SOUTH CENTRAL OHIO INSURANCE CONSORTIUM

FAIRFIELD COUNTY, OHIO

REGULAR AUDIT

FOR THE FISCAL YEAR ENDED JUNE 30, 2023





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Governing Board South Central Ohio Insurance Consortium 5240 Plum Road Carroll, Ohio 43112

We have reviewed the *Independent Auditor's Report* of the South Central Ohio Insurance Consortium, Fairfield County, prepared by Julian & Grube, Inc., for the audit period July 1, 2022 through June 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The South Central Ohio Insurance Consortium is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

March 01, 2024



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Independent Auditor's Report

South Central Ohio Insurance Consortium Fairfield County 5240 Plum Road Carroll, Ohio 43112

To the Governing Board:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the South Central Ohio Insurance Consortium, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the South Central Ohio Insurance Consortium's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the South Central Ohio Insurance Consortium, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the South Central Ohio Insurance Consortium and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the South Central Ohio Insurance Consortium's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

South Central Ohio Insurance Consortium Fairfield County Independent Auditor's Report

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the South Central Ohio Insurance Consortium's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the South Central Ohio Insurance Consortium's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion* and analysis, and Nine-Year Loss Development Information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

South Central Ohio Insurance Consortium Fairfield County Independent Auditor's Report

Julian & Sube, Elne.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2023 on our consideration of the South Central Ohio Insurance Consortium's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the South Central Ohio Insurance Consortium's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the South Central Ohio Insurance Consortium's internal control over financial reporting and compliance.

Julian & Grube, Inc. December 26, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The management's discussion and analysis of the South Central Ohio Insurance Consortium (the "Consortium") financial performance provides an overall review of the Consortium's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the Consortium's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Consortium's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2023 are as follows:

- In total, net position was \$20,291,735 at June 30, 2023. This represents a decrease of \$917,763, or 4.33%, from June 30, 2022's net position.
- The Consortium had operating revenues of \$83,484,475 and operating expenses of \$84,618,023 for fiscal year 2023. The Consortium had \$215,785 in interest revenue earned on the Consortium's investments. Operating loss and the decrease in net position for the fiscal year was \$1,133,548 and \$917,763, respectively.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Consortium's financial activities. The statement of net position and statement of revenues, expenses, and changes in net position provide information about the activities of the Consortium, including all short-term and long-term financial resources and obligations. The statement of cash flows provides information about cash provided by or used in various activities of the Consortium. The statements of fiduciary net position and changes in fiduciary net position provides information on the Consortium's custodial fund.

Reporting the Consortium Financial Activities

Statement of net position, statement of revenues, expenses, and changes in net position and the statement of cash flows

These documents look at all financial transactions and ask the question, "How did we do financially during fiscal year 2023?" The statement of net position and the statement of revenues, expenses, and changes in net position answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

The statement of net position and the statement of revenues, expenses and changes in net position report the Consortium's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the Consortium as a whole, the *financial position* of the Consortium has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. The Consortium's statement of net position and statement of revenues, expenses, and changes in net position can be found on pages 8-9 of this report.

The statement of cash flows provides information about how the Consortium finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 10 of this report.

Reporting the Consortium's Fiduciary Responsibilities

The Consortium acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in a custodial fund. The Consortium's fiduciary activities are reported in a separate statements of fiduciary net position and changes in fiduciary net position on pages 11-12. The custodial fund accounts for the activity related to the Ohio Small Group Pool ("OSGP") for which the Consortium is fiscal agent. These activities are excluded from the Consortium's other financial statements because the assets cannot be utilized by the Consortium to finance its operations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 14-22 of this report.

Required Supplementary Information

Nine years of loss development information can be found on pages 26-28 of this report.

Net Position and Changes in Net Position

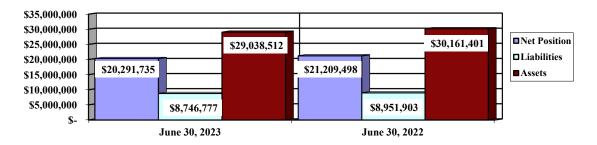
The table below provides a summary of the Consortium's net position at June 30, 2023 and June 30, 2022.

