13%)	1% Increase (5.13%)
School District's Proportionate Share of the Net OPEB Liability	\$ 2,297,922	\$ 1,711,694	\$ 1,248,383
	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$ 1,189,212	\$ 1,711,694	\$ 2,399,342

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**Note 13 - Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2018 were as follows:

	Restated Balance 6/30/2017	Additions	Deductions	Balance 6/30/2018	Amounts Due In One Year
<i>Refunding Certificates of Participation</i>					
<i>Series 2016</i>					
<i>Maturing December 1, 2031:</i>	\$ 1,535,000	\$ 0	\$ 85,000	\$ 1,450,000	\$ 85,000
<i>2012 Refunding Bonds</i>					
<i>Maturing December 1, 2031:</i>					
<i>Serial and Term Bonds</i>	6,835,000	0	0	6,835,000	420,000
<i>Premium</i>	368,775	0	24,585	344,190	0
<i>Capital Appreciation Bonds</i>					
<i>Maturing December 1, 2017</i>	223,280	0	223,280	0	0
<i>Accretion on Capital Appreciation</i>	170,743	25,977	196,720	0	0
<i>Total 2012 Refunding Bonds</i>	<u>7,597,798</u>	<u>25,977</u>	<u>444,585</u>	<u>7,179,190</u>	<u>420,000</u>
<i>Net Pension/OPEB Liability</i>					
<i>Pension</i>	16,764,591	0	4,322,367	12,442,224	0
<i>OPEB</i>	3,281,608	0	648,968	2,632,640	0
<i>Total Net Pension/OPEB Liability</i>	<u>20,046,199</u>	<u>0</u>	<u>4,971,335</u>	<u>15,074,864</u>	<u>0</u>
<i>Other Long Term Liabilities</i>					
<i>Compensated Absences</i>	610,378	157,644	107,240	660,782	104,156
<i>Capital Leases</i>	0	361,107	78,408	282,699	70,436
<i>Total Other Long Term Liabilities</i>	<u>610,378</u>	<u>518,751</u>	<u>185,648</u>	<u>943,481</u>	<u>174,592</u>
<i>Total Governmental Activities</i>					
<i>Long-Term Liabilities</i>	<u>\$ 29,789,375</u>	<u>\$ 544,728</u>	<u>\$ 5,686,568</u>	<u>\$ 24,647,535</u>	<u>\$ 679,592</u>

Compensated absences will be paid from the fund from which employees are paid, which is typically the general and food service funds. The capital appreciation bonds, lease revenue bonds, refunding bonds, and refunding certificates of participation, will be repaid from the debt service fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

On December 20, 2012, the School District issued \$8,239,997 in refunding general obligation bonds. The proceeds of the bonds were used to refund \$8,240,000 of the School District's outstanding capital improvement bonds. The bonds were issued for a 19 year period with final maturity at December 1, 2031. At the date of the refunding, \$8,576,950 was deposited in an irrevocable trust to provide for all future payments on the refunded bonds.

These refunding bonds were issued with a premium of \$491,699, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight line method. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$1,458,080. The issuance resulted in an economic gain of \$1,162,462.

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The current interest bonds maturing on December 1, 2030 (the term bonds) are subject to mandatory sinking fund redemption in part by lot pursuant to the terms of the mandatory sinking fund redemption requirements of the Authorizing Legislation, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date, on December 1, 2029 and 2030.

The current interest bonds maturing on or after December 1, 2018 are subject to prior redemption, by and at the sole option of the School District, in whole or in part as selected by the School District (in whole multiples of \$5,000), on any date on or after December 1, 2027, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

The capital appreciation bonds matured on December 1, 2016 and December 1, 2017. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$845,000. For fiscal year 2018, \$25,977 was accreted and \$420,000 matured.

On December 6, 2016, the School District issued \$1,535,000 in refunding certificates of participation bonds. The proceeds of the bonds were used to refund \$1,455,000 of the School District's outstanding capital improvement bonds. The bonds were issued for a 14 year period with final maturity at December 1, 2031. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$198,529. The issuance resulted in an economic gain of \$240,999.

The following is a summary of the School District's future annual principal and interest requirements to retire the long-term debt:

Fiscal Year Ending June 30,	Capital Improvement/ Refunding Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 420,000	\$ 163,569	\$ 85,000	\$ 37,298	\$ 505,000	\$ 200,867
2020	430,000	155,069	90,000	34,980	520,000	190,049
2021	435,000	146,419	90,000	32,595	525,000	179,014
2022	450,000	137,569	95,000	30,144	545,000	167,713
2023	455,000	128,234	95,000	27,626	550,000	155,860
2024 - 2028	2,450,000	475,417	525,000	97,851	2,975,000	573,268
2029 - 2032	2,195,000	133,342	470,000	25,175	2,665,000	158,517
Total	<u>\$ 6,835,000</u>	<u>\$ 1,339,619</u>	<u>\$ 1,450,000</u>	<u>\$ 285,669</u>	<u>\$ 8,285,000</u>	<u>\$ 1,625,288</u>

**Note 14 – Capital Leases**

During fiscal year 2018, the School District entered into two leases for five school buses. The leases met the criteria of a capital lease since they transfer benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds.



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Buses acquired by the lease has been capitalized in the government wide financial statements in the amount of \$378,998, which is equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation was \$18,950 as of June 30, 2018, leaving a current book value of \$360,048. A corresponding liability, net of the difference between the book value of the traded assets and the amount received for retirement of the existing lease, was recorded in the government wide statements governmental activities. Total principal payments for fiscal year 2018 were \$78,408.

Future minimum lease payments are as follows:

			Governmental Activities
			Capital Lease
Year ending June 30,	2019	\$	78,408
	2020		78,408
	2021		78,408
	2022		67,206
Minimum lease payments			302,430
Less: amount representing interest at the School District's incremental borrowing rate of interest			19,731
Present value of net minimum lease payments		\$	282,699

**Note 15 - Jointly Governed Organizations**

**Northeast Ohio Network for Educational Technology**

The School District is a participant in the Northeast Ohio Network for Educational Technology (NEOnet) which is a computer consortium. NEOnet is a jointly governed organization among School Districts located within the boundaries of Cuyahoga, Lake, Medina, Portage and Summit Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. NEOnet is governed by an assembly consisting of superintendents or other designees from participating school districts. The assembly exercises total control over the operation of NEOnet including budgeting, appropriating, contracting and designating management. All the NEOnet revenues are generated from charges for services and state funding. To obtain financial information write NEOnet, 700 Graham Road, Cuyahoga Falls, Ohio 44221. The Summit County Educational Service Center serves as the fiscal agent. NEOnet is not dependent on the School District's participation, and no equity interest exists. The School District paid \$68,606 to NEOnet during fiscal year 2018.

**Maplewood Career Center**

The Maplewood Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the ten participating school districts' elected boards, which possess its own budgeting and taxing authority. To obtain financial information write to Maplewood Career Center, 7075 State Route 88, Ravenna, Ohio 44266.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 16 - Public Entity Risk Pools**

**Stark County Schools Council of Governments**

The Stark County Schools Council of Governments (Council) is a shared risk pool which is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services. The Council has a Health Benefits Program which is a shared risk pool comprised of various school districts and a Workers Compensation Group Rating Program (GRP), an insurance purchasing pool. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

**Ohio School Boards Association Workers' Compensation Group Rating Program**

The School District participated in the Ohio School Boards Association (OSBA) Workers' Compensation Group Rating Program (Program), an insurance purchasing pool. The Program's business affairs are conducted by a three member Board of Directors consisting of the president, the president-elect and the immediate past president of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year the participating school districts pay enrollment fees to the Program to cover the costs of administering the program.

**Note 17 - Contingencies**

**Grants**

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

**Litigation**

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

**School Foundation**

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2018 are finalized. As a result, the net impact of the FTE adjustments on the fiscal year 2018 financial statements was a receivable of the School District.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 18 - Set-Asides**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. In prior years, the School District was also required to set aside money for budget stabilization. At June 30, 2018, only the unspent portion of certain workers' compensation refunds continues to be set-aside.

The following cash basis information describes the change in the year end set-aside amounts for capital acquisition and budget stabilization. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>	<u>Budget Stabilization BWC Refund</u>
Set-Aside Restricted Balance as of June 30, 2017	\$ 0	\$ 31,768
Current Year Set-Aside Requirement	158,546	0
Current Year Offsets	(207,359)	0
Qualifying Disbursements	(712,320)	0
Total	<u>\$ (761,133)</u>	<u>\$ 31,768</u>
Set-Aside Balance Carried Forward to FY 2019	<u>\$ 0</u>	<u>\$ 0</u>
Set-Aside Restricted Balance as of June 30, 2018	<u>\$ 0</u>	<u>\$ 31,768</u>

Although the School District had offsets and qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement of future years. This negative balance is therefore not presented as being carried forward to future years. The total reserve balance for the two set-asides at the end of the fiscal year was \$31,768. This represents workers' compensation refunds that were received prior to April 20, 2001.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Note 19 – Interfund Activity**

**Interfund Receivable/Payable**

Interfund balances at June 30, 2018 consisted of the following:

Fund	Interfund Receivable	Interfund Payable
<i>Major Governmental Funds:</i>		
General	\$ 28,236	\$ 0
<i>Non-major Governmental Funds</i>		
Food Service	0	3,902
Other Grants	0	3,202
Title VI-B	0	3,659
Title I	0	11,805
Title VI-R	0	5,668
<i>Total Non-Major Governmental Funds</i>	<u>0</u>	<u>28,236</u>
<i>Total All Funds</i>	<u>\$ 28,236</u>	<u>\$ 28,236</u>

The general fund advanced monies to nonmajor governmental funds to cover expenditures until expected revenues were received. All interfund loans will be repaid in fiscal year 2019 with monies to be received from reimbursable expenditures incurred during fiscal year 2018.

