Regular Audit

For the Year Ended June 30, 2023





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Board of Directors Clark County - Springfield Transportation Coordinating Committee 3130 East Main Street Springfield, Ohio 45505

We have reviewed the *Independent Auditor's Report* of the Clark County - Springfield Transportation Coordinating Committee, Clark County, prepared by Charles E. Harris & Associates, Inc., for the audit period July 1, 2022 through June 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Clark County - Springfield Transportation Coordinating Committee is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

March 06, 2024



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#### **INDEPENDENT AUDITOR'S REPORT**

Clark County – Springfield Transportation Coordinating Committee Clark County 3130 East Main Street Springfield, Ohio 45505

To the Members and Board of Directors:

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Clark County-Springfield Transportation Coordinating Committee, Clark County, Ohio (the Committee), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Committee's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Clark County-Springfield Transportation Coordinating Committee, Clark County, Ohio as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Committee, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Committee's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Clark County – Springfield Transportation Coordinating Committee Clark County Independent Auditor's Report Page 2

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Committee's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Committee's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension liabilities and other post-employment benefit liabilities/assets and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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#### Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the supporting schedule of revenues and expenses and supporting schedule of indirect costs and schedule of members, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2023, on our consideration of the Committee's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Committee's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Committee's internal control over financial reporting and compliance.

Charles Having Association

Charles E. Harris & Associates, Inc. November 27, 2023

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

The management's discussion and analysis of Clark County - Springfield Transportation Coordinating Committee's (CCSTCC) financial performance provides an overall review of CCSTCC's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at CCSTCC's financial performance as a whole. Readers should also review the notes to the basic financial statements to enhance their understanding of CCSTCC's overall financial performance.

### **Financial Highlights**

Key financial highlights for 2023 are as follows:

#### Overall:

- CCSTCC's net position from governmental activities increased \$ 40,730 or 81% from \$ 50,368 to \$ 91,098.
- CCSTCC had \$ 736,188 in expenses related to governmental activities and pensions with 105.5% of those being offset by program revenues.
- CCSTCC's revenues from governmental activities decreased \$ 181,177 or (18.9%) to \$ 776,918.
- In summary, the CCSTCC's net position continued to improve because operating expenses decreased even more than revenues and because of continued GASB 68 & GASB 75 related decrease in expenses and improved OPERS account balances.

#### **Using this Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Clark County - Springfield Transportation Coordinating Committee as a financial whole, the entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and the Statement of Activities provide information about the activities of the CCSTCC while presenting both an aggregate view of CCSTCC's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending.

#### Reporting the CCSTCC as a Whole

Statement of Net Position and the Statement of Activities

While this document contains both funds used by CCSTCC to provide for its programs, the view of the CCSTCC as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2023"? The Statement of Net Position and the Statement of Activities answer this question. These statements include *all assets / deferred outflows of resources* and *liabilities / deferred inflows of resources* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This method takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

Continued

These two statements report CCSTCC's *net position* and *changes* in that position. This change in net position is important because it tells the reader that, for CCSTCC as a whole, the *financial position* of CCSTCC has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the continued availability of grants at the federal, state and local levels.

In the Statement of Net Position and the Statement of Activities, CCSTCC is presented as engaging in one activity - governmental.

 Governmental Activities – All of CCSTCC's programs deal with transportation related planning.

During 2019, the CCSTCC adopted GASB Statement 75 - Accounting and Financial Report for Postemployment Benefits Other than OPEBs – which significantly revises accounting for other postemployment benefits (OBEP) other than OPEB costs and liabilities. For reason discussed below, many end users of this financial statement will gain a clearer understanding of the CCSTCC's actual financial condition by adding deferred inflows related to OPEB and by subtracting the net OPEB asset and deferred outflows related to OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for OPEB costs, GASB 45 focused on a funding approach. This approach limited OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net OPEB liability / asset. GASB 75 takes an earnings approach to OPEB accounting; however, the nature of Ohio's statewide OPEB systems and state law governing that system requires additional explanation in order to properly understand the information presented in these statements.

Under GASB 75, the net OPEB liability / asset equals the CCSTCC's proportionate share of each plan's collective:

- 1. Present value of estimated future OPEB benefits attributable to active and inactive employee's past service.
- 2. Minus plan assets available to pay these benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net OPEB liability / asset. Changes in OPEB benefits, contribution rates, and return on investments affect the balance of the net OPEB liability / asset, but are outside the control of the local government. Due to the unique nature of how the net OPEB liability / asset is satisfied, the liability is identified within the long-term liabilities section and the asset within the total assets section of the statement of net position.

In accordance with GASB 75, the CCSTCC's statements prepared on an accrual basis of accounting include an annual OPEB expense for their proportionate share of each plan's *change* in net OPEB liability / asset not accounted for as deferred inflows / outflows of resources.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

Continued

#### **Reporting CCSTCC's Funds**

Fund Financial Statements

The analysis of the CCSTCC's major funds begins on page 12. Fund financial reports provide detailed information about the CCSTCC's major funds. CCSTCC uses two (2) funds to account for all financial transactions and both funds are considered major funds.

Governmental Funds: All of CCSTCC's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of CCSTCC's general governmental operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance planning activities. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

Continued

### The CCSTCC as a Whole

Table 1 shows net position for fiscal years 2023 and 2022.

Table 1	6/30/2023 Governmental Activities	6/30/2022 Governmental Activities
Assets:	Activities	Activities
Current and Other Assets	\$ 412,903	\$ 397,159
Capital Assets (net)	29,982	27,829
Net OPEB Asset	0	<u>34,508</u>
Total Assets	442,885	459,496
Deferred Outflows Resources:	400.040	54.005
DOR - Pension	169,612	54,025
DOR - OPEB  Total Deferred Outflows Resources	<u>21,533</u>	<u>0</u>
Total Deferred Outflows Resources	<u>191,145</u>	<u>54,025</u>
Total Assets & DOR	634,030	513,521
Liabilities:		
Long-Term Liabilities	52,450	44,497
Other Liabilities	56,088	62,552
Net Pension Liability	423,604	120,788
Net OPEB Liability	7,257	0
Total Liabilities	539,399	227,837
Deferred Inflows Resources:		
DIR - Pension	0	176,317
DIR - OPEB	3,533	<u>58,999</u>
Total Deferred Inflows Resources	3,533	235,316
Total Liabilities & DIR	542,932	463,153
Net Position:		
Net Investment in Capital Assets	29,982	27,829
Restricted for Transportation Planning	138,372	195,894
Unrestricted Net Position	(77,256)	<u>(173,355)</u>
Total Net Position	91,098	50,368
Total Liabilities, DIR & Net Position	\$ 634,030	\$ 513,521

As a result of implementing GASB 68 / 75, CCSTCC is reporting any net Pension & OPEB liability / asset and deferred inflows / outflows of resources as related to pensions and postemployment benefits on an accrual basis of accounting.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

Continued

### **CCSTCC'S Funds**

What are CCSTCC's Revenue Sources? CCSTCC receives 100% of its revenue from operating grants and local membership contributions. Sources of these grants are federal, state and local. CCSTCC has one function, transportation planning, all revenue is used to support its mission.

Table 2 shows revenues and expenses for fiscal years 2023 and 2022.