	Net Position						
		<u>2023</u>		<u>2022</u>			
<u>Assets</u>							
Equity in pooled cash and cash equivalents	\$	4,043,642	\$	5,639,576			
Investments		23,748,613		23,380,201			
Receivables (net of allowance for uncollectibles):							
Accounts		1,159,830		1,079,952			
Accrued interest		81,196		56,459			
Prepayments	_	5,231	_	5,213			
Total assets		29,038,512		30,161,401			
Liabilities:							
Accounts payable		1,936		2,171			
Claims payable		7,970,200		7,685,200			
Unearned revenue		774,641	_	1,264,532			
Total liabilities		8,746,777	_	8,951,903			
Net Position:							
Unrestricted	_	20,291,735	_	21,209,498			
Total net position	\$	20,291,735	\$	21,209,498			

The assets of the Consortium are comprised mainly of cash and cash equivalents and investments that are held with the Consortium's fiscal agent, Bloom Carroll Local School District. Liabilities of the Consortium are mainly claims payable related to medical, prescription, dental and vision incurred but not reported (IBNR) claims outstanding at fiscal year-end and unearned revenue.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The chart below shows a breakdown of the Consortium's assets, liabilities and net position at June 30, 2023 and June 30, 2022.



The table below shows the changes in net position for fiscal year 2023 and 2022.

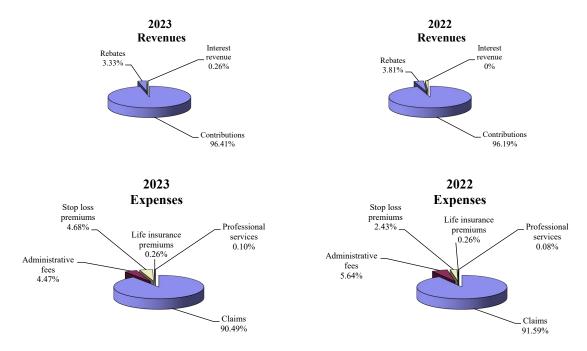
Change in Net Position

		<u>2023</u>	<u>2022</u>
Operating Revenues:			
Receipts from member districts	\$	80,698,581	\$ 76,147,423
Rebates		2,785,894	3,015,276
Total operating revenue	_	83,484,475	79,162,699
Operating Expenses:			
Claims		76,571,358	78,459,519
Administrative fees		3,786,408	4,836,196
Stop loss premiums		3,956,884	2,083,226
Life insurance premiums		220,941	222,494
Other professional services		82,432	71,979
Total operating expenses		84,618,023	85,673,414
Operating loss	_	(1,133,548)	(6,510,715)
Nonoperating revenues:			
Interest revenue		215,785	(928,076)
Total nonoperating revenues		215,785	(928,076)
Change in net position	_	(917,763)	(7,438,791)
Net position, July 1	_	21,209,498	28,648,289
Net position, June 30	\$	20,291,735	\$ 21,209,498

During fiscal year 2023, the Consortium's net position decreased by \$917,763. This decrease in net position was less drastic than the previous year as premiums from the member districts increased and claims expenses decreased.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The charts below reflect the percentage of the revenues and expenses in fiscal year 2023 and 2022.



Current Issues

Management believes that the South Central Ohio Insurance Consortium is financially stable. As indicated in the preceding financial information, the Consortium is dependent on premiums received from member districts. Premium revenue does not increase solely as a result of inflation. Therefore, in the long-term, the current program benefit levels will be dependent on increased premiums to meet inflation. Careful financial planning will permit the Consortium to provide quality benefits for the employees of the member districts.

Contacting the Consortium's Financial Management

This financial report is designed to provide our member districts, citizens and other interested parties with a general overview of the Consortium's finances and to show the Consortium's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. Travis Bigam, Treasurer, South Central Ohio Insurance Consortium, 5240 Plum Road, Carroll, Ohio 43112.

STATEMENT OF NET POSITION JUNE 30, 2023

Assets:	
Equity in pooled cash and cash equivalents	\$ 4,043,642
Investments	23,748,613
Receivables:	
Accounts	1,159,830
Accrued interest	81,196
Prepayments	5,231
Total assets	 29,038,512
Liabilities:	
Accounts payable	1,936
Claims payable	7,970,200
Unearned revenue	774,641
Total liabilities	8,746,777
Net position:	
Unrestricted	20,291,735
Total net position	\$ 20,291,735

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Operating revenues:	
Receipts from member districts	\$ 80,698,581
Rebates	2,785,894
Total operating revenues	 83,484,475
Operating expenses:	
Claims	76,571,358
Administrative fees	3,786,408
Stop loss premiums	3,956,884
Life insurance premiums	220,941
Other professional services	82,432
Total operating expenses	 84,618,023
Operating loss	 (1,133,548)
Non-operating revenues:	
Interest revenue	215,785
Total nonoperating revenues	 215,785
Change in net position	(917,763)
Net position at beginning of year	 21,209,498
Net position at end of year	\$ 20,291,735

STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Cash flows from operating activities:	
Cash received from member districts	\$ 80,135,051
Cash received from rebates	2,779,655
Cash payments for claims	(76,286,358)
Cash payments for administrative expenses	(3,786,408)
Cash payments for stop loss premiums	(3,956,884)
Cash payments for life insurance premiums	(220,941)
Cash payments for other professional services	 (82,685)
Net cash used in operating activities	 (1,418,570)
Cash flows from investing activities:	
Interest received	284,143
Cash received from the maturity of investments	6,042,240
Cash paid to purchase investments	 (6,503,747)
Net cash used in investing activities	 (177,364)
Net change in cash and cash	
cash equivalents	(1,595,934)
Cash and cash equivalents	
at beginning of year	5,639,576
Cash and cash equivalents	
at end of year	\$ 4,043,642
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$ (1,133,548)
Changes in assets and liabilities:	
Accounts receivable	(79,878)
Prepayments	(18)
Accounts payable	(235)
Claims payable	285,000
Unearned revenue	 (489,891)
Net cash used in operating activities	\$ (1,418,570)

STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUND JUNE 30, 2023

Assets: Equity in pooled cash and cash equivalents	\$ 584,385
Total assets	\$ 584,385
Net position: Restricted for individuals, organizations and other governments	 584,385
Total net position	\$ 584,385

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Additions:		
Amounts received as fiscal agent	\$	3,109,519
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Deductions:		
Distributions as fiscal agent		3,406,758
Net change in fiduciary net position		(297,239)
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Net position beginning of year		881,624
Net position end of year	\$	584,385
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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 1 - DESCRIPTION OF INSURANCE CONSORTIUM AND REPORTING ENTITY

Description of Insurance Consortium

The South Central Ohio Insurance Consortium (the "Consortium"), a Regional Council of Governments organized under Ohio Rev. Code Chapter 167, was established for the purpose of establishing and carrying out a cooperative health, dental, life, and prescription program. The Consortium is established for the purpose of exercising the rights and privileges conveyed to it by the Bylaws of the Consortium.

Management believes the financial statement included in this report represents all of the financial activity of the Consortium over which the Consortium has the ability to exercise direct operating control.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Consortium consists of all funds, departments, boards, and agencies that are not legally separate from the Consortium. For South Central Ohio Insurance Consortium this is the general operations.

Component units are legally separate organizations for which the Consortium is financially accountable. The Consortium is financially accountable for an organization if the Consortium appoints a voting majority of the organization's governing board and (1) the Consortium is able to significantly influence the programs or services performed or provided by the organization; or (2) the Consortium is legally entitled to or can otherwise access the organization's resources; the Consortium is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Consortium is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Consortium in that the Consortium approves the budget, the issuance of debt, or the levying of taxes. The Consortium has no component units.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Consortium have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Consortium's accounting policies are described below.

A. Basis of Presentation

The Consortium's basic financial statement consists of a statement of net position; a statement of revenues, expenses, and changes in net position; a statement of cash flows; statement of fiduciary net position; and statement of changes in fiduciary net position.

The Consortium uses a single enterprise presentation for its financial records related to the Consortium. Enterprise reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows.

The Consortium uses a fiduciary fund for the Ohio Small Group Pool ("OSGP") for which the Consortium is the fiscal agent. Fiduciary fund reporting focuses on net position and changes in net position. The only fiduciary fund is a custodial fund related to the OSGP.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

B. Measurement Focus

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities are included on the statement of net position. Statement of revenues, expenses and changes in net position present increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accrual basis of accounting is utilized for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from the custodial fund.

C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The Consortium's financial statements are prepared using the accrual basis of accounting. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. Revenue resulting from the nonexchange transactions, in which the Consortium receives value without directly giving equal value in return, such as grants and entitlements, are recognized in the period in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the period when the resources are required to be used or the period when use is first permitted, matching requirements, in which the Consortium must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Consortium on a reimbursement basis. Expenses are recognized at the time they are incurred.

D. Cash and Investments

The Consortium's cash is held and invested by Bloom Carroll Local School District (the "Fiscal Agent"). The Fiscal Agent acts as the custodian for the Consortium's monies. The Consortium's assets are held in the Fiscal Agent's cash and investment pool and is valued at the Fiscal Agent's reported carrying amount. The Fiscal Agent receives all payments from member governments and then makes the claim payments as approved by the third-party administrator.