**Interfund Transfers**

Transfers during June 30, 2018, consisted of the following:

Fund	Transfers In	Transfers Out
<i>Major Governmental Funds:</i>		
General	\$ 0	\$ 49,254
<i>Non-major Governmental Funds</i>		
Debt Service	124,551	0
Permanent Improvement	0	124,551
Food Service	35,000	0
Athletics	14,254	0
<i>Total Non-Major Governmental Funds</i>	<u>173,805</u>	<u>124,551</u>
<i>Total All Funds</i>	<u>\$ 173,805</u>	<u>\$ 173,805</u>

During the fiscal year, the general fund transferred \$35,000 to the food service fund and \$14,254 to the athletics fund to cover deficits in the funds. The transfer from the permanent improvement fund to the debt service fund was made to make principal and interest payments. Transfers between governmental funds are eliminated on the governmental-wide financials.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 20 – Significant Encumbrances**

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed or assigned classifications of fund balance. At fiscal year-end, the School District's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 55,582
Nonmajor Governmental	14,012
	<u>\$ 69,594</u>

**Note 21 – Subsequent Event**

The School District entered into a ground-lease purchase agreement in the amount of \$4,614,325 providing for the construction, enlargement or other improvement, furnishing and equipping the lease and eventual acquisition of facilities and improvements to facilities for School District purposes. Construction, acquisition, and improvement will be made to the School District's stadium, including improvements to the field and track, as well as constructing, furnishing, and equipping a new fieldhouse and related site improvements.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*Last Five Fiscal Years (1)*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b><i>School Employees Retirement System (SERS)</i></b>					
School District's Proportion of the Net Pension Liability	0.03381740%	0.03499180%	0.03640660%	0.04044500%	0.04044500%
School District's Proportionate Share of the Net Pension Liability	\$ 2,020,515	\$ 2,561,077	\$ 2,077,396	\$ 2,046,898	\$ 2,405,134
School District's Covered Payroll	\$ 1,231,550	\$ 1,363,350	\$ 1,820,379	\$ 1,512,388	\$ 1,512,551
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	164.06%	187.85%	114.12%	135.34%	159.01%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%	69.16%	71.70%	65.52%
<b><i>State Teachers Retirement System (STRS)</i></b>					
School District's Proportion of the Net Pension Liability	0.04387125%	0.04243273%	0.04336540%	0.04460305%	0.04460305%
School District's Proportionate Share of the Net Pension Liability	\$ 10,421,709	\$ 14,203,514	\$ 11,984,928	\$ 10,849,005	\$ 12,923,264
School District's Covered Payroll	\$ 4,790,907	\$ 4,434,343	\$ 4,303,086	\$ 5,044,515	\$ 4,308,723
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	217.53%	320.31%	278.52%	215.07%	299.93%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%	74.70%	69.30%

(1) Information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - Pension*  
*Last Ten Fiscal Years*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution	\$ 153,080	\$ 172,417	\$ 190,869	\$ 239,926
Contributions in Relation to the Contractually Required Contribution	<u>(153,080)</u>	<u>(172,417)</u>	<u>(190,869)</u>	<u>(239,926)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 1,133,926	\$ 1,231,550	\$ 1,363,350	\$ 1,820,379
Pension Contributions as a Percentage of Covered Payroll	13.50%	14.00%	14.00%	13.18%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 719,895	\$ 670,727	\$ 620,808	\$ 602,432
Contributions in Relation to the Contractually Required Contribution	<u>(719,895)</u>	<u>(670,727)</u>	<u>(620,808)</u>	<u>(602,432)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 5,142,107	\$ 4,790,907	\$ 4,434,343	\$ 4,303,086
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information.



<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 209,617	\$ 209,337	\$ 220,350	\$ 181,390	\$ 201,481	\$ 132,640
<u>(209,617)</u>	<u>(209,337)</u>	<u>(220,350)</u>	<u>(181,390)</u>	<u>(201,481)</u>	<u>(132,640)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 1,512,388	\$ 1,512,551	\$ 1,638,290	\$ 1,443,039	\$ 1,488,043	\$ 1,347,967
13.86%	13.84%	13.45%	12.57%	13.54%	9.84%
\$ 655,787	\$ 560,134	\$ 612,761	\$ 643,290	\$ 611,678	\$ 562,108
<u>(655,787)</u>	<u>(560,134)</u>	<u>(612,761)</u>	<u>(643,290)</u>	<u>(611,678)</u>	<u>(562,108)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 5,044,515	\$ 4,308,723	\$ 4,713,546	\$ 4,948,385	\$ 4,705,215	\$ 4,323,908
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

See accompanying notes to the required supplementary information.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*Last Two Fiscal Years (1)*

	<u>2018</u>	<u>2017</u>
<b><i>School Employees Retirement System (SERS)</i></b>		
School District's Proportion of the Net OPEB Liability	0.03431580%	0.03551451%
School District's Proportionate Share of the Net OPEB Liability	\$ 920,946	\$ 1,012,295
School District's Covered Payroll	\$ 1,231,550	\$ 1,363,350
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	74.78%	74.25%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%
<b><i>State Teachers Retirement System (STRS)</i></b>		
School District's Proportion of the Net OPEB Liability	0.04387125%	0.04243273%
School District's Proportionate Share of the Net OPEB Liability	\$ 1,711,694	\$ 2,269,313
School District's Covered Payroll	\$ 4,790,907	\$ 4,434,343
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	35.73%	51.18%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	37.30%

(1) Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - OPEB*  
*Last Ten Fiscal Years*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution (1)	\$ 24,502	\$ 18,698	\$ 18,203	\$ 34,847
Contributions in Relation to the Contractually Required Contribution	<u>(24,502)</u>	<u>(18,698)</u>	<u>(18,203)</u>	<u>(34,847)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 1,133,926	\$ 1,231,550	\$ 1,363,350	\$ 1,820,379
OPEB Contributions as a Percentage of Covered Payroll (1)	2.16%	1.52%	1.34%	1.91%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 0	\$ 0	\$ 0	\$ 0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 5,142,107	\$ 4,790,907	\$ 4,434,343	\$ 4,303,086
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

(1) Includes surcharge

See accompanying notes to the required supplementary information.

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 26,132	\$ 25,291	\$ 27,637	\$ 20,636	\$ 6,845	\$ 56,075
<u>(26,132)</u>	<u>(25,291)</u>	<u>(27,637)</u>	<u>(20,636)</u>	<u>(6,845)</u>	<u>(56,075)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 1,512,388	\$ 1,512,551	\$ 1,638,290	\$ 1,443,039	\$ 1,488,043	\$ 1,347,967
1.73%	1.67%	1.69%	1.43%	0.46%	4.16%
\$ 50,445	\$ 43,087	\$ 47,135	\$ 49,484	\$ 47,052	\$ 43,239
<u>(50,445)</u>	<u>(43,087)</u>	<u>(47,135)</u>	<u>(49,484)</u>	<u>(47,052)</u>	<u>(43,239)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 5,044,515	\$ 4,308,723	\$ 4,713,546	\$ 4,948,385	\$ 4,705,215	\$ 4,323,908
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

See accompanying notes to the required supplementary information.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 1 - Net Pension Liability**

***Changes in Assumptions - SERS***

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disable member was updated to the following:
  - RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

***Changes in Benefit Terms - SERS***

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

***Changes in Assumptions – STRS***

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

***Changes in Benefit Terms - STRS***

Effective for fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 2 - Net OPEB Liability**

***Changes in Assumptions – SERS***

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation

Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

***Changes in Assumptions – STRS***

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2017*  
*(Unaudited)*

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The discussion and analysis of the Mogadore Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2017. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

***Financial Highlights***

Key financial highlights for 2017 are as follows:

- Net position increased \$177,164 from fiscal year 2016.
- Capital assets decreased \$271,275 during fiscal year 2017 from depreciation exceeding acquisitions.
- During the fiscal year, outstanding debt decreased from \$9,561,129 to \$9,132,798 due to principal payments made by the School District, and a debt refunding.

***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Mogadore Local School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Mogadore Local School District, the general fund is by far the most significant fund.

***Reporting the School District as a Whole***

***Statement of Net Position and the Statement of Activities***

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2017?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into accounts all of the current year's revenues and expenses regardless of when cash is received or paid.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2017*  
*(Unaudited)*

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These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, pupil transportation, extracurricular activities, and non-instructional services, i.e., food service operations.