Table 2

	<u>2023</u>	2022
Expenses:		
Personnel	\$ 451,763	\$ 469,047
Other Program Expenses	276,289	305,910
Depreciation	<u>8,136</u>	6,815
Total Program Expenses	736,188	781,772
Program Revenues: Federal Grants	472,129	569,185
State Grants	89,531	169,509
Local Grants	215,258	<u>219,401</u>
Operating Grants	<u>776,918</u>	<u>958,095</u>
Change in Net Position	40,730	176,323
Net Position – July 1	50,368	(125,955)
Net Position – June 30	<u>\$ 91,098</u>	\$ 50.368

Information about CCSTCC's major funds starts on page 12. These funds are accounted for using the modified accrual basis of accounting. The general fund had revenues of \$89,280 and expenses of \$17,730 which resulted in an increase to the fund balance of \$71,550. Also, the area transportation fund had revenues of \$687,638 and expenses of \$736,980 which resulted in a decrease to the fund balance of \$(49,342).

### General Fund Budgeting Highlights

Although the CCSTCC is not required to comply with budgetary regulations in the Ohio Revised Code, they prepare one internally for quality control purposes. The CCSTCC's budget is prepared according to Ohio law and is based on accounting for certain transactions on a GAAP basis of accounting. Budgets are prepared for both funds. During the course of fiscal year 2023 the CCSTCC amended its budgets several times.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED)

Continued

# Capital Assets

At the end of fiscal year 2023, the CCSTCC had \$ 29,982 (net) invested in equipment and furniture.

#### Long-Term Liabilities

At June 30, 2023, CCSTCC had long-term liabilities of \$ 52,450 (not including Net Pension and OPEB liabilities which are discussed below). These long-term liabilities are for compensated absences (vacation and sick leave).

#### Pensions

Since 2016, CCSTCC has been able to implement GASB Statement 68 as required because its responsible fiscal agent – the local county government of Clark County, Ohio – is now able to calculate and assign a portion of the county's net Pension liability / asset to the CCSTCC. Those results have now been incorporated into the subsequent annual reports. Please see the note after the above Table 1 and Note 7 below for further discussion of GASB Statements 68 and 71.

#### **OPEB**

Since 2019, CCSTCC has been able to implement GASB Statement 75 as required because its responsible fiscal agent – the local county government of Clark County, Ohio – is now able to calculate and assign a portion of the county's net OPEB liability / asset to the CCSTCC. Those results have now been incorporated into the subsequent annual reports. Please see the note after the above Table 1 and Note 8 below for further discussion of GASB Statement 75.

#### **Current Financial Related Activities**

CCSTCC receives its funding from the Federal Highway Administration, the Federal Transit Administration, the Ohio Department of Transportation, the Ohio Public Works Commission, Clark County, the City of Springfield and the West Central Port Authority. Grants for fiscal year 2024 are stable and have come in as expected. Grants for fiscal year 2025 are dependent on Federal, State and Local budgets which always face challenges. At this time, the CCSTCC does not expect there to be significant restrictions on the future availability of fund resources.

#### Contacting the CCSTCC's Financial Management

This financial report is designed to provide our citizens, taxpayers and grantors with a general overview of CCSTCC's finances and to show CCSTCC's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Louis Agresta, Transportation Director at Clark County - Springfield Transportation Coordinating Committee, Springview Government Center, 3130 East Main Street, Springfield, Ohio 45505.

# STATEMENT OF NET POSITION JUNE 30, 2023

Assets:		
Cash	\$	208,264
Grants receivable		186,488
Prepaid Expenses		18,151
Capital Assets, net of Accumulated Depreciation		29,982
Net OPEB Asset		0
Total Assets		442,885
Deferred Outflows of Resources:		
Pension		169,612
OPEB	-	21,533
Total DOR		191,145
Liabilities:		
Accounts Payable		45,512
Accrued Personnel Costs		10,576
Long-Term Liabilities (Due in more than 1 year):		
Compensated Absences		52,450
Net Pension Liability		423,604
Net OPEB Liability		7,257
Total Liabilities		539,399
Deferred Inflows of Resources:		
Pension		0
OPEB		3,533
Total DIR		3,533
Net Position:		
Net Investment in Capital Assets		29,982
Restricted for Transportation Planning		138,372
Unrestricted	_	(77,256)
Total Net Position		<u>\$ 91,098</u>

See notes to the basic financial statements.

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

# Expenses:

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Personnel	\$ 451,763
Other Program Expenses	276,289
Depreciation	<u>8,136</u>
Total Program Expenses	736,188

# **Program Revenues:**

<u> </u>	
Federal Grants	472,129
State Grants	89,531
Local Grants	<u>215,258</u>
Total Program Revenues	776,918
Change in Net Position	40,730
Net position - July 1, 2022	50,368
Net position - June 30, 2023	<u>\$ 91,098</u>

See notes to the basic financial statements.

# BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

Assets	General Fund	Area Transportation <u>Trust Fund</u>	Total
Cash	\$ 208,264	\$ -	\$ 208,264
Grants Receivable	_	186,488	186,488
Prepaids / Inventory	1,552	16,599	<u> 18,151</u>
Total Current Assets	209,816	203,087	412,903
Liabilities			
Accounts Payable	1,629	43,883	45,512
Accrued Personnel Costs	6,343	4,233	10,576
Total Current Liabilities	7,972	48,116	56,088
Fund Balances			
Nonspendable	1,552	16,599	18,151
Restricted	-	138,372	138,372
Unassigned	200,292		200,292
Total Fund Balance	201,844	154,971	356,815
Total Liabilities and Fund Balances	<u>\$ 209,816</u>	\$ 203,087	
Amounts reported for governmental activities in the star Capital Assets used in governmental activities are not financial resources therefore they are not reported in	·	ition are different beca	use : 29,982
Long-Term Liabilities (Compensated Absences) are no in the current period and therefore are not reported in		е	(52,450)
Net Pension Liability / Asset is not due and payable in the liability / asset and related deferred outflows / inflo			
Deferred Outflows – Pension			169,612
Deferred Inflows – Pension			0
Net Pension Liability			(423,604)
Net OPEB Liability / Asset is not due and payable in the the liability and related deferred outflows / inflows are			
Deferred Outflows - OPEB			21,533
Deferred Inflows - OPEB			(3,533)
Net OPEB Liability			(7,257)
Net Position of governmental activities			\$ 91,098

See notes to the basic financial statements.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Crant Revenues	Gene Fun		Area Transportation <u>Trust Fund</u>	_	Total
Grant Revenues: Federal Funds	\$	_	\$ 472,129	\$	472,129
State Funds	Ψ	_	89,531	Ψ	89,531
Local Funds	<u>89</u>	,280	125,978		<u>215,258</u>
Total Revenues	89	9,280	687,638		776,918
Expenditures:					
Personnel	3	1,855	288,006		319,861
Other		-	234,608		234,608
Indirect Costs	<u>(14</u>	<u>,125)</u>	214,366		200,241
Total Expenditures	17	<u>,730</u>	736,980		<u>754,710</u>
Change in Fund Balances	7′	1,550	(49,342)		22,208
Fund Balance July 1, 2022	130	) <u>,294</u>	204,313		
Fund Balance June 30, 2023	\$ <u>20</u>	1,844	\$ <u>154,971</u>		
The change in fund balances differs from the change in ne	et positio	n beca	iuse:		
Increases in compensated absences (long-term liabilities) expenses in the entity-wide statements, but are additions					(7,953)
Capital assets are expensed when purchased in the states however in the entity-wide statements they are capitalized					10,289
Except for amounts reported as deferred inflows / outflows, changes in the net Pension liability / asset are reported as pension expense in the statement of activities.				(10,912)	
Except for amounts reported as deferred inflows / outflows, changes in the net OPEB liability / asset are reported as OPEB expense in the statement of activities.				35,234	
Depreciation expense and disposal of assets do not require financial resources therefore it is not reported in the fundamental resources.			rrent		<u>(8,136)</u>
Change in net position			9	<u> </u>	40,730