To improve cash management, the cash of the Consortium is pooled and presented as "equity in pooled cash and cash equivalents" and "investments" on the basic financial statements.

During fiscal year 2023, investments were limited to investments in a U.S. government money market, negotiable certificates of deposit (negotiable CD's), municipal bonds, commercial paper, Federal Farm Credit Bank Bonds (FFCB) securities, Federal Home Loan Bank (FHLB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities and Federal National Mortgage Association (FNMA) securities.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased for the Consortium are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Consortium's investments at fiscal year-end is provided in Note 4.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Consortium or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The Consortium applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

As of June 30, 2023, all of the Consortium's net position is considered unrestricted.

F. Budgetary Process

The member governments of the Consortium are required by Ohio law to adopt an annual budget. The Consortium itself does not adopt a budget, but the Consortium's Fiscal Agent adopts a budget and files it with the Fairfield County Auditor.

G. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the Consortium. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the Consortium. All revenues and expenses not meeting this definition are reported as non-operating.

H. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

I. Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria has been satisfied. The unearned revenue for the Consortium represents fiscal year 2024 premiums received in fiscal year 2023.

J. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments in the financial statements. These items are reported as assets on the statement of net position using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

Change in Accounting Principles

For fiscal year 2023, the Consortium has implemented GASB Statement No. 91, "Conduit Debt Obligations", GASB Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements", GASB Statement No. 96, "Subscription Based Information Technology Arrangements", certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, "Omnibus 2022".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the Consortium.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 99 to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the Consortium.

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Consortium into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Consortium Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including passbook accounts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Public depositories must give security for all public funds on deposit. Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the Consortium's name. During fiscal year 2023, the Consortium complied with the provisions of these statutes.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
- 8. Certain banker's acceptance (for a period not to exceed one-hundred eighty days) and commercial paper notes (for a period not to exceed two-hundred-seventy days) in an amount not to exceed forty percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligation, reverse repurchase agreements and derivatives are prohibited.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Consortium, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and GASB Statement No. 40, "Deposit and Investment Risk Disclosures."

A. Deposits with Financial Institutions

At June 30, 2023, the carrying amount of all Consortium deposits and bank balance of the Consortium deposits was \$4,309,443. Of the bank balance of \$4,309,443, \$250,000 was covered by the FDIC and \$4,059,443 was covered by the Ohio Pooled Collateral System.

Custodial credit risk is the risk that, in the event of bank failure, the Consortium will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Consortium has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Consortium and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State.

B. Investments

As of June 30, 2023, the Consortium had the following investments and maturities:

			Investment Maturities									
Measurement/	N	l easurement	6	months or		7 to 12		13 to 18		19 to 24	G	reater than
<u>Investment type</u>		Value		less		months		months	months		2	24 months
Fair Value:												
U.S. Government money market	\$	318,584	\$	318,584	\$	-	\$	-	\$	-	\$	-
FHLB		6,638,043		-		-		1,675,681		911,825		4,050,537
FHLMC		3,041,442		-		-		931,950		-		2,109,492
Negotiable CDs		3,304,956		487,045		721,888		463,337		1,168,685		464,001
Commercial paper		2,482,567		2,482,567		-		-		-		-
Municipal bonds		1,104,435		835,422		269,013		-		-		-
FNMA		497,300		497,300		-		-		-		-
FFCB		6,679,870	_	2,961,620			_	980,790	_			2,737,460
Total	\$	24,067,197	\$	7,582,538	\$	990,901	\$	4,051,758	\$	2,080,510	\$	9,361,490

The weighted average maturity of investments is 1.49 years.

The Consortium categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

The Consortium's investments in U.S. government money market funds are valued using quoted market prices in active markets (Level 1 inputs). The Consortium's investments in negotiable CDs, municipal bonds, commercial paper and federal agency securities (FFCB, FHLB, FHLMC, FNMA) are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Consortium's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned the U.S. government money market an AAAm money market rating. The Consortium's investments in municipal bonds were rated A- and Aa1 by Standard & Poor's and Moody's Investor Services, respectively. The Consortium's investments in commercial paper were rated P-1 by Moody's Investor Services. The Consortium's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. There are no credit ratings given to investments in negotiable certificates of deposit. The Consortium's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Consortium will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the Consortium's name. The Consortium has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The Consortium places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Consortium at June 30, 2023:

Measurement/ Investment type	M	easurement Value	% of Total		
Fair Value:					
U.S. government money market	\$	318,584	1.32		
FHLB		6,638,043	27.58		
FHLMC		3,041,442	12.64		
Negotiable CDs		3,304,956	13.73		
Commercial paper		2,482,567	10.32		
Municipal bonds		1,104,435	4.59		
FNMA		497,300	2.07		
FFCB		6,679,870	27.75		
Total	\$	24,067,197	100.00		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2023:

Cash and investments per note	
Carrying amount of deposits Investments	\$ 4,309,443 24,067,197
Total	\$ 28,376,640
Cash and investments per financial statements	
Enterprise fund	\$ 27,792,255
Custodial fund	584,385
Total	\$ 28,376,640

NOTE 5 - RISK MANAGEMENT

The Consortium established a reserve liability that includes a provision for reported and unreported insured events and an estimate of future payment of losses and related loss adjustment expenses. The claims liability as required by GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", was provided by the Consortium's independent actuary, Miller-Lewis Benefits Consultants.

The Consortium, which is open to any government in the State of Ohio, is governed by a Board of Directors who selects qualified insurance companies that provide the health insurance program that is adequate to meet the needs of each member government under its benefit plan for its employees. The Board of Directors also purchases coverage for claims in excess of a set amount for those members that are self insured. The Board of Directors is composed of one representative from each member government.

Each member of the Consortium is obligated to pay a fee based on an estimate of the member's share of the Consortium costs for the fiscal year. Included in this estimate are the member's share of the health, dental and prescription insurance premiums, and their proportionate share of the administrative cost of the Consortium. Estimated claims as of June 30, 2023 are \$7,970,200. Funds available to pay claims as of that date are \$28,999,964. An excess coverage insurance policy covers individual claims for each participating member of the Consortium in excess of \$500,000 with no lifetime maximum, per employee Consortium wide. Prepayments of anticipated shortages may be made by member governments.

Member governments may withdraw from the Consortium at the end of any fiscal year, and may be removed for failure to make the required payments. The obligation for the payment of any negative balance in a member's account is the responsibility of each individual school upon withdrawal from the Consortium.

Claims are paid directly by the Consortium upon approval of the claims by the third-party administrator, CareFactor. The Consortium purchases stop loss coverage from Jefferson Health Plan as a contract service.

The Insurance Consortium assumes a limited risk for the medical, dental, life, vision, and prescription portions of the health insurance program.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

NOTE 5 - RISK MANAGEMENT - (Continued)

Changes in claims activity for the fiscal year ended June 30, 2023 and 2022 was as follows:

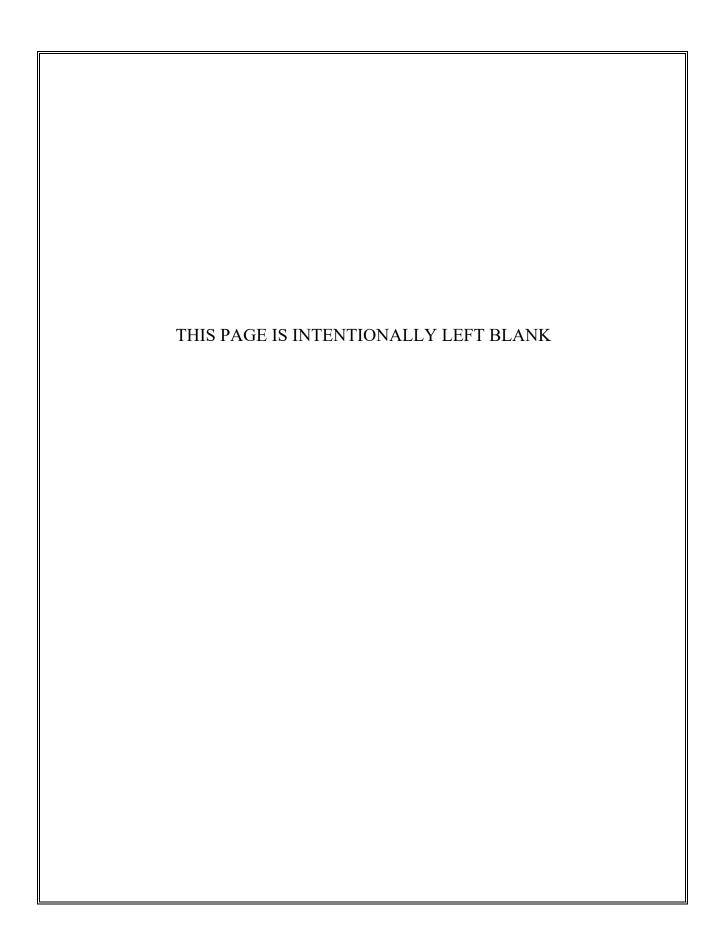
	<u>2023</u>	<u>2022</u>
Claims payable at beginning of fiscal year	\$ 7,685,200	\$ 6,575,000
Claims expenses:		
Claims expenses for insured events of the current period	67,623,883	68,679,568
Increase in claims expenses for insured events of the prior years	8,947,475	9,779,951
Total claims expenses	76,571,358	78,459,519
Payments:		
Claims expenses paid attributable to insured events		
of the current year	67,338,783	68,679,468
Claims expenses paid attributable to insured events of prior years	8,947,575	8,669,851
Total claims payments	76,286,358	77,349,319
Claims payable at end of fiscal year	\$ 7,970,200	\$ 7,685,200