***Reporting the School District's Most Significant Funds***

***Fund Financial Statements***

The major funds financial statements begin on page 14. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and debt service fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District is the trustee, or fiduciary, for some of its scholarship and foundation programs. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in two agency funds. The School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 19 and 20. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2017*  
*(Unaudited)*

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Because of the discussion below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows of resources and subtracting deferred outflows of resources related to pension and the net pension liability to the reported net position. Table 1 provides a summary of the School District's net position for 2017 compared to 2016:

**Table 1**  
**Net Position**

	Governmental Activities	
	2017	2016
<b>Assets</b>		
Current and Other Assets	\$ 8,449,685	\$ 8,017,599
Capital Assets	12,040,701	12,311,976
<i>Total Assets</i>	20,490,386	20,329,575
<b>Deferred Outflows of Resources</b>		
Deferred Charges on Refunding	252,720	269,568
Pension	3,013,067	1,394,962
<i>Total Deferred Outflows of Resources</i>	3,265,787	1,664,530
<b>Liabilities</b>		
Other Liabilities	980,919	957,078
Long-Term Liabilities:		
Due Within One Year	610,848	568,645
Due in More Than One Year:		
Net Pension Liability	16,764,591	14,062,324
Other Amounts	9,132,328	9,583,398
<i>Total Liabilities</i>	27,488,686	25,171,445
<b>Deferred Inflows of Resources</b>		
Property Taxes	3,435,921	3,289,734
Pension	580,679	1,459,203
<i>Total Deferred Inflows of Resources</i>	4,016,600	4,748,937
<b>Net Position</b>		
Net Investment in Capital Assets	3,331,366	3,285,922
Restricted	586,645	691,274
Unrestricted	(11,667,124)	(11,903,473)
<i>Total Net Position</i>	\$ (7,749,113)	\$ (7,926,277)

**Mogadore Local School District**  
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*(Unaudited)*

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During a prior fiscal year, the School District adopted GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension liability equals the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68, the School District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows. The School District is also reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

At year end, capital assets represented 59 percent of total assets. Capital assets include, land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The net investment in capital assets was \$3,331,366 at June 30, 2017. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$586,645, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position of \$(11,667,124) which is primarily the result of GASB 68.

The \$2,293,400 increase in long-term liabilities, \$1,601,257 increase in deferred outflows of resources and the \$732,337 decrease in deferred inflows of resources related to pension were primarily caused by changes related to net pension liability during 2017.

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In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2017 and 2016.

**Table 2**  
**Changes in Net Position**

	Governmental Activities	
	2017	2016
<b>Revenues</b>		
<i>Program Revenues:</i>		
Charges for Services	\$ 2,150,504	\$ 2,099,572
Operating Grants	790,213	821,152
<i>Total Program Revenues</i>	<u>2,940,717</u>	<u>2,920,724</u>
<i>General Revenues:</i>		
Property Taxes	3,916,122	4,014,562
Grants and Entitlements Not Restricted	5,046,588	4,936,462
Other	73,211	130,693
<i>Total General Revenues</i>	<u>9,035,921</u>	<u>9,081,717</u>
<i>Total Revenues</i>	<u>11,976,638</u>	<u>12,002,441</u>
<b>Program Expenses</b>		
Instruction:		
Regular	4,993,851	4,448,293
Special	1,158,277	1,075,735
Vocational	172,386	104,922
Student Intervention Services	420,310	376,118
Other	232,517	214,784
Support Services:		
Pupils	544,384	502,453
Instructional Staff	528,882	270,351
Board of Education	80,627	62,914
Administration	774,392	758,206
Fiscal	407,445	351,440
Operation and Maintenance of Plant	1,004,767	1,011,508
Pupil Transportation	342,970	390,293
Central	69,376	52,017
Operation of Non-Instructional Services:		
Food Service Operations	271,564	277,692
Extracurricular Activities	496,055	473,142
Debt Service:		
Interest and Fiscal Charges	301,671	327,317
<i>Total Expenses</i>	<u>11,799,474</u>	<u>10,697,185</u>
<i>Increase (Decrease) in Net Position</i>	177,164	1,305,256
<i>Net Position at Beginning of Year</i>	<u>(7,926,277)</u>	<u>(9,231,533)</u>
<i>Net Position at End of Year</i>	<u>\$ (7,749,113)</u>	<u>\$ (7,926,277)</u>

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Program expenses increased by \$1,102,289 during fiscal year 2017. The main increases were in due to an increase in salaries and benefits, increased pension expense related to GASB 68, and purchased services.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Service		Net Cost of Service	
	2017	2016	2017	2016
Instruction:				
Regular	\$ 4,993,851	\$ 4,448,293	\$ 3,127,089	\$ 2,674,729
Special	1,158,277	1,075,735	514,427	424,363
Vocational	172,386	104,922	172,386	90,402
Student Intervention Services	420,310	376,118	420,310	376,118
Other	232,517	214,784	232,517	214,784
Support Services:				
Pupils	544,384	502,453	544,384	502,096
Instructional Staff	528,882	270,351	528,882	270,351
Board of Education	80,627	62,914	80,627	62,914
Administration	774,392	758,206	774,392	758,206
Fiscal	407,445	351,440	407,445	351,440
Operation and Maintenance of Plant	1,004,767	1,011,508	1,004,767	1,011,508
Pupil Transportation	342,970	390,293	342,970	375,189
Central	69,376	52,017	63,976	46,617
Operation of Non-Instructional Services:				
Food Service Operations	271,564	277,692	14,255	22,659
Extracurricular Activities	496,055	473,142	328,659	267,768
Debt Service:				
Interest and Fiscal Charges	301,671	327,317	301,671	327,317
<i>Total Expenses</i>	<b>\$ 11,799,474</b>	<b>\$ 10,697,185</b>	<b>\$ 8,858,757</b>	<b>\$ 7,776,461</b>

The dependence upon general revenues for governmental activities is apparent. Over 75 percent of governmental activities are supported through taxes and other general revenues. The community, as a whole, is by far the primary support for the School District students.

***Governmental Funds***

Information about the School District's major funds starts on page 14. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$12,335,626 and expenditures of \$11,790,591 for fiscal year 2017. The net change in fund balances for the fiscal year was an increase of \$617,992 for all governmental funds with the most significant increase in the general fund.

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The general fund's net change in fund balance for fiscal year 2017 was an increase of \$683,225, as revenues continue to outpace expenditures.

***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

The School District uses site-based budgeting. Budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, actual budget basis revenue of \$10,773,407 was \$347,407 higher than the final budget basis revenue of \$10,426,000, due to a large receipt of delinquent property tax. The final budgeted revenues reported no changes from the original budget.

Final expenditure appropriations of \$9,945,479 were \$220,132 less than the actual expenditures of \$10,165,611. The final budgeted appropriations reported no changes from the original budget.

There were no significant variances noted within other financing sources and uses.

***Capital Assets and Debt Administration***

**Capital Assets**

At the end of fiscal year 2017, the School District had \$12,040,701 invested in capital assets. Table 4 shows fiscal year 2017 balances compared with 2016.

**Table 4**  
**Capital Assets at June 30**

	Governmental Activities	
	2017	2016
Land	\$ 183,353	\$ 183,353
Land Improvements	1,231,711	1,197,920
Buildings and Improvements	15,816,354	15,816,354
Furniture and Equipment	1,639,091	1,629,956
Vehicles	542,492	529,578
Accumulated Depreciation	(7,372,300)	(7,045,185)
<i>Totals</i>	\$ 12,040,701	\$ 12,311,976

The \$271,275 decrease in capital assets was attributable to depreciation expense exceeding current year acquisitions. See Note 8 for more information about the capital assets of the School District.



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**Debt**

At June 30, 2017, the School District had \$9,132,798 in debt outstanding. See Note 13 for additional details. Table 5 summarizes debt outstanding.

**Table 5**  
**Outstanding Debt at Year End**

	Governmental Activities	
	2017	2016
Lease Revenue Bonds	\$ 0	\$ 1,520,000
Unamortized Premium on Lease Revenue Bonds	0	67,265
2016 Refunding Certificates of Participation	1,535,000	0
2012 Refunding Bonds	6,835,000	6,835,000
2012 Capital Appreciation Bonds	223,280	479,997
Accretion on 2012 Capital Appreciation Bonds	170,743	265,507
Refunding Bonds Premium	368,775	393,360
<i>Totals</i>	\$ 9,132,798	\$ 9,561,129

***Current Issues***

The School District placed an operating levy on the May 2015 special election, which passed. This levy raises approximately \$496,000 per year. The School District has managed the expenditures very well. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast and the School District's continuous improvement plan.

The financial future of the School District, due to the passage of the levy and additional State funds, looks much better. The School District expects to be solvent for the next 3 to 4 years.