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

# Note 1 – Description of the Clark County – Springfield Transportation Coordinating Committee

The Clark County – Springfield Transportation Coordinating Committee (CCSTCC) was organized in 1964 by a resolution of the Clark County Board of Commissioners to initiate and guide activities necessary for a comprehensive transportation plan in the Clark County – Springfield, Ohio metropolitan region. Effectively, the Transportation Coordinating Committee appointed a committee coordinator and staffed the Clark County – Springfield Transportation Coordinating Study. The Committee is the main policy making body which establishes all non- technical policies, reviews staff proposals and approves budgets and work programs.

#### Note 2 - Summary of Significant Accounting Policies

The financial statements of CCSTCC have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted, standard-setting body for establishing governmental accounting and financial reporting principles. CCSTCC's significant accounting policies are described below.

# A. Reporting Entity

For financial reporting purposes CCSTCC's financial statements include all funds and component units for which the CCSTCC is financially accountable based upon criteria set forth in GASB Statement 14, 39, and 61. Generally, component units are legally separate organizations for which the elected officials of the primary government (i.e. the CCSTCC) are financially accountable. CCSTCC would consider an organization to be a component unit if:

- the CCSTCC appoints a voting majority of the organization's governing body AND

   (a) is able to significantly influence the programs or services performed or provided by the organization OR (b) is legally entitled to or can otherwise access the organization's resources; or
- 2. the organization is fiscally dependent upon the CCSTCC in that the CCSTCC approves the budget and issuance of debt and there is the potential for the organization to provide specific financial benefits to or burdens on the CCSTCC; or
- 3. the nature of the relationship between the CCSTCC and the organization is such that the exclusion from the financial reporting entity would render the financial statements of the CCSTCC misleading.

For the fiscal year 2023, CCSTCC does not have any component units.

### B. FundAccounting

CCSTCC uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain CCSTCC functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

For financial statement presentation purposes, the various funds of CCSTCC are grouped into the following generic fund types under the broad fund category governmental.

<u>Governmental Fund Types</u> - Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are CCSTCC major governmental funds:

<u>General Fund</u> - The general fund is the operating fund of CCSTCC and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to CCSTCC for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Special Revenue Fund (Area Transportation Trust Fund)</u> - The special revenue fund is used to account for grants and other contract revenues that are legally restricted to expenditures for specified purposes.

CCSTCC has no other funds.

#### C. Basis of Presentation

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about CCSTCC as a whole. These statements include the financial activities of the primary government.

The government-wide statements are prepared using the economic resources measurement focus. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements include reconciliation with brief explanations as to better identify the relationship between the government-wide statements and the statements to governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of CCSTCC's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods and services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues, which identifies the extent to which each business segment or governmental function is self- financing or draws from the general revenues of CCSTCC.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the CCSTCC. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is represented in a separate column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e. revenues) and uses (i.e. expenditures) of current financial resources.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For CCSTCC, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which CCSTCC receives value without directly giving equal value in return, only include grants. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which CCSTCC must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to CCSTCC on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Cash and Cash Equivalents

As required by Ohio Revised Code, the Clark County Auditor acts as the fiscal agent for CCSTCC and the cash is held and invested by the Clark County Treasurer. CCSTCC's assets are held in the County's cash and investment pool. At year-end, the reconciled carrying amount on the County Auditor's records for CCSTCC's cash balance was \$208,264.

#### F. Inventory

On government-wide financial statements, inventories are represented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items are recorded as expenditures in the governmental fund types when purchased.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### G. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The capitalization threshold for capital assets is \$ 500. Donated fixed assets are recorded at their acquisition value as of the dates received. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities EstimatedLives
Furniture	10 Years
Equipment	5 Years
Fixtures	5 Years
Vehicles	5 Years
Software	3 Years

#### H. Compensated Absences

GASB Statement No. 16 specifies that compensated absences should be accrued as they are earned by employees if both of the following conditions are met:

- 1. The employee's rights to receive compensation are attributable to services already rendered.
- It is probable that the employer will compensate the employee for the benefits through paid time off or cash payment.

CCSTCC's policies regarding compensated absences are determined by state laws, board policy, and/or negotiated agreements. In summary the policies are as follows:

Accumulated vested vacation pay is recorded as a liability on the balance sheet at the employee's current rate of pay. A full-time employee accumulates 4.6 hours of sick pay per two week pay period. Twenty-five percent of the sick pay, up to a maximum of 30 days, will be paid upon retirement after 10 years of service. Each full-time employee, at the beginning of the calendar year, receives 40 hours of personal leave time with any remaining balance forfeited at the end of the calendaryear.

The total liability for vacation and severance payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements using the *vesting method*.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using available expendable resources. These amounts are recorded in the account "accrued personnel" in the fund from which the employees who have accumulated unpaid leave are paid. The non-current portion of the liability is not reported.

#### I. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources.

#### J. Net Position

Net position represents the difference between assets / deferred outflows of resources and liabilities / deferred inflows of resources. Investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by CCSTCC or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position is restricted for grant purposes.

CCSTCC applies restricted resources when an expense is incurred for the purposes for which both restricted and unrestricted net position is available.

#### K. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of CCSTCC's management and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2023.

#### L. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### M. Indirect Costs

Fringe benefits, payroll related and general and administrative indirect costs are invoiced at provisional rates. During the audit period the provisional rate was 99.40 % per an "Indirect Cost Rate Agreement" with the Ohio Department of Transportation. A schedule of indirect cost rates is included in this report.

#### N. BudgetBasis

CCSTCC prepares its budgets on the same basis of accounting as its funds statements.

#### O. Deferred Outflows / Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses) until that time. For the CCSTCC, deferred outflows of resources are reported on the government-wide statement of net position for pension and other post-employment benefits (OPEB). The deferred outflows of resources related to pensions and OPEB are further discussed in Notes 7 and 8 – GASB Statements 68, 71 and 75.

In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenues) until that time. For the CCSTCC, deferred inflows of resources are reported on the government-wide statement of net position for pension and other post-employment benefits (OPEB). The deferred inflows of resources related to pensions and OPEB are further discussed in Notes 7 and 8 – GASB Statements 68.71 and 75.

#### P. Fund Balance

For the year ended June 30, 2023, fund balance is divided into five classifications based primarily on the extent to which CCSTCC is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Non-spendable</u> - The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, including prepaid expenses / inventory.

<u>Restricted</u> – A fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of CCSTCC. Those committed amounts cannot be used for any other purpose unless CCSTCC removes or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by CCSTCC for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by CCSTCC or a CCSTCC official delegated that authority by resolution, or by State Statute. The Board of Directors may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

<u>Unassigned</u> - This fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

CCSTCC applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Q. Prepaids

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and the expenditure is reported in the year in which the services are consumed.