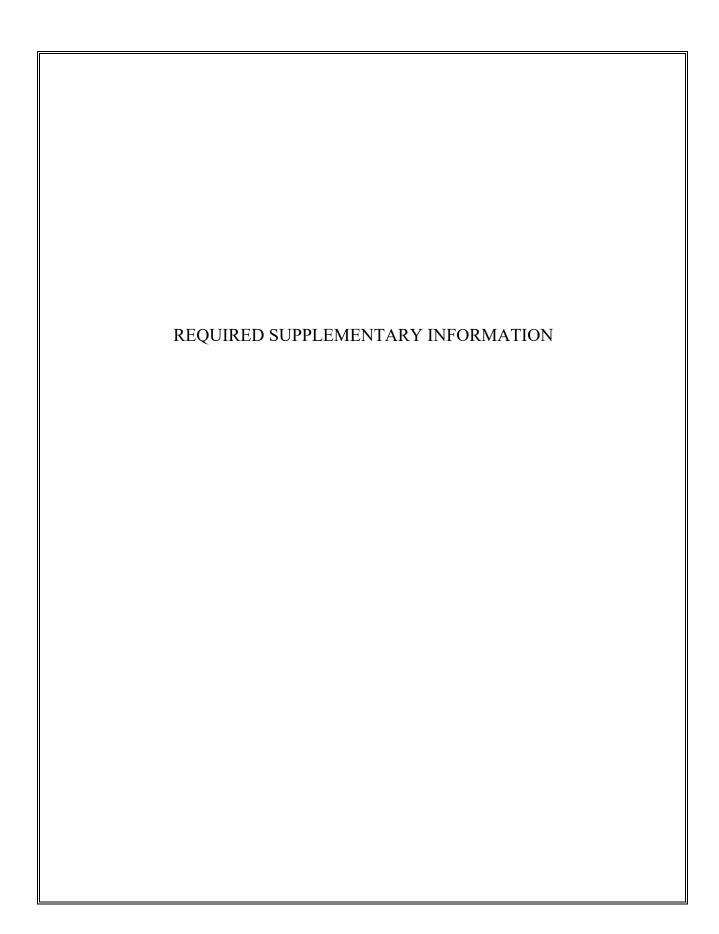
NOTE 6 - JOINTLY GOVERNED ORGANIZATIONS

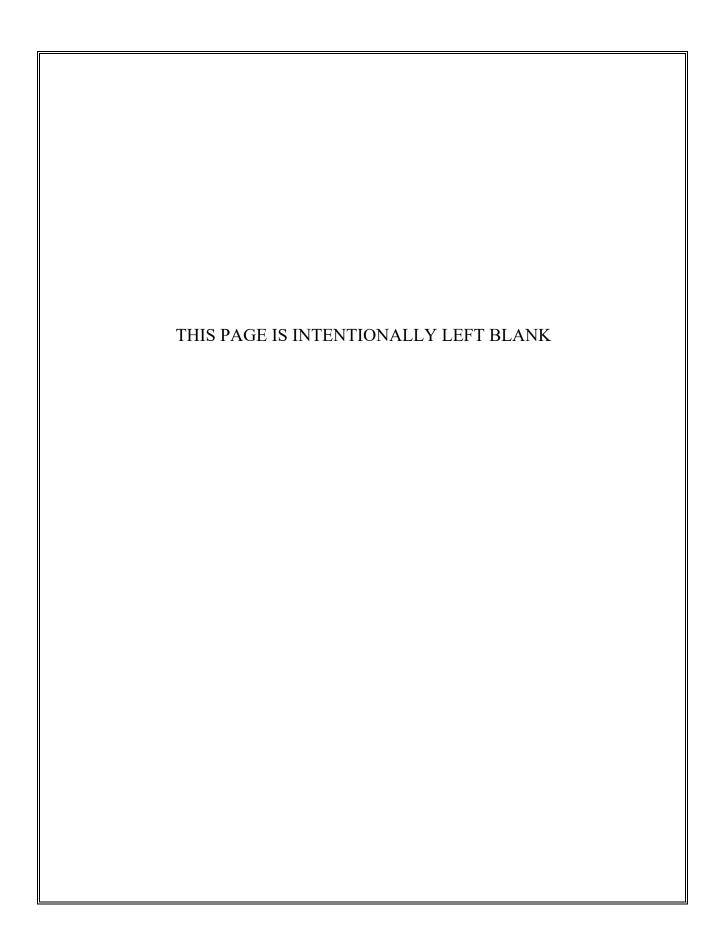
The South Central Ohio Insurance Consortium is a legally separate consortium. The Consortium is a jointly governed organization with member governmental entities. The governing board consists of the superintendent or other designee appointed by each of the members of the Consortium. The Consortium does not have an ongoing financial interest in or ongoing financial responsibility for the member governments other than the claims paid on behalf of the member governments' employees.

NOTE 7 - RECEIVABLES

All receivables are shown net of an allowance for uncollectible amounts, as applicable, and are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received. At June 30, 2023, the Consortium reported \$1,159,830 in accounts receivable related to stop loss reimbursements, rebates and amounts from member districts. The Consortium also reported \$81,196 in accrued interest receivable.







NINE-YEAR LOSS DEVELOPMENT INFORMATION

The following table illustrates how the Consortium's earned revenue and investment income compares to related costs of loss and other expenses assumed by the Consortium as of the end of the year. The rows of the table are defined as follows:

- (1) This line shows the total of each fiscal year's gross earned premiums and reported investment income.