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Mr. Chris Adams, Treasurer of Mogadore Local School District, 1 S Cleveland Ave., Mogadore, Ohio 44260, or call 330-628-9946.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Net Position*  
*June 30, 2017*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$ 4,247,581
Cash and Cash Equivalents in Segregated Accounts	1,520
Restricted Cash and Cash Equivalents	31,768
Receivables:	
Intergovernmental	69,461
Property Taxes	4,099,355
Nondepreciable Capital Assets	183,353
Depreciable Capital Assets (Net)	11,857,348
<i>Total Assets</i>	20,490,386
<b>Deferred Outflows of Resources</b>	
Deferred Charges on Debt Refunding	252,720
Pension	3,013,067
<i>Total Deferred Outflows of Resources</i>	3,265,787
<b>Liabilities</b>	
Accounts Payable	34,157
Accrued Wages and Benefits	694,804
Intergovernmental Payable	226,164
Matured Compensated Absences Payable	8,423
Accrued Interest Payable	17,371
Long Term Liabilities:	
Due Within One Year	610,848
Due In More Than One Year:	
Net Pension Liability (See Note 11)	16,764,591
Other Amounts Due in More Than One Year	9,132,328
<i>Total Liabilities</i>	27,488,686
<b>Deferred Inflows of Resources</b>	
Property Taxes Levied for the Next Fiscal Year	3,435,921
Pension	580,679
<i>Total Deferred Inflows of Resources</i>	4,016,600
<b>Net Position</b>	
Net Investment in Capital Assets	3,331,366
Restricted For:	
Capital Outlay	81,590
Debt Service	426,994
Set Asides	31,768
Other Purposes	46,293
Unrestricted	(11,667,124)
<i>Total Net Position</i>	\$ (7,749,113)

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2017

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$ 4,993,851	\$ 1,853,319	\$ 13,443	\$ (3,127,089)
Special	1,158,277	0	643,850	(514,427)
Vocational	172,386	0	0	(172,386)
Student Intervention Services	420,310	0	0	(420,310)
Other	232,517	0	0	(232,517)
Support Services:				
Pupils	544,384	0	0	(544,384)
Instructional Staff	528,882	0	0	(528,882)
Board of Education	80,627	0	0	(80,627)
Administration	774,392	0	0	(774,392)
Fiscal	407,445	0	0	(407,445)
Operation and Maintenance of Plant	1,004,767	0	0	(1,004,767)
Pupil Transportation	342,970	0	0	(342,970)
Central	69,376	0	5,400	(63,976)
Operation of Non-Instructional Services:				
Food Service Operations	271,564	130,789	126,520	(14,255)
Extracurricular Activities	496,055	166,396	1,000	(328,659)
Debt Service:				
Interest and Fiscal Charges	301,671	0	0	(301,671)
<b>Total</b>	<b>\$ 11,799,474</b>	<b>\$ 2,150,504</b>	<b>\$ 790,213</b>	<b>(8,858,757)</b>

**General Revenues**

Property Taxes Levied for:

General Purposes	3,395,937
Debt Service	344,485
Capital Outlay	175,700
Grants and Entitlements Not Restricted to Specific Programs	5,046,588
Investment Earnings	8,047
Miscellaneous	65,164

*Total General Revenues* 9,035,921

*Change in Net Position* 177,164

*Net Position Beginning of Year* (7,926,277)

*Net Position End of Year* \$ (7,749,113)

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2017*

	General Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 3,766,633	\$ 388,115	\$ 92,833	\$ 4,247,581
Cash and Cash Equivalents in Segregated Accounts	0	0	1,520	1,520
Restricted Cash and Investments	31,768	0	0	31,768
Receivables:				
Interfund	18,092	0	0	18,092
Intergovernmental	17,295	0	52,166	69,461
Property Taxes	3,579,127	335,045	185,183	4,099,355
<i>Total Assets</i>	<u>\$ 7,412,915</u>	<u>\$ 723,160</u>	<u>\$ 331,702</u>	<u>\$ 8,467,777</u>
<b>Liabilities</b>				
Accounts Payable	\$ 27,788	\$ 0	\$ 6,369	\$ 34,157
Accrued Wages and Benefits	633,590	0	61,214	694,804
Intergovernmental Payable	222,297	0	3,867	226,164
Matured Compensated Absences Payable	8,423	0	0	8,423
Interfund Payable	0	0	18,092	18,092
<i>Total Liabilities</i>	<u>892,098</u>	<u>0</u>	<u>89,542</u>	<u>981,640</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes Levied for the Next Fiscal Year	3,002,306	278,795	154,820	3,435,921
Unavailable Revenue - Delinquent Property Taxes	66,894	6,615	3,568	77,077
Unavailable Revenue - Other	0	0	50,785	50,785
<i>Total Deferred Inflows of Resources</i>	<u>3,069,200</u>	<u>285,410</u>	<u>209,173</u>	<u>3,563,783</u>
<b>Fund Balances</b>				
Nonspendable	378	0	0	378
Restricted	31,768	437,750	117,639	587,157
Assigned	334,195	0	0	334,195
Unassigned	3,085,276	0	(84,652)	3,000,624
<i>Total Fund Balances</i>	<u>3,451,617</u>	<u>437,750</u>	<u>32,987</u>	<u>3,922,354</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 7,412,915</u>	<u>\$ 723,160</u>	<u>\$ 331,702</u>	<u>\$ 8,467,777</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
June 30, 2017

<b>Total Governmental Fund Balances</b>		\$ 3,922,354
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		12,040,701
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.		
Property Taxes	\$ 77,077	
Intergovernmental	<u>50,785</u>	127,862
In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is not reported.		(17,371)
In the statement of activities, a loss on refunding is amortized over the term of the bonds, whereas in governmental funds a refunding loss is reported when bonds are issued.		252,720
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	3,013,067	
Deferred Inflows - Pension	(580,679)	
Net Pension Liability	<u>(16,764,591)</u>	(14,332,203)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds	(6,835,000)	
Capital Appreciation Bonds	(223,280)	
Certificates of Participation	(1,535,000)	
Premium on Refunding Bonds	(368,775)	
Accretion of Interest - Capital Appreciation Bonds	(170,743)	
Compensated Absences	<u>(610,378)</u>	<u>(9,743,176)</u>
 <i>Net Position of Governmental Activities</i>		 <u><u>\$ (7,749,113)</u></u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2017*

	General Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property and Other Local Taxes	\$ 3,695,994	\$ 385,486	\$ 191,318	\$ 4,272,798
Intergovernmental	5,096,085	212,079	509,482	5,817,646
Investment Income	8,047	0	0	8,047
Tuition and Fees	1,853,319	0	0	1,853,319
Extracurricular Activities	83,485	0	82,912	166,397
Charges for Services	0	0	130,789	130,789
Contributions and Donations	7,023	0	14,443	21,466
Miscellaneous	56,160	9,004	0	65,164
<i>Total Revenues</i>	<u>10,800,113</u>	<u>606,569</u>	<u>928,944</u>	<u>12,335,626</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,706,628	0	38,864	4,745,492
Special	740,996	0	365,357	1,106,353
Vocational	165,704	0	0	165,704
Student Intervention Services	421,683	0	0	421,683
Other	230,693	0	0	230,693
Support Services:				
Pupils	533,013	0	600	533,613
Instructional Staff	451,782	0	68,209	519,991
Board of Education	80,619	0	0	80,619
Administration	765,675	0	0	765,675
Fiscal	393,110	10,303	4,600	408,013
Operation and Maintenance of Plant	891,449	0	0	891,449
Pupil Transportation	344,935	0	0	344,935
Central	61,276	0	8,100	69,376
Extracurricular Activities	322,318	0	99,377	421,695
Operation of Non-Instructional Services:				
Food Service Operations	0	0	267,930	267,930
Capital Outlay	0	0	28,205	28,205
Debt Service:				
Principal Retirement	0	321,717	0	321,717
Interest and Fiscal Charges	0	467,448	0	467,448
<i>Total Expenditures</i>	<u>10,109,881</u>	<u>799,468</u>	<u>881,242</u>	<u>11,790,591</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>690,232</u>	<u>(192,899)</u>	<u>47,702</u>	<u>545,035</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Refunding Bonds	0	1,535,000	0	1,535,000
Payment to Refunded Bond Escrow Agent	0	(1,462,043)	0	(1,462,043)
Transfers In	0	114,435	7,007	121,442
Transfers Out	(7,007)	0	(114,435)	(121,442)
<i>Total Other Financing Sources (Uses)</i>	<u>(7,007)</u>	<u>187,392</u>	<u>(107,428)</u>	<u>72,957</u>
<i>Net Change in Fund Balance</i>	683,225	(5,507)	(59,726)	617,992
<i>Fund Balances Beginning of Year</i>	<u>2,768,392</u>	<u>443,257</u>	<u>92,713</u>	<u>3,304,362</u>
<i>Fund Balances End of Year</i>	<u>\$ 3,451,617</u>	<u>\$ 437,750</u>	<u>\$ 32,987</u>	<u>\$ 3,922,354</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**

*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2017*

<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$	617,992
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 55,840	
Current Year Depreciation	<u>(327,115)</u>	(271,275)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property Taxes	(356,676)	
Intergovernmental	<u>(2,312)</u>	(358,988)
Repayment of principal and accreted interest on capital appreciation bonds is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net position.		
Lease Revenue Bonds	65,000	
Capital Appreciation Bonds	256,717	
Accretion on Matured Capital Appreciation Bonds	<u>168,283</u>	490,000
Issuance of refunding bonds results in expenditures and other financial sources and uses in the governmental funds, but these transactions are reflected in the statement of net position as long-term assets and liabilities.		
Payment to Refunded Bond Escrow Agent	1,462,043	
Proceeds of Refunding Bonds	(1,535,000)	
Accounting Gain/Loss on Refunding	<u>60,222</u> *	(12,735)
In the statement of activities, interest is accrued on outstanding bonds, and bond premium and bond issuance costs and the gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds, an interest expenditure is reported when bonds are issued.		
Accrued Interest Payable	3,054	
Amortization of Premium on Bonds	24,585	
Amortization of Refunding Loss	<u>(16,848)</u>	10,791
Contractually required contributions are reported as expenditures in governmental funds; however, the net position reports these amounts as deferred outflows.		
		843,144
Except for amount reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		
		(1,048,782)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences		(19,464)
Accretion on capital appreciation bonds is an expenditure in the governmental funds, but is allocated as an expense over the life of the bonds in the statement of activities.		
		<u>(73,519)</u>
<i>Change in Net Position of Governmental Activities</i>	<u>\$</u>	<u>177,164</u>

\* The debt refunding in fiscal year 2017 resulted in a new accounting loss of \$60,222. This amount is immaterial and was therefore recognized in fiscal year 2017 rather than being amortized.