#### R. Pension / Other Postemployment Benefits (OPEB)

For purposes of measuring net Pension & OPEB liability / asset , information about the fiduciary net position of the Pension / OPEB plans and additions to / deductions from their fiduciary net position have been determined on the same basis as they are reported by the Pension / OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The Pension / OPEB plans report investments at fair value.

#### Note 3 - Office Lease

The CCSTCC leases office space from Clark County through the County Commissioners, under an agreement expiring September 30, 2023. Lease expense for fiscal year 2023 was \$ 42,504.

Future lease agreements and payments will be negotiated on a year to year basis.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### Note 4 - Capital Assets

Capital asset activity for the year-end June 30, 2023 was as follows:

	Balance			Balance
Governmental Activities	7/01/2022	Addition	Deletion	6/30/2023
Capital Asset, being depreciated:				
Furniture and Equipment	\$ 403,183	10,289	0	\$ 413,472
Total Capital Assets, being depreciated:	403,183	10,289	0	413,472
Less Accumulated Depreciation:				
Furniture and Equipment	(375,354)	(8,136)	0	(383,490)
Total Accumulated Depreciation	(375,354)	(8,136)	0	(383,490)
GovernmentalActivities				
Capital Assets, Net	\$ 27,829	2,153	0	\$ 29,982

Depreciation expense for the year was \$ 8,136. The only new asset purchased was a Stalker SAM Radar Speed Trailer and no old assets were discarded.

### Note 5 - Receivables

Receivables on June 30, 2023 consisted of grants receivable. All receivables are considered collectible in full because these funds have already been appropriated by State and Local programs and the current fiscal year's guarantee of federal funds.

# Note 6 – Long-term Obligations

The changes in CCSTCC's long-term obligations during fiscal year 2023 were as follows:

		Beginning Balance					Ending Balance		Due n One
		6/30/22	_	Additions	_R	eductions	 6/30/23		Year
Governmental Activities									
Compensated Absences	\$	44,497	\$	7,953	\$	0	\$ 52,450	\$	0
Net Pension Liability		120,788		302,816		0	423,604		0
Net OPEB Liability / (Asset)		(34,508)		41,765		0	7,257		_0
Total Governmental Activities	<u>\$</u>	130.777	\$	352,534	\$	0	\$ 483.311	\$ <u></u>	0

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 7 - Defined Benefit Pension Plan

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability, to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the CCSTCC's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the CCSTCC's obligation for this liability to annually required payments. The CCSTCC cannot control benefit terms or the manner in which pensions are financed; however, the CCSTCC does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's excess unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued personnel costs on both the accrual and modified accrual basis of accounting.

#### Plan Description

Plan Description - CCSTCC employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administer three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. CCSTCC employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### **Note 7 – Defined Benefit Pension Plan** (continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS ACFR referenced above for additional information):

#### Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### Group C

Members no in the other Groups and members hired on or after January 7, 2013

#### State and Local

### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### Note 7 - Defined Benefit Pension Plan (continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory CCSTCC for member and employer contributions as follows:

	State and Local
Statutory Maximum Contribution Rates	
Employer	14.0%
Employee	10.0%
Actual Contribution Rates	
Employer:	
Pension	14.0%
Post-employment Health Care Benefits	0.0%
Total Employer	14.0%
Employee	10.0%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The CCSTCC's contractually required contribution for the period ended June 30, 2023 was \$46,099 and 96% of that has been contributed for 2023. Of this amount \$1,842 is reported as accrued salaries payable.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The CCSTCC's proportion of the net pension liability was based on the CCSTCC's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	-	raditional nsion Plan
Proportionate Share of the Net Pension Liability		\$ 423,604
Proportion of the Net Pension Liability		0.001434%
Increase / (decrease) in % from prior proportion measured		0.000046%
Pension Expense	\$	33,235

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### **Note 7 – Defined Benefit Pension Plan** (continued)

At June 30, 2023, the CCSTCC reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Resources	Tradit Pensi	
Net difference between projected & actual earnings on pension plan investments	\$ 120	,741
Changes in assumptions	4	,475
Differences between expected & actual experience	14,	070
Changes in proportion & differences between contributions & proportionate share of contributions	8,	,003
CCSTCC contributions subsequent to the measurement date	22	<u>2,323</u>
Total Deferred Outflows of Resources	<u>\$ 169</u>	9 <u>.612</u>
Deferred Inflows of Resources		
Net difference between projected & actual earnings on pension plan investments	\$	0
Differences between expected & actual experience		0
Changes in proportion and differences between contributions & proportionate share of contributions		0
Total Deferred Inflows of Resources	\$	0

\$ 22,323 reported as deferred outflows of resources related to pension resulting from CCSTCC contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal year endingJune 30:	aditional sion Plan
2024	\$ 22,839
2025	29,770
2026	35,532
2027	 59,148
Total	\$ 147,289

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

### **Note 7 – Defined Benefit Pension Plan** (continued)

Actuarial Assumptions - OPERS

OPERS' total pension asset and liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2022, are presented below:

<b>Key Methods &amp; Assumptions Used in Valuation of Total Pension Liability</b>				
Actuarial Information	Traditional Pension Plan			
Valuation Date	December 31, 2022			
Experience Study	5 Year Period Ended December 31, 2020			
Actuarial Cost Method	Individual entry age			
Actuarial Assumptions:				
Investment Rate of Return	6.90%			
Wage Inflation	2.75%			
Projected Salary Increases	2.75% to 10.75% (Includes wage inflation of 2.75%)			
Cost-of-Living Adjustments	Pre - 1/7/2013 Retirees: 3.00% Simple Post - 1/7/2013 Retirees: 3.00% Simple through 2023, then 2.05% Simple			

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 7 - Defined Benefit Pension Plan (continued)

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based 115% of the PubG-2010 Retiree Mortality tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality table (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five year period ended December 31, 2020.

The long-term rate of return on defined benefit investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 12.1% for 2022.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2022 and the long-term expected real rates of return:

	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	for 2022	(Arithmetic)
Fixed Income	22.00%	2.62%
Domestic Equities	22.00%	4.60%
Real Estate	13.00%	3.27%
Private Equity	15.00%	7.53%
International Equities	21.00%	5.51%
Risk Parity	2.00%	4.37%
Other Investments	5.00%	3.27%
Total	100.00%	

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

<u>Discount Rate</u> The discount rate used to measure the total pension liability was 6.9% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the CCSTCC's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> The following table presents the CCSTCC's proportionate share of the net pension liability or asset calculated using the discount rate assumption of 6.9%, the expected net pension liability or asset if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease	<b>Current Discount</b>	1% Increase
<b>Employer's Net Pension Liability</b>	5.9%	<b>Rate 6.9%</b>	7.9%
Traditional Pension Plan	\$ 634,545	\$ 423,604	\$ 248,139

#### Note 8 - Defined Benefit OPEB Plan

Net OPEB Liability

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability represents CCSTCC's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits CCSTCC's obligation for this liability to annually required payments. The CCSTCC cannot control benefit terms or the manner in which OPEB are financed; however, the CCSTCC does receive the benefit of employees' services in exchange for compensation including OPEB

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 8 - Defined Benefit OPEB Plan (continued)

#### Plan Description

The CCSTCC's employees participate in the Ohio Public Employees Retirement System of Ohio (OPERS), which is a cost-sharing, multiple-employer retirement plan. OPERS maintains one health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to fund health care for the Traditional Pension, Combined and Member-Directed plans.