- (2) This line shows each fiscal year's other operating costs of the Consortium including overhead and loss adjustment expenses not allocable to individual claims.
- (3) This line shows the Consortium's gross incurred losses and allocated loss adjustment expense as originally reported at the end of the year in which the event that triggered coverage occurred (called *accident year*).
- (4) This section shows the cumulative net amounts paid as of the end of the accident year.
- (5) This section shows how each accident year's net incurred losses increased or decreased as of the end of the year. (This annual re-estimation results from new information received on known losses, re-evaluation of existing information on known losses and emergence of new losses not previously known).
- (6) This line compares the latest re-estimated net incurred losses amount to the amount originally established (line 3) and shows whether this latest estimate of losses is greater or less than originally thought.

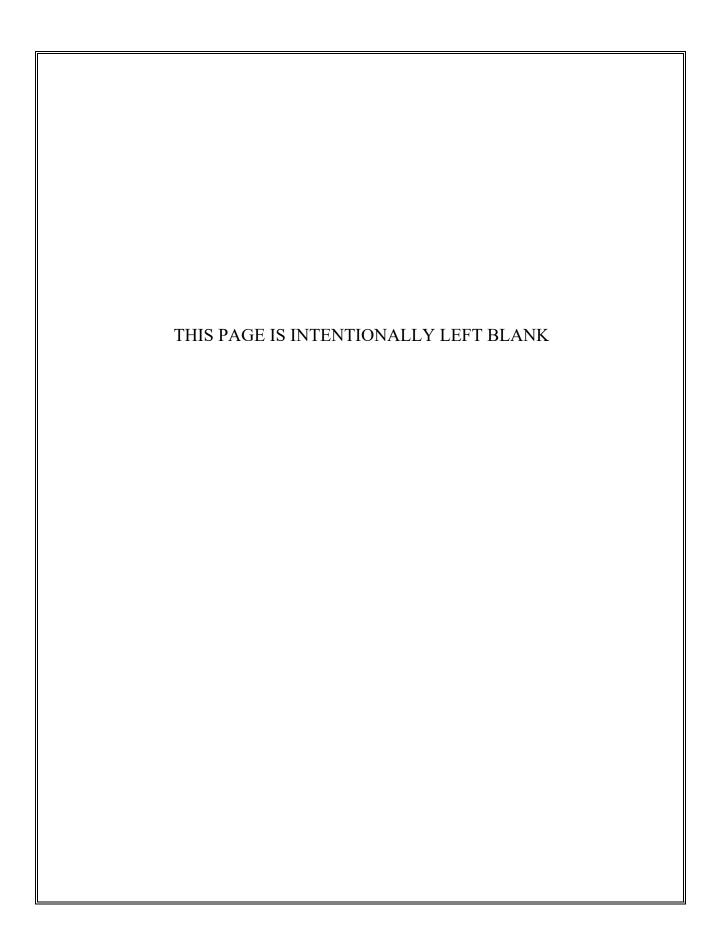
As data for individual accident years mature, the correlation between original estimates and re-estimated amounts is commonly used to evaluate the accuracy of net incurred losses currently recognized in less mature accident years. The columns of the table show data for successive accident years. Loss development information for the fiscal years ended June 30, 2015 through 2023 is provided in the following pages. Claims information prior to fiscal year 2015 was unavailable.