See accompanying notes to the basic financial statements.



**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balance -*  
*Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2017*

	Budgeted Amounts			Variance with Final Budget Over (Under)
	Original	Final	Actual	
<b>Revenues</b>				
Property and Other Local Taxes	\$ 3,282,000	\$ 3,282,000	\$ 3,793,688	\$ 511,688
Intergovernmental	5,282,000	5,282,000	5,096,085	(185,915)
Investment Income	8,000	8,000	4,375	(3,625)
Tuition and Fees	1,829,000	1,829,000	1,823,737	(5,263)
Miscellaneous	25,000	25,000	55,522	30,522
<i>Total Revenues</i>	<u>10,426,000</u>	<u>10,426,000</u>	<u>10,773,407</u>	<u>347,407</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,619,289	4,637,289	4,621,657	15,632
Special	739,901	742,901	737,386	5,515
Vocational	111,805	111,805	146,259	(34,454)
Student Intervention Services	386,584	336,584	423,466	(86,882)
Other	218,865	218,865	230,693	(11,828)
Support Services:				
Pupils	561,190	561,190	549,904	11,286
Instructional Staff	429,788	415,788	440,456	(24,668)
Board of Education	74,919	74,919	86,581	(11,662)
Administration	786,122	786,122	785,428	694
Fiscal	359,333	359,333	399,818	(40,485)
Operation and Maintenance of Plant	929,796	980,796	1,043,103	(62,307)
Pupil Transportation	422,867	422,867	391,228	31,639
Central	53,005	53,005	61,276	(8,271)
Extracurricular Activities	249,695	241,695	248,356	(6,661)
Capital Outlay	2,320	2,320	0	2,320
<i>Total Expenditures</i>	<u>9,945,479</u>	<u>9,945,479</u>	<u>10,165,611</u>	<u>(220,132)</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>480,521</u>	<u>480,521</u>	<u>607,796</u>	<u>127,275</u>
<b>Other Financing Sources (Uses)</b>				
Refund of Prior Year Expenditures	2,000	2,000	638	(1,362)
Advances Out	(3,202)	(3,202)	0	3,202
Transfers Out	(20,183)	(20,183)	(10,655)	9,528
<i>Total Other Financing Sources (Uses)</i>	<u>(21,385)</u>	<u>(21,385)</u>	<u>(10,017)</u>	<u>11,368</u>
<i>Net Change in Fund Balance</i>	459,136	459,136	597,779	138,643
<i>Fund Balance Beginning of Year</i>	2,713,721	2,713,721	2,713,721	0
Prior Year Encumbrances Appropriated	141,170	141,170	141,170	0
<i>Fund Balance End of Year</i>	<u>\$ 3,314,027</u>	<u>\$ 3,314,027</u>	<u>\$ 3,452,670</u>	<u>\$ 138,643</u>

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2017*

	Private Purpose Trust	Agency
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$ 8,602	\$ 66,318
<b>Liabilities</b>		
Due to Students	0	\$ 66,318
<b>Net Position</b>		
Held in Trust for Scholarships	\$ 8,602	

See accompanying notes to the basic financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Private Purpose Trust Fund*  
*For the Fiscal Year Ended June 30, 2017*

	Private Purpose Trust
<b>Additions</b>	
Gifts and Contributions	\$ 4,588
<b>Deductions</b>	
Payments in Accordance with Trust Agreements	3,727
<i>Change in Net Position</i>	861
<i>Net Position Beginning of Year</i>	7,741
<i>Net Position End of Year</i>	\$ 8,602

See accompanying notes to the basic financial statements.

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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**Note 1 - Description of the School District and Reporting Entity**

Mogadore Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or Federal guidelines.

The School District was established through the consolidation of existing land areas and school districts. The School District serves an area of approximately four square miles. It is located in Summit and Portage Counties, and includes the entire Village of Mogadore and portions of Suffield Township. The School District operates three instructional buildings and one bus garage.

**Reporting Entity**

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Mogadore Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the School District.

The School District is associated with organizations which are defined as a jointly governed organizations and public entity risk pools. These organizations include the Northeast Ohio Network for Educational Technology, the Maplewood Career Center, the Ohio School Boards Association Workers' Compensation Group Rating Program, the Stark County Schools Council of Governments and the Ohio School Plan. These organizations are presented in Notes 14 and 15 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of Mogadore Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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Following are the more significant of the School District's accounting policies.

**Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

**Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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**General Fund** The general fund is the general operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

**Debt Service Fund** The debt service fund accounts for tax revenues collected and used to retire long term bond obligations of the School District.

The other governmental funds of the School District account for grants and other resources of the School District to which the School District is bound to observe constraints imposed upon the use of the sources.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's fiduciary funds include agency funds, which reflect resources that belong to the student bodies of the various schools, accounting for sales and other revenue generating activities; and a private purpose trust fund that disburses scholarships to students.

### **Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private purpose trust funds are reported using the economic resources measurement focus and are excluded from the government-wide financial statements. Agency funds do not report a measurement focus as they do not report operations.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and the fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, grants, investment earnings, tuition, rentals and fees.

***Deferred Inflows of Resources and Deferred Outflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 11.



**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2017, but which were levied to finance fiscal year 2018 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 11).

***Expenditures/Expenses*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the Certificate of Estimated Resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The Certificate of Estimated Revenues establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board of Education's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control set by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The Certificate of Estimated Resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final Certificate of Estimated Resources issued during fiscal year 2017.

The appropriation resolution is subject to amendment by the Board of Education throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during fiscal year 2017.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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**Cash and Investments**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The School District has segregated bank accounts for monies held separately from the School District's central bank account for athletics. These depository accounts are presented on the financial statements as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the School District's treasury.

During fiscal year 2017, investments were limited to money markets and US treasury notes.

As authorized by State statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2017 amounted to \$8,047, which includes \$1,417 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as "equity in pooled cash and investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

**Premiums**

In governmental fund types, note and bond premiums are recognized in the period in which debt is issued. On the Statement of Net Position, note and bond premiums are amortized over the term of the notes and bonds using the straight-line method, which is not significantly different than the bonds outstanding method, which approximates the effective interest method. Note and bond premiums are presented as an addition to the face amount of notes and bonds payable.

**Restricted Assets**

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. Restricted assets include amounts required by statute to be set-aside as a reserve for budget stabilization and for capital improvements. See Note 17 for additional information regarding set-asides.

**Capital Assets**

The School District's only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported on the fund financial statements.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value as of the date received. The School District capitalization threshold is \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, other than land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	5 Years
Buildings and Improvements	20 - 50 Years
Furniture and Equipment	5 - 20 Years
Vehicles	10 Years

### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the Statement of Net Position.

### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will be paid as a termination benefit.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources. Bonds are recognized as a liability on the fund financial statements when due.

**Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At June 30, 2017, there was no net position restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

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*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

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**Implementation of New Accounting Principles**

For the fiscal year ended June 30, 2017, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*, GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, GASB Statement No. 80, *Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14* and GASB Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of this statement did not result in any change in the School District's financial statements as the School District does not have any material GASB Statement No. 77 tax abatements.

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multiple-employer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the School District.

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the School District.

GASB Statement No. 82 improves consistency in the application of pension accounting. These changes were incorporated in the School District's fiscal year 2017 financial statements; however, there was no effect on beginning net position/fund balance.

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**Note 3 – Fund Balance**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	<u>General</u>	<u>Debt Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Nonspendable:				
Unclaimed Monies	\$ 378	\$ 0	\$ 0	\$ 378
Restricted for:				
Budget Stabilization - BWC Refund	31,768	0	0	31,768
Capital Outlay	0	0	78,022	78,022
Federal Grant Programs	0	0	2,327	2,327
Debt Service	0	437,750	0	437,750
Athletics	0	0	33,610	33,610
Other Grants	0	0	3,680	3,680
Total Restricted	<u>31,768</u>	<u>437,750</u>	<u>117,639</u>	<u>587,157</u>
Assigned for:				
Encumbrances:				
Instruction	28,343	0	0	28,343
Support Services	192,218	0	0	192,218
Extracurricular	1,180	0	0	1,180
Other Purposes	112,454	0	0	112,454
Total Assigned	<u>334,195</u>	<u>0</u>	<u>0</u>	<u>334,195</u>
Unassigned	<u>3,085,276</u>	<u>0</u>	<u>(84,652) *</u>	<u>3,000,624</u>
Total Fund Balance	<u>\$3,451,617</u>	<u>\$ 437,750</u>	<u>\$ 32,987</u>	<u>\$3,922,354</u>

\* Unassigned fund balance included the following individual fund deficits:

	<u>Fund Balance</u>
Nonmajor Governmental Funds:	
Food Service	\$ 25,209
Title VI-B	27,807
Title I	25,935
Title VI-R	5,701

The deficit fund balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and provides transfers when cash is required, rather than when accruals occur.