Funding Policy – Ohio Revised Code Chapter 145 authorizes OPERS to offer the Plan and gives the OPERS Board of Trustees discretionary authority over how much, if any, of the health care costs will be absorbed by OPERS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14.00% of covered payroll. For the year ended December 31, 2022, in the Traditional Plan OPERS allocated 0.00% of employer contributions to post-employment healthcare.

### Net OPEB Liability

The net OPEB liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022. The CCSTCC's proportion of the net OPEB liability was based on CCSTCC's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share:

	 OPERS
Proportionate Share of the Net OPEB Liability	\$ 7,257
Proportion of the Net OPEB Liability	0.001151%
Increase/(decrease) in % from prior proportion measured	0.000049%
OPEB Expense	\$ (35,230)

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

At June 30, 2023, the CCSTCC reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	(	OPERS
<b>Deferred Outflows of Resources</b>		
Net difference between projected & actual earnings pension plan investments	\$	14,413
Changes in assumptions		7,088
Changes in proportion & differences between committee contributions & proportionate share of contributions	\$	<u>32</u>
Total Deferred Outflows of Resources	\$	21,533
Deferred Inflows of Resources		
Differences between expected & actual experience	\$	1,810
Changes in assumptions	\$	583
Changes in proportion & differences between committee contributions & proportionate		
share of contributions	\$	1,140
Total Deferred Inflows of Resources	\$	3,533

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	 OPERS		
2024	\$ 1,266		
2025	5,280		
2026	4,492		
2027	 6,962		
Total	\$ 18,000		

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 8 - Defined Benefit OPEB Plan (continued)

Actuarial Assumptions - OPERS

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Key Methods & Assumptions Used in Valuation of Total OPEB Liability							
Actuarial Information	Traditional Pension Plan						
Valuation Date	December 31, 2021						
Rolled-forward measurement date	December 31, 2022						
Experience Study	5 Year Period Ended December 31, 2020						
Actuarial Cost Method	Individual entry age						
Actuarial Assumptions:							
Single Discount Rate	5.22%						
Investment Rate of Return	6.00%						
Municipal Bond Rate	4.05%						
Wage Inflation	2.75%						
Drojected Colony Increases	2.75% to 10.75%						
Projected Salary Increases	(Includes wage inflation of 2.75%)						
Health Care Cost Trend Rate	5.5% initial, 3.50% ultimate in 2036						

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based 115% of the PubG-2010 Retiree Mortality tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality table (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

A single discount rate of 5.22% was used to measure the OPEB liability on the measurement date of December 31, 2022; however the single discount rate used at the beginning of the year was 6%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 4.05%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2054. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through 2054, and the municipal bond rates was applied to all health care costs after that date.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 8 – Defined Benefit OPEB Plan (continued)

The following table presents the OPEB liability calculated using the single discount rate of 5.22%, and the expected net OPEB liability if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

	1% Decrease	Discount Rate	1% Increase
	4.22%	5.22%	6.22%
CCSTCC proportionate share of the Net OPEB liability	\$ 24,700	\$ 7,257	\$ (7,136)

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

	<u>1% [</u>	Decrease	 Current count Rate	<u>19</u>	% Increase
CCSTCC proportionate share of the Net OPEB liability	\$	6,802	\$ 7,257	\$	7,769

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near- term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project that premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2022 and the long-term expected real rates of return.

	Target Allocationfor	Weighted Average Long Term Expected Real Rate of Return
Asset Class	2022	(Geometric)
Fixed Income	34.00%	2.56%
Domestic Equities	26.00%	4.60%
REITs	7.00%	4.70%
International Equities	25.00%	5.51%
Risk Parity	2.00%	4.37%
Other Investments	6.00%	1.84%
Total	100.00%	3.45%

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plan are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 15.6% for 2022.

#### Note 9 - Risk Management

CCSTCC is exposed to various risks of loss related to torts, theft of or damage to, and destruction of assets, errors or omissions, injuries to employees and natural disasters. Clark County provides insurance coverage for CCSTCC through County policies. Clark County maintains comprehensive insurance coverage with the County Risk Sharing Authority (CORSA) for liability, property and crime insurance that covers CCSTCC. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing a group primary and excess insurance / self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA.

Settled claims have not exceeded this coverage in any of the past three years, and there has been no significant reduction in coverage from the prior fiscal year.

#### Note 10 - Contingencies

Under the terms of federal grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount or expenditures which may be disallowed by the grantor cannot be determined at this time, although CCSTCC expects such amounts, if any, to be immaterial.

#### Note 11 - Cost Allocation Plan

A cost allocation plan is prepared annually by CCSTCC. The plan, which includes fringe benefit and indirect costs, is used for the purpose of determining provisional allocation rates and is prepared in accordance with provisions of the Uniform Guidance and the U.S. Department of Health and Human Services' Circular ASMB C-10. The plan is submitted to the Federal Highway Administration through the Ohio Department of Transportation, for approval and authorization of negotiated provisional rates, which are used for billing purposes during the fiscal year. These provisional rates are subject to audit at the end of each fiscal year. If the actual rates are less than the provisional rates, CCSTCC must credit and / or repay any over-billed amounts within 3 months of the end of the fiscal year. Conversely, CCSTCC may recover any under-billed amounts also within 3 months after the end of the fiscal year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

Adjustments as a result of a change in the rates are recognized for financial reporting purposes at the end of the fiscal year for which they apply.

Following are summaries of the accounting treatment and rate experience for fringe benefit and indirect cost for 2023.

<u>Fringe Benefits</u> – Fringe benefit costs are recorded in the general fund and allocated to the special revenue funds in accordance with the approved cost allocation plan, based upon a provisional rate approved by an oversight grantor agency. The 2023 fringe benefit costs were allocated at a provisional rate 53.1% of the productive direct labor dollars. The actual fringe benefit cost rate was 76.638%

<u>Indirect Costs</u> – Administrative costs are recorded in the general fund as indirect costs and allocated to the special revenue funds in accordance with approved cost allocation plan, based upon a provisional rate approved by an oversight agency. The 2023 indirect costs were allocated at a provisional rate of 46.3% of direct labor dollars. The actual indirect cost rate was 62.49%.

#### Note 12 - Fund Balances

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which CCSTCC is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for both governmental funds are presented below:

Fund Balances at June 30, 2023:		Area	
Fund Balances	General <u>Fund</u>	Transportation <u>Trust Fund</u>	
Non-spendable Prepaids / Inventory	<u>\$ 1,552</u>	<u>\$ 16,599</u>	<u>\$ 18,151</u>
Total Non-spendable Restricted for:	1,552	16,599	18,151
Transportation Planning	0	138,372	138,372
Total Restricted	0	138,372	138,372
Unassigned Total Unassigned	200,292 200,292	<u>0</u>	200,292 200,292
Total	<u>\$ 201,844</u>	<u>\$ 154,971</u>	\$ 356,815

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (Continued)

#### Note 13 - GASB 87 Leases

GASB Statement 87 and the GASB Implementation Guide 2019-3 are designed to enhance the relevance and consistency of the information regarding the government's leasing activities. It establishes requirements for lease accounting based upon the principle that leases are the financing of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use a leased asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

The CCSTCC has begun to implement this standard but currently holds no leases, except one, that extend beyond the one year threshold for reporting such leases. The office rent agreement with Clark County and all current software licenses only extend for one year and are only then subject to possible renewal. The only exception is an agreement for use of an office color copier for an amount so immaterial that it is not worthy of inclusion within the financial statements nor to the understanding of the CCSTCC's financial condition.