NINE-YEAR LOSS DEVELOPMENT INFORMATION (CONTINUED)

	2015	2016	2017	2018
1. Premiums and investment				
income	\$ 55,675,344	\$ 64,903,434	\$ 68,276,824	\$ 72,836,414
2. Unallocated expenses	10,230,469	11,676,123	8,374,814	8,723,806
3. Estimated losses incurred				
and expense, end of year	n/a	n/a	n/a	59,492,740
4. Paid, cumulative as of:				
End of accident year	n/a	n/a	n/a	58,942,040
One year later	n/a	n/a	6,728,907	67,528,918
Two years later	n/a	114,584	6,824,722	67,574,123
Three years later	44,486	117,683	6,824,722	67,589,139
Four years later	44,486	117,683	6,825,101	67,589,139
Five years later	44,486	118,421	6,825,101	67,594,656
Six years later	44,486	118,421	6,840,494	-
Seven years later	44,486	118,421	-	-
Eight years later	44,486	-	-	-
5. Re-estimated incurred				
losses and expense:				
End of accident year	n/a	n/a	n/a	59,492,740
One year later	n/a	n/a	6,728,907	67,528,918
Two years later	n/a	114,584	6,824,722	67,574,123
Three years later	44,486	117,683	6,824,722	67,589,139
Four years later	44,486	117,683	6,825,101	67,589,139
Five years later	44,486	118,421	6,825,101	67,594,656
Six years later	44,486	118,421	6,840,494	-
Seven years later	44,486	118,421	-	-
Eight years later	44,486	-	-	-
6. Increase in				
estimated incurred losses				
and expenses from end				
of accident year	44,486	118,421	6,840,494	8,101,916

n/a - information not available.

2019	2020	2021	2022	2023
\$ 74,431,115	\$ 81,627,398	\$ 73,892,492	\$ 75,219,347	\$ 80,914,366
13,110,478	7,993,745	4,760,769	7,213,895	8,046,665
57,968,055	62,413,542	64,006,602	68,679,568	67,623,883
57,968,055 65,616,128	65,312,542 70,899,144	62,217,702 70,836,572	68,679,468 77,475,831	67,338,783
65,706,404	70,942,938	70,951,959	-	-
65,713,591	70,953,383	-	_	-
65,718,061	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
57,568,255	62,413,542	64,006,602	68,679,568	67,623,883
65,616,128	68,000,144	70,836,572	77,475,831	-
65,706,404	70,942,938	70,951,959	, , , , <u>-</u>	-
65,713,591	70,953,383	-	-	-
65,718,061	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
8,149,806	8,539,841	6,945,357	8,796,263	-





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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

South Central Ohio Insurance Consortium Fairfield County 5240 Plum Road Carroll, Ohio 43112

To the Governing Board:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the South Central Ohio Insurance Consortium, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the South Central Ohio Insurance Consortium's basic financial statements, and have issued our report thereon dated December 26, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the South Central Ohio Insurance Consortium's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the South Central Ohio Insurance Consortium's internal control. Accordingly, we do not express an opinion on the effectiveness of the South Central Ohio Insurance Consortium's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the South Central Ohio Insurance Consortium's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

South Central Ohio Insurance Consortium Fairfield County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the South Central Ohio Insurance Consortium's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the South Central Ohio Insurance Consortium's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the South Central Ohio Insurance Consortium's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, Elne.

December 26, 2023





SOUTH CENTRAL OHIO INSURANCE CONSORTIUM

FAIRFIELD COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/21/2024

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370