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**Note 4 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the modified accrual basis of generally accepted accounting principles are that:

1. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as assigned, committed or restricted fund balance (GAAP basis).
4. Some funds are included in the General Fund (GAAP Basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the General Fund.

GAAP Basis	\$	683,225
Net Adjustment for Revenue Accruals		94,022
Net Adjustment for Expenditure Accruals		72,143
Funds Budgeted Elsewhere		2,122
Adjustment for Encumbrances		<u>(253,733)</u>
Budget Basis	\$	<u>597,779</u>

\*\*As part of Governmental Accounting Standards Board No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the unclaimed monies, uniform school supplies and public school support funds.

**Note 5 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.



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Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all uninsured public monies deposited with the institution.

Interim monies may be invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in the amount not to exceed forty percent of the interim moneys available for investment at any one time; and,
8. Under limited circumstances, corporate notes interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

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Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial credit risk is the risk that, in the event of bank failure, the School District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the uninsured public deposits it holds or as specific collateral held at the Federal Reserve bank in the name of the School District.

**Deposits** At fiscal year end, the carrying amount of the School District's deposits was \$2,662,133, and the bank balance was \$2,794,507. Of the bank balance:

1. \$250,000 the bank balance was covered by depository insurance; and
2. \$2,544,507 was exposed to custodial credit risk as discussed above. Although the securities serving as collateral were held by the pledging institution in the pledging institution's name, and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

**Investments** As of June 30, 2017 the School District had the following investments and maturities:

S & P Global Rating	Investment	Measurement Amount	Investment Maturities (in months)			% Total Investments
			0 - 12	13-36	Over 36	
AA+	US Treasury Notes	1,576,254	451,168	600,056	525,030	93.07%
AAA	Federated Money Market Account	117,402	117,402	0	0	6.93%
Totals		\$ 1,693,656	\$ 568,570	\$ 600,056	\$ 525,030	100.00%

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2017. The money market is reported at cost and all other investments of the School District are valued using quoted market prices (Level 1 inputs).

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*Interest Rate Risk* The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy indicates that the investments must mature within five years, unless matched to a specific obligation or debt of the School District.

*Custodial Credit Risk* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Credit Risk* The School District's investments at June 30, 2017 are rated as shown above by S&P Global Ratings. Federal money markets are exempt from ratings since explicitly guaranteed by a U.S. Government Agency. The School District's policy on Credit Risk allows only for those investments as stated within the Ohio Revised Code.

*Concentration of Credit Risk.* The School District places no limit on the amount that may be invested to any one issuer. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

**Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2017 represents collections of calendar year 2016 taxes. Real property taxes received in calendar year 2017 were levied after April 1, 2016, on the assessed value listed as of January 1, 2016, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2017 represents collections of calendar year 2016 taxes. Public utility real and tangible personal property taxes received in calendar year 2017 became a lien December 31, 2015, were levied after April 1, 2016 and are collected in 2017 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

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The School District receives property taxes from Summit and Portage Counties. The County Fiscal Officer and County Auditor periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2017, are available to finance fiscal year 2017 operations. The amount available as an advance at June 30, 2017 in the general, debt service and permanent improvement funds was \$509,927, \$49,635 and \$26,795, respectively. The amount available for advance at June 30, 2016, in the general, debt service and permanent improvement funds was \$607,621, \$83,934, and \$31,113, respectively. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2017 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2017 taxes were collected are:

	2016 Second Half Collections		2017 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$ 80,975,490	96.50%	\$ 80,881,930	95.54%
Public Utility Personal Property	2,933,260	3.50%	3,773,860	4.46%
Total	\$ 83,908,750	100.00%	\$ 84,655,790	100.00%
Tax rate per \$1,000 of assessed valuation	\$87.86		\$86.28	

**Note 7 - Receivables**

Receivables at June 30, 2017 consisted of property taxes, interfund and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current guarantee of federal funds. All receivables, except property taxes, are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

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**Note 8 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2017, was as follows:

	Balance 6/30/2016	Additions	Reductions	Balance 6/30/2017
<b>Governmental Activities</b>				
Land	\$ 183,353	\$ 0	\$ 0	\$ 183,353
<i>Capital Assets, being depreciated:</i>				
Land Improvements	1,197,920	33,791	0	1,231,711
Building and Improvements	15,816,354	0	0	15,816,354
Furniture and Equipment	1,629,956	9,135	0	1,639,091
Vehicles	529,578	12,914	0	542,492
<b>Total Capital Assets, being depreciated</b>	<u>19,173,808</u>	<u>55,840</u>	<u>0</u>	<u>19,229,648</u>
<i>Less Accumulated Depreciation:</i>				
Land Improvements	(1,189,673)	0	0	(1,189,673)
Building and Improvements	(4,022,782)	(287,380)	0	(4,310,162)
Furniture and Equipment	(1,319,792)	(31,885)	0	(1,351,677)
Vehicles	(512,938)	(7,850)	0	(520,788)
<b>Total Accumulated Depreciation</b>	<u>(7,045,185)</u>	<u>(327,115)</u>	<u>0</u>	<u>(7,372,300)</u>
<b>Total Capital Assets being depreciated, Net</b>	<u>12,128,623</u>	<u>(271,275)</u>	<u>0</u>	<u>11,857,348</u>
 <b>Governmental Activities Capital Assets, Net</b>	 <u>\$ 12,311,976</u>	 <u>\$ (271,275)</u>	 <u>\$ 0</u>	 <u>\$ 12,040,701</u>

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 98,138
Special	10,864
Support Services:	
Pupils	1,247
Instructional Staff	4,106
Administration	11,109
Fiscal	187
Operation and Maintenance of Plant	126,332
Pupil Transportation	5,394
Food Service Operations	2,061
Extracurricular Activities	<u>67,677</u>
 Total Depreciation	 <u>\$ 327,115</u>

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**Note 9 - Risk Management**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2017, the School District contracted with the Bowers Insurance and Financial Services, Inc. for fleet, property and inland marine insurance coverage and liability coverage.

The School District has contracted with the Stark County Schools Council's Health Benefits Program to provide employee medical/surgical and dental benefits. Rates are set through an annual calculation process. The School District pays a monthly contribution which is paid in a common fund from which claim payments are made for all participants regardless of claims flow. The board of directors has the right to return monies to an exiting school district subsequent to the settlements of all expenses and claims.

**Note 10 - Employee Benefits**

**Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified, full-time administrators and non-bargaining unit employees earn 10 to 25 days of vacation per year, depending upon length of service and hours worked. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and elementary principals do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. There is no limit as to the amount of sick leave that may be accumulated. Upon retirement employees receive payment for one-fourth of the total sick leave accumulation, up to a maximum accumulation of 60 days.

**Life Insurance**

The School District provides life insurance and accidental death and dismemberment insurance to most employees. Life insurance is provided through the Stark County Schools Council of Governments Health Benefits Program.

**Note 11 - Defined Benefit Pension Plans**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\*Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

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Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2017, the allocation to pension, death benefits, and Medicare B was 14 percent. SERS did not allocate any employer contributions to the Health Care Fund for fiscal year 2017.

The School District's contractually required contribution to SERS was \$172,417 for fiscal year 2017. Of this amount, \$27,480 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation was 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.



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The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2017, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2017 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$670,727 for fiscal year 2017. Of this amount, \$106,076 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions***

The net pension liability was measured as of July 1, 2016, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's employer allocation percentage of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

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	<u>STRS</u>	<u>SERS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$ 14,203,514	\$ 2,561,077	\$ 16,764,591
Proportion of the Net Pension Liability:			
Current Measurement Date	0.04243273%	0.03499180%	
Prior Measurement Date	<u>0.04336540%</u>	<u>0.03640660%</u>	
Change in Proportionate Share	<u>-0.00093267%</u>	<u>-0.00141480%</u>	
Pension Expense	\$ 875,334	\$ 173,448	\$ 1,048,782

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>STRS</u>	<u>SERS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 573,890	\$ 34,544	\$ 608,434
Net Difference between Projected and Actual Earnings on Pension Plan Investments	1,179,272	211,251	1,390,523
Changes of Assumptions	0	170,966	170,966
School District Contributions Subsequent to the Measurement Date	<u>670,727</u>	<u>172,417</u>	<u>843,144</u>
<b>Total Deferred Outflows of Resources</b>	<u>\$ 2,423,889</u>	<u>\$ 589,178</u>	<u>\$ 3,013,067</u>
<b>Deferred Inflows of Resources</b>			
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	<u>\$ 427,345</u>	<u>\$ 153,334</u>	<u>\$ 580,679</u>

\$843,144 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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Fiscal Year Ending June 30:	STRS	SERS	Total
2018	\$ 153,052	\$ 35,531	\$ 188,583
2019	153,051	35,379	188,430
2020	605,572	131,790	737,362
2021	414,142	60,727	474,869
	<u>\$ 1,325,817</u>	<u>\$ 263,427</u>	<u>\$ 1,589,244</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2016, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including Inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	3.00 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates among active members were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

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The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period ending July 1, 2010 to June 30, 2015. The assumed rate of inflation, payroll growth assumption and assumed real wage growth were reduced in the June 30, 2016 actuarial valuation. The rates of withdrawal, retirement and disability updated to reflect recent experience and mortality rates were also updated.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	<u>10.00</u>	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

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	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's Proportionate Share of the Net Pension Liability	\$ 3,390,706	\$ 2,561,077	\$ 1,866,643

***Actuarial Assumptions - STRS***

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected Salary Increase	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.75 percent, net of investment expenses, including inflation
Cost-of-Living Adjustments (COLA)	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on the fifth anniversary of the retirement date

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and no set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return*</u>
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
Total	100.00 %	7.61 %

\*10-year annualized geometric nominal returns, which include the real rate of return and inflation of 2.50 percent and does not include investment expenses. The total fund long-term expected return reflects diversification among the asset classes and therefore is not a weighted average return of the individual asset classes.