Required Supplementary Information
Schedule of Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System
Last Nine Calendar Years (1)
For the Fiscal Year ended June 30

	2022	2021	2020	2019	2018	2017	2016	2015	2014
CCSTCC's Proportion of the Net Pension Liability	0.001434%	0.001388%	0.001299%	0.001946%	0.002024%	0.002402%	0.002309%	0.002322%	0.002377%
CCSTCC's Proportioned Share of the Net Pension	\$ 423,604	\$ 120,788	\$ 192,370	\$ 384,640	\$ 554,333	\$ 376,827	\$ 524,326	\$ 402,182	\$ 286,681
CCSTCC's Covered Payroll	\$ 338,255	\$ 339,844	\$ 330,572	\$ 310,512	\$ 314,332	\$ 310,823	\$ 303,632	\$ 294,252	\$ 294,063
CCSTCC's Proportioned Share of Net Pension Liability as Percentage of its Covered Payroll	125.23 %	35.54 %	58.19 %	123.87 %	176.35 %	121.24 %	172.68 %	136.68 %	97.49 %
Plan Fiduciary Net Position as Percentage Total Pension Liability	75.74 %	92.62 %	82.17 %	82.17 %	74.70 %	88.46 %	77.25 %	81.08 %	86.45 %

- (1) Information prior to 2014 is not available.
- (2) Information is presented on a calendar year basis, consistent with measurement year used by OPERS.

This schedule will be built prospectively.

See notes to the required supplementary information

Required Supplementary Information Schedule of Contributions Ohio Public Employees Retirement System Last Ten Fiscal Years (1) For the Fiscal Year ended June 30

	FY 2023	FY 2022	FY 2021	FY 2020	FY 2019	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014
Contractually Required Contribution	\$ 46,099	\$ 46,307	\$ 47,578	\$ 46,280	\$ 43,316	\$ 42,742	\$ 37,227	\$ 36,436	\$ 35,310	\$ 35,288
Contributions in Relation to the Contractually Required Contribution	\$ 46,099	\$ 46,307	\$ 47,578	\$ 46,280	\$ 43,316	\$ 42,742	\$ 37,227	\$ 36,436	\$ 35,310	\$ 35,288
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Committee Covered Payroll	\$ 326,146	\$ 338,255	\$ 339,844	\$ 330,572	\$ 310,512	\$ 314,332	\$ 310,823	\$ 303,632	\$ 294,252	\$ 294,063
Contributions as Percentage of Covered Payroll	14.10 %	13.69 %	14.00 %	14.00 %	14.00 %	13.60 %	12.00 %	12.00 %	12.00 %	12.00 %

- (1) Information prior to 2014 is not available.
- (2) Information is presented on a fiscal year basis, consistent with the Committee's financial statements.

This schedule will be built prospectively.

See notes to the required supplementary information

Required Supplementary Information
Schedule of Proportionate Share of the Net OPEB Liability / Asset
Ohio Public Employees Retirement System
Last Seven Fiscal Years (1)
For the Fiscal Year ended June 30

	2022	2021	2020	2019	2018	2017	2016
CCSTCC's Proportion of Net OPEB Liability / (Asset)	0.001151%	0.001102%	0.001299%	0.001911%	0.001965%	0.002402%	0.002309%
CCSTCC's Proportioned Share Net OPEB Liability / (Asset)	\$ 7,257	\$ (34,508)	\$ (23,143)	\$ 263,959	\$ 256,190	\$ 260,840	\$ 233,217
CCSTCC's Covered Payroll	\$ 338,255	\$ 339,844	\$ 330,572	\$ 310,512	\$ 314,332	\$ 310,823	\$ 303,632
CCSTCC's Proportionate Share of the Net OPEB Liability / (Asset) as a Percentage of its Covered Payroll	2.15 %	(10.15) %	(7.00) %	85.01 %	81.50 %	83.92 %	76.81 %
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability / (Asset)	94.79 %	128.23 %	115.57 %	47.80 %	46.33 %	54.14 %	N/A

- (1) Information prior to 2016 is not available.
- (2) Information is presented on a calendar year basis, consistent with measurement year used by OPERS.

See notes to the required supplementary information

Required Supplementary Information
Schedule of Contributions
Ohio Public Employees Retirement System – OPEB Plan
Last Eight Fiscal Years (1)
For the Fiscal Year ended June 30

	F	Y 2023	F	Y 2022	ı	FY 2021	FY 2020	FY 2019	FY 2018		FY 2017		FY 2016
Contractually Required Contribution	\$	0	\$	0	\$	0	\$ 0	\$ 0	\$ 1,224	\$	6,205	\$	5,943
Contributions in Relation to the Contractually Required Contribution	\$	0	\$	0	\$	0	\$ 0	\$ 0	\$ (1,224)	\$	(6,205)	\$	(5,943)
Contribution Deficiency (Excess)	\$	0	\$	0	\$	0	\$ 0	\$ 0	\$ 0	\$	0	\$	0
Committee's Covered Payroll	\$ 3	326,146	\$ 3	338,255	\$ 3	339,844	\$ 330,572	\$ 310,512	\$ 314,332	\$ :	310,823	\$ 3	303,632
Contributions as Percentage of Covere	d	0.00 %		0.00 %		0.00 %	0.00 %	0.00 %	0.39 %		2.00 %		2.00 %

See accompanying notes to the basic financial statements.

(1) Information prior to 2016 is not available.

(2) Information is presented on a fiscal year basis, consistent with the Committee's financial statements.

## Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2023

#### RSI Note 1 - Changes in Assumptions - OPERS Pension

Amounts reported for fiscal year 2017 (Measurement Period 2016) incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 (Measurement Period 2015) and prior are presented below:

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from RP-2000 mortality tables to the RP-2014 mortality tables.

There are no changes in actuarial valuation for measurement period 2017 versus measurement period 2016.

Key Metho	Key Methods and Assumptions Used in Valuation of Total Pension Liability								
Actuarial Information	Traditional Pension Plan	Traditional Pension Plan							
Valuation Date	December 31, 2018	December 31, 2017							
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015							
Actuarial Cost Method	Individual entry age	Individual entry age							
Actuarial Assumptions:									
Investment Rate of Return	7.20%	7.50%							
Wage Inflation	3.25%	3.25%							
Projected Salary Increases	3.25% to 10.75%	3.25% to 8.25%							
Projected Salary Increases	(Includes wage inflation of 3.25%)	(Includes wage inflation of 3.25%)							
	Pre - 1/7/2013 Retirees: 3.00% Simple;	Pre - 1/7/2013 Retirees: 3.00% Simple;							
Cost-of-Living Adjustments	Post - 1/7/2013 Retirees: 3.00% Simple	Post - 1/7/2013 Retirees: 3.00% Simple							
	through 2018, then 2.15% Simple	through 2018, then 2.15% Simple							

Changes for the period 2018 versus the measurement period 2017 included a reduction of the discount rate from 7.5% to 7.2%.

There were no significant changes for the measurement period 2019 versus the measurement period 2018.

There were also no significant changes for the measurement period 2020 versus the measurement period 2019.