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**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability as of June 30, 2016, calculated using the current period discount rate assumption of 7.75 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
School District's Proportionate Share of the Net Pension Liability	\$ 18,875,316	\$ 14,203,514	\$ 10,262,574

**Changes Between Measurement Date and Report Date** In March 2017, the STRS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of June 30, 2017. The most significant change is a reduction in the discount rate from 7.75 percent to 7.45 percent. In April 2017, the STRS Board voted to suspend cost of living adjustments granted on or after July 1, 2017. Although the exact amount of these changes is not known, the overall decrease to School District's net pension liability is expected to be significant.

**Note 12 - Postemployment Benefits**

***School Employees Retirement System***

**Health Care Plan Description** - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

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Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2017, SERS did not allocate any employer contributions to the Health Care fund. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2017, this amount was \$23,500. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2017, the School District's surcharge obligation was \$18,203.

For fiscal years 2016 and 2017, SERS did not allocate employer contributions to the Health Care fund. The School District's contributions for health care for the fiscal year ended June 30, 2015, was \$34,847. The full amount has been contributed for fiscal year 2015.

***State Teachers Retirement System***

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal years 2017, 2016 and 2015, STRS did not allocate any employer contributions to post-employment health care; therefore, the School District did not contribute to health care in the last three fiscal years.

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**Note 13 - Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2017 were as follows:

	Balance 6/30/2016	Additions	Deductions	Balance 6/30/2017	Amounts Due In One Year
<i>Lease Revenue Bonds 3.55% - 5.125%</i>					
<i>Maturing December 1, 2031:</i>					
<i>Bonds</i>	\$ 1,520,000	\$ 0	\$ 1,520,000	\$ 0	\$ 0
<i>Premium</i>	67,265	0	67,265	0	0
<i>Total Lease Revenue Bonds</i>	<u>1,587,265</u>	<u>0</u>	<u>1,587,265</u>	<u>0</u>	<u>0</u>
<i>Refunding Certificates of Participation 2.65%</i>					
<i>Series 2016</i>					
<i>Maturing December 1, 2031:</i>	<u>0</u>	<u>1,535,000</u>	<u>0</u>	<u>1,535,000</u>	<u>85,000</u>
<i>2012 Refunding Bonds</i>					
<i>Maturing December 1, 2031:</i>					
<i>Serial and Term Bonds</i>	6,835,000	0	0	6,835,000	0
<i>Premium</i>	393,360	0	24,585	368,775	24,585
<i>Capital Appreciation Bonds</i>					
<i>Maturing December 1, 2016 and 2017</i>					
	479,997	0	256,717	223,280	223,280
<i>Accretion on Capital Appreciation Bonds</i>	265,507	73,519	168,283	170,743	170,743
<i>Total 2012 Refunding Bonds</i>	<u>7,973,864</u>	<u>73,519</u>	<u>449,585</u>	<u>7,597,798</u>	<u>418,608</u>
<i>Net Pension Liability</i>					
<i>STRS</i>	11,984,928	2,218,586	0	14,203,514	0
<i>SERS</i>	2,077,396	483,681	0	2,561,077	0
<i>Total Net Pension Liability</i>	<u>14,062,324</u>	<u>2,702,267</u>	<u>0</u>	<u>16,764,591</u>	<u>0</u>
<i>Compensated Absences</i>	<u>590,914</u>	<u>59,429</u>	<u>39,965</u>	<u>610,378</u>	<u>107,240</u>
<i>Total Governmental Activities</i>					
<i>Long-Term Liabilities</i>	<u>\$ 24,214,367</u>	<u>\$ 4,370,215</u>	<u>\$ 489,550</u>	<u>\$ 26,507,767</u>	<u>\$ 610,848</u>

Compensated absences will be paid from the fund from which employees are paid, which is typically the general and food service funds. The capital appreciation bonds, lease revenue bonds, refunding bonds, and refunding certificates of participation, will be repaid from the debt service fund. The School District pays obligations related to employee compensation from the fund benefitting from their service.

During fiscal year 2008, the School District issued lease revenue bonds in the amount of \$2,000,000. The bonds will mature December 1, 2031. The bonds were issued at a premium of \$109,053 which will be amortized over the life of the bonds. The interest rate range is 3.55% to 5.125%. The lease revenue bonds were issued to pay for capital improvements made to existing School District's buildings and pay for a portion of the costs to build the new school building housing grades seven through twelve.

On December 6, 2016 the School District fully refunded \$1,455,000 of the 2007 lease revenue bonds.



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On December 20, 2012, the School District issued \$8,239,997 in refunding general obligation bonds. The proceeds of the bonds were used to refund \$8,240,000 of the School District's outstanding capital improvement bonds. The bonds were issued for a 19 year period with final maturity at December 1, 2031. At the date of the refunding, \$8,576,950 was deposited in an irrevocable trust to provide for all future payments on the refunded bonds.

These refunding bonds were issued with a premium of \$491,699, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight line method. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$1,458,080. The issuance resulted in an economic gain of \$1,162,462.

The current interest bonds maturing on December 1, 2030 (the term bonds) are subject to mandatory sinking fund redemption in part by lot pursuant to the terms of the mandatory sinking fund redemption requirements of the Authorizing Legislation, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date, on December 1, 2029 and 2030.

The current interest bonds maturing on or after December 1, 2018 are subject to prior redemption, by and at the sole option of the School District, in whole or in part as selected by the School District (in whole multiples of \$5,000), on any date on or after December 1, 2027, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

The capital appreciation bonds mature on December 1, 2016 and December 1, 2017. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$845,000. For fiscal year 2017, \$73,519 was accreted and \$425,000 matured.

On December 6, 2016, the School District issued \$1,535,000 in refunding certificates of participation bonds. The proceeds of the bonds were used to refund \$1,455,000 of the School District's outstanding capital improvement bonds. The bonds were issued for a 14 year period with final maturity at December 1, 2031. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$198,529. The issuance resulted in an economic gain of \$240,999.

The following is a summary of the School District's future annual principal and interest requirements to retire the general obligation bonds:

Fiscal Year Ending June 30,	Capital Improvement/ Refunding Bonds		Capital Appreciation Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Accretion	Principal	Interest	Principal	Interest
2018	\$ 0	\$ 167,768	\$ 223,280	\$ 196,720	\$ 85,000	\$ 39,551	\$ 308,280	\$ 404,039
2019	420,000	163,569	0	0	85,000	37,299	505,000	200,868
2020	430,000	155,069	0	0	90,000	34,980	520,000	190,049
2021	435,000	146,419	0	0	90,000	32,595	525,000	179,014
2022	450,000	137,569	0	0	95,000	30,144	545,000	167,713
2023 - 2027	2,390,000	533,010	0	0	510,000	111,565	2,900,000	644,575
2028 - 2032	2,710,000	203,983	0	0	580,000	39,088	3,290,000	243,071
Total	\$ 6,835,000	\$ 1,507,387	\$ 223,280	\$ 196,720	\$ 1,535,000	\$ 325,222	\$ 8,593,280	\$ 2,029,329

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**Note 14 - Jointly Governed Organizations**

**Northeast Ohio Network for Educational Technology**

The School District is a participant in the Northeast Ohio Network for Educational Technology (NEOnet) which is a computer consortium. NEOnet is a jointly governed organization among School Districts located within the boundaries of Cuyahoga, Lake, Medina, Portage and Summit Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. NEOnet is governed by an assembly consisting of superintendents or other designees from participating school districts. The assembly exercises total control over the operation of NEOnet including budgeting, appropriating, contracting and designating management. All the NEOnet revenues are generated from charges for services and state funding. To obtain financial information write NEOnet, 700 Graham Road, Cuyahoga Falls, Ohio 44221. The Summit County Educational Service Center serves as the fiscal agent. NEOnet is not dependent on the School District's participation, and no equity interest exists. The School District paid \$58,489 to NEOnet during fiscal year 2017.

**Maplewood Career Center**

The Maplewood Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the ten participating school districts' elected boards, which possess its own budgeting and taxing authority. To obtain financial information write to Maplewood Career Center, 7075 State Route 88, Ravenna, Ohio 44266.

**Note 15 - Public Entity Risk Pools**

**Stark County Schools Council of Governments**

The Stark County Schools Council of Governments (Council) is a shared risk pool which is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services. The Council has a Health Benefits Program which is a shared risk pool comprised of various school districts and a Workers Compensation Group Rating Program (GRP), an insurance purchasing pool. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

**Ohio School Boards Association Workers' Compensation Group Rating Program**

The School District participated in the Ohio School Boards Association (OSBA) Workers' Compensation Group Rating Program (Program), an insurance purchasing pool. The Program's business affairs are conducted by a three member Board of Directors consisting of the president, the president-elect and the immediate past president of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year the participating school districts pay enrollment fees to the Program to cover the costs of administering the program.

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**Ohio School Plan**

The Ohio School Plan (Plan) is a shared liability, property and fleet insurance risk pool which is governed by a board of thirteen school superintendents, business managers and treasurers. Harcum-Schuett the insurance agency has one board seat. Ohio School Board Association (OSBA), Buckeye Association of School Administrators (BASA) and Ohio Association of School Business Officials (OASBO) executive directors serve as ex-officio members. 450 educational entities are served by the Plan. The Plan's board elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Plan. All Plan revenues are generated from charges for services. For more information write to The Ohio School Plan, Harcum-Schuett Insurance Agency, Inc., 246 Sycamore Street, Columbus, Ohio 43206.

**Note 16 - Contingencies**

**Grants**

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2017, if applicable, cannot be determined at this time.

**Litigation**

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

**School Foundation**

School district foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2017 are finalized. As a result, the net impact of the FTE adjustments on the fiscal year 2017 financial statements was a liability of, the School District.

**Note 17 - Set-Asides**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. In prior years, the School District was also required to set aside money for budget stabilization. At June 30, 2017, only the unspent portion of certain workers' compensation refunds continues to be set-aside.

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The following cash basis information describes the change in the year end set-aside amounts for capital acquisition and budget stabilization. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>	<u>Budget Stabilization BWC Refund</u>
Set-Aside Restricted Balance as of June 30, 2016	\$ 0	\$ 31,768
Current Year Set-Aside Requirement	158,298	0
Current Year Offsets	(218,996)	0
Qualifying Disbursements	<u>(140,950)</u>	<u>0</u>
Total	<u><u>\$(201,648)</u></u>	<u><u>\$ 31,768</u></u>
Set-Aside Balance Carried Forward to FY 2018	<u>\$ 0</u>	<u>\$ 0</u>
Set-Aside Restricted Balance as of June 30, 2017	<u><u>\$ 0</u></u>	<u><u>\$ 31,768</u></u>

Although the School District had offsets and qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement of future years. This negative balance is therefore not presented as being carried forward to future years. The total reserve balance for the two set-asides at the end of the fiscal year was \$31,768. This represents workers' compensation refunds that were received prior to April 20, 2001.

**Note 18 – Interfund Activity**

**Interfund Receivable/Payable**

Interfund balances at June 30, 2017 consisted of the following:

<u>Fund</u>	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
<i>Major Governmental Funds:</i>		
General	\$ 18,092	\$ 0
<i>Non-major Governmental Funds</i>		
Food Service	0	5,488
Other Grants	0	3,202
Title VI-B	0	1,906
Title I	0	2,484
Title VI-R	<u>0</u>	<u>5,012</u>
<i>Total Non-Major Governmental Funds</i>	<u>0</u>	<u>18,092</u>
<i>Total All Funds</i>	<u><u>\$ 18,092</u></u>	<u><u>\$ 18,092</u></u>

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2017*

The general fund advanced monies to nonmajor governmental funds to cover expenditures until expected revenues were received. All interfund loans will be repaid in fiscal year 2018 with monies to be received from reimbursable expenditures incurred during fiscal year 2017.

**Interfund Transfers**

Transfers during June 30, 2017, consisted of the following:

Fund	Transfers In	Transfers Out
<i>Major Governmental Funds:</i>		
General	\$ 0	\$ 7,007
Debt Service	114,435	0
<i>Non-major Governmental Funds</i>		
Permanent Improvement	0	114,435
Food Service	7,007	0
<i>Total Non-Major Governmental Funds</i>	7,007	114,435
<i>Total All Funds</i>	\$ 121,442	\$ 121,442

During the fiscal year, the general fund transferred \$7,007 to the food service fund to cover deficits in the funds. The transfer from the permanent improvement fund to the debt service fund was made to make principal and interest payments. Transfers between governmental funds are eliminated on the governmental-wide financials.

**Note 19 – Significant Encumbrances**

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed or assigned classifications of fund balance. At fiscal year-end, the School District's commitments for encumbrances in the governmental funds were as follows:

Fund	Amount
General	\$ 226,297
Nonmajor Governmental	68,582
	\$ 294,879

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**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*Last Four Fiscal Years (1)*

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b><i>State Teachers Retirement System (STRS)</i></b>				
School District's Proportion of the Net Pension Liability	0.04243273%	0.04336540%	0.04460305%	0.04460305%
School District's Proportionate Share of the Net Pension Liability	\$ 14,203,514	\$ 11,984,928	\$ 10,849,005	\$ 12,923,264
School District's Covered Payroll	\$ 4,434,343	\$ 4,303,086	\$ 5,044,515	\$ 4,308,723
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	320.31%	278.52%	215.07%	299.93%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	66.80%	72.10%	74.70%	69.30%
<b><i>School Employees Retirement System (SERS)</i></b>				
School District's Proportion of the Net Pension Liability	0.03499180%	0.03640660%	0.04044500%	0.04044500%
School District's Proportionate Share of the Net Pension Liability	\$ 2,561,077	\$ 2,077,396	\$ 2,046,898	\$ 2,405,134
School District's Covered Payroll	\$ 1,363,350	\$ 1,820,379	\$ 1,512,388	\$ 1,512,551
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	187.85%	114.12%	135.34%	159.01%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.98%	69.16%	71.70%	65.52%

(1) Information prior to 2014 is not available.

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

**Mogadore Local School District**  
**Summit County, Ohio**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*Last Ten Fiscal Years*

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 670,727	\$ 620,808	\$ 602,432	\$ 655,787
Contributions in Relation to the Contractually Required Contribution	<u>(670,727)</u>	<u>(620,808)</u>	<u>(602,432)</u>	<u>(655,787)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 4,790,907	\$ 4,434,343	\$ 4,303,086	\$ 5,044,515
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	13.00%
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution	\$ 172,417	\$ 190,869	\$ 239,926	\$ 209,617
Contributions in Relation to the Contractually Required Contribution	<u>(172,417)</u>	<u>(190,869)</u>	<u>(239,926)</u>	<u>(209,617)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 1,231,550	\$ 1,363,350	\$ 1,820,379	\$ 1,512,388
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.18%	13.86%



<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 560,134	\$ 612,761	\$ 643,290	\$ 611,678	\$ 562,108	\$ 517,762
<u>(560,134)</u>	<u>(612,761)</u>	<u>(643,290)</u>	<u>(611,678)</u>	<u>(562,108)</u>	<u>(517,762)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 4,308,723	\$ 4,713,546	\$ 4,948,385	\$ 4,705,215	\$ 4,323,908	\$ 3,982,785
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$ 209,337	\$ 220,350	\$ 181,390	\$ 201,481	\$ 132,640	\$ 110,387
<u>(209,337)</u>	<u>(220,350)</u>	<u>(181,390)</u>	<u>(201,481)</u>	<u>(132,640)</u>	<u>(110,387)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 1,512,551	\$ 1,638,290	\$ 1,443,039	\$ 1,488,043	\$ 1,347,967	\$ 1,124,104
13.84%	13.45%	12.57%	13.54%	9.84%	9.82%

**Mogadore Local School District**  
**Summit County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2017*

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**Note 1 - Net Pension Liability**

***Changes in Assumptions - SERS***

Amounts reported in 2017 reflect an adjustment of the rates of withdrawal, retirement and disability to more closely reflect actual experience and the expectation of retired life mortality was based on RP-2014 Blue Collar Mortality Tables and RP-2000 Disabled Mortality Table. The following reductions were also made to the actuarial assumptions:

- Discount rate from 7.75% to 7.50%
- Assumed rate of inflation from 3.25% to 3.00%
- Payroll growth assumption from 4.00% to 3.50%
- Assumed real wage growth from 0.75% to 0.50%

***Changes in Benefit Terms - SERS***

None

***Changes in Assumptions - STRS***

None

***Changes in Benefit Terms - STRS***

None



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Mogadore Local School District  
Summit County  
1 South Cleveland Ave  
Mogadore, Ohio 44260

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Mogadore Local School District, Summit County, (the District) as of and for the years ended June 30, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 21, 2019, wherein we noted the District adopted Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

May 21, 2019

# OHIO AUDITOR OF STATE KEITH FABER



**MOGADORE LOCAL SCHOOL DISTRICT**

**SUMMIT COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JUNE 25, 2019**