Amounts reported for fiscal year 2022 (Measurement Period 2021) incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 (Measurement Period 2020) and prior are presented below:

Key Methods and Assumptions Used in Valuation of Total Pension Liability								
Actuarial Information	Traditional Pension Plan	Traditional Pension Plan						
Valuation Date	December 31, 2021	December 31, 2020						
Experience Study	5 Year Period Ended December 31, 2020	5 Year Period Ended December 31, 2015						
Actuarial Cost Method	Individual entry age	Individual entry age						
Actuarial Assumptions:								
Investment Rate of Return	6.90%	7.20%						
Wage Inflation	2.75%	3.25%						
Projected Salary Increases	2.75% to 10.75%	3.25% to 10.75%						
Frojected Salary Increases	(Includes wage inflation of 2.75%)	(Includes wage inflation of 3.25%)						
	Pre - 1/7/2013 Retirees: 3.00% Simple;	Pre - 1/7/2013 Retirees: 3.00% Simple;						
Cost-of-Living Adjustments	Post - 1/7/2013 Retirees: 3.00% Simple	Post - 1/7/2013 Retirees: 0.50% Simple						
	through 2022, then 2.05% Simple	through 2021, then 2.15% Simple						

#### Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2023

#### RSI Note 1 - Changes in Assumptions - OPERS Pension (continued)

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a reduction of the discount rate from 7.2% to 6.9%, a reduction in the wage inflation rate from 3.25% to 2.75%, and transition from RP-2014 mortality tables to the Pub-2010 mortality tables.

Amounts reported for fiscal year 2023 (Measurement Period 2022) reported no changes in assumptions.

#### RSI Note 2 - Changes in Assumptions - OPERS OPEB

Amounts reported for fiscal year 2019 (measurement period 2018) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2018 (Measurement Period 2017) are presented below:

Key Metho	Key Methods and Assumptions Used in Valuation of Total OPEB Liability							
Actuarial Information								
Valuation Date	December 31, 2017	December 31, 2016						
Rolled-forward measurement date	December 31, 2018	December 31, 2017						
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015						
Actuarial Cost Method	Individual entry age	Individual entry age						
Actuarial Assumptions:								
Single Discount Rate	3.96%	3.85%						
Investment Rate of Return	6.00%	6.50%						
Municipal Bond Rate	3.71%	3.31%						
Wage Inflation	3.25%	3.25%						
Ducianta d Calamy In augusta	3.25% to 10.75%	3.25% to 10.75%						
Projected Salary Increases	(Includes wage inflation of 3.25%)	(Includes wage inflation of 3.25%)						
Health Care Cost Trend Rate	10% initial, 3.25% ultimate in 2029	7.5% initial, 3.25% ultimate in 2028						

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included an increase of the discount rate from 3.85% to 3.96%, a reduction in the investment rate of return from 6.50% to 6.00%, and an increase in the bond rate from 3.31% to 3.71%.

Amounts reported for fiscal year 2020 (measurement period 2019) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2019 (measurement period 2018) are presented below:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability						
Actuarial Information						
Valuation Date	December 31, 2018	December 31, 2017				
Rolled-forward measurement date	December 31, 2019	December 31, 2018				
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015				
Actuarial Cost Method	Individual entry age	Individual entry age				
Actuarial Assumptions:						
Single Discount Rate	3.16%	3.96%				
Investment Rate of Return	6.00%	6.00%				
Municipal Bond Rate	2.75%	3.71%				
Wage Inflation	3.25%	3.25%				
Projected Salary Increases	3.25% to 10.75%	3.25% to 10.75%				
	(Includes wage inflation of 3.25%)	(Includes wage inflation of 3.25%)				
Health Care Cost Trend Rate	10.5% initial, 3.50% ultimate in 2030	10.0% initial, 3.25% ultimate in 2029				

#### Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2023

#### RSI Note 2 - Changes in Assumptions - OPERS OPEB (continued)

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a decrease of the discount rate from 3.96% to 3.16% and a decrease in bond rate from 3.71% to 2.75%. There is also a change in the Health Care Cost Trend Rates.

Amounts reported for fiscal year 2021 (measurement period 2020) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2020 (Measurement Period 2019) are presented below:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability						
Actuarial Information						
Valuation Date	December 31, 2019	December 31, 2018				
Rolled-forward measurement date	December 31, 2020	December 31, 2019				
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015				
Actuarial Cost Method	Individual entry age	Individual entry age				
Actuarial Assumptions:						
Single Discount Rate	6.00%	3.16%				
Investment Rate of Return	6.00%	6.00%				
Municipal Bond Rate	2.00%	2.75%				
Wage Inflation	3.25%	3.25%				
Projected Salary Increases	3.25% to 10.75%	3.25% to 10.75%				
	(Includes wage inflation of 3.25%)	(Includes wage inflation of 3.25%)				
Health Care Cost Trend Rate	8.5% initial, 3.50% ultimate in 2035	10.5% initial, 3.50% ultimate in 2030				

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included an increase in the discount rate from 3.16% to 6.00% and a decrease in the municipal bond rate from 2.75% to 2.00%. There is also a change in the Health Care Cost Trend Rates.

Amounts reported for fiscal year 2022 (measurement period 2021) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 (Measurement Period 2020) are presented below:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability						
Actuarial Information						
Valuation Date	December 31, 2020	December 31, 2019				
Rolled-forward measurement date	December 31, 2021	December 31, 2020				
Experience Study	5 Year Period Ended December 31, 2020	5 Year Period Ended December 31, 2015				
Actuarial Cost Method	Individual entry age	Individual entry age				
Actuarial Assumptions:						
Single Discount Rate	6.00%	6.00%				
Investment Rate of Return	6.00%	6.00%				
Municipal Bond Rate	1.84%	2.00%				
Wage Inflation	2.75%	3.25%				
Projected Salary Increases	2.75% to 10.75%	3.25% to 10.75%				
	(Includes wage inflation of 2.75%)	(Includes wage inflation of 3.25%)				
Health Care Cost Trend Rate	5.5% initial, 3.50% ultimate in 2034	8.5% initial, 3.50% ultimate in 2035				

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a decrease of the municipal bond rate from 2.00% to 1.84% and a decrease in the minimum projected salary increases from 3.25% to 2.75%. There is also a change in the Health Care Cost Trend Rates.

#### Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2023

#### RSI Note 2 - Changes in Assumptions - OPERS OPEB (continued)

Amounts reported for fiscal year 2023 (measurement period 2022) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2022 (Measurement Period 2021) are presented below:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability						
Actuarial Information						
Valuation Date	December 31, 2021	December 31, 2020				
Rolled-forward measurement date	December 31, 2022	December 31, 2021				
Experience Study	5 Year Period Ended December 31, 2020	5 Year Period Ended December 31, 2020				
Actuarial Cost Method	Individual entry age	Individual entry age				
Actuarial Assumptions:						
Single Discount Rate	5.22%	6.00%				
Investment Rate of Return	6.00%	6.00%				
Municipal Bond Rate	4.05%	1.84%				
Wage Inflation	2.75%	2.75%				
Projected Salary Increases	2.75% to 10.75%	3.25% to 10.75%				
	(Includes wage inflation of 2.75%)	(Includes wage inflation of 2.75%)				
Health Care Cost Trend Rate	5.5% initial, 3.50% ultimate in 2036	5.5% initial, 3.50% ultimate in 2034				

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a decrease in the Single Discount Rate from 6.00% to 5.22% and an increase of the municipal bond rate from 1.84% to 4.05%.

#### SUPPORTING SCHEDULE OF REVENUES AND **EXPENSES - GOVERNMENTAL FUNDS** FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	CPG / ODOT Grant	FTA 5307 Grant	OPWC	CMAQ	WESTCO	Clean Ohio	SPR / ODOT Grant	FTA 5310 Grant	GRF Grant	Local & Unallocated	TOTALS
Program Revenue:											
Federal Funds	\$ 363,186			28,695			80,248				\$ 472,129
State Funds	45,398		17,374			7,558	10,031	9,170			89,531
Local Funds		58,880			57,067		10,031				125,978
CCSTCC Funds	45,398	6,547		4,674				2,294		30,367	89,280
	\$ 453,982	\$ 65,427	\$ 17,374	\$ 33,369	\$ 57,067	\$ 7,558	\$ 100,310	\$ 11,464	\$ 0	\$ 30,367	\$ 776,918
Direct Program Expenses:											
Direct Labor	\$ 133,505	27,302	7,262	412	23,718	3,109	15,450				\$ 210,758
Travel	955	141	9	150	211	123	621				2,210
Training & Meetings	2,035				70						2,105
Office Supplies											0
Postage	1,102				125		40				1,267
Maps & Ref. Materials	9,900										9,900
Project Other (expenses)	4,776										4,776
Advertising	4,470			27,500			418				32,388
Printing	3,445										3,445
Contract Services	91,719						62,285	11,464			165,468
Software & Technology	6,043			(53)	(55)						5,935
CMAQ Other				4,950							4,950
Project Assets	10,289										10,289
	\$ 268,239	\$ 27,443	\$ 7,271	\$ 32,959	\$ 24,069	\$ 3,232	\$ 78,814	\$ 11,464	\$ 0	\$ 0	\$ 453,491
DL Fringe Benefits (76.638%)	102,316	20,923	5,565	316	18,177	2,383	11,841				161,521
Indirect Costs (62.49%)	83,427	17,061	4,538	257	14,821	1,943	9,655				131,702
Eligible Expenses chargeable to grant	\$ 453,982	\$ 65,427	\$ 17,374	\$ 33,532	\$ 57,067	\$ 7,558	\$ 100,310	\$ 11,464	\$ 0		\$ 746,714
Excess Revenue (deficiency) over expenses	\$ 0	\$ 0	\$ 0	\$ (163)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 30,367	\$ 30,204

CCSTCC Funds are from member dues which include \$5,000 from WESTCO which is listed in column 9 instead of column 5. Income Statement direct expenses \$ 435,077 = SSRE direct expenses \$ 453,491 - Project Assets \$ 10,289 - Net Maps \$ 8,125. CCSTCC has elected NOT to bill the CMAQ program for cost overruns due to the immaterial amount and has made up the (deficiency) with CCSTCC funds. The excess in Local Funds will be retained for future use by the CCSTCC.

- 1) Consolidated Planning Grant (CPG) FHWA PL & FTA 5303 Funds c/o ODOT PID # 114262 & # 116044 and Encumbrance # 738294 & #739714.
- Federal Transit Authority Section 5307 through City Springfield PO # 220635.
- 3) Ohio Public Works Commission – c/o SCIP & LTIP programs – Control # CK00Z / DKZ00.
- Congestion Mitigation & Air Quality c/o ODOT PID # 108248 & # 108249 and Encumbrance # 739697 & #739698. 4)
- West Central Ohio Port Authority per annual agreement & resolution. Clean Ohio Program c/o OPWC Control # CKQZZ and # CDQZZ.
- 7) Statewide Planning & Research - c/o ODOT PID # 114263 with Encumbrance # 738282 and LUC PO # 20220246 & # 20230519.
- Federal Transit Authority Section 5310 through ODOT Project FAN # OCPX-0177-038-222. 8)
- Local & Unallocated FY 2023 Membership Dues (per Resolution 2016-B).

## SUPPORTING SCHEDULE OF INDIRECT COSTS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Direct Labor Indirect Labor	\$	210,758 44,999
Total Labor	\$	255.757
Fringe Benefit Wages Vacation Holiday Sick Leave Personal Leave Miscellaneous Fringe Benefit Wages	\$	30,206 14,680 9,274 4,783 5,161 64,104
Other Fringe Benefits OPERS Hospitalization Life insurance Dental insurance Medicare Workers compensation Other Fringe Benefits Total Fringe Benefits		46,099 80,036 381 875 4,512 <u>0</u> 131,903
Total Tilligo Bollolito	<u>-</u>	100.001
Fringe Benefit Rate (Total Fringe Benefits / Total Labor)		76.638%
Indirect Costs Salaries - Indirect Only Fringe Benefits for Indirect Salaries only Personnel costs included in Indirect costs	\$	44,999 34,486 79,485
Travel Supplies Postage Maps & Reference Materials Small Office Equipment Small Office Furniture Advertising Printing Misc. Other Expenses Contract Services Software and Tech Support CORSA Insurance Telephone Dues and Subscriptions		68 900 8 0 0 0 0 0 1,615 3,128 959 941
Dues and Subscriptions Rents		250 42,504
Depreciation ***  Non personnel costs included in indirect costs		1,844
Total Indirect Costs	\$	52,217 131,702
Direct Labor Fringe Benefits	Φ	161,521
Direct Labor		210,758
Indirect Fringe Benefit Rate (Total Fringe Benefits / Total Labor)		76.638%
Indirect Cost Rate (Total Indirect Costs / Direct Labor)		62.49%
Total Indirect Rate		139.128%

<sup>\*\*\*</sup> Depreciation expense included as indirect cost is only for capital assets purchased with local funds.

# CLARK COUNTY-SPRINGFIELD TRANSPORTATION COORDINATING COMMITTEE

#### **SCHEDULE of MEMBERS**

Johnathan Burr, Chair Clark County Engineer

**Leann Castillo**, 1<sup>st</sup> Vice Chair LOGCAC Chair

**Dr. David Estrop**, 2<sup>nd</sup> Vice Chair Springfield City Commissioner

David Babcock

Village of Enon Council Member

**Nancy Brown** 

Bethel Township Trustee

**Bill Cook**New Carlisle City Council Member

**Daren Cotter** 

Moorefield Township Trustee

**Dr. Richard Henry**WESTCO Port Authority Director

**Howard Kitko** 

 $TAC\ Chair$ 

Lisa McDonough

HSCTAC Chair

**Lowell McGlothin** 

Clark County Commissioner

Kevin O'Neill

Springfield City Commissioner

**Matt Parrill** 

ODOT District 7 Capital Programs Administrator

Parma, Ohio 44129 Office phone - (216) 575-1630 Fax - (216) 436-2411

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clark County – Springfield Transportation Coordinating Committee Clark County 3130 East Main Street Springfield, Ohio 45505

To the Members and Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Clark County – Springfield Transportation Coordinating Committee, Clark County, (the Committee) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Committee's basic financial statements and have issued our report thereon dated November 27, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Committee's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Committee's internal control. Accordingly, we do not express an opinion on the effectiveness of the Committee's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Committee's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Committee's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Clark County – Springfield Transportation Coordinating Committee Clark County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Committee's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Committee's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Having Assaciation

Charles E. Harris & Associates, Inc. November 27, 2023



#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/21/2024

